# GORDON COUNTY, GEORGIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FISCAL YEAR ENDED JUNE 30, 2008

Prepared by: Finance Department

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# Gordon County Board of Commissioners

#### Board of Commissioners

Alvin Long, Chairman Judy W. Bailey, Vice Chairman Richard Gordon, Commissioner Becky Hood, Commissioner Phil Garner, Commissioner

Randall G. Dowling, Administrator rdowling@gordoncounty.org Annette Berry, County Clerk aberry@gordoncounty.org

December 16, 2008

Board of County Commissioners and the

Citizens of Gordon County, Georgia

# Introduction

Georgia law requires that counties prepare a complete set of financial statements that are presented in conformity with generally accepted accounting principles (GAAP) and audited by a certified public accounting firm. These financial statements are required by the state to be prepared within six months of the end of each fiscal year. Since Gordon County has a fiscal year ending June 30, the state mandated deadline is December 31. Pursuant to that state requirement, enclosed is the Comprehensive Annual Financial Report (CAFR) of Gordon County for the fiscal year ended June 30, 2008.

This CAFR consists of county management's representations concerning the finances of Gordon County. Consequently, management assumes full responsibility for the completeness and reliability of all the information contained in this report. To provide a reasonable basis for making these representations, management of Gordon County has established internal controls that are designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the Gordon County financial statements in conformity with GAAP. Because the high cost of internal controls should not outweigh their benefits, the Gordon County framework of internal controls has been designed to provide for reasonable rather than absolute assurance that the financial statements will be free from material misstatements. Management asserts that, to the best of our knowledge and belief, this annual financial report is complete and reliable in all material respects.

The Gordon County financial statements for fiscal year ended June 30, 2008, have been audited by R.M. Dobbs and Company, an auditing firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of Gordon County for the fiscal year ended June 30, 2008, are free of material misstatements. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. R.M. Dobbs and Company concluded, based upon the completed audit, that there was a reasonable basis for rendering an unqualified opinion that the Gordon County financial statements for the year ended June 30, 2008, are fairly presented in conformity with GAAP. R.M. Dobbs and Company's audit is presented as the first component of the financial section of this report.

GAAP requires that county management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A) report. This letter of transmittal is designed to complement the county's MD&A and should be read in conjunction with it. The Gordon County MD&A can be found immediately following the independent auditors' report.

# Profile of the Gordon County Government

Gordon County is located in the northwest portion of Georgia on I-75, 60 miles north of Atlanta and 45 miles south of Chattanooga, Tennessee. Gordon County encompasses 355 square miles and serves a population of 51,419 according to the U.S. Census Bureau estimate for July 1, 2006. Gordon County's population has increased 16.6% from 2000 to 2006. Gordon County is empowered to levy a property tax on both real and personal properties located within its boundaries.

Gordon County was created on February 13, 1850 by an act of the Georgia General Assembly. The county has been operating under a commission-administrator form of government for many years. Policy-making and legislative authority are vested in the five-member Board of County Commissioners that are elected by the voters through at-large elections on a partisan basis. The commissioners serve four year staggered terms. The Board of Commissioners, as the county's governing authority, is responsible for establishing policy for county operations, enacting ordinances and resolutions to promote the county's health, safety, and welfare, and approving the annual budget and millage rate which funds the operations of the constitutional officers as well as the departments under the Board's jurisdiction. The Board appoints a County Administrator to supervise the day-to-day operations of the county and the Board also appoints the County Clerk, County Attorney, Board of Tax Assessors, Chairman of the Board of Elections and Voter Registration, and the county auditors.

Gordon County government provides a full range of public services including the following:

- Judicial and court services
- Tax assessments and collections
- Law enforcement and jail services
- Voter registration and county and city elections
- Animal control services
- Parks and recreation services
- 911 and emergency management services
- Building inspections
- Code enforcement services
- Senior citizens services
- Road and street maintenance
- Fire protection
- Solid waste collection and disposal
- Public bus transportation services
- Geographic information services

In addition, the county provides financial assistance to numerous agencies that perform services for the county including but not limited to:

- Health and mental health services
- Ambulance services
- Library services
- Airport services
- Economic development services
- Various social services including Family and Children Services, Meals on Wheels, and the Voluntary Action Center

The county's annual budget represents the plan for providing needed public services for each fiscal year and serves as the foundation for the county's financial planning and control. All county department directors, constitutional officers, and outside agencies are required to submit requests for appropriations to the county administrator, who in turn, prepares and submits a proposed budget to the Board of County Commissioners.

The Board reviews the proposed budget and conducts a state required budget public hearing to obtain citizen comments. After the public hearing, the Board then adopts the budget no later than June 30 of each year. The approved budget is prepared by fund and department. Department directors and constitutional officers may make transfers of appropriations between line-items within their departments with the exception of salaries. However, appropriations from the salary line item and transfers between departments require approval from the Board of Commissioners. Budget-to-actual comparisons are provided in this report for each individual fund for which an appropriated annual budget has been adopted.

# Factors Affecting Financial Conditions

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which Gordon County operates.

*Local Economy.* Gordon County continues to enjoy a stable economic climate mainly due to the ever increasing diversity of the local economy that includes industrial, retail, government, health care, and education sectors. Each of these sectors continues to invest money in new capital projects and create new jobs that result in a stable local economy and a relatively stable unemployment rate. However, this fiscal year saw a slight slowdown in the local economy that mirrors the national economy with less activity than the previous fiscal year. The local Development Authority continues to aggressively recruit new businesses and industrial prospects by showcasing the county's great location, moderate climate, availability of utilities, land, and skilled work force, and use of incentives.

Below are projects that impacted the local economy during the fiscal year:

In the **industrial sector**, Kane Carpets completed their 125,000 square foot expansion in January 2008 that added to their rug distribution center and created 50 new jobs. MATS, Inc., a distribution company for rugs and floor mats, purchased a new 124,000 square foot building adjacent to the local airport for \$3,200,000. Kobelco, a heavy machinery manufacturer, expanded and upgraded their operations.

The Faus Group, a Spanish company that manufactures laminate wood flooring, had planned a \$20 million dollar expansion during 2008 but was unable to begin that expansion due to economic conditions.

The **retail sector** has been stable with the opening of two new bank branches - Northside Bank and North Georgia National Bank. The local Prime Outlet Mall has been stable with only one opening during the fiscal year, an Ann Taylor outlet store, and no closings.

Regarding the **government sector**, Mactec, the county's planning consultant, has completed the joint county – cities comprehensive plan in accordance with state standards that will assist the cities and county with planning for future growth the county will be experiencing during the next 20 years. The joint comprehensive plan was approved by the Georgia Department of Community Affairs and officially adopted by the Board of Commissioners during December 2007. To implement the broad vision of the comprehensive plan, the county, using Mactec as a consultant, is currently developing a Unified Land Development Code (ULDC) to consolidate and adopt regulations relating to zoning, development standards, infrastructure improvements, environmental provisions, and administrative procedures. The ULDC is expected to be completed and adopted during late 2008 and effective January 2009.

In addition, the county created a new Planning & Development Department using Mactec as an outsourced planner to guide and properly plan for the county's impending residential, commercial, and industrial growth.

The county has also created a new Geographic Information System (GIS) department to better organize the county's infrastructure and property tax parcel data.

The county has also constructed a new 20,000 square foot, \$3.8 million dollar Department of Family and Children Services facility using 100% state funds to replace the existing and older facility. This project was completed during the summer of 2008.

Gordon County continues the revaluation of all real property in the county to update and equalize property values. This multi-year project is being done by a professional consultant and is scheduled to be completed in 2009.

Gordon County's housing market continues to be stable. During calendar year 2007, 219 single family home building permits, 95 mobile home permits, and 16 commercial building permits were issued for the unincorporated area of the county. In addition, 36 rezoning cases were heard.

The county also had professionally prepared a brief quality of life video to promote the county to residential, commercial, and industrial prospects.

The **health care sector** was stable during the fiscal year. Gordon Hospital completed its Emergency Center expansion during May 2008 by adding 17,500 square feet to have a total of 20 newer, larger, and more private patient rooms, new trauma facility, new critical care facilities, and a zero negative pressure room for contagious diseases for a capital investment of about \$9 million dollars. In addition, the hospital purchased a \$1 million dollar High Definition MRI machine, the only hospital to have one in the northwest Georgia area. Lastly, the hospital renovated and updated all 37 of its medical – surgical rooms and added several new staff physicians including a general surgeon, two internal medicine physicians, and a family practice physician.

The **education sector** expanded during the fiscal year by beginning the construction of the new Sonoraville Elementary School. In addition, the local Coosa Valley Technical College expanded their offerings with a new truck driver training program in a new facility and being awarded a new law enforcement training program.

# Long-Term Financial Planning and Major Initiatives

The county is undertaking a major capital improvement program over the next several years with funding provided by a special purpose local option sales tax (SPLOST) approved by the citizens of Gordon County on November 8, 2005. The continued SPLOST period began April 1, 2006 and will end on March 31, 2012. The major SPLOST funded projects are as follows:

**County Justice Center** – this SPLOST funded and general fund funded project was a \$30,000,000, 101,000 square foot, 376 bed county detention facility located on U.S. 41 North in the Resaca area of the county. This project was designed by CRA, Inc., a professional architectural firm that specializes in jail design and built by Turner Construction, a professional and experienced jail builder, under a construction manager at-risk delivery method with a guaranteed maximum price. This project was completed as of October 2008 on time and under budget. The new facility will become operational in January 2009.

**Fire Station Number 5** – this SPLOST funded project was a \$2,500,000, two bay fire station consisting of 8,000 square feet located on U.S. 41 North in the Resaca area of the county adjacent to the new County Justice Center. This project was completed as of September 2007 on time and under budget and has been operational with a fully manned crew of three shifts with five firefighters on each shift.

**Unincorporated road and bridge improvements** - \$11,500,000 over the six year SPLOST period including \$4,000,000 for the Newtown Road / SR 156 intersection improvement project that was completed during September 2007, the Pinhook Road Bridge replacement project that was completed during early 2008, acquisition of right-of-way for the SR 53 / McDaniel Station Road intersection improvement project and the Pole Cat Creek bridge replacement project (the Georgia Department of Transportation will be responsible for the construction portion of both projects), and the annual road improvement program.

**Courthouse improvements** – the county has hired a professional architectural firm that specializes in historic courthouse restorations to make improvements to the county courthouse using \$1,000,000 in SPLOST funds. This SPLOST project is in design phase.

In addition to the above SPLOST projects, the Georgia Department of Natural Resources is currently designing a new state historic site on the 500 acre Resaca Civil War Battlefield located on I-75 and SR 136. This new state historic site will consist of a visitor museum, interpretive signage, and exhibits. In addition, the county is currently developing the county-owned Fort Wayne Civil War historic site that is nearby using

TE funds from the Georgia Department of Transportation to complement the state's project. These projects are scheduled to be completed during 2011 and are expected to generate significant local tourism dollars. To protect the county's historic areas from improper development, the county, with Mactec's assistance as the professional consultant, has initiated the preparation of two overlay district ordinances for the Resaca Battlefield area and the New Echota area. These two protective ordinances are currently being developed for public input.

# Awards and Acknowledgements

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Gordon County Georgia for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2007. In order to be awarded a Certificate of Achievement, the government had to publish an easily readable and efficiently organized CAFR that satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the efficient and dedicated service of the entire staff of the finance department. We wish to express our appreciation to all members of the department who assisted and contributed to the preparation of this report. Credit also must be given to the Board of Commissioners for their unfailing support for maintaining the highest standards of professionalism in the management of the Gordon County finances.

Respectfully submitted,

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Randall G. Dowling County Administrator

al Leonard

Al Leonard, CPA Finance Director

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Gordon County Georgia

For its Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2007

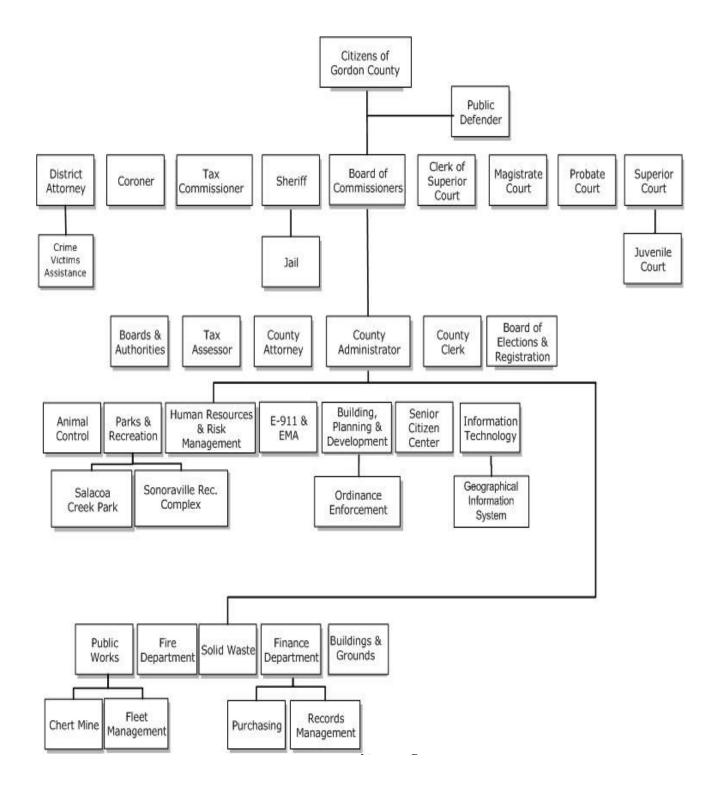
A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



Le S. Cox ρ

President

Executive Director



# Gordon County, Georgia

List of Principal Officials June 30, 2008

# **Board of Commissioners**

Alvin Long Judy Bailey Richard Gordon Becky Hood Phil Garner Chairman Vice-Chairman At-Large At-Large At-Large

# **County Administration**

Randall G. Dowling Suzanne Hutchinson Annette Berry Al Leonard County Administrator County Attorney County Clerk Finance Director R.M. DOBBS & COMPANY

JERRY L. CLEMENTS, C.P.A. LOUISE McGOWAN, C.P.A. JUDY M. FAGAN, C.P.A. JAN C. GOBLE, C.P.A. MITZI B. POWELL, C.P.A. CERTIFIED PUBLIC ACCOUNTANTS P.O. BOX 423 CALHOUN, GEORGIA 30703-0423 706-629-4511

MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS AND GEORGIA SOCIETY OF CERTIFIED PUBLIC ACCOUNTANTS

# INDEPENDENT AUDITOR'S REPORT

The Board of Commissioners Gordon County, Georgia

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Gordon County, Georgia, as of and for the year ended June 30, 2008, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Gordon County, Georgia's, management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Gordon County Health Department, which represents 100% of the assets, net assets and activities of the discretely presented component unit. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Gordon County Health Department, is based on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Gordon County, Georgia, as of June 30, 2008, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 12, 2008, on our consideration of Gordon County, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and important for assessing the results of our audit.

The management's discussion and analysis and budgetary comparison information on pages 15 through 26 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We and the other auditors have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Gordon County, Georgia's, basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, the project cost schedule, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements, and the project cost schedule have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, based on our audit and the report of other auditors, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the basic financial statements and, accordingly, we express no opinion on them.

A. M. Dobles & Company

Calhoun, Georgia December 12, 2008

### MANAGEMENT'S DISCUSSION AND ANALYSIS

Within this section of the Gordon County, Georgia (County) comprehensive annual financial report, the County's management provides narrative discussion and analysis of the financial activities of the County for the fiscal year ended June 30, 2008. The County's financial performance is discussed and analyzed within the context of the accompanying financial statements and disclosure following this section.

## Financial Highlights

- The County's total assets exceeded its total liabilities by \$107,178,724 (net assets) for the fiscal year reported. This compares to the previous year when total assets exceeded total liabilities by \$102,055,655.
- Total net assets are comprised of the following:
  - (1) Capital assets, net of related debt, of \$72,415,909 include property and equipment, net of accumulated depreciation, and reduced for outstanding debt related to the purchase or construction of capital assets.
  - (2) Net assets of \$15,197,332 are restricted by constraints imposed from outside the County such as debt covenants, grantors, laws, or regulations.
  - (3) Unrestricted net assets of \$19,565,483 represent the portion available to maintain the County's continuing obligations to citizens and creditors.
- The County's governmental funds reported total ending fund balance of \$39,602,662 this year. This compares to the prior year ending fund balance, of \$47,009,720 showing an decrease of \$7,407,058 during the current year. Unreserved fund balance of \$18,358,165 for fiscal year 2008 shows a \$4,331,855 increase over the prior year.
- At the end of the current fiscal year, unreserved fund balance for the General Fund was \$15,028,838 or 55.3% of total General Fund expenditures and financing uses.
- Overall, Gordon County, Georgia, continues to maintain a strong financial position.

## **Overview of the Financial Statements**

Management's Discussion and Analysis introduces the County's basic financial statements. The basic financial statements include (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements. The County also includes in this report additional information to supplement the basic financial statements.

#### Government-wide Financial Statements

The County's annual report includes two government-wide financial statements. These statements provide both long-term and short-term information about the County's overall status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in accrual accounting and elimination or reclassification of internal activities.

The first of these government-wide statements is the *Statement of Net Assets*. This is the government-wide statement of position presenting information that includes all of the County's assets and liabilities, with the difference reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County as a whole is improving or deteriorating. Evaluation of the overall health of the County would extend to other nonfinancial factors such as diversification of the taxpayer base or the condition of County's infrastructure in addition to the financial information provided in this report.

The second government-wide statement is the *Statement of Activities*, which reports how the County's net assets changed during the current fiscal year. All current year revenues and expenses are included regardless of when cash is received or

paid. An important purpose of the design of the statement of activities is to show the financial reliance of the County's distinct activities or functions on revenues provided by the County's taxpayers.

Both government-wide financial statements distinguish governmental activities of the County that are principally supported by taxes and user charges, and from business-type activities that are intended to recover all or a significant portion of their costs through user fees and charges. Governmental activities include general government, judicial, public safety, highways and streets, health and welfare, conservation, housing and development, culture and recreation and planning and zoning. Business-type activities include solid waste management program and the chert operation. The County's fiduciary activities simply hold resources temporarily for others and are not included in the government-wide statements since these assets are not available to fund County programs.

The County's financial reporting includes the funds of the County (primary government) and, additionally, an organization for which the County is accountable (component unit). The component unit, the Gordon County Board of Health, operates independently and provides services directly to the citizens, though the County remains accountable for their activities. The component unit is governed by a board of directors that the County Commission has appointed a majority of its members. The Gordon County Board of Health is reported separately from the primary government though included in the County's overall reporting entity.

The government-wide financial statements are presented on pages 27-28 of this report.

#### Fund Financial Statements

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The County uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the County's most significant funds rather than the County as a whole. Major funds are separately reported while all others are combined into a single, aggregated presentation. Individual fund data for nonmajor funds is provided in the form of combining statements in a later section of this report.

The County has three kinds of funds:

*Governmental funds* are reported in the fund financial statements and encompass essentially the same functions reported as governmental activities in the government-wide financial statements. However, the focus is very different with fund statements providing a distinctive view of the County's governmental funds. These statements report short-term fiscal accountability focusing on the use of spendable resources and balances of spendable resources available at the end of the year. They are useful in evaluating annual financing requirements of governmental programs and the commitment of spendable resources for the near-term. Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to assist in understanding the differences between these two perspectives. Budgetary comparison statements are included in the basic financial statements for the General Fund and Fire Fund. These statements demonstrate compliance with the County's adopted and final revised budget.

The basic governmental fund financial statements are presented on pages 29-34 of this report.

*Proprietary funds* are reported in the fund financial statements and generally report services for which the County charges customers a fee. These County's proprietary funds are enterprise funds. Enterprise funds essentially encompass the same functions reported as business-type activities in the government-wide statements. Services are provided to customers external to the County organization such as the solid waste program.

Proprietary fund statements and statements for discretely presented component units (reporting is similar to proprietary funds) provide both long-term and short-term financial information consistent with the focus provided by the government-wide financial statements but with more detail for major enterprise funds and individual component units. Individual fund information for the nonmajor enterprise funds is found in combining and individual fund statements in a later section of this report.

The basic proprietary fund financial statements are presented on pages 35-38 of this report.

*Fiduciary funds* (i.e., the agency funds) are reported in the fiduciary fund financial statements, but are excluded from the government-wide reporting. Fiduciary fund financial statements report resources that are not available to fund County programs. Fiduciary fund financial statements report similarly to proprietary funds.

The basic fiduciary fund financial statement is presented on page 39 of this report.

#### Notes to the Basic Financial Statements

The accompanying notes to the basic financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the financial statements are on pages 40-64 of this report.

#### Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain supplementary information concerning the County's budget presentations. As discussed above, budgetary comparison statements are included in the basic financial statements for the General Fund and Fire Fund. Budgetary comparison schedules for all other governmental funds can be found in a later section of this report. These statements and schedules demonstrate compliance with the County's adopted and final revised budget. As discussed, the County reports major funds in the basic financial statements for nonmajor funds are presented in a subsequent section of this report beginning on page 65.

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#### Financial Analysis of the County as a Whole

The County's net assets at fiscal year-end are \$107,178,724. This is a \$5,123,069 increase from last year's net assets of \$102,055,655. The table below provides a summary of the County's net assets:

			Summary of	Net Assets					
	Governmen	tal Activities	Business	Business Activities Total					
	2008	Restated 2007	2008	2007	Restated 2008 2007		2008	2007	
Assets:									
Current	\$ 43,249,088	\$ 50,769,252	\$ 6,907,166	\$ 5,688,439	\$ 50,156,254	\$ 56,457,691	34%	43%	
Noncurrent									
Deferred costs	563,938	268,518	-	-	563,938	268,518	0%	0%	
Capital assets	91,528,889	67,749,083	5,332,820	8,555,670	96,861,709	76,304,753	66%	57%	
Total assets	135,341,915	118,786,853	12,239,986	14,244,109	147,581,901	133,030,962	100%	100%	
Liabilities:									
Current liabilities	7,013,718	7,540,779	16,625	12,829	7,030,343	7,553,608	17%	24%	
Long-term									
liabilities	29,728,465	20,637,313	3,644,369	2,784,386	33,372,834	23,421,699	83%	76%	
Total liabilities	36,742,183	28,178,092	3,660,994	2,797,215	40,403,177	30,975,307	100%	100%	
Net assets: Investment in									
capital assets, net of related debt	67,083,089	63,594,433	5,332,820	8,555,670	72,415,909	72,150,103	68%	71%	
Restricted	15,197,332	14,545,932	5,552,620	8,555,070	15,197,332	14,545,932	08% 14%	71% 14%	
Unrestricted	16,3197,332	12,468,396	3,246,172	2,891,224	19,565,483	15,359,620	14%	14%	
omesticited	10,519,511	12,700,590	5,240,172	2,091,224	17,505,405	15,559,020	1070	1570	
Total net assets	\$ 98,599,732	\$ 90,608,761	\$ 8,578,992	\$ 11,446,894	\$ 107,178,724	\$ 102,055,655	100%	100%	

The County continues to maintain a high current ratio. The current ratio compares current assets to current liabilities and is an indication of the ability to pay current obligations. The current ratio for governmental activities is 6.17 to 1 and 415.47 to 1 for business-type activities. For the County overall, the current ratio is 7.13 to 1. Note that approximately 68% of the governmental activities' net assets are tied up in capital assets less any related debt used to acquire those assets. The County uses these capital assets to provide services to its citizens. However, with business-type activities, the County has spent approximately 62% of its net assets on capital. Capital assets in the business-type activities principally provide solid waste services.

The County reported positive balances in net assets for both governmental and business-type activities. Net assets increased \$7,990,971 for governmental activities and decreased \$2,867,902 for business-type activities. The total nets assets increased \$5,123,069 (5.02%). The increase in investments in capital assets, net of related debt of \$4,425,770 is due principally to the construction in progress of the judicial complex project. The increase in restricted and unrestricted net assets of \$4,857,263 is due principally to the increase in fund balance of \$3,059,130 in the General Fund due from revenues exceeding budget and expenditures coming in under budget.

A comparative summary of changes in net assets is presented on the subsequent page.

# Gordon County, Georgia Management's Discussion and Analysis For the Year Ended June 30, 2008 (Unaudited)

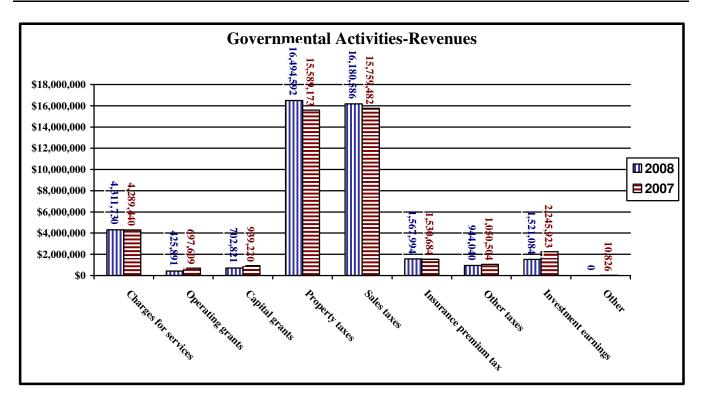
	Su Governmental Activities					Summary of Changes in Net Assets Business Activities				То	Percentage of Total			
		Governmen	lai A	Restated		Dusiness	Acu	vittes		10	lai	Restated	Tercentag	Restated
		2008		2007		2008		2007		2008		2007	2008	2007
Revenues:													"	
Program:														
Charges for services	\$	4,311,730	\$	4,289,440	\$	1,204,354	\$	1,084,328	\$	5,516,084	\$	5,373,768	12.70%	12.40%
Operating grants		425,891		697,609		-		-		425,891		697,609	1.00%	1.60%
Capital grants		702,821		939,220		-		-		702,821		939,220	1.60%	2.20%
General:														
Property taxes		16,494,592		15,589,173		-		-		16,494,592		15,589,173	37.80%	35.90%
Sales taxes		16,180,586		15,759,482		-		-		16,180,586		15,759,482	37.10%	36.30%
Insurance premium taxes		1,567,994		1,530,684		-		-		1,567,994		1,530,684	3.60%	3.50%
Other taxes		944,040		1,050,504		-		-		944,040		1,050,504	2.20%	2.40%
Gain on sale of assets		-		7,083		-		-		-		7,083	0.00%	0.00%
Investment earnings		1,521,084		2,245,923		237,552		266,278	1,758,636			2,512,201	4.00%	5.70%
Other		-		3,743		206		6,138		206		9,881	0.00%	0.00%
Total revenues		42,148,738		42,112,861		1,442,112		1,356,744		43,590,850		43,469,605	100.0%	100.0%
Expenses:														
General government		5,173,106		4,662,963		-		-		5,173,106		4,662,963	13.40%	13.90%
Judicial		2,813,030		2,812,980		-		-		2,813,030		2,812,980	7.30%	8.40%
Public safety		13,386,235		12,258,807		-		-		13,386,235		12,258,807	34.80%	36.50%
Highways and streets		8,059,438		5,457,326		-		-		8,059,438		5,457,326	21.00%	16.30%
Health and welfare		706,280		689,289		-		-		706,280		689,289	1.80%	2.10%
Culture and recreation		2,186,942		2,481,197		-		-		2,186,942		2,481,197	5.70%	7.40%
Conservation		123,565		133,353		-		-		123,565		133,353	0.30%	0.40%
Economic development		153,917		175,547		-		-		153,917		175,547	0.40%	0.50%
Planning and zoning		421,767		367,729		-		-		421,767		367,729	1.10%	1.10%
Interest Solid waste		1,073,487		1,156,332		4,137,104		3,028,466		1,073,487 4,137,104		1,156,332 3,028,466	2.80% 10.80%	3.40% 9.00%
Chert		-		-		232,910		327,144		232,910		327,144	0.60%	9.00% 1.00%
Total expenses		34,097,767		30,195,523		4,370,014		3,355,610		38,467,781		33,551,133	100.0%	100.0%
Excess (Deficiency)		8,050,971		11,917,338		(2,927,902)		(1,998,866)		5,123,069		9,918,472	100.070	100.070
Transfers		(60,000)		125,000		60,000		(1,55,000)		5,125,007		5,510,472		
		7,990,971		12,042,338		(2,867,902)				5,123,069		9,918,472		
Change in net assets				, ,				(2,123,866)		, ,				
Beginning net assets	<u> </u>	90,608,761		78,566,423		11,446,894		13,570,760		102,055,655		92,137,183		
Ending net assets	\$	98,599,732	\$	90,608,761	\$	8,578,992	\$	11,446,894	\$	107,178,724	\$	102,055,655		

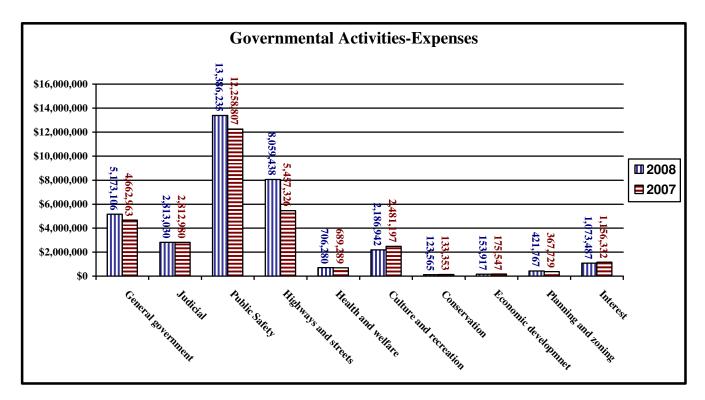
## Gordon County, Georgia

# Management's Discussion and Analysis

For the Year Ended June 30, 2008

(Unaudited)



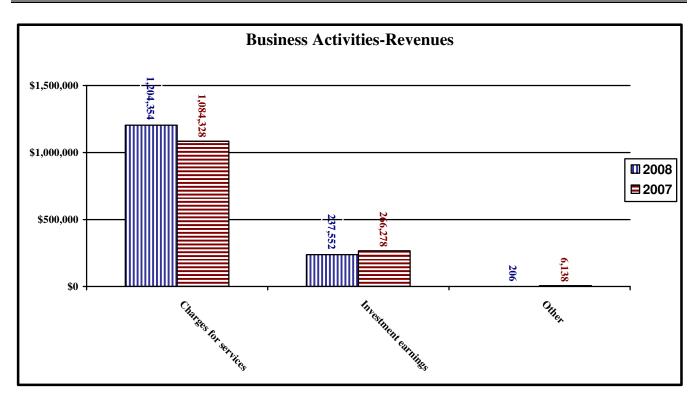


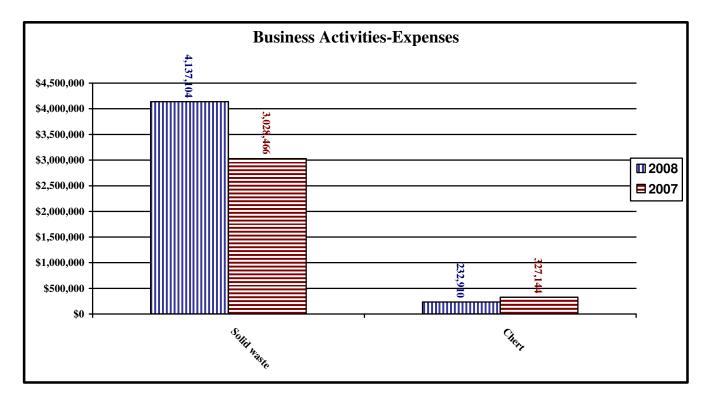
# Gordon County, Georgia

# Management's Discussion and Analysis

For the Year Ended June 30, 2008

(Unaudited)





#### **Governmental Activities Revenues**

The County continues to be heavily reliant on property taxes to support governmental operations and capital needs. Property taxes provided 39.1% of the County's total governmental revenues. Sales taxes are the second largest revenue source with over \$16.2 million of revenues or 38.4% of the total governmental revenues. Sales taxes and property taxes together provided 77.5% and 74.4% of the total governmental revenues for the years ended June 30, 2008 and 2007, respectively.

