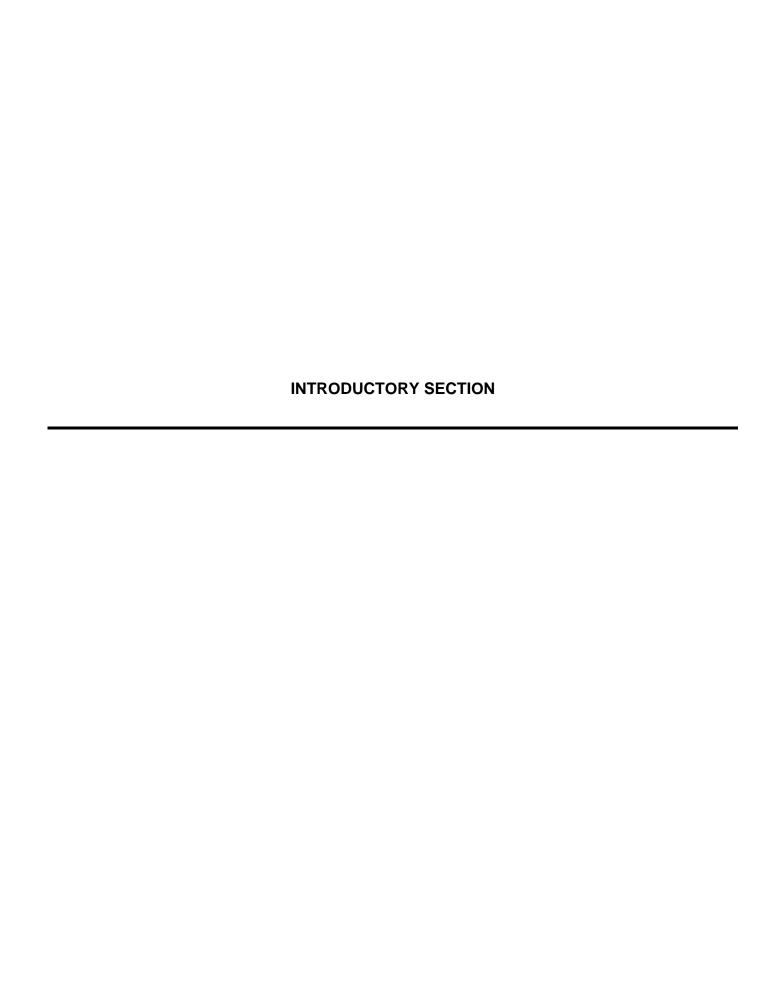
# **FINANCIAL REPORT**

FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Prepared by:

**Department of Finance** 



# FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2009

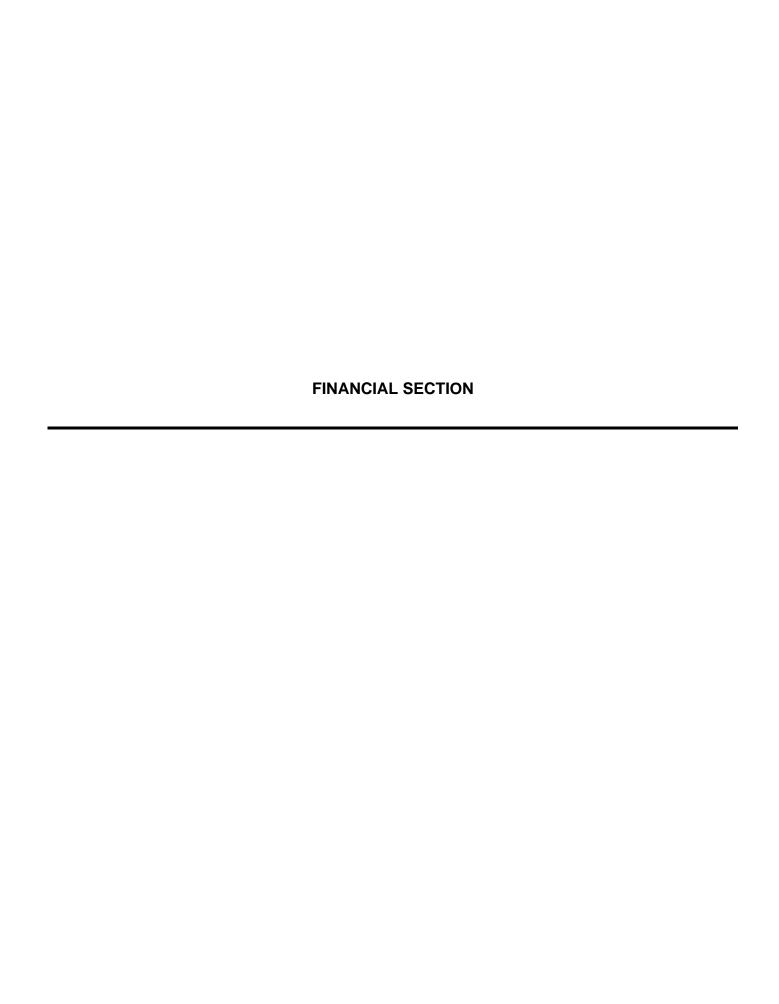
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# FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2009

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# INDEPENDENT AUDITOR'S REPORT

The City Commission
Of the City of Cordele, Georgia
Cordele, Georgia

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the **City of Cordele, Georgia** (the "City") as of and for the year ended June 30, 2009, which collectively comprise the City of Cordele, Georgia's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Cordele, Georgia as of June 30, 2009, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparisons for the General Fund and major special revenue fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 11, 2009, on our consideration of the City of Cordele, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis (on pages 3 through 11) is not a required part of the basic financial statements, but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and the discretely presented component unit financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of special purpose local option sales tax proceeds is presented for purposes of additional analysis as required by Official Code of Georgia 48-8-121, and is not a required part of the basic financial statements. The accompanying schedules of expenditures of federal awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is also not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements, the discretely presented component unit financial statements, the schedule of expenditures of special purpose local option sales tax proceeds, and the schedule of expenditures of federal awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly presented in all material respects in relation to the basic financial statements taken as a whole.

Mauldin & Jerkins, LLC

Macon, Georgia
December 11, 2009

# CITY OF CORDELE, GEORGIA MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Cordele, Georgia (the City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City of Cordele, Georgia for the fiscal year ended June 30, 2009. The information presented here should be used in conjunction with the additional information provided in this financial report, which follows this section.

#### **FINANCIAL HIGHLIGHTS**

- The assets of the City exceeded its liabilities at the close of the most recent fiscal year by \$29,725,119 (net assets). Of this amount, \$4,906,673 (unrestricted net assets) may be used to meet the City's ongoing obligations to citizens and creditors.
- The City's total net assets decreased by \$58,917.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$2,202,965, a decrease of \$1,329,755 in comparison with the prior year.
- At the end of the current fiscal year, unreserved fund balance for the general fund was (\$155,031).
- The City's total long-term debt (excluding compensated absences) decreased by \$276,780 during the current fiscal year. This change consisted of scheduled repayments of \$276,780.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The City's annual financial report for the fiscal year ended June 30, 2009, marks the seventh year of reporting under the provisions of Governmental Accounting Standards Board Statement No. 34, *Basic Financial Statements and Management's Discussion & Analysis for State and Local Governments*, issued June 1999. This standard includes Government-wide statements along with Fund based financial statements. The primary role of the Statement of Net Assets and the Statement of Activities in the new government-wide financial statements is to demonstrate operational accountability, while the primary role of the Fund financial statements is to demonstrate fiscal accountability. Operational accountability requires that a government demonstrate the extent to which it has met its operating objectives efficiently and effectively, using all resources available for that purpose, and whether it can continue to do so. Fiscal accountability requires that a government demonstrate compliance with public decisions concerning the raising and spending of public monies in the short term (usually one budgetary cycle or one year).

This Discussion and Analysis is intended to serve as an introduction to the City of Cordele's basic financial statements. The City's basic financial statements are comprised of three components: 1) Government-wide financial statements, 2) Fund financial statements, and 3) notes to the financial statements. Comparative information between the current year and the prior year is included. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-Wide Financial Statements.** The Government-wide Financial Statements are designed to provide readers with a broad overview of the City of Cordele's finances, in a manner similar to a private-sector business.

The Statement of Net Assets presents information on all the City's assets and liabilities, with the difference between the two reported as net assets. This statement is a tool to measure the City's financial health or financial position. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, public works, culture and recreation, central purchasing and community development. The business-type activities of the City include water and sewer, natural gas, and sanitation.

The government-wide financial statements include not only the City of Cordele itself (known as the *primary government*), but also a legally separate Downtown Development Authority and Cordele Office Building Authority, for which the City has some degree of financial accountability. Financial information for these *component units* are reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 12 and 13 of this report.

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains twelve (12) individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the general, SPLOST, economic development funds only, because they are considered to be major funds. Data from the other nine (9) governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 14 - 16 of this report.

**Proprietary Funds.** The City maintains one type of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its Water and Sewer Fund, the Natural Gas Fund, and the Sanitation Fund.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water and Sewer Fund, Gas Revenue Fund, and the Sanitation Fund, all of which are considered to be major funds of the City.

The basic proprietary fund financial statements can be found on pages 20 - 24 of this report.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 25 - 50 of this report.

**Other Information.** The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the notes to the financial statements. Combining and individual fund statements and schedules can be found on pages 51 - 59 of this report.

#### **Government-Wide Financial Analysis**

### **Statement of Net Assets**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$29,725,119 at the close of the most recent fiscal year.

By far the largest portion of the City's net assets (69%) reflects its investment in capital assets (e.g., land, buildings, improvements, infrastructure, machinery, and equipment); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

		Gove				Business-type Activities				-4-1	
	_		ivitie			IVITIO		_		otal	
		FY2009		FY2008	FY2009		FY2008		FY2009		FY2008
Current and other assets	\$	3,838,242	\$	5,233,296	\$ 7,722,534	\$	6,463,707	\$	11,560,776	\$	11,697,003
Capital assets		11,329,830		11,468,134	 14,412,032		14,635,656		25,741,862		26,103,790
Total assets		15,168,072		16,701,430	22,134,566		21,099,363		37,302,638		37,800,793
Current liabilities		1,277,006		1,483,801	1,008,410		950,523		2,285,416		2,434,324
Long-term liabilities		22,811		50,051	5,269,292		5,532,382		5,292,103		5,582,433
Total liabilities		1,299,817		1,533,852	6,277,702		6,482,905		7,577,519		8,016,757
Net assets:											
Invested in capital assets,											
net of related debt		11,287,477		11,400,477	8,879,650		8,851,798		20,167,127		20,252,275
Restricted		1,578,923		1,483,711	2,148,675		3,026,769		3,727,598		4,510,480
Unrestricted		1,001,855		2,283,390	4,828,539		2,737,891		5,830,394		5,021,281
Total net assets	\$	13,868,255	\$	15,167,578	\$ 15,856,864	\$	14,616,458	\$	29,725,119	\$	29,784,036

Net assets may serve over time as a useful indicator of a government's financial position. The City of Cordele's combined net assets for the year ending June 30, 2009, were \$29,725,119 a decrease of \$58,917 from June 30, 2008. Of this amount \$15,856,864 came from business-type activities and \$13,868,255 came from governmental activities.

An additional portion of the City's net assets (16%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets (amounting to \$4,906,673) may be used to meet the City's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net assets, both for the City as a whole, as well as for its separate governmental and business-type activities.

#### **Statement of Activities**

**Governmental Activities.** Governmental activities during the fiscal year ended June 30, 2009, decreased the City of Cordele's net assets by \$1,299,323. Business-type activities during the same period increased net assets by \$1,240,406 for a total decrease in net assets of \$58,917.

Total revenues from governmental activities amounted to \$9,387,471 for 2009 and \$9,601,299 for 2008 while expenses were \$10,242,152 for 2009 and \$8,581,071 for 2008. The largest revenue source for governmental activities comes from sales taxes at \$2,522,679 or 27% of revenues for 2009 and \$3,061,438 or 32% of revenues for 2008. The City of Cordele spent the greatest amount of its available funding on public safety at 36% for 2009 and at 42% for 2008.

**Business-Type Activities.** Business-type activities program revenues exceeded expenses by \$644,039 in 2009 and expenses exceeded revenues by \$1,630,381 in 2008 before transfers to support the governmental activities. The business-type activities largest revenue source is the Water/Sewer Fund in 2009 (48%) and the Water/Sewer Fund in 2008 (49%). The Water and Sewer Fund had the largest amount of expenses at 57% or \$4,220,234 for 2009 and 53% or \$3,838,874 for 2008.

The following chart shows the revenue and expenses by activity for the total primary government.

