



PUTNAM COUNTY, GEORGIA

**COMPREHENSIVE ANNUAL
FINANCIAL REPORT**

FISCAL YEAR ENDED SEPTEMBER 30, 2017

Prepared by:
Finance Department

PUTNAM COUNTY, GEORGIA

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PUTNAM COUNTY BOARD OF COMMISSIONERS



117 Putnam Drive, Suite A ♦ Eatonton, GA 31024
Tel: 706-485-5826 ♦ Fax: 706-923-2345 ♦ www.putnamcountyga.us

January 23, 2018

The Putnam County Board of Commissioners
and the Citizens of Putnam County, Georgia

We present Putnam County's Comprehensive Annual Financial Report for the year ended September 30, 2017. This report is submitted to meet the requirements of local ordinances and state statutes. Those requirements state that the County must issue a complete set of financial statements annually presented in conformity with generally accepted accounting principles (GAAP) and audited by an independent firm of certified public accountants.

Responsibility for the accuracy of the data and the completeness and fairness of the presentation, including disclosures, rests with management. Because the costs of internal controls should not outweigh their benefits, the objective is to present reasonable rather than absolute assurance that the financial statements will be free from material misstatement. Management hereby asserts that, to the best of its knowledge and belief, the financial report is complete and reliable in all material respects. All disclosures necessary to enable the reader to gain an understanding of the County's activities have been included.

Putnam County's financial statements have been audited by McNair, McLemore, Middlebrooks & Co., LLC. The auditor's report on the basic financial statements is included in the Financial Section of this report and expresses an unmodified opinion.

This letter should be read in conjunction with the Management's Discussion and Analysis (MD&A) which follows the independent auditor's report. The MD&A is an analysis of the County's financial activities.

Profile of the Government

Putnam County was created by the Georgia General Assembly on December 10, 1807. Putnam County is located in north central Georgia about 75 miles southeast of Atlanta. The County has a land area of 345 square miles and serves a population of 21,371. The County is empowered to levy property tax on both real and personal property located within its boundaries.

Policy making and legislative authority are vested in the governing Board of Commissioners consisting of four Commissioners elected by district and a Chairman elected at large. The Board's responsibilities include passing ordinances, adopting an annual budget, appointing committees, establishing tax rates, and hiring a County attorney, County manager and County clerk. The County operates under a county-manager form of government. The County manager is responsible for carrying out the policies and ordinances of the Board of Commissioners and for overseeing the day-to-day operations of the County.

The Chairman, the District Three Commissioner and District Four Commissioner are elected for a four-year term with the current term expiring on December 31, 2018 and the District One Commissioner and Two Commissioner are elected for a four-year term with the current term expiring on December 31, 2020.

We strive to provide more effective and efficient local government services to our citizens. The County provides a full range of services including law enforcement, fire protection, 911 emergency communications, ambulance services, appraisal services, animal control, senior citizens program, transit system, judicial functions, planning and development, recycling services, recreational activities, maintenance of highways and streets and general administrative services.

The annual budget serves as the foundation for financial planning and control. All departments and agencies of Putnam County submit budget requests to the Finance Department each July. Work sessions are held for the department heads and agencies to formally present their budget requests to the Board and for the Board to gain input from citizens. After the work sessions, the staff presents a proposed budget to the Board of Commissioners in August. The Board of Commissioners advertises the proposed budget and holds public hearings on the proposed budget as required by law in order to adopt a budget no later than September 30, the close of Putnam County's fiscal year. The County maintains extensive budgetary controls. The budget is prepared by fund and department. Transfers between departments and appropriation of additional funds all require approval of the Board of Commissioners.

Local Economy

Putnam County is nestled in the heart of *Georgia's Lake Country*. Within a short drive southeast of Atlanta and a few hours to the coastline, residents boast the County is "Close to everything and next to perfect." Emerging from its agricultural past, Putnam has become an important center of industry and recreation. A different lifestyle is emerging in the County with the establishment of golf resorts, gated communities and new businesses. Putnam is also home to many retirees. The 2010 census reported 41 percent of the population is over 50 years of age.

Lake Sinclair with 15,000 acres and Lake Oconee with 18,000 acres attract visitors with recreational activities such as fishing, swimming and water sport recreation. Along the shoreline are hiking trails, championship golf courses, patio-side dining, and the Oconee National Forest Recreation area of 37,443 acres. The County operates a family campground on Lake Sinclair which offers cabins, RV hookups and a public beach. Putnam County is adorned with a beautiful countryside dotted with dairy farms, hay fields and horse pastures providing a scenic drive for exploring the rich history of Putnam. You can step back in time by visiting numerous historical homes and churches, or the Uncle Remus Museum which is dedicated to the work of a Putnam native, Joel Chandler Harris, creator of the world-famous "Uncle Remus" folklore tales. Two unique Native American sites are Rock Eagle Mound and Rock Hawk Effigy Mound, built by Native Americans more than 1,000 years ago and the only two effigy mounds in the United States.

The Rock Eagle 4-H Center is located in the northern side of the County, adjacent to the Oconee National Forest. With nearly 1,500 acres of forested land, including a 110-acre lake, Rock Eagle is a natural meeting site away from everyday life. Opened in 1955, Rock Eagle is the largest of five centers operated by the University of Georgia as support for the state's 4-H Program. The 4-H center hosts approximately 60,000 young people annually who participate in the Georgia 4-H Environmental Education Program, as well as the Summer Camping Program; made available through Georgia's County Extension Offices. Many 4-H'ers from around the state attend competitive events, leadership conferences and rallies at Rock Eagle. Civic, religious and business groups utilize Rock Eagle 4-H Center for their conferences and meetings as well.

According to 2017 data from the Georgia Department of Labor, 48.7 percent of the area's employment is in the service sector with retail trade, accommodation and food services, and transportation and warehousing topping the list. Major industries located within the County's boundaries include Haband Company, Rose Acre Farms, Inc., Rayonier Wood Products, Eatonton Health & Rehabilitation, Legacy Homes, and Wal-Mart. The data also reveals that 56 percent of the employed residents work in Putnam County.

The Putnam Development Authority is aggressively seeking tenants for the 130-acre technology park "Rock Eagle Science and Technology Park" on U.S. Highway 441 near Putnam County High School. This will bring many higher paying jobs to the community and will help spur more development in the northern section of the County.

The County recently completed the major renovations and upgrades at Oconee Springs Park. A tornado touched down in the park in January 2017 and the County completed the phase one improvements and repairs in August. The next phase of improvements is planned for 2018 and should include a new pavilion, additional cabins, and additional recreational opportunities. This project was completed with Federal Emergency Management Agency (FEMA) funding, property insurance proceeds, and our county workforce.

The City of Eatonton, the only incorporated area of Putnam, was awarded "Better Hometown" status by Georgia; this has enabled the City to receive funds to revitalize the downtown area. Projects underway by the City should increase sales tax revenue. One project will provide ample parking downtown for shoppers. Recently, the City received a grant for a park; plans are to include biking and walking trails, benches and a pavilion on the 15-acre site. The City is in the process of redeveloping property (known as Aluminum Plant Hill) into a television and movie company soundstage and production company.

Financial Policies and Planning

The financial policy adopted by the Board in November 2010 continues to guide the County in providing sound conservative management. The policy addresses budgeting, accounting, maintenance of adequate reserves, cash and investing, auditing procedures, official travel, purchasing guidelines and maintenance of capital assets.

Putnam County's capital improvement program continues strong due to the seventh Special Purpose Local Option Sales Tax (SPLOST) effective October 2011 with a budget of \$16.5 million allocated to the County and \$6 million to the City. The voters approved SPLOST #8 that began in October 2016 and continues to fund the capital improvement program. This new SPLOST will purchase sheriffs' vehicles, ambulances, fire apparatus, ground improvements and reduce debt on the recently completed infrastructure project.

Fund Balance Policy

In considering annual budgets, the Board of Commissioners maintains an unrestricted fund balance in the General Fund for the purpose of covering expenditures caused by unforeseen emergencies and/or shortages resulting from unforeseen revenue declines, or to eliminate the practice of short-term borrowing for cash flow purposes. The County has a fund balance retention policy equal to two months of average operational expenditures in the General Fund. Conservative budgeting has enabled the County to adhere to this policy. It is the policy of the Board of Commissioners not to use the unrestricted fund balance to balance the annual operating budget in lieu of reducing expenditures or levying applicable taxes unless the fund balance is greater than three months of average operational expenses.

Pension Plan

To ensure the provision of benefits for retirees, the County funds the employee defined benefit pension plan, which is administered by the Association County Commissioners of Georgia. The latest report shows a funding ratio of 85.3 percent. Annually the County budgets and makes payments to the plan to maintain the plan's actuarial soundness in accordance with the actuary's recommendations.

Economic Outlook

2017 was a very busy year with 83 new projects generated. Twenty-three existing companies expanded and/or relocated and 29 new companies located in Eatonton-Putnam County. Legacy Housing, Ltd grew to 200 full time employees. They will begin manufacturing mobile homes on their second production line and expect to have 245 full time employees by February 2018. Cosmo Cabinets signed a lease for a vacant building owned by Legacy. They will grow to 25 full time employees by March 2018 and plan to grow to 316 employees by late 2022. Putnam County is in a sound position moving forward, in large part due to the visionary leadership of the Putnam County Board of Commissioners.

Awards and Acknowledgements

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Putnam County for its comprehensive annual financial report (CAFR) for the fiscal year ended September 30, 2016. This was the fourth year that the County has received this prestigious award. To be awarded a Certificate of Achievement, the County had to publish an easily readable and efficiently organized CAFR that satisfies both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting this report to the GFOA to determine its eligibility for another certificate.

The active involvement and professional support of McNair, McLemore, Middlebrooks & Co., LLC has been instrumental to the prompt completion and audit of this report. We thank the elected officials, management, and finance department for their cooperation and contribution to the preparation of this report.

Respectfully submitted,



Paul Van Haute
County Manager



Linda A. Cook
Finance Director



Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**Putnam County
Georgia**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

September 30, 2016

Christopher P. Morill

Executive Director/CEO

PUTNAM COUNTY, GEORGIA

September 30, 2017

BOARD OF COMMISSIONERS

County Commission Chairman	Stephen J. Hersey
District One Commissioner	Kelvin W. Irvin
District Two Commissioner	Daniel W. Brown
District Three Commissioner	Alan Foster
District Four Commissioner	Trevor Addison

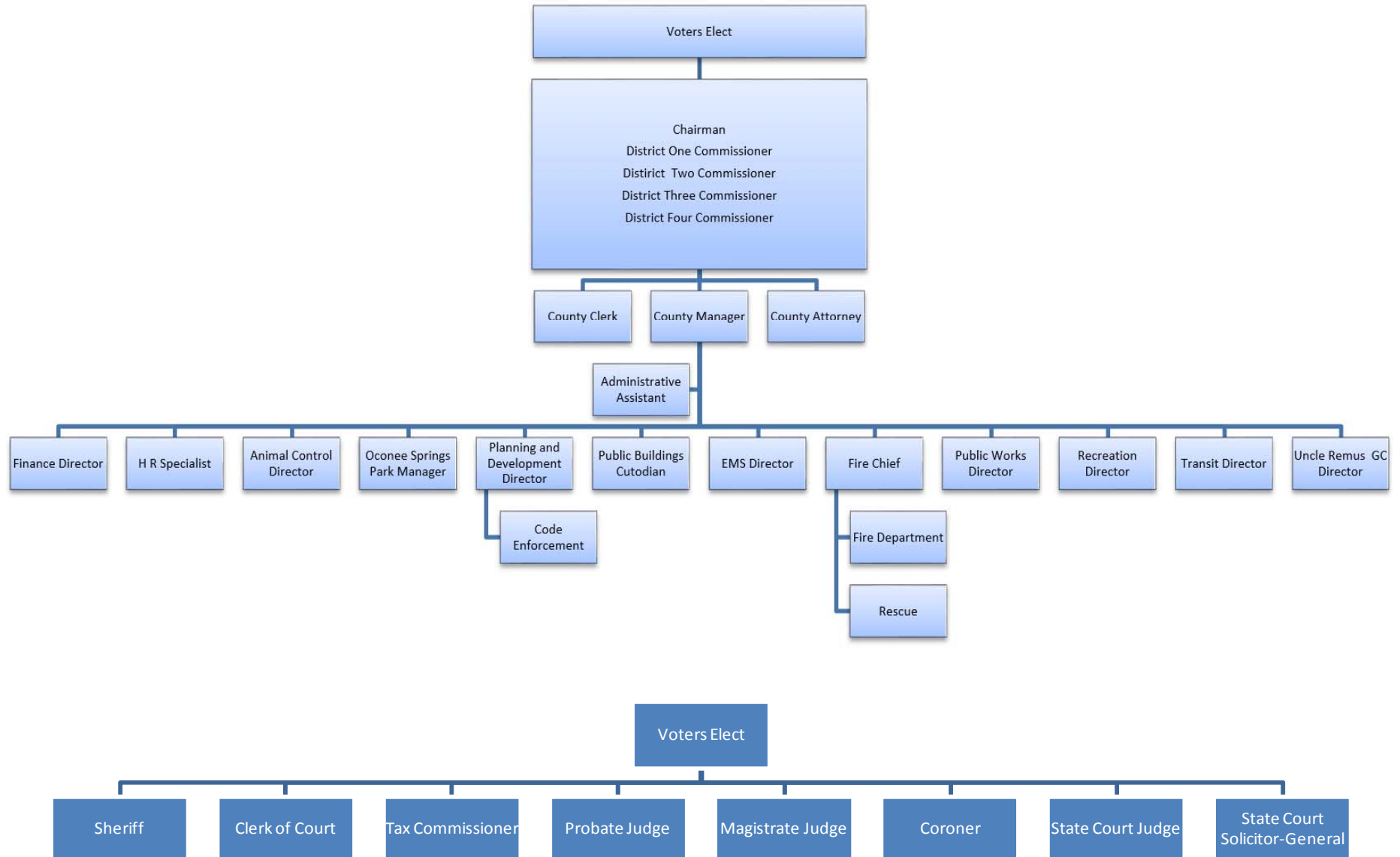
County Manager	Paul Van Haute
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County Attorney / General Counsel	Barry A. Fleming
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DEPARTMENT OF FINANCE

Finance Director	Linda A. Cook
Accounting Technician	Barbara Vargo
Accounting Technician	Jennifer Fricks
Data Entry Technician	Donna Todd

PUTNAM COUNTY, GEORGIA ORGANIZATIONAL CHART



McNAIR, McLEMORE, MIDDLEBROOKS & Co., LLC

CERTIFIED PUBLIC ACCOUNTANTS

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Telephone (478) 746-6277 • Facsimile (478) 741-8353

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February 1, 2018

INDEPENDENT AUDITOR'S REPORT

Board of Commissioners
Putnam County, Georgia

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of **Putnam County, Georgia** (the County), as of and for the fiscal year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to error or fraud.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Putnam County Health Department, which represents \$638,833, \$67,220 and \$816,858, respectively, of the assets, net position and revenues of the Putnam County Health Department. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it related to the amounts included for Putnam County Health Department, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

Auditor's Responsibility (Continued)

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of Putnam County, Georgia as of September 30, 2017, and the respective changes in financial position and, where applicable, cash flows, thereof and the budgetary comparisons for the General Fund for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (on pages 11 through 23), the Schedule of Changes in Net Pension Liability and Relative Ratios and the Schedule of County Contributions (on pages 56 and 57). Such information, although not part of the basic financial statements, is required by the Government Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with the management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with the sufficient evidence to express an opinion or provide any assurance.

Other Matters (Continued)

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Putnam County, Georgia's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and the statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedules of expenditures of special purpose local option sales tax proceeds (on pages 80 and 81) are presented for purposes of additional analysis as required by the Official Code of Georgia 48-8-21, and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and the schedules of expenditures of special purpose local option sales tax proceeds are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit and the procedures performed as described above, the combining, individual nonmajor fund financial statements, and the schedule of expenditures of special purpose sales tax proceeds are fairly stated in all material respects in relation to the financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 1, 2018, on our consideration of Putnam County, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Putnam County, Georgia's internal control over financial reporting and compliance.

McNair, McLemore, Middlebrooks & Co., LLC
McNAIR, McLEMORE, MIDDLEBROOKS & CO., LLC

PUTNAM COUNTY, GEORGIA
MANAGEMENT'S DISCUSSION AND ANALYSIS
SEPTEMBER 30, 2017

Putnam County's management is pleased to provide this narrative discussion and analysis of the financial activities of the County for the fiscal year ended September 30, 2017. The County's financial activities and performance are discussed and analyzed within the context of the accompanying financial statements and disclosures following this section.

Financial Highlights

- Putnam County's primary government assets and deferred outflows of resources exceed liabilities and deferred inflows of resources by \$36.3 million (net position) at September 30, 2017. Of this amount, \$35.7 million is governmental activities and \$638,369 is business-type activities.
- The combined revenue total for the County is \$21.3 million, a 2.4% increase from prior year. Of the combined total, governmental activities is \$20.7 million and business-type activities is \$625,364.
- The combined expense total for the County is \$22.0 million, a 1.5% increase from prior year. Of the combined total governmental activities is \$21.6 million and business-type activities is \$461,727.
- At September 30, 2017, the County's governmental funds reported a combined ending fund balance of \$9.1 million, an decrease of \$2.7 million from the prior year. The unassigned fund balance for governmental funds is \$1.6 million and \$4.7 million for restricted fund balance.
- The unassigned fund balance for the General Fund was \$1.8 million, or 9.8% of General Fund expenditures.

Overview of the Financial Statements

This discussion and analysis introduces the County's basic financial statements. The basic financial statements include (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

Government-Wide Financial Statements

This annual report includes two government-wide financial statements. These statements provide both long-term and short-term information about the County's overall financial status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in accrual accounting and elimination of activities between funds.

The first of these government-wide statements is the statement of net position. This reports the government-wide financial position, including all of the County's assets and liabilities, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether financial position, as a whole, is improving or deteriorating.

The second government-wide statement is the statement of activities, which reports how the County's net position changed during the current fiscal year. All current year revenues and expenses are included, regardless of when cash is received or paid. The statement of activities is designed to show the financing sources for the County's distinct activities and functions.

Government-Wide Financial Statements (Continued)

Both government-wide financial statements distinguish between governmental activities, which are primarily supported by taxes and business-type activities, which are intended to recover all or a significant portion of their costs through user fees and charges. Governmental activities include general government, judiciary, public safety, public works, health and welfare, culture and recreation, housing and development, and economic development. Business-type activities include the solid waste, the golf course and the Oconee Springs Park recreational facility.

The government-wide financial statements are presented on pages 24 and 25 of this report.

Fund Financial Statements

A fund is a separate accounting entity used to maintain control over resources which are segregated for specific activities or objectives. The County uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, the fund financial statements focus on the County's most significant funds, or major funds, rather than on the government as a whole. The designation "major fund" is determined based on proportional relationships of individual funds with the entity. Major funds are separately reported while all others are aggregated into a single presentation. Individual fund data for nonmajor funds is provided in latter sections of this report.

The County has three kinds of funds:

Governmental Funds

Governmental funds, as reported in the fund financial statements, encompass the same functions reported as governmental activities in the government-wide financial statements. However, the focus of the fund financial statements is very different from that of the government-wide statements. Fund statements report short-term fiscal accountability, focusing on the balances and uses of spendable resources. Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide a more complete picture of financial activity and financial position. Both the governmental fund balance sheet and the governmental fund statement of activities provide a reconciliation to assist in understanding the differences between these two perspectives.

Governmental funds include the General Fund, special revenue funds and capital projects funds. A budget comparison statement for the General Fund is presented as a basic financial statement. The basic governmental fund financial statements are presented on pages 26 through 31 of this report.

Proprietary Funds

Proprietary funds are used to account for the operations for which customers are charged a fee for services provided. These funds essentially encompass the same functions reported as business-type activities in the government-wide statements. At both the government-wide and fund reporting levels, proprietary funds present changes in total net position. Proprietary funds include the Solid Waste Fund and the Oconee Springs Park Fund. The basic proprietary fund financial statements are presented on pages 32 through 34 of this report.

Fiduciary Funds

Fiduciary funds are used to account for assets held in a custodial capacity for individuals, organizations or other governments. The County's fiduciary funds are all agency funds.

Notes to the Basic Financial Statements

The accompanying notes to the financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the financial statements begin on page 36 of this report.

Other Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents individual and combining nonmajor fund financial statements. These may be found beginning on page 58. Budgetary comparison schedules for the nonmajor funds are found in this section of the report. These schedules demonstrate compliance with the County's budget.

Financial Analysis of the County as a Whole

Net Position

Net position may serve over time as a useful indicator of a government's financial position. For the County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$36.3 million, which is a decrease of \$0.7 million or 1.9 percent from fiscal year 2016.

Putnam County, Georgia's Net Position September 30, 2017 and 2016

	Governmental Activities		Business-type Activities		Total	
	2017	2016	2017	2016	2017	2016
Current and Other Assets	\$ 10,354,156	\$ 13,164,182	\$ 1,112,718	\$ 1,013,996	\$ 11,466,874	\$ 14,178,178
Capital Assets	29,651,719	29,042,223	315,209	190,967	29,966,928	29,233,190
Total Assets	40,005,875	42,206,405	1,427,927	1,204,963	41,433,802	43,411,368
Deferred Outflows of Resources	1,462,282	1,051,206	-	-	1,462,282	1,051,206
Other Liabilities	5,403,244	4,647,632	39,177	39,241	5,442,421	4,686,873
Long-Term Liabilities Outstanding	202,135	1,394,723	750,381	739,277	952,516	2,134,000
Total Liabilities	5,605,379	6,042,355	789,558	778,518	6,394,937	6,820,873
Deferred Inflows of Resources	189,932	625,869	-	-	189,932	625,869
Net Position						
Net Investment in Capital Assets	29,651,719	27,794,096	315,209	190,966	29,966,928	27,985,062
Restricted	4,551,313	6,195,678	-	-	4,551,313	6,195,678
Unrestricted	1,469,814	2,599,613	323,160	235,479	1,792,974	2,835,092
Total Net Position	\$ 35,672,846	\$ 36,589,387	\$ 638,369	\$ 426,445	\$ 36,311,215	\$ 37,015,832

The largest component of the County's net position, \$30 million or 82.5 percent of total net position, reflects its investment in capital assets (e.g., land, buildings, machinery and equipment), less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending.

Financial Analysis of the County as a Whole (Continued)

Net Position (Continued)

The next component of the County's net position consists of restricted net position, \$4.4 million or 12.2 percent of total net position, which represents resources that are subject to external restrictions on how they may be used. The final component is unrestricted net position, \$1.9 million or 5.3 percent of total net position, which may be used to meet the County's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the County's net position in governmental activities decreased by \$916,541, or 2.5 percent, primarily due to expenditures exceeding revenues in the SPLOST #8 Fund. Net position in business-type activities increased \$211,924, or 49.7 percent, due to a gain on the disposal of capital assets in the Oconee Springs Park Fund. The County's overall net position decreased \$704,617 from the prior year.