#### **Governmental Activities Expenses**

The public safety and highways and streets functions account for 62.9% and 58.7% of the total governmental expenses for the years ended June 30, 2008 and 2007, respectively. Judicial, general government and recreation expenses are the second largest expenses and represent 29.8% and 33.0% of the total governmental expenses for the years ended June 30, 2008 and 2007, respectively.

#### Financial Analysis of the County's Funds

#### Governmental Funds

As discussed, governmental funds are reported in the fund statements with a short-term inflow and outflow of spendable resources focus. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements.

*General Fund* - The General Fund is the County's primary operating fund and the largest source of day-to-day service delivery. The General Fund reported ending fund balances of \$15,359,846. Of this year-end total, \$15,028,838 is unreserved indicating availability for continuing County service requirements. Reserved fund balances include \$331,008 set aside for prepaid items. Ninety-eight percent of the total fund balance is attributed to the unreserved and undesignated fund balance.

The General Fund expenditures increased \$5,062,048 in 2008 from 2007. This increase is due principally to the construction of the new Department of Family and Children Service building (\$3,951,999 reflected in General government) and the purchase of 28 patrol cars (\$850,640 reflected in Public safety). Below is a comparison of General Fund expenditures:

			Increase	Increase
	2008	2007	(Decrease)	-Decrease
Expenditures				
Current				
General government	\$ 8,589,727	\$ 4,452,169	\$ 4,137,558	92.93%
Judicial	2,598,912	2,601,046	(2,134)	-0.08%
Public safety	9,270,579	7,936,719	1,333,860	16.81%
Highways and streets	2,969,361	2,902,320	67,041	2.31%
Health and welfare	706,280	689,289	16,991	2.47%
Culture and recreation	1,904,228	1,594,946	309,282	19.39%
Conservation	123,050	132,851	(9,801)	-7.38%
Economic development	121,157	137,866	(16,709)	-12.12%
Planning and zoning	414,632	369,613	45,019	12.18%
Debt service				
Principal retirement	191,182	1,116,241	(925,059)	-82.87%
Interest and fiscal charges	136,840	163,469	(26,629)	-16.29%
Debt issuance costs	132,629		132,629	-
Total Expenditures	\$ 27,158,577	\$ 22,096,529	\$ 5,062,048	22.91%

#### Gordon County, Georgia Management's Discussion and Analysis For the Year Ended June 30, 2008 (Unaudited)

The General Fund revenues increased \$999,566 in 2008 from 2007. This increase is due to principally to property taxes increasing \$1,224,211 from the previous year and grant revenue declining by over \$300,000. Below is a comparison of General Fund revenues:

			Dollar Increase	Percent Increase
	2008	2007	(Decrease)	-Decrease
Revenues				
Taxes	\$ 24,041,730	\$ 22,802,843	\$ 1,238,887	5.43%
Licenses and permits	275,806	352,878	(77,072)	-21.84%
Intergovernmental	507,897	824,924	(317,027)	-38.43%
Charges for services	1,362,144	1,377,590	(15,446)	-1.12%
Fines and forfeitures	1,305,178	1,328,224	(23,046)	-1.74%
Investment earnings	450,390	409,706	40,684	9.93%
Contibutions and donations	32,538	6,242	26,296	421.28%
Miscellaneous	165,022	38,732	126,290	326.06%
Total Revenues	\$ 28,140,705	\$ 27,141,139	\$ 999,566	3.68%

*Fire Fund* – This fund reported expenditures in excess of revenues of \$1,830,437. However, the General Fund transferred \$1,708,551 to this fund to support its operation. The fund balance still totals over \$1 million.

**2005** SPLOST Projects Fund – This fund recognized \$10,528,436 in revenue and spent \$21,711,691 on capital outlay, \$5,069,442 on debt service and transferred \$713,417 to the General Fund for SPLOST road construction performed by the General Fund. At the end of the year, fund balance totaled \$19,582,436.

*Recreation Projects Fund* – This fund recognized \$54,360 in revenue and spent \$2,032,469 on capital outlay and \$197,500 on debt service. At the end of the year, fund balance totaled \$443,381.

*Road Projects Fund* – This fund recognized \$286,826 in revenue and spent \$1,088,341 on capital outlay. At the end of the year, fund balance totaled \$876,429.

#### **Proprietary Funds**

The proprietary fund statements share the same focus as the government-wide statements, reporting both short-term and long-term information about financial status.

#### The Major Proprietary Fund

The Solid Waste Management Fund is the County's major proprietary funds and provides solid waste services to both residential and commercial customers. This fund reported an operating loss of \$3,094,514 while generating a net increase in cash and cash equivalents of \$1,324,212 in fiscal year 2008.

## General Fund Budgetary Highlights

The original and revised fiscal year 2008 adopted budget anticipated no decrease in its fund balance. However, the revised budget anticipated funding expenditures with \$593,534 of fund balance. The actual fund balance increase was \$3,059,130, reflecting a positive variance from the revised budget of \$3,652,664.

The 2008 General Fund was able to achieve the positive variance of \$3,652,664 principally by actual property tax and local option sale tax collections exceeding the revised budget by \$579,444 and actual expenditures and transfers out being less than budgeted by \$3,383,034. The most significant expenditures less than the budgeted amounts are as follows:

	Original	Final		
	Budget	Budget	Actual	Variance
Group insurance-all departments	\$ 3,508,581	\$ 3,239,020	\$ 2,216,282	\$ 1,022,738
Superior Court-capital murder case	248,350	241,648	19,320	222,328
Salaries-all departments	9,780,524	10,011,993	9,605,301	406,692
Debt service	480,032	678,535	460,651	217,884

#### **Capital Asset and Debt Administration**

#### Capital Assets

The County's investment in capital assets, net of accumulated depreciation, for governmental and business-type activities as of June 30, 2008, was \$91,528,889 and \$5,332,820 respectively. Investment in capital assets for governmental activities increased 35.1% and investments in capital assets for business type activities decreased 37.7%. The overall increase was 26.9% for the County taken as a whole.

Major capital assets acquired during the current fiscal year were as follows:

•	Judicial complex project	\$1	9,923,602
•	Road and bridge projects	\$	1,718,835
•	Department of Family and Children		
٠	Services building	\$	3,951,999
٠	28 new patrol vehicles	\$	850,640

The judicial complex project was completed October 2008.

On the following page is a schedule of capital assets for governmental and business activities.

#### Gordon County, Georgia Management's Discussion and Analysis For the Year Ended June 30, 2008 (Unaudited)

# Captial Assets Net of Accumulated Depreciation

	Governmental Activities				 Business Activities				Total				
		2008		2007	 2008		2007		2008		2007		
Nondepreciable assets: Land Construction in progress	\$	14,735,676 23,072,205	\$	13,704,664 10,310,048	\$ 680,746	\$	680,746	\$	15,416,422 23,072,205	\$	14,385,410 10,310,048		
Total nondepreciable assets		37,807,881		24,014,712	 680,746		680,746		38,488,627		24,695,458		
Depreciable assets: Improvements Buildings Machinery and equipment Landfill cell space Infrastructure		9,752,625 25,199,219 12,827,506 58,671,531		9,295,900 19,700,047 12,178,980 - 52,554,778	 4,110,891 923,648 4,086,717 11,647,840		4,110,891 923,648 4,378,893 11,647,840		13,863,516 26,122,867 16,914,223 11,647,840 58,671,531		13,406,791 20,623,695 16,557,873 11,647,840 52,554,778		
Total depreciable assets		106,450,881		93,729,705	 20,769,096		21,061,272		127,219,977		114,790,977		
Less accumulated depreciation		52,729,873		49,995,334	16,117,022		13,186,348		68,846,895		63,181,682		
Book value - depreciable assets	\$	53,721,008	\$	43,734,371	\$ 4,652,074	\$	7,874,924	\$	58,373,082	\$	51,609,295		
Book value - all capital assets	\$	91,528,889	\$	67,749,083	\$ 5,332,820	\$	8,555,670	\$	96,861,709	\$	76,304,753		
Percentage depreciated		50%		53%	 78%		63%		54%		55%		

See Note 3-D for additional information about the County's capital assets.

### Long-term Debt

At the end of the fiscal year, the County had total capital lease obligations outstanding of \$32,436,161. During the year the County had lease purchase additions of \$12,847,639 and reductions of \$4,347,151. The County's other long-term debt relates to landfill closure and post closure care and compensated absences.

	Outstanding Debt									
		nmental vities	Business-type Activities		To	tals	Dollar Change			
	2008	2007	2008	2007	2008	2007				
Capital leases	\$ 32,436,161	\$ 23,935,673	\$-	\$-	\$ 32,436,161	\$ 23,935,673	\$ 8,500,488			
Unamortized debt premium	618,577	578,895	-	-	618,577	578,895	39,682			
Landfill closure and postclosure care	-	-	3,647,496	2,787,285	3,647,496	2,787,285	860,211			
Compensated absences	705,043	686,771	1,150	1,207	706,193	687,978	18,215			
Total	\$ 33,759,781	\$ 25,201,339	\$ 3,648,646	\$ 2,788,492	\$ 37,408,427	\$ 27,989,831	\$ 9,418,596			

See Note 3H for additional information about the County's long-term debt.

#### Economic Factors and Next Year's Budgets

Sales taxes revenues for the first three months of fiscal year 2009 are reflecting a .9% increase over the same period in fiscal year 2008. The fiscal year 2009 net maintenance and operation property tax digest shows a growth of 11.2% over the fiscal year 2008 digest and the millage rate in fiscal year 2009 reflects a .646 mill decrease over the fiscal year 2008 millage rate.

Gordon County adopted its fiscal year 2009 budget on June 17, 2008. The General Fund budget for fiscal year 2009 reflected revenues, other financing sources, and use of fund balance reserves (\$876,338) of \$31,336,024 and expenditures and other financing uses of \$31,336,024. This budget reflects an increase from the fiscal year 2008 budget of \$3,061,433 in revenues, other financing sources, and use of fund balance reserves and an increase of \$3,061,433 in expenditures and other financing uses. A significant portion of this increase is due to increased operational costs with the opening of the new judicial complex.

#### Contacting the County's Financial Management

This financial report is designed to provide a general overview of the County's finances, comply with finance-related laws and regulations, and demonstrate the County's commitment to public accountability. If you have questions about this report or would like to request additional information, contact:

Gordon County Finance Department 210 North Wall Street Calhoun, Georgia 30701 Telephone 706-879-2190

### Gordon County, Georgia Statement of Net Assets June 30, 2008

	Pı	ient	_	
	Governmental	Business-type		Component
	Activities	Activities	Total	Unit
Assets				
Current Assets				
Cash and cash equivalents Receivables	\$ 26,647,670	\$ 6,737,816	\$ 33,385,486	\$ 614,329
Accounts	189,088	249,429	438,517	86,609
Property taxes	1,702,338	-	1,702,338	-
Sales taxes	2,724,406	-	2,724,406	-
Intergovernmental	1,683,590	-	1,683,590	59,800
Internal balances	80,079	(80,079)	-	-
Prepaid items	342,251	-	342,251	800
Restricted assets:				
Cash and cash equivalents	9,879,666	-	9,879,666	
Total Current Assets	43,249,088	6,907,166	50,156,254	761,538
Noncurrent Assets				
Deferred debt issuance costs	563,938	-	563,938	-
Capital assets				
Nondepreciable	37,807,881	680,746	38,488,627	-
Depreciable, net	53,721,008	4,652,074	58,373,082	16,782
Total Noncurrent Assets	92,092,827	5,332,820	97,425,647	16,782
Total Assets	135,341,915	12,239,986	147,581,901	778,320
Liabilities				
Current Liabilities				
Accounts payable	2,095,019	11,426	2,106,445	661
Accrued salaries	378,059	922	378,981	-
Intergovernmental payable	3,116	-	3,116	27,371
Accrued interest payable	336,067	-	336,067	-
Compensated absences payable	261,976	427	262,403	-
Capital leases payable	3,868,793	-	3,868,793	-
Closure and post-closure care payable	-	3,850	3,850	-
Unearned revenue	70,688		70,688	
Total Current Liabilities	7,013,718	16,625	7,030,343	28,032
Long-Term Liabilities (net of current portion)				
Compensated absences payable	443,067	723	443,790	87,603
Other postemployment benefits payable	99,453	-	99,453	-
Capital leases payable	29,185,945	-	29,185,945	-
Closure and post-closure care payable		3,643,646	3,643,646	
Total Long-Term Liabilities	29,728,465	3,644,369	33,372,834	87,603
Total Liabilities	36,742,183	3,660,994	40,403,177	115,635
Net Assets				
Invested in capital assets, net of related debt Restricted for	67,083,089	5,332,820	72,415,909	16,782
Capital projects	12,857,246	_	12,857,246	-
Public safety	2,340,086	_	2,340,086	-
Unrestricted	16,319,311	3,246,172	19,565,483	645,903
Total Net Assets	\$ 98,599,732	\$ 8,578,992	\$ 107,178,724	\$ 662,685

Gordon County, Georgia Statement of Activities For the Year Ended June 30, 2008

			Program Revenues		Net (E	Net (Expense) Revenue and Changes in Net Assets	d Changes in Net As	sets
		Fines,			đ	<b>Primary Government</b>		
Function/Program	Expenses	Charges for Services and Sales		Operating Grants         Capital Grants           and Contributions         and Contributions	Governmental Activities	Business-Type Activities	Total	Component Unit
Primary Government Covernmented Activities								
General government	\$ 5,173,106	\$ 803,175	\$ 75,708	- S	\$ (4,294,223)	'	\$ (4,294,223)	'
Judicial	2,813,030			•		•	(2,474,913)	1
Public safety	13,386,235	2,692,588	96,344		(10,597,303)		(10,597,303)	
Highways and streets	8,059,438	14,208	221,301	702,821	(7, 121, 108)		(7,121,108)	
Health and welfare	706,280				(706, 280)		(706, 280)	
Culture and recreation	2,186,942	226,052	32,538	•	(1,928,352)		(1,928,352)	
Conservation	123,565				(123,565)		(123,565)	
Economic development	153,917		•		(153,917)		(153,917)	
Planning and zoning	421,767	237,590			(184,177)	•	(184,177)	
Interest	1,0/5,48/				(1,0/5,48/)		(1,0/5,48/)	
Total Governmental Activities	34,097,767	4,311,729	425,891	702,821	(28,657,325)		(28,657,325)	
Business-Type Activities Solid waste management Chert	4,137,104 232,910	1,042,590 161,764				(3,094,514) (71,146)	(3,094,514) (71,146)	
Total Business-Tyne Activities	4 370 014	1 204 354				(3 165 660)	(3 165 660)	
	× 262 26					(anatan ta)	(antinita)	
Total Primary Government	\$ 38,467,781	\$ 5,516,083	\$ 425,891	\$ 702,821	(28,657,325)	(3,165,660)	(31,822,985)	
Component Unit Gordon County Health Department	\$ 2,002,434	\$ 547,123	\$ 927,878	' S				(527,433)
		General Revenues						
		Taxes:			16 404 507		16 404 507	
		Froperty taxes Sales taxes			10,494,592		16,180,586	
		Insurance premium taxes	n taxes		1,567,994		1,567,994	
		Alcohol beverage taxes	taxes		216,677		216,677	
		Real estate transfers taxes	rs taxes		344,221		344,221	
		Other taxes			268,098		268,098	
		Payment in lieu of taxes	axes		115,044		115,044	
		Fayments from Cordon County Investment earnings	don County		$\frac{-}{1.521.084}$	237.552	- 1.758.636	432,309 20.839
		Miscellaneous				206	206	987
		Total General Revenues	enues		36,708,296	237,758	36,946,054	454,195
		Transfers			(60,000)	60,000	,	,
		Total General Rev	Total General Revenues and Transfers	8	36,648,296	297,758	36,946,054	454,195
		Change in Net Assets	ets		7,990,971	(2,867,902)	5,123,069	(73,238)
		Net Assets Beginni	Net Assets Beginning of Year, as restated	ted	90,608,761	11,446,894	102,055,655	735,923
		Net Assets End of Year	Year		\$ 98,599,732	\$ 8,578,992	\$ 107,178,724	\$ 662,685

# Gordon County, Georgia Balance Sheet Governmental Funds June 30, 2008

	General	Fire	2005 SPLOST Projects	Recreation Projects	Road Projects	Other Governmental Funds	Total Governmental Funds
Assets							
Cash and cash equivalents Receivables	\$ 13,322,831	\$ 1,709	\$ 9,643,582	\$ 495,005	\$ 877,871	\$ 2,306,672	\$ 26,647,670
Accounts	102,989	13,485	-	-	-	72,614	189,088
Property taxes	1,702,338	-	-	-	-	-	1,702,338
Sales taxes	1,147,902	-	1,576,504	-	-	-	2,724,406
Intergovernmental	57,723	1,567,994	-	-	-	57,873	1,683,590
Interfund	547,597	-	-	5,518	-	-	553,115
Prepaid items	331,008	11,243	-	-	-	-	342,251
Restricted assets:							
Cash and cash equivalents			9,879,666				9,879,666
Total Assets	\$ 17,212,388	\$ 1,594,431	\$ 21,099,752	\$ 500,523	\$ 877,871	\$ 2,437,159	\$ 43,722,124
Liabilities and Fund Balances							
Liabilities							
Accounts payable	\$ 467,152	\$ 31,013	\$ 1,517,316	\$ 57,142	\$ 1,442	\$ 20,954	\$ 2,095,019
Accrued expenditures	277,212	75,349	-	-	-	25,498	378,059
Interfund payable	5,518	467,518	-	-	-	-	473,036
Intergovernmental payable	3,116	-	-	-	-	-	3,116
Deferred revenue	1,099,544					70,688	1,170,232
Total Liabilities	1,852,542	573,880	1,517,316	57,142	1,442	117,140	4,119,462
Fund Balances Reserved for							
Prepaid items Capital projects Unreserved	331,008	- 11,243	- 19,582,436	443,381	- 876,429	-	342,251 20,902,246
Undesignated, reported in	15.000.000						15 000 000
General fund	15,028,838	-	-	-	-	-	15,028,838
Special revenue funds		1,009,308				2,320,019	3,329,327
Total Fund Balances	15,359,846	1,020,551	19,582,436	443,381	876,429	2,320,019	39,602,662
T							
Total Liabilities and Fund Balances	\$ 17,212,388	\$ 1.594.431	\$ 21,099,752	\$ 500.523	\$ 877,871	\$ 2,437,159	\$ 43,722,124
		,,	,,				,

# Gordon County, Georgia Reconciliation of the Governmental Funds Balance Sheet to the Government-wide Statement of Net Assets June 30, 2008

Total Governmental Fund Balances		\$ 39,602,662
Amounts Reported for Governmental Activities in the Statement of Activities Are Different Because:		
Capital assets used in governmental activities are not financial resource and therefore are not reported in the funds.		
Cost Less accumulated depreciation	\$ 144,258,762 (52,729,873)	91,528,889
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds. Property taxes		1,099,544
Interfund receivables and payables between governmental funds are reported on the governmental fund's balance sheet but eliminated on the government-wide statement of net assets.		
Interfund receivables Interfund payables	\$ (473,036) 473,036	-
Bond premiums and issuance costs are reported as other financing sources and uses and expenditures in the governmental fund financial statements but capitalized on the government-wide statement of net assets.		563,938
Liabilities not due and payable in the current period and therefore are not reported in the governmental fund balance sheets but are reported on the government-wide statement of net assets.		
Capital leases (net of deferred premium) Accrued interest Compensated absences Other postemployment benefits	\$ (33,054,738) (336,067) (705,043) (99,453)	(34,195,301)
Net Assets of Governmental Activities		\$ 98,599,732

# Gordon County, Georgia Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2008

	General	Fire	2005 SPLOST Projects	Recreation Projects	Road Projects	Other Governmental Funds	Total Governmental Funds
Revenues							
Taxes	\$ 24,041,730	\$ 1,567,994	\$ 9,387,918	\$ -	\$ -	\$ 32,760	\$ 35,030,402
Licenses and permits	275,806	51,499	-	-	-	-	327,305
Intergovernmental	507,897	94,124	224,607	-	229,528	154,562	1,210,718
Charges for services	1,362,144	9,221	-	-	-	756,755	2,128,120
Fines and forfeitures	1,305,178	-	-	-	-	386,104	1,691,282
Investment earnings	450,390	13,944	915,911	54,360	57,298	29,182	1,521,085
Contributions and donations	32,538	500	-	-	-	-	33,038
Miscellaneous	165,022						165,022
Total Revenues	28,140,705	1,737,282	10,528,436	54,360	286,826	1,359,363	42,106,972
Expenditures							
Current							
General government	8,589,727	-	-	-	-	7	8,589,734
Judicial	2,598,912	-	-	-	-	154,104	2,753,016
Public safety	9,270,579	2,895,553	-	-	-	1,407,943	13,574,075
Highways and streets	2,969,361	-	-	-	-	-	2,969,361
Health and welfare	706,280	-	-	-	-	-	706,280
Culture and recreation	1,904,228	-	-	-	-	-	1,904,228
Conservation	123,050	-	-	-	-	-	123,050
Economic development	121,157	-	-	-	-	32,760	153,917
Planning and zoning	414,632	-	-	-	-	-	414,632
Capital Outlay	-	607,885	21,711,691	2,032,469	1,088,341	80,288	25,520,674
Debt Service							
Principal retirement	191,182	56,408	3,935,000	160,807	-	3,754	4,347,151
Interest and fiscal charges	136,840	7,873	902,750	36,693	-	25	1,084,181
Debt issuance costs	132,629		231,692				364,321
Total Expenditures	27,158,577	3,567,719	26,781,133	2,229,969	1,088,341	1,678,881	62,504,620
Excess (Deficiency) of Revenues							
Over (Under) Expenditures	982,128	(1,830,437)	(16,252,697)	(2,175,609)	(801,515)	(319,518)	(20,397,648)
Other Firsteing Sources (Uses)							
<b>Other Financing Sources (Uses)</b> Transfers in	864,817	1,708,551				1,834,549	4,407,917
Transfers out	(3,603,100)	1,708,331	(713,417)	-	-	(151,400)	4,407,917 (4,467,917)
Inception of capital lease	4,802,639	-	8,045,000	-	-	(131,400)	12,847,639
Premium on debt issued	4,802,039	-	180,345	-	-	-	12,847,039
Proceeds from the	-	-	100,545	-	-	-	180,545
sale of capital assets	12,646	9,960		_	_		22,606
	2 077 002	1 710 711	7,511,000			1 (02 140	12,000,500
Total Other Financing Sources (Uses)	2,077,002	1,718,511	7,511,928			1,683,149	12,990,590
Net Change in Fund Balances	3,059,130	(111,926)	(8,740,769)	(2,175,609)	(801,515)	1,363,631	(7,407,058)
Fund Balances Beginning of Year, as restated	12,300,716	1,132,477	28,323,205	2,618,990	1,677,944	956,388	47,009,720
Fund Balances End of Year	\$ 15,359,846	\$ 1,020,551	\$ 19,582,436	\$ 443,381	\$ 876,429	\$ 2,320,019	\$ 39,602,662

Net Changes In Fund Balances - Total Governmental Funds		\$ (7,407,058)
Amounts reported for governmental activities in the statement of activities are different because		
Governmental funds report capital outlays as expenditures on the governmental fund type operating statement. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capitalized capital outlay exceeded depreciation expense in the current period Depreciation expense Capital outlay	\$ (3,107,154) 26,980,116	23,872,962
Bond premiums and issuance costs are reported as other financing sources and uses and expenditures in the governmental fund financial statements but capitalized on the government-wide statement of net assets.		183,976
Amortization of debt issuance costs and debt premiums are not reported at the fund level but are reported in the government wide statement of activities.		71,762
The book value of capital assets sold are reported on the statement of activities but not reported in the governmental funds.		(93,156)
Property tax revenues in the government-wide statement of activities do not provide current financial resources are not reported as revenues in the governmental fund operating statement. Deferred @ 6/30/08 Deferred @ 6/30/07	\$ 1,099,544 (1,057,778)	41,766
Interfund transfers between governmental funds are reported on the governmental fund's operating statement but eliminated on the government-wide statement of activities. Transfers in Transfers out	\$ (4,407,917) 4,407,917	-
Accrued interest is reported in the statement of activities, but does not require the use of financial resources and therefore are not reported as reported as expenditures in governmental funds.		
Liability @ 6/30/08 Liability @ 6/30/07	\$ (336,067) 274,999	(61,068)
Other postemployment expenses are reported in the government-wide statement of activities, but do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		(99,453)
Inception of long-term debt is reported as an other financing source in the governmental funds but reported as a liability on the statement of net assets.		(12,847,639)
Repayment of long-term capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.		4,347,151
Compensated absences expenses are reported in the government-wide statement of activities, but do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Liability @ 6/30/08 Liability @ 6/30/07	\$ (705,043) 686,771	 (18,272)
Change In Net Assets of Governmental Activities		\$ 7,990,971

### Gordon County, Georgia General Fund Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2008

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Taxes	\$ 22,496,050	\$ 23,466,050	\$ 24,041,730	\$ 575,680
Licenses and permits	322,525	322,525	275,806	(46,719)
Intergovernmental	428,871	482,071	507,897	25,826
Charges for services	1,263,255	1,263,255	1,362,144	98,889
Fines and forfeitures	1,180,000	1,180,000	1,305,178	125,178
Investment earnings	135,000	135,000	450,390	315,390
Contributions and donations	10,000	35,000	32,538	(2,462)
Miscellaneous	33,200	138,200	165,022	26,822
Total Revenues	25,868,901	27,022,101	28,140,705	1,118,604
Expenditures				
Current				
General government	5,611,001	9,561,301	8,589,727	971,574
Judicial	3,161,989	3,172,489	2,598,912	573,577
Public safety	9,004,508	10,046,705	9,270,579	776,126
Highways and streets	3,419,264	3,419,264	2,969,361	449,903
Health and welfare	707,171	707,171	706,280	891
Culture and recreation	1,962,703	2,116,937	1,904,228	212,709
Conservation	153,246	154,246	123,050	31,196
Economic development	121,157	121,157	121,157	-
Planning and zoning	563,806	563,806	414,632	149,174
Debt Service				
Principal retirement	301,026	301,229	191,182	110,047
Interest and fiscal charges	179,006	244,306	136,840	107,466
Debt issuance costs		133,000	132,629	371
Total Expenditures	25,184,877	30,541,611	27,158,577	3,383,034
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	684,024	(3,519,510)	982,128	4,501,638
Other Financing Sources (Uses)				
Transfers in	1,844,076	1,844,076	864,817	(979,259)
Transfers out	(2,543,100)	(3,603,100)	(3,603,100)	-
Inception of capital lease	-	4,670,000	4,802,639	132,639
Proceeds from the				
sale of capital assets	15,000	15,000	12,646	(2,354)
Total Other Financing Sources (Uses)	(684,024)	2,925,976	2,077,002	(848,974)
Net Change in Fund Balances	\$ -	\$ (593,534)	3,059,130	\$ 3,652,664
Fund Balances Beginning of Year			12,300,716	
Fund Balances End of Year			\$ 15,359,846	

# Gordon County, Georgia Fire Fund Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2008

	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
Taxes	\$ 1,480,000	\$ 1,480,000	\$ 1,567,994	\$ 87,994
Licenses and permits	30,000	30,000	51,499	21,499
Intergovernmental	-	36,000	94,124	58,124
Charges for services	-	-	9,221	9,221
Investment earnings	4,000	4,000	13,944	9,944
Contributions and donations			500	500
Total Revenues	1,514,000	1,550,000	1,737,282	187,282
Expenditures				
Current				
Public safety				
Personal services and benefits	2,573,228	2,544,651	2,388,742	155,909
Purchased and contracted services	264,920	271,176	239,199	31,977
Supplies	299,120	321,441	267,612	53,829
Capital Outlay	121,000	614,854	607,885	6,969
Debt Service				
Principal retirement	56,409	56,409	56,408	1
Interest and fiscal charges	7,874	7,874	7,873	1
Total Expenditures	3,322,551	3,816,405	3,567,719	248,686
Excess (Deficiency) of Revenues Over (Under) Expenditures	(1,808,551)	(2,266,405)	(1,830,437)	435,968
Over (Onder) Expenditures	(1,000,551)	(2,200,405)	(1,050,457)	+55,700
Other Financing Sources Transfers in Proceeds from the	1,708,551	1,708,551	1,708,551	-
sale of capital assets			9,960	9,960
<b>Total Other Financing Sources</b>	1,708,551	1,708,551	1,718,511	9,960
Net Change in Fund Balances	\$ (100,000)	\$ (557,854)	(111,926)	\$ 445,928
Fund Balances Beginning of Year			1,132,477	
Fund Balances End of Year			\$ 1,020,551	

# Gordon County, Georgia Statement of Net Assets Proprietary Funds June 30, 2008

	Business-type Activities - Enterprise Funds		
	Solid Waste Management	Other Proprietary Fund	Total
Assets			
Current Assets			
Cash and cash equivalents	\$ 6,620,000	\$ 117,816	\$ 6,737,816
Accounts receivable	249,429		249,429
Total Current Assets	6,869,429	117,816	6,987,245
Noncurrent Assets			
Capital Assets			
Land	600,746	80,000	680,746
Depreciable, net	4,621,138	30,936	4,652,074
Total Noncurrent Assets	5,221,884	110,936	5,332,820
Total Assets	12,091,313	228,752	12,320,065
Liabilities			
Current Liabilities			
Accounts payable	7,498	3,928	11,426
Accrued salaries	-	922	922
Interfund payable	-	80,079	80,079
Compensated absences payable	-	427	427
Closure and post-closure care payable	3,850		3,850
Total Current Liabilities	11,348	85,356	96,704
Long-Term Liabilities (net of current portion)			
Compensated absences payable	_	723	723
Closure and post-closure care payable	3,643,646	-	3,643,646
crosure and post crosure care payable			3,013,010
Total Long-Term Liabilities	3,643,646	723	3,644,369
Total Liabilities	3,654,994	86,079	3,741,073
Net Assets			
Invested in capital assets	5,221,884	110,936	5,332,820
Unrestricted	3,214,435	31,737	3,246,172
Total Net Assets	\$ 8,436,319	\$ 142,673	\$ 8,578,992

# Gordon County, Georgia Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds For the Year Ended June 30, 2008

	Business-type Activities - Enterprise Funds		
	Solid Waste Management	Other Proprietary Fund	Total
Operating Revenues	ф.	ф. 161 764	ф. 1 <i>с</i> 1 7 <i>с</i> 4
Sales Charges for services	\$ - 1,042,590	\$ 161,764	\$ 161,764 1,042,590
Miscellaneous		206	206
Total Operating Revenues	1,042,590	161,970	1,204,560
Operating Expenses			
Personal services and benefits	-	102,136	102,136
Purchased and contracted services	79,344	37,118	116,462
Supplies	1,842	66,513	68,355
Closure and post-closure care	860,211	-	860,211
Depletion	2,888,664	-	2,888,664
Depreciation	307,043	27,143	334,186
Total Operating Expenses	4,137,104	232,910	4,370,014
Operating (Loss)	(3,094,514)	(70,940)	(3,165,454)
Non-Operating Revenues			
Investment earnings	236,665	887	237,552
(Loss) Before Transfers in	(2,857,849)	(70,053)	(2,927,902)
Transfers in		60,000	60,000
Change in Net Assets	(2,857,849)	(10,053)	(2,867,902)
Net Assets Beginning of Year	11,294,168	152,726	11,446,894
Net Assets End of Year	\$ 8,436,319	\$ 142,673	\$ 8,578,992

