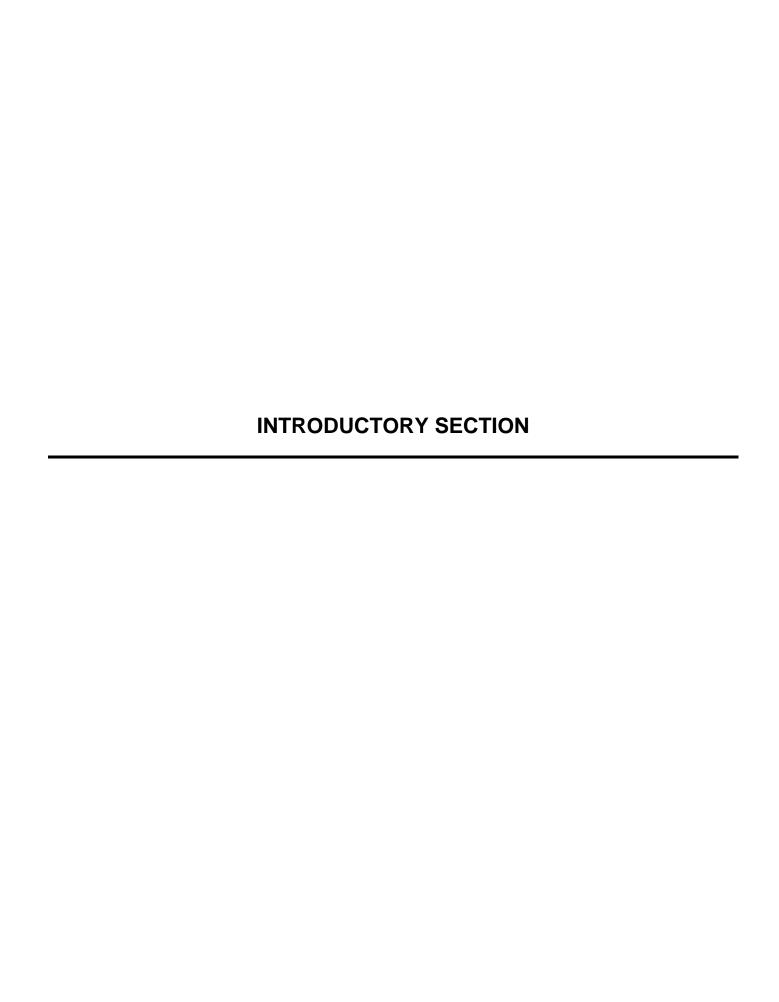
# CITY OF CORDELE, GEORGIA FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2014

Prepared by:

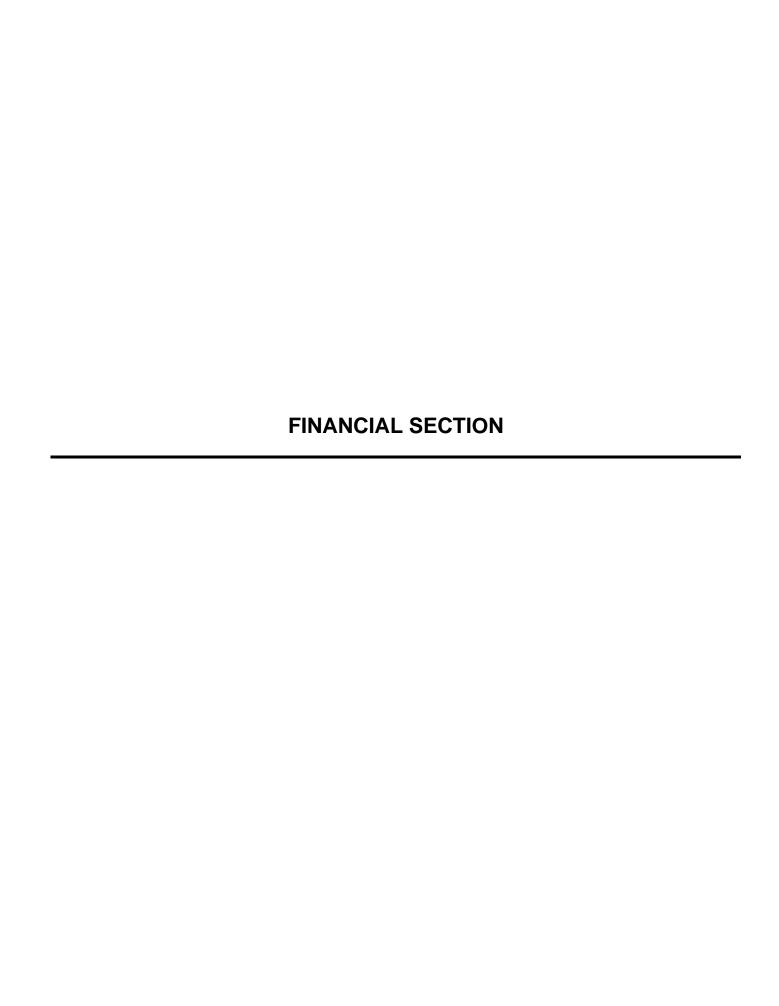
**Department of Finance** 



#### FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2014

#### **TABLE OF CONTENTS**

	<u>Page</u>
INTRODUCTORY SECTION	
Table of Contents	i
FINANCIAL SECTION	
Independent Auditor's Report	1 – 3
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	4
Statement of Activities	5
Fund Financial Statements:	
Balance Sheet – Governmental Funds	6
Statement of Revenues, Expenditures and Changes in Fund	
Balances – Governmental Funds	7
Reconciliation of the Statement of Revenues, Expenditures and Changes in	
Fund Balances of Governmental Funds to the Statement of Activities	8
General Fund – Statement of Revenues, Expenditures and Changes in	
Fund Balances – Budget and Actual	9 and 10
Economic Development Fund – Main Street District – Statement of Revenues,	
Expenditures and Changes in Fund Balances – Budget and Actual	11
Statement of Net Position – Proprietary Funds	
Statement of Revenues, Expenses and Changes in Fund Net	
Position – Proprietary Funds	13
Statement of Cash Flows – Proprietary Funds	14 and 15
Notes to Financial Statements	16 – 42
Required Supplementary Information:	
Schedule of Funding Progress	43
Combining and Individual Fund Statements:	
Combining Balance Sheet – Nonmajor Governmental Funds	44 and 45
Combining Statement of Revenues, Expenditures and Changes in Fund	
Balances – Nonmajor Governmental Funds	46 and 47
Schedule of Expenditures of Special Purpose Local Option Sales Tax	48 and 49
Balance Sheet - Component Unit	50
Statement of Revenues, Expenditures and Changes in Fund	
Balance - Component Unit	51
COMPLIANCE SECTION	
Independent Auditor's Report on Internal Control over Financial Reporting and on	
Compliance and Other Matters Based on an Audit of Financial Statements	
Performed in Accordance with Government Auditing Standards	52 and 53
Schedule of Findings and Responses	54 – 65
Schedule of Prior Year Findings	66





#### INDEPENDENT AUDITOR'S REPORT

The City Commission
Of the City of Cordele, Georgia
Cordele, Georgia

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of **City of Cordele, Georgia** (the "City"), as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the City of Cordele, Georgia's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Cordele, Georgia as of June 30, 2014, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General Fund and Economic Development Fund Main Street District for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Schedule of Funding Progress on page 43 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Cordele, Georgia's basic financial statements. The combining and individual nonmajor fund financial statements listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of special purpose local option sales tax proceeds is presented for purposes of additional analysis as required by the Official Code of Georgia Annotated 48-8-121, and is not a required part of the basic financial statements.

The combining and individual non-major fund financial statements and the schedule of expenditures of special purpose local option sales tax proceeds are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual non-major fund financial statements and the schedule of expenditures of special purpose local option sales tax proceeds are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2015, on our consideration of the City of Cordele, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Cordele, Georgia's internal control over financial reporting and compliance.

Mauldin & Jerkins, LLC

Macon, Georgia June 30, 2015

### STATEMENT OF NET POSITION JUNE 30, 2014

							C	omponent
			Prim	ary Governme	nt		•	Unit
ASSETS		overnmental Activities	Ві	usiness-type Activities		Total	De	owntown velopment Authority
Cash and cash equivalents	\$	5,849,899	\$	2,813,545	\$	8,663,444	\$	3,270
Investments	•	628,507	Ψ	_,0.0,0.0	Ψ	628,507	*	-
Taxes receivable		409,446		_		409,446		_
Accounts receivable, net of allowances		71,572		390,710		462,282		_
Due from other governments		360,061		-		360,061		_
Internal balances		370,829		(370,829)		-		-
Inventories		60,254		145,211		205,465		-
Restricted assets:		,		,				
Cash and cash equivalents		_		185,345		185,345		-
Investments		_		5,065,418		5,065,418		-
Mortgages receivable		677,375		-		677,375		-
Capital assets:		•				•		
Non-depreciable		5,476,888		475,348		5,952,236		-
Depreciable, net of accumulated depreciation		6,921,529		12,668,502		19,590,031		-
Total assets		20,826,360		21,373,250		42,199,610		3,270
LIABILITIES								
Accounts payable		394,168		376,700		770,868		-
Checks in excess of bank balance		1,445,495		-		1,445,495		-
Accrued liabilities		161,064		37,392		198,456		-
Unearned revenues		486,779		-		486,779		-
Liabilities payable from restricted assets:								
Deposits payable		-		187,495		187,495		-
Compensated absences due within one year		187,679		46,045		233,724		-
Capital leases due within one year		76,017		-		76,017		-
Capital leases due in more than one year		143,619		-		143,619		-
Note payable due within one year		25,000		-		25,000		-
Note payable due in more than one year		396,600		-		396,600		-
Bonds payable due within one year		485,000		-		485,000		-
Bonds payable due in more than one year		5,290,000				5,290,000		
Total liabilities		9,091,421		647,632		9,739,053		
NET POSITION								
NET POSITION		E 000 404		10 110 050		10 100 001		
Net investment in capital assets		5,982,181		13,143,850		19,126,031		-
Restricted		225 222				225 222		
Clubhouse expenses Federal programs		325,323 318,229		-		325,323 318,229		<del>-</del>
Promotion of tourism		331,778		-		331,778		-
		•		<del>-</del>		18,156		<del>-</del>
Law enforcement purposes Capital projects		18,156 2,607,968		<del>-</del>		2,607,968		<del>-</del>
Endowment - Community clubhouse		50,236		<u>-</u>		50,236		-
Unrestricted		2,101,068		7,581,768		9,682,836		3,270
Total net position	\$	11,734,939	\$	20,725,618	\$	32,460,557	\$	3,270
Total Hot position	Ψ	. 1,10-1,000	Ψ	20,720,010	Ψ	32,400,007	Ψ	0,210

### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2014

							) Revenues and Net Position	
			Program Revenues	_				Component Unit
			Operating	Capital				Downtown
		Charges for	Grants and	Grants and	Governmental	Business-type		Development
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	Activities	Total	Authority
Primary government:								
Governmental activities:								
General government	\$ 1,444,110	\$ 808,326	\$ -	\$ -	\$ (635,784)	\$ -	\$ (635,784)	\$ -
Public works	3,074,201	-	-	1,572,481	(1,501,720)	-	(1,501,720)	-
Public safety	4,605,656	224,596	-	962	(4,380,098)	-	(4,380,098)	-
Community development	874,216	29,685	59,794	-	(784,737)	-	(784,737)	-
Culture and recreation	326,442	12,525	-	-	(313,917)	-	(313,917)	-
Interest on long-term debt	168,656	-	-	-	(168,656)	-	(168,656)	-
Total governmental activities	10,493,281	1,075,132	59,794	1,573,443	(7,784,912)	-	(7,784,912)	-
Business-type activities:								
Water and sewer	3,264,002	3,486,947	_	_	_	222,945	222,945	_
Natural gas	2,219,349	3,892,297	_	_	_	1,672,948	1,672,948	_
Sanitation	833,148	787,355	_	_	_	(45,793)	(45,793)	_
Total business-type activities	6,316,499	8,166,599				1,850,100	1,850,100	
Total primary government	\$ 16,809,780	\$ 9,241,731	\$ 59,794	\$ 1,573,443	\$ (7,784,912)	\$ 1,850,100	\$ (5,934,812)	\$ -
rotal plinary government	Ψ 10,000,100	Ψ 5,241,761	Ψ 00,104	Ψ 1,070,440	Ψ (1,104,512)	Ψ 1,000,100	ψ (0,304,012)	Ψ
Component units:								
Downtown Development Authority	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Total component units	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
	General revenue	s:						
	Property taxes				3,032,929	-	3,032,929	-
	Sales taxes				1,936,400	-	1,936,400	-
	Alcoholic beve	rage taxes			309,681	-	309,681	-
	Franchise taxe	es			1,305,726	-	1,305,726	-
	Hotel taxes				568,779	-	568,779	-
	Other taxes				592,055		592,055	-
		vestment earnings			302,127	19,878	322,005	-
	Gain on sale o	r capital assets			66,161	(000 040)	66,161	-
	Transfers	al revenues and tran	efore		636,018 8,749,876	(636,018) (616,140)	8,133,736	
		n revenues and trans net position	51515		964,964	1,233,960	2,198,924	
	Net position, beg				10,769,975	19,491,658	30,261,633	3,270
	Net position, end				\$ 11,734,939	\$ 20,725,618	\$ 32,460,557	\$ 3,270
	rior position, end	or your			Ψ 11,704,000	Ψ 20,720,010	Ψ 02,400,001	Ψ 0,210