Financial Analysis of the County as a Whole (Continued)

Changes in Net Position

Governmental and business-type activities decreased the County's net position before transfers by \$704,617 for the year ended September 30, 2017.

The following table provides a comparison for the changes in net position in governmental and business-type activities for the fiscal years ended September 30, 2017 and 2016.

Putnam County, Georgia's Changes in Net Position For the Years Ended September 30, 2017 and 2016

	Governmental Activities		Business-type Activities		Total	
	2017	2016	2017	2016	2017	2016
Revenues						
Program Revenues						
Charges for Services	\$ 3,019,827	\$ 3,270,351	\$ 308,000	\$ 368,531	\$ 3,327,827	\$ 3,638,882
Operating Grants and Contributions	399,272	273,159	-	-	399,272	273,159
Capital Grants and Contributions	486,440	416,721	82,092	-	568,532	416,721
General Revenues						
Taxes	16,663,151	16,027,813	-	-	16,663,151	16,027,813
Other	113,132	447,472	235,272	5,483	348,404	452,955
Total Revenues	20,681,822	20,435,516	625,364	374,014	21,307,186	20,809,530
Expenses						
General Government	3,942,246	3,914,237	-	-	3,942,246	3,914,237
Judicial	1,821,840	1,809,713	-	-	1,821,840	1,809,713
Public Safety	8,700,291	8,121,494	-	-	8,700,291	8,121,494
Public Works	4,047,314	3,904,983	-	-	4,047,314	3,904,983
Health and Welfare	954,084	1,682,753	-	-	954,084	1,682,753
Culture and Recreation	1,318,366	1,195,197	-	-	1,318,366	1,195,197
Housing and Development	746,562	619,761	-	-	746,562	619,761
Interest on Long-Term Debt	19,373	32,221	-	-	19,373	32,221
Oconee Springs Park	-	-	418,914	345,772	418,914	345,772
Solid Waste	-	-	42,813	57,644	42,813	57,644
Total Expenses	21,550,076	21,280,359	461,727	403,416	22,011,803	21,683,775
Change in Net Position Before Transfers	(868,254)	(844,843)	163,637	(29,402)	(704,617)	(874,245)
Transfers	(48,287)	(50,000)	48,287	50,000	-	-
Increase (Decrease) in Net Position	(916,541)	(894,843)	211,924	20,598	(704,617)	(874,245)
Net Position, Beginning	36,589,387	37,484,230	426,445	405,847	37,015,832	37,890,077
Net Position, Ending	\$ 35,672,846	\$ 36,589,387	\$ 638,369	\$ 426,445	\$ 36,311,215	\$ 37,015,832

Financial Analysis of the County as a Whole (Continued)

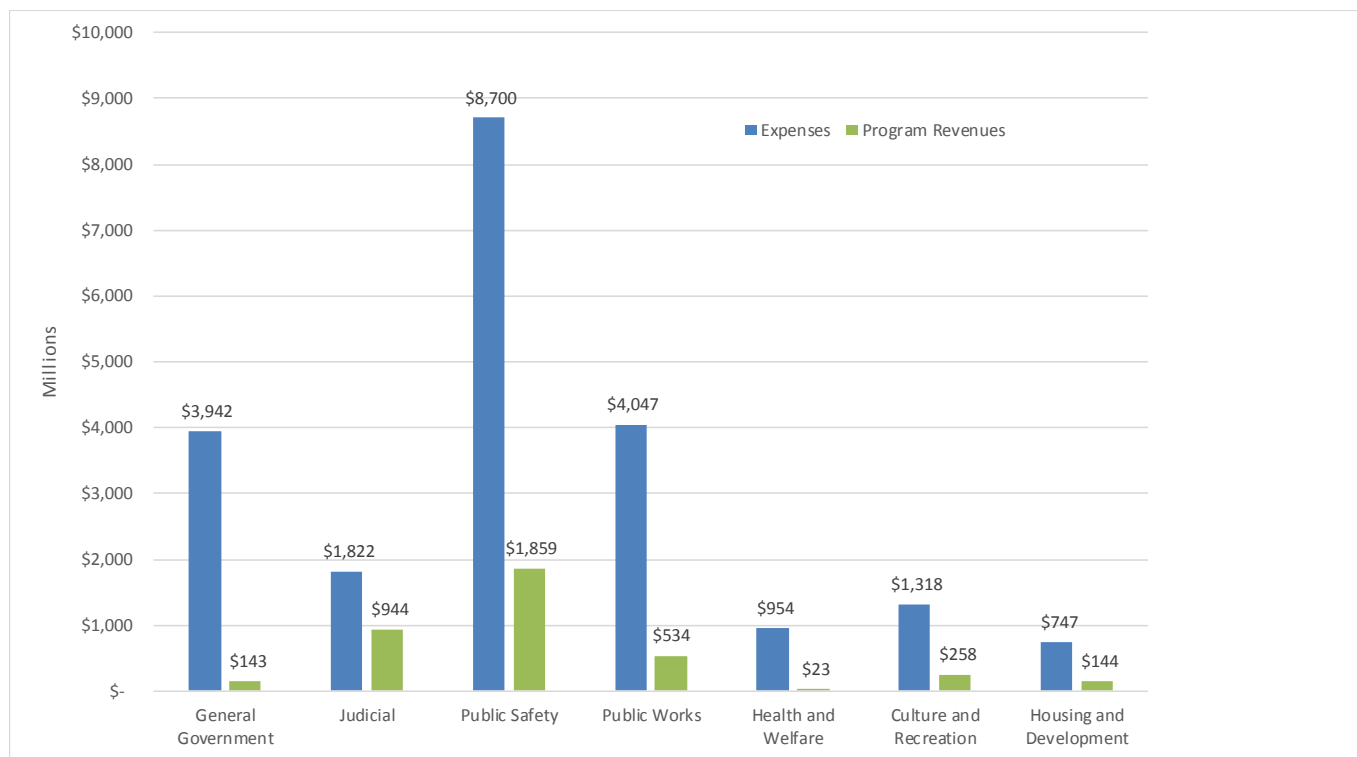
Governmental Activities

Governmental activities decreased the County's net position by \$916,541 for the year ended September 30, 2017. Key elements of this decrease are as follows:

- The County's governmental activities relied on the following revenue sources in fiscal year 2017: \$3.0 million in charges for services, \$0.9 million in grants and contributions, \$16.7 million in taxes and \$113 thousand in other. Total program and general revenue for fiscal year 2017 was \$20.6 million.
- Total revenues for governmental activities increased by \$248 thousand or 1.2 percent from fiscal year 2016 primarily due to an increase in property taxes.
- Expenses for fiscal year 2017 increased \$270 thousand or 1.3 percent from fiscal year 2016 primarily resulting from increased public safety expenses.

The charts below illustrate expenses versus program revenues by category and the distribution of revenues for governmental activities.

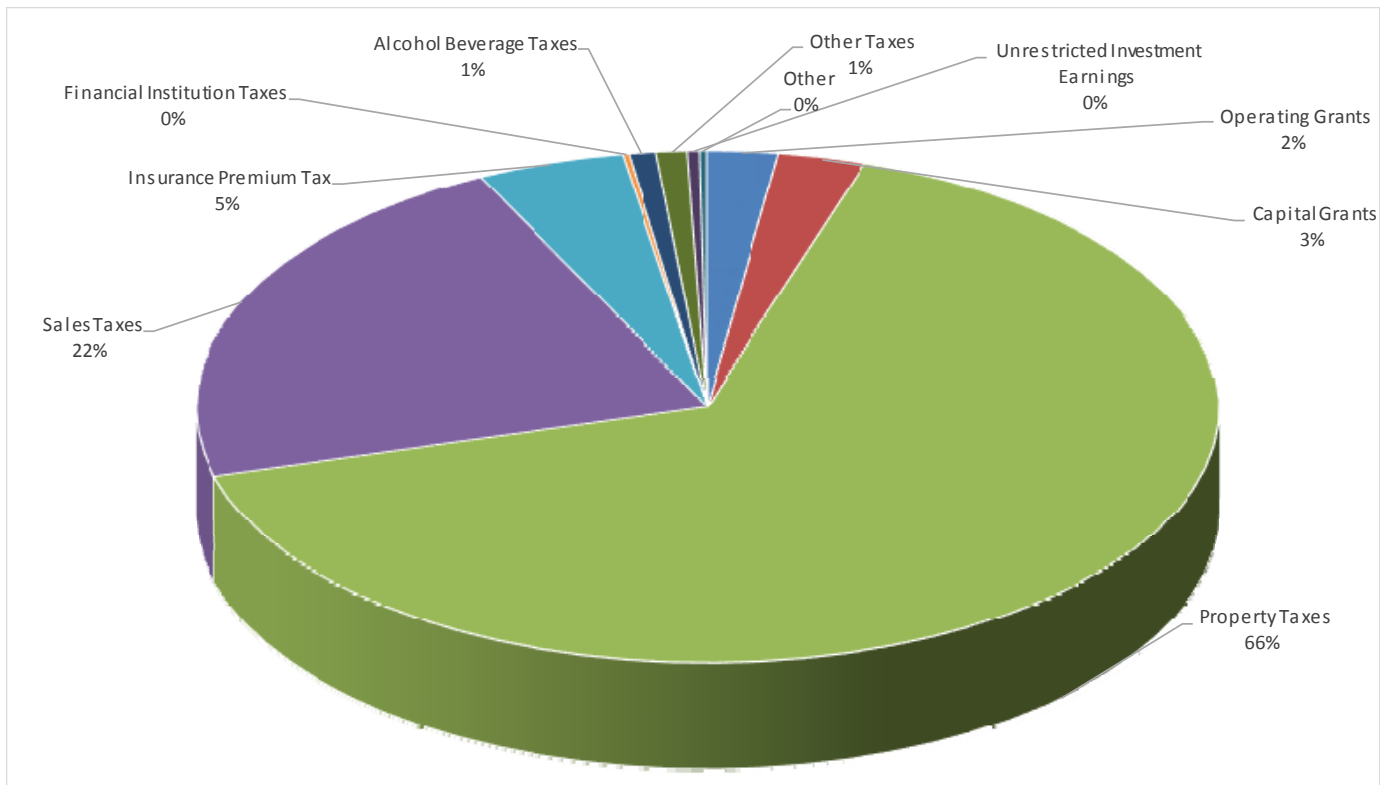
Expenses and Program Revenues - Governmental Activities



Financial Analysis of the County as a Whole (Continued)

Governmental Activities (Continued)

Revenues by Source - Governmental Activities



Business-type Activities

Business-type activities increased the County's net position by \$211,924 during fiscal year 2017. Key elements of this increase are as follows:

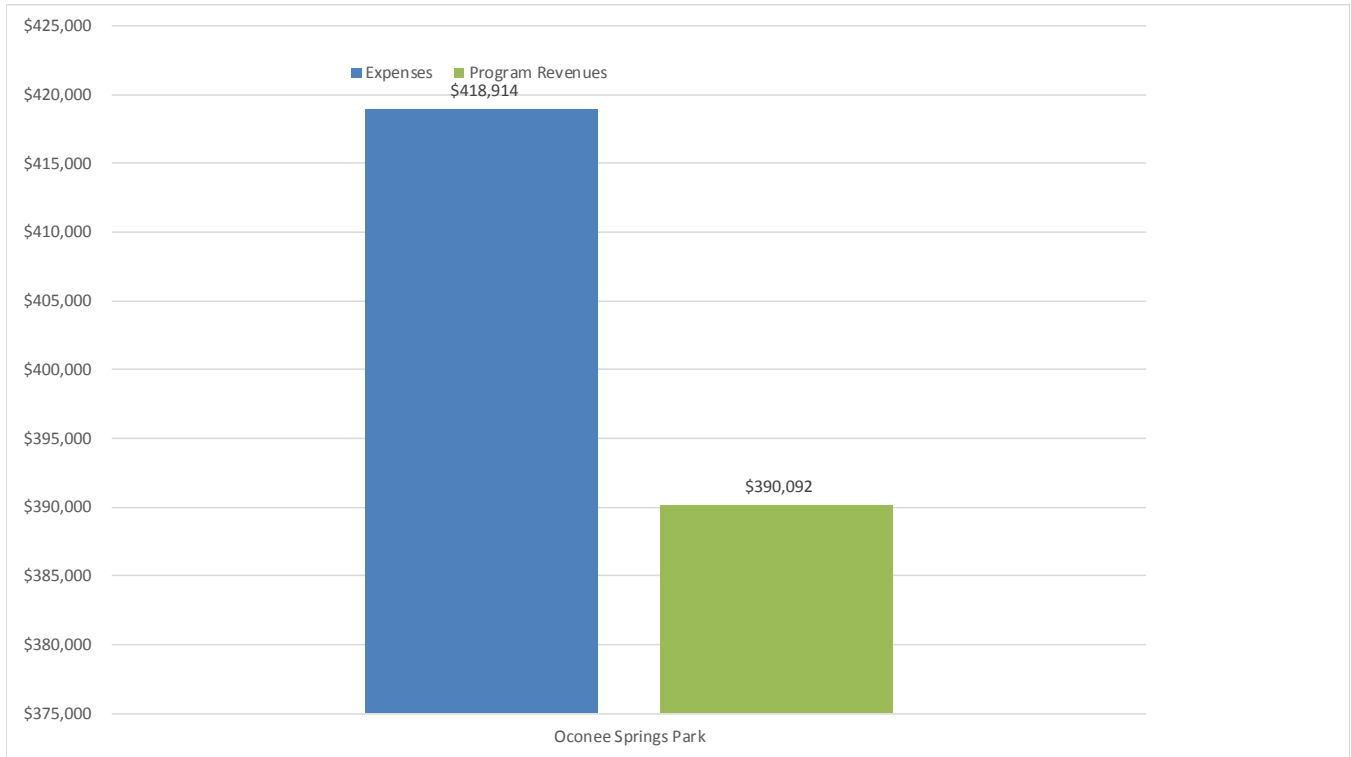
- The Oconee Springs Park Fund reported a gain on disposal of capital assets of \$230,647 related to tornado damage to its facilities.
- The Oconee Springs Park Fund reported operating loss of \$28,822 for fiscal year 2017 compared to an operating income of \$22,760 in fiscal year 2016.
- Expenses in the Solid Waste Fund exceeded revenues by \$39,124. A transfer of \$38,182 was made from the General Fund to the Solid Waste Fund to cover this shortfall.

Financial Analysis of the County as a Whole (Continued)

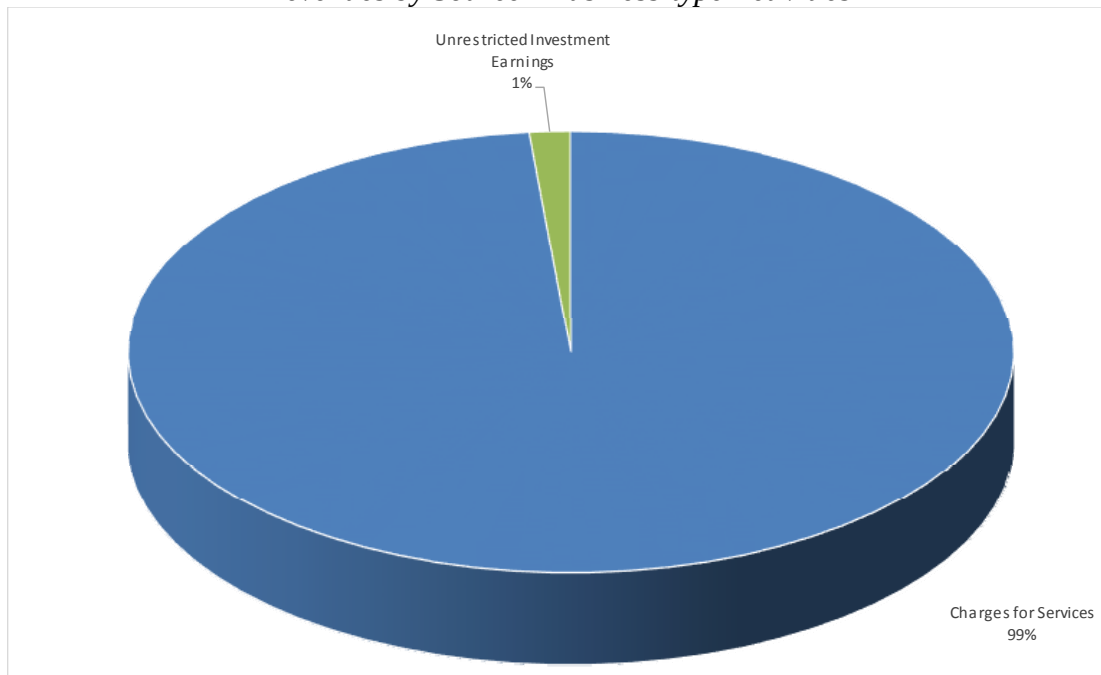
Business-type Activities (Continued)

The charts below illustrate expenses versus program revenues by category and the distribution of revenues for business-type activities.

Expenses and Program Revenues - Business-type Activities



Revenues by Source - Business-type Activities



Financial Analysis of the County as a Whole (Continued)

Financial Analysis of the Governmental Funds

As noted previously, governmental funds (the General Fund, special revenue funds and capital projects funds) are reported in the fund statements with a short-term inflow and outflow of spendable resources focus. This focus is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements.

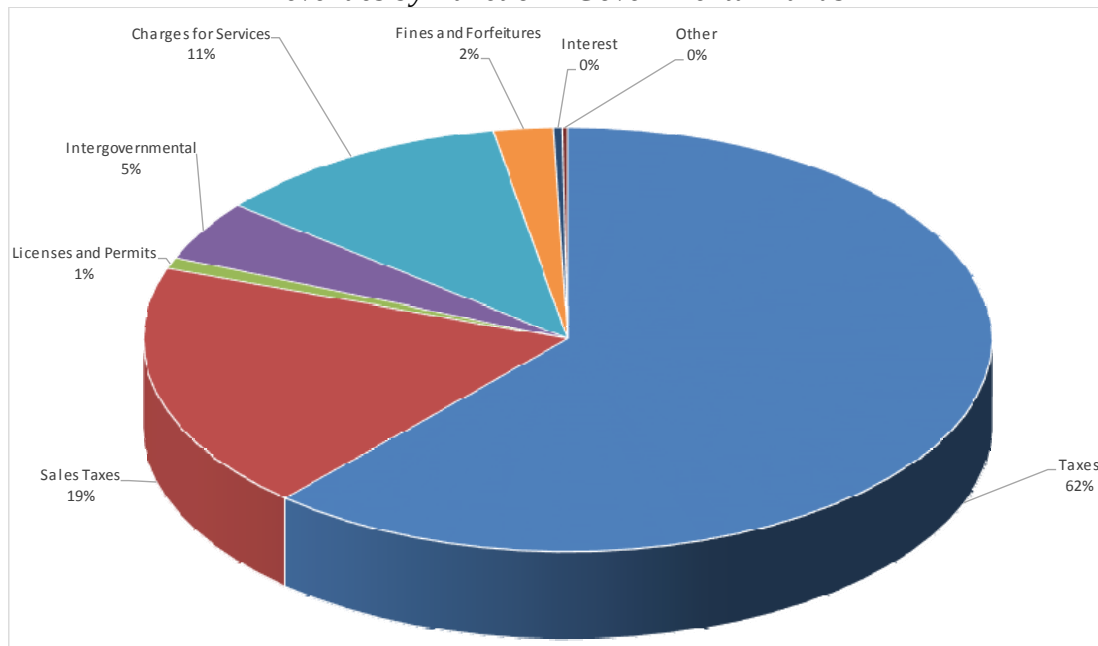
Governmental Funds - Changes in Fund Balance

	<u>2017</u>	<u>2016</u>	<u>(Decrease)</u>	<u>Percent (Decrease)</u>
General Fund	\$ 8,255,285	\$ 9,247,491	\$ (992,206)	-10.7%
SPLOST #8	(137,925)	151,245	(289,170)	-191.2%
Nonmajor Governmental Funds	<u>958,379</u>	<u>2,403,001</u>	<u>(1,444,622)</u>	<u>-60.1%</u>
	<u><u>\$ 9,075,739</u></u>	<u><u>\$ 11,801,737</u></u>	<u><u>\$ (2,725,998)</u></u>	<u><u>-23.1%</u></u>

As of September 30, 2017, the County's governmental funds reported combined ending fund balances of \$9.1 million, a decrease of \$2.7 million or 23.1 percent from 2016. Approximately 19.3 percent of total fund balance constitutes unassigned fund balance which is available for spending at the County's discretion. The remainder of fund balance is restricted or committed to indicate that it is not available for new spending because it has been restricted by state law or other purposes.

The General Fund is the chief operating fund of the County. As of September 30, 2017, unassigned fund balance was \$1.8 million, an decrease over prior year of \$1.0 million. Fund balance restricted for ad valorem tax abatement totaled \$3.7 million resulting from excess SPLOST collections required by state law to be used for ad valorem tax relief. The County also has committed \$2.6 million for contingency as of year-end.