# Gordon County, Georgia Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2008

	Business-type Activities - Enterprise Funds		
	Solid Waste Management	Other Proprietary Fund	Total
Increase (Decrease) in Cash and Cash Equivalents			
Cash Flows from Operating Activities			
Cash received from customers	\$ 1,164,528	\$ 163,704	\$ 1,328,232
Cash payments to employees for services and benefits	-	(103,361)	(103,361)
Cash payments for goods and services	(76,981)	(104,777)	(181,758)
Net Cash Provided (Used) by Operating Activities	1,087,547	(44,434)	1,043,113
<b>Cash Flows from Noncapital Financing Activities</b> Interfund payable Transfers in		52,669 60,000	52,669 60,000
Net Cash Provided by Noncapital Financing Activities		112,669	112,669
Cash Flows from Investing Activities			
Investment earnings	236,665	887	237,552
Net Cash Provided by Investing Activities	236,665	887	237,552
Net Increase in Cash and Cash Equivalents	1,324,212	69,122	1,393,334
Cash and Cash Equivalents Beginning of Year	5,295,788	48,694	5,344,482
Cash and Cash Equivalents End of Year	\$ 6,620,000	\$ 117,816	\$ 6,737,816

(Continued)

# Gordon County, Georgia Statement of Cash Flows (Continued) Proprietary Funds For the Year Ended June 30, 2008

(Continued)

	Business-type Activities - Enterprise Funds			
	Solid Waste Management	Other Proprietary Fund	Total	
Reconciliation of Operating (Loss) to Net Cash Provided (Used) by Operating Activities				
Operating (Loss)	\$ (3,094,514)	\$ (70,940)	\$ (3,165,454)	
Adjustments				
Depreciation	307,043	27,143	334,186	
Depletion	2,888,664	-	2,888,664	
(Increase) Decrease in Assets				
Accounts receivable	121,938	-	121,938	
Increase (Decrease) in Liabilities				
Accounts payable	4,205	588	4,793	
Accrued salaries	-	(1,168)	(1,168)	
Compensated absences payable	-	(57)	(57)	
Closure and post closure care	860,211		860,211	
Net Cash Provided (Used) by Operating Activities	\$ 1,087,547	\$ (44,434)	\$ 1,043,113	

# Gordon County, Georgia Statement of Fiduciary Assets and Liabilities Agency Funds June 30, 2008

Assets	
Cash and cash equivalents	\$ 965,049
Liabilities	
Due to others	\$ 965,049

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# **Gordon County, Georgia** Notes to the Basic Financial Statements For the Year Ended June 30, 2008

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Detailed Notes on All Funds         Deposits and Investments         Receivables         Property Taxes         Capital Assets         Interfund Balances and Transfers         Landfill Closure and Post Closure Care         Compensated Absences         Long-Term Debt         Pensions         Other Postemployment Benefits - Healthcare         Net Assets	3-A 3-B 3-C 3-D 3-C 3-D 3-C 3-D 3-C 3-D 3-C 3-D 3-L 3-F 3-G 3-H 3-I 3-J 3-J
Detailed Notes on All Funds         Deposits and Investments         Receivables         Property Taxes         Capital Assets         Interfund Balances and Transfers         Landfill Closure and Post Closure Care         Compensated Absences         Long-Term Debt         Pensions         Other Postemployment Benefits - Healthcare         Net Assets         Percentage of Completion	3-A 3-B 3-C 3-D 3-C 3-D 3-C 3-D 3-D 3-D 3-D 3-F 3-G 3-H 3-H 3-I 3-J 3-J 3-K 3-L
Detailed Notes on All Funds         Deposits and Investments         Receivables         Property Taxes         Capital Assets         Interfund Balances and Transfers         Landfill Closure and Post Closure Care         Compensated Absences         Long-Term Debt         Pensions         Other Postemployment Benefits - Healthcare         Net Assets         Percentage of Completion	3-A 3-B 3-B 3-C 3-D 3-C 3-D 3-D 3-D 3-D 3-D 3-L 3-J 3-F 3-G 3-H 3-I 3-J 3-J 3-L 3-L 4
Detailed Notes on All Funds         Deposits and Investments         Receivables         Property Taxes         Capital Assets         Interfund Balances and Transfers         Landfill Closure and Post Closure Care         Compensated Absences         Long-Term Debt         Pensions         Other Postemployment Benefits - Healthcare         Net Assets         Percentage of Completion	3-A 3-B 3-C 3-D 3-C 3-D 3-C 3-D 3-D 3-D 3-D 3-D 3-D 3-D 3-L 3-L 3-L 3-J 3-K 3-L 4 4-A 4-B
Detailed Notes on All Funds         Deposits and Investments         Receivables         Property Taxes         Capital Assets         Interfund Balances and Transfers         Landfill Closure and Post Closure Care         Compensated Absences         Long-Term Debt         Pensions         Other Postemployment Benefits - Healthcare         Net Assets         Percentage of Completion         Other Notes         Risk Management         Contingent Liabilities         Related Organizations	3-A 3-B 3-C 3-D 3-C 3-D 3-C 3-D 3-C 3-D 3-D 3-C 3-D 3-C 3-D 3-C 3-D 3-L 3-L 3-L 3-L 3-L 4 4-A 4-B 4-C
Detailed Notes on All Funds         Deposits and Investments         Receivables         Property Taxes         Capital Assets         Interfund Balances and Transfers         Landfill Closure and Post Closure Care         Compensated Absences         Long-Term Debt         Pensions         Other Postemployment Benefits - Healthcare         Net Assets         Percentage of Completion         Other Notes         Risk Management         Contingent Liabilities         Related Organizations         Joint Ventures	3-A 3-A 3-B 3-C 3-D 3-C 3-D 3-C 3-D 3-D 3-C 3-D 3-C 3-D 3-C 3-D 3-E 3-C 3-C 3-L 3-G 3-H 3-I 3-J 3-K 3-L 4-A 4-B 4-C 4-D
Detailed Notes on All Funds         Deposits and Investments         Receivables         Property Taxes         Capital Assets         Interfund Balances and Transfers         Landfill Closure and Post Closure Care         Compensated Absences         Long-Term Debt         Pensions         Other Postemployment Benefits - Healthcare         Net Assets         Percentage of Completion         Other Notes         Risk Management         Contingent Liabilities         Related Organizations	3-A 3-A 3-B 3-C 3-D 3-C 3-D 3-C 3-D 3-D 3-D 3-D 3-C 3-D 3-C 3-D 3-C 3-D 3-C 3-D 3-E 3-G 3-G 3-G 3-G 3-H 3-I 3-J 3-K 3-L 3-L 4-A 4-A 4-D 4-D 4-E

Gordon County, (the County), is a political subdivision of the State of Georgia. The County is governed by an elected board of county commissioners which is governed by state statutes and regulations. There are certain elected officials whose operations are wholly included within the financial records and financial statements of the County. These elected officials include the Sheriff, Tax Commissioner, Probate Court Judge, and Clerk of Superior Court. The cost of operations of the Superior Court Judges and the District Attorney, which are elected court functions, is shared with the State of Georgia. Only that portion of the cost for which the County is responsible is reported in the County's financial statements.

## Note 1 - Summary of Significant Accounting Policies

The financial statements of the County have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for governmental accounting and financial reporting. The County also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental and business-type activities at the government-wide financial reporting level and to its enterprise funds at the fund reporting level, provided they do not conflict with or contradict GASB pronouncements.

The most significant of the County's accounting policies are described below.

### 1-A. Reporting Entity

The reporting entity is comprised of the primary government, a component unit and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the County consists of all funds, departments, boards and agencies that are not legally separate from the County.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organizations; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units also may include organizations that are fiscally dependent on the County in that the County approves the budget, levies their taxes or issues their debt.

The component unit columns included on the government-wide financial statements identifies the financial data of the County's discretely presented component unit. It is reported separately to emphasize that it is legally separate from the County.

A brief description of the discretely presented component unit follows:

*Gordon County Health Department (Health Department)* – Gordon County Health Department Public Health Program was created by legislative act in the State of Georgia to provide health care services and health education to residents of the County. The Health Department board consists of seven members. Four of the members are either County officials or members appointed by the County. The three remaining members are appointed by the City of Calhoun. Although the County does not have authority to approve or modify the budget for the Department, the County provides financial support to the Department. The Health Department's separately issued financial statements may be obtained for the fiscal year ended June 30, 2008 at the department's administrative office at North River Street, Calhoun, Georgia.

### 1-B. Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities and fund financial statements, which provide a more detailed level of financial information.

*Government-wide Financial Statements* - The government-wide financial statements include the statement of net assets and the statement of activities. These statements report financial information for the County as a whole. The primary government and the component units are presented separately within these financial statements with the focus on the primary government. Individual funds are not displayed but the statements distinguish governmental activities, generally supported by taxes and grants and County's general revenues, from business-type activities, generally financed in whole or in part with fees charged to external customers. The fiduciary funds of the primary government are not included in the government-wide financial statements.

The statement of net assets presents the financial position of the governmental and business-type activities of the County and it's discretely presented component unit at year-end.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities and for each identifiable activity of the business-type activities of the County. Direct expenses are those that are specifically associated with a function and therefore clearly identifiable to that particular function. The County does not allocate indirect expenses to functions in the statement of activities.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services which report fees and other charges to users of the County's services; (2) operating grants and contributions which finance annual operating activities including restricted investment income; and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to these program uses. For identifying to which function program revenue pertains, the determining factor for *charges for services* is which function *generates* the revenue. For *grants and contributions*, the determining factor is to which function the revenues are *restricted*.

Other revenue sources not properly included with program revenues are reported as general revenues of the County. The comparison of direct expenses with program revenues identifies the extent to which each governmental function and each identifiable business activity is self-financing or draws from the general revenues of the County.

*Fund Financial Statements* - During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. Fund financial statements are provided for governmental, proprietary and fiduciary funds.

Major individual governmental and enterprise funds are reported in separate columns.

*Fund Accounting* - The County uses funds to maintain its financial records during the year. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The County uses three categories of funds: governmental, proprietary and fiduciary.

*Governmental Funds* - Government funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Fund liabilities are assigned to the fund from which they will be liquidated. The County reports the difference between governmental fund assets and liabilities as fund balance. The following are the County's major governmental funds:

#### Major Governmental Funds

*General Fund* – The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund's fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of the State of Georgia.

*Fire Fund* – This fund accounts for revenue restricted to fire protection in the unincorporated areas of the County.

*Recreation Project Fund* – This fund accounts for the construction of recreation facilities.

*Road Project Fund* – This fund accounts for capital improvements made to existing roads, streets and bridges financed through the special purpose local option sales tax.

2005 SPLOST Projects Fund – This fund accounts for the construction of the County judicial complex, fire station, unincorporated road and bridge improvements, courthouse improvements and various capital improvements for the cities of Calhoun, Fairmount, Resaca, Plainville and Ranger. These capital improvements are financed with the special purpose local option sales tax.

**Proprietary Funds** - Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position and cash flows. The proprietary funds are classified as enterprise funds. The major enterprise fund is described below:

Solid Waste Management Fund – This fund accounts for the County's landfill operations.

*Fiduciary Funds* – The County's fiduciary funds are agency funds for use by the County's constitutional officers comprised of the Tax Commissioner, Clerk of Superior Court, Sheriff, Probate Court, Magistrate Court, and the Juvenile Court.

### 1-C. Measurement Focus

*Government-wide Financial Statements* - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the County are included on the statement of net assets. The statement of activities reports revenues and expenses.

*Fund Financial Statements* - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the governmental fund statements.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus on both financial reporting levels. All assets and all liabilities associated with the operation of these funds are included on the statements of net assets. The statements of changes in fund net assets present increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statements of cash flows provide information about how the County finances and meets the cash flow needs of its proprietary activities.

#### 1-D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. At the fund reporting level, the governmental funds use the modified accrual basis of accounting. Proprietary funds use the accrual basis of accounting at both reporting levels. Fiduciary funds use the accrual basis at the fund reporting level. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

**Revenues – Exchange Transactions** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded when the exchange takes place and in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, the phrase "available for exchange transactions" means expected to be received within 60 days of year-end.

**Revenues -** Non-exchange Transactions - Non-exchange transactions in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants and donations. On an accrual basis, revenue from sales taxes is recognized in the period in which the taxable sale takes place. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. (Note 3-C) Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the resources are provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions also must be available (i.e., collected within 60 days) before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be susceptible to accrual: property taxes, sales taxes, and federal and state grants.

*Deferred/Unearned Revenue* - Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

On governmental fund financial statements (i.e., on the modified accrual basis), receivables that will not be collected within the available period have been reported as deferred revenue (i.e., they are measurable but not available) rather than as revenue.

Grants and entitlements received before the eligibility requirements are met (e.g., cash advances) also are recorded as deferred revenue.

Deferred revenue is reclassified as "unearned revenue" on the government-wide statement of net assets.

*Expenses/Expenditures* - On the accrual basis of accounting, expenses are recognized at the time they are incurred. On the modified accrual basis, expenditures generally are recognized in the accounting period in which the related fund liability is incurred and due, if measurable.

#### 1-E. Assets, Liabilities and Fund Equity

#### 1-E-1 Cash and Cash Equivalents

The County operates a cash and investment pool which all funds utilize with the exception of the landfill capital projects fund and agency funds, each which has separate bank accounts and investments. The County pools money from several funds to facilitate disbursement and investment and to maximize investment income. Therefore, all cash and investments are essentially demand deposits and are considered cash and cash equivalents.

The County operates a linked zero balance cash system with two zero balance accounts. All deposits are made in the collection account, and all disbursements are made from the pooled cash account and the payroll account. The bank each day automatically moves all funds from the collection account to the funding account; the bank then automatically invests daily the entire balance of the funding account as of business cut off in repurchase agreements.

The County allocates investment earnings of the cash and investment pool to each participating fund on a monthly basis in accordance with that funds average equity balance in the pool for that month.

Georgia law authorizes the County to invest in the following type of obligations:

- Obligations of the State of Georgia or of any other states
- Obligations of the United States Government
- Obligations fully insured or guaranteed by the United States Government or government agency
- Obligations of any corporation of the United States Government
- Prime bankers' acceptances
- The State of Georgia local government investment pool (i.e., Georgia Fund I)
- Repurchase agreements
- Obligations of the other political subdivisions of the State of Georgia

The County has not adopted investment polices regarding "risk."

### 1-E-2 Receivables

All trade and property tax receivables are reported net of an allowance for uncollectibles, where applicable. Unbilled solid waste charges are accrued as receivables and revenue at June 30, 2008.

### **1-E-3** Interfund Balances

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/interfund payables." These amounts are eliminated in the governmental and business-type activities columns of the statement of net assets, except for any net residual amounts due between governmental and business-type activities, which are reclassified and presented as internal balances.

### 1-E-4 Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2008, are recorded as prepaid items using the consumption method by recording an asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed. At the fund reporting level, an equal amount of fund balance is reserved as this amount is not available for general appropriation.

### 1-E-5 Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in governmental funds. The County reports these assets in the governmental activities column of the government-wide statement of net assets but does not report these assets in the governmental fund financial statements. Capital assets utilized by enterprise funds are reported both in the business-type activities column of the government-wide statement of net assets and in the enterprise funds' statement of net assets.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The County maintains a capitalization threshold of five thousand dollars. The County's infrastructure consists primarily of roads and bridges. Improvements to capital assets are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expensed. Interest incurred during the construction of capital assets utilized by enterprise funds is capitalized.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business-Type Activities Estimated Lives
Buildings	40 years	40 years
Improvements other than buildings	30 years	30 years
Machinery and equipment	5 – 10 years	5 – 7 years
Infrastructure	40 years	

At the inception of capital leases at the governmental fund reporting level, expenditures and an "other financing source" of an equal amount are reported at the net present value of future minimum lease payments.

### **1-E-6** Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the County will compensate the employees for the benefits through paid time off or some other means.

All compensated absence liabilities include salary-related payments, where applicable.

The total compensated absence liability is reported on the government-wide financial statements. Proprietary funds report the total compensated liability in each individual fund at the fund reporting level. Governmental funds report the compensated absence liability at the fund reporting level only "when due."

### 1-E-7 Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the these funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are "due for payment" during the current year. Capital leases are recognized as a liability in the governmental fund financial statements when due.

### 1-E-8 Debt Premiums, Discounts and Issuance Costs

On the government-wide statement of net assets and the proprietary fund type statement of net assets, debt premiums and discounts are netted against debt payable and debt issuance costs are reported as deferred charges. On the government-wide and proprietary fund type statement of activities, debt premiums and discounts and debt issuance costs are deferred and amortized over the life of the debt using the straight-line method.

At the government fund reporting level, debt premiums and discounts are reported as other financing sources and uses, separately from the face amount of the debt issued. Debt issuance costs are reported as debt service expenditure.

### 1-E-9 Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net assets."

**Fund Balance** – Generally, fund balance represents the difference between the current assets and current liabilities. The County reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent available, spendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund balance that is available for appropriation in future periods. Designations are management's intent to set aside these resources for specific services.

*Net Assets* - Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. This net asset amount also is adjusted by any bond issuance deferral amounts. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. All other net assets are reported as unrestricted.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

### 1-E-10 Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services for solid waste, and sales from the chert mine. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of each fund. Items that do not result from the provision of goods or services to customers or directly related to the principal and usual activity of the fund are recorded as nonoperating revenues and expenses. These items include investment earnings and gains or losses on the disposition of capital assets.

### 1-E-11 Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, or from grants or outside contributions of resources restricted to capital acquisition and construction.

### 1-E-12 Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after the non-operating revenues/expenses section in proprietary funds. Repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them are not presented on the financial statements (i.e., they are netted).

Transfers between governmental and business-type activities on the government-wide statement of activities are reported as general revenues. Transfers between funds reported in the governmental activities column are eliminated. Transfers between funds reported in the business type activities column are eliminated.

### 1-E-13 Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### 1-E-14 Comparative Data

Comparative total data for the prior year have been presented only for individual funds in the fund financial statements in order to provide an understanding of the changes in the financial position and operations of these funds. Also, certain amounts presented in the prior year data have been reclassified to be consistent with the current year's presentation.

## Note 2 – Stewardship, Compliance and Accountability

**2-A.** Budgetary Information – The County adopts an annual operating budget for the general fund, each special revenue fund and each capital project fund. The budget resolution reflects the total of each department's appropriation in each fund.

All annual budgets are adopted on a basis consistent with GAAP.

The legal level of control (the level at which expenditures may not legally exceed appropriations) for each adopted annual operating budget generally is the department level within each individual fund. Any change in total to a fund or departmental appropriation within a fund requires approval of the Board of County Commissioners.

The County Administration with the Chairman of the Board of Commissioner's approval may authorize budget transfers within departments, except those related to personnel salary changes. The Board of County Commissioners must approve transfers of personnel salary changes. During the year, the Board of County Commissioners approved budget revisions.

Appropriations are encumbered as a result of purchase orders, contracts or other forms of legal commitments. Encumbrances outstanding at year end are reported as a reservation of fund balance. All annual appropriations lapse at each fiscal year-end and outstanding encumbrances at year-end must be reappropriated in the following fiscal year's budget.

## Note 3 - Detailed Notes on All Funds

### **3-A.** Deposits and Investments

*Deposits* – All of the bank balance are insured or collateralized with securities held by the County or by its agent in the County's name or with securities held by the pledging financial institution's trust department or agent in the County's name.

State statutes require banks holding public funds to secure these funds by FDIC insurance, securities pledged at par value, and surety bonds at face value in combined aggregate totaling not less than 110 percent of the public funds held.

*Investments* - The County invests excess cash in the Local Government Investment Pool of the State of Georgia (Georgia Fund 1). Funds included in the State Treasurer's Investment Pool are not required to be collateralized. The pool is regulated by the oversight of the Georgia Office of Treasury and Fiscal Services. The fair value of the County's position in the pool approximates the value of the County's pool shares. Credit risk, value, and interest risk at June 30, 2008 are as follows:

Credit Risk	 Value	Interest Risk
AAAm rated	\$ 40,445,213	40 day WAM

The County had \$800 in cash on hand at June 30, 2008.

### Primary Government Cash & Cash Equivalents:

Total cash and cash equivalents reported at June 30, 2008 consisted of the following:

Fund Reporting Level:	
Governmental Funds - Balance Sheet - Unrestricted	\$ 26,647,670
Governmental Funds - Balance Sheet - Restricted	9,879,666
Proprietary Fund Type Statement of Net Assets	6,737,816
Statement of Fiduciary Assets and Liablilities	 965,049
Total	\$ 44,230,201

Restricted assets include unspent capital lease proceeds to be used to construct jail and fire facilities.

#### 3-B. Receivables

Receivables at June 30, 2008, consisted of taxes, accounts (billings for user charges) and intergovernmental receivables arising from grants and are reported net of allowance for doubtful accounts of \$442,827.

Receivables and payables are recorded on the County's financial statements to the extent that the amounts are determined to be material and substantiated not only by supporting documentation, but also by a reasonable, systematic method of determining their existence, completeness, valuation, and in the case of receivables, collectibility.

### 3-C. Property Taxes

Property taxes are levied on all taxable real, public utilities, and personal property (including vehicles) located within the County. Assessed values for property tax purposes are determined by the Gordon County Board of Tax Assessors for all property except public utilities and motor vehicles. Assessed value is set at 40% of market value. Public utility assessed values are set by the State of Georgia. Property tax bills are generally payable 60 days after tax bills are issued.

The property tax calendar for fiscal year 2008 is as follows:

Beginning of fiscal year for taxes	July 1, 2007
Millage rate adopted by ordinance	October 2, 2007
County Tax Digest approved by the State of Georgia	November 7, 2007
Real property tax bills and personal property tax bills rendered	November 15, 2007
Real property tax and personal property tax payments due date	January 31, 2008

# 3-D. Capital Assets

Capital asset activity for the year ended June 30, 2008, was as follows:

	Balance 7/1/2007	Additions	Deductions	Balance 6/30/2008
Governmental activities:				
Nondepreciable capital assets:				
Land	\$ 13,704,664	\$ 1,031,012	\$ -	\$ 14,735,676
Construction in progress	 10,310,048	20,994,394	8,232,237	 23,072,205
Total nond epreciable capital assets	 24,014,712	22,025,406	8,232,237	 37,807,881
Depreciable capital assets:				
Land improvements	9,295,900	456,725	-	9,752,625
Buildings	19,700,047	5,499,172	-	25,199,219
Machinery and equipment	12,178,980	1,114,297	465,771	12,827,506
Infrastructure	 52,554,778	6,116,753		 58,671,531
Total depreciable capital assets	93,729,705	13,186,947	465,771	 106,450,881
Total capital assets	 117,744,417	35,212,353	8,698,008	 144,258,762
Accumulated depreciation:				
Land improvements	797,612	307,046	-	1,104,658
Buildings	4,071,179	557,218	-	4,628,397
Machinery and equipment	9,163,791	857,055	372,615	9,648,231
Infrastructure	 35,962,752	1,385,835		 37,348,587
Total accumulated depreciation	 49,995,334	3,107,154	372,615	 52,729,873
Governmental activities capital assets, net	\$ 67,749,083	\$ 32,105,199	\$ 8,325,393	\$ 91,528,889
Governmental activities depreciation expense				

General government	\$ 322,477
Judicial	50,062
Public safety	704,410
Streets and highways	1,588,960
Culture and recreation	441,245
Total governmental activities depreciation expense	\$ 3,107,154

	Balance 7/1/2007	Additions	Deductions	Balance 6/30/2008
Business-type activities:				
Nondepreciable capital assets				
Land	\$ 680,746	\$ -	\$ -	\$ 680,746
Depreciable capital assets:				
Improvements	4,110,891	-	-	4,110,891
Buildings	923,648	-	-	923,648
Machinery and equipment	4,378,893	-	292,176	4,086,717
Land fill cell space	11,647,840			11,647,840
Total depreciable capital assets	21,061,272	-	292,176	20,769,096
Total capital assets	21,742,018		292,176	21,449,842
Accumulated depreciation/depletion:				
Improvements	1,375,215	152,129	-	1,527,344
Buildings	289,711	23,092	-	312,803
Machinery and equipment	3,950,325	158,965	292,176	3,817,114
Land fill cell space	7,571,097	2,888,664		10,459,761
Total accumulated depreciation/depletion	13,186,348	3,222,850	292,176	16,117,022
Business-type activities capital assets, net	\$ 8,555,670	\$ (3,222,850)	\$ -	\$ 5,332,820

#### 3-E. Interfund Balances and Transfers

Interfund balances at June 30, 2008, consisted of the following amounts and represent charges for services or reimbursable expenses. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting period, and (3) payments between funds are made. The County expects to repay all interfund balances within one year.

		Payable from:						
Payable to:	-	e ner al fund		Fire fund		Chert fund		Total
General fund Recreation fund	\$	- 5,518	\$	467,518	\$	80,079 -	\$	547,597 5,518
Total	\$	5,518	\$	467,518	\$	80,079	\$	553,115

Interfund transfers for the year ended June 30, 2008, consisted of the following:

	Transfers from:							
		200	5 SPLOST	N	Ionmajor			
	General		project	gov	ernmental			
Transfers to:	fund		fund		fund s		Total	
General fund	\$ _	\$	713,417	\$	151,400	\$	864,817	
Fire fund	1,708,551		-		-		1,708,551	
Chert fund	60,000		-		-		60,000	
Nonmajor								
governmental funds	 1,834,549		-		-		1,834,549	
Total	\$ 3,603,100	\$	713,417	\$	151,400	\$	4,467,917	

Transfers are used to account for revenues reported in the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and for unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

All County transfers either occur on a regular basis or are consistent with the purpose of the fund making the transfer.

### 3-F. Landfill Closure and Post Closure Care

The United States Congress enacted the RCRA laws in 1976, with significant accompanying legislation being adopted by the State of Georgia in 1991, relating to the calculation, recording, and reporting of certain future costs that local governments and private sector operators of certain municipal solid waste landfills must recognize for financial reporting purposes. These costs are classified as those related to closing the facilities at the end of the useful life of the landfill, and the regulations apply to those sites, which continued accepting waste after October 9, 1991.

The Environmental Protection Agency (EPA) was given the responsibility to establish rules and procedures for assuring the public that the costs would be reported and that adequate funds would be available to cover these costs. Therefore, the Environmental Protection Agency (EPA) requires that owners and operators of municipal solid waste landfills demonstrate financial responsibility for the costs of closure, postclosure, and corrective action associated with their facilities by requiring them to provide "Financial Assurance" that adequate funds would be available to cover these costs. The Final Ruling from EPA on the "Financial Assurance" Section of the RCRA Law was signed November 15, 1997. For purposes of "Financial Assurance," total assured costs at June 30, 2008 are \$8,610,067.

State and federal laws and regulations require the county to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure care cost will be paid only near or after the date the landfill stops accepting waste, the County reports a portion of these closure and postclosure costs as an operating expense in each period of operation. The landfill closure and postclosure liability reported at June 30, 2008, in the amount of \$3,647,496 represents the cumulative amount reported to date based on the use of 15.7% of the estimated capacity of the landfill. The remaining estimated cost of closure and postclosure in the amount of \$20,567,390 will be recognized as the remaining capacity is filled. These amounts are based on what it would cost to perform all closure and postclosure care in 2008. Actual costs may change due to inflation or deflation or changes in technology or applicable laws and regulations. Current consumption rates indicate the Redbone Ridge site will last 28 years, or until the year 2036.

The costs for closure and estimated maintenance of the Harris Beamer landfill, which closed May 15, 1995, have been recorded. Funding for the Harris Beamer postclosure costs is being provided from the accumulated cash reserves of the solid waste management enterprise fund.

On October 22, 2002, regulatory approval was granted for Red Bone Ridges Landfill for vertical expansion and design modification, which increased total capacity and decreased estimated closure costs. In addition, Phase I of Red Bone Ridges Landfill was completed at a lower cost than originally estimated and revisions to engineering calculations were made which decreased air space used. Engineering estimates for post closure costs for Harris Beamer Landfill, which is closed, were revised and decreased. Due to the vertical expansion and design modification, changes in engineering estimates, and decrease in tonnage described above, closure cost expense recognized increased from \$359,962 in the prior year to \$474,505 post closure expense recognized increased from \$273,443 in the prior year to \$385,706; and depletion recognized increase from \$1,980,133 in the prior year to \$2,888,664.

#### **3-G.** Compensated Absences

Employees can earn annual leave at various rates of 6 days per year for the first three years of service, with the exception of department heads who earn 12 days per year regardless of the number of year's service. The accrual increases in increments to a maximum of 15 days per year after ten years. There is no requirement that annual leave be taken, but the maximum permissible accumulation is 30 days. At termination, employees are paid for any accumulated annual leave.

### 3-H. Long-Term Debt

*Capital Leases* - The County has entered into capital leases for various pieces of equipment. These leases meet the criteria of a capital lease since they transfer benefits and risks of ownership to the lessee at the end of the lease term. Capital lease payments are reflected as debt service expenditures at the governmental fund reporting level. The assets acquired through capital leases are as follows:

	Governmental		
		Activities	
Assets:			
Land	\$	753,098	
Land improvements		2,335,640	
Buildings		16,549,658	
Machinery and equipment		2,346,088	
Construction in progress		23,026,159	
Less accumulated depreciation		(2,392,466)	
Capital assets, net	\$	42,618,177	

*Bellsouth Capital Lease* – On July 15, 2002, the County entered into a capital lease agreement at an interest rate of 7.94% with Bellsouth to acquire a computer aided dispatch system for E-911. The lease obligation is effective during the period from July 15, 2002 through July 15, 2007. Annual payments of interest and principal began on August 15, 2002. Total payments for the project are \$226,740 (principal of \$186,634 and interest of \$40,106). The lease liability was retired during the year ended June 30, 2008.

*Am South Capital Lease (Sheriff)* – On September 26, 2003, the County entered into a capital lease agreement at an interest rate of 2.9% with AmSouth to acquire 21 Crown Victoria's for the Sheriff's Department. The lease obligation is effective during the period from December 26, 2003 through September 26, 2007. Annual payments of interest and principal began on December 26, 2003. Total payments for the project are \$701,380 (principal of \$659,838 and interest of \$41,542). The lease liability was retired during the year ended June 30, 2008.

*AmSouth Capital Lease (Fire Department)* – On November 20, 2003, the County entered into a capital lease agreement at an interest rate of 3.51% with AmSouth to acquire a Tanker for the Fire Department. The lease obligation is effective during the period February 20, 2004 through November 20, 2010. Annual payments of interest and principal began on February 20, 2004. Total payments for the project are \$135,160 (principal of \$119,375 and interest of \$15,785).

The following is an amortization schedule for this lease:

Fiscal						
Year	Р	rincipal	Iı	nterest		Total
2000	¢	17.029	¢	1 201	¢	10.200
2009	\$	17,928	\$	1,381	\$	19,309
2010		18,565		744		19,309
2011		9,528		126		9,654
Total	\$	46,021	\$	2,251	\$	48,272
					-	

**BBT Capital Lease (Foremost Building)** – On June 1, 2004, the County entered into a capital lease agreement at an interest rate of 4.04% with BB&T to acquire Foremost Building. The lease obligation is effective during the period from September 1, 2004 through June 1, 2014. Annual payments of interest and principal began on September 1, 2004. Total payments for the project are \$787,247 (principal of \$645,000 and interest of \$142,247).