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2014

129,822 293,444 353,546 71,572 215,654 944,611	\$	213,217 - - -	\$	812,412 - -	\$	1,430,413	\$	1,597,213 335,063	\$	4,183,077 628,507
353,546 71,572 215,654		-		-		-		335,063		620 507
71,572 215,654		-		-						020,307
215,654		-				-		55,900		409,446
-,				-		-				71,572
944,611		-		-		109,500		34,907		360,061
		-		-		-		335,838		1,280,449
60,254 200,000		422,686				-		54.689		60,254 677,375
2,268,903	\$	635,903	\$	812,412	\$	1,539,913	\$	2,413,610	\$	7,670,741
220,964	\$	-	\$	11,245	\$	-	\$	49,337	\$	281,546
1,445,495		-		-		-		-		1,445,495
127,178		-		-		-		-		127,178
		422,685								486,779
		400.005								1,027,112
2,176,115		422,685		376,109		277,609		115,592		3,368,110
282.026										202.026
282,026		-		-		- 55 775		-		282,026 55,775
282.026		<del></del>		<del></del>	_					337,801
202,020						00,110				001,001
60,254		-		-		-		-		60,254
200,000		-		-		-		54,689		254,689
-		-		-		-		50,236		50,236
								205 222		225 222
-		212 210		-		-				325,323 318,229
-		213,210				-		,		331,778
_		_		_		_		,		18,156
-		-		_		1,206,529				2,607,968
								, ,		, ,
-		-		-		-		11,386		11,386
-		-		436,303		-		-		436,303
(440,400)										(440,400)
		212 219		426 202		1 206 520		2 200 010		(449,492) 3,964,830
(109,230)		213,210	_	430,303		1,200,329	_	2,290,010		3,904,030
2,268,903	\$	635,903	\$	812,412	\$	1,539,913	\$	2,413,610		7,670,741
	6 220,964 1,445,495 127,178 - 382,478 2,176,115 282,026 - 282,026 60,254 200,000 - - - - - (449,492) (189,238) 6 2,268,903	\$ 220,964 \$ 1,445,495	6 220,964 \$ - 1,445,495 - 127,178 - - 422,685 382,478 - 2,176,115 422,685 282,026 - - 282,026 - - 282,026 - - 213,218  - 213,218   (449,492) - (189,238) 213,218	\$ 220,964 \$ - \$ 1,445,495 - 422,685 382,478 - 422,685  282,026 - 2	\$ 220,964 \$ - \$ 11,245 1,445,495	\$ 220,964 \$ - \$ 11,245 \$ 1,445,495 422,685 364,864	\$ 220,964 \$ - \$ 11,245 \$ - 1,445,495	\$ 220,964 \$ - \$ 11,245 \$ - \$ 1,445,495	\$ 220,964 \$ - \$ 11,245 \$ - \$ 49,337   1,445,495	\$ 220,964 \$ - \$ 11,245 \$ - \$ 49,337 \$ 1,445,495 64,094 382,478 - 364,864 277,609 2,161 2,176,115 422,685 376,109 277,609 115,592   282,026 55,775 282,026 55,775 50,236 50,236 50,236 18,156 18,156 18,156 11,386 11,386

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014

	General	Economic Development Fund Main Street District	Capital Projects Fund	SPLOST 2012- 2017 Fund	Other Governmental Funds	Totals Governmental Funds
Revenues	Ф F 224 720	¢.	¢.	<b>c</b>	ф <u>Б</u> 00.750	¢ 5000.404
Taxes	\$ 5,221,738 413,741	\$ -	\$ -	\$ -	\$ 580,756	\$ 5,802,494
Licenses and permits		-	440.070	-	-	413,741
Intergovernmental	227,096	-	116,678	572,986	654,759	1,571,519
Charges for services	231,795	-	-	-	-	231,795
Fines and forfeitures	204,763	-	-	-	-	204,763
Administrative fees	512	-	-	-	47.000	512
Interest and penalties	251,367	375	-	1,924	47,608	301,274
Franchise and leases	1,305,726	-	-	-	-	1,305,726
Payments in lieu of taxes	611,425	-	-	-	-	611,425
Codes	29,245	-	-	-		29,245
Other revenues	182,458	12,618			59,794	254,870
Total revenues	8,679,866	12,993	116,678	574,910	1,342,917	10,727,364
Expenditures						
Current:						
General government	1,523,901	-	-	-	-	1,523,901
Public works	2,487,544	-	-	-	-	2,487,544
Public safety	4,357,618	-	-	-	-	4,357,618
Culture and recreation	293,714	-	-	-	-	293,714
Community development	456,059	-	-	-	356,982	813,041
Debt service:						
Principal retirement	121,006	-	-	-	475,000	596,006
Interest and fiscal charges	10,181	-	-	-	161,018	171,199
Capital outlay	657,923	-	364,864	200,851	74	1,223,712
Total expenditures	9,907,946	-	364,864	200,851	993,074	11,466,735
Excess (deficiency) of revenues over						
(under) expenditures	(1,228,080)	12,993	(248,186)	374,059	349,843	(739,371)
Other financing sources (uses):						
Proceeds from sale of capital assets	66,161	-	-	-	_	66,161
Issuance of capital leases	117,416	_	_	-	-	117,416
Transfers in	· <u>-</u>	_	_	29,209	636,018	665,227
Transfers out	(29,209)	-	-	-	-	(29,209)
Total other financing sources	154,368		-	29,209	636,018	819,595
Net change in fund balances	(1,073,712)	12,993	(248,186)	403,268	985,861	80,224
Fund balances, beginning of year	884,474	200,225	684,489	803,261	1,312,157	3,884,606
Fund balances (deficit), end of year	\$ (189,238)	\$ 213,218	\$ 436,303	\$ 1,206,529	\$ 2,298,018	\$ 3,964,830

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2014

Amounts reported for governmental activities in the statement of activities are different because:		
Net change in fund balances - total governmental funds		\$ 80,224
Governmental runus report capital outlays as experiorities. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays differed from depreciation in the current period.		145,773
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Prior year long-term assets not available for current-period expenditures	\$ (311,876)	
Current year long-term assets not available for current-period expenditures	337,801	25,925
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.		478,590
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		(1,507)
Internal service funds are used by management to charge costs of various services and benefits to individual funds. The net revenues (expenses) of certain activities of internal service funds are reported with governmental activities.		
Current year change in net position of the Health Benefit Internal Service Fund Adjustment to reliect the consolidation of internal service rund activities related to enterprise	291,190	
funds	(55,231)	 235,959
		\$ 964,964

#### GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2014

				Variance
		Amounts		with Final
_	Original	Final	Actual	Budget
Revenues:	<b>.</b>	Φ 5.547.500	Ф <b>5 004 700</b>	Φ (005.700)
Taxes	\$ 5,517,500	\$ 5,517,500	\$ 5,221,738	\$ (295,762)
Licenses and permits	454,900	454,900	413,741	(41,159)
Intergovernmental	116,000	116,000	227,096	111,096
Charges for services	234,100	234,100	231,795	(2,305)
Fines and forfeitures	234,500	234,500	204,763	(29,737)
Administrative fees	600	600	512	(88)
Interest and penalties	320,000	320,000	251,367	(68,633)
Franchise and leases	1,348,000	1,348,000	1,305,726	(42,274)
Payments in lieu of taxes	648,040	648,040	611,425	(36,615)
Codes	28,200	28,200	29,245	1,045
Other revenues	273,000	273,000	182,458	(90,542)
Total revenues	9,174,840	9,174,840	8,679,866	(494,974)
Expenditures:				
Current:				
General government:				
Legislative	426,895	426,895	394,168	32,727
Executive	426,974	426,974	469,134	(42,160)
Judicial	108,147	108,147	92,836	15,311
Finance	702,877	702,877	567,763	135,114
Total general government	1,664,893	1,664,893	1,523,901	140,992
Public works:				
Highways and streets	2,452,279	2,452,279	2,487,544	(35,265)
Total public works	2,452,279	2,452,279	2,487,544	(35,265)
Public safety:				
Police	2,823,787	2,823,787	2,785,481	38,306
Fire	1,430,275	1,430,275	1,356,685	73,590
E-911	215,452	215,452	215,452	-
Total public safety	4,469,514	4,469,514	4,357,618	111,896
Community development	366,225	366,225	456,059	(89,834)
Culture and recreation	292,663	292,663	293,714	(1,051)
Debt service:				
Principal retirement	42,518	42,518	121,006	(78,488)
Interest and fiscal charges	7,635	7,635	10,181	(2,546)
Total debt service	50,153	50,153	131,187	(81,034)

### (Continued)

#### GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2014

	Budget .	Amoı	unts		
	Original States		Final	Actual	Variance
Expenditures (continued):				 	
Capital outlay	\$ 490,248	\$	490,248	\$ 657,923	\$ (167,675)
Total expenditures	 9,785,975		9,785,975	 9,907,946	 (121,971)
Deficiency of revenues under expenditures	(611,135)		(611,135)	 (1,228,080)	 (616,945)
Other financing sources (uses):					
Transfers in	396,135		396,135	-	(396,135)
Transfers out	-		-	(29,209)	(29,209)
Issuance of capital leases	150,000		150,000	117,416	(32,584)
Proceeds from sale of capital assets	 65,000		65,000	66,161	 1,161
Total other financing sources (uses)	611,135		611,135	154,368	 (456,767)
Net change in fund balances	-		-	(1,073,712)	(1,073,712)
Fund balance, beginning of year	 884,474		884,474	 884,474	 
Fund balance (deficit), end of year	\$ 884,474	\$	884,474	\$ (189,238)	\$ (1,073,712)

### ECONOMIC DEVELOPMENT FUND MAIN STREET DISTRICT

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2014

	а	Original nd Final Budget	Actual	V	ariance
Revenues:	<u>-</u> '	Buuget	Aotuai		ariarioc
Interest earned	\$	-	\$ 375	\$	375
Program income		12,618	12,618		-
Total revenues		12,618	 12,993		375
Expenditures					
Community development		12,618	_		12,618
Total expenditures		12,618	 		12,618
Net change in fund balance		-	12,993		12,993
Fund balance, beginning of year		200,225	200,225		
Fund balance, end of year	\$	200,225	\$ 213,218	\$	12,993

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2014

		Bus Vater and	ines	s-type Activit	ties - I	Enterprise F	und	<u> </u>	He	overnmental Activities - ealth Benefit ernal Service
	•	Sewer		Gas	S	anitation		Totals	1110	Fund
CURRENT ASSETS										
Cash	\$	710,593	\$	2,102,952	\$	-	\$	2,813,545	\$	1,666,822
Accounts receivable (net of										
allowance for uncollectibles)		263,706		85,783		41,221		390,710		•
Due from other funds		205,322		-		-		205,322		•
Inventory		-		145,211		-		145,211		
Restricted assets:										
Cash - customer deposits		135,950		49,395		-		185,345		
Investments and certificates of deposit		3,235,798		1,829,620				5,065,418		
Total current assets		4,551,369		4,212,961		41,221		8,805,551		1,666,822
NONCURRENT ASSETS										
Capital assets, at cost										
Land		317,299		9,000		-		326,299		
Construction in progress		149,049		-		-		149,049		
Buildings		1,825,899		244,967		-		2,070,866		
Improvements other than buildings		28,346,771		3,524,048		-		31,870,819		
Machinery and equipment		2,791,405		735,048				3,526,453		
		33,430,423		4,513,063		-		37,943,486		
Less accumulated depreciation		21,890,456		2,909,180		-		24,799,636		
Total capital assets		11,539,967		1,603,883				13,143,850		
Total noncurrent assets		11,539,967	_	1,603,883			_	13,143,850		
Total assets		16,091,336		5,816,844		41,221		21,949,401		1,666,822
CURRENT LIABILITIES										
Payable from current assets:										
Vouchers payable		199,737		106,600		70,363		376,700		13,248
Accrued payroll and vacation		60,103		23,334		-		83,437		-,
Due to other funds		-		277,481		24,657		302,138		156,521
Unpaid claims and accrued estimated liability		_		· -		· -		, <u>-</u>		99,374
Total		259,840		407,415		95,020		762,275		269,143
Payable from restricted assets:										
Customer deposits		137,765		49,730		_		187,495		
Total		137,765		49,730		-	_	187,495		
Total liabilities		397,605		457,145		95,020		949,770		269,143
IST DOUTION										
NET POSITION		11 520 007		1 600 000				10 140 050		
Net investment in capital assets		11,539,967		1,603,883		(50.700)		13,143,850		4 007 07
Unrestricted (deficit)		4,153,764	-	3,755,816		(53,799)		7,855,781		1,397,679
Total net position	\$	15,693,731	\$	5,359,699	\$	(53,799)		20,999,631	\$	1,397,679
Adjustment to reflect the consolidation of internal se	ervice	fund activities	s rela	ited to enterpr	ise fur	nds		(274,013)		