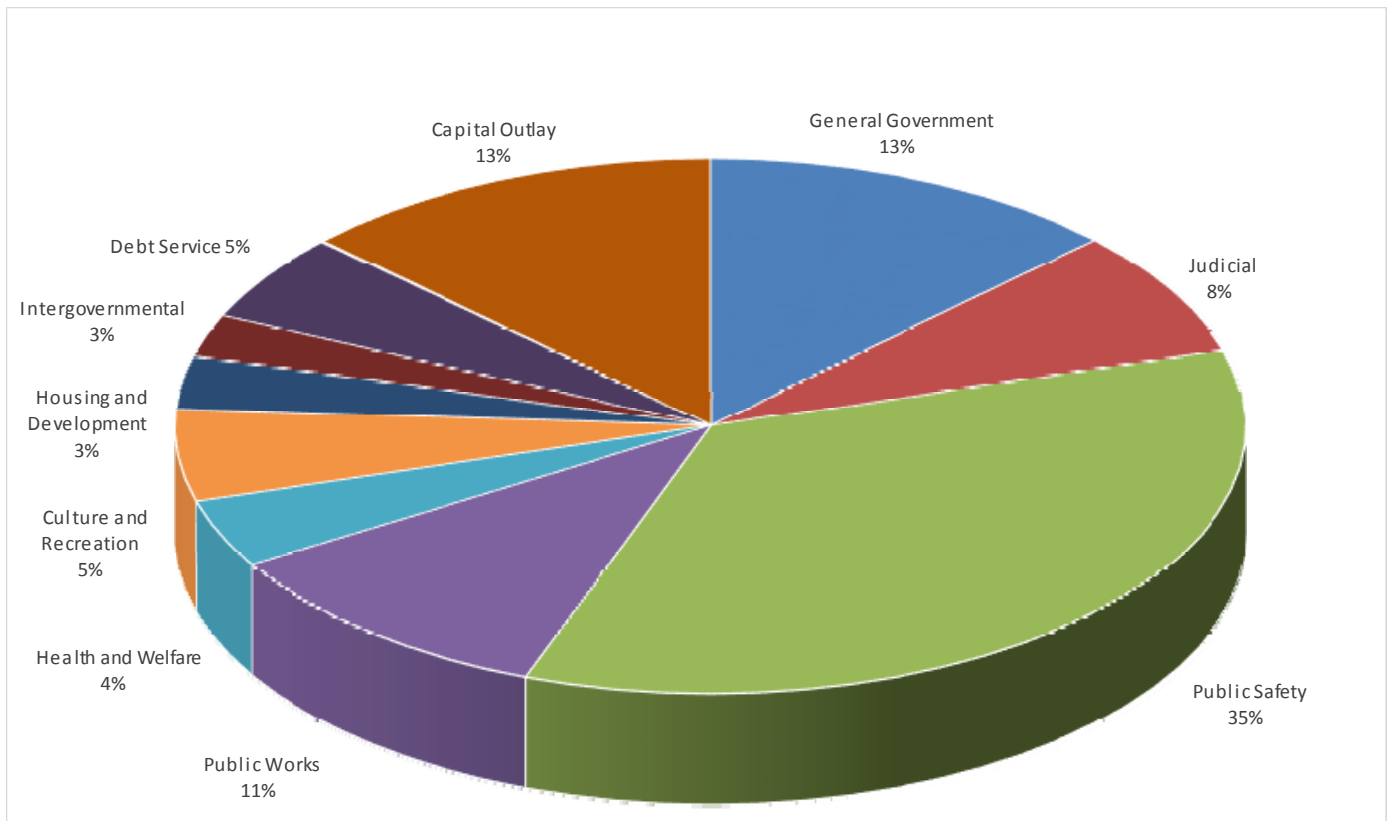
Revenues by Function - Governmental Funds



Financial Analysis of the County as a Whole (Continued)

Financial Analysis of the Governmental Funds (Continued)

Expenditures by Function - Governmental Funds



The fund balance of the County's SPLOST #8 Fund decreased \$289,170 during the current fiscal year. This is primarily due to an increase in capital outlay expenditures to \$2.6 million in 2017 which exceeded sales tax collections.

Proprietary Funds

Proprietary funds are used to account for operations which are significantly funded with user fees. Two County operations utilize proprietary fund accounting.

The Solid Waste Fund is the only major proprietary fund. This fund incurs limited activity, as it is used to account for the costs of postclosure (environmental monitoring) of a now-closed public landfill. For the fiscal year ended September 30, 2017, the County incurred postclosure monitoring costs of \$42,813. A transfer in from the General Fund of \$38,182 was required to support the operations of the Solid Waste Fund.

The Oconee Springs Park Fund produced an operating loss of \$28,822 for fiscal year 2017 compared to an operating income of \$22,760 for fiscal year 2016. During fiscal year 2017, operations of the Oconee Springs Park were negatively impacted by tornado damage. A transfer was not required from the General Fund to support park operations.

Financial Analysis of the County as a Whole (Continued)

Capital Assets

The County's government-wide investment in capital assets as of September 30, 2017 is \$29.8 million. The schedule below summarizes capital assets used in both governmental and business-type activities at year-ends 2017 and 2016. In addition, more detailed information on changes in capital assets is presented in Note 7.

As may be seen in this schedule, assets used in governmental activities comprise the bulk of County capital assets. Currently, and for many prior years, Special Local Option Sales Tax proceeds have funded most of these acquisitions.

	Governmental Activities		Business-type Activities		Total	
	2017	2016	2017	2016	2017	2016
Land	\$ 1,171,261	\$ 1,162,720	\$ 116,395	\$ 116,395	\$ 1,287,656	\$ 1,279,115
Buildings and Improvements	10,872,007	11,325,747	172,939	51,779	11,044,946	11,377,526
Machinery and Equipment	1,946,071	1,724,706	25,876	22,793	1,971,947	1,747,499
Infrastructure	15,519,819	14,829,050	-	-	15,519,819	14,829,050
Construction in Progress	142,563	-	-	-	142,563	-
	\$ 29,651,721	\$ 29,042,223	\$ 315,210	\$ 190,967	\$ 29,966,931	\$ 29,233,190

Major capital asset activities in the current fiscal year included the following:

- \$2.0 million in road resurfacing,
- Purchase of public safety vehicles of \$508,864,
- \$292,153 in upgrades to recreation facilities,
- Radio and E-911 software totaling \$226,478.

Long-Term Debt

The County reported a note payable to the Georgia Environmental Finance Authority (GEFA), compensated absences and net pension obligation as long-term liabilities for governmental activities. During fiscal year 2016, the County entered into a note payable with GEFA to finance the construction of new water lines and a booster pump station. The note payable with GEFA was paid off in fiscal year 2017 with excess proceeds from SPLOST funds. Business-type activities reported two categories of long-term liabilities. In addition to compensated absences payable for park employees, the Solid Waste Fund carries obligations for landfill postclosure care. This obligation is secured by a certificate of deposit, which is restricted for this use. For more information regarding long-term debt, see Note 8.

Financial Analysis of the County as a Whole (Continued)

General Fund Budgetary Highlights

Differences between the original budget, the final budget and actual results for the County's General Fund by category are shown below and on pages 29 through 31.

General Fund - Expenditures For the Fiscal Year Ended September 30, 2017

	Budgeted Amounts		Actual	Variance With Final Budget
	Original	Final		
General Government	\$ 3,270,251	\$ 3,198,493	\$ 2,990,229	\$ (208,264)
Judicial	1,643,650	1,706,559	1,676,749	(29,810)
Public Safety	7,900,161	7,891,267	7,793,343	(97,924)
Public Works	2,653,583	2,580,347	2,517,332	(63,015)
Health and Welfare	942,969	953,960	949,832	(4,128)
Culture and Recreation	1,154,658	1,298,593	1,292,516	(6,077)
Housing and Development	692,745	764,399	642,581	(121,818)
Debt Service	-	35,051	34,916	(135)
	<u>\$ 18,258,017</u>	<u>\$ 18,428,669</u>	<u>\$ 17,897,498</u>	<u>\$ (531,171)</u>

During the current fiscal year, the County made several budget amendments to the General Fund that are reflected in the final budget. Projected revenues of \$17.2 million in the original budget decreased \$171 thousand to \$17.0 million at year-end. Total revenues were \$16.9 million, \$73 thousand below the final budget. The original adopted expenditure budget of \$18.3 million was amended to \$18.4 million, an increase of \$171 thousand.

However, by year-end, actual expenditures for the General Fund were \$17.9 million, \$531 thousand below the final amended budget.

The County's General Fund expenditures in the fiscal year 2018 adopted budget is \$18.3 million, an increase of 1.3 percent from the 2017 budget.

Financial Analysis of the County as a Whole (Continued)

Economic Factors and the 2018 Budget

Putnam County's 2018 budget is a reflection of the financial position of the County in 2017.

The County continues to maintain its level of services, manage its resources wisely, and control expenses in spite of continued rising cost. Public Safety budgets were increased significantly this year. The Putnam County Fire Rescue department experienced a significant increase in funding this year. The Board of Commissioners authorized three new full-time firefighter positions and a full-time hydrant inspection/repair position. The purchase of an additional pumper truck along with the additional staffing place the County in an excellent position for their upcoming ISO evaluation later this year. The Putnam County Sheriff's department also received salary increases averaging 10 percent across the board and approximately 5 percent for the coming 2018 budget. The Board of Commissioners is committed to supporting all the employees in Putnam County.

The quality of life and recreational opportunities for the residents of Putnam County were addressed during this past year. The Board of Commissioners have significantly increased the Recreation Department budget in 2016 and 2017. There was a significant increase in youth and adult participation in the various programs and activities that necessitated increased funding. The Board of Commissioners and citizens recently voted to approve \$400,000 in Special Purpose Local Option Sales Tax (SPLOST) funding dedicated to the Recreation Department. Because of the increased participation in the recreation programs, the department has experienced increases in revenues for 2016 and 2017.

The County's has renewed its commitment toward Economic Development. After the closing of Horton Homes and the Georgia Power plant, the commissioners decided to actively engage on the next phase of Putnam County business opportunities. Through the Board of Commissioners' efforts and in conjunction with the Putnam Development Authority there are many new and exciting business opportunities on the horizon.

The County is recovering from the downturn in the economy and the loss of Plant Branch. There is an increase in residential and commercial construction in the County. Putnam County is in a sound position moving forward, in large part due to the visionary leadership of the Putnam County Board of Commissioners.

Requests for Information

This financial report is designed to provide a general overview of Putnam County's finances, comply with finance-related laws and regulations, and demonstrate the County's commitment to public accountability. If you have questions about this report or would like to request additional information, contact the Putnam County Finance Director at 117 Putnam Drive, Eatonton, Georgia 31024, or call (706) 485-5826.

BASIC FINANCIAL STATEMENTS

PUTNAM COUNTY, GEORGIA
STATEMENT OF NET POSITION
SEPTEMBER 30, 2017

	Primary Government			Component Units	
	Governmental Activities	Business-type Activities	Total	Putnam Development Authority	Health Department
Assets					
Cash and Cash Equivalents	\$ 1,929,663	\$ 115,732	\$ 2,045,395	\$ 180,815	\$ 630,431
Investments	6,977,581	200,000	7,177,581	189,269	-
Receivables					
Accounts	634,376	3,574	637,950	-	2,237
Property Taxes	124,774	-	124,774	-	-
Due from Other Governments	503,779	82,092	585,871	-	-
Internal Balances	13,975	(13,975)	-	-	-
Prepaid Items	170,008	-	170,008	3,896	-
Inventory	-	15,743	15,743	-	-
Note Receivable	-	-	-	293,845	-
Restricted Assets					
Investments	-	709,552	709,552	-	-
Capital Assets					
Nondepreciable	8,318,075	116,395	8,434,470	2,181,020	-
Depreciable, Net of Accumulated Depreciation	21,333,644	198,814	21,532,458	1,133,017	6,165
Total Assets	40,005,875	1,427,927	41,433,802	3,981,862	638,833
Deferred Outflows of Resources					
Deferred Outflows of Resources Related to Pensions	1,462,282	-	1,462,282	-	199,587
Liabilities					
Accounts Payable	746,182	-	746,182	-	-
Accrued Liabilities	179,088	1,911	180,999	667	12,255
Due to Other Governments	137,096	-	137,096	-	-
Long-Term Liabilities					
Due Within One Year	247,054	37,266	284,320	-	-
Due in More Than One Year	202,135	750,381	952,516	-	-
Due in More Than One Year - Net Pension Liability	4,093,824	-	4,093,824	-	757,297
Total Liabilities	5,605,379	789,558	6,394,937	667	769,552
Deferred Inflows of Resources					
Deferred Inflows of Resources Related to:					
Property Taxes Collected in Advance	48,823	-	48,823	-	-
Pensions	141,109	-	141,109	-	1,648
Total Deferred Inflows of Resources	189,932	-	189,932	-	1,648
Net Position					
Net Investment in Capital Assets	29,651,719	315,209	29,966,928	3,378,837	6,165
Restricted for					
Capital Projects	592	-	592	-	-
Ad Valorem Tax Abatement	3,716,268	-	3,716,268	-	-
Other Purposes	834,453	-	834,453	-	-
Unrestricted	1,469,814	323,160	1,792,974	602,358	61,055
Total Net Position	\$ 35,672,846	\$ 638,369	\$ 36,311,215	\$ 3,981,195	\$ 67,220

See accompanying notes which are an integral part of these financial statements.

PUTNAM COUNTY, GEORGIA
STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Assets			Component Units	
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			Putnam Development Authority	Health Department
					Governmental Activities	Business-type Activities	Total		
Primary Government									
Governmental Activities									
General Government	\$ 3,942,246	\$ 36,319	\$ 107,077	\$ -	\$ (3,798,850)	\$ -	\$ (3,798,850)	\$ -	\$ -
Judicial	1,821,840	663,135	280,855	-	(877,850)	-	(877,850)	-	-
Public Safety	8,700,291	1,847,463	11,340	-	(6,841,488)	-	(6,841,488)	-	-
Public Works	4,047,314	47,757	-	486,440	(3,513,117)	-	(3,513,117)	-	-
Health and Welfare	954,084	22,837	-	-	(931,247)	-	(931,247)	-	-
Culture and Recreation	1,318,366	258,066	-	-	(1,060,300)	-	(1,060,300)	-	-
Housing and Development	746,562	144,250	-	-	(602,312)	-	(602,312)	-	-
Interest on Long-Term Debt	19,373	-	-	-	(19,373)	-	(19,373)	-	-
Total Governmental Activities	21,550,076	3,019,827	399,272	486,440	(17,644,537)	-	(17,644,537)	-	-
Business-type Activities									
Oconee Springs Park	418,914	308,000	-	82,092	-	(28,822)	(28,822)	-	-
Solid Waste	42,813	-	-	-	-	(42,813)	(42,813)	-	-
Total Business-type Activities	461,727	308,000	-	82,092	-	(71,635)	(71,635)	-	-
Total - Primary Government	\$ 22,011,803	\$ 3,327,827	\$ 399,272	\$ 568,532	(17,644,537)	(71,635)	(17,716,172)	-	-
Component Unit									
Putnam Development Authority	\$ 272,590	\$ -	\$ 225,726	\$ -				(46,864)	-
Health Department	840,667	296,087	520,140	-				-	(24,440)
	\$ 1,113,257	\$ 296,087	\$ 745,866	\$ -				(46,864)	(24,440)
General Revenues									
Property Taxes Levied for General Government					11,593,944	-	11,593,944	-	-
Sales Taxes					3,886,893	-	3,886,893	-	-
Insurance Premium Tax					822,797	-	822,797	-	-
Financial Institution Taxes					34,562	-	34,562	-	-
Alcohol Beverage Taxes					153,727	-	153,727	-	-
Other Taxes					171,228	-	171,228	-	-
Unrestricted Investment Earnings					67,659	4,625	72,284	14,007	631
Gain on Sale of Capital Assets					6,188	-	6,188	-	-
Other					39,285	230,647	269,932	755	-
Transfers					(48,287)	48,287	-	-	-
Total General Revenues and Transfers					16,727,996	283,559	17,011,555	14,762	631
Change in Net Position					(916,541)	211,924	(704,617)	(32,102)	(23,809)
Net Position at Beginning of Year					36,589,387	426,445	37,015,832	4,013,297	91,029
Net Position at End of Year					\$ 35,672,846	\$ 638,369	\$ 36,311,215	\$ 3,981,195	\$ 67,220

See accompanying notes which are an integral part of these financial statements.

PUTNAM COUNTY, GEORGIA
BALANCE SHEET
GOVERNMENTAL FUNDS
SEPTEMBER 30, 2017

	<u>General Fund</u>	<u>SPLOST #8 Fund</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Assets				
Cash and Cash Equivalents	\$ 1,119,871	\$ 377,390	\$ 432,401	\$ 1,929,662
Investments	6,509,478	-	468,102	6,977,580
Receivables				
Accounts	570,794	-	63,582	634,376
Property Taxes	124,774	-	-	124,774
Due from Other Governments	258,090	241,589	4,099	503,778
Due from Other Funds	661,906	-	437	662,343
Prepaid Items	170,008	-	-	170,008
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total Assets	<u>\$ 9,414,921</u>	<u>\$ 618,979</u>	<u>\$ 968,621</u>	<u>\$ 11,002,521</u>
Liabilities, Deferred Inflows of Resources and Fund Balances				
Liabilities				
Accounts Payable	\$ 746,180	\$ -	\$ -	\$ 746,180
Accrued Liabilities	174,287	-	4,800	179,087
Due to Other Funds	-	642,926	5,442	648,368
Due to Other Governments	23,118	113,978	-	137,096
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total Liabilities	<u>943,585</u>	<u>756,904</u>	<u>10,242</u>	<u>1,710,731</u>
Deferred Inflows of Resources - Unavailable Revenue	<u>216,051</u>	<u>-</u>	<u>-</u>	<u>216,051</u>
Fund Balances				
Nonspendable	170,008	-	-	170,008
Restricted for				
Capital Projects	-	-	592	592
Ad Valorem Tax Abatement	3,716,268	-	-	3,716,268
Other Purposes	-	-	957,787	957,787
Committed for				
Contingency	2,615,464	-	-	2,615,464
Unassigned	<u>1,753,545</u>	<u>(137,925)</u>	<u>-</u>	<u>1,615,620</u>
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total Fund Balances	<u>8,255,285</u>	<u>(137,925)</u>	<u>958,379</u>	<u>9,075,739</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 9,414,921</u>	<u>\$ 618,979</u>	<u>\$ 968,621</u>	

Amounts reported for governmental activities in the statement of net position
are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	29,651,721
Deferred outflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the governmental funds.	1,462,281
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.	167,227
Deferred inflows of resources related to pensions are not available to pay for current expenditures and, therefore, are not reported in the governmental funds.	(141,109)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	
Compensated Absences Payable	(449,189)
Net pension liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	(4,093,824)

Net Position of Governmental Activities	<u>\$ 35,672,846</u>
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See accompanying notes which are an integral part of these financial statements.

PUTNAM COUNTY, GEORGIA
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

	General Fund	SPLOST #8 Fund	Other Governmental Funds	Total Governmental Funds
Revenues				
Taxes	\$ 12,561,747	\$ -	\$ 171,228	\$ 12,732,975
Sales Taxes	1,496,538	2,390,356	-	3,886,894
Licenses and Permits	179,655	-	899	180,554
Intergovernmental	305,055	-	642,295	947,350
Charges for Services	1,974,634	-	382,250	2,356,884
Fines and Forfeitures	327,171	-	146,169	473,340
Interest	60,211	1,849	5,598	67,658
Other	38,888	-	-	38,888
	<u>16,943,899</u>	<u>2,392,205</u>	<u>1,348,439</u>	<u>20,684,543</u>
Expenditures				
Current				
General Government	2,990,229	-	-	2,990,229
Judicial	1,676,749	-	113,702	1,790,451
Public Safety	7,793,343	-	429,374	8,222,717
Public Works	2,517,332	-	-	2,517,332
Health and Welfare	949,832	-	6,651	956,483
Culture and Recreation	1,292,516	-	-	1,292,516
Housing and Development	642,581	-	102,984	745,565
Intergovernmental	-	592,808	-	592,808
Debt Service				
Principal	16,877	-	1,231,250	1,248,127
Interest	18,039	-	-	18,039
Capital Outlay	-	2,575,007	432,259	3,007,266
	<u>17,897,498</u>	<u>3,167,815</u>	<u>2,316,220</u>	<u>23,381,533</u>
Total Expenditures				
	<u>17,897,498</u>	<u>3,167,815</u>	<u>2,316,220</u>	<u>23,381,533</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(953,599)</u>	<u>(775,610)</u>	<u>(967,781)</u>	<u>(2,696,990)</u>
Other Financing Sources (Uses)				
Proceeds from Sale of Capital Assets	9,174	-	-	9,174
Transfers In	65,401	486,440	492,887	1,044,728
Transfers Out	(113,182)	-	(969,728)	(1,082,910)
	<u>(38,607)</u>	<u>486,440</u>	<u>(476,841)</u>	<u>(29,008)</u>
Total Other Financing Sources (Uses)				
	<u>(38,607)</u>	<u>486,440</u>	<u>(476,841)</u>	<u>(29,008)</u>
Net Change in Fund Balances	(992,206)	(289,170)	(1,444,622)	(2,725,998)
Fund Balances, Beginning	<u>9,247,491</u>	<u>151,245</u>	<u>2,403,001</u>	<u>11,801,737</u>
Fund Balances, Ending	<u>\$ 8,255,285</u>	<u>\$ (137,925)</u>	<u>\$ 958,379</u>	<u>\$ 9,075,739</u>

See accompanying notes which are an integral part of these financial statements.

PUTNAM COUNTY, GEORGIA
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

Amounts reported for governmental activities in the statement of activities are different because:

Net Change in Fund Balances - Total Governmental Funds	\$ (2,725,998)
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Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	614,759
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The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins and donations) is to decrease net position.	(5,263)
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Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	(9,307)
--	---------

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Principal payments - note payable - Georgia Environmental Finance Authority	1,248,127
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Pension contributions are reported as expenditures in the governmental funds when made. Pension expense is reported in the statement of activities as the change in the net pension liability adjusted for changes in deferred outflows of resources related to pensions.	(39,022)
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Expenses related to compensated absences reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	163
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Change in Net Position of Governmental Activities	\$ (916,541)
--	--

See accompanying notes which are an integral part of these financial statements.

PUTNAM COUNTY, GEORGIA
GENERAL FUND
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

	Original Budget	Final Budget	Actual	Over (Under) Budget
Revenues				
Taxes	\$ 14,307,624	\$ 12,537,534	\$ 12,561,747	\$ 24,213
Sales Taxes	-	1,430,000	1,496,538	66,538
Licenses and Permits	144,500	179,695	179,655	(40)
Intergovernmental	255,593	346,643	305,055	(41,588)
Charges for Services	1,932,100	1,982,595	1,974,634	(7,961)
Fines and Forfeitures	471,100	441,100	327,171	(113,929)
Interest	77,100	60,215	60,211	(4)
Other	-	38,893	38,888	(5)
Total Revenues	17,188,017	17,016,675	16,943,899	(72,776)
Expenditures				
Current				
General Government				
District Commissioners	210,584	210,584	199,325	(11,259)
Executive Officers	197,953	209,376	209,142	(234)
Board of Elections and Registration	262,726	262,726	223,785	(38,941)
Financial Administration	221,343	222,324	220,708	(1,616)
General Administration	333,976	193,721	167,082	(26,639)
Legal Services	125,000	125,000	102,128	(22,872)
Human Resources	78,429	85,969	85,659	(310)
Tax Commissioner	506,859	540,293	528,759	(11,534)
Tax Assessor	602,900	612,613	587,774	(24,839)
Board of Equalization	11,351	16,357	11,450	(4,907)
Risk Management	225,000	225,000	204,201	(20,799)
Public Buildings	475,319	475,319	431,008	(44,311)
Regional Development Fees	18,811	19,211	19,208	(3)
Total General Government	3,270,251	3,198,493	2,990,229	(208,264)
Judicial				
Superior Court	101,223	113,651	112,793	(858)
Clerk of Superior Court	431,705	422,535	421,089	(1,446)
Clerk of Superior Court Image Account	-	5,440	5,394	(46)
District Attorney	61,265	61,975	61,686	(289)
State Court	119,984	119,984	116,569	(3,415)
Solicitor's Office	124,489	127,756	127,574	(182)
State Court Judge's Office	98,141	98,141	96,664	(1,477)
Magistrate Court	236,169	251,843	251,728	(115)
Probate Court	250,406	254,966	245,259	(9,707)
Juvenile Court	113,284	143,284	136,136	(7,148)
Juvenile Prosecutor's Office	18,000	18,000	18,000	-
Public Defender	88,984	88,984	83,857	(5,127)
Total Judicial	\$ 1,643,650	\$ 1,706,559	\$ 1,676,749	\$ (29,810)

See accompanying notes which are an integral part of these financial statements.

