

EMANUEL COUNTY, GEORGIA
FINANCIAL STATEMENTS
FOR THE YEAR ENDED SEPTEMBER 30, 2016

Emanuel County, Georgia
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For The Year Ended September 30, 2016

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INDEPENDENT AUDITOR'S REPORT

To the Commissioners of Emanuel County
Emanuel County, Georgia

I have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Emanuel County, Georgia, as of and for the year ended September 30, 2016 which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's responsibility

My responsibility is to express opinions on these financial statements based on my audit. I conducted my audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. According, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinion.

Opinions

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate

discretely presented component units, each major fund, and the aggregate remaining fund information of Emanuel, Georgia as of September 30, 2016, and the respective change in financial position, and where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Reporting Required by Government Auditing Standards

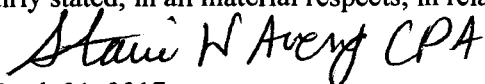
In accordance with *Government Auditing Standards*, I have also issued my report dated March 31, 2017 on my consideration of the County's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance.

Other Matters

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide me with sufficient evidence to express an opinion or provide any assurance.

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Emanuel County, Georgia's basic financial statements. The combining and individual nonmajor fund financial statements, the SPLOST schedule and other supplementary information are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements and other supplementary information have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in my opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The combining and individual non major fund financial statements and other supplementary information is the responsibility of management and was derived from and related directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements as a whole. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the combining individual nonmajor fund financial statements and other supplementary information is fairly stated, in all material respects, in relation to the financial statements as a whole.

Stacie H. Avery CPA

March 31, 2017

MANAGEMENT'S DISCUSSION AND ANALYSIS

Within this section of Emanuel County's (the County) annual financial report, the County's management is pleased to provide this narrative discussion and analysis of the financial activities of the County for the fiscal year ended September 30, 2016. The County's financial performance is discussed and analyzed within the context of the accompanying financial statements and disclosures following this section.

Financial Highlights

- The County's assets exceeded its liabilities by \$23,302,020 (net position) for the fiscal year reported.
- Total net assets are comprised of the following:
 - (1) Net investment in capital assets of \$11,404,709 include property and equipment, net of accumulated depreciation, and reduced for outstanding debt related to the purchase or construction of capital assets.
 - (2) Net position of \$2,935,545 is restricted by constraints imposed from outside the County such as debt covenants, grantors, laws, or regulations.
 - (3) Unrestricted net position of \$8,961,766 represent the portion available to maintain the County's continuing obligations to citizens and creditors.
- The County's governmental funds reported total ending fund balance of \$9,050,343 this year. This compares to the prior year ending fund balance of \$10,825,497, showing a decrease of \$1,775,154 during the current year. Unassigned fund balance of \$6,110,205 for fiscal year 2016 shows a \$1,644,509 decrease from the prior year.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$6,110,205, or 38.1% of total General Fund expenditures, a decrease from the 59.9% at September 30, 2015.
- Overall, the County continues to maintain a strong financial position, in spite of a somewhat depressed economy.

The above financial highlights are explained in more detail in the "financial analysis" section of this document.

Overview of the Financial Statements

This Management Discussion and Analysis document introduces the County's basic financial statements. The basic financial statements include: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements. The County also includes in this report additional information to supplement the basic financial statements.

Government-wide Financial Statements

The County's annual report includes two government-wide financial statements. These statements provide both long-term and short-term information about the County's overall financial status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in accrual accounting and elimination or reclassification of activities between funds.

The first of these government-wide statements is the *Statement of Net Position*. This is the government-wide statement of position presenting information that includes all of the County's assets and liabilities, with the difference reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County as a whole is improving or deteriorating. Evaluation of the overall health of the County would extend to other nonfinancial factors such as diversification of the taxpayer base or the condition of County infrastructure, in addition to the financial information provided in this report.

The second government-wide statement is the *Statement of Activities*, which reports how the County's net assets changed during the current fiscal year. All current year revenues and expenses are included regardless of when cash is received or paid. An important purpose of the design of the statement of activities is to show the financial reliance of the County's distinct activities or functions on revenues provided by the County's taxpayers.

Both government-wide financial statements distinguish governmental activities of the County that are principally supported by sales taxes and from business-type activities that are intended to recover all or a significant portion of their costs through user fees and charges. Governmental activities include general government, judicial, public safety, public works, health and welfare, culture and recreation and housing and development. Business-type activities include the development authorities and the revolving loan fund.

The government-wide financial statements are presented on pages 14 and 15 of this report.

Fund Financial Statements

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The County uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the County's most significant funds rather than the County as a whole. Major funds are separately reported while all others are combined into a single, aggregated presentation. Individual fund data for nonmajor funds is provided in the form of combining statements in a later section of this report.

The County has three kinds of funds:

Governmental funds are reported in the fund financial statements and encompass the same functions reported as governmental activities in the government-wide financial statements. However, the focus is very different with fund statements providing a distinctive view of the County's governmental funds. These statements report short-term fiscal accountability focusing on the use of spendable resources and balances of spendable resources available at the end of the year. They are useful in evaluating annual financing requirements of governmental programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund operating statement provide a reconciliation to assist in understanding the differences between these two perspectives.

The basic governmental fund financial statements are presented on pages 16-19 of this report.

Individual fund information for nonmajor governmental funds is found in combining statements in a later section of this report.

Proprietary funds are reported in the fund financial statements and generally report services for which the County charges customers a fee. The three County proprietary funds are classified as enterprise funds. This enterprise fund essentially encompasses the same functions reported as business-type activities in the government-wide statements.

The basic enterprise fund financial statements are presented on pages 20-22 of this report.

Fiduciary fund type includes the County's agency funds, which temporarily hold resources primarily for the County's constitutional officers. There is one basic statement, a "statement of fiduciary assets and liabilities" which reports the various agency funds' assets and liabilities. This statement is presented on page 23.

Notes to the Basic Financial Statements

The accompanying notes to the basic financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the basic financial statements begin on page 24 of this report.

Required Supplementary Information (RSI)

Budgetary comparison schedule is included as "required supplementary information" for the general fund. This schedule is presented on page 42.

Other Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain supplementary information concerning the County's budget presentations. Budgetary comparison schedules for all other governmental funds can be found in a later section of this report. These statements and schedules demonstrate compliance with the County's adopted and final revised budget. As discussed, the County reports major funds in the basic financial statements. This schedule includes a schedule of the comparison of the general fund budget and actual in detail. Combining and individual statements and schedules for nonmajor funds are presented in a subsequent section of this report beginning on page 47.

Financial Analysis of the County as a Whole

The County implemented the new financial reporting model a number of years ago. Over time, as year-to-year financial information is accumulated on a consistent basis, changes in net assets may be observed and used to discuss the changing financial position of the County as a whole.

The County's net position at fiscal year-end is \$23,302,020. The following table provides a summary of the County's net position:

Summary of Net Position

| | Governmental Activities | | Business-type Activities | | Total | |
|---------------------------|--------------------------------|----------------------|---------------------------------|---------------------|----------------------|----------------------|
| | 2016 | 2015 | 2016 | 2015 | 2016 | 2015 |
| Assets: | | | | | | |
| Current assets | \$ 10,094,780 | \$ 11,534,044 | \$ 3,582,197 | \$ 3,188,074 | \$ 13,676,977 | \$ 14,722,118 |
| Non-current | | | | | | |
| Other | | | - | - | - | - |
| Capital assets | 15,139,603 | 14,097,330 | - | - | 15,139,603 | 14,097,330 |
| Total assets | 25,234,383 | 25,631,374 | 3,582,197 | 3,188,074 | 28,816,580 | 28,819,448 |
| Liabilities: | | | | | | |
| Current liabilities | 3,030,182 | 746,321 | 8,496 | 111,219 | 3,038,678 | 857,540 |
| Long-term liabilities | 2,475,882 | 4,224,955 | - | - | 2,475,882 | 4,224,955 |
| Total liabilities | 5,506,064 | 4,971,276 | 8,496 | 111,219 | 5,514,560 | 5,082,495 |
| Net position: | | | | | | |
| Net investment in | | | | | | |
| capital assets | 11,404,709 | 10,831,456 | - | - | 11,404,709 | 10,831,456 |
| Restricted | 2,935,545 | 3,005,998 | - | - | 2,935,545 | 3,005,998 |
| Unrestricted | 5,388,065 | 6,822,644 | 3,573,701 | 3,076,855 | 8,961,766 | 9,899,499 |
| Total net position | \$ 19,728,319 | \$ 20,660,098 | \$ 3,573,701 | \$ 3,076,855 | \$ 23,302,020 | \$ 23,736,953 |

The County continues to maintain a high current ratio. The current ratio compares current assets to current liabilities and is an indication of the ability to pay current obligations. The current ratio for governmental activities is 3.3 to 1 in fiscal year 2016 as compared to 15.5 to 1 in fiscal year 2015.

The current ratio for business-type activities is 421.6 to 1 in fiscal year 2016 as compared to 28.7 to 1 in fiscal year 2015. For the County overall, the current ratio is 4.5 to 1 in fiscal year 2016 as compared to 17.2 to 1 in fiscal year 2015. These ratios are very strong.

The governmental activities net position decreased \$931,779 and increased \$496,846 for business-type activities. The County's overall financial position decreased by \$434,933 during fiscal year 2016.

Note that approximately 57.8% of the governmental activities' net position is tied up in capital. The County uses these capital assets to provide services to its citizens. Business-type activities "investment in capital assets, net of related debt" is zero since all of these capital assets are zero as they are fully depreciated and they have no outstanding debt.

(This page continued on the subsequent page)

MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)
As of and For the Year Ended September 30, 2016

Emanuel County, Georgia

The following table provides a summary of the County's changes in net position:

Summary of Changes in Net Position

| | Governmental Activities | | Business-type Activities | | Total | |
|---|--------------------------------|----------------------|---------------------------------|---------------------|----------------------|----------------------|
| | Restated | | Restated | | Restated | |
| | 2016 | 2015 | 2016 | 2015 | 2016 | 2015 |
| Revenues: | | | | | | |
| Program: | | | | | | |
| Charges for services | \$ 1,951,470 | \$ 2,055,717 | \$ - | \$ 13,325 | \$ 1,951,470 | \$ 2,069,042 |
| Operating grants | 24,625 | 2,113,823 | 429,432 | 830,343 | 454,057 | 2,944,166 |
| Capital grants | 1,324,167 | 5,303 | - | - | 1,324,167 | 5,303 |
| General: | | | | | | |
| Taxes | 10,961,637 | 10,179,630 | - | - | 10,961,637 | 10,179,630 |
| Other | 358,937 | 128,235 | 223,278 | 100,043 | 582,215 | 228,278 |
| Total revenues | 14,620,836 | 14,482,708 | 652,710 | 943,711 | 15,273,546 | 15,426,419 |
| Program Expenses: | | | | | | |
| General government | 2,771,987 | 2,866,611 | - | - | 2,771,987 | 2,866,611 |
| Judicial | 1,189,013 | 1,064,093 | - | - | 1,189,013 | 1,064,093 |
| Public safety | 3,371,398 | 3,587,004 | - | - | 3,371,398 | 3,587,004 |
| Public works | 5,704,640 | 4,165,113 | - | - | 5,704,640 | 4,165,113 |
| Health and welfare | 208,721 | 209,722 | - | - | 208,721 | 209,722 |
| Culture and recreation | 1,486,395 | 1,624,781 | - | - | 1,486,395 | 1,624,781 |
| Housing and development | 364,555 | 420,987 | - | - | 364,555 | 420,987 |
| Interest | 101,503 | 97,456 | - | - | 101,503 | 97,456 |
| Development authorities | - | - | 510,267 | 811,040 | 510,267 | 811,040 |
| Total expenses | 15,198,212 | 14,035,767 | 510,267 | 811,040 | 15,708,479 | 14,846,807 |
| Excess (deficiency) of revenues over expenses | (577,376) | 446,941 | 142,443 | 132,671 | (434,933) | 579,612 |
| Transfers | (354,403) | - | 354,403 | - | - | - |
| Beginning net position | 20,660,098 | 20,213,157 | 3,076,855 | 2,944,184 | 23,736,953 | 23,157,341 |
| Ending net position | \$ 19,728,319 | \$ 20,660,098 | \$ 3,573,701 | \$ 3,076,855 | \$ 23,302,020 | \$ 23,736,953 |

GOVERNMENTAL REVENUES

The County is heavily reliant on property taxes and sales taxes to support governmental operations and capital. Property taxes totaling \$6,202,618 provided 42.4% of the County's total governmental revenues for fiscal year 2016 as compared to \$5,690,939 or 39.3% for fiscal year 2015. Sales taxes are the second largest revenue source with approximately \$3.4 million of revenues or 23.3% of the total as compared to approximately \$3.7 million of revenues or 25.6% of the total for fiscal year 2015. Because of the County's healthy financial position, we have been able to earn \$18,636 in unrestricted interest earnings to support governmental activities as compared to \$29,411 in fiscal year 2015.

Also, note that program revenues cover only 21.7% of governmental operating expenses, up from 29.7% in fiscal year 2015. This means that the government's taxpayers and the County's other general governmental revenues fund 78.3% of the governmental activities. As a result, the general economy and the county businesses have a major impact on the County's revenue streams.

GOVERNMENTAL FUNCTIONAL EXPENSES

Approximately 59.7% of the County's expenses are used for public safety and public works. Public safety spends over \$3.3 million or 22.2% of total governmental activities expenses and the public works function spends approximately \$5.7 million or 37.5% of the same total amount. The general government function totals approximately \$2.7 million or 18.2% of total governmental expenses.

This table presents the cost of each of the County's programs, including the net costs (i.e., total cost less revenues generated by the activities). The net costs illustrate the financial burden that was placed on the County's taxpayers by each of these functions.

Governmental Activities

| | Total Cost of Services | | Net Cost of Services | |
|-------------------------|------------------------|----------------------|----------------------|---------------------|
| | 2016 | 2015 | 2016 | 2015 |
| General government | \$ 2,771,987 | \$ 2,866,611 | \$ 2,231,869 | \$ 2,344,150 |
| Judicial | 1,189,013 | 1,064,093 | 1,189,013 | 1,064,093 |
| Public safety | 3,371,398 | 3,587,004 | 2,417,313 | 2,529,772 |
| Public works | 5,704,640 | 4,165,113 | 3,898,581 | 1,570,863 |
| Health and welfare | 208,721 | 209,722 | 208,721 | 209,722 |
| Culture and recreation | 1,486,395 | 1,624,781 | 1,486,395 | 1,624,781 |
| Housing and development | 364,555 | 420,987 | 364,555 | 420,987 |
| Interest | 101,503 | 97,456 | 101,503 | 97,456 |
| Total | <u>\$ 15,198,212</u> | <u>\$ 14,035,767</u> | <u>\$ 11,897,950</u> | <u>\$ 9,861,824</u> |

After reducing gross expenses by program revenues, public safety totals 25.6% of the net cost of services, or almost identical to the fiscal year of 25.7%.

BUSINESS-TYPE ACTIVITIES

The County operates three business-type activities, two development authorities and a revolving loan program. The *Development Authority of Emanuel County and the City of Swainsboro* administers most development projects while the *Emanuel County Development Authority* provides the financing of the project.

Development Authority of Emanuel County and the City of Swainsboro – This Authority promotes business and industry in the County. In fiscal year 2016, the “*Development Authority of Emanuel County and the City of Swainsboro*” fund received grants from the County totaling \$429,432, all for operating expenses. This fund reported an operating loss of \$304,150 before non-operating revenue (expense) and a net increase in net position of \$125,763. Total net position at September 30, 2016 was \$1,618,544.

Emanuel County Development Authority – This Authority promotes business and industry in the County by providing financing and incentive packages. In fiscal year 2016, the “*Emanuel County Development Authority*” fund reported no activity. This fund reports ending net position of \$1,065,854.

Emanuel County Revolving Loan Fund – This fund promotes business and industry by providing direct loans to businesses located within the County. At September 30, 2016, this fund reports net position of \$889,303, which is cash of just \$263,523 and a revolving loan receivable of \$625,780 from Hot Set, a German Company.

Financial Analysis of the County's Funds

Governmental Funds

As discussed, governmental funds are reported in the fund statements with a short-term, inflow and outflow of spendable resources focus. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. Governmental funds reported ending fund balances of \$9,050,343 at September 30, 2016 as compared to \$10,825,497 at September 30, 2015. Of this year-end total, \$6,110,205 is unassigned indicating availability for continuing County service requirements. In addition, \$4,593 is classified as nonspendable for inventory and restricted is \$2,935,545, most for capital projects.

The total ending fund balances of governmental funds report a decrease of \$1,775,154 or 16.4% below the prior year amount. The general fund accounted for the majority of the decrease.

Major Governmental Funds

General Fund - The general fund is the County's primary operating fund and the largest source of day-to-day service delivery. The general fund's fund balance decreased by \$1,704,701 or 21.8%, as compared to a decrease of \$1,369,655 or 14.9% in fiscal year 2015.

In total, taxes increased 10%. Current property taxes in fiscal year 2016 decreased by \$674,720 or 12.6%, due to the adjustment in deferred revenues. The general fund's local option sales taxes increased just \$4,658 below the fiscal year 2015 amount. The increase in fiscal year 2016 is primarily because of the flat economy. User charges for public safety decreased from the fiscal year 2015 amount by \$36,893 or 13.5%, primarily due to lower reimbursement rates for prisoner care. Court costs and charges decreased \$14,157 or 8.8%.