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014

	Bus	siness-type Activi	ties - Enterprise F	unds	Governmental Activities -
	Water and Sewer	Natural Gas	Sanitation	Totals	Health Benefit Internal Service Fund
Operating revenues:					•
Charges for services	\$ 3,393,628	\$ 3,892,297	\$ 787,355	\$ 8,073,280	\$ -
Employee and employer contributions	-	-	-	-	1,369,038
Miscellaneous income	93,319			93,319	
Total operating revenues	3,486,947	3,892,297	787,355	8,166,599	1,369,038
Operating expenses:					
Natural gas purchases	-	1,172,290	-	1,172,290	-
Production	1,280,456	-	-	1,280,456	-
Distribution	996,704	952,544	-	1,949,248	-
Collection	-	-	833,148	833,148	-
Health benefit costs	-	-	-	-	923,378
Miscellaneous expenses					157,247
Total operating expenses	2,277,160	2,124,834	833,148	5,235,142	1,080,625
Net operating income (loss) before depreciation	1,209,787	1,767,463	(45,793)	2,931,457	288,413
Depreciation expense	1,032,988	103,600		1,136,588	
Operating income (loss)	176,799	1,663,863	(45,793)	1,794,869	288,413
Non-operating revenues (expenses):					
Interest revenue	12,120	7,758		19,878	2,777
Total non-operating revenues	12,120	7,758		19,878	2,777
Income (loss) before transfers	188,919	1,671,621	(45,793)	1,814,747	291,190
Transfers out	(636,018)			(636,018)	
Change in net position	(447,099)	1,671,621	(45,793)	1,178,729	291,190
Net position, beginning of year	16,140,830	3,688,078	(8,006)		1,106,489
Net position (deficit), end of year	\$ 15,693,731	\$ 5,359,699	\$ (53,799)		\$ 1,397,679
Adjustment to reflect the consolidation of internal s	service fund activitie	s related to enterp	rise funds	55,231	
Change in net position of business-type activities				\$ 1,233,960	
change in het position of business-type activities				ψ 1,233,900	

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014

	_	Bus	ines	s-type Activit	ies	- Enterprise F	und	s	Governme Activitie	
		Water and Sewer		Natural Gas		Sanitation		Totals	Health Be Internal Se Fund	rvice
CASH FLOWS FROM OPERATING ACTIVITIES										
Cash received from customers,										
including deposits	\$	3,522,006	\$	2,206,160	\$	813,611	\$	6,541,777	\$	-
Cash received from gas contract buyout				1,870,012				1,870,012		
Cash received from employer and										
employee contributions		-		-				-	1,36	89,038
Cash payments to:										
Suppliers and vendors		(1,000,071)		(1,846,994)		(838,268)		(3,685,333)		_
Medical providers and/or employees		-		-		-		-	(1,07	76,836)
Employees		(1,068,860)		(257,332)		_		(1,326,192)	•	_
City in lieu of taxes		(144,040)		(273,000)		_		(417,040)		_
Net cash provided by (used in)		( , , ,		( 2,222,				( , , ,		
operating activities		1,309,035		1,698,846		(24,657)		2,983,224	29	92,202
CASH FLOWS FROM NONCAPITAL FINANCING										
ACTIVITIES										
Advances (to) from other funds		(205,322)		-		-		(205,322)	15	6,521
Transfers from other funds		-		277,481		24,657		302,138		-
Transfers to other funds		(636,018)		-		-		(636,018)		-
Net cash provided by (used in) noncapital										
financing activities	_	(841,340)		277,481	_	24,657		(539,202)	15	6,521
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES										
Purchase of capital assets		(614,785)		(84,028)		-		(698,813)		-
Net cash used in capital and										
related financing activities		(614,785)		(84,028)				(698,813)		-
CASH FLOWS FROM INVESTING ACTIVITIES										
Proceeds from investment sales		2,293,739		1,821,862		-		4,115,601		-
Purchase of investments		(2,305,406)		(1,829,620)		-		(4,135,026)		-
Interest received		12,120		7,758		-		19,878		2,777
Net cash provided by investing										
activities		453		-		-		453		2,777

(Continued)

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014

	Business-type Activities - Enterprise Funds							Governmental Activities -		
		Water and Sewer		Natural Gas	s	anitation		Totals		ealth Benefit ernal Service Fund
Net increase (decrease) in cash	\$	(146,637)	\$	1,892,299	\$	-	\$	1,745,662	\$	451,500
Cash and cash equivalents, July 1		993,180		260,048				1,253,228		1,215,322
Cash and cash equivalents, June 30	\$	846,543	\$	2,152,347	\$	<u>-</u>	\$	2,998,890	\$	1,666,822
Classified as:										
Cash	\$	710,593	\$	2,102,952	\$	-	\$	2,813,545	\$	1,666,822
Restricted assets:										
Cash - customer deposits		135,950		49,395				185,345		-
	\$	846,543	\$	2,152,347	\$		\$	2,998,890	\$	1,666,822
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES										
Operating income (loss)	\$	176,799	\$	1,663,863	\$	(45,793)	\$	1,794,869	\$	288,413
Depreciation		1,032,988		103,600		-		1,136,588		-
Changes in assets and liabilities:										
Decrease in accounts receivable		35,059		183,540		26,256		244,855		-
Increase in inventory		-		(95,663)		-		(95,663)		-
Increase (decrease) in vouchers payable		58,815		(158,786)		(5,120)		(105,091)		727
Increase in unpaid claims and accrued estimated liability										3,062
Increase in customer deposits		1,815		335		_		2,150		3,002
Increase in accrued expenses		3,559		1,957		_		5,516		
Net cash provided by (used in)		3,000		.,				3,0.3		
operating activities	\$	1,309,035	\$	1,698,846	\$	(24,657)	\$	2,983,224	\$	292,202

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2014

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Cordele, Georgia (the "City") have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

#### A. Reporting Entity

The City was incorporated December 22, 1888, and reincorporated April 18, 1969, under the provisions of Act No. 623 (House Bill 748). The City operates under a commission-manager form of government and provides the following services as authorized by its charter: public safety (police and fire), highways and streets, sanitation, community development, culture-recreation, public improvements, codes and engineering, water and sewer, and natural gas.

The accompanying financial statements present the City and its component units, entities for which the City is considered to be financially accountable. The discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the City.

The **Downtown Development Authority (the "Authority")** has been included as a discretely presented component unit in the accompanying financial statements. The Authority plans and develops the downtown area of the City in order to attract new business and residences. The City possesses the authority to review, approve, and revise the budget and governs collection and disbursement of funds. The governing body of the Authority is appointed by the City Commissioners. The Authority maintains a general fund with limited activity. Separate financial statements for the Downtown Development Authority are not available.

The Cordele Office Building Authority ("COBA") has been included as a blended component unit in the accompanying financial statements. COBA oversees the acquisition, construction and improvements to buildings for the benefit of the City in order to attract new businesses and residences. The City possesses the authority to review, approve, and revise the budget and governs collection and disbursement of funds. The governing body of COBA is appointed by the City Commissioners. COBA maintains a general fund with limited activity. Separate financial statements for COBA are not available.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Government-wide and Fund Financial Statements

The Government-wide Financial Statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. (For the most part, the effect of interfund activity has been removed from these statements). Government-wide financial statements do not provide information by fund or account group, but distinguish between the City's governmental activities and business-type activities. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from the discretely presented component unit. The statement of net position will include non-current assets which were previously reported in the General Capital Assets Account Group and non-current liabilities previously reported in the General Long-Term Debt Account Group. In addition, the government-wide statement of activities reflects depreciation expense on the City's capital assets.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not considered program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the economic resource measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, intergovernmental grants, and investment income associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The format of the fund financial statements has been modified by GASB Statement No. 34. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. GASB Statement No. 34 also requires, as required supplementary information, Management's Discussion and Analysis which includes an analytical overview of the City's financial activity. City officials elected not to include the Management's Discussion and Analysis for fiscal year 2014.

The City reports the following major governmental funds:

The **General Fund** is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The **Economic Development Fund – Main Street District** is a special revenue fund which accounts for the repayment of a loan made with proceeds from 1993 and 1989 federal grants. Under the terms of the grants, all repayments are required to be accounted for in a separate account.

The **Capital Projects Fund** is used to account for financing and construction of facilities and improvements.

The **SPLOST 2012 - 2017** Fund is used to account for financing and construction of facilities and improvements in accordance with a sales tax referendum associated with the years 2012 through 2017.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

The City reports the following major proprietary funds:

The **Water and Sewer Fund** accounts for the provision of water and sewer services to the residents of the City and some residents of Crisp County. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service, and billing and collection.

The **Natural Gas Fund** accounts for the provision of natural gas to the residents of the City. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service, and billing and collection. Included in the operating revenues of the Natural Gas Fund is \$1,870,000 representing the City's contract buyout of the Tennessee Energy Acquisition Authority agreement.

The **Sanitation Fund** accounts for the provision of garbage collection to the residents of the City. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, financing and related debt service, and billing and collection. This fund is being presented as a major fund in order to be consistent with its prior year presentations. It did not otherwise meet the criteria to qualify as a major fund within the current fiscal year.

The City also reports the following fund type:

The **Internal Service Fund** accounts for employer-employee contributions to and health benefits and related cost distributions from the City's self-funded Employee Health Benefit Fund.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

Amounts reported as program revenues include 1) charges for services provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges for goods and services provided. Operating expenses of the enterprise funds include the cost of these goods and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### D. Budgets

Formal budgetary accounting is employed as a management control device for the General Fund and the Proprietary Funds of the City. Annual operating budgets are adopted each fiscal year through passage of an annual budget ordinance and amended as required for the General Fund, Special Revenue Funds, Capital Project Funds, and Proprietary Funds, and the same basis of accounting is used to reflect actual revenues and expenditures/expenses recognized on a generally accepted accounting principle basis. The City Commission must approve any amendments to the budget which are interdepartmental. The budget officer (Finance Director) can approve amendments within a department, except an increase in the salary budget, which also requires City Commission approval. During the fiscal year ended June 30, 2014, no material budgetary amendments were approved by the City Commission.

All unencumbered budget appropriations lapse at the end of each year.

#### E. Cash and Investments

Cash includes amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the City. The City pools cash resources of its various funds in order to facilitate the management of cash. Cash applicable to a particular fund is readily identifiable. The balance in the pooled cash accounts is available to meet current operating requirements.

For purposes of the statement of cash flows, the City considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### E. Cash and Investments (Continued)

State statutes authorize the primary government to invest in obligations of the U. S. Treasury, commercial paper, corporate bonds, repurchase agreements and the Local Government Investment Pool of the State of Georgia (Georgia Fund 1). The pool is regulated by the Georgia Office of State Treasurer.

The City has implemented GASB Statement No. 31 "Accounting and Financial Reporting for Certain Investments and for External Investment Pools". As a governmental entity other than an external investment pool, and in accordance with GASB Statement No. 31, the City's investments are stated at fair value.

In applying GASB Statement No. 31, the City utilized the following methods and assumptions as of June 30, 2014:

- 1. Fair value is based on quoted market prices as of the valuation date;
- 2. The investment portfolio did not hold investments in any of the following: (a) items required to be reported at amortized costs: (b) items in external pools that are not SEC-registered; (c) items subject to involuntary participation in an external pool; and, (d) items associated with a fund other than the fund to which the income is assigned.

#### F. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year as well as all other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible. Estimated unbilled revenues from the Water and Sewer Fund are recognized at the end of each fiscal year on a pro rata basis. The estimated amount is based on billings during the month following the close of the fiscal year.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### G. Inventories and Prepaid Items

Inventories consist of expendable supplies and items acquired for infrastructure repair and maintenance or for possible future expansion. Inventories in governmental funds are stated at average cost. Proprietary funds' inventories are stated at lower of average cost or market. The consumption method is used to account for inventories. Under the consumption method, budgetary authority is slated and expenditures are recorded in terms of authority to use or consume inventory items. Reported inventories are equally offset by a fund balance reserve in the fund financial statements.