PUTNAM COUNTY, GEORGIA
GENERAL FUND
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL (CONTINUED)
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

	Original Budget	Final Budget	Actual	Over (Under) Budget
Public Safety				
Sheriff Operations	\$ 2,981,889	\$ 3,033,092	\$ 3,026,356	\$ (6,736)
Jail Operations	1,569,080	1,563,070	1,558,854	(4,216)
Fire and Rescue	1,410,623	1,349,312	1,346,118	(3,194)
Sugar Creek Fire Station	-	3,875	978	(2,897)
Ambulance Service	1,657,157	1,660,157	1,638,389	(21,768)
Coroner	54,644	54,993	49,953	(5,040)
Animal Control	192,142	192,142	164,447	(27,695)
Emergency Management	34,626	34,626	8,248	(26,378)
Total Public Safety	<u>7,900,161</u>	<u>7,891,267</u>	<u>7,793,343</u>	<u>(97,924)</u>
Public Works				
Public Works Administration	153,913	154,931	148,008	(6,923)
Highways and Streets	747,565	705,146	657,758	(47,388)
Water Line Project	112,735	35,034	34,410	(624)
Solid Waste Collection	500,000	550,000	548,955	(1,045)
Landfill Disposal	-	1,000	406	(594)
Recycle Operations	826,356	830,206	829,519	(687)
Maintenance and Shop	313,014	304,030	298,276	(5,754)
Total Public Works	<u>2,653,583</u>	<u>2,580,347</u>	<u>2,517,332</u>	<u>(63,015)</u>
Health and Welfare				
Health Department	238,102	238,102	237,313	(789)
Putnam General Hospital	400,000	400,000	400,000	-
Putnam Jasper Service Center	16,000	16,000	16,000	-
Family and Children Services	31,850	31,850	31,850	-
Indigent Burial	1,200	1,200	600	(600)
Senior Citizens Center	30,000	30,000	30,000	-
Public Transit System	225,817	236,808	234,069	(2,739)
Total Health and Welfare	<u>942,969</u>	<u>953,960</u>	<u>949,832</u>	<u>(4,128)</u>
Culture and Recreation				
Recreation	783,787	927,722	927,590	(132)
Uncle Remus Golf Course	220,871	220,871	214,926	(5,945)
Eatonton Public Library	150,000	150,000	150,000	-
Total Culture and Recreation	<u>\$ 1,154,658</u>	<u>\$ 1,298,593</u>	<u>\$ 1,292,516</u>	<u>\$ (6,077)</u>

See accompanying notes which are an integral part of these financial statements.

PUTNAM COUNTY, GEORGIA
GENERAL FUND
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL (CONTINUED)
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

	Original Budget	Final Budget	Actual	Over (Under) Budget
Housing and Development				
County Extension Service	\$ 48,851	\$ 48,851	\$ 43,648	\$ (5,203)
Planning and Development	388,158	387,223	347,544	(39,679)
Planning and Development Commission	8,548	9,900	9,384	(516)
Code Enforcement	86,579	86,162	23,490	(62,672)
Putnam Development Authority	160,609	232,263	218,515	(13,748)
Total Housing and Development	692,745	764,399	642,581	(121,818)
Debt Service				
Principal	-	19,376	16,877	(2,499)
Interest	-	15,675	18,039	2,364
Total Debt Service	-	35,051	34,916	(135)
Total Expenditures	18,258,017	18,428,669	17,897,498	(531,171)
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(1,070,000)</u>	<u>(1,411,994)</u>	<u>(953,599)</u>	<u>458,395</u>
Other Financing Sources (Uses)				
Proceeds from Sale of Capital Assets	-	9,175	9,174	(1)
Transfers In	70,000	70,000	65,401	(4,599)
Transfers Out	-	(113,185)	(113,182)	3
Total Other Financing Sources (Uses)	70,000	(34,010)	(38,607)	(4,597)
Net Change in Fund Balance	(1,000,000)	(1,446,004)	(992,206)	453,798
Fund Balance, Beginning	<u>9,247,491</u>	<u>9,247,491</u>	<u>9,247,491</u>	<u>-</u>
Fund Balance, Ending	<u>\$ 8,247,491</u>	<u>\$ 7,801,487</u>	<u>\$ 8,255,285</u>	<u>\$ 453,798</u>

See accompanying notes which are an integral part of these financial statements.

PUTNAM COUNTY, GEORGIA
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
SEPTEMBER 30, 2017

	Business-type Activities Enterprise Funds		
	Solid Waste Fund	Nonmajor Fund - Oconee Springs Park Fund	Total
Assets			
Current Assets			
Cash and Cash Equivalents	\$ 77,865	\$ 37,867	\$ 115,732
Investments	709,553	200,000	909,553
Accounts Receivable	-	3,574	3,574
Inventory	-	15,742	15,742
Due From Other Governments	-	82,092	82,092
Total Current Assets	<u>787,418</u>	<u>339,275</u>	<u>1,126,693</u>
Capital Assets			
Nondepreciable	116,395	-	116,395
Depreciable, Net of Accumulated Depreciation	<u>-</u>	<u>198,814</u>	<u>198,814</u>
Total Capital Assets	<u>116,395</u>	<u>198,814</u>	<u>315,209</u>
Total Assets	<u>903,813</u>	<u>538,089</u>	<u>1,441,902</u>
Liabilities			
Current Liabilities			
Due to Other Funds	4,631	9,344	13,975
Accrued Liabilities	-	1,911	1,911
Landfill Postclosure Care	<u>37,266</u>	<u>-</u>	<u>37,266</u>
Total Current Liabilities	<u>41,897</u>	<u>11,255</u>	<u>53,152</u>
Long-Term Liabilities			
Landfill Postclosure Care	745,316	-	745,316
Compensated Absences	<u>-</u>	<u>5,065</u>	<u>5,065</u>
Total Long-Term Liabilities	<u>745,316</u>	<u>5,065</u>	<u>750,381</u>
Total Liabilities	<u>787,213</u>	<u>16,320</u>	<u>803,533</u>
Net Position			
Investment in Capital Assets	116,395	198,814	315,209
Unrestricted	<u>205</u>	<u>322,955</u>	<u>323,160</u>
Total Net Position	<u>\$ 116,600</u>	<u>\$ 521,769</u>	<u>\$ 638,369</u>

See accompanying notes which are an integral part of these financial statements.

PUTNAM COUNTY, GEORGIA
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

	Business-type Activities - Enterprise Funds		
	Solid Waste Fund	Nonmajor Fund - Oconee Springs Park Fund	Total
Operating Revenues			
Charges for Services	\$ -	\$ 389,839	\$ 389,839
Other	-	253	253
Total Operating Revenues	-	390,092	390,092
Operating Expenses			
Personnel Services and Employee Benefits	-	110,968	110,968
Purchased/Contracted Services	-	64,665	64,665
Supplies	-	225,179	225,179
Depreciation	-	17,685	17,685
Other Costs	-	417	417
Postclosure Monitoring Costs	42,813	-	42,813
Total Operating Expenses	42,813	418,914	461,727
Operating Income (Loss)	(42,813)	(28,822)	(71,635)
Nonoperating Revenues			
Gain on Disposal of Capital Assets	-	230,647	230,647
Interest	3,689	936	4,625
Total Nonoperating Revenues	3,689	231,583	235,272
Income (Loss) Before Transfers and Contributions	(39,124)	202,761	163,637
Transfers In (Out)	38,182	-	38,182
Capital Contributions	-	10,105	10,105
Change in Net Position	(942)	212,866	211,924
Net Position, Beginning	117,542	308,903	426,445
Net Position, Ending	\$ 116,600	\$ 521,769	\$ 638,369

See accompanying notes which are an integral part of these financial statements.

PUTNAM COUNTY, GEORGIA
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

	Business-type Activities - Enterprise Funds		
	Solid Waste Fund	Nonmajor Fund - Oconee Springs Park Fund	Total
Cash Flows from Operating Activities			
Cash Received from Customers	\$ 15,605	\$ 313,333	\$ 328,938
Cash Payments for Personnel Services	-	(109,871)	(109,871)
Cash Payments for Goods and Services	-	(301,541)	(301,541)
Net Cash Provided (Used) by Operating Activities	15,605	(98,079)	(82,474)
Cash Flows from Noncapital Financing Activities			
Transfers In	38,182	-	38,182
Cash Flows from Capital and Related Financing Activities			
Purchase of Property and Equipment	-	(141,627)	(141,627)
Proceeds from Disposal of Property and Equipment	-	240,450	240,450
Net Cash Provided by Financing Activities	-	98,823	98,823
Cash Flows from Investing Activities			
Purchase of Investments	-	(200,000)	(200,000)
Sale of Investments	-	166,012	166,012
Interest Received	200	937	1,137
Net Cash Provided (Used) by Investing Activities	200	(33,051)	(32,851)
Net Increase (Decrease) in Cash and Cash Equivalents	53,987	(32,307)	21,680
Cash and Cash Equivalents, Beginning	23,878	70,174	94,052
Cash and Cash Equivalents, Ending	\$ 77,865	\$ 37,867	\$ 115,732
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities			
Operating Income (Loss)	\$ (42,813)	\$ (28,822)	\$ (71,635)
Adjustments			
Depreciation	-	17,685	17,685
Decrease in Due from Other Funds	48,375	-	48,375
Decrease in Accounts Receivable	-	(3,574)	(3,574)
Decrease in Inventory	-	(2,527)	(2,527)
Due From Other Governments	-	(82,092)	(82,092)
Due From Other Funds	-	8,907	8,907
Decrease in Due to Other Funds	-	(8,655)	(8,655)
Decrease in Other	-	(542)	(542)
Increase in Compensated Absences	-	1,541	1,541
Increase in Landfill Postclosure Care	10,043	-	10,043
Net Cash Provided (Used) by Operating Activities	\$ 15,605	\$ (98,079)	\$ (82,474)
Noncash Investing, Capital and Financing Activities			
Capital Assets Transferred to/from Other Funds	\$ -	\$ 10,105	\$ 10,105

See accompanying notes which are an integral part of these financial statements.

PUTNAM COUNTY, GEORGIA
STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES
FIDUCIARY FUNDS
SEPTEMBER 30, 2017

	<u>Agency Funds</u>
Assets	
Cash and Cash Equivalents	<u>\$ 711,792</u>
Liabilities	
Due to Others	<u>\$ 711,792</u>

See accompanying notes which are an integral part of these financial statements.

PUTNAM COUNTY, GEORGIA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2017

(1) Summary of Significant Accounting Policies

A. Reporting Entity

Putnam County was established under the provisions of an act of the General Assembly of Georgia on December 10, 1807. The County operates under a County Commission form of government (four commissioners are elected by district with the chairman elected at large from the County), and provides the following services as authorized by state law: public safety, highways and streets, sanitation, health and social services, culture and recreation, public improvements, planning and zoning, and general administrative services.

As required by accounting principles generally accepted in the United States of America, the financial statements of the reporting entity include those of Putnam County, Georgia (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationship with the County. In conformity with accounting principles generally accepted in the United States of America, the financial statements of the component units are discretely presented in the government-wide financial statements.

Putnam Development Authority

The Putnam Development Authority (Authority), a component unit, has a governing board of five members, all of which are appointed by the County. The County provides financial support to the Authority. The Authority has a September 30 year-end. Financial statements for the Authority may be obtained by writing to Putnam Development Authority, 117 Putnam Drive, Eatonton, Georgia 31024.

Putnam County Health Department

The Putnam County Health Department (Health Department), a component unit, has a governing board consisting of six members. Four of the members are either County officials or members appointed by the County. Although the County does not have the authority to approve or modify the budget of the Health Department, the County is obligated to provide financial support to the Health Department. The Health Department has a June 30 year-end. The Health Department's financial statements may be obtained by writing to the Putnam County Health Department, P.O. Box 3776, Eatonton, Georgia 31024.

B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which are normally supported by taxes and intergovernmental revenues, are reported separately from *Business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate component units for which the primary government is financially accountable.

(1) Summary of Significant Accounting Policies (Continued)

B. Government-Wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to those who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, any debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, sales taxes, charges for services and intergovernmental grants associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

The County reports the following major governmental funds:

The *General Fund* is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *SPLOST #8 Fund* accounts for the acquisition and construction of approved projects within the County from resources provided by the 2015 special County one percent sales and use tax.

(1) Summary of Significant Accounting Policies (Continued)

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

The County reports the following major proprietary fund:

The *Solid Waste Fund* accounts for the cost of postclosure and environmental monitoring related to the County's closed landfill.

Additionally, the County reports the following fund types:

The *special revenue funds* account for specific revenues that are legally restricted to expenditures for particular purposes.

The *capital projects fund* accounts for financial resources to be used for the acquisition and construction of major capital facilities.

The *agency funds* are used to account for the collection and disbursement of monies by the County on behalf of other governments and individuals, such as cash bonds, traffic fines, support payments, and ad valorem and property taxes.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include (1) charges for services provided, (2) operating grants and contributions, and (3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges for goods and services provided. Operating expenses of the enterprise funds include the cost of these goods and services, administrative expenses and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

D. Cash, Cash Equivalents and Investments

The County's and its discretely presented component units' cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Statutes authorize the County to invest in obligations of the United States and of its agencies and instrumentalities, bonds of the state of Georgia and its agencies, instrumentalities and political subdivisions, certificates of deposit of national or state banks that are fully insured or collateralized by United States obligations, and Georgia Fund 1, the Local Government Investment Pool. As of September 30, 2017, all investments of the County were in certificates of deposit which are stated at cost.

(1) Summary of Significant Accounting Policies (Continued)

E. Interfund Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year as well as all other outstanding balances between funds are reported as “Due to/from Other Funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as internal balances.

F. Inventories

Inventories are valued at cost, which approximates market, using the first-in, first-out (FIFO) method. Inventories are expensed when consumed.

G. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The consumption method is used by recording an asset for the prepaid amount and by recording the expenditure/expense in the period in which services are consumed. At the fund reporting level, an equal amount of fund balance is reserved, as this amount is not available for general appropriation.

H. Restricted Assets

Certain assets of the Solid Waste Fund are classified as restricted assets on the balance sheet because their use is limited to landfill postclosure and monitoring costs in compliance with legal regulations.

I. Capital Assets

Capital assets, which include property, plant, equipment and the infrastructure assets (e.g., roads, bridges, sidewalks and similar items) are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of five years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at their acquisition value at the time of acquisition plus any ancillary charges. The County has retroactively reported major general infrastructure assets. In this case, the County chose to include all items regardless of their acquisition date. The County was able to estimate the historical cost for the initial reporting of these assets through backtrending.

The costs of normal maintenance and repairs that do not add value to the value of the assets or materially extend the asset lives are not capitalized.

(1) Summary of Significant Accounting Policies (Continued)

I. Capital Assets (Continued)

Capital assets of the primary government are depreciated using the straight-line method over the following useful lives:

<u>Asset Category</u>	<u>Years</u>
Buildings and Improvements	10 - 30
Infrastructure	10 - 50
Machinery and Equipment	3 - 12

J. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position may report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

K. Compensated Absences

It is the County's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the County does not have a policy to pay any amount when employees separate from service with the County. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employees' resignations or retirements. Compensated absences are paid from the fund in which the employee works, primarily the General Fund.

L. Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net position.

M. Government-Wide and Proprietary Fund Net Position

Government-wide and proprietary fund net position are divided into three components:

Invested in capital assets - consists of historical cost of capital assets less accumulated depreciation;

Restricted - consists of net position that is restricted by the state enabling legislation, by grantors (both federal and state), and by other contributors; and

Unrestricted - all other net position is reported in this category.

(1) Summary of Significant Accounting Policies (Continued)

N. Governmental Fund Balances

In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable - amounts that cannot be spent either because they are not in a spendable form (such as prepaid items) or because they are legally or contractually required to be maintained intact;

Restricted fund balance - amounts that can be spent only for specific purposes because of local, state or federal laws, or externally imposed conditions by grantors or creditors;

Committed - amounts that are constrained for specific purposes that are internally imposed by the County through formal action by the Board of Commissioners and does not lapse at year-end. Committed amounts cannot be used for any other purpose unless the Board of Commissioners removes or changes the specified use by taking the same type of action it employed to previously commit those amounts;

Assigned - amounts that are designated by the County manager for a particular purpose but are not spendable until a budget ordinance is passed or there is a majority vote by the Board of Commissioners; and

Unassigned - all amounts not included in other spendable classifications. The County reports positive unassigned fund balances only in the General Fund. Negative unassigned fund balances may be reported in all funds.

When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the County's policy to use restricted amounts first then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, the County's policy is to use fund balance in the following order: committed, assigned, unassigned.

In the General Fund, the County's policy is to maintain an unassigned fund balance in an amount equal to three months of average operational expenditures for the purpose of covering expenditures caused by unforeseen emergencies and/or shortages resulting from unforeseen revenue declines, or to eliminate the practice of short-term borrowing for cash flow purposes.

O. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

(2) Reconciliation of Government-Wide and Fund Financial Statements

Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances and the Government-Wide Statement of Activities

The governmental fund statement of revenues, expenditures and changes in fund balances includes reconciliation between net changes in fund balances - total governmental funds and changes in net position of governmental activities as reported in the government - wide statement of activities. One element of that reconciliation explains that “Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.” The details of this \$614,759 difference are as follows:

Capital Outlay	\$ 3,266,656
Depreciation Expense	<u>(2,651,897)</u>
	<u>\$ 614,759</u>

(3) Legal Compliance - Budgets

Budgetary Information. The annual budget document is the financial plan for the operation of the County. The budget process exists for the purpose of providing a professional management approach to the establishment of priorities and the implementation of work programs while providing an orderly means for control and evaluation of the financial posture of the County. All budgets are adopted on a basis consistent with generally accepted accounting principles. An annual operation budget is prepared for all governmental funds except capital projects funds. Capital projects funds use project-length budgets.

Department heads submit to the finance director a proposed operating budget for the fiscal year commencing the following October 1. The proposed budgets are then submitted to the Board of Commissioners by the finance director for study. Public hearings are conducted to obtain taxpayer comments. Prior to October 1, the budget is legally adopted by the Board of Commissioners.

The legal level of control for each legally adopted annual budget is the department level for the General Fund and fund level for special revenue funds. Supplemental appropriations out of the County’s General Fund contingency account may be made by the Board of Commissioners to fund unforeseen expenditures within the County’s governmental funds at any time during the year. The Board of Commissioners must approve any department or fund level changes to a previously adopted budget. Management may amend the budget without seeking the approval of the Board of Commissioners at any level below the department level.

All final budget amounts presented in the accompanying financial statements have been adjusted for legally authorized revisions of the annual budget during the year. All unexpended appropriations provided in the annual budget lapse at year-end.

Deficit Fund Equity. For the fiscal year ended September 30, 2017, the SPLOST #8 Fund had a deficit fund balance of \$137,925. The deficit will be eliminated through the collection of special purpose local option sales taxes in subsequent periods.

(4) Deposits and Investments

As of September 30, 2017, the County's investments consisted of certificates of deposit totaling \$7,177,581.

Custodial Credit Risk - Deposits. Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties or municipalities. The County has no custodial credit risk policies requiring additional collateral. As of September 30, 2017, all of the deposits of the County and the Health Department were properly insured and collateralized as required by the Official Code of Georgia Annotated (OCA) Section 45-8-12(c) and as defined by GASB pronouncements.

(5) Receivables

Receivables for the government's individual major and nonmajor funds in the aggregate, including the applicable allowance for uncollectible accounts, are as follows at September 30, 2017:

	General Fund	Nonmajor Governmental Funds	Nonmajor Enterprise Funds	Total
Receivables				
Accounts	\$ 570,794	\$ 63,582	\$ 3,574	\$ 637,950
Property Taxes	135,330	-	-	135,330
	706,124	63,582	3,574	773,280
Allowance for Uncollectibles	(10,556)	-	-	(10,556)
	<u>\$ 695,568</u>	<u>\$ 63,582</u>	<u>\$ 3,574</u>	<u>\$ 762,724</u>

Property taxes were levied on September 2, 2016. Bills were payable on or before December 1, 2016, after which the applicable property is subject to lien, and penalties and interest are assessed. The County bills and collects its own property taxes. Property taxes levied for 2016 are recorded as receivables, net of estimated uncollectibles. The net receivables collected during the fiscal year ended September 30, 2017 and collected by November 30, 2017 are recognized as revenues in the fiscal year ended September 30, 2017. Net receivables estimated to be collected subsequent to November 30, 2017 are deferred as of September 30, 2017 and recorded as revenue when received. Prior year levies were recorded using substantially the same principles, and remaining receivables are reevaluated annually.

(6) Note Receivable - Putnam Development Authority

On January 1, 2014, the Putnam Development Authority renewed a note receivable with a principal amount of \$363,450. The note receivable requires a monthly payment of principal and interest of \$2,699 and earns interest at a rate of 4 percent per annum. The note matures on January 1, 2019 and is secured by real estate. The principal balance outstanding as of September 30, 2017 was \$293,845.