The following is an amortization schedule for this lease:

Fiscal						
Year	F	rincipal		Interest		Total
2000	¢	(2 707	¢	15.029	¢	79 725
2009	\$	62,797	\$	15,928	\$	78,725
2010		65,373		13,352		78,725
2011		68,054		10,671		78,725
2012		70,846		7,879		78,725
2013		73,752		4,973		78,725
2014		76,775		1,949		78,724
Total	\$	417,597	\$	54,752	\$	472,349

*Synovus Leasing Capital Lease* – On November 4, 2004, the County entered into a capital lease agreement at an interest rate of 3.13% with Synovus Leasing for the purchase of a phone system. The lease obligation is effective during the period February 4, 2004 through November 7, 2007. Quarterly payments of interest and principal began on February 5, 2005. Total payments for the project are \$289,225 (principal of \$275,000 and interest of \$14,225). The lease liability was retired during the year ended June 30, 2008.

**BBT Capital Lease (Fire Department)** – On November 10, 2004, the County entered into a capital lease agreement at an interest rate of 3.41% with BB&T Leasing for the purchase of a fire truck. The lease obligation is effective during the period February 10, 2004 through October 01, 2011. Quarterly payments of interest and principal began on January 1, 2005. Total payments for the project are \$314,805 (principal of \$280,000 and interest of \$34,805).

The following is an amortization schedule for this lease:

Fiscal						
Year	F	Principal	I	nterest		Total
2009	\$	40,446	\$	4,526	\$	44,972
2010		41,843		3,129		44,972
2011		43,289		1,683		44,972
2012		22,202		284		22,486
Total	\$	147,780	\$	9.622	\$	157,402
Total	Ψ	147,700	Ψ	7,022	ψ	157,402

*General Electric Membership Corporation Lease* – On February 1, 2005 the County entered into a capital lease agreement at an interest rate of 5.00% with General Electric Membership Corporation for the purchase of lighting fixtures, poles and associated equipment for the Sonoraville Recreation Complex. The lease obligation is effective during the period February 1, 2005 through October 15, 2015. Monthly payments of interest and principal began on November 15, 2005. Total payments for the project are \$1,269,000 (principal of \$1,036,405 and interest of \$232,595).

The following is an amortization schedule for this lease:

Fiscal					
Year	F	Principal	 Interest		Total
2009	\$	100,939	\$ 29,061	\$	130,000
2010		73,853	25,147		99,000
2011		77,632	21,368		99,000
2012		81,604	17,396		99,000
2013		85,779	13,221		99,000
2014		90,167	8,833		99,000
2015		94,781	4,219		99,000
2016		32,662	337		32,999
Total	\$	637,417	\$ 119,582	\$	756,999

*General Electric Membership Corporation Lease* – On March 21, 2006 the County entered into a capital lease agreement at an interest rate of 5.00% with General Electric Membership Corporation for the purchase of lighting fixtures, poles and associated equipment for the Ooky Faith Park. The lease obligation is effective during the period March 21, 2006 through June 15, 2011. Monthly payments of interest and principal began on December 15, 2006. Total payments for the project were \$21,000 (principal of \$19,088 and interest of \$1,912).

The following is an amortization schedule for this lease:

Fiscal					
Year	Pı	rincipal	In	terest	 Total
2009	\$	2,589	\$	411	\$ 3,000
2010		2,721		279	3,000
2011		2,860		140	3,000
2012		1,234		15	 1,249
Total	\$	9,404	\$	845	\$ 10,249

ACCG Capital Lease - Certificates of Participation - Series 2006 - On March 1, 2006, the County entered into a capital lease agreement (COP) at an interest rate of 4.593% with the Association of County Commissioners of Georgia Leasing Program to construct a Judicial Complex and a Fire Station. The lease obligation is effective during the period from March 1, 2006 through October 1, 2012. Annual payments begin on October 1, 2006. Total payments for this project are \$26,492,763 (principal of \$22,305,000 and interest of \$4,187,763).

The following is an amortization schedule for this lease:

Fiscal				
Year	Principal	Interest	Total	
2009	\$ 3,370,000	\$ 756,650	\$ 4,126,650	
2010	3,750,000	623,625	4,373,625	
2011	3,750,000	466,500	4,216,500	
2012	3,750,000	281,250	4,031,250	
2013	3,750,000	93,750	3,843,750	
Total	\$ 18,370,000	\$ 2,221,775	\$ 20,591,775	

ACCG Capital Lease - Certificates of Participation - Series 2008 - On January 1, 2008, the County entered into a capital lease agreement (COP) at an interest rate of 3.961% with the Association of County Commissioners of Georgia Leasing Program to construct a Judicial Administrative building and complete the new jail. The lease obligation is effective during the period from January 1, 2008 through October 1, 2028. Payments begin on April 1, 2008. Total payments for this project are \$12,006,719 (principal of \$8,045,000 and interest of \$3,961,719).

The following is an amortization schedule for this lease:

Fiscal				
Year	Principal	Principal Interest		
2009	\$ -	\$ 312,750	\$ 312,750	
2010	275,000	307,937	582,937	
2011	285,000	298,138	583,138	
2012	295,000	287,988	582,988	
2013	305,000	277,487	582,487	
2014	320,000	266,550	586,550	
2015	330,000	255,175	585,175	
2016	340,000	242,600	582,600	
2017	355,000	228,700	583,700	
2018	370,000	214,200	584,200	
2019	385,000	199,100	584,100	
2020	400,000	183,400	583,400	
2021	415,000	167,100	582,100	
2022	430,000	150,200	580,200	
2023	450,000	132,600	582,600	
2024	465,000	114,300	579,300	
2025	485,000	95,300	580,300	
2026	505,000	75,500	580,500	
2027	525,000	54,900	579,900	
2028	545,000	33,500	578,500	
2029	565,000	11,300	576,300	
Total	\$ 8,045,000	\$ 3,908,725	\$ 11,953,725	

**Regions Bank Capital Lease** – On June 25, 2008, the County entered into a capital lease agreement at an interest rate of 2.21% with Regions Bank to purchase 28 patrol cars. The lease obligation is effective during the period from June 25, 2008 through June 15, 2012. Payments of interest and principal began on October 15, 2008. Total payments for the project are \$892,129 (principal of \$850,640 and interest of \$41,489).

The following is an amortization schedule for this lease:

Fiscal						
Year	F	Principal	1	nterest		Total
2009	\$	153,000	\$	14.274	\$	167,274
2010	Ψ	209,373	Ψ	13,659	Ψ	223,032
2011		214,028		9,004		223,032
2012		218,786		4,246		223,032
2013	_	55,452	_	306		55,758
Total	\$	850,639	\$	41,489	\$	892,128

*Bank of America Capital Lease* - On July 3, 2007, the County entered into a capital lease purchase agreement at an interest rate of 4.920% with the Bank of America to construct a Department of Family and Children's Services building. The lease obligation is effective during the period from July 3, 2007 through October 1, 2028. Payments begin on March 1, 2008. Total payments for this project are \$6,329,859 (principal of \$3,951,999 and interest of \$2,377,860).

The following is an amortization schedule for this lease:

Fiscal		_	
Year	Principal	Interest	Total
2009	\$ 121,09	94 \$ 189,787	\$ 310,881
2010	127,19	90 183,694	310,884
2011	133,59	92 177,293	310,885
2012	140,31	16 170,571	310,887
2013	147,37	79 163,510	310,889
2014	154,79	97 156,094	310,891
2015	162,58	39 148,304	310,893
2016	170,77	73 140,122	310,895
2017	179,36	59 131,529	310,898
2018	188,39	97 122,503	310,900
2019	197,88	30 113,022	310,902
2020	207,84	103,065	310,906
2021	218,30	92,606	310,908
2022	229,29	90 81,620	310,910
2023	240,83	32 70,082	310,914
2024	252,95	54 57,963	310,91
2025	265,68	45,234	310,92
2026	279,06	50 31,864	310,924
2027	293,10	06 17,822	310,928
2028	201,85	55 3,722	205,57
Total	\$ 3,912,30	03 \$ 2,200,407	\$ 6,112,710

The outstanding balance of the above liabilities is included in governmental activities general long-term debt. Future minimum lease payments for all governmental capital leases are as follows:

Fiscal			
Year	Principal	Interest	Total
2009	\$ 3,868,793	\$ 1,324,768	\$ 5,193,561
2010	4,563,918	1,171,566	5,735,484
2011	4,583,983	984,923	5,568,906
2012	4,579,988	769,629	5,349,617
2013	4,417,362	553,247	4,970,609
2014	641,739	433,426	1,075,165
2015	587,370	407,698	995,068
2016	543,435	383,059	926,494
2017	534,369	360,229	894,598
2018	558,397	336,703	895,100
2019	582,880	312,122	895,002
2020	607,841	286,465	894,306
2021	633,302	259,706	893,008
2022	659,290	231,820	891,110
2023	690,832	202,682	893,514
2024	717,954	172,263	890,217
2025	750,687	140,534	891,221
2026	784,060	107,364	891,424
2027	818,106	72,722	890,828
2028	746,855	37,222	784,077
2029	565,000	11,300	576,300
Total	\$ 32,436,161	\$ 8,559,448	\$ 40,995,609

*Changes in Long-term Debt* - Changes in the County's long-term obligations consisted of the following for the year ended June 30, 2008:

Governmental Activities	Outstanding 7/1/2007	Additions	Reductions	Outstanding 6/30/2008	A mounts Due in One Year
Capital Leases Un amortized Debt Premium Compensated Absences	\$ 23,935,673 578,895 686,771	\$ 12,847,639 180,345 461,192	\$ 4,347,151 140,663 442,920	\$ 32,436,161 618,577 705,043	\$ 3,868,793 145,116 261,976
Total Governmental Activities	\$ 25,201,339	\$ 13,489,176	\$ 4,930,734	\$ 33,759,781	\$ 4,275,885
Business-Type Activities Landfill Closure and Post-closure Care Compensated Absences	\$ 2,787,285 1,207	\$ 873,091 2,270	\$    12,880 2,327	\$ 3,647,496 1,150	\$ 3,850 427
Total Business-Type Activities	\$ 2,788,492	\$ 875,361	\$ 15,207	\$ 3,648,646	\$ 4,277
Component Unit: Compensated Absences	\$ 59,857	\$ 29,834	\$ 2,088	\$ 87,603	\$ 8,760

The capital lease obligations will be paid from the general fund, fire fund, recreation projects fund and emergency telephone system fund. The compensated absences liability will be paid from the fund in which the employees' salaries are paid, generally the general fund, the fire fund, and the emergency telephone system fund for governmental activities and each of the enterprise funds. Funding for the Harris Beamer landfill closure and post-closure care is being provided from the accumulated cash reserves of the solid waste management enterprise fund.

### 3-I. Pensions

**Primary Government Group Defined Contribution Plan** – The County offers its employees a defined contribution plan, County of Gordon Deferred Compensation Program (the "plan"), created in accordance with Internal Revenue Service 457. The participation in the plan was authorized by the Board of County Commissioners. The plan, available to all County employees, permits them to defer a portion of their salary until future years. The plan is funded on a 5% County and 3% employee match, based on gross earnings. The plan requires a minimum of 3% of gross earnings match from the employee before participating in the program. The deferrals are not available to employees until termination, retirement, death or unforeseeable emergency. For the year ended June 30, 2008, the amounts contributed were \$536,931 from employees and \$429,144 from the County.

All amounts of contribution defined under the plan, all property and investments purchased with those amounts, and all income attributable to those amounts, properties, or rights are: held for the exclusive benefits of the employees, or retired employees or their beneficiaries, in a trust, custodial account, or qualified insurance contract, in conformity with the "Small Business Job Protection Act of 1996." These sums are not reported within the County's comprehensive annual financial report. Great-West administers the actual investment program as directed by the various participating employees.

## 3-J. Other Postemployment Benefits (OPEB) – Healthcare

The County administers a single-employer defined benefit health care plan, the Gordon County Healthcare Plan.

*Plan Description* – The Board of County Commissioners established the benefit provisions and may amend them as necessary. Coverage under the plan includes medical, prescription drug and dental benefits.

To be eligible for OPEB benefits, an employee must have been covered under the medical plan as an active member immediately prior to retirement, must be at least age 60 and have been employed by the County for the ten previously years. Participants not eligible for retirement at the time of termination are not eligible for immediate or future benefits from the plan. Retirees may not resume coverage under the plan once coverage has lapsed.

Coverage under the plan for the retiree ends upon Medicare eligibility. Coverage under the plan for dependents of retiree's ends on the earlier of Medicare eligibility for the covered dependent or the retiree. Upon the death of the retiree with a covered spouse, the spouse is no longer eligible for coverage. At June 30, 2008, there are four retirees and four retiree dependents receiving benefits.

*Funding Policy* – The County has not advance-funded or established a funding methodology for the annual OPEB costs or to retire the net OPEB obligation. The Board of County Commissioners set the contribution rates for active employees and retirees. Both active employees and retirees pay a required an annual contribution of \$299 for single coverage and \$1,534 for family coverage. The balance of the premium is paid by the County. The County covers the cost of administering the plan.

*Annual OPEB Cost and Net OPEB Obligation* – The following table includes the County's annual OPEB cost for the year, the amount actually contributed to the plan, and the changes in the County's net OPEB obligation:

Normal cost Amortization of unfunded	\$ 121,941
accrued actuarial liability (UAAL)	 69,121
Annual required contribution (ARC)	191,062
Contributions made	91,609
Increase in net OPEB obligation	99,453
Net OPEB obligation, beginning of year	 -
Net OPEB obligation, end of year	\$ 99,453

There is no interest component in the 2008 actuarial valuation.

*Funded Status and Funding Progress* – Since this is the first year of the plan, multiyear trend data is not applicable. At June 30, 2008, the actuarial accrued liability for health benefits was \$1,195,235 and actuarial value of assets set aside to fund this liability was zero, the resulting unfunded accrued actuarial liability \$1,195,235. The covered payroll (i.e., the annual payroll of active participating employees) was \$12,303,964, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 9.7%. The annual OPEB cost for fiscal year 2008 was \$191,062, of which \$91,609 or 47.9% was funded.

Actuarial Methods and Assumptions – Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The July 1, 2007, actuarial valuation used the unit credit actuarial cost method. Relevant actuarial assumptions included a 4% annum discount rate, compounded annually and an initial medical trend rate of approximately 8.0%. The amortization of unfunded liabilities as a level dollar amount over 30 years was selected by the City. The remaining amortization period is 29 years.

#### 3-K. Net Assets

The "invested in capital assets, net of related debt" amount reported on the government-wide statement of net assets as of June 30, 2008 is determined as follows:

Invested in capital assets, net of related debt:	Governmental Activities	Business Type Activities
Cost of capital assets	\$ 144,258,762	\$ 21,449,842
Less accumulated depreciation	52,729,873	16,117,022
Book value	91,528,889	5,332,820
Less capital related debt	32,436,161	-
Less unamortized debt issuance premium and issuance costs	54,639	-
Add unspent debt proceeds	8,045,000	
Invested in capital assets, net of related debt	\$ 67,083,089	\$ 5,332,820

#### 3-L. Percentage of Completion

The road project and recreation project have original costs estimated at \$17,500,000 for each project. The road project has total expenditures to date of \$19,767,034 for 112.95% of estimated original project costs completed at June 30, 2008. The recreation project fund has total expenditures to date of \$19,854,210 for 113.45% of estimated original project costs completed at June 30, 2008. The 2005 SPLOST capital projects have total expenditures to date of \$28,968,682 for 56.43% of estimated projects costs completed at June 30, 2008.

### Note 4 - Other Notes

#### 4-A. Risk Management

The County maintains insurance coverage for public official liability, comprehensive law enforcement liability, commercial auto and uninsured motorists, property, public employee dishonesty, employee workers' compensation, commercial general liability, and public official bond coverage. The authority to participate in this pool rests with the County Commissioners. The County is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1984, the County joined the ACCG Insurance Pool for the County's Workers' Compensation coverage and in 1991 for the County's General/Property Liability coverage. Currently the ACCG Insurance Pool insures 163 Counties and authorities for workers' compensation, and 111 counties and authorities for liability coverage. The cost for the insurance program is based on historical data and claims history for all counties and authorities included in the pool. The funds, which are allocated for the anticipated losses, are deposited and invested until such time that they are needed to pay claims. Excess insurance is purchased by the pool to protect the fund from catastrophic losses. The County is responsible for reducing the risk through a variety of risk management programs and continuing education with the assistance of the ACCG Insurance Pool.

There were no significant reductions in insurance coverage from prior year, and there have been no settlements that exceed the County's insurance coverage during the past three years.

## Note 4 - Other Notes (Continued)

### 4-B. Contingent Liabilities

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could result in a request for reimbursement to the grantor agency for costs disallowed under terms of the grant. Based on prior experience, the County believes such disallowances, if any, will be immaterial.

The County was a defendant in several lawsuits at June 30, 2008. In the opinion of County management, the outcome of these contingencies will not have a material effect on the financial position of the County.

4-C. Related Organizations – The County has limited relationships with the following organizations:

*Calhoun-Gordon County Library* - Pursuant to an interlocal agreement, the County participates with other local governments in the Calhoun-Gordon County Library (Board). This local board is a member of the Dalton Regional Library System, which fundamentally operates the libraries involved. The County has one representative on the board of five. Assets purchased remain the property of the local board. Land and buildings remain the property of the City of Calhoun as purchased.

All participants make regular contributions to the Library. The County's contribution for the year ended June 30, 2008 is \$213,716 and is reported as culture and recreation expenditures.

**Development Authority of Gordon County** - Pursuant to an interlocal agreement established January 17, 1984, the County participates with the City of Calhoun in the funding of the Development Authority with 40% of hotel/motel tax revenues collected.

The Development Authority of Gordon County is an authority created for the purpose of developing and promoting, for the public good and general welfare, trade, and commerce, industry and employment opportunities in Gordon County. The Board of Directors of the Development Authority consists of seven members, which are appointed by the Gordon County Board of Commissioners. The County Commission has agreed with the City of Calhoun to allow the City to recommend the appointment of every other director. The Development Authority issues separate, audited financial statements on a calendar year basis.

*Calhoun-Gordon County Airport Authority* - The Calhoun - Gordon County Airport Authority is a joint venture with the City and County each appointing two board members, with a fifth member appointed by the other board members. The City and County contribute operating subsidies and provide the local match for capital construction projects using state or federal monies equally.

There are no day-to-day supervisory responsibilities and limited financial support for this Authority, and as such the financial information for the Airport has not been made a part of these financial statements. The County's contributions for the year ended June 30, 2008 is \$121,157. The Airport issues separate financial statements.

### 4-D. Joint Ventures

Under Georgia law, the County, in conjunction with other cities and counties in the Northwest area, is a member of the Coosa Valley Regional Development Center (CVRDC). Membership in CVRDC is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34 which provides for the organizational structure of the CVRDC. Membership in the CVRDC includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of a CVRDC. During fiscal year 2008, the County paid \$39,274 in dues to the CVRDC. Separate financial statements may be obtained from the Coosa Valley Regional Development Center, Jackson Hill, Rome, Georgia 30161.

### Note 4 - Other Notes (Continued)

### 4-E. Hotel-Motel Lodging Tax

The County has levied a 5% lodging tax in accordance with O.C.G.A. 48-13-51 and expends 40% of the hotel/motel tax collections for the purpose of promoting tourism.

A summary of the transactions for the year ended June 30, 2008 follows:

Lodging tax receipts	\$ 32,760
Disbursements to:	
Industrial Development Authority	\$ 13,104
Chamber of Commerce	 19,656
Total disbursements	\$ 32,760

#### 4-F. Prior Period Adjustment

At June 30, 2007, cash and cash equivalents (\$93,795), deferred revenue (\$22,123) and fund balance (\$71,672) were erroneously omitted for the condemnation fund, requiring a prior period adjustment as follows:

	Governmental Activities Government-wide Net Assets		-	overnmental Funds' und Balance
Net assets/fund balance as previously reported, at June 30, 2007	\$	90,537,089	\$	46,938,048
Prior period adjustment		71,672		71,672
Net assets/fund balance as restated at June 30, 2007	\$	90,608,761	\$	47,009,720

At June 30, 2007, the County implemented GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions.* The County has implemented this statement prospectively, therefore, there is no change in beginning net assets/fund balances at June 30, 2007 (i.e., the net pension obligation is zero at the beginning of the transition year, fiscal year 2008).

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# Gordon County, Georgia General Fund Comparative Balance Sheets June 30, 2008 and 2007

	2008	2007
Assets		
Cash and cash equivalents	\$ 13,322,831	\$ 10,361,810
Receivables		
Accounts	102,989	94,752
Property taxes	1,702,338	1,574,998
Sales taxes	1,147,902	1,068,959
Intergovernmental	57,723	347,351
Interfund	547,597	260,368
Prepaid items	331,008	280,356
Total Assets	\$ 17,212,388	\$ 13,988,594
Liabilities and Fund Balances		
Liabilities		
Accounts payable	\$ 467,152	\$ 406,617
Accrued expenditures	277,212	191,185
Intergovernmental payable	3,116	3,417
Interfund payable	5,518	28,881
Deferred revenue	1,099,544	1,057,778
Total Liabilities	1,852,542	1,687,878
Fund Balances		
Reserved for prepaid items	331,008	280,356
Unreserved, undesignated	15,028,838	12,020,360
Total Fund Balances	15,359,846	12,300,716
Total Liabilities and Fund Balances	\$ 17,212,388	\$ 13,988,594

# **Gordon County, Georgia** *General Fund Comparative Statements of Revenues, Expenditures and Changes in Fund Balances For the Years Ended June 30, 2008 and 2007*

	2008	2007
Revenues	<b>•</b> • • • • • • • • • • • •	<b>•</b> • • • • • • • • • • • • • • • • • •
Taxes Licenses and permits	\$ 24,041,730 275,806	\$ 22,802,843
Intergovernmental	275,806 507,897	352,878 824,924
Charges for services	1,362,144	824,924 1,377,590
Fines and forfeitures	1,305,178	1,328,224
Investment earnings	450,390	409,706
Contributions and donations	32,538	6,242
Miscellaneous	165,022	38,732
Total Revenues	28,140,705	27,141,139
Expenditures		
Current	0.500.707	4 450 1 (0
General government	8,589,727	4,452,169
Judicial	2,598,912	2,601,046
Public safety	9,270,579	7,936,719
Highways and streets	2,969,361	2,902,320
Health and welfare	706,280	689,289
Culture and recreation	1,904,228	1,594,946
Conservation	123,050	132,851
Economic development	121,157	137,866
Planning and zoning	414,632	369,613
Debt Service	101 100	1 11 ( 0 11
Principal retirement	191,182	1,116,241
Interest and fiscal charges	136,840	163,469
Debt issuance costs	132,629	
Total Expenditures	27,158,577	22,096,529
Excess of Revenues Over Expenditures	982,128	5,044,610
Other Financing Sources (Uses)		
Transfers in	864,817	828,764
Transfers out	(3,603,100)	(1,812,884)
Inception of capital lease	4,802,639	-
Proceeds from the sale of capital assets	12,646	12,597
Total Other Financing Sources (Uses)	2,077,002	(971,523)
Net Change in Fund Balances	3,059,130	4,073,087
Fund Balances Beginning of Year	12,300,716	8,227,629
Fund Balances End of Year	\$ 15,359,846	\$ 12,300,716

## Gordon County, Georgia General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2008 (With Comparative Actual Amounts For the Year Ended June 30, 2007)

		2007			
	Original Budget	Final Budget	Actual	Variance with Final Budget	Actual
Revenues				0	
General property taxes					
Current year levy	\$ 13,471,708	\$ 14,441,708	\$ 14,302,735	\$ (138,973)	\$ 13,126,379
Prior years' levies	285,000	285,000	417,388	132,388	489,889
Motor vehicle tax	1,200,000	1,200,000	1,432,906	232,906	1,347,983
Mobile home tax	40,000	40,000	60,617	20,617	57,911
Penalties and interest - delinquent taxes	200,000	200,000	239,180	39,180	206,453
Total general property taxes	15,196,708	16,166,708	16,452,826	286,118	15,228,615
Other taxes					
Local option sales tax	6,499,342	6,499,342	6,792,668	293,326	6,638,290
Alcohol beverage tax	215,000	215,000	216,677	1,677	214,256
Real estate transfers tax	350,000	350,000	344,221	(5,779)	471,818
Financial institution business					
occupation tax	70,000	70,000	65,762	(4,238)	89,919
Franchise tax	165,000	165,000	169,576	4,576	159,945
Total other taxes	7,299,342	7,299,342	7,588,904	289,562	7,574,228
Total taxes	22,496,050	23,466,050	24,041,730	575,680	22,802,843
Licenses and permits					
Alcohol	37,500	37,500	30,400	(7,100)	36,000
Inspection fees	275,000	275,000	237,590	(37,410)	300,100
Other	10,025	10,025	7,816	(2,209)	16,778
Total license and permits	322,525	322,525	275,806	(46,719)	352,878
Fines, forfeitures and fees					
Judge of probate court	725,000	725,000	783,920	58,920	818,345
Clerk of superior court	265,000	265,000	342,046	77,046	318,039
Magistrate court	175,000	175,000	164,570	(10,430)	176,060
Juvenile court	6,000	6,000	6,271	271	6,875
Child support	9,000	9,000	8,371	(629)	8,905
Total fines, forfeitures and fees	\$ 1,180,000	\$ 1,180,000	\$ 1,305,178	\$ 125,178	\$ 1,328,224

## Gordon County, Georgia General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Continued) For the Year Ended June 30, 2008 (With Comparative Actual Amounts For the Year Ended June 30, 2007)

	2008				2007
	Original Budget	Final Budget	Actual	Variance with Final Budget	Actual
Revenues				0	
Intergovernmental					
State Department of Transportation	\$ 236,000	\$ 236,000	\$ 221,301	\$ (14,699)	\$ 337,418
Section 5311 grant	60,000	60,000	75,208	15,208	98,688
Other grants	57,871	111,071	96,344	(14,727)	311,933
Federal payment in lieu of taxes	75,000	75,000	115,044	40,044	76,885
Total intergovernmental	428,871	482,071	507,897	25,826	824,924
Charges for services					
Court costs	95,000	95,000	154,281	59,281	130,791
Recording fees	211,000	211,000	183,836	(27,164)	298,768
Sheriff	169,950	169,950	173,291	3,341	133,459
Recreation fees	187,100	187,100	226,052	38,952	204,299
Animal control fees	6,000	6,000	10,540	4,540	6,212
Street repairs and paving service fees	2,500	2,500	2,615	115	2,605
Commissions	510,000	510,000	498,885	(11,115)	510,923
Other	81,705	81,705	112,644	30,939	90,533
Total charges for services	1,263,255	1,263,255	1,362,144	98,889	1,377,590
Investment earnings	135,000	135,000	450,390	315,390	409,706
Contributions and donations	10,000	35,000	32,538	(2,462)	6,242
Miscellaneous revenues					
Pipe and lumber sales	11,500	11,500	11,593	93	13,209
Rent	21,700	126,700	153,429	26,729	21,780
Miscellaneous					3,743
Total miscellaneous revenues	33,200	138,200	165,022	26,822	38,732
Total Revenues	\$ 25,868,901	\$ 27,022,101	\$ 28,140,705	\$ 1,118,604	\$ 27,141,139

				20	08					2007
	Origiı Budg		]	Final Budget		Actual		ance with l Budget		Actual
Expenditures										
Current										
General government										
Elections and voter registration	ф <b>10</b> 1	212	¢	110 100	¢	110 100	¢	0	¢	121.020
Personal services and benefits Purchased and contracted services		,313	\$	119,129	\$	119,120	\$	9 5 427	\$	131,039
		5,245 2,100		27,429 2,100		21,992 1,845		5,437 255		21,732 6,612
Supplies	2	.,100		2,100		1,843		233		0,012
Total elections and voter registration	148	3,658		148,658		142,957		5,701		159,383
County administrator										
Personal services and benefits	158	3,924		158,749		154,722		4,027		133,967
Purchased and contracted services		,960		7,235		4,531		2,704		4,528
Supplies	1	,200		2,100		1,693		407		1,707
Total county administrator	168	3,084		168,084		160,946		7,138		140,202
Einen an demostration and										
Finance department Personal services and benefits	417	,988		417 520		100 727		16,791		270 440
Purchased and contracted services		,725		417,528 124,010		400,737 99,138		24,872		379,440 92,908
Supplies		),600		10,775		5,801		4,974		14,205
Total finance department	552	2,313		552,313		505,676		46,637		486,553
Board of commissioners										
Personal services and benefits	61	,552		76,552		73,922		2,630		68,634
Purchased and contracted services		5,800		180,700		146,129		34,571		212,336
Supplies		7,600		8,700		6,742		1,958		4,533
Total board of commissioners	265	5,952		265,952		226,793		39,159		285,503
County clerk										
Personal services and benefits	79	.997		79,697		75,507		4,190		66.093
Purchased and contracted services		,125		7,957		6,995		962		5,560
Supplies		,400		2,868		1,407		1,461		2,087
Total county clerk	9(	,522		90,522		83,909		6,613		73,740
Human resources										
Personal services and benefits	164	,469		163,419		154,929		8,490		151,007
Purchased and contracted services		2,850		24,400		19,955		4,445		11,974
Supplies	20	),025		19,525		18,366		1,159		19,288
Total human resources	\$ 207	,344	\$	207,344	\$	193,250	\$	14,094	\$	182,269

	2008								 2007
		Original Budget		Final Budget		Actual		iance with al Budget	Actual
Vehicle maintenance									
Personal services and benefits	\$	402,676	\$	372,271	\$	362,499	\$	9,772	\$ 335,428
Purchased and contracted services		16,200		17,070		10,716		6,354	9,354
Supplies		28,475		58,010		40,909		17,101	 12,398
Total vehicle maintenance		447,351		447,351		414,124		33,227	 357,180
County attorney's office									
Personal services and benefits		124,058		123,958		120,243		3,715	99,926
Purchased and contracted services		4,410		4,360		1,818		2,542	2,414
Supplies		3,000		3,150		2,205		945	 1,498
Total county attorney's office		131,468		131,468		124,266		7,202	 103,838
Information technology									
Personal services and benefits		144,678		140,463		126,444		14,019	107,127
Purchased and contracted services		41,850		42,175		37,230		4,945	27,144
Supplies		74,850		73,245		59,966		13,279	-
Capital outlay				5,495		5,495			 73,719
Total information technology		261,378		261,378		229,135		32,243	 207,990
Tax commissioner									
Personal services and benefits		761,253		753,503		654,171		99,332	652,018
Purchased and contracted services		86,200		83,650		71,396		12,254	57,758
Supplies		12,200		22,500		13,860		8,640	6,243
Capital Outlay		_							 19,158
Total tax commissioner		859,653		859,653		739,427		120,226	 735,177
Tax appraiser/assessor									
Personal services and benefits		534,834		531,499		462,059		69,440	420,760
Purchased and contracted services		280,800		455,085		365,522		89,563	54,764
Supplies		20,800		24,850		17,972		6,878	 11,963
Total appraiser/assessor	\$	836,434	\$	1,011,434	\$	845,553	\$	165,881	\$ 487,487

		20	008		2007
	Original Budget	Final Budget	Actual	Variance with Final Budget	Actual
Intergovernmental					
Personal services and benefits	\$ 365,000	\$ 364,150	\$ 265,345	\$ 98,805	\$ 315,539
Purchased and contracted services	609,896	525,375	312,500	212,875	354,047
Supplies	-	1,300	675	625	21,030
Capital outlay	<del>_</del>	3,859,371	3,819,370	40,001	
Total intergovernmental	974,896	4,750,196	4,397,890	352,306	690,616
Public buildings and grounds					
Personal services and benefits	209,359	205,909	158,760	47,149	150,180
Purchased and contracted services	173,450	171,250	137,914	33,336	132,751
Supplies	145,550	152,110	141,437	10,673	148,490
Capital outlay	14,500	13,590	13,334	256	18,837
Total public buildings and grounds	542,859	542,859	451,445	91,414	450,258
Geographic information system					
Personal services and benefits	48,189	50,314	49,156	1,158	28,974
Purchased and contracted services	48,200	43,575	18,709	24,866	31,778
Supplies	6,700	9,200	6,491	2,709	11,713
Capital outlay	21,000	21,000		21,000	19,508
Total geographic information system	124,089	124,089	74,356	49,733	91,973
Total general government	5,611,001	9,561,301	8,589,727	971,574	4,452,169
Judicial					
Probate court					
Personal services and benefits	339,321	339,321	317,023	22,298	305,369
Purchased and contracted services	15,000	15,000	9,287	5,713	10,293
Supplies	10,335	6,835	2,869	3,966	-
Capital outlay		9,500	9,499	1	6,940
Total probate court	364,656	370,656	338,678	31,978	322,602
Juvenile court					
Personal services and benefits	412,831	410,231	363,476	46,755	359,151
Purchased and contracted services	101,105	108,101	95,892	12,209	100,700
Supplies	15,510	15,614	11,731	3,883	14,163
Total juvenile court	\$ 529,446	\$ 533,946	\$ 471,099	\$ 62,847	\$ 474,014

