# CITY OF BUFORD, GEORGIA AUDITED BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

<b>CITY OF BUFO</b> I	RD, GEORGIA
<b>AUDITED BASI</b>	C FINANCIAL STATEMENTS
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### INDEPENDENT AUDITORS' REPORT

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#### **INDEPENDENT AUDITOR'S REPORT**

The Honorable Members of the Board of Commissioners City of Buford, Georgia

#### **REPORT ON THE FINANCIAL STATEMENTS**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Buford, Georgia (the "City") as of and for the fiscal year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### MANGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **AUDITOR'S RESPONSIBILITY**

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the City of Buford Board of Education, which represent 100% of the assets, net position, revenues, and expenses of the discretely presented component unit. Those financial statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the City of Buford Board of Education, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to error or fraud. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Honorable Members of the Board of Commissioners City of Buford, Georgia

#### **OPINIONS**

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Buford, Georgia, as of June 30, 2015, and the respective changes in financial position and where applicable, cash flows thereof, and the respective budgetary comparison for the General Fund, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **OTHER MATTERS**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 12, the City of Buford Retirement Plan on pages 60-62 and the City of Buford Postemployment Benefit Plan on pages 63-65 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively compromise the City of Buford, Georgia's basic financial statements. The accompanying supplementary information which consist of the combining and individual nonmajor fund financial statements, the Schedule of Expenditures of Federal Awards, and the Schedule of Projects Constructed and Expenditures Incurred with Special Sales Tax Proceeds are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor and individual fund financial statements, the Schedule of Expenditures of Federal Awards, and the Schedule of Projects Constructed and Expenditures Incurred with Special Sales Tax Proceeds are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, the Schedule of Expenditures of Federal Awards, and the Schedule of Projects Constructed and Expenditures Incurred with Special Sales Tax Proceeds are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

To the Board of Commissioners City of Buford, Georgia

#### OTHER REPORTING REQUIRED BY GOVERNMENTAL AUDITING STANDARDS AND OMB CIRCULAR A-133

In accordance with *Government Auditing Standards*, we have also issued our report dated February 26, 2016, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

In accordance with U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, we have also issued our report dated February 26, 2016, on our consideration of the City's internal control over compliance and on our tests of its compliance with the types of compliance requirements described in the OMB Circular A-133 Compliance Supplement that could have a direct and material effect on each of the City of Buford, Georgia's major federal programs for the year ended June 30,2015.

The purpose of that report is to describe the scope of our testing of internal control over compliance and the results of that testing of its compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the City of Buford, Georgia's major federal programs.

That report is an integral part of an audit performed in accordance with U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit* Organizations in considering the City's internal control over compliance in relation to its compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the City of City of Buford, Georgia's major federal programs.

Wilcox & Bivings, P.C.

Suwanee, Georgia February 26, 2016



Management of the City of Buford, Georgia (the "City") provides this Management Discussion and Analysis, as prescribed by the provisions of Governmental Accounting Standards Board Statement 34 (GASB 34). This narrative overview and analysis of the City's financial activities is for the fiscal year ending June 30, 2015. Please consider this information in conjunction with the City's financial statements, which follow.

#### **FINANCIAL HIGHLIGHTS**

- > The assets of the City exceeded its liabilities at the close of the fiscal year ended June 30, 2015 by \$147,006,930 ("net position"). Of this amount, \$17,276,116, the "unrestricted net position" may be used to meet the City's ongoing obligations to citizens and creditors in accordance with the City's fund designation and fiscal policies as more fully described below. \$114,353,651 of net position consisted of net investment in capital assets. The remainder of net position consisted of amounts restricted by law, contracts, donors or debt agreements. \$9,538,745 was restricted for capital projects to be financed by SPLOST funds, \$1,953,999 was restricted for capital projects for the Board of Education to be financed by the 2015 GOB proceeds, \$2,172,802 was restricted for debt service of the 2010 and 2015 General Obligation Bonds, \$1,184,203 was restricted in the Municipal Competitive Trust of the Utilities Funds, \$513,494 was restricted for Education and \$13,920 is restricted to uses mandated by Hotel/Motel Tax laws of the State of Georgia.
- > The City's total net position increased by \$8,740,776 in the fiscal year ended June 30, 2015.
- As of the close of the current fiscal year ended June 30, 2015, the City's governmental funds reported combined ending fund balances of \$51,899,964. 7.34% of this total amount, \$3,808,809 is available for use within the City's policies ("unassigned fund balances").
- > At the end of the current fiscal year, unassigned fund balance for the general fund was \$3,808,809 or 11.14% of total general fund expenditures and transfers out, which totaled \$34,187,306.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The report also contains other supplemental information in addition to the basic financial statements themselves.

#### **Government-wide financial statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the fiscal year. All changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods, such as uncollected property taxes and earned and unused compensated absences.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues ("governmental activities") from functions that are intended to recover all or a significant portion of their costs through user fees and charges ("business-type activities").

#### **OVERVIEW OF THE FINANCIAL STATEMENTS - CONTINUED**

#### **Government-wide financial statements - Continued**

The governmental activities of the City include general government (financial and administration), public safety (public safety, marshal and code enforcement), public services (highway and street, building inspection, culture and recreation and maintenance) and intergovernmental (school transfers). The business-type activities of the City include the Utilities Fund, which consists of the City's Gas, Electric, Solid Waste and Recycling, and Waste Water and Water systems operations, and the Buford Community Center, Town Park and Theatre. The government-wide financial statements can be found on pages 13-14 of this reporting package.

#### **Fund financial statements**

A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories - governmental funds, proprietary funds and fiduciary funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term effect of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains twelve governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and the 2015 General Obligation Capital Projects Fund which are considered to be a major fund. Data from the other ten funds are combined into a single, aggregated presentation, Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The basic governmental fund financial statements can be found on pages 15 to 19 of this reporting package.

#### **Proprietary Funds**

The City maintains one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its gas, electric, solid waste and recycling, wastewater and water operations (Utilities Fund) and to account for the operations of the Buford Community Center Fund. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The Utilities Fund is considered a major fund of the City. The basic proprietary funds financial statements can be found on pages 20 to 23 of this reporting package.

#### **Fiduciary Fund**

The City maintains one fiduciary fund; an agency fund related to the Buford Board of Education SPLOST funds. The basic fiduciary fund financial statement can be found on page 24 of this reporting package.

#### **Notes to the Basic Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 25 to 59 of this reporting package.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS - CONTINUED**

#### Supplementary Information Required or Recommended by GASB 34

Supplementary information required by GASB 34 consisting of pension and OPEB disclosures, combining nonmajor governmental funds, schedules of budget to actual for nonmajor governmental funds and a statement of changes in assets and liabilities for the agency fund can be found on pages 60 to 82 of this reporting package.

#### Reports and Schedules Required by Government Auditing Standards and the Single Audit Act

Reporting and schedules required by *Government Auditing Standards* and the Single Audit Act can be found on pages 83 to 91 of this reporting package.

#### Schedule Required by the State of Georgia

The schedule required by the State of Georgia relating to SPLOST expenditures can be found on page 92 of this reporting package.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of government's financial position. In the case of the City of Buford, assets exceeded liabilities by \$147,006,930 as of June 30, 2015.

The largest portion of the City's net position, totaling \$114,353,651 (77.79%) reflects its investments in capital assets (such as land, buildings and improvements, furniture, machinery and equipment, computer equipment, vehicles, utility systems and infrastructure); less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position, totaling \$15,377,163 (10.46%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position of \$17,276,116 (11.75%) may be used to meet the government's ongoing obligations to citizens and creditors.

During the fiscal year ended June 30, 2015, governmental activities current and other assets increased by \$40,278,128. The majority of this increase was due to the 2015 General Obligation Bond Issuance, which increased cash and cash equivalents by \$7,501,151 and investments by \$27,502,848 in the Capital Project Fund and cash and cash equivalents by \$2,397,871 in the related Debt Service Fund for a total of \$9,899,022 in cash and cash equivalents and \$27,502,848 in investments for a total increase of \$37,401,870. In addition Capital Project Funds related to SPLOST funds recorded an increase in cash and cash equivalents totaling \$2,556,454.

The business-type activities current and other assets increased by \$3,879,732 and unrestricted net position increased \$4,036,905, mainly due to increase in net revenue in the Electric Department in fiscal year 2015.

The property tax rate decreased to 12.95 mills from 13.00 for tax year billed in 2014 and paid in 2015.

As of June 30, 2015, the governmental activities of the City had positive balances in net investment in capital assets of \$58,546,575, in restricted assets totaling \$14,192,960 and a negative balance in unrestricted net position of (\$7,250,656). As of June 30, 2014, the governmental activities of the City had positive balances in net investment in capital assets of \$54,482,851, in restricted assets totaling \$8,050,651 and a negative balance in unrestricted net position of (\$3,515,205).

The unrestricted net position of business-type activities had a positive balance of \$24,526,772 as of June 30, 2015, and a positive balance of \$20,489,867 as of June 30, 2014.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS - CONTINUED**

#### CITY OF BUFORD, GEORGIA'S CONDENSED NET POSITION

	Govern Activ		Busines: Activi	- / 1 -	Total - Primary Government		
	2014	2015	2014	2015	2014	2015	
Current and other assets Capital assets	\$ 12,614,782 \$ 61,913,915	52,892,910 s 65,549,811	\$ 30,720,322 \$ 56,958,291	34,600,054 55,807,076	\$ 43,335,104 118,872,206	\$ 87,492,964 121,356,887	
Total assets	74,528,697	<u>118,442,721</u>	87,678,613	90,407,130	162,207,310	208,849,851	
Deferred outflows of resources	97,768	<u>78,216</u>	<del></del>		97,768	<u> 78,216</u>	
Total assets and deferred outflows of resources	<u>74,626,465</u>	118,520,937	87,678,613	90,407,130	162,305,078	208,928,067	
Noncurrent liabilities Other liabilities	14,393,886 <u>971,829</u>	51,973,719 <u>864,375</u>	5,892,486 2,538,270	6,107,188 2,781,891	20,286,372 3,510,099	58,080,907 <u>3,646,266</u>	
Total liabilities	<u>15,365,715</u>	52,838,094	<u>8,430,756</u>	8,889,079	23,796,471	61,727,173	
Deferred inflows of resources	<u>242,453</u>	<u>193,964</u>	<del>-</del>		242,453	193,964	
Net position: Investment in							
capital assets	54,482,851	58,546,575	56,958,291	55,807,076	111,441,142	114,353,651	
Restricted	8,050,651	14,192,960	1,799,699	1,184,203	9,850,350	15,377,163	
Unrestricted	( <u>3,515,205</u> )	( <u>7,250,656</u> )	20,489,867	24,526,772	<u>16,974,662</u>	<u> 17,276,116</u>	
Total net position	\$ <u>59,018,297</u> \$	65,488,879 s	<u>79,247,857</u> \$	81,518,051	\$ <u>138,266,154</u>	\$ <u>147,006,930</u>	

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS - CONTINUED**

#### **Analysis of the City's Operations**

The following table provides a summary of the City's operations for the year ended June 30, 2015 and June 30, 2014. Governmental activities increased the City's net position by \$6,470,582 for the year ended June 30, 2015 and increased net position by \$2,990,505 for the year ended June 30, 2014. Business-type activities increased the City's net position by \$2,270,194 for the year ended June 30, 2015 and increased net position by \$4,767,018 for the year ended June 30, 2014.

#### **CITY OF BUFORD, GEORGIA'S CHANGES IN NET POSITION**

		Governmental Activities		ss-Type vities	Total-Primary Government		
	2014	2015	2014	2015	2014	2015	
Revenues:							
Program revenues:							
Charges for services Capital grants and	\$ 2,353,294	\$ 2,715,362	\$ 63,032,709	\$ 63,862,951	\$ 65,386,003	\$ 66,578,313	
Contributions	3,770,916	2,686,030	-	1,094,000	3,770,916	3,780,030	
Operating grants	-	-	-	-	-	-	
General revenues: Taxes	11,368,652	12,083,228	_	_	11,368,652	12,083,228	
Franchise fees	832,023	915,632	_	_	832,023	915,632	
Investment income	24,144	20,075	378,843	112,315	402,987	132,390	
Miscellaneous	158,297	77,873	2,447,326	2,094,263	2,605,623	2,172,136	
. nocenaneous	100/107						
Total revenues	<u> 18,507,326</u>	18,498,200	<u>65,858,878</u>	67,163,529	<u>84,366,204</u>	<u>85,661,729</u>	
Expenses:							
General government	6,218,994	3,599,957	-	-	6,218,994	3,599,957	
Public safety	323,018	393,874	-	-	323,018	393,874	
Public services	4,241,905	7,005,910	-	-	4,241,905	7,005,910	
Debt service	267,024	621,669	-	-	267,024	621,669	
Intergovernmental -							
Board of Education	18,400,000	18,400,000	-	-	18,400,000	18,400,000	
Gas system	-	-	23,198,146	22,447,756	23,198,146	22,447,756	
Electric system	-	-	16,805,428	16,600,734	16,805,428	16,600,734	
Solid waste and recycling	, -	-	2,125,361	2,222,162	2,125,361	2,222,162	
Wastewater system	-	-	2,231,142	2,491,279	2,231,142	2,491,279	
Water system Utilities Fund -	-	-	1,614,673	1,838,291	1,614,673	1,838,291	
Nondivisional	-	-	228,937	119,309	228,937	119,309	
Community Center			<u>954,053</u>	<u>1,180,012</u>	<u>954,053</u>	<u>1,180,012</u>	
Total expenses	29,450,941	30,021,410	47,157,740	46,899,543	76,608,681	76,920,953	
Increases (decreases) in net							
position before transfers	( 10,943,615)	( 11,523,210)	18,701,138	20,263,986	7,757,523	8,740,776	
Transfers - internal	13,934,120	17,993,792	( <u>13,934,120</u> )	( <u>17,993,792</u> )	<del>-</del>		
Increases (decreases) in							
net position	2,990,505	6,470,582	4,767,018	2,270,194	7,757,523	8,740,776	
Net position - beginning of year							
- restated	56,027,792	59,018,297	74,480,839	79,247,857	130,508,631	138,266,154	
Net position -							
end of year	\$ <u>59,018,297</u>	\$ <u>65,488,879</u>	\$ <u>79,247,857</u>	\$ <u>81,518,051</u>	\$ <u>138,266,154</u>	\$ <u>147,006,930</u>	

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

#### **Governmental funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$51,899,964. Of this amount, \$47,913,628 (92.32%) of this total is restricted due to external limitations on its use. These uses include 1) capital projects funded by the 2015 General Obligation Bonds (\$35,003,999) and by SPLOST funds (\$9,538,745), 2) debt service related to the 2010 GOB Bond (\$445,599) and the 2015 GOB Bond funds (\$2,397,871), 3) education purposes (\$513,494), and 4) tourism promotion (\$13,920). \$177,527 (0.34%) of fund balances is considered unspendable because it has been used for prepaid items. \$3,808,809 (7.34%) constitutes unassigned fund balance.

The General Fund is the main operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$3,808,809, and total fund balance was \$4,499,830. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to the fund's total operational expenditures. Unassigned fund balance represents 11.70% of total expenditures, while total fund balance represents 13.82% of that same amount.

The General Fund's fund balance increased by \$1,019,334 during the current fiscal year. Key factors are as follows:

- > Total revenues increased by \$438,054. Components of this increase included an increase in property tax revenues of \$1,234,806, a decrease in intergovernmental revenue of \$1,236,386, an increase in charges for services of \$362,068, an increase in sales and excise taxes of \$75,573, an increase in franchise taxes of \$83,609, a decrease in miscellaneous income of \$80,424, and a decrease in investment income of \$1,192. Factors of the decrease in property tax revenue included an increase in the assessed valuation and occurred despite the decrease in the millage rate from 13.00 to 12.95. The decrease in intergovernmental revenue was due to the completion of the LCI grant in fiscal year 2014.
- > Total expenditures increased by \$3,758,832. Components of this decrease in expenditures included a decrease in financial administration of \$2,443,440, and increase in Public Services-Marshall of \$70,856, an increase in Public Services-Highway and Street of \$753,412, and increase in Public Services-Building Inspection \$35,835, an increase in Public Services-Culture and Recreation of \$5,330,580, an increase in Public Services-Maintenance of \$11,589. There was no change in intergovernmental payments to the City of Buford Board of Education.
- > Other financing sources increased by \$4,187,991, due to an increase of \$4,171,885 in transfers from the Utilities Fund and an increase of \$16,106 in transfers from the Hotel/Motel Tax Fund. Other financing uses increased by \$94,713 due to a decrease in transfers to the 2010 GOB debt service fund of \$17,500 due to a decrease in interest expense, and an increase in transfers to the Buford Community Center, Town Park, and Theatre of \$112,213 for additional operating expenses.

#### **Proprietary funds**

The City's proprietary funds statements provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the proprietary funds had a balance of \$24,526,772, consisting of the Utilities Fund balance of \$24,539,980 and the Buford Community Center Fund of (\$13,208). The funds had a net position increase for the fiscal year totaling \$2,270,194, consisting of the Utilities Fund's increase of \$2,123,860 and the Buford Community Center fund's increase of \$146,334.