# City of Cordele's Net Assets Fiscal Year Ending June 30 (Comparative) Governmental Business-type

		Activ	vitie	s	Acti	vitie	s	Total			
Revenues:	FY 200			FY 2008	 FY 2009		FY 2008		FY 2009		FY 2008
Program revenues:											
Charges for services	\$ 1,512,	901	\$	1,024,710	\$ 5,944,388	\$	5,669,565	\$	7,457,289	\$	6,694,275
Operating grants									-		-
and contributions	62,	070		149,488	-		-		62,070		149,488
Capital grants									-		-
and contributions	30.	000		270,000	2,147,990		_		2,177,990		270,000
General revenues:	,			,					-		, <u>-</u>
Property taxes	2,429,	516		2,315,041	-		_		2,429,516		2,315,041
Sales taxes	2,522,			3,061,438	-		_		2,522,679		3,061,438
Alcoholic beverages taxes	344,			332,657	_		_		344,905		332,657
Other taxes	1,037,			1,037,511	_		_		1,037,556		1,037,511
Franchise fees	1,273,			1,198,055	_		_		1,273,999		1,198,055
Unrestricted investment	.,,,			.,,					-,,		-,,
earnings	127,	094		250,583	151,725		239,768		278,819		490,351
Gain on sale of	121,	004		200,000	101,720		200,700		270,010		
capital assets	46	751		(38,184)	_		_		46,751		(38,184)
Total revenues	9,387,			9,601,299	 8,244,103		5,909,333		17,631,574		15,510,632
Expenses:	3,307,	<del></del>		3,001,233	 0,244,103		3,303,333		17,001,074		10,010,002
General government	2,197,	012		1,845,318	_		_		2,197,012		1,845,318
Public works	1,986,			2,248,234	_		_		1,986,831		2,248,234
Public safety	3,681,			3,568,499	-		-		3,681,144		3,568,499
Community development	1,084,			407,793	-		-		1,084,977		407,793
, ,					-		-				•
Central purchasing	122,			111,795	-		-		122,285		111,795
Culture and recreation	411,			395,315	-		-		411,737		395,315
Housing & Development	756,			-	-		-		756,042		-
Interest on long-term debt	2,	124		4,117			-		2,124		4,117
Water and sewer		-		-	4,220,234		3,838,874		4,220,234		3,838,874
Natural gas		-		-	2,353,147		2,564,255		2,353,147		2,564,255
Sanitation				-	 874,958		896,817		874,958		896,817
Total expenses	10,242,	152		8,581,071	 7,448,339		7,299,946		17,690,491		15,881,017
Increase (decrease) in net											
assets before transfers	(854,	681)		1,020,228	795,764		(1,390,613)		(58,917)		(370,385)
Transfers	(444,	642)		(793,951)	444,642		793,951		-		-
Increase (decrease) in											
net assets	(1,299,	323)		226,277	1,240,406		(596,662)		(58,917)		(370,385)
Net assets, beginning of year	15,167,	578		14,941,301	14,616,458		15,213,120		29,784,036		30,154,421
Net assets, end of year	\$ 13,868,		\$	15,167,578	\$ 15,856,864	\$	14,616,458	\$	29,725,119	\$	29,784,036

### **Analysis of Balances**

Major funds. The City of Cordele has three major governmental funds which are the General Fund, the SPLOST Fund and the Economic Development Fund. At the end of FY 2009 these three funds had fund balances of \$58,148, \$1,285,646, and \$149,487 respectively. This is a decrease of (\$1,372,839) to the beginning fund balance of the General Fund, an increase of \$150,410 to the beginning fund balance of the SPLOST Fund, and an increase of \$13,201 to the beginning fund balance of the Economic Development Fund.

The fund balances for the other governmental funds decreased by (\$120,527). The final fund balance for these funds decreased from \$830,211 at the beginning of the year to \$709,684 at the end of the year.

# **Business-Type Activities Funds**

The enterprise funds, which include the City's Water & Sewer Fund, Natural Gas Fund, and the Sanitation Fund showed a combined cash and cash equivalents balance of \$2,375,699 at the end of the year ending June 30, 2009. This is a decrease of (\$132,860) from the previous year.

The Water and Sewer Fund had an ending cash and cash equivalents balance of \$2,324,464 for FY 2008-09. This is an increase of \$286,277 from the previous year.

The Gas Fund had an ending cash and cash equivalents balance of \$51,235 for FY2008-09. This is a decrease of (\$419,137) from the previous year.

The Sanitation Fund had an ending cash and cash equivalents balance of \$0 for FY2008-09. This is the same as in the previous year.

### **Capital Asset and Debt Administration**

**Capital Assets**. At the end of the fiscal year ending June 30, 2009, governmental activities and business-type activities had capital assets of \$25,741,862 (net of accumulated depreciation) invested in land, buildings, system improvements, machinery and equipment, and infrastructure.

### City of Cordele's Capital Assets (net of accumulated depreciation) Fiscal Year Ended June 30 (Comparative)

	Gover	nme	ental	Busines	s-ty	/pe			
	Acti	vitie	es	Activi	ties	3	Tot	al	
	FY 2009		FY 2008	FY 2009		FY 2008	FY 2009		FY 2008
Land	\$ 4,886,340	\$	4,886,340	\$ 326,299	\$	326,299	\$ 5,212,639	\$	5,212,639
Construction									
in progress	303,346		303,346	491,708		266,927	795,054		570,273
Buildings	1,826,999		1,724,177	857,262		902,558	2,684,261		2,626,735
Improvements other									
than buildings	580,305		611,167	12,720,689		12,948,138	13,300,994		13,559,305
Infrastructure	2,727,286		2,961,512	-		-	2,727,286		2,961,512
Machinery and									
and equipment	1,005,554		981,592	 16,074		191,735	 1,021,628		1,173,327
Total net assets	\$ 11,329,830	\$	11,468,134	\$ 14,412,032	\$	14,635,657	\$ 25,741,862	\$	26,103,791

Additional information on the City's capital assets can be found in Note 6 of this report on pages 39 and 40.

**Debt Administration.** The City's total long-term debt consists of revenue bonds, long-term notes, capital leases and compensated absences.

At June 30, 2009, the City had \$238,528 of outstanding long-term debt related to the governmental activities and \$5,570,019 of long-term debt related to business-type activities for a total \$5,808,547 compared to the previous year's total of \$6,076,205. This is a reduction of (\$267,658).

Additional information on the City's debt can be found in Note 7 of this report on pages 41 - 44.

### Factors Affecting the FY2009-10 Budget:

The City Commission of the City of Cordele considered many factors when approving the City's FY 2010 budget and are very aware of present economic conditions and their effect on its citizens. Among the largest issues are the rising costs of health care and the economic downturn-loss of revenues. The City Commission and its employees have made sacrifices to maintain services for the residents of the City and continue to do so with the hopes that stronger measures will not be a necessity.

The City Commission is also committed to area industrial/commercial growth and development for the City and its immediate area. Noted as one of the top-rated areas for economic potential, the City of Cordele also has a strong economic pull from surrounding cities and counties, making the City a prime location for consumer demand and spending. With these factors noted, the City's component unit, the Cordele Office Building Authority, has issued over \$3 million in bonds for the infrastructure needs in establishing a new industrial/corporate park on the West side of the City. With one large industry already in the planning stages to locate in this park, the City is striving to do all things possible to bring more industrial/commercial business to the area. An economic development assistance grant of \$1 million dollars has been awarded to the City for use in further assistance in current and potential industrial development.

The City is also working to develop the area around I-75 and Highway 300, a major intersection of two corridors that are transportation links across the state. One quadrant of this area has been developed with the help of City-procured funding and over \$8 million of investment in business has been made. Infrastructure is already in place for utilities and current plans are to five-lane the access road in this area to attract potential commercial development. It is the intention of the City of Cordele to have this project started in the new fiscal year with the help of outside government agency injections to the project, grant funding, and commitment of current resources of the City.

Another accomplishment in the City with the aid of City-procured grant funding is a brand new building for the Boys/Girls Club of Cordele. This facility will provide services and activities benefiting over 200 children in the area. The City has provided the property for the building and has also renovated an old gymnasium in this project for use by the Boys/Girls Club.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City of Cordele's finances for citizens, taxpayers, customers, investors and creditors and all others with an interest in the City. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Finance Department at the City of Cordele, P.O. Box 569, Cordele, Georgia, 31010-0569.

# STATEMENT OF NET ASSETS JUNE 30, 2009

		Prima	ary Governme	ent				nponei Units	nt
ASSETS	 vernmental Activities	Bu	siness-type Activities		Total	Dev	owntown relopment uthority		Cordele fice Building Authority
Cash and cash equivalents	\$ 1,383,624	\$	1,239,575	\$	2,623,199	\$	16,722	\$	2,503,833
Investments	512,877		-		512,877		-		-
Taxes receivable	322,036		-		322,036		-		-
Accounts receivable, net of allowances	14,084		397,751		411,835		-		-
Due from other governments	336,041		368,315		704,356		-		-
Internal balances	517,848		(517,848)		· -		-		-
Inventories	112,656		812,129		924,785		-		-
Prepaid expenditures / expenses	523		2,778		3,301		_		_
Restricted assets:	020		2,110		0,001				
Cash and cash equivalents	_		212,403		212,403				_
Investments	_		5,040,910		5,040,910		_		_
Deferred charges, unamortized balance	_		166,521		166,521		_		54,418
Mortgages receivable	638,553		100,521		638,553		-		34,410
Capital assets:	030,333		-		636,333		-		-
Non-depreciable	5,189,686		818,007		6,007,693		-		-
Depreciable, net of accumulated depreciation	6,140,144		13,594,025		19,734,169		-		-
Total assets	 15,168,072		22,134,566		37,302,638		16,722		2,558,251
LIABILITIES									
Accounts payable	438,407		279,527		717,934		-		83,911
Accrued liabilities	73,015		260,701		333,716		-		21,012
Unearned revenues	549,867		-		549,867		-		-
Liabilities payable from restricted assets:									
Note payable due within one year	-		33,090		33,090		-		-
Bonds payable due within one year	-		230,000		230,000		-		310,000
Deposits payable	-		167,455		167,455		-		· -
Compensated absences due within one year	196,175		37,637		233,812		-		-
Capital leases due within one year	19,542		- ,		19,542		_		-
Capital leases due in more than one year	22,811		_		22,811		_		_
Note payable due in more than one year	,		359,292		359,292		-		_
Bonds payable due in more than one year	_		4,910,000		4,910,000		_		1,980,000
Total liabilities	1,299,817		6,277,702		7,577,519		-		2,394,923
NET ASSETS									
Invested in capital assets, net of related debt	11,287,477		8,879,650		20,167,127		_		_
Restricted for:	11,201,411						_		
Debt service	-		2,148,675		2,148,675		-		-
Capital projects	1,285,646		-		1,285,646		-		-
Community clubhouse:									
Expendable	60,617		-		60,617		-		-
Nonexpendable	232,660		-		232,660		-		-
Unrestricted	 1,001,855		4,828,539		5,830,394		16,722		163,328
Total net assets	\$ 13,868,255	\$	15,856,864	\$	29,725,119	\$	16,722	\$	163,328

#### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### Net (Expenses) Revenues and Changes in Net Assets **Program Revenues** Component Units Cordele Operating Capital Downtown **Grants and** Charges for **Grants and** Governmental Business-type Development Office Building Functions/Programs **Expenses** Services Contributions Contributions Activities Activities Total Authority Authority Primary government: Governmental activities: General government 2,197,012 \$ 585,843 \$ (1,611,169) \$ (1,611,169) \$ Public works 1,986,831 30,000 (1,956,831)(1,956,831)Public safety 3,681,144 457,914 14,290 (3,208,940)(3.208,940)Community development 1.084.977 469.144 47.780 (568,053)(568,053)Central purchasing 122,285 (122, 285)(122, 285)Culture and recreation 411,737 (411,737)(411,737)Housing and development 756,042 (756,042)(756,042)Interest on long-term debt (2,124)(2,124)2.124 Total governmental activities 10,242,152 1,512,901 62,070 30,000 (8,637,181) (8,637,181)Business-type activities: Water and sewer 4,220,234 2,864,769 1,245,605 (109,860)(109,860)2,353,147 2,196,186 745,424 Natural gas 902,385 745,424 874.958 8.475 Sanitation 883.433 8.475 2,147,990 7,448,339 5,944,388 644,039 644,039 Total business-type activities Total primary government 17,690,491 7,457,289 62,070 2,177,990 (8,637,181) 644,039 (7,993,142) Component units: Downtown Development Authority \$ \$ Cordele Office Building Authority 1,876,842 1,178,582 (698, 260)Total component units 1,876,842 1,178,582 (698, 260)General revenues: Property taxes 2,429,516 2,429,516 Sales taxes 2.522.679 2.522.679 Alcoholic beverage taxes 344,905 344,905 Franchise taxes 1,273,999 1,273,999 Hotel taxes 247,348 247.348 Other taxes 790,208 790,208 575 Unrestricted investment earnings 127,094 151,725 278,819 26,113 Gain on sale of capital assets 46,751 46,751 Transfers (444,642)444.642 7,934,225 Total general revenues and transfers 7,337,858 596,367 575 26,113 Change in net assets (1,299,323) 1,240,406 (58,917) 575 (672, 147)Net assets, beginning of year 15,167,578 14.616.458 29.784.036 16.147 835,475 Net assets, end of year 13,868,255 15,856,864 29,725,119 16,722 163,328

## BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2009

Investments Taxes receivable Participant receivable Accounts receivable Due from other governments Due from other funds Inventories Prepaid expenditures Mortgage receivable Total assets  LIABILITIES Accounts payable Accrued liabilities Deferred revenues Due to other funds Total liabilities  FUND BALANCES Fund balances: Reserved for: Inventories/prepaids	<u>\$ 1,</u>	280,217 299,543 7,417 242,493 38,205 112,656 523 100,000 081,054 210,419 73,015 264,039 475,433 022,906	\$	738,084 - - - 93,548 460,971 - - 1,292,603 6,957 - - - 6,957	\$	129,487 - - 20,000 - 485,773 635,260 - 485,773 - 485,773	\$ 487,298 232,660 22,493 6,667 - 14,462 - 52,780 816,360 9,731 - 64,094 32,851 106,676	\$ \$	1,354,869 512,877 322,036 6,667 7,417 336,041 533,638 112,656 523 638,553 3,825,277 227,107 73,015 813,906 508,284 1,622,312
Investments Taxes receivable Participant receivable Accounts receivable Due from other governments Due from other funds Inventories Prepaid expenditures Mortgage receivable Total assets  LIABILITIES Accounts payable Accrued liabilities Deferred revenues Due to other funds Total liabilities  FUND BALANCES Fund balances: Reserved for: Inventories/prepaids	<u>\$ 1,</u>	299,543 7,417 242,493 38,205 112,656 523 100,000 081,054 210,419 73,015 264,039 475,433	=	460,971 - - 1,292,603 6,957 - -	<u> </u>	20,000 - 485,773 635,260	232,660 22,493 6,667 - 14,462 - 52,780 816,360 9,731 - 64,094 32,851	<u> </u>	512,877 322,036 6,667 7,417 336,041 533,638 112,656 523 38,553 3,825,277 227,107 73,015 813,906 508,284
Taxes receivable Participant receivable Accounts receivable Due from other governments Due from other funds Inventories Prepaid expenditures Mortgage receivable Total assets  LIABILITIES Accounts payable Accrued liabilities Deferred revenues Due to other funds Total liabilities  FUND BALANCES Fund balances: Reserved for: Inventories/prepaids	<u>\$ 1,</u>	299,543 7,417 242,493 38,205 112,656 523 100,000 081,054 210,419 73,015 264,039 475,433	=	460,971 - - 1,292,603 6,957 - -	<u> </u>	485,773 635,260	22,493 6,667 - 14,462 - 52,780 816,360 9,731 - 64,094 32,851	<u> </u>	322,036 6,667 7,417 336,041 533,638 112,656 523 638,553 3,825,277 227,107 73,015 813,906 508,284
Participant receivable Accounts receivable Due from other governments Due from other funds Inventories Prepaid expenditures Mortgage receivable Total assets  LIABILITIES Accounts payable Accrued liabilities Deferred revenues Due to other funds Total liabilities  FUND BALANCES Fund balances: Reserved for: Inventories/prepaids	<u>\$ 1,</u>	7,417 242,493 38,205 112,656 523 100,000 081,054 210,419 73,015 264,039 475,433	=	460,971 - - 1,292,603 6,957 - -	<u> </u>	485,773 635,260	6,667 - 14,462 - 52,780 816,360 9,731 - 64,094 32,851	<u> </u>	6,667 7,417 336,041 533,638 112,656 523 638,553 3,825,277 227,107 73,015 813,906 508,284
Accounts receivable Due from other governments Due from other funds Inventories Prepaid expenditures Mortgage receivable Total assets  LIABILITIES  Accounts payable Accrued liabilities Deferred revenues Due to other funds Total liabilities  FUND BALANCES  Fund balances: Reserved for: Inventories/prepaids	<u>\$ 1,</u>	242,493 38,205 112,656 523 100,000 081,054 210,419 73,015 264,039 475,433	=	460,971 - - 1,292,603 6,957 - -	<u> </u>	485,773 635,260	14,462 - 52,780 816,360 9,731 - 64,094 32,851	<u> </u>	7,417 336,041 533,638 112,656 523 638,553 3,825,277 227,107 73,015 813,906 508,284
Due from other governments Due from other funds Inventories Prepaid expenditures Mortgage receivable	<u>\$ 1,</u>	242,493 38,205 112,656 523 100,000 081,054 210,419 73,015 264,039 475,433	=	460,971 - - 1,292,603 6,957 - -	<u> </u>	485,773 635,260	52,780 816,360 9,731 - 64,094 32,851	<u> </u>	336,041 533,638 112,656 523 638,553 3,825,277 227,107 73,015 813,906 508,284
Due from other funds Inventories Prepaid expenditures Mortgage receivable	<u>\$ 1,</u>	38,205 112,656 523 100,000 081,054 210,419 73,015 264,039 475,433	=	460,971 - - 1,292,603 6,957 - -	<u> </u>	485,773 635,260	52,780 816,360 9,731 - 64,094 32,851	<u> </u>	533,638 112,656 523 638,553 3,825,277 227,107 73,015 813,906 508,284
Inventories Prepaid expenditures Mortgage receivable	<u>\$ 1,</u> \$	112,656 523 100,000 081,054 210,419 73,015 264,039 475,433	=	1,292,603 6,957	<u> </u>	485,773 635,260	52,780 816,360 9,731 - 64,094 32,851	<u> </u>	112,656 523 638,553 3,825,277 227,107 73,015 813,906 508,284
Prepaid expenditures Mortgage receivable Total assets  LIABILITIES  Accounts payable Accrued liabilities Deferred revenues Due to other funds Total liabilities  FUND BALANCES  Fund balances: Reserved for: Inventories/prepaids	<u>\$ 1,</u> \$	523 100,000 .081,054 210,419 73,015 264,039 475,433	=	6,957 - -	<u> </u>	635,260 - - 485,773	9,731 - 64,094 32,851	<u> </u>	523 638,553 3,825,277 227,107 73,015 813,906 508,284
Mortgage receivable Total assets  LIABILITIES  Accounts payable Accrued liabilities Deferred revenues Due to other funds Total liabilities  FUND BALANCES  Fund balances: Reserved for: Inventories/prepaids	<u>\$ 1,</u>	210,419 73,015 264,039 475,433	=	6,957 - -	<u> </u>	635,260 - - 485,773	9,731 - 64,094 32,851	<u> </u>	638,553 3,825,277 227,107 73,015 813,906 508,284
Total assets  LIABILITIES  Accounts payable Accrued liabilities Deferred revenues Due to other funds Total liabilities  FUND BALANCES  Fund balances: Reserved for: Inventories/prepaids	<u>\$ 1,</u>	210,419 73,015 264,039 475,433	=	6,957 - -	<u> </u>	635,260 - - 485,773	9,731 - 64,094 32,851	<u> </u>	3,825,277 227,107 73,015 813,906 508,284
LIABILITIES  Accounts payable SAccrued liabilities Deferred revenues Due to other funds Total liabilities  FUND BALANCES  Fund balances: Reserved for: Inventories/prepaids	\$	210,419 73,015 264,039 475,433	=	6,957 - -	<u> </u>	- - 485,773	9,731 - 64,094 32,851	<u> </u>	227,107 73,015 813,906 508,284
Accounts payable Accrued liabilities Deferred revenues Due to other funds Total liabilities  FUND BALANCES Fund balances: Reserved for: Inventories/prepaids	•	73,015 264,039 475,433	\$	- - -	\$	<u> </u>	\$ 64,094 32,851	\$	73,015 813,906 508,284
Accrued liabilities Deferred revenues Due to other funds		73,015 264,039 475,433	\$ 	- - -	\$	<u> </u>	\$ 64,094 32,851	\$	73,015 813,906 508,284
Deferred revenues Due to other funds		264,039 475,433		6,957		<u> </u>	 32,851		813,906 508,284
Due to other funds Total liabilities  FUND BALANCES  Fund balances: Reserved for: Inventories/prepaids		475,433	_	6,957		<u> </u>	 32,851	_	508,284
Total liabilities  FUND BALANCES  Fund balances: Reserved for: Inventories/prepaids		475,433		6,957		<u> </u>	 32,851		508,284
FUND BALANCES Fund balances: Reserved for: Inventories/prepaids			_	6,957	_	485,773			
Fund balances: Reserved for: Inventories/prepaids									
Inventories/prepaids									
		113,179		_		_	_		113.179
Loans		100,000		_		149,487	344,706		594,193
Endowment		-		_		-	60,617		60,617
Clubhouse		_		_		_	232,660		232,660
Unreserved, reported in:							202,000		202,000
General Fund	(	(155,031)		_		_	_		(155,031)
Special revenue funds	,	(100,001)		_		_	53,837		53,837
Capital projects funds		_		1,285,646		_	17,864		1,303,510
Total fund balances		58.148		1,285,646		149,487	 709,684		2,202,965
	\$ 1,	,081,054	\$	1,292,603	\$	635,260	\$ 816,360		2,202,000
= Amounts reported for governmental and the control of the course of the	ental ac	ctivities are			irces a	nd,			
therefore, are not reported in th					مالد ما م				11,329,830
Other long-term assets are not a therefore, are deferred in the fu		e to pay to	ı curr	ent-perioa ext	benalti	ires and,			264,039
Long-term liabilities are not due a		yable in th	e cur	ent period an	d, ther	efore,			,
are not reported in the funds. Internal service funds are used b	ov man:	agement t	n cha	rae the coets (	of vario	nus.			(238,528)
benefits and services to individu									
service funds are included in go									309,949
Net assets of governmental activ		i <del>c</del> iliai acili	illes l	ii iiie stateine	in Oi N	EI 055615.		\$	13,868,255

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	General		SPLOST Fund		Economic Development Fund Main Street District		Other Governmental Funds		Go	Totals vernmental Funds
Revenues										
Taxes	\$	5,166,649	\$	570,779	\$	-	\$	258,584	\$	5,996,012
Licenses and permits		380,048		-		-		-		380,048
Intergovernmental		44,290		-		-		-		44,290
Charges for services		68,565		-		-		469,144		537,709
Fines and forfeitures		389,349		-		-		-		389,349
Administrative fees		558		-		-		-		558
Interest and penalties		172,350		1,493		583		(48,150)		126,276
Franchise and leases		1,273,999		-		-		-		1,273,999
Payments in lieu of taxes		282,188		-		-		-		282,188
Codes		13,082		-		-		-		13,082
Other revenues		179,537		-		12,618		47,780		239,935
Total revenues		7,970,615		572,272		13,201		727,358		9,283,446
Expenditures										
Current:										
General government		1,381,822		_		_		_		1,381,822
Public works		1,853,048		_		_		_		1,853,048
Public safety		3,629,195		_		_		_		3,629,195
Culture and recreation		392,004		_		_		3,653		395,657
Community development		303,299		-		-		722,890		1,026,189
Central purchasing		118,561		-		-		_		118,561
Debt service:										
Principal retirement		25,304		_		_		_		25,304
Interest and fiscal charges		2,124		_		-		_		2,124
Capital outlay		259,896		317,473		-		_		577,369
Total expenditures		7,965,253		317,473		-		726,543		9,009,269
Excess of revenues over expenditures		5,362		254,799		13,201		815		274,177
Other financing sources (uses):										
Proceeds from sale of capital assets		46,752		-		-		_		46,752
Transfers in from other funds		477,398		_		-		121,880		599,278
Payments to Cordele Office Building Authority		(756,042)		_		_		-		(756,042)
Transfers out to other funds		(1,146,309)		(104,389)		-		(243,222)		(1,493,920)
Total other financing sources (uses)		(1,378,201)		(104,389)		-		(121,342)		(1,603,932)
Net change in fund balances		(1,372,839)		150,410		13,201		(120,527)		(1,329,755)
Fund balances, beginning of year		1,430,987		1,135,236		136,286		830,211		3,532,720
Fund balances, end of year	\$	58,148	\$	1,285,646	\$	149,487	\$	709,684	\$	2,202,965

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Amounts reported for governmental activities in the statement of activities are different because:		
Net change in fund balances - total governmental funds		\$ (1,329,755)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.		(138,304)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Prior year long-term assets not available for current-period expenditures	\$ (207,584)	
Current year long-term assets not available for current-period expenditures	 264,039	56,455
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets.		25,304
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Current year additions of compensated absences	(291,073)	
Current year reductions of compensated absences	 285,504	(5,569)
Internal service funds are used by management to charge costs of various services and benefits to individual funds. The net revenues (expenses) of certain activities of internal service funds are reported with governmental activities.		
Current year change in net assets of the Health Benefit Internal Service Fund	8,452	
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds	 84,094	92,546
		\$ (1,299,323)

## GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2009

		Dud	A 100 5 5	unto				Variance
	Ori	Budget ginal	Amo	unts Final		Actual	,	with Final Budget
Revenues:		giriai		Гінаі	-	Actual		Buugei
Taxes	\$ 5.	643,500	\$	5,643,500	\$	5,166,649	\$	(476,851
Licenses and permits	* -/	395,000	*	395,000	*	380,048	*	(14,952
Intergovernmental		284,610		284,610		44,290		(240,320
Charges for services		97,800		97,800		68,565		(29,235
Fines and forfeitures		366,500		366,500		389,349		22,849
Administrative fees		-		-		558		558
Interest and penalties		180,000		180,000		172,350		(7,650
Franchise and leases		244,000		1,244,000		1,273,999		29,999
Payments in lieu of taxes	·	330,300		330,300		282,188		(48,112
Codes		29,000		29,000		13,082		
		'		,		,		(15,918
Other revenues		160,950		160,950		179,537		18,587
Total revenues	8,	731,660		8,731,660		7,970,615		(761,045
Expenditures:								
Current:								
General government:								
Legislative		587,887		587,887		294,465		293,422
Executive		456,939		456,939		417,388		39,551
Judicial		72,780		72,780		55,831		16,949
Finance		649,147		649,147		614,138		35,009
Total general government	1,	766,753		1,766,753		1,381,822		384,931
Public works:								
Highways and streets	2,	005,026		2,005,026		1,853,048		151,978
Total public works	2,	005,026		2,005,026		1,853,048		151,978
Public safety:								
Police	2.	558,996		2,558,996		2,441,640		117,356
Fire		784,142		1,784,142		1,187,555		596,587
Total public safety		343,138		4,343,138		3,629,195		713,943
Community development		366,120		366,120		303,299		62,821
Central purchasing		118,808		118,808		118,561		247
- Committee of the Comm		,		,	_	,	_	
Culture and recreation		411,123		411,123		392,004		19,119
Debt service:								
Principal retirement		37,212		37,212		25,304		11,908
Interest and fiscal charges		3,245		3,245		2,124		1,121
Total debt service		40,457		40,457		27,428		13,029

(Continued)

## GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Budget Amounts							
		Original		Final	Actual		Variance	
Expenditures (continued):								
Capital outlay	\$	138,235	\$	138,235	\$	259,896	\$	(121,661)
Total expenditures		9,189,660		9,189,660		7,965,253		1,224,407
Excess (deficiency) of revenues over expenditures		(458,000)		(458,000)		5,362		463,362
Other financing sources (uses):								
Transfers in		228,000		228,000		477,398		249,398
Transfers out		-		-		(1,146,309)		(1,146,309)
Payments to Cordele Office Building Authority		-		-		(756,042)		(756,042)
Capital leases		220,000		220,000		-		(220,000)
Proceeds from sale of capital assets		10,000		10,000		46,752		36,752
Total other financing sources (uses)		458,000		458,000	_	(1,378,201)		(1,836,201)
Net change in fund balances		-		-		(1,372,839)		(1,372,839)
Fund balances, beginning of year		1,430,987	_	1,430,987	_	1,430,987		
Fund balances, end of year	\$	1,430,987	\$	1,430,987	\$	58,148	\$	(1,372,839)

# ECONOMIC DEVELOPMENT FUND MAIN STREET DISTRICT

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	ar	original nd Final Budget	Actual	Va	ariance
Revenues:					
Interest earned	\$	350	\$ 583	\$	233
Program income		12,618	 12,618		-
Total revenues		12,968	 13,201		233
Expenditures					
Community development		12,968	 <u> </u>		12,968
Total expenditures		12,968			12,968
Excess of revenues over expenditures		-	13,201		13,201
Fund balance, July 1		136,286	 136,286		
Fund balance, June 30	\$	136,286	\$ 149,487	\$	13,201