	2008								 2007
	Orig Bud			Final Budget		Actual		iance with al Budget	Actual
Superior court									
Personal services and benefits		42,821	\$	142,821	\$	140,575	\$	2,246	\$ 136,764
Purchased and contracted services		08,500		408,500		148,331		260,169	196,390
Supplies		11,280		11,280		5,212		6,068	 11,371
Total superior court	50	62,601		562,601		294,118		268,483	 344,525
Magistrate court									
Personal services and benefits	44	49,315		448,620		420,072		28,548	403,101
Purchased and contracted services		32,500		32,500		21,908		10,592	23,945
Supplies		19,300		19,995		14,663		5,332	 13,668
Total magistrate court	5(	01,115		501,115		456,643		44,472	 440,714
Clerk of superior court									
Personal services and benefits	57	32,202		530,702		458,382		72,320	419,772
Purchased and contracted services		90,155		89,655		67,969		21,686	77,670
Supplies		40,382		42,382		27,577		14,805	 37,780
Total clerk of superior court	60	52,739		662,739		553,928		108,811	 535,222
District attorney									
Personal services and benefits	3	19,879		316,805		271,961		44,844	262,629
Purchased and contracted services		12,973		15,041		13,286		1,755	12,497
Supplies		10,300		11,306		10,237		1,069	 8,449
Total district attorney	34	43,152		343,152		295,484		47,668	 283,575
Public defender									
Purchased and contracted services	19	88,880		188,950		184,388		4,562	196,402
Supplies		9,400		9,330		4,574		4,756	 3,992
Total public defender	19	98,280		198,280		188,962		9,318	 200,394
Total judicial	\$ 3,10	51,989	\$	3,172,489	\$	2,598,912	\$	573,577	\$ 2,601,046

		20	008		2007
	Original Budget	Final Budget	Actual	Variance with Final Budget	Actual
Public safety Coroner					
Personal services and benefits	\$ 26,736	\$ 27,852	\$ 27,850	\$ 2	\$ 24,372
Purchased and contracted services	16,225	22,202	20,281	1,921	15,855
Supplies	8,705	8,612	5,769	2,843	8,367
Total coroner	51,666	58,666	53,900	4,766	48,594
Sheriff enforcement					
Personal services and benefits	3,314,849	3,248,799	3,001,303	247,496	2,854,691
Purchased and contracted services	198,175	202,653	182,994	19,659	196,105
Supplies	359,550	421,122	399,519	21,603	352,248
Capital outlay	8,500	859,500	858,780	720	69,461
Total sheriff enforcement	3,881,074	4,732,074	4,442,596	289,478	3,472,505
Sheriff - jail					
Personal services and benefits	2,251,947	2,331,387	2,119,005	212,382	1,730,943
Purchased and contracted services	1,674,700	1,706,694	1,638,782	67,912	1,546,104
Supplies	196,200	240,763	227,070	13,693	224,311
Capital outlay	205,598	195,598	83,276	112,322	
Total sheriff - jail	4,328,445	4,474,442	4,068,133	406,309	3,501,358
Emergency management					
Personal services and benefits	143,613	143,113	137,853	5,260	138,849
Purchased and contracted services	72,000	72,300	63,550	8,750	34,721
Supplies	19,087	29,287	16,352	12,935	21,929
Capital outlay	3,971	7,171	2,678	4,493	262,622
Total emergency management	238,671	251,871	220,433	31,438	458,121
Ambulance service	281,000	281,000	260,900	20,100	260,840
Animal control					
Personal services and benefits	173,552	171,577	157,225	14,352	120,863
Purchased and contracted services	16,600	37,069	32,299	4,770	14,408
Supplies	33,500	40,006	35,093	4,913	37,553
Capital outlay	-				22,477
Total animal control	223,652	248,652	224,617	24,035	195,301
Total public safety	\$ 9,004,508	\$ 10,046,705	\$ 9,270,579	\$ 776,126	\$ 7,936,719

		20	08			 2007
	Original Budget	Final Budget		Actual	iance with al Budget	Actual
Highways and streets	 	 			 ui Duugee	 
Personal services and benefits	\$ 1,965,047	\$ 1,963,277	\$	1,550,489	\$ 412,788	\$ 1,596,026
Purchased and contracted services	115,650	102,121		91,593	10,528	99,323
Supplies	 1,338,567	 1,353,866		1,327,279	 26,587	 1,206,971
Total highways and streets	 3,419,264	 3,419,264		2,969,361	 449,903	 2,902,320
Health and welfare						
Health						
Board of Health	432,371	432,371		432,273	98	412,554
Gordon County School Nurse Program	 75,000	 75,000		75,000	 -	 75,000
Total health	 507,371	 507,371		507,273	 98	 487,554
Welfare						
Coosa Valley Regional Service						
Development Corporation	 3,600	 3,600		3,600	 -	 3,600
Other						
Department of Family and Children Serv.	49,300	49,300		49,300	-	49,300
Voluntary Action Center	10,900	10,900		10,900	-	10,900
Commission on Children and Youth	3,000	3,000		3,000	-	3,000
Big Brother/Big Sister	2,000	2,000		2,000	-	2,000
Section 5311 Public Transportation	116,000	116,000		115,207	793	108,574
Winners Club	5,000	5,000		5,000	-	5,000
Cherokee Capital Fair Association	5,000	5,000		5,000	-	5,000
George Chambers Resource Center	 5,000	 5,000		5,000	 -	 14,361
Total other	 196,200	 196,200		195,407	 793	 198,135
Total health and welfare	\$ 707,171	\$ 707,171	\$	706,280	\$ 891	\$ 689,289

		20	008		2007
	Original Budget	Final Budget	Actual	Variance with Final Budget	Actual
Culture and recreation	8	8			
Parks and recreation					
Personal services and benefits	\$ 525,318	\$ 515,795	\$ 442,992	\$ 72,803	\$ 383,140
Purchased and contracted services	205,720	225,292	182,094	43,198	164,480
Supplies	351,600	361,385	337,983	23,402	327,410
Capital outlay	44,500	175,900	168,067	7,833	9,723
Total parks and recreation	1,127,138	1,278,372	1,131,136	147,236	884,753
Senior center					
Personal services and benefits	69,641	69,366	61,094	8,272	58,090
Purchased and contracted services	10,815	10,815	8,494	2,321	8,639
Supplies	18,750	19,025	16,105	2,920	14,272
Total senior center	99,206	99,206	85,693	13,513	81,001
Gordon County library	230,097	230,097	213,716	16,381	198,466
Arts Council	3,500	3,500	3,500		3,500
City of Calhoun recreation department	318,800	318,800	318,800		309,514
Salacoa creek park	183,962	186,962	151,383	35,579	117,712
Total culture and recreation	1,962,703	2,116,937	1,904,228	212,709	1,594,946
Conservation					
County extension service					
Personal services and benefits	108,260	106,460	82,255	24,205	93,931
Purchased and contracted services	12,170	14,560	13,850	710	10,537
Supplies	14,600	15,010	13,276	1,734	13,095
Total county extension service	135,030	136,030	109,381	26,649	117,563
Other					
Timber protection	4,066	4,066	4,066	-	4,066
Fish and game	900	900	842	58	459
Livestock pavilion	9,650	9,650	5,461	4,189	7,163
Area soil conservation service	3,600	3,600	3,300	300	3,600
Total other	18,216	18,216	13,669	4,547	15,288
Total conservation	\$ 153,246	\$ 154,246	\$ 123,050	\$ 31,196	\$ 132,851

	2008									2007
		)riginal Budget	]	Final Budget		Actual		iance with al Budget		Actual
Economic development										
Airport Authority	\$	121,157	\$	121,157	\$	121,157	\$	-	\$	137,866
Total economic development		121,157		121,157		121,157		-		137,866
Planning and zoning										
Building and planning										
Personal services and benefits		259,970		295,717		269,925		25,792		210,899
Purchased and contracted services		170,875		131,493		45,414		86,079		49,907
Supplies		16,067		19,702		12,849		6,853		14,184
Total building and planning		446,912		446,912		328,188		118,724		274,990
Planning commission										
Purchased and contracted services		11,125		11,125		5,785		5,340		7,689
Supplies		300		300		61		239		364
Total planning commission		11,425		11,425		5,846		5,579		8,053
Historic preservation commission										
Purchased and contracted services		32,075		32,075		14,852		17,223		3,775
Supplies		400		400		101		299		398
Total historic preservation commission		32,475		32,475		14,953		17,522		4,173
Ordinance enforcement										
Personal services and benefits		61,694		61,124		56,421		4,703		54,748
Purchased and contracted services		4,125		4,975		3,253		1,722		2,481
Supplies		7,175		6,895		5,971		924		3,300
Capital Outlay		-		-		-		-		21,868
Total ordinance enforcement		72,994		72,994		65,645		7,349		82,397
Total planning and zoning	\$	563,806	\$	563,806	\$	414,632	\$	149,174	\$	369,613

		20	008		2007
	Original Budget	Final Budget	Actual	Variance with Final Budget	Actual
Debt service					
Principal	\$ 301,026	\$ 301,229	\$ 191,182	\$ 110,047	\$ 1,116,241
Interest and fiscal charges Debt issuance costs	179,006	244,306 133,000	136,840 132,629	107,466 371	163,469 
Total debt service	480,032	678,535	460,651	217,884	1,279,710
Total Expenditures	25,184,877	30,541,611	27,158,577	3,383,034	22,096,529
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	684,024	(3,519,510)	982,128	4,501,638	5,044,610
Other Financing Sources (Uses)					
Transfers in					
Enterprise funds	979,259	979,259	-	(979,259)	125,000
Special revenue funds	151,400	151,400	151,400	-	165,850
Capital projects fund	713,417	713,417	713,417	-	537,914
Transfers out					
Enterprise funds	-	(60,000)	(60,000)	-	-
Special revenue funds Proceeds from the	(2,543,100)	(3,543,100)	(3,543,100)	-	(1,812,884)
sale of capital assets	15,000	15,000	12,646	(2,354)	12,597
Inception of capital lease		4,670,000	4,802,639	132,639	
Total Other Financing Sources (Uses)	(684,024)	2,925,976	2,077,002	(848,974)	(971,523)
Net Change in Fund Balance	\$	\$ (593,534)	3,059,130	\$ 3,652,664	4,073,087
Fund Balance Beginning of Year			12,300,716		8,227,629
Fund Balance End of Year			\$ 15,359,846		\$ 12,300,716

# Gordon County, Georgia Fire Fund Comparative Balance Sheets June 30, 2008 and 2007

		2008		2007
Assets	<u>^</u>		~	
Cash and cash equivalents	\$	1,709	\$	1,033
Accounts receivable		13,485		-
Intergovernmental receivable		1,567,994		1,530,684
Prepaid items		11,243		11,243
Total Assets	\$	1,594,431	\$	1,542,960
Liabilities and Fund Balances				
Liabilities				
Accounts payable	\$	31,013	\$	153,111
Accrued salaries		75,349		36,616
Interfund payable		467,518		220,756
Total Liabilities		573,880		410,483
Fund Balances				
Reserved for prepaid items		11,243		11,243
Unreserved, undesignated		1,009,308		1,121,234
Total Fund Balances		1,020,551		1,132,477
Total Liabilities and Fund Balances	\$	1,594,431	\$	1,542,960

# **Gordon County, Georgia** *Fire Fund Comparative Statements of Revenues, Expenditures and Changes in Fund Balances For the Years Ended June 30, 2008 and 2007*

	2008	2007
Revenues		
Taxes	\$ 1,567,994	\$ 1,530,684
Licenses and permits	51,499	55,822
Intergovernmental	94,124	-
Charges for services	9,221	52
Investment earnings	13,944	3,480
Contributions and donations	500	
Total Revenues	1,737,282	1,590,038
Expenditures		
Current		
Public safety		
Personal services and benefits	2,388,742	1,633,330
Purchased and contracted services	239,199	263,364
Supplies	267,612	294,583
Capital Outlay	607,885	587,471
Debt Service		
Principal retirement	56,408	54,508
Interest and fiscal charges	7,873	9,773
Total Expenditures	3,567,719	2,843,029
(Deficiency) of Revenues (Under) Expenditures	(1,830,437)	(1,252,991)
Other Financing Sources		
Transfers in	1,708,551	1,336,054
Proceeds from the		
sale of capital assets	9,960	
Net Change in Fund Balances	(111,926)	83,063
Fund Balances Beginning of Year	1,132,477	1,049,414
Fund Balances End of Year	\$ 1,020,551	\$ 1,132,477

		2007			
	Original Budget	Final Budget	Actual	Variance with Final Budget	Actual
Revenues	<b>•</b> • • • • • • • • • •	<b>*</b> 1 100 000	<b>•</b> • • • • • • • • •	<b>•</b> • • • • • • •	<b>•</b> • • • • • • • •
Taxes	\$ 1,480,000	\$ 1,480,000	\$ 1,567,994	\$ 87,994	\$ 1,530,684
Licenses and permits	30,000	30,000	51,499	21,499	55,822
Intergovernmental	-	36,000	94,124	58,124	-
Charges for services	4,000	-	9,221	9,221	52
Investment earnings Contributions and donations	4,000	4,000	13,944 500	9,944 500	3,480
Contributions and donations			500		
Total Revenues	1,514,000	1,550,000	1,737,282	187,282	1,590,038
Expenditures					
Current					
Public safety					
Personal services and benefits	2,573,228	2,544,651	2,388,742	155,909	1,633,330
Purchased and contracted services	264,920	271,176	239,199	31,977	263,364
Supplies	299,120	321,441	267,612	53,829	294,583
Capital Outlay	121,000	614,854	607,885	6,969	587,471
Debt Service					
Principal retirement	56,409	56,409	56,408	1	54,508
Interest and fiscal charges	7,874	7,874	7,873	1	9,773
Total Expenditures	3,322,551	3,816,405	3,567,719	248,686	2,843,029
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	(1,808,551)	(2,266,405)	(1,830,437)	435,968	(1,252,991)
Other Financing Sources					
Transfers in	1,708,551	1,708,551	1,708,551	-	1,336,054
Proceeds from the					
sale of capital assets			9,960	9,960	
Total Other Financing Sources	1,708,551	1,708,551	1,718,511	9,960	1,336,054
Net Change in Fund Balances	\$ (100,000)	\$ (557,854)	(111,926)	\$ 445,928	83,063
Fund Balances Beginning of Year			1,132,477		1,049,414
Fund Balances End of Year			\$ 1,020,551		\$ 1,132,477

# Gordon County, Georgia 2005 SPLOST Projects Fund Comparative Balance Sheets June 30, 2008 and 2007

Total Assets       \$ 21,099,752       \$ 29,995,362         Liabilities       Accounts payable       \$ 1,517,316       \$ 1,659,955		2008	2007
Sales taxes receivable       1,576,504       1,492,265         Restricted assets:       9,879,666       21,291,400         Cash and cash equivalents       9,879,666       21,291,400         Total Assets       \$ 21,099,752       \$ 29,995,362         Liabilities and Fund Balances       \$ 1,517,316       \$ 1,659,955			
Restricted assets:       9,879,666       21,291,400         Cash and cash equivalents       9,879,666       21,291,400         Total Assets       \$ 21,099,752       \$ 29,995,362         Liabilities and Fund Balances       \$ 1,517,316       \$ 1,659,955	*		
Cash and cash equivalents       9,879,666       21,291,400         Total Assets       \$ 21,099,752       \$ 29,995,362         Liabilities and Fund Balances       Image: Comparison of the second se		1,576,504	1,492,265
Total Assets         \$ 21,099,752         \$ 29,995,362           Liabilities         Accounts payable         \$ 1,517,316         \$ 1,659,955			
Liabilities Accounts payable \$ 1,517,316 \$ 1,659,955	Cash and cash equivalents	9,879,666	21,291,400
Liabilities Accounts payable \$ 1,517,316 \$ 1,659,955	Total Assets	\$ 21,099,752	\$ 29,995,362
Accounts payable \$ 1,517,316 \$ 1,659,955	Liabilities and Fund Balances		
	Liabilities		
	Accounts payable	\$ 1,517,316	\$ 1,659,955
			12,202
<b>Total Liabilities</b> 1,517,316 1,672,157	Total Liabilities	1,517,316	1,672,157
Fund Balances	Fund Balances		
		19.582.436	28,323,205
Total Fund Balances         19,582,436         28,323,205	Total Fund Balances	19,582,436	28,323,205
Total Liabilities and Fund Balances         \$ 21,099,752         \$ 29,995,362	Total Liabilities and Fund Balances	\$ 21,099,752	\$ 29,995,362

# Gordon County, Georgia 2005 SPLOST Projects Fund Comparative Statements of Revenues, Expenditures and Changes in Fund Balances For the Years Ended June 30, 2008 and 2007

	2008	2007
Revenues		
Taxes	\$ 9,387,918	\$ 9,121,192
Intergovernmental	224,607	-
Investment earnings	915,911	1,398,423
Total Revenues	10,528,436	10,519,615
Expenditures		
Capital Outlay	21,711,691	5,906,745
Debt Service		
Principal retirement	3,935,000	-
Interest and fiscal charges	902,750	1,063,237
Debt issuance costs	231,692	
Total Expenditures	26,781,133	6,969,982
Excess (Deficiency) of Revenues		
Over (Under) Expenditures	(16,252,697)	3,549,633
Other Financing Sources (Uses)		
Transfers out	(713,417)	(537,914)
Inception of capital lease	8,045,000	_
Premium on debt issued	180,345	
Total Other Financing Sources (Uses)	7,511,928	(537,914)
Net Change in Fund Balances	(8,740,769)	3,011,719
Fund Balances Beginning of Year	28,323,205	25,311,486
Fund Balances End of Year	\$ 19,582,436	\$ 28,323,205

### Gordon County, Georgia 2005 SPLOST PROJECTS FUND Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2008 (With Comparative Actual Amounts for the Year Ended June 30, 2007)

		2007			
	Original Budget	Final Budget	Actual	Variance with Final Budget	Actual
Revenues					
Taxes	\$ 8,500,000	\$ 8,500,000	\$ 9,387,918	\$ 887,918	\$ 9,121,192
Intergovernmental	43,417	43,417	224,607	181,190	-
Investment earnings	700,000	700,000	915,911	215,911	1,398,423
Total Revenues	9,243,417	9,243,417	10,528,436	1,285,019	10,519,615
Expenditures					
Capital Outlay	17,781,216	23,269,521	21,711,691	1,557,830	5,906,745
Debt Service					
Principal retirement	3,935,000	3,935,000	3,935,000	-	-
Interest and fiscal charges	902,750	902,750	902,750	-	1,063,237
Debt issuance costs		231,695	231,692	3	
Total Expenditures	22,618,966	28,338,966	26,781,133	1,557,833	6,969,982
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	(13,375,549)	(19,095,549)	(16,252,697)	2,842,852	3,549,633
Other Financing Sources (Uses)					
Transfers in	635,253	635,253	-	(635,253)	-
Transfers out	(713,417)	(713,417)	(713,417)	-	(537,914)
Inception of capital lease	-	8,046,000	8,045,000	(1,000)	-
Premium on debt issued		180,500	180,345	(155)	
Total Other Financing Sources (Uses)	(78,164)	8,148,336	7,511,928	(636,408)	(537,914)
Net Change in Fund Balances	\$(13,453,713)	\$(10,947,213)	(8,740,769)	\$ 2,206,444	3,011,719
Fund Balances Beginning of Year			28,323,205		25,311,486
Fund Balances End of Year			\$ 19,582,436		\$ 28,323,205

# Gordon County, Georgia Recreation Projects Fund Comparative Balance Sheets June 30, 2008 and 2007

	 2008		2007
Assets Cash and cash equivalents Interfund receivables	\$ 495,005 5,518	\$	2,647,135 28,881
Total Assets	\$ 500,523	\$	2,676,016
Liabilities and Fund Balances			
Liabilities Accounts payable	\$ 57,142	\$	57,026
Fund Balances Reserved for capital projects	 443,381		2,618,990
Total Liabilities and Fund Balances	\$ 500,523	\$	2,676,016

# Gordon County, Georgia Recreation Projects Fund Comparative Statements of Revenues, Expenditures and Changes in Fund Balances For the Years Ended June 30, 2008 and 2007

	 2008	2007
Revenues		
Intergovernmental	\$ -	\$ 36,452
Investment earnings	 54,360	 170,282
Total Revenues	 54,360	 206,734
Expenditures		
Capital Outlay	2,032,469	1,013,367
Debt Service		
Principal	160,807	153,041
Interest	 36,693	 44,209
Total Expenditures	 2,229,969	 1,210,617
(Deficiency) of Revenues (Under) Expenditures	(2,175,609)	(1,003,883)
Fund Balances Beginning of Year	 2,618,990	 3,622,873
Fund Balances End of Year	\$ 443,381	\$ 2,618,990

	2008				2007
	Original Budget	Final Budget	Actual	Variance with Final Budget	Actual
Revenues				0	
Intergovernmental	-	-	-	-	36,452
Investment earnings	50,000	50,000	54,360	4,360	170,282
Total Revenues	50,000	50,000	54,360	4,360	206,734
Expenditures					
Capital Outlay	2,160,800	2,158,300	2,032,469	125,831	1,013,367
Debt Service					
Principal	158,391	160,808	160,807	1	153,041
Interest	36,611	36,694	36,693	1	44,209
Total Expenditures	2,355,802	2,355,802	2,229,969	125,833	1,210,617
Excess (Deficiency) of Revenues Over (Under) Expenditures	\$ (2,305,802)	\$ (2,305,802)	(2,175,609)	\$ 130,193	(1,003,883)
Fund Balances Beginning of Year			2,618,990		3,622,873
Fund Balances End of Year			\$ 443,381		\$ 2,618,990

# Gordon County, Georgia Road Projects Fund Comparative Balance Sheets June 30, 2008 and 2007

	2008		2008	
Assets Cash and cash equivalents Intergovernmental receivable	\$	877,871 _	\$	1,771,716 30,905
Total Assets	\$	877,871	\$	1,802,621
Liabilities and Fund Balances				
Liabilities Accounts payable	\$	1,442	\$	124,677
Total Liabilities		1,442		124,677
Fund Balances Reserved for capital projects		876,429		1,677,944
Total Liabilities and Fund Balances	\$	877,871	\$	1,802,621

# **Gordon County, Georgia** *Road Projects Fund Comparative Statements of Revenues, Expenditures and Changes in Fund Balances For the Years Ended June 30, 2008 and 2007*

	2008		 2007
Revenues			
Intergovernmental	\$	229,528	\$ 699,841
Investment earnings		57,298	 167,125
Total Revenues		286,826	866,966
Expenditures Capital Outlay		1,088,341	 3,201,431
(Deficiency) of Revenues (Under) Expenditures		(801,515)	(2,334,465)
Fund Balances Beginning of Year		1,677,944	 4,012,409
Fund Balances End of Year	\$	876,429	\$ 1,677,944

	2008				2007
	Original Budget	Final Budget	Actual	Variance with Final Budget	Actual
Revenues			. <u> </u>	<u>(70,470</u> )	¢ (00.041
Intergovernmental Investment earnings	\$ 300,000 75,000	\$ 300,000 75,000	\$ 229,528 57,298	\$ (70,472) (17,702)	\$ 699,841 167,125
Total Revenues	375,000	375,000	286,826	(88,174)	866,966
Expenditures Capital Outlay	1,720,000	1,720,000	1,088,341	631,659	3,201,431
Total Expenditures	1,720,000	1,720,000	1,088,341	631,659	3,201,431
Excess (Deficiency) of Revenues Over (Under) Expenditures	\$ (1,345,000	<u>\$ (1,345,000)</u>	(801,515)	\$ 543,485	(2,334,465)
Fund Balances Beginning of Year			1,677,944		4,012,409
Fund Balances End of Year			\$ 876,429	:	\$ 1,677,944

# Gordon County, Georgia Solid Waste Management Fund Comparative Statements of Net Assets June 30, 2008 and 2007

	2008	2007
Assets		
Current Assets		
Cash and cash equivalents	\$ 6,620,000	\$ 5,295,788
Accounts receivable	249,429	371,367
Total Current Assets	6,869,429	5,667,155
Noncurrent Assets		
Capital Assets		
Land	600,746	600,746
Depreciable, net	4,621,138	7,816,845
Total Noncurrent Assets	5,221,884	8,417,591
Total Assets	12,091,313	14,084,746
Liabilities		
Current Liabilities		
Accounts payable	7,498	3,293
Closure and post-closure care payable	3,850	3,850
Total Current Liabilities	11,348	7,143
Long-Term Liabilities		
Closure and post-closure care payable (net of current portion)	3,643,646	2,783,435
Total Liabilities	3,654,994	2,790,578
Net Assets		
Invested in capital assets	5,221,884	8,417,591
Unrestricted	3,214,435	2,876,577
Total Net Assets	\$ 8,436,319	\$ 11,294,168

# Gordon County, Georgia Solid Waste Management Fund Comparative Statements of Revenues, Expenses and Changes in Fund Net Assets For the Years Ended June 30, 2008 and 2007

	2008	2007
Operating Revenues		
Charges for services	\$ 1,042,590	\$ 825,156
Miscellaneous	<del>_</del>	6,138
Total Operating Revenues	1,042,590	831,294
Operating Expenses		
Landfill Operations		
Purchased and contracted services	74,244	37,625
Supplies	1,842	3,718
Miscellaneous	<u> </u>	7,127
Total Landfill Operations	76,086	48,470
Compactor Sites		
Purchased and contracted services	5,100	5,100
Unclassified		
Closure	474,505	359,962
Post closure	385,706	273,443
Depreciation	307,043	361,358
Depletion	2,888,664	1,980,133
Total Unclassified	4,055,918	2,974,896
Total Operating Expenses	4,137,104	3,028,466
Operating (Loss)	(3,094,514)	(2,197,172)
		(Continued)

# Gordon County, Georgia Solid Waste Management Fund Comparative Statements of Revenues, Expenses and Changes in Fund Net Assets (Continued) For the Years Ended June 30, 2008 and 2007

(Continued)

	2008			2007
Non-Operating Revenues	\$	226 665	\$	264 608
Investment earnings	Þ	236,665	•	264,698
(Loss) Before Transfers Out	(	(2,857,849)	(	(1,932,474)
Transfers out				(125,000)
Change in Net Assets	(	(2,857,849)	(	(2,057,474)
Net Assets Beginning of Year	1	1,294,168	1	3,351,642
Net Assets End of Year	\$	8,436,319	\$ 1	1,294,168

# Gordon County, Georgia Solid Waste Management Fund Comparative Statements of Cash Flows For the Years Ended June 30, 2008 and 2007

Increase (Decrease) in Cash and Cash Equivalents	2008	2007
Cash Flows from Operating Activities Cash received from customers Cash payments for goods and services	\$ 1,164,528 (76,981)	\$ 535,874 (60,313)
Net Cash Provided by Operating Activities	1,087,547	475,561
<b>Cash Flows from Noncapital Financing Activities</b> Transfers out	<u>-</u>	(125,000)
Cash Flows from Investing Activities Investment earnings	236,665	264,698
Net Increase in Cash and Cash Equivalents	1,324,212	615,259
Cash and Cash Equivalents Beginning of Year	5,295,788	4,680,529
Cash and Cash Equivalents End of Year	\$ 6,620,000	\$ 5,295,788

(Continued)

# Gordon County, Georgia Solid Waste Management Fund Comparative Statements of Cash Flows (Continued) For the Years Ended June 30, 2008 and 2007

(Continued)

	2008	2007
Reconciliation of Operating (Loss) to Net Cash Provided by Operating Activities		
Operating (Loss)	\$ (3,094,514)	\$ (2,197,172)
Adjustments		
Depreciation	307,043	361,358
Depletion	2,888,664	1,980,133
(Increase) Decrease in Assets		
Accounts receivable	121,938	(295,420)
Increase (Decrease) in Liabilities		
Accounts payable	4,205	(6,743)
Closure and post closure care	860,211	633,405
Net Cash Provided by Operating Activities	\$ 1,087,547	\$ 475,561

# Gordon County, Georgia *Combining Balance Sheet Nonmajor Special Revenue Funds June 30, 2008*

	Te S	Emergency Telephone System	ldns	Supplemental Juvenile Services		Drug Abuse	Cone	Condemnation	A V S	Crime Victims Assistance	Hote T	tel/Motel     Taxes	Mainte Cons	Jail Hotel/Motel Maintenance and Taxes Construction	Hea Insui	Health Insurance	Nc Speci ]	Total Nonmajor Special Revenue Funds
Assets Cash and cash equivalents	S	499,341	÷	16,888	÷	373,449	S	134,847	S	229,863	S	2,563	S	49,237	\$ 1,0	\$ 1,000,484	÷	2,306,672
kecetvables Accounts Intergovernmental		72,614 40,003				- 1,905				- 6,052		- 2,637		- 7,276				72,614 57,873
Total Assets	÷	611,958	S	16,888	Ś	375,354	Ş	134,847	÷	235,915	S	5,200	\$	56,513	\$ 1,0	\$ 1,000,484	÷	2,437,159
Liabilities and Fund Balances																		
Liabilities Accounts payable Accrued expenditures Deferred revenue	∽	11,934 23,791 -	∽	240 -	\$	3,580 -		- - 70,688	<del>S</del>	- 1,707	Ś	5,200 - -	∽		<del>S</del>		S	20,954 25,498 70,688
Total Liabilities		35,725		240		3,580		70,688		1,707		5,200		ı		ı		117,140
<b>Fund Balances</b> Unreserved, undesignated		576,233		16,648		371,774		64,159		234,208		,		56,513	1,0	1,000,484		2,320,019

2,437,159

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56,513 \$ 1,000,484

S

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235,915

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134,847

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375,354

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16,888

Ś

611,958

Total Liabilities and Fund Balances \$

			For the Y	For the Year Ended June 30, 2008	e 30, 2008				
ſ	Emergency Telephone System	Supplemental Juvenile Services	Drug Abuse	Condemnation	Crime Victims Assistance	Hotel/Motel Taxes	Jail Hotel/Motel Maintenance and Taxes Construction	Health Insurance	Total Nonmajor Special Revenue Funds
<b>Kevenues</b> Taxes Intergovernmental Charges for services Fines and forfeitures Investment earnings	\$ - 154,562 756,755 2,326	\$	\$ - - 75,850 14,061	\$ - - 45,729	\$ - - 89,411 8,925	\$ 32,760 - - -	\$  173,284 2,395	\$	\$ 32,760 154,562 756,755 386,104 29,182
Total Revenues	913,643	2,512	89,911	46,031	98,336	32,760	175,679	491	1,359,363
Expenditures Current General government Judicial		- 4,325	- 58,933		- 90,846		, , č	۲ -	154,104
Public safety Economic development Capital Outlay	1,3/6,830 - 57,837			51,095 - 22,451		- 32,760 -	07		1,407,943 32,760 80,288
Debt Service Principal retirement Interest and fiscal charges	3,754 25								3,754 25
Total Expenditures	1,438,446	4,325	58,933	53,544	90,846	32,760	20	7	1,678,881
Excess (Deficiency) of Revenues Over (Under) Expenditures	(524,803)	(1,813)	30,978	(7,513)	7,490		175,659	484	(319,518)
Other Financing Sources (Uses) Transfers in Transfers out	834,549 -						- (151,400)	1,000,000 -	$1,834,549 \\ (151,400)$
Total Other Financing Sources (Uses)_	834,549	,	ı	1	ı	I	(151,400)	1,000,000	1,683,149
Net Change in Fund Balances	309,746	(1,813)	30,978	(7,513)	7,490	I	24,259	1,000,484	1,363,631
Fund Balances Beginning of Year	266,487	18,461	340,796	71,672	226,718	I	32,254	I	956,388
Fund Balances End of Year	\$ 576,233	\$ 16,648	\$ 371,774	\$ 64,159	\$ 234,208	- ج	\$ 56,513	\$ 1,000,484	\$ 2,320,019

