

### IRWIN COUNTY BOARD OF EDUCATION OCILLA, GEORGIA

ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2011 (Including Independent Auditor's Reports)



#### IRWIN COUNTY BOARD OF EDUCATION

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FINDINGS AND QUESTIONED COSTS

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

SECTION I

FINANCIAL



#### **DEPARTMENT OF AUDITS AND ACCOUNTS**

270 Washington Street, S.W., Suite 1-156 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

July 31, 2012

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Irwin County Board of Education

INDEPENDENT AUDITOR'S COMBINED REPORT ON BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION - SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### Ladies and Gentlemen:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information (Exhibits A through H) of the Irwin County Board of Education, as of and for the year ended June 30, 2011, which collectively comprise the Board's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Irwin County Board of Education's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Irwin County Board of Education, as of June 30, 2011, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The Irwin County Board of Education has not presented Management's Discussion and Analysis that accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not to be part of, the basic financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated July 31, 2012, on our consideration of the Irwin County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual, as presented on page 25, is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Irwin County Board of Education's financial statements as a whole. The accompanying supplementary information consists of Schedules 2 through 5, which includes the Schedule of Expenditures of Federal Awards as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* are presented for purposes of additional analysis and are not a required part of the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

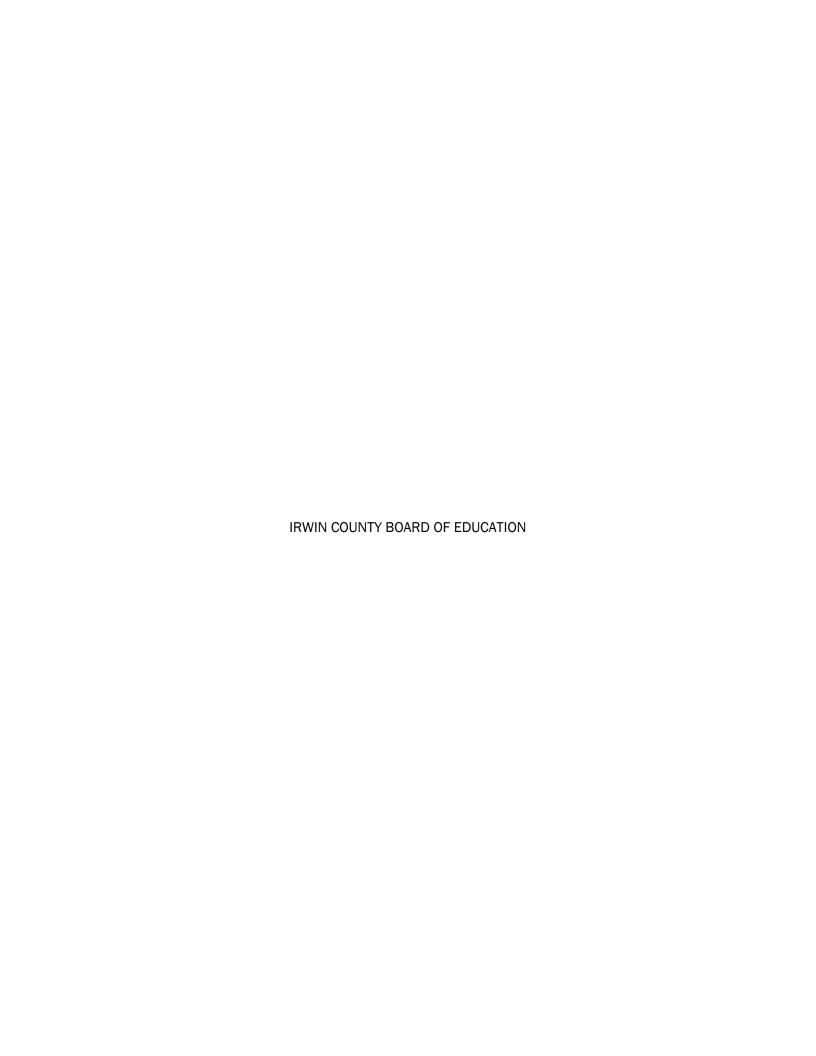
A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

Breg & Briggin

Greg S. Griffin State Auditor

GSG:as 2011ARL-11



#### IRWIN COUNTY BOARD OF EDUCATION STATEMENT OF NET ASSETS JUNE 30, 2011

		GOVERNMENTAL ACTIVITIES
<u>ASSETS</u>		
Cash and Cash Equivalents	\$	4,622,374.63
Investments		2,039.45
Accounts Receivable, Net		
Interest		3.93
Taxes		467,757.59
State Government		1,252,643.47
Federal Government Other		165,997.44 35,673.11
Inventories		4,205.84
Capital Assets, Non-Depreciable		5,926,064.00
Capital Assets, Depreciable (Net of Accumulated Depreciation)		17,001,093.00
Total Assets	<del></del>	29,477,852.46
Total Assets	Ψ_	23,411,032.40
<u>LIABILITIES</u>		
Accounts Payable	\$	15,350.98
Salaries and Benefits Payable		1,762,235.65
Interest Payable		47,549.60
Contracts Payable		194,420.61
Retainage Payable		21,602.29
Long-Term Liabilities		405.000.00
Due Within One Year		425,000.00
Due in More than One Year	_	2,355,000.00
Total Liabilities	\$	4,821,159.13
NET ASSETS		
Invested in Capital Assets, Net of Related Debt	\$	20,147,157.00
Restricted for		, ,
Continuation of Federal Programs		4,563.51
Debt Service		429,296.65
Capital Projects		114,581.79
Unrestricted	_	3,961,094.38
Total Net Assets	\$	24,656,693.33
Total Liabilities and Net Assets	\$	29,477,852.46
	_	

#### IRWIN COUNTY BOARD OF EDUCATION STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2011

	=	
		CHARGES FOR
	 EXPENSES	SERVICES
GOVERNMENTAL ACTIVITIES		
Instruction	\$ 11,430,473.41 \$	119,158.36
Support Services		
Pupil Services	844,991.90	
Improvement of Instructional Services	271,829.74	
Educational Media Services	217,149.40	
General Administration	608,251.55	
School Administration	945,635.87	
Business Administration	109,066.18	
Maintenance and Operation of Plant	1,140,229.97	10,050.00
Student Transportation Services	718,689.20	
Central Support Services	12,458.89	
Other Support Services	149,375.57	
Operations of Non-Instructional Services		
Enterprise Operations	162,428.40	103,481.96
Food Services	1,047,237.77	181,625.19
Interest on Short-Term and Long-Term Debt	 104,476.14	
Total Governmental Activities	\$ 17,762,293.99 \$	414,315.51

General Revenues

Taxes

Property Taxes

For Maintenance and Operations

Railroad Cars

Sales Taxes

Special Purpose Local Option Sales Tax

For Capital Projects

Other Sales Tax

Grants and Contributions not Restricted to Specific Programs

Investment Earnings

Miscellaneous

Total General Revenues

Change in Net Assets

Net Assets - Beginning of Year

Net Assets - End of Year

	PROGRAM REVENUES			NET (EXPENSES)			
	OPERATING		CAPITAL		REVENUES		
	GRANTS AND		GRANTS AND		AND CHANGES IN		
	CONTRIBUTIONS	_	CONTRIBUTIONS		NET ASSETS		
•		_	_	_	_		
\$	8,344,669.15			\$	-2,966,645.90		
	187,841.89				-657,150.01		
	108,296.43				-163,533.31		
	221,026.71				3,877.31		
	641,350.97				33,099.42		
	504,498.66				-441,137.21		
	283.59				-108,782.59		
	517,568.70				-612,611.27		
	267,692.14	\$	152,584.00		-298,413.06		
	36.74				-12,422.15		
	91,984.00				-57,391.57		
					-58,946.44		
	723,979.78				-141,632.80		
		_		_	-104,476.14		
\$	11,609,228.76	\$	152,584.00	\$_	-5,586,165.72		
•		_		_			
				\$	3,359,256.42		
					7,660.56		
					662,915.57		
					24,912.78		
					1,156,744.00		
					23,371.94		
				_	434,719.59		
				\$_	5,669,580.86		
				\$	83,415.14		
				_	24,573,278.19		
				\$_	24,656,693.33		