# STATEMENT OF NET ASSETS PROPRIETARY FUNDS JUNE 30, 2009

		Governmental Activities -				
QUEDENT AGGETO	Water and Sewer		Natural Gas	Sanitation	Totals	Health Benefit Internal Service Fund
CURRENT ASSETS  Cash	\$ 1,239,57	'5 \$		\$ -	\$ 1,239,575	\$ 28,755
Accounts receivable (net of	\$ 1,239,57	о ф	-	Φ -	\$ 1,239,575	\$ 28,755
allowance for uncollectibles)	245,84	I/I	78,812	73,095	397,751	_
Due from other funds	82,21		70,012	73,093	82,216	_
Due from other governments	128,37		239,938	_	368,315	_
· ·	63,17		239,936 748,954	-	812,129	-
Inventory Propaid expanses	03,17	5	,	-		-
Prepaid expenses		-	2,778	-	2,778	-
Restricted assets	44.0	10			44.040	
Cash	44,94		-	-	44,948	-
Cash - customer deposits	116,22		51,235	-	167,455	-
Investments - sinking funds	192,43		-	-	192,433	-
Investments and certificates of deposit	3,109,96		1,738,514		4,848,477	
Total current assets	5,222,75	51	2,860,231	73,095	8,156,077	28,755
NONCURRENT ASSETS						
Capital assets, at cost						
Land	317,29	9	9,000	-	326,299	-
Construction in progress	414,78	35	76,923	-	491,708	-
Buildings	1,825,89	9	244,967	-	2,070,866	-
Improvements other than buildings	25,413,57	<b>'</b> 9	3,026,899	-	28,440,478	-
Machinery and equipment	1,854,21	0	594,503	-	2,448,713	-
	29,825,77	<u>'2</u>	3,952,292	-	33,778,064	-
Less accumulated depreciation	17,027,75		2,338,274	-	19,366,032	-
Total capital assets	12,798,01		1,614,018		14,412,032	-
Bond issuance costs, unamortized balance	166,52	21	_	_	166,521	-
Total noncurrent assets	12,964,53	35	1,614,018		14,578,553	
Total assets	18,187,28	<u> </u>	4,474,249	73,095	22,734,630	28,755
CURRENT LIABILITIES						
Payable from current assets:						
Vouchers payable	111,20	)1	99,493	68,833	279,527	-
Accrued other expenses	40,60		-	-	40,607	-
Accrued payroll and vacation	41,95		18,202	-	60,161	-
Due to other funds	25,35		82,216	-	107,570	-
Pollution remediation liability	197,57		· -	-	197,570	_
Unpaid claims and accrued estimated liability		_	_	-	,	211,300
Total	416,69	91	199,911	68,833	685,435	211,300
Payable from restricted assets:						
Current portion of revenue bonds	230,00	00	_	_	230,000	-
Current portion of note payable	33,09		_	_	33,090	_
Customer deposits	116,22		51,235	_	167,455	_
Total	379,31		51,235		430,545	
Total current liabilities	706.00	11	251 146	60 022	1 115 000	211,300
Total current liabilities	796,00		251,146	68,833	1,115,980	211,300

# STATEMENT OF NET ASSETS PROPRIETARY FUNDS JUNE 30, 2009

		Bu	sines	s-type Activition	es - En	iterprise Fu	nds		Governmental Activities -		
		Water and Sewer		Natural Gas	Sa	anitation		Totals	He	alth Benefit rnal Service Fund	
LONG-TERM LIABILITIES											
Note payable (net of current portion)	\$	359,292	\$	-	\$	-	\$	359,292	\$	-	
Revenue bonds (net of current portion)		4,910,000		-		-		4,910,000		-	
Total long-term liabilities		5,269,292		-				5,269,292		-	
Total liabilities		6,065,293		251,146		68,833	_	6,385,272		211,300	
NET ASSETS											
Invested in capital assets, net of related debt		7,265,632		1,614,018		-		8,879,650		-	
Restricted for debt service		2,148,675		-		-		2,148,675		-	
Unrestricted		2,707,686		2,609,085		4,262		5,321,033		(182,545)	
Total net assets	\$	12,121,993	\$	4,223,103	\$	4,262		16,349,358	\$	(182,545)	
Adjustment to reflect the consolidation of internal	servic	e fund activities	relate	ed to enterprise	funds			(492,494)			
Net assets of business-type activities							\$	15,856,864			

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Bus	Governmental Activities -			
	Water and Sewer	Natural Gas	Sanitation	Totals	Health Benefit Internal Service Fund
Operating revenues:					
Charges for services	\$ 2,836,880	\$ 2,196,186	\$ 883,433	\$ 5,916,499	\$ -
Employee and employer contributions	-	-	-	-	791,894
Miscellaneous income	27,889			27,889	
Total operating revenues	2,864,769	2,196,186	883,433	5,944,388	791,894
Operating expenses:					
Natural gas purchases	-	1,667,978	-	1,667,978	-
Production	1,383,852	-	-	1,383,852	-
Distribution	830,801	552,937	-	1,383,738	-
Collection	-	-	874,958	874,958	-
Health benefit costs					1,234,260
Total operating expenses	2,214,653	2,220,915	874,958	5,310,526	1,234,260
Net operating income (loss) before depreciation	650,116	(24,729)	8,475	633,862	(442,366
Depreciation expense	1,047,034	118,430		1,165,464	
Operating income (loss)	(396,918)	(143,159)	8,475	(531,602)	(442,366
Non-operating revenues (expenses):					
Interest revenue	93,030	58,695	-	151,725	818
Intergovernmental revenue	128,377	239,938	-	368,315	-
Interest expense	(257,343)	-	-	(257,343)	-
Amortization of bond costs	(10,801)	-	-	(10,801)	-
Pollution remediation expense	(197,570)	-	-	(197,570)	-
Payments to Cordele Office Building Authority	(422,541)			(422,541)	
Total non-operating revenues (expenses)	(666,848)	298,633		(368,215)	818
Income (loss) before contributions and transfers	(1,063,766)	155,474	8,475	(899,817)	(441,548
Capital contributions	176,655	662,447	-	839,102	-
Other contributions	940,573	-	-	940,573	-
Transfers in	724,462	350,000	-	1,074,462	450,000
Transfers out	(350,000)	(267,947)	(11,873)	(629,820)	
Change in net assets	427,924	899,974	(3,398)	1,324,500	8,452
Net assets, July 1	11,694,069	3,323,129	7,660		(190,997
Net assets, June 30	\$ 12,121,993	\$ 4,223,103	\$ 4,262		\$ (182,545
Adjustment to reflect the consolidation of internal s	service fund activities	related to enterprise	funds	(84,094)	
Change in net assets of business-type activities				\$ 1,240,406	

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	В	G	overnmental Activities -							
	Water and Sewer		Natural Gas		Sanitation		Totals		Health Benefit Internal Service Fund	
CASH FLOWS FROM OPERATING ACTIVITIES										
Cash received from customers,										
including deposits	\$ 2,910,113	\$	2,265,869	\$	892,018	\$	6,068,000	\$	-	
Cash received from employer and										
employee contributions	-		-		-		-		791,894	
Cash payments to:										
Suppliers	(1,097,940)		(2,241,344)		(880,145)		(4,219,429)		_	
Medical providers and/or employees	(1,001,010,				-		-		(1,231,360)	
Employees	(1,006,451)		(222,377)		_		(1,228,828)		-	
City in lieu of taxes	(85,300)		(150,000)		_		(235,300)		_	
Net cash provided by (used in)	(00,000)	· —	(100,000)				(200,000)			
operating activities	720,422		(347,852)	_	11,873	_	384,443		(439,466)	
CASH FLOWS FROM NONCAPITAL FINANCING	ì									
ACTIVITIES										
Advances (to)/from other funds	(781,324)		(136,538)		-		(917,862)		-	
Payments to Cordele Office Building Authority	(422,541)		-		-		(422,541)		-	
Other contributions	940,573		-		-		940,573		-	
Transfers from other funds	724,462		350,000		-		1,074,462		450,000	
Transfers to other funds	(350,000)		(267,947)		(11,873)		(629,820)		-	
Net cash provided by (used in)										
noncapital financing activities	111,170		(54,485)		(11,873)	_	44,812		450,000	
CASH FLOWS FROM CAPITAL AND RELATED										
FINANCING ACTIVITIES										
Retirement of bonds	(220,000)		-		-		(220,000)		-	
Interest on bonds	(258,960)		-		-		(258,960)		-	
Purchase of capital assets	(84,835)		(17,903)		-		(102,738)		-	
Principal payments on notes payable	(31,476)						(31,476)		-	
Net cash used in capital and										
related financing activities	(595,271)	· <u> </u>	(17,903)		<u> </u>		(613,174)		-	
CASH FLOWS FROM INVESTING ACTIVITIES										
Proceeds from investment sales	2,335,601		1,680,922		-		4,016,523		-	
Purchase of investments	(3,109,963)		(1,738,514)		-		(4,848,477)		-	
Interest received	93,030	· —	58,695	_			151,725		818	
Net cash provided by investing										
activities	(681,332)		1,103		-		(680,229)		818	

(Continued)

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	,	Bu: Water and Sewer	siness	s-type Activiti Natural Gas	terprise Fu	nds	Totals	A Hea	vernmental ctivities - alth Benefit rnal Service Fund
Net increase (decrease) in cash	\$	(445,011)	\$	(419,137)	\$ -	\$	(864,148)	\$	11,352
Cash and cash equivalents, July 1		2,038,187		470,372	 		2,508,559		17,403
Cash and cash equivalents, June 30	\$	1,593,176	\$	51,235	\$ 	\$	1,644,411	\$	28,755
Classified as:									
Cash Restricted assets:	\$	1,239,575	\$	-	\$ -	\$	1,239,575	\$	28,755
Cash		44,948		_	_		44,948		_
Cash - customer deposits		116,220		51,235	-		167,455		-
Investments - sinking funds		192,433		-	 		192,433		-
	\$	1,593,176	\$	51,235	\$ 	\$	1,644,411	\$	28,755
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES									
Operating income (loss)	\$	(396,918)	\$	(143,159)	\$ 8,475	\$	(531,602)	\$	(442,366
Depreciation		1,047,034		118,430	-		1,165,464		-
Changes in assets and liabilities:		45.044		00.470	0.505		400 400		
(Increase) decrease in accounts receivable  Decrease in due from component unit		45,344 32,671		69,173	8,585		123,102 32,671		-
(Increase) decrease in inventory		2		(255,440)	-		(255,438)		_
Increase in prepaid expenses		-		(74)	_		(74)		_
Decrease in vouchers payable		(11,552)		(124,999)	(5,187)		(141,738)		-
Increase in unpaid claims and accrued									
estimated liability		4 405		-	-		2.005		2,900
Increase in customer deposits Increase (decrease) in accrued expenses		1,495 2,346		510 (12,293)	-		2,005 (9,947)		-
Net cash provided by (used in)		2,040		(12,233)	 	_	(9,947)		
operating activities	\$	720,422	\$	(347,852)	\$ 11,873	\$	384,443	\$	(439,466
NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES Donated Fixed Assets	\$	176.655	\$	662.447	\$	\$	839.102	\$	

# CITY OF CORDELE, GEORGIA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2009

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Cordele, Georgia (the "City") have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

## A. Reporting Entity

The City was incorporated December 22, 1888, and reincorporated April 18, 1969, under the provisions of Act No. 623 (House Bill 748). The City operates under a commission-manager form of government and provides the following services as authorized by its charter: public safety (police and fire), highways and streets, sanitation, community development, culture-recreation, public improvements, codes and engineering.

The accompanying financial statements present the City and its component units, entities for which the City is considered to be financially accountable. The discretely presented component units are reported in separate columns in the government-wide financial statements to emphasize that they are legally separate from the City.

The Downtown Development Authority (the "Authority") has been included as a discretely presented component unit in the accompanying financial statements. The Authority plans and develops the downtown area of the City in order to attract new business and residences. The City possesses the authority to review, approve, and revise the budget and governs collection and disbursement of funds. The governing body of the Authority is appointed by the City Commissioners. The Authority maintains a general fund with limited activity. Separate financial statements for the Downtown Development Authority are not available.

The Cordele Office Building ("COBA") has been included as a discretely presented component unit in the accompanying financial statements. COBA oversees the acquisition, construction and improvements to buildings for the benefit of the City in order to attract new businesses and residences. The City possesses the authority to review, approve, and revise the budget and governs collection and disbursement of funds. The governing body of COBA is appointed by the City Commissioners. COBA maintains a general fund with limited activity. Separate financial statements for COBA are not available.

There are no blended component units reflected in the accompanying financial statements.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Government-wide and Fund Financial Statements

The Government-wide Financial Statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. (For the most part, the effect of interfund activity has been removed from these statements). Government-wide financial statements do not provide information by fund or account group, but distinguish between the City's governmental activities and business-type activities. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from the discretely presented component unit. The statement of net assets will include non-current assets which were previously reported in the General Fixed Assets Account Group and non-current liabilities previously reported in the General Long-Term Debt Account Group. In addition, the government-wide statement of activities reflects depreciation expense on the City's capital assets.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not considered program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the economic resource measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, intergovernmental grants, and investment income associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

In accordance with GASB Statement No. 33, "Accounting and Financial Reporting for Non-exchange Transactions", the corresponding assets (receivables) in non-exchange transactions are recognized in the period in which the underlying exchange occurs, when an enforceable legal claim has arisen, when all eligibility requirements have been met, or when resources are received, depending on the revenue source.

The format of the fund financial statements has been modified by GASB Statement No. 34. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. GASB Statement No. 34 also requires, as required supplementary information, Management's Discussion and Analysis which includes an analytical overview of the City's financial activity.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

The City reports the following major governmental funds:

The **General Fund** is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The **SPLOST Fund** accounts for financing and construction of facilities and improvements in accordance with sales tax referendum.

The **Economic Development Fund – Main Street District** accounts for the repayment of a loan made with proceeds from 1993 and 1989 federal grants, which under the terms of the grants, all repayments are required to be accounted for in a separate account.

The City reports the following major proprietary funds:

The **Water and Sewer Fund** accounts for the provision of water and sewer services to the residents of the City and some residents of Crisp County. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service, and billing and collection.

The **Natural Gas Fund** accounts for the provision of natural gas to the residents of the City. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service, and billing and collection.

The **Sanitation Fund** accounts for the provision of garbage collection to the residents of the City. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service, and billing and collection.