Court fines decreased \$68,072 or 14.5%.

Intergovernmental state revenue decreased \$769,048 or 36.6%. The increase relates primarily to TIA revenue, which doubled for the paving of a County road. Federal intergovernmental revenue decreased because a striping grant was received in fiscal year 2015 that was not duplicated in this fiscal year.

Most other revenue streams were consistent with that of fiscal year 2015. In total, revenues were up \$136,780 or 1.2% over fiscal 2015.

On the expenditure side, total general fund expenditures increased \$3,101,214 or 23.1% more than fiscal year 2015.

The major changes in expenditures from the prior fiscal year follow.

Under general government, financial administration personal services due to employing another full-time person and in fiscal year 2015, there was a vacancy, as compared to no vacancies in fiscal year 2016. Purchased services increased \$42,998 or 37.5% due to various improvements being made.

Sheriff's supplies were down \$137,466 with one-time costs in fiscal year 2015 that were not duplicated in fiscal 2016. Jail supplies increased \$65,059 or 20.3% over last year. In this fiscal year 2015, there were numerous purchased service costs to set up the department, thus a reduction of \$90,422 in this cost category.

The \$1.8 million increase in roadway supplies and an increase in capital outlays of \$2.4 million relate to a DOT grant.

The general fund's ending unassigned fund balance of \$6,110,205 at September 30, 2016 is very strong, representing the equivalent of 38.1% of annual general fund expenditures as compared to 59.9% at September 30, 2015.

SPLOST Fund – This fund accounts for the voter approved special purpose local option sales taxes to retire general obligation sales tax bonds. The fund also accounts for the construction of approved projects. In fiscal year 2016, the County incurred capital expenditures of \$208,621.

This fund also shared this revenue stream with cities located within the County and the County hospital (\$1,485,390). Debt service costs of \$411,354 were incurred in this fiscal year. At September 30, 2016, the fund balance was \$2,891,913.

The Proprietary Funds

The proprietary fund statements share the same focus as the government-wide statements, reporting both short-term and long-term information about financial status. Therefore, the analysis is presented above.

Budgetary Highlights

The total general fund revenue budget of \$11,080,592 was not amended. In total, the County realized 105.6% of the estimated revenue budget.

Current property taxes were below the final budget by \$614,844 or 11.6%, due to conservative budgeting of revenues and the deferred revenue mentioned above. Sales taxes were below budget by \$95,729 due to the flat economy.

Intergovernmental revenue budget was exceeded by \$513,532 because the grants were not completely budgeted, as these amounts were not known when the budget was adopted. Most other revenue sources were similar to the adopted budget. In total, revenues exceeded the budget by \$623,865

In total, expenditures exceeded the budget by \$4 million. The expenditure side of the budget for the general fund was overspent by \$5,802,411 or 56.6%. Within the general government function, the budget was overspent by \$456,972 or 20.5% and the public safety budget was overspent by \$270,146. The public works budget was exceeded by \$3,440,313 for the DOT grant which costs were not budgeted.

Capital Assets and Debt Administration

Capital Assets

The County's net investment in capital assets for governmental activities as of September 30, 2016, was \$15,139,603. The business-type activities capital assets are fully depreciated. See Note 3-E for additional information about changes in capital assets during the fiscal year and outstanding at the end of the year.

The following table provides a summary of capital asset activity.

| | Capital Assets | | | | | |
|---------------------------------|-------------------------|---------------|---------------------|--------|---------------|---------------|
| | Governmental Activities | | Business Activities | | Total | |
| | 2016 | 2015 | 2016 | 2015 | 2016 | 2015 |
| Non-depreciable assets: | | | | | | |
| Land | \$ 889,274 | \$ 878,274 | \$ - | \$ - | \$ 889,274 | \$ 878,274 |
| Depreciable assets: | | | | | | |
| Buildings and improvements | 10,062,941 | 10,037,979 | - | - | 10,062,941 | 10,037,979 |
| Equipment and vehicles | 9,785,600 | 8,520,826 | 34,522 | 34,522 | 9,820,122 | 8,555,348 |
| Infrastructure | 4,737,887 | 4,412,473 | - | - | 4,737,887 | 4,412,473 |
| Total depreciable assets | 24,586,428 | 22,971,278 | 34,522 | 34,522 | 24,620,950 | 23,005,800 |
| Less accumulated depreciation | 10,336,099 | 9,752,222 | 34,522 | 34,522 | 10,370,621 | 9,786,744 |
| Book value - depreciable assets | 14,250,329 | 13,219,056 | - | - | 14,250,329 | 13,219,056 |
| Percentage depreciated | 42% | 42% | 100% | 100% | 42% | 43% |
| Book value - all assets | \$ 15,139,603 | \$ 14,097,330 | \$ - | \$ - | \$ 15,139,603 | \$ 14,097,330 |

At September 30, 2016, the depreciable capital assets for governmental activities were 42% depreciated. This compares exactly to the September 30, 2015 percentage. This comparison indicates that the County is replacing its assets at about the same rate as they are depreciating, which is a positive indicator.

The major increases in governmental activities capital assets in equipment and vehicles were for computer software, ten new motor graders, two ambulances and other public safety equipment.

Long-term Debt

During fiscal year 2016, the County retired \$340,000 of general obligation bonds. At the end of the fiscal year, the County had general obligation sales tax bonds outstanding of \$1,780,000.

(This page continued on the subsequent page)

The following table presents comparisons of the County's outstanding debt.

| | Outstanding Borrowings | | | | | | |
|--|----------------------------|--------------|-----------------------------|------------|--------------|--------------|-------------|
| | Governmental Activities | | Business-type Activities | | Totals | | % Change |
| | 2016 | 2015 | 2016 | 2015 | 2016 | 2015 | |
| Capital leases | \$ - | \$ 951,005 | \$ - | \$ - | \$ - | \$ 951,005 | 100% |
| General obligation bonds | 1,780,000 | 2,120,000 | - | - | 1,780,000 | 2,120,000 | -16% |
| Revenue bonds | - | - | - | 105,000 | - | 105,000 | -100% |
| Notes | 1,954,895 | 194,869 | - | - | 1,954,895 | 194,869 | 903% |
| Landfill closure and postclosure care | 1,011,103 | 1,001,092 | - | - | 1,011,103 | 1,001,092 | 1% |
| Compensated absences | 198,895 | 152,858 | - | - | 198,895 | 152,858 | 30% |
| Total | \$ 4,944,893 | \$ 4,419,824 | \$ - | \$ 105,000 | \$ 4,944,893 | \$ 4,524,824 | 9% |

See Note 3-G for additional information about the County's long-term debt.

Economic Conditions Affecting the County

The County is physically located in the mid-eastern portion of the State of Georgia, 182 miles southeast of the State capitol, Atlanta, Georgia. The County's land area is 686 square miles with 33.2 persons per square mile. This compares favorably with the State of Georgia's rate of 141.4 persons per square mile. We are a rural County. The 2016 population was 22,708, which has risen from 21,837 in 2000. The County seat is Swainsboro, Georgia, which makes up approximately 31% of the County's population. Services are the largest employment sector providing 70% of the jobs. Statewide, the service industry provides 83% of the jobs.

Since the County relies primarily on property and sales taxes for its operating revenue, changes in the economy definitely affect these revenue streams. Since sales taxes are, an "elastic revenue stream," in a sluggish economy, the sales tax revenue is reduced immediately. Property taxes are considered "inelastic" in the short-term; this revenue stream is more stable. Fortunately, for the County, because of its revenue stream makeup, it is able to survive financially in a slow economy.

The estimated population for 2016 is 22,708. The median age is 36.9 versus 35.4 in the State of Georgia. The private nonfarm establishments for 2011 totaled 393 and the private nonfarm employment totaled 4,889. 20% of the population lives below the poverty level as compared to 13.4% in the State of Georgia. 14.7% of the family income earn over \$100,000 as compared to 25% in the State of Georgia.

County per capita personal income is \$27,455 as compared to the State of Georgia's rate of \$37,449. The County's per capita personal income is 73% of the State's per capita income. Per capita income is total personal income (including wages, dividends, interest, rent, and government payments) divided by the total population. It is commonly used as an indicator of the quality of consumer markets and the economic well being of a community.

At September 30, 2016, the unemployment rate in our County was 8.5% as compared to the State of Georgia's rate, which is 5.9%.

Contacting the County's Financial Management

This financial report is designed to provide a general overview of the County's finances, comply with finance-related laws and regulations, and demonstrate the County's commitment to public accountability. If you have questions about this report or would like to request additional information, contact the County's Administrator at 101 North Main Street, Swainsboro, Georgia 30401.

Emanuel County, Georgia
Statement of Net Position
September 30, 2016

| | Primary Government | | | Component Unit |
|---|-------------------------|--------------------------|----------------------|--------------------|
| | Governmental Activities | Business-type Activities | Total | |
| Assets | | | | |
| Current Assets | | | | |
| Cash and cash equivalents (Note 3A) | \$ 3,422,320 | \$ 1,178,761 | \$ 4,601,081 | \$ 694,822 |
| Investments | 4,803,913 | - | 4,803,913 | - |
| Receivables: | | | | |
| Accounts | 168,153 | - | 168,153 | 96,840 |
| Property taxes | 541,911 | - | 541,911 | - |
| Sales taxes | 326,217 | - | 326,217 | - |
| Intergovernmental | 674,397 | 175,950 | 850,347 | - |
| Notes receivable | - | 625,780 | 625,780 | - |
| Interfund | 153,276 | (153,276) | - | - |
| Inventory | 4,593 | - | 4,593 | - |
| Prepaid items | - | - | - | - |
| Land held for resale | - | 1,754,982 | 1,754,982 | - |
| Total Current Assets | 10,094,780 | 3,582,197 | 13,676,977 | 791,662 |
| Non-current Assets | | | | |
| Capital assets (Note 3E) | | | | |
| Nondepreciable | 889,274 | - | 889,274 | - |
| Depreciable, net | 14,250,329 | - | 14,250,329 | 13,852 |
| Total Non-current Assets | 15,139,603 | - | 15,139,603 | 13,852 |
| Total Assets | 25,234,383 | 3,582,197 | 28,816,580 | 805,514 |
| Deferred outflows of resources | - | - | - | 155,745 |
| Total Assets and Deferred Outflows of Resources | 25,234,383 | 3,582,197 | 28,816,580 | 961,259 |
| Liabilities | | | | |
| Current Liabilities | | | | |
| Accounts payable | 262,150 | 3,499 | 265,649 | 195 |
| Accrued expenses payable | 60,616 | 4,997 | 65,613 | - |
| Accrued interest payable | 11,146 | - | 11,146 | - |
| Other payable | 227,260 | - | 227,260 | - |
| Intergovernmental payable | - | - | - | 30,470 |
| Compensated absences payable | 159,116 | - | 159,116 | - |
| Notes payable | 1,954,894 | - | 1,954,894 | - |
| Bonds payable | 355,000 | - | 355,000 | - |
| Total Current Liabilities | 3,030,182 | 8,496 | 3,038,678 | 30,665 |
| Long-Term Liabilities (Note 3G) (net of current portion) | | | | |
| Landfill postclosure care costs payable | 1,011,103 | - | 1,011,103 | - |
| Compensated absences payable | 39,779 | - | 39,779 | 30,745 |
| Bonds payable | 1,425,000 | - | 1,425,000 | - |
| Net pension liability | - | - | - | 858,694 |
| Total Long-Term Liabilities | 2,475,882 | - | 2,475,882 | 889,439 |
| Total Liabilities | 5,506,064 | 8,496 | 5,514,560 | 920,104 |
| Deferred Inflows of Resources | - | - | - | 97,737 |
| Total Liabilities and Deferred Outflows of Resources | 5,506,064 | 8,496 | 5,514,560 | 1,017,841 |
| Net Position | | | | |
| Net investment in capital assets (Note 3J) | 11,404,709 | - | 11,404,709 | 13,852 |
| Restricted for: | | | | |
| Capital projects | 2,892,278 | - | 2,892,278 | - |
| Public safety | 43,267 | - | 43,267 | - |
| Unrestricted | 5,388,065 | 3,573,701 | 8,961,766 | (70,434) |
| Total Net Position | \$ 19,728,319 | \$ 3,573,701 | \$ 23,302,020 | \$ (56,582) |

See accompanying notes to the basic financial statements

Emanuel County, Georgia
Statement of Activities
For the Year Ended September 30, 2016

| Function/Program | Program Revenues | | | | Net (Expense) | | | Component Units |
|--|------------------|--------------------------------|--|----------------------------------|-----------------------------------|--------------------------|----------------|-----------------|
| | Expenses | Charges for Services and Fines | Operating Grants, Contributions and Interest | Capital Grants and Contributions | Revenue and Changes in Net Assets | | | |
| | | | | | Governmental Activities | Business-type Activities | Total | |
| Primary Government | | | | | | | | |
| Governmental Activities | | | | | | | | |
| General government | \$ 2,771,987 | \$ 540,118 | \$ - | \$ - | \$ (2,231,869) | \$ - | \$ (2,231,869) | \$ - |
| Judicial | 1,189,013 | - | - | - | (1,189,013) | - | (1,189,013) | - |
| Public safety | 3,371,398 | 929,460 | 24,625 | - | (2,417,313) | - | (2,417,313) | - |
| Public works | 5,704,640 | 481,892 | - | 1,324,167 | (3,898,581) | - | (3,898,581) | - |
| Health and welfare | 208,721 | - | - | - | (208,721) | - | (208,721) | - |
| Culture and recreation | 1,486,395 | - | - | - | (1,486,395) | - | (1,486,395) | - |
| Housing and development | 364,555 | - | - | - | (364,555) | - | (364,555) | - |
| Interest | 101,503 | - | - | - | (101,503) | - | (101,503) | - |
| Total Governmental Activities | 15,198,212 | 1,951,470 | 24,625 | 1,324,167 | (11,897,950) | - | (11,897,950) | - |
| Business-type Activities | | | | | | | | |
| Development Authority of Emanuel County and the City of Statesboro | 510,267 | - | 429,432 | - | - | (80,835) | (80,835) | - |
| Emanuel County Development Authority | - | - | - | - | - | - | - | - |
| Emanuel County Revolving Loan | - | - | - | - | - | - | - | - |
| Total Business-type Activities | 510,267 | - | 429,432 | - | - | (80,835) | (80,835) | - |
| Total Primary Government | \$ 15,708,479 | \$ 1,951,470 | \$ 454,057 | \$ 1,324,167 | (11,897,950) | (80,835) | (11,978,785) | - |
| Component Unit | | | | | | | | |
| Department of Public Health | \$ 1,217,205 | \$ 188,294 | \$ 1,062,165 | \$ - | - | - | - | 33,254 |
| General Revenues | | | | | | | | |
| Property taxes levied for general government purposes | | | | | 6,202,618 | - | 6,202,618 | - |
| Sales taxes | | | | | 3,399,742 | - | 3,399,742 | - |
| Transportation sales tax | | | | | 527,213 | - | 527,213 | - |
| Insurance premium tax | | | | | 658,204 | - | 658,204 | - |
| Other taxes | | | | | 173,860 | - | 173,860 | - |
| Unrestricted investment earnings | | | | | 18,636 | 17,161 | 35,797 | 650 |
| Gain on disposition of capital assets | | | | | 68,253 | - | 68,253 | - |
| Miscellaneous | | | | | 272,048 | 206,117 | 478,165 | 185 |
| Transfers | | | | | (354,403) | 354,403 | - | - |
| Total General Revenues | | | | | 10,966,171 | 577,681 | 11,543,852 | 835 |
| Change in Net Position | | | | | (931,779) | 496,846 | (434,933) | 34,089 |
| Net Position Beginning of Year | | | | | 20,660,098 | 3,076,855 | 23,736,953 | (90,671) |
| Net Position End of Year | | | | | \$ 19,728,319 | \$ 3,573,701 | \$ 23,302,020 | \$ (56,582) |

See accompanying notes to the basic financial statements

Emanuel County, Georgia
Balance Sheet
Governmental Funds
September 30, 2016
(With Comparative Totals at September 30, 2015)

| | 2016 | | | 2015 |
|--|---------------------|---------------------|--------------------------------|--|
| | General | SFLOST | Other Governmental Funds | Restated Total Governmental Funds |
| Assets | | | | |
| Cash and cash equivalents | \$ 1,737,558 | \$ 1,684,397 | \$ 365 | \$ 3,870,694 |
| Restricted cash | - | - | - | 59,236 |
| Investments | 3,793,453 | 1,010,460 | - | 5,657,310 |
| Receivables: | | | | |
| Accounts | 120,421 | - | 47,732 | 218,984 |
| Property taxes | 541,911 | - | - | 259,818 |
| Sales taxes | 129,161 | 197,056 | - | 592,783 |
| Intergovernmental | 674,397 | - | - | 657,159 |
| Interfund | 153,276 | - | - | 153,275 |
| Inventory | 4,593 | - | - | 64,785 |
| Total Assets | \$ 7,154,770 | \$ 2,891,913 | \$ 48,097 | \$ 11,534,044 |
| Liabilities, Deferred Inflows of Resources and Fund Balances | | | | |
| Liabilities | | | | |
| Accounts payable | \$ 259,654 | \$ - | \$ 2,496 | \$ 371,090 |
| Accrued expenditures payable | 58,648 | - | 1,969 | 143,173 |
| Other payables | 227,260 | - | - | 22,952 |
| Total Liabilities | 545,562 | - | 4,465 | 537,215 |
| Deferred Inflows of Resources | 494,410 | - | - | 171,332 |
| Total Liabilities and Deferred Inflows of Resources | 1,039,972 | - | 4,465 | 708,547 |
| Fund Balances | | | | |
| Nonspendable | 4,593 | - | - | 64,785 |
| Restricted | - | 2,891,913 | 43,632 | 3,005,998 |
| Unassigned | 6,110,205 | - | - | 7,754,714 |
| Total Fund Balances | 6,114,798 | 2,891,913 | 43,632 | 10,825,497 |
| Total Liabilities, Deferred Inflow of Resources and Fund Balances | \$ 7,154,770 | \$ 2,891,913 | \$ 48,097 | \$ 11,534,044 |