# IRWIN COUNTY BOARD OF EDUCATION BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2011

	-	GENERAL FUND		DISTRICT- WIDE CAPITAL PROJECTS FUND	_	DEBT SERVICE FUND	_	TOTAL
ASSETS								
Cash and Cash Equivalents Investments Accounts Receivable, Net	\$	4,039,110.13 \$ 2,039.45	6	106,418.51	\$	476,845.99	\$	4,622,374.63 2,039.45
Interest Taxes State Government Federal Government		3.67 404,621.02 1,252,643.47 165,997.44		63,136.57		0.26		3.93 467,757.59 1,252,643.47 165,997.44
Interfund Other Inventories	-	33,673.11 4,205.84		159,049.61 2,000.00	_		_	159,049.61 35,673.11 4,205.84
Total Assets	\$ <sub>_</sub>	5,902,294.13 \$	S	330,604.69	\$ <u>_</u>	476,846.25	\$	6,709,745.07
LIABILITIES AND FUND BALANCES								
LIABILITIES								
Accounts Payable Accounts Payable - Interfund Salaries and Benefits Payable Contracts Payable Retainage Payable Deposits and Deferred Revenue	\$	15,350.98 159,049.61 1,762,235.65 \$ 292,217.59	-	194,420.61 21,602.29		,	\$ 	15,350.98 159,049.61 1,762,235.65 194,420.61 21,602.29 292,217.59
Total Liabilities	\$	2,228,853.83 \$	;	216,022.90		:	\$	2,444,876.73
FUND BALANCES								
Nonspendable Restricted Assigned Unassigned	\$	4,205.84 357.67 \$ 172,680.72 3,496,196.07	; _	114,581.79	\$	476,846.25	\$ 	4,205.84 591,785.71 172,680.72 3,496,196.07
Total Fund Balances	\$_	3,673,440.30 \$	·_	114,581.79	\$_	476,846.25	\$	4,264,868.34
Total Liabilities and Fund Balances	\$	5,902,294.13 \$	· —	330,604.69	\$_	476,846.25	\$	6,709,745.07

#### EXHIBIT "D"

# IRWIN COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS JUNE 30, 2011

Total Fund Balances - Governmental Funds (Exhibit "C")

4,264,868.34

Amounts reported for Governmental Activities in the Statement of Net Assets are different because:

Capital Assets used in Governmental Activities are not financial resources and therefore are not reported in the funds. These assets consist of:

 Land
 \$ 5,671,262.00

 Construction In Progress
 254,802.00

 Land Improvements
 1,008,179.00

 Buildings
 23,225,997.00

 Equipment
 3,160,437.00

 Accumulated Depreciation
 -10,393,520.00

Total Capital Assets 22,927,157.00

Taxes that are not available to pay for current period expenditures are deferred in the funds.

292,217.59

Long-Term Liabilities, including Bonds Payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds.

Long-Term Liabilities at year-end consist of:

Bonds Payable \$ -2,780,000.00 Accrued Interest \$ -47,549.60

Total Long-Term Liabilities -2,827,549.60

Net Assets of Governmental Activities (Exhibit "A") \$ 24,656,693.33

## IRWIN COUNTY BOARD OF EDUCATION STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2011

	_	GENERAL FUND	DISTRICT- WIDE CAPITAL PROJECTS FUND	· <u></u>	DEBT SERVICE FUND	TOTALS
REVENUES						
Property Taxes Sales Taxes State Funds Federal Funds	\$	3,263,515.79 24,912.78 \$ 10,237,389.01 2,681,167.75	662,915.57		\$	687,828.35 10,237,389.01 2,681,167.75
Charges for Services Investment Earnings Miscellaneous	_	414,315.51 21,786.60 434,719.59	1,582.51	\$	2.83	414,315.51 23,371.94 434,719.59
Total Revenues	\$_	17,077,807.03 \$	664,498.08	\$	2.83	17,742,307.94
EXPENDITURES						
Current						
Instruction Support Services	\$	10,832,255.62 \$	4,170.60		\$	10,836,426.22
Pupil Services Improvement of Instructional Services Educational Media Services General Administration School Administration Business Administration Maintenance and Operation of Plant Student Transportation Services		842,673.25 271,829.74 217,149.40 602,509.89 931,363.17 108,541.18 1,120,338.41 785,779.79	10,026.30 2,306.00			842,673.25 271,829.74 217,149.40 602,509.89 931,363.17 108,541.18 1,130,364.71 788,085.79
Central Support Services Other Support Services Enterprise Operations Food Services Operation Capital Outlay Debt Services		12,458.89 149,375.57 143,135.12 1,010,791.96 8,511.32	278,780.64			12,458.89 149,375.57 143,135.12 1,010,791.96 287,291.96
Principal Dues and Fees		2,193.72	51,857.64	\$	410,000.00 525.00	464,051.36 525.00
Interest  Total Expenditures	<u>-</u> \$	2,302.56 17,041,209.59 \$	347,141.18	. <u> </u>	110,970.00 521,495.00 \$	113,272.56 17,909,845.77
Excess of Revenues over (under) Expenditures	\$_	36,597.44 \$	317,356.90	\$	-521,492.17 \$	-167,537.83
OTHER FINANCING SOURCES (USES)						
Transfers In Transfers Out	\$_	\$ -170,390.65	170,390.65 -529,214.67	\$	529,214.67 \$	699,605.32 -699,605.32
Total Other Financing Sources (Uses)	\$_	-170,390.65 \$	-358,824.02	\$	529,214.67 \$	0.00
Net Change in Fund Balances	\$	-133,793.21 \$	-41,467.12	\$	7,722.50 \$	-167,537.83
Fund Balances - Beginning	-	3,807,233.51	156,048.91	_	469,123.75	4,432,406.17
Fund Balances - Ending	\$ <u>_</u>	3,673,440.30 \$	114,581.79	\$	476,846.25 \$	4,264,868.34