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS - CONTINUED

#### **General Fund Budgetary Highlights**

The City made revisions to the original budgeted expenditures as necessary during the year, as approved by the City Commission, including amending the budget in order to equal actual expenditures at the end of the fiscal year. Overall these changes resulted in an increase from the original budgeted expenditures totaling \$3,134,489 (10.65%). Financial administration increased \$16,944. Public Safety decreased \$2,226. Public Services - Highway and Street increased \$37,673. Public Services - Building Inspection increased \$44,767. Public Services - Culture and Recreation increased \$3,054,403. Public Services - Maintenance decreased \$17,072. There was no change in intergovernmental expenditures for the City of Buford Board of Education.

#### **CAPITAL ASSETS**

The City's investment in capital assets for its governmental and business-type activities as of June 30, 2015, amounts to \$121,360,132, net of accumulated depreciation. This investment in capital assets includes land, buildings and improvements, furniture, machinery and equipment, computer equipment, utility infrastructure, infrastructure assets, and vehicles.

Major capital asset events during the current fiscal year included the following:

- > The City's The City added land for various governmental activities totaling \$4,702,625.
- > The City added parks improvements totaling \$102,969.
- > The City added \$4,266,355 in streets.
- > The City added \$1,410,425 to its Water and Waste Water System, \$1,343,617 to its Gas System and \$227,448 to its Electric System for improvements and expansion of the systems.

#### **CAPITAL ASSETS AT YEAR-END (NET OF ACCUMULATED DEPRECIATION)**

	_			nental <u>ties</u>	_	Business-Type Activities		Total-Primary Government		Government			
		2014		2015		2014		2015		2014		2015	
Land	\$	11,698,517	\$	16,401,142	\$	202,663	\$	202,663	\$	11,901,180	\$	16,603,805	
Construction in progress		3,742,503		769,791		3,897,572		3,928,598		7,640,075		4,698,389	
<b>Utility system infrastructure</b>		-		-	1	105,988,535		108,970,025		105,988,535	:	108,970,025	
<b>Buildings and improvements</b>	;	31,793,104		31,793,104		9,734		156,507		31,802,838		31,949,611	
City parks		4,523,238		4,626,207		-		-		4,523,238		4,626,207	
Furniture and equipment		978,525		995,218		548,234		548,234		1,526,759		1,543,452	
Sidewalks		612,087		612,087		-		-		612,087		612,087	
Streets		13,830,768		18,097,123		-		-		13,830,768		18,097,123	
Streetscapes & hardscapes		6,283,065		6,283,065		-		-		6,283,065		6,283,065	
Vehicles		210,306		241,974		1,708,528		1,813,358		1,918,834		2,055,332	
Accumulated depreciation	(	11,758,198)	)	( <u>14,269,900</u> )	(_	<u>55,396,975</u> )	) (	( <u>59,812,309</u> )	(	<u>( 67,155,173</u> )	(	<u>74,082,209</u> )	
Total	\$	61,913,915	\$	65,549,811	<b>\$</b> _	56,958,291	\$	55,807,076	\$	118,872,206	\$:	121,356,887	

Additional information on the City's capital assets can be found in note 5 in the notes to the basic financial statements on pages 38-40 of this reporting package.

#### **DEBT ADMINISTRATION**

At the end of the current fiscal year, the City had \$44,773,252 in outstanding debt consisting of general obligation bonds.

#### CITY OF BUFORD, GEORGIA'S OUTSTANDING DEBT

		Governmental Activities		s-Type ties	Total-Primary Government		
	2014	2015	2014	2015	2014	2015	
General obligation bonds	\$ <u>7,503,236</u> \$	44,773,252 \$	·	<u>-</u>	\$ <u>7,503,236</u> \$	44,773,252	
Total	\$ <u>7,503,236</u> \$	44,773,252 \$	·	i	\$ <u>7,503,236</u> \$	44,773,252	

The City's total debt (including compensated absences and other long-term operating liabilities) increased from \$8,294,379 to \$44,944,086 during the current fiscal year, an increase of \$36,649,707. Activity consisted of bond proceeds net of the bond discount, from the 2015 GOB bond issue totaling \$37,270,016, principal payments on general obligation bonds totaling \$500,000, a decrease in accrued costs for landfill post closure costs of \$135,779, and an increase in accrued compensated absences of \$15,470.

The General Obligation Bonds issued in 2015 are for the purpose of acquisition and construction of school facilities to be owned by the Board of Education of the City of Buford school system. The City entered into an intergovernmental contract with the BOE in regards to issuance, use of proceeds and payment of the Bonds as of June 1, 2015. The contract stipulates that the BOE's payment obligations consist of the payments of all amounts coming due as principal and interest on the Bonds as set forth in the Bonds and the Bond Ordinance directly to and for the applicable account of the City as so designated by the City. The obligation of the BOE to pay promptly its obligations shall be absolute and unconditional and shall not be subject to any defense or right of setoff, counterclaim, or recoupment arising from any breach by the City of any obligation to the Board or the breach by the BOE of any obligation to the City. In addition, the Board has notified the State Board of the issuance of the Bonds and has authorized and directed the State Board to withhold and transfer any state appropriation to which the Board is entitled to. The Sinking Fund Custodian shall be required to transfer to the paying agent for the Bonds such amounts of monies as are necessary to provide for the payment of the principal and/or interest on the Bonds coming due each payment date. The BOE has assigned SPLOST revenues from the Intergovernmental Agreement with the Board of Education of Gwinnett County dated July 17, 2015 for use in payment of the Bonds.

Additional information on the City's long-term debt can be found in note 6 on pages 40-43 of this reporting package.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS**

The area's economy continues to show strength with a particularly high level of activity in the light industrial/office/warehoused sector. Several projects have been completed with others slated for completion in 2016. Single family house has shown some strength with several developments offering a range of housing opportunities. The retail sector continues its steady improvement with a focus on new car dealerships. One dealership opened in 2015 and another opening is planned for 2016 along with an expansion project. The City plans to continue improvements to its infrastructure, further invest in its utility systems, support planning and development in the City and focus on delivery of services to its citizens and customers.

In regards to capital projects, the South Lee Street utility improvement and streetscape project is underway. A roadway was completed to the proposed new City Gym project, which is under design. Water and sewer plant infrastructure evaluation continues along with sewer distribution system study for capital improvements. Interim measures to aid in sewer distribution line capacity were completed in 2015, including trunk line cleaning to remove debris and sediment. Numerous gas and electric extension and improvement projects were completed in 2015 supporting development, system safety and reliability and will continue in 2016.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS - CONTINUED**

Work continues with the Georgia Department of Transportation to widen Buford Highway to four lanes on the north side of the City with the let date scheduled for mid-2016. The City has partnered with Gwinnett County on a road widening project on State Route 20 utilizing SPLOST and other funding and is scheduled to be completed in late 2016. A number of other capital projects are in the planning stages for 2016 and beyond.

Buford Community Center and Theatre continues to host events, weddings, receptions and meetings with demand for the facility remaining strong. Buford Youth Sports Complex continues to host youth sporting events and draws teams and spectators from across Georgia and the Southeast.

#### Fiscal Year 2016 Budget

General Fund budgeted revenue and transfers in for the 2016 fiscal year total \$44,782,190, while General Fund budgeted expenditures and transfers out for the 2016 fiscal year total \$40,527,350.

Budgeted revenues for the Utilities Fund for the 2016 fiscal year include \$2,843,000 for the Waste Water System, \$1,328,000 for the Water System, \$3,580,000 for Solid Waste and Recycling, \$19,230,000 for the Electric System, \$35,244,449 for the Gas System and \$1,067,000 for Nondivisional revenues for a total of \$61,566,827. Budgeted expenditures and transfers out for fiscal year 2015 include \$4,664,600 for the Waste Water System, \$2,798,500 for the Water System, \$2,265,500 for Solid Waste and Recycling, \$16,806,000 for the Electric System, \$20,607,563 for the Gas System, and \$20,030,000 for Nondivisional expenditures and transfers out for a total of \$67,172,163.

#### **REQUEST FOR INFORMATION**

This financial report is designed to provide a general overview of the City's finances for all with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the City of Buford, 2300 Buford Highway, Buford, Georgia 30518.

The financial statements of the City of Buford Board of Education are audited by the Georgia Department of Audits, as allowed by Code of Georgia Annotated 50-6-6. These component financial statements can be obtained from the City of Buford Board of Education at 70 Wiley Drive, Buford, Georgia 30518.

### **BASIC FINANCIAL STATEMENTS**

#### CITY OF BUFORD, GEORGIA STATEMENT OF NET POSITION JUNE 30, 2015

Component

	Pr	Unit			
		-			
				City of Buford	
	Governmental	<b>Business-type</b>		Board of	
	<u>Activities</u>	Activities	<u>Total</u>	<b>Education</b>	
ASSETS					
Cash and cash equivalents	\$ 10,178,682	\$ 15,514,967	\$ 25,693,649	\$ 12,085,872	
Investments	3,112,094	9,564,741	12,676,835	-	
Receivables - net	424,951	2,629,383	3,054,334	1,566,995	
Due from other governments	1,152,187	-	1,152,187	13,022,189	
Prepaid expenses	177,527	151,975	329,502	225,125	
Inventories	-	4 645 606	14 000 207	11,157	
Restricted cash and cash equivalents Restricted investments	10,344,621	4,645,686	14,990,307	-	
Capital assets being depreciated - net	27,502,848 48 378 878	2,093,302 51,675,815	29,596,150	49,001,316	
Capital assets being depreciated  Capital assets not being depreciated	48,378,878 <u>17,170,933</u>	51,675,815 <u>4,131,261</u>	100,054,693 21,302,194	1,965,908	
Capital assets not being depreciated	<u> 17,170,555</u>	4,131,201	21,502,194	1,903,900	
Total assets	<u>118,442,721</u>	90,407,130	<u>208,849,851</u>	<u>77,878,562</u>	
DEFERRED OUTFLOWS OF RESOURCES					
Deferred outflows of resources					
related to pensions	<u>78,216</u>	<del>-</del>	<u>78,216</u>	<del></del>	
Total assets and deferred outflows					
of resources	118,520,937	90,407,130	208,928,067	77,878,562	
0. 10304.003		<u> </u>	200/520/007	77,070,002	
LIABILITIES					
Accounts payable	<b>\$ 156,072</b>	2,584,469	2,740,541	2,389,994	
Accrued interest	170,668	-	170,668		
Other accrued liabilities	37,635	197,422	235,057	4,488,192	
General obligation bonds payable,	F00 000		F00 000		
due in less than one year	500,000	-	500,000	-	
Intergovernmental payable, due in less than one year	_	_	_	3,040,000	
Long-term liabilities,	_	_	_	3,040,000	
due in more than one year					
General obligation bonds payable	44,273,252	_	44,273,252	_	
Intergovernmental agreement		-		8,278,038	
Customer deposits	-	5,554,785	5,554,785	-	
Accrued compensated absences	118,431	102,961	221,392	-	
Net OPEB obligation	3,880,665		3,880,665	-	
Net pension liability	3,701,371	-	3,701,371	-	
Accrued landfill closure and					
post-closure care costs	<del>-</del>	449,442	449,442	<del>-</del>	
Total liabilities	52,838,094	8,889,079	61,727,173	18,196,224	
DEFERRED INFLOWS OF RESOURCES					
Deferred inflows of resources					
related to pensions	<u>193,964</u>		<u>193,964</u>		
NET POSITION					
Investment in capital assets	58,546,575	55,807,076	114,353,651	39,649,186	
Restricted for:	30/340/373	33/307/373	114/555/651	33/043/100	
Capital projects - SPLOST	9,538,745	-	9,538,745	-	
Capital projects - Board of Education	1,953,999	-	1,953,999	10,558,421	
Debt service	2,172,802	-	2,172,802	-,,	
Municipal Competitive Trust	, , ,	1,184,203	1,184,203	-	
Education	513,494	• •	513,494	-	
Federal programs	-	-	-	250,491	
Other purposes	13,920	-	13,920	-	
Unrestricted	( <u>7,250,656</u> )	<u>24,526,772</u>	<u>17,276,116</u>	9,224,240	
Total net position	\$ <u>65,488,879</u>	\$ <u>81,518,051</u>	\$ <u>147,006,930</u>	\$ <u>59,682,338</u>	

SEE NOTES TO BASIC FINANCIAL STATEMENTS.

#### CITY OF BUFORD, GEORGIA STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2015

		Program Revenues				
			Operating	Capital		
		Charges for	<b>Grants and</b>	<b>Grants and</b>		
Functions/Programs:	Expenses	Services	Contributions	<b>Contributions</b>		
Primary government	<del></del>					
Governmental activities:						
General government:						
Financial and administration	\$ 3,599,957	\$ 2,064,462	<b>\$</b> -	\$ -		
Public safety:			•	·		
Public safety, Marshal and						
Code enforcement	393,874	-	-	-		
Public services:	·					
Highway and street	3,856,239	-	-	947,829		
Building inspection	285,767	529,112	-			
Culture and recreation	2,186,631	121,788	-	1,738,201		
Maintenance	677,273	•	-	-		
Intergovernmental:	·					
Board of Education	18,400,000	-	-	-		
Debt Service:						
Issuance costs	372,145	-	-	-		
Interest and fiscal charges	<u>249,524</u>			<del>_</del>		
Total governmental activities	30,021,410	2,715,362	<del>-</del>	2,686,030		
Business-type activities:						
Gas system	22,447,756	36,435,643	-	-		
Electric system	16,600,734	18,881,589	-	-		
Solid waste and recycling	2,222,162	3,628,469	-	-		
Wastewater system	2,491,279	2,409,031	-	550,000		
Water system	1,838,291	988,241	-	544,000		
Non-divisional utility	119,309	1,065,825	-	-		
Community Center	1,180,012	<u>454,153</u>		<del>-</del>		
Total business-type activities	46,899,543	63,862,951	<del>-</del>	1,094,000		
Total primary government	\$ <u>76,920,953</u>	\$ <u>66.578,313</u>	\$ <u>-</u>	\$ <u>3,780,030</u>		
Component Unit						
City of Buford Board of Education	\$ <u>42,967,605</u>	\$ <u>2,574,900</u>	\$ <u>27,088,230</u>	\$ <u>149,651</u>		

**General revenues:** 

Taxes:

Property
Sales and excise
Franchise fees
Investment income
Miscellaneous
Transfers - internal activity

**Total general revenues and transfers** 

Change in net position

Net position at beginning of year - restated

Net position at end of year

	Net (Ex Cha	Component Unit 06/30/14		
		<u>rimary Governmeı</u>	1t	City of Buford
	vernmental Activities	Business-Type Activities	<u>Total</u>	Board of Education
\$(	1,535,495)	\$ -	<b>\$( 1,535,495)</b>	<b>\$</b> -
(	393,874)	-	( 393,874)	-
(	• •	- - -	( 2,908,410) 243,345 ( 326,642) ( 677,273)	- - -
(	18,400,000)	-	( 18,400,000)	
(	372,145) 249,524)	<u> </u>	( 372,145) ( 249,524)	
(	<u>24,620,018</u> )	<del>-</del>	( <u>24,620,018</u> )	<del>-</del>
_	- - - - -	13,987,887 2,280,855 1,406,307 467,752 ( 306,050) 946,516 ( 725,859)	13,987,887 2,280,855 1,406,307 467,752 ( 306,050) 946,516 ( 725,859)	- - - - -
- \$( <sub>=</sub>	24,620,018)	18,057,408 \$ 18,057,408	18,057,408 \$( <u>6,562,610</u> )	\$
<b>\$</b> _	<u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$( <u>13,154,824</u> )
\$	10,348,367 1,734,861 915,632 20,075 77,873 17,993,792	\$ - - 112,315 2,094,263 ( <u>17,993,792</u> )	\$ 10,348,367 1,734,861 915,632 132,390 2,172,136	\$ 10,747,219 3,660,473 - 6 3,527,742
	31,090,600	(15,787,214)	15,303,386	17,935,440
	6,470,582	2,270,194	8,740,776	4,780,616
	<u>59,018,297</u>	<u>79,247,857</u>	<u>138,266,154</u>	54,901,722
\$	65,488,879	\$ <u>81,518,051</u>	\$ <u>147,006,930</u>	\$ <u>59,682,338</u>