See accompanying notes to the basic financial statements

Emanuel County, Georgia
Reconciliation of the Balance Sheet of Governmental Funds
to the Government-wide Statement of Net Position
September 30, 2016

| | | |
|---|-----------|------------------|
| Total Governmental Fund Balances | \$ | 9,050,343 |
|---|-----------|------------------|

**Amounts reported for governmental activities in the
statement of net position are different because:**

Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.

| | | |
|-------------------------------|---------------------|------------|
| Cost of capital assets | \$ 25,475,702 | |
| Less accumulated depreciation | <u>(10,336,099)</u> | 15,139,603 |

Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds.

| | | |
|----------------|--|---------|
| Property taxes | | 494,410 |
|----------------|--|---------|

Liabilities not due and payable in the current period and therefore are not reported in the governmental fund balance sheets but are reported on the government-wide statement of net position.

| | | |
|-----------------------------------|------------------|--------------------|
| Bonds payable | \$ (1,780,000) | |
| Capital leases payable | - | |
| Accrued interest payable | (11,146) | |
| Notes payable | (1,954,894) | |
| Landfill postclosure care payable | (1,011,103) | |
| Compensated absences payable | <u>(198,895)</u> | <u>(4,956,038)</u> |

| | | |
|--|-----------|--------------------------|
| Net Position of Governmental Activities | \$ | <u>19,728,318</u> |
|--|-----------|--------------------------|

See accompanying notes to the basic financial statements

Emanuel County, Georgia
Statement of Revenues, Expenditures and Changes in Fund Balances
(Governmental Funds)
For the Year Ended September 30, 2016
(With Comparative Totals For the Year Ended September 30, 2015)

| | 2016 | | | 2015 | |
|--|---------------------|---------------------|--------------------------------|--------------------------------|--|
| | General | 2000 SPLOST | Other Governmental Funds | Total Governmental Funds | Restated Total Governmental Funds |
| Revenues | | | | | |
| Taxes | \$ 8,412,383 | \$ 2,226,174 | \$ - | \$ 10,638,559 | \$ 10,187,267 |
| Intergovernmental | 1,341,525 | - | - | 1,341,525 | 2,113,823 |
| Licenses and permits | 30,947 | - | - | 30,947 | 31,132 |
| Charges for services | 1,109,788 | - | 291,606 | 1,401,394 | 1,442,459 |
| Fines and forfeitures | 402,105 | - | - | 402,105 | 470,177 |
| Investment earnings | 18,636 | 7,267 | - | 25,903 | 20,172 |
| Miscellaneous | 389,071 | - | - | 389,071 | 154,874 |
| Total Revenues | 11,704,457 | 2,233,441 | 291,606 | 14,229,504 | 14,419,904 |
| Expenditures | | | | | |
| Current: | | | | | |
| General government | 2,682,488 | 65,172 | - | 2,747,660 | 2,852,650 |
| Judicial | 1,105,779 | - | - | 1,105,779 | 983,791 |
| Public safety | 2,682,463 | 5,756 | 455,170 | 3,143,389 | 3,274,919 |
| Public works | 7,084,688 | 87,673 | - | 7,172,361 | 5,132,649 |
| Health and welfare | 194,154 | - | - | 194,154 | 194,154 |
| Culture and recreation | 586,335 | - | - | 586,335 | 626,605 |
| Housing and development | 341,192 | - | - | 341,192 | 392,374 |
| Intergovernmental | - | 1,485,390 | - | 1,485,390 | 1,645,833 |
| Capital Outlay | - | 208,621 | - | 208,621 | 300,944 |
| Debt Service: | | | | | |
| Principal retirement | 1,344,671 | 340,000 | - | 1,684,671 | 515,387 |
| Interest and fiscal charges | 33,240 | 71,354 | - | 104,594 | 100,608 |
| Total Expenditures | 16,055,010 | 2,263,966 | 455,170 | 18,774,146 | 16,019,914 |
| (Deficiency) of Revenues (Under) Expenditures | (4,350,553) | (30,525) | (163,564) | (4,544,642) | (1,600,010) |
| Other Financing Sources (Uses) | | | | | |
| Proceeds from the sale of capital assets | 970,200 | - | - | 970,200 | 70,440 |
| Issuance of note | 2,153,691 | - | - | 2,153,691 | 194,869 |
| Transfers in | - | - | 123,636 | 123,636 | 182,245 |
| Transfers out | (478,039) | - | - | (478,039) | (182,245) |
| Total Other Financing Sources (Uses) | 2,645,852 | - | 123,636 | 2,769,488 | 265,309 |
| Net Change in Fund Balances | (1,704,701) | (30,525) | (39,928) | (1,775,154) | (1,334,701) |
| Fund Balances Beginning of Year | 7,819,499 | 2,922,438 | 83,560 | 10,825,497 | 12,160,198 |
| Fund Balances End of Year | \$ 6,114,798 | \$ 2,891,913 | \$ 43,632 | \$ 9,050,343 | \$ 10,825,497 |

See accompanying notes to the basic financial statements

Emanuel County, Georgia
Reconciliation of the Statement of Revenues, Expenditures and Changes
in Fund Balances of Governmental Funds to the Government-wide Statement of Activities
For the Year Ended September 30, 2016

| | |
|--|-----------------------|
| Net Changes In Fund Balances - Total Governmental Funds | \$ (1,775,154) |
|--|-----------------------|

Amounts reported for governmental activities in the statement of activities are different because

Governmental funds report capital outlays as expenditures on the governmental fund type operating statement. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capitalized capital outlay exceeded depreciation expense in the current period.

| | | |
|----------------------|------------------|-----------|
| Depreciation expense | \$ (1,176,518) | |
| Capital outlay | <u>3,120,738</u> | 1,944,220 |

| | |
|---|-----------|
| The net book value of capital assets disposed of are reported on the government-wide statement of activities but not reported in the governmental funds' operating statement. | (901,947) |
|---|-----------|

Transfers between governmental funds are reported in the governmental funds operating statement but are eliminated on the government-wide statement of activities:

| | | |
|---------------|----------------|---|
| Transfers in | \$ (123,636) | |
| Transfers out | <u>123,636</u> | - |

| | |
|--|-----------|
| Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. | 1,684,671 |
|--|-----------|

| | |
|---|-------------|
| The issuance of long-term debt is reported as an other financing source at the fund financial reporting level but reclassified as a liability at the government-wide financial reporting level. | (2,153,691) |
|---|-------------|

Accrued interest is reported in the statement of activities, but does not require the use of financial resources and therefore are not reported as expenditures in governmental funds.

| | | |
|--------------------------|-----------------|-------|
| Liability @ October 1 | \$ 14,237 | |
| Liability @ September 30 | <u>(11,145)</u> | 3,092 |

Property taxes reported in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

| | | |
|-------------------------|----------------|---------|
| Deferred @ October 1 | \$ (171,332) | |
| Deferred @ September 30 | <u>494,410</u> | 323,078 |

Compensated absences reported in the statement of activities, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

| | | |
|--------------------------|------------------|----------|
| Liability @ October 1 | \$ 152,858 | |
| Liability @ September 30 | <u>(198,895)</u> | (46,037) |

Landfill postclosure payable reported in the statement of activities, does not require the use of current financial resources and therefore is not reported as an expenditure in governmental funds.

| | | |
|--------------------------|--------------------|----------|
| Liability @ October 1 | \$ 1,001,092 | |
| Liability @ September 30 | <u>(1,011,103)</u> | (10,011) |

| | |
|--|----------------------------|
| Change In Net Position of Governmental Activities | <u>\$ (931,779)</u> |
|--|----------------------------|

See accompanying notes to the basic financial statements

Emanuel County, Georgia
Proprietary Funds
Statement of Net Position
September 30, 2016

| | Business-type Activities | | | |
|-----------------------------------|--|--|-------------------------------------|---------------------|
| | Development Authority of Emanuel County and the City of Swainsboro | Emanuel County Development Authority | Emanuel County Revolving Loan | Total |
| Assets | | | | |
| Current Assets: | | | | |
| Cash and cash-equivalents | \$ 915,238 | \$ - | \$ 263,523 | \$ 1,178,761 |
| Receivables: | | | | |
| Intergovernmental | 175,950 | - | - | 175,950 |
| Notes | - | - | 625,780 | 625,780 |
| Interfund | 57,885 | 516,705 | - | 574,590 |
| Land and building held for resale | 994,672 | 760,310 | - | 1,754,982 |
| Total Current Assets | 2,143,745 | 1,277,015 | 889,303 | 4,310,063 |
| Liabilities | | | | |
| Current Liabilities: | | | | |
| Accounts payable | 3,499 | - | - | 3,499 |
| Accrued expenses payable | 4,997 | - | - | 4,997 |
| Interfund payable | 516,705 | 211,161 | - | 727,866 |
| Total Current Liabilities | 525,201 | 211,161 | - | 736,362 |
| Net Position | | | | |
| Unrestricted | <u>\$ 1,618,544</u> | <u>\$ 1,065,854</u> | <u>\$ 889,303</u> | <u>\$ 3,573,701</u> |

See accompanying notes to the basic financial statements

Emanuel County, Georgia
Proprietary Funds
Statement of Revenues,
Expenses and Changes in Fund Net Position
For the Year Ended September 30, 2016

| | Business-type Activities | | | Total |
|---|--|--|-------------------------------------|--------------|
| | Development Authority of Emanuel County and the City of Swainsboro | Emanuel County Development Authority | Emanuel County Revolving Loan | |
| Operating Revenues | | | | |
| Charges for services | \$ - | \$ - | \$ - | \$ - |
| Miscellaneous | 206,117 | - | - | 206,117 |
| Total Operating Revenues | 206,117 | - | - | 206,117 |
| Operating Expenses | | | | |
| Personal services | 128,684 | - | - | 128,684 |
| Purchased services | 381,583 | - | - | 381,583 |
| Total Operating Expenses | 510,267 | - | - | 510,267 |
| Operating (Loss) | (304,150) | - | - | (304,150) |
| Non-operating Revenue (Expenses) | | | | |
| Operating grants | 429,432 | - | - | 429,432 |
| Investment earnings | 481 | - | 16,680 | 17,161 |
| Interest expense | - | - | - | - |
| Total Non-operating Revenue (Expenses) | 429,913 | - | 16,680 | 446,593 |
| Change in Net Position Before Transfers In | 125,763 | - | 16,680 | 142,443 |
| Transfers In | - | - | 354,403 | 354,403 |
| Change in Net Position | 125,763 | - | 371,083 | 496,846 |
| Net Position Beginning of Year | 1,492,781 | 1,065,854 | 518,220 | 3,076,855 |
| Net Position End of Year | \$ 1,618,544 | \$ 1,065,854 | \$ 889,303 | \$ 3,573,701 |

See accompanying notes to the basic financial statements

Emanuel County, Georgia
Proprietary Funds
Statement of Cash Flows
For the Year Ended September 30, 2016

| | Business-type Activities | | | |
|---|--|--|-------------------------------------|---------------------|
| | Development Authority of Emanuel County and the City of Swainsboro | Emanuel County Development Authority | Emanuel County Revolving Loan | Total |
| Increase (Decrease) in Cash and Cash Equivalents | | | | |
| Cash Flows from Operating Activities | | | | |
| Cash received from customers | \$ 70,006 | \$ - | \$ - | \$ 70,006 |
| Cash payments for personal services | (128,684) | - | - | (128,684) |
| Cash payments for goods and services | (102,306) | - | - | (102,306) |
| Net Cash Provided by (Used in) Operating Activities | (160,984) | - | - | (160,984) |
| Cash Flows from Noncapital Financing Activities | | | | |
| Operating grants | 429,432 | - | - | 429,432 |
| Transfers in | - | - | 354,403 | 354,403 |
| Increase (decrease) in interfund loan payable | - | - | - | - |
| (Increase) decrease in notes receivable | - | - | (265,357) | (265,357) |
| Net Cash Flows from Noncapital Financing Activities | 429,432 | - | 89,046 | 518,478 |
| Cash Flows from Capital and Related Financing Activities | | | | |
| Capital grants | - | - | - | - |
| Interest | - | - | - | - |
| Principal on bonds payable | - | - | - | - |
| Other capital items | 125,000 | - | - | 125,000 |
| Net Cash Provided by (Used in) Capital and Related Financing Activities | 125,000 | - | - | 125,000 |
| Cash Flows from Investing Activities | | | | |
| Investment earnings | 481 | - | 16,680 | 17,161 |
| Net Increase (Decrease) in Cash and Cash Equivalents | 393,929 | - | 105,726 | 499,655 |
| Cash and Cash Equivalents Beginning of Year | 521,309 | - | 157,797 | 679,106 |
| Cash and Cash Equivalents End of Year | \$ 915,238 | \$ - | \$ 263,523 | \$ 1,178,761 |
| Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities | | | | |
| Operating Income (Loss) | \$ (429,150) | \$ - | \$ - | \$ (429,150) |
| Adjustments: | | | | |
| (Increase) Decrease in Assets: | | | | |
| Accounts receivable | - | - | - | - |
| Interest receivable | - | - | - | - |
| Notes receivable | (11,111) | - | - | (11,111) |
| Land and building held for resale | 277,000 | - | - | 277,000 |
| Increase (Decrease) in Liabilities: | | | | |
| Accounts payable | 3,499 | - | - | 3,499 |
| Accrued expenses | (1,222) | - | - | (1,222) |
| Net Cash Provided by (Used in) Operating Activities | \$ (160,984) | \$ - | \$ - | \$ (160,984) |

See accompanying notes to the basic financial statements

Emanuel County, Georgia
Comparative Statement of Fiduciary Assets and Liabilities
Fiduciary Funds - Agency Funds
September 30, 2016 and 2015

| | <u>2016</u> | <u>2015</u> |
|---------------------------|-------------------|-------------------|
| Assets | | |
| Cash and cash equivalents | \$ 349,549 | \$ 283,618 |
| Due from others | <u>1,000</u> | <u>1,000</u> |
| Total Assets | <u>\$ 350,549</u> | <u>\$ 284,618</u> |
| Liabilities | | |
| Intergovernmental payable | \$ 8,312 | \$ 97,090 |
| Due to others | <u>344,900</u> | <u>187,528</u> |
| Total Liabilities | <u>\$ 353,212</u> | <u>\$ 284,618</u> |

See accompanying notes to the basic financial statements

Emanuel County, Georgia
Notes to the Basic Financial Statements
For the Year Ended September 30, 2016

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Emanuel County, Georgia
Notes to the Basic Financial Statements
For the Year Ended September 30, 2016

The County is a political subdivision of the State of Georgia and is governed by a five-member Board of County Commissioners. All five members represent a geographical district within the County. There are additional officers elected countywide. State law pertaining to county government provides for the independent election of these county officials. The officials are all part of the County's legal entity. These elected officials are the Sheriff, Tax Commissioner, Magistrate Court Judge, Probate Court Judge, and Superior Court Clerk. The offices of the independently elected officials are not separate from the County and therefore are reported as part of the primary government.

The state constitution and state law pertaining to county government provide for the independent election of the Superior Court Judges and the District Attorney. The cost of operations of the Superior Court Judges and the District Attorney Offices is shared with the State of Georgia and the counties of Candler, Emanuel, Jefferson, Toombs and Washington. Only that portion of the cost for which the County is responsible is reported in this financial report.

Note 1 - Summary of Significant Accounting Policies

The financial statements of the County have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for governmental accounting and financial reporting. The County does not follow subsequent private-sector guidance for its enterprise funds.

The most significant of the County's accounting policies are described below.

1-A. Reporting Entity

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the County consists of all funds, departments, boards and agencies that are not legally separate from the County. For the County, this entity includes the constitutionally elected officers.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organizations; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units also may include organizations that are fiscally dependent on the County in that the County approves the budget, levies their taxes or issues their debt.

The County's component units are presented either as "blended" or "discretely presented." If blended, it is reported as if it were a fund of the County throughout the year. It is included at both the government-wide and fund financial reporting levels.

Blended Component Units - A brief description of the blended component units, all reported as enterprise funds, follows:

Development Authority of Emanuel County and the City of Swainsboro - Promotes business and industry in Emanuel County by providing financing and incentive packages for Emanuel County. A majority of the Board of Directors is appointed by the Emanuel County Commissioners.

Emanuel County Development Authority - Promotes business and industry in Emanuel County by providing financing and incentive packages for Emanuel County. The Board of Directors is appointed by the Emanuel County Commissioners.

Emanuel County Revolving Loan Fund - Promotes business and industry by providing direct loans to businesses in Emanuel County.

*Emanuel County, Georgia
Notes to the Basic Financial Statements
For the Year Ended September 30, 2016*

Note 1 - Summary of Significant Accounting Policies (Continued)

Separate financial statements for blended component units may be obtained from the Emanuel County Administrator, at Emanuel County, Georgia.