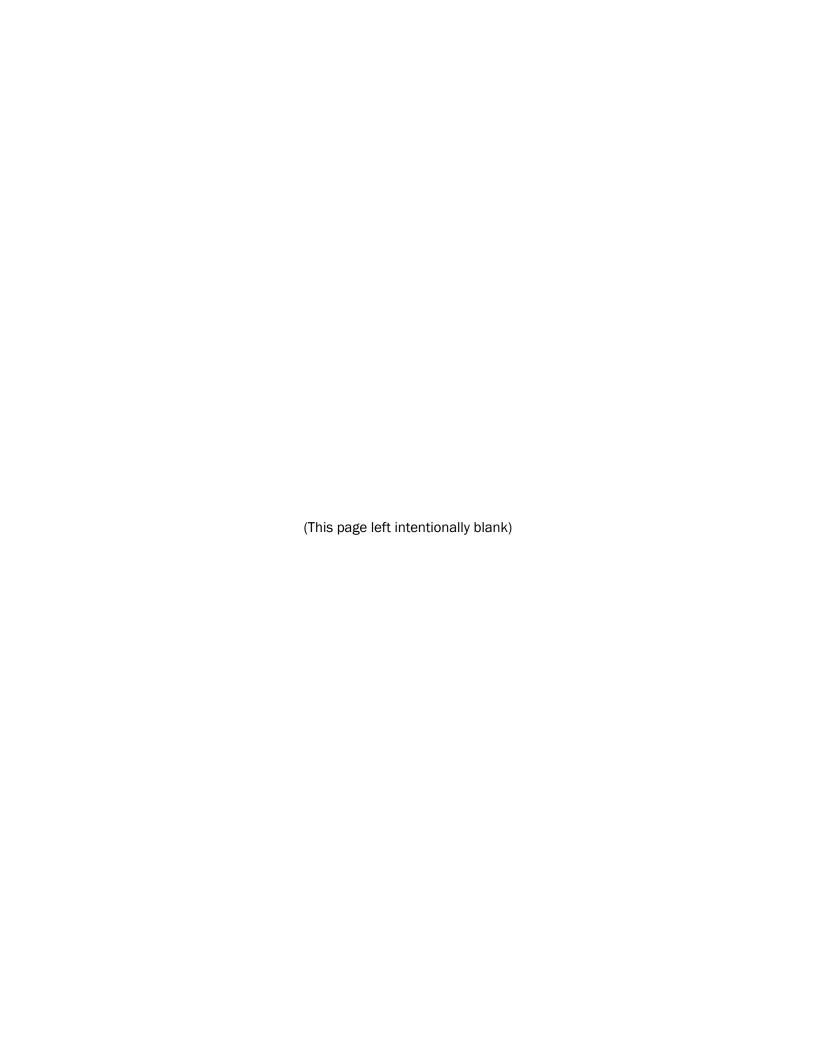
#### EXHIBIT "F"

83,415.14

# IRWIN COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES JUNE 30, 2011

-167,537.83 Total Net Change in Fund Balances - Governmental Funds (Exhibit "E") Amounts reported for Governmental Activities in the Statement of Activities are different because: Capital Outlays are reported as expenditures in Governmental Funds. However, in the Statement of Activities, the cost of Capital Assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are: Capital Outlay 444,932.00 **Depreciation Expense** -770,228.00 -325,296.00 Excess of Capital Outlay over Depreciation Expense Taxes reported in the Statement of Activities that do not provide current 103.401.19 financial resources are not reported as revenues in the funds. Repayment of Long-Term Debt is reported as an expenditure in Governmental Funds, but the repayment reduces Long-Term Liabilities in the Statement of Net Assets. In the current year, these amounts consist of: **Bond Principal Retirements** 410,000.00 Capital Lease Payments 54,051.36 Total Long-Term Debt Repayments 464,051.36 Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in Governmental Funds. These activities consist of: Net Decrease in Accrued Interest 8,796.42

Change in Net Assets of Governmental Activities (Exhibit "B")



### IRWIN COUNTY BOARD OF EDUCATION STATEMENT OF FIDUCIARY NET ASSETS

EXHIBIT "G"

### FIDUCIARY FUNDS JUNE 30, 2011

		AGENCY FUNDS
<u>ASSETS</u>		
Cash and Cash Equivalents Accounts Receivable, Net	\$	32,272.47
Other		9,143.26
Total Assets	\$ <u>-</u>	41,415.73
LIABILITIES		
Accounts Payable Salaries and Benefits Payable Funds Held for Others	\$ -	12.47 104.21 41,299.05
Total Liabilities	\$ <sub>_</sub>	41,415.73

#### NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

#### REPORTING ENTITY

The Irwin County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent appointed by the Board. The Board is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

#### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **BASIS OF PRESENTATION**

The School District's basic financial statements are collectively comprised of the District-wide financial statements, fund financial statements and notes to the basic financial statements of the Irwin County Board of Education.

#### **District-wide Statements:**

The Statement of Net Assets and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### **Fund Financial Statements:**

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- General Fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- District-wide Capital Projects Fund accounts for and reports financial resources including Special Purpose Local Option Sales Tax (SPLOST) and Bond Proceeds that are restricted, committed or assigned to the expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

• Debt Service Fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal, interest and paying agent's fees.

The School District reports the following fiduciary fund type:

 Agency funds account for assets held by the School District as an agent for various funds, governments or individuals.

#### **BASIS OF ACCOUNTING**

The basis of accounting determines when transactions are reported on the financial statements. The District-wide governmental and fiduciary financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

The State of Georgia reimburses the School System for teachers' salaries and operating costs through the Quality Basic Education Formula Earnings program (QBE). Generally teachers are contracted for the school year (July 1 – June 30) and paid over a twelve month contract period, generally September 1 through August 31. In accordance with the respective rules and regulations of the QBE program, the State of Georgia reimburses the School System over the same twelve month period in which teachers are paid. At June 30, the amount of teachers' salaries incurred but not paid until July and August of the subsequent year are accrued. Since the State of Georgia recognizes its QBE liability for the July and August salaries at June 30, the School System recognizes the same QBE as a receivable and revenue, consistent with symmetrical recognition.

#### **NEW ACCOUNTING PRONOUNCEMENTS**

In fiscal year 2011, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The provisions of this Statement establish accounting and financial reporting standards for all governments that report governmental funds. It establishes criteria for classifying fund balances into specifically defined classifications and clarifies definitions for governmental funds.

#### **CASH AND CASH EQUIVALENTS**

#### **Composition of Deposits**

Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated Section 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

#### **INVESTMENTS**

#### **Composition of Investments**

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase greater than one year are reported at fair value. The Official Code of Georgia Annotated Section 36-83-4 authorizes the School District to invest its funds. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity. Funds may be invested in the following:

- 1. Obligations issued by the State of Georgia or by other states.
- 2. Obligations issued by the United States government,
- 3. Obligations fully insured or guaranteed by the United States government or a United States government agency,
- 4. Obligations of any corporation of the United States government,
- 5. Prime banker's acceptances,
- 6. The Georgia Fund 1 administered by the State of Georgia, Office of the State Treasurer,
- 7. Repurchase agreements, and
- 8. Obligations of other political subdivisions of the State of Georgia.

The School District does not have a formal policy regarding investment policies that address credit risks, custodial credit risks, concentration of credit risks, interest rate risks or foreign currency risks.

#### **RECEIVABLES**

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

#### **PROPERTY TAXES**

The Irwin County Board of Commissioners fixed the property tax levy for the 2010 tax digest year (calendar year) on July 14, 2010 (levy date). Taxes were due on December 20, 2010 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2010 tax digest are reported as revenue in the governmental funds for fiscal year 2011. The Irwin County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2011, for maintenance and operations amounted to \$3,255,855.23.

The tax millage rate levied for the 2010 tax year (calendar year) for the Irwin County Board of Education was as follows (a mill equals \$1 per thousand dollars of assessed value):

**School Operations** 

15.69 mills

#### **SALES TAXES**

Special Purpose Local Option Sales Tax, at the fund reporting level, during the year amounted to \$662,915.57 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

#### **INVENTORIES**

#### **Food Inventories**

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (first-in, first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

#### **CAPITAL ASSETS**

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. During the fiscal year under review, no events or changes in circumstances affecting a capital asset that may indicate impairment were known to the School District.