#### CITY OF BUFORD, GEORGIA BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2015

				Camital	Other	_	Total
		General		Capital Projects	Governmental Funds	G	overnmental Funds
	-	<del>CCHCIGI</del>		110,000	ranas		ranas
ASSETS							
Cash and cash equivalents	\$	354,055	\$	7,501,151	<b>\$ 12,668,097</b>	\$	20,523,303
Investments - certificates of deposits		3,112,094		27,502,848	-		30,614,942
Property taxes receivable - net		263,721		-	-		263,721
Sales and excise taxes receivable		-		-	69,290		69,290
Other receivables		91,940		-	-		91,940
Due from other governments		873,080		-	279,107		1,152,187
Interfund balances		587,079		-	-		587,079
Prepaid items	_	<u> 177,527</u>	-			_	177,527
Total assets	\$	5,459,496	\$_	35,003,999	\$ <u>13,016,494</u>	\$	53,479,989
LIABILITIES, DEFERRED INFLOWS OF RESO	OUR	CES AND FUI	ND E	BALANCES			
LIABILITIES							
Accounts payable	\$	122,792	\$	_	\$ 33,280	\$	156,072
Accrued expenses	т	37,635	т	_	-	т	37,635
Interfund balances		- ,		_	587,079		587,079
						_	
Total liabilities	_	160,427	_	_	620,359	_	780,786
DEFERRED INFLOWS OF RESOURCES							700 000
Property tax revenue	_	<u>799,239</u>		<u>-</u>	<del></del>	-	<u>799,239</u>
Total deferred inflows of resources	_	799,239	_	<u>-</u>	<del>-</del>	-	799,239
FUND BALANCES							
Non-spendable:							
Prepaid items		177,527		-	-		177,527
Restricted for:		,					•
School construction projects		-		35,003,999	-		35,003,999
SPLOST construction projects		-		· · ·	9,538,745		9,538,745
Debt service		-		-	2,843,470		2,843,470
Education		513,494		-	-		513,494
Tourism, conventions and trade show	vs	-		-	13,920		13,920
Unassigned	_	<u>3,808,809</u>	-			_	3,808,809
Total fund balances	_	4,499,830	-	35,003,999	12,396,135	_	51,899,964
Total liabilities and fund balances	\$_	5,459,496	<b>\$</b> _	35,003,999	\$ <u>13,016,494</u>	\$_	53,479,989

## CITY OF BUFORD, GEORGIA RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO GOVERNMENT-WIDE STATEMENT OF NET POSITION JUNE 30, 2015

Total fund balance - total governmental funds	\$	51,899,964
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the governmental funds balance sheet.		65,549,811
Other long-term assets are not available to pay for current period expenditures, and therefore, are reported as deferred revenue (a liability) in governmental funds:		
Property tax revenue		799,239
Long-term liabilities applicable to governmental activities are not due and payable in the current period and accordingly are not reported in fund liabilities. Interest on long-term debt is not accrued in governmental funds, but is recognized as an expenditure when due. All liabilities, both current and long-term, are reported in the statement of net position:		
General obligation bonds - 2010 issue General obligation bonds - 2015 issue Refunding premium - 2015 issue Accrued interest payable Compensated absences OPEB obligation Net pension liability Deferred outflows of pension related resources Deferred inflows of pension related resources	()	7,003,236) 33,050,000) 4,720,016) 170,668) 118,431) 3,880,665) 3,701,371) 78,216 193,964)

\$ <u>65,488,879</u>

Net assets of governmental activities

## CITY OF BUFORD, GEORGIA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2015

	General		Capital Projects	Other Governmental Funds	Total Governmental Funds
REVENUES					
Taxes - property	\$ 10,784,894	\$	-	\$ -	\$ 10,784,894
Intergovernmental revenue	161,146		-	2,515,211	2,676,357
Charges for services	2,715,362		-	-	2,715,362
Taxes - sales and excise	1,503,721		-	231,140	1,734,861
Franchise fees	915,632		-	-	915,632
Investment income	16,076		3,999	9,673	29,748
Miscellaneous	77,873		<del></del>	<del>_</del>	77,873
Total revenues	16,174,704		3,999	2,756,024	18,934,727
EXPENDITURES					
Current operating:					
General government:					
Financial and administration	2,984,944		-	-	2,984,944
Public safety:					
Marshall	393,874		-	-	393,874
Public services:					
Highway and street	3,856,173		-	83,047	3,939,220
Building inspection	285,767		-	-	285,767
Culture and recreation	5,970,903		-	65,679	6,036,582
Maintenance	673,928		-	-	673,928
Intergovernmental:					
Buford Board of Education Debt service:	18,400,000		-	-	18,400,000
Issuance costs	_		_	372,145	372,145
Principal retirement	_		-	500,000	500,000
Interest and fiscal charges	_		_	249,524	249,524
Total expenditures	<u>32,565,589</u>			<u>1,270,395</u>	33,835,984
Excess (deficiency) of revenues over					
(under) expenditures	( <u>16,390,885</u> )		3,999	1,485,629	( <u>14,901,257</u> )
OTHER FINANCING SOURCES (USES)					
Proceeds from bond issues	_		33,050,000	_	33,050,000
Refunding premium	_		4,720,016	_	4,720,016
Transfers in	19,031,936		4,720,010	3,519,540	22,551,476
Transfers out	( <u>1,621,717</u> )	1	2,770,016)	( <u>165,951</u> )	( <u>4,557,684</u> )
Transiers out	( <u>1,021,717</u> )	(	<u> </u>	(	( <u>+,557,00+</u> )
Total other financing sources (uses)	<u>17,410,219</u>	-	35,000,000	<u>3,353,589</u>	<u>55,763,808</u>
Excess (deficiency) of revenues and					
other sources over (under)					
expenditures and other uses	1,019,334		35,003,999	4,839,218	40,862,551
•	• •		. ,	, ,	, ,
Fund balances at beginning of year	<u>3,480,496</u>		<del>-</del>	7,556,917	11,037,413
Fund balances at end of year	\$ <u>4,499,830</u>	\$	35,003,999	\$ <u>12.396,135</u>	\$ <u>51,899,964</u>

# CITY OF BUFORD, GEORGIA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2015

Net change in fund balances - total governmental funds	\$	40,862,551
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Government-wide statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of capital asset additions recorded in the current period:		6,147,598
Depreciation expense on capital assets is reported in the government-wide statement of activities, but does not require the use of current financial resources, therefore, depreciation expense is not reported as an expenditure in the governmental funds:	(	2,511,702)
Revenues in the government-wide statement of activities that do not provide current financial resources are not reported as revenues in the funds. This is the increase (decrease) during the current year in deferred revenue that is earned but not collected:		
Property tax revenue	(	436,527)
The issuance of long-term debt (e.g. bonds) provides current financial resources to governmental funds while the repayment of the principal of long-term debt consumes current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance cost, premiums, discounts, and similar items when debt is first issued, whereas the amounts are deferred and amortized in the government-wide statement* of activities:		
Proceeds from bond issuance Refunding premium - bond issuance Principal payments on general obligation bonds	(	33,050,000) 4,720,016) 500,000
Some expenses reported in the government-wide statement of activities do not require the use of current financial resources, and therefore, are not reported as expenditures in governmental funds:		
Accrued interest Compensated absences Pension cost OPEB liability	(	40,441) 5,750) 385,715 660,846)
Change in net position of governmental activities	<b>\$</b> :	6,470,582

## CITY OF BUFORD, GEORGIA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2015

		General	l Fund	
DEVENUES	Original Budget	Final Budget	Actual	Variance with Final budget Over (Under)
REVENUES	¢ 0 592 400	¢ 0.592.400	\$ 10,784,894	1 202 404
Taxes - property Charges for services	\$ 9,582,400 2 275 105	\$ 9,582,400 2 275 105	2,715,362	1,202,494 440,167
Taxes - sales and excise	2,275,195	2,275,195 1,407,400	1,503,721	96,321
Intergovernmental	1,407,400 393,000	393,000	161,146	( 231,854)
Franchise fees	835,000	835,000	915,632	80,632
Miscellaneous	70,500	70,500	77,873	7,373
Investment income	10,000	10,000	16,076	6,076
investment income	10,000	10,000	10,070	0,070
Total revenues	<u>14,573,495</u>	<u>14,573,495</u>	<u>16,174,704</u>	<u>1,601,209</u>
EXPENDITURES				
Current operating:				
General government:				
Financial and administration	2,968,000	2,984,944	2,984,944	-
Public safety:				
Public safety, Marshal and				
Code enforcement	396,100	393,874	393,874	-
Public services:				
Highway and street	3,818,500	3,856,173	3,856,173	-
Building inspection	241,000	285,767	285,767	-
Culture and recreation	2,916,500	5,970,903	5,970,903	-
Maintenance	691,000	673,928	673,928	-
Intergovernmental:	10 100 000	10 100 000	10 100 000	
Board of Education	<u>18,400,000</u>	<u>18,400,000</u>	<u>18,400,000</u>	<del>-</del>
Total expenditures	29,431,100	32,565,589	32,565,589	
Excess (deficiency) of revenues over				
(under) expenditures	( <u>14,857,605</u> )	( <u>17,992,094</u> )	( <u>16,390,885</u> )	1,601,209
(under) expenditures	(= 1,007,000)	(=7/55=/55 -)	( <u>=0,000,000</u> )	
OTHER FINANCING SOURCES (USES)				
Transfers in	19,880,000	19,880,000	19,031,936	( 848,064)
Transfers out	( <u>1,275,000</u> )	( <u>1,621,717</u> )	( <u>1,621,717</u> )	<u> </u>
Net other financing sources (uses)	18,605,000	18,258,283	17,410,219	( <u>848,064</u> )
Change in fund balance	3,747,395	266,189	1,019,334	753,145
Fund balance at beginning of year	3,480,496	3,480,496	3,480,496	
Fund balance at end of year	\$ <u>7,227,891</u>	\$ <u>3,746,685</u>	\$ <u>4,499,830</u>	\$ <u>753,145</u>

SEE NOTES TO BASIC FINANCIAL STATEMENTS.

#### CITY OF BUFORD, GEORGIA STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2015

		Utilities Fund		Nonmajor Enterprise Fund		Total Enterprise Funds
ASSETS						
Current assets:						
Cash and cash equivalents	\$	15,505,432	\$	9,535	\$	15,514,967
Investments		9,564,741		-		9,564,741
Accounts receivable, net		2,626,625		2,758		2,629,383
Prepaid expenses	-	137,897	_	14,078	-	<u> 151,975</u>
Total current assets	-	27,834,695	_	26,371	_	27,861,066
Noncurrent assets:						
Restricted assets:						
Restricted cash and cash equivalents		4,645,686		-		4,645,686
Restricted investments		2,093,302		-		2,093,302
Capital assets - net	-	55,660,303	_	<u> 146,773</u>	-	<u>55,807,076</u>
Total noncurrent assets	-	62,399,291	_	146,773	_	62,546,064
Total assets	\$ <u>-</u>	90,233,986	\$	173,144	<b>\$</b> _	90,407,130
LIABILITIES						
Current liabilities:	_		_		_	
Accounts payable	\$	2,547,577	\$	36,892	\$	2,584,469
Other accrued liabilities	-	<u> 194,735</u>		2,687	_	197,422
Total current liabilities	-	2,742,312	_	<u> 39,579</u>	_	2,781,891
Noncurrent liabilities:						
Customer deposits payable		5,554,785		-		5,554,785
Accrued compensated absences		102,961		-		102,961
Accrued landfill closure and post-closure care costs	-	449,442	_		-	449,442
Total noncurrent liabilities	-	6,107,188	_	<u>-</u>	_	6,107,188
Total liabilities	-	8,849,500	_	<u>39,579</u>	_	8,889,079
NET POSITION						
Investment in capital assets Unexpendable restricted net position: Restricted for:		55,660,303		146,773		55,807,076
Municipal Competitive Trust - Electric		1,184,203		_		1,184,203
Unrestricted		24,539,980	(_	13,208)	_	24,526,772
Total net position	\$	81,384,486	<b>\$</b> _	133,565	<b>\$</b> _	81,518,051

## CITY OF BUFORD, GEORGIA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

		Utilities Fund	Nonmajor Enterprise Fund	Total Enterprise Funds
OPERATING REVENUES				
Charges for services:		26 425 642	<b>*</b>	¢ 26.425.642
Gas Electric	\$	36,435,643	<b>\$</b> -	\$ 36,435,643
Solid waste and recycling		18,881,589 3,628,469	-	18,881,589 3,628,469
Wastewater		2,409,031	_	2,409,031
Wastewater		988,241	-	988,241
Penalties		807,518	_	807,518
Service charges		258,307	_	258,307
Buford Community Center	-	<u></u>	<u>454,153</u>	454,153
Total charges for services	-	63,408,798	454,153	63,862,951
Miscellaneous:				
Other		641,450	-	641,450
	-			
Total miscellaneous	-	<u>641,450</u>	<del>_</del>	<u>641,450</u>
Total operating revenues	-	64,050,248	<u>454,153</u>	<u>64,504,401</u>
OPERATING EXPENSES				
Utilities purchased for resale		29,731,903	-	29,731,903
Personal services		4,786,958	230,251	5,017,209
Depreciation		4,415,334		4,415,334
Contractual services		2,786,098	267,337	3,053,435
Materials and supplies Utilities		2,293,712	36,325 120,300	2,330,037
Repairs and maintenance		694,607 626,718	129,300 68,260	823,907 694,978
Event expenses		020,710	425,407	425,407
Other operating		384,201	23,132	407,333
Total operating expenses		45,719,531	1,180,012	46,899,543
Income (loss) from operations		18,330,717	( 725,859)	17,604,858
NONOPERATING REVENUES (EXPENSES)				
Refunds and rebates		1,452,813	-	1,452,813
Grant income		1,094,000	-	1,094,000
Investment income		112,315	<del>_</del>	112,315
Total nonoperating revenues (expenses)		2,659,128	<u>-</u>	2,659,128
Income (loss) before transfers		20,989,845	( 725,859)	20,263,986
TRANSFERS IN (OUT)				
Transfers in		-	872,193	872,193
Transfers out	(	<u> 18,865,985</u> )	<del></del>	( <u>18,865,985</u> )
Total transfers in (out)	(	<u> 18,865,985</u> )	<u>872,193</u>	( <u>17,993,792</u> )
Change in net position		2,123,860	146,334	2,270,194
Total net position at beginning of year		79,260,626	( <u>12,769</u> )	79,247,857
Total net position at end of year	\$	81,384,486	\$ <u>133,565</u>	\$ <u>81,518,051</u>

#### CITY OF BUFORD, GEORGIA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

	Utilities Fund	Nonmajor Enterprise Fund	Total Enterprise Funds
CASH FLOWS FROM OPERATING ACTIVITIES:			
Cash received - customers	\$ 63,531,145	\$ 451,395	\$ 63,982,540
Cash received - other operating sources	641,450	-	641,450
Cash payments - suppliers for goods and services	( 36,090,298)	( 939,034)	( 37,029,332)
Cash payments - personal services	( <u>4,775,762</u> )	(228,246)	
Net cash provided (used) by operating activities	23,306,535	(715,885)	22,590,650
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:			
Transfers from other funds	-	872,193	872,193
Transfers to other funds	( <u>18,865,985</u> )		( <u>18,865,985</u> )
Net cash provided (used) by noncapital			
financing activities	( <u>18,865,985</u> )	<u>872,193</u>	( <u>17,993,792</u> )
CASH FLOWS FROM CAPITAL AND RELATED			
FINANCING ACTIVITIES:			
Purchases of capital assets	( <u>3,117,346</u> )	( <u>146,773</u> )	) ( <u>3,264,119</u> )
Net cash provided (used) by capital and			
related financing activities	( <u>3,117,346</u> )	(146,773	<u>3,264,119</u> )
CASH FLOWS FROM INVESTING ACTIVITIES:			
Purchase and sales of investments, net	( 363,012)	_	( 363,012)
Income from cash and investments and other	2,659,128		2,659,128
Net cash provided (used) by investing activities	2,296,116		2,296,116
Increase (decrease) in cash and cash equivalents	3,619,320	9,535	3,628,855
Cash and cash equivalents at beginning of year	16,531,798		16,531,798
Cash and cash equivalents at end of year	\$ <u>20,151,118</u>	\$ <u>9,535</u>	\$ <u>20,160,653</u>

#### CITY OF BUFORD, GEORGIA STATEMENT OF CASH FLOWS - CONTINUED PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

		Utilities Fund	Nonmajor Enterprise Fund		Total Enterprise Funds
RECONCILIATION OF INCOME (LOSS) FROM OPERATIONS TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:					
Income (loss) from operations	\$	18,330,717	<b>\$(</b>	725,859) \$	17,604,858
Adjustments to reconcile income (loss) from operations to net cash provided (used) by operating activities:  Cash flows reported in other categories:					
Depreciation		4,415,334		-	4,415,334
Change in assets and liabilities:		, ,			, ,
Accounts receivable		122,347	(	2,758)	119,589
Prepaid expenses	(	7,344)	(	110)	( 7,454)
Accounts payable		241,294		10,837	252,131
Accrued compensated absences		9,720		-	9,720
Accrued landfill closure and					
post-closure care costs	(	135,779)		-	( 135,779)
Other accrued liabilities	(	10,515)		2,005	( 8,510)
Customer deposits	_	340,761	_	<u>-</u>	340,761
Net cash provided (used) by operating activities	<b>\$</b> =	23,306,535	<b>\$(</b>	<u>715,885</u> ) \$	22,590,650
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO STATEMENT OF NET ASSETS:					
Current assets - cash and cash equivalents	\$	15,505,432	\$	9,535 \$	15,514,967
Restricted assets - cash and cash equivalents	_	4,645,686	_	<u>-</u>	4,645,686
Total cash and cash equivalents at end of year	<b>\$</b> =	20,151,118	\$ <u></u>	<u>9,535</u> \$	20,160,653

## CITY OF BUFORD, GEORGIA STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES FIDUCIARY FUND BUFORD BOARD OF EDUCATION SPLOST IV FUND JUNE 30, 2015

	Agency Fund
ASSETS	
Cash and cash equivalents	\$ <u>1,278,444</u>
Total assets	\$ <u>1,278,444</u>
LIABILITIES	
LIABILITIES	
Held in trust - City of Buford Board of Education	\$ <u>9,951,298</u>
Total liabilities	\$ <u>9,951,298</u>

SEE NOTES TO BASIC FINANCIAL STATEMENTS.