Discretely Presented Component Unit – The discretely presented component unit is reported only at the government-wide financial reporting level. The component unit columns included on the government-wide financial statements identify the financial data of the County's discretely presented component unit. They are reported separately to emphasize that they are legally separate from the County.

A brief description of the discretely presented component unit follows:

Emanuel County Health Department (the Health Department) – The Health Department works to promote and preserve the health of the citizens of the County. The Health Department's Board consists of seven members, four of these members are appointed by the County Commission and three members represent the County Chairman of the Commission, the Mayor of the City of Swainsboro and the Emanuel County School Superintendent. Although the County does not have the authority to approve or modify the Health Department's budgets, it does have the ability to control the amount of funding it provides to the Health Department and such funding is significant to the overall operations of the Health Department. The Health Department is reported on a June 30, 2016 fiscal year. Separately issued financial statements may be obtained from:

Emanuel County Health Department
P. O. Box 436
Swainsboro, GA 30401

1-B. Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements - The government-wide financial statements include the statement of net position and the statement of activities. These statements report financial information for the County. The primary government and the component units are presented separately within these financial statements with the focus on the primary government. Fiduciary funds are not presented in the government-wide financial statements.

The statement of net position presents the financial position of the governmental activities of the County and its discretely presented component unit at year-end.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities and for each identifiable activity of the business-type activities of the County. Direct expenses are those that are specifically associated with a function and therefore clearly identifiable to that function. The County does not allocate indirect expenses to functions in the statement of activities.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services which report fees and other charges to users of the County's services; (2) operating grants and contributions which finance annual operating activities including restricted investment income; and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to these program uses. For identifying to which function program revenue pertains, the determining factor for *charges for services* is which function *generates* the revenue. For *grants and contributions*, the determining factor is to which function the revenues are *restricted*.

Other revenue sources not properly included with program revenues are reported as general revenues of the County. The comparison of direct expenses with program revenues identifies the extent to which each governmental function and each identifiable business activity is self-financing or draws from the general revenues of the County.

Emanuel County, Georgia
Notes to the Basic Financial Statements
For the Year Ended September 30, 2016

Note 1 - Summary of Significant Accounting Policies (Continued)

Fund Financial Statements - During the year, the County segregates transactions related to certain County functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. Fund financial statements are provided for governmental, proprietary and fiduciary funds.

Major individual governmental funds are reported in separate columns.

Fund Accounting - The County uses funds to maintain its financial records during the year. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The County uses three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds - Government funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Fund liabilities are assigned to the fund from which they will be liquidated. The County reports the difference between governmental fund assets and liabilities as fund balance. The following are the County's major governmental funds:

The General Fund - The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund's fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of the State of Georgia.

Special Purpose Local Option Sales Tax Capital Projects Fund - This fund is utilized to account for the proceeds of a 1 percent special purpose local option sales tax for funding various capital outlay projects including but not limited to water system improvements, public safety and fire department facilities and equipment improvements, recreational facilities improvements, and road improvements.

Proprietary Funds - The proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. The three proprietary funds are all blended component units and classified as enterprise funds. All the enterprise funds are reported as major.

Fiduciary Funds - Fiduciary fund reporting focuses on assets and liabilities. The County's fiduciary funds are all agency funds. The County has five agency funds, which account for the receipts and disbursements of funds by the tax commissioner, sheriff, magistrate court judge, probate court judge, and clerk of superior.

1-C. Measurement Focus

Government-wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the County are included on the statement of net position. The statement of activities reports revenues and expenses.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the way the governmental activities of the government-wide financial statements are prepared.

Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the governmental fund statements.

Emanuel County, Georgia
Notes to the Basic Financial Statements
For the Year Ended September 30, 2016

Note 1 - Summary of Significant Accounting Policies (Continued)

Like the government-wide statements, the proprietary fund type is accounted for on a flow of economic resources measurement focus on both financial reporting levels. All assets and all liabilities associated with the operation of these funds are included on the statements of net position. The statements of changes in fund net position present increases (i.e. revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary activities.

1-D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. At the fund reporting level, the governmental funds use the modified accrual basis of accounting. The proprietary fund uses the accrual basis of accounting at both reporting levels. Fiduciary funds are reported on the accrual basis at the fund reporting level. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

Revenues – Exchange Transactions - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded when the exchange takes place and in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, the phrase “available for exchange transactions” means expected to be received within 60 days of year-end.

Revenues - Non-Exchange Transactions - Non-exchange transactions in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants and donations. On an accrual basis, revenue from sales taxes is recognized in the period in which the taxable sale takes place. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied (Note 3-D). Revenue from grants and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions also must be available (i.e., collected within 60 days) before it can be recognized.

Under the modified accrual basis, the following revenue sources are susceptible to accrual: property taxes, sales taxes, charges for services and federal and state grants.

Deferred Inflows of Resources - In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. One item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred. On the modified accrual basis, expenditures generally are recognized in the accounting period in which the related fund liability is incurred and due, if measurable.

1-E. Assets, Liabilities and Fund Equity

1-E-1 Cash, Cash Equivalents, and Investments

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the County. Time deposits are classified as cash and cash equivalent without regard to maturity date.

Emanuel County, Georgia
Notes to the Basic Financial Statements
For the Year Ended September 30, 2016

Note 1 - Summary of Significant Accounting Policies (Continued)

Investments are stated at fair value based on quoted market prices.

Georgia law authorizes the County to invest in the following type of obligations:

- Obligations of the State of Georgia or of any other states
- Obligations of the United States Government
- Obligations fully insured or guaranteed by the United States Government or Government agency
- Obligations of any corporation of the United States Government
- Prime bankers' acceptances
- The State of Georgia local government investment pool (i.e., Georgia Fund I)
- Repurchase agreements
- Obligations of the other political subdivisions of the State of Georgia

1-E-2 Receivables

All trade and property tax receivables are reported net of an allowance for uncollectibles, where applicable.

1-E-3 Interfund Balances

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are reclassified and presented as internal balances.

1-E-4 Consumable Inventories

On the government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used (i.e., the consumption method).

On the fund financial statements, inventories of governmental funds are stated at cost. Cost is determined on a first-in, first-out basis. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased (i.e., the purchases method). At year-end, fund balance is set-aside as nonexpendable in a like amount of inventory on hand.

1-E-5 Restricted Assets

Certain amounts are classified as restricted in the general fund because their use has been restricted to the purpose of a property tax.

1-E-6 Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in governmental funds. The County reports these assets in the governmental activities column of the government-wide statement of net position but does not report these assets in the government fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The County maintains a capitalization threshold of five thousand dollars. The County's infrastructure consists of roads and bridges. The County's infrastructure has been reported retroactively in 2003. Improvements to capital assets are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expensed.

Emanuel County, Georgia
Notes to the Basic Financial Statements
For the Year Ended September 30, 2016

Note 1 - Summary of Significant Accounting Policies (Continued)

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement.

Depreciation is computed using the straight-line method over the following useful lives:

| Description | Governmental | Business-Type |
|------------------------|-----------------|-----------------|
| | Activities | Activities |
| | Estimated Lives | Estimated Lives |
| Buildings | 25 - 50 years | 25 - 50 years |
| Vehicles and equipment | 5 - 20 years | 5 - 20 years |
| Furniture and fixtures | 5 - 10 years | 5 - 10 years |
| Infrastructure | 20 - 40 years | 20 - 40 years |

At the inception of capital leases at the governmental fund reporting level, expenditures and an "other financing source" of an equal amount are reported at the net present value of future minimum lease payments.

1-E-7 Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the County's experience of making termination payments.

All compensated absence liabilities include salary-related payments, where applicable.

The total compensated absence liability is reported on the government-wide financial statements. Governmental funds report the compensated absence liability at the fund reporting level only "when due."

1-E-8 Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of these funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are "due for payment" during the current year. Notes are recognized as a liability in the governmental fund financial statements when due.

1-E-9 Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

Emanuel County, Georgia
Notes to the Basic Financial Statements
For the Year Ended September 30, 2016

Note 1 - Summary of Significant Accounting Policies (Continued)

Fund Balance - Fund balances may be classified as follows:

- **Nonspendable** – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.
- **Restricted** – Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County Board of Commissioners or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.
- **Committed** – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the County Board of Commissioners through a motion. The fund balance must result from a specific revenue stream committed for a specific purpose. Only the Board of County Commissioners may modify or rescind the commitment.
- **Assigned** – Fund balances are reported as assigned when amounts are constrained by the Board of County Commissioners intent to be used for specific purposes, but are neither restricted nor committed. By motion, only the Board of County Commissioners can authorize an assignment of fund balances. Also, any of the fund balance reported at year-end that is included in the subsequent years' budget is reported as assigned.
- **Unassigned** - Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The County reports positive unassigned fund balance only in the general fund.

Flow Assumptions – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the County's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the County's policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

Net Position - Net position represents the difference between assets and liabilities. Net position net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. This net position amount also is adjusted by any unamortized bond issuance premiums and discounts. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. All other net position is reported as unrestricted.

1-E-10 Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the funds. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of each fund. Nonoperating revenues are investment earnings and operating grants. Nonoperating expenses include the loss on the disposition of capital assets.

Emanuel County, Georgia
Notes to the Basic Financial Statements
For the Year Ended September 30, 2016

Note 1 - Summary of Significant Accounting Policies (Continued)

1-E-11 Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and the after non-operating revenues/expenses section in the proprietary fund. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements (i.e., they are netted).

Transfers between funds reported in the governmental activities column are eliminated.

1-E-12 Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

1-E-13 Comparative Data

Comparative total data for the prior year have been presented only for individual funds in the fund financial statements to provide an understanding of the changes in the financial position and operations of these funds. Also, certain amounts presented in the prior year data have been reclassified to be consistent with the current year's presentation.

1-E-14 Restricted and Unrestricted Resources

The government's policy regarding flow of resources for net position when an expense is incurred for purposes involving both restricted and unrestricted, where both net position is available, is to first use unrestricted resources.

Note 2 – Stewardship, Compliance and Accountability

2-A. Budgetary Information – The County adopts an annual operating budget for all governmental funds except the capital projects funds, which have an adopted project budget. The budget resolution reflects the total of each department's appropriation in each fund.

Budgets are adopted on a basis consistent with GAAP with the exception of the capital projects funds, which have project length budgets, rather than annual budgets.

The legal level of control (the level at which expenditures may not legally exceed appropriations) for each adopted annual operating budget generally is the department level within each individual fund. Department heads have the authority to transfer appropriations within a department (within the same fund) from one line item to another subject to the approval of the County Administrator.

Any change in total to a fund or departmental appropriation within a fund requires approval of the Board of County Commissioners. The Board of County Commissioners also must approve budget transfers within departments.

The original 2016 budget was not amended during the year. All unexpended annual appropriations lapse at year-end.

2-B. Excess of Expenditures over Appropriations

The following departments overspent the final amended 2016 annual budget:

| | |
|--------------------------|----------|
| General fund: | |
| Elections | \$ 7,461 |
| Financial administration | 226,304 |
| Human resources | 139,854 |
| Tax Commissioner | 6,581 |
| Tax Assessor | 9,701 |
| Buildings and plant | 67,701 |
| Superior court | 90,713 |
| State Court | 7,724 |
| Magistrate court | 5,579 |
| Juvenile court | 550 |
| Public defender | 97,315 |

Emanuel County, Georgia
Notes to the Basic Financial Statements
For the Year Ended September 30, 2016

Note 2 – Stewardship, Compliance and Accountability

| | |
|----------------------------|-----------|
| Sheriff | \$ 94,262 |
| Jail operations | 19,060 |
| Rural fire department | 23,372 |
| Animal control | 17,437 |
| Emergency medical services | 123,446 |
| Coroner/medical examiner | 1,768 |
| Roadways and walkways | 3,604,225 |
| Solid waste | 114,602 |
| Health and welfare | 136,928 |
| Culture and recreation | 87,589 |

3 - Detailed Notes on All Funds

3-A. Deposits

Deposits – The County’s cash and investment policy limits deposits to demand and money market accounts, and time deposits at local banks. The County’s deposits shall be secured by Federal Depositary Insurance Corporation (FDIC) coverage and/or bank pledges. State statutes require banks holding public funds to secure these funds by FDIC insurance, securities pledged at par value, and surety bonds at face value in combined aggregate totaling not less than 110 percent of the public funds held.

Custodial Credit Risk – Deposits – The custodial credit risk for deposits is the risk that, in the event of a bank failure, the County’s deposits may not be recovered.

As of September 30, 2016, all the County’s deposits were covered either by FDIC coverage or collateralized with securities held by the County’s agent in the County’s name.

Investments - Georgia Fund 1, created by OCGA 36-83-8, is a stable net asset value investment pool which follows Standard and Poor’s criteria for AAAf/S1 rated money market funds. However, Georgia Fund 1 operates in a manner consistent with Rule 2a-7 of the Investment Company Act of 1940 and is a 2a-7 like pool. The pool is not registered with the SEC as an investment company. The pool’s primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal (\$1.00 per share value). Net asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) monthly and determines participant’s shares sold and redeemed based on a \$1.00 per share value. The fair value of the School System’s position in the pool is the same as the value of pool shares (\$1 per share value). The regulatory oversight agency for Georgia Fund 1 is the Georgia Office of the State Treasurer.

Funds included in this Pool are not required to be collateralized.

The fair value of the County’s position in the pool approximates the value of the County’s pool shares. Credit risk, value, and interest risk at June 30, 2016 are as follows:

| <u>Credit Risk</u> | <u>Value</u> | <u>Interest Risk</u> |
|--------------------|--------------|----------------------|
| AAAf rated | \$ 3,793,453 | 42 days WAM |

Emanuel County, Georgia
Notes to the Basic Financial Statements
For the Year Ended September 30, 2016

3 - Detailed Notes on All Funds (Continued)

Primary government cash and cash equivalents reconciliation:

| | <u>Cash and Cash Equivalents</u> |
|---|--------------------------------------|
| Primary Government - Fund Reporting Level: | |
| Governmental Funds - Balance Sheet | \$ 3,422,320 |
| Governmental Funds - Balance Sheet - Restricted | 59,236 |
| Proprietary Fund Type Statement of Net Position | 1,178,761 |
| Statement of Fiduciary Assets and Liabilities | <u>349,549</u> |
| Total | <u><u>\$ 5,009,866</u></u> |

3-B. Receivables

Receivables at September 30, 2016, consisted of taxes, accounts (billings for user charges) and intergovernmental receivables arising from grants.

Receivables and payables are recorded on the County's financial statements to the extent that the amounts are determined to be material and substantiated not only by supporting documentation, but also by a reasonable, systematic method of determining their existence, completeness, valuation, and in the case of receivables, collectibility.

3-C. Property Taxes

The Board of Commissioners levy property taxes by or about September of each year. Property taxes attach as an enforceable lien on property as of January 1. The property taxes were levied on September 21, 2016. Property taxes were billed on October 11, 2016 and are due upon receipt, however, the actual due date was December 20, 2016.

The County bills and collects its own property taxes and also collects property taxes for the County Board of Education and the State of Georgia. The County also collects vehicle and mobile home taxes for the cities located in the County and the State of Georgia. Collection of the County's taxes and for the other governmental agencies is the responsibility of the Tax Commissioner's Office, which is accounted for in an agency fund.

Emanuel County, Georgia
Notes to the Basic Financial Statements
For the Year Ended September 30, 2016

Note 3 - Detailed Notes on All Funds (Continued)

3-D. Capital Assets

Capital asset activity for the primary government for the year ended September 30, 2016, was as follows:

| | Reclassified Balance 10/1/2015 | Additions | Deductions | Balance 9/30/2016 |
|--|--------------------------------------|--------------|------------|----------------------|
| Governmental activities: | | | | |
| Nondepreciable capital assets: | | | | |
| Land | \$ 878,274 | \$ 11,000 | \$ - | \$ 889,274 |
| Depreciable capital assets: | | | | |
| Buildings and improvements | 10,037,979 | 24,962 | - | 10,062,941 |
| Machinery and equipment | 8,520,826 | 2,759,362 | 1,494,588 | 9,785,600 |
| Infrastructure | 4,412,473 | 325,414 | - | 4,737,887 |
| Total depreciable capital assets | 22,971,278 | 3,109,738 | 1,494,588 | 24,586,428 |
| Total capital assets | 23,849,552 | 3,120,738 | 1,494,588 | 25,475,702 |
| Accumulated depreciation: | | | | |
| Buildings and improvements | 3,338,316 | 201,427 | - | 3,539,743 |
| Machinery and equipment | 5,933,982 | 851,835 | 592,641 | 6,193,176 |
| Infrastructure | 479,924 | 123,256 | - | 603,180 |
| Total accumulated depreciation | 9,752,222 | 1,176,518 | 592,641 | 10,336,099 |
| Governmental activities capital assets, net | \$ 14,097,330 | \$ 1,944,220 | \$ 901,947 | \$ 15,139,603 |
| Governmental activities depreciation expense | | | | |
| General government | | \$ 64,955 | | |
| Judicial | | 73,532 | | |
| Public safety | | 365,874 | | |
| Public works | | 625,401 | | |
| Health and welfare | | 14,567 | | |
| Culture and recreation | | 8,826 | | |
| Housing and development | | 23,363 | | |
| Total governmental activities depreciation expense | | \$ 1,176,518 | | |
| Business-type activities: | | | | |
| Depreciable capital assets: | | | | |
| Machinery and equipment | \$ 34,522 | \$ - | \$ - | \$ 34,522 |
| Less accumulated depreciation: | 34,522 | - | - | 34,522 |
| Capital assets, net | \$ - | \$ - | \$ - | \$ - |

Emanuel County, Georgia
Notes to the Basic Financial Statements
For the Year Ended September 30, 2016

Note 3 - Detailed Notes on All Funds (Continued)

3-E. Interfund Balances and Transfers

Interfund Balances - Interfund balances at September 30, 2016, consisted of the following amounts and represent charges for services or reimbursable expenses. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting period, and (3) payments between funds are made.