(7) Capital Assets

Capital asset activity for the period ended September 30, 2017 is as follows:

Primary Government

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities				
Capital Assets, Not Being Depreciated				
Land	\$ 1,162,720	\$ 8,541	\$ -	\$ 1,171,261
Infrastructure, Land Under Roads	7,004,252	-	-	7,004,252
Construction in Process	-	142,563	-	142,563
	<u>8,166,972</u>	<u>151,104</u>	<u>-</u>	<u>8,318,076</u>
Capital Assets, Depreciable				
Buildings and Improvements	19,522,728	335,647	-	19,858,375
Machinery and Equipment	3,566,658	287,692	(58,043)	3,796,307
Vehicles	7,020,644	517,864	(35,182)	7,503,326
Infrastructure	19,892,303	1,974,349	(1,426,363)	20,440,289
	<u>50,002,333</u>	<u>3,115,552</u>	<u>(1,519,588)</u>	<u>51,598,297</u>
Accumulated Depreciation for				
Buildings and Improvements	(8,196,981)	(789,387)	-	(8,986,368)
Machinery and Equipment	(3,089,026)	(161,267)	55,768	(3,194,525)
Vehicles	(5,773,570)	(417,663)	32,196	(6,159,037)
Infrastructure	(12,067,505)	(1,283,580)	1,426,363	(11,924,722)
	<u>(29,127,082)</u>	<u>(2,651,897)</u>	<u>1,514,327</u>	<u>(30,264,652)</u>
Total Capital Assets, Depreciable, Net	<u>20,875,251</u>	<u>463,655</u>	<u>(5,261)</u>	<u>21,333,645</u>
Governmental Activities				
Capital Assets, Net	<u>\$ 29,042,223</u>	<u>\$ 614,759</u>	<u>\$ (5,261)</u>	<u>\$ 29,651,721</u>

(7) Capital Assets (Continued)

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Business-type Activities				
Capital Assets, Not Being Depreciated				
Land	<u>\$ 116,395</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 116,395</u>
Capital Assets, Depreciable				
Buildings	231,942	141,627	(120,048)	253,521
Machinery and Equipment	<u>158,571</u>	<u>10,105</u>	<u>-</u>	<u>168,676</u>
	<u>390,513</u>	<u>151,732</u>	<u>(120,048)</u>	<u>422,197</u>
Accumulated Depreciation for				
Buildings	(180,163)	(10,663)	110,244	(80,582)
Machinery and Equipment	<u>(135,778)</u>	<u>(7,022)</u>	<u>-</u>	<u>(142,800)</u>
	<u>(315,941)</u>	<u>(17,685)</u>	<u>110,244</u>	<u>(223,382)</u>
Total Capital Assets, Depreciable, Net	<u>74,572</u>	<u>134,047</u>	<u>(9,804)</u>	<u>198,815</u>
Business-type Activities Capital Assets, Net	<u><u>\$ 190,967</u></u>	<u><u>\$ 134,047</u></u>	<u><u>\$ (9,804)</u></u>	<u><u>\$ 315,210</u></u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities

General Government	\$ 363,856
Judicial	1,620
Public Safety	605,369
Public Works	1,530,679
Health and Welfare	1,728
Culture and Recreation	<u>148,645</u>
	<u><u>\$ 2,651,897</u></u>

Business-type Activities

Ocone Springs Park	<u><u>\$ 17,685</u></u>
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(7) Capital Assets (Continued)

Discretely Presented Component Units

Activity for the Putnam Development Authority for the fiscal year ended September 30, 2017 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Nondepreciable Assets				
Land	\$ 500,000	\$ -	\$ -	\$ 500,000
Land Held for Sale	1,629,600	-	-	1,629,600
Construction in Progress	36,270	15,150	-	51,420
	<u>2,165,870</u>	<u>15,150</u>	<u>-</u>	<u>2,181,020</u>
Depreciable Assets				
Land Improvements	660,561	-	-	660,561
Building	1,000,000	-	-	1,000,000
Machinery and Equipment	350,000	-	-	350,000
	<u>2,010,561</u>	<u>-</u>	<u>-</u>	<u>2,010,561</u>
Less Accumulated Depreciation				
Land Improvements	(106,423)	(44,038)	-	(150,461)
Building	(352,083)	(25,000)	-	(377,083)
Machinery and Equipment	(350,000)	-	-	(350,000)
	<u>(808,506)</u>	<u>(69,038)</u>	<u>-</u>	<u>(877,544)</u>
Total Depreciable Assets, Net	<u>1,202,055</u>	<u>(69,038)</u>	<u>-</u>	<u>1,133,017</u>
Total Capital Assets, Net	<u>\$ 3,367,925</u>	<u>\$ (53,888)</u>	<u>\$ -</u>	<u>\$ 3,314,037</u>

Activity for the Health Department for the fiscal year ended June 30, 2017 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Capital Assets, Depreciable				
Equipment	\$ 32,610	\$ 6,733	\$ -	\$ 39,343
Accumulated Depreciation	(31,796)	(1,382)	-	(33,178)
	<u>\$ 814</u>	<u>\$ 5,351</u>	<u>\$ -</u>	<u>\$ 6,165</u>

(8) Long-Term Debt

Primary Government

The following is a summary of long-term debt activity for the primary government for the year ended September 30, 2017:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental Activities					
GEFA Note Payable	\$ 1,248,127	\$ -	\$ (1,248,127)	\$ -	\$ -
Net Pension Liability	3,587,283	506,541	-	4,093,824	-
Compensated Absences	449,352	212,568	(212,731)	449,189	247,054
	<u>\$ 5,284,762</u>	<u>\$ 719,109</u>	<u>\$ (1,460,858)</u>	<u>\$ 4,543,013</u>	<u>\$ 247,054</u>
Business-type Activities					
Compensated Absences	\$ 3,526	\$ 4,775	\$ (3,236)	\$ 5,065	\$ -
Landfill Postclosure Care	772,539	42,813	(32,770)	782,582	37,266
	<u>\$ 776,065</u>	<u>\$ 47,588</u>	<u>\$ (36,006)</u>	<u>\$ 787,647</u>	<u>\$ 37,266</u>

GEFA Note Payable. In fiscal year 2015, the County entered into an agreement with the Georgia Environmental Finance Authority (GEFA) to finance the construction of new water lines and booster pump station. The GEFA loan bore interest at a rate of 3.03 percent and matured on July 1, 2036. During fiscal year 2017, the County paid off the GEFA note payable with excess SPLOST proceeds.

Landfill Postclosure Care. State and federal laws and regulations require the County to perform certain maintenance and monitoring functions at its closed landfill. The estimated cost of postclosure care is based on the amount that would be paid if all equipment, facilities and services required to monitor and maintain the landfill were acquired as of September 30, 2017. Actual costs may be higher due to inflation, changes in technology or changes in regulations. Should any problems occur during the postclosure period, the costs and time period required for the maintenance and monitoring functions may substantially increase. The current estimate of the cost of postclosure care for the next 21 years is \$782,582. As of September 30, 2017, these costs are to be funded with cash in the amount of \$77,865 and a certificate of deposit in the Solid Waste Fund. The certificate of deposit is restricted for use for postclosure care and has a value of \$709,552 as of September 30, 2017.

(8) Long-Term Debt (Continued)

Discretely Presented Component Units

Putnam Development Authority - Conduit Debt. From time to time, the Authority has issued revenue bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are special limited obligations of the Authority, payable solely from and secured by a pledge of rentals to be received from lease agreements between the Authority and the various private-sector entities. Neither the Authority, County, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompany financial statements. At September 30, 2017, there were two series of revenue bonds outstanding with an aggregate principal amount of \$12,500,000.

Health Department. The following is a summary of long-term debt activity for the Health Department for the fiscal year ended June 30, 2017:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Net Pension Liability	\$ 567,277	\$ 146,307	\$ -	\$ 713,584	\$ -
Compensated Absences	<u>36,785</u>	<u>38,170</u>	<u>(31,242)</u>	<u>43,713</u>	<u>-</u>
	<u><u>\$ 604,062</u></u>	<u><u>\$ 184,477</u></u>	<u><u>\$ (31,242)</u></u>	<u><u>\$ 757,297</u></u>	<u><u>\$ -</u></u>

(9) Interfund Receivables, Payables and Transfers

The composition of interfund balances as of September 30, 2017 is as follows:

Due From/To Other Funds

Receivable Fund	Payable Fund				Total
	SPLOST #8	Nonmajor Governmental Funds	Solid Waste	Nonmajor Business-type Funds	
General Fund	\$ 642,926	\$ 5,442	\$ 4,631	\$ 8,907	\$ 661,906
Nonmajor Governmental Funds	-	-	-	437	437
	<u>\$ 642,926</u>	<u>\$ 5,442</u>	<u>\$ 4,631</u>	<u>\$ 9,344</u>	<u>\$ 662,343</u>

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

Interfund Transfers

Transfers In	Transfers Out		
	General Fund	Nonmajor Governmental Funds	Total
General Fund	\$ -	\$ 65,401	\$ 65,401
Nonmajor Governmental Funds	75,000	-	75,000
SPLOST #7 Fund	-	416,486	416,486
SPLOST #8 Fund	-	486,440	486,440
Solid Waste Fund	38,182	-	38,182
	<u>\$ 113,182</u>	<u>\$ 968,327</u>	<u>\$ 1,081,509</u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) move unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

(10) Joint Venture

Under Georgia law, the County is a participating member of the Middle Georgia Regional Commission (RC) and is required to pay annual dues thereto. During the fiscal year ended September 30, 2017, the County paid \$19,208 in such dues. Membership in the RC is required by OCGA Section 50-8-34 which provides for the organizational structure of the RC in Georgia. The RC board membership includes the chief elected official of each county and municipality of the area. OCGA Section 50-8-39.1 provides that the member governments are liable for any debts and obligations of the RC. Separate financial statements may be obtained from: Middle Georgia Regional Commission, 175C Emery Highway, Macon, Georgia 31217.

(11) Retirement Plans

Effective January 1, 2015, the County froze eligibility to its defined benefit pension plan and created a defined contribution plan. Both plans are described below:

A. Defined Contribution Plan

Effective January 1, 2015, the County established the ACCG (Association County Commissioners of Georgia) 401(a) Defined Contribution Plan for Putnam County Employees (plan), a single employer defined contribution plan established and administered by ACCG-GEBCorp for substantially all of its full-time employees. The plan provides retirement benefits to participants and beneficiaries. Plan provision and contribution requirements are established by ACCG-GEBCorp; however, they may be amended by the Putnam County Board of Commissioners within the limits set forth in Section 12.01 of the plan document. At September 30, 2017, there were 34 plan members. Plan members may contribute 4 percent of their compensation while the County contributes 4 to 7 percent of employee compensation. The County has adopted a graduated vesting system, as follows: 50 percent vested after 3 years of service, 75 percent vested after 4 years of service and 100 percent vested after 5 years of service.

For the fiscal year ended September 30, 2017, employee contributions to the plan totaled \$34,187 and employer matching contributions totaled \$33,424.

B. Defined Benefit Plan

Plan Description - The County contributes to the ACCG Defined Benefit Plan, an agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for participating counties in Georgia. The specific benefit provisions of the County's plan were established by an adoption agreement executed by the Putnam County Board of Commissioners.

Benefits Provided - The Plan provides retirement, disability and death benefits to plan members and their beneficiaries. Retirement benefits are calculated at one percent of the average annual compensation up to \$6,600 plus 1.5 percent of average annual compensation in excess of \$6,600 plus \$36 multiplied by the years of service. Average annual compensation is the employee's highest average compensation over 5 consecutive plan years during the 10 plan years preceding the employee's retirement or other termination. Employees with 5 years of service are eligible to retire at age 65. Employees attaining the age of 55 may retire after 25 years of service. Reduced retirement benefits are eligible to employees who have attained the age of 50 and have 10 years of service and 3 years of plan participation.

Participant counts as of January 1, 2016 (the most recent actuarial valuation date) and covered compensation (based on covered earnings for the preceding year) are shown below:

Active Employees	144
Retirees, Beneficiaries, and Disabled Receiving Benefits	73
Terminated Plan Participants Entitled to But Not Yet Receiving Benefits	97
	314
Covered Compensation for Active Participants	<u>\$5,745,408</u>

(11) Retirement Plans (Continued)

B. Defined Benefit Plan (Continued)

Contributions - Required contributions by the County are determined annually based on actuarial calculations performed by an independent actuary. The annual County contribution meets or exceeds the minimum funding requirements of Georgia Statute 47-20. The actuarially-determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The County's recommended contribution rate for the year ended December 31, 2016 was 13.2 percent of covered payroll. The County's contribution to the plan for the year ended December 31, 2016 was \$760,486. Participants in the plan are not required to contribute.

Net Pension Liability - The County's net pension liability was measured as of December 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The total pension liability in the December 31, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Investment Rate of Return	7.25 percent
Salary Increases	3.0 percent, with an age-based scale
Future Payroll Growth	5.5 percent per year
Mortality	RP-2000 projected with Scale AA

The long-term expected rate of return on plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return Range</u>
Fixed Income	30%	7.25%
Equities		
Large Cap	30%	7.25%
Mid Cap	5%	7.25%
Small Cap	5%	7.25%
REIT	5%	7.25%
International	15%	7.25%
Multi Cap	5%	7.25%
Global Allocation	5%	7.25%

(11) Retirement Plans (Continued)**B. Defined Benefit Plan (Continued)**

Discount Rate - The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in Plan Assumptions - As of December 31, 2016, the investment return was revised to 7.25 percent from 7.50 percent previously used.

Changes in Net Pension Liability - Changes in the County's net pension liability for the plan year ended December 31, 2016 were as follows:

	Total Pension Liability (a)	Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balance at Beginning of Year	<u>\$ 14,708,392</u>	<u>\$ 11,121,109</u>	<u>\$ 3,587,283</u>
Changes for the Year:			
Service Cost	290,991	-	290,991
Interest	1,076,680	-	1,076,680
Liability Experience (Gain) / Loss	111,523	-	111,523
Assumption Change	453,718	-	453,718
Contributions - Employer	-	820,267	(820,267)
Net Investment Income	-	797,387	(797,387)
Benefit Payments Including Refunds of Employee Contributions	(705,329)	(705,329)	-
Administrative Expense	-	(34,126)	34,126
Other	-	(157,157)	157,157
	<u>1,227,583</u>	<u>721,042</u>	<u>506,541</u>
Balance at End of Year	<u><u>\$ 15,935,975</u></u>	<u><u>\$ 11,842,151</u></u>	<u><u>\$ 4,093,824</u></u>

(11) Retirement Plans (Continued)

B. Defined Benefit Plan (Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The following presents the net pension liability calculated using the discount rate of 7.25 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	<u>Discount Rate</u>	<u>Net Pension Liability</u>
1 Percent Decrease	6.25%	\$ 6,127,022
Current Discount Rate	7.25%	\$ 4,093,824
1 Percent Increase	8.25%	\$ 2,392,049

Complete financial statements of the plan can be obtained from Pension Service Company, 1100 Circle 75 Parkway, Suite 300, Atlanta, Georgia 30339.

Plan Fiduciary Net Position - Detailed information about the plan's fiduciary net position is available in the separately-issued ACCG plan financial report.

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources - For the year ended September 30, 2017, the County recognized pension expense of \$859,290. At September 30, 2017, the County reported deferred outflows of resources related to pensions and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Contributions After Measurement Date	\$ 200,000	\$ -
Asset (Gain) Loss	563,157	-
Liability (Gain) Loss	86,177	(141,109)
(Gain) Loss Due to Assumption Change	612,948	-
	<u>\$ 1,462,282</u>	<u>\$ (141,109)</u>

(11) Retirement Plans (Continued)**B. Defined Benefit Plan (Continued)**

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized into pension expense as follows for the years ending September 30:

	Deferred Outflows of Resources	Deferred Inflows of Resources
2017	\$ 422,363	\$ (56,443)
2018	422,366	(56,443)
2019	352,526	(28,223)
2020	65,027	-
	<u>\$ 1,262,282</u>	<u>\$ (141,109)</u>

C. Deferred Compensation Plan

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all County employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. For employees hired or rehired effective January 1, 2015, the County matches employee contributions up to 3 percent of compensation. For the fiscal year ended September 30, 2017, the County's contributions to the plan was \$8,328. Because the assets are held in trust for the employees, they are not assets of the County and are not reported in these financial statements.

(12) Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which, except as described in the following paragraph, the County carries commercial insurance in amounts deemed prudent by County management.

The County participates in the Association of County Commissioners Interlocal Risk Management Agency Property and Liability Insurance Fund and the Association of County Commissioners of Georgia Group Self-Insurance Workers' Compensation Fund, public entity risk pools currently operating as common risk management and insurance programs for member local governments.

As part of these risk pools, the County is obligated to pay all contributions and assessments as prescribed by the pools, to cooperate with the pools' agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the funds being required to pay any claim of loss. The County is also to allow the pools' agents and attorneys to represent the County in the investigation, settlement discussions and all levels of litigation arising out of any claim made against the County within the scope of loss protection furnished by the funds.

The funds are to defend and protect the members of the funds against liability or loss as prescribed in the member government contract and in accordance with the Workers' Compensation laws of Georgia. The funds are to pay all costs taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment and all expenses incurred for investigation, negotiation or defense.

There have been no significant reductions of insurance coverage from coverage in the prior year, and settlement amounts have not exceeded insurance coverage for the current year or three prior years.

(13) Contingencies and Commitments

Grant Contingencies

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their representatives. Such audits could lead to disallowance of certain expenditures previously reimbursed by those agencies. Based upon prior experience, County management believes such disallowances, if any, will not be significant.

Litigation

The County is involved in lawsuits in the ordinary course of business. Liability, if any, which might result from these proceedings, would not, in the opinion of management and legal counsel, have a material adverse effect on the financial position of the County.

REQUIRED SUPPLEMENTARY INFORMATION

PUTNAM COUNTY, GEORGIA
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS
PUTNAM COUNTY DEFINED BENEFIT PLAN
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

	2017	2016	2015
<u>Total Pension Liability</u>			
Service Cost	\$ 290,991	\$ 273,997	\$ 271,113
Interest	1,076,680	1,009,627	975,088
Liability Experience (Gain) Loss	111,523	(253,995)	-
Changes in Assumptions	453,718	472,223	-
Benefit Payments	(705,329)	(510,296)	(530,535)
Net Change in Total Pension Liability	1,227,583	991,556	715,666
Total Pension Liability - Beginning	14,708,392	13,716,836	13,001,170
Total Pension Liability - Ending	<u>\$ 15,935,975</u>	<u>\$ 14,708,392</u>	<u>\$ 13,716,836</u>
<u>Plan Fiduciary Net Position</u>			
Contributions - Employer	\$ 820,267	\$ 740,387	\$ 795,541
Contributions - Employee	-	-	-
Net Investment Income	797,387	88,476	729,952
Benefit Payments	(705,329)	(510,296)	(511,359)
Administrative Expense	(34,126)	(31,229)	(30,284)
Other	(157,157)	(154,864)	(134,093)
Net Change in Total Pension Liability	721,042	132,474	849,757
Total Pension Liability - Beginning	11,121,109	10,988,635	10,138,878
Total Pension Liability - Ending	<u>\$ 11,842,151</u>	<u>\$ 11,121,109</u>	<u>\$ 10,988,635</u>
<u>Net Pension Liability</u>			
Net Pension Liability - Ending	<u>\$ 4,093,824</u>	<u>\$ 3,587,283</u>	<u>\$ 2,728,201</u>
Plan's Fiduciary Net Position as a Percentage of the			
Total Pension Liability	74.3%	75.6%	80.1%
Covered-Employee Payroll	\$ 5,745,408	\$ 5,700,875	\$ 5,840,854
Net Pension Liability as a Percentage of			
Covered-Employee Payroll	71.3%	62.9%	46.7%
Actuarially-Determined Contribution	\$ 820,267	\$ 740,387	\$ 771,154
Contributions in Relation to the Actuarially-Determined Contribution	\$ 760,486	\$ 740,387	\$ 795,541
Contribution Deficiency (Excess)	107.9%	100.0%	103.2%
Covered-Employee Payroll	\$ 5,745,408	\$ 5,700,875	\$ 5,840,854
Contributions as a Percentage of Covered-Employee Payroll	13.2%	13.0%	13.6%

The schedule will present ten years of information once it is accumulated.

PUTNAM COUNTY, GEORGIA
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF COUNTY CONTRIBUTIONS
PUTNAM COUNTY DEFINED BENEFIT PLAN
SEPTEMBER 30, 2017

	<u>2017</u>	<u>2016</u>	<u>2015</u>
Actuarially-Determined Contribution	\$ 760,486	\$ 740,387	\$ 795,541
Contributions in Relation to the Actuarially-Determined Contribution	<u>820,267</u>	<u>740,387</u>	<u>795,541</u>
Contribution Deficiency (Excess)	<u>\$ (59,781)</u>	<u>\$ -</u>	<u>\$ -</u>
Covered-Employee Payroll	\$ 5,745,408	\$ 5,700,875	\$ 5,840,854
Contributions as a Percentage of Covered-Employee Payroll	13.2%	13.0%	13.6%

Notes to Schedule:

Valuation Date: Actuarially-determined contribution amounts are calculated as of the beginning of the calendar year. Actuarial valuations are performed every year.

Changes in Assumptions: For the fiscal year 2017, the investment rate of return was changed to 7.25 percent from 7.50 percent. For fiscal year 2016, the mortality rate was changed to RP-2000 projected with Scale AA. For 2015 and later, the mortality rate was based on RP-2000 Combined Healthy tables.

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method:	Entry age normal
Amortization Method:	Level dollar
Remaining Amortization Period:	15 years for gains and losses, 30 years for prior plan and assumption changes
Asset Valuation Method:	5-year smoothed market
Salary Increases:	3.0 percent per year with an age-based scale
Future Payroll Growth:	5.5 percent per year
Investment Rate of Return:	7.25 percent for 2017, 7.50 percent for 2016 and 2015
Retirement Age:	Rates vary by participant age and service
Mortality:	RP-2000 projected with Scale AA

The schedule will present ten years of information once it is accumulated.

OTHER INFORMATION

PUTNAM COUNTY, GEORGIA

NONMAJOR GOVERNMENTAL FUNDS

These funds are generally used to account for tax supported activities which include the nonmajor special revenue and the capital projects funds of the County.

Special Revenue Funds

Capital Projects Funds

PUTNAM COUNTY, GEORGIA
ALL NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET
SEPTEMBER 30, 2017

	Total Nonmajor Special Revenue Funds	Total Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Assets			
Cash and Cash Equivalents	\$ 431,809	\$ 592	\$ 432,401
Investments	468,102	-	468,102
Accounts Receivable	63,582	-	63,582
Due from Other Funds	437	-	437
Due from Other Governments	4,099	-	4,099
	<u> </u>	<u> </u>	<u> </u>
Total Assets	<u>\$ 968,029</u>	<u>\$ 592</u>	<u>\$ 968,621</u>
Liabilities and Fund Balances			
Liabilities			
Accrued Liabilities	\$ 4,800	\$ -	\$ 4,800
Due to Other Funds	5,442	-	5,442
	<u> </u>	<u> </u>	<u> </u>
Total Liabilities	<u>10,242</u>	<u>-</u>	<u>10,242</u>
Fund Balance			
Restricted	957,787	592	958,379
	<u> </u>	<u> </u>	<u> </u>
	<u>\$ 968,029</u>	<u>\$ 592</u>	<u>\$ 968,621</u>

PUTNAM COUNTY, GEORGIA
ALL NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

	Total Nonmajor Special Revenue Funds	Total Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues			
Taxes	\$ 171,228	\$ -	\$ 171,228
Licenses and Permits	899	-	899
Intergovernmental	155,855	486,440	642,295
Charges for Services	382,250	-	382,250
Fines and Forfeitures	146,169	-	146,169
Interest	3,290	2,308	5,598
Total Revenue	859,691	488,748	1,348,439
Expenditures			
Current			
Judicial	113,702	-	113,702
Public Safety	429,374	-	429,374
Housing and Development	102,984	-	102,984
Health and Welfare	6,651	-	6,651
Capital Outlay	132,350	299,909	432,259
Debt Service			
Principal	-	1,231,250	1,231,250
Total Expenditures	785,061	1,531,159	2,316,220
Excess (Deficiency) of Revenues Over (Under) Expenditures	74,630	(1,042,411)	(967,781)
Other Financing Uses			
Transfer In	75,000	417,887	492,887
Transfer Out	(64,000)	(905,728)	(969,728)
Total Other Financing Uses	11,000	(487,841)	(476,841)
Net Change in Fund Balance	85,630	(1,530,252)	(1,444,622)
Fund Balance, Beginning	872,157	1,530,844	2,403,001
Fund Balance, Ending	\$ 957,787	\$ 592	\$ 958,379

PUTNAM COUNTY, GEORGIA
NONMAJOR GOVERNMENTAL FUNDS
SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are restricted to expenditures for specified purposes.