### **NOTES TO BASIC FINANCIAL STATEMENTS**

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the City of Buford, Georgia (the "City") have been prepared in accordance with generally accepted accounting principles in the United States of America ("GAAP") applicable to state and local governments. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards, which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units. The more significant of these accounting policies are described below.

These financial statements are prepared in accordance with GASB Statement No. 34, Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments. This Statement established financial reporting requirements for state and local governments throughout the United States and required new information and restructured much of the information that governments presented in the past. Comparability with reports issued in years prior to June 30, 2003 is affected. With the implementation of GASB Statement No. 34, the City has prepared required supplementary information titled Management's Discussion and Analysis, which precedes the financial statements.

#### REPORTING ENTITY

The City was incorporated December 23, 1937, under Code of Georgia Annotated Title 69-1 and reincorporated under a revised City Charter in 2003. The City operates under a Commission-Manager form of government and is vested with all rights, powers, and privileges incident to a Municipal corporation. The City's charter authorizes the following services: public safety (public safety, marshal and code enforcement), highways and streets, culture and recreation, maintenance, sanitation and utility services, education and general administrative services.

For financial reporting purposes, the accompanying financial statements include all the operations over which the City is financially accountable. The City is financially accountable for organizations that make up its legal entity, as well as legally separate organizations that meet certain criteria. In accordance with GASB 14, "The Financial Reporting Entity", as amended by GASB 39, "Determining Whether Certain Organizations are Component Units", the criteria for inclusion in the reporting entity involve those cases where the City or its officials appoint a voting majority of the organization's governing body, and is either able to impose its will on the organization or there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the City or the nature and significance of the relationship between the City and the organization is such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Applying this definition, the City has determined that the component unit and/or joint venture reportable within the accompanying financial statements is the City of Buford Board of Education.

Blended component units, although legally separate entities, are, in substance, part of the City's operations, and accordingly, data from these units are combined with data of the City. There are no blended component units. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the government. The Discretely presented component unit discussed below was evaluated and should be included in the City's reporting entity in accordance with GASB Statement No. 14 as amended by GASB 39 because of their financial relationship with the City.

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED**

#### **REPORTING ENTITY - CONTINUED**

#### **Discretely Presented Component Unit**

<u>City of Buford Board of Education</u> - The City of Buford Board of Education ("BOE") is the governing authority of the City School System. There are five members on the Board. Four of them are elected by the public, and one is the Chairman of the City of Buford Board of Commissioners. The BOE is a legally separate entity with the power to sue or be sued. The BOE has decision-making authority, the power to designate management, the power to incur indebtedness, and the ability to significantly influence operations. The BOE controls the employment of all personnel and has the final decision on how its funds are disbursed. However, the City Council holds the authority to levy taxes and determines the amount of tax revenue flowing to the BOE. The City approves the property tax millage, levies the tax and remits the school portion of the tax to the board. In addition, the City provides additional funds as necessary to ensure that the quality of educational facilities and services provided are maintained at the highest level possible. Finally, the City may, and has in the past, approved the issuance of bonded debt for the use of the BOE and is legally responsible for that debt. Thus, the BOE is a component unit of the City because it is fiscally dependent on the City. The amounts on the government-wide financial statements are from the BOE's audited financial statements for the year ending June 30, 2014, which were released on October 21, 2015 and are the latest available as of the date of our report.

The financial statements of the City of Buford Board of Education noted above were audited by the Georgia Department of Audits, as allowed by Code of Georgia Annotated 50-6-6. These component financial statements can be obtained from the City of Buford Board of Education at 70 Wiley Drive, Buford, Georgia 30518.

Note information in these Notes to Basic Financial Statements does not include any data related to the City of Buford Board of Education. GASBS No. 14, paragraph 63 states that "determining which discretely presented component unit disclosures are essential to fair presentation is a matter of professional judgment and should be done on a component unit-by-component unit basis." Because of the fact that these financial statements are primarily concerned with the Primary Government of the City of Buford, and due to the fact that the BOE has separately issued financial statements that are readily available to users, this information is not included in these notes.

<u>City of Buford Downtown Development Authority</u> - This Authority, while consisting of a board of directors, has had no financial activity for the year ended June 30, 2015 or in prior years.

#### **MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND BASIS OF PRESENTATION**

#### **Government-Wide Financial Statements**

The City of Buford's Government-Wide Financial Statements include a Statement of Net Position and a Statement of Activities and Changes in Net Position and report information on all of the activities of the City. The statements present summaries of governmental and business-type activities of the City accompanied by a total column. Fiduciary activities of the City are not included in these statements.

These statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all the City's assets and liabilities, including capital assets as well as infrastructure assets acquired after July 1, 1980 and long term liabilities, are included in the Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred. The types of transactions reported as program revenues of the City are reported in three categories: (1) charges for services, (2) operating grants and contributions, and (3) capital grants and contributions. There were no operating grants or contributions for the fiscal year ending June 30, 2015. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### **MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND BASIS OF PRESENTATION - CONTINUED**

#### **Government-Wide Financial Statements - Continued**

Certain eliminations have been made as prescribed by GASB Statement No. 34 in regards to interfund activities, payables and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activities, which are presented as internal balances and eliminated in the total column. In the Statement of Activities, transactions of a service type nature between the governmental activities and the business-type activities have not been eliminated.

The City applies all applicable GASB pronouncements, including all NCGA Statements and Interpretations currently in effect.

#### **Governmental Fund Financial Statements**

Governmental Fund Financial Statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all governmental funds. An accompanying schedule is presented to reconcile and explain differences in fund balances and changes in fund balances as presented in these statements to the net position and changes in net position presented in the government-wide financial statements. The City has presented all funds that meet those qualifications.

All governmental funds are accounted for on a spending or "current financial resources" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the Balance Sheets. The Statement of Revenues, Expenditures and Changes in Fund Balances presents increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures in the current period. Accordingly, revenues are recorded when received in cash, except those revenues that are subject to accrual (generally sixty days after year-end) which are recognized when due. The primary revenue sources, which have been treated as susceptible to accrual by the City are property tax, sales tax, intergovernmental revenues and other taxes. Sales taxes collected and held by the state at year-end on behalf of the government are also recognized as revenue. All other governmental fund revenues are recognized when received. Expenditures are recorded in the accounting period in which the related fund liability is incurred. However, debt service expenditures, as well as expenditures related to compensated absences are recorded only when payment is due.

Governmental funds are those funds through which most governmental functions typically are financed. The measurement focus of governmental funds is on the sources, uses and balance of current financial resources.

The City has presented the following major governmental funds:

<u>General Fund</u> - The General Fund is the main operating fund of the City. This fund is used to account for all financial resources not accounted for in other funds. All general tax revenues and other receipts that are not restricted by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures, fixed charges and capital improvement costs that are not paid through other funds are paid from the General Fund.

<u>2015 General Obligation Bond Construction Fund</u> – This fund is used to account for the construction and financing of projects funded by the City of Buford 2015 General Obligation Bonds.

# **MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND BASIS OF PRESENTATION - CONTINUED**

## **Governmental Fund Financial Statements - Continued**

Other governmental funds that are not considered major include the following:

## **Special Revenue Fund**

The Special Revenue Fund is used by the City to account for the accumulation and disbursement of restricted resources. The following is a description of the City's Special Revenue Fund:

<u>Hotel/Motel Tax Fund</u> - used to account for receipt and allocation of the City's hotel/motel tax. Use of this tax is limited by law to promotion of tourism. The City hotel/motel tax rate for its three hotels was 7% during the fiscal year ending June 30, 2015.

#### **Debt Service Funds**

The Debt Service Funds account for the accumulation of resources for, and the payment of governmental long term debt principal, interest, and fiscal charges. The following is a description of the City's Debt Service Funds:

## 2010 General Obligation Bond Debt Service Fund

The governmental long-term debt serviced by the Debt Service Fund relates to the 2010 General Obligation Bonds used to finance the construction of the Buford Community Center, Town Park and Theatre.

#### 2015 General Obligation Bond Debt Service Fund

The governmental long-term debt serviced by the Debt Service Fund relates to the 2015 General Obligation Bonds which is being used to finance construction of various projects for the City of Buford Board of Education.

#### **Capital Projects Funds**

The Capital Projects Funds account for all resources used for the acquisition and/or construction of major capital facilities by the City, except those financed by the General and Enterprise Funds. The following is a description of the City's non-major Capital Projects Funds.

<u>Gwinnett County 2005 SPLOST Fund</u> - used to account for the construction and financing of projects funded by the Gwinnett County2005 SPLOST.

<u>Gwinnett County 2009 SPLOST Fund</u> - used to account for the construction and financing of projects funded by the Gwinnett County 2009 SPLOST.

<u>Gwinnett County 2014 SPLOST Fund</u> - used to account for the construction and financing of projects funded by the Gwinnett County 2014 SPLOST.

<u>Hall County 2009 SPLOST Fund</u> - used to account for the construction and financing of projects funded by the Hall County 2009 SPLOST.

<u>Hall County 2012 SPLOST Fund</u> - used to account for the construction and financing of projects funded by the Hall County 2012 SPLOST.

<u>Rest Haven 2001 SPLOST Fund</u> - used to account for the construction and financing of projects funded by the City of Rest Haven 2001 SPLOST.

<u>Rest Haven 2005 SPLOST Fund</u> - used to account for the construction and financing of projects funded by the City of Rest Haven 2005 SPLOST.

# **MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND BASIS OF PRESENTATION - CONTINUED**

#### **Proprietary Funds Financial Statements**

Proprietary Funds Financial Statements include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Net Position, and a Statement of Cash Flows for each major proprietary fund and aggregated non-major funds.

Proprietary funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting. The accounting objectives are determinations of net income, financial position and cash flow. Accordingly, all assets and liabilities (whether current or noncurrent) are included on the Statement of Net Position. The Statement of Revenues, Expenses and Changes in Net Position presents increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Operating revenues in the proprietary fund are those revenues that are generated from the primary operations of the funds. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the funds. All other expenses are reported as non-operating expenses.

The City has presented the following major proprietary fund:

<u>Utilities Fund</u> - used to account for the provision of electric, gas, water, waste water, sanitation and recycling services to the residents of the City of Buford and its surrounding areas. Activities of the fund include administration, operations and maintenance of the utility systems, and billing and collection activities. The fund also accounts for the accumulation of resources for, and the payment of, long-term debt principal and interest for enterprise fund debt. All costs are financed through charges to utility customers with rates reviewed regularly and adjusted if necessary to ensure the integrity of the fund.

Other proprietary funds that are not considered major include the following:

<u>Buford Community Center Fund</u> - used to account for the activity of the Buford Community Center, Town Park and Theatre.

# **Fiduciary Fund Financial Statements**

Fiduciary Fund Financial Statements include a Statement of Fiduciary Assets and Liabilities. The City's Fiduciary Funds represent Agency Funds, which are custodial in nature (assets equal liabilities) and do not involve measurements of results of operations. The Agency funds use the accrual basis of accounting like the proprietary funds explained above. Agency funds of the City are related to Buford Board of Education SPLOST funds.

# **USE OF RESTRICTED/UNRESTRICTED NET POSITION**

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as they are needed.

#### **BUDGETS AND BUDGETARY ACCOUNTING**

Annual budgets are adopted for the General and Proprietary (Enterprise) Funds. Capital Projects are budgeted over the life of the projects. Debt Service is budgeted through either the General or Proprietary (Enterprise) Fund depending on the type of debt. The budget for the General Fund is adopted on a basis consistent with generally accepted accounting principles (GAAP). The budget for the Proprietary (Enterprise) Fund is adopted on a GAAP basis, except that depreciation expense is not budgeted. Budget amounts are as originally adopted, or as amended by the Board of Commissioners.

# **BUDGETS AND BUDGETARY ACCOUNTING - CONTINUED**

## **Budgeting Policy**

- The prior year's actual revenues and expenditures/expenses for the General and Proprietary (Enterprise)
   Funds are compared to budget amounts for that year.
- Adjustments are made to the prior year's budgeted revenues and expenditures/expenses to make budgeted amounts agree with actual amounts. These are the proposed budgets for the coming year.
- The proposed budgets are submitted to the Board of Commissioners, who make adjustments to the proposed budgets as it deems necessary.
- The proposed budgets are revised in accordance with the Board of Commissioners recommendations and resubmitted to the Board of Commissioners for their approval.
- After reviewing the budget revisions, the Board of Commissioners approves and adopts the budgets.
- All budget amendments must be approved by the Board of Commissioners.
- All appropriations lapse at the end of the fiscal year.

# CASH, CASH EQUIVALENTS AND INVESTMENTS

For purposes of the Statement of Cash Flows, the City considers cash, demand deposits, certificates of deposit, cash with agents and all highly liquid investments with original maturities of three months or less when purchased to be cash and cash equivalents. All investments are recorded at fair value based on quoted market prices. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties. The City generally holds all investments until maturity.

#### **INTERFUND RECEIVABLES AND PAYABLES**

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds". Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances".

#### TRANSACTIONS BETWEEN FUNDS

Legally authorized transfers are treated as interfund transfers and are included in the results of operations of both the Governmental and Proprietary Funds.

# PAYMENTS BETWEEN CITY AND BUFORD BOARD OF EDUCATION AGENCY FUND

Resource flows between a the City and the Agency Fund related to the Buford Board of Education SPLOST funds are reported as external transactions - that is, as revenues and expenses/expenditures in the financial statements.

# **ACCOUNTS RECEIVABLE AND DEFERRED REVENUES**

Accounts receivable are recorded in the General, Special Revenue, Capital Project and Proprietary Funds. Receivables are stated at their net realizable value (face value less the allowance for uncollectible accounts). Delinquent taxes receivable are fully reserved by the deferral of the related revenues until payment is received. Utility revenue is recorded when earned. The accrual of earned, but unbilled receivables is made at year-end and included in the accompanying financial statements. The Utilities Fund grants credit to utility customers, all of whom are located in North Georgia Counties. Allowances for doubtful accounts totaled \$632,554 for the General Fund and \$3,519,998 for the Utilities Fund. No allowance was considered necessary for any receivables in the special revenue or capital project funds.

## **PREPAID ITEMS**

Prepaid balances are for payments made by the City in the current year for services occurring in the subsequent fiscal year, and the reserve for prepaid items has been recorded to signify that a portion of the fund balance is not available for subsequent expenditures ("nonspendable fund balance").

## **RESTRICTED CASH AND INVESTMENTS**

Certain funds are held in the Utilities Fund in accounts restricted for the Municipal Competitive Trust Agreement with the Municipal Electric Authority of Georgia. These funds are held in cash or investments as allowed by State law and the requirements of the related debt agreements. The investments are stated at fair value and the City records all investment revenue earned on these investments in the appropriate fund.

## **INVENTORIES**

There are no inventories of supplies or materials recorded at June 30, 2015, as amounts stored for supplies and materials were not of a material nature at that date.

#### **MANAGEMENT ESTIMATES**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amount of revenues and expenditures or expenses during the reporting period. Accordingly, actual results could differ from those estimates.

#### **PROPERTY TAX**

Property Taxes - City property tax revenues are recognized when levied to the extent that they result in current receivables. Receivables outstanding more than 60 days after the fiscal year-end are recorded as deferred revenue in governmental funds. Taxes were levied on September 8, 2015, which is the date that the millage rate was established. Taxes are payable by November 20 and become delinquent and attach as an enforceable lien on that date. The City bills and collects property taxes, which are entirely related to and for the use of the Buford Board of Education. The millage rate for the 2014 tax digest was set at 12.95 mills.

# **CAPITAL ASSETS**

Capital assets, which include property, plant and equipment and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and in the fund financial statements for proprietary funds. All capital assets are recorded at historical cost or estimated historical cost if actual historical cost is not available. Donated assets are valued at their fair market value on the date donated. Capital assets utilized in the governmental funds are recorded as expenditures in the governmental fund financial statements. Depreciation expense is recorded in the government-wide financial statements and in the fund financial statements for proprietary funds. Repairs and maintenance are recorded as expenses and expenditures; renewal and betterments are capitalized. The City capitalizes interest costs as part of the cost of construction of various construction projects when material. There was no capitalized interest for the year ending June 30, 2015.

# **CAPITAL ASSETS - CONTINUED**

Assets capitalized, not including infrastructure assets, have an original cost of \$5,000 or more and over one year of useful life. Infrastructure assets capitalized have an original cost of \$10,000 or more. Depreciation has been calculated on depreciable assets using the straight-line method. Estimated useful lives are as follows:

Buildings and improvements	15-50 years
Equipment	5-10 years
Furniture and fixtures	10 years
Sidewalks	16-50 years
Streets, streetscapes and hardscapes	20-50 years
Utility Plant - Electric	20-50 years
Utility Plant - Gas	25-50 years
Utility Plant - Waste Water	25-50 years
Utility Plant - Water	25-50 years
Vehicles	5-10 years

The City has elected not to capitalize collections and works of art. Collections such as works of art and historical artifacts meet the definition of a capital asset. The requirement for capitalization is waived, however, for collections that meet the following conditions:

- > The collection is held for reasons other than financial gain.
- > The collection is protected, kept unencumbered, cared for, and preserved.
- > The collection is subject to an organizational policy requiring that the proceeds from sales of collection items be used to acquire other items for collections.