The following table includes the interfund receivables and payables at September 30, 2016:

| Payable to: | Payable from | | Total |
|--|--|--------------------------------------|------------|
| | Development authority of emanuel county and the city of swainsboro | Emanuel county development authority | |
| General fund | \$ - | \$ 153,276 | \$ 153,276 |
| Development authority of emanuel county and the city of swainsboro | - | 57,885 | 57,885 |
| Emanuel county development authority | 516,705 | - | 516,705 |
| Total | \$ 516,705 | \$ 211,161 | \$ 727,866 |

The interfund payable from the agency funds to the general fund has been reclassified between cash and cash equivalents and interfund receivables and payables.

Interfund Transfers - Interfund transfers for the year ended September 30, 2016, consisted of the following:

| Transfers to | Transfers from General fund |
|---------------------|-----------------------------|
| Enhanced E-911 fund | \$ 123,636 |
| Revolving loan fund | 354,403 |
| Total transfers | \$ 478,039 |

The transfer from the general fund to the E-911 fund is to reduce the E-911 fund (nonmajor governmental fund) deficit as the telephone surcharge is not adequate to balance this fund. The transfers to the revolving loan fund was used for loaning purposes.

3-G. Long-Term Debt

Governmental Activities Bonds - The following is a summary of the outstanding long-term bonds at September 30, 2016:

2006 General Obligation Refunding Bonds - On May 25, 2006, the County issued \$1,920,000 in General Obligation Bonds with an average interest rate of 4.488 percent to advance refund \$1,800,000 of outstanding 1998 Series bonds with an average interest rate of 5.638 percent. These bonds mature on August 1, 2028.

Emanuel County, Georgia
Notes to the Basic Financial Statements
For the Year Ended September 30, 2016

Note 3 - Detailed Notes on All Funds (Continued)

Annual debt service requirements to these bonds payable as of September 30, 2016 follow:

| <u>Year</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|-------------|---------------------|-------------------|---------------------|
| 2017 | \$ 85,000 | \$ 55,820 | \$ 140,820 |
| 2018 | 90,000 | 51,995 | 141,995 |
| 2019 | 85,000 | 47,945 | 132,945 |
| 2020 | 90,000 | 44,120 | 134,120 |
| 2021 | 95,000 | 40,070 | 135,070 |
| 2022 - 2026 | 540,000 | 131,840 | 671,840 |
| 2027 - 2030 | 245,000 | 17,020 | 262,020 |
| Total | <u>\$ 1,230,000</u> | <u>\$ 388,810</u> | <u>\$ 1,618,810</u> |

2011 General Obligation Sales Tax Bonds – On September 19, 2011, the County issued general obligation sales tax bonds for \$1,560,000 with an average interest rate of 1.72 % to finance various projects that the citizens of County approved in a special purpose local option sales tax referendum. These bonds mature on March 1, 2018.

Annual debt service requirements to these bonds payable as of September 30, 2016 follow:

| <u>Year</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|-------------|-------------------|-----------------|-------------------|
| 2017 | \$ 270,000 | \$ 7,138 | \$ 277,138 |
| 2018 | 280,000 | 2,408 | 282,408 |
| | <u>\$ 550,000</u> | <u>\$ 9,546</u> | <u>\$ 559,546</u> |

Governmental Capital Leases - The following is a summary of the outstanding long-term bonds at September 30, 2016:

2011 Bancorpsouth Equipment Finance #3 - On September 5, 2007, the County entered into a capital lease for seven motor graders. The motor graders acquired by the lease are included in governmental activities general capital assets in the amount of \$807,302 (cost of \$1,011,888 less accumulated depreciation of \$204,586). The lease carries an interest rate of 2.000%. This lease matured on March 10, 2016 with a balloon payment.

2015 Citizen's Bank - On May 4, 2015, the County issued a note for \$194,869 with an average interest rate of 3.25 percent to purchase a 2015 Mack Truck. This note matures on May 3, 2017.

Annual debt service requirements to this note payable as of September 30, 2016 follow:

| <u>Year</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|-------------|-------------------|-----------------|-------------------|
| 2017 | <u>\$ 129,663</u> | <u>\$ 4,214</u> | <u>\$ 133,877</u> |

2016 Durden Bank – On August 30, 2016, the County issued a note for \$2,153,691 at an interest rate of 1.9% to purchase some heavy equipment. The note matures September 29, 2017.

| <u>Year</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
|-------------|---------------------|------------------|---------------------|
| 2017 | <u>\$ 1,825,232</u> | <u>\$ 34,679</u> | <u>\$ 1,859,911</u> |

Emanuel County, Georgia
Notes to the Basic Financial Statements
For the Year Ended September 30, 2016

Note 3 - Detailed Notes on All Funds (Continued)

Business-type Activities – The County has one bond payable able for the Emanuel County Development Authority fund.

2001 Industrial Development Bonds – In 2001, the Emanuel County Development Authority (a blended component unit) issued industrial development bonds for \$3,550,000 with interest rates of 5.100 – 6.500% percent for the City of Swainsboro golf course project (\$1,250,000) and for Jabo Metal Fabrication (\$2,300,000). These bonds matured and retired in fiscal year 2016.

Changes in Long-term Debt - Changes in the County's long-term obligations consisted of the following for the year ended September 30, 2016:

| Governmental Activities: | Outstanding 10/1/2015 | Additions | Reductions | Outstanding 9/30/2016 | Amounts Due in One Year |
|---------------------------------------|--------------------------|---------------------|---------------------|--------------------------|----------------------------|
| General Obligation Sales Tax Bonds: | | | | | |
| Series 2006 | \$ 1,310,000 | \$ - | \$ 80,000 | \$ 1,230,000 | \$ 85,000 |
| Series 2011 | 810,000 | - | 260,000 | 550,000 | 270,000 |
| Capital Leases | | | | | |
| Bancorpsouth Equipment Finance#3 | 951,005 | - | 951,005 | - | - |
| Note - Durden Bank | - | 2,153,691 | 328,459 | 1,825,232 | 1,825,232 |
| Note - Citizen's Bank | 194,869 | - | 65,206 | 129,663 | 129,663 |
| Compensated Absences | 152,858 | 168,323 | 122,286 | 198,895 | 159,116 |
| Landfill Closure and Postclosure Care | 1,001,194 | 9,909 | - | 1,011,103 | - |
| Total Governmental Activities | \$ 4,419,926 | \$ 2,331,923 | \$ 1,806,956 | \$ 4,944,893 | \$ 2,469,011 |
| Business-type Activities: | | | | | |
| Industrial Development Bonds | \$ 105,000 | \$ - | \$ 105,000 | \$ - | \$ - |
| Discretely Presented Component Unit: | | | | | |
| Emanuel County Health Department | | | | | |
| Compensated Absences | \$ 50,211 | \$ 30,745 | \$ 50,211 | \$ 30,745 | \$ - |

The SPLOST fund retires the bonds and the note payable to the Durden Banking Company and Citizen's bank. The business-type industrial development by the Emanuel County Development Authority. The governmental activities compensated absences liability will be paid from the fund from which the employees' salaries are paid, primarily the general fund. The landfill closure and postclosure care is funded by the general fund.

3-H. Landfill Closure and Postclosure Care

State and federal laws and regulations required the County to place a final cover on the Emanuel County Landfill site when it stopped accepting waste in 1998 and to perform certain maintenance and monitoring functions at the site for thirty years after closure. The landfill's final cover was completed in 2000 and the final closure certificate was issued January 12, 2001. The estimated post closure cost of \$46,000 per year plus inflation for the 30 years is based on engineers' estimates at November 1, 1995. This represents all the post closure cost liability (none remaining to be recognized) but it must be updated annually to adjust for inflation or deflation, and changes in technology, or applicable laws or regulations. The County has estimated a \$1,011,103 liability for closure and postclosure.

Emanuel County, Georgia
Notes to the Basic Financial Statements
For the Year Ended September 30, 2016

Note 3 - Detailed Notes on All Funds (Continued)

3-I. Pension

The County adopted a non-contributory defined contribution pension plan on August 31, 1998 and it went into effect on February 3, 1999. All full-time employees with two years of service are eligible for coverage. Coverage begins on the next entry date immediately following the anniversary hire date. The plan, Emanuel County Board of Commissioners Retirement Saving Plan, is administered by GEB Corp. The County has the authority to establish or amend plan provisions. The investment objective of the plan is to protect against loss of principal while providing returns more than money market funds and one-year Treasury bills. The County is responsible for establishing or amending the pension plan contribution requirements. The County's pension contribution for the fiscal year ended September 30, 2016 was \$198,921 on covered payroll of \$3,214,030

Employees, at their option, may contribute as much as 25% of their salary to a 457 deferred compensation plan. Employees do not contribute to the 401(a) plan. The County makes contributions to a 401(a) plan based on the employee's contribution to the 457 plan as follows:

| Employee Contribution | County Contribution |
|--------------------------|------------------------|
| 0% | 5.5% |
| 2% | 6.0% |
| 4% or more | 6.5% |

The following plans are in effect for the constitutional officers of Emanuel County. The County does not contribute directly to the plans. Contributions are made through an increase in the fine amounts. The County exercises no control of these plans.

Probate Judge's Retirement Fund of Georgia – The Probate Judge is covered under a pension plan, which requires that certain sums from marriage licenses and fines or bond forfeitures be remitted to the pension plan before the payment of any costs or other claims.

Clerk of Superior Court Retirement Fund – The Clerk of Superior Court is covered under a pension plan, which requires that certain sums from fees and fines or bond forfeitures be remitted to the pension plan before the payment of any costs or other claims.

Sheriff's Retirement Fund/Peace Officers' Annuity and Benefit Fund – The Sheriff and sheriff deputies are covered under separate pension plans which require that certain sums from fines or bond forfeitures be remitted by the Probate Judge or Clerk of Superior Court to the pension plan before the payment of any costs or other claims.

3-J. Fund Equity

Fund Balances – Fund balances are classified as follows:

- **Nonspendable** – The following fund balances are nonspendable because they are not in spendable form:

General Fund:

| | |
|----------------------|-----------------|
| Consumable inventory | <u>\$ 4,593</u> |
|----------------------|-----------------|

Emanuel County, Georgia
Notes to the Basic Financial Statements
For the Year Ended September 30, 2016

Note 3 - Detailed Notes on All Funds (Continued)

- **Restricted** – The following fund balances are legally restricted to specified purposes:

Major SPLOST Fund

| | |
|------------------|--------------|
| Capital projects | \$ 2,891,913 |
|------------------|--------------|

Nonmajor Special Revenue Funds:

| | |
|----------------|--------|
| Capital outlay | \$ 365 |
| Public safety | 43,267 |

| | |
|---|------------------|
| Total Nonmajor Special Revenue Funds | \$ 43,632 |
|---|------------------|

- **Unassigned** – The following fund balances include the general fund unassigned amount:

General Fund:

| | |
|------------|--------------|
| Unassigned | \$ 6,110,205 |
|------------|--------------|

Net Investment in Capital Assets

The “net investment in capital assets” reported on the government-wide statement of net position as of September 30, 2016 is as follows:

| | |
|-----------------------------------|------------------------------------|
| | <u>Governmental Activities</u> |
| Net investment in capital assets: | |
| Cost of capital assets | \$ 25,475,702 |
| Less accumulated depreciation | 10,336,099 |
| Book value | 15,139,603 |
| Less capital related debt | 3,734,894 |
| Net investment in capital assets: | <u>\$ 11,404,709</u> |

Note 4 - Other Notes

4-A. Risk Management

Interlocal Risk Management Agency - The County is exposed to various risks of losses related to torts, thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County has joined together with other counties in the state as part of the Interlocal Risk Management Agency (IRMA) for property and liability insurance and the ACCG-Group Self-Insurance Workers' Compensation Fund (WCSIF), public entity risk pools currently operating as common risk management and insurance programs for member local governments. The Association County Commissioners of Georgia (ACCG) administers both risk pools.

As part of these risks pools, the County is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pools' agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the funds

being required to pay any claim of loss. The County is also to allow the pools' agents and attorneys to represent the County in investigation, settlement discussions and all levels of litigation arising out of any claim made against the County within the scope of loss protection furnished by the funds.

Emanuel County, Georgia
Notes to the Basic Financial Statements
For the Year Ended September 30, 2016

Note 3 - Detailed Notes on All Funds (Continued)

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the member governments' contracts and in accordance with the workers' compensation laws of Georgia. The funds are to pay all cost taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

Settled claims in the past three years have not exceeded the coverage.

4-B. Contingent Liabilities

The County has received federal and/or state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could result in a request for reimbursement to the grantor agency for costs disallowed under terms of the grant. Based on prior experience, the County believes such disallowances, if any, will be immaterial.

4-C. Commitments

The County has entered into a contract with Emanuel County Hospital (Hospital Authority) wherein the County is obligated to make payments to the Hospital Authority sufficient to pay the principal of and interest on \$4,715,000 Emanuel County Hospital Authority (Georgia), Refunding and Improvement Revenue Anticipation Certificates, Series 1997 and \$10,000,000 Emanuel County Hospital Authority (Georgia) Revenue Anticipation Certificates, Series 2002 as the same become due and payable, to the extent funds of the Hospital Authority pledged to such payment are insufficient for such purposes. The County is obligated under the contract to levy an annual ad valorem tax on all taxable property located within the territorial limits of the County, at such rate within the seven-mil limit or such greater millage limit hereafter authorized to produce in each year revenues which are sufficient to fulfill the County's obligations under the contract. The certificates do not constitute a debt of the County. The Series 1997 certificates mature from 1998 thru 2015 with varying interest rates from 3.90% to 5.10%. The Series 2002 certificates mature from 2003 thru 2021 with varying interest rates from 2.00% to 4.60%.

4-D. Joint Ventures

Under Georgia law, the County, in conjunction with other cities or counties in the middle Georgia area, is a member of Heart of Georgia Altamaha Regional Development Center (RDC) and is required to pay annual dues thereto. Membership in an RDC is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34 which provides for the organizational structure of the RDC in Georgia. The RDC Board membership includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of an RDC.

Separate financial statements may be obtained from:

Heart of Georgia Altamaha Regional Development Center
501 Oak Street
Eastman, Georgia 31023

Emanuel County, Georgia
General Fund
Schedule of Revenues, Expenditures and
Changes in Fund Balances - Budget and Actual
For the Year Ended September 30, 2016

| | Original Budget | Final Budget | Actual | Variance With Final Budget |
|---|----------------------------|-------------------------|---------------------|---|
| Revenues | | | | |
| Taxes | \$ 8,504,536 | \$ 8,504,536 | \$ 8,412,385 | \$ (92,151) |
| Licenses and permits | 30,500 | 30,500 | 30,947 | 447 |
| Intergovernmental | - | - | 1,341,525 | 1,341,525 |
| Charges for services | 1,024,316 | 1,024,316 | 1,109,788 | 85,472 |
| Fines and forfeitures | 530,898 | 530,898 | 402,105 | (128,793) |
| Investment earnings | 15,571 | 15,571 | 18,636 | 3,065 |
| Miscellaneous | 146,778 | 146,778 | 389,071 | 242,293 |
| Total Revenues | <u>10,252,599</u> | <u>10,252,599</u> | <u>11,704,457</u> | <u>1,451,858</u> |
| Expenditures | | | | |
| Current: | | | | |
| General government | 2,225,516 | 2,225,516 | 2,682,488 | (456,972) |
| Judicial | 914,640 | 914,640 | 1,105,779 | (191,139) |
| Public safety | 2,412,317 | 2,412,317 | 2,682,463 | (270,146) |
| Public works | 3,644,375 | 3,644,375 | 7,084,688 | (3,440,313) |
| Health and welfare | 57,226 | 57,226 | 194,154 | (136,928) |
| Culture and recreation | 499,496 | 499,496 | 586,335 | (86,839) |
| Housing and development | 499,029 | 499,029 | 341,192 | 157,837 |
| Debt Service: | | | | |
| Principal | - | - | 1,344,671 | (1,344,671) |
| Interest and fiscal charges | - | - | 33,240 | (33,240) |
| Total Expenditures | <u>10,252,599</u> | <u>10,252,599</u> | <u>16,055,010</u> | <u>(5,802,411)</u> |
| Excess of Revenues Over Expenditures | <u>-</u> | <u>-</u> | <u>(4,350,553)</u> | <u>(4,350,553)</u> |
| Other Financing (Uses) | | | | |
| Transfers out | - | - | (478,039) | (478,039) |
| Issuance of note | - | - | 2,153,691 | 2,153,691 |
| Proceeds from the sale of capital assets | - | - | 970,200 | 970,200 |
| Total Other Financing (Uses) | <u>-</u> | <u>-</u> | <u>2,645,852</u> | <u>2,645,852</u> |
| Net Change in Fund Balances | <u>\$ -</u> | <u>\$ -</u> | <u>(1,704,701)</u> | <u>\$ (1,704,701)</u> |
| Fund Balances Beginning of Year | | | <u>7,819,499</u> | |
| Fund Balances End of Year | | | <u>\$ 6,114,798</u> | |

**Emanuel County, Georgia
Required Supplementary Information
For the Year Ended September 30, 2016**

The Budget Comparison Statement on page 42 is part of Required Supplementary Information.

