

**EMANUEL COUNTY, GEORGIA**  
**FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2013**

**Emanuel County, Georgia**  
**Comprehensive Annual Financial Report**  
**For The Year Ended September 30, 2013**

**TABLE OF CONTENTS**

**Financial Section**

<b>Independent Auditors' Report.....</b>	<b>1-2</b>
--	------------

<b>Management's Discussion and Analysis (Unaudited).....</b>	<b>3-13</b>
--	-------------

**Basic Financial Statements**

**Government-wide Financial Statements:**

Statement of Net Assets .....	14
Statement of Activities .....	15

**Fund Financial Statements:**

**Governmental Funds:**

Balance Sheet .....	16
Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Assets.....	17
Statement of Revenues, Expenditures and Changes in Fund Balances .....	18
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Government-wide Statement of Activities.....	19

**Proprietary Funds:**

Statement of Net Assets .....	20
Statement of Revenues, Expenses, and Changes in Fund Net Assets .....	21
Statement of Cash Flows.....	22

**Fiduciary Funds:**

Comparative Statement of Fiduciary Assets and Liabilities .....	23
---	----

<b>Notes to the Basic Financial Statements.....</b>	<b>24-43</b>
---	--------------

**Required Supplementary Information**

<i>General Fund</i> - Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual .....	44
<i>East Central Georgia Task Force Fund</i> - Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual.....	45
Notes to the Required Supplementary Information.....	46

**Emanuel County, Georgia**  
**Comprehensive Annual Financial Report**  
**For The Year Ended September 30, 2013**

**Supplemental Information:**

**Combining and Individual Fund Statements and Schedules:**

**Governmental Funds:**

**Major General Fund:**

Comparative Balance Sheet.....	47
Comparative Statement of Revenues, Expenditures and Changes in Fund Balances .....	48
Schedule of Revenues and Other Financing Sources – Budget and Actual.....	49-50
Schedule of Expenditures and Other Financing Uses – Budget and Actual .....	51-56

**Major Special Revenue Fund:**

Comparative Balance Sheet.....	57
--------------------------------	----

**Nonmajor Special Revenue Funds:**

Combining Balance Sheet .....	58
Combining Statement of Revenues, Expenditures and Changes in Fund Balances .....	59
<i>2003Chip Grant Fund</i>	
Comparative Balance Sheet.....	60
Comparative Statement of Changes in Fund Balances.....	61
<i>Emergency 911 Fund</i>	
Comparative Balance Sheet.....	62
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual .....	63

**Capital Projects Fund:**

**Major Capital Projects Fund:**

*SPLOST Fund*

Comparative Balance Sheet.....	64
Comparative Statement of Revenues and Changes in Fund Balances.....	65

**Proprietary Funds**

**Enterprise Funds:**

**Major Enterprise Funds**

*Development Authority of Emanuel County and the City of Swainsboro Fund*

Comparative Statement of Net Assets .....	66
Comparative Statement of Revenues, Expenses, and Changes in Fund Net Assets .....	67
Comparative Statement of Cash Flows .....	68

*Emanuel County Development Authority Fund*

Comparative Statement of Net Assets .....	69
Comparative Statement of Revenues, Expenses, and Changes in Fund Net Assets .....	70
Comparative Statement of Cash Flows .....	71

**Emanuel County, Georgia**  
***Comprehensive Annual Financial Report***  
***For The Year Ended September 30, 2013***

***Emanuel County Revolving Loan Fund***

Comparative Statement of Net Assets .....	72
Comparative Statement of Revenues, Expenses, and Changes in Fund Net Assets .....	73
Comparative Statement of Cash Flows .....	74

**Fiduciary Funds:**

**Agency Funds:**

Combining Statement of Changes in Fiduciary Assets and Liabilities.....	75-76
---	-------

**SPLOST :**

Schedule of Projects.....	77
---------------------------	----

<b>Report on Internal Control</b> .....	78-79
---	-------

MEMBER  
AMERICAN INSTITUTE OF CPAS  
GEORGIA SOCIETY OF CPAS

**STACIE W. AVERY**  
*Certified Public Accountant*  
322 WEST MAIN STREET  
SWAINSBORO, GEORGIA 30401  
TELEPHONE (478) 237-7366  
FAX (478) 237-8119

MAILING ADDRESS  
P.O. BOX 189  
SWAINSBORO, GEORGIA 30401

## INDEPENDENT AUDITOR'S REPORT

The Commissioners of Roads and Revenues  
Emanuel County, Georgia

I have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Emanuel County, Georgia, as of and for the year ended September 30, 2013, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Emanuel County, Georgia, management. My responsibility is to express opinions on these financial statements based on my audit.

I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinions.

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Emanuel County, Georgia as of September 30, 2013, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, I have also issued my report dated March 27, 2014, on my consideration of the County's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of my audit.

The management's discussion and analysis and budgetary comparison information are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. I have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, I did not audit the information and express no opinion on it.

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Emanuel County, Georgia's basic financial statements. The combining and individual nonmajor fund financial statements, the SPLOST schedule and other supplementary information are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements and other supplementary information have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in my opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

A handwritten signature in black ink, reading "Stan Avery". The signature is written in a cursive style with a large, stylized "S" and "A".

March 27, 2014

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Within this section of Emanuel County's (the County) annual financial report, the County's management is pleased to provide this narrative discussion and analysis of the financial activities of the County for the fiscal year ended September 30, 2013. The County's financial performance is discussed and analyzed within the context of the accompanying financial statements and disclosures following this section.

### Financial Highlights

- The County's assets exceeded its liabilities by \$19,561,197 (net position) for the fiscal year reported.
- Total net assets are comprised of the following:
  - (1) Net investment in capital assets, of \$8,275,279 include property and equipment, net of accumulated depreciation, and reduced for outstanding debt related to the purchase or construction of capital assets.
  - (2) Net position of \$3,196,481 is restricted by constraints imposed from outside the County such as debt covenants, grantors, laws, or regulations.
  - (3) Unrestricted net assets of \$8,089,437 represent the portion available to maintain the County's continuing obligations to citizens and creditors.
- The County's governmental funds reported total ending fund balance of \$12,333,966 this year. This compares to the prior year ending fund balance of \$11,510,331, showing an increase of \$823,635 during the current year. Unassigned fund balance of \$9,034,202 for fiscal year 2013 shows a \$1,037,691 increase from the prior year.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$9,034,202, or 94.9% of total General Fund expenditures, an increase from the 90% at September 30, 2012.
- Overall, the County continues to maintain a strong financial position, in spite of a somewhat depressed economy.

The above financial highlights are explained in more detail in the "financial analysis" section of this document.

### Overview of the Financial Statements

This Management Discussion and Analysis document introduces the County's basic financial statements. The basic financial statements include: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements. The County also includes in this report additional information to supplement the basic financial statements.

### Government-wide Financial Statements

The County's annual report includes two government-wide financial statements. These statements provide both long-term and short-term information about the County's overall financial status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in accrual accounting and elimination or reclassification of activities between funds.

The first of these government-wide statements is the *Statement of Net Position*. This is the government-wide statement of position presenting information that includes all of the County's assets and liabilities, with the difference reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County as a whole is improving or deteriorating. Evaluation of the overall health of the County would extend to other nonfinancial factors such as diversification of the taxpayer base or the condition of County infrastructure, in addition to the financial information provided in this report.

The second government-wide statement is the *Statement of Activities*, which reports how the County's net assets changed during the current fiscal year. All current year revenues and expenses are included regardless of when cash is received or paid. An important purpose of the design of the statement of activities is to show the financial reliance of the County's distinct activities or functions on revenues provided by the County's taxpayers.

Both government-wide financial statements distinguish governmental activities of the County that are principally supported by sales taxes and from business-type activities that are intended to recover all or a significant portion of their costs through user fees and charges. Governmental activities include general government, judicial, public safety, public works, health and welfare, culture and recreation and housing and development. Business-type activities include the development authorities and the revolving loan fund.

The government-wide financial statements are presented on pages 14 & 15 of this report.

### ***Fund Financial Statements***

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The County uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the County's most significant funds rather than the County as a whole. Major funds are separately reported while all others are combined into a single, aggregated presentation. Individual fund data for nonmajor funds is provided in the form of combining statements in a later section of this report.

The County has three kinds of funds:

*Governmental funds* are reported in the fund financial statements and encompass the same functions reported as governmental activities in the government-wide financial statements. However, the focus is very different with fund statements providing a distinctive view of the County's governmental funds. These statements report short-term fiscal accountability focusing on the use of spendable resources and balances of spendable resources available at the end of the year. They are useful in evaluating annual financing requirements of governmental programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund operating statement provide a reconciliation to assist in understanding the differences between these two perspectives.

The basic governmental fund financial statements are presented on pages 16-19 of this report.

Individual fund information for nonmajor governmental funds is found in combining statements in a later section of this report.

*Proprietary funds* are reported in the fund financial statements and generally report services for which the County charges customers a fee. The three County proprietary funds are classified as enterprise funds. This enterprise fund essentially encompasses the same functions reported as business-type activities in the government-wide statements.

The basic enterprise fund financial statements are presented on pages 20-22 of this report.

*Fiduciary fund type* includes the County's agency funds, which temporarily hold resources primarily for the County's constitutional officers. There is one basic statement, a "statement of fiduciary assets and liabilities" which reports the various agency funds' assets and liabilities. This statement is presented on page 23.

### ***Notes to the Basic Financial Statements***

The accompanying notes to the basic financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the basic financial statements begin on page 24 of this report.



*As of and For the Year Ended September 30, 2013***Required Supplementary Information (RSI)**

Budgetary comparison schedule is included as "required supplementary information" for the general fund. This schedule is presented on page 44.

**Other Supplementary Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain supplementary information concerning the County's budget presentations. Budgetary comparison schedules for all other governmental funds can be found in a later section of this report. These statements and schedules demonstrate compliance with the County's adopted and final revised budget. As discussed, the County reports major funds in the basic financial statements. This schedule includes a schedule of the comparison of the general fund budget and actual in detail. Combining and individual statements and schedules for nonmajor funds are presented in a subsequent section of this report beginning on page 58.

**Financial Analysis of the County as a Whole**

The County implemented the new financial reporting model used in this report beginning with the current fiscal year ended September 30, 2013. Over time, as year-to-year financial information is accumulated on a consistent basis, changes in net assets may be observed and used to discuss the changing financial position of the County as a whole.

The County's net position at fiscal year-end is \$22,647,518. The following table provides a summary of the County's net position:

**Summary of Net Position**

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total</b>	
	<b>2013</b>	<b>2012</b>	<b>2013</b>	<b>Restated 2012</b>	<b>2013</b>	<b>Restated 2012</b>
<b>Assets:</b>						
Current assets	\$ 13,023,235	\$ 12,186,902	\$ 3,190,231	\$ 2,137,205	\$ 16,213,466	\$ 14,324,107
Non-current						
Other	-	-	205,000	733,790	205,000	733,790
Capital assets	12,347,363	12,604,567	-	-	12,347,363	12,604,567
<b>Total assets</b>	<b>25,370,598</b>	<b>24,791,469</b>	<b>3,395,231</b>	<b>2,870,995</b>	<b>28,765,829</b>	<b>27,662,464</b>
<b>Liabilities:</b>						
Current liabilities	1,206,582	1,221,823	103,910	152,332	1,310,492	1,374,155
Long-term liabilities	4,602,819	5,071,798	205,000	305,000	4,807,819	5,376,798
<b>Total liabilities</b>	<b>5,809,401</b>	<b>6,293,621</b>	<b>308,910</b>	<b>457,332</b>	<b>6,118,311</b>	<b>6,750,953</b>
<b>Net position:</b>						
Net investment in capital assets	8,301,907	8,112,834	-	-	8,301,907	8,112,834
Restricted	3,196,481	3,383,832	-	-	3,196,481	3,383,832
Unrestricted	8,062,809	7,001,182	3,086,321	2,513,663	11,149,130	9,514,845
<b>Total net position</b>	<b>\$ 19,561,197</b>	<b>\$ 18,497,848</b>	<b>\$ 3,086,321</b>	<b>\$ 2,513,663</b>	<b>\$ 22,647,518</b>	<b>\$ 21,011,511</b>

The County continues to maintain a high current ratio. The current ratio compares current assets to current liabilities and is an indication of the ability to pay current obligations. The current ratio for governmental activities is 10.8 to 1 in fiscal year 2013 as compared to 10 to 1 in fiscal year 2012.

**MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)**  
***As of and For the Year Ended September 30, 2013***

---

**Emanuel County, Georgia**

The current ratio for business-type activities is 30.7 to 1 in fiscal year 2013 as compared to 14 to 1 in fiscal year 2012. For the County overall, the current ratio is 12.6 to 1 in fiscal year 2013 as compared to 10.4 to 1 in fiscal year 2012. These ratios are very strong.

The governmental activities net position increased \$1,063,349 and decreased by just \$37,342 for business-type activities. The County's overall financial position decreased by \$1,026,007 during fiscal year 2013.

Note that approximately 42.3% of the governmental activities' net position is tied up in capital. The County uses these capital assets to provide services to its citizens. Business-type activities "investment in capital assets, net of related debt" is zero since all of these capital assets are zero as they are fully depreciated and they have no outstanding debt.

*(This page continued on the subsequent page)*

**MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)**  
**As of and For the Year Ended September 30, 2013**

**Emanuel County, Georgia**

The following table provides a summary of the County's changes in net position:

**Summary of Changes in Net Position**

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total</b>	
	<b>2013</b>	<b>2012</b>	<b>2013</b>	<b>Restated 2012</b>	<b>2013</b>	<b>Restated 2012</b>
<b>Revenues:</b>						
<b>Program:</b>						
Charges for services	\$ 2,269,359	\$ 2,210,566	\$ 27,697	\$ 33,467	\$ 2,297,056	\$ 2,244,033
Operating grants	1,012,491	279,177	480,804	287,911	1,493,295	567,088
Capital grants	9,383	82,305	4,806	436,844	14,189	519,149
<b>General:</b>						
Taxes	10,312,835	10,068,635	-	-	10,312,835	10,068,635
Other	69,689	222,152	28,741	21,107	98,430	243,259
<b>Total revenues</b>	<b>13,673,757</b>	<b>12,862,835</b>	<b>542,048</b>	<b>779,329</b>	<b>14,215,805</b>	<b>13,642,164</b>
<b>Program Expenses:</b>						
General government	2,460,789	2,777,081	-	-	2,460,789	2,777,081
Judicial	1,102,008	1,063,727	-	-	1,102,008	1,063,727
Public safety	3,557,270	3,311,303	-	-	3,557,270	3,311,303
Public works	3,463,889	4,777,017	-	-	3,463,889	4,777,017
Health and welfare	191,836	214,861	-	-	191,836	214,861
Culture and recreation	1,398,070	473,818	-	-	1,398,070	473,818
Housing and development	322,386	288,970	-	-	322,386	288,970
Interest	114,160	119,722	-	-	114,160	119,722
Development authorities	-	-	579,390	786,600	579,390	786,600
<b>Total expenses</b>	<b>12,610,408</b>	<b>13,026,499</b>	<b>579,390</b>	<b>786,600</b>	<b>13,189,798</b>	<b>13,813,099</b>
<b>Excess of revenues over expenses</b>	<b>1,063,349</b>	<b>(163,664)</b>	<b>(37,342)</b>	<b>(7,271)</b>	<b>1,026,007</b>	<b>(170,935)</b>
<b>Beginning net position</b>	<b>18,497,848</b>	<b>18,661,512</b>	<b>3,123,663</b>	<b>3,130,934</b>	<b>21,621,511</b>	<b>21,792,446</b>
<b>Ending net position</b>	<b>\$ 19,561,197</b>	<b>\$ 18,497,848</b>	<b>\$ 3,086,321</b>	<b>\$ 3,123,663</b>	<b>\$ 22,647,518</b>	<b>\$ 21,621,511</b>

**GOVERNMENTAL REVENUES**

The County is heavily reliant on property taxes and sales taxes to support governmental operations and capital. Property taxes totaling \$5,453,149 and provided 40% of the County's total governmental revenues for fiscal year 2013 as compared to \$5,275,785 or 41% for fiscal year 2012. Sales taxes are the second largest revenue source with approximately \$3.8 million of

**MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)**  
**As of and For the Year Ended September 30, 2013**

**Emanuel County, Georgia**

revenues or 28.1% of the total as compared to approximately \$4.1 million of revenues or 32.2% of the total for fiscal year 2012. Because of the County's healthy financial position, we have been able to earn \$18,820 in unrestricted interest earnings to support governmental activities as compared to \$20,629 in fiscal year 2012.

The County recognized operating grants of \$1,012,491 with the major grants as follows:

- Georgia Drug Task force grant - \$158,881
- Georgia Department of Transportation - \$670,795

The County recognized \$9,408 in restricted investment earnings.

Also, note that program revenues cover only 26.1% of governmental operating expenses, up from 19.7% in fiscal year 2012. This means that the government's taxpayers and the County's other general governmental revenues fund 73.9% of the governmental activities. As a result, the general economy and the county businesses have a major impact on the County's revenue streams.

**GOVERNMENTAL FUNCTIONAL EXPENSES**

Approximately 54.1% of the County's expenses are used for public safety and public works. Public safety spends over \$3.5 million or 28.2% of total governmental activities expenses and the public works function spends approximately \$3.4million or 27.5% of the same total amount. The general government function totals approximately \$2.5 million or 19.5% of total governmental expenses.

This table presents the cost of each of the County's programs, including the net costs (i.e., total cost less revenues generated by the activities). The net costs illustrate the financial burden that was placed on the County's taxpayers by each of these functions.