Payments made to vendors for services that will benefit periods beyond June 30, 2014, are recorded as prepaid items in both the government-wide and fund financial statements.

#### H. Other Assets

Other assets held are recorded and accounted for at cost.

#### I. Restricted Assets

Proprietary funds, based on certain bond covenants, are required to establish and maintain prescribed amounts of resources (consisting of cash and temporary investments) that can be used only to service outstanding debt. Customer deposits that must be refunded upon the termination of service are also restricted.

#### J. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 for governmental activities and \$500 for business-type activities and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

During the fiscal year ended June 30, 2007, the City retroactively reported major general infrastructure assets. In this case, the City chose to include all items with an acquisition date of January 1, 1980 or later, as allowed by the provisions of GASB Statement No. 34, "Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments", as amended and interpreted.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### J. Capital Assets (Continued)

The City was able to determine the historical cost for the initial reporting of these assets via vendor invoices stored in the City's vault. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Capital assets of the primary government are depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Machinery & equipment	2-60
Improvements other than buildings	5-60
Infrastructure	20-40
Buildings	5-60

#### K. Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for non-vesting accumulated rights to receive sick pay benefits since the City does not have a policy to pay any amounts when employees separate from service with the City. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### L. Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the term of the bonds using the bonds-outstanding method, which approximates the effective interest method. Bonds payable are reported net of the applicable discount or premium. Any proprietary fund type loans payable are reported as liabilities at their outstanding value.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### L. Long-Term Obligations (Continued)

Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### M. Deferred Outflows / Inflows of Resources

The City implemented GASB Statements No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position and No. 65, Items Previously Reported as Assets and Liabilities, as of July 1, 2012. These new standards establish accounting and financial reporting for deferred outflows / inflows of resources and the concept of net position as the residual of all other elements presented in a statement of net position.

In addition to assets, the respective balance sheet and statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense / expenditure) until then. The City has no items that qualify for reporting in this category.

In addition to liabilities, the respective balance sheet and statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of fund balance that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property and sales taxes and these amounts are deferred and will be recognized as an inflow of resources in the period in which the amounts become available.

#### N. Pensions

The provision for pension cost is recorded on an accrual basis, and the City's policy is to fund pension costs as they accrue.

#### O. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### O. Fund Equity (Continued)

**Fund Balance** – Generally, fund balance represents the difference between the assets and liabilities under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- Nonspendable Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.
- Restricted Fund balances are reported as restricted when there are limitations imposed
  on their use either through the enabling legislation adopted by the City or through external
  restrictions imposed by creditors, grantors or laws or regulations of other governments.
- Committed Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the City Commission through the adoption of a resolution. Only the City Commission may modify or rescind the commitment.
- Assigned Fund balances are reported as assigned when amounts are constrained by the
  City's intent to be used for specific purposes, but are neither restricted nor committed. The
  City has not adopted a policy giving specific parties the power to assign fund balance. The
  only assigned fund balances are those mandated by GASB pronouncements.
- Unassigned Fund balances are reported as unassigned when the balances do not meet
  any of the above criterion. The City reports negative unassigned fund balance only in the
  General Fund. Negative unassigned fund balances may be reported in all funds.

**Flow Assumptions** – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the City's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the City's policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### O. Fund Equity (Continued)

**Net Position** - Net position represents the difference between assets and liabilities in reporting which utilizes the economic resources measurement focus. Net position invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the City has spent) for the acquisition, construction or improvement of those assets. Net position are reported as restricted using the same definition as used for restricted fund balance as described in the section above. All other net position are reported as unrestricted.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### P. Management Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE FINANCIAL STATEMENTS AND FUND FINANCIAL STATEMENTS

### A. Explanation of Certain Differences between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position

The governmental fund balance sheet includes a reconciliation between fund balance – total governmental funds and net position – governmental activities as reported in the government-wide statement of net position. One element of that reconciliation explains that "long-term liabilities are not due and payable in the current period and therefore are not reported in the funds." The details of this difference are as follows:

Capital leases payable	\$ (219,636)
Notes payable	(421,600)
Bonds payable	(5,775,000)
Accrued interest	(33,886)
Compensated absences	 (187,679)
Net adjustment to reduce fund balance - total governmental funds to arrive at net assets - governmental activities	\$ (6.637.801)

### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE FINANCIAL STATEMENTS AND FUND FINANCIAL STATEMENTS (CONTINUED)

## B. Explanation of Certain Differences between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their useful lives and reported as depreciation expense." The details of this difference are as follows:

Capital outlay	\$ 1,090,886
Depreciation expense	(945,113)
Net adjustment to increase net changes in fund balances - total	
governmental funds to arrive at changes in net position of	
governmental activities	\$ 145,773

Another element of that reconciliation explains that "The issuance of long-term debt provides current financial resources to government funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position." The details of this difference are as follows:

Proceeds from debt - capital leases	\$ (117,416)
Principal repayments	596,006
Net adjustment to increase net changes in fund balances - total	
governmental funds to arrive at changes in net position of	
governmental activities	\$ 478,590

Another element of that reconciliation explains that "Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds." The details of this difference are as follows:

Compensated absences	\$ (4,050)
Accrued interest	2,543
Net adjustment to decrease net changes in fund balances - total	 
governmental funds to arrive at changes in net position of	
governmental activities	\$ (1,507)

#### NOTE 3. LEGAL COMPLIANCE - BUDGETS

The City follows these procedures in establishing the budgetary data in the financial statements:

- 1. Prior to June 1, the City Manager submits to the Chairman and Commission a proposed operating and capital improvements budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing them.
- 2. A public hearing is conducted at the June City Commission meeting in the Cordele City Hall to obtain citizen comments.
- 3. Prior to July 1, the budget is legally enacted through passage of a resolution.
- 4. The City department heads are authorized to transfer budgeted amounts between line items within a department with the approval of the budget officer (Finance Director); however, any revisions that increase salaries must be approved by the City Commission. All appropriations at year end lapse. Legally-adopted budgets are prepared, as described above, on a departmental basis for General and Special Revenue Funds. Individual amendments were not material in relation to the appropriation resolution as originally approved.

To ensure sound financial administration, the City Commission also adopts annual operating budgets for the City's Proprietary Funds. Formal budgetary integration is employed as a management control device during the year for the General, Enterprise, and Special Revenue Funds.

5. Budgets for the General, Enterprise, and Special Revenue Funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America (GAAP), and are presented in accordance with finance-related legal and contractual provisions.

Budgeted amounts are as originally adopted or as amended by the City Commission. Individual amendments were not material in relation to the original appropriations.

#### NOTE 3. LEGAL COMPLIANCE – BUDGETS (CONTINUED)

6. For the year ended June 30, 2014, expenditures exceeded budgeted appropriations, as follows:

Fund or Department	 Excess			
General Fund:				
General Government:				
Executive	\$ 42,160			
Public Works:				
Highways and Streets	35,265			
Community Development	89,834			
Culture and Recreation	1,051			
Debt Service:				
Principal Retirement	78,488			
Interest and fiscal charges	2,546			
Capital Outlay	167,675			

These over-expenditures were funded by under-expenditures in other departments. These excesses are intended to be eliminated in future years via better monitoring of expenditures.

#### NOTE 4. DEPOSITS AND INVESTMENTS

Total deposits and investments as of June 30, 2014, are summarized as follows:

As reported in the Statement of Net Position:

Primary government:			
Cash and cash equivalents	\$ 8,	663,444	
Restricted cash and cash equivalents		185,345	
Investments	5,	693,925	
	\$14,	542,714	
Cash deposited with financial institutions	\$13,	276,147	
Cash deposited with Georgia Fund 1	931,504		
Investments in Corporate Stock		335,063	
	\$14,	542,714	
Component units:			
Cash and cash equivalents	\$	3,270	
Cash deposited with financial institutions	\$	3,270	

#### NOTE 4. DEPOSITS AND INVESTMENTS (CONTINUED)

**Credit risk.** State statutes authorize the City to invest in obligations of the State of Georgia or other states; obligations issued by the U.S. government; obligations fully insured or guaranteed by the U.S. government or by a government agency of the United States; obligations of any corporation of the U.S. government; prime bankers' acceptances; the local government investment pool established by state law; repurchase agreements; and obligations of other political subdivisions of the State of Georgia. As of June 30, 2014, the City's investments in Georgia Fund 1 was rated AAAf.

At June 30, 2014, the City had the following investments:

Investments Maturities			Fair Value		
Georgia Fund 1	rgia Fund 1 62 day average maturity		931,504		
Certificates of Deposit	110 day weighted average		4,427,358		
Corporate Stock - Exxon	Not applicable		335,063		
Total		\$	5,693,925		

**Interest rate risk**. The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Custodial credit risk – Deposits. Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits and investments (other than federal or state government instruments) to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties, or municipalities. As of June 30, 2014, the City did not have any balances exposed to custodial credit risk as uninsured and uncollateralized.

**Custodial Credit Risk – Investments.** Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments that are in the possession of an outside party. State statutes require all investments (other than federal or state government instruments) to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties, or municipalities.

#### NOTE 5. RECEIVABLES

Property taxes are levied by the City based on the assessed value of property as listed on the digest furnished by the county. Assessed values are forty percent (40%) of market value and are based on current property value. Property taxes attach as an enforceable lien on property as of February 21. Taxes are levied on December 4 and payable on or before February 20. Property taxes not collected by February 20 are considered and reported as delinquent taxes receivable. Property taxes levied for the year ending June 30, 2014, are recorded as receivables, net of estimated uncollectibles. In the governmental funds, the net receivables collected during the year ended June 30, 2014, and expected to be collected by August 31, 2014, are recognized as revenues for the year ended June 30, 2014, whereas, net receivables estimated to be collectible subsequent to August 31, 2014, are recorded as revenue when received. Receivables at June 30, 2014, for the City's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts are as follows:

			E	conomic									1	Nonmajor
			Dev	velopment	5	SPLOST	W	ater and	1	Natural			Go	vernmental
	(	General	Ma	ain Street	20	12 - 2017		Sewer		Gas	Sa	anitation		Funds
Receivables:														_
Taxes	\$	667,155	\$	-	\$	-	\$	-	\$	-	\$	-	\$	55,900
Accounts		229,650		-		-		278,342		90,089		46,003		-
Mortgages		200,000		422,686		-		-		-		-		54,689
Participant		_		-		-		-		-		-		-
Due from other														
governments		215,654		_		109,500		-		-		-		34,907
Gross receivables		1,312,459		422,686		109,500		278,342		90,089		46,003		145,496
Less allowance														
for uncollectible		471,687		_		-		14,636		4,306		4,782		
Net total receivables	\$	840,772	\$	422,686	\$	109,500	\$	263,706	\$	85,783	\$	41,221	\$	145,496

#### NOTE 6. CAPITAL ASSETS

#### **Primary Government**

Capital asset activity for the fiscal year ended June 30, 2014 is as follows:

	1	Beginning					Ending
	Balance		Increases		Decreases		Balance
Governmental activities:							
Capital assets, not being depreciated:							
Land	\$	4,889,257	\$	-	\$	-	\$ 4,889,257
Construction in progress		222,768		364,863		-	587,631
Total		5,112,025		364,863		-	5,476,888
Capital assets, being depreciated:						_	
Buildings		4,295,614		-		-	4,295,614
Improvements other than buildings		2,955,345		-		-	2,955,345
Infrastructure		6,063,754		-		-	6,063,754
Machinery and equipment		6,373,509		726,023		-	 7,099,532
Total		19,688,222		726,023		_	20,414,245
Less accumulated depreciation for:		_					 _
Buildings		2,044,411		141,940		-	2,186,351
Improvements other than buildings		2,917,539		1,242		-	2,918,781
Infrastructure		2,350,210		299,036		-	2,649,246
Machinery and equipment		5,235,443		502,895		-	5,738,338
Total		12,547,603		945,113		_	13,492,716
Total capital assets, being							
depreciated, net		7,140,619		(219,090)		-	6,921,529
Governmental activities							
capital assets, net	\$	12,252,644	\$	145,773	\$		\$ 12,398,417