County Jail Fund - To account for the additional 10 percent penalty charged on all court fines imposed within Putnam County. Money collected by this fund is to be expended solely and exclusively for the constructing, operating and staffing of Putnam County jails.

Law Library Fund - To account for the purchase of County Law Library materials, from revenue generated for that purpose, based on a portion of court fines and forfeitures.

Juvenile Services Fund - To account for proceeds of state-mandated supervision fees, which may be expended by the Juvenile Court for community-based services for juveniles, under the court's supervision.

Juvenile Prosecutors Fund - Administered by Putnam County for the Ocmulgee Judicial Circuit, to account for the receipt and disbursement of funds used for office operations.

Drug Abuse Treatment and Education Fund - To account for proceeds from a state-mandated addendum to fines, which may be expended for drug and alcohol abuse treatment and education programs.

Drug Confiscation Fund - To account for the net proceeds of property deemed by the courts to be forfeited, in cases related to illegal drug activity. Expenditures are legally restricted to purchases of law enforcement materials and equipment.

Federal Forfeiture Fund - To account for revenues which are derived from assets forfeited under federal law. Expenditures are restricted to permissible law enforcement purposes.

Victim and Witness Assistance Fund - To account for proceeds from a state-mandated addendum to fines, which may be expended for health and welfare services for crime victims and witnesses.

Emergency 911 Fund - To account for revenues collected from telephone system subscribers, which are used to operate and maintain a countywide emergency response telephone system.

Hotel/Motel Tax Fund - To account for taxes collected on overnight lodging rentals. In accordance with Georgia law, a portion of these revenues are used to promote tourism.

Fire Suppression Fund – To account for fire hydrant taxes collected and expended in accordance with Putnam County Code of Ordinances section 32.19.1 (c).

PUTNAM COUNTY, GEORGIA
NONMAJOR GOVERNMENTAL FUNDS
SPECIAL REVENUE FUNDS
COMBINING BALANCE SHEET
SEPTEMBER 30, 2017

	County Jail Fund	Law Library Fund	Juvenile Services Fund	Juvenile Prosecutors Fund	Drug Abuse Treatment and Education Fund	Drug Confiscation Fund	Federal Forfeiture Fund	Victim and Witness Assistance Fund	Emergency 911 Fund	Hotel/Motel Tax Fund	Fire Suppression Fund	Total Nonmajor Special Revenue Funds
Assets												
Cash and Cash Equivalents	\$ 500	\$ 12,976	\$ 2,075	\$ 21,433	\$ 4,157	\$ 117,277	\$ 1,608	\$ 172,980	\$ 77,396	\$ 7,741	\$ 13,666	\$ 431,809
Investments	-	11,447	17,132	65,000	-	-	-	-	75,000	259,524	39,999	468,102
Accounts Receivable	2,779	-	-	-	2,103	-	-	-	44,796	13,904	-	63,582
Due from Other Funds	-	-	-	-	-	-	-	-	-	437	-	437
Due from Other Governments	3,094	-	-	-	1,005	-	-	-	-	-	-	4,099
Total Assets	<u>\$ 6,373</u>	<u>\$ 24,423</u>	<u>\$ 19,207</u>	<u>\$ 86,433</u>	<u>\$ 7,265</u>	<u>\$ 117,277</u>	<u>\$ 1,608</u>	<u>\$ 172,980</u>	<u>\$ 197,192</u>	<u>\$ 281,606</u>	<u>\$ 53,665</u>	<u>\$ 968,029</u>
Liabilities and Fund Balances												
Liabilities												
Accrued Liabilities	\$ -	\$ -	\$ -	\$ 1,657	\$ -	\$ -	\$ -	\$ -	\$ 2,578	\$ -	\$ 565	\$ 4,800
Due to Other Funds	(3,010)	-	(245)	6	(4,190)	-	-	-	4,557	8,318	6	5,442
Total Liabilities	(3,010)	-	(245)	1,663	(4,190)	-	-	-	7,135	8,318	571	10,242
Fund Balance												
Restricted	9,383	24,423	19,452	84,770	11,455	117,277	1,608	172,980	190,057	273,288	53,094	957,787
	<u>\$ 6,373</u>	<u>\$ 24,423</u>	<u>\$ 19,207</u>	<u>\$ 86,433</u>	<u>\$ 7,265</u>	<u>\$ 117,277</u>	<u>\$ 1,608</u>	<u>\$ 172,980</u>	<u>\$ 197,192</u>	<u>\$ 281,606</u>	<u>\$ 53,665</u>	<u>\$ 968,029</u>

PUTNAM COUNTY, GEORGIA
NONMAJOR GOVERNMENTAL FUNDS
SPECIAL REVENUE FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

	County Jail Fund	Law Library Fund	Juvenile Services Fund	Juvenile Prosecutors Fund	Drug Abuse Treatment and Education Fund	Drug Confiscation Fund	Federal Forfeiture Fund	Victim and Witness Assistance Fund	Emergency 911 Fund	Hotel/Motel Tax Fund	Fire Supression Fund	Total Nonmajor Special Revenue Funds
Revenues												
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 171,228	\$ -	\$ 171,228
Licenses and Permits	-	-	-	-	-	-	-	-	-	899	-	899
Intergovernmental	-	-	-	155,855	-	-	-	-	-	-	-	155,855
Charges for Services	-	-	-	-	-	-	-	-	382,250	-	-	382,250
Fines and Forfeitures	55,054	14,338	1,865	-	41,606	11,188	-	22,118	-	-	-	146,169
Interest	91	29	113	195	60	-	-	572	975	1,097	158	3,290
Total Revenue	55,145	14,367	1,978	156,050	41,666	11,188	-	22,690	383,225	173,224	158	859,691
Expenditures												
Current												
Judicial	-	10,978	-	102,724	-	-	-	-	-	-	-	113,702
Public Safety	-	-	-	-	18,652	18,544	-	-	370,114	-	22,064	429,374
Housing and Development	-	-	-	-	-	-	-	-	-	102,984	-	102,984
Health and Welfare	-	-	2,151	-	-	-	-	4,500	-	-	-	6,651
Capital Outlay	-	-	-	-	22,650	2,500	-	-	107,200	-	-	132,350
Total Expenditures	-	10,978	2,151	102,724	41,302	21,044	-	4,500	477,314	102,984	22,064	785,061
Excess (Deficiency) of Revenues Over (Under) Expenditures	55,145	3,389	(173)	53,326	364	(9,856)	-	18,190	(94,089)	70,240	(21,906)	74,630
Other Financing Uses												
Transfer In	-	-	-	-	-	-	-	-	-	-	75,000	75,000
Transfer Out	(64,000)	-	-	-	-	-	-	-	-	-	-	(64,000)
Net Change in Fund Balance	(8,855)	3,389	(173)	53,326	364	(9,856)	-	18,190	(94,089)	70,240	53,094	85,630
Fund Balance, Beginning	18,238	21,034	19,625	31,444	11,091	127,133	1,608	154,790	284,146	203,048	-	872,157
Fund Balance, Ending	\$ 9,383	\$ 24,423	\$ 19,452	\$ 84,770	\$ 11,455	\$ 117,277	\$ 1,608	\$ 172,980	\$ 190,057	\$ 273,288	\$ 53,094	\$ 957,787

PUTNAM COUNTY, GEORGIA
COUNTY JAIL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Over (Under) Budget</u>
Revenues				
Fines and Forfeitures				
Superior Court	\$ 10,000	\$ 10,100	\$ 10,060	\$ (40)
State Court	38,000	32,700	27,069	(5,631)
City of Eatonton	15,000	20,000	17,780	(2,220)
Juvenile Court	-	150	145	(5)
Interest	75	125	91	(34)
	<u>63,075</u>	<u>63,075</u>	<u>55,145</u>	<u>(7,930)</u>
Other Financing Uses				
Transfers Out	<u>(70,000)</u>	<u>(70,000)</u>	<u>(64,000)</u>	<u>6,000</u>
Net Change in Fund Balance	<u>\$ (6,925)</u>	<u>\$ (6,925)</u>	<u>(8,855)</u>	<u>\$ (1,930)</u>
Fund Balance, Beginning			<u>18,238</u>	
Fund Balance, Ending			<u>\$ 9,383</u>	

PUTNAM COUNTY, GEORGIA
LAW LIBRARY FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Over (Under) Budget</u>
Revenues				
Fines and Forfeitures				
Probate Court	\$ 800	\$ 1,050	\$ 1,035	\$ (15)
State Court	7,000	5,750	5,844	94
Superior Court	2,500	2,500	2,436	(64)
Magistrate Court	4,000	5,000	4,995	(5)
Juvenile Court	100	100	28	(72)
Interest	50	50	29	(21)
	<u>14,450</u>	<u>14,450</u>	<u>14,367</u>	<u>(83)</u>
Expenditures				
Current				
Judicial	<u>16,450</u>	<u>16,450</u>	<u>10,978</u>	<u>(5,472)</u>
Net Change in Fund Balance	<u>\$ (2,000)</u>	<u>\$ (2,000)</u>	3,389	<u>\$ 5,389</u>
Fund Balance, Beginning			<u>21,034</u>	
Fund Balance, Ending			<u>\$ 24,423</u>	

PUTNAM COUNTY, GEORGIA
JUVENILE SERVICES FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Over (Under) Budget</u>
Revenues				
Fines and Forfeitures	\$ 1,500	\$ 1,865	\$ 1,865	\$ -
Interest	<u>140</u>	<u>140</u>	<u>113</u>	<u>(27)</u>
	1,640	2,005	1,978	(27)
Expenditures				
Current				
Health and Welfare	<u>1,640</u>	<u>2,155</u>	<u>2,151</u>	<u>(4)</u>
Net Change in Fund Balance	<u><u>\$ -</u></u>	<u><u>\$ (150)</u></u>	(173)	<u><u>\$ (23)</u></u>
Fund Balance, Beginning			<u>19,625</u>	
Fund Balance, Ending			<u><u>\$ 19,452</u></u>	

PUTNAM COUNTY, GEORGIA
JUVENILE PROSECUTORS FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Over (Under) Budget</u>
Revenues				
Intergovernmental	\$ 156,898	\$ 156,898	\$ 155,855	\$ (1,043)
Interest	<u>175</u>	<u>225</u>	<u>195</u>	<u>(30)</u>
	157,073	157,123	156,050	(1,073)
Expenditures				
Current				
Judicial	<u>167,085</u>	<u>167,085</u>	<u>102,724</u>	<u>(64,361)</u>
Net Change in Fund Balance	<u>\$ (10,012)</u>	<u>\$ (9,962)</u>	53,326	<u>\$ 63,288</u>
Fund Balance, Beginning			<u>31,444</u>	
Fund Balance, Ending			<u>\$ 84,770</u>	

PUTNAM COUNTY, GEORGIA
DRUG ABUSE TREATMENT AND EDUCATION FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>(Under) Budget</u>
Revenues				
Fines and Forfeitures				
Superior Court	\$ 11,000	\$ 17,000	\$ 16,560	\$ (440)
State Court	30,000	23,750	19,727	(4,023)
Municipal Court	7,000	7,000	5,069	(1,931)
Juvenile Court	-	250	250	-
Interest	100	100	60	(40)
	<u>48,100</u>	<u>48,100</u>	<u>41,666</u>	<u>(6,434)</u>
Expenditures				
Current				
Public Safety	10,000	25,450	18,652	(6,798)
Capital Outlay	38,100	22,650	22,650	-
	<u>48,100</u>	<u>48,100</u>	<u>41,302</u>	<u>(6,798)</u>
Net Change in Fund Balance	<u>\$ -</u>	<u>\$ -</u>	364	<u>\$ 364</u>
Fund Balance, Beginning			<u>11,091</u>	
Fund Balance, Ending			<u>\$ 11,455</u>	

**PUTNAM COUNTY, GEORGIA
DRUG CONFISCATION FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Over (Under) Budget</u>
Revenues				
Fines and Forfeitures	<u>\$ 50,000</u>	<u>\$ 9,889</u>	<u>\$ 11,188</u>	<u>\$ 1,299</u>
Expenditures				
Current				
Public Safety	50,000	18,224	18,544	320
Capital Outlay	<u>-</u>	<u>-</u>	<u>2,500</u>	<u>2,500</u>
	<u>50,000</u>	<u>18,224</u>	<u>21,044</u>	<u>2,820</u>
Net Change in Fund Balance	<u><u>\$ -</u></u>	<u><u>\$ (8,335)</u></u>	<u>(9,856)</u>	<u><u>\$ (1,521)</u></u>
Fund Balance, Beginning			<u>127,133</u>	
Fund Balance, Ending			<u><u>\$ 117,277</u></u>	

**PUTNAM COUNTY, GEORGIA
FEDERAL FORFEITURE FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Over (Under) Budget</u>
Revenues	\$ 3,000	\$ 3,000	\$ -	\$ (3,000)
Expenditures				
Current				
Public Safety	<u>3,000</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net Change in Fund Balance	<u>\$ -</u>	<u>\$ 3,000</u>	-	<u>\$ (3,000)</u>
Fund Balance, Beginning			<u>1,608</u>	
Fund Balance, Ending			<u>\$ 1,608</u>	

PUTNAM COUNTY, GEORGIA
VICTIM AND WITNESS ASSISTANCE FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Over (Under) Budget</u>
Revenues				
Fines and Forfeitures	\$ 22,500	\$ 22,500	\$ 22,118	\$ (382)
Interest	<u>300</u>	<u>300</u>	<u>572</u>	<u>272</u>
	22,800	22,800	22,690	(110)
Expenditures				
Current				
Health and Welfare	<u>6,240</u>	<u>6,240</u>	<u>4,500</u>	<u>(1,740)</u>
Net Change in Fund Balance	<u>\$ 16,560</u>	<u>\$ 16,560</u>	18,190	<u>\$ 1,630</u>
Fund Balance, Beginning			<u>154,790</u>	
Fund Balance, Ending			<u>\$ 172,980</u>	

PUTNAM COUNTY, GEORGIA
EMERGENCY 911 FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Over (Under) Budget</u>
Revenues				
Charges for Services	\$ 388,000	\$ 388,000	\$ 382,250	\$ (5,750)
Investment Earnings	<u>1,701</u>	<u>1,701</u>	<u>975</u>	<u>(726)</u>
	<u>389,701</u>	<u>389,701</u>	<u>383,225</u>	<u>(6,476)</u>
Expenditures				
Current				
Public Safety	420,500	420,950	370,114	(50,836)
Capital Outlay	<u>107,650</u>	<u>107,200</u>	<u>107,200</u>	<u>-</u>
	<u>528,150</u>	<u>528,150</u>	<u>477,314</u>	<u>(50,836)</u>
Net Change in Fund Balance	<u>\$ (138,449)</u>	<u>\$ (138,449)</u>	(94,089)	<u>\$ 44,360</u>
Fund Balance, Beginning			<u>284,146</u>	
Fund Balance, Ending			<u>\$ 190,057</u>	

PUTNAM COUNTY, GEORGIA
HOTEL/MOTEL TAX FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Over (Under) Budget</u>
Revenues				
Taxes	\$ 190,000	\$ 189,850	\$ 171,228	\$ (18,622)
Licenses and Permits	875	925	899	(26)
Interest	<u>1,000</u>	<u>1,100</u>	<u>1,097</u>	<u>(3)</u>
	191,875	191,875	173,224	(18,651)
Expenditures				
Current				
Economic Development	<u>191,875</u>	<u>191,875</u>	<u>102,984</u>	<u>(88,891)</u>
Net Change in Fund Balance	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	70,240	<u><u>\$ 70,240</u></u>
Fund Balance, Beginning			<u>203,048</u>	
Fund Balance, Ending			<u><u>\$ 273,288</u></u>	

PUTNAM COUNTY, GEORGIA
FIRE SUPPRESSION FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Over (Under) Budget</u>
Revenues				
Interest	\$ -	\$ -	\$ 158	\$ 158
Expenditures				
Current				
Public Safety	<u>-</u>	<u>75,000</u>	<u>22,064</u>	<u>(52,936)</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	-	(75,000)	(21,906)	53,094
Other Financing Sources				
Transfers In	<u>-</u>	<u>75,000</u>	<u>75,000</u>	<u>-</u>
Net Change in Fund Balance	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	53,094	<u><u>\$ 53,094</u></u>
Fund Balance, Beginning			<u>-</u>	
Fund Balance, Ending			<u><u>\$ 53,094</u></u>	

PUTNAM COUNTY, GEORGIA

NONMAJOR GOVERNMENTAL FUNDS

CAPITAL PROJECTS FUND

The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities.

SPLOST #7 Fund - The SPLOST #7 Fund accounts for the acquisition and construction of approved projects within the County from resources provided by the 2011 special County one percent sales and use tax.

LMIG Fund - The LMIG (Local Maintenance Improvement Grant) Fund accounts for expenditures for improvements in the County's roadway network. Funding is provided by a grant from the State of Georgia Department of Transportation.

**PUTNAM COUNTY, GEORGIA
NONMAJOR GOVERNMENTAL FUNDS
CAPITAL PROJECTS FUNDS
BALANCE SHEET
SEPTEMBER 30, 2017**

	SPLOST #7 Fund	LMIG Fund	Total Nonmajor Capital Projects Funds
ASSETS			
Cash and Cash Equivalents	\$ -	\$ 592	\$ 592
LIABILITIES AND FUND BALANCES			
Fund Balance - Restricted	\$ -	\$ 592	\$ 592

**PUTNAM COUNTY, GEORGIA
NONMAJOR GOVERNMENTAL FUNDS
CAPITAL PROJECTS FUNDS
STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017**

	SPLOST #7 Fund	LMIG Fund	Total Nonmajor Capital Projects Funds
Revenues			
Sales Taxes	\$ -	\$ -	\$ -
Intergovernmental	-	486,440	486,440
Interest	1,716	592	2,308
	<u>1,716</u>	<u>487,032</u>	<u>488,748</u>
Expenditures			
Current			
Principal Retirement	1,231,250	-	1,231,250
Capital Outlay	299,909	-	299,909
	<u>1,531,159</u>	<u>-</u>	<u>1,531,159</u>
Excess of Revenues Over Expenditures	<u>(1,529,443)</u>	<u>487,032</u>	<u>(1,042,411)</u>
Other Financing Sources (Uses)			
Transfers In	417,887	-	417,887
Transfers Out	(1,401)	(904,327)	(905,728)
	<u>416,486</u>	<u>(904,327)</u>	<u>(487,841)</u>
Net Change in Fund Balance	(1,112,957)	(417,295)	(1,530,252)
Fund Balance, Beginning	<u>1,112,957</u>	<u>417,887</u>	<u>1,530,844</u>
Fund Balance, Ending	<u><u>\$ -</u></u>	<u><u>\$ 592</u></u>	<u><u>\$ 592</u></u>

PUTNAM COUNTY, GEORGIA

AGENCY FUNDS

Tax Commissioner - To account for the collection and payment to Putnam County and other taxing units of the property taxes levied, billed and collected by the tax commissioner on behalf of Putnam County and other taxing units.

Sheriff - To account for all monies received by the Sheriff's Department on behalf of individuals, private organizations, other governmental units and other funds.

Clerk of Superior Court - To account for all monies received by the Clerk of Superior Court on behalf of individuals, private organizations, other governmental units and other funds.

State Court - To account for all monies received by the State Court on behalf of individuals, private organizations, other governmental units and other funds.

Juvenile Court - To account for all monies received by the Juvenile Court on behalf of individuals, private organizations, other governmental units and other funds.

Magistrate Court - To account for all monies received by the Magistrate Court on behalf of individuals, private organizations, other governmental units and other funds.

Probate Court - To account for all monies received by the Probate Court on behalf of individuals, private organizations, other governmental units and other funds.

**PUTNAM COUNTY, GEORGIA
COMBINING BALANCE SHEET
AGENCY FUNDS
SEPTEMBER 30, 2017**

	<u>Tax Commissioner</u>	<u>Sheriff</u>	<u>Clerk of Superior Court</u>	<u>State Court</u>	<u>Juvenile Court</u>	<u>Magistrate Court</u>	<u>Probate Court</u>	<u>Total</u>
Assets								
Cash and Cash Equivalents	<u>\$ 456,258</u>	<u>\$ 9,644</u>	<u>\$ 176,449</u>	<u>\$ 54,933</u>	<u>\$ 150</u>	<u>\$ 13,655</u>	<u>\$ 703</u>	<u>\$ 711,792</u>
Liabilities								
Due to Others	<u>\$ 456,258</u>	<u>\$ 9,644</u>	<u>\$ 176,449</u>	<u>\$ 54,933</u>	<u>\$ 150</u>	<u>\$ 13,655</u>	<u>\$ 703</u>	<u>\$ 711,792</u>

PUTNAM COUNTY, GEORGIA
SCHEDULE OF EXPENDITURES OF
SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS - 2011 ISSUE
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

<u>Project</u>	<u>Original Estimated Cost</u>	<u>Expenditures</u>		
		<u>Prior Years</u>	<u>Current Year</u>	<u>Total</u>
Sheriff's Office	\$ 700,000	\$ 522,960	\$ -	\$ 522,960
Emergency Medical Services	500,000	199,332	-	199,332
Fire	800,000	516,287	-	516,287
Animal Control	100,000	141,549	-	141,549
County Services Phase 2	900,000	268,852	-	268,852
Old Annex	400,000	174,896	-	174,896
Old School Board Building	100,000	53,789	-	53,789
Recreation	400,000	421,067	-	421,067
Roads	9,770,000	5,241,907	288,691	5,530,598
Health Department	300,000	1,024,880	-	1,024,880
Putnam General Hospital	2,500,000	1,333,333	-	1,333,333
Golf Course	30,000	45,789	11,218	57,007
Intergovernmental Agreement - City of Eatonton	6,000,000	3,452,884	-	3,452,884
	<u>\$ 22,500,000</u>	<u>\$ 13,397,525</u>	<u>\$ 299,909</u>	<u>\$ 13,697,434</u>
Total Expenditures of the SPLOST #7 Capital Projects Fund			\$ 1,531,159	
Debt Service Expenditures with Excess Funds			<u>(1,232,651)</u>	
			<u>\$ 298,508</u>	

PUTNAM COUNTY, GEORGIA
SCHEDULE OF EXPENDITURES OF
SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS - 2015 ISSUE
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017

<u>Project</u>	<u>Original Estimated Cost</u>	<u>Expenditures</u>		
		<u>Prior Years</u>	<u>Current Year</u>	<u>Total</u>
Emergency Medical Services	\$ 450,000	\$ -	\$ 153,070	\$ 153,070
Sheriff's Office	450,000	-	128,415	-
Animal Control Services	25,000	-	-	-
Fire	510,000	-	341,013	341,013
Putnam Development Authority	100,000	-	-	-
Public Works - Equipment	225,000	-	-	-
Recreation	400,000	-	162,153	162,153
Convention Center Complex / Aquatic Park Feasibility and Engineering Study	250,000	-	54,450	54,450
GEFA Loan	450,000	-	-	-
City of Eatonton - Plaza Center Upgrade	75,000	-	-	-
Oconee Springs Park	150,000	-	22,903	22,903
Public Works - Roads	939,000	-	1,226,563	1,226,563
Putnam General Hospital	1,166,000	-	-	-
EPSWA Plant Upgrade	100,000	-	-	-
Debt Service - General Obligation Debt	350,000	-	-	-
Intergovernmental Agreement - City of Eatonton	<u>1,860,000</u>	<u>49,879</u>	<u>592,808</u>	<u>642,687</u>
	<u><u>\$ 7,500,000</u></u>	<u><u>\$ 49,879</u></u>	<u><u>\$ 2,681,375</u></u>	<u><u>\$ 2,602,839</u></u>
Total Expenditures of the SPLOST #8 Capital Projects Fund			\$ 3,167,815	
Expenditures Financed by Other Revenues			<u>(486,440)</u>	
			<u><u>\$ 2,681,375</u></u>	

STATISTICAL SECTION

The statistical section of Putnam County’s comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, required supplementary information, and supplementary information says about the County’s overall financial health.