**Governmental Activities**

	<b>Total Cost of Services</b>		<b>Net Cost of Services</b>	
	<b>2013</b>	<b>2012</b>	<b>2013</b>	<b>2012</b>
General government	\$ 2,460,789	\$ 2,777,081	\$ 1,942,161	\$ 2,200,222
Judicial	1,102,008	1,063,727	1,101,399	1,063,727
Public safety	3,557,270	3,311,303	1,820,116	1,725,277
Public works	3,463,889	4,777,017	2,429,047	4,367,854
Health and welfare	191,836	214,861	191,836	214,861
Culture and recreation	1,398,070	473,818	1,398,070	473,818
Housing and development	322,386	288,970	322,386	288,970
Interest	114,160	119,722	114,160	119,722
<b>Total</b>	<b>\$ 12,610,408</b>	<b>\$ 13,026,499</b>	<b>\$ 9,319,175</b>	<b>\$ 10,454,451</b>

After reducing gross expenses by program revenues, public safety totals 19.5% of the net cost of services, up from 16.5% of the gross costs because this function generates approximately \$1.4 million in charges for services, which includes charges from prisoner care and fines. The net public works costs total 26.1% of the total of these costs, as compared to 41.8% of gross costs.

---

## BUSINESS-TYPE ACTIVITIES

The County operates three business-type activities, two development authorities and a revolving loan program. The *Development Authority of Emanuel County and the City of Swainsboro* administers most development projects while the *Emanuel County Development Authority* provides the financing of the project.

***Development Authority of Emanuel County and the City of Swainsboro*** – This Authority promotes business and industry in the County. In fiscal year 2013, the “*Development Authority of Emanuel County and the City of Swainsboro*” fund received grants from the County totaling \$480,804, of which \$98,368 came from the chamber of commerce, \$157,841 from the Georgia Department of Community Affairs and the \$224,595 from the County, all for operating expenses. This fund reported an operating loss of \$525,093 before non-operating revenue (expense) and a net decrease in net position of \$38,970. Total net position at September 30, 2013 was \$1,527,470.

***Emanuel County Development Authority*** – This Authority promotes business and industry in the County by providing financing and incentive packages. In fiscal year 2013, the “*Emanuel County Development Authority*” fund incurred \$27,697 of interest expense. This fund reported operating income of \$27,697 before non-operating revenue (expense) and no change in net position for this fiscal year ended September 30, 2013. This fund retired debt principal of \$85,000. This debt relates to promotion of industrial development. In this fiscal year, no payments were made to companies needing assistance. This fund reports ending net position of \$1,066,060.

***Emanuel County Revolving Loan Fund*** – This fund promotes business and industry by providing direct loans to businesses located with the County. At September 30, 2013, this fund reports net position of \$492,791, which is cash of just \$11,250 and a revolving loan receivable of \$481,541 from Hot Set, a German Company.

### Financial Analysis of the County's Funds

#### ***Governmental Funds***

As discussed, governmental funds are reported in the fund statements with a short-term, inflow and outflow of spendable resources focus. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. Governmental funds reported ending fund balances of \$12,333,966 at September 30, 2013 as compared to \$11,510,331 at September 30, 2012. Of this year-end total, \$9,034,202 is unassigned indicating availability for continuing County service requirements. In addition, \$103,286 is classified as nonspendable for inventory and restricted is \$3,196,481, most for capital projects.

The total ending fund balances of governmental funds report an increase of \$823,635 or 7.2% above the prior year amount. The general fund accounted for the increase.

#### ***Major Governmental Funds***

***General Fund*** - The general fund is the County's primary operating fund and the largest source of day-to-day service delivery. The general fund's fund balance increased by \$1,010,986 or 12.4% as compared to an increase of \$ 281,579 or 3.6% in fiscal year 2012.

Property taxes in fiscal year 2013 increased by \$181,962 or 3.7%. This increase relates to the collection of delinquent property taxes. The timber taxes increased \$41,366 or 44.7%. This increase relates to more timber sales and higher prices for “chip-in-saw” up. The general fund's local option sales taxes decreased \$137,014 or 9.9% below the fiscal year 2012 amount. The decrease in fiscal year 2013 is primarily because of the flat economy. User charges for public safety increased over the fiscal year 2012 amount by \$143,655 or 12.4%. Court costs and charges increased \$53,578 or 43%. Public safety charges for services increased by \$57,053. Most other revenue streams were consistent with that of fiscal year 2012. In total, revenues were up \$1,337,627 or 14.4% over fiscal 2012.

On the expenditure side, total general fund expenditures increased \$619,317 or 7% more than fiscal year 2012.

**MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)**  
**As of and For the Year Ended September 30, 2013**

**Emanuel County, Georgia**

Financial services personal costs increased \$97,622 or 42.5% due to lump sum employee distributions. Human resources decreased \$58,931 or 7.4%. This decrease relates to a decrease in health insurance costs. Human resources purchased services decreased \$26,427 or 8.5% due to a reduction in worker's compensation and property casualty premiums. Building and plant purchased services decreased \$19,323 or 26.4% due to lower maintenance costs.

Personal service expenditures in superior court were \$36,789 or 5.7% below the fiscal year 2012 amount. A long-time employee retired and was replaced by a lower cost employee. Purchased services increased \$200,211 or 14.4% due primarily to the additional computer technology needed in the public defender's office. Finally, other costs increased \$30,519 or 14.4% due to the costs relating to a new grant received.

Within the public safety function, special detail expenditures increased \$75,902 due to additional services provided and most of these costs will be reimbursed with a payment received after fiscal year end. Jail operation personal services costs increased \$39,243 or 6.6% due to a lump sum salary distribution. Purchased services increased \$26,948 or 31.3% because some refurbishing in the older section of the jail was completed. The cost of supplies for the rural fire department decreased \$49,140 or 84.5% from fiscal year 2012. In fiscal year 2012, some equipment was purchased and the purchase was not duplicated this year.

Emergency medical services other expenditures decreased \$51,305 47.6% because in fiscal year 2012 new E-911 system was purchased which was duplicated in this fiscal year. Maintenance and shop supplies increased \$182,334 or 35% due to the spending of discretionary funds.

The general fund's ending unassigned fund balance of \$9,034,202 at September 30, 2013 is very strong, representing the equivalent of 94.9% of annual general fund expenditures as compared to 89.9% at September 30, 2012.

**SPLOST Fund** – This fund accounts for the voter approved special purpose local option sales taxes to retire general obligation sales tax bonds. The fund also accounts for the construction of approved projects. In fiscal year 2013, the County incurred capital expenditures of \$406,467.

This fund also shared this revenue stream with cities located within the County totaling and the County hospital (\$978,063). Debt service costs of \$435,992 were incurred in this fiscal year. At September 30, 2013, the fund balance was \$3,066,921.

***The Proprietary Funds***

The proprietary fund statements share the same focus as the government-wide statements, reporting both short-term and long-term information about financial status. Therefore, the analysis is presented above.

**Budgetary Highlights**

The total budget of \$9,185,389 was not amended.

**The General Fund** – In total, the County realized 115.8% of the estimated revenues as compared to 102.1% of the estimated revenues. In total, the tax revenue budget was exceeded by \$408,280 or 5.6%. Most of this overage relates to the state transportation tax that was not budgeted. Sales taxes were below budget by \$107,175 due to the flat economy.

Intergovernmental revenue budget was exceeded by \$891,861 because of the grants were not budgeted as these amount were not known when the budget was adopted. Most other revenue sources were similar to the adopted budget.

The expenditure side of the budget for the general fund was over spent by \$331,701 or 3.6%. Within the general government function, the human services budget was under spent by \$169,775 or 16.6% due to reduced health care costs. There was no budget adopted for special detail resulting to an over expenditure of \$84,983.

In the maintenance and supply budget, the supply budget was over expended by \$252,648 due to discretionary spending as referenced. Finally, most of the debt service expenditures were not budgeted.

## Capital Assets and Debt Administration

### Capital Assets

The County's net investment in capital assets for governmental activities as of September 30, 2013, was \$12,347,363. The business-type activities capital assets are fully depreciated. See Note 3-E for additional information about changes in capital assets during the fiscal year and outstanding at the end of the year.

The following table provides a summary of capital asset activity.

	Capital Assets					
	Governmental Activities		Business Activities		Total	
	2013	2012	2013	2012	2013	2012
Non-depreciable assets:						
Land	\$ 878,274	\$ 878,274	\$ -	\$ -	\$ 878,274	\$ 878,274
Depreciable assets:						
Buildings and improvements	9,487,595	9,487,595	-	-	9,487,595	9,487,595
Equipment and vehicles	7,787,517	7,456,681	34,522	34,522	7,822,039	7,491,203
Infrastructure	2,031,471	1,869,399	-	-	2,031,471	1,869,399
Total depreciable assets	19,306,583	18,813,675	34,522	34,522	19,341,105	18,848,197
Less accumulated depreciation	7,837,494	7,087,382	34,522	34,522	7,872,016	7,121,904
Book value - depreciable assets	11,469,089	11,726,293	-	-	11,469,089	11,726,293
Percentage depreciated	41%	38%	100%	100%	41%	38%
Book value - all assets	\$ 12,347,363	\$ 12,604,567	\$ -	\$ -	\$ 12,347,363	\$ 12,604,567

At September 30, 2013, the depreciable capital assets for governmental activities were 41% depreciated. This compares closely to the September 30, 2012 percentage. This comparison indicates that the County is replacing its assets at about the same rate as they are depreciating which is a positive indicator.

The major increases in governmental activities capital assets were in equipment and vehicles were for the following:

- A backhoe for public works
- A trailer for public works
- Equipment for rural fire department
- A breathing machine for emergency management
- A vehicle for culture and recreation

The addition to the infrastructure account of \$162,072 was for road improvements.

### Long-term Debt

During fiscal year 2013, the County retired \$315,000 of general obligation bonds. At the end of the fiscal year, the County had general obligation sales tax bonds outstanding of \$2,775,000.

The following table presents comparisons of the County's outstanding debt.

	Outstanding Borrowings						
	Governmental Activities		Business-type Activities		Totals		% Change
	2013	2012	2013	2012	2013	2012	
Capital leases	\$ 1,120,830	\$ 1,252,107	\$ -	\$ -	\$ 1,120,830	\$ 1,252,107	100%
General obligation bonds	2,775,000	3,090,000	-	-	2,775,000	3,090,000	-10%
Revenue bonds	-	-	300,000	385,000	300,000	385,000	-22%
Notes	149,626	149,626	-	51,551	-	201,177	-100%
Landfill closure and postclosure care	1,166,929	1,134,107	-	-	1,166,929	1,134,107	3%
Compensated absences	133,668	167,445	-	-	133,668	167,445	-20%
Total	\$ 5,346,053	\$ 5,793,285	\$ 300,000	\$ 436,551	\$ 5,496,427	\$ 6,229,836	-12%

See Note 3-G for additional information about the County's long-term debt.

#### **Economic Conditions Affecting the County**

The County is physically located in the mid-eastern portion of the State of Georgia, 182 miles southeast of the State capitol, Atlanta, Georgia. The County's land area is 686 square miles with 33.2 persons per square mile. This compares favorable with the State of Georgia's rate of 141.4 persons per square mile. We are a rural County. The 2013 population was 22,567, which has risen from 21,837 in 2000. The County seat is Swainsboro, Georgia, which makes up approximately 31% of the County's population. Services are the largest employment sector providing 70% of the jobs. Statewide, the service industry provides 83% of the jobs.

Since the County relies primarily on property and sales taxes for its operating revenue, changes in the economy definitely affect these revenue streams. Since sales taxes are, an "elastic revenue stream," in a sluggish economy, the sales tax revenues is reduced immediately. Property taxes are considered "inelastic" in the short-term; this revenue stream is more stable. Fortunately, for the County, because of its revenue stream makeup, it is able to survive financially in a slow economy.

The estimated population for 2012 is 22,898. The median age is 36.9 versus 35.4 in the State of Georgia. The private nonfarm establishments for 2011 totaled 393 and the private nonfarm employment totaled 4,889. 20% of the population lives below the poverty level as compared to 13.4% in the State of Georgia. 14.7% of the family income earn over \$100,000 as compared to 25% in the State of Georgia.

The 2012 County per capita personal income is \$27,455 as compared to the State of Georgia's rate of \$37,449. The County's per capita personal income is 73% of the State's per capita income. Per capita income is total personal income (including wages, dividends, interest, rent, and government payments) divided by the total population. It is commonly used as an indicator of the quality of consumer markets and the economic well being of a community.

At September 30, 2013, the unemployment rate in our County was 11.4% as compared to the State of Georgia's rate, which is 7.8%.



**Contacting the County's Financial Management**

This financial report is designed to provide a general overview of the County's finances, comply with finance-related laws and regulations, and demonstrate the County's commitment to public accountability. If you have questions about this report or would like to request additional information, contact the County's Administrator at 101 North Main Street, Swainsboro, Georgia 30401.

Emanuel County, Georgia  
Statement of Net Position  
September 30, 2013

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	
<b>Assets</b>				
<b>Current Assets</b>				
Cash and cash equivalents (Note 3A)	\$ 4,964,146	\$ 818,241	\$ 5,782,387	\$ 600,650
Restricted cash	83,196	-	83,196	-
Investments	6,054,273	-	6,054,273	-
Receivables:				
Accounts	314,213	-	314,213	26,989
Property taxes	275,012	-	275,012	-
Sales taxes	607,809	-	607,809	-
Intergovernmental	547,318	9,760	557,078	-
Interest	-	2,083	2,083	-
Notes receivable	-	576,541	576,541	-
Interfund	73,985	(153,275)	(79,290)	-
Inventory	103,283	-	103,283	-
Land held for resale	-	1,936,881	1,936,881	-
<b>Total Current Assets</b>	<b>13,023,235</b>	<b>3,190,231</b>	<b>16,213,466</b>	<b>627,639</b>
<b>Non-current Assets</b>				
Notes receivable	-	205,000	205,000	-
Capital assets (Note 3E)				
Nondepreciable	878,274	-	878,274	-
Depreciable, net	11,469,089	-	11,469,089	-
<b>Total Non-current Assets</b>	<b>12,347,363</b>	<b>205,000</b>	<b>12,552,363</b>	<b>-</b>
<b>Total Assets</b>	<b>25,370,598</b>	<b>3,395,231</b>	<b>28,765,829</b>	<b>627,639</b>
<b>Liabilities</b>				
<b>Current Liabilities</b>				
Accounts payable	266,397	4,347	270,744	8,109
Accrued expenses	102,454	4,563	107,017	-
Accrued interest	26,628	-	26,628	-
Escrow payable	133,813	-	133,813	-
Intergovernmental payable	-	-	-	20,975
Compensated absences payable	100,251	-	100,251	-
Capital leases payable	233,690	-	233,690	-
Notes payable	18,349	-	18,349	-
Bonds payable	325,000	95,000	420,000	-
<b>Total Current Liabilities</b>	<b>1,206,582</b>	<b>103,910</b>	<b>1,310,492</b>	<b>29,084</b>
<b>Long-Term Liabilities (Note 3H) (net of current portion)</b>				
Landfill postclosure care costs payable	1,101,285	-	1,101,285	-
Compensated absences payable	33,117	-	33,117	51,630
Capital leases payable	1,018,417	-	1,018,417	-
Bonds payable	2,450,000	205,000	2,655,000	-
<b>Total Long-Term Liabilities</b>	<b>4,602,819</b>	<b>205,000</b>	<b>4,807,819</b>	<b>51,630</b>
<b>Total Liabilities</b>	<b>5,809,401</b>	<b>308,910</b>	<b>6,118,311</b>	<b>80,714</b>
<b>Net Position</b>				
Net Investment in capital assets (Note 3I)	8,301,907	-	8,301,907	-
Restricted for:				
Capital projects	3,067,286	-	3,067,286	-
Specific health program	-	-	-	546,925
Public safety	129,195	-	129,195	-
Unrestricted	8,062,809	3,086,321	11,149,130	-
<b>Total Net Position</b>	<b>\$ 19,561,197</b>	<b>\$ 3,086,321</b>	<b>\$ 22,647,518</b>	<b>\$ 546,925</b>

See accompanying notes to the basic financial statements

Emanuel County, Georgia  
Statement of Activities  
For the Year Ended September 30, 2013

Function/Program	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Assets			Component Units
		Charges for Services and Fines	Operating Grants, Contributions and Interest	Capital Grants and Contributions	Primary Government			
					Governmental Activities	Business-type Activities	Total	
Primary Government								
Governmental Activities								
General government	\$ 2,460,789	\$ 518,628	\$ -	\$ -	\$ (1,942,161)	\$ -	\$ (1,942,161)	\$ -
Judicial	1,102,008	-	609	-	(1,101,399)	-	(1,101,399)	-
Public safety	3,557,270	1,396,067	341,087	-	(1,820,116)	-	(1,820,116)	-
Public works	3,463,889	354,664	670,795	9,383	(2,429,047)	-	(2,429,047)	-
Health and welfare	191,836	-	-	-	(191,836)	-	(191,836)	-
Culture and recreation	1,398,070	-	-	-	(1,398,070)	-	(1,398,070)	-
Housing and development	322,386	-	-	-	(322,386)	-	(322,386)	-
Interest	114,160	-	-	-	(114,160)	-	(114,160)	-
Total Governmental Activities	12,610,408	2,269,359	1,012,491	9,383	(9,319,175)	-	(9,319,175)	-
Business-type Activities								
Development Authority of Emanuel County and the City of Statesboro	551,693	-	480,804	4,806	-	(66,083)	(66,083)	-
Emanuel County Development Authority	27,697	27,697	-	-	-	-	-	-
Emanuel County Revolving Loan	-	-	-	-	-	-	-	-
Total Business-type Activities	579,390	27,697	480,804	4,806	-	(66,083)	(66,083)	-
Total Primary Government	\$ 13,189,798	\$ 2,297,056	\$ 1,493,295	\$ 14,189	(9,319,175)	(66,083)	(9,385,258)	-
Component Unit								
Department of Public Health	\$ 997,698	\$ 165,798	\$ 843,353	\$ -	-	-	-	11,453
General Revenues								
Property taxes levied for general government purposes					5,453,149	-	5,453,149	-
Sales taxes					3,839,328	-	3,839,328	-
Transportatin sales tax					335,401	-	335,401	-
Insurance premium tax					547,318	-	547,318	-
Other taxes					137,639	-	137,639	-
Unrestricted investment earnings					18,820	2,141	20,961	1,157
Gain on disposition of capital assets					19,750	-	19,750	-
Miscellaneous					31,119	26,600	57,719	179
Total General Revenues					10,382,524	28,741	10,411,265	1,336
Change in Net Position					1,063,349	(37,342)	1,026,007	12,789
Net Position Beginning of Year, as Restated					18,497,848	3,123,663	21,621,511	534,136
Net Position End of Year					\$ 19,561,197	\$ 3,086,321	\$ 22,647,518	\$ 546,925