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	(	Capitalization	Estimated
		Policy	Useful Life
	· <u> </u>	_	
Land		Any Amount	N/A
Land Improvements	\$	5,000.00	15 to 80 years
Buildings and Improvements	\$	5,000.00	20 to 80 years
Equipment	\$	5,000.00	3 to 30 years
Intangible Assets	\$	20,000.00	10 to 80 years

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives, with the exception of intangible assets which are amortized.

Amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, copyrights and software is computed using the straight-line method over the estimated useful lives of the assets.

#### **GENERAL OBLIGATION BONDS**

The School District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. In the District-wide and fund financial statements, the School District recognizes bond premiums and discounts, as well as bond issuance costs during the fiscal year bonds are issued. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. To conform to generally accepted accounting principles, bond premiums and discounts, as well as bond issuance costs should be amortized over the life of the bonds on the District-wide statements. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. General obligation bonds are direct obligations and pledge the full faith and credit of the government. The outstanding amount of these bonds is recorded in the Statement of Net Assets.

#### **NET ASSETS**

The School District's net assets in the District-wide Statements are classified as follows:

**Invested in capital assets, net of related debt** - This represents the School District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of invested in capital assets, net of related debt.

**Restricted net assets** - These represent resources for which the School District is legally or contractually obligated to spend resources for continuation of Federal programs, debt service and capital projects in accordance with restrictions imposed by external third parties.

**Unrestricted net assets** - Unrestricted net assets represent resources derived from property taxes, sales taxes, grants and contributions not restricted to specific programs, charges for services, and miscellaneous revenues. These resources are used for transactions relating to the educational and general operations of the School District, and may be used at the discretion of the Board to meet current expenses for those purposes.

#### **FUND BALANCES**

The School District's fund balances are classified as follows:

**Nonspendable** – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – Constraints are placed on the use of resources are either (1) externally imposed conditions by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** – Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. The Board of Education is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** – Amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board of Education or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** – The residual classification for the General Fund. This classification represents fund balances that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

Fund Balances of the Governmental Funds at June 30, 2011, are as follows:

Nonspendable		
Inventories		\$ 4,205.84
Restricted		
Continuation of Federal Programs	\$ 357.67	
Capital Projects	114,581.79	
Debt Service	 476,846.25	591,785.71
Assigned		
School Activity Accounts		172,680.72
Unassigned		3,496,196.07
		 _
Fund Balance, June 30, 2011		\$ 4,264,868.34

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

#### **USE OF ESTIMATES**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **NOTE 3: DEPOSITS**

#### **COLLATERALIZATION OF DEPOSITS**

Official Code of Georgia Annotated (O.C.G.A.) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110 percent of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. Section 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110 percent of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- 1. Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- 2. Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- 3. Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- 4. Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- 5. Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- 6. Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- 7. Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

#### **CATEGORIZATION OF DEPOSITS**

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a formal policy for managing custodial credit risk. At June 30, 2011, the bank balances were \$5,220,976.10. The amounts exposed to custodial credit risk are classified into three categories as follows:

- Category 1 Uncollateralized,
- Category 2 Cash collateralized with securities held by the pledging financial institution, or
- Category 3 Cash collateralized with securities held by the pledging financial institution's trust department or agent but not in the School District's name.

The School District's deposits by custodial risk category at June 30, 2011, are as follows:

Custoc	lial Credit		
Risk (	Category	_	Bank Balance
		· <u> </u>	
	1	\$	0.00
	2		0.00
	3	_	3,601,629.31
		<u> </u>	
T	otal	\$	3,601,629.31

#### **NOTE 4: NON-MONETARY TRANSACTIONS**

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. These commodities are recorded at their Federally assigned value. **See Note 2 - Inventories** 

#### **NOTE 5: CAPITAL ASSETS**

The following is a summary of changes in the Capital Assets during the fiscal year:

		Balances						Balances
		July 1, 2010		Increases		Decreases		June 30, 2011
Governmental Activities	•		_		_		-	
Capital Assets, Not Being Depreciated:								
Land	\$	5,671,262.00					\$	5,671,262.00
Construction Work In Progress		0.00	\$_	254,802.00	\$_	0.00	_	254,802.00
Total Capital Assets, Not Being Depreciated	\$	5,671,262.00	\$_	254,802.00	\$_	0.00	\$	5,926,064.00
Capital Assets, Being Depreciated:								
Buildings and Improvements	\$	23,196,506.00	\$	29,491.00			\$	23,225,997.00
Equipment		3,030,790.00		154,890.00	\$	25,243.00		3,160,437.00
Land Improvements		1,002,430.00		5,749.00				1,008,179.00
Less: Accumulated Depreciation:								
Buildings and Improvements		7,160,426.00		589,185.00				7,749,611.00
Equipment		1,811,290.00		173,461.00		25,243.00		1,959,508.00
Land Improvements		676,819.00	_	7,582.00	_		_	684,401.00
Total Capital Assets, Being Depreciated, Net	\$	17,581,191.00	\$_	-580,098.00	\$_	0.00	\$	17,001,093.00
Governmental Activity Capital Assets - Net	\$	23,252,453.00	\$_	-325,296.00	\$_	0.00	\$	22,927,157.00

Current year depreciation expense by function is as follows:

Instruction		\$	594,405.00
Support Services			
Pupil Services	\$ 2,320.00		
General Administration	5,745.00		
School Administration	14,281.00		
Maintenance and Operation of Plant	9,871.00		
Student Transportation Services	87,847.00		120,064.00
Enterprise Operations		-	19,292.00
Food Services			36,467.00
		<u> </u>	
		\$	770,228.00

#### **NOTE 6: INTERFUND ASSETS AND LIABILITIES**

Due to and due from other funds are recorded for interfund receivables and payables which arise from interfund transactions. Interfund balances at June 30, 2011, consisted of the following:

	_	Due From Other Funds	 Due To Other Funds
General Fund District-wide Capital Projects	\$	159,049.61	\$ 159,049.61
	\$	159,049.61	\$ 159,049.61

Transfers are used to move local funds to the District-wide Capital Projects Fund from the General Fund for construction projects. Interfund assets and liabilities have been eliminated in the District-wide Financial Statements.

#### **NOTE 7: INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2011, consisted of the following:

	Transfers From			
			District-wide	
	General		Capital	
<u>Transfer to</u>	 Fund	_	Projects	
District-wide Capital Projects	\$ 170,390.65			
Debt Service Fund		\$	529,214.67	
Total	\$ 170,390.65	\$	529,214.67	

Transfers are used to move local funds to the District-wide Capital Projects Fund from the General Fund for construction projects and to move Special Purpose Local Option Sales Tax (SPLOST) revenues collected by the District-wide Capital Projects Fund to the Debt Service Fund for payment of debt service.

#### **NOTE 8: RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God and unemployment compensation.

The School District has obtained commercial insurance for risk of loss associated with torts, assets, errors or omissions, and job related illness or injuries to employees. The School District has neither significantly reduced coverage for these risks nor incurred losses (settlements) which exceeded the School District's insurance coverage in any of the past three years.

The School District has elected to self-insure for all losses related to acts of God. The School District has not experienced any losses related to this risk in the past three years.