The City also reports the following fund type:

The **Internal Service Fund** accounts for employer-employee contributions to and health benefits and related cost distributions from the City's self-funded Employee Health Benefit Fund.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

Amounts reported as program revenues include 1) charges for services provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges for goods and services provided. Operating expenses of the enterprise funds include the cost of these goods and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Budgets

Formal budgetary accounting is employed as a management control device for the General Fund and the Proprietary Funds of the City. Annual operating budgets are adopted each fiscal year through passage of an annual budget ordinance and amended as required for the General Fund, Special Revenue Funds, Capital Project Funds, and Proprietary Funds, and the same basis of accounting is used to reflect actual revenues and expenditures/expenses recognized on a generally accepted accounting principle basis. The City Commission must approve any amendments to the budget which are interdepartmental. The budget officer (Finance Director) can approve amendments within a department, except an increase in the salary budget, which also requires City Commission approval. During the fiscal year ended June 30, 2009, no material budgetary amendments were approved by the City Commission.

All unencumbered budget appropriations lapse at the end of each year.

#### E. Cash and Investments

Cash includes amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the City. The City pools cash resources of its various funds in order to facilitate the management of cash. Cash applicable to a particular fund is readily identifiable. The balance in the pooled cash accounts is available to meet current operating requirements.

For purposes of the statement of cash flows, the City considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents.

State statutes authorize the primary government to invest in obligations of the U. S. Treasury, commercial paper, corporate bonds, repurchase agreements and the Local Government Investment Pool of the State of Georgia (Georgia Fund 1). The pool is regulated by the Georgia Office of Treasury and Fiscal Services.

The City has implemented GASB Statement No. 31 "Accounting and Financial Reporting for Certain Investments and for External Investment Pools". As a governmental entity other than an external investment pool, and in accordance with GASB Statement No. 31, the City's investments are stated at fair value.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# E. Cash and Investments (Continued)

In applying the GASB Statement No. 31, the City utilized the following methods and assumptions as of June 30, 2009:

- 1. Fair value is based on quoted market prices as of the valuation date;
- 2. The investment portfolio did not hold investments in any of the following: (a) items required to be reported at amortized costs: (b) items in external pools that are not SEC-registered; (c) items subject to involuntary participation in an external pool; and, (d) items associated with a fund other than the fund to which the income is assigned.

# F. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year as well as all other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible. Estimated unbilled revenues from the Water and Sewer Fund are recognized at the end of each fiscal year on a pro rata basis. The estimated amount is based on billings during the month following the close of the fiscal year.

# G. Inventories and Prepaid Items

Inventories consist of expendable supplies and items acquired for infrastructure repair and maintenance or for possible future expansion. Inventories in governmental funds are stated at average cost. Proprietary funds' inventories are stated at lower of average cost or market. The consumption method is used to account for inventories. Under the consumption method, budgetary authority is slated and expenditures are recorded in terms of authority to use or consume inventory items. Reported inventories are equally offset by a fund balance reserve in the fund financial statements.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### G. Inventories and Prepaid Items (Continued)

Payments made to vendors for services that will benefit periods beyond June 30, 2009, are recorded as prepaid items in both the government-wide and fund financial statements.

#### H. Other Assets

Other assets held are recorded and accounted for at cost.

#### I. Restricted Assets

Proprietary funds, based on certain bond covenants, are required to establish and maintain prescribed amounts of resources (consisting of cash and temporary investments) that can be used only to service outstanding debt. Customer deposits that must be refunded upon the termination of service are also restricted.

#### J. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 for governmental activities and \$500 for business-type activities and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

During the fiscal year ended June 30, 2007, the City retroactively reported major general infrastructure assets. In this case, the City chose to include all items with an acquisition date of January 1, 1980 or later, as allowed by the provisions of GASB Statement No. 34, "Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments", as amended and interpreted. The City was able to determine the historical cost for the initial reporting of these assets via vendor invoices stored in the City's vault.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### J. Capital Assets (Continued)

Capital assets of the primary government are depreciated using the straight line method over the following estimated useful lives:

Assets	<u>Years</u>
Machinery & equipment	2-60
Improvements other than buildings	5-60
Infrastructure	20-40
Buildings	5-60

#### K. Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for non-vesting accumulated rights to receive sick pay benefits since the City does not have a policy to pay any amounts when employees separate from service with the City. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### L. Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the term of the bonds using the bonds-outstanding method, which approximates the effective interest method. Bonds payable are reported net of the applicable discount or premium. Issuance costs are reported as deferred charges.

Proprietary fund type loans payable are reported as liabilities at their outstanding value.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### M. Pensions

The provision for pension cost is recorded on an accrual basis, and the City's policy is to fund pension costs as they accrue.

#### N. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### O. Management Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE FINANCIAL STATEMENTS AND FUND FINANCIAL STATEMENTS

### A. Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Assets

The governmental fund balance sheet includes a reconciliation between fund balance – total governmental funds and net assets – governmental activities as reported in the government-wide statement of net assets. One element of that reconciliation explains that "long-term liabilities are not due and payable in the current period and therefore are not reported in the funds." The details of this difference are as follows:

Capital leases payable	\$ (42,353)
Compensated absences	 (196,175)
Net adjustment to reduce fund balance - total governmental	
funds to arrive at net assets - governmental activities	\$ (238,528)

## NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE FINANCIAL STATEMENTS AND FUND FINANCIAL STATEMENTS (CONTINUED)

B. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net assets of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their useful lives and reported as depreciation expense." The details of this difference are as follows:

Capital outlay	\$ 562,064
Depreciation expense	(700,368)
Net adjustment to decrease net changes in fund balances - total	
governmental funds to arrive at changes in net assets of	
governmental activities	\$ (138,304)

Another element of that reconciliation explains that "Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds." The details of this difference are as follows:

Compensated absences	\$ (5,569)
Net adjustment to decrease net changes in fund balances - total	
governmental funds to arrive at changes in net assets of	
governmental activities	\$ (5,569)

#### NOTE 3. LEGAL COMPLIANCE - BUDGETS

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- Prior to June 1, the City Manager submits to the Chairman and Commission a proposed operating and capital improvements budget for the fiscal year commencing the following July 1.
   The budget includes proposed expenditures and the means of financing them.
- 2. A public hearing is conducted at the June City Commission meeting in the Cordele City Hall to obtain citizen comments.
- 3. Prior to July 1, the budget is legally enacted through passage of a resolution.
- 4. The City department heads are authorized to transfer budgeted amounts between line items within a department with the approval of the budget officer (Finance Director); however, any revisions that increase salaries must be approved by the City Commission. All appropriations at year end lapse. Legally-adopted budgets are prepared, as described above, on a departmental basis for General and Special Revenue Funds. Individual amendments were not material in relation to the appropriation resolution as originally approved.

To ensure sound financial administration, the City Commission also adopted an annual operating budget for the City's Proprietary Funds. Formal budgetary integration is employed as a management control device during the year for the General, Enterprise, and Special Revenue Funds.

Budgets for the General, Enterprise, and Special Revenue Funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America (GAAP), and are presented in accordance with finance-related legal and contractual provisions.

Budgeted amounts are as originally adopted or as amended by the City Commission. Individual amendments were not material in relation to the original appropriations.

6. For the year ended June 30, 2009, expenditures exceeded budget, as follows:

Fund or Department	 Excess
General Fund:	
Capital outlay	\$ 121,661

These over-expenditures were caused by the decision to purchase, rather than lease, a new street-sweeper. These excesses are intended to be eliminated in future years via better monitoring of expenditures.

#### NOTE 4. DEPOSITS AND INVESTMENTS

Total deposits and investments as of June 30, 2009, are summarized as follows:

As reported in the Statement of Net Assets:	
Primary government:	

Primary government:	
Cash and cash equivalents	\$ 2,835,602
Investments	5,553,787
	\$ 8,389,389
Cash deposited with financial institutions	\$ 7,040,575
Cash deposited with Georgia Fund 1	923,721
Investment in U.S. Government Securities	192,433
Investments in Corporate Stock	232,660
	\$ 8,389,389
Component units:	
Cash and cash equivalents	\$ 2,520,555
Cash deposited with financial institutions	\$ 2,520,555

**Credit risk.** State statutes authorize the Government to invest in obligations of the State of Georgia or other states; obligations issued by the U.S. government; obligations fully insured or guaranteed by the U.S. government or by a government agency of the United States; obligations of any corporation of the U.S. government; prime bankers' acceptances; the local government investment pool established by state law; repurchase agreements; and obligations of other political subdivisions of the State of Georgia. As of June 30, 2009, the Government's investments in Georgia Fund 1 were rated AAAm and the investments in U.S. Government Securities were rated AAA by Standard & Poor's.

At June 30, 2009, the Government had the following investments:

Investments	Maturities	 Fair Value
Georgia Fund 1	42 day average maturity	\$ 923,721
U.S Government Securities	October 2009	192,433
Certificates of Deposit	110 day weighted average	4,204,973
Corporate Stock - Exxon	Not applicable	 232,660
Total		\$ 5,553,787

**Interest rate risk.** The Government does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### NOTE 4. DEPOSITS AND INVESTMENTS (CONTINUED)

Custodial credit risk – Deposits. Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits and investments (other than federal or state government instruments) to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties, or municipalities. As of June 30, 2009, the City did not have any balances exposed to custodial credit risk as uninsured and uncollateralized.

**Custodial Credit Risk – Investments.** Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments that are in the possession of an outside party. State statutes require all investments (other than federal or state government instruments) to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties, or municipalities.

#### NOTE 5. RECEIVABLES

Property taxes are levied by the City based on the assessed value of property as listed on the digest furnished by the county. Assessed values are forty percent (40%) of market value and are based on current property value. Property taxes attach as an enforceable lien on property as of December 21. Taxes are levied on October 20 and payable on or before December 20. Property taxes not collected by December 20th are considered and reported as delinquent taxes receivable. Property taxes levied for the year ending June 30, 2009, are recorded as receivables, net of estimated uncollectibles. In the governmental funds, the net receivables collected during the year ended June 30, 2009, and expected to be collected by August 31, 2009, are recognized as revenues for the year ended June 30, 2009, whereas, net receivables estimated to be collectible subsequent to August 31, 2009, are recorded as revenue when received. Receivables at June 30, 2009, for the City's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts are as follows:

	General	ş	SPLOST	De	Economic evelopment lain Street	,	Water and Sewer	Natural Gas	s	anitation	Gov	onmajor ernmental Funds
Receivables:	 	_				_			_			
Taxes	\$ 603,320	\$	-	\$	-	\$	-	\$ -	\$	-	\$	22,493
Accounts	7,417		-		-		297,449	93,947		92,227		-
Mortgages	100,000		-		485,773		-	-		-		52,780
Participant	-		-		-		-	-		-		6,667
Due from other												
governments	 242,493		93,548		-	_	-	-		-		
Gross receivables	953,230		93,548		485,773		297,449	93,947		92,227		81,940
Less allowance												
for uncollectible	303,777		-		-	_	51,605	15,135		19,132		
Net total receivables	\$ 649,453	\$	93,548	\$	485,773	\$	245,844	\$ 78,812	\$	73,095	\$	81,940

#### NOTE 6. CAPITAL ASSETS

#### **Primary Government**

Capital asset activity for the fiscal year ended June 30, 2009 is as follows:

	Beginning Balance	Increases	creases Decreases		Ending Balance
Governmental activities:					
Capital assets, not being depreciated:					
Land	\$ 4,886,340	\$ -	\$	-	\$ 4,886,340
Construction in progress	303,346	-		-	303,346
Total	5,189,686	-		-	5,189,686
Capital assets, being depreciated:	 _	 _			
Buildings	3,144,971	217,922		-	3,362,893
Improvements other than buildings	2,955,345	-		-	2,955,345
Infrastructure	4,477,131	12,419		-	4,489,550
Machinery and equipment	5,009,848	331,723		153,063	5,188,508
Total	15,587,295	562,064		153,063	15,996,296
Less accumulated depreciation for:	 _	 _			
Buildings	1,420,794	115,100		-	1,535,894
Improvements other than buildings	2,344,178	30,862		-	2,375,040
Infrastructure	1,515,619	246,645		-	1,762,264
Machinery and equipment	4,028,256	307,761		153,063	4,182,954
Total	9,308,847	700,368		153,063	9,856,152
Total capital assets, being					
depreciated, net	6,278,448	(138,304)		-	6,140,144
Governmental activities					
capital assets, net	\$ 11,468,134	\$ (138,304)	\$		\$ 11,329,830

#### NOTE 6. CAPITAL ASSETS (CONTINUED)

#### **Primary Government (Continued)**

	Beginning Balance		Increases Decrease		ases	 Ending Balance	
Business-type activities:							
Capital assets, not being depreciated:							
Land	\$	326,299	\$ -	\$	-	\$ 326,299	
Construction in progress		266,927	224,781			 491,708	
Total		593,226	224,781		-	818,007	
Capital assets, being depreciated:			·		_	_	
Buildings		2,070,866	-		-	2,070,866	
Improvements other than buildings		27,773,047	667,431		-	28,440,478	
Machinery and equipment		2,399,086	49,627		-	2,448,713	
Total		32,242,999	717,058		-	32,960,057	
Less accumulated depreciation for:							
Buildings		1,168,308	45,296		-	1,213,604	
Improvements other than buildings		14,824,909	894,880		-	15,719,789	
Machinery and equipment		2,207,351	225,288		-	2,432,639	
Total		18,200,568	1,165,464		-	19,366,032	
Total capital assets, being			·		_	_	
depreciated, net		14,042,431	 (448,406)			 13,594,025	
Business-type activities	-	_					
capital assets, net	\$	14,635,657	\$ (223,625)	\$	-	\$ 14,412,032	

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 96,259
Public safety	206,954
Public works	314,215
Community development	63,136
Central purchasing	3,724
Culture and recreation	 16,080
Total depreciation expense - governmental activities	\$ 700,368
Business-type activities:	
Water and sewer	\$ 1,047,034
Natural gas	 118,430
Total depreciation expense - business-type activities	\$ 1,165,464

#### NOTE 7. LONG-TERM DEBT AND CAPITAL LEASES

Long-term liability activity for the year ended June 30, 2009 was as follows:

	Beginning Balance		Additions		Reductions		Ending Balance		Due Within One Year	
Governmental activities:										
Capital leases	\$ 67,657	\$	-	\$	25,304	\$	42,353	\$	19,542	
Compensated absences	 190,606		291,073		285,504		196,175		196,175	
Governmental activity			_		_					
Long-term liabilities	\$ 258,263	\$	291,073	\$	310,808	\$	238,528	\$	215,717	
Business-type activities:										
Revenue bonds	\$ 5,360,000	\$	-	\$	220,000	\$	5,140,000	\$	230,000	
Note payable	423,858		-		31,476		392,382		33,090	
Compensated absences	 34,084		41,657		38,104		37,637		37,637	
Business-type activity			_		_				_	
Long-term liabilities	\$ 5,817,942	\$	41,657	\$	289,580	\$	5,570,019	\$	300,727	
Component Units:										
Revenue bonds	\$ 2,585,000	\$	-	\$	295,000	\$	2,290,000	\$	310,000	

For the governmental activities, capital leases and compensated absences are generally liquidated by the general fund.