The sale or disposal of capital assets is recorded by removing the cost and accumulated depreciation from the accounts and charging the resulting gain or loss to income.

GASB Statement No. 34 requires the City to report and depreciate new infrastructure assets. Infrastructure assets include roads, bridges, drainage, sidewalks, etc. The City finalized implementation of the general provisions of GASB Statement No. 34 related to retroactive infrastructure provisions in the fiscal year ending June 30, 2007. All infrastructure acquired after years ending June 30, 1980 are included in these financial statements.

# **CAPITALIZED INTEREST**

Interest costs are capitalized when incurred by proprietary funds on debt where proceeds were used to finance the construction of assets during the construction period of the related project. There were no interest costs incurred by the Utilities Fund for the year ended June 30, 2015, therefore no interest costs were charged to expense or capitalized for the year ended June 30, 2015.

#### **COMPENSATED ABSENCES**

Compensated absences are recorded on the statement of activities in the government-wide financial statements and the statement of revenues, expenses, and changes in net position in the proprietary funds financial statements. The City's policy for compensated absences is as follows. Vacation is accrued at the rate of five days per year for employees with zero through three years of service, at a rate of ten days per year for employees with four years to nine years of service and at a rate of fifteen days per year for employees with ten or more years of service. Unused vacation leave, not to exceed thirty days, may be carried into the next calendar year. Any annual vacation leave above thirty days will be paid at the end of the calendar year. Sick leave accrues at the rate of five days per year. Unused sick leave may be carried into the next calendar year, not to exceed ten days.

# **LONG-TERM OBLIGATIONS**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Long-term liabilities expected to be financed from governmental fund types are not recorded in the governmental funds financial statements. Any related interest expense is recorded on the statement of activities in the government-wide financial statements and the statement of revenues, expenses, and changes in net position in the proprietary funds financial statements. Payments of principal and interest are recorded as expenditures on the statement of revenues, expenditures and changes in fund balance in the governmental fund financial statements.

Bond discounts and premiums are deferred and amortized over the term of the bonds using the effective interest method. Bonds payable are reported net of the applicable discount or premium. In the fund financial statements, governmental fund types report the face amount of debt issued and related premiums or discounts as other financing sources. Bond issuance costs are reported as debt service expenditures.

#### **FUND EQUITY**

Beginning with the fiscal year ending June 30, 2011, the City implemented GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions". This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used.

<u>Nonspendable fund balance</u> - amounts that cannot be spent because they are not in a spendable form, such as prepaid expenses or inventory, or because they are legally or contractually required to be maintained intact.

<u>Restricted fund balance</u> - constraints are placed on the use of specific purposes by their providers, such as grantors, creditors and bondholders, contributors, or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

<u>Committed fund balance</u> - amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the City of Buford Board of Commissioners. The Board of Commissioners is the City's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance should also incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned fund balance</u> - amounts that are constrained by the City's intent to use for a specific purpose, but are neither restricted nor committed. The intent should be expressed by the Board of Commission.

<u>Unassigned fund balance</u> – the residual classification representing fund balance that has not been assigned to other funds and that has not been restricted, committed or assigned to specific purposes within the fund. These are amounts that are available for any purpose; positive amounts are reported only in the General Fund.

# **FUND EQUITY - CONTINUED**

The City Commission establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance or resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund. Assigned fund balance is established by the City Commission through adoption or amendment of the budget as intended for specific purpose (such as purchase of fixed assets, construction, debt service, or for other purposes).

<u>Flow assumptions</u> - When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the City's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the City's policy to use fund balance in the following order: Committed, then Assigned, and lastly, Unassigned.

#### **NET POSITION**

Net position represents the difference between assets and liabilities. Net investment in capital assets represents historical cost of assets, less accumulated depreciation, reduced by the outstanding balances of any borrowing used for acquisition, construction, or improvements of those assets, and adding back unspent proceeds. Net positions are reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the City or through external restrictions imposed by creditors, grantors or laws and regulations of other governments.

#### **NOTE 2 - DEPOSITS AND INVESTMENTS**

### **Deposits**

<u>Custodial credit risk</u> - the risk that, in the event of the failure of a depository institution, the City will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits to be 110% collateralized by depository insurance, obligations of the United States or certain obligations guaranteed by the U.S. Government, obligations of the State of Georgia, or industrial revenue bonds or bonds of public or development authorities, counties, or municipalities of the State of Georgia. The collateral pledged by the banks' trust department in the City's name is composed of bonds of U.S. Government Agencies. The City's policy on custodial credit risk is to comply with the requirements of the State of Georgia.

Deposits of the City's reporting entity are insured or collateralized with securities held by the City, its agent, or by the pledging financial institution's trust department or agent in the name of the City or applicable public trust.

# **Investments**

State statutes authorize the City to invest only in certificates of deposit of banks and savings and loan associations which have deposits insured by the FDIC with any uninsured amounts collateralized by direct obligations of the United States or the State of Georgia; obligations of the United States and of its agencies and instrumentalities; or bonds or certificates of indebtedness of the State of Georgia and of its agencies and its instrumentalities.

## **NOTE 2 - DEPOSITS AND INVESTMENTS - CONTINUED**

## **Investments - Continued**

As of June 30, 2015, the City had the following investments:

Investment	Rating	Maturity	Fair Value
Primary Government			
<b>Governmental activities</b>			
Certificates of Deposit	N/A	365 day	\$ 3,112,094
Certificates of Deposit	N/A	730 day	27,502,848
Business-type activities			
Certificates of Deposit	N/A	365 day	10,473,840
Municipal Competitive Trust:	-	-	
Intermediate Portfolio	N/A	10 year maximum	1,093
Intermediate Tax Restricted Portfolio	N/A	10 year maximum	1,183,110
Total			\$ <u>42,272,985</u>

The City is involved in an external investment pool, the Municipal Competitive Trust, which is administered by the Municipal Electric Authority of Georgia ("MEAG"), a governmental entity. The City entered into a Municipal Competitive Trust agreement with MEAG. The City purchases for resale, electric power from MEAG. The City is a beneficiary of this trust, and the City and MEAG deposit monies in the trust from time to time. All monies are held by the trustee, Municipal Competitive Trust, for the City's benefit and are invested in investment securities. The City has recorded the assets in the Enterprise Fund. The Municipal Competitive Trust permits the investment of funds in direct obligations of the United States Government, direct and general obligations of states, certain Federal agency discount notes and repurchase agreements collateralized by securities, which would otherwise by permissible under the laws of the State of Georgia. The fair value of the City's position in the pool changes with market conditions, and is calculated based on the fair market value of net position held in the pool at the close of each business day.

<u>Credit Risk</u> - the City's policy regarding credit risk is to follow state statute. The Municipal Competitive Trust permits the investment of funds in direct obligations of the United States Government, direct and general obligations of states, certain Federal agency discount notes and repurchase agreements collateralized by securities, which would otherwise be permissible under the laws of the State of Georgia.

<u>Custodial Credit Risk</u> - for an investment, the custodial risk is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. An investment in money market funds is neither insured nor guaranteed by the Federal Deposit Insurance Corporation or any other government agency. Although money market funds seek to preserve the value of the investment at \$1.00 per share, it is possible to lose money by investing in the funds. Fund shares are not guaranteed by the US Government. The fund is a managed portfolio and its holdings are subject to change. The fund shares are held in an investment account in the City's name. Custodial Credit Risk is not required for external investment pools; therefore, the Municipal Competitive Trust is exempt from this requirement. The City has no policy on custodial credit risk.

<u>Interest Rate Risk</u> - interest rate risk is the risk that changes in interest rates may adversely affect an investment's fair value. Since the price of a bond fluctuates with market interest rates, the risk that an investor faces is that the price of a bond held in a portfolio will decline if market interest rates rise. The portfolio's weighted average maturity (WAM) is a key determinant of the tolerance of a fund's investments to rising interest rates. In general, the longer the WAM, the more susceptible the fund is to rising interest rates. The US Treasury Money Market interest rate risk is based on WAM. The Municipal Competitive Trust interest rate risk is based on the maximum duration of maturity of its investments.

# **NOTE 2 - DEPOSITS AND INVESTMENTS - CONTINUED**

## **Investments - Continued**

<u>Concentration of Credit Risk</u> - the City places no limit on the amount that the City may invest in any one issuer. External investment pools are excluded from the concentration of credit risk requirement; therefore, the Municipal Competitive Trust is exempt from this requirement.

<u>Foreign Currency Risk</u> - The City has no foreign currency risk as all investments are in U.S. dollar-denominated assets.

## **NOTE 3 - TAX AND ACCOUNT RECEIVABLES**

	Governmental <u>Activities</u>			Business- type Activities		Total	
Current receivables:							
Property taxes	\$	263,721	\$	- :	\$	263,721	
Sales and excise tax receivable		69,290		-		69,290	
Accounts		-		2,629,383		2,629,383	
Other	_	91,940	_	<u>-</u>		91,940	
Total current	_	424,951	_	2,629,383		3,054,334	
Total receivables	<b>\$</b> _	424,951	<b>\$</b> _	2,629,383	\$	3,054,334	

# NOTE 4 - INTERFUND RECEIVABLES/PAYABLES AND TRANSACTIONS

Interfund balances result from the time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur, transactions are recorded, and payment between funds are made. All interfund receivable/payable amounts are classified as short-term.

Interfund receivables/payables are as follows at June 30, 2015:

Fund	Interfund Receivables	Interfund Payables
General Fund: Hotel/Motel Tax Fund	\$ <u>587,079</u>	\$ <u>-</u>
Total General Fund	<u>587,079</u>	<u>-</u>
Non-Major Governmental Fund: Hotel/Motel Tax Fund - from General Fund	<del>_</del>	<u>587,079</u>
Total Non-Major Governmental Fund		<u>587,079</u>
Total	\$ <u>587,079</u>	\$ <u>587,079</u>

# NOTE 4 - INTERFUND RECEIVABLES/PAYABLES AND TRANSACTIONS - CONTINUED

Interfund transactions consisted of the following for the year ending June 30, 2015:

	Transfers <u>In</u>	Transfers Out
General Fund:		
Utilities Fund Hotel/Motel Tax Fund 2010 GOB Debt Service Fund Buford Civic Center Fund	\$ 18,865,985 165,951 - -	\$ - 749,524 <u>872,193</u>
Total General Fund	19,031,936	1,621,717
Special Revenue Fund:		
Hotel/Motel Tax Fund - to General Fund		165,951
Total Special Revenue Fund		165,951
Debt Service Funds:		
2010 GOB Debt Service Fund - from General Fund 2015 GOB Debt Service Fund - from 2015 GOB Capital Project Fund	749,524 <u>2,770,016</u>	
Total Debt Service Funds	3,519,540	
Capital Project Fund:		
2015 GOB Capital Project Fund - to 2015 GOB Debt Service Fund		2,770,016
Total Capital Project Fund		2,770,016
Proprietary Funds:		
Utilities Fund - to General Fund Buford Civic Center Fund - from General Fund	- <u>872,193</u>	18,865,985 
Total Proprietary Funds	<u>872,193</u>	18,865,985
Totals	\$ <u>23,423,669</u>	\$ <u>23,423,669</u>

Transfers are used to (a) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and to (b) use unrestricted revenues collected in the General Fund and Utilities Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. (c) Transfer funds to finance the debt service fund in fulfillment of the 2010 and 2015 General Obligation Bond obligations.

# **NOTE 5 - CAPITAL ASSETS**

Following is a summary of changes in the capital assets of governmental activities:

	Balance			Balance
	July 1, 2014	Increases	Decreases	June 30, 2015
	2014	<u> Ilici eases</u>	<u>Deci eases</u>	2015
GOVERNMENTAL ACTIVITIES:				
Not being depreciated:				
Land	\$ 9,784,255	\$ 4,702,625	\$ - \$	14,486,880
Land - schools	1,914,262	·	·	1,914,262
Construction in progress	3,742,503		( <u>2,972,712</u> )	769,791
Subtotal	15,441,020	4,702,625	(_2,972,712)	17,170,933
Other capital assets:				
Buildings and improvements	31,793,104	_	_	31,793,104
City parks	4,523,238	102,969	_	4,626,207
Equipment	339,176	16,693	-	355, 869
Furniture and fixtures	639,349	-	-	639,349
Sidewalks	612,087	-	-	612,087
Streets	13,830,768	4,266,355	-	18,097,123
Streetscapes and hardscapes	6,283,065	, , , <u>-</u>	-	6,283,065
Vehicles	210,306	31,668		241,974
Subtotal	58,231,093	4,417,685		62,648,778
Accumulated depreciation:				
Buildings and improvements	( 4,418,488)	( 1,059,819)	-	( 5,478,307)
City parks	( 353,910)		-	536,062)
Equipment	( 218,952)		-	( 240,153)
Furniture and fixtures	( 554,946)		-	( 618,881)
Sidewalks	( 135,568)		- (	173,823)
Streets	( 4,083,690)		-	( 4,897,005)
Streetscapes and hardscapes	( 1,861,348)	( 311,030)	-	( 2,172,378)
Vehicles	( <u>131,296</u> )	(21,995)	<u>-</u>	(153,291)
Subtotal	( 11,758,198)	(_2,511,702)		( <u>14,269,900</u> )
Net other capital assets	46,472,895	1,905,983	<del>-</del>	48,378,878
Total capital assets	\$ <u>61,913,915</u>	\$ <u>6,608,608</u> \$	( <u>2,972,712</u> ) \$	65,549,811
Depreciation was charged to functions as follows:	ows:			
Governmental activities:				
General government				
Financial and administration	;	\$ 325,359		
Public Safety				
Public safety, Marshal and Code ent	forcement	-		
Public Services				
Highway and street		1,257,893		
Building inspection		-		
Culture and recreation		925,105		
Maintenance		<u>3,345</u>		
Total governmental activities depreciation	n expense	\$ <u>2,511,702</u>		

# **NOTE 5 - CAPITAL ASSETS - CONTINUED**

Following is a summary of changes in the capital assets of business-type activities:

, ,								
		Balance						Balance June 30,
		July 1, 2014		Increases		Decreases		2015
BUSINESS-TYPE ACTIVITIES:	-	2014	_	Ilicieases	_	<u>Decreases</u>	_	2015
Not being depreciated:								
Land - Gas	\$	11,183	\$	-	\$	-	\$	11,183
Land - Sanitation		85,000		-		-		85,000
Land - Water & waste water		106,480		-		-		106,480
Construction in progress - Gas		309,790		-		-		309,790
Construction in progress - Electric		175,581		31,026		-		206,607
Construction in progress - Water & waste wat	er	3,412,201						3,412,201
Subtotal		4,100,235		31,026				4,131,261
Other capital assets:								
Buildings and improvements - Electric		3,728		-		-		3,728
Buildings and improvements - Gas		6,006		-		=		6,006
Buildings and improvements – BCC		120.625		146,773		-		146,773
Equipment - Electric		130,635		-		-		130,635
Equipment - Gas		218,236		-		-		218,236
Equipment - Water & waste water		192,254		-		-		192,254
Furniture & fixtures - Water & waste water		7,109		227.440		-		7,109
Utility plant - Electric		18,992,656		227,448 1,343,617		-		19,220,104 60,891,944
Utility plant - Gas Utility plant - Water & waste water		59,548,327 27,447,552		1,410,425		_		28,857,977
Vehicles - Electric		435,828		1,410,425		_		435,828
Vehicles - Gas		699,220		104,830		_		804,050
Vehicles - Gas  Vehicles - Solid waste & recycling		428,721		104,030		_		428,721
Vehicles - Water & waste water		144,759					į.	144,759
Subtotal	\$	108,255,031	\$	3,233,093	\$	; <u>-</u>	\$	111,488,124
Accumulated depreciation:								
Buildings and improvements - Electric	\$(	( 3,728)	\$	-	\$	-	\$(	3,728)
Buildings and improvements - Gas	. (	6,006)		-	•	-	(	6,006)
Buildings and improvements – BCC	(	(- ·		-		-	Ì	· -)
Equipment - Electric	(	( 121,940)	(	( 2,097)		-	(	124,037)
Equipment - Gas	(	192,800)		3,772)		-	(	196,572)
Equipment - Water & waste water	(	( 186,254)	(	( 750)		-	(	187,004)
Furniture & fixtures - Water & waste water	(	( 7,109)		-		-	(	7,109)
Utility plant - Electric	(	( 11,502,512)	(	( 953,899)		-	(	12,456,411)
Utility plant - Gas		( 26,450,449)				-	(	, , ,
Utility plant - Water and waste water	(	( 15,564,724)		( 1,031,030)		-	(	
Vehicles - Electric	(	( 307,666)				-	(	325,798)
Vehicles - Gas	(	( 584,284)				-	(	631,881)
Vehicles - Solid waste & recycling	(	( 325,992)		( 20,165)		-	(	346,157)
Vehicles - Water & waste water	(	( 143,511)	(	<u>( 250</u> )	•	<u>-</u>	(	<u>143,761</u> )
Subtotal	(	<u>( 55,396,975</u> )	(	<u>( 4,415,334</u> )			(	<u>59,812,309</u> )
Net other capital assets		52,858,056	(	<u>( 1,182,241</u> )			,	51,675,815
Net capital assets	\$	<u>56,958,291</u>	\$(	( <u>1,151,215</u> )\$	; <sub>=</sub>		\$	<u>55,807,076</u>

# **NOTE 5 - CAPITAL ASSETS - CONTINUED**

Depreciation was charged to functions as follows:

Electric	\$ 974,128
Gas	2,389,011
Solid Waste and Recycling System	20,166
Waste Water	516,015
Water	<u>516,014</u>
Total business-type activities depreciation expense	\$ <u>4,415,334</u>

# **NOTE 6 - LONG-TERM DEBT**

The following is a summary of changes in long-term debt for the year ended June 30, 2015:

Type of Debt	Balance July 1, 2014	Additions	<u>Deductions</u>	Balance June 30, 2015	Amounts Due within One Year
Governmental activities: General Obligation Bonds Refunding premium Compensated absences	\$ 7,503,236 - 112,681	\$ 33,050,000 4,720,016 5,750	\$( 500,000) - -	\$40,053,236 4,720,016 118,431	\$ 500,000 - -
Total general long-term debt	\$ <u>7,615,917</u>	\$ <u>37,775,766</u>	\$( <u>500,000</u> )	\$ <u>44,891,683</u>	\$ <u>500,000</u>
Business-type activities: Accrued landfill closure and post closure care Compensated absences	585,221 <u>93,241</u>	- <u>9,720</u>	( 135,779) 	449,442 102,961	
Total proprietary fund debt	\$ <u>678,462</u>	\$ <u>9,720</u>	\$( <u>135,779</u> )	\$ <u>552,403</u>	\$ <u>-</u>

The reporting entity's long-term debt is segregated between the amounts to be repaid from governmental activities and amounts to be repaid from business-type activities.