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the General Fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

				Claims and			
		Beginning of Year		Changes in		Claims	End of Year
		Liability	_	Estimates	_	Paid	Liability
	•		-		_		
2010	\$	2,161.00	\$	19,968.55	\$	18,565.00	\$ 3,564.55
2011	\$	3,564.55	\$	0.00	\$	3,564.55	\$ 0.00

The School District has purchased surety bonds to provide additional insurance coverage as follows:

Position Covered	_	Amount	
Superintendent	\$	100,000.00	
Assistant Superintendent	\$	100,000.00	
Each Principal	\$	100,000.00	
Each Lunchroom Manager	\$	1,000.00	
Each Lunchroom Aid	\$	1,000.00	
Director of Student Services	\$	1.000.00	

#### **NOTE 9: LONG-TERM DEBT**

#### **CAPITAL LEASES**

The Irwin County Board of Education entered into various lease agreements for school buses. These lease agreements qualify as capital leases for accounting purposes, and, therefore, have been recorded at the present value of the future minimum lease payments as of the date of their inception.

#### GENERAL OBLIGATION DEBT OUTSTANDING

General Obligation Bonds currently outstanding are as follows:

Purpose	Interest Rates	 Amount		
General Government - Series 2005	3.35% - 3.85%	\$ 2,780,000.00		

The changes in Long-Term Debt during the fiscal year ended June 30, 2011, were as follows:

		Governmental Funds							
	-	Balance July 1, 2010	_	Additions		Deductions		Balance June 30, 2011	 Due Within One Year
G. O. Bonds Capital Leases	\$	3,190,000.00 54,051.36	\$	0.00	\$	410,000.00 54,051.36	\$	2,780,000.00 0.00	\$ 425,000.00
	\$	3,244,051.36	\$_	0.00	\$	464,051.36	\$	2,780,000.00	\$ 425,000.00

At June 30, 2011, payments due by fiscal year which includes principal and interest for these items are as follows:

		General Obligation Debt			
	<u>-</u>	Principal		Interest	
Fiscal Year Ended June 30:	<u>-</u>		-		
2012	\$	425,000.00	\$	96,042.50	
2013		440,000.00		80,362.50	
2014		455,000.00		63,915.00	
2015		470,000.00		46,685.00	
2016		485,000.00		28,657.50	
2017		505,000.00		9,721.25	
	=		_		
Total Principal and Interest	\$	2,780,000.00	\$	325,383.75	

#### **NOTE 10: ON-BEHALF PAYMENTS**

The School District has recognized revenues and costs in the amount of \$30,946.09 for health insurance and retirement contributions paid on the School District's behalf by the following State Agencies.

Georgia Department of Education

Paid to the Georgia Department of Community Health For Health Insurance of Non-Certificated Personnel In the amount of \$23,460.09

Office of the State Treasurer

Paid to the Public School Employees' Retirement System
For Public School Employees' Retirement (PSERS) Employer's Cost
In the amount of \$7,486.00

#### **NOTE 11: SIGNIFICANT COMMITMENTS**

The following is an analysis of significant outstanding construction or renovation contracts executed by the School District as of June 30, 2011, together with funding available:

		Unearned	Funding
		Executed	Available
Project	<u> </u>	Contracts	 From State
Elementary HVAC 11-677-042	\$	456,458.10	\$ 608,112.00

The amounts described in this note are not reflected in the basic financial statements.

#### NOTE 12: SIGNIFICANT CONTINGENT LIABILITIES

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

#### **NOTE 13: POST-EMPLOYMENT BENEFITS**

#### GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND

Plan Description. The Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). The Department of Community Health, which includes the School OPEB Fund, issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

**Funding Policy.** The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. On average, plan members pay approximately 25 percent of the cost of the health insurance coverage.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2011:

#### For certificated teachers, librarians and regional educational service agencies:

July 2010 - April 2011 21.955% of covered payroll for August - May Coverage May 2011 - June 2011 1.429% of covered payroll for June - July Coverage

#### For non-certificated school personnel:

July 2010 - December 2010\$162.72 per member per monthJanuary 2011 - May 2011\$218.20 per member per monthJune 2011\$246.20 per member per month

The Department of Education was appropriated an additional \$25,081,633 for non-certificated personnel health insurance payments. The amount attributable to the School District is reflected in the On-behalf note disclosure.

No additional contribution was required by the Board for fiscal year 2011 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

	Percentage		Required	
Fiscal Year	Contributed	Contribution		
2011	100%	\$	1,591,106.87	
2010	100%	\$	1,575,502.79	
2009	100%	\$	1,135,109.90	

#### **NOTE 14: RETIREMENT PLANS**

#### TEACHERS' RETIREMENT SYSTEM OF GEORGIA (TRS)

**Plan Description.** The TRS is a cost-sharing multiple-employer defined benefit plan created in 1943 by an act of the Georgia General Assembly to provide retirement benefits for qualifying employees in educational service. A Board of Trustees comprised of active and retired members and ex-officio State employees is ultimately responsible for the administration of TRS. The Teachers' Retirement System of Georgia issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

On October 25, 1996, the Board created the Supplemental Retirement Benefits Plan of the Georgia Teachers' Retirement System (SRBP-TRS). SRBP-TRS was established as a qualified excess benefit plan in accordance with Section 415 of the Internal Revenue Code (IRC) as a portion of TRS. The purpose of SRBP-TRS is to provide retirement benefits to employees covered by TRS whose benefits are otherwise limited by IRC Section 415. Beginning July 1, 1997, all members and retired former members in TRS are eligible to participate in the SRBP-TRS whenever their benefits under TRS exceed the IRC Section 415 imposed limitation on benefits.

TRS provides service retirement, disability retirement, and survivor's benefits. The benefit structure of TRS is defined and may be amended by State statute. A member is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. A member is eligible for early retirement after 25 years of creditable service.

Normal retirement (pension) benefits paid to members are equal to 2% of the average of the member's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. Early retirement benefits are reduced by the lesser of one-twelfth of 7% for each month the member is below age 60 or by 7% for each year or fraction thereof by which the member has less than 30 years of service. It is also assumed that certain cost-of-living adjustments, based on the Consumer Price Index, will be made in future years. Retirement benefits are payable monthly for life. A member may elect to receive a partial lump-sum distribution in addition to a reduced monthly retirement benefit. Death, disability and spousal benefits are also available.

**Funding Policy.** TRS is funded by member and employer contributions as adopted and amended by the Board of Trustees. Members become fully vested after 10 years of service. If a member terminates with less than 10 years of service, no vesting of employer contributions occurs, but the member's contributions may be refunded with interest. Member contributions are limited by State

law to not less than 5% or more than 6% of a member's earnable compensation. Member contributions as adopted by the Board of Trustees for the fiscal year ended June 30, 2011, were 5.53% of annual salary. The member contribution rate will increase to 6.00% effective July 1, 2012. Employer contributions required for fiscal year 2011 were 10.28% of annual salary as required by the June 30, 2008, actuarial valuation. The employer contribution rate will increase to 11.41% effective July 1, 2012.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

	Percentage		Required	
Fiscal Year	Contributed	Contribution		
		_		
2011	100%	\$	998,838.37	
2010	100%	\$	973,103.84	
2009	100%	\$	919,883.98	

#### PUBLIC SCHOOL EMPLOYEES' RETIREMENT SYSTEM (PSERS)

Bus drivers, lunchroom personnel, and maintenance and custodial personnel are members of the Public School Employees' Retirement System of Georgia. The System is funded by contributions by the employees and by the State of Georgia. The School District makes no contribution to this plan.