Contents

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Financial Trends 83

These schedules contain trend information to help the reader understand how the County’s financial performance and well-being have changed over time.

Revenue Capacity 89

These schedules contain information to help the reader assess the County’s most significant local revenue sources.

Debt Capacity 93

These schedules present information to help the reader assess the affordability of the County’s current levels of outstanding debt and the County’s ability to issue additional debt in the future.

Demographic and Economic Information 95

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County’s financial activities take place.

Operating Information 97

These schedules contain service and infrastructure data to help the reader understand how the information in the County’s financial reports relate to the services the County provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the County’s financial reports for the relevant year.

Note: Unless otherwise noted, the financial information in these schedules does not include the County’s discretely presented component units.

Effective, January 1, 2010, the County changed its fiscal year-end from December 31 to September 30. Financial information in these schedules for 2010 reflects nine months of activity.

**PUTNAM COUNTY, GEORGIA
NET POSITION BY COMPONENT
LAST TEN FISCAL YEARS**

	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
Governmental Activities										
Investment in Capital Assets	\$ 30,627,877	\$ 29,660,341	\$ 28,993,921	\$ 28,278,772	\$ 27,495,863	\$ 25,765,515	\$ 29,369,657	\$ 29,366,804	\$ 27,794,096	\$ 29,651,719
Restricted	6,845,124	9,937,431	9,653,195	13,783,374	12,704,309	7,270,452	7,336,913	6,294,792	6,195,678	4,413,388
Unrestricted	<u>12,700,788</u>	<u>11,527,035</u>	<u>5,379,112</u>	<u>3,288,396</u>	<u>2,940,066</u>	<u>6,613,605</u>	<u>3,758,633</u>	<u>1,822,634</u>	<u>2,599,613</u>	<u>1,607,739</u>
Total Governmental Activities Net Position	<u>\$ 50,173,789</u>	<u>\$ 51,124,807</u>	<u>\$ 44,026,228</u>	<u>\$ 45,350,542</u>	<u>\$ 43,140,238</u>	<u>\$ 39,649,572</u>	<u>\$ 40,465,203</u>	<u>\$ 37,484,230</u>	<u>\$ 36,589,387</u>	<u>\$ 35,672,846</u>
Business-type Activities										
Investment in Capital Assets	\$ 293,572	\$ 260,164	\$ 295,538	\$ 295,953	\$ 276,689	\$ 263,037	\$ 276,714	\$ 296,060	\$ 190,966	\$ 315,209
Restricted	-	-	-	-	-	-	-	-	-	-
Unrestricted	<u>252,541</u>	<u>271,009</u>	<u>163,494</u>	<u>139,878</u>	<u>124,994</u>	<u>169,366</u>	<u>179,300</u>	<u>109,787</u>	<u>235,479</u>	<u>323,160</u>
Total Business-type Activities Net Position	<u>\$ 546,113</u>	<u>\$ 531,173</u>	<u>\$ 459,032</u>	<u>\$ 435,831</u>	<u>\$ 401,683</u>	<u>\$ 432,403</u>	<u>\$ 456,014</u>	<u>\$ 405,847</u>	<u>\$ 426,445</u>	<u>\$ 638,369</u>
Primary Government										
Investment in Capital Assets	\$ 30,921,449	\$ 29,920,505	\$ 29,289,459	\$ 28,574,725	\$ 27,772,552	\$ 26,028,552	\$ 29,646,371	\$ 29,662,864	\$ 27,985,062	\$ 29,966,928
Restricted	6,845,124	9,937,431	9,653,195	13,783,374	12,704,309	7,270,452	7,336,913	6,294,792	6,195,678	4,413,388
Unrestricted	<u>12,953,329</u>	<u>11,798,044</u>	<u>5,542,606</u>	<u>3,428,274</u>	<u>3,065,060</u>	<u>6,782,971</u>	<u>3,937,933</u>	<u>1,932,421</u>	<u>2,835,092</u>	<u>1,930,899</u>
Total Primary Government Net Position	<u>\$ 50,719,902</u>	<u>\$ 51,655,980</u>	<u>\$ 44,485,260</u>	<u>\$ 45,786,373</u>	<u>\$ 43,541,921</u>	<u>\$ 40,081,975</u>	<u>\$ 40,921,217</u>	<u>\$ 37,890,077</u>	<u>\$ 37,015,832</u>	<u>\$ 36,311,215</u>

Note: Amounts presented for fiscal years 2006 - 2010 have not been adjusted for the effects of prior period adjustments recorded in fiscal years 2010 and 2011.

**PUTNAM COUNTY, GEORGIA
CHANGES IN NET POSITION
LAST TEN FISCAL YEARS**

	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
EXPENSES										
Governmental Activities										
General Government	\$ 2,959,969	\$ 2,845,434	\$ 2,139,729	\$ 3,005,766	\$ 3,992,804	\$ 4,127,459	\$ 4,163,258	\$ 3,973,508	\$ 3,914,237	\$ 3,942,246
Judicial	1,559,994	1,641,398	1,223,882	1,645,107	1,719,569	1,785,917	1,719,509	1,755,380	1,809,713	1,821,840
Public Safety	7,396,260	7,681,744	5,788,502	8,019,212	8,381,565	8,262,541	8,244,500	8,097,355	8,121,494	8,700,291
Public Works	5,334,896	4,428,593	3,240,244	3,961,841	3,724,564	3,791,312	4,351,024	3,926,292	3,904,983	4,047,314
Health and Welfare	2,064,234	2,062,530	2,275,109	1,483,980	1,229,965	1,505,213	965,594	1,172,432	1,682,753	954,084
Culture and Recreation	907,570	845,602	645,841	703,780	812,620	787,250	686,915	1,022,665	1,195,197	1,318,366
Intergovernmental	1,139,106	-	-	-	-	-	-	-	-	-
Housing and Development	1,331,829	717,969	465,252	473,883	486,043	511,713	545,862	645,295	619,761	746,562
Interest	-	-	-	-	381	565	50,381	-	32,221	19,373
Total Governmental Activities	<u>22,693,858</u>	<u>20,223,270</u>	<u>15,778,559</u>	<u>19,293,569</u>	<u>20,347,511</u>	<u>20,771,970</u>	<u>20,727,043</u>	<u>20,592,927</u>	<u>21,280,359</u>	<u>21,550,076</u>
Business-type Activities										
Uncle Remus Golf Course	223,907	228,144	144,440	191,684	201,544	185,204	189,497	-	-	-
Occonee Springs Park	301,082	286,508	235,159	323,963	332,030	324,337	363,205	371,807	345,772	418,914
Solid Waste	-	5,564	132,722	24,037	73,757	12,729	5,326	23,132	57,644	42,813
Total Business-type Activities	<u>524,989</u>	<u>520,216</u>	<u>512,321</u>	<u>539,684</u>	<u>607,331</u>	<u>522,270</u>	<u>558,028</u>	<u>394,939</u>	<u>403,416</u>	<u>461,727</u>
Total Primary Government	<u>\$ 23,218,847</u>	<u>\$ 20,743,486</u>	<u>\$ 16,290,880</u>	<u>\$ 19,833,253</u>	<u>\$ 20,954,842</u>	<u>\$ 21,294,240</u>	<u>\$ 21,285,071</u>	<u>\$ 20,987,866</u>	<u>\$ 21,683,775</u>	<u>\$ 22,011,803</u>
PROGRAM REVENUES										
Governmental Activities										
Charges for Services										
General Government	\$ 717,951	\$ 565,863	\$ 20,616	\$ 64,659	\$ 47,266	\$ 37,780	\$ 37,119	\$ 35,704	\$ 36,189	\$ 36,319
Judicial	244,667	241,049	315,212	427,175	561,210	518,318	611,088	657,006	780,153	663,135
Public Safety	1,792,204	2,037,962	1,478,900	2,491,714	1,816,456	1,893,349	2,266,294	1,924,017	2,039,014	1,847,463
Public Works	5,082	309,972	2,387	9,631	3,292	27,161	6,718	3,952	20,659	47,757
Health and Welfare	34,296	34,075	22,888	40,894	32,842	31,188	23,838	25,359	25,620	22,837
Culture and Recreation	29,402	23,898	24,543	32,463	32,949	30,839	31,217	208,271	249,601	258,066
Housing and Development	226,338	142,136	67,141	102,679	84,978	86,888	119,921	116,209	119,115	144,250
Operating Grants and Contributions	537,165	514,015	369,782	438,992	418,211	390,863	639,673	259,454	273,159	399,272
Capital Grants and Contributions	2,162,376	199,406	-	-	-	558,366	682,020	419,467	416,721	486,440
Total Governmental Activities	<u>5,749,481</u>	<u>4,068,376</u>	<u>2,301,469</u>	<u>3,608,207</u>	<u>2,997,204</u>	<u>3,574,752</u>	<u>4,417,888</u>	<u>3,649,439</u>	<u>3,960,231</u>	<u>3,905,539</u>
Business-type Activities										
Charges for Services	474,074	422,499	347,165	467,822	507,675	500,119	515,898	358,511	368,531	308,000
Capital Grants and Contributions	-	-	41,175	29,350	-	12,808	36,199	-	-	82,092
Total Business-type Activities	<u>474,074</u>	<u>422,499</u>	<u>388,340</u>	<u>497,172</u>	<u>507,675</u>	<u>512,927</u>	<u>552,097</u>	<u>358,511</u>	<u>368,531</u>	<u>390,092</u>
Total Primary Government	<u>\$ 6,223,555</u>	<u>\$ 4,490,875</u>	<u>\$ 2,689,809</u>	<u>\$ 4,105,379</u>	<u>\$ 3,504,879</u>	<u>\$ 4,087,679</u>	<u>\$ 4,969,985</u>	<u>\$ 4,007,950</u>	<u>\$ 4,328,762</u>	<u>\$ 4,295,631</u>

**PUTNAM COUNTY, GEORGIA
CHANGES IN NET POSITION
LAST TEN FISCAL YEARS (CONTINUED)**

	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
NET PROGRAM (EXPENSE) REVENUE										
Governmental Activities	\$ (16,944,377)	\$ (16,154,894)	\$ (13,477,090)	\$ (15,685,362)	\$ (17,350,307)	\$ (17,197,218)	\$ (16,309,155)	\$ (16,943,488)	\$ (17,320,128)	\$ (17,644,537)
Business-type Activities	<u>(50,915)</u>	<u>(97,717)</u>	<u>(123,981)</u>	<u>(42,512)</u>	<u>(99,656)</u>	<u>(9,343)</u>	<u>(5,931)</u>	<u>(36,428)</u>	<u>(34,885)</u>	<u>(71,635)</u>
Total Primary Government Net Expense	<u>\$ (16,995,292)</u>	<u>\$ (16,252,611)</u>	<u>\$ (13,601,071)</u>	<u>\$ (15,727,874)</u>	<u>\$ (17,449,963)</u>	<u>\$ (17,206,561)</u>	<u>\$ (16,315,086)</u>	<u>\$ (16,979,916)</u>	<u>\$ (17,355,013)</u>	<u>\$ (17,716,172)</u>
GENERAL REVENUES AND OTHER CHANGES IN NET POSITION										
Governmental Activities										
Property Taxes	\$ 6,684,497	\$ 8,130,485	\$ 1,022,526	\$ 8,791,418	\$ 8,325,085	\$ 8,330,622	\$ 11,498,588	\$ 11,302,512	\$ 10,978,659	\$ 11,593,944
Sales Taxes	7,847,897	7,530,604	4,944,258	6,825,060	5,827,043	3,964,890	4,457,436	3,880,061	3,910,851	3,886,893
Insurance Premium Taxes	599,055	590,465	-	574,270	616,441	658,554	684,461	722,037	773,189	822,797
Financial Institution Taxes	-	-	-	-	-	-	30,102	32,195	28,392	34,562
Alcohol Beverage Taxes	-	-	125,313	152,007	152,783	149,373	162,940	155,157	154,642	153,727
Other Taxes	826,257	700,299	70,829	88,356	115,197	120,730	138,815	166,480	182,080	171,228
Investment Earnings	560,558	188,956	165,161	112,647	114,426	66,392	79,868	63,429	65,242	67,659
Miscellaneous/Other	15,413	20,103	57,962	82,499	47,079	452,879	96,316	291,663	382,230	45,473
Transfers	<u>(58,309)</u>	<u>(55,000)</u>	<u>(36,578)</u>	<u>(10,000)</u>	<u>(58,051)</u>	<u>(36,888)</u>	<u>(23,740)</u>	<u>19,402</u>	<u>(50,000)</u>	<u>(48,287)</u>
Total Governmental Activities	<u>16,475,368</u>	<u>17,105,912</u>	<u>6,349,471</u>	<u>16,616,257</u>	<u>15,140,003</u>	<u>13,706,552</u>	<u>17,124,786</u>	<u>16,632,936</u>	<u>16,425,285</u>	<u>16,727,996</u>
Business-type Activities										
Investment Earnings	38,345	27,126	15,262	9,311	7,457	5,130	5,802	5,663	5,483	4,625
Miscellaneous/Other	1,063	651	-	-	-	(1,955)	-	-	-	230,647
Transfers	<u>58,309</u>	<u>55,000</u>	<u>36,578</u>	<u>10,000</u>	<u>58,051</u>	<u>36,888</u>	<u>23,740</u>	<u>(19,402)</u>	<u>50,000</u>	<u>48,287</u>
Total Business-type Activities	<u>97,717</u>	<u>82,777</u>	<u>51,840</u>	<u>19,311</u>	<u>65,508</u>	<u>40,063</u>	<u>29,542</u>	<u>(13,739)</u>	<u>55,483</u>	<u>283,559</u>
Total Primary Government	<u>\$ 16,573,085</u>	<u>\$ 17,188,689</u>	<u>\$ 6,401,311</u>	<u>\$ 16,635,568</u>	<u>\$ 15,205,511</u>	<u>\$ 13,746,615</u>	<u>\$ 17,154,328</u>	<u>\$ 16,619,197</u>	<u>\$ 16,480,768</u>	<u>\$ 17,011,555</u>
CHANGE IN NET POSITION										
Governmental Activities	\$ (469,009)	\$ 951,018	\$ (7,127,619)	\$ 930,895	\$ (2,210,304)	\$ (3,490,666)	\$ 815,631	\$ (310,552)	\$ (894,843)	\$ (916,541)
Business-type Activities	<u>46,802</u>	<u>(14,940)</u>	<u>(72,141)</u>	<u>(23,201)</u>	<u>(34,148)</u>	<u>30,720</u>	<u>23,611</u>	<u>(50,167)</u>	<u>20,598</u>	<u>211,924</u>
Total Primary Government	<u>\$ (422,207)</u>	<u>\$ 936,078</u>	<u>\$ (7,199,760)</u>	<u>\$ 907,694</u>	<u>\$ (2,244,452)</u>	<u>\$ (3,459,946)</u>	<u>\$ 839,242</u>	<u>\$ (360,719)</u>	<u>\$ (874,245)</u>	<u>\$ (704,617)</u>

PUTNAM COUNTY, GEORGIA
FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS

	<u>2008</u>	<u>2009</u>	<u>2010</u>
General Fund			
Reserved	\$ 2,797,989	\$ 3,060,133	\$ 369,723
Unreserved	<u>9,841,618</u>	<u>8,230,279</u>	<u>3,999,920</u>
Total General Fund	<u>12,639,607</u>	<u>11,290,412</u>	<u>4,369,643</u>
All Other Governmental Funds			
Reserved	6,780,547	9,823,819	-
Unreserved, Reported in			
Special Revenue Funds	-	-	1,050,122
Capital Projects Funds	<u>-</u>	<u>-</u>	<u>9,653,195</u>
Total All Other Governmental Funds	<u>6,780,547</u>	<u>9,823,819</u>	<u>10,703,317</u>
Total Governmental Funds			
Reserved	9,578,536	12,883,952	369,723
Unreserved	<u>9,841,618</u>	<u>8,230,279</u>	<u>14,703,237</u>
Total Governmental Funds	<u><u>\$ 19,420,154</u></u>	<u><u>\$ 21,114,231</u></u>	<u><u>\$ 15,072,960</u></u>

Note: The County implemented GASB Statement No. 54 in fiscal year 2011; therefore, the fund balances for 2011 and subsequent periods are presented in the subsequent table.

PUTNAM COUNTY, GEORGIA
FUND BALANCES OF GOVERNMENTAL FUNDS (CONTINUED)
LAST TEN FISCAL YEARS

	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
General Fund							
Nonspendable	\$ 162,350	\$ 162,432	\$ 155,034	\$ 166,171	\$ 163,330	\$ 161,894	\$ 170,008
Restricted	10,978,876	9,074,304	5,476,824	5,476,824	3,716,268	3,716,268	3,716,268
Committed	2,668,720	2,646,063	2,615,464	2,615,464	2,615,464	2,615,464	2,615,464
Unassigned	91,731	2,940,066	4,349,384	1,040,981	1,515,677	2,753,865	1,753,545
	<u>13,901,677</u>	<u>14,822,865</u>	<u>12,596,706</u>	<u>9,299,440</u>	<u>8,010,739</u>	<u>9,247,491</u>	<u>8,255,285</u>
All Other Governmental Funds							
Restricted							
Special Revenue Funds	1,795,099	1,213,997	1,793,628	977,963	1,151,473	872,157	958,379
Capital Projects Funds	1,009,399	2,416,008	-	882,126	1,475,757	1,682,089	-
Unassigned							
Capital Projects Funds	-	-	(189,622)	-	-	-	(137,925)
	<u>2,804,498</u>	<u>3,630,005</u>	<u>1,604,006</u>	<u>1,860,089</u>	<u>2,627,230</u>	<u>2,554,246</u>	<u>820,454</u>
Total Governmental Funds							
Nonspendable	162,350	162,432	155,034	166,171	163,330	161,894	170,008
Restricted	13,783,374	12,704,309	7,270,452	7,336,913	6,343,498	6,270,514	4,674,647
Committed	2,668,720	2,646,063	2,615,464	2,615,464	2,615,464	2,615,464	2,615,464
Unassigned	91,731	2,940,066	4,159,762	1,040,981	1,515,677	2,753,865	1,615,620
	<u>\$ 16,706,175</u>	<u>\$ 18,452,870</u>	<u>\$ 14,200,712</u>	<u>\$ 11,159,529</u>	<u>\$ 10,637,969</u>	<u>\$ 11,801,737</u>	<u>\$ 9,075,739</u>

Note: The County implemented GASB Statement No. 54 in fiscal year 2011.