For the business-type activities, compensated absences are generally liquidated by the respective proprietary funds.

**Capital Leases - Equipment.** The City has entered into lease agreements as lessee for financing the acquisition of various equipment. The lease agreements qualify as capital leases for accounting purposes (titles transfer at the end of the lease terms) and, therefore have been recorded at the present value of the future minimum lease payments as of the date of their inceptions.

The following is an analysis of leased assets under capital leases as of June 30, 2009:

	ernmental Activities
Machinery and equipment Less: Accumulated depreciation	\$ 89,363 (53,919)
·	\$ 35,444

#### NOTE 7. LONG-TERM DEBT AND CAPITAL LEASES (CONTINUED)

The following is a schedule of the future minimum lease payments under the capital leases, and the present value of the future minimum lease payments at June 30, 2009:

	GovernmentalActivities	
Fiscal year ending June 30,		
2010	\$	20,483
2011		17,330
2012		3,772
2013		2,040
Total minimum lease payments	-	43,625
Less amount representing interest	1,272	
Present value of future minimum lease payments	\$ 42,353	

#### Revenue Bonds - Business-type Activities.

Revenue bonds outstanding for business-type activities at June 30, 2009, are as follows:

	Interest			Original	Balance at
Purpose	Rate(s)	Term	Due Date	Amount	June 30, 2009
Water/Sewer	3 75 - 4 75%	25 years	November 2024	\$ 6.240,000	\$ 5140,000

Revenue bonds debt service requirements to maturity are as follows:

	Principal			Interest		Total		
Fiscal year ending June 30,		_			·	_		
2010	\$	230,000	\$	229,058	\$	459,058		
2011		235,000		219,408		454,408		
2012		245,000	209,266			454,266		
2013		260,000		198,405		458,405		
2014		270,000		186,878		456,878		
2015 - 2019		1,535,000		740,621		2,275,621		
2020 - 2024		1,925,000		341,881		2,266,881		
2025	440,000			10,450		450,450		
	\$ 5,140,000		\$	2,135,967	\$	7,275,967		

#### NOTE 7. LONG-TERM DEBT AND CAPITAL LEASES (CONTINUED)

**Revenue Bonds – Component Units.** 

Revenue bonds outstanding for component units at June 30, 2009, are as follows:

Purpose	Interest urpose Rate(s) Term		Due Date	Original Amount	Balance at June 30, 2009
Cordele Industrial Park	3.67%	20 years	April 2025	\$ 3,145,000	\$ 2,290,000

Revenue bonds debt service requirements to maturity for the component units are as follows:

	Principal			Interest		Total
Fiscal year ending June 30,						
2010	\$	310,000	\$	84,043	\$	394,043
2011		320,000		72,666		392,666
2012	330,000 60,922			60,922		390,922
2013		80,000		48,811		128,811
2014		85,000	45,875			130,875
2015 - 2019		475,000		180,014		655,014
2020 - 2024		565,000		86,429		651,429
2025	125,000		4,588			129,588
	\$	2,290,000	\$	583,348	\$	2,873,348

#### NOTE 7. LONG-TERM DEBT AND CAPITAL LEASES (CONTINUED)

**Note Payable**. The Water and Sewer Fund has also incurred debt to the Georgia Environmental Facilities Authority for the acquisition of the Newtown Water System from Crisp County, Georgia. This note is as follows at June 30, 2009:

Interest Rate	Interest Rate Term		Original Amount	Balance at June 30, 2009		
5.03%	18 years	December 2018	\$ 615,849	\$ 392,382		

The City's note payable debt service requirements to maturity are as follows:

	F	Principal Interest		 Total	
Fiscal year ending June 30,					
2010	\$	33,090	\$	19,119	\$ 52,209
2011		34,786		17,423	52,209
2012		36,569		15,640	52,209
2013		38,443		13,766	52,209
2014		40,414		11,795	52,209
2015 - 2019		209,080		25,861	234,941
	\$	392,382	\$	103,604	\$ 495,986

#### NOTE 8. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The composition of interfund balances as of June 30, 2009, is as follows:

Due to/from other funds:

Receivable Fund	Payable Fund	Amount		
General Fund	Water and Sewer Fund	\$	25,354	
General Fund	Non-major governmental funds		12,851	
Economic Development Main Street	Non-major governmental funds		20,000	
Non-major governmental funds	General Fund		14,462	
SPLOST Fund	General Fund		460,971	
Water and Sewer Fund	Natural Gas Fund		82,216	
		\$	615,854	

#### NOTE 8. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (CONTINUED)

Interfund Transfers recorded and transacted during the year ended June 30, 2009 are as follows:

	Transfers In:										
Transfers out:	General Fund		Gas Fund		Water & Sewer Fund		Non-major Governmental		Health Benefit Internal Service Fund		 Total
General Fund	\$	-	\$	-	\$	678,818	\$	17,491	\$	450,000	\$ 1,146,309
Gas Fund		222,303		-		45,644		-		-	267,947
Water & Sewer		-		350,000		-		-		-	350,000
Sanitation Fund		11,873		-		-		-		-	11,873
SPLOST Fund		-		-		-		104,389		-	104,389
Non-major											
Governmental Funds		243,222									 243,222
	\$	477,398	\$	350,000	\$	724,462	\$	121,880	\$	450,000	\$ 2,123,740

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that the statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### NOTE 9. PENSION COSTS

The City of Cordele is a participating member of the Georgia Municipal Employees Benefit System (GMEBS), an Agent Multiple Employer Defined Benefit Pension Plan. GMEBS is not a component unit of the City. The GMEBS issues a financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Georgia Municipal Association, 201 Pryor Street, SW, Atlanta, Georgia 30303. All full-time employees, elected officials and legal counsel are eligible to participate in the system after one year of service. Benefits vest after 10 years service, except for elected or appointed members of the governing authority and municipal legal officers who are 100% vested upon termination of tenure of office. Benefit provisions and other requirements are established by state statute and City ordinances. Employees are not required to make contributions. No securities of the City are a part of the plan assets.

#### NOTE 9. PENSION COSTS (CONTINUED)

The plan provides pension benefits, deferred allowance, and disability benefits.

The plan is subject to minimum funding standards of the Public Retirement Systems Standards Law (Georgia Code Section 47-20-10).

The funding policy for the plan is to contribute an amount equal to the recommended contribution in each year. The recommended contribution meets the guidelines for calculating an annual required contribution set forth in Paragraphs 9-10 of Statement No. 27. These contributions are determined under the projected unit credit actuarial cost method and the asset valuation method for developing the actuarial value of assets. The actuarial value of assets is determined by rolling forward the prior year's actuarial value with contributions, disbursements, and expected return on investments, plus 10% of investment gains (losses) during the prior 10 years. The period, and related method, for amortizing the initial unfunded actuarial accrued liability is 30 years from 1982 and current changes in the unfunded actuarial accrued liability over 15 years for actuarial gains and losses, 20 years for plan provisions and 30 years for actuarial assumptions and cost methods as a level dollar amount. These amortization periods, if applicable, are closed for this plan year.

For the plan year ended December 31, 2008, the City's annual pension cost of \$288,772 was equal to the City's required and actual contributions. These contributions represented 6.90% of covered payroll. The total payroll for employees covered by the plan was \$4,183,911.

Plan Year Ending	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
12/31/06	204,211	100	-
12/31/07	227,506	100	-
12/31/08	288,772	100	-

The significant actuarial assumptions used to compute the actuarial accrued liability and the annual recommended contribution of the plan meet the Actuarial Standard of Practice No. 4, Measuring Pension Obligations, establishing generally accepted actuarial principles and practices.

The significant actuarial assumptions used in the current valuation are:

•	Rate of return on investment	8.0% per year
•	Projected salary increases for	
	Inflation	5.0% per year
	Merit or seniority	0.5% per year
•	Post-retirement benefit increases	Not applicable

#### NOTE 9. PENSION COSTS (CONTINUED)

#### SCHEDULE OF FUNDING PROGRESS

ЭСПЕ	SCHEDULE OF FUNDING PROGRESS											
Actuarial valuation date		January 1, 2007		January 1, 2008			January 1, 2009					
Actuarial value of assets	\$	8,071,173	\$	8,543,164		\$	7,093,459					
Actuarial accrued liability		7,990,678		8,839,557			9,256,739					
Total unfunded actuarial liability (funding excess)		(80,495)		296,393			2,163,280					
Funded ratio		101.0 %		96.6	%		76.6	%				
Annual covered payroll		3,986,750		4,183,911			4,277,302					
Ratio of unfunded (excess) to annual covered payroll		- %		7.1	%		50.6	%				

The plan provisions valued and the actuarial assumptions are the same as those used in the preceding valuation.

The plan provisions valued and the actuarial assumptions and cost methods are the same as those used to determine the contribution requirement for the preceding year.

#### NOTE 10. CONTINGENCIES

The City participates in a number of federal, state and county programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the City may be required to reimburse the grantor government. At June 30, 2009, there were no known amounts questioned or earmarked for disallowance. Based upon prior experience, management of the City believes such disallowances, if any, will not have a material effect on any individual governmental fund or the overall financial position of the City.

Pending Litigation - The City is the defendant in a number of lawsuits in the nature of civil violations, claims for damages to persons and property and other similar types of suits. Liability, if any, which might result from these proceedings, would not, in the opinion of the management and the city council, have a material adverse effect on the financial position of the City.

#### NOTE 11. RISK MANAGEMENT

The City is exposed to various risks of losses related to: torts; thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has joined together with other municipalities in the state as part of the Georgia Interlocal Risk Management Agency Property and Liability Insurance Fund and the Georgia Municipal Association Group Self-Insurance Workers' Compensation Fund, a public entity risk pool currently operating as a common risk management and insurance program for member local governments.

As a participant of these risk pools, the City is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pools' agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the funds being required to pay any claim of loss. The City is also to allow the pools' agents and attorneys to represent the City in investigation, settlement discussions and all levels of litigation arising out of any claim made against the City within the scope of loss protection furnished by the funds.

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the member government contract and in accordance with the workers' compensation law of Georgia. The funds are to pay all cost taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

The City carries commercial insurance for other risks of losses such as general property and liability insurance. For insured programs, there have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

The City has adopted a self-insured/funded employee health benefit plan for employees employed full time or at least 30 hours per week and elected officials. The City has retained the services of an independent plan supervisor, experienced in claims processing, to handle health claims. Additionally, the City has purchased a specific deductible stop loss contract with a major insurer whereby the City's maximum loss per person is \$40,000.

#### NOTE 11. RISK MANAGEMENT (CONTINUED)

Liabilities of the fund are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNRs). Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of payouts and other economic and social factors. The liability for claims payable is reported in an internal service fund because it is expected to be liquidated with expendable available financial resources.

Reconciliation of changes in the aggregate liabilities for claims:

	June 30, 2009			June 30, 2008			
Claims liability, beginning of year	\$	208,400	\$	180,000			
Incurred claims (including IBNRs)		1,234,260		969,828			
Claims paid		(1,913,093)		(1,061,959)			
Claims reimbursed from reinsurers		681,733		120,531			
Claims liability, end of year	\$	211,300	\$	208,400			

In accordance with GASB 49, Accounting and Financial Reporting for Pollution Remediation Obligations, the City recognizes liabilities for any expected pollution remediation outlays with reasonably estimable cost. During the fiscal year ended June 30, 2009, the City was made aware of certain petroleum-contaminated soils found at the construction site of a current infrastructure development project. After consultation with the Georgia Environmental Protection Division, the City has contracted with an independent third party to remove the soils to an approved contamination site at an estimated cost of \$197,570. Accordingly, the City has accrued a liability for this amount in the Water and Sewer Fund at June 30, 2009.

#### NOTE 12. RELATED ORGANIZATIONS

The City's governing council is responsible for all of the board appointments of the Cordele Housing Authority. However, the City has no further accountability for this organization. In the year ending June 30, 2009, the City did not provide any contributions to the Cordele Housing Authority.

#### NOTE 13. JOINT VENTURES

Under Georgia Law, the City, in conjunction with other cities and counties in the eight-county west central Georgia area, is a member of the River Valley Regional Commission (formerly Middle Flint Regional Development Center) and is required to pay annual dues thereto. During its year ended June 30, 2009, the City paid \$14,510 in such dues. Membership in the Commission is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34 which provides for the organizational structure of Regional Development Centers (RDCs) in Georgia. The RDC Board membership includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of an RDC. Separate financial statements may be obtained from the River Valley Regional Commission, 228 West Lamar Street, Americus, Georgia 31709.

#### NOTE 14. HOTEL/MOTEL LODGING TAX

The City has levied a 3% lodging tax. Revenues collected during the fiscal year ended June 30, 2009, were \$247,348. Of the tax received, 30%, or \$74,274 is paid to the Cordele/Crisp County Tourism Commission (CCTC). Management represents that 100% of the lodging tax received during the year ended June 30, 2009, was used for the promotion of tourism, conventions, or trade shows.

#### NONMAJOR GOVERNMENTAL FUNDS

#### **Special Revenue Funds**

**Economic Development Fund** - To account for 1984 and 1989 federal grants to the City to be used by the City for Economic Development Assistance to private or for-profit entities. The proceeds of this grant were loaned to local businesses as an employment incentive. Under the terms of this grant, all funds recaptured through repayment of economic development loans are required to be deposited in a Special Economic Development account bearing the highest possible legal rate of interest. The City Commission may, by vote, designate expenditures from this account for economic development in the City of Cordele on a case by case basis, but will require recapture of any principal in full with a negotiated interest rate based on projection and forecast.