## **GOVERNMENTAL ACTIVITIES**

As of June 30, 2015, the governmental long-term debt of the financial reporting entity consisted of the following:

# **GENERAL OBLIGATION BONDS PAYABLE**

# City of Buford General Obligation Bonds - 2010 Issue

The City of Buford General Obligation Bonds - 2010 issue are dated October 21, 2010 and payable in the original amount of \$10,000,000. The bonds were issued for the purpose of providing funds to be used to pay the cost of acquiring, constructing, and equipping certain additional facilities, including a multi-purpose facility to house and in furtherance of the following: (i) recreation and athletics, including, but not limited to a passive park, (ii) fine arts, including, but not limited to a theater, (iii) education, (iv) public meeting space and community-wide events and programs, and (v) administrative offices, and other buildings and facilities useful in connection therewith and acquiring property, real and personal, necessary therefor, and paying expenses incident thereto, including the costs of issuing the bonds. The bonds bear an interest rate of 3.50%, with a final maturity date of July 1, 2030.

#### NOTE 6 - LONG-TERM DEBT - CONTINUED

## City of Buford General Obligation Bonds - 2010 Issue - Continued

The following is a summary of the maturity of the bonds and interest thereon:

Amount of original issue Less: amount redeemed	\$ 10,000,000 ( <u>2,996,764</u> )
Net amount outstanding June 30, 2015 - total general obligation bonds payable Less: current maturities	7,003,236 ( <u>500,000</u> )
Long-term maturities	\$ <u>6,503,236</u>

#### **Annual debt service requirements**

The annual debt service requirements to maturity, including principal and interest, for the General Obligation Bonds, Series 2010 long-term debt as of June 30, 2015, are as follows:

#### Governmental-type Activities

Year Ending June 30,	_	<b>Principal</b>	_	Interest		Total
2016	\$	500,000	\$	240,738	\$	740,738
2017		500,000		223,238		723,238
2018		500,000		205,738		705,738
2019		500,000		188,238		688,238
2020		500,000		170,738		670,738
2021-2025		2,500,000		591,191		3,091,191
2026-2029		2,003,236	_	157,955	•	2,161,191
Total	\$	7,003,236	\$_	1,777,836	\$	8,781,072

# <u>City of Buford General Obligation Bonds - 2015 Issue</u>

The City of Buford General Obligation Bonds - 2015 issue are dated June 17, 2015 and payable in the original amount of \$33,050,000. The bonds were issued for the purpose of providing funds, together with other available funds of the Board of Education of the City of Buford ("BOE") to finance the costs of acquiring, constructing, and equipping certain capital outlay projects of the School System and the costs of issuance of the Bonds including capitalized interest, more specifically for the purpose of acquisition, construction and equipping certain additional Buford City School facilities, the addition of classrooms to existing schools, renovation of existing facilities and technology and preventive maintenance thereto in furtherance of K-12 education in the Buford City School district and other buildings and facilities useful in connection therewith, and acquiring property, real and personal, necessary thereof, and paying expenses incident thereto; to provide for the date and the maximum interest rate or rates of interest which such bonds shall bear, and the schedule of maturities of said bond issue; to provide for the levy of and collection of taxes to service said bond issue, and for other related purposes. The bonds bear interest rates varying from of 3.625% to 5.250%, with a final maturity date of January 1, 2029.

The City entered into an intergovernmental contract with the BOE in regards to issuance, use of proceeds and payment of the Bonds as of June 1, 2015. The contract stipulates that the BOE's payment obligations consist of the payments of all amounts coming due as principal and interest on the Bonds as set forth in the Bonds and the Bond Ordinance directly to and for the applicable account of the City as so designated by the City. The obligation of the BOE to pay promptly its obligations shall be absolute and unconditional and shall not be subject to any defense or right of setoff, counterclaim, or recoupment arising from any breach by the City of any obligation to the Board or the breach by the BOE of any obligation to the City. In addition, the Board has notified the State Board of the issuance of the Bonds and has authorized and directed the State Board to withhold and transfer any state appropriation to which the Board is entitled to. The Sinking Fund Custodian shall be required to transfer to the paying agent for the Bonds such amounts of monies as are necessary to provide for the payment of the principal and/or interest on the Bonds coming due each payment date.

# **NOTE 6 - LONG-TERM DEBT - CONTINUED**

## City of Buford General Obligation Bonds - 2015 Issue - Continued

Finally, the BOE has assigned SPLOST revenues from the Intergovernmental Agreement with the Board of Education of Gwinnett County dated July 17, 2015 for use in payment of the Bonds.

The following is a summary of the maturity of the bonds and interest thereon:

Amount of original issue at par Less: amount redeemed	\$ 33,050,000 ( <u> </u>
Net amount outstanding June 30, 2015 - total general obligation bonds payable Less: current maturities	33,050,000 ( <u> </u>
Long-term maturities	\$ <u>33,050,000</u>

#### Annual debt service requirements

The annual debt service requirements to maturity, including principal and interest, for the General Obligation Bonds, Series 2015 long-term debt as of June 30, 2015, are as follows:

## Governmental-type Activities

Year Ending June 30,	<u>Principal</u>	<u> Interest</u>	Total
2016	- \$ <del>-</del>	\$ 836,662	\$ 836,662
2017	-	1,552,569	1,552,569
2018	-	1,552,569	1,552,569
2019	11,960,000	1,552,569	13,512,569
2020	-	1,074,169	1,074,169
2021-2025	10,390,000	4,858,424	15,248,424
2026-2029	10,700,000	2,247,000	12,947,000
Total	\$ <u>33,050,000</u>	\$ <u>13,673,962</u>	\$ <u>46,723,962</u>

The annual debt service requirements to maturity, including principal and interest, for total General Obligation Bonds as of June 30, 2015, are as follows:

# **DEBT SERVICE REQUIREMENTS - TOTAL GENERAL OBLIGATION BONDS PAYABLE, SERIES 2010 AND 2015**

# Governmental-type Activities

Year Ending June 30,	Principal	Interest	<u>Total</u>
2016	\$ 500,000	<b>\$ 1,077,400</b>	<b>\$ 1,577,400</b>
2017	500,000	1,775,807	2,275,807
2018	500,000	1,758,307	2,258,307
2019	12,460,000	1,740,807	14,200,807
2020	500,000	1,244,907	1,744,907
2021-2025	12,890,000	5,449,615	18,339,615
2026-2029	12,703,236	2,404,955	<u>15,108,191</u>
Total	\$ <u>40,053,236</u>	\$ 15,451,798	\$ <u>55,005,034</u>

# **COMPENSATED ABSENCES**

City employees are entitled to receive, upon termination of or retirement from employment, all accumulated annual leave as referred to in Note 1. The General Fund has been used to liquidate compensated absences from Governmental Activities in prior years.

Noncurrent portion \$ \_\_118,431

# NOTE 6 - LONG-TERM DEBT - CONTINUED

# **BUSINESS-TYPE ACTIVITIES:**

As of June 30, 2015, the long-term debt payable from proprietary fund resources consisted of the following:

# **COMPENSATED ABSENCES**

City employees are entitled to receive, upon termination of or retirement from employment, all accumulated annual leave as referred to in Note 1. The Proprietary Fund has been used to liquidate compensated absences from Business-type Activities in prior years.

Noncurrent portion \$ \_\_102,961

## **NOTE 7 - RESTRICTED GOVERNMENT-WIDE ASSETS**

## **Business-type activities**

Restricted assets are composed of the following at June 30, 2015:

Municipal Competitive Trust	<u>Cash</u> \$ -	<u>Investments</u> \$ 1,184,203	Total \$ 1,184,203
Restricted for Customer Deposits	4,645,686	909,099	<u>5,554,785</u>
Total	\$ <u>4,645,686</u>	\$ <u>2,093,302</u>	\$ <u>6,738,988</u>

### **NOTE 8 - RESTRICTED FUND ASSETS**

#### **Proprietary Funds**

Restricted assets are composed of the following at June 30, 2015:

Municipal Competitive Trust	<u>Cash</u> \$ -	<u>Investments</u> \$ 1,184,203	<u>Total</u> \$ 1,184,203
Restricted for Customer Deposits	4,645,686	909,099	<u>5,554,785</u>
Total	\$ <u>4,645,686</u>	\$ <u>2,093,302</u>	\$ <u>6,738,988</u>

# NOTE 9 - LIABILITIES PAYABLE FROM GOVERNMENT-WIDE RESTRICTED ASSETS

# **Business-type activities**

Customer Deposits \$ 5,554,785

Total \$\_5,554,785

# **NOTE 10 - LIABILITIES PAYABLE FROM FUND RESTRICTED ASSETS**

# **Proprietary Funds**

Liabilities payable from restricted assets are composed of the following at June 30, 2015:

Customer Deposits \$\_5,554,785

Total \$ <u>5,554,785</u>

# **NOTE 11 - FUND BALANCE**

The City governmental fund balances are restricted for specific purposes or as required by bond ordinances or higher levels of governments. As of June 30, 2015, the restrictions are as follows:

# **Governmental Funds**

# Nonspendable:

Prepaid items	<b>\$ 177,527</b>
---------------	-------------------

## **Restricted for:**

General Fund for education	513,494
Special Revenue Fund for tourism, conventions and trades shows	13,920
Capital Projects Funds for assets that are reserved for GOB funded projects	35,003,999
Capital Projects Funds for assets that are reserved for SPLOST funded projects	9,538,745
Debt Service Funds for payment of General Obligation Bonds debt service	2,843,470

\$ 48,091,155

# **NOTE 12 - RESTRICTED NET POSITION**

**Total restricted governmental funds** 

## **Governmental Activities**

Restricted net position is comprised of the following at June 30, 2015:

# **Restricted for:**

SPLOST funded projects	\$ 9,538,745
Board of Education projects funded by 2015 GOB	1,953,999
General Obligation Bonds debt service	2,172,802
Education	513,494
Tourism, conventions and trade shows	<u>13,920</u>
Total net position restricted for governmental-type activities	\$ <u>14,192,960</u>

# **Business-type Activities**

Restricted net position is comprised of the following at June 30, 2015:

## **Restricted for:**

Municipal Competitive Trust	\$ <u>1,184,203</u>
Total net position restricted for business-type activities	\$_1,184,20 <u>3</u>

# **NOTE 13 - PENSION PLAN**

#### **Plan Description**

The City's defined benefit pension plan, City of Buford Retirement Plan ("The BRP"), provides retirement and death benefits to plan members and beneficiaries. These retirement provisions were established by an adoption agreement executed by the City Commission. The BRP is affiliated with the Georgia Municipal Employees Benefit System ("GMEBS"), an agent multiple-employer pension plan administered by the Georgia Municipal Association. The Georgia Municipal Association assigns the authority to establish and amend the benefit provisions of the plans that participate in GMEBS to the respective employer entities; for the BRP, that authority rests with the City of Buford. The Georgia Municipal Association issues a publicly available financial report that includes financial statements and required supplementary information for GMEBS. That report may be obtained by written request to Georgia Municipal Association, 201 Pryor Street, SW, Atlanta, Georgia 30303.

# **Eligibility Requirements**

Employees and officials: no waiting period

#### Normal Retirement Age

<u>Employees</u>: 65+5 or 60+30 or Rule of 75; minimum age of 50 (participant must be actively employed at the time when the 60+30 and Rule of 75 is satisfied in order to qualify)

Officials: 65 Or 60+30 (participant must be actively employed at the time 60+30 is satisfied in order to qualify)

# **Early Retirement Age**

Employees and officials: 55 +10

Benefit Formula

**Employees:** 1.00% to 1.75%

Officials Benefits

\$76

**Vesting** 

**Employees and officials:** 10 years

## Significant Accounting Policies

The City uses accounting policies consistent with recognition of liabilities and expenses in the Government-Wide, Governmental Funds and Proprietary Funds financial statements as described in Note 1. Employer contributions are recognized in the period in which the contributions are due. The information provided is available in actuarial valuations prepared as of January 1, 2015 for the plan year beginning July 1, 2015. The plan year runs from July 1 to June 30 annually.

# **Funding Policy**

BRP members are not required and do not contribute to BRP. BRP is a noncontributory plan. The City is required to contribute at an actuarially determined rate; the rate was 14.60% of annual covered payroll for the plan year ending June 30, 2015 for a total recommended contribution of \$758,076. The rate is 13.83% of annual covered payroll for the plan year ending June 30, 2016 for a total recommended contribution of \$757,901. The contribution requirements of the City are established and may be amended by the GMEBS Board of Trustees. The funding policy for the plan is to contribute an amount equal to the recommended contribution each year. The recommended contribution meets the guidelines of GASB Statement No. 27.

#### **Plan Changes**

#### Changes of assumption:

- > As a result of a plan change to provide immediate participation for Employees effective January 1, 2015 and effective for the fiscal year ending in 2016, the eligibility assumption has been changed from one year to immediate. This change has no impact on service credited under the Plan and has no impact on benefits. The increase in the Plan's NPL is minimal and has been included in the differences between expected and actuarial experience.
- Amounts reported for the fiscal year ending in 2016 and later reflect the following assumption changes based on the results of an actuarial experience study covering the period January 1, 2010 to June 30, 2014.
  - The mortality table for disabled participants was changed to remove the two-year set-forward for males and the one-year set-forward for females.
  - The turnover rates were updated to introduce select rates for service less than five years and to reduce the ultimate rate by 15% and to assume no turnover on, or after age 55. The select period rates were further constrained to not be less than the ultimate rates.
  - 3. The retirement rates where normal retirement is only available on or after age 65 were changed from the prior assumption of 100% at age 65 to the new assumption of 60% at ages 65 to 69 and 100% at age 70. Where normal retirement is available prior to age 65 the rates were changed from the prior assumption of 100% at earliest unreduced age, but not below age 60, to the new assumption of 10% at ages 55 to 59, 20% at age 60, 25 % at age 61, 35% at age 62, 40% at age 63, 45% at age 64, 50% at ages 65 to 69, and 100% at age 70.
  - 4. The inflation assumption was decreased from 3.50% to 3.25%.
  - 5. The salary increase assumption was changed from select period rates during the first five years of service, followed by age-related rates to an assumption based on new service-related rates. Under the prior assumption, the salary increases ranged from 4.00% to 11.00% and included an inflation assumption of 3.50%. Under the new assumption, the salary increases range from 3.75% to 8.00% and include an inflation assumption of 3.25%.

## **Benefit changes:**

> Effective January 1, 2015, the Plan was amended to provide for immediate participation for employees. This change no impact on service credited under the Plan and has no impact on benefits.

# Effect of Plan Changes on the Actuarial Accrued Liability

There was minimal effect from any plan changes on the Actuarial Accrued Liability.

# Effect of Plan Changes on Recommended Contributions

There was no effect from any plan changes on the recommended contribution.

### **Annual Pension Cost**

For the plan year ending June 30, 2015, the annual pension cost (APC) of \$758,076 was equal to the required and actual contributions.