See accompanying notes to the basic financial statements

**Emanuel County, Georgia**  
**Balance Sheet**  
**Governmental Funds**  
**September 30, 2013**  
*(With Comparative Totals at September 30, 2012)*

	2013					2012
	General	SPLOST	East Central Georgia Drug Task Force	Other Governmental Funds	Total Governmental Funds	Total Governmental Funds
<b>Assets</b>						
Cash and cash equivalents	\$ 3,156,893	\$ 1,651,098	\$ 155,790	\$ 365	\$ 4,964,146	\$ 3,959,625
Restricted cash	83,196	-	-	-	83,196	53,458
Investments	5,050,011	1,004,262	-	-	6,054,273	6,165,511
Receivables:						
Accounts	66,980	-	99,244	68,699	234,923	184,682
Property taxes	275,012	-	-	-	275,012	232,943
Sales taxes	196,248	411,561	-	-	607,809	718,454
Intergovernmental	547,318	-	-	-	547,318	588,966
Interfund	261,895	-	-	-	261,895	211,161
Inventory	103,283	-	-	-	103,283	129,988
<b>Total Assets</b>	<b>\$ 9,740,836</b>	<b>\$ 3,066,921</b>	<b>\$ 255,034</b>	<b>\$ 69,064</b>	<b>\$ 13,131,855</b>	<b>\$ 12,244,788</b>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>						
<b>Liabilities</b>						
Accounts payable	\$ 264,133	\$ -	\$ -	\$ 2,264	\$ 266,397	\$ 279,151
Accrued expenditures payable	94,727	-	-	7,727	102,454	60,268
Escrow payable	-	-	133,813	-	133,813	128,455
Interfund payable	57,886	-	50,734	-	108,620	57,886
<b>Total Liabilities</b>	<b>416,746</b>	<b>-</b>	<b>184,547</b>	<b>9,991</b>	<b>611,284</b>	<b>525,760</b>
<b>Deferred Inflows of Resources</b>	<b>186,605</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>186,605</b>	<b>208,697</b>
<b>Total Liabilities and Deferred Inflows of Resources</b>	<b>603,351</b>	<b>-</b>	<b>184,547</b>	<b>9,991</b>	<b>797,889</b>	<b>734,457</b>
<b>Fund Balances</b>						
Nonspendable	103,283	-	-	-	103,283	129,988
Restricted	-	3,066,921	70,487	59,073	3,196,481	3,383,832
Unassigned	9,034,202	-	-	-	9,034,202	7,996,511
<b>Total Fund Balances</b>	<b>9,137,485</b>	<b>3,066,921</b>	<b>70,487</b>	<b>59,073</b>	<b>12,333,966</b>	<b>11,510,331</b>
<b>Total Liabilities, Deferred Inflow of Resources and Fund Balances</b>	<b>\$ 9,740,836</b>	<b>\$ 3,066,921</b>	<b>\$ 255,034</b>	<b>\$ 69,064</b>	<b>\$ 13,131,855</b>	<b>\$ 12,244,788</b>

See accompanying notes to the basic financial statements

**Emanuel County, Georgia**  
**Reconciliation of the Balance Sheet of Governmental Funds**  
**to the Government-wide Statement of Net Position**  
**September 30, 2013**

---

<b>Total Governmental Fund Balances</b>	<b>\$</b>	<b>12,333,966</b>
---	-----------	-------------------

**Amounts reported for governmental activities in the statement of net position are different because:**

Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.

Cost of capital assets	\$ 20,184,857	
Less accumulated depreciation	<u>(7,837,494)</u>	12,347,363

Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds.

Property taxes		186,605
----------------	--	---------

Liabilities not due and payable in the current period and therefore are not reported in the governmental fund balance sheets but are reported on the government-wide statement of net position.

Bonds payable	\$ (2,775,000)	
Capital leases payable	(1,252,107)	
Accrued interest payable	(26,628)	
Notes payable	(18,349)	
Landfill postclosure care payable	(1,101,285)	
Compensated absences payable	<u>(133,368)</u>	<u>(5,306,737)</u>

<b>Net Position of Governmental Activities</b>	<b>\$</b>	<b><u>19,561,197</u></b>
--	-----------	--------------------------

See accompanying notes to the basic financial statements

Emanuel County, Georgia  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
**Governmental Funds**  
For the Year Ended September 30, 2013  
(With Comparative Totals For the Year Ended September 30, 2012)

	2013				2012	
	General	2000 SPLOST	East Central Georgia Drug Task Force	Other Governmental Funds	Total Governmental Funds	Total Governmental Funds
<b>Revenues</b>						
Taxes	\$ 7,738,424	\$ 2,596,503	\$ -	\$ -	\$ 10,334,927	\$ 10,028,366
Intergovernmental	904,236	-	108,255	-	1,012,491	351,677
Licenses and permits	21,350	-	-	-	21,350	21,250
Charges for services	1,293,871	-	-	326,768	1,620,639	1,543,683
Fines and forfeitures	519,880	-	-	-	519,880	491,726
Investment earnings	18,795	9,383	25	-	28,203	30,434
Miscellaneous	138,609	-	-	-	138,609	355,430
<b>Total Revenues</b>	<b>10,635,165</b>	<b>2,605,886</b>	<b>108,280</b>	<b>326,768</b>	<b>13,676,099</b>	<b>12,822,566</b>
<b>Expenditures</b>						
Current:						
General government	2,395,056	52,472	-	-	2,447,528	2,380,828
Judicial	1,027,161	-	-	-	1,027,161	986,985
Public safety	2,427,613	105,572	214,598	480,911	3,228,694	3,035,653
Public works	2,657,464	24,889	-	-	2,682,353	2,251,539
Health and welfare	175,079	-	-	-	175,079	198,104
Culture and recreation	408,331	-	-	-	408,331	462,939
Housing and development	296,107	-	-	-	296,107	259,051
Intergovernmental	-	1,634,223	-	-	1,634,223	2,227,657
Capital Outlay	-	406,467	-	-	406,467	478,179
Debt Service:						
Principal retirement	105,194	341,083	-	-	446,277	1,837,741
Interest and fiscal charges	25,085	94,909	-	-	119,994	87,260
Bond issuance costs	-	-	-	-	-	-
<b>Total Expenditures</b>	<b>9,517,090</b>	<b>2,659,615</b>	<b>214,598</b>	<b>480,911</b>	<b>12,872,214</b>	<b>14,205,936</b>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<b>1,118,075</b>	<b>(53,729)</b>	<b>(106,318)</b>	<b>(154,143)</b>	<b>803,885</b>	<b>(1,383,370)</b>
<b>Other Financing Sources (Uses)</b>						
Proceeds from the sale of capital assets	19,750	-	-	-	19,750	13,770
Transfers in	-	-	-	126,839	126,839	131,956
Transfers out	(126,839)	-	-	-	(126,839)	(131,956)
<b>Total Other Financing Sources (Uses)</b>	<b>(107,089)</b>	<b>-</b>	<b>-</b>	<b>126,839</b>	<b>19,750</b>	<b>13,770</b>
<b>Net Change in Fund Balances</b>	<b>1,010,986</b>	<b>(53,729)</b>	<b>(106,318)</b>	<b>(27,304)</b>	<b>823,635</b>	<b>(1,369,600)</b>
<b>Fund Balances Beginning of Year</b>	<b>8,126,499</b>	<b>3,120,650</b>	<b>176,805</b>	<b>86,377</b>	<b>11,510,331</b>	<b>12,879,931</b>
<b>Fund Balances End of Year</b>	<b>\$ 9,137,485</b>	<b>\$ 3,066,921</b>	<b>\$ 70,487</b>	<b>\$ 59,073</b>	<b>\$ 12,333,966</b>	<b>\$ 11,510,331</b>

See accompanying notes to the basic financial statements

**Emanuel County, Georgia**  
**Reconciliation of the Statement of Revenues, Expenditures and Changes**  
**in Fund Balances of Governmental Funds to the Government-wide Statement of Activities**  
**For the Year Ended September 30, 2013**

---

<b>Net Changes In Fund Balances - Total Governmental Funds</b>	<b>\$</b>	<b>823,635</b>
--	-----------	----------------

**Amounts reported for governmental activities in the statement of activities are different because**

Governmental funds report capital outlays as expenditures on the governmental fund type operating statement. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capitalized capital outlay exceeded depreciation expense in the current period.

Depreciation expense	\$ (817,188)	
Capital outlay	559,984	(257,204)

Transfers between governmental funds are reported in the governmental funds operating statement but are eliminated on the government-wide statement of activities:

Transfers in	\$ (126,839)	
Transfers out	126,839	-

Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.		446,277
--	--	---------

Accrued interest is reported in the statement of activities, but does not require the use of financial resources and therefore are not reported as expenditures in governmental funds.

Liability @ October 1	\$ 32,462	
Liability @ September 30	(26,628)	5,834

Property taxes reported in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Deferred @ October 1	\$ (208,697)	
Deferred @ September 30	186,605	(22,092)

Compensated absences reported in the statement of activities, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Liability @ October 1	\$ 167,445	
Liability @ September 30	(133,368)	34,077

Landfill postclosure payable reported in the statement of activities, does not require the use of current financial resources and therefore is not reported as an expenditure in governmental funds.

Liability @ October 1	\$ 1,134,107	
Liability @ September 30	(1,101,285)	32,822

<b>Change In Net Position of Governmental Activities</b>	<b>\$</b>	<b>1,063,349</b>
--	-----------	------------------

See accompanying notes to the basic financial statements

Emanuel County, Georgia  
*Proprietary Funds*  
*Statement of Net Position*  
*September 30, 2013*

	<b>Business-type Activities</b>			
	<b>Development Authority of Emanuel County and the City of Swainsboro</b>	<b>Emanuel County Development Authority</b>	<b>Emanuel County Revolving Loan</b>	<b>Total</b>
<b>Assets</b>				
<b>Current Assets:</b>				
Cash and cash equivalents	\$ 806,785	\$ 206	\$ 11,250	\$ 818,241
Receivables:				
Intergovernmental	9,760	-	-	9,760
Interest	-	2,083	-	2,083
Notes	-	95,000	481,541	576,541
Interfund	57,886	516,705	-	574,591
Land and building held for resale	1,176,571	760,310	-	1,936,881
<b>Total Current Assets</b>	<b>2,051,002</b>	<b>1,374,304</b>	<b>492,791</b>	<b>3,918,097</b>
<b>Non-current Assets:</b>				
Notes receivable	-	205,000	-	205,000
<b>Total Assets</b>	<b>2,051,002</b>	<b>1,579,304</b>	<b>492,791</b>	<b>4,123,097</b>
<b>Liabilities</b>				
<b>Current Liabilities:</b>				
Accounts payable	4,347	-	-	4,347
Accrued expenses	2,480	2,083	-	4,563
Interfund payable	516,705	211,161	-	727,866
Bonds payable	-	95,000	-	95,000
<b>Total Current Liabilities</b>	<b>523,532</b>	<b>308,244</b>	<b>-</b>	<b>831,776</b>
<b>Long-term Liabilities:</b>				
Bonds payable	-	205,000	-	205,000
<b>Total Liabilities</b>	<b>523,532</b>	<b>513,244</b>	<b>-</b>	<b>1,036,776</b>
<b>Net Position</b>				
Unrestricted	\$ 1,527,470	\$ 1,066,060	\$ 492,791	\$ 3,086,321

See accompanying notes to the basic financial statements



**Emanuel County, Georgia**  
**Proprietary Funds**  
**Statement of Revenues,**  
**Expenses and Changes in Fund Net Position**  
**For the Year Ended September 30, 2013**

	<b>Business-type Activities</b>			
	<b>Development Authority of Emanuel County and the City of Swainsboro</b>	<b>Emanuel County Development Authority</b>	<b>Emanuel County Revolving Loan</b>	<b>Total</b>
<b>Operating Revenues</b>				
Charges for services	\$ -	\$ 27,697	\$ -	\$ 27,697
Miscellaneous	26,600	-	-	26,600
<b>Total Operating Revenues</b>	<b>26,600</b>	<b>27,697</b>	<b>-</b>	<b>54,297</b>
<b>Operating Expenses</b>				
Personal services	75,568	-	-	75,568
Purchased services	476,125	-	-	476,125
<b>Total Operating Expenses</b>	<b>551,693</b>	<b>-</b>	<b>-</b>	<b>551,693</b>
<b>Operating Income (Loss)</b>	<b>(525,093)</b>	<b>27,697</b>	<b>-</b>	<b>(497,396)</b>
<b>Non-operating Revenue (Expenses)</b>				
Operating grants	480,804	-	-	480,804
Capital grants	4,806	-	-	4,806
Investment earnings	513	-	1,628	2,141
Interest expense	-	(27,697)	-	(27,697)
<b>Total Non-operating Revenue (Expenses)</b>	<b>486,123</b>	<b>(27,697)</b>	<b>1,628</b>	<b>460,054</b>
<b>Change in Net Position</b>	<b>(38,970)</b>	<b>-</b>	<b>1,628</b>	<b>(37,342)</b>
<b>Net Position Beginning of Year</b>	<b>1,566,440</b>	<b>1,066,060</b>	<b>491,163</b>	<b>3,123,663</b>
<b>Net Position End of Year</b>	<b>\$ 1,527,470</b>	<b>\$ 1,066,060</b>	<b>\$ 492,791</b>	<b>\$ 3,086,321</b>

See accompanying notes to the basic financial statements

Emanuel County, Georgia  
Proprietary Funds  
Statement of Cash Flows  
For the Year Ended September 30, 2013

	Business-type Activities			
	Development Authority of Emanuel County and the City of Swainsboro	Emanuel County Development Authority	Emanuel County Revolving Loan	Total
<b>Increase (Decrease) in Cash and Cash Equivalents</b>				
<b>Cash Flows from Operating Activities</b>				
Cash received from customers	\$ 58,862	\$ 166,815	\$ 9,449	\$ 235,126
Cash payments for personal services	(84,872)	(2,567)	-	(87,439)
Cash payments for goods and services	(476,125)	-	-	(476,125)
<b>Net Cash Provided by (Used in) Operating Activities</b>	<b>(502,135)</b>	<b>164,248</b>	<b>9,449</b>	<b>(328,438)</b>
<b>Cash Flows from Noncapital Financing Activities</b>				
Operating grants	480,804	-	-	480,804
Increase (decrease) in interfund loan payable	-	-	-	-
(Increase) decrease in notes receivable	-	-	-	-
<b>Net Cash Flows from Noncapital Financing Activities</b>	<b>480,804</b>	<b>-</b>	<b>-</b>	<b>480,804</b>
<b>Cash Flows from Capital and Related Financing Activities</b>				
Capital grants	4,806	-	-	4,806
Interest	-	(27,697)	-	(27,697)
Principal on bonds payable	-	(85,000)	-	(85,000)
Principal on notes payable	-	(51,551)	-	(51,551)
<b>Net Cash Provided by (Used in) Capital and Related Financing Activities</b>	<b>4,806</b>	<b>(164,248)</b>	<b>-</b>	<b>(159,442)</b>
<b>Cash Flows from Investing Activities</b>				
Investment earnings	513	-	1,628	2,141
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	<b>(16,012)</b>	<b>-</b>	<b>11,077</b>	<b>(4,935)</b>
<b>Cash and Cash Equivalents Beginning of Year</b>	<b>822,797</b>	<b>206</b>	<b>173</b>	<b>823,176</b>
<b>Cash and Cash Equivalents End of Year</b>	<b>\$ 806,785</b>	<b>\$ 206</b>	<b>\$ 11,250</b>	<b>\$ 818,241</b>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities</b>				
<b>Operating (Loss)</b>	<b>\$ (525,093)</b>	<b>\$ 27,697</b>	<b>\$ -</b>	<b>\$ (497,396)</b>
<b>Adjustments:</b>				
<b>(Increase) Decrease in Assets:</b>				
Accounts receivable	-	-	-	-
Interest receivable	-	2,568	-	-
Notes receivable	32,262	136,550	9,449	178,261
Land and building held for resale	-	-	-	-
<b>Increase (Decrease) in Liabilities:</b>				
Accounts payable	(9,713)	-	-	(9,713)
Accrued expenses	409	(2,567)	-	(2,158)
<b>Net Cash Provided by (Used in) Operating Activities</b>	<b>\$ (502,135)</b>	<b>\$ 164,248</b>	<b>\$ 9,449</b>	<b>\$ (331,006)</b>

See accompanying notes to the basic financial statements

**Emanuel County, Georgia**  
**Comparative Statement of Fiduciary Assets and Liabilities**  
**Fiduciary Funds - Agency Funds**  
**September 30, 2013 and 2012**

	<u>2013</u>	<u>2012</u>
<b>Assets</b>		
Cash and cash equivalents	\$ 625,256	\$ 745,289
Due from others	<u>1,000</u>	<u>1,000</u>
<b>Total Assets</b>	<u>\$ 626,256</u>	<u>\$ 746,289</u>
<b>Liabilities</b>		
Intergovernmental payable	\$ 81,677	\$ 57,048
Escrow held in custody	92,793	-
Due to others	<u>451,786</u>	<u>689,241</u>
<b>Total Liabilities</b>	<u>\$ 626,256</u>	<u>\$ 746,289</u>

See accompanying notes to the basic financial statements

*Emanuel County, Georgia*  
*Notes to the Basic Financial Statements*  
*For the Year Ended September 30, 2013*

**Index**

<b>Summary of Significant Accounting Policies.....</b>	<b>1</b>
Reporting Entity.....	1-A
Basis of Presentation.....	1-B
Measurement Focus .....	1-C
Basis of Accounting.....	1-D
<b>Assets, Liabilities and Fund Equity .....</b>	<b>1-E</b>
Cash, Cash Equivalents and Investments.....	1-E-1
Receivables .....	1-E-2
Interfund Balances .....	1-E-3
Consumable Inventories .....	1-E-4
Restricted Assets.....	1-E-5
Capital Assets .....	1-E-6
Compensated Absences .....	1-E-7
Accrued Liabilities and Long-term Obligations .....	1-E-8
Fund Equity .....	1-E-9
Operating Revenues and Expenses .....	1-E-10
Interfund Activity .....	1-E-11
Estimates.....	1-E-12
Comparative Data .....	1-E-13
 <b>Stewardship, Compliance and Accountability.....</b>	 <b>2</b>
Budgetary Information.....	2-A
Excess of Expenditures over Appropriations.....	2-B
 <b>Detailed Notes on All Funds .....</b>	 <b>3</b>
Deposits .....	3-A
Receivables .....	3-B
Restricted Assets.....	3-C
Property Taxes .....	3-D
Capital Assets .....	3-E
Interfund Balances and Transfers .....	3-F
Long-Term Debt .....	3-G
Landfill Closure and Postclosure Care.....	3-H
Pension.....	3-I
Fund Equity.....	3-J
 <b>Other Notes.....</b>	 <b>4</b>
Risk Management .....	4-A
Contingent Liabilities.....	4-B
Commitments.....	4-C
Joint Venture.....	4-D
Prior Period Adjustment .....	4-E

*Emanuel County, Georgia*  
*Notes to the Basic Financial Statements*  
*For the Year Ended September 30, 2013*

The County is a political subdivision of the State of Georgia and is governed by a five member Board of County Commissioners. All five members represent a geographical district within the County. There are additional officers elected countywide. State law pertaining to county government provides for the independent election of these county officials. The officials are all part of the County's legal entity. These elected officials are the Sheriff, Tax Commissioner, Magistrate Court Judge, Probate Court Judge, and Superior Court Clerk. The offices of the independently elected officials are not separate from the County and therefore are reported as part of the primary government.