Emanuel County, Georgia
General Fund
Comparative Balance Sheet
September 30, 2016 and 2015

| | 2016 | 2015 |
|--|---------------------|---------------------|
| Assets | | |
| Cash and cash equivalents | \$ 1,737,558 | \$ 2,358,957 |
| Restricted cash | - | 59,236 |
| Investments | 3,793,453 | 4,650,150 |
| Receivables: | | |
| Accounts | 120,421 | 120,695 |
| Property taxes | 541,911 | 259,818 |
| Sales taxes | 129,161 | 188,877 |
| Intergovernmental | 674,397 | 657,159 |
| Interfund | 153,276 | 153,275 |
| Inventory | 4,593 | 64,785 |
| Total Assets | <u>\$ 7,154,770</u> | <u>\$ 8,512,952</u> |
| Liabilities, Deferred Inflows of Resources and Fund Balances | | |
| Liabilities | | |
| Accounts payable | \$ 259,654 | \$ 368,594 |
| Accrued expenditures | 58,648 | 130,575 |
| Other payables | 227,260 | 22,952 |
| Total Liabilities | 545,562 | 522,121 |
| Deferred Inflows of Resources | 494,410 | 171,332 |
| Total Liabilities and Deferred Inflows of Resources | <u>1,039,972</u> | <u>693,453</u> |
| Fund Balances | | |
| Nonspendable - not in spendable form | 4,593 | 64,785 |
| Unassigned | 6,110,205 | 7,754,714 |
| Total Fund Balances | <u>6,114,798</u> | <u>7,819,499</u> |
| Total Liabilities, Deferred Inflow of Resources and Fund Balances | <u>\$ 7,154,770</u> | <u>\$ 8,512,952</u> |

Emanuel County, Georgia
General Fund
Comparative Statement of Revenues, Expenditures and
Changes in Fund Balances
For the Years Ended September 30, 2016 and 2015

| | <u>2016</u> | <u>2015</u> |
|--|---------------------|---------------------|
| Revenues | | |
| Taxes | \$ 8,412,385 | \$ 7,645,781 |
| Intergovernmental | 1,341,525 | 2,113,823 |
| Licenses and permits | 30,947 | 31,132 |
| Charges for services | 1,109,788 | 1,137,021 |
| Fines and forfeitures | 402,105 | 470,177 |
| Investment earnings | 18,636 | 14,869 |
| Miscellaneous | 389,071 | 154,874 |
| Total Revenues | <u>11,704,457</u> | <u>11,567,677</u> |
| Expenditures | | |
| Current: | | |
| General government | 2,682,488 | 2,852,650 |
| Judicial | 1,105,779 | 983,791 |
| Public safety | 2,682,463 | 2,781,813 |
| Public works | 7,084,688 | 5,015,721 |
| Health and welfare | 194,154 | 194,154 |
| Culture and recreation | 586,335 | 626,605 |
| Housing and development | 341,192 | 392,374 |
| Debt Service: | | |
| Principal | 1,344,671 | 85,761 |
| Interest and fiscal charges | 33,240 | 20,927 |
| Total Expenditures | <u>16,055,010</u> | <u>12,953,796</u> |
| (Deficiency) of Revenues (Under) Expenditures | <u>(4,350,553)</u> | <u>(1,386,119)</u> |
| Other Financing Sources (Uses) | | |
| Transfers out | (478,039) | (182,245) |
| Issuance of note | 2,153,691 | 194,869 |
| Proceeds from the sale of capital assets | 970,200 | 3,840 |
| Other Financing Sources | <u>2,645,852</u> | <u>16,464</u> |
| Net Change in Fund Balances | <u>(1,704,701)</u> | <u>(1,369,655)</u> |
| Fund Balances Beginning of Year | <u>7,819,499</u> | <u>9,189,154</u> |
| Fund Balances End of Year | <u>\$ 6,114,798</u> | <u>\$ 7,819,499</u> |
| | 6,114,798 | 7,819,499 |

Emanuel County, Georgia
General Fund
Schedule of Revenues and Other Financing Sources - Budget and Actual
For the Year Ended September 30, 2016
(With Comparative Actual Amounts for The Year Ended September 30, 2015)

| | 2016 | | | Variance With Final Budget | 2015 |
|---|--------------------|------------------|------------------|----------------------------------|------------------|
| | Original Budget | Final Budget | Actual | | Actual |
| Revenues | | | | | |
| Taxes | | | | | |
| Real property | | | | | |
| Current | \$ 5,310,169 | \$ 5,310,169 | \$ 4,695,325 | \$ (614,844) | \$ 5,370,045 |
| Timber | 135,000 | 135,000 | 207,072 | 72,072 | 121,511 |
| Railroad | 14,000 | 14,000 | 14,951 | 951 | 16,500 |
| Motor vehicles | - | - | 252,414 | 252,414 | - |
| Motor vehicles - tavt | 10,000 | 10,000 | 398,483 | 388,483 | 9,187 |
| Motor vehicles - aavt | 36,936 | 36,936 | 13,146 | (23,790) | - |
| Mobile homes | | | 69,175 | 69,175 | - |
| Real estate transfer tax | 11,000 | 11,000 | 14,878 | 3,878 | 17,905 |
| Franchise taxes | 44,200 | 44,200 | 61,859 | 17,659 | 48,204 |
| Intangible taxes | - | - | 42,773 | 42,773 | - |
| Local option sales and use tax | 1,269,297 | 1,269,297 | 1,173,568 | (95,729) | 1,168,910 |
| T-SPLOST | 827,993 | 827,993 | 527,213 | (300,780) | 1,382,622 |
| Energy excise tax | 21,213 | 21,213 | 29,174 | 7,961 | 22,701 |
| Alcoholic beverage excise tax | 46,500 | 46,500 | 40,901 | (5,599) | 47,933 |
| Insurance premium tax | 577,796 | 577,796 | 658,204 | 80,408 | 618,520 |
| Financial institution tax | 40,138 | 40,138 | 41,926 | 1,788 | 40,937 |
| Interest and penalties | 160,294 | 160,294 | 171,323 | 11,029 | 163,428 |
| Total Taxes | 8,504,536 | 8,504,536 | 8,412,385 | (92,151) | 9,028,403 |
| Licenses and Permits | | | | | |
| Business licenses - alcoholic beverages | 15,500 | 15,500 | 17,250 | 1,750 | 15,030 |
| Non-business licenses and permits | 15,000 | 15,000 | 13,697 | (1,303) | 16,102 |
| Total Licenses and Permits | 30,500 | 30,500 | 30,947 | 447 | 31,132 |
| Intergovernmental | | | | | |
| Federal | - | - | 6,625 | 6,625 | 9,875 |
| State | - | - | 1,334,900 | 1,334,900 | 721,326 |
| Total Intergovernmental | - | - | 1,341,525 | 1,341,525 | 731,201 |
| Totals carried forward | 8,535,036 | 8,535,036 | 9,784,857 | 1,249,821 | 9,790,736 |

(continued)

Emanuel County, Georgia
General Fund
Schedule of Revenues and Other Financing Sources - Budget and Actual
For the Year Ended September 30, 2016
(With Comparative Actual Amounts for The Year Ended September 30, 2015)

(continued)

| | 2016 | | | 2015 | |
|---|----------------------|----------------------|----------------------|----------------------------------|----------------------|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| Brought forward | \$ 8,535,036 | \$ 8,535,036 | \$ 9,784,857 | \$ 1,249,821 | 9,790,736 |
| Revenues | | | | | |
| Charges for Services | | | | | |
| General government | | | | | |
| Court costs, fees and charges | 158,344 | 158,344 | 146,475 | (11,869) | 160,632 |
| Election qualifying fees | 2,500 | 2,500 | 8,694 | 6,194 | - |
| Motor vehicle tag collection fees | - | - | 40,016 | 40,016 | 35,857 |
| Other: | | | | | |
| Commissions on tax collections | 222,658 | 222,658 | 195,286 | (27,372) | 182,230 |
| Other charges | - | - | 1,676 | 1,676 | 661 |
| Public safety | 251,401 | 251,401 | 235,749 | (15,652) | 272,642 |
| Utilities/enterprise-sanitation | 389,413 | 389,413 | 481,892 | 92,479 | 484,999 |
| Total Charges for Services | 1,024,316 | 1,024,316 | 1,109,788 | 85,472 | 1,137,021 |
| Fines and Forfeitures | | | | | |
| Court | 530,898 | 530,898 | 402,105 | (128,793) | 470,177 |
| Investment Earnings | 15,571 | 15,571 | 18,636 | 3,065 | 14,869 |
| Miscellaneous | | | | | |
| Rents and royalties | 125,278 | 125,278 | 117,024 | (8,254) | 111,949 |
| Other | 21,500 | 21,500 | 272,047 | 250,547 | 42,925 |
| Total Miscellaneous | 146,778 | 146,778 | 389,071 | 242,293 | 154,874 |
| Total Revenues | 10,252,599 | 10,252,599 | 11,704,457 | 1,451,858 | 11,567,677 |
| Other Financing Sources: | | | | | |
| Proceeds from the sale of capital assets | - | - | 970,200 | 970,200 | 3,840 |
| Issuance of note | - | - | 2,153,691 | 2,153,691 | 194,869 |
| Other Financing Sources: | - | - | 3,123,891 | 3,123,891 | 198,709 |
| Total Revenues and Other Financing Sources | \$ 10,252,599 | \$ 10,252,599 | \$ 14,828,348 | \$ 4,575,749 | \$ 11,766,386 |

Emanuel County, Georgia
General Fund
Schedule of Expenditures and Other Financing Uses - Budget and Actual
For the Year Ended September 30, 2016
(With Comparative Actual Amounts for The Year Ended September 30, 2015)

| | 2016 | | | Variance With Final Budget | 2015 |
|---------------------------------------|--------------------|------------------|------------------|----------------------------------|------------------|
| | Original Budget | Final Budget | Actual | | Actual |
| Expenditures | | | | | |
| General Government | | | | | |
| Elections | | | | | |
| Personal services | \$ 60,499 | \$ 60,499 | \$ 63,575 | \$ (3,076) | \$ 61,958 |
| Purchased/contracted services | 36,140 | 36,140 | 32,219 | 3,921 | 17,556 |
| Supplies | 1,400 | 1,400 | 9,706 | (8,306) | 3,330 |
| Total Elections | 98,039 | 98,039 | 105,500 | (7,461) | 82,844 |
| Financial Administration | | | | | |
| Personal services | 290,782 | 290,782 | 347,833 | (57,051) | 253,501 |
| Purchased/contracted services | 59,000 | 59,000 | 157,765 | (98,765) | 114,767 |
| Supplies | 2,000 | 2,000 | 20,915 | (18,915) | 22,801 |
| Capital outlay | 70,000 | 70,000 | 63,573 | 6,427 | 18,500 |
| Contributions to other agencies | - | - | 50,000 | (50,000) | 200,000 |
| Contingency | - | - | 8,000 | (8,000) | 2,000 |
| Total Financial Administration | 421,782 | 421,782 | 648,086 | (226,304) | 611,569 |
| Computer Technology | | | | | |
| Personal services | - | - | - | - | 66,495 |
| Human Resources | | | | | |
| Personal services | \$ 691,148 | \$ 691,148 | \$ 800,056 | (108,908) | \$ 885,437 |
| Purchased/contracted services | 245,216 | 245,216 | 275,703 | (30,487) | 294,777 |
| Supplies | - | - | 459 | (459) | - |
| Total Human Resources | 936,364 | 936,364 | 1,076,218 | (139,854) | 1,180,214 |
| Tax Commissioner | | | | | |
| Personal services | \$ 203,452 | \$ 203,452 | \$ 193,792 | 9,660 | \$ 187,326 |
| Purchased/contracted services | 25,100 | 25,100 | 38,246 | (13,146) | 44,756 |
| Supplies | 2,500 | 2,500 | 5,595 | (3,095) | 3,362 |
| Total Tax Commissioner | 231,052 | 231,052 | 237,633 | (6,581) | 235,444 |
| Tax Assessor | | | | | |
| Personal services | \$ 211,160 | \$ 211,160 | \$ 194,322 | \$ 16,838 | \$ 221,580 |
| Purchased/contracted services | 31,625 | 31,625 | 56,148 | (24,523) | 67,634 |
| Supplies | 4,000 | 4,000 | 6,016 | (2,016) | 13,272 |
| Capital outlay | - | - | - | - | 27,400 |
| Total Tax Assessor | 246,785 | 246,785 | 256,486 | (9,701) | 329,886 |
| Totals carried forward | 1,934,022 | 1,934,022 | 2,323,923 | (389,901) | 2,506,452 |

(continued)

Emanuel County, Georgia
General Fund
Schedule of Expenditures and Other Financing Uses - Budget and Actual
For the Year Ended September 30, 2016
(With Comparative Actual Amounts for The Year Ended September 30, 2015)

(continued)

| | 2016 | | | 2015 |
|----------------------------------|--------------------|-----------------|--------------|----------------------------------|
| | Original Budget | Final Budget | Actual | Variance With Final Budget |
| | | | | Actual |
| Totals brought forward | \$ 1,934,022 | \$ 1,934,022 | \$ 2,323,923 | \$ (389,901) |
| Expenditures | | | | |
| Buildings and Plant | | | | |
| Personal services | 73,185 | 73,185 | 68,776 | 4,409 |
| Purchased/contracted services | 80,000 | 80,000 | 115,553 | (35,553) |
| Supplies | 138,309 | 138,309 | 174,236 | (35,927) |
| Total Buildings and Plant | 291,494 | 291,494 | 358,565 | (67,071) |
| Total General Government | 2,225,516 | 2,225,516 | 2,682,488 | (456,972) |
| Judicial | | | | |
| Superior Court | | | | |
| Personal services | 201,718 | 201,718 | 182,101 | 19,617 |
| Purchased/contracted services | 49,350 | 49,350 | 153,113 | (103,763) |
| Supplies | 500 | 500 | 7,067 | (6,567) |
| Other | 271,630 | 271,630 | 271,630 | - |
| Total Superior Court | 523,198 | 523,198 | 613,911 | (90,713) |
| State Court | | | | |
| Personal services | 68,968 | 68,968 | 73,762 | (4,794) |
| Purchased/contracted services | 16,922 | 16,922 | 19,802 | (2,880) |
| Supplies | - | - | 50 | (50) |
| Total State Court | 85,890 | 85,890 | 93,614 | (7,724) |
| Magistrate Court | | | | |
| Personal services | 152,062 | 152,062 | 149,417 | 2,645 |
| Purchased/contracted services | 6,665 | 6,665 | 11,182 | (4,517) |
| Supplies | 2,200 | 2,200 | 5,907 | (3,707) |
| Total Magistrate Court | 160,927 | 160,927 | 166,506 | (5,579) |
| Totals carried forward | 2,995,531 | 2,995,531 | 3,556,519 | (560,988) |

(continued)

Emanuel County, Georgia
General Fund
Schedule of Expenditures and Other Financing Uses - Budget and Actual
For the Year Ended September 30, 2016
(With Comparative Actual Amounts for The Year Ended September 30, 2015)

(continued)

| | 2016 | | | | 2015 |
|-------------------------------|--------------------|------------------|------------------|----------------------------------|------------------|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| Totals brought forward | \$ 2,995,531 | \$ 2,995,531 | \$ 3,556,519 | \$ (560,988) | \$ 3,696,719 |
| Expenditures | | | | | |
| Judicial (Continued) | | | | | |
| Probate Court | | | | | |
| Personal services | 126,925 | 126,925 | 122,156 | 4,769 | 117,254 |
| Purchased/contracted services | 14,700 | 14,700 | 11,727 | 2,973 | 18,490 |
| Supplies | - | - | - | - | 2,843 |
| Capital Outlay | 3,000 | 3,000 | - | 3,000 | - |
| Total Probate Court | 144,625 | 144,625 | 133,883 | 10,742 | 138,587 |
| Juvenile Court | | | | | |
| Purchased/contracted services | - | - | 550 | (550) | 1,135 |
| Public Defender | | | | | |
| Purchased/contracted services | - | - | 97,315 | (97,315) | - |
| Total Judicial | 914,640 | 914,640 | 1,105,779 | (191,139) | 983,791 |
| Public Safety | | | | | |
| Sheriff | | | | | |
| Personal services | 650,325 | 650,325 | 720,206 | (69,881) | 699,050 |
| Purchased/contracted services | 107,540 | 107,540 | 100,708 | 6,832 | 183,250 |
| Supplies | 28,500 | 28,500 | 36,702 | (8,202) | 174,168 |
| Capital outlay | 66,500 | 66,500 | 89,511 | (23,011) | 50,000 |
| Total Sheriff | 852,865 | 852,865 | 947,127 | (94,262) | 1,106,468 |
| Special Detail | | | | | |
| Personal services | 39,136 | 39,136 | 44,228 | (5,092) | 29,578 |
| Purchased/contracted services | - | - | 4,720 | (4,720) | 9,440 |
| Supplies | 20,950 | 20,950 | 1,939 | 19,011 | - |
| Total Special Detail | 60,086 | 60,086 | 50,887 | 9,199 | 39,018 |
| Court Services | | | | | |
| Purchased/contracted services | - | - | - | - | 43,363 |
| Jail Operations | | | | | |
| Personal services | 672,656 | 672,656 | 699,710 | (27,054) | 723,890 |
| Purchased/contracted services | 147,000 | 147,000 | 106,713 | 40,287 | 107,496 |
| Supplies | 353,425 | 353,425 | 385,718 | (32,293) | 320,659 |
| Total Jail Operations | 1,173,081 | 1,173,081 | 1,192,141 | (19,060) | 1,152,045 |
| Totals carried forward | 5,205,238 | 5,205,238 | 5,881,107 | (669,210) | 6,167,895 |