# **Funding Status and Funding Progress**

As Of January 1, 2015, the most recent valuation date, the actuarial value of plan assets was \$7,364,762, the actuarial accrued liability for benefits was \$9,990,565, and the actuarial value of assets as a percentage of that actuarial accrued liability was 73.72% (funded ratio). The unfunded actuarial accrued liability was \$2,625,803. The covered payroll (annual payroll of active employees covered in the plan) was \$5,393,065, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 48.69%.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of January 1, 2015.

The schedule of funding progress presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### **Methods and Assumptions**

Actuarial calculations are based on the benefits provided under the terms of the substantive plan in effect as of the date of each valuation, and reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce short term volatility in actuarial accrued liabilities and the actuarial value of assets. Additional information as of the latest actuarial valuation follows:

# **Actuarial Cost Method:**

**Projected unit credit** 

# **Amortization Method:**

Closed level dollar method for remaining unfunded liability

# **Remaining Amortization Period:**

Varies for the bases, with a net effective amortization period of 10 years

# **Asset Valuation Method**

Sum of actuarial value at the beginning of year and the cash flow during the year plus the assumed investment return, adjusted by 10% of the amount that the value exceeds or is less than the market value at end of year. The actuarial value is adjusted, if necessary, to be within 20% of market value for 2015 and later years.

#### **Actuarial Assumptions**

Net investment rate of return 7.75% per year

Projected salary increases 3.25% per year
Plus service based merit increases

Inflation rate 3.25%

Cost of living adjustments 0.00% per year

# Plan Membership as of January 1, 2015 actuarial valuation

Retirees and beneficiaries receiving benefits 39

Terminated plan members entitled to, but not yet receiving benefits 15

Active plan members 103

Active elected officials 158

# Trend information

Trend information gives an indication of the progress made in accumulating sufficient assets to pay benefits when due. Trend information is presented below.

# **APC TREND INFORMATION**

Plan Year	Annual Pension	Percentage of APC	Net Pension
<u>Beginning</u>	Cost (APC)	<b>Contributed</b>	<u>Obligation</u>
05/01/06	\$197,248	100%	<b>\$0</b>
05/01/07	\$230,119	100%	<b>\$</b> 0
05/01/08	\$275,972	100%	\$0
05/01/09	\$598,520	100%	\$0
07/01/10	\$593,556	100%	<b>\$</b> 0
07/01/11	\$654,230	100%	<b>\$</b> 0
07/01/12	\$682,696	100%	<b>\$0</b>
07/01/13	\$734,655	100%	<b>\$</b> 0
07/01/14	\$758,076	100%	<b>\$</b> 0

# **NET PENSION LIABILITY**

## Part A - Changes in the Net Pension Liability

		(TPL) (a) Total Pension Liability	Fi	(FNP) (b) duciary Net osition	N Pe	NPL) (a-b) let nsion bility
Balances at September 30, 2013*	\$	10,749,770	\$	6,691,621	\$	4,058,149
Changes for the year:						
Service cost		229,426	\$	-		229,426
Interest on the total pension liability		814,082		-		814,082
Differences between expected and actual experience in the measurement of the total pension liability		74,088		-		74,088
Contributions - employer		-		740,510	(	740,510)
Contributions - employee		-		-		-
Net investment income		-		770,232	(	770,232)
Benefit payments, including refunds of employee contributions	(	490,971)	(	490,971)		-
Administrative expense		-	(	12,688)		12,688
Other	_	23,680	_	<u>-</u>	_	23,680
Net changes	_	650,305	_	1,007,083	(	<u>356,778</u> )
Balance at September 30, 2014**	\$	11,400,075	\$	7,698,704	\$	3,701,371
Part B - Sensitivity of the Net Pension Liability to Changes in the Discount Rate						

Current		
1% Decrease (6.75%)	Discount Rate (7.75%)	1% Increase (8.75%)
		-
\$ 5,183,276	\$ 3,701,371	\$ 2,466,904

<sup>\*</sup>Entry age normal liabilities calculated using ages and service amounts as of January 1, 2014 are used to measure TPL as of September 30, 2013. The balances as of September 30, 2013 constitute measurements of the NPL for the fiscal year ending June, 30, 2014.

<sup>\*\*</sup>Entry Age Normal liabilities calculated using ages and service amounts as of January 1, 2015 are used to measure TPL as of September 30, 2014. The balances as of September 30, 2014 constitute measurements of the NPL for the fiscal year ending June, 30, 2015.

# PENSION EXPENSE AND DEFERRED OUTFLOWS/INFLOWS OF RESOURCES RELATED TO PENSIONS

Part I	<u> A - Pension</u>	expense 1	for the year	ended .	<u>June 30, 2015</u>

Service cost		\$	229,426
Interest on TPL			814,082
Employee contributions			-
Administrative expenses			12,688
Expected return on assets		(	( 527,779)
Expensed portion of current year period differences between expected and actual experience in TPL			14,816
Expensed portion of current year period assumption changes			4,736
Current year plan changes			-
Expensed portion of current year period differences between projected and actual investment earnings		(	( 48,489)
Current year recognition of deferred inflows and outflows established in prior years			
Total pension expense for the year ended June 30, 2015		\$	499,480
Part B – Deferred outflows/inflows of resources related to pensions			
	Deferred Outflows of Resources	In	eferred flows of esources
Difference between expected and actual experience	\$ 59,272	\$	-
Changes of assumptions	18,944		-
Net difference between projected and actual earnings on pension plan investments		(_	193,964)
Total	\$ <u>78,216</u>	<b>\$(</b>	<u>193,964</u> )

## PENSION EXPENSE AND DEFERRED OUTFLOWS/INFLOWS OF RESOURCES RELATED TO PENSIONS - CONTINUED

#### Part C - Projected recognition of deferred outflows/(inflows)

		Outstanding Balance @ 07/01/14	Amount Recognized FYE 06/30/15	Outstanding Balance @ 06/30/15
Fiscal Year Outflows				
Demographic - established 2015 Assumption change - established 2015		\$ 74,088 	\$ 14,816 \$ 4,736	59,272 18,944
Total outflows		97,768	19,552	78,216
Fiscal Year Inflows				
Investment - established 2015		(242,453)	( <u>48,489</u> )	( <u>193,964</u> )
Total inflows		(242,453)	( <u>48,489</u> )	( <u>193,964</u> )
Net outflows(inflows)		\$( <u>144,685</u> )	\$( <u>28,937</u> )	\$( <u>115,748)</u>
Deferred outflows(inflows) recognized in future	<u>e years</u>			
	2016	2017	2018	2019
Fiscal Year Outflows				
Demographic - established 2015 Assumption change - established 2015	\$ 14,818 <u>4,736</u>	\$ 14,818 <u>4,736</u>	\$ 14,818 <u>4,736</u>	\$ 14,818 <u>4,736</u>
Total outflows	19,554	19,554	19,554	19,554
Fiscal Year Inflows				
Investment - established 2015	( <u>48,491</u> )	( <u>48,491</u> )	(48,491)	(48,491)
Total inflows	( <u>48,491</u> )	( <u>48,491</u> )	(48,491)	( <u>48,491</u> )
Net outflows(inflows)	\$( <u>28,937</u> )	\$( <u>28,937</u> )	\$( <u>28,937</u> )	\$( <u>28,937</u> )

# NOTE 14 - POSTEMPLOYMENT BENEFITS OTHER THEN PENSIONS - OPEB

# **Plan Description**

City employees participate in a single-employer postemployment benefit plan sponsored by the City (the "Plan"). GASB Statement No. 43, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans and GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions require that employers providing post-employment benefits other than pensions record and disclose annual other post-employment benefit (OPEB) cost and a net OPEB obligation in their financial statements and disclose other information about their OPEB plans, including the unfunded actuarial liability (UAAL). The Plan allows employees to continue medical, prescription drug, dental and life insurance coverage beyond retirement, depending on whether the retiree had those coverages at the time they retire. Spouse benefits are the same as benefits for retirees except for life insurance. Benefits are payable to a spouse regardless of when the retiree dies. Retiree and spouse contribution rates are periodically reset by City ordinance. Membership in the Plan by City retirees is voluntary. The authority to establish and amend benefit provisions of the Plan rests with the City and is established by ordinance. The Plan does not issue separate financial statements. The City currently pays 100% of the premium.

# NOTE 14 - POSTEMPLOYMENT BENEFITS OTHER THEN PENSIONS - OPEB - CONTINUED

## Plan Description - Continued

Employees eligible for the plan include the following:

Elected officials: officials and their dependents are eligible for a period equal to their years of service.

<u>Appointed positions and department heads:</u> employees and their dependents are eligible for a period equal to their years of service in which they held an appointed position.

Regular employees: After thirty years of service, the employee and their dependents are eligible for life.

#### Summary of Significant Accounting Policies

The City uses accounting policies consistent with recognition of liabilities and expenses in the Government-Wide financial statements as described in Note 1 and with GASB Statements No. 43 and 45. The City has chosen the pay-as-you-go method of funding the Plan, and as of June 30, 2015, the Plan reported no assets.

#### **Funding Policy**

The City has chosen the pay-as-you-go method of funding the Plan, and recorded OPEB cost of \$660,846 for the year ended June 30, 2015 and a net OPEB obligation of \$3,880,665 based upon an actuarial valuation performed as of January 1, 2015 for the year ending June 30, 2015. This was recorded in the General Fund.

#### Annual OPEB Cost and Net OPEB Obligation

The City's latest actuarial valuation was performed for the Plan as of January 1, 2015 to determine the funded status of the Plan as of that date as well as the employer's annual required contribution (ARC) for the period according to the parameters of GASB 45. The ARC is the amount calculated to determine the annual cost of the Plan for accounting purposes as if the Plan were being funded through contributions to a trust fund. The GASB standards do not require that the contributions actually be made to a trust fund. The ARC is used to measure annual plan costs on an accrual basis. The calculation represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 25 years. The City's recorded annual OPEB cost includes the annual required contribution of \$996,740 plus interest of \$128,793, reduced by the current year contributions in the amount of \$228,963 and the ARC adjustments of \$(235,724) for a net total of \$660,846.

The City's annual OPEB cost, the percentage of annual cost contributed to the Plan, is as follows:

## **Net OPEB Obligation (NOO):**

Fiscal		<b>Annual OPEB</b>	
Year	OPEB	Cost	OPEB
<u>Ending</u>	Cost	<b>Contributed</b>	<u>Obligation</u>
06/30/09	\$420,024	17.86%	\$ 345,024
06/30/10	411,601	19.75%	675,315
06/30/11	402,395	28.21%	964,189
06/30/12	919,428	<b>15.26%</b>	1,743,291
06/30/13	907,061	15.89%	2,506,237
06/30/14	865,521	17.55%	3,219,819
06/30/15	660,846	25.73%	3,880,665

# NOTE 14 - POSTEMPLOYMENT BENEFITS OTHER THEN PENSIONS - OPEB - CONTINUED

#### Annual OPEB Cost and Net OPEB Obligation - Continued

The City's net OPEB obligation as of June 30, 2015 based on a pay-as-you-go plan, is as follows:

Annual Required Contribution (a)	Interest on Existing NOO (b)	A	ARC djustment (c)	(	Annual OPEB Cost (a+b+c) (d)	C	Actual Contribution Amount (e)	Net Increase In NOO (d-e) (f)	NOO as of 06/30/15 (q)
\$ 420,024	\$ -	\$	-	\$	420,024	\$	75,000	\$ 345,024	\$ 345,024
420,024	13,801	(	22,224)	•	411,601	•	81,310	330,291	675,315
420,024	27,013	Ì	44,642)		402,395		113,521	288,874	964,189
946,388	38,568	(	65,528)		919,428		140,326	779,102	1,743,291
946,388	69,732	Ì.	109,059)		907,061		144,115	762,946	2,506,237
946,388	100,249	Ì	181,116)		865,521		151,939	713,582	3,219,819
996,740	128,793	(	235,724)		889,809		228,963	660,846	3,880,665

#### **Funding Status and Funding Progress**

As of January 1, 2015, the most recent valuation date, the actuarial accrued liability for benefits was \$8,514,342, all of which was unfunded. The covered payroll (annual payroll of active employees covered by the plan) was \$5,305,428, and the ratio of the unfunded actuarial liability to the covered payroll was 160.48%.

The projection of future benefit payments for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of January 1, 2015.

The schedule of funding progress, presented as required supplemental information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. The AAL and NOO are based on a pay-as-you-go plan.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. Additional information as of the latest actuarial valuation follows:

#### **Methods and Assumptions**

**Valuation Date:** 

January 1, 2015

**Actuarial Cost Method:** 

**Projected Unit Credit** 

**Amortization Method:** 

25-Year Level Dollar Amortization, Closed

**Remaining Amortization Period:** 

19 years as of July 1, 2014

# NOTE 14 - POSTEMPLOYMENT BENEFITS OTHER THEN PENSIONS - OPEB - CONTINUED

# Methods and Assumptions - continued

# **Actuarial Assumptions**

Net investment rate of return

4.00% per year

3.25% per year

Cost of living adjustments

0.00% per year

Medical and drug cost under 65 trend rate

9.50% graded to 5.00% over 9 years

Medical and drug cost over 65 trend rate

11.00% graded to 5.00% over 12 years

Dental cost trend rate

5.00%

Plan Membership as of January 1, 2015 actuarial valuation

Current retirees, beneficiaries and dependents

105

114

# **NOTE 15 - HOTEL/MOTEL LODGING TAX**

Terminated participants entitled but no yet eligible

**Current active participants** 

**Total** 

The City has levied a hotel/motel lodging tax under OCGA 48-13-51(b). The City levies excise taxes at the rate of 7%. 3/7 (42.86%) goes into the general fund; 2/7 (28.57%) is remitted to the Cities destination marketing organizations (e.g. Gwinnett Convention and Visitors Bureau and Lanier Convention and Visitors Bureau); the remaining 2/7 (28.57%) is spent on "tourism product development" such as our Community Center or as defined in 48-13-50.2 under the definition tourism product development. A summary of the transactions for the year ending June 30, 2015 follows:

Total hotel/motel tax receipts collected @ 7% Less: 71.43% of hotel/motel tax collected @ 7%	\$ 231,140 ( <u>165,104</u> )
Tax collected to be expended for the promotion of tourism, conventions and trade shows	66,036
Expenditures for promotion of tourism, conventions and trade shows	( <u>65,679</u> )
Collections over (under) expenditures for year ended June 30, 2015	357
Hotel/motel tax funds to be expended for year ended June 30, 2014	12,757
Hotel/motel tax funds to be expended at June 30, 2015	\$ <u>13,114</u>

The City expenditures are substantially in compliance with state law and totaled 99.46% amounts collected for the year ending June 30, 2015. Remaining funds to be expended at year-end are the result of collections from lawsuits for prior years and interest income.

## **NOTE 16 - EXCESS EXPENDITURES OR EXPENSES OVER APPROPRIATIONS**

The City had no excess expenditures or expenses over appropriations for the year ending June 30, 2015.

## **NOTE 17 - DEFICIT FUND BALANCES/RETAINED EARNINGS**

The City had no deficits in fund balances or retained earnings as of June 30, 2015.

## **NOTE 18 - DEFERRED COMPENSATION PLAN**

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Service Code 457. The plan, available to all City employees, permits them to defer a portion of their salary until future years. Participation in the plan is optional. The deferred compensation plan is not available to employees until termination, retirement, death or unforeseeable emergencies.

In accordance with Section 457 of the Internal Revenue Code, plan assets are held in trust for the exclusive benefit of participants and their beneficiaries. Accordingly, the assets and liabilities of the deferred compensation plans are not included in the accompanying financial statements.

#### **NOTE 19 - LITIGATION**

The City is a party to various legal proceedings, which normally occur in the course of governmental operations. These legal proceedings are not likely to have a material adverse impact on the affected funds of the City, and accordingly, no provision for losses has been recorded.

#### **NOTE 20 - COMMITMENTS AND CONTINGENT LIABILITIES**

The City has Potential Liability under MEAG Contracts as follows:

<u>Electrical System.</u> The City has entered into Power Sales Contracts with the Municipal Electric Authority of Georgia ("MEAG") pursuant to which the City purchases electric power and energy for resale to its customers. MEAG was created by the State of Georgia for the purpose of owning and operating electric generation and transmission facilities to supply bulk electric power to political subdivisions of Georgia which owned and operated electric distribution systems as of March 18, 1975.

Under the terms of its Power Sales Contracts with MEAG, the City is obligated to take from MEAG, and MEAG is obligated to provide, all electric power and energy required by the City in excess of the amount received by the City as an allotment from federally owned projects through the Southeastern Power Administration ("SEPA"). Effective October 1, 1996, the City entered into a new 20-year contract with SEPA under which the City is entitled to receive 2,356 kW of energy. Such allotment of SEPA power has been assigned by the City to MEAG and is transmitted to the City by MEAG through Georgia's Integrated Transmission System for a separate charge. Under its Power Sales Contracts with MEAG, the City has the right to receive additional power as needed from the Integrated Transmission System. The price paid by the City to MEAG under its Power Sales Contracts is intended to cover the City's share of all the costs of MEAG, including debt service on MEAG's longterm debt. The amounts required to be paid to MEAG under the Power Sales Contracts are payable first from revenues of the City's electrical system. To the extent the required payments are not made from revenues of the City's electric system or other funds, the City is required to include in its general revenue or appropriation measure or annual tax levy amounts sufficient to make such payments. Payments by the City are required to be made by the City whether or not MEAG's facilities or any part thereof are operating or operable or the output there from is interrupted, interfered with, curtailed or terminated in whole or in part. In addition, the City may be obligated to purchase additional power, subject to contractual limitations, in the event other MEAG participants default.