The state constitution and state law pertaining to county government provide for the independent election of the Superior Court Judges and the District Attorney. The cost of operations of the Superior Court Judges and the District Attorney Offices is shared with the State of Georgia and the counties of Candler, Emanuel, Jefferson, Toombs and Washington. Only that portion of the cost for which the County is responsible is reported in this financial report.

***Note 1 - Summary of Significant Accounting Policies***

The financial statements of the County have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for governmental accounting and financial reporting. The County does not follow subsequent private-sector guidance for its enterprise funds.

The most significant of the County's accounting policies are described below.

***1-A. Reporting Entity***

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the County consists of all funds, departments, boards and agencies that are not legally separate from the County. For the County, this entity includes the constitutionally elected officers.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organizations; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units also may include organizations that are fiscally dependent on the County in that the County approves the budget, levies their taxes or issues their debt.

The County's component units are presented either as "blended" or "discretely presented." If blended, it is reported as if it were a fund of the County throughout the year. It is included at both the government-wide and fund financial reporting levels.

***Blended Component Units*** - A brief description of the blended component units, all reported as enterprise funds, follows:

***Development Authority of Emanuel County and the City of Swainsboro*** - Promotes business and industry in Emanuel County by providing financing and incentive packages for Emanuel County. A majority of the Board of Directors is appointed by the Emanuel County Commissioners.

***Emanuel County Development Authority*** - Promotes business and industry in Emanuel County by providing financing and incentive packages for Emanuel County. The Board of Directors is appointed by the Emanuel County Commissioners.

***Emanuel County Revolving Loan Fund*** - Promotes business and industry by providing direct loans to businesses in Emanuel County.

*Emanuel County, Georgia  
Notes to the Basic Financial Statements  
For the Year Ended September 30, 2013*

**Note 1 - Summary of Significant Accounting Policies (Continued)**

Separate financial statements for blended component units may be obtained from the Emanuel County Administrator, at Emanuel County, Georgia.

**Discretely Presented Component Unit** – The discretely presented component unit is reported only at the government-wide financial reporting level. The component unit columns included on the government-wide financial statements identify the financial data of the County's discretely presented component unit. They are reported separately to emphasize that they are legally separate from the County.

A brief description of the discretely presented component unit follows:

**Emanuel County Health Department** (the Health Department) – The Health Department works to promote and preserve the health of the citizens of the County. The Health Department's Board consists of seven members, four of these members are appointed by the County Commission and three members represent the County Chairman of the Commission, the Mayor of the City of Swainsboro and the Emanuel County School Superintendent. Although the County does not have the authority to approve or modify the Health Department's budgets, it does have the ability to control the amount of funding it provides to the Health Department and such funding is significant to the overall operations of the Health Department. The Health Department is reported on a June 30, 2013 fiscal year. Separately issued financial statements may be obtained from:

Emanuel County Health Department  
P. O. Box 436  
Swainsboro, GA 30401

**1-B. Basis of Presentation**

The County's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements, which provide a more detailed level of financial information.

**Government-wide Financial Statements** - The government-wide financial statements include the statement of net position and the statement of activities. These statements report financial information for the County as a whole. The primary government and the component units are presented separately within these financial statements with the focus on the primary government. Fiduciary funds are not presented in the government-wide financial statements.

The statement of net position presents the financial position of the governmental activities of the County and its discretely presented component unit at year-end.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities and for each identifiable activity of the business-type activities of the County. Direct expenses are those that are specifically associated with a function and therefore clearly identifiable to that particular function. The County does not allocate indirect expenses to functions in the statement of activities.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services which report fees and other charges to users of the County's services; (2) operating grants and contributions which finance annual operating activities including restricted investment income; and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to these program uses. For identifying to which function program revenue pertains, the determining factor for *charges for services* is which function *generates* the revenue. For *grants and contributions*, the determining factor is to which function the revenues are *restricted*.

Other revenue sources not properly included with program revenues are reported as general revenues of the County. The comparison of direct expenses with program revenues identifies the extent to which each governmental function and each identifiable business activity is self-financing or draws from the general revenues of the County.

*Emanuel County, Georgia  
Notes to the Basic Financial Statements  
For the Year Ended September 30, 2013*

**Note 1 - Summary of Significant Accounting Policies (Continued)**

**Fund Financial Statements** - During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. Fund financial statements are provided for governmental, proprietary and fiduciary funds.

Major individual governmental funds are reported in separate columns.

**Fund Accounting** - The County uses funds to maintain its financial records during the year. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The County uses three categories of funds: governmental, proprietary and fiduciary.

**Governmental Funds** - Government funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Fund liabilities are assigned to the fund from which they will be liquidated. The County reports the difference between governmental fund assets and liabilities as fund balance. The following are the County's major governmental funds:

**The General Fund** - The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund's fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of the State of Georgia.

**Special Purpose Local Option Sales Tax Capital Projects Fund** - This fund is utilized to account for the proceeds of a 1 percent special purpose local option sales tax for funding various capital outlay projects including but not limited to water system improvements, public safety and fire department facilities and equipment improvements, recreational facilities improvements, and road improvements.

**Proprietary Funds** - The proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. The three proprietary funds are all blended component units and classified as enterprise funds. The major enterprise funds are defined above.

**Fiduciary Funds** - Fiduciary fund reporting focuses on assets and liabilities. The County's fiduciary funds are all agency funds. The County has five agency funds, which account for the receipts and disbursements of funds by the tax commissioner, sheriff, magistrate court judge, probate court judge, and clerk of superior.

**1-C. Measurement Focus**

**Government-wide Financial Statements** - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the County are included on the statement of net position. The statement of activities reports revenues and expenses.

**Fund Financial Statements** - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared.

Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the governmental fund statements.

Like the government-wide statements, the proprietary fund type is accounted for on a flow of economic resources measurement focus on both financial reporting levels. All assets and all liabilities associated with the operation of these funds are included on the statements of net position. The statements of changes in fund net position present increases (i.e.

**Emanuel County, Georgia**  
**Notes to the Basic Financial Statements**  
**For the Year Ended September 30, 2013**

**Note 1 - Summary of Significant Accounting Policies (Continued)**

revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary activities.

**1-D. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. At the fund reporting level, the governmental funds use the modified accrual basis of accounting. The proprietary fund uses the accrual basis of accounting at both reporting levels. Fiduciary funds are reported on the accrual basis at the fund reporting level. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

**Revenues – Exchange Transactions** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded when the exchange takes place and in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, the phrase “available for exchange transactions” means expected to be received within 60 days of year-end.

**Revenues - Non-exchange Transactions** - Non-exchange transactions in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants and donations. On an accrual basis, revenue from sales taxes is recognized in the period in which the taxable sale takes place. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied (Note 3-D). Revenue from grants and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions also must be available (i.e., collected within 60 days) before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be susceptible to accrual: property taxes, sales taxes, charges for services and federal and state grants.

**Deferred Inflows of Resources** - In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. One item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

**Expenses/Expenditures** - On the accrual basis of accounting, expenses are recognized at the time they are incurred. On the modified accrual basis, expenditures generally are recognized in the accounting period in which the related fund liability is incurred and due, if measurable.

**1-E. Assets, Liabilities and Fund Equity**

**1-E-1 Cash, Cash Equivalents, and Investments**

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the County. Time deposits are classified as cash and cash equivalent without regard to maturity date.

Investments are stated at fair value based on quoted market prices.



*Emanuel County, Georgia  
Notes to the Basic Financial Statements  
For the Year Ended September 30, 2013*

***Note 1 - Summary of Significant Accounting Policies (Continued)***

***1-E. Assets, Liabilities and Fund Equity***

Georgia law authorizes the County to invest in the following type of obligations:

- Obligations of the State of Georgia or of any other states
- Obligations of the United States Government
- Obligations fully insured or guaranteed by the United States Government or Government agency
- Obligations of any corporation of the United States Government
- Prime bankers' acceptances
- The State of Georgia local government investment pool (i.e., Georgia Fund I)
- Repurchase agreements
- Obligations of the other political subdivisions of the State of Georgia

***1-E-2 Receivables***

All trade and property tax receivables are reported net of an allowance for uncollectibles, where applicable.

***1-E-3 Interfund Balances***

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are reclassified and presented as internal balances.

***1-E-4 Consumable Inventories***

On the government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used (i.e., the consumption method).

On the fund financial statements, inventories of governmental funds are stated at cost. Cost is determined on a first-in, first-out basis. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased (i.e., the purchases method). At year-end, fund balance is set-aside as nonexpendable in a like amount of inventory on hand.

***1-E-5 Restricted Assets***

Certain amounts are classified as restricted in the general fund because their use has been restricted to the purpose of a property tax.

***1-E-6 Capital Assets***

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in governmental funds. The County reports these assets in the governmental activities column of the government-wide statement of net position but does not report these assets in the government fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The County maintains a capitalization threshold of five thousand dollars. The County's infrastructure consists of roads and bridges. The County's infrastructure has been reported retroactively in 2003. Improvements to capital assets are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expensed.

**Emanuel County, Georgia**  
**Notes to the Basic Financial Statements**  
**For the Year Ended September 30, 2013**

**Note 1 - Summary of Significant Accounting Policies (Continued)**

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement.

Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities	Business-Type Activities
	Estimated Lives	Estimated Lives
Buildings	25 - 50 years	25 - 50 years
Vehicles and equipment	5 - 20 years	5 - 20 years
Furniture and fixtures	5 - 10 years	5 - 10 years
Infrastructure	20 - 40 years	20 - 40 years

At the inception of capital leases at the governmental fund reporting level, expenditures and an "other financing source" of an equal amount are reported at the net present value of future minimum lease payments.

**1-E-7 Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the County's past experience of making termination payments.

All compensated absence liabilities include salary-related payments, where applicable.

The total compensated absence liability is reported on the government-wide financial statements. Governmental funds report the compensated absence liability at the fund reporting level only "*when due*."

**1-E-8 Accrued Liabilities and Long-term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of these funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are "due for payment" during the current year. Notes are recognized as a liability in the governmental fund financial statements when due.

**1-E-9 Fund Equity**

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

*Emanuel County, Georgia*  
*Notes to the Basic Financial Statements*  
*For the Year Ended September 30, 2013*

**Note 1 - Summary of Significant Accounting Policies (Continued)**

**Fund Balance** - Fund balances may be classified as follows:

- **Nonspendable** – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.
- **Restricted** – Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County Board of Commissioners or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.
- **Committed** – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the County Board of Commissioners through a motion. The fund balance must result from a specific revenue stream committed for a specific purpose. Only the Board of County Commissioners may modify or rescind the commitment.
- **Assigned** – Fund balances are reported as assigned when amounts are constrained by the Board of County Commissioners intent to be used for specific purposes, but are neither restricted nor committed. By motion, only the Board of County Commissioners can authorize an assignment of fund balances. Also, any of the fund balance reported at year-end that is included in the subsequent years' budget is reported as assigned.
- **Unassigned** - Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The County reports positive unassigned fund balance only in the general fund.

**Flow Assumptions** – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the County's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the County's policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

**Net Position** - Net position represents the difference between assets and liabilities. Net position net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. This net position amount also is adjusted by any unamortized bond issuance premiums and discounts. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. All other net position is reported as unrestricted.

**1-E-10 Operating Revenues and Expenses**

Operating revenues are those revenues that are generated directly from the primary activity of the funds. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of each fund. Nonoperating revenues are investment earnings and operating grants. Nonoperating expenses include the loss on the disposition of capital assets.

*Emanuel County, Georgia  
Notes to the Basic Financial Statements  
For the Year Ended September 30, 2013*

***Note 1 - Summary of Significant Accounting Policies (Continued)***

***1-E-11 Interfund Activity***

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and the after non-operating revenues/expenses section in the proprietary fund. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements (i.e., they are netted).

Transfers between funds reported in the governmental activities column are eliminated.

***1-E-12 Estimates***

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

***1-E-13 Comparative Data***

Comparative total data for the prior year have been presented only for individual funds in the fund financial statements in order to provide an understanding of the changes in the financial position and operations of these funds. Also, certain amounts presented in the prior year data have been reclassified to be consistent with the current year's presentation.

***Note 2 – Stewardship, Compliance and Accountability***

***2-A. Budgetary Information*** – The County adopts an annual operating budget for all governmental funds except the capital projects funds, which have an adopted project budget. The County did not adopt a budget for the sheriff's social security fund special revenue fund. The budget resolution reflects the total of each department's appropriation in each fund.

Budgets are adopted on a basis consistent with GAAP with the exception of the capital projects funds, which have project length budgets, rather than annual budgets.

The legal level of control (the level at which expenditures may not legally exceed appropriations) for each adopted annual operating budget generally is the department level within each individual fund. Department heads have the authority to transfer appropriations within a department (within the same fund) from one line item to another subject to the approval of the County Administrator.

Any change in total to a fund or departmental appropriation within a fund requires approval of the Board of County Commissioners. The Board of County Commissioners also must approve budget transfers within departments.

The original 2013 budget was not amended during the year. All unexpended annual appropriations lapse at year-end.

***2-B. Excess of Expenditures over Appropriations***

The following departments overspent the final amended 2013 annual budget:

General fund:	
Elections	\$ 5,433
Buildings and plant	27,016
Superior court	35,849
Magistrate court	1,280
Probate court	8,240
Uniform patrol	5,636
Special detail	195,662

**Emanuel County, Georgia**  
**Notes to the Basic Financial Statements**  
**For the Year Ended September 30, 2013**

**Note 2 – Stewardship, Compliance and Accountability**

Court services	\$ 11,245
Jail operations	42,618
Coroner/medical examiner	338
Solid waste	19,788
Maintenance and shop	443,691
Debt service	106,688

East central Georgia drug task force fund:	
Public safety	\$ 71,180

Emergency 911 fund:	
Public safety	\$ 65,498

**3 - Detailed Notes on All Funds**

**3-A. Deposits**

**Deposits** – The County’s cash and investment policy limits deposits to demand and money market accounts, and time deposits at local banks. The County’s deposits shall be secured by Federal Depositary Insurance Corporation (FDIC) coverage and/or bank pledges. State statutes require banks holding public funds to secure these funds by FDIC insurance, securities pledged at par value, and surety bonds at face value in combined aggregate totaling not less than 110 percent of the public funds held.

**Custodial Credit Risk – Deposits** – The custodial credit risk for deposits is the risk that, in the event of a bank failure, the County’s deposits may not be recovered.

As of September 30, 2013, all of the County’s deposits were covered either by FDIC coverage or collateralized with securities held by the County’s agent in the County’s name.

**Investments** - Georgia Fund 1, created by OCGA 36-83-8, is a stable net asset value investment pool which follows Standard and Poor’s criteria for AAAf/S1 rated money market funds. However, Georgia Fund 1 operates in a manner consistent with Rule 2a-7 of the Investment Company Act of 1940 and is considered to be a 2a-7 like pool. The pool is not registered with the SEC as an investment company. The pool’s primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal (\$1.00 per share value). Net asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) on a monthly basis and determines participant’s shares sold and redeemed based on a \$1.00 per share value. The fair value of the School System’s position in the pool is the same as the value of pool shares (\$1 per share value). The regulatory oversight agency for Georgia Fund 1 is the Georgia Office of the State Treasurer.

Funds included in this Pool are not required to be collateralized.

The fair value of the County’s position in the pool approximates the value of the County’s pool shares. Credit risk, value, and interest risk at June 30, 2013 are as follows:

<u>Credit Risk</u>	<u>Value</u>	<u>Interest Risk</u>
AAAf/S1+ rated	\$ 5,050,011	48 day WAM

**Emanuel County, Georgia**  
**Notes to the Basic Financial Statements**  
**For the Year Ended September 30, 2013**

**3 - Detailed Notes on All Funds (Continued)**

Primary government cash and cash equivalents reconciliation:

	<u>Cash and Cash Equivalents</u>
Primary Government - Fund Reporting Level:	
Governmental Funds - Balance Sheet	\$ 4,946,146
Governmental Funds - Balance Sheet - Restricted	83,196
Proprietary Fund Type Statement of Net Assets	818,241
Statement of Fiduciary Assets and Liabilities	<u>625,256</u>
Total	<u><u>\$ 6,472,839</u></u>

**3-B. Receivables**

Receivables at September 30, 2013, consisted of taxes, accounts (billings for user charges) and intergovernmental receivables arising from grants.

Receivables and payables are recorded on the County's financial statements to the extent that the amounts are determined to be material and substantiated not only by supporting documentation, but also by a reasonable, systematic method of determining their existence, completeness, valuation, and in the case of receivables, collectibility.