#### **DEFINED CONTRIBUTION PLAN**

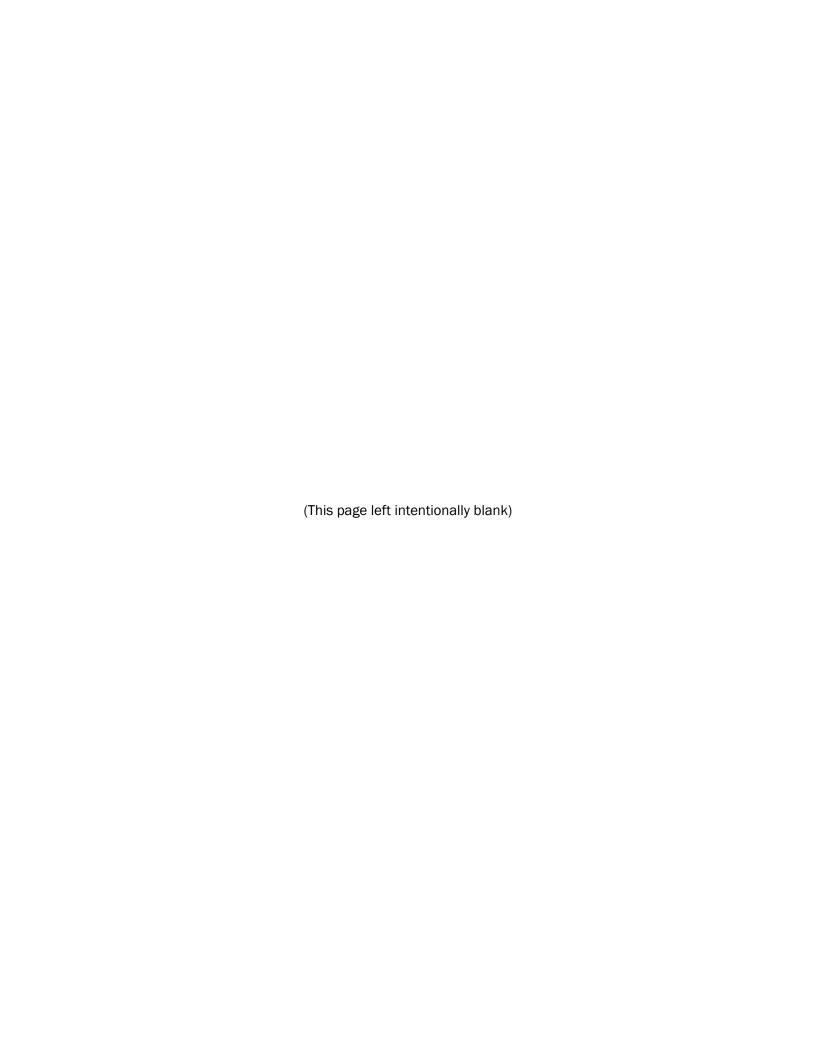
On January 1, 2009, Irwin County Board of Education formalized an existing employer paid 403(b) annuity plan for all employees. The Board selected multiple vendors as the providers of this plan. Vendors on that date were:

ING/Reliastar AIG/Valic Metlife Southern Farm Bureau Lincoln National

For each employee choosing to participate, the Board contributes a matching salary amount equal to two percent of the employee's base pay. A minimum contribution commitment of two percent is required from the employee. The employee becomes vested in the plan immediately. Funds accumulated in the accounts are only available to the employee upon termination of employment or retirement. Southern Farm Bureau was discontinued as a vendor as of July 1, 2009.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

	Percentage	Required		
Fiscal Year	Contributed	 Contribution		
2011	100%	\$ 175,780.24		
2010	100%	\$ 179,844.20		
2009	100%	\$ 181,356.74		



### IRWIN COUNTY BOARD OF EDUCATION GENERAL FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL YEAR ENDED JUNE 30, 2011

		ACTUAL		
	_	ORIGINAL	FINAL	AMOUNTS
REVENUES				
Property Taxes	\$	3,207,661.00 \$	3,207,661.00 \$	3,263,515.79
Sales Taxes		16,706.00	16,706.00	24,912.78
State Funds		9,579,015.89	10,323,843.10	10,237,389.01
Federal Funds		2,619,820.32	3,316,239.30	2,681,167.75
Charges for Services		363,377.54	363,377.54	414,315.51
Investment Earnings		14,631.18	14,631.18	21,786.60
Miscellaneous		456,468.85	456,468.85	434,719.59
Total Revenues	\$	16,257,680.78 \$	17,698,926.97 \$	17,077,807.03
EXPENDITURES				
Current				
Instruction	\$	11,137,962.91 \$	11,824,708.42 \$	10,832,255.62
Support Services		, - , ,	,- ,	.,,
Pupil Services		745,705.47	855,107.45	842,673.25
Improvement of Instructional Services		391.776.15	390,028.78	271,829.74
Educational Media Services		213,463.00	233,019.29	217,149.40
General Administration		591,878.93	655,643.11	602,509.89
School Administration		820,467.75	922,742.75	931,363.17
Business Administration		114,499.68	114,499.68	108,541.18
Maintenance and Operation of Plant		1,214,835.98	1,226,817.14	1,120,338.41
Student Transportation Services		695,998.53	855,912.39	785,779.79
Central Support Services		12,833.79	12,713.79	12,458.89
Other Support Services		149,325.09	150,727.93	149,375.57
Enterprise Operations		128,680.00	128,680.00	143,135.12
Food Services Operations		1,034,594.95	1,036,163.02	1,010,791.96
Capital Outlay		1,004,004.00	1,000,100.02	8,511.32
Debt Service				4,496.28
Debt Getwice				4,430.28
Total Expenditures	\$	17,252,022.23 \$	18,406,763.75 \$	17,041,209.59
Excess of Revenues over (under) Expenditures	\$	-994,341.45 \$	-707,836.78 \$	36,597.44
OTHER FINANCING SOURCES (USES)				
Other Financing Sources	\$	133,243.90 \$	133,243.90	
Other Financing Uses		-165,095.51	-165,095.51 \$	-170,390.65
Total Other Financing Sources (Uses)	\$	-31,851.61 \$	-31,851.61 \$	-170,390.65
Net Change in Fund Balances	\$	-1,026,193.06 \$	-739,688.39 \$	-133,793.21
Fund Balances - Beginning		3,733,230.02	3,733,230.02	3,807,233.51
Adjustments			-2,512.13	
	_		· ·	
Fund Balances - Ending	\$	2,707,036.96 \$	2,991,029.50 \$	3,673,440.30