MEAG has issued bonds for the purpose of providing power generation and transmission and telecommunication facilities. The City is contingently liable for their pro rata share of the bonds as a power purchase cost until they are retired. The City's contingent contractual obligation varies by individual MEAG project and totals approximately \$98,716,890 as of June 30, 2015. The contingent obligations of the City are general obligations of the City to which the City's full faith credit and taxing powers are pledged.

# **NOTE 20 - COMMITMENTS AND CONTINGENT LIABILITIES - CONTINUED**

The City has Potential Liability under MGAG Contracts as follows:

Gas System. The City has entered into the Gas Supply Contract and certain Supplemental Gas Supply Contracts with the Municipal Gas Authority of Georgia ("MGAG") under which the City buys natural gas for resale to its customers. Under such contracts with MGAG, the City is obligated to take from MGAG, and MGAG is obligated to provide, all of the City's natural gas requirements. The price paid by the City to MGAG under its contracts is intended to cover the City's share of all the costs of MGAG, including scheduled debt service of MGAG. Such payments are required to be made by the City whether or not MGAG's facilities or natural gas properties or any part thereof are operating or operable or the output there from is interrupted, interfered with, curtailed or terminated in whole or in part, or whether or not any of its natural gas suppliers or transporters defaults in its obligations under its gas supply or transportation contracts with MGAG. To the extent the required payments are not made from the revenues of the System or other funds, the City is required to include in its general revenue or appropriation measure or annual tax levy amounts sufficient to make such payments. The City is contingently liable for its pro-rata share of MGAG's debt in the amount of \$23,216,000 of as June 30, 2015. The contingent obligations of the City are general obligations of the City to which the City's full faith credit and taxing powers are pledged.

#### **NOTE 21 - RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Significant losses in these areas are all covered by commercial insurance. There have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

## NOTE 22 - TRANSACTIONS WITH COMPONENT UNITS AND OTHER RELATED ENTITIES

For the year ended June 30, 2015, The City incurred the following expenditures and transfers relating to the City of Buford Board of Education, a component unit of the City. For additional information, see Note 1.

# **General Fund**

Transfers and expenditures to City of Buford Board of Education

\$<u>18,400,000</u>

# **Agency Fund**

Amounts from SPLOST funds held in trust for the City of Buford Board of Education totaled \$9,951,298 as of June 30, 2015.

In addition, The City of Buford Housing Authority is a related organization of the City. The Authority provides safe and sanitary dwelling accommodations for persons of low income. The City appoints a voting majority of the Authority's board, but is not financially accountable for the Authority. The City has no significant influence over the management, budget, or policies of the Authority. The Authority reports independently. The City received payment in lieu of taxes from the Authority for the year ended June 30, 2015 totaling \$6,195.

# **NOTE 23 - SPECIAL PURPOSE LOCAL OPTION SALES TAX PROGRAM**

The Gwinnett County Board of Commissioners approves execution of contractual agreements with the cities of the county in regards to SPLOST allocations. Subsequent to that approval, the City executes contracts with the County to receive those funds. The City's allocation is based upon a base amount, population and land area. Parks and Recreation allocations must be used for recreational facilities and Transportation allocations must be used for roads, streets, bridges, sidewalks or bicycle paths as defined by Official Code of Georgia Annotated Section 48-8-111(a)(1). The SPLOST 2005 agreement with Gwinnett County originally funded projects in the estimated amount of \$7,829,062. This included \$5,579,062 for roads, street and bridges, \$1,000,000 for recreational facilities, \$1,000,000 for administrative facilities, and \$250,000 for parking facilities. The estimated amounts have been amended, including interest earned, to \$6,233,687 for roads, streets and bridges, \$1,000,000 for recreational facilities, \$1,000,000 for administrative facilities and \$250,000 for parking facilities for a total of \$8,367,944.

The SPLOST 2009 agreement with Gwinnett County originally funded projects in the estimated amount of \$9,637,101. Estimated project budgets include \$5,960,000 for roads, street and bridges, \$1,677,101 for recreational facilities, and \$2,000,000 for water and sewer capital improvements. The estimated amounts have been amended to \$4,627,295 for roads, streets and bridges, \$1,302,087 for recreational facilities and \$1,552,783 for water and sewer capital improvements for a total of \$7,482,165.

On August 13, 2014 the City signed the "Intergovernmental Agreement for Use and Distribution of Proceeds Generated by the 2014 Special Purpose Local Option Sales Tax Referendum". This agreement concerns the distribution of proceeds for the April 1, 2014 through March 31, 2017 Special Purpose Local Option Sales Tax ("SPLOST") for Gwinnett County. The City's estimated total is \$5,960,995, of which \$4,172,696 is allocated to recreational facilities and equipment and \$1,788,299 is allocated to transportation (roads, streets, bridges, drainage, sidewalks and related facilities and equipment).

The City has reached an agreement with the City of Rest Haven to expend their 2001 and 2005 SPLOST funds and has received \$90,874 for 2001 recreational facilities and \$546,785 for 2005 roads, streets and bridges for a total of \$637,659.

The City has reached an agreement with Hall County to expend their 2009 and 2012 SPLOST funds for roads, streets and bridges and has received \$74,372 for Hall County 2009 SPLOST and \$1,366,667 for 2012 Hall County SPLOST to date.

On January 22, 2015 the City signed the "Intergovernmental Agreement for the Use and Distribution of Proceeds from the 2015 Special Purpose Local Option Sales Tax for Capital Outlay Projects". This agreement concerns the distribution of proceeds for the July 1, 2015 through June 30, 2020 Special Purpose Local Option Sales Tax ("SPLOST") for Hall County. The City's estimated total is \$711,249 of which \$600,000 is to be allocated to sewer infrastructure and \$111,249 is allocated to roads and streets.

There were no tax revenues related to the SPLOST 2005 Gwinnett County Agreement, the SPLOST 2009 Gwinnett County Agreement, the SPLOST 2001 Rest Haven Agreement or the SPLOST 2005 Rest Haven Agreement for the year ended June 30, 2015. Tax revenues related to SPLOST 2009 and SPLOST 2012 Hall County Agreements totaled \$17,010 and \$760,000, respectively for the year ended June 30, 2015. Tax revenues related to the SPLOST 2014 Gwinnett County Agreement totaled \$1,738,201 for the year ended June 30, 2015. SPLOST revenues from all sources totaled \$2,515,211 for the year ended June 30, 2015. The following is a schedule of the activity relating to these projects for the year ending June 30, 2015:

**Gross Special Sales Tax Received and Receivable** 

\$ <u>2,515,211</u>

**Project Expenditures:** 

SPLOST - Gwinnett County - Roads, streets and bridges - 05
SPLOST - Gwinnett County - Roads, streets and bridges - 09

82,694

Total project expenditures <u>83,047</u>

Net (over) under expended for year ended June 30, 2015

\$ 2,432,164

# **NOTE 24 - JOINT VENTURE**

Under Georgia law, the City, in conjunction with other cities and counties in the 10 county metro Atlanta area, is a member of the Atlanta Regional Commission ("ARC"). The City pays no annual dues to ARC. Membership in a Regional Commission ("RC") is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34, which provides for the organizational structure of an RC in Georgia. The ARC Board membership includes each county commission chairman in the region, one mayor from each county (except Fulton County) chosen by a caucus of mayors, one mayor from the northern half and one mayor from the southern half of Fulton County elected by a caucus of mayors within northern and southern Fulton County, the mayor of the City of Atlanta, one member of the Atlanta City Council, fifteen private citizens, one from each of the 15 multijurisdictional districts of roughly equal population, elected by the 23 public officials, and one member appointed by the Board of the Georgia Department of Community Affairs. OCGA Section 50-8-39.1 provides that the member governments are liable for any debts or obligations of the ARC. Separate financial statements may be obtained from Atlanta Regional Commission, 40 Courtland St, NE, Atlanta, GA 30303 or the Northeast Georgia Regional Commission, 305 Research Drive, Athens, GA 30610.

#### **NOTE 25 - GRANTS**

In the normal course of operations, the City receives grant funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any liability for reimbursement which may arise as the result of these audits is not believed by management to have a direct and material effect on the financial statements taken as a whole.

#### NOTE 26 - MUNICIPAL COMPETITIVE TRUST AGREEMENT

The City has entered into a Municipal Competitive Trust (the "trust") agreement with the Municipal Electric Authority of Georgia ("MEAG"). The City purchases for resale, electric power from MEAG. The City is a beneficiary of the trust, and the City and MEAG may deposit monies in the trust. Monies are held by the trustee for the cities benefit on an individual participant basis, and are invested in investment securities. The City has recorded the assets in the Utilities Fund. The trust was established in 1999 to accumulate funds to be utilized by MEAG participants to mitigate the high cost of power plants and the impact of possible deregulation of the electric industry in Georgia. It is comprised of the Flexible Operating, Reserve Funded Debt, and Credit Support Operating accounts. Related earnings on investments in those accounts are retained and accounted for as part of the trust. The Flexible Operating account is unrestricted and funds may be used by the City for any purposes. Monies in the Credit Support Operating account and the Reserved Funded Debt account may be withdrawn on or after December 31, 2018 and December 31, 2025, respectively if not otherwise expended by those dates. As of June 30, 2015, amounts in the accounts include \$3,159,063 in the Flexible Operating account, \$1,183,110 in the Reserve Funded Debt account and \$1,093 in the Credit Support Operating account.

# NOTE 27 - MUNICIPAL SOLID WASTE LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

An accrual has been recorded to account for the accrual of estimated closure and post closure costs of the municipal solid waste landfill located at Peachtree Industrial Boulevard and McEver Road (The "landfill").

GASB Statement No. 18, "Accounting for Municipal Solid Waste Landfill Closure and Post closure Care Costs" establishes standards of accounting and financial reporting for municipal solid waste landfill ("MSWLF") closure and post closure care costs that are required to be incurred by federal, state or local laws and/or regulations. The landfill is subject to the closure, post closure and long-term financial assurance requirements of the United States Environmental Protection Agency ("EPA"), and the Georgia Department of Natural Resources Environmental Protection Division ("EPD"). The closure, post closure and long-term financial assurance requirements relating to the landfill can be found in the Official Code of the State of Georgia at Section 12-8-20, et al, otherwise known as the "Georgia Comprehensive Solid Waste Management Act" and the "Rules of Georgia Department of Natural Resources Environmental Protection Division Chapter 391-3-4 Solid Waste Management".

# NOTE 27 - MUNICIPAL SOLID WASTE LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS - CONTINUED

The landfill ceased accepting waste in 1986. In 1998 the landfill was capped with a minimum of two-foot thick soil cover to close the site under existing EPD rules and regulations, then grassed, and has since been routinely maintained by the City to preserve its integrity. Since February 1997, the landfill has been the subject of routine ground water and methane monitoring and reporting in conformance with EPD rules and regulations.

On July 5, 2002, the City and its engineering firm filed an "Assessment of Corrective Measures for Municipal Solid Waste Landfill" with the EPD which addressed recommended actions by the City to meet EPD requirements for the landfill as related to closure and post closure. The recommended actions included (1) reduction of leachate generation at the source that contributes to ground water contamination, (2) control or reduction of the existing ground water contamination plume, and (3) control of landfill methane gas that may contribute to ground water contamination as well as directly impact nearby structures. The recommended actions included a landfill cap, natural attenuation, reactive zones, methane control and monitoring. The City has determined that the estimated costs per the assessment are reasonable and probable in determining whether to accrue the estimated costs.

GASB 18 requires that all closure and post-closure costs be recognized by the time the landfill was closed, and further states that all accounting changes adopted to conform to the provisions of the Statement should be applied retroactively for MSWLF's that are no longer accepting wastes. It also states the adjustments resulting from a change to comply with this statement should be treated as an adjustment of prior periods. For these reasons, an adjustment to beginning retained earnings was made during the year ended June 30, 2002 to reflect the accrual of a liability in the enterprise fund in the amount of \$1,195,450. This accrual is being reviewed periodically by engineers, and additional expense of \$292,244 was recognized and accrued for the year ending June 30, 2007. The remaining liability as of June 30, 2015 totaled \$449,442.

The recognition of the liability for closure and post closure care requirements is based on 100% landfill capacity used to date as the landfill ceased accepting waste in 1986. All estimated closure and post closure care is included in this estimate, however, changes in the amounts accrued may occur due to change in requirements of and decisions made by the EPD in relation to the landfill, inflation and changes in technology.

The City is listed on the State of Georgia's Hazardous Site Inventory and, as such, is eligible for reimbursement of certain costs. Any reimbursable amounts have not been included in cost estimates due to the uncertainty of amounts to be reimbursed. The City is not under any closure and post closure financial assurance requirements per EPD rule 391-3-4-.13 due to its closing prior to October 8, 1993.

There are no assets restricted for payment of closure and post closure care costs.

# **NOTE 28 - SUBSEQUENT EVENTS**

The management of the City has evaluated subsequent events through February 26, 2016.

# **NOTE 29 - SIGNIFICANT ESTIMATES AND CONCENTRATIONS**

# Current Economic Environment

The current economic environment presents municipalities with unprecedented circumstances and challenges, which in some cases could result in declines in the volume of tax collections, other general revenues, municipal utility billings; constraints on liquidity and difficulty obtaining financing. These financial statements have been prepared using fair values and information currently available to the City, which are susceptible to change in the future based on economic conditions.

# **NOTE 30 - RESTATEMENT OF PRIOR YEAR NET POSITION**

The governmental activities beginning net position and the total beginning net position were decreased in the amount of \$4,202,835 due to restatement for the increase in pension liabilities due to implementation of GASB Statement No. 68, "Accounting and Reporting for Pensions".

# SUPPLEMENTARY INFORMATION REQUIRED BY GASB 34

# **CITY OF BUFORD RETIREMENT PLAN**

The schedule of funding progress presented below presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

# **Schedule of Funding Progress**

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) – Entry Age (b)	Unfunded (Surplus) AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
05/01/04	\$3,878,988	\$3,857,632	<b>\$( 21,356)</b>	100.55%	\$3,211,544	00.00%
05/01/05	4,038,954	3,919,072	( 119,882)	103.06%	3,386,510	00.00%
05/01/06	4,230,728	4,160,053	( 70,675)	101.70%	3,581,837	00.00%
05/01/07	4,481,312	4,422,411	( 58,901)	101.33%	4,113,304	00.00%
05/01/08	4,756,582	4,888,293	131,711	97.31%	4,583,970	02.87%
05/01/09	3,330,796	6,181,956	2,851,160	53.88%	4,563,060	62.48%
01/01/10	4,326,615	6,665,538	2,338,923	64.91%	4,818,975	48.54%
01/01/11	4,746,044	7,173,312	2,427,268	66.16%	4,889,678	49.64%
01/01/12	5,257,336	7,693,665	2,436,329	68.33%	5,342,698	45.60%
01/01/13	5,890,062	8,617,483	2,727,421	68.35%	5,236,165	52.09%
01/01/14	6,572,276	9,423,951	2,851,675	69.74%	5,104,546	55.87%
01/01/15	7,364,762	9,990,565	2,625,803	73.72%	5,393,065	48.69%

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of January 1, 2015.

<u>Total Pension Liability:</u>	2015
Service cost Interest Differences between expected and actual experience Changes of assumptions Changes of benefit terms Benefit payments, including refunds of employee contributions	\$ 229,426 814,082 74,088 23,680 - ( <u>490,971</u> )
Net change in total pension liability	650,305
Total pension liability - beginning	10,749,770
Total pension liability - ending	\$ <u>11,400,075</u>
Plan Fiduciary Net Position:  Contributions - employer	\$ 740,510
Contributions - employee  Contributions - employee  Net investment income  Benefit payments, including refunds of employee contributions  Administrative expense  Other	770,232 ( 490,971) ( 12,688)
Net change in fiduciary net position	1,007,083
Plan fiduciary net position - beginning	6,691,621
Plan fiduciary net position - ending (b)	\$ <u>7,698,704</u>
Net position liability - ending (a)-(b)	\$ <u>3,701,371</u>
Plan's fiduciary net position as a percentage of the total pension liability	67.53%
Covered-employee payroll	\$ 5,393,065
Net pension liability as a percentage of covered-employee payroll	68.63%

# **Notes to the Schedule:**

The Schedule will present 10 years of information once it is accumulated.

CITY OF BUFORD, GEORGIA
REQUIRED SUPPLEMENTARY INFORMATION
CITY OF BUFORD RETIREMENT PLAN
SCHEDULE OF CITY CONTRIBUTIONS - GASB 68
FOR THE FISCAL YEAR ENDED JUNE 30, 2015

		2015
Actuarially determined contribution Contributions in relation to the actuarially determined contributions	\$	- -
Contribution deficiency (excess)	<b>\$</b> <sub>=</sub>	
Covered employee payroll	\$	-
Contributions as a percentage of covered employee payroll		-

# **Notes to the Schedule:**

<sup>\*2015</sup> information will be determined after fiscal year end and