# NOTE 6. CAPITAL ASSETS (CONTINUED)

# **Primary Government (Continued)**

		Beginning Balance		ncreases	Decreases		Ending Balance
Business-type activities:							
Capital assets, not being depreciated:							
Land	\$	326,299	\$	-	\$ -	\$	326,299
Construction in progress		-		149,049			149,049
Total		326,299		149,049	-		475,348
Capital assets, being depreciated:							
Buildings		2,070,866		-	-		2,070,866
Improvements other than buildings		31,754,141		116,678	-		31,870,819
Machinery and equipment		3,093,367		433,086	-		3,526,453
Total		36,918,374		549,764	-		37,468,138
Less accumulated depreciation for:							
Buildings		1,393,988		44,750	-		1,438,738
Improvements other than buildings		20,400,365		905,065	-		21,305,430
Machinery and equipment		1,868,695		186,773	-		2,055,468
Total		23,663,048		1,136,588	-		24,799,636
Total capital assets, being							
depreciated, net		13,255,326		(586,824)			12,668,502
Business-type activities							
capital assets, net	\$	13,581,625	\$	(437,775)	\$ -	\$	13,143,850
Depreciation expense	was	charged to fur	oction	s/programs o	f the primary gov	ernme	ent as follows:
Governmental activities:							
General government						\$	152,400
Public safety							245,955
Public works							453,153
Community development							60,877
Culture and recreation						_	32,728
Total depreciation expense - governmenta	l acti	vities				\$	945,113
Business-type activities:							
Water and sewer						\$	1,032,988
Natural gas							103,600
Total depreciation expense - business-type	e act	ivities				\$	1,136,588

#### NOTE 7. LONG-TERM DEBT AND CAPITAL LEASES

Long-term liability activity for the year ended June 30, 2014 was as follows:

	E	Beginning						Ending	I	Due Within
		Balance	Additions		Reductions		Balance		One Year	
Governmental activities	:									
Capital leases	\$	198,226	\$	117,416	\$	96,006	\$	219,636	\$	76,017
Note payable - One										
Georgia Authority		446,600		-		25,000		421,600		25,000
Bonds payable - COBA		6,250,000		-		475,000		5,775,000		485,000
Compensated absences		183,629		220,115		216,065		187,679		187,679
Governmental activity										
Long-term liabilities	\$	7,078,455	\$	337,531	\$	812,071	\$	6,603,915	\$	773,696
Business-type activities:										
Compensated absences	\$	45,353	\$	50,055	\$	49,363	\$	46,045	\$	46,045
Business-type activity										
Long-term liabilities	\$	45,353	\$	50,055	\$	49,363	\$	46,045	\$	46,045

For the governmental activities, capital leases and compensated absences are generally liquidated by the General Fund.

For the business-type activities, compensated absences are generally liquidated by the respective proprietary funds.

**Capital Leases - Equipment.** The City has entered into lease agreements as lessee for financing the acquisition of various equipment. The lease agreements qualify as capital leases for accounting purposes (titles transfer at the end of the lease terms) and, therefore have been recorded at the present value of the future minimum lease payments as of the date of their inceptions.

The following is an analysis of leased assets under capital leases as of June 30, 2014:

	Gov	Governmental	
		Activities	
Machinery and equipment	\$	464,293	
Less: Accumulated depreciation		(234,632)	
	\$	229,661	

Depreciation expense for the year ended June 30, 2014 for assets under capital lease is \$91,259.

## NOTE 7. LONG-TERM DEBT AND CAPITAL LEASES (CONTINUED)

The following is a schedule of the future minimum lease payments under the capital leases, and the present value of the future minimum lease payments at June 30, 2014:

	Governmental Activities		
Fiscal year ending June 30,			
2015	\$	83,587	
2016		65,676	
2017		36,120	
2018		30,464	
2019		25,182	
Total minimum lease payments		241,029	
Less amount representing interest		21,393	
Present value of future minimum lease payments	\$	219,636	

**Notes Payable**. During the year ended June 30, 2011, the City entered into a note payable with the One Georgia Authority to provide funding for street improvements near a new commercial development. The note is secured by two parcels of City-owned land appraised at a value of \$600,000. The note is as follows at June 30, 2014:

Interest Rate	Term Due Date		Original Amount	Outstanding Amount	
0.00%	20 years	2031	\$ 496,600	\$ 421,600	

The annual requirements to pay the outstanding note are as follows:

#### **Fiscal Year Ending**

June 30,	 Principal
2015	\$ 25,000
2016	25,000
2017	25,000
2018	25,000
2019	25,000
2020-2024	125,000
2025-2029	125,000
2030-2031	 46,600
Total	\$ 421,600

## NOTE 7. LONG-TERM DEBT AND CAPITAL LEASES (CONTINUED)

#### **Revenue Bonds**

Revenue bonds outstanding at June 30, 2014, are as follows:

		Interest			Original	Balance at
Series	Purpose	Rate(s)	Term	Due Date	Amount	June 30, 2014
2005 Series	Cordele Industrial Park	3.67%	20 years	April 2025	\$ 3,145,000	\$ 1,165,000
2012A Series	Provide Funds to City to Retire Water/Sewer Debts	2.42%	13 years	November 2024	5,000,000	4,395,000
2012B Series	Provide Funds to City to Retire Water/Sewer Debts	1.90%	7 years	November 2018	305,000	215,000
						\$ 5,775,000

During the year ended June 30, 2012, COBA issued revenue refunding bonds to pay off the 1998 series Water and Sewer Fund revenue bonds and the Water and Sewer Fund loan payable to the Georgia Environmental Finance Authority (GEFA). COBA and the City entered into an intergovernmental agreement whereby the City absolutely and unconditionally agreed to repay the entire debt obligation. The City recorded a note payable (less undisbursed proceeds) on the government-wide financial statements to reflect its obligation for COBA revenue bond debt service payments.

Revenue bond debt service requirements to maturity are as follows:

	Total Amount of Bonds Payable							
	Principal	Interest			Total			
Fiscal year ending June 30,								
2015	\$ 485,000	\$	148,536	\$	633,536			
2016	500,000		135,728		635,728			
2017	515,000		122,629		637,629			
2018	530,000		109,117		639,117			
2019	515,000		95,418		610,418			
2020 - 2024	2,655,000		269,744		2,924,744			
2025	575,000		10,033		585,033			
	\$ 5,775,000	\$	891,205	\$	6,666,205			

#### NOTE 8. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The City's interfund receivables and payables at June 30, 2014 (at the fund level) are shown below. These amounts represent short-term receivables and payables. The balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. The composition of interfund balances as of June 30, 2014, is as follows:

**Payable Fund** 

	. ayanı vana								
	General Fund	Capital Projects Fund	SPLOST 2017 Fund	Natural Gas Fund	Sanitation Fund	Non-major Governmental Funds	Internal Service Fund	Total	
Receivable Fund:									
General Fund	\$ -	\$ 364,864	\$ 277,609	\$ 277,481	\$ 24,657	\$ -	\$ -	\$ 944,611	
Non-major governmental									
funds	334,671	-	-	-	-	1,167	-	335,838	
Water and Sewer	47,807	-	-	-	-	994	156,521	205,322	
	\$ 382,478	\$ 364,864	\$ 277,609	\$ 277,481	\$ 24,657	\$ 2,161	\$ 156,521	\$1,485,771	

Interfund transfers recorded and transacted during the year ended June 30, 2014 are as follows:

		Transfers Out:								
		Water and								
	General Sewer									
		Fund		Fund		Total				
Transfers in:										
SPLOST 2012 - 2017	\$	29,209	\$	-	\$	29,209				
Non-major Governmental Funds				636,018		636,018				
Total	\$	29,209	\$	636,018	\$	665,227				

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that the statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### NOTE 9. PENSION COSTS

#### **Plan Description**

The City of Cordele is a participating member of the Georgia Municipal Employees Benefit System (GMEBS), an Agent Multiple Employer Defined Benefit Pension Plan. The GMEBS issues a financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Georgia Municipal Association, 201 Pryor Street, SW, Atlanta, Georgia 30303. All full-time employees, elected officials and legal counsel are eligible to participate in the system after one year of service. Benefits vest after 10 years service, except for elected or appointed members of the governing authority and municipal legal officers who are 100% vested upon termination of tenure of office. Benefit provisions and other requirements are established by state statute and City ordinances. The plan provides pension benefits, deferred allowance, and disability benefits.

#### **Funding Policy**

The funding policy for the plan is to contribute an actuarially determined amount equal to the recommended contribution in each year. The City makes all contributions to the Plan. The City is required to contribute at an actuarially determined rate; the current rate is 7.00% of annual covered payroll.

#### **Annual Pension Cost**

The City's annual recommended contribution for the pension plan year beginning January 1, 2014, (the most recent actuarial valuation date) was \$301,431. The recommended contribution was determined as part of the January 1, 2014 actuarial valuation using the projected unit credit actuarial cost method. The actuarial assumptions included (a) 7.75% investment rate of return, (b) projected salary increases for merit or seniority of 3.5% per year, (c) inflation rate adjustment of 3.5%, and (d) no postretirement benefit increases or cost of living adjustments. The period, and related method, for amortizing the initial unfunded actuarial accrued liability is 30 years from 1982, and current changes in the unfunded actuarial accrued liability over 15 years for actuarial gains and losses, 10 years for temporary retirement incentive programs, 20 years for plan provisions, and 30 years for actuarial assumptions and cost methods as a level dollar amount. These amortization periods, if applicable, are closed for this plan year. The method for determining the actuarial value of assets is part of GMEBS actuarial funding policy. It produces an adjusted actuarial value of assets. The smoothing technique gradually incorporates investment performance that exceeds or falls short of the expected return of 7.75%, which is the valuation's investment return assumption.

## NOTE 9. PENSION COSTS (CONTINUED)

#### **Trend Information**

Trend information, which gives an indication of the progress made in accumulating sufficient assets to pay benefits when due, is presented below.

Plan Year Ending	I	Annual Pension ost (APC)	Percentage of APC Contributed	Net Pension Obligation	
12/31/11	\$	293,845	100 %	\$	-
12/31/12		318,306	100		-
12/31/13		285,590	100		-

As of the most recent valuation date, January 1, 2014, the funded status of the City of Cordele Retirement Plan was as follows:

1 1 ... C. . . . . . . . . . . . . . .

						Untunded
						Actuarial
						Accrued
			Unfunded			Liability as
Actuarial	Actuarial	Actuarial	Actuarial		Annual	a Percentage
Valuation	Value of	Accrued	Accrued	Funded	Covered	of Covered
Date	Assets	Liability	Liability	Ratio	Payroll	Payroll
01/1/14	\$10,186,482	\$10,623,012	\$436,530	95.89%	\$3,882,261	11.24%
	Valuation Date	Valuation Value of  Date Assets	Valuation Value of Accrued  Date Assets Liability	Actuarial Actuarial Actuarial  Valuation Value of Accrued Accrued  Date Assets Liability Liability	Actuarial Actuarial Actuarial  Valuation Value of Accrued Accrued Funded  Date Assets Liability Liability Ratio	Actuarial Actuarial Actuarial Annual  Valuation Value of Accrued Accrued Funded Covered  Date Assets Liability Liability Ratio Payroll

The required schedule of funding progress immediately following the notes to the financial statements presents multiyear trend information about whether the actuarial value of plan net position is increasing or decreasing over time relative to the actuarial accrued liability. Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect long-term perspective. Calculations are based on the substantive plan in effect as of January 1, 2014.

#### NOTE 10. CONTINGENCIES

#### **Grant Contingencies**

The City participates in a number of federal, state and county programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the City may be required to reimburse the grantor government. At June 30, 2014, there were no known amounts questioned or earmarked for disallowance. Based upon prior experience, management of the City believes such disallowances, if any, will not have a material effect on any individual governmental fund or the overall financial position of the City.

#### Litigation

As is the ordinary course of city government, the City is the defendant in several lawsuits in the nature of civil violations, claims for damages to persons and property and other similar types of suits. Liability, if any, which might result from these proceedings, would not, in the opinion of the management and the city council, have a material adverse effect on the financial position of the City.

#### NOTE 11. RISK MANAGEMENT

The City is exposed to various risks of losses related to: torts; thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has joined together with other municipalities in the state as part of the Georgia Interlocal Risk Management Agency Property and Liability Insurance Fund and the Georgia Municipal Association Group Self-Insurance Workers' Compensation Fund, a public entity risk pool currently operating as a common risk management and insurance program for member local governments.

As a participant of these risk pools, the City is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pools' agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the funds being required to pay any claim of loss. The City is also to allow the pools' agents and attorneys to represent the City in investigation, settlement discussions and all levels of litigation arising out of any claim made against the City within the scope of loss protection furnished by the funds.

## NOTE 11. RISK MANAGEMENT (CONTINUED)

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the member government contract and in accordance with the workers' compensation law of Georgia. The funds are to pay all cost taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

The City carries commercial insurance for other risks of losses such as general property and liability insurance. For insured programs, there have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

The City has adopted a self-insured/funded employee health benefit plan for employees employed full time or at least 30 hours per week and elected officials. The City has retained the services of an independent plan supervisor, experienced in claims processing, to handle health claims. Additionally, the City has purchased a specific deductible stop loss contract with a major insurer whereby the City's maximum loss per person is \$40,000.