The allowances for uncollectibles are as follows:

- General fund – \$99,994

**3-C. Restricted Assets**

Restricted assets reported in the general fund are comprised of the following:

***Development Authority of Emanuel County and the City of Swainsboro*** – (\$83,196) – these resources relate to property taxes levied by the County which relate to this development authority.

**3-D. Property Taxes**

The Board of Commissioners levy property taxes by or about September of each year. Property taxes attach as an enforceable lien on property as of January 1. The property taxes were levied on July 31, 2013. Property taxes were billed on September 30, 2013 and are due upon receipt, however, the actual due date was December 20, 2013.

The County bills and collects its own property taxes and also collects property taxes for the County Board of Education and the State of Georgia. The County also collects vehicle and mobile home taxes for the cities located in the County and the State of Georgia. Collection of the County's taxes and for the other governmental agencies is the responsibility of the Tax Commissioner's Office, which is accounted for in an agency fund.

**Emanuel County, Georgia**  
**Notes to the Basic Financial Statements**  
**For the Year Ended September 30, 2013**

**Note 3 - Detailed Notes on All Funds (Continued)**

**3-E. Capital Assets**

Capital asset activity for the primary government for the year ended September 30, 2013, was as follows:

	Balance 10/1/2012	Additions	Deductions	Balance 9/30/2013
<b>Governmental activities:</b>				
Nondepreciable capital assets:				
Land	\$ 878,274	\$ -	\$ -	\$ 878,274
Depreciable capital assets:				
Buildings and improvements	9,487,595	-	-	9,487,595
Machinery and equipment	7,456,681	397,912	67,076	7,787,517
Infrastructure	1,869,399	162,072	-	2,031,471
Total depreciable capital assets	18,813,675	559,984	67,076	19,306,583
Total capital assets	19,691,949	559,984	67,076	20,184,857
Accumulated depreciation:				
Buildings and improvements	2,740,044	196,816	-	2,936,860
Machinery and equipment	4,111,496	569,584	67,076	4,614,004
Infrastructure	235,842	50,788	-	286,630
Total accumulated depreciation	7,087,382	817,188	67,076	7,837,494
Governmental activities capital assets, net	<u>\$ 12,604,567</u>	<u>\$ (257,204)</u>	<u>\$ -</u>	<u>\$ 12,347,363</u>

**Governmental activities depreciation expense**

General government	\$ 12,361
Judicial	76,918
Public safety	320,483
Public works	351,380
Health and welfare	16,757
Culture and recreation	10,676
Housing and development	28,613
<b>Total governmental activities depreciation expense</b>	<u><b>\$ 817,188</b></u>

	Balance 10/1/2012	Additions	Deductions	Balance 9/30/2013
<b>Business-type activities:</b>				
Depreciable capital assets:				
Machinery and equipment	\$ 34,522	\$ -	\$ -	\$ 34,522
Less accumulated depreciation:	34,522	-	-	34,522
Capital assets, net	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**Emanuel County, Georgia**  
**Notes to the Basic Financial Statements**  
**For the Year Ended September 30, 2013**

**Note 3 - Detailed Notes on All Funds (Continued)**

**3-F. Interfund Balances and Transfers**

**Interfund Balances** - Interfund balances at September 30, 2013, consisted of the following amounts and represent charges for services or reimbursable expenses. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting period, and (3) payments between funds are made.

The following table includes the interfund receivables and payables at September 30, 2013:

Receivable to:	Payable from:					Total
	General fund	East Central Georgia Drug Task Force	Development authority of emanuel county and the city of swainsboro	Emanuel county development authority	Agency	
General fund	\$ -	\$ 50,734	\$ -	\$ 211,161	\$ 79,289	\$ 341,184
Development authority of emanuel county and the city of swainsboro	57,886	-	-	-	-	57,886
Emanuel county development authority	-	-	516,705	-	-	516,705
Total	\$ 57,886	\$ 50,734	\$ 516,705	\$ 211,161	\$ 79,289	\$ 915,775

The interfund payable from the agency funds to the general fund has been reclassified between cash and cash equivalents and interfund receivables and payables.

**Interfund Transfers** - Interfund transfers for the year ended September 30, 2013, consisted of the following:

Transfers to	Transfers from General fund
Enhanced E-911 fund	\$ 126,839

The transfer from the general fund to the E-911 fund is to reduce the E-911 fund (nonmajor governmental fund) deficit as the telephone surcharge is not adequate to balance this fund.

**3-G. Long-Term Debt**

**Governmental Activities Bonds** - The following is a summary of the outstanding long-term bonds at September 30, 2013:

**2006 General Obligation Refunding Bonds** - On May 25, 2006, the County issued \$1,920,000 in General Obligation Bonds with an average interest rate of 4.488 percent to advance refund \$1,800,000 of outstanding 1998 Series bonds with an average interest rate of 5.638 percent. These bonds mature on August 1, 2028.



**Emanuel County, Georgia**  
**Notes to the Basic Financial Statements**  
**For the Year Ended September 30, 2013**

**Note 3 - Detailed Notes on All Funds (Continued)**

Annual debt service requirements to these bonds payable as of September 30, 2013 follow:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2014	\$ 75,000	\$ 65,595	\$ 140,595
2015	75,000	62,408	137,408
2016	80,000	59,220	139,220
2017	85,000	55,820	140,820
2018	90,000	51,995	141,995
2019 - 2023	475,000	199,225	674,225
2024 - 2028	580,000	81,770	661,770
Total	<u>\$ 1,460,000</u>	<u>\$ 576,033</u>	<u>\$ 2,036,033</u>

**2011 General Obligation Sales Tax Bonds** – On September 19, 2011, the County issued general obligation sales tax bonds for \$1,560,000 with an average interest rate of 1.72 % to finance various projects that the citizens of County approved in a special purpose local option sales tax referendum. These bonds mature on March 1, 2018.

Annual debt service requirements to these bonds payable as of September 30, 2013 follow:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2014	\$ 250,000	\$ 20,468	\$ 270,468
2015	255,000	16,125	271,125
2016	260,000	11,696	271,696
2017	270,000	7,138	277,138
2018	280,000	2,408	282,408
	<u>\$ 1,315,000</u>	<u>\$ 57,835</u>	<u>\$ 1,642,560</u>

**Governmental Capital Leases** - The following is a summary of the outstanding long-term bonds at September 30, 2013:

**2007 Bancorpsouth Equipment Finance #1** - On September 5, 2007, the County entered into a capital lease for a motor grader. The motor grader acquired by the lease is included in governmental activities general capital assets in the amount of \$83,032 (cost of \$119,565 less accumulated depreciation of \$36,533). The lease carries an interest rate of 4.450%. This lease matured and fully paid on March 10, 2013.

**2008 Bancorpsouth Equipment Finance #2** - On October 8, 2008, the County entered into a capital lease for a motor grader. The motor grader acquired by the lease is included in governmental activities general capital assets in the amount of \$141,168 (cost of \$192,500 less accumulated depreciation of \$51,332). The lease carries an interest rate of 3.45%. This lease matured and was fully paid on August 8, 2013.

**2011 Bancorpsouth Equipment Finance #3** - On September 5, 2007, the County entered into a capital lease for seven motor graders. The motor graders acquired by the lease are included in governmental activities general capital assets in the amount of \$910,696 (cost of \$1,011,888 less accumulated depreciation of \$101,192). The lease carries an interest rate of 2.000%. This lease matures on March 10, 2016 with a balloon payment.

**Emanuel County, Georgia**  
**Notes to the Basic Financial Statements**  
**For the Year Ended September 30, 2013**

**Note 3 - Detailed Notes on All Funds (Continued)**

Annual debt service requirements to retire this note payable as of September 30, 2013 follow:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2014	\$ 84,064	\$ 22,623	\$ 106,687
2015	85,761	20,926	106,687
2016	<u>951,005</u>	<u>19,195</u>	<u>970,200</u>
	<u>\$ 1,120,830</u>	<u>\$ 62,744</u>	<u>\$ 1,183,574</u>

**2011 Durden Banking Company** – On June 30, 2011, the County issued a note payable to Durden Banking Company in the amount of \$199,626, the proceeds used for the purchase of a Mack Truck. This note matures on October 1, 2013 and was paid in fiscal year 2014. Annual debt service requirements to this note payable as of September 30, 2013 follow:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2014	<u>\$ 149,626</u>	<u>\$ 5,461</u>	<u>\$ 155,087</u>

**Business-type Activities** – The County has one outstanding bond payable and one outstanding note payable for the Emanuel County Development Authority fund.

**2001 Industrial Development Bonds** – In 2001, the Emanuel County Development Authority (a blended component unit) issued industrial development bonds for \$3,550,000 with interest rates of 5.100 – 6.500% percent for the City of Swainsboro golf course project (\$1,250,000) and for Jabo Metal Fabrication (\$2,300,000). These bonds mature on 2016.

Annual debt service requirements to these bonds payable as of September 30, 2013 follow:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2014	\$ 95,000	\$ 19,310	\$ 114,310
2015	100,000	13,325	113,325
2016	<u>105,000</u>	<u>6,825</u>	<u>111,825</u>
	<u>\$ 300,000</u>	<u>\$ 39,460</u>	<u>\$ 339,460</u>

**Spivey National Bank Note Payable** – On September 8, 2008, the Emanuel County Development Authority (a blended component unit) issued a note for \$247,125 at an interest rate 3.750%, the note was issued for equipment purchased from Advanced Metal Components, Inc. This note matured and fully paid in fiscal year 2013.

*(this page continued on the subsequent page)*

**Emanuel County, Georgia**  
**Notes to the Basic Financial Statements**  
**For the Year Ended September 30, 2013**

**Note 3 - Detailed Notes on All Funds (Continued)**

**Changes in Long-term Debt** - Changes in the County's long-term obligations consisted of the following for the year ended September 30, 2013:

Governmental Activities:	Outstanding 10/1/2012	Additions	Reductions	Outstanding 9/30/2013	Amounts Due in One Year
General Obligation Sales Tax Bonds:					
Series 2006	\$ 1,530,000	\$ -	\$ 70,000	\$ 1,460,000	\$ 75,000
Series 2011	1,560,000	-	245,000	1,315,000	250,000
Capital Leases					
Bancorpsouth Equipment Finance#1	26,083	-	26,083	-	-
Bancorpsouth Equipment Finance#2	22,793	-	22,793	-	-
Bancorpsouth Equipment Finance#3	1,203,231	-	82,401	1,120,830	84,064
Note - Durden Banking Company	149,626	-	-	149,626	149,626
Compensated Absences	167,445	91,807	125,584	133,668	100,251
Landfill Closure and Postclosure Care	1,134,107	32,822	-	1,166,929	-
<b>Total Governmental Activities</b>	<b>\$ 5,793,285</b>	<b>\$ 124,629</b>	<b>\$ 571,861</b>	<b>\$ 5,346,053</b>	<b>\$ 658,941</b>
Business-type Activities:					
Industrial Development Bonds	\$ 385,000	\$ -	\$ 85,000	\$ 300,000	\$ 95,000
Note Payable	51,551	-	51,551	-	-
<b>Total Business-type Activities</b>	<b>\$ 436,551</b>	<b>\$ -</b>	<b>\$ 136,551</b>	<b>\$ 300,000</b>	<b>\$ 95,000</b>
Discretely Presented Component Unit:					
Emanuel County Health Department					
Compensated Absences	\$ 52,196	\$ -	\$ -	\$ 52,196	\$ -

The general fund retires capital leases #2 and #3. The SPLOST fund retires the bonds, capital lease #1 and the note payable to the Durden Banking Company. The business-type industrial development bonds and the note payable are retired by the Emanuel County Development Authority. The governmental activities compensated absences liability will be paid from the fund from which the employees' salaries are paid, primarily the general fund. The landfill closure and postclosure care is funded by the general fund.

**3-H. Landfill Closure and Postclosure Care**

State and federal laws and regulations required the County to place a final cover on the Emanuel County Landfill site when it stopped accepting waste in 1998 and to perform certain maintenance and monitoring functions at the site for thirty years after closure. The landfill's final cover was completed in 2000 and the final closure certificate was issued January 12, 2001. The estimated post closure cost of \$46,000 per year plus inflation for the 30 years is based on engineers' estimates at November 1, 1995. This represents all of the post closure cost liability (none remaining to be recognized) but it must be updated annually to adjust for inflation or deflation, and changes in technology, or applicable laws or regulations. The County has estimated a \$1,134,107 liability for closure and postclosure.

**3-I. Pension**

The County adopted a non-contributory defined contribution pension plan on August 31, 1998 and it went into effect on February 3, 1999. All full-time employees with two years of service are eligible for coverage. Coverage begins on the next entry date immediately following the anniversary hire date. The plan, Emanuel County Board of Commissioners Retirement Saving Plan, is administered by GEB Corp. The County has the authority to establish or amend plan provisions. The

*Emanuel County, Georgia*  
*Notes to the Basic Financial Statements*  
*For the Year Ended September 30, 2013*

***Note 3 - Detailed Notes on All Funds (Continued)***

investment objective of the plan is to protect against loss of principal while providing returns in excess of money market funds and one-year Treasury bills. The County is responsible for establishing or amending the pension plan contribution requirements. The County's pension contribution for the fiscal year ended September 30, 2013 was \$195,130 on covered payroll of \$2,662,115.

Employees, at their option, may contribute as much as 25% of their salary to a 457 deferred compensation plan. Employees do not contribute to the 401(a) plan. The County makes contributions to a 401(a) plan based on the employee's contribution to the 457 plan as follows:

Employee Contribution	County Contribution
0%	5.5%
2%	6.0%
4% or more	6.5%

The following plans are in effect for the constitutional officers of Emanuel County. The County does not contribute directly to the plans. Contributions are made through an increase in the fine amounts. The County exercises no control of these plans.

***Probate Judge's Retirement Fund of Georgia*** – The Probate Judge is covered under a pension plan, which requires that certain sums from marriage licenses and fines or bond forfeitures be remitted to the pension plan before the payment of any costs or other claims.

***Clerk of Superior Court Retirement Fund*** – The Clerk of Superior Court is covered under a pension plan, which requires that certain sums from fees and fines or bond forfeitures be remitted to the pension plan before the payment of any costs or other claims.

***Sheriff's Retirement Fund/Peace Officers' Annuity and Benefit Fund*** – The Sheriff and sheriff deputies are covered under separate pension plans which require that certain sums from fines or bond forfeitures be remitted by the Probate Judge or Clerk of Superior Court to the pension plan before the payment of any costs or other claims.

***3-J. Fund Equity***

***Fund Balances*** – Fund balances are classified as follows:

- ***Nonspendable*** – The following fund balances are nonspendable because they are not in spendable form:

***General Fund:***

Prepaid items	<u>\$ 103,283</u>
---------------	-------------------

*(this page continued on the subsequent page)*

**Emanuel County, Georgia**  
**Notes to the Basic Financial Statements**  
**For the Year Ended September 30, 2013**

**Note 3 - Detailed Notes on All Funds (Continued)**

- **Restricted** – The following fund balances are legally restricted to specified purposes:

**Major SPLOST Fund**

Capital projects	<u>\$ 3,066,921</u>
------------------	---------------------

**Major East Central Georgia Drug  
Task Force Fund**

Public safety	<u>\$ 70,487</u>
---------------	------------------

**Nonmajor Special Revenue Funds:**

Capital outlay	\$ 365
Public safety	<u>58,708</u>

<b>Total Nonmajor Special Revenue Funds</b>	<u><u>\$ 59,073</u></u>
---	-------------------------

- **Unassigned** – The following fund balances include the general fund unassigned amount:

**General Fund:**

Unassigned	<u><u>\$ 9,034,202</u></u>
------------	----------------------------

**Net Investment in Capital Assets**

The “net investment in capital assets” reported on the government-wide statement of net position as of September 30, 2013 is as follows:

	<u>Governmental Activities</u>
Net investment in capital assets:	
Cost of capital assets	\$ 20,184,857
Less accumulated depreciation	<u>7,837,494</u>
Book value	12,347,363
Less capital related debt	<u>4,045,456</u>
Net investment in capital assets:	<u><u>\$ 8,301,907</u></u>

**Note 4 - Other Notes**

**4-A. Risk Management**

**Interlocal Risk Management Agency** - The County is exposed to various risks of losses related to torts, thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County has joined together with other counties in the state as part of the Interlocal Risk Management Agency (IRMA) for property and liability insurance and the ACCG-Group Self-Insurance Workers' Compensation Fund (WCSIF), public entity risk pools currently operating as common risk management and insurance programs for member local governments. The Association County Commissioners of Georgia (ACCG) administers both risk pools.

As part of these risks pools, the County is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pools' agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the funds

*Emanuel County, Georgia*  
*Notes to the Basic Financial Statements*  
*For the Year Ended September 30, 2013*

***Note 4 - Other Notes (Continued)***

being required to pay any claim of loss. The County is also to allow the pools' agents and attorneys to represent the County in investigation, settlement discussions and all levels of litigation arising out of any claim made against the County within the scope of loss protection furnished by the funds.

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the member governments' contracts and in accordance with the workers' compensation laws of Georgia. The funds are to pay all cost taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

Settled claims in the past three years have not exceeded the coverage.

***4-B. Contingent Liabilities***

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could result in a request for reimbursement to the grantor agency for costs disallowed under terms of the grant. Based on prior experience, the County believes such disallowances, if any, will be immaterial.

The County was a defendant in several lawsuits at September 30, 2013. In the opinion of County management, the outcome of these contingencies will not have a material effect on the financial position of the County.

***4-C. Commitments***

The County has entered into a contract with Emanuel County Hospital (Hospital Authority) wherein the County is obligated to make payments to the Hospital Authority sufficient to pay the principal of and interest on \$4,715,000 Emanuel County Hospital Authority (Georgia), Refunding and Improvement Revenue Anticipation Certificates, Series 1997 and \$10,000,000 Emanuel County Hospital Authority (Georgia) Revenue Anticipation Certificates, Series 2002 as the same become due and payable, to the extent funds of the Hospital Authority pledged to such payment are insufficient for such purposes. The County is obligated under the contract to levy an annual ad valorem tax on all taxable property located within the territorial limits of the County, at such rate within the seven mil limit or such greater millage limit hereafter authorized to produce in each year revenues which are sufficient to fulfill the County's obligations under the contract. The certificates do not constitute a debt of the County. The Series 1997 certificates mature from 1998 thru 2013 with varying interest rates from 3.90% to 5.10%. The Series 2002 certificates mature from 2003 thru 2021 with varying interest rates from 2.00% to 4.60%.