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

#### IRWIN COUNTY BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2011

FUNDING AGENCY		CFDA	PASS- THROUGH ENTITY ID	E	EXPENDITURES
PROGRAM/GRANT	NL	JMBER	NUMBER		IN PERIOD
Agriculture, U. S. Department of Child Nutrition Cluster					
Pass-Through From Georgia Department of Education Food Services					
School Breakfast Program	* 1	.0.553	N/A		(2)
National School Lunch Program	* 1	.0.555	N/A	\$	879,158.58 (1)
Total U. S. Department of Agriculture				\$	879,158.58
Education, U. S. Department of					
Special Education Cluster					
Pass-Through From Georgia Department of Education					
Special Education					
ARRA - Grants to States		4.391	N/A	\$	212,994.87
ARRA - Preschool Grants		4.392	N/A		3,439.45
Grants to States		4.027	N/A		205,285.59
Preschool Grants	* 8	4.173	N/A		19,648.98
Total Special Education Cluster				\$	441,368.89
Title I, Part A Cluster					
Pass-Through From Georgia Department of Education					
ARRA - Title I Grants to Local Educational Agencies	* 8	4.389	N/A	\$	138,091.22
Title I Grants to Local Educational Agencies	* 8	4.010	N/A		638,163.17
Total Title I, Part A Cluster				\$	776,254.39
Other Programs					
Direct					
Fund for the Improvement of Education	8	4.215			100,033.38
Pass-Through From Georgia Department of Education					,
Career and Technical Education - Basic Grants to States	8	4.048	N/A	\$	38,908.11
Education Job Fund		4.410	N/A		362,939.08
Improving Teacher Quality State Grants	8	4.367	N/A		126,407.51
Migrant Education - State Grant Program	8	4.011	N/A		11,413.52
Rural Education		4.358	N/A		38,121.57
Safe and Drug-Free Schools and Communities - State Grants		4.186	N/A		2,572.72
Total Other Programs				\$	680,395.89
Total U. S. Department of Education				\$	1,898,019.17
Health and Human Services, U. S. Department of					
Other Programs					
Pass-Through From Georgia Department of Human Resources					
Block Grants for Prevention and Treatment of Substance Abuse	9	3.959	N/A	\$	18,133.18
Temporary Assistant for Needy Families	9	3.558	N/A		70,463.97
Pass-Through From Tift County Board of Health					
Temporary Assistant for Needy Families	9	3.558	N/A		1,500.94
Total U. S. Department of Health and Human Services				\$	90,098.09
Total Expenditures of Federal Awards				\$	2,867,275.84

#### IRWIN COUNTY BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2011

#### Notes to the Schedule of Expenditures of Federal Awards

- (1) Includes the Federally assigned value of donated commodities for the Food Donation Program in the amount of \$52,944.17.
- (2) Expenditures for the funds earned on the School Breakfast Program (\$158,056.66) were not maintained separately and are included in the 2011 National School Lunch Program.

Major Programs are identified by an asterisk (\*) in front of the CFDA number.

The School District did not provide Federal Assistance to any Subrecipient.

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the Irwin County Board of Education and is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

10,237,389.01

NOV/ELINDING	GENERAL
NCY/FUNDING	FUND
BRANTS	
Bright From the Start:	
Georgia Department of Early Care and Learning	
Pre-Kindergarten Program	\$ 539,004.3
Education, Georgia Department of	
Quality Basic Education	
Direct Instructional Cost	
Kindergarten Program	634,132.5
Kindergarten Program - Early Intervention Program	73,277.0
Primary Grades (1-3) Program	1,425,433.0
Primary Grades - Early Intervention (1-3) Program	213,600.0
Upper Elementary Grades (4-5) Program	677,935.0
Upper Elementary Grades - Early Intervention (4-5) Program	43,351.0
Middle School (6-8) Program	1,065,022.0
High School General Education (9-12) Program	1,013,487.4
Vocational Laboratory (9-12) Program	296,966.0
Students with Disabilities	
Category I	97,975.0
Category II	199,752.0
Category III	841,246.0
Category IV	135,835.0
Category V	218,101.0
Gifted Student - Category VI	329,752.0
Special Education Supplemental Speech	3,138.0
Remedial Education Program	98,722.0
Alternative Education Program	80,509.0
Media Center Program	199,324.0
20 Days Additional Instruction	60,302.0
Staff and Professional Development	35,277.0
Indirect Cost	
Central Administration	431,750.0
School Administration	446,789.0
Facility Maintenance and Operations	429,716.0
Categorical Grants	
Pupil Transportation	
Regular	244,321.0
Nursing Services	41,896.0
Mid-term Adjustment Hold-Harmless	144,851.0
Education Equalization Funding Grant	1,156,744.0
Food Services	26,588.0
Vocational Education	123,083.0
Vocational Supervisors	7,318.0
Amended Formula Adjustment	-1,340,672.0
Other State Programs	
Bus Replacement - State Bonds	152,584.0
Dual Enrollment	288.0
Health Insurance	23,460.0
Math and Science Supplements	3,781.5
Preschool Handicapped Program	55,264.0
Office of State Treasurer	
ember of etate frededict	

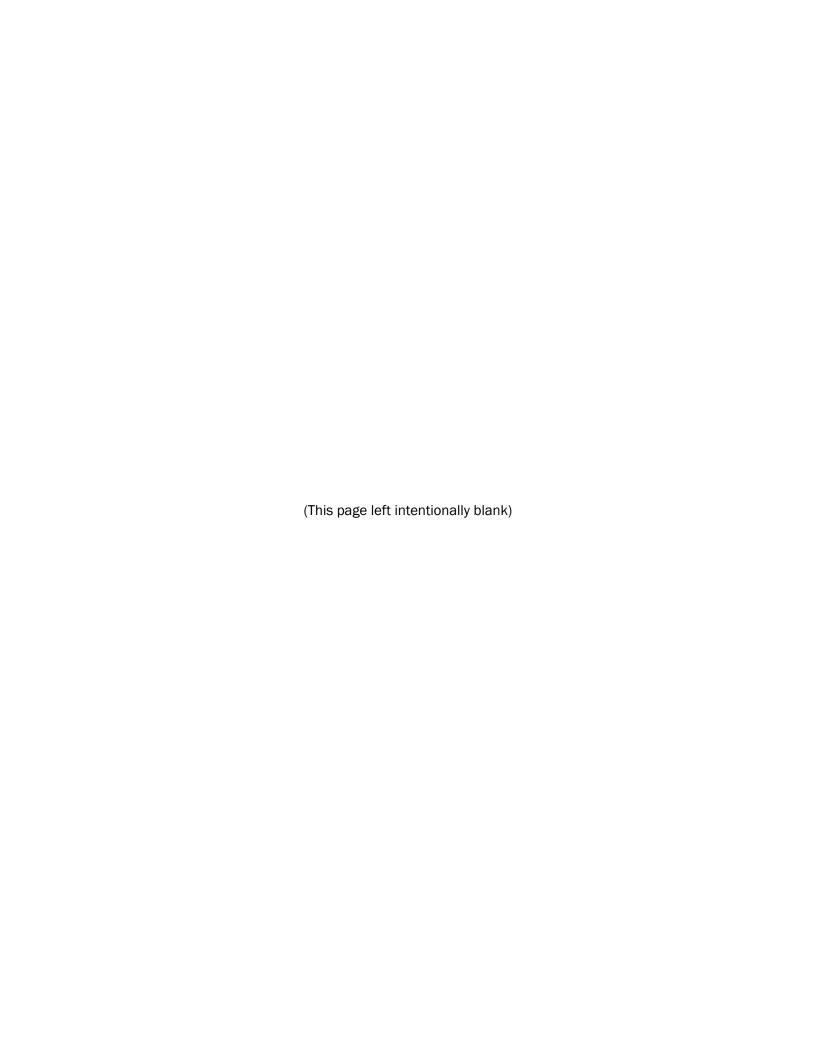
## IRWIN COUNTY BOARD OF EDUCATION SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS YEAR ENDED JUNE 30, 2011