Liabilities of the fund are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNRs). Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of payouts and other economic and social factors. The liability for claims payable is reported as a current liability in the internal service fund because it is expected to be liquidated with expendable available financial resources.

Reconciliation of changes in the aggregate liabilities for claims:

	June 30, 2014	June 30, 2013
Claims liability, beginning of year	\$ 96,312	\$ 32,882
Incurred claims (including IBNRs)	923,380	608,754
Claims paid	(939,673)	(690,120)
Claims reimbursed from reinsurers	19,355	144,796
Claims liability, end of year	\$ 99,374	\$ 96,312

#### NOTE 12. RELATED ORGANIZATIONS

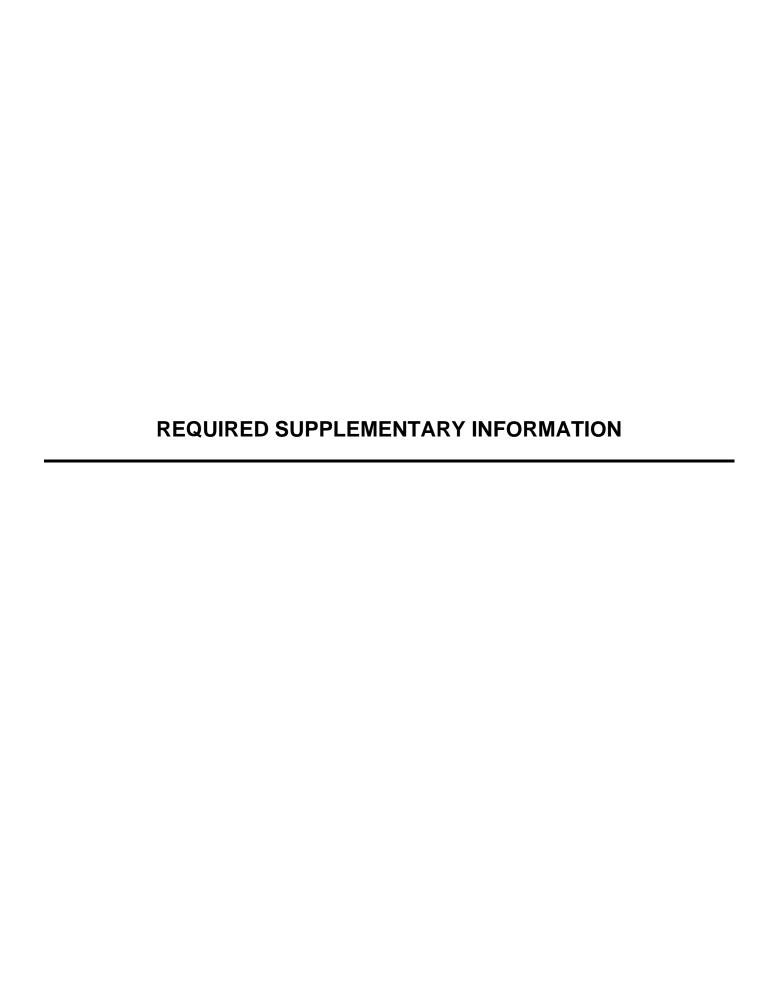
The City's governing council is responsible for all of the board appointments of the Cordele Housing Authority. However, the City has no further accountability for this organization. In the year ending June 30, 2014, the City did not provide any contributions to the Cordele Housing Authority.

#### NOTE 13. JOINT VENTURES

Under Georgia Law, the City, in conjunction with other cities and counties in the eight-county west central Georgia area, is a member of the River Valley Regional Commission and is required to pay annual dues thereto. During the year ended June 30, 2014, the City paid \$11,277 in such dues. Membership in the Commission is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34 which provides for the organizational structure of Regional Commissions (RCs) in Georgia. The RC Board membership includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of an RC. Separate financial statements may be obtained from the River Valley Regional Commission, 228 West Lamar Street, Americus, Georgia 31709.

#### NOTE 14. HOTEL/MOTEL LODGING TAX

The City has levied a 6% lodging tax, which is composed of a 3% original base tax, a 2% additional tax added in 2010, and a 1% Quiet Community tax added in 2014. Revenues collected during the fiscal year ended June 30, 2014 were \$568,779. The City paid 28% of the base 3% tax, and 100% of the additional 2% tax, to the Cordele/Crisp County Tourism Commission (CCTC). The total remitted was \$270,735. The City retains all of the 1% Quiet Community tax. The total collected was \$95,663. Management represents that 100% of the lodging tax received during the year ended June 30, 2014, was used for the promotion of tourism, conventions, or trade shows.



# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF FUNDING PROGRESS

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability	Unfunded Actuarial Accrued Liability	Funded Ratio	Annual Covered Payroll	Unfunded Actuarial Accrued Liability as a Percentage of Covered Payroll
01/01/09	\$7,093,459	\$ 9,256,739	\$ 2,163,280	76.6%	\$ 4,277,302	50.6%
01/01/10	9,032,981	9,508,361	475,380	95.0	4,276,495	11.1
01/01/11	9,524,324	9,820,284	295,960	97.0	4,185,996	7.1
01/01/12	9,599,509	10,130,705	531,196	94.8	4,112,259	12.9
01/01/13	9,870,812	10,135,926	265,114	97.4	4,009,571	6.6
01/01/14	10,186,482	10,623,012	436,530	95.9	3,882,261	11.2

The assumptions used in the preparation of the above schedule are disclosed in Note 9 in the Notes to the Financial Statements.

#### NONMAJOR GOVERNMENTAL FUNDS

#### **Special Revenue Funds**

**Economic Development Fund** – This fund is used to account for 1984 and 1989 federal grants to the City relative to economic development assistance to private or for-profit entities. The proceeds of this grant were loaned to local businesses as an employment incentive. Under the terms of this grant, all funds recaptured through repayment of economic development loans are required to be deposited in a Special Economic Development account bearing the highest possible legal rate of interest. The City Commission may, by vote, designate expenditures from this account for economic development in the City of Cordele on a case by case basis, but will require recapture of any principal in full with a negotiated interest rate based on projection and forecast.

Condemnation Proceeds Fund – This fund is used to account for proceeds of property seized or forfeited pursuant to federal law regarding controlled substances, marijuana or dangerous drugs. Georgia law (Code 1981 16-13-49-F (2) A) provides that said funds may be used to defray the cost of complex investigations, to purchase equipment, to provide matching funds to obtain federal grants and for such other law enforcement purposes as the governing authority of the municipality deems appropriate except that none of the monies shall be used to pay all or part of salaries of law enforcement personnel. The governing authority may in its discretion limit the amount of such money expended for such law enforcement purposes during the calendar year to \$200,000. The remainder of such money, if any, received by the governing authority during the fiscal year may be expended for other public purposes.

**Downtown Revitalization Fund** – This fund is used to account for proceeds from a special tax earmarked for the downtown revitalization, and equal amounts contributed by the City of Cordele, the Crisp County Commissioners and the Crisp County Power Commission. The Main Street Director is appointed by the Downtown Revitalization Committee. The director is responsible for coordinating all activities for the main street programs.

**Hotel Tax Fund** – This fund is used to account for the City's revenues and expenditures related to the Hotel Lodging tax levied during the year. The City collects 6% of lodging fees and forwards a portion of the revenue collected to the Tourism Board.

**Cordele Office Building Authority (COBA)** – This is the general fund of a blended component unit used to oversee the acquisition, construction and improvements to buildings for the benefit of the City in order to attract new businesses and residences.

# NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)

## Capital Projects Funds

The **SPLOST 2006 – 2011 Fund** - This fund is used to account for financing and construction of facilities and improvements in accordance with a sales tax referendum associated with the years 2006 through 2011.

The **T-SPLOST Fund** - This fund is used to account for financing and construction of transportation improvements in accordance with a sales tax referendum beginning January 2013 through December 2022.

**CDBG Rehabilitation Fund** - This fund is used to account for financing and construction of low income housing authorized by Community Development Block Grants provided through the federal government.

**CHIP Grant Fund** - This fund is to be used in conjunction with the Community HOME Investment Program (CHIP) to provide low-interest loan funds to low/moderate income, and elderly/handicapped homeowners for rehabilitation of their substandard homes.

## **Permanent Fund**

A.B. Branan Community Clubhouse Trust Fund (a Non-expendable Trust Fund) - This fund is used to account for the trust of 3,328 shares of Exxon Corporate stock donated November 19, 1991. The corpus of the trust shall exist in perpetuity under statutory authority provided by O.C.G.A. # 36-37-1. The income from the corpus is exclusively dedicated to the maintenance, care and beautification of the Cordele Community Clubhouse.

## COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2014

	Special Revenue Funds									
ASSETS	Economic Development Fund		Condemnation Proceeds Fund		Downtown Revitalization Fund		Hotel Tax Fund			COBA Fund
Cash	\$	86,980	\$	18,156	\$	12,552	\$	-	\$	384,870
Investments		-		-		-		-		-
Due from other funds		-		-		-		325,215		-
Mortgages receivable		54,689		-		-		-		-
Taxes receivables		-		-		-		55,900		-
Due from other governments						-				-
Total assets	\$	141,669	\$	18,156	\$	12,552	\$	381,115	\$	384,870
LIABILITIES AND FUND BALANCES										
LIABILITIES										
Deferred revenue	\$	-	\$	-	\$	-	\$	-	\$	-
Accounts payable		-		-		-		49,337		-
Due to other funds		-				1,166				995
Total liabilities						1,166		49,337	-	995
FUND BALANCES										
Nonspendable:										
Loans receivable - long-term		54,689		-		-		-		-
Endowment - Community clubhouse		-		-		-		-		-
Restricted for:										
Clubhouse expenses		-		-		-		-		-
Federal programs		86,980		-		-		-		-
Promotion of tourism		-		-		-		331,778		-
Law enforcement purposes		-		18,156		-		-		-
Capital projects		-		-		-		-		383,875
Assigned to:										
Downtown revitalization		-		-		11,386				-
		141,669		18,156		11,386		331,778		383,875
Total liabilities and fund balances	\$	141,669	\$	18,156	\$	12,552	\$	381,115	\$	384,870

		Capital P		Permanent Fund								
	SPLOST 006 - 2011 Fund		T-SPLOST Fund	Ref	CDBG nabilitation Fund			litation Grant			B. Branan ommunity lubhouse Fund	Total Nonmajor overnmental Funds
\$	714,840	\$	257,194	\$	13,855	\$	68,270	\$	40,496	\$ 1,597,213		
			-		-		-		335,063	335,063		
	10,623		-		-		-		-	335,838		
	-		-		-		-		-	54,689		
	-		34,907		-				-	55,900 34,907		
\$	725,463	\$	292,101	\$	13,855	\$	68,270	\$	375,559	\$ 2,413,610		
\$	-	\$	-	\$	-	\$	64,094	\$	-	\$ 64,094		
	-		-		-		-		-	49,337		
										 2,161		
							64,094			 115,592		
	_		-		_		_		_	54,689		
	-		-		-		-		50,236	50,236		
	_		_		_		_		325,323	325,323		
	-		-		13,855		4,176			105,011		
	-		-		-		-		-	331,778		
	-		-		-		-		-	18,156		
	725,463		292,101		-		-		-	1,401,439		
_		_	-		-		-			 11,386		
	725,463		292,101		13,855		4,176		375,559	 2,298,018		
\$	725,463	\$	292,101	\$	13,855	\$	68,270	\$	375,559	\$ 2,413,610		

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2014

#### **Special Revenue Funds**

	Economic Development Fund		Condemnation Proceeds Fund		Downtown Revitalization Fund		Hotel Tax Fund		COBA Fund
Revenues:									_
Taxes	\$	-	\$	-	\$	11,977	\$	568,779	\$ -
Intergovernmental		-		-		-		-	-
Donations		-		-		59,794		-	-
Interest and dividend income		3,350		-		2		-	-
Net increase in the fair value of investments		-		-		-		-	-
Total revenues		3,350		-		71,773		568,779	 -
Expenditures:									
Current:									
Community development		-		-		76,352		280,135	495
Capital outlay		-		-		-		-	-
Debt service:									
Principal		-		-		-		-	475,000
Interest and fiscal charges		-		-		-		-	161,018
Total expenditures		-		-		76,352		280,135	636,513
Excess (deficiency) of revenues over									
(under) expenditures		3,350				(4,579)		288,644	 (636,513)
Other financing sources (uses):									
Transfers in		-		-		-		-	636,018
Total other financing uses		-		-		-		-	636,018
Net change in fund balances		3,350		-		(4,579)		288,644	(495)
Fund balances, beginning of year		138,319		18,156		15,965		43,134	 384,370
Fund balances, end of year	\$	141,669	\$	18,156	\$	11,386	\$	331,778	\$ 383,875