***4-D. Joint Ventures***

Under Georgia law, the County, in conjunction with other cities or counties in the middle Georgia area, is a member of Heart of Georgia Altamaha Regional Development Center (RDC) and is required to pay annual dues thereto. Membership in an RDC is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34 which provides for the organizational structure of the RDC in Georgia. The RDC Board membership includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of an RDC.

Separate financial statements may be obtained from:

Heart of Georgia Altamaha Regional Development Center  
501 Oak Street  
Eastman, Georgia 31023

**Emanuel County, Georgia**  
**Notes to the Basic Financial Statements**  
**For the Year Ended September 30, 2013**

**Note 4 - Other Notes (Continued)**

**4-E. Prior Period Adjustment**

In the Emanuel County Development Authority Fund, land and building held for resale was understated by \$669,599 at September 30, 2012 and 2011 resulting in a prior period adjustment.

	Fund Financial Reporting Level September 30, 2012	Fund Financial Reporting Level September 30, 2011	Government-wide Financial Reporting Level September 30, 2012
Net Position as Previously Reported	\$ 2,454,067	\$ 448,753	\$ 2,454,067
Prior Period Adjustment	<u>669,599</u>	<u>669,599</u>	<u>669,599</u>
Net Position as Restated	<u><u>\$ 3,123,666</u></u>	<u><u>\$ 1,118,352</u></u>	<u><u>\$ 3,123,666</u></u>

**Emanuel County, Georgia**  
**General Fund**  
*Schedule of Revenues, Expenditures and*  
*Changes in Fund Balances - Budget and Actual*  
*For the Year Ended September 30, 2013*

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance With Final Budget</b>
<b>Revenues</b>				
Taxes	\$ 7,330,144	\$ 7,330,144	\$ 7,738,424	\$ 408,280
Licenses and permits	20,300	20,300	21,350	1,050
Intergovernmental	12,375	12,375	904,236	891,861
Charges for services	1,057,230	1,057,230	1,293,871	236,641
Fines and forfeitures	579,881	579,881	519,880	(60,001)
Investment earnings	21,881	21,881	18,795	(3,086)
Miscellaneous	163,578	163,578	138,609	(24,969)
<b>Total Revenues</b>	<b>9,185,389</b>	<b>9,185,389</b>	<b>10,635,165</b>	<b>1,449,776</b>
<b>Expenditures</b>				
<b>Current:</b>				
General government	2,617,221	2,617,221	2,395,056	222,165
Judicial	985,115	985,115	1,027,161	(42,046)
Public safety	2,327,564	2,327,564	2,427,613	(100,049)
Public works	2,193,985	2,193,985	2,657,464	(463,479)
Health and welfare	194,528	194,528	175,079	19,449
Culture and recreation	496,496	496,496	408,331	88,165
Housing and development	346,889	346,889	296,107	50,782
<b>Debt Service:</b>				
Principal	23,591	23,591	105,194	(81,603)
Interest and fiscal charges	-	-	25,085	(25,085)
<b>Total Expenditures</b>	<b>9,185,389</b>	<b>9,185,389</b>	<b>9,517,090</b>	<b>(331,701)</b>
<b>Excess of Revenues Over Expenditures</b>	<b>-</b>	<b>-</b>	<b>1,118,075</b>	<b>1,118,075</b>
<b>Other Financing Sources (Uses)</b>				
Proceeds from the sale of capital assets	-	-	19,750	19,750
Transfers out	-	-	(126,839)	(126,839)
<b>Total Other Financing Sources (Uses)</b>	<b>-</b>	<b>-</b>	<b>(107,089)</b>	<b>(107,089)</b>
<b>Net Change in Fund Balances</b>	<b>\$ -</b>	<b>\$ -</b>	<b>1,010,986</b>	<b>\$ 1,010,986</b>
<b>Fund Balances Beginning of Year</b>			<b>8,126,499</b>	
<b>Fund Balances End of Year</b>			<b>\$ 9,137,485</b>	



**Emanuel County, Georgia**  
**East Central Georgia Drug Task Force Fund**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balances - Budget and Actual**  
**For the Year Ended September 30, 2013**  
**(With Comparative Actual Amounts for The Year Ended September 30, 2012)**

	2013				2012
	Original Budget	Final Budget	Actual	Variance With Final Budget	Actual
<b>Revenues</b>					
Intergovernmental	\$ 143,418	\$ 143,418	\$ 108,255	\$ (35,163)	\$ 213,457
Investment earnings	-	-	25	25	74
Miscellaneous	-	-	-	-	78,382
<b>Total Revenues</b>	143,418	143,418	108,280	(35,138)	291,913
<b>Expenditures</b>					
<b>Current:</b>					
Public safety	143,418	143,418	214,598	(71,180)	296,870
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>\$ -</u>	<u>\$ -</u>	(106,318)	<u>\$ (106,318)</u>	(4,957)
<b>Fund Balances Beginning of Year</b>			176,805		181,762
<b>Fund Balances End of Year</b>			<u>\$ 70,487</u>		<u>\$ 176,805</u>

***Emanuel County, Georgia***  
***Notes to Required Supplementary Information***  
***For the Year Ended September 30, 2013***

***Note 1 – Budgetary Basis of Accounting***

The General Fund and the East Central Georgia Task Force Fund adopt their operating budget on the modified accrual basis of accounting (GAAP basis budget).

**Emanuel County, Georgia**  
**General Fund**  
**Comparative Balance Sheet**  
**September 30, 2013 and 2012**

	<u>2013</u>	<u>2012</u>
<b>Assets</b>		
Cash and cash equivalents	\$ 3,156,893	\$ 2,123,059
Restricted cash	83,196	53,458
Investments	5,050,011	5,152,430
Receivables:		
Accounts	66,980	53,878
Property taxes	275,012	232,943
Sales taxes	196,248	238,424
Intergovernmental	547,318	526,602
Interfund	261,895	-
Inventory	103,283	129,988
<b>Total Assets</b>	<u><u>\$ 9,740,836</u></u>	<u><u>\$ 8,721,943</u></u>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>		
<b>Liabilities</b>		
Accounts payable	\$ 264,133	\$ 274,008
Accrued expenditures	94,727	54,853
Interfund payable	57,886	57,886
<b>Total Liabilities</b>	416,746	386,747
<b>Deferred Inflows of Resources</b>	186,605	208,697
<b>Total Liabilities and Deferred Inflows of Resources</b>	<u>603,351</u>	<u>595,444</u>
<b>Fund Balances</b>		
Nonspendable - not in spendable form	103,283	129,988
Unassigned	9,034,202	7,996,511
<b>Total Fund Balances</b>	<u>9,137,485</u>	<u>8,126,499</u>
<b>Total Liabilities, Deferred Inflow of Resources and Fund Balances</b>	<u><u>\$ 9,740,836</u></u>	<u><u>\$ 8,721,943</u></u>

-

**Emanuel County, Georgia**  
**General Fund**  
**Comparative Statement of Revenues, Expenditures and**  
**Changes in Fund Balances**  
**For the Years Ended September 30, 2013 and 2012**

	<b>2013</b>	<b>2012</b>
<b>Revenues</b>		
Taxes	\$ 7,738,424	\$ 7,266,033
Intergovernmental	904,236	65,720
Licenses and permits	21,350	21,250
Charges for services	1,293,871	1,155,206
Fines and forfeitures	519,880	491,726
Investment earnings	18,795	20,555
Miscellaneous	138,609	277,048
<b>Total Revenues</b>	<b>10,635,165</b>	<b>9,297,538</b>
<b>Expenditures</b>		
<b>Current:</b>		
General government	2,395,056	2,380,828
Judicial	1,027,161	986,985
Public safety	2,427,613	2,248,564
Public works	2,657,464	2,231,023
Health and welfare	175,079	198,104
Culture and recreation	408,331	462,939
Housing and development	296,107	259,051
<b>Debt Service:</b>		
Principal	105,194	102,791
Interest and fiscal charges	25,085	27,488
<b>Total Expenditures</b>	<b>9,517,090</b>	<b>8,897,773</b>
<b>Excess (Deficiency) of Revenues</b>		
<b>Over (Under) Expenditures</b>	<b>1,118,075</b>	<b>399,765</b>
<b>Other Financing Sources (Uses)</b>		
Transfers out	(126,839)	(131,956)
Proceeds from the sale of capital assets	19,750	13,770
<b>Other Financing Sources</b>	<b>(107,089)</b>	<b>(118,186)</b>
<b>Net Change in Fund Balances</b>	<b>1,010,986</b>	<b>281,579</b>
<b>Fund Balances Beginning of Year</b>	<b>8,126,499</b>	<b>7,844,920</b>
<b>Fund Balances End of Year</b>	<b>\$ 9,137,485</b>	<b>\$ 8,126,499</b>

**Emanuel County, Georgia**  
**General Fund**  
**Schedule of Revenues and Other Financing Sources - Budget and Actual**  
**For the Year Ended September 30, 2013**  
**(With Comparative Actual Amounts for The Year Ended September 30, 2012)**

	<b>2013</b>				<b>2012</b>
	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance With Final Budget</b>	<b>Actual</b>
<b>Revenues</b>					
<b>Taxes</b>					
Real property					
Current	5,103,362	5,103,362	\$ 5,146,473	\$ 43,111	\$ 4,964,511
Timber	96,712	96,712	133,907	37,195	92,541
Railroad	15,252	15,252	13,696	(1,556)	13,126
Motor vehicles - tavt	-	-	6,184	6,184	-
Transportation sales tax	-	-	335,401	335,401	-
Real estate transfer tax	5,000	5,000	11,366	6,366	7,873
Franchise taxes	27,766	27,766	35,770	8,004	31,771
Local option sales and use tax	1,350,000	1,350,000	1,242,825	(107,175)	1,379,839
Energy excise tax	-	-	6,456	6,456	-
Alcoholic beverage excise tax	56,500	56,500	55,108	(1,392)	55,179
Insurance premium tax	492,926	492,926	547,318	54,392	526,602
Financial institution tax	37,126	37,126	40,305	3,179	37,126
Interest and penalties	145,500	145,500	163,615	18,115	157,465
<b>Total Taxes</b>	<b>7,330,144</b>	<b>7,330,144</b>	<b>7,738,424</b>	<b>408,280</b>	<b>7,266,033</b>
<b>Licenses and Permits</b>					
Business licenses - alcoholic beverages	14,900	14,900	14,600	(300)	15,200
Non-business licenses and permits	5,400	5,400	6,750	1,350	6,050
<b>Total Licenses and Permits</b>	<b>20,300</b>	<b>20,300</b>	<b>21,350</b>	<b>1,050</b>	<b>21,250</b>
<b>Intergovernmental</b>					
Federal	9,375	9,375	199,193	189,818	2,170
State	3,000	3,000	705,043	702,043	63,550
<b>Total Intergovernmental</b>	<b>12,375</b>	<b>12,375</b>	<b>904,236</b>	<b>891,861</b>	<b>65,720</b>
<b>Totals carried forward</b>	<b>7,362,819</b>	<b>7,362,819</b>	<b>8,664,010</b>	<b>1,301,191</b>	<b>7,353,003</b>

(continued)

**Emanuel County, Georgia**  
**General Fund**  
*Schedule of Revenues and Other Financing Sources - Budget and Actual*  
*For the Year Ended September 30, 2013*  
*(With Comparative Actual Amounts for The Year Ended September 30, 2012)*

(continued)

	2013			2012	
	Original Budget	Final Budget	Actual	Variance With Final Budget	Actual
Brought forward	\$ 7,362,819	\$ 7,362,819	\$ 8,664,010	\$ 1,301,191	\$ 7,353,003
<b>Revenues</b>					
<b>Charges for Services</b>					
General government					
Court costs, fees and charges	145,418	145,418	178,662	33,244	124,904
Election qualifying fees	-	-	975	975	8,252
Motor vehicle tag collection fees	-	-	35,488	35,488	37,642
Other:					
Commissions on tax collections	150,000	150,000	174,023	24,023	164,805
Other charges	350	350	640	290	379
Public safety	444,676	444,676	549,419	104,743	492,366
Utilities/enterprise-sanitation	316,786	316,786	354,664	37,878	326,858
<b>Total Charges for Services</b>	<u>1,057,230</u>	<u>1,057,230</u>	<u>1,293,871</u>	<u>236,641</u>	<u>1,155,206</u>
<b>Fines and Forfeitures</b>					
Court	<u>579,881</u>	<u>579,881</u>	<u>519,880</u>	<u>(60,001)</u>	<u>491,726</u>
<b>Investment Earnings</b>	<u>21,881</u>	<u>21,881</u>	<u>18,795</u>	<u>(3,086)</u>	<u>20,555</u>
<b>Miscellaneous</b>					
Rents and royalties	130,580	130,580	107,490	(23,090)	127,798
Other	<u>32,998</u>	<u>32,998</u>	<u>31,119</u>	<u>(1,879)</u>	<u>149,250</u>
<b>Total Miscellaneous</b>	<u>163,578</u>	<u>163,578</u>	<u>138,609</u>	<u>(24,969)</u>	<u>277,048</u>
<b>Total Revenues</b>	<u>9,185,389</u>	<u>9,185,389</u>	<u>10,635,165</u>	<u>1,449,776</u>	<u>9,297,538</u>
<b>Other Financing Sources:</b>					
Proceeds from the sale of capital assets	<u>-</u>	<u>-</u>	<u>19,750</u>	<u>19,750</u>	<u>13,770</u>
<b>Total Revenues and Other Financing Sources</b>	<u>\$ 9,185,389</u>	<u>\$ 9,185,389</u>	<u>\$ 10,654,915</u>	<u>\$ 1,469,526</u>	<u>\$ 9,311,308</u>

Emanuel County, Georgia  
General Fund  
Schedule of Expenditures and Other Financing Uses - Budget and Actual  
For the Year Ended September 30, 2013  
(With Comparative Actual Amounts for The Year Ended September 30, 2012)

	2013			Variance With Final Budget	2012
	Original Budget	Final Budget	Actual		Actual
<b>Expenditures</b>					
<b>General Government</b>					
<b>Elections</b>					
Personal services	\$ 53,322	\$ 53,322	\$ 57,467	\$ (4,145)	\$ 52,869
Purchased/contracted services	19,412	19,412	22,190	(2,778)	38,065
Supplies	3,950	3,950	2,460	1,490	6,020
<b>Total Elections</b>	<b>76,684</b>	<b>76,684</b>	<b>82,117</b>	<b>(5,433)</b>	<b>96,954</b>
<b>Financial Administration</b>					
Personal services	335,551	335,551	327,340	8,211	229,718
Purchased/contracted services	112,513	112,513	99,376	13,137	106,127
Supplies	8,560	8,560	10,511	(1,951)	7,456
Contingency	50,000	50,000	1,142	48,858	5,000
<b>Total Financial Administration</b>	<b>506,624</b>	<b>506,624</b>	<b>438,369</b>	<b>68,255</b>	<b>348,301</b>
<b>Human Resources</b>					
Personal services	877,924	877,924	734,465	143,459	793,396
Purchased/contracted services	311,716	311,716	285,400	26,316	311,827
Supplies	-	-	-	-	27
<b>Total Human Resources</b>	<b>1,189,640</b>	<b>1,189,640</b>	<b>1,019,865</b>	<b>169,775</b>	<b>1,105,250</b>
<b>Tax Commissioner</b>					
Personal services	187,053	187,053	175,704	11,349	176,472
Purchased/contracted services	38,433	38,433	52,871	(14,438)	40,315
Supplies	23,800	23,800	6,241	17,559	6,431
<b>Total Tax Commissioner</b>	<b>249,286</b>	<b>249,286</b>	<b>234,816</b>	<b>14,470</b>	<b>223,218</b>
<b>Tax Assessor</b>					
Personal services	236,370	236,370	243,599	(7,229)	235,685
Purchased/contracted services	46,896	46,896	38,677	8,219	43,861
Supplies	8,159	8,159	7,035	1,124	9,351
<b>Total Tax Assessor</b>	<b>291,425</b>	<b>291,425</b>	<b>289,311</b>	<b>2,114</b>	<b>288,897</b>
<b>Totals carried forward</b>	<b>2,313,659</b>	<b>2,313,659</b>	<b>2,064,478</b>	<b>249,181</b>	<b>2,062,620</b>

(continued)

Emanuel County, Georgia  
General Fund  
Schedule of Expenditures and Other Financing Uses - Budget and Actual  
For the Year Ended September 30, 2013  
(With Comparative Actual Amounts for The Year Ended September 30, 2012)

(continued)

	2013				2012
	Original Budget	Final Budget	Actual	Variance With Final Budget	Actual
Totals brought forward	\$ 2,313,659	\$ 2,313,659	\$ 2,064,478	\$ 249,181	\$ 2,062,620
<b>Expenditures</b>					
<b>Buildings and Plant</b>					
Personal services	69,218	69,218	77,836	(8,618)	72,185
Purchased/contracted services	71,958	71,958	92,651	(20,693)	73,328
Supplies	162,386	162,386	160,091	2,295	172,695
<b>Total Buildings and Plant</b>	303,562	303,562	330,578	(27,016)	318,208
<b>Total General Government</b>	2,617,221	2,617,221	2,395,056	222,165	2,380,828
<b>Judicial</b>					
<b>Superior Court</b>					
Personal services	203,745	203,745	196,916	6,829	233,705
Purchased/contracted services	147,514	147,514	160,175	(12,661)	139,964
Supplies	12,418	12,418	22,718	(10,300)	15,794
Other	244,492	244,492	264,209	(19,717)	233,690
<b>Total Superior Court</b>	608,169	608,169	644,018	(35,849)	623,153
<b>State Court</b>					
Personal services	65,922	65,922	65,824	98	65,683
Purchased/contracted services	12,197	12,197	11,797	400	11,278
Supplies	1,200	1,200	81	1,119	-
<b>Total State Court</b>	79,319	79,319	77,702	1,617	76,961
<b>Magistrate Court</b>					
Personal services	138,897	138,897	138,006	891	134,941
Purchased/contracted services	11,253	11,253	14,319	(3,066)	13,144
Supplies	3,908	3,908	3,013	895	5,023
<b>Total Magistrate Court</b>	154,058	154,058	155,338	(1,280)	153,108
Totals carried forward	3,458,767	3,458,767	3,272,114	186,653	3,234,050