Gordon County, Georgia Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended June 30, 2008

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# Gordon County, Georgia Emergency Telephone System Fund Comparative Balance Sheets June 30, 2008 and 2007

		2008	2007
Assets			
Cash and cash equivalents	\$	499,341	\$ 212,412
Receivables			
Accounts		72,614	89,860
Intergovernmental		40,003	-
-			
Total Assets	\$	611,958	\$ 302,272
Liabilities and Fund Balances			
Liabilities			
Accounts payable	\$	11,934	\$ 17,904
Accrued expenditures		23,791	17,881
Total Liabilities		35,725	 35,785
Fund Balances			
Unreserved, undesignated		576,233	266,487
		· · · ·	 
Total Liabilities and Fund Balances	\$	611,958	\$ 302,272
	_		 

		20	08		2007
	Original Budget	Final Budget	Actual	Variance with Final Budget	Actual
Revenues				0	
Intergovernmental	\$ 126,822	\$ 126,822	\$ 154,562	\$ 27,740	\$ 146,255
Charges for services	665,000	665,000	756,755	91,755	714,501
Investment earnings			2,326	2,326	1,239
Total Revenues	791,822	791,822	913,643	121,821	861,995
Expenditures					
Current					
Public safety					
Personal services and benefits	1,248,593	1,185,216	1,061,917	123,299	1,023,144
Purchased and contracted services	279,054	342,311	286,069	56,242	167,541
Supplies	36,944	37,064	28,844	8,220	23,500
Capital Outlay	58,000	58,000	57,837	163	25,000
Debt Service					
Principal retirement	3,755	3,755	3,754	1	43,171
Interest and fiscal charges	25	25	25		2,177
Total Expenditures	1,626,371	1,626,371	1,438,446	187,925	1,284,533
Excess (Deficiency) of Revenues Over (Under) Expenditures	(834,549)	(834,549)	(524,803)	309,746	(422,538)
<b>Other Financing Sources</b> Transfers in	834,549	834,549	834,549		476,830
Net Change in Fund Balances	<u>\$</u> -	<u>\$                                    </u>	309,746	\$ 309,746	54,292
Fund Balances Beginning of Year			266,487		212,195
Fund Balances End of Year			\$ 576,233		\$ 266,487

# Gordon County, Georgia Supplemental Juvenile Services Fund Comparative Balance Sheets June 30, 2008 and 2007

	 2008	 2007
Assets Cash and cash equivalents	\$ 16,888	\$ 18,461
Liabilities and Fund Balances		
Liabilities Accounts payable	\$ 240	\$ -
Fund Balances Unreserved, undesignated	 16,648	18,461
Total Liabilities and Fund Balances	\$ 16,888	\$ 18,461

			20	08				2007
	Driginal Budget	]	Final Budget	A	ctual	ance with al Budget	A	ctual
Revenues	 					 0		
Fines and forfeitures	\$ 2,000	\$	2,000	\$	1,830	\$ (170)	\$	2,252
Investment earnings	 800		800		682	 (118)		1,060
Total Revenues	 2,800		2,800		2,512	 (288)		3,312
Expenditures								
Current								
Judicial	10.000		10.000		4 2 2 5	12.005		4.000
Purchased and contracted services	 18,320		18,320		4,325	 13,995		4,883
Total Expenditures	 18,320		18,320		4,325	 13,995		4,883
Excess (Deficiency) of Revenues								
Over (Under) Expenditures	\$ (15,520)	\$	(15,520)	\$	(1,813)	\$ 13,707	\$	(1,571)
Fund Balances Beginning of Year					18,461			20,032
Fund Balances End of Year				\$	16,648		\$	18,461

# Gordon County, Georgia Drug Abuse Treatment Education Fund Comparative Balance Sheets June 30, 2008 and 2007

	 2008	 2007
Assets Cash and cash equivalents Intergovernmental receivables	\$ 373,449 1,905	\$ 345,247 158
Total Assets	\$ 375,354	\$ 345,405
Liabilities and Fund Balances		
Liabilities Accounts payable	\$ 3,580	\$ 4,609
Fund Balances Unreserved, undesignated	 371,774	 340,796
Total Liabilities and Fund Balances	\$ 375,354	\$ 345,405

		20	08			 2007
	Driginal Budget	Final Budget		Actual	 ance with al Budget	Actual
Revenues	 	 			 0	
Fines and forfeitures	\$ 47,000	\$ 47,000	\$	75,850	\$ 28,850	\$ 68,063
Investment earnings	 12,000	 12,000		14,061	 2,061	 17,197
Total Revenues	 59,000	 59,000		89,911	 30,911	 85,260
Expenditures						
Current						
Judicial Purchased and contracted services	60,125	60,125		58,933	1,192	55,364
Supplies	-				-	1,617
Supplies	 	 			 	 1,017
Total Expenditures	 60,125	 60,125		58,933	 1,192	 56,981
Excess (Deficiency) of Revenues Over (Under) Expenditures	\$ (1,125)	\$ (1,125)		30,978	\$ 32,103	28,279
Fund Balances Beginning of Year				340,796		 312,517
Fund Balances End of Year			\$	371,774		\$ 340,796

# Gordon County, Georgia Condemnation Fund Comparative Balance Sheets June 30, 2008 and 2007

	 2008	estated 2007
Assets Cash and cash equivalents	\$ 134,847	\$ 93,795
Liabilities and Fund Balances		 
Liabilities Deferred revenue	\$ 70,688	\$ 22,123
Fund Balances Unreserved, undesignated	 64,159	 71,672
Total Liabilities and Fund Balances	\$ 134,847	\$ 93,795

				20	08				 2007
		riginal udget		Final Budget	1	Actual		ance with Il Budget	estated Actual
Revenues									 
Fines and forfeitures	\$	3,000	\$	50,000	\$	45,729	\$	(4,271)	\$ 82,932
Investment earnings		-		325		302		(23)	 264
Total Revenues		3,000		50,325		46,031		(4,294)	 83,196
Expenditures									
Current									
Public safety									
Purchased and contracted services		-		23,500		22,776		724	52,662
Supplies		3,000		9,000		8,317		683	31,491
Capital Outlay		-		25,000		22,451		2,549	 7,655
Total Expenditures		3,000		57,500		53,544		3,956	 91,808
Excess (Deficiency) of Revenues	¢		¢			(7.512)	<b>•</b>	(220)	(0.(10)
Over (Under) Expenditures	\$	-	\$	(7,175)		(7,513)	\$	(338)	(8,612)
Fund Balances Beginning of Year						71,672			 80,284
Fund Balances End of Year					\$	64,159			\$ 71,672

# Gordon County, Georgia Crime Victims Assistance Fund Comparative Balance Sheets June 30, 2008 and 2007

	2008		2007		
Assets Cash and cash equivalents Intergovernmental receivables	\$	229,863 6,052	\$	221,647 6,277	
Total Assets	\$	235,915	\$	227,924	
Liabilities and Fund Balances					
Liabilities Accrued expenditures	\$	1,707	\$	1,206	
Fund Balances Unreserved, undesignated		234,208		226,718	
Total Liabilities and Fund Balances	\$	235,915	\$	227,924	

### Gordon County, Georgia Crime Victims Assistance Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2008 (With Comparative Actual Amounts for the Year Ended June 30, 2007)

	2008							 2007	
	Original Final Budget Budget		Actual		Variance with Final Budget		 Actual		
<b>Revenues</b> Fines and forfeitures	\$	71,300	\$	71,300	\$	89,411	\$	18,111	\$ 96,648
Investment earnings		8,000		8,000		8,925		925	 10,820
Total Revenues		79,300		79,300		98,336		19,036	 107,468
Expenditures Current Judicial									
Personal services and benefits		112,144		111,994		89,585		22,409	85,396
Purchased and contracted services		2,310		2,460		948		1,512	2,527
Supplies		1,050		1,050		313		737	 535
Total Expenditures		115,504		115,504		90,846		24,658	 88,458
Excess (Deficiency) of Revenues Over (Under) Expenditures	\$	(36,204)	\$	(36,204)		7,490	\$	43,694	19,010
Fund Balances Beginning of Year						226,718			 207,708
Fund Balances End of Year					\$	234,208			\$ 226,718

# Gordon County, Georgia Hotel/Motel Tax Fund Comparative Balance Sheets June 30, 2008 and 2007

	 2008		2007
Assets Cash and cash equivalents Intergovernmental receivable	\$ 2,563 2,637	\$	5,427
Total Assets	\$ 5,200	\$	5,427
Liabilities Accounts payable	\$ 5,200	\$	5,427

### Gordon County, Georgia Hotel/Motel Tax Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2008 (With Comparative Actual Amounts for the Year Ended June 30, 2007)

	2008									2007
	Original Budget		0		Actual		Variance with Final Budget		1	Actual
Revenues										
Taxes	\$	35,000	\$	35,000	\$	32,760	\$	(2,240)	\$	37,681
Expenditures Current										
Economic development		14.000		14,000		12 104		007		15.070
Industrial Development Authority Chamber of Commerce		14,000 21,000		14,000 21,000		13,104 19,656		896 1,344		15,072 22,609
Total Expenditures		35,000		35,000		32,760		2,240		37,681
Excess of Revenues Over Expenditures	\$	-	\$	-		-	\$	-		-
Fund Balances Beginning of Year										
Fund Balances End of Year					\$				\$	

# Gordon County, Georgia Jail Maintenance and Construction Fund Comparative Balance Sheets June 30, 2008 and 2007

	2	2008		2007
Assets Cash and cash equivalents Intergovernmental receivable	\$	49,237 7,276	\$	28,568 3,686
Total Assets	\$	56,513	\$	32,254
Fund Balances Unreserved, undesignated	\$	56,513	\$	32,254

### Gordon County, Georgia Jail Maintenance and Construction Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2008 (With Comparative Actual Amounts for the Year Ended June 30, 2007)

		2007		
	Original Budget	Final Variance with Budget Actual Final Budget		Actual
Revenues				
Fines and forfeitures	\$ 150,000	\$ 150,000	\$ 173,284 \$ 23,284	\$ 175,489
Investment earnings	1,500	1,500	2,395 895	3,008
Total Revenues	151,500	151,500	175,679 24,179	178,497
Expenditures				
Current				
Public safety				
Purchased and contracted services	100	100	20 80	18
Excess of Revenues Over Expenditures	151,400	151,400	175,659 24,259	178,479
Other Financing (Uses)				
Transfers out	(151,400)	(151,400)	(151,400) -	(165,850)
Net Change in Fund Balances	<u>\$</u> -	<u>\$</u> -	24,259 <u>\$ 24,259</u>	12,629
Fund Balances Beginning of Year			32,254	19,625
Fund Balances End of Year			\$ 56,513	\$ 32,254

Gordon County, Georgia Health Insurance Fund Comparative Balance Sheets June 30, 2008 and 2007

	2008		 2007
Assets Cash and cash equivalents	\$	1,000,484	\$ _
Fund Balances			 
Unreserved, undesignated	\$	1,000,484	\$ -

### Gordon County, Georgia Health Insurance Fund Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2008 (With Comparative Actual Amounts for the Year Ended June 30, 2007)

				20	08					2007				
		Original Budget		•		Final Budget		Variance with Actual Final Budget						Actual
Revenues														
Investment earnings	\$	-	\$	100	\$	491	\$	391	\$	-				
Expenditures Current General government														
Purchased and contracted services		-		100		7		93		-				
Expenditures				100		7		93						
Excess of Revenues Over Expenditures		-		-		484		484		-				
<b>Other Financing Sources</b> Transfers in				1,000,000	1	,000,000								
Net Change in Fund Balances	\$	_	\$	1,000,000	1	,000,484	\$	484		-				
Fund Balances Beginning of Year						-				-				
Fund Balances End of Year					\$ 1	,000,484			\$					

# Gordon County, Georgia Landfill Projects Fund Comparative Statements of Revenues, Expenditures and Changes in Fund Balances For the Year Ended June 30, 2008

	2008		2	2007
Revenues				
Investment earnings	\$	-	\$	63,319
Expenditures				
Current				
Highways and streets				
Purchased and contracted services		-		391
Debt Service				
Principal retirement		-	1	,714,497
Total Expenditures		-	1	,714,888
(Deficiency) of Revenues (Under) Expenditures		-	(1	,651,569)
Fund Balances Beginning of Year		-	1	,651,569
Fund Balances End of Year	\$	-	\$	_

# Gordon County, Georgia Chert Fund Comparative Statements of Net Assets June 30, 2008 and 2007

	2008	2007
Assets		
Current Assets		
Cash and cash equivalents	\$ 117,816	\$ 48,694
Noncurrent Assets		
Capital Assets		
Land	80,000	80,000
Depreciable, net	30,936	58,079
Total Noncurrent Assets	110,936	138,079
Total Assets	228,752	186,773
Liabilities		
Current Liabilities		
Accounts payable	3,928	3,340
Accrued salaries	922	2,090
Interfund payable	80,079	27,410
Compensated absences payable	427	256
Total Current Liabilities	85,356	33,096
Long-Term Liabilities		
Compensated absences payable (net of current portion)	723	951
Total Liabilities	86,079	34,047
Net Assets		
Invested in capital assets	110,936	138,079
Unrestricted	31,737	14,647
Total Net Assets	\$ 142,673	\$ 152,726

## Gordon County, Georgia Chert Fund Comparative Statements of Revenues, Expenses and Changes in Fund Net Assets For the Years Ended June 30, 2008 and 2007

	2008		008 2	
<b>Operating Revenues</b> Sales Miscellaneous	\$	161,764 206	\$	259,172
Total Operating Revenues		161,970		259,172
Operating Expenses Personal services and benefits Purchased and contracted services Supplies Depreciation		102,136 37,118 66,513 27,143		136,719 57,678 86,118 46,629
Total Operating Expenses		232,910		327,144
Operating (Loss)		(70,940)		(67,972)
Non-Operating Revenues Investment earnings		887		1,580
(Loss) Before Transfers In		(70,053)		(66,392)
Transfers in		60,000		
Change in Net Assets		(10,053)		(66,392)
Net Assets Beginning of Year		152,726		219,118
Net Assets End of Year	\$	142,673	\$	152,726

# Gordon County, Georgia Chert Fund Comparative Statements of Cash Flows For the Years Ended June 30, 2008 and 2007

Increase (Decrease) in Cash and Cash Equivalents	 2008	 2007
Cash Flows from Operating Activities		
Cash received from customers	\$ 163,704	\$ 261,193
Cash payments to employees for services and benefits	(103,361)	(136,173)
Cash payments for goods and services	 (104,777)	 (149,806)
Net Cash (Used) by Operating Activities	 (44,434)	 (24,786)
Cash Flows from Non Capital Financing Activities		
Interfund payable	52,669	27,410
Transfers in	 60,000	 -
Net Cash Provided by Non Capital Financing Activities	 112,669	 27,410
Cash Flows from Investing Activities		
Investment earnings	 887	 1,580
Net Increase in Cash		
and Cash Equivalents	69,122	4,204
Cash and Cash Equivalents Beginning of Year	 48,694	 44,490
Cash and Cash Equivalents End of Year	\$ 117,816	\$ 48,694

# Gordon County, Georgia Chert Fund Comparative Statements of Cash Flows (Continued) For the Years Ended June 30, 2008 and 2007

Reconciliation of Operating (Loss) to Net Cash Provided by Operating Activities	2008	2007
Operating (Loss)	\$ (70,940)	) \$ (67,972)
Adjustments Depreciation	27,143	46,629
Increase (Decrease) in Liabilities Accounts payable Accrued salaries Compensated absences payable	588 (1,168 (57	) 869
Net Cash (Used) by Operating Activities	\$ (44,434)	) \$ (24,786)

# Gordon County, Georgia Combining Statement of Changes in Assets and Liabilities Agency Funds For The Year Ended June 30, 2008

Tax Commissioner Fund		Balance 1ly 1, 2007		Additions	D	eductions	C	eclassify ash and und Payable	Balance 1e 30, 2008
Assets Cash and cash equivalents	\$	701,913	\$ 2	25,648,286	\$ 2	25,729,713	\$	(31,748)	\$ 588,738
<b>Liabilities</b> Interfund payable Due to others	\$	701,913	\$	16,892,312 8,755,974	\$	16,860,564 8,869,149	\$	(31,748)	\$ 588,738
Total Liabilities	\$	701,913	\$ 2	25,648,286	\$ 2	25,729,713	\$	(31,748)	\$ 588,738
Clerk of Superior Court Fund		Balance 1ly 1, 2007		Additions	D	eductions	C	eclassify ash and und Payable	Balance 1e 30, 2008
Assets Cash and cash equivalents	\$	269,263	\$	4,892,653	\$	4,818,015	\$	(91,842)	\$ 252,059
<b>Liabilities</b> Interfund payable Due to others	\$	269,263	\$	577,501 4,315,152	\$	485,659 4,332,356	\$	(91,842)	\$ 252,059
Total Liabilities	\$	269,263	\$	4,892,653	\$	4,818,015	\$	(91,842)	\$ 252,059
Sheriff Fund	-	Balance 1ly 1, 2007		Additions	D	eductions	C	eclassify ash and und Payable	Balance ne 30, 2008
Assets Cash and cash equivalents	\$		\$	427,568	\$	400,451	\$	(7,157)	\$ 19,960
<b>Liabilities</b> Interfund payable Due to others	\$	-	\$	151,213 276,355	\$	144,056 256,395	\$	(7,157)	\$ <u>-</u> 19,960
Total Liabilities	\$		\$	427,568	\$	400,451	\$	(7,157)	\$ 19,960

# **Gordon County, Georgia** Combining Statement of Changes in Assets and Liabilities (Continued) Agency Funds For The Year Ended June 30, 2008

(Continued)

Probate Court Fund		alance ly 1, 2007_	A	dditions	D	eductions	C	eclassify ash and und Payable		Balance ae 30, 2008
Assets Cash and cash equivalents	\$	19,424	\$	1,273,060	\$	1,190,342	\$	(80,966)	\$	21,176
<b>Liabilities</b> Interfund payable Due to others	\$	- 19,424	\$	918,495 354,565	\$	837,529 352,813	\$	(80,966)	\$	21,176
Total Liabilities	\$	19,424	\$	1,273,060	\$	1,190,342	\$	(80,966)	\$	21,176
Magistrate Court Fund	-	alance ly 1, 2007	A	dditions	D	eductions	C	eclassify ash and und Payable	-	Balance le 30, 2008
Assets Cash and cash equivalents	\$	59,399	\$	529,972	\$	515,128	\$	(13,801)	\$	60,442
<b>Liabilities</b> Interfund payable Due to others	\$	- 59,399	\$	187,140 342,832	\$	173,339 341,789	\$	(13,801)	\$	60,442
Total Liabilities	\$	59,399	\$	529,972	\$	515,128	\$	(13,801)	\$	60,442
Juvenile Court Fund		alance ly 1, 2007_	A	dditions	D	eductions	C	eclassify ash and und Payable	-	Balance le 30, 2008
Assets Cash and cash equivalents	\$	23,168	\$	23,058	\$	22,002	\$	(1,550)	\$	22,674
<b>Liabilities</b> Interfund payable Due to others	\$	23,168	\$	10,861 12,197	\$	9,311 12,691	\$	(1,550)	\$	22,674
Total Liabilities	\$	23,168	\$	23,058	\$	22,002	\$	(1,550)	\$	22,674

# Gordon County, Georgia Combining Statement of Changes in Assets and Liabilities (Continued) Agency Funds For The Year Ended June 30, 2008

Total	Balance July 1, 20	·	Deductions	Ca	eclassify ash and 1nd Payable	_	Balance 1e 30, 2008
Assets Cash and cash equivalents	\$ 1,073,1	<u>\$ 32,794,597</u>	\$ 32,675,651		(227,064)	\$	965,049
<b>Liabilities</b> Interfund payable Due to others	\$ 1,073,1	- \$ 18,737,522 .67 14,057,075	\$ 18,510,458 14,165,193	\$	(227,064)	\$	965,049
Total Liabilities	\$ 1,073,1	\$ 32,794,597	\$ 32,675,651	\$	(227,064)	\$	965,049

R.M. DOBBS & COMPANY CERTIFIED PUBLIC ACCOUNTANTS

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#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Board of Commissioners Gordon County, Georgia

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Gordon County, Georgia, as of and for the year ended June 30, 2008, which collectively comprise Gordon County, Georgia's basic financial statements and have issued our report thereon dated December 12, 2008. Our report was modified to include a reference to other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Other auditors audited the financial statements of the Gordon County Health Department, as described in our report on Gordon County, Georgia's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Gordon County, Georgia's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Gordon County, Georgia's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Gordon County, Georgia's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Gordon County, Georgia's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of Gordon County, Georgia's financial statements that is more than inconsequential will not be prevented or detected by Gordon County, Georgia's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by Gordon County, Georgia's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Gordon County, Georgia's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance, or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Board of Commissioners, management, others within the entity, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

A. M. Dobles & Company

Calhoun, Georgia December 12, 2008

# Gordon County, Georgia Project Cost Schedule for Projects Constructed With Special Sales Tax Proceeds From Inception And For The Year Ended June 30, 2008

	Original		Expenditures		Estimated
	Estimated	Prior	Current		Percentage
Project	Cost	Years	Year	Total	of Completion
Recreation Capital Project:					
Gordon County	\$ 11,375,000	\$ 12,845,968	\$ 634,526	\$ 13,480,494	118.51%
City of Calhoun	4,025,000	2,727,366	1,448,834	4,176,200	103.76%
City of Resaca	525,000	473,491	81,658	555,149	105.74%
City of Plainville	525,000	527,153	9,237	536,390	102.17%
City of Fairmount	525,000	556,668	-	556,668	106.03%
City of Ranger	525,000	493,595	55,714	549,309	104.63%
	\$ 17,500,000	\$ 17,624,241	\$ 2,229,969	\$ 19,854,210	113.45%
Road Capital Project:					
Gordon County	\$ 11,375,000	\$ 13,460,136	\$ 412,591	\$ 13,872,727	121.96%
City of Calhoun	4,025,000	3,378,372	432,858	3,811,230	94.69%
City of Resaca	525,000	507,360	35,750	543,110	103.45%
City of Plainville	525,000	452,823	46,412	499,235	95.09%
City of Fairmount	525,000	463,258	93,410	556,668	106.03%
City of Ranger	525,000	416,744	67,320	484,064	92.20%
	\$ 17,500,000	\$ 18,678,693	\$ 1,088,341	\$ 19,767,034	112.95%
2005 SPLOST Capital Project:					
Gordon County					
Judicial Complex	\$ 25,000,000	\$ 3,107,503	\$ 19,923,602	\$ 23,031,105	92.12%
Fire Station	1,500,000	1,424,833	-	1,424,833	94.99%
Courthouse	1,000,000	-	46,046	46,046	4.60%
Roads and Bridges	11,500,000	1,534,802	1,306,244	2,841,046	24.70%
City of Calhoun	10,234,297	395,604	954,228	1,349,832	13.19%
City of Resaca	924,106	35,544	85,740	121,284	13.12%
City of Plainville	256,696	9,744	23,508	33,252	12.95%
City of Fairmount	821,427	31,536	76,056	107,592	13.10%
City of Ranger	102,678	4,008	9,684	13,692	13.33%
	\$ 51,339,204	\$ 6,543,574	\$ 22,425,108	\$ 28,968,682	56.43%

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#### Gordon County, Georgia Introduction to Statistical Section (Unaudited)

This part of the Gordon County's comprehensive annual financial report presents detailed information as a context for understanding this year's financial statements, note disclosures, and supplementary information. This information has not been audited.

# **Financial Trends** 125-135 These tables contain trend information that may assist the reader in assessing the County's current financial performance by placing it in an historical perspective. **Revenue Capacity** 136-146 These tables contain information that may assist the reader in assessing the viability of the County's two most significant local revenue sources, the property and sales taxes. Sales taxes are the County's primary "own revenue source." The principal sales tax remitters information is not available from the Georgia Department of Revenue, the organization which collects the sales taxes from businesses and remits the local government's share to the applicable government.

#### **Debt Capacity**

Contents

These tables present information that may assist the reader in analyzing the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

This table offers demographic and economic indicators that are commonly used for financial analysis and that can inform one's understanding the County's present and ongoing financial status.

#### **Operating Information**

These tables contain service and infrastructure indicators that can inform one's understanding how the information in the County's financial statements relates to the services the County provides and the activities it performs.

#### Source:

<sup>1</sup> Unless otherwise noted, the information in these tables is derived from the annual financial reports for the relevant year. The County implemented GASB Statement No. 34 in fiscal year 2003, therefore tables presenting government-wide information includes only six years of data.

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## Gordon County, Georgia Changes in Net Assets - Governmental Activities Last Six Fiscal Years (accrual basis of accounting)

			Fiscal Year <b>B</b>	Ended June 30,		
				·	Restated	
Source	2003	2004	2005	2006	2007	2008
Expenses:						
General government	\$ 3,775,472	\$ 3,297,377	\$ 4,542,894	\$ 4,744,242	\$ 4,662,963	\$ 5,173,106
Judicial	2,052,618	2,060,392	2,285,723	2,493,942	2,812,980	2,813,030
Public safety	8,218,207	9,373,931	10,312,187	11,019,418	12,258,807	13,386,235
Highways and streets	7,052,964	4,567,765	6,972,106	4,218,657	5,457,326	8,059,438
Health and welfare	779,118	683,637	709,660	716,591	689,289	706,280
Culture and recreation	1,947,340	908,058	1,498,938	3,438,458	2,481,197	2,186,942
Conservation	103,009	105,921	129,283	131,268	133,353	123,565
Economic development	329,798	264,702	175,191	174,858	175,547	153,917
Planning and zoning	525,750	201,702	315,914	306,786	367,729	421,767
Interest and fiscal charges	370,231	376,039	305,903	536,629	1,156,332	1,073,487
interest and fiscal charges	570,251	570,057	505,705	550,025	1,150,552	1,075,407
Total Expenses	24,628,757	21,637,822	27,247,799	27,780,849	30,195,523	34,097,767
Program Revenues:						
Charges for services:						
Tax commissions	336,006	392,021	453,985	461,916	458,816	452,746
Court fees	284,157	304,943	274,777	275,874	320,609	300,176
Sheriff fees	339,282	295,119	254,304	334,524	185,566	219,432
Fines	1,306,887	1,443,642	1,391,341	1,542,063	1,744,704	1,691,282
Emergency telephone fees	426,875	418,288	407,404	562,051	714,501	756,484
Other	1,981,210	410,397	670,634	727,048	865,244	891,610
Operating grants and contributions	876,815	263,337	577,593	863,409	697,609	425,891
Capital grants and contributions	784,801	687,575	328,009	954,769	939,220	702,821
Total Program Revenues	6,336,033	4,215,322	4,358,047	5,721,654	5,926,269	5,440,442
Net (Expense) Revenue	(18,292,724)	(17,422,500)	(22,889,752)	(22,059,195)	(24,269,254)	(28,657,325)
General Revenues and Transfers:						
Taxes:						
Property	5,872,864	6,927,503	9,988,091	10,558,303	15,589,173	16,494,592
Sales	12,084,308	12,891,252	13,720,070	15,667,401	15,759,482	16,180,586
Insurance premium	1,202,170	1,300,771	1,389,064	1,455,697	1,530,684	1,567,994
Alcohol beverage	195,841	212,617	207,587	220,124	214,256	216,677
Real estate transfer	314,561	120,362	308,127	414,243	471,818	344,221
Other	225,520	482,094	247,366	322,220	287,545	268,098
Payment in lieu of taxes	-	-	44,371	87,676	76,885	115,044
Compensation for sale of capital assets	-	252,040	16,157	_	-	- , -
Gain on sale of capital assets	23,553	8,653		-	7,083	-
Investment earnings	275,433	219,980	458,631	1,105,657	2,245,923	1,521,084
Miscellaneous	44,581	37,464	-	2,455	3,743	-,,
Transfers - net	(699,947)	(57,619)	56,870	-	125,000	(60,000)
Total General Revenues and Transfers	19,538,884	22,395,117	26,436,334	29,833,776	36,311,592	36,648,296
Change in Net Assets	\$ 1,246,160	\$ 4,972,617	\$ 3,546,582	\$ 7,774,581	\$ 12,042,338	\$ 7,990,971

## Gordon County, Georgia Changes in Net Assets - Business-type Activities Last Six Fiscal Years (accrual basis of accounting)

			Fiscal Year E	nded June 30,		
Source	2003	2004	2005	2006	2007	2008
Expenses:						
Solid waste management	\$ 548,095	\$ 1,616,188	\$ 2,469,620	\$ 1,810,311	\$ 3,028,466	\$ 4,137,104
Chert	323,146	292,973	266,708	306,288	327,144	232,910
Building and planning <sup>1</sup>	254,873	299,869				
Total Expenses	1,126,114	2,209,030	2,736,328	2,116,599	3,355,610	4,370,014
Program Revenues:						
Charges for services:						
Solid waste management	1,693,601	1,400,963	1,273,221	949,687	825,156	1,042,590
Chert	212,898	252,720	244,140	269,985	259,172	161,764
Building and planning <sup>1</sup>	162,983	252,917	-	-	-	-
Operating grants and contributions	15,847	-	-	-	-	-
Capital grants and contributions	18,548		654,499			
Total Program Revenues	2,103,877	1,906,600	2,171,860	1,219,672	1,084,328	1,204,354
Net (Expense) Revenue	977,763	(302,430)	(564,468)	(896,927)	(2,271,282)	(3,165,660)
General Revenues and Transfers:						
Investment earnings	54,488	52,059	114,240	199,159	266,278	237,552
Miscellaneous	28,767	29,130	820	248	6,138	206
Transfers - net	699,947	57,619	(56,870)		(125,000)	60,000
Total General Revenues and Transfers	783,202	138,808	58,190	199,407	147,416	297,758
Change in Net Assets	\$ 1,760,965	\$ (163,622)	\$ (506,278)	\$ (697,520)	\$(2,123,866)	\$(2,867,902)

## Note:

<sup>1</sup>Subsequent to June 30, 2004, the building and planning operation is reported in the General Fund.