		Capital P	rojects	Fund		Po	ermanent Fund			
SPLOST 006 - 2011 Fund	- -	Γ-SPLOST Fund	CDBG Rehabilitation Fund		CHIP Grant Fund	Co	B. Branan ommunity lubhouse Fund	Total Nonmajor Governmental Funds		
\$ 460,623 - 59	\$	194,136 - 305	\$	- - - 849 -	\$ - - - 14 -	\$	- - - 8,651 34,378	\$	580,756 654,759 59,794 13,230 34,378	
460,682	_	194,441		849	 14		43,029	_	1,342,917	
-		- 74		- -	- -		- -		356,982 74	
 - -		- - 74		- - -	 - - -		- - -		475,000 161,018 993,074	
 460,682		194,367		849	 14		43,029		349,843	
 <u>-</u>		<u>-</u>		<u>-</u>	 <u>-</u>		<u>-</u>		636,018 636,018	
460,682		194,367		849	14		43,029		985,861	
 264,781		97,734		13,006	4,162		332,530		1,312,157	
\$ 725,463	\$	292,101	\$	13,855	\$ 4,176	\$	375,559	\$	2,298,018	

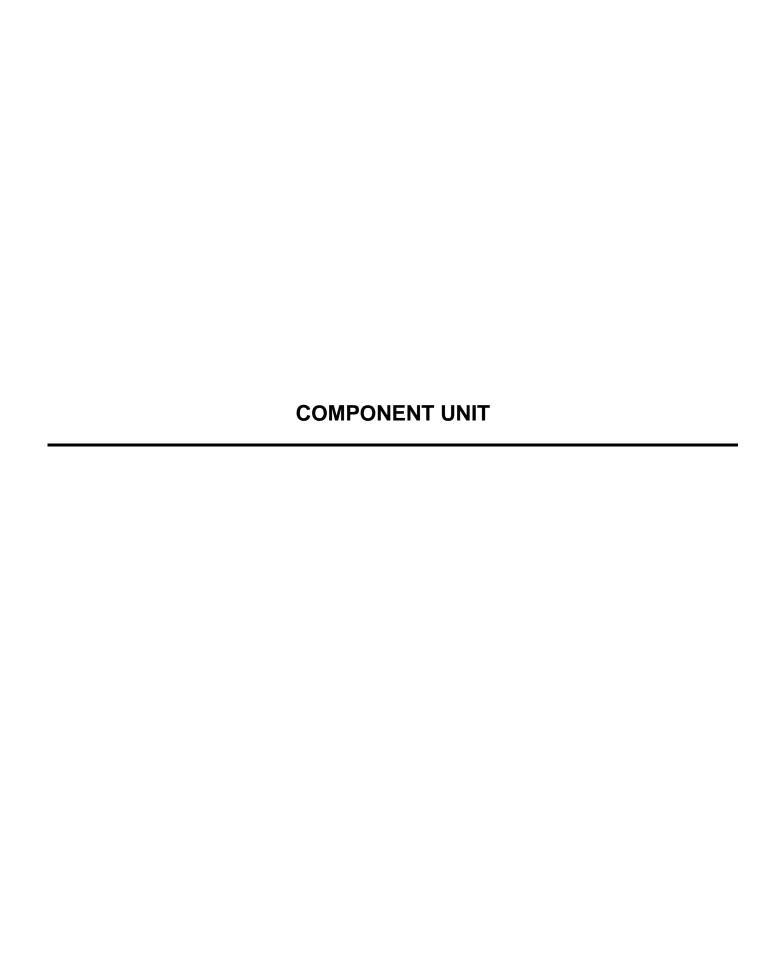
# SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX FOR THE FISCAL YEAR ENDED JUNE 30, 2014

No.	<u>Project</u>	Original and Current Estimated Cost		Prior Years		Current Year		Total
1	Library Improvements	\$	300,000	\$ 632,623	\$	-	\$	632,623
2	Industrial Park Elevated Tank		1,000,000	953,609		-		953,609
3	Water/Sewer Improvements		1,110,000	819,531		-		819,531
4	Police Vehicles		600,000	634,202		-		634,202
5	City Hall Improvements / HVAC/ADA		500,000	634,510		-		634,510
6	Emergency Warnings Signals		100,000	-		-		-
7	Public Works Equipment		90,000	202,139		-		202,139
8	Fire HVAC Systems		50,000	 18,172				18,172
	Totals	\$	3,750,000	\$ 3,894,786	\$		\$	3,894,786

(Continued)

# SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX FOR THE FISCAL YEAR ENDED JUNE 30, 2014

<u>No.</u>	<u>Project</u>	Original and Current Estimated Cost		 Prior Years	 Current Year	Total
1	Gum Creek Facility	\$	600,000	\$ -	\$ -	\$ -
2	City Roads		600,000	-	-	-
3	Water & Sewer Utilities		1,000,000	-	132,751	132,751
4	Inland Port Utilities		500,000	-	-	-
5	City Hall/Fire Station 1 & 2		500,000	7,450	-	7,450
6	Police Cars		450,000	71,094	68,100	139,194
7	Fire Department		275,000			
8	Public Works Vehicles		100,000	 	 	 
	Totals	\$	4,025,000	\$ 78,544	\$ 200,851	\$ 279,395

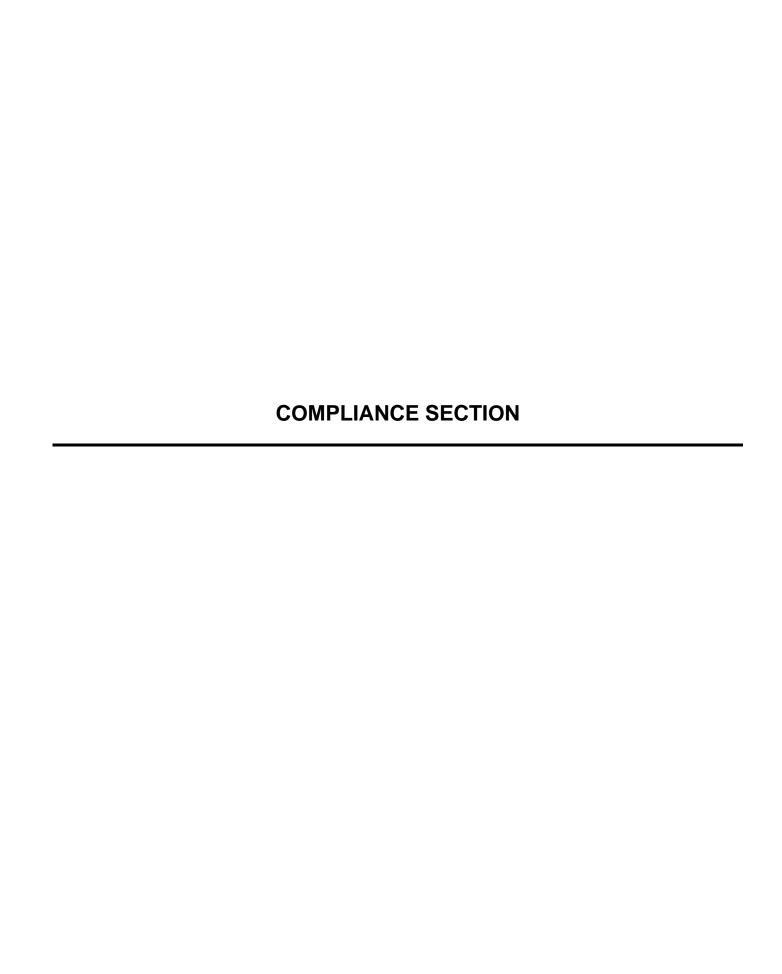


# BALANCE SHEET COMPONENT UNIT JUNE 30, 2014

ASSETS	Dev	Downtown Development Authority		
Cash	\$	3,270		
Total assets	<u>\$</u>	3,270		
LIABILITIES				
Accounts payable	\$	-		
Deferred revenue		-		
Due to primary government				
Total liabilities		-		
FUND BALANCES				
Assigned to downtown planning and development		3,270		
Total fund balances	\$	3,270		

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE COMPONENT UNIT FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	Downtown Development Authority
Revenues	
Unrestricted investment earnings	\$ -
Contribution revenues	<del>_</del> _
Total revenues	<u>-</u>
Expenditures	
Professional services	<del>_</del> _
Total expenditures	
Excess (deficiency) of revenues over expenditures	
Net change in fund balances	-
Fund balances, July 1	3,270
Fund balances, June 30	\$ 3,270





# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The City Commission
Of the City of Cordele, Georgia
Cordele, Georgia

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Cordele, Georgia (the "City"), as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the City of Cordele's basic financial statements and have issued our report thereon dated June 30, 2015.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of findings and responses, as items 2014-001 through 2014-008 to be material weaknesses.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### City of Cordele, Georgia's Response to Findings

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. The City's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mauldin & Jenkins, LLC

Macon, Georgia June 30, 2015

# SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2014

# SECTION I SUMMARY OF AUDIT RESULTS

# Financial Statements

Type of auditor's report issued	<u>Unmodified</u>
Internal control over financial reporting: Material weaknesses identified?	xyesno
Significant deficiencies identified not considered to be material weaknesses?	yes X_ none reported
Noncompliance material to financial statements noted?	yes <u>X</u> no

# Federal Awards

There was not an audit of major federal award programs due to the total amount expended on federal programs being less than \$500,000.

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2014

# SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

#### 2014-001. General Accounting Matters

**Criteria:** Internal control is a process designed to provide reasonable assurance about the achievement of an entity's objectives with regard to the reliability of financial reporting, effectiveness and efficiency of operations, and compliance with applicable laws and regulations. Internal control is a process of safeguarding assets against unauthorized acquisition, use, or disposition, and includes controls related to financial reporting and operation objectives.

Generally accepted accounting principles require assets, liabilities, revenues and expenditures to be recognized in the accounting period in which they become both measurable and available. Further, a fundamental principle in accounting and financial reporting is the notion of timely recognition and recording of financial and non-financial transactions and activities.

**Condition:** An inordinate amount of accounting, reporting and reconciling was not properly performed and reviewed during the fiscal year which required a significant effort to close the City's 2014 fiscal year. Significant adjustments were determined and required to be recorded in the months that followed June 30, 2014. Further, and throughout the course of the audit process, we noted there was an overall lack of proper and adequate accounting on a timely basis. We noted deficiencies in timeliness, completeness, and accuracy. Specifically, we noted a lack of timely and accurate financial and non-financial information needed:

- to properly maintain general ledgers, subsidiary ledgers, reconciliations; and,
- to close-out and report activities, events and transactions on a periodic basis.

**Context:** We addressed this matter with City officials, who were able to ultimately determine the propriety of all respective details and reconciliations as of and for the year ended June 30, 2014.

**Effect:** The ultimate effect of the above condition is:

- A significantly delayed conclusion to the 2014 fiscal year financial reporting process;
- The potential for errors and irregularities to occur and not be detected and corrected in a timely manner; and
- A material change in the financial reporting framework after the significant amount of transactions resulting in two new major funds for reporting purposes.

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2014

# SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

#### 2014-001. General Accounting Matters (Continued)

**Cause:** There was an overall lack of appropriate controls implemented at the City during the fiscal year. The City did not properly prepare and review reconciliations. In addition, the City had a major software conversion as of July 1, 2014 which caused issues with basic accounting functions for the audit.

**Recommendation:** We recommend the City consider a variety of options to addressing the above condition. In no particular order, the City needs to look at the respective staffing of the accounting function, and determine if an adequate number of qualified people are currently available to address the condition. The City also needs to consider and evaluate its strengths and weaknesses relative to the accounting function, and take measures to address the concerns noted above with a goal of providing timely recording, reconciling and reporting of City operations and financial and non-financial activities.

We further recommend the City consider reinvesting in its accounting personnel by providing better technical education and training via participation in continuing education governmental accounting and financial reporting programs which are constantly available in the general geographic area of the City. Once certain levels of technical proficiency are observed by management, we further encourage the City to better cross-train the accounting personnel in an effort to make the accounting function a stronger and more capable accounting and finance department.

#### **Views of Responsible Officials**

and Planned Corrective Action: Management concurs with the finding. One person was acting as City Manager as well as Finance Director at the beginning of this fiscal year. In addition, the Assistant Finance Director's position was in effect vacated during the rest of the fiscal year, putting further strain on the Finance Director who was implementing new government wide software. All of the year's accounting work and audit preparation work was performed by this same individual as time did not allow training or replacement of personnel to perform such work.