PROJECTS PROJECTS	=	ORIGINAL ESTIMATED COST (1)	=	CURRENT ESTIMATED COSTS (2)	-	AMOUNT EXPENDED IN CURRENT YEAR (3)	=	AMOUNT EXPENDED IN PRIOR YEARS (3)	PROJECT STATUS
2005 SPLOST REFERENDUM									
Rehabilitating, adding to, repairing, renovating, extending and improving Irwin County school facilities and related facilities useful or desirable in connection therewith, including without limitation, an auditorium and athletic facilities to include a stadium, track and field house, the acquisition of school buses, maintenance vehicles and transportation equipment, the acquisition and installation of technology additions and improvements, the acquisition of music, vocational, and physical education/athletic equipment, the acquisition and installation of system-wide safety and security equipment, acquiring any necessary property therefor, both real and personal, and acquiring any necessary or desirable rights in									
connection therewith.	\$_	4,350,000.00	\$_	8,168,691.30	\$_	228,499.49	\$_	7,940,191.81	Ongoing
2010 SPLOST REFERENDUM									
(a) Rehabilitating, adding to, repairing, renovating, extending and improving the Irwin County school facilities, including without limitation, the auditorium, athletic facilities, stadium, track and field house; and,	\$	210,000.00	\$	227,830.69	\$	227,830.69	\$	0.00	Ongoing
(b) The acquisition of school buses, food service equipment, maintenance vehicles and equipment; and,		383,000.00		383,000.00		2,306.00		0.00	Ongoing
(c) The acquisition and installation of communications equipment, to include but not be limited to system-wide safety and security equipment and improvements; and,		176,000.00		176,000.00		0.00		0.00	Ongoing
(d) The acquisition of any real property necessary to accomplish the foregoing; and,		0.00		0.00		0.00		0.00	Ongoing
(e) The retirement of previously incurred general obligation debt with regard to capital outlay projects of the school system.		3 106 000 00		3 106 000 00		0.00		0.00	Ongoing
system.	_	3,106,000.00	_	3,106,000.00	_	0.00	_	0.00	Oligoling
	\$_	3,875,000.00	\$_	3,892,830.69	\$	230,136.69	\$_	0.00	
	\$_	8,225,000.00	\$_	12,061,521.99	\$	458,636.18	\$_	7,940,191.81	

<sup>(1)</sup> The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

<sup>(2)</sup> The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

<sup>(3)</sup> The voters of Irwin County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.



## IRWIN COUNTY BOARD OF EDUCATION GENERAL FUND - QUALITY BASIC EDUCATION PROGRAM (QBE) ALLOTMENTS AND EXPENDITURES - BY PROGRAM YEAR ENDED JUNE 30, 2011

ALLOTMENTS

		FROM GEORGIA						
		DEPARTMENT OF	_		LIGIE	BLE QBE PROGRAM (	COST	
DESCRIPTION	_	EDUCATION (1) (2)	_	SALARIES	-	OPERATIONS		TOTAL
Direct Instructional Programs								
Kindergarten Program	\$	642,509.00	\$	690,279.03	\$	32,350.24	\$	722,629.27
Kindergarten Program-Early Intervention Program		75,686.00		100,789.49		1,492.18		102,281.67
Primary Grades (1-3) Program		1,574,942.00		1,182,548.22		40,820.37		1,223,368.59
Primary Grades-Early Intervention (1-3) Program		230,137.00		164,872.52		1,492.30		166,364.82
Upper Elementary Grades (4-5) Program		747,861.00		879,393.42		20,843.06		900,236.48
Upper Elementary Grades-Early Intervention (4-5)								
Program		48,708.00		56,345.05		670.30		57,015.35
Middle School (6-8) Program		1,168,914.00		1,449,996.55		41,551.46		1,491,548.01
High School General Education (9-12) Program		1,004,108.00		1,175,650.20		64,793.11		1,240,443.31
Vocational Laboratory (9-12) Program		333,566.00		545,922.69		28,315.31		574,238.00
Students with Disabilities		1,654,438.00						
Category II				213,372.78		694.65		214,067.43
Category III				795,470.82		3,115.68		798,586.50
Category IV				87,806.80		4,114.95		91,921.75
Category V				62,758.78				62,758.78
Gifted Student - Category VI		359,233.00		311,095.61		2,202.23		313,297.84
Remedial Education Program		106,865.00		90,265.81				90,265.81
Alternative Education Program	_	89,290.00	_	87,228.96	_	3,898.78		91,127.74
TOTAL DIRECT INSTRUCTIONAL PROGRAMS	\$	8,036,257.00	\$	7,893,796.73	\$	246,354.62	\$	8,140,151.35
Media Center Program		219,796.00		197,136.33		10,490.36		207,626.69
Staff and Professional Development	-	39,020.00	_		_			18,670.91
TOTAL QBE FORMULA FUNDS	\$_	8,295,073.00	\$	8,090,933.06	\$_	256,844.98	\$	8,366,448.95

<sup>(1)</sup> Comprised of State Funds plus Local Five Mill Share.

<sup>(2)</sup> Allotments do not include the impact of the State amended formula adjustment.

## SECTION II COMPLIANCE AND INTERNAL CONTROL REPORTS



#### **DEPARTMENT OF AUDITS AND ACCOUNTS**

270 Washington Street, S.W., Suite 1-156 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

July 31, 2012

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Irwin County Board of Education

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### Ladies and Gentlemen:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Irwin County Board of Education as of and for the year ended June 30, 2011, which collectively comprise Irwin County Board of Education's basic financial statements and have issued our report thereon dated July 31, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

Management of Irwin County Board of Education is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered Irwin County Board of Education's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Irwin County Board of Education's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Irwin County Board of Education's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Irwin County Board of Education's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted a certain matter that we have reported to management of Irwin County Board of Education in a separate letter dated July 31, 2012.

This report is intended solely for the information and use of management, members of the Irwin County Board of Education, others within the entity, Federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Greg S. Griffin State Auditor

GSG:as 2011YB-10



#### DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

July 31, 2012

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Irwin County Board of Education

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Ladies and Gentlemen:

#### Compliance

We have audited Irwin County Board of Education's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2011. Irwin County Board of Education's major Federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major Federal programs is the responsibility of Irwin County Board of Education's management. Our responsibility is to express an opinion on Irwin County Board of Education's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the Irwin County Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Irwin County Board of Education's compliance with those requirements.

In our opinion, the Irwin County Board of Education complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2011.

#### Internal Control Over Compliance

Management of Irwin County Board of Education is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to Federal programs. In planning and performing our audit, we considered Irwin County Board of Education's internal control over compliance with the requirements that could have a direct and material effect on a major Federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Irwin County Board of Education's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be *material weaknesses*, as defined above.

This report is intended solely for the information and use of management, members of the Irwin County Board of Education, others within the entity, Federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Greg S. Griffin State Auditor

GSG:as 2011SA-10

#### SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

# IRWIN COUNTY BOARD OF EDUCATION AUDITEE'S RESPONSE SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2011

#### PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

#### PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

# SECTION IV FINDINGS AND QUESTIONED COSTS

#### IRWIN COUNTY BOARD OF EDUCATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2011

#### I SUMMARY OF AUDITOR'S RESULTS

#### **Financial Statements**

Type of auditor's report issue:

Governmental Activities; General Fund; Capital Projects Fund; Debt Service Fund; Aggregate Remaining Fund Information

Unqualified

Internal control over financial reporting:

Material weakness identified?Significant deficiency identified?None Reported

Noncompliance material to financial statements noted:

No

#### **Federal Awards**

Internal Control over major programs:

Material weakness identified?

No

Significant deficiency identified?
None Reported

Type of auditor's report issued on compliance for major programs:

All major programs Unqualified

Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-133, Section 510(a)?

No

Identification of major programs:

<u>CFDA Numbers</u>	Name of Federal Program or Cluster
10.553, 10.555	Child Nutrition Cluster
84.010, 84.389	Title I, Part A Cluster
84.027, 84.173, 84.391, 84.392	Special Education Cluster
84.410	Education Jobs Fund

Dollar threshold used to distinguish between Type A and Type B programs: \$300,000.00

Auditee qualified as low-risk auditee?

No

#### II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

#### III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.