Condemnation Proceeds Fund - To account for proceeds of property seized or forfeited pursuant to federal law regarding controlled substances, marijuana or dangerous drugs. Georgia law (Code 1981 16-13-49-F (2) A) provides that said funds may be used to defray the cost of complex investigations, to purchase equipment, to provide matching funds to obtain federal grants and for such other law enforcement purposes as the governing authority of the municipality deems appropriate except that none of the monies shall be used to pay all or part of salaries of law enforcement personnel. The governing authority may in its discretion limit the amount of such money expended for such law enforcement purposes during the calendar year to \$200,000. The remainder of such money, if any, received by the governing authority during the calendar year may be expended for other public purposes.

**Downtown Revitalization Fund** - To account for proceeds from a special tax earmarked for the downtown revitalization, and equal amounts contributed by the City of Cordele, the Crisp County Commissioners and the Crisp County Power Commission. The Main Street Director is appointed by the Downtown Revitalization Committee. The director is responsible for coordinating all activities for the main street programs.

**Hotel Tax Fund -** To account for the City's revenues and expenditures related to the Hotel Lodging tax levied during the year. The City collects 3% of lodging fees and forwards 27.67% of revenue collected to the Tourism Board.

#### Capital Projects Funds

**CDBG Rehabilitation and Grant Funds** - These funds are used to account for financing and construction of low income housing authorized by Community Development Block Grants provided through the federal government.

**GEMA Fund** - These funds are used to account for the purchase and acquisition of real property and the relocation assistance costs to move low income housing citizens from a flood plain area within the City of Cordele as authorized by Georgia Emergency Management Agency Grants provided through the federal government.

**CDBG CHIP Grant Fund** - These funds are to be used in conjunction with the Community HOME Investment Program (CHIP) to provide low-interest loan funds to low/moderate and elderly/handicapped homeowners for rehabilitation of their substandard homes.

**CDBG Boys/Girls Fund** - These funds are to be used to assist the Boys & Girls Club of Crisp County to expand its programs and serve more youth through the development of a new center in Cordele.

#### NONMAJOR GOVERNMENTAL FUNDS

#### **Permanent Fund**

**Non-expendable Trust Fund** - The A.B. Branan Community Clubhouse Trust Fund - This fund is used to account for the trust of 1,664 shares of Exxon Corporate stock donated November 19, 1991. The corpus of the trust shall exist in perpetuity under statutory authority provided by O.C.G.A. # 36-37-1. The income from the corpus is exclusively dedicated to the maintenance, care and beautification of the Cordele Community Clubhouse.

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2009

	Special Revenue Funds									
ASSETS	_	Economic Development Fund		Condemnation Proceeds Fund		Downtown Revitalization Fund		lotel Tax Fund		
Cash	\$	311,926	\$	20,631	\$	18,744	\$	-		
Investments		-		-		-		-		
Due from other funds		-		-		14,462		-		
Mortgages receivable		52,780		-		-		-		
Taxes receivables		-		-		-		22,493		
Participant receivables		<u> </u>		-		-		-		
Total assets	\$	364,706	\$	20,631	\$	33,206	\$	22,493		
LIABILITIES AND FUND BALANCES										
LIABILITIES										
Deferred revenue	\$	-	\$	-	\$	-	\$	-		
Accounts payable		-		-		-		9,642		
Due to other funds		20,000						12,851		
Total liabilities		20,000					-	22,493		
FUND BALANCES (DEFICITS)										
Reserved for loans		344,706		-		-		-		
Reserved for endowmen		-		-		-		-		
Reserved for clubhouse expenses		-		-		-		-		
Unreserved				20,631		33,206		-		
		344,706		20,631		33,206	-	-		
Total liabilities and fund balance	\$	364,706	\$	20,631	\$	33,206	\$	22,493		

			Capital Projec	ts Fun	ds				Р	ermanent Fund		
	CDBG nabilitation Fund	CDBG No. 96m-x-040-128-006 Fund		GEMA Fund		Boys & Girls Club Fund		A.B. Branan Community Clubhouse Fund		Total Nonmajor Governmental Funds		
\$	12,977	\$	61,303 -	\$		-	\$	1,100 -	\$	60,617 232,660	\$	487,298 232,660
	- - -		-			-		- -		- -		14,462 52,780 22,493
\$	12,977	\$	6,667 67,970	\$				1,100	\$	293,277	\$	6,667 816,360
-		<u> </u>	· ·	-				· ·	<u>-i</u>		<u>·</u>	· ·
\$	-	\$	64,094	\$		-	\$	-	\$	-	\$	64,094
	<u>-</u>		<u>-</u>					89 		<u>-</u>		9,731 32,851
			64,094					89				106,676
	-		-			-		-		- 60,617		344,706 60,617
	- 12,977		- 3,876			- -		- 1,011		232,660		232,660 71,701
	12,977		3,876					1,011		293,277		709,684
\$	12,977	\$	67,970	\$			\$	1,100	\$	293,277	\$	816,360

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

		Special Rev	venue Funds	
	Economic Development Fund	Condemnation Proceeds Fund	Downtown Revitalization Fund	Hotel Tax Fund
Revenues:				
Taxes	\$ -	\$ -	\$ 11,236	\$ 247,348
Charges for services	-	-	-	-
Donations	-	-	47,780	-
Interest and dividend income	6,661	-	61	-
Net decrease in the fair value of investment				
Total revenue:	6,661		59,077	247,348
Expenditures:				
Current:				
Culture and recreation	-	<u>-</u>	-	<u>-</u>
Community developmen	100,657	5,000	56,522	74,274
Total expenditures	100,657	5,000	56,522	74,274
Excess (deficiency) of revenues over expenditure	(93,996)	(5,000)	2,555	173,074
Other financing sources (uses): Transfers in from other funds				
	-	-	-	(470.074)
Transfers out to other funds				(173,074)
Total other financing uses				(173,074)
Net change in fund balances	(93,996)	(5,000)	2,555	-
Fund balances (deficits), beginning of year	438,702	25,631	30,651	
Fund balances, end of year	\$ 344,706	\$ 20,631	\$ 33,206	\$ -

			Capital Project	ects Funds					ermanent Fund		
CDBG Rehabilitation Fund		CDBG No. 96m-x-040-128-006 Fund		GEMA Fund		Boys & Girls Club Fund		A.B. Branan Community Clubhouse Fund		Total Nonmajor Governmental Funds	
\$	- - 44 - 44	\$	282 - 282	\$	- - - - -	\$	469,144 - - - 469,144	\$	5,438 (60,636) (55,198)	\$	258,584 469,144 47,780 12,486 (60,636) 727,358
	- - -		- - -		- - -		3,653 486,437 490,090		- - -		3,653 722,890 726,543
	44		282				(20,946)		(55,198)		815
	- -		- -		104,389 (70,148)		17,491 -		- -		121,880 (243,222)
	-		-		34,241		17,491				(121,342)
	44		282		34,241		(3,455)		(55,198)		(120,527)
1	2,933		3,594		(34,241)		4,466		348,475		830,211
\$ 1	2,977	\$	3,876	\$		\$	1,011	\$	293,277	\$	709,684

## CITY OF CORDELE, GEORGIA ECONOMIC DEVELOPMENT FUND

	а	Original nd Final Budget	al			/ariance
Revenues:						
Interest earned	\$	11,600	\$	6,661	\$	(4,939)
Total revenues		11,600		6,661		(4,939)
Expenditures						
Community development		11,600		100,657		(89,057)
Total expenditures		11,600		100,657		(89,057)
Excess of revenues over expenditures		-		(93,996)		(93,996)
Fund balance, July 1		438,702		438,702		
Fund balance, June 30	\$	438,702	\$	344,706	\$	(93,996)

### CITY OF CORDELE, GEORGIA CONDEMNATION PROCEEDS FUND

	( ar 	 Actual	Variance		
Revenues:					
Program income	\$	3,000	\$ 	\$	(3,000)
Total revenues		3,000	 -		(3,000)
Expenditures					
Public safety		3,000	 5,000		(2,000)
Total expenditures		3,000	 5,000	-	(2,000)
Excess of revenues over expenditures		-	(5,000)		(5,000)
Fund balance, July 1		25,631	 25,631		<u>-</u>
Fund balance, June 30	\$	25,631	\$ 20,631	\$	(5,000)

### CITY OF CORDELE, GEORGIA DOWNTOWN REVITALIZATION FUND

	Original and Final Budget	Actual	Variance
Revenues:	•	•	•
Tax district	\$ -	\$ 11,236	\$ 11,236
Donations	58,800	47,780	(11,020)
Interest earned	100	61	(39)
Total revenues	58,900	59,077	177
Expenditures			
Community development	58,900	56,522	2,378
Total expenditures	58,900	56,522	2,378
Excess of revenues over expenditures	-	2,555	2,555
Fund balance, July 1	30,651	30,651	
Fund balance, June 30	\$ 30,651	\$ 33,206	\$ 2,555

#### CITY OF CORDELE, GEORGIA HOTEL TAX FUND

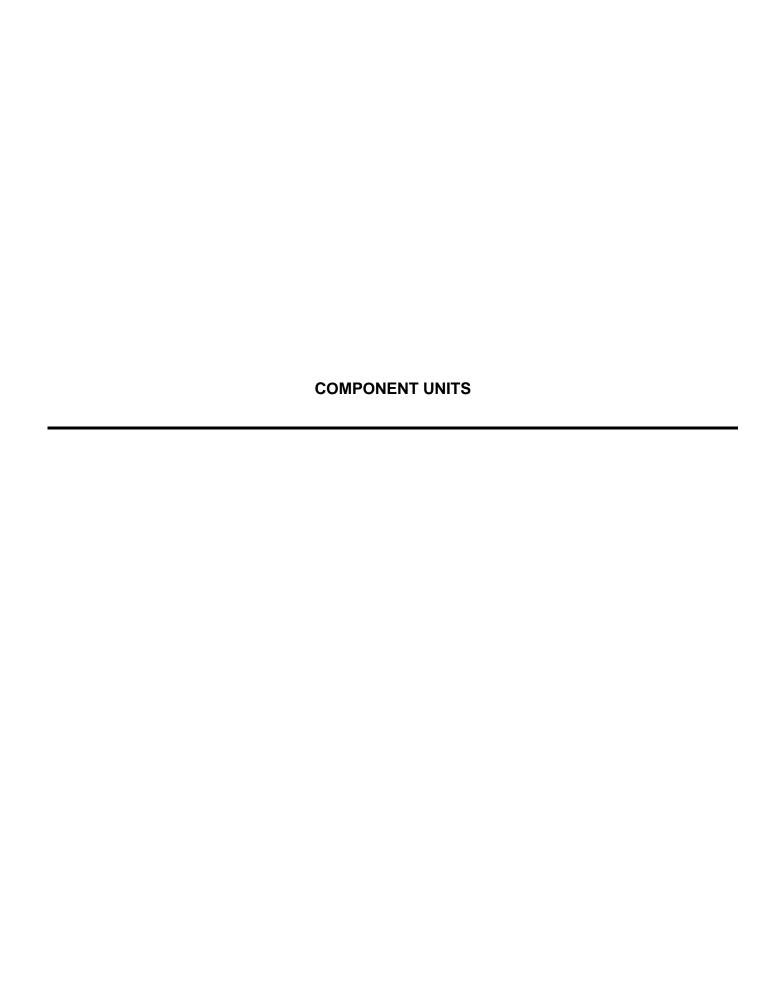
	and	Original and Final Budget			Variance		
Revenues:							
Tax revenue	\$	240,000	\$	247,348	\$	7,348	
Total revenues		240,000		247,348		7,348	
Expenditures							
Community development		64,700		74,274		(9,574)	
Total expenditures		64,700		74,274		(9,574)	
Excess of revenues over expenditures		175,300		173,074		(2,226)	
Other financing sources (uses):							
Transfers out		(175,300)		(173,074)		(2,226)	
Excess of revenues over expenditures and other financing uses		-		-		-	
Fund balance, July 1							
Fund balance, June 30	\$		\$		\$	_	

### CITY OF CORDELE, GEORGIA A.B. BRANAN COMMUNITY CLUBHOUSE FUND

	Original and Final Budget			Actual	Variance		
Revenues:							
Interest earned	\$	150	\$	-	\$	(150)	
Dividends earned		4,500		5,438		938	
Net decrease in the fair value of investments		-		(60,636)		(60,636)	
Total revenues		4,650		(55,198)		(59,848)	
Expenditures:							
Program services		4,650				4,650	
Total expenditures		4,650				4,650	
Excess of revenues over expenditures		-		(55,198)		(64,498)	
Fund balance, July 1		348,475		348,475		<u>-</u>	
Fund balance, June 30	\$	348,475	\$	293,277	\$	(64,498)	

### SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX FOR THE FISCAL YEAR ENDED JUNE 30, 2009

		2001	REFERENDUM					
<u>No.</u>	<u>Project</u>		riginal and Current Estimated Cost	Prior Years		Current Year		 Total
1	Engineering and design of the Industrial Area West	\$	600,000	\$	534,045	\$	-	\$ 534,045
2	Wastewater Treatment Plant improvements		2,500,000		2,402,425		<u>-</u>	 2,402,425
	Totals	\$	3,100,000	\$	2,936,470	\$	-	\$ 2,936,470
		2006	REFERENDUM					
1	Library improvements	\$	300,000	\$	143,100	\$	-	\$ 143,100
2	Industrial Park Elevated Tank		1,000,000		953,609		-	953,609
3	Water/Sewer Improvements		1,110,000		204,457		5,985	210,442
4	Police Vehicles		600,000		222,024		93,567	315,591
5	City Hall Improvements / HVAC/ADA		500,000		248,928		217,921	466,849
6	Emergency Warnings Signals		100,000		-		-	-
7	Public Works Equipment		90,000		-		-	-
8	Fire HVAC Systems		50,000		8,441			 8,441
	Totals	\$	3,750,000	\$	1,780,559	\$	317,473	\$ 2,098,032