Since this time period, the Finance Director and Assistant Finance Director have filled the Payroll position. Job descriptions in the Department were reviewed and updated to assure positions are understood and appropriate. The Finance Director wrote and implemented Governmental Purchasing policies and internal Finance Department policies in February and March of 2014. The Assistant Finance Director has begun taking Carl Vinson Institute courses toward becoming a Certified Local Government Finance Officer. During this year of software implementation, the Finance Director missed several opportunities to attend financial courses normally attended that both the Finance Director and Assistant Finance Director will attend in the future.

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2014

# SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

#### 2014-002. Accounting for Accounts Payable and Expenditures

**Criteria:** Generally accepted accounting principles require timely reporting of all current liabilities when goods have been received or services have been performed, regardless of the timing of related cash flows.

Condition: We noted the City did not prepare and reconcile the accounts payable in a timely manner.

**Context:** We addressed this matter with City officials, who were able to ultimately determine the propriety of all respective details and reconciliations as of and for the year ended June 30, 2014.

**Effect:** The ultimate effect of the above condition was the significant delay of the conclusion to the 2014 fiscal year financial reporting process. In addition, this resulted in a delay of significant adjustments to accounts payable.

In order to properly document accounts payable balances as of June 30, 2014, a significant amount of journal entries were recognized with a total net effect for each fund noted below:

- General Fund \$285,534
- Water and Sewer Fund \$58,816
- Gas Fund \$80,711
- Sanitation \$5,120
- Nonmajor Funds \$7,009

**Cause:** There was an overall lack of appropriate controls implemented at the City during the fiscal year. The City did not properly prepare and review reconciliations. In addition, the City had a major software conversion as of July 1, 2014 which caused issues with basic accounting functions for the audit.

**Recommendation:** We recommend that the City reconcile all accounts payable in a timely manner to ensure all transactions are being properly recognized during the correct period.

#### **Views of Responsible Officials**

and Planned Corrective Action: Management concurs with this finding. One person was doing most of the financial work. As the department now has a capable Assistant Finance Director and Payroll person, there will be more work assigned to others to alleviate this problem.

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2014

# SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

#### 2014-003. Management of Interfund Transactions - Including Due To/From and Transfer Accounts

**Criteria:** Generally accepted accounting principles require consideration of the collectability of receivables of all kinds, whether external or internal to the City. In addition, internal controls should be in place to provide reasonable assurance that interfund transactions are properly recorded.

**Condition:** We noted the City did not account for and use due to/due from accounts and transfers in a proper and timely manner in conjunction with the operations of the City.

**Context:** We addressed this matter with City officials, who were able to determine the appropriate adjustments so as to properly state the balance of due to/due from and interfund transfer accounts at June 30, 2014.

Effect: The ultimate effect of the above condition resulted in a significant amount of adjustments after year end.

In order to properly document the due to/from and interfund transfer balances as of June 30, 2014, a significant number of journal entries were recognized with the total effect for each fund noted below:

#### Due To/From Accounts

- General Fund \$157,699
- SPLOST 12-17 Fund \$16,212
- Capital Projects Fund \$127,277
- Water and Sewer Fund \$25,761
- Gas Fund \$23,602
- Sanitation Fund \$5.120
- Nonmajor Funds \$42,328

#### Interfund Transfers

- General Fund \$29,209
- SPLOST 12-17 Fund \$29,209
- Nonmajor Funds \$186,194

**Cause:** There was an overall lack of appropriate controls implemented at the City during the fiscal year. The City did not properly prepare and review reconciliations. In addition, the City had a major software conversion as of July 1, 2014 which caused issues with basic accounting functions for the audit.

**Recommendation:** We recommend that all interfund activity be properly recorded through the due to/due from and transfer accounts as appropriate, and all interfund accounts be reconciled on a monthly basis.

# SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2014

# SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

2014-003. <u>Management of Interfund Transactions – Including Due To/From and Transfer Accounts</u> (Continued)

## **Views of Responsible Officials**

and Planned Corrective Action: Management concurs with this finding. As of July 1, 2014, as mentioned, a new software system is in place with the City that has tools to assist the Finance Department in reconciliation of funds on a timely basis.

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2014

# SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

#### 2014-004. Accounting for Cash Transactions and Reconciliation of Bank Accounts

**Criteria:** Internal controls should be in place to provide reasonable assurance that cash and investment receipts and disbursements are recorded in the proper account.

**Condition:** We noted the City did not properly and timely reconcile the cash and investment accounts in conjunction with the operations of the City.

**Context:** We addressed this matter with City officials, who were able to determine the appropriate adjustments so as to properly state the balance of cash accounts at June 30, 2014.

**Effect:** Cash and investment accounts were not reconciled in a timely manner resulting in significant adjustments and reclassifications. Untimely reconciliations allow for the opportunity for errors and fraudulent transactions to occur and not be detected in a timely manner. Additionally, this condition is further magnified when reflecting on the fact that the General fund has \$1,445,495 of checks written in excess of bank balance as of June 30, 2014. Cash is the most important asset held by the City, and certainly a series of accounts that should be reconciled on a monthly basis.

In order to properly document cash balances as of June 30, 2014, there were a significant amount of journal entries recognized with the total effect for each fund noted below:

- General Fund \$96,733
- Water and Sewer Fund \$10,687
- Gas Fund \$18.445
- Nonmajor Funds \$34,378

**Cause:** There was an overall lack of appropriate controls implemented at the City during the fiscal year. The City did not properly prepare and review reconciliations. In addition, the City had a major software conversion as of July 1, 2014 which caused issues with basic accounting functions for the audit.

**Recommendation:** We recommend the City implement controls over the recording of cash transactions and bank account reconciliations to ensure all transactions are properly recorded and bank accounts are reconciled in a timely manner.

#### **Views of Responsible Officials**

and Planned Corrective Action: Management concurs with this finding. As of July 1, 2014, banking reconciliation and General Ledger cash reconciliation will be done in a timely manner. With the implementation of the new Cash Management Module, most all cash receipts are posted through one software module therefore eliminating as many journal entries as needed in the past in the cash receipt process. This reduces the opportunity for error and fraudulent transactions and it also involves more than one person in the finance department therefore eliminating segregation of duties issues also.

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2014

# SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

#### 2014-005. Recording of Revenues, Receivables, and Deferred Revenue (Repeat Finding)

**Criteria:** Generally accepted accounting principles require revenues to be recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period.

**Condition:** During fiscal year 2014, the City did not properly record revenues, receivables, and deferred revenue as of and for the year ended June 30, 2014. Consequently, the respective revenues, receivables, and deferred revenue of various funds were not properly stated and reflected as of and for the year ended June 30, 2014, and audit adjustments were required to correct such amounts and balances.

**Context:** We addressed the matter with the City to determine the appropriate amounts to record as of and for the year ended June 30, 2014.

**Effect:** In order to properly document the balances as of June 30, 2014, there were a significant amount of journal entries recognized with the total effect for each fund noted below:

#### **Accounts Receivable**

- General Fund \$187,111
- Water and Sewer Fund \$79,658
- Gas Fund \$10,462
- Sanitation Fund \$23,485
- Nonmajor Funds \$74,868

#### Revenue

- General Fund \$22,455
- Economic Development Main Street Fund \$12,618
- SPLOST 12-17 Fund \$68,772
- Water and Sewer Fund \$90,213
- Gas Fund \$1,636
- Sanitation Fund \$23,485
- Nonmajor Funds \$109,246

#### <u>Deferred Revenue</u>

- General Fund \$29,850
- Economic Development Main Street Fund \$12,618
- SPLOST 2012-2017 Fund \$55,775

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2014

# SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

#### 2014-005. Recording of Revenues, Receivables, and Deferred Revenue (Repeat Finding) (Continued)

**Cause:** There was an overall lack of appropriate controls implemented at the City during the fiscal year. The City did not properly prepare and review reconciliations. In addition, the City had a major software conversion as of July 1, 2014 which caused issues with basic accounting functions for the audit.

**Recommendation:** We recommend the City review all income statement and balance sheet accounts throughout the fiscal year, and ensure all respective revenues, receivables, and deferred revenues are properly stated at the end of each accounting period.

#### **Views of Responsible Officials**

and Planned Corrective Action: Management concurs with this finding. One person was doing most of the financial work. With staffing levels filled the Finance Director will provide the City with income statement and balance sheets to review as well as other financial documents on a regular basis.

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2014

# SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

#### 2014-006. Management of Capital Assets

**Criteria:** Generally accepted accounting principles require items purchased with a measurable future economic value to be recorded as a capital asset and depreciated over its useful life.

Condition: Depreciation expense was incorrectly recorded in the Water and Sewer and Gas funds.

**Context:** We addressed the matter with the City to determine the appropriate amounts to record as of and for the year ended June 30, 2014.

**Effect:** An audit adjustment to increase capital assets, depreciation expense, and accumulated depreciation in the amounts of \$614,785 and \$1,032,988 and \$1,032,988, respectively, was required to be reported in the Water and Sewer fund, and an audit adjustment to increase capital assets, depreciation expense, and accumulated depreciation in the amounts of \$84,028, \$103,600, and \$103,600, respectively, was required to be reported in the Gas fund as of June 30, 2014.

**Cause:** There was an overall lack of appropriate controls implemented at the City during the fiscal year. The City did not properly prepare and review reconciliations. In addition, the City had a major software conversion as of July 1, 2014 which caused issues with basic accounting functions for the audit.

**Recommendation:** The City should strengthen controls to ensure a proper reconciliation of capital assets is performed monthly.

#### **Views of Responsible Officials**

and Planned Corrective Action: Management concurs with this finding. One person was doing most of the financial work. With staffing levels filled the Finance Director will be able to ensure asset management and review on a regular basis.

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2014

# SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

#### 2014-007. Management of Accrued Liabilities - Accrued Payroll and Benefits

**Criteria:** Generally accepted accounting principles require reporting of all current liabilities whose liquidation is expected to require the use of current assets.

**Condition:** Accrued payroll was incorrectly recorded in the General fund, Water and Sewer fund, and Gas fund as of June 30, 2014.

**Context:** We addressed the matter with the City to determine the appropriate amounts to record as of and for the year ended June 30, 2014.

**Effect:** Audit adjustments to increase accrued payroll in the General fund, Water and Sewer fund, and Gas fund in the amounts of \$222,578 and \$25,150 and \$2,562, respectively, were required as of June 30, 2014.

**Cause:** There was an overall lack of appropriate controls implemented at the City during the fiscal year. The City did not properly prepare and review reconciliations. In addition, the City had a major software conversion as of July 1, 2014 which caused issues with basic accounting functions for the audit.

**Recommendation:** The City should strengthen its controls to ensure proper recognition of accrued payroll and benefits during their financial reporting and closing process.

#### **Views of Responsible Officials**

and Planned Corrective Action: Management concurs with this finding. The City will utilize management controls to ensure proper recognition of accrued payroll and benefits during financial reporting.

## SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2014

# SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

#### 2014-008. Management of Inventory Accounts

**Criteria:** Generally accepted accounting principles require that material amounts of inventory on hand at year end be reported as an asset. Additionally, internal controls and effective procedures should be in place to ensure that inventory records are being updated in a timely manner and accurate detail listings are being maintained and reconciled periodically to the general ledger.

Condition: The City did not properly record inventory amounts as of June 30, 2014.

**Context:** We addressed this matter with City officials, who were able to determine the appropriate adjustments so as to properly state the inventory account balances at June 30, 2014.

**Effect:** An audit adjustment to decrease inventory in the amount of \$53,224 was required to be recorded within the General Fund as of June 30, 2014.

**Cause:** There was an overall lack of appropriate controls implemented at the City during the fiscal year. The City did not properly prepare and review reconciliations. In addition, the City had a major software conversion as of July 1, 2014 which caused issues with basic accounting functions for the audit.

**Recommendation:** We recommend the City implement procedures to ensure that inventory is being adequately controlled and reported. We additionally recommend that the detailed inventory be periodically reconciled to the general ledger.

#### **Views of Responsible Officials**

and Planned Corrective Action: Management concurs with this finding. The City will utilize management controls to ensure proper inventory control and reconciliation to the general ledger.

# SECTION III FEDERAL AWARD FINDINGS

Not applicable. No Single Audit Required.

## SCHEDULE OF PRIOR YEAR FINDINGS FOR THE YEAR ENDED JUNE 30, 2014

#### 2013-001. Recording of Revenues and Receivables

**Criteria:** Generally accepted accounting principles generally require the reporting of amounts as revenues in the period to which they related and when the underlying transaction occurs, and a receivable balance for any revenues expected to be collected, but not received as of the balance sheet date.

**Condition:** During fiscal year 2013, the City did not properly record revenues and receivables as of and for the year ended June 30, 2013. Consequently, the respective revenues and receivables of various funds were not properly stated and reflected as of and for the year ended June 30, 2013, and audit adjustments were required to correct such amounts and balances.

Auditee Response/Status: Unresolved. See current year finding 2014-005.