## Gordon County, Georgia Changes in Net Assets - Total Last Six Fiscal Years (accrual basis of accounting)

			Fiscal Year E	nded June 30,		
Source	2003	2004	2005	2006	Restated 2007	2008
Expenses:						
Governmental activities <sup>1</sup>	\$24,628,757	\$21,637,822	\$27,247,799	\$27,780,849	\$30,195,523	\$34,097,767
Business-type activities <sup>2</sup>	1,126,114	2,209,030	2,736,328	2,116,599	3,355,610	4,370,014
Total Expenses	25,754,871	23,846,852	29,984,127	29,897,448	33,551,133	38,467,781
Program Revenues:						
Governmental activities <sup>1</sup>	6,336,033	4,215,322	4,358,047	5,721,654	5,926,269	5,440,442
Business-type activities <sup>2</sup>	2,103,877	1,906,600	2,171,860	1,219,672	1,084,328	1,204,354
Total Program Revenues	8,439,910	6,121,922	6,529,907	6,941,326	7,010,597	6,644,796
Net (Expense) Revenue	(17,314,961)	(17,724,930)	(23,454,220)	(22,956,122)	(26,540,536)	(31,822,985)
General Revenues and Transfers:						
Governmental activities <sup>1</sup>	19,538,884	22,395,117	26,436,334	29,833,776	36,311,592	36,648,296
Business-type activities <sup>2</sup>	783,202	138,808	58,190	199,407	147,416	297,758
Total General Revenues and Transfer	20,322,086	22,533,925	26,494,524	30,033,183	36,459,008	36,946,054
Change in Net Assets	\$ 3,007,125	\$ 4,808,995	\$ 3,040,304	\$ 7,077,061	\$ 9,918,472	\$ 5,123,069

Notes:

<sup>1</sup>See Table-Changes in Net Assets - Governmental Activities

<sup>2</sup>See Table-Changes in Net Assets - Business-type Activities

## Gordon County, Georgia

Government-wide Net Assets by Category<sup>2</sup>

## Last Six Fiscal Years<sup>1</sup>

(accrual basis of accounting)

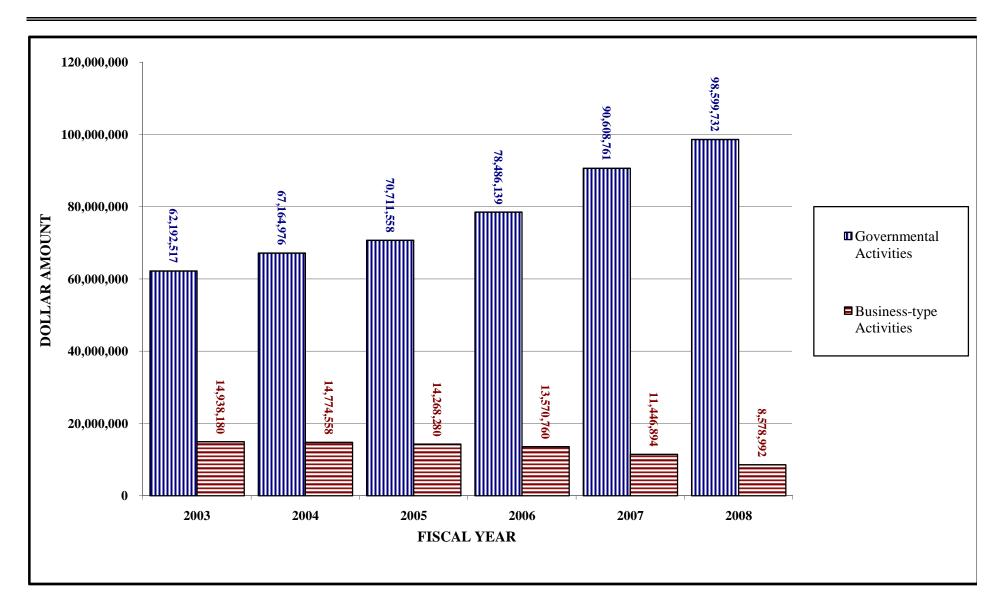
					Restated	
	June 30, 2003	June 30, 2004	June 30, 2005	June 30, 2006	June 30, 2007	June 30, 2008
<b>Governmental Activities</b>						
Invested in capital assets,						
net of related debt	\$44,049,498	\$48,504,057	\$50,068,098	\$56,780,543	\$ 63,594,433	\$ 67,083,089
Restricted	10,228,925	10,826,754	12,856,605	13,718,050	14,545,932	15,197,332
Unrestricted	7,914,094	7,834,165	7,786,855	7,987,546	12,468,396	16,319,311
Subtotal Governmental Activities						
Net Assets	62,192,517	67,164,976	70,711,558	78,486,139	90,608,761	98,599,732
Business-type Activities						
Invested in capital assets,						
net of related debt	13,181,994	12,502,875	11,782,620	10,943,790	8,555,670	5,332,820
Unrestricted	1,756,186	2,271,683	2,485,660	2,626,970	2,891,224	3,246,172
Subtotal Business-type Activities						
Net Assets	14,938,180	14,774,558	14,268,280	13,570,760	11,446,894	8,578,992
Primary Government						
Invested in capital assets,						
net of related debt	57,231,492	61,006,932	61,850,718	67,724,333	72,150,103	72,415,909
Restricted	10,228,925	10,826,754	12,856,605	13,718,050	14,545,932	15,197,332
Unrestricted	9,670,280	10,105,848	10,272,515	10,614,516	15,359,620	19,565,483
Total Primary Governmental						
Net Assets	\$77,130,697	\$81,939,534	\$84,979,838	\$92,056,899	\$ 102,055,655	\$ 107,178,724

## Notes:

<sup>1</sup> The County implemented GASB Statement No. 34 in fiscal year 2003, therefore, only six years of government-wide financial data is presented.

 $^{2}$  Accounting standards require that net assets be reported in three components in the financial statements: invested in capital assets, net of related debt; restricted; and unrestricted. Net assets are considered restricted only when (1) an external party, such as the State of Georgia or the federal government, places a restriction on how the resources may be used, or (2) enabling legislation is enacted by the County. There are no restrictions currently reported as a result of enabling legislation.

## Gordon County, Georgia Chart-Government-wide Net Assets by Category Last Six Fiscal Years (accrual basis of accounting)

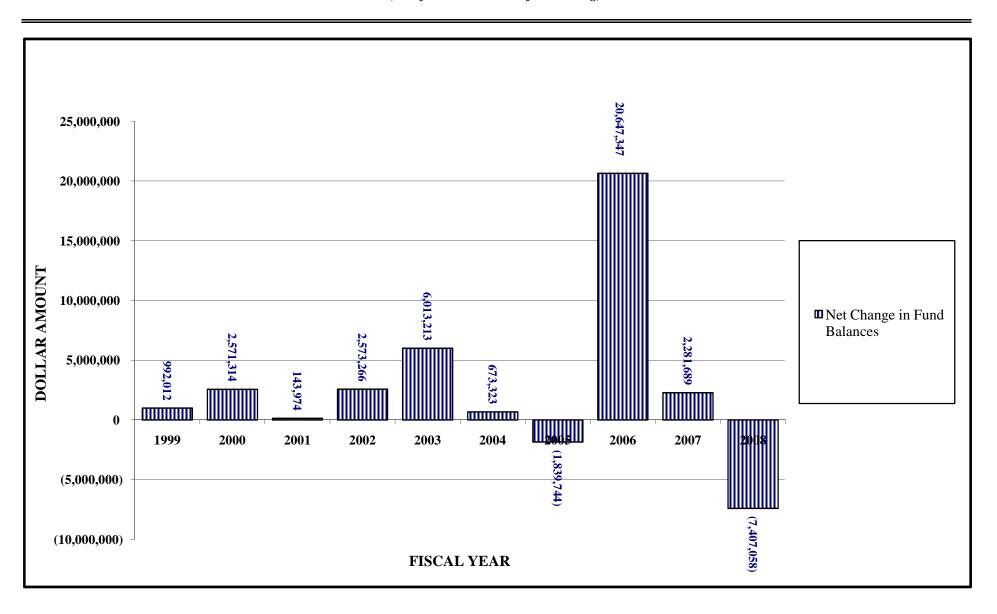


#### Gordon County, Georgia Changes in Fund Balances - Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

Revenues: Taxes Licenses and permits Intergovernmental Charges for services Fines and forfeitures Investment earnings Contributions and donations Miscellaneous	<b>1999</b> \$ 13,203,53 29,72 957,87 696,18 1,767,04 683,08 - 216,12	5 7 1 3 7	2000 14,236,834 30,700 669,157 1,183,465 1,588,271	\$	<b>2001</b> 13,941,800 33,575 450,176	\$	<b>2002</b> 19,027,092	\$	2003		2004		2005		2006		Restated 2007		2008
Taxes Licenses and permits Intergovernmental Charges for services Fines and forfeitures Investment earnings Contributions and donations	29,72 957,87 696,18 1,767,04 683,08	5 7 1 3 7	30,700 669,157 1,183,465 1,588,271	\$	33,575	\$		¢											
Taxes Licenses and permits Intergovernmental Charges for services Fines and forfeitures Investment earnings Contributions and donations	29,72 957,87 696,18 1,767,04 683,08	5 7 1 3 7	30,700 669,157 1,183,465 1,588,271	\$	33,575	\$		¢											
Licenses and permits Intergovernmental Charges for services Fines and forfeitures Investment earnings Contributions and donations	29,72 957,87 696,18 1,767,04 683,08	5 7 1 3 7	30,700 669,157 1,183,465 1,588,271	÷	33,575	φ			19,975,484	\$	21,999,116	\$	25,568,571	\$	28,764,203	\$	33,492,400	\$	35,030,402
Intergovernmental Charges for services Fines and forfeitures Investment earnings Contributions and donations	957,87 696,18 1,767,04 683,08	7 1 3 7	669,157 1,183,465 1,588,271				57,739	φ	58,469	φ	122,436	φ	359,160	φ	335,261	φ	408,700	φ	327,305
Charges for services Fines and forfeitures Investment earnings Contributions and donations	696,18 1,767,04 683,08	1 3 7	1,183,465 1,588,271		450,170		1,042,757		1,637,621		932,912		928,243		1,858,657		1,707,472		1,210,718
Fines and forfeitures Investment earnings Contributions and donations	1,767,04 683,08	3 7	1,588,271		934,666		1,496,128		3,174,704		1,678,164		1,618,877		1,993,700		2,092,143		2,128,120
Investment earnings Contributions and donations	683,08	7	· · ·		1,213,437		1,490,128		1,441,244		1,463,810		1,433,401		1,542,063		1,753,608		1,691,282
Contributions and donations	-				, ,		· · ·		275,433		, ,		, ,		, ,		2,245,923		
	216,12		753,852		455,929		420,706		275,455		219,980 18,000		458,631		1,105,657		2,245,925 6,242		1,521,085
	216,12	7	-		-		-		,		,		21,730		47,197				33,038
- And Contractor and		/	85,532		216,438		162,007		44,581		37,464		41,007		34,907		38,732		165,022
Total Revenues	\$ 17,553,57	1 \$	18,547,811	\$	17,246,021	\$	23,628,614	\$	26,631,531	\$	26,471,882	\$	30,429,620	\$	35,681,645	\$	41,745,220	\$	42,106,972
Expenditures:																			
General government	2,742,17	6	2,375,098		1,680,326		3,192,350		3,647,339		4,339,184		4,016,600		4,114,582		4,452,169		8,589,734
Judicial	1,411,06	9	1,580,925		1,349,716		1,781,935		2,075,528		2,058,732		2,273,154		2,446,353		2,751,368		2,753,016
Public safety	5,468,55	8	6,123,285		4,763,099		7,258,943		8,225,973		9,141,157		9,623,572		10,570,613		11,434,297		13,574,075
Highways and streets	4,236,92		5,182,027		3,228,714		3,856,471		3,804,233		3,160,446		3,109,863		3,360,857		2,902,711		2,969,361
Health and welfare	549,04		679,823		547,947		710,187		740,457		683,637		709,660		716,591		689,289		706,280
Culture and recreation	468,35		677,829		1,444,027		793,812		938,869		858,956		1,049,729		1,412,841		1,594,946		1,904,228
Conservation	120,53		150,780		78,347		93,040		103,009		105,975		129,215		131,209		132,851		123,050
Economic development	145,40		281,261		28,255		121,525		327,956		264,702		175,191		174,858		175,547		153,917
Planning and zoning	-	5	-		-		-		-		-		303,373		306,375		369,613		414,632
Capital outlay	974.29	6	3,433,504		3.070.742		3,666,688		5,719,604		3,778,443		9,376,940		12,395,936		10.734.014		25,520,674
Debt service:	)/ <del>4</del> ,2)	0	3,433,304		5,070,742		5,000,000		5,717,004		5,776,445		),570,740		12,375,750		10,754,014		25,520,074
Principal retirement	392,81	1	525,310		602,706		630,884		1,465,883		2,670,594		2,961,551		3,191,412		3,081,458		4,347,151
1	592,81	1	525,510		002,700		030,884		1,405,665		2,070,394		2,901,551				5,081,458		, ,
Debt issuance costs	-	_	-		-		-		-		-		-		352,758		-		364,321
Interest and fiscal charges	111,36		76,990		335,549		281,643		379,707		395,847		292,695		297,462		1,282,865		1,084,181
Total Expenditures	16,620,53	9	21,086,832		17,129,428		22,387,478		27,428,558		27,457,673		34,021,543		39,471,847		39,601,128		62,504,620
Excess (Deficiency) of Revenues	000.00		(2.520.021)		116 500		1.041.105		(202.022)		(005 501)		(2.501.022)		(2 500 202)				(20, 207, 640)
Over (Under) Expenditures	933,03	2	(2,539,021)		116,593		1,241,136		(797,027)		(985,791)		(3,591,923)		(3,790,202)		2,144,092		(20,397,648)
Other Financing Sources (Uses)																			
Transfers in	393,03		854,372		32,229		2,239,555		1,872,652		2,875,460		3,154,592		2,691,840		2,641,648		4,407,917
Transfers out	(394,83	7)	(854,373)		(32,231)		(1,125,590)		(2,572,599)		(2,933,079)		(3,123,434)		(2,691,840)		(2,516,648)		(4,467,917)
Inception of capital lease	-		5,000,000		3,709		161,901		7,486,634		1,424,213		555,000		23,360,495		-		12,847,639
Premium on debt issued	-		-		-		-		-		-		-		760,508		-		180,345
Sale of capital assets	60,78	6	110,336		-		-		23,553		283,867		4,492		36,348		12,597		22,606
Inception of loan	-		-		-		-		-		-		1,145,372		280,198		-		-
Compensation for loss of																			
capital assets	-		-		23,674		56,264		-		8,653		16,157		-		-		-
Total Other Financing																			
Sources (Uses)	58,98	0	5,110,335		27,381		1,332,130		6,810,240		1,659,114		1,752,179		24,437,549		137,597		12,990,590
Net Change in Fund Balances	\$ 992,01	2 \$	2,571,314	\$	143,974	\$	2,573,266	\$	6,013,213	\$	673,323	\$	(1,839,744)	\$	20,647,347	\$	2,281,689	\$	(7,407,058)
Debt Service as a % of																			
Noncapital Expenditures	3.5	%	3.6%		6.8%		5.0%		8.9%		13.9%		11.9%		12.6%		14.4%		15.3%

<sup>1</sup> Due to a change in the County's fiscal year from September 30 to June 30, the fiscal year 2001 includes only nine months of operation.

## Gordon County, Georgia Chart-Changes in Fund Balances - Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)



## Gordon County, Georgia Tax Revenues by Source - Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

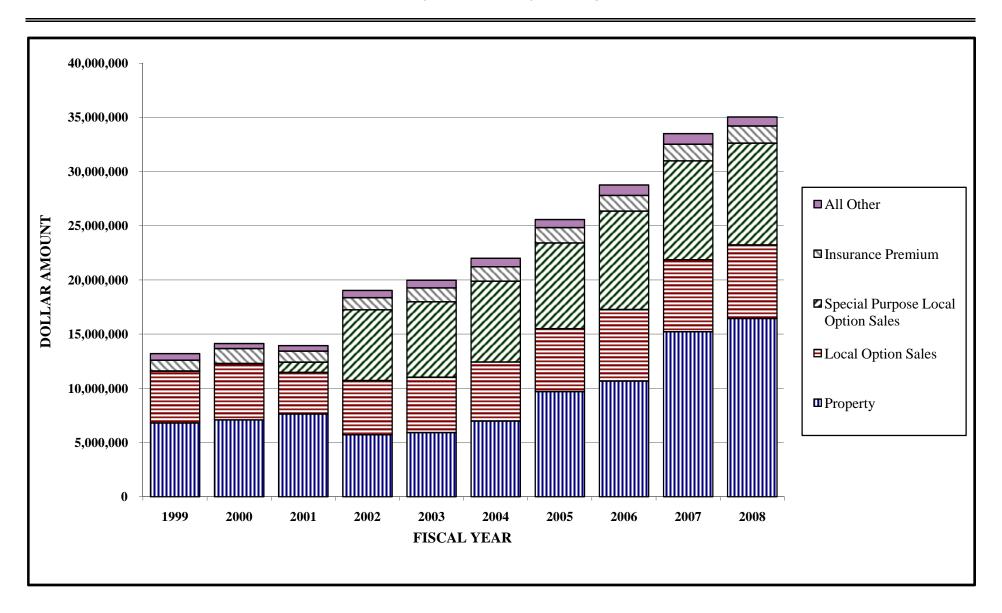
Fiscal Year	 Property	0	Local ption Sales	Special Purpose Local Option Sales		Insurance Premium		Alcoholic Beverage		]	Real Estate Fransfer	 Other <sup>1</sup>	 Total
1999	\$ 6,811,310	\$	4,791,066	\$	12,633	\$	979,848	\$	127,961	\$	247,107	\$ 233,606	\$ 13,203,531
2000	7,090,583		5,202,567		11,639		1,364,120		158,743		226,891	182,291	14,236,834
$2001^{2}$	7,634,095		3,841,514		946,563		1,015,185		130,874		209,038	164,531	13,941,800
2002	5,716,492		5,012,080		6,515,136		1,120,960		180,945		271,922	209,557	19,027,092
2003	5,924,572		5,113,269		6,943,394		1,292,932		195,841		314,561	190,915	19,975,484
2004	6,992,020		5,443,224		7,448,028		1,337,744		212,617		364,857	200,626	21,999,116
2005	9,696,357		5,804,586		7,915,484		1,424,679		207,587		308,127	211,751	25,568,571
2006	10,684,518		6,588,345		9,079,056		1,455,697		220,124		414,243	322,220	28,764,203
2007	15,228,615		6,638,290		9,121,192		1,530,684		214,256		471,818	287,545	33,492,400
2008	16,452,826		6,792,668		9,387,918		1,567,994		216,677		344,221	268,098	35,030,402
Percentage Change In Dollars Over													
10 Years	141.6%		41.8%		74212.7%		60.0%		69.3%		39.3%	14.8%	165.3%

#### Notes:

<sup>1</sup> Includes financial institution business taxes, franchise taxes and hotel/motel taxes.

 $^{2}$  Due to a change in the County's fiscal year from September 30 to June 30, the fiscal year 2001 only includes nine months of operation.

## Gordon County, Georgia Chart-Tax Revenues by Source - Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)



#### Gordon County, Georgia Fund Balances - Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

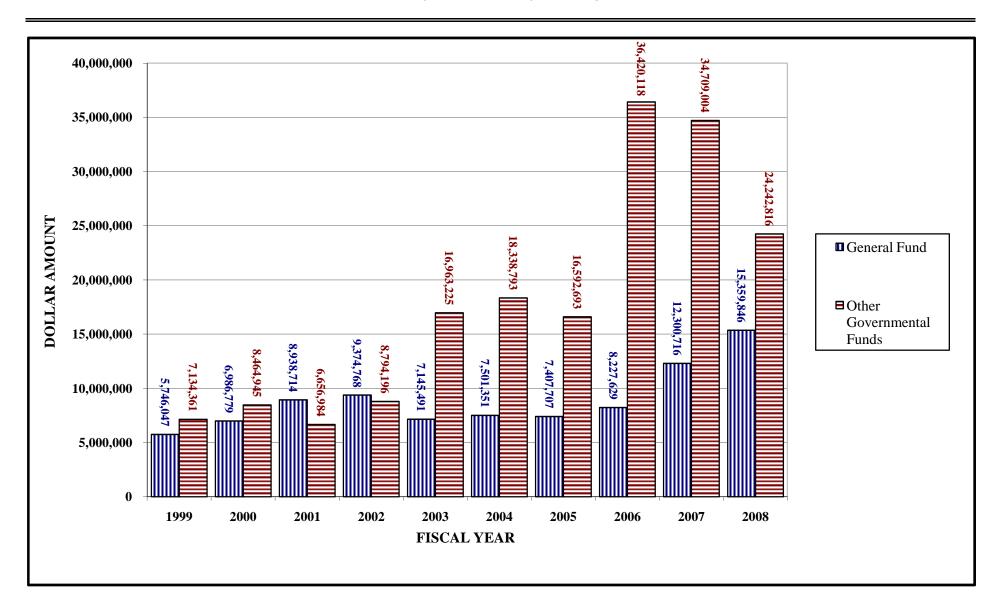
	Septem	her 3	0				In	ne 30			Restated	
	 1999	001 0	2000	 2001	2002	2003 <sup>1</sup>	2004	ne oo	2005	2006 <sup>2</sup>	2007	2008
General Fund Reserved Unreserved	\$ 834,871 4,911,176	\$	415,047 6,571,732	\$ 1,362,422 7,576,292	\$ 1,347,966 8,026,802	\$ 1,777,502 5,367,989	\$ 1,350,144 6,151,207	\$	847,891 6,559,816	\$ 234,258 7,993,371	\$ 280,356 12,020,360	\$ 331,008 15,028,838
Subtotal General Fund	 5,746,047		6,986,779	 8,938,714	 9,374,768	 7,145,491	 7,501,351		7,407,707	 8,227,629	 12,300,716	15,359,846
General Fund Percentage Change	 -1.2%		21.6%	 27.9%	 4.9%	 -23.8%	 5.0%		-1.2%	 11.1%	 49.5%	24.9%
All Other Governmental Funds Reserved Unreserved Special Revenue Funds Capital Projects Fund	 4,564,365 2,569,996		7,017,830 1,447,115	4,857,126 1,799,858	7,975,629 818,567 -	16,088,374 874,851 -	17,260,011 1,078,782		15,053,075 1,564,660 (25,042)	34,598,337 1,821,781	32,631,382 2,077,622	20,913,489 3,329,327
Subtotal All Other Governmental Funds	 7,134,361		8,464,945	 6,656,984	8,794,196	16,963,225	18,338,793		16,592,693	 36,420,118	 34,709,004	24,242,816
<b>Total Governmental Funds</b> Reserved Unreserved	 5,399,236 7,481,172		7,432,877 8,018,847	 6,219,548 9,376,150	 9,323,595 8,845,369	 17,865,876 6,242,840	 18,610,155 7,229,989		15,900,966 8,099,434	 34,832,595 9,815,152	 32,911,738 14,097,982	21,244,497 18,358,165
Total Governmental Funds	\$ 12,880,408	\$	15,451,724	\$ 15,595,698	\$ 18,168,964	\$ 24,108,716	\$ 25,840,144	\$	24,000,400	\$ 44,647,747	\$ 47,009,720	\$ 39,602,662
All Governmental Funds Percentage Change	 8.3%		20.0%	 0.9%	 16.5%	 32.7%	 7.2%		-7.1%	 86.0%	 5.3%	-15.8%

#### Notes:

<sup>1</sup> Gordon County entered into a \$7,300,000 capital lease agreement for the purpose of constructing recreational facilities at Sonoraville and Salacoa park.

 $^2$  Gordon County entered into a \$22,305,000 certificate of participation agreement for the purpose of constructing a new judicial complex and fire station.

## Gordon County, Georgia Chart-Fund Balances - Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)



### Gordon County, Georgia Taxable Assessed Value and Estimated Actual Value of Property Last Ten Fiscal Years

					Conservation	Amounts	Motor Vehicles		Lange	Total Taxable	Total	Estimated	Annual
Fiscal	Residential	Commercial	Industrial	Agricultural	Use	Utility	and Mobile	Other	Less: Tax Exempt	Assessed	Direct Tax	Actual	Annual Percentage
Year	Property	Property	Property	Property	Property	Property	Homes	Property	Property	Value <sup>1</sup>	Rate <sup>2</sup>	Value	Change
1000	\$ 200 AC1 024	¢ 1 40 220 000	¢ 260 100 546	###########	#######################################	\$ <b>25 262 686</b>	¢06 455 076	¢ 5 204 020	¢ 42.657.242	¢ 001 540 500	7.060	¢ 2 202 856 215	7 40/
1999	\$328,461,834	\$140,228,880	\$ 260,108,546			\$25,362,686	\$96,455,976	\$ 5,304,038	\$ 43,657,242	\$ 921,542,526	7.060	\$ 2,303,856,315	7.4% 4.5%
2000	345,546,633	165,950,287	252,723,587	71,315,766	39,259,969	30,721,365	100,481,753	6,400,931 5,874,010	49,421,723	962,978,568	7.650	2,407,446,420	4.5% 7.6%
2001	366,393,489	176,132,833	284,502,303	71,046,895	40,793,161	30,677,101	110,150,712	5,874,010	49,480,825	1,036,089,679	7.620	2,590,224,198	
2002	417,690,056	195,469,395	288,085,202	68,800,318	40,969,436	30,821,337	122,201,115	7,378,686	51,593,835	1,119,821,710	5.030	2,799,554,275	8.1%
2003	471,210,618	196,702,696	278,200,092	82,174,784	64,979,644	35,130,246	128,612,640	9,581,702	75,096,846	1,191,495,576	4.830	2,978,738,940	6.4%
2004	499,356,103	214,544,350	276,291,379	78,116,031	73,991,893	34,124,627	131,433,508	8,585,787	83,475,034	1,232,968,644	5.540	3,082,421,610	3.5%
2005	526,124,675	222,444,202	285,162,625	92,387,199	94,195,480	35,462,615	125,339,691	7,877,870	102,332,858	1,286,661,499	7.570	3,216,653,748	4.4%
2006	557,104,104	245,473,587	302,716,558	##########	99,782,243	31,834,311	132,977,332	7,370,507	135,961,314	1,351,382,245	7.570	3,378,455,613	5.0%
2007	593,292,072	282,099,758	319,730,482	****	###########	34,565,238	126,230,411	7,410,965	136,839,066	1,449,968,701	10.671	3,624,921,753	7.3%
2008	663,497,362	350,392,522	341,796,467	#############	###########	33,840,118	131,895,052	7,648,249	198,608,024	1,604,982,038	10.174	4,012,455,095	10.7%
% Increase													
Over Ten													
Years	102%	150%	31%	79%	295%	33%	37%	44%	355%	74%		74%	
				P	ercentages of To	otal					_		
1999	34.0%	14.5%	26.9%	7.5%	3.8%	2.6%	10.0%	0.5%	4.7%	95.3%			
2000	34.1%	16.4%	25.0%	7.0%	3.9%	3.0%	9.9%	0.6%	5.1%	94.9%			
2001	33.8%	16.2%	26.2%	6.5%	3.8%	2.8%	10.1%	0.5%	4.8%	95.2%			
2002	35.7%	16.7%	24.6%	5.9%	3.5%	2.6%	10.4%	0.6%	4.6%	95.4%			
2003	37.2%	15.5%	22.0%	6.5%	5.1%	2.8%	10.2%	0.8%	6.3%	93.7%			
2004	37.9%	16.3%	21.0%	5.9%	5.6%	2.6%	10.0%	0.7%	6.8%	93.2%			
2005	37.9%	16.0%	20.5%	6.7%	6.8%	2.6%	9.0%	0.6%	8.0%	92.0%			
2006	37.5%	16.5%	20.4%	7.4%	6.7%	2.1%	8.9%	0.5%	10.1%	89.9%			
2007	37.4%	17.8%	20.1%	7.3%	6.7%	2.2%	8.0%	0.5%	9.4%	90.6%			
2008	36.8%	19.4%	19.0%	7.2%	8.0%	1.9%	7.3%	0.4%	12.4%	87.6%			

Source:

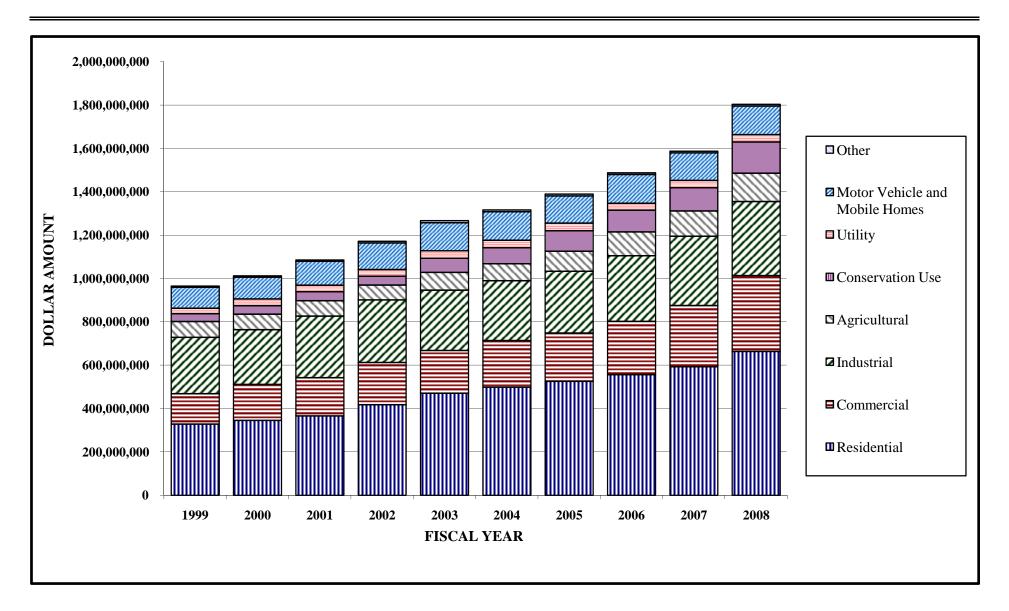
<sup>1</sup> Georgia Department of Revenue, Tax Digest Consolidation Summary

#### Notes:

<sup>1</sup>All property is assessed at 40% of fair market value.

<sup>2</sup> Tax rates expressed in rate per \$1,000.

## Gordon County, Georgia Chart-Taxable Assessed Value - Before Tax Exempt Property Last Ten Fiscal Years



## Gordon County, Georgia Direct, Overlapping and Underlying Property Tax Rates Last Ten Fiscal Years (rate per \$1,000 of assessed taxable value)

	Direct	Overlapping	<b>Underlying Rates</b> <sup>1</sup>					
Fiscal Year	County Rate	State of Georgia <sup>2</sup>	City of Calhoun	City of Calhoun Schools <sup>3</sup>	City of Fairmont	City of Plainville	Gordon County Schools	
1999	7.060	0.250	1.950	12.550	6.450	6.940	17.520	
2000	7.650	0.250	1.950	13.050	6.450	6.940	14.480	
2001	7.620	0.250	1.700	13.550	6.450	6.940	17.430	
2002	5.030	0.250	1.580	14.450	5.880	6.940	16.200	
2003	4.830	0.250	1.570	14.570	5.880	6.940	15.140	
2004	5.540	0.250	1.540	14.710	5.880	6.940	16.850	
2005	7.570	0.250	1.500	14.950	5.880	6.940	16.580	
2006	7.570	0.250	1.750	13.660	5.880	6.940	16.580	
2007	10.671	0.250	1.670	14.580	5.880	6.940	16.302	
2008	10.174	0.250	1.615	14.080	5.880	6.940	16.302	

#### Source:

<sup>1</sup> Georgia Department of Revenue, Property Tax Division

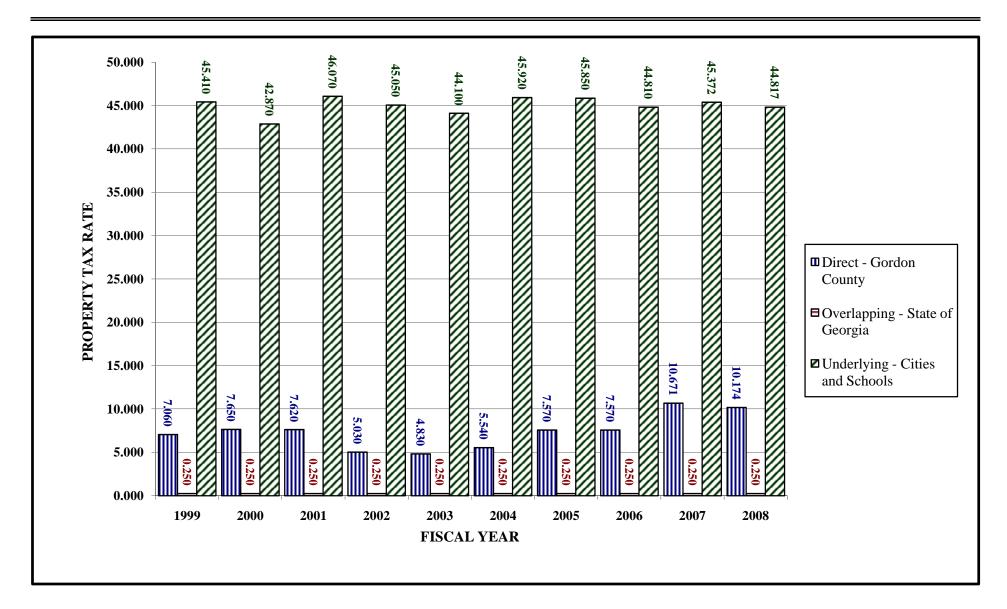
#### Notes:

<sup>1</sup> Underlying rates are those of the City of Calhoun, City of Calhoun Schools, City of Fairmount, City of Plainville, and the Gordon County Schools that apply to property owners within Gordon County.