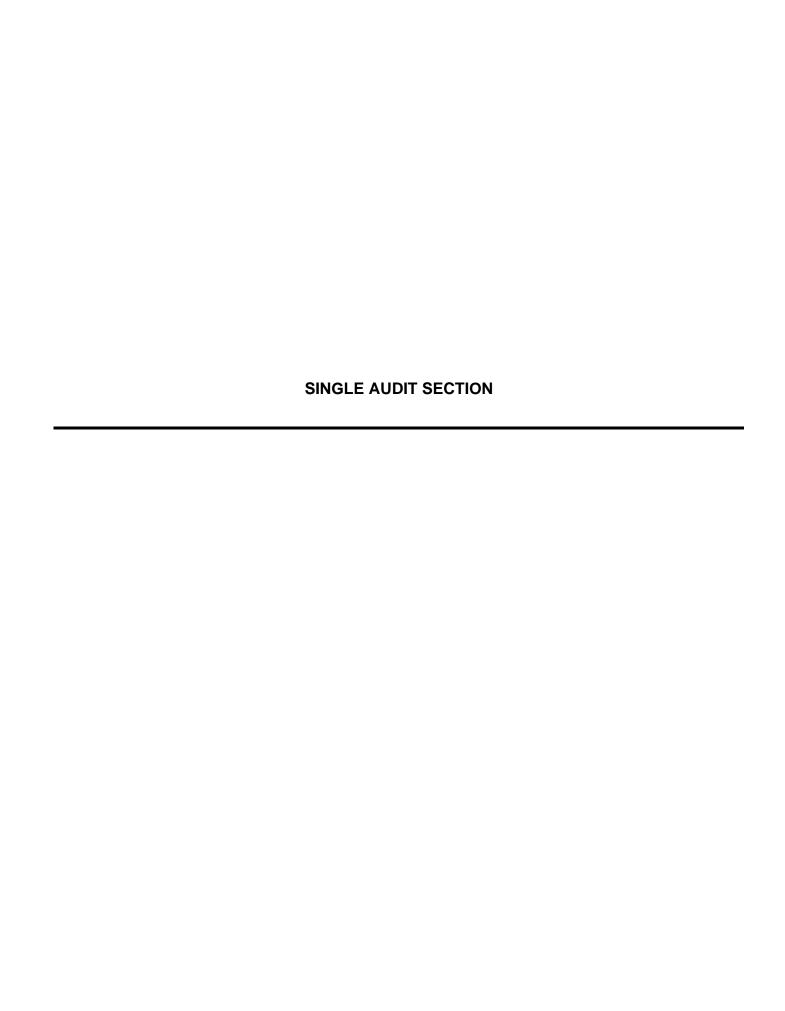


#### BALANCE SHEET COMPONENT UNITS JUNE 30, 2009

ASSETS	Downtown Development Authority	Cordele Office Building Authority		
Cash Total assets	\$ 16,722 \$ 16,722	\$ 2,503,833 \$ 2,503,833		
LIABILITIES				
Accounts payable Total liabilities	<u>\$ -</u>	\$ 83,911 83,911		
FUND BALANCES				
Unreserved, undesignated Total fund balances	16,722 16,722	2,419,922 2,419,922		
Total liabilities and fund balances	\$ 16,722	\$ 2,503,833		

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE COMPONENT UNITS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Downtown Development Authority	Cordele Office Building Authority	
Revenues			
Unrestricted investment earnings	\$ 575	\$ 26,113	
Contribution revenues	<del>_</del> _	1,178,582	
Total revenues	575	1,204,695	
Expenditures			
Capital contributions	-	839,102	
Other contributions to primary government	-	940,573	
Debt service:			
Principal retirement	-	295,000	
Interest and fiscal charges	<del>-</del> _	95,720	
Total expenditures	<u> </u>	2,170,395	
Net change in fund balances	575	(965,700)	
Fund balances, July 1	16,147	3,385,622	
Fund balances, June 30	\$ 16,722	\$ 2,419,922	





# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The City Commission of the City of Cordele, Georgia Cordele, Georgia

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Cordele, Georgia (the "City") as of and for the year ended June 30, 2009, which collectively comprise the City's basic financial statements and have issued our report thereon dated December 11, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City of Cordele, Georgia's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies or material weaknesses.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiencies described in the accompanying schedule of findings and responses as items 2009-1 and 2009-3 to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies noted, we consider item 2009-02 to be a material weakness.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and other responses as item 2009-4.

We also noted certain additional matters that we reported to management of the City of Cordele, Georgia in a separate letter dated December 11, 2009.

The City of Cordele, Georgia's responses to the audit findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit the City's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the City's Finance Committee, management, others within the organization, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Mauldin & Gerkins, LLC

Macon, Georgia December 11, 2009



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

The City Commission of the City of Cordele, Georgia Cordele, Georgia

## **Compliance**

We have audited the compliance of the City of Cordele with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2009. The City of Cordele's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the City of Cordele's management. Our responsibility is to express an opinion on the City of Cordele's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Cordele's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the City of Cordele's compliance with those requirements.

In our opinion, the City of Cordele complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2009.

## **Internal Control Over Compliance**

The management of the City of Cordele is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the City of Cordele's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Cordele's internal control over compliance.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is a more than remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in a more than remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over compliance was for the limited purpose described in the preceding paragraph and would not necessarily disclose all matters in the entity's internal control that might be significant deficiencies or material weaknesses as defined below. We consider item 2009-2 to be a material weakness.

This report is intended solely for the information and use of management, the Superintendent and members of the City of Cordele and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Macon, Georgia December 11, 2009 Mauldin & Jankins, LLC

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number	Total Expenditures	
U. S. DEPARTMENT OF COMMERCE:			
Passed through Economic Development Administration			
Public Works Program	11.300	\$	368,316
U. S. DEPARTMENT HOUSING AND URBAN DEVELOPMENT: Passed through Georgia Department of Community Affairs Community Development Block Grant	14.228		499,144
U.S DEPARTMENT OF HOMELAND SECURITY:			
Direct Federal Award			
Assistance to Firefighters Grant	97.044	_	14,290
Total Expenditures of Federal Awards		\$	881,750

# NOTE TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

## NOTE 1. SIGNIFICANT ACCOUNTING POLICIES

#### **Basis of Presentation**

The Schedule of Expenditures of Federal Awards is prepared using the accrual basis of accounting.

#### **Measurement Focus**

The determination of when an award is expended is based on when the activity related to the award occurred.

## **Program Type Determination**

Type A programs are defined as federal programs with federal expenditures exceeding the larger of \$300,000 or three percent of total federal expenditures. The threshold of \$300,000 was used in distinguishing between Type A and Type B programs.

## **Method of Major Program Selection**

The risk based approach was used in the selection of federal programs to be tested as major programs. The Authority did not qualify as a low-risk auditee for the fiscal year ended June 30, 2009.

## **Amount Provided to Subrecipients**

The City provided \$30,000 to subrecipients of its major programs during the fiscal year ended June 30, 2009.

# SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2009

## SECTION I SUMMARY OF AUDIT RESULTS

Financial Statements			
Type of auditor's report issued	Unqualified		
Internal control over financial reporting: Material weaknesses identified?	Xyes no		
Significant deficiencies identified not considered to be material weaknesses?	_X yes none reported		
Noncompliance material to financial statements noted?	yes <u>X</u> no		
Federal Awards			
Internal Control over major programs: Material weaknesses identified?	X yes no		
Significant deficiencies identified not considered to be material weaknesses?	yes X_ none reported		
Type of auditor's report issued on compliance for major programs	Unqualified		
Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-133, Section 510(a)?	yes <u>X</u> no		
Identification of major program:			
CFDA Number	Name of Federal Program or Cluster		
	U.S. Department of Commerce:		
	Passed through Economic Development		
11 200	Administration:		
11.300	Public Works Program		
	U.S. Department of Housing & Urban Development Passed through Georgia Department of Community Affairs:		
14.228	Community Development Block Grant		
Dollar threshold used to distinguish between			
Type A and Type B programs:	\$300,000		
Auditee qualified as low-risk auditee?	yes <u>X</u> no		

# SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2009

# SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

#### 2009 - 1. Lack of Segregation of Duties

Criteria: Good, sound internal controls require a proper segregation of duties.

Condition: For the fiscal year ending June 30, 2009, we noted the City of Cordele, Georgia did not have a proper segregation of duties in the area of cash management.

Specifically, we noted the following issues related to segregation of duties:

- Individuals responsible for performing cash and investment transactions with financial institutions are also involved in the general ledger function.
- Recordkeeping functions for securities are done by employees that also have access to physical securities, authorize security transactions, and have duties in the cash area.

Context: See above condition.

Effect: The failure of the City of Cordele, Georgia to have proper segregation of duties could lead to undetected misappropriation of funds or delays in finding potential fraud.

Recommendation: The City should work to immediately eliminate the above deficiency.

Views of Responsible Officials and Planned Corrective Action: As of June 11, 2009, an Assistant Finance Director has been employed by the City. This employee is in charge of all general ledger functions. The Finance Director no longer posts transactions to the general ledger, but rather approves them before posting. This is also true for the recordkeeping function for securities. Access to physical securities and authorization of security transactions is maintained by the Finance Director only, and neither the Finance Director nor Assistant has duties in the cash area.

## 2009 - 2. Grant Management

Criteria: Generally accepted accounting principles require that grant revenues be recognized at the time any grant-related expenditures are made, regardless of when grant reimbursements are actually received. In addition, grant-related revenues should be recorded through the income statement as grant proceeds.

Condition: The City records grant transactions on a cash basis, and did not make the necessary full accrual adjustments related to grant expenditures incurred during the year ended June 30, 2009. The City also failed to properly recognize the receipt and expense of certain grant funds which were disbursed to sub-recipients. In addition, the City recorded certain other grant-related inter-fund contributions as direct increases to fund balance, rather than recording the proceeds through the appropriate revenue accounts.

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2009

# SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES (CONTINUED)

#### 2009 - 2. Grant Management (Continued)

Context: See above condition.

Effect: An audit adjustment to increase grant receivables and revenues by \$128,377 was recorded in the Water and Sewer Fund to properly reflect grant revenues earned during the fiscal year ended June 30, 2009. A similar adjustment of \$239,938 was recorded in the Gas Fund. An audit adjustment to increase grant revenues and increase expenditures by \$30,000 was recorded in the General Fund. An audit adjustment to decrease fund balance and increase contribution revenues by \$176,655 was recorded in the Water & Sewer Fund. A similar adjustment of \$662,447 was recorded in the Gas Fund.

Recommendation: We recommend the City begin recognizing and recording grant revenues as grant-related expenditures are incurred. We recommend that all sub-recipient grant transactions be properly recorded. We also recommend that any inter-fund contributions be appropriately recognized as revenues.

Views of Responsible Officials and Planned Corrective Action: The Finance Department has taken necessary steps to insure that all grant funding and expenditures are recorded correctly and in a timely fashion so as to avoid any errors in recognizing revenues when expenditures are incurred.

#### 2009 - 3. Recording of Inventories

Criteria: The City uses the consumption method for accounting for inventories, which requires that expendable supplies and items acquired for future use be recorded as assets when purchased, and then expensed as consumed.

Condition: As of June 30, 2009, the City did not properly record the value of certain gas inventory on hand.

Context: We addressed this matter with City officials, and they were able to determine the amount of gas inventory on hand as of June 30, 2009.

Effect: An audit adjustment of \$45,771 was recorded to increase inventory and decrease energy expenses in the General Fund as of June 30, 2009. While the adjustment may not be deemed material to the City of Cordele as a whole, it is considered to be significant relative to the respective General Fund.

Recommendation: The City should begin recognizing the value of all significant inventory on hand as of year-end in order to properly report all assets and expenses for the fiscal year.

# SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2009

# SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES (CONTINUED)

## 2009 - 3. Recording of Inventories (Continued)

Views of Responsible Officials and Planned Corrective Action: In the past, gas inventories were not recognized; however, it is agreed that any inventory on hand would be considered an asset for the City. In the future, gas inventories will be recorded and expensed as consumed in order to properly account for asset and expense functions.

## 2009 - 4. Management of SPLOST Funds

Criteria: Official Code of Georgia (OCGA) Section 48-8-121 requires that proceeds from SPLOST (Special Purpose Local Option Sales Taxes) be kept in separate accounts from other funds and not commingled with other funds prior to expenditure.

Condition: The City currently deposits SPLOST proceeds into the General Fund. As a result, the SPLOST fund shows a receivable of \$460,971 from the General Fund as of June 30, 2009.

Context: See above condition.

Effect: The City is not in compliance with the Official Code of Georgia Section 48-8-121.

Recommendation: The City should set up a separate account for SPLOST proceeds, and SPLOST funds should not be commingled with other funds.

Views of Responsible Officials and Planned Corrective Action: The City concurs with this finding and will immediately establish a separate account for SPLOST proceeds to be deposited rather than depositing into the City's pooled investment account.

# SECTION III FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

See finding 2009-2 above.

# SCHEDULE OF PRIOR YEAR FINDINGS FOR THE YEAR ENDED JUNE 30, 2008

#### 2008 - 1. Lack of Segregation of Duties

Criteria: Good, sound internal controls require a proper segregation of duties.

Condition: For the fiscal year ending June 30, 2008, we noted the City of Cordele, Georgia did not have a proper segregation of duties in the area of cash management.

Specifically, we noted the following issues related to segregation of duties:

- Individuals responsible for performing cash and investment transactions with financial institutions are also involved in the general ledger function.
- Recordkeeping functions for securities are done by employees that also have access to physical securities, authorize security transactions, and have duties in the cash area.

Auditee Response/Status - Unresolved. See current year finding number 2009-1.

#### 2008 - 2. Management of Accounts Payable Liabilities

Criteria: Generally accepted accounting principles require reporting of all current liabilities whose liquidation is expected to require the use of current assets when the goods have been received or services have been performed.

Condition: The City did not properly address the above criteria as of June 30, 2008 as it relates to accounts payable items within the General Fund.

Auditee Response/Status – Resolved. The City recognized and recorded necessary adjustments as required to reflect accounts payable balances at the conclusion of the financial reporting cycle.

#### 2008 - 3. Capital Assets

Criteria: Proprietary funds use the economic resources measurement focus, which requires those funds to report all assets and liabilities, including capital assets and other long-term assets. As part of that reporting process, the City should record reductions in capital assets in times of sale or retirement of an asset, and the net effect of this type of adjustment should flow through the proprietary funds operating statement.

Condition: The City did not properly record the sale of a capital asset entered into by the Natural Gas Fund.

Auditee Response/Status – Resolved. The City recorded all deletions of capital assets offset by their respective proceeds in the proper funds during the fiscal year.

# SCHEDULE OF PRIOR YEAR FINDINGS FOR THE YEAR ENDED JUNE 30, 2008

# SECTION III FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

There was not an audit of major federal award programs as of June 30, 2008 due to the total amount expended being less than \$500,000.