(continued)



Emanuel County, Georgia  
General Fund  
Schedule of Expenditures and Other Financing Uses - Budget and Actual  
For the Year Ended September 30, 2013  
(With Comparative Actual Amounts for The Year Ended September 30, 2012)

(continued)

	2013			Variance With Final Budget	2012
	Original Budget	Final Budget	Actual		Actual
Totals brought forward	\$ 3,458,767	\$ 3,458,767	\$ 3,272,114	\$ 186,653	\$ 3,234,050
<b>Expenditures</b>					
<b>Judicial (Continued)</b>					
<b>Probate Court</b>					
Personal services	123,635	123,635	118,441	5,194	112,820
Purchased/contracted services	11,015	11,015	23,993	(12,978)	13,431
Supplies	5,119	5,119	5,575	(456)	2,789
<b>Total Probate Court</b>	<b>139,769</b>	<b>139,769</b>	<b>148,009</b>	<b>(8,240)</b>	<b>129,040</b>
<b>Juvenile Court</b>					
Purchased/contracted services	3,800	3,800	2,094	1,706	4,723
<b>Total Judicial</b>	<b>985,115</b>	<b>985,115</b>	<b>1,027,161</b>	<b>(42,046)</b>	<b>986,985</b>
<b>Public Safety</b>					
<b>Uniform Patrol</b>					
Personal services	632,725	632,725	611,459	21,266	616,806
Purchased/contracted services	94,089	94,089	111,163	(17,074)	96,583
Supplies	126,344	126,344	136,172	(9,828)	131,978
<b>Total Uniform Patrol</b>	<b>853,158</b>	<b>853,158</b>	<b>858,794</b>	<b>(5,636)</b>	<b>845,367</b>
<b>Special Detail</b>					
Personal services	-	-	84,983	(84,983)	9,081
<b>Court Services</b>					
Purchased/contracted services	29,805	29,805	41,050	(11,245)	28,270
<b>Jail Operations</b>					
Personal services	612,874	612,874	634,600	(21,726)	595,357
Purchased/contracted services	82,973	82,973	112,428	(29,455)	85,480
Supplies	296,236	296,236	287,673	8,563	275,932
<b>Total Jail Operations</b>	<b>992,083</b>	<b>992,083</b>	<b>1,034,701</b>	<b>(42,618)</b>	<b>956,769</b>
Totals carried forward	5,477,382	5,477,382	5,441,745	35,637	5,207,300

(continued)

Emanuel County, Georgia  
General Fund  
Schedule of Expenditures and Other Financing Uses - Budget and Actual  
For the Year Ended September 30, 2013  
(With Comparative Actual Amounts for The Year Ended September 30, 2012)

(continued)

	2013			Variance	2012
	Original Budget	Final Budget	Actual	With Final Budget	Actual
Totals brought forward	\$ 5,477,382	\$ 5,477,382	\$ 5,441,745	\$ 35,637	\$ 5,207,300
<b>Expenditures</b>					
<b>Public Safety</b>					
<b>Rural Fire Department</b>					
Purchased/contracted services	78,632	78,632	69,300	9,332	68,513
Supplies	9,341	9,341	9,000	341	58,140
Capital outlay	100,000	100,000	100,000	-	-
<b>Total Rural Fire Department</b>	<b>187,973</b>	<b>187,973</b>	<b>178,300</b>	<b>9,673</b>	<b>126,653</b>
<b>Animal Control</b>					
Other	54,254	54,254	43,306	10,948	48,401
<b>Emergency Management</b>					
Personal services	4,650	4,650	4,650	-	4,650
Purchased/contracted services	5,022	5,022	2,110	2,912	2,739
Supplies	5,199	5,199	2,323	2,876	4,703
Capital outlay	6,000	6,000	-	6,000	-
<b>Total Emergency Management</b>	<b>20,871</b>	<b>20,871</b>	<b>9,083</b>	<b>11,788</b>	<b>12,092</b>
<b>Emergency Medical Services</b>					
Purchased/contracted services	30,027	30,027	37,721	(7,694)	35,890
Supplies	55,041	55,041	53,864	1,177	52,444
Other	75,465	75,465	56,586	18,879	107,891
<b>Total Emergency Medical Services</b>	<b>160,533</b>	<b>160,533</b>	<b>148,171</b>	<b>12,362</b>	<b>196,225</b>
<b>Coroner/Medical Examiner</b>					
Personal services	19,697	19,697	21,562	(1,865)	16,934
Purchased/contracted services	8,190	8,190	7,599	591	7,816
Supplies	200	200	64	136	156
Other	800	800	-	800	800
<b>Total Coroner/Medical Examiner</b>	<b>28,887</b>	<b>28,887</b>	<b>29,225</b>	<b>(338)</b>	<b>25,706</b>
<b>Total Public Safety</b>	<b>2,327,564</b>	<b>2,327,564</b>	<b>2,427,613</b>	<b>(100,049)</b>	<b>2,248,564</b>
Totals carried forward	5,929,900	5,929,900	5,849,830	80,070	5,616,377

(continued)

Emanuel County, Georgia  
General Fund  
Schedule of Expenditures and Other Financing Uses - Budget and Actual  
For the Year Ended September 30, 2013  
(With Comparative Actual Amounts for The Year Ended September 30, 2012)

(continued)

	2013			Variance With Final Budget	2012
	Original Budget	Final Budget	Actual		Actual
Totals brought forward	\$ 5,929,900	\$ 5,929,900	\$ 5,849,830	\$ 80,070	\$ 5,616,377
<b>Expenditures</b>					
<b>Public Works</b>					
<b>Solid Waste</b>					
Personal services	179,634	179,634	146,678	32,956	160,542
Purchased/contracted services	505,927	505,927	551,282	(45,355)	528,501
Supplies	107,568	107,568	114,957	(7,389)	104,092
<b>Total Solid Waste</b>	<b>793,129</b>	<b>793,129</b>	<b>812,917</b>	<b>(19,788)</b>	<b>793,135</b>
<b>Maintenance and Shop</b>					
Personal services	854,202	854,202	847,853	6,349	825,325
Purchased/contracted services	95,579	95,579	139,454	(43,875)	91,174
Supplies	451,075	451,075	703,723	(252,648)	521,389
Capital outlay	-	-	153,517	(153,517)	-
<b>Total Maintenance and Shop</b>	<b>1,400,856</b>	<b>1,400,856</b>	<b>1,844,547</b>	<b>(443,691)</b>	<b>1,437,888</b>
<b>Total Public Works</b>	<b>2,193,985</b>	<b>2,193,985</b>	<b>2,657,464</b>	<b>(463,479)</b>	<b>2,231,023</b>
<b>Health and Welfare</b>					
Health - public health administration	136,928	136,928	136,928	-	136,928
Intergovernmental welfare payments	57,600	57,600	38,151	19,449	61,176
<b>Total Health and Welfare</b>	<b>194,528</b>	<b>194,528</b>	<b>175,079</b>	<b>19,449</b>	<b>198,104</b>
<b>Culture and Recreation</b>					
Other	363,578	363,578	275,413	88,165	330,021
<b>Branch Libraries</b>					
Other	132,918	132,918	132,918	-	132,918
<b>Housing and Development</b>					
<b>Agricultural Resources</b>					
Personal services	51,376	51,376	32,933	18,443	32,974
Purchased/contracted services	37,014	37,014	42,017	(5,003)	40,663
Supplies	6,750	6,750	4,795	1,955	6,050
<b>Total Agricultural Resources</b>	<b>95,140</b>	<b>95,140</b>	<b>79,745</b>	<b>15,395</b>	<b>79,687</b>
Totals carried forward	8,910,049	8,910,049	9,170,449	(260,400)	8,588,130

(continued)

Emanuel County, Georgia  
General Fund  
Schedule of Expenditures and Other Financing Uses - Budget and Actual  
For the Year Ended September 30, 2013  
(With Comparative Actual Amounts for The Year Ended September 30, 2012)

(continued)

	2013				2012
	Original Budget	Final Budget	Actual	Variance With Final Budget	Actual
Totals brought forward	\$ 8,910,049	\$ 8,910,049	\$ 9,170,449	\$ (260,400)	\$ 8,588,130
<b>Expenditures</b>					
<b>Housing and Development</b>					
<b>Forest Resources</b>					
Purchased/contracted services	-	-	-	-	18
Supplies	1,000	1,000	233	767	222
Other	30,653	30,653	30,653	-	30,653
<b>Total Forest Resources</b>	31,653	31,653	30,886	767	30,893
<b>Economic Development</b>					
Other	122,639	122,639	102,109	20,530	107,629
<b>Airport</b>					
Other	53,500	53,500	39,878	13,622	-
<b>Code Enforcement</b>					
Personal services	31,101	31,101	32,972	(1,871)	31,076
Purchased/contracted services	7,600	7,600	5,982	1,618	4,960
Supplies	5,256	5,256	4,535	721	4,806
<b>Total Code Enforcement</b>	43,957	43,957	43,489	468	40,842
<b>Total Housing and Development</b>	346,889	346,889	296,107	50,782	259,051
<b>Debt Service</b>					
Principal	23,591	23,591	105,194	(81,603)	102,791
Interest and fiscal charges	-	-	25,085	(25,085)	27,488
<b>Total Debt Service</b>	23,591	23,591	130,279	(106,688)	130,279
<b>Total Expenditures</b>	9,185,389	9,185,389	9,517,090	(331,701)	8,897,773
<b>Other Financing Uses</b>					
Transfers out	-	-	126,839	(126,839)	131,956
<b>Total Expenditures and Other Financing Uses</b>	\$ 9,185,389	\$ 9,185,389	\$ 9,643,929	\$ (458,540)	\$ 9,029,729

**Emanuel County, Georgia**  
**East Central Georgia Drug Task Force**  
**Comparative Balance Sheet**  
**September 30, 2013 and 2012**

	<u>2013</u>	<u>2012</u>
<b>Assets</b>		
Cash and cash equivalents	\$ 155,790	\$ 208,662
Receivables:		
Accounts	99,244	34,234
Intergovernmental	<u>-</u>	<u>62,364</u>
<b>Total Assets</b>	<u><u>\$ 255,034</u></u>	<u><u>\$ 305,260</u></u>
<b>Liabilities and Fund Balances</b>		
<b>Liabilities</b>		
Escrow deposits	\$ 133,813	\$ 128,455
Interfund payable	<u>50,734</u>	<u>-</u>
<b>Liabilities</b>	184,547	128,455
<b>Fund Balances</b>		
Restricted for public safety	<u>70,487</u>	<u>176,805</u>
<b>Total Liabilities and Fund Balances</b>	<u><u>\$ 255,034</u></u>	<u><u>\$ 305,260</u></u>

**Emanuel County, Georgia**  
**Combining Balance Sheet**  
**Nonmajor Special Revenue Funds**  
**For the Year Ended September 30, 2013**  
**(With Comparative Totals At September 30, 2012)**

	2013			2012
	2003 Chip Grant	Enhanced 911	Total Nonmajor Special Revenue Funds	Total Nonmajor Special Revenue Funds
<b>Assets</b>				
Cash and cash equivalents	\$ 365	\$ -	\$ 365	\$ 365
Receivables:				
Accounts	-	68,699	\$ 68,699	96,570
<b>Total Assets</b>	<u>\$ 365</u>	<u>\$ 68,699</u>	<u>\$ 69,064</u>	<u>\$ 96,935</u>
<b>Liabilities and Fund Balances</b>				
<b>Liabilities</b>				
Accounts payable	\$ -	\$ 2,264	\$ 2,264	\$ 5,143
Accrued expenditures	-	7,727	7,727	5,415
<b>Total Liabilities</b>	-	9,991	9,991	10,558
<b>Fund Balances</b>				
Restricted	365	58,708	59,073	86,377
<b>Total Liabilities and Fund Balances</b>	<u>\$ 365</u>	<u>\$ 68,699</u>	<u>\$ 69,064</u>	<u>\$ 96,935</u>

**Emanuel County, Georgia**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Nonmajor Special Revenue Funds**  
**For the Year Ended September 30, 2013**  
**(With Comparative Totals For the Year Ended September 30, 2012)**

	<b>2013</b>			<b>2011</b>
	<b>2003 Chip Grant</b>	<b>Enhanced 911</b>	<b>Total Nonmajor Special Revenue Funds</b>	<b>Total Nonmajor Special Revenue Funds</b>
<b>Revenues</b>				
Charges for services	\$ -	\$ 326,768	\$ 326,768	\$ 388,477
<b>Expenditures</b>				
<b>Current:</b>				
Public safety	-	480,911	480,911	490,219
<b>(Deficiency) of Revenues (Under) Expenditures</b>	-	(154,143)	(154,143)	(101,742)
<b>Other Financing Sources</b>				
Transfers in	-	126,839	126,839	131,956
<b>Net Change in Fund Balances</b>	-	(27,304)	(27,304)	30,214
<b>Fund Balances Beginning of Year</b>	365	86,012	86,377	56,163
<b>Fund Balances End of Year</b>	<u>\$ 365</u>	<u>\$ 58,708</u>	<u>\$ 59,073</u>	<u>\$ 86,377</u>

**Emanuel County, Georgia**  
**2003 Chip Grant Fund**  
**Comparative Balance Sheet**  
**September 30, 2013 and 2012**

	<u>2013</u>	<u>2012</u>
<b>Assets</b>		
Cash and cash equivalents	<u>\$ 365</u>	<u>\$ 365</u>
<b>Fund Balances</b>		
Restricted for capital outlay	<u>\$ 365</u>	<u>\$ 365</u>



**Emanuel County, Georgia**  
**2003 Chip Grant Fund**  
***Comparative Statement of Changes in Fund Balances***  
***For the Years Ended June 30, 2013 and 2012***

<b>Fund Balances Beginning of Year</b>	<u>\$</u>	<u>365</u>	<u>\$</u>	<u>365</u>
<b>Fund Balances End of Year</b>	<u>\$</u>	<u>365</u>	<u>\$</u>	<u>365</u>

**Emanuel County, Georgia**  
**Emergency 911 Fund**  
**Comparative Balance Sheet**  
**September 30, 2013 and 2012**

	<u>2013</u>	<u>2012</u>
<b>Assets</b>		
Accounts receivable	<u>\$ 68,699</u>	<u>\$ 96,570</u>
<b>Liabilities and Fund Balances</b>		
<b>Liabilities</b>		
Accounts payable	\$ 2,264	\$ 5,143
Accrued expenditures	<u>7,727</u>	<u>5,415</u>
<b>Total Liabilities</b>	9,991	10,558
<b>Fund Balances</b>		
Restricted for public safety	<u>58,708</u>	<u>86,012</u>
<b>Total Liabilities and Fund Balances</b>	<u>\$ 68,699</u>	<u>\$ 96,570</u>

**Emanuel County, Georgia**  
**Emergency 911 Fund**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balances - Budget and Actual**  
**For the Year Ended September 30, 2013**  
**(With Comparative Actual Amounts for The Year Ended September 30, 2012)**

	2013				2012
	Original Budget	Final Budget	Actual	Variance With Final Budget	Actual
<b>Revenues</b>					
Charges for services	\$ 415,413	\$ 415,413	\$ 326,768	\$ (88,645)	\$ 388,477
<b>Expenditures</b>					
<b>Current:</b>					
Public safety	415,413	415,413	480,911	(65,498)	490,219
<b>(Deficiency) of Revenues (Under) Expenditures</b>	-	-	(154,143)	(154,143)	(101,742)
<b>Other Financing Sources</b>					
Transfers in	-	-	126,839	126,839	131,956
<b>Net Change in Fund Balances</b>	<u>\$ -</u>	<u>\$ -</u>	(27,304)	<u>\$ (27,304)</u>	30,214
<b>Fund Balances Beginning of Year</b>			86,012		55,798
<b>Fund Balances End of Year</b>			<u>\$ 58,708</u>		<u>\$ 86,012</u>

**Emanuel County, Georgia**  
**SPLOST Fund**  
**Comparative Balance Sheet**  
**September 30, 2013 and 2012**

	<u>2013</u>	<u>2012</u>
<b>Assets</b>		
Cash and cash equivalents	\$ 1,651,098	\$ 1,627,539
Investments	1,004,262	1,013,081
Sales taxes receivable	<u>411,561</u>	<u>480,030</u>
<b>Total Assets</b>	<u>\$ 3,066,921</u>	<u>\$ 3,120,650</u>
<b>Fund Balances</b>		
Restricted for capital outlay	<u>\$ 3,066,921</u>	<u>\$ 3,120,650</u>

**Emanuel County, Georgia**  
**SPLOST Fund**  
**Comparative Statement of Revenues, Expenditures and**  
**Changes in Fund Balances**  
**For the Years Ended September 30, 2013 and 2012**

	<u>2013</u>	<u>2012</u>
<b>Revenues</b>		
Sales taxes	\$ 2,596,503	\$ 2,762,333
Intergovernmental	-	72,500
Investment earnings	9,383	9,805
<b>Total Revenues</b>	<u>2,605,886</u>	<u>2,844,638</u>
<b>Expenditures</b>		
<b>Current:</b>		
General government	52,472	-
Public safety	105,572	-
Public works	24,889	20,516
Intergovernmental	1,634,223	2,227,657
Capital Outlay	406,467	478,179
<b>Debt Service:</b>		
Principal	341,083	1,734,950
Interest	94,909	59,772
<b>Total Expenditures</b>	<u>2,659,615</u>	<u>4,521,074</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	(53,729)	(1,676,436)
<b>Fund Balances Beginning of Year</b>	<u>3,120,650</u>	<u>4,797,086</u>
<b>Fund Balances End of Year</b>	<u>\$ 3,066,921</u>	<u>\$ 3,120,650</u>