(continued)

Emanuel County, Georgia
General Fund
Schedule of Expenditures and Other Financing Uses - Budget and Actual
For the Year Ended September 30, 2016
(With Comparative Actual Amounts for The Year Ended September 30, 2015)

(continued)

| | 2016 | | | | 2015 |
|---|--------------------|------------------|------------------|----------------------------------|------------------|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| Totals brought forward | \$ 5,205,238 | \$ 5,205,238 | \$ 5,881,107 | \$ (669,210) | \$ 6,167,895 |
| Expenditures | | | | | |
| Public Safety | | | | | |
| Rural Fire Department | | | | | |
| Purchased/contracted services | 35,100 | 35,100 | 34,560 | 540 | 124,982 |
| Supplies | 60,000 | 60,000 | 69,503 | (9,503) | 10,600 |
| Capital outlay | - | - | 14,409 | (14,409) | - |
| Total Rural Fire Department | 95,100 | 95,100 | 118,472 | (23,372) | 135,582 |
| Animal Control | | | | | |
| Personal services | 11,624 | 11,624 | 4,650 | 6,974 | (2,324) |
| Purchased/contracted services | 4,500 | 4,500 | 8,647 | (4,147) | 12,794 |
| Supplies | 2,500 | 2,500 | 1,761 | 739 | 1,022 |
| Other | 54,254 | 54,254 | 75,257 | (21,003) | 15,488 |
| Total Animal Control | 72,878 | 72,878 | 90,315 | (17,437) | 26,980 |
| Emergency Management | | | | | |
| Personal services | - | - | - | - | 4,650 |
| Purchased/contracted services | - | - | - | - | 5,688 |
| Supplies | - | - | - | - | 7,008 |
| Capital outlay | - | - | - | - | - |
| Total Emergency Management | - | - | - | - | 17,346 |
| Emergency Medical Services | | | | | |
| Purchased/contracted services | - | - | 33,911 | (33,911) | 56,506 |
| Supplies | - | - | 33,844 | (33,844) | 38,569 |
| Other | 130,000 | 130,000 | 185,691 | (55,691) | 156,267 |
| Total Emergency Medical Services | 130,000 | 130,000 | 253,446 | (123,446) | 251,342 |
| Coroner/Medical Examiner | | | | | |
| Personal services | 19,911 | 19,911 | 21,340 | (1,429) | 23,171 |
| Purchased/contracted services | 7,896 | 7,896 | 8,013 | (117) | 7,242 |
| Supplies | 500 | 500 | 722 | (222) | 188 |
| Total Coroner/Medical Examiner | 28,307 | 28,307 | 30,075 | (1,768) | 30,601 |
| Total Public Safety | 2,412,317 | 2,412,317 | 2,682,463 | (288,003) | 2,781,813 |
| Totals carried forward | 5,512,899 | 5,512,899 | 6,358,357 | (838,799) | 6,618,254 |

(continued)

Emanuel County, Georgia
General Fund
Schedule of Expenditures and Other Financing Uses - Budget and Actual
For the Year Ended September 30, 2016
(With Comparative Actual Amounts for The Year Ended September 30, 2015)

(continued)

| | 2016 | | | | 2015 |
|---------------------------------------|--------------------|------------------|------------------|----------------------------------|------------------|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| Totals brought forward | \$ 5,512,899 | \$ 5,512,899 | \$ 6,358,357 | \$ (838,799) | \$ 6,618,254 |
| Expenditures | | | | | |
| Public Works | | | | | |
| Roadways and Walkways | | | | | |
| Personal services | - | - | 5,498 | (5,498) | - |
| Purchased/contracted services | - | - | 6,005 | (6,005.0) | 6,963 |
| Supplies | - | - | 1,845,432 | (1,845,432) | - |
| Capital outlay | 727,716 | 727,716 | 2,475,006 | (1,747,290) | 706,777 |
| Total Roadways and Walkways | 727,716 | 727,716 | 4,331,941 | (3,604,225) | 713,740 |
| Solid Waste | | | | | |
| Personal services | 129,150 | 129,150 | 109,521 | 19,629 | 115,546 |
| Purchased/contracted services | 639,250 | 639,250 | 772,072 | (132,822) | 704,144 |
| Supplies | 94,700 | 94,700 | 85,556 | 9,144 | 58,405 |
| Capital outlay | - | - | 10,553 | (10,553) | 194,869 |
| Total Solid Waste | 863,100 | 863,100 | 977,702 | (114,602) | 1,072,964 |
| Maintenance and Shop | | | | | |
| Personal services | 980,106 | 980,106 | 1,117,069 | (136,963) | 1,118,521 |
| Purchased/contracted services | 85,000 | 85,000 | 166,280 | (81,280) | 99,043 |
| Supplies | 160,460 | 160,460 | 491,696 | (331,236) | 841,322 |
| Capital outlay | 827,993 | 827,993 | - | 827,993 | 1,170,131 |
| Total Maintenance and Shop | 2,053,559 | 2,053,559 | 1,775,045 | 278,514 | 3,229,017 |
| Total Public Works | 3,644,375 | 3,644,375 | 7,084,688 | (3,440,313) | 5,015,721 |
| Health and Welfare | | | | | |
| Health - public health administration | - | - | 136,928 | (136,928) | 136,928 |
| Intergovernmental welfare payments | 57,226 | 57,226 | 57,226 | - | 57,226 |
| Total Health and Welfare | 57,226 | 57,226 | 194,154 | (136,928) | 194,154 |
| Culture and Recreation | | | | | |
| Other | 363,578 | 363,578 | 451,167 | (87,589) | 493,687 |
| Branch Libraries | | | | | |
| Other | 135,918 | 135,918 | 135,168 | 750 | 132,918 |
| Housing and Development | | | | | |
| Agricultural Resources | | | | | |
| Personal services | 55,196 | 55,196 | 32,639 | 22,557 | 36,426 |
| Purchased/contracted services | 40,576 | 40,576 | 43,679 | (3,103) | 45,792 |
| Supplies | 4,260 | 4,260 | 6,087 | (1,827) | 6,949 |
| Capital outlay | 1,500 | 1,500 | - | 1,500 | - |
| Total Agricultural Resources | 101,532 | 101,532 | 82,405 | 19,127 | 89,167 |
| Totals carried forward | 9,815,528 | 9,815,528 | 14,305,939 | (2,626,817) | 12,536,938 |

(continued)

Emanuel County, Georgia
General Fund
Schedule of Expenditures and Other Financing Uses - Budget and Actual
For the Year Ended September 30, 2016
(With Comparative Actual Amounts for The Year Ended September 30, 2015)

(continued)

| | 2016 | | | 2015 | |
|--|--------------------|-----------------|---------------|----------------------------------|---------------|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| Totals brought forward | \$ 9,815,528 | \$ 9,815,528 | \$ 14,305,939 | \$ (2,626,817) | \$ 12,536,938 |
| Expenditures | | | | | |
| Housing and Development | | | | | |
| Forest Resources | | | | | |
| Supplies | - | - | - | - | 318 |
| Other | - | - | - | - | 32,896 |
| Total Forest Resources | - | - | - | - | 33,214 |
| Economic Development | | | | | |
| Other | 346,897 | 346,897 | 215,545 | 131,352 | 96,322 |
| Airport | | | | | |
| Other | - | - | - | - | 124,302 |
| Code Enforcement | | | | | |
| Personal services | 38,050 | 38,050 | 34,467 | 3,583 | 36,216 |
| Purchased/contracted services | 7,650 | 7,650 | 5,964 | 1,686 | 6,289 |
| Supplies | 4,900 | 4,900 | 2,811 | 2,089 | 5,675 |
| Capital outlay | - | - | - | - | 1,189 |
| Total Code Enforcement | 50,600 | 50,600 | 43,242 | 7,358 | 49,369 |
| Total Housing and Development | 499,029 | 499,029 | 341,192 | 157,837 | 392,374 |
| Debt Service | | | | | |
| Principal | - | - | 1,344,671 | (1,344,671) | 85,761 |
| Interest and fiscal charges | - | - | 33,240 | (33,240) | 20,927 |
| Total Debt Service | - | - | 1,377,911 | (1,377,911) | 106,688 |
| Total Expenditures | 10,213,025 | 10,213,025 | 15,942,637 | (3,866,018) | 12,946,833 |
| Other Financing Uses | | | | | |
| Transfers out | - | - | 478,039 | (478,039) | 182,245 |
| Total Expenditures and Other Financing Uses | \$ 10,213,025 | \$ 10,213,025 | \$ 16,420,676 | \$ (4,344,057) | \$ 13,129,078 |

Emanuel County, Georgia
Combining Balance Sheet
Nonmajor Special Revenue Funds
For the Year Ended September 30, 2016
(With Comparative Totals At September 30, 2015)

| | 2016 | | | 2015 |
|--|--------------------|------------------|---|---|
| | 2003 Chip Grant | Enhanced 911 | Total Nonmajor Special Revenue Funds | Total Nonmajor Special Revenue Funds |
| Assets | | | | |
| Cash and cash equivalents | \$ 365 | \$ - | \$ 365 | \$ 365 |
| Receivables: | | | | |
| Accounts | - | 47,732 | 47,732 | 98,289 |
| Total Assets | <u>\$ 365</u> | <u>\$ 47,732</u> | <u>\$ 48,097</u> | <u>\$ 98,654</u> |
| Liabilities and Fund Balances | | | | |
| Liabilities | | | | |
| Accounts payable | \$ - | \$ 2,496 | \$ 2,496 | \$ 2,496 |
| Accrued expenditures | - | 1,969 | 1,969 | 12,598 |
| Total Liabilities | - | 4,465 | 4,465 | 15,094 |
| Fund Balances | | | | |
| Restricted | 365 | 43,267 | 43,632 | 83,560 |
| Total Liabilities and Fund Balances | <u>\$ 365</u> | <u>\$ 47,732</u> | <u>\$ 48,097</u> | <u>\$ 98,654</u> |

Emanuel County, Georgia
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Special Revenue Funds
For the Year Ended September 30, 2016
(With Comparative Totals For the Year Ended September 30, 2015)

| | 2016 | | | 2015 |
|--|--------------------|------------------|---|---|
| | 2003 Chip Grant | Enhanced 911 | Total Nonmajor Special Revenue Funds | Total Nonmajor Special Revenue Funds |
| Revenues | | | | |
| Charges for services | \$ - | \$ 291,606 | \$ 291,606 | \$ 305,438 |
| Expenditures | | | | |
| Current: | | | | |
| Public safety | - | 455,170 | 455,170 | 493,106 |
| (Deficiency) of Revenues (Under) Expenditures | - | (163,564) | (163,564) | (187,668) |
| Other Financing Sources | | | | |
| Transfers in | - | 123,636 | 123,636 | 182,245 |
| Net Change in Fund Balances | - | (39,928) | (39,928) | (5,423) |
| Fund Balances Beginning of Year | 365 | 83,195 | 83,560 | 88,983 |
| Fund Balances End of Year | <u>\$ 365</u> | <u>\$ 43,267</u> | <u>\$ 43,632</u> | <u>\$ 83,560</u> |

Emanuel County, Georgia
2003 Chip Grant Fund
Comparative Balance Sheet
September 30, 2016 and 2015

| | <u>2016</u> | <u>2015</u> |
|-------------------------------|---------------|---------------|
| Assets | | |
| Cash and cash equivalents | <u>\$ 365</u> | <u>\$ 365</u> |
| Fund Balances | | |
| Restricted for capital outlay | <u>\$ 365</u> | <u>\$ 365</u> |

Emanuel County, Georgia
2003 Chip Grant Fund
Comparative Statement of Changes in Fund Balances
For the Years Ended September 30, 2016 and 2015

| | <u>2016</u> | <u>2015</u> |
|--|----------------------|----------------------|
| Fund Balances Beginning of Year | <u>\$ 365</u> | <u>\$ 365</u> |
| Fund Balances End of Year | <u><u>\$ 365</u></u> | <u><u>\$ 365</u></u> |

Emanuel County, Georgia
Emergency 911 Fund
Comparative Balance Sheet
September 30, 2016 and 2015

| | <u>2016</u> | <u>2015</u> |
|--|------------------|------------------|
| Assets | | |
| Accounts receivable | <u>\$ 47,732</u> | <u>\$ 98,289</u> |
| Liabilities and Fund Balances | | |
| Liabilities | | |
| Accounts payable | \$ 2,496 | \$ 2,496 |
| Accrued expenditures | <u>1,969</u> | <u>12,598</u> |
| Total Liabilities | 4,465 | 15,094 |
| Fund Balances | | |
| Restricted for public safety | <u>43,267</u> | <u>83,195</u> |
| Total Liabilities and Fund Balances | <u>\$ 47,732</u> | <u>\$ 98,289</u> |

Emanuel County, Georgia
Emergency 911 Fund
Schedule of Revenues, Expenditures and
Changes in Fund Balances - Budget and Actual
For the Year Ended September 30, 2016
(With Comparative Actual Amounts for The Year Ended September 30, 2015)

| | 2016 | | | | 2015 |
|---|--------------------|-----------------|------------------|----------------------------------|------------------|
| | Original Budget | Final Budget | Actual | Variance With Final Budget | Actual |
| Revenues | | | | | |
| Charges for services | \$ 512,800 | \$ 512,800 | \$ 291,606 | \$ (221,194) | \$ 305,438 |
| Expenditures | | | | | |
| Current: | | | | | |
| Public safety | 512,800 | 512,800 | 455,170 | 57,630 | 493,106 |
| (Deficiency) of Revenues (Under) Expenditures | - | - | (163,564) | (163,564) | (187,668) |
| Other Financing Sources | | | | | |
| Transfers in | - | - | 123,636 | 123,636 | 182,245 |
| Net Change in Fund Balances | <u>\$ -</u> | <u>\$ -</u> | (39,928) | <u>\$ (39,928)</u> | (5,423) |
| Fund Balances Beginning of Year | | | 83,195 | | 88,618 |
| Fund Balances End of Year | | | <u>\$ 43,267</u> | | <u>\$ 83,195</u> |

Emanuel County, Georgia
SPLOST Fund
Comparative Balance Sheet
September 30, 2016 and 2015

| | <u>2016</u> | <u>2015</u> |
|-------------------------------|---------------------|---------------------|
| Assets | | |
| Cash and cash equivalents | \$ 1,684,397 | \$ 1,511,372 |
| Investments | 1,010,460 | 1,007,160 |
| Sales taxes receivable | <u>197,056</u> | <u>403,906</u> |
| Total Assets | <u>\$ 2,891,913</u> | <u>\$ 2,922,438</u> |
| Fund Balances | | |
| Restricted for capital outlay | <u>\$ 2,891,913</u> | <u>\$ 2,922,438</u> |

Emanuel County, Georgia
SPLOST Fund
**Comparative Statement of Revenues, Expenditures and
Changes in Fund Balances**
For the Years Ended September 30, 2016 and 2015

| | <u>2016</u> | <u>2015</u> |
|--|----------------------------|----------------------------|
| Revenues | | |
| Sales taxes | \$ 2,226,174 | \$ 2,541,486 |
| Intergovernmental | - | - |
| Investment earnings | <u>7,267</u> | <u>5,303</u> |
| Total Revenues | <u>2,233,441</u> | <u>2,546,789</u> |
| Expenditures | | |
| Current: | | |
| General government | 65,172 | - |
| Public safety | 5,756 | - |
| Public works | 87,673 | 116,928 |
| Intergovernmental | 1,485,390 | 1,645,833 |
| Capital Outlay | 208,621 | 300,944 |
| Debt Service: | | |
| Principal | 340,000 | 429,626 |
| Interest | <u>71,354</u> | <u>79,681</u> |
| Total Expenditures | <u>2,263,966</u> | <u>2,573,012</u> |
| (Deficiency) of Revenues (Under) Expenditures | (30,525) | (26,223) |
| Other Financing Sources | | |
| Proceeds from the sale of capital assets | <u>-</u> | <u>66,600</u> |
| Net Change in Fund Balances | (30,525) | 40,377 |
| Fund Balances Beginning of Year | <u>2,922,438</u> | <u>2,882,061</u> |
| Fund Balances End of Year | <u><u>\$ 2,891,913</u></u> | <u><u>\$ 2,922,438</u></u> |

Emanuel County, Georgia
Development Authority of Emanuel County
and the City of Swainsboro Fund
Comparative Statement of Net Position
September 30, 2016 and 2015

| | <u>2016</u> | <u>2015</u> |
|-----------------------------------|----------------------------|----------------------------|
| Assets | | |
| Current Assets: | | |
| Cash and cash equivalents | \$ 915,238 | \$ 521,309 |
| Receivables: | | |
| Notes | 175,950 | 164,838 |
| Interfund | 57,885 | 57,886 |
| Land and building held for resale | <u>994,672</u> | <u>1,271,672</u> |
| Total Current Assets | <u>2,143,745</u> | <u>2,015,705</u> |
| Liabilities | | |
| Current Liabilities: | | |
| Accounts payable | 3,499 | - |
| Accrued expenses payable | 4,997 | 6,219 |
| Interfund payable | <u>516,705</u> | <u>516,705</u> |
| Total Current Liabilities | <u>525,201</u> | <u>522,924</u> |
| Net Position | | |
| Unrestricted | <u><u>\$ 1,618,544</u></u> | <u><u>\$ 1,492,781</u></u> |