<sup>2</sup> The State of Georgia levies one quarter of one mill on each county's taxable property to help finance their certification of each Georgia County's tax digests.

<sup>3</sup> The City of Calhoun levies the property taxes for the City school system.

Gordon County, Georgia Chart-Direct, Overlapping and Underlying Property Tax Rates Last Ten Fiscal Years (rate per \$1,000 of assessed taxable value)



## Gordon County, Georgia Property Tax Levies and Collections Last Ten Fiscal Years (cash basis of accountng)

Fiscal Year	Т	axes Levied	Collected V Fiscal Year		C	Collections Total Collections to Date			tions to Date	Total Uncollected Taxes			
Ended June 30,	I	for the Fiscal Year	 Amount	Percentage of Levy	in	Subsequent Years		Amount	Percentage of Levy	A	mount	Percentage of Levy	
1999	\$	6,506,090	\$ 6,089,050	93.59%	\$	405,442	\$	6,494,492	99.82%	\$	11,598	0.18%	
2000		7,366,786	6,932,882	94.11%		409,156		7,342,038	99.66%		24,748	0.34%	
2001		7,895,003	7,409,460	93.85%		431,704		7,841,164	99.32%		53,839	0.68%	
2002		5,632,703	5,215,320	92.59%		389,785		5,605,105	99.51%		27,598	0.49%	
2003		5,754,924	5,332,513	92.66%		399,166		5,731,679	99.60%		23,245	0.40%	
2004		6,830,646	6,370,944	93.27%		427,378		6,798,322	99.53%		32,324	0.47%	
2005		9,740,028	9,146,860	93.91%		517,210		9,664,070	99.22%		75,958	0.78%	
2006		10,229,964	9,440,250	92.28%		672,099		10,112,349	98.85%		117,615	1.15%	
2007		15,472,616	13,971,873	90.30%		1,214,778		15,186,651	98.15%		285,965	1.85%	
2008		16,329,087	14,620,762	89.54%		-		14,620,762	89.54%	1	1,708,325	10.46%	

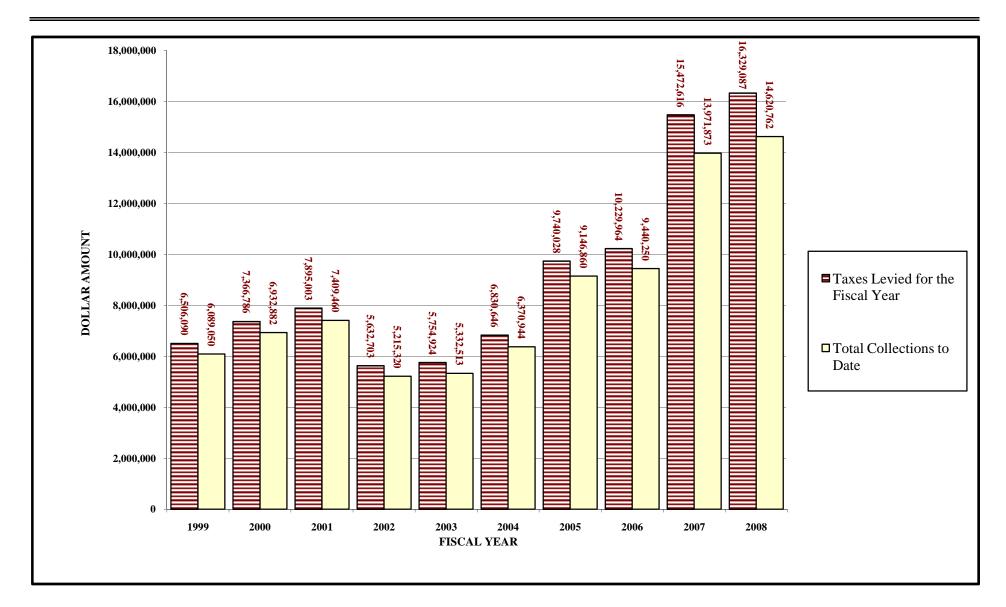
#### Source:

Gordon County Tax Commissioner's Office.

#### Note:

<sup>1</sup> The amounts reported in the uncollected taxes column are cumulative totals for all tax levies as of the end of each fiscal year.

## Gordon County, Georgia Chart-Property Tax Levies and Collections Last Ten Fiscal Years (cash basis of accounting)



#### Gordon County, Georgia Principal Property Taxpayers Fiscal Years Ended June 30, 2008 and 1999

	2008					1999		
Principal Taxpayer		Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Principal Taxpayer	 Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
Shaw Industries Group Inc.	\$	72,721,116	1	4.53%	Aladdin Manufacturing Corp	\$ 38,038,401	1	4.12%
Aladdin Manufacturing Corp		46,285,974	2	2.88%	Carriage Industries Inc	22,902,836	2	2.48%
Faus Group Inc.		34,846,980	3	2.17%	Outboard Marine Corp	15,759,696	3	1.71%
Kobelco Construction		32,887,266	4	2.05%	Kobelco America Inc	14,616,438	4	1.58%
Mohawk Industries		32,348,259	5	2.02%	Mannington Carpets	13,080,943	5	1.42%
Mannington Commercial		16,870,472	6	1.05%	American Rug Craftsman	12,322,060	6	1.33%
Pine Hall Brick Inc		12,274,985	7	0.76%	Crown Crafts Inc	12,246,546	7	1.33%
Springbank LLC		10,777,242	8	0.67%	Prime Outlets at Calhoun	9,585,228	8	1.04%
Mohawk Industries (ARC Plants)		9,055,884	9	0.56%	Bellsouth Telecommunication	6,782,058	9	0.73%
North Georgia EMC		9,003,145	10	0.56%	American Weavers	 6,349,709	10	0.69%
Total Principal Taxpayers		277,071,323		17.26%		151,683,915		16.43%
All Other Taxpayers	1	,327,910,715		82.74%		 772,400,132		83.57%
Total	<b>\$</b> 1	,604,982,038		100.00%		\$ 924,084,047		100.00%

#### Source:

Gordon County Tax Commissioner's Office

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## Gordon County, Georgia Direct, Overlapping and Underlying Sales Tax Rates Last Ten Fiscal Years

	Di	irect	Overlapping	Underlying	Total
Fiscal	Gordo	n County	State of	Gordon County	Direct, Overlapping
Year	LOST	SPLOST <sup>1</sup>	Georgia	Schools <sup>2</sup>	and Underlying Rate
1999	1.00%	-	4.00%	1.00%	6.00%
2000	1.00%	-	4.00%	1.00%	6.00%
2001	1.00%	1.00%	4.00%	1.00%	7.00%
2002	1.00%	1.00%	4.00%	1.00%	7.00%
2003	1.00%	1.00%	4.00%	1.00%	7.00%
2004	1.00%	1.00%	4.00%	1.00%	7.00%
2005	1.00%	1.00%	4.00%	1.00%	7.00%
2006	1.00%	1.00%	4.00%	1.00%	7.00%
2007	1.00%	1.00%	4.00%	1.00%	7.00%
2008	1.00%	1.00%	4.00%	1.00%	7.00%

#### Source:

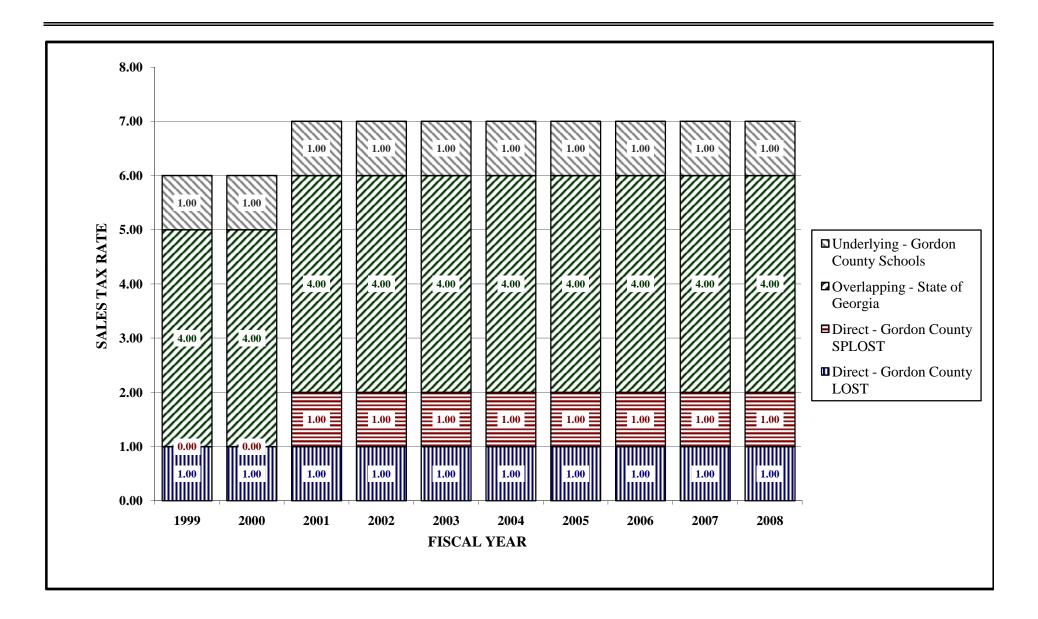
<sup>1</sup> Georgia Department of Revenue, Sales and Use Tax Division.

#### Notes:

<sup>1</sup> The previous special purpose local option sales tax was approved effective April 1, 2001 and expired March 31, 2006. The current special purpose local option sales tax was approved effective April 1, 2006 and expires March 31, 2012.

<sup>2</sup>Effective January 1, 2004, the Gordon County Board of Education began levying a 1% education special purpose sales tax. The current tax was approved effective July 1, 2002 and expired June 30, 2007.

## Gordon County, Georgia Chart-Direct, Overlapping and Underlying Sales Tax Rates Last Ten Fiscal Years



# Gordon County, Georgia Taxable Sales by Category Calendar Year

	2004		2005		2006		2007	
	Amount	Percent	Amount	Percent	Amount	Percent	Amount	Percent
Category:								
Food	\$ 202,336,294	26.84%	\$ 229,479,330	28.09%	\$ 263,668,725	28.24%	\$ 266,367,180	28.87%
General	127,184,616	16.86%	119,028,388	14.57%	130,658,021	13.99%	133,137,354	14.43%
Automotive	105,727,771	14.01%	103,784,171	12.70%	125,588,081	13.45%	127,872,364	13.86%
Utilities	81,059,723	10.74%	85,379,904	10.45%	102,568,352	10.98%	101,143,479	10.96%
Home	49,214,233	6.52%	56,428,268	6.91%	72,328,857	7.75%	71,209,452	7.72%
Lumber	60,901,578	8.07%	77,460,636	9.48%	68,947,268	7.38%	61,643,192	6.68%
Miscellaneous	41,742,067	5.53%	49,635,004	6.07%	54,119,166	5.80%	48,488,363	5.25%
Apparel	29,374,697	3.89%	39,012,999	4.77%	41,906,426	4.49%	41,698,856	4.52%
Manufacturing	25,800,415	3.42%	25,187,736	3.08%	37,578,602	4.02%	34,536,234	3.74%
Miscellaneous	31,061,956	4.12%	31,738,678	3.88%	36,392,180	3.90%	36,628,897	3.97%
Total	\$ 754,403,350	100.00%	\$ 817,135,114	100.00%	\$933,755,678	100.00%	\$922,725,371	100.00%
Dollar increase from	n							
previous year			\$ 62,731,764		\$116,620,564		\$ (11,030,307)	
Percent increase fro	m							
previous year			8.32%		14.27%		-1.18%	

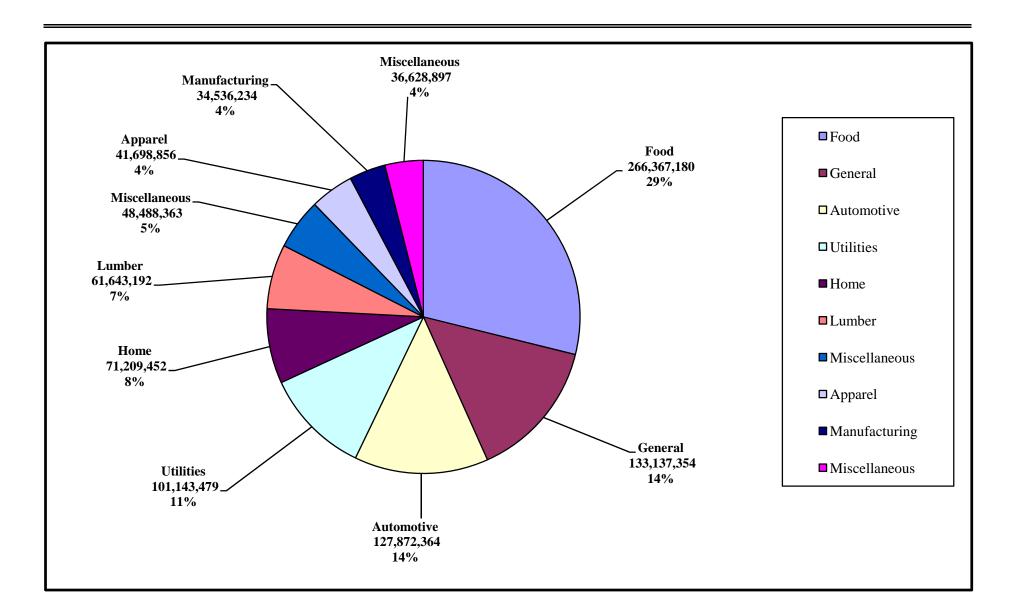
#### Source:

Georgia Department of Revenue

#### Note:

<sup>1</sup> Information prior to calendar year 2004 is not available.

#### Gordon County, Georgia Chart-Taxable Sales by Category Calendar Year - 2007



# Gordon County, Georgia Ratios of Total Debt Outstanding by Type Last Ten Fiscal Years

	iscol Conitol			Governmental Activities						Percentage	Tota	al Debt
Fiscal		Capital		Notes			of Personal			Per		
Year		Leases		Payable		Total <sup>3</sup>	Income	Population	Ca	Capita		
1999	\$	1,112,000	\$	-	\$	1,112,000	0.12%	43,354	1 \$	26		
2000		5,678,000		-		5,678,000	0.58%	44,104	1	129		
2001		4,986,524		-		4,986,524	0.47%	45,735	1	109		
2002		4,480,230		-		4,480,230	0.43%	46,707	1	96		
2003		10,500,981		-		10,500,981	0.96%	47,800	1	220		
2004		9,254,600		-		9,254,600	0.78%	49,018	1	189		
2005		6,848,049		1,145,372		7,993,421	0.64%	50,227	1	159		
2006		27,017,131		-		27,017,131	2.09%	51,419	1	525		
2007		23,935,673		-		23,935,673	1.79%	52,044	1	460		
2008		32,436,161		-		32,436,161	2.33%	53,740	2	604		

#### Sources:

<sup>1</sup>U.S. Census Bureau

<sup>2</sup> Trend analysis

#### Note:

 $^{3}$  Details regarding the County's outstanding debt can be found in the notes to the basic financial statements.

#### Gordon County, Georgia Direct and Overlapping Debt June 30, 2008

<u>Governmental Unit</u>	Debt Outstanding	Estimated Percentage Applicable <sup>4</sup>	Estimated Share of Overlapping Debt
Debt Repaid With Property Taxes and Sales Taxes			
Overlapping Debt <sup>3</sup>			
Gordon County Board of Education <sup>1</sup>	\$ 25,000,000	100.0%	\$ 25,000,000
City of Calhoun <sup>2</sup>	15,896,900	100.0%	15,896,900
County Direct Debt			
Debt repaid with property taxes	14,066,161	100.0%	14,066,161
Debt repaid with sales taxes	18,370,000	100.0%	18,370,000
Total Direct and Overlapping Debt			\$ 73,333,061
Sources:			
<sup>1</sup> Gordon County Board of Education			
<sup>2</sup> City of Calhoun			

Notes:

<sup>3</sup> Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the County.

<sup>4</sup> For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using assessed property values. Applicable percentages were estimated by determining the portion of another government unit's assessed value that is within the County's boundaries and dividing it by each unit's total assessed value.

## Gordon County, Georgia Legal Debt Margin Information Last Ten Fiscal Years

-										
	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
Assessed Value-Bond Digest	\$ 965,199,768	\$1,012,400,291	\$ 1,085,570,504	\$ 1,171,415,545	\$ 1,266,592,422	\$ 1,316,443,678	\$ 1,388,994,357	\$ 1,487,343,559	\$ 1,586,807,767	\$ 1,803,590,062
Legal Debt Margin										
Debt limit (10% of assessed value)	\$ 96,519,977	\$ 101,240,029	\$ 108,557,050	\$ 117,141,555	\$ 126,659,242	\$ 131,644,368	\$ 138,899,436	\$ 148,734,356	\$ 158,680,777	\$ 180,359,006
Debt applicable to limit: General obligation bonds Less: Amount reserved for repayment of general	-	-	-	-	-	-	-	-	-	-
obligation debt										
Total debt applicable to limit									-	
Legal debt margin	\$ 96,519,977	\$ 101,240,029	\$ 108,557,050	\$ 117,141,555	\$ 126,659,242	\$ 131,644,368	\$ 138,899,436	\$ 148,734,356	\$ 158,680,777	\$ 180,359,006
As a percentage of debt limit	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%

#### Note:

<sup>1</sup> Under Article 9, Section 5, Paragraph 1 of the State of Georgia Constitution, the County's outstanding general obligation debt should not exceed 10% of the assessed valuation of taxable property within the County.

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# Gordon County, Georgia Demographic and Economic Statistics Last Ten Years

Year	Population		(thousands of dollars) <b>Personal</b> <b>Income</b>		Per Capita Income		Median Age	School Enrollment	_	Unemployment Rate	
1999	43,354	1	\$ 919,573	2	\$ 21,211	2	32.4	5,569	3	4.8%	4
2000	44,104	1	975,022	2	21,971	2	34.1	6,095	3	3.3%	4
2001	45,735	1	1,050,452	2	22,968	2	34.1	5,730	3	5.2%	4
2002	46,707	1	1,054,055	2	22,567	2	34.1	5,845	3	4.9%	4
2003	47,800	1	1,099,284	2	22,987	2	34.1	6,259	3	4.7%	4
2004	49,018	1	1,183,533	2	24,156	2	34.1	6,491	3	4.3%	4
2005	50,227	1	1,256,016	2	25,007	2	34.1	6,645	3	5.4%	4
2006	51,419	1	1,291,961	2	25,387	2	34.1	6,829	3	4.7%	4
2007	52,044	1	1,340,846	5	25,740	5	34.1	6,815	3	4.4%	4
2008	53,740	5	1,394,792	5	26,391	5	34.1	6,870	3	6.8%	4

## Sources:

<sup>1</sup>U.S. Census Bureau

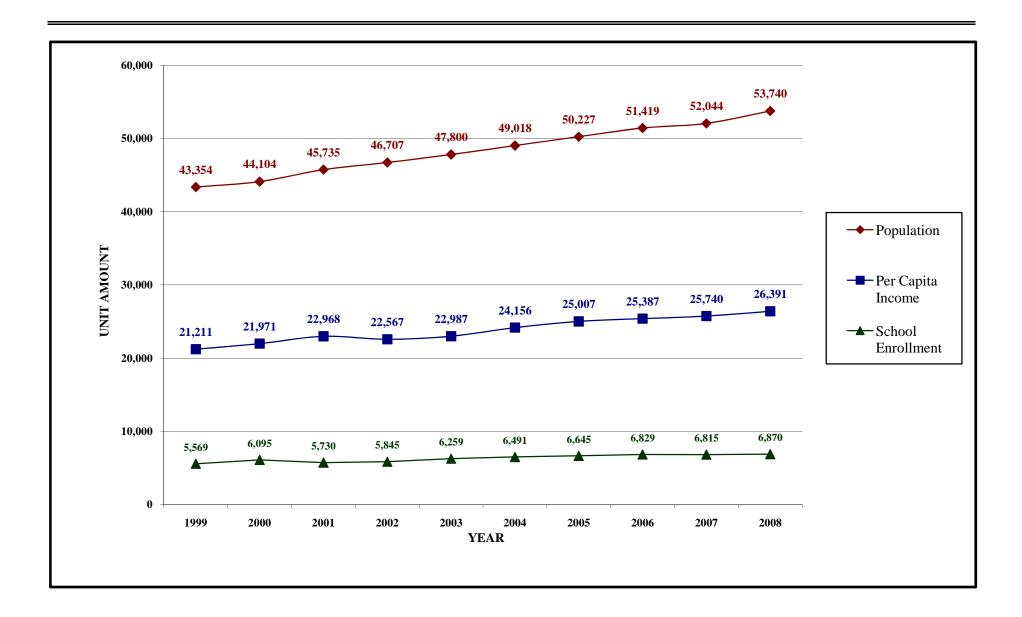
<sup>2</sup> U.S. Department of Commerce-Bureau of Economic Analysis

<sup>3</sup>Gordon County Board of Education

<sup>4</sup>Georgia Department of Labor

<sup>5</sup> Trend analysis

## Gordon County, Georgia Chart-Population, Per Capita Income and School Enrollment Last Ten Years



# Gordon County, Georgia Principal Employers For the Fiscal Years Ended June 30, 2008 and 2000<sup>3</sup>

		2008				2000	
Employer	Number of Employees	Rank	Percentage of Total County Employment	Employer	Number of Employees	Rank	Percentage of Total County Employment
Mohawk Industries	2,818	1	11.14%	Mohawk Industries	1,571	1	7.63%
Shaw Industries	1,794	2	7.09%	Carriage Carpets	978	2	4.75%
Gordon County Schools	1,153	3	4.56%	American Rug Craftsman	800	3	3.89%
Gordon Hospital	650	4	2.57%	Mannington	700	4	3.40%
Mannington	536	5	2.12%	Bretlin Industry	606	5	2.94%
Calhoun City Schools	463	6	1.83%	American Weavers	600	6	2.91%
Apache Mills	400	7	1.58%	OMC	550	7	2.67%
Beaulieu Group	382	8	1.51%	Gordon County Schools	550	8	2.67%
Gordon County Government	379	9	1.50%	Crown Crafts, Inc.	520	9	2.53%
Calhoun City Government	355	10	1.40%	Georgia Tufters	450	10	2.19%
Total Principal Employers	8,930		35.30%		7,325		35.58%
Other Employers	16,366		64.70%		13,260		64.42%
Total Employment	25,296		100.00%		20,585		100.00%

# Sources:

<sup>1</sup> Gordon County Chamber of Commerce

<sup>2</sup> Georgia Department of Labor

### Note:

<sup>3</sup> 1999 data not available.

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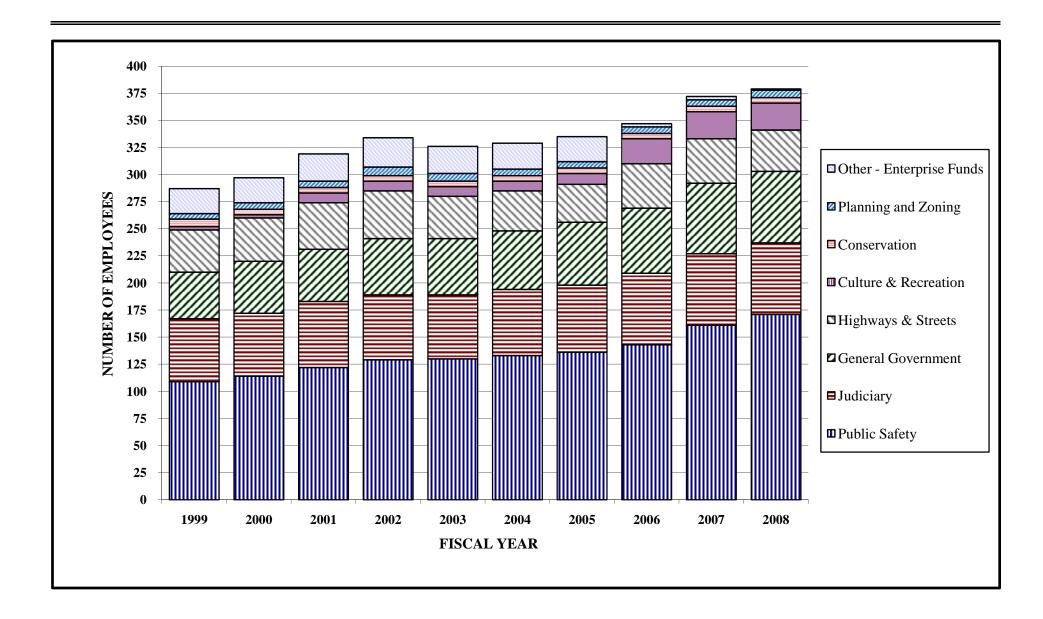
## Gordon County, Georgia County Employees by Function/Program Last Ten Fiscal Years

					scal Year En					
Function/program	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
General Government										
Board of Commissioners	5	5	5	5	5	5	5	5	5	5
County Attorney	1	1	1	1	1	1	1	1	1	1
County Clerk	1	1	1	1	1	1	1	1	1	1
Human Resources	1	1	2	2	2	2	2	2	2	2
Finance	5	8	7	6	6	6	7	7	- 7	- 7
Information Technology	-	1	1	1	1	1	2	3	3	3
GIS	-	-	-	-	-	-	-	-	1	1
Administration	2	2	2	2	2	2	2	2	3	4
Voter Registration	2	2	2	2	2	2	2	2	2	2
Tax Commissioner	16	15	16	15	15	16	16	16	16	16
Tax Assessor	8	9	8	9	9	9	11	11	11	11
Buildings and Grounds	2	3	3	2	2	3	3	4	6	6
Fleet Management	-	-	-	6	6	6	6	6	7	7
Total General Government	43	48	48	52	52	54	58	60	65	66
Judiciary										
Victim Advocacy	-	1	2	2	2	2	2	3	2	2
Probate Court	4	4	4	4	4	4	5	5	5	5
Juvenile Court	7	7	7	6	5	7	7	7	7	7
Superior Court	17	16	16	16	16	16	16	20	20	20
Magistrate Court	10	10	10	10	10	10	10	10	10	10
Clerk of Superior Court	10	10	11	11	11	11	11	10	10	10
District Attorney	10	10	11	11	11	11	11	11	12	12
Total Courts	58	58	61	60	59	61	62	66	66	66
Public Safety										
Sheriff's Department	34	35	40	43	44	45	48	49	50	50
Jail	35	38	34	31	30	30	32	37	37	46
Emergency Management	2	2	2	2	2	2	2	2	2	2
Animal Control	2	2	3	3	2	2	2	2	4	4
Coroner	2	2	2	2	2	2	2	2	2	3
Fire Department	24	24	29	30	29	29	29	29	44	44
E-911	10	11	12	18	21	23	21	22	22	22
Total Public Safety	109	114	122	129	130	133	136	143	161	171
Highway & Streets										
Public Works	39	40	43	44	39	37	35	41	41	38
Total Highway & Streets	39	40	43	44	39	37	35	41	41	38
Culture & Recreation										
Senior Center	1	1	1	2	2	2	2	2	2	2
Salacoa Creek Park	2	2	2	1	1	1	2	9	10	10
Recreation Department	-	-	6	6	6	6	6	12	13	13
Total Culture & Recreation	3	3	9	9	9	9	10	23	25	25
Conservation										
County Extension Service	5	5	5	5	5	5	5	5	5	5
Soil & Erosion	2	-	-	-	-	-	-	-	-	-
Total Conservation	7	5	5	5	5	5	5	5	5	5
Planning & Zoning										
Building, Planning, and Development	4	5	5	6	6	5	5	5	5	6
Ordinance Enforcement	1	1	1	2	1	1	1	1	1	1
Total Planning & Zoning	5	6	6	8	7	6	6	6	6	7
Chert Mine										
Chert Mine	3	3	3	3	3	3	3	3	3	1
Total Chert Mine	3	3	3	3	3	3	3	3	3	1
Solid Waste Management										
Solid Waste Management	8	9	11	11	10	10	10	-	-	-
Compactor Sites	8	8	8	8	8	7	8	-	-	-
Recycling	4	3	3	5	4	4	2	-	-	_
Total Solid Waste Management	20	20	22	24	22	21	20	-		-
Total	287	297	319	334	326	329	335	347	372	379
	207	271	517	554	520	547	555	577	512	517

Source:

<sup>1</sup> County Human Resources Department

## Gordon County, Georgia Chart-County Employees by Function/Program Last Ten Fiscal Years



# Gordon County, Georgia Operating Statistics by Function/Program Last Ten Fiscal Years

				I	liscal Year Er	nded June 30,				
	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
Function/program										
Fire										
Emergency responses	3,013	3,616	2,598	3,234	3,233	3,415	3,217	2,945	3,482	2,912
Fires extinguished	534	692	620	624	720	861	808	967	908	600
Inspections	408	544	680	1,058	569	618	713	1,234	1,188	864
Refuse collection										
Refuse collected (tons per day)	246.8	341.0	188.6	266.0	172.8	148.6	133.4	141.8	730.5	874.3
Recyclables collected (tons per day)	4.03	4.95	4.73	5.19	6.77	6.70	7.01	6.67	6.55	10.62
Streets and highways										
Resurfacing (miles)	45.62	39.84	52.95	35.73	43.41	49.35	40.55	47.83	43.96	20.75
Library										
Volumes in collection	41,802	46,903	52,134	59,677	61,783	66,766	72,667	72,000	84,635	84,635
Total volumes borrowed	81,466	56,997	51,112	56,997	69,188	76,366	78,003	103,704	106,655	128,391

## Source:

<sup>1</sup> Various County Departments.

# Gordon County, Georgia Capital Asset and Infrastructure Statistics by Function/Program Last Ten Fiscal Years

				Fis	cal Year En	ded June 30	,			
	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
Function/program	_									
Fire stations	11	11	11	11	11	11	11	11	11	11
Refuse collection										
Collection trucks	1	1	1	2	2	2	2	2	2	2
Streets and highways										
Streets (miles)	- 1	- 1	603	603	528	549	550	562	547	542
Traffic signals	1	1	1	1	1	1	1	-	-	-
Parks and recreation										
Acreage	365	365	445	445	445	445	445	445	445	445

#### Source:

<sup>1</sup> Various County Departments.

# Note:

<sup>1</sup>Information unavailable

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