**Emanuel County, Georgia**  
**Development Authority of Emanuel County**  
**and the City of Swainsboro Fund**  
**Comparative Statement of Net Position**  
**September 30, 2013 and 2012**

	<u>2013</u>	<u>2012</u>
<b>Assets</b>		
<b>Current Assets:</b>		
Cash and cash equivalents	\$ 806,785	\$ 822,797
Receivables:		
Notes	9,760	4,222
Interfund	57,886	57,886
Land and building held for resale	<u>1,176,571</u>	<u>1,236,170</u>
<b>Total Current Assets</b>	2,051,002	2,121,075
<b>Noncurrent Assets:</b>		
Notes receivable	<u>-</u>	<u>37,800</u>
<b>Total Assets</b>	<u>2,051,002</u>	<u>2,158,875</u>
<b>Liabilities</b>		
<b>Current Liabilities:</b>		
Accounts payable	4,347	14,060
Accrued expenses	2,480	2,071
Interfund payable	<u>516,705</u>	<u>516,705</u>
<b>Total Current Liabilities</b>	<u>523,532</u>	<u>532,836</u>
<b>Net Position</b>		
Unrestricted	<u>\$ 1,527,470</u>	<u>\$ 1,626,039</u>

**Emanuel County, Georgia**  
**Development Authority of Emanuel County**  
**and the City of Swainsboro Fund**  
**Comparative Statement of Revenues,**  
**Expenses and Changes in Fund Net Position**  
**For the Years Ended September 30, 2013 and 2012**

	<u>2013</u>	<u>2012</u>
<b>Operating Revenues</b>		
Miscellaneous	\$ 26,600	\$ 20,212
<b>Operating Expenses</b>		
Personal services	75,568	73,602
Purchased services and supplies	476,125	611,249
<b>Total Operating Expenses</b>	551,693	684,851
<b>Operating (Loss)</b>	(525,093)	(664,639)
<b>Non-operating Revenues (Expenses)</b>		
Operating grants	480,804	287,911
Capital grants	4,806	436,844
Investment earnings	513	895
Gain (loss) on property sales	-	(15,990)
<b>Total Non-operating Revenues (Expenses)</b>	486,123	709,660
<b>Change in Net Position</b>	(38,970)	45,021
<b>Net Position Beginning of Year</b>	1,566,440	1,521,419
<b>Net Position End of Year</b>	\$ 1,527,470	\$ 1,566,440

**Emanuel County, Georgia**  
**Development Authority of Emanuel County**  
**and the City of Swainsboro Fund**  
**Comparative Statement of Cash Flows**  
**For the Years Ended September 30, 2013 and 2012**

	<u>2013</u>	<u>2012</u>
<b>Increase (Decrease) in Cash and Cash Equivalents</b>		
<b>Cash Flows from Operating Activities</b>		
Cash received from customers	\$ 58,862	\$ 20,212
Cash payments for personal services	(84,872)	(73,543)
Cash payments for goods and services	<u>(476,125)</u>	<u>(629,421)</u>
<b>Net Cash Provided by (Used in) Operating Activities</b>	<u>(502,135)</u>	<u>(682,752)</u>
<b>Cash Flows from Noncapital Financing Activities</b>		
Operating grants	480,804	287,911
Increase (decrease) in interfund loan payable	<u>-</u>	<u>100,000</u>
<b>Net Cash Flows from Noncapital Financing Activities</b>	<u>480,804</u>	<u>387,911</u>
<b>Cash Flows from Capital and Related Financing Activities</b>		
Capital grants	4,806	436,844
Other capital item	<u>-</u>	<u>(15,990)</u>
<b>Total Cash Flows from Capital and Related Financing Activities</b>	<u>4,806</u>	<u>420,854</u>
<b>Cash Flows from Investing Activities</b>		
Investment earnings	<u>513</u>	<u>895</u>
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	(16,012)	126,908
<b>Cash and Cash Equivalents Beginning of Year</b>	<u>822,797</u>	<u>695,889</u>
<b>Cash and Cash Equivalents End of Year</b>	<u><u>\$ 806,785</u></u>	<u><u>\$ 822,797</u></u>
<b>Reconciliation of Operating (Loss) to Net Cash Provided by (Used in) Operating Activities</b>		
<b>Operating (Loss)</b>	\$ (525,093)	\$ (664,639)
<b>(Increase) Decrease in Assets:</b>		
Land and building held for resale	-	(30,536)
Notes receivable	32,262	-
<b>Increase (Decrease) in Liabilities:</b>		
Accounts payable	(9,713)	12,364
Accrued expenses	<u>409</u>	<u>59</u>
<b>Net Cash Provided by (Used in) Operating Activities</b>	<u><u>\$ (502,135)</u></u>	<u><u>\$ (682,752)</u></u>



**Emanuel County, Georgia**  
**Emanuel County Development Authority Fund**  
**Comparative Statement of Net Position**  
**September 30, 2013 and 2012**

	<b>2013</b>	<b>As Restated 2012</b>
<b>Assets</b>		
<b>Current Assets:</b>		
Cash and cash equivalents	\$ 206	\$ 206
Receivables:		
Notes	95,000	131,550
Interest	2,083	4,651
Interfund	516,705	516,705
Land and building held for resale	760,310	760,310
<b>Total Current Assets</b>	1,374,304	1,413,422
<b>Noncurrent Assets</b>		
Notes receivable	205,000	305,000
<b>Total Assets</b>	1,579,304	1,718,422
<b>Liabilities</b>		
<b>Current Liabilities:</b>		
Accrued payables	2,083	4,650
Interfund payables	211,161	211,161
Notes payable	-	51,551
Bonds payable	95,000	80,000
<b>Total Current Liabilities:</b>	308,244	347,362
<b>Long-term Liabilities (Net of Current Portion):</b>		
Bonds payable	205,000	305,000
<b>Total Liabilities</b>	513,244	652,362
<b>Net Position</b>		
Unrestricted	\$ 1,066,060	\$ 1,066,060

**Emanuel County, Georgia**  
**Emanuel County Development Authority Fund**  
**Comparative Statement of Revenues,**  
**Expenses and Changes in Fund Net Position**  
**For the Years Ended September 30, 2013 and 2012**

	<u>2013</u>	<u>Restated 2012</u>
<b>Operating Revenues</b>		
Charges for services	\$ 27,697	\$ 33,467
<b>Operating Expenses</b>		
Purchased services	<u>-</u>	<u>52,292</u>
<b>Operating Income (Loss)</b>	27,697	(18,825)
<b>Non-operating Expenses</b>		
Interest expense	<u>(27,697)</u>	<u>(33,467)</u>
<b>Change in Net Position</b>	-	(52,292)
<b>Net Position Beginning of Year, as Restated</b>	<u>1,066,060</u>	<u>1,118,352</u>
<b>Net Position End of Year, as Restated</b>	<u><u>\$ 1,066,060</u></u>	<u><u>\$ 1,066,060</u></u>

**Emanuel County, Georgia**  
**Emanuel County Development Authority Fund**  
**Comparative Statement of Cash Flows**  
**For the Years Ended September 30, 2013 and 2012**

	<u>2013</u>	<u>2012</u>
<b>Increase (Decrease) in Cash and Cash Equivalents</b>		
<b>Cash Flows from Operating Activities</b>		
Cash received from customers	\$ 166,815	\$ 35,758
Cash payments for purchased services	<u>(2,567)</u>	<u>(52,292)</u>
<b>Net Cash Provided by (Used in) Operating Activities</b>	<u>164,248</u>	<u>(16,534)</u>
<b>Cash Flows from Noncapital Financing Activities</b>		
(Increase) decrease in notes receivable	-	551,318
(Increase) decrease in interfund loan receivable	<u>-</u>	<u>(100,000)</u>
<b>Net Cash Flows from Noncapital Financing Activities</b>	<u>-</u>	<u>451,318</u>
<b>Cash Flows from Capital and Related Financing Activities</b>		
Interest	(27,697)	(33,467)
Principal on bonds payable	(85,000)	(350,000)
Principal on notes payable	<u>(51,551)</u>	<u>(51,317)</u>
<b>Net Cash Provided by (Used in) Capital and Related Financing Activities</b>	<u>(164,248)</u>	<u>(434,784)</u>
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	-	-
<b>Cash and Cash Equivalents Beginning of Year</b>	<u>206</u>	<u>206</u>
<b>Cash and Cash Equivalents End of Year</b>	<u><u>\$ 206</u></u>	<u><u>\$ 206</u></u>
<b>Reconciliation of Operating Income to Net Cash Provided by (Used in) Operating Activities</b>		
<b>Operating Income (Loss)</b>	\$ 27,697	\$ (18,825)
<b>(Increase) Decrease in Assets:</b>		
Notes receivable	136,550	-
Interest receivable	2,568	2,291
<b>(Decrease) Increase in Assets:</b>		
Accrued payables	<u>(2,567)</u>	<u>-</u>
<b>Net Cash Provided by (Used in) Operating Activities</b>	<u><u>\$ 164,248</u></u>	<u><u>\$ (16,534)</u></u>

**Emanuel County, Georgia**  
**Emanuel County Revolving Loan Fund**  
**Comparative Statement of Net Position**  
**September 30, 2013 and 2012**

	<u>2013</u>	<u>2012</u>
<b>Assets</b>		
<b>Current Assets:</b>		
Cash and cash equivalents	\$ 11,250	\$ 173
<b>Noncurrent Assets:</b>		
Notes receivable	<u>481,541</u>	<u>490,990</u>
<b>Total Assets</b>	<u>492,791</u>	<u>491,163</u>
<b>Net Position</b>		
Unrestricted	<u>\$ 492,791</u>	<u>\$ 491,163</u>

**Emanuel County, Georgia**  
**Emanuel County Revolving Loan Fund**  
**Comparative Statement of Revenues,**  
**and Changes in Fund Net Position**  
**For the Years Ended September 30, 2013 and 2012**

	<u>2013</u>	<u>2012</u>
<b>Non-operating Revenues</b>		
Investment earnings	\$ 1,628	\$ -
<b>Net Position Beginning of Year</b>	<u>491,163</u>	<u>491,163</u>
<b>Net Position End of Year</b>	<u>\$ 492,791</u>	<u>\$ 491,163</u>

**Emanuel County, Georgia**  
**Emanuel County Revolving Loan Fund**  
**Comparative Statement of Cash Flows**  
**For the Years Ended September 30, 2013 and 2012**

	<u>2013</u>	<u>2012</u>
<b>Increase (Decrease) in Cash and Cash Equivalents</b>		
<b>Cash Flows from Operating Activities</b>		
Collection of notes receivable	\$ 9,449	\$ -
<b>Cash Flows from Investing Activities</b>		
Investment earnings	<u>1,628</u>	<u>-</u>
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	11,077	-
<b>Cash and Cash Equivalents Beginning of Year</b>	<u>173</u>	<u>173</u>
<b>Cash and Cash Equivalents End of Year</b>	<u><u>\$ 11,250</u></u>	<u><u>\$ 173</u></u>
<b>Reconciliation of Operating (Loss) to Net Cash Provided by (Used in) Operating Activities</b>		
<b>Operating Income (Loss)</b>	\$ -	\$ -
<b>(Increase) Decrease in Assets:</b>		
Notes receivables	<u>9,449</u>	<u>-</u>
<b>Net Cash Provided by (Used in) Operating Activities</b>	<u><u>\$ 9,449</u></u>	<u><u>\$ -</u></u>

**Emanuel County, Georgia**  
**Combining Statement of Changes in Fiduciary Assets and Liabilities**  
**Agency Funds**  
**For the Year Ended September 30, 2013**

<b>Tax Commissioner</b>	<b>Balance October 1, 2012</b>	<b>Additions</b>	<b>Deductions</b>	<b>Eliminations</b>	<b>Balance September 30, 2013</b>
<b>Assets</b>					
Cash and cash equivalents	\$ 57,048	\$ 13,915,688	\$ 13,891,059	\$ -	\$ 81,677
<b>Liabilities</b>					
Intergovernmental payable	\$ 57,048	\$ 13,871,486	\$ 13,846,857	\$ -	\$ 81,677
<b>Probate Court</b>	<b>Balance October 1, 2012</b>	<b>Additions</b>	<b>Deductions</b>	<b>Eliminations</b>	<b>Balance September 30, 2013</b>
<b>Assets</b>					
Cash and cash equivalents	\$ 35	\$ 94,077	\$ 94,036	\$ -	\$ 76
<b>Liabilities</b>					
Due to others	\$ 35	\$ 57,335	\$ 57,294	\$ -	\$ 76
<b>Clerk of Superior Court</b>	<b>Balance October 1, 2012</b>	<b>Additions</b>	<b>Deductions</b>	<b>Eliminations</b>	<b>Balance September 30, 2013</b>
<b>Assets</b>					
Cash and cash equivalents	\$ 625,264	\$ 1,500,829	\$ 1,596,196	\$ 79,290	\$ 450,607
<b>Liabilities</b>					
Due to general fund	\$ -	\$ 79,290	\$ -	\$ 79,290	\$ -
Escrow held in custody	-	92,793	-	-	92,793
Due to others	625,264	876,445	1,143,895	-	357,814
<b>Total Liabilities</b>	\$ 625,264	\$ 1,048,528	\$ 1,143,895	\$ 79,290	\$ 450,607

(continued)

**Emanuel County, Georgia**  
**Combining Statement of Changes in Fiduciary Assets and Liabilities**  
**Agency Funds**  
**For the Year Ended September 30, 2013**

(continued)

		<b>Balance</b>				<b>Balance</b>
		<b>October 1, 2012</b>	<b>Additions</b>	<b>Deductions</b>	<b>Eliminations</b>	<b>September 30, 2013</b>
<b>Magistrate Court</b>						
<b>Assets</b>						
Cash and cash equivalents	\$	103	\$ 479,439	\$ 479,302	\$ -	\$ 240
<b>Liabilities</b>						
Due to others	\$	103	\$ 479,288	\$ 479,151	\$ -	\$ 240
<b>Sheriff</b>						
		<b>Balance</b>				<b>Balance</b>
		<b>October 1, 2012</b>	<b>Additions</b>	<b>Deductions</b>	<b>Eliminations</b>	<b>September 30, 2013</b>
<b>Assets</b>						
Cash and cash equivalents	\$	62,839	\$ 187,384	\$ 157,567	\$ -	\$ 92,656
Due from others		1,000	-	-	-	1,000
<b>Total Assets</b>	\$	63,839	\$ 187,384	\$ 157,567	\$ -	\$ 93,656
<b>Liabilities</b>						
Due to others	\$	63,839	\$ 187,384	\$ 157,567	\$ -	\$ 93,656
<b>Totals</b>						
		<b>Balance</b>				<b>Balance</b>
		<b>October 1, 2012</b>	<b>Additions</b>	<b>Deductions</b>	<b>Eliminations</b>	<b>September 30, 2013</b>
<b>Assets</b>						
Cash and cash equivalents	\$	745,289	\$ 16,177,417	\$ 16,218,160	\$ 79,290	\$ 625,256
Due from others		1,000	-	-	-	1,000
<b>Total Assets</b>	\$	746,289	\$ 16,177,417	\$ 16,218,160	\$ 79,290	\$ 626,256
<b>Liabilities</b>						
Intergovernmental payable	\$	57,048	\$ 13,871,486	\$ 13,846,857	\$ -	\$ 81,677
Due to general fund		-	79,290	-	79,290	-
Escrow held in custody		-	92,793	-	-	92,793
Due to others		689,241	1,600,452	1,837,907	-	451,786
<b>Total Liabilities</b>	\$	746,289	\$ 15,644,021	\$ 15,684,764	\$ 79,290	\$ 626,256



EMANUEL COUNTY, GEORGIA  
SCHEDULE OF PROJECTS CONSTRUCTED WITH SPECIAL PURPOSE LOCAL SALES TAX PROCEEDS  
September 30, 2013

	ORIGINAL ESTIMATED COST	CURRENT ESTIMATED COST	<u>EXPENDITURES</u>			ESTIMATED PERCENTAGE OF COMPLETION
			PRIOR YEARS	CURRENT YEAR	TOTAL	
<b><u>PROJECTS UNDER 2010 REFERENDUM</u></b>						
General Obligation Bonds-principal	\$ 828,379	\$ 828,379		\$ 26,083	\$ 26,083	3%
Hospital Authority Bonds	4,775,062	4,775,062		979,063	979,063	21%
Bonds-County Projects	1,560,000	1,560,000		315,000		
Interest	1,000,000	1,000,000		94,909		
City of Adrian	232,996	232,996		34,984	34,984	15%
City of Garfield	66,000	66,000		9,910	9,910	100%
City of Nunez	63,008	63,008		9,461	9,461	100%
City of Oak Park	151,402	151,402		22,641	22,641	15%
City of Stillmore	292,832	292,832		44,051	44,051	15%
City of Summertown	61,378	61,378		9,215	9,215	15%
City of Swainsboro	2,728,866	2,728,866		420,635	420,635	100%
City of Twin City	694,456	694,456		104,263	104,263	100%
County Buildings	2565621	2565621		589,400	589,400	100%
	<u>\$ 15,020,000</u>	<u>\$ 15,020,000</u>	<u>\$ -</u>	<u>\$ 2,659,615</u>	<u>\$ 2,249,706</u>	<u>27%</u>

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Commissioners of Roads and Revenues  
Emanuel County, Georgia

I have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Emanuel County, Georgia, as of and for the year ended September 30, 2013, which collectively comprise the Emanuel County, Georgia's basic financial statements and have issued my report thereon dated March 27, 2014. I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

Management of City of Swainsboro, Georgia is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing my audit, I considered Emanuel County, Georgia's internal control over financial reporting as a basis for designing my auditing procedures for the purpose of expressing my opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the Emanuel County, Georgia's internal control over financial reporting. Accordingly, I do not express an opinion on the effectiveness of the Emanuel County, Georgia's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

My consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. I did not identify any deficiencies in internal control over financial reporting that I consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Emanuel County, Georgia's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

I noted certain matters that I reported to management of Emanuel County, Georgia, in a separate letter dated March 27, 2014.

This report is intended solely for the information and use of management, county commissioners, others within the organization, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in black ink that reads "Steve Avery". The signature is written in a cursive, flowing style.

March 27, 2014