Emanuel County, Georgia
*Development Authority of Emanuel County
and the City of Swainsboro Fund*
Comparative Statement of Revenues,
Expenses and Changes in Fund Net Position
For the Years Ended September 30, 2016 and 2015

| | 2016 | 2015 |
|--|--------------|--------------|
| Operating Revenues | | |
| Rental income | \$ 81,117 | \$ 82,100 |
| Operating Expenses | | |
| Personal services | 128,684 | 114,317 |
| Purchased services and supplies | 381,583 | 683,398 |
| Total Operating Expenses | 510,267 | 797,715 |
| Operating (Loss) | (429,150) | (715,615) |
| Non-operating Revenues (Expenses) | | |
| Operating grants | 429,432 | 830,343 |
| Investment earnings | 481 | 340 |
| Miscellaneous | 125,000 | 1,923 |
| Total Non-operating Revenues (Expenses) | 554,913 | 832,606 |
| Change in Net Position | 125,763 | 116,991 |
| Net Position Beginning of Year | 1,492,781 | 1,375,790 |
| Net Position End of Year | \$ 1,618,544 | \$ 1,492,781 |

Emanuel County, Georgia
Development Authority of Emanuel County
and the City of Swainsboro Fund
Comparative Statement of Cash Flows
For the Years Ended September 30, 2016 and 2015

| | <u>2016</u> | <u>2015</u> |
|--|----------------------------|----------------------------|
| Increase (Decrease) in Cash and Cash Equivalents | | |
| Cash Flows from Operating Activities | | |
| Cash received from customers | \$ 70,006 | \$ 82,100 |
| Cash payments for personal services | (128,684) | (114,317) |
| Cash payments for goods and services | (102,306) | (683,398) |
| Net Cash Provided by (Used in) Operating Activities | <u>(160,984)</u> | <u>(715,615)</u> |
| Cash Flows from Noncapital Financing Activities | | |
| Operating grants | 429,432 | 830,343 |
| Increase in notes receivable | - | 73,805 |
| Increase (decrease) in interfund loan receivable | - | (153,274) |
| Net Cash Flows from Noncapital Financing Activities | <u>429,432</u> | <u>750,874</u> |
| Cash Flows from Capital and Related Financing Activities | | |
| Capital grants | - | - |
| Proceeds from the sale of capital assets capital item | 125,000 | 8,169 |
| Other capital items | <u>-</u> | <u>-</u> |
| Total Cash Flows from Capital and Related Financing Activities | <u>125,000</u> | <u>8,169</u> |
| Cash Flows from Investing Activities | | |
| Investment earnings | 481 | 340 |
| Net Increase (Decrease) in Cash and Cash Equivalents | 393,929 | 43,768 |
| Cash and Cash Equivalents Beginning of Year | <u>521,309</u> | <u>477,541</u> |
| Cash and Cash Equivalents End of Year | <u><u>\$ 915,238</u></u> | <u><u>\$ 521,309</u></u> |
| Reconciliation of Operating (Loss) to Net Cash Provided by (Used in) Operating Activities | | |
| Operating (Loss) | \$ (429,150) | \$ (715,615) |
| (Increase) Decrease in Assets: | | |
| Land and building held for resale | 277,000 | - |
| Notes receivable | (11,111) | - |
| Increase (Decrease) in Liabilities: | | |
| Accounts payable | 3,499 | - |
| Accrued expenses | (1,222) | - |
| Net Cash Provided by (Used in) Operating Activities | <u><u>\$ (160,984)</u></u> | <u><u>\$ (715,615)</u></u> |

Emanuel County, Georgia
Emanuel County Development Authority Fund
Comparative Statement of Net Position
September 30, 2016 and 2015

| | <u>2016</u> | <u>2015</u> |
|-----------------------------------|----------------------------|----------------------------|
| Assets | | |
| Current Assets: | | |
| Receivables: | | |
| Notes | \$ - | \$ 105,000 |
| Interfund | 516,705 | 516,705 |
| Land and building held for resale | <u>760,310</u> | <u>760,310</u> |
| Total Current Assets | <u><u>\$ 1,277,015</u></u> | <u><u>\$ 1,382,015</u></u> |
| Liabilities | | |
| Current Liabilities: | | |
| Interfund payables | 211,161 | 211,161 |
| Bonds payable | <u>-</u> | <u>105,000</u> |
| Total Current Liabilities: | <u>211,161</u> | <u>316,161</u> |
| Net Position | | |
| Unrestricted | <u><u>\$ 1,065,854</u></u> | <u><u>\$ 1,065,854</u></u> |

Emanuel County, Georgia
Emanuel County Development Authority Fund
Comparative Statement of Revenues,
Expenses and Changes in Fund Net Position
For the Years Ended September 30, 2016 and 2015

| | <u>2016</u> | <u>2015</u> |
|---------------------------------------|----------------------------|----------------------------|
| Operating Revenues | | |
| Charges for services | \$ - | \$ 13,325 |
| Operating Expenses | | |
| Purchased services | <u>-</u> | <u>-</u> |
| Operating Income | - | 13,325 |
| Non-operating Expenses | | |
| Interest expense | <u>-</u> | <u>(13,325)</u> |
| Change in Net Position | - | - |
| Net Position Beginning of Year | <u>1,065,854</u> | <u>1,065,854</u> |
| Net Position End of Year | <u><u>\$ 1,065,854</u></u> | <u><u>\$ 1,065,854</u></u> |

Emanuel County, Georgia
Emanuel County Development Authority Fund
Comparative Statement of Cash Flows
For the Years Ended September 30, 2016 and 2015

| | <u>2016</u> | <u>2015</u> |
|--|--------------------|--------------------------|
| Increase (Decrease) in Cash and Cash Equivalents | | |
| Cash Flows from Operating Activities | | |
| Cash received from customers | \$ - | \$ 113,325 |
| Cash payments for purchased services | <u>-</u> | <u>-</u> |
| Net Cash Provided by (Used in) Operating Activities | <u>-</u> | <u>113,325</u> |
| Cash Flows from Capital and Related Financing Activities | | |
| Interest | - | (13,325) |
| Principal on bonds payable | <u>-</u> | <u>(100,000)</u> |
| Net Cash Provided by (Used in) Capital and Related Financing Activities | <u>-</u> | <u>(113,325)</u> |
| Net Increase (Decrease) in Cash and Cash Equivalents | - | - |
| Cash and Cash Equivalents Beginning of Year | <u>-</u> | <u>-</u> |
| Cash and Cash Equivalents End of Year | <u><u>\$ -</u></u> | <u><u>\$ -</u></u> |
| Reconciliation of Operating Income to Net Cash Provided by (Used in) Operating Activities | | |
| Operating Income | \$ - | \$ - |
| (Increase) Decrease in Assets: | | |
| Notes receivable | - | 113,325 |
| Interest receivable | - | - |
| (Decrease) Increase in Assets: | | |
| Accrued payables | <u>-</u> | <u>-</u> |
| Net Cash Provided by (Used in) Operating Activities | <u><u>\$ -</u></u> | <u><u>\$ 113,325</u></u> |

Emanuel County, Georgia
Emanuel County Revolving Loan Fund
Comparative Statement of Net Position
September 30, 2016 and 2015

| | <u>2016</u> | <u>2015</u> |
|---------------------------|-------------------|-------------------|
| Assets | | |
| Current Assets: | | |
| Cash and cash equivalents | \$ 263,523 | \$ 157,797 |
| Noncurrent Assets: | | |
| Notes receivable | <u>625,780</u> | <u>360,423</u> |
| Total Assets | <u>889,303</u> | <u>518,220</u> |
| Net Position | | |
| Unrestricted | <u>\$ 889,303</u> | <u>\$ 518,220</u> |

Emanuel County, Georgia
Emanuel County Revolving Loan Fund
Comparative Statement of Revenues,
and Changes in Fund Net Position
For the Years Ended September 30, 2016 and 2015

| | <u>2016</u> | <u>2015</u> |
|---------------------------------------|--------------------------|--------------------------|
| Non-operating Revenues | | |
| Investment earnings | \$ 16,680 | \$ 15,680 |
| Transfers In | | |
| Transfers in | <u>354,403</u> | <u>-</u> |
| Change in Net Position | 371,083 | 15,680 |
| Net Position Beginning of Year | <u>518,220</u> | <u>502,540</u> |
| Net Position End of Year | <u><u>\$ 889,303</u></u> | <u><u>\$ 518,220</u></u> |

Emanuel County, Georgia
Emanuel County Revolving Loan Fund
Comparative Statement of Cash Flows
For the Years Ended September 30, 2016 and 2015

| | <u>2016</u> | <u>2015</u> |
|--|--------------------------|--------------------------|
| Increase (Decrease) in Cash and Cash Equivalents | | |
| Cash Flows from Operating Activities | | |
| Collection of notes receivable | \$ (265,357) | \$ 69,940 |
| Cash Flows from Noncapital Financing Activities | | |
| Transfers in | 354,403 | - |
| Cash Flows from Investing Activities | | |
| Investment earnings | <u>16,680</u> | <u>15,680</u> |
| Net Increase (Decrease) in Cash and Cash Equivalents | 105,726 | 85,620 |
| Cash and Cash Equivalents Beginning of Year | <u>157,797</u> | <u>72,177</u> |
| Cash and Cash Equivalents End of Year | <u><u>\$ 263,523</u></u> | <u><u>\$ 157,797</u></u> |
| Reconciliation of Operating (Loss) to Net Cash Provided by (Used in) Operating Activities | | |
| Operating Income | \$ - | \$ - |
| (Increase) Decrease in Assets: | | |
| Notes receivables | <u>69,940</u> | <u>69,940</u> |
| Net Cash Provided by (Used in) Operating Activities | <u><u>\$ 69,940</u></u> | <u><u>\$ 69,940</u></u> |

Emanuel County, Georgia
Combining Statement of Changes in Fiduciary Assets and Liabilities
Agency Funds
For the Year Ended September 30, 2016

| | | Balance | | | | Balance |
|--------------------------------|--|-----------------|---------------|---------------|--------------|--------------------|
| Tax Commissioner | | October 1, 2015 | Additions | Deductions | Eliminations | September 30, 2016 |
| Assets | | | | | | |
| Cash and cash equivalents | | \$ 97,090 | \$ 16,427,503 | \$ 16,516,281 | \$ - | \$ 8,312 |
| Liabilities | | | | | | |
| Intergovernmental payable | | \$ 97,090 | \$ 16,427,503 | \$ 16,516,281 | \$ - | \$ 8,312 |
| Probate Court | | | | | | |
| | | Balance | | | | Balance |
| | | October 1, 2015 | Additions | Deductions | Eliminations | September 30, 2016 |
| Assets | | | | | | |
| Cash and cash equivalents | | \$ 275 | \$ 94,828 | \$ 91,116 | \$ 2,663 | \$ 1,324 |
| Liabilities | | | | | | |
| Due to others | | \$ 275 | \$ 94,828 | \$ 91,116 | \$ 2,663 | \$ 1,324 |
| Clerk of Superior Court | | | | | | |
| | | Balance | | | | Balance |
| | | October 1, 2015 | Additions | Deductions | Eliminations | September 30, 2016 |
| Assets | | | | | | |
| Cash and cash equivalents | | \$ 145,399 | \$ 951,753 | \$ 830,842 | \$ - | \$ 266,310 |
| Liabilities | | | | | | |
| Due to others | | \$ 145,399 | \$ 951,753 | \$ 830,842 | \$ - | \$ 266,310 |

(continued)

Emanuel County, Georgia
Combining Statement of Changes in Fiduciary Assets and Liabilities
Agency Funds
For the Year Ended September 30, 2016

(continued)

| | | Balance October 1, 2015 | Additions | Deductions | Eliminations | Balance September 30, 2016 |
|---------------------------|--|----------------------------|---------------|---------------|--------------|-------------------------------|
| Magistrate Court | | | | | | |
| Assets | | | | | | |
| Cash and cash equivalents | | \$ 122 | \$ 324,349 | \$ 324,369 | \$ - | \$ 102 |
| Liabilities | | | | | | |
| Due to others | | \$ 122 | \$ 324,349 | \$ 324,369 | \$ - | \$ 102 |
| Sheriff | | | | | | |
| Assets | | | | | | |
| Cash and cash equivalents | | \$ 40,732 | \$ 133,246 | \$ 100,477 | \$ - | \$ 73,501 |
| Due from others | | 1,000 | - | - | - | 1,000 |
| Total Assets | | \$ 41,732 | \$ 133,246 | \$ 100,477 | \$ - | \$ 74,501 |
| Liabilities | | | | | | |
| Due to others | | \$ 41,732 | \$ 133,246 | \$ 100,477 | \$ - | \$ 74,501 |
| Totals | | | | | | |
| Assets | | | | | | |
| Cash and cash equivalents | | \$ 283,618 | \$ 17,931,679 | \$ 17,863,085 | \$ 2,663 | \$ 349,549 |
| Due from others | | 1,000 | - | - | - | 1,000 |
| Total Assets | | \$ 284,618 | \$ 17,931,679 | \$ 17,863,085 | \$ 2,663 | \$ 350,549 |
| Liabilities | | | | | | |
| Intergovernmental payable | | \$ 97,090 | \$ 16,427,503 | \$ 16,516,281 | \$ - | \$ 8,312 |
| Due to others | | 187,528 | 1,504,176 | 1,346,804 | 2,663 | 344,900 |
| Total Liabilities | | \$ 284,618 | \$ 17,931,679 | \$ 17,863,085 | \$ 2,663 | \$ 353,212 |

EMANUEL COUNTY, GEORGIA
SCHEDULE OF PROJECTS CONSTRUCTED WITH SPECIAL PURPOSE LOCAL SALES TAX PROCEEDS
September 30, 2016

| | ORIGINAL ESTIMATED COST | CURRENT ESTIMATED COST | EXPENDITURES | | | ESTIMATED PERCENTAGE OF COMPLETION |
|---------------------------------------|-------------------------------|------------------------------|----------------------|---------------------|----------------------|--|
| | | | PRIOR YEARS | CURRENT YEAR | TOTAL | |
| PROJECTS UNDER 2010 REFERENDUM | | | | | | |
| General Obligation Bonds-principal | \$ 828,379 | \$ 828,379 | \$ 101,083 | \$ 80,000 | \$ 181,083 | 22% |
| Hospital Authority Bonds | 4,775,062 | 4,775,062 | 3,896,785 | 928,736 | 4,825,521 | 101% |
| Bond Principal | 1,560,000 | 1,560,000 | 2,706,033 | 260,000 | 2,966,033 | 190% |
| Interest | 1,000,000 | 1,000,000 | 324,119 | 71,354 | 395,473 | 40% |
| City of Adrian | 232,996 | 232,996 | 119,919 | 26,590 | 146,509 | 63% |
| City of Garfield | 66,000 | 66,000 | 37,081 | 7,602 | 44,683 | 100% |
| City of Nunez | 63,008 | 63,008 | 37,663 | 10,572 | 48,235 | 100% |
| City of Oak Park | 151,402 | 151,402 | 76,629 | 20,408 | 97,037 | 64% |
| City of Stillmore | 292,832 | 292,832 | 142,911 | 21,691 | 164,602 | 56% |
| City of Summertown | 61,378 | 61,378 | 34,784 | 7,275 | 42,059 | 69% |
| City of Swainsboro | 2,728,866 | 2,728,866 | 1,633,959 | 311,034 | 1,944,993 | 100% |
| City of Twin City | 694,456 | 694,456 | 392,860 | 79,254 | 472,114 | 100% |
| County Buildings | 2565621 | 2565621 | 1,388,509 | 16,894 | 1,405,403 | 100% |
| Solid Waste | 100,000 | 100,000 | 174,246 | 49,355 | 223,601 | 100% |
| Other | 1,000,000 | 1,000,000 | 1,478,165 | 373,201 | 1,851,366 | 100% |
| | <u>\$ 16,120,000</u> | <u>\$ 16,120,000</u> | <u>\$ 12,544,746</u> | <u>\$ 2,263,966</u> | <u>\$ 14,808,712</u> | <u>62%</u> |

Stacie W. Avery
Certified Public Accountant
P.O. Box 189
241 W. Main Street
Swainsboro, GA 30401

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Commissioners of Emanuel County
Emanuel County, Georgia

I have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Governmental Audit Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Emanuel County, Georgia, as of and for the year ended September 30, 2016 and the related notes to the financial statements, which collectively comprise the Emanuel County, Georgia's basic financial statements and have issued my report thereon dated March 31, 2017.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, I considered Emanuel County, Georgia's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing my opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Emanuel County, Georgia's internal control. Accordingly, I do not express an opinion on the effectiveness of Emanuel County, Georgia's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

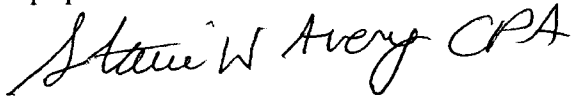
My consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit I did not identify any deficiencies in internal control that I consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Emanuel County, Georgia's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Stacie W Avery CPA". The signature is written in a cursive, flowing style.

Stacie W. Avery, Certified Public Accountant
Swainsboro, GA
March 31, 2017