PUTNAM COUNTY, GEORGIA
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS

	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
REVENUES										
Taxes	\$ 16,122,187	\$ 16,837,784	\$ 6,296,372	\$ 16,134,924	\$ 14,916,013	\$ 13,184,287	\$ 16,791,102	\$ 16,223,801	\$ 15,914,577	\$ 16,619,869
Licenses and Permits	264,676	192,032	81,992	145,219	121,025	119,638	154,537	151,913	155,238	180,554
Intergovernmental	1,978,081	873,196	648,477	682,503	532,163	1,069,584	1,482,093	826,224	847,599	947,350
Charges for Services	1,943,899	2,112,334	1,237,540	1,896,674	1,933,464	2,127,352	2,026,383	2,053,526	2,677,594	2,356,884
Fines and Forfeitures	567,367	728,873	604,097	810,603	718,099	693,759	701,583	664,148	677,514	473,340
Investment Earnings	560,558	346,502	165,161	147,030	124,380	79,411	82,827	63,426	65,242	67,658
Other	19,733	6,166	57,963	53,434	65,658	495,920	103,808	274,211	160,425	38,888
Total Revenues	<u>21,456,501</u>	<u>21,096,887</u>	<u>9,091,602</u>	<u>19,870,387</u>	<u>18,410,802</u>	<u>17,769,951</u>	<u>21,342,333</u>	<u>20,257,249</u>	<u>20,498,189</u>	<u>20,684,543</u>
EXPENDITURES										
General Government	2,731,481	2,640,208	1,951,419	2,828,519	2,892,621	3,174,346	3,151,751	3,051,741	2,955,551	2,990,229
Judicial	1,548,619	1,639,893	1,192,455	1,597,934	1,681,245	1,765,464	1,707,933	1,730,128	1,767,628	1,790,451
Public Safety	7,205,682	7,202,238	5,252,810	7,780,691	7,863,689	7,795,688	7,959,339	7,762,265	7,576,341	8,222,717
Public Works	2,830,059	2,718,014	1,982,489	2,356,944	2,272,969	2,154,662	2,754,976	3,604,689	2,646,874	2,517,332
Health and Welfare	1,454,851	1,423,364	2,258,417	1,253,240	1,231,945	1,165,894	960,718	925,865	928,994	956,483
Culture and Recreation	828,454	762,091	574,635	693,298	718,352	705,998	625,183	954,146	1,102,207	1,292,516
Housing and Development	839,806	676,084	451,075	475,337	487,760	510,481	592,609	701,277	639,683	745,565
Intergovernmental	400,000	-	-	-	944,508	642,611	705,311	856,489	1,353,844	592,808
Debt Service	-	-	-	-	4,554	48,590	3,550,381	-	25,189	1,266,166
Capital Outlay	6,257,260	2,285,918	1,355,246	1,385,169	1,500,678	4,581,421	2,351,576	1,155,077	1,783,921	3,008,667
Total Expenditures	<u>24,096,212</u>	<u>19,347,810</u>	<u>15,018,546</u>	<u>18,371,132</u>	<u>19,598,321</u>	<u>22,545,155</u>	<u>24,359,777</u>	<u>20,741,677</u>	<u>20,780,232</u>	<u>23,382,934</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(2,639,711)</u>	<u>1,749,077</u>	<u>(5,926,944)</u>	<u>1,499,255</u>	<u>(1,187,519)</u>	<u>(4,775,204)</u>	<u>(3,017,444)</u>	<u>(484,428)</u>	<u>(282,043)</u>	<u>(2,698,391)</u>
OTHER FINANCING SOURCES (USES)										
Proceeds from Sale of Capital Assets	-	-	-	-	-	-	-	-	240,050	9,174
Issuance of Debt	-	-	-	-	-	3,500,000	-	-	1,255,761	-
Capital Leases	-	-	-	-	52,198	-	-	-	-	-
Transfers In	90,586	278,180	-	-	-	-	1,609,366	90,000	490,634	1,044,728
Transfers Out	<u>(147,586)</u>	<u>(333,180)</u>	<u>(36,578)</u>	<u>(10,000)</u>	<u>(58,051)</u>	<u>(36,888)</u>	<u>(1,633,106)</u>	<u>(127,132)</u>	<u>(540,634)</u>	<u>(1,081,509)</u>
Total Other Financing Sources (Uses)	<u>(57,000)</u>	<u>(55,000)</u>	<u>(36,578)</u>	<u>(10,000)</u>	<u>(5,853)</u>	<u>3,463,112</u>	<u>(23,740)</u>	<u>(37,132)</u>	<u>1,445,811</u>	<u>(27,607)</u>
Net Change in Fund Balances	<u>\$ (2,696,711)</u>	<u>\$ 1,694,077</u>	<u>\$ (5,963,522)</u>	<u>\$ 1,489,255</u>	<u>\$ (1,193,372)</u>	<u>\$ (1,312,092)</u>	<u>\$ (3,041,184)</u>	<u>\$ (521,560)</u>	<u>\$ 1,163,768</u>	<u>\$ (2,725,998)</u>
Debt Service as a Percentage of Noncapital Expenditures	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.03%</u>	<u>0.27%</u>	<u>16.13%</u>	<u>0.00%</u>	<u>0.13%</u>	<u>6.21%</u>

PUTNAM COUNTY, GEORGIA
ASSESSED AND ACTUAL VALUE OF TAXABLE PROPERTY
(IN THOUSANDS)
LAST TEN FISCAL YEARS

Tax Digest Year	Real Property			Motor Vehicle	Motor Homes	Other Personal Property ^(a)	Less: Exempt Real Property	Total Taxable Assessed Value	Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value	Total Direct Tax Rate
	Residential	Utility Industrial and Commercial	Agricultural								
2008	\$ 1,213,771	\$ 317,684	\$ 154,967	\$ 65,472	\$ 5,506	\$ 4,471	\$ 256,001	\$ 1,505,870	\$ 3,764,675	40%	4.300
2009	1,235,126	316,000	154,554	68,116	5,212	2,263	246,124	1,535,147	3,837,870	40%	5.400
2010	1,167,099	319,458	155,860	59,702	4,743	2,036	235,944	1,472,954	3,682,387	40%	5.400
2011	1,099,777	326,910	161,654	60,363	4,536	4,508	223,487	1,434,261	3,585,653	40%	5.400
2012	1,015,189	332,421	160,730	65,075	4,799	1,808	208,994	1,371,028	3,427,570	40%	5.400
2013	1,012,994	345,746	159,590	62,549	4,899	2,389	200,261	1,387,906	3,469,765	40%	7.400
2014	1,012,365	342,020	151,955	59,154	5,009	2,655	180,074	1,393,084	3,482,710	40%	7.400
2015	1,012,843	300,441	156,624	40,080	4,530	3,004	183,497	1,334,025	3,335,063	40%	7.419
2016	1,015,130	363,465	156,345	30,818	4,526	1,972	74,263	1,497,993	3,744,983	40%	8.287
2017	1,110,169	238,455	137,077	23,778	4,781	2,779	80,393	1,436,646	3,591,615	40%	8.277

Source: Tax Commissioner's Office

Notes: Property in the County is reassessed annually. In accordance with Georgia law, property, other than timber, is assessed at approximately 40 percent of actual value. Estimated actual taxable value is calculated by dividing assessed value by 40 percent. Tax rates are per \$1,000 of taxable assessed value. Taxes levied are based on a calendar year which does not coincide with the County's fiscal year.

(a) Includes timber at 100 percent.

PUTNAM COUNTY, GEORGIA
PROPERTY TAX RATES
DIRECT AND OVERLAPPING GOVERNMENTS
LAST TEN TAX DIGEST YEARS

Tax Digest Year	Putnam County General Fund (Maintenance and Operations)		Overlapping			Total Millage Rate County	Total Millage Rate County
	County Incorporated	County Unincorporated	Board of Education	City of Eatonton	State of Georgia	Incorporated	Unincorporated
2008	4.300	4.300	9.850	0.000	0.250	14.400	14.400
2009	5.400	5.400	10.250	0.000	0.250	15.900	15.900
2010	5.400	5.400	11.150	0.000	0.250	16.800	16.800
2011	5.400	5.400	11.750	0.000	0.250	17.400	17.400
2012	5.400	5.400	11.750	4.390	0.200	21.740	17.350
2013	7.920	7.400	14.385	7.500	0.015	29.955	21.935
2014	7.920	7.400	14.285	7.500	0.100	29.805	21.785
2015	8.038	7.419	14.285	7.500	0.050	29.873	21.754
2016	8.851	8.287	14.285	9.500	0.000	32.636	22.572
2017	8.846	8.277	14.269	9.494	0.000	32.609	22.546

Sources: Tax Commissioner's Office
Georgia Department of Revenue <https://etax.dor.ga.gov/PTD/cds/csheets/millrate.aspx>

Notes:

- (1) Overlapping rates are those of local, county and state governments that apply to property owners within Putnam County, Georgia. Not all overlapping rates apply to County property owners; for example, the city tax rates apply only to County property owners whose property is located within that city's geographic boundaries.
- (2) Property tax levies are based on a calendar year which does not coincide with the County's fiscal year.

**PUTNAM COUNTY, GEORGIA
PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN FISCAL YEARS**

Tax Digest Year	Total Tax Levy	Collected Within the Fiscal Year of the Levy		Collections in Subsequent	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2008	\$ 6,021,102	\$ 4,803,338	80%	\$ 1,217,416	\$ 6,020,754	100%
2009	7,898,862	6,266,162	79%	1,631,611	7,897,773	100%
2010	7,703,639	32,113	0%	7,671,435	7,703,548	100%
2011	7,440,539	24,591	0%	7,414,776	7,439,367	100%
2012	7,112,465	24,886	0%	7,086,244	7,111,130	100%
2013	9,930,423	29,376	0%	9,901,047	9,930,423	100%
2014	9,611,387	49,285	1%	9,559,488	9,608,773	100%
2015	9,582,970	104,780	1%	9,472,494	9,577,274	100%
2016	10,162,785	469,979	5%	9,614,678	10,084,657	99%
2017	10,294,515	48,824	0%	7,982,577	8,031,401	78%

Source: Tax Commissioner's Office

Notes:

- (1) Property tax levies are based on a calendar year which does not coincide with the County's fiscal year beginning in 2010.
- (2) Amounts include taxes levied and collected for the Putnam County Board of Commissioners: County Bond, County Tax and County Fire Tax.
- (3) Total County Tax Collections are as of November 30, 2017.

**PUTNAM COUNTY, GEORGIA
PRINCIPAL PROPERTY TAXPAYERS
CURRENT YEAR AND NINE YEARS AGO**

Taxpayer	2017			2008		
	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
Haband Operations, LLC	\$ 14,091,774	1	0.9%	\$ -	-	0.0%
Gro-Tec, Inc.	8,291,288	2	0.6%	-	-	0.0%
Georgia Power Company	5,410,479	3	0.4%	120,121,931	1	9.8%
Scott H. Lee, Jr. Trustee Wal-Mart	3,366,791	4	0.2%	-	-	0.0%
Wal-Mart Stores East LP	2,228,777	5	0.1%	-	-	0.0%
Ingles Market, Inc. #484	1,132,109	6	0.1%	-	-	0.0%
Farmers & Merchants Bank	1,128,931	7	0.1%	-	-	0.0%
Tishco Eatonton LP	1,000,000	8	0.1%	-	-	0.0%
Ingles Market, LLC #484	947,027	9	0.1%	-	-	0.0%
GTI Partners LLC	868,602	10	0.1%	-	-	0.0%
S & P Lake Properties, Inc.	-	-	0.0%	12,306,422	2	1.0%
Tri-County EMC	-	-	0.0%	8,232,317	3	0.7%
Plum Creek Timberlands LP	-	-	0.0%	7,981,610	4	0.7%
Horton Homes, Inc.	-	-	0.0%	12,392,880	5	1.0%
The Peninsula on Lake Oconee	-	-	0.0%	5,222,700	6	0.4%
Georgia Fall Line Properties	-	-	0.0%	4,886,596	7	0.4%
Wallis LLC	-	-	0.0%	4,689,334	8	0.4%
GPC Properties	-	-	0.0%	3,992,275	9	0.3%
Seed Orchard, LLC	-	-	0.0%	3,791,751	10	0.3%
	<u>\$ 38,465,778</u>		<u>2.7%</u>	<u>\$ 183,617,816</u>		<u>15.0%</u>
Total Taxable Assessed Value	<u>\$ 1,497,993,000</u>			<u>\$ 1,220,137,040</u>		

Source: Tax Commissioner's Office

**PUTNAM COUNTY, GEORGIA
RATIOS OF OUTSTANDING DEBT BY TYPE
LAST TEN FISCAL YEARS**

Year	Governmental Activities		Business-type Activities		Total Primary Government	Percentage of Personal Income	Per Capita
	Note Payable	Capital Leases	Capital Leases	Notes Payable			
2008	\$ -	\$ -	\$ -	\$ -	\$ -	0.00%	\$ -
2009	-	-	-	-	-	0.00%	-
2010	-	-	-	-	-	0.00%	-
2011	-	-	-	-	-	0.00%	-
2012	-	48,025	-	-	48,025	0.01%	2
2013	3,500,000	-	-	-	3,500,000	0.49%	103
2014	-	-	-	-	-	0.00%	-
2015	-	-	-	-	-	0.00%	-
2016	1,248,126	-	-	-	1,248,126	0.18%	38
2017	-	-	-	-	-	0.00%	-

** Information not yet available.

(a) See Schedule of Demographic and Economic Statistics for personal income and population data.

**PUTNAM COUNTY, GEORGIA
LEGAL DEBT MARGIN INFORMATION
LAST TEN FISCAL YEARS
(IN THOUSANDS)**

	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
LEGAL DEBT MARGIN										
Debt Limit	\$ 160,827	\$ 163,360	\$ 156,733	\$ 152,366	\$ 145,463	\$ 146,801	\$ 146,511	\$ 140,742	\$ 152,770	\$ 146,880
Total Net Debt Applicable	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Legal Debt Margin	<u>\$ 160,827</u>	<u>\$ 163,360</u>	<u>\$ 156,733</u>	<u>\$ 152,366</u>	<u>\$ 145,463</u>	<u>\$ 146,801</u>	<u>\$ 146,511</u>	<u>\$ 140,742</u>	<u>\$ 152,770</u>	<u>\$ 146,880</u>
Total Net Debt Applicable to the Limit As a Percentage of Debt Limit										
LEGAL DEBT MARGIN CALCULATION										
Assessed Value	\$ 1,505,870	\$ 1,535,148	\$ 1,472,955	\$ 1,434,261	\$ 1,371,028	\$ 1,387,906	\$ 1,393,084	\$ 1,334,025	\$ 1,497,993	\$ 1,436,646
Add Back: Exempt Property	<u>102,400</u>	<u>98,449</u>	<u>94,378</u>	<u>89,395</u>	<u>83,598</u>	<u>80,104</u>	<u>72,030</u>	<u>73,399</u>	<u>29,705</u>	<u>32,157</u>
Total Assessed Value	<u>1,608,270</u>	<u>1,633,597</u>	<u>1,567,333</u>	<u>1,523,656</u>	<u>1,454,626</u>	<u>1,468,010</u>	<u>1,465,114</u>	<u>1,407,424</u>	<u>1,527,698</u>	<u>1,468,803</u>
Debt Limit (10% of Total Assessed Value)	160,827	163,360	156,733	152,366	145,463	146,801	146,511	140,742	152,770	146,880
Debt Applicable to Limit None	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Net Debt Applicable to Limit	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Legal Debt Margin	<u>\$ 160,827</u>	<u>\$ 163,360</u>	<u>\$ 156,733</u>	<u>\$ 152,366</u>	<u>\$ 145,463</u>	<u>\$ 146,801</u>	<u>\$ 146,511</u>	<u>\$ 140,742</u>	<u>\$ 152,770</u>	<u>\$ 146,880</u>

**PUTNAM COUNTY, GEORGIA
DEMOGRAPHIC AND ECONOMIC STATISTICS
LAST TEN FISCAL YEARS**

Fiscal Year	Population	Personal Income (Thousands)	Per Capita Personal Income	Median Age	Unemployment Rate	School Enrollment	
						Private	Public
2008	21,075	\$ 707,427	\$ 33,567	40.3	7.10%	501	2,719
2009	21,179	670,346	31,651	43.4	10.80%	487	2,654
2010	21,242	665,603	31,334	43.5	11.60%	440	2,649
2011	21,345	683,155	32,005	43.8	11.60%	415	2,676
2012	21,198	718,358	33,888	44.1	10.70%	395	2,715
2013	21,371	730,696	34,191	44.5	9.50%	465	2,775
2014	21,192	720,062	33,978	45.3	9.20%	457	2,805
2015	21,353	693,908	32,497	45.3	8.00%	457	2,834
2016	21,477	726,782	33,840	43.0	7.00%	380	2,832
2017	21,695	**	**	**	5.30%	366	2,873

Sources: Georgia County Guide, University of Georgia

Georgia Department of Labor

Putnam County Planning and Development Services Division

School enrollment provided by Putnam County Board of Education

2017 population is an estimate by the Georgia Governor's Office of Planning and Budget

Note: 2017 Unemployment Rate is as of November 2017

** Information not yet available

**PUTNAM COUNTY, GEORGIA
PRINCIPAL EMPLOYERS
CURRENT YEAR AND NINE YEARS AGO**

Employer	2017			2012 *		
	Number of Employees	Rank	Percentage of Total County Employment	Number of Employees	Rank	Percentage of Total County Employment
Putnam County School System	460	1	6%	480	1	6%
Legacy Housing LTD.	220	2	3%	-	-	-
Haband Company	189	3	2%	250	4	3%
Putnam County Government	160	4	2%	-	-	-
Putnam General Hospital	111	5	1%	150	6	2%
Aalto Scientific / AUDIT MicroControls	101	6	1%	-	-	-
Interfor	101	7	1%	74	10	1%
Rose Acre Farms	90	8	1%	-	-	-
Gemi Trucking / OceanLink	86	9	1%	-	-	-
Eatonton Health & Rehabilitation	78	10	1%	89	8	1%
Horton Industries	-	-	-	358	2	5%
Georgia Power Company	-	-	-	258	3	3%
Wal-Mart	-	-	-	170	5	2%
Cuscowilla Gold Resort	-	-	-	118	7	2%
Rock Eagle 4-H Center	-	-	-	83	9	1%
	<u>1,596</u>		<u>19%</u>	<u>2,030</u>		<u>26%</u>

Sources: Development Authority of Putnam County
Georgia Department of Labor

* No information available for years prior to 2012.

PUTNAM COUNTY, GEORGIA
FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION
LAST TEN FISCAL YEARS

Function	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General Government										
District Commissioners	5	5	5	5	5	5	5	5	5	5
Executive Officers	3	3	3	5	4	3	3	3	3	3
Board of Elections and Registration	1	2	2	2	2	2	2	3	3	3
Finance Department	6	6	6	5	5	4	4	4	4	4
Human Resources	-	-	-	-	-	-	-	1	1	1
Tax Commissioner	8	7	7	5	5	6	7	7	7	7
Tax Assessor	11	1	11	9	9	9	9	10	10	10
Public Buildings	2	2	2	2	2	3	3	3	3	3
Judicial										
Clerk of Superior Court	7	5	5	5	5	5	5	5	5	5
District Attorney's Office	1	1	1	1	1	1	1	1	1	1
State Court	4	3	3	3	3	3	3	3	3	3
Solicitor's Office	-	1	1	1	1	2	2	2	1	1
Magistrate Court	3	3	3	3	3	3	3	3	3	3
Probate Court	3	3	3	3	3	3	3	4	4	4
Juvenile Court	1	1	1	1	1	1	1	1	1	1
Public Safety										
Sheriff Operations	44	46	45	46	46	46	46	47	47	43
Jail Operations	19	20	21	21	21	21	21	21	21	21
Fire Stations	13	13	13	13	14	14	14	17	17	18
Ambulance Service	24	25	25	25	24	21	20	21	21	21
Rescue	2	2	2	2	2	2	2	-	-	-
Coroner	2	2	2	2	2	2	2	2	2	2
Animal Control	2	3	3	3	3	3	3	3	3	3
Drug Education	-	-	-	-	-	-	-	-	-	-
Emergency 911	4	4	5	5	5	6	6	6	6	6

PUTNAM COUNTY, GEORGIA
FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION
LAST TEN FISCAL YEARS (CONTINUED)

Function	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Public Works										
Administration	2	2	2	2	2	2	2	2	2	1
Highways and Streets	19	18	18	10	10	10	10	10	10	10
Maintenance and Shop	6	7	7	4	4	4	4	5	5	5
Health and Welfare										
Senior Citizens Program	6	5	5	1	1	-	-	-	-	-
Transit System	5	5	5	5	4	4	4	5	5	5
Culture and Recreation										
Recreation	8	9	8	7	7	6	6	6	7	7
Golf Course	5	4	4	3	2	2	2	2	2	3
Oconee Springs Park	1	1	1	1	1	1	1	2	2	2
Development										
Planning and Development	8	8	6	4	4	4	4	5	6	7
Code Enforcement	2	2	2	2	2	2	2	2	2	2
	<u>227</u>	<u>219</u>	<u>227</u>	<u>206</u>	<u>203</u>	<u>200</u>	<u>200</u>	<u>211</u>	<u>212</u>	<u>210</u>

Source: Putnam County Finance Department

Note: Vacant positions are included in all years.

**PUTNAM COUNTY, GEORGIA
OPERATING INDICATORS BY FUNCTION
LAST TEN FISCAL YEARS**

Function	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General Government										
Tax Bills Generated	24,656	24,906	-	25,278	25,302	26,351	26,591	26,890	26,919	27,128
Building Permits Issued	1,662	1,032	558	779	475	798	834	942	885	1,152
Judicial										
State Court Cases Filed	2,803	3,238	3,351	3,064	2,815	2,094	2339	1,371	1,505	1,123
Superior Court										
Criminal Cases Filed	**	**	**	251	229	160	181	227	213	200
Civil Cases Filed	**	**	**	852	700	568	512	500	445	496
Juvenile Court - Cases Filed	189	155	169	190	156	203	163	216	187	154
Magistrate Court										
Warrants Issued	961	653	676	629	585	987	934	811	565	592
Civil Cases Filed	1,482	1,357	1,093	1,106	908	1,224	927	866	914	1,024
Probate Court										
Civil Cases Filed	258	242	311	315	367	172	187	218	205	207
Marriage Licenses	149	141	144	132	157	159	126	150	158	123
Firearms Licenses	395	322	286	275	300	674	531	523	781	619
Public Safety										
Sheriff										
Number of Arrests	675	593	559	738	**	**	**	**	**	**
Fire										
Emergency Responses	624	1,322	1,455	979	1,067	1,112	1,154	1,081	1,159	1,302
Public Works										
Highways and Streets	495	495	498	498	498	498	498	498	498	498
Culture and Recreation										
Parks										
Number of Parks	3	3	3	3	3	3	3	3	3	3
Acreage Developed	44	44	44	44	44	44	44	44	44	44
Acreage Undeveloped	10	10	10	135	135	135	135	135	135	135
Miles of Trails	5	8	8	8	8	8	8	8	8	8

Source: Various County Departments

** Information not available

PUTNAM COUNTY, GEORGIA
CAPITAL ASSET STATISTICS BY FUNCTION
LAST TEN FISCAL YEARS

Function	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Judicial										
Courthouse	1	1	1	1	1	1	1	1	1	1
Public Safety										
Sheriff										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol Units and Vehicles	50	66	69	83	77	75	76	70	73	76
Jail	1	1	1	1	1	1	1	1	1	1
Public Works										
Highways and Streets	495	495	498	498	498	498	498	498	498	498
Culture and Recreation										
Number of County Parks	1	1	1	1	1	1	1	1	1	1
County Parks Acreage	138.72	138.72	138.72	138.72	138.72	138.72	138.72	138.72	138.72	138.72
Baseball/Softball Fields	4	4	4	4	4	4	4	4	4	4
Football/Soccer Fields	3	3	3	3	3	3	3	3	3	3
Swimming Pools	1	1	1	1	1	1	1	1	1	1
Tennis Courts	2	2	2	2	2	2	2	2	2	2
Community Centers	2	2	2	2	2	2	2	2	2	2

Source: Various County Departments

COMPLIANCE SECTION

McNAIR, McLEMORE, MIDDLEBROOKS & Co., LLC

CERTIFIED PUBLIC ACCOUNTANTS

389 Mulberry Street • Post Office Box One • Macon, GA 31202

Telephone (478) 746-6277 • Facsimile (478) 741-8353

mmmcpa.com

February 1, 2018

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of Commissioners
Putnam County, Georgia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of Putnam County, Georgia as of and for the fiscal year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise Putnam County, Georgia's basic financial statements, and have issued our report thereon dated February 1, 2018. Our report includes a reference to other auditors who audited the financial statements of Putnam County Health Department, as described in our report on Putnam County, Georgia's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Putnam County, Georgia's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Putnam County, Georgia's internal control. Accordingly, we do not express an opinion on the effectiveness of Putnam County, Georgia's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Putnam County, Georgia's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

McNair, McLeMORE, Middlebrooks & Co., LLC
McNAIR, McLEMORE, MIDDLEBROOKS & CO., LLC

**PUTNAM COUNTY, GEORGIA
SCHEDULE OF FINDINGS AND RESPONSES
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017**

**SECTION I
SUMMARY OF AUDIT RESULTS**

Financial Statements

Type of auditor's report issued	Unqualified
Internal control over financial reporting:	
Material weakness identified?	_____ Yes <u> X </u> No
Significant deficiencies identified not considered to be material weaknesses?	_____ Yes <u> X </u> No
Noncompliance material to financial statements noted?	_____ Yes <u> X </u> No

Federal Awards

There was not an audit of major federal award programs as of September 30, 2017. Federal funds expended were less than \$750,000.

**PUTNAM COUNTY, GEORGIA
SCHEDULE OF FINDINGS AND RESPONSES
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017**

**SECTION II
FINANCIAL STATEMENT FINDINGS AND RESPONSES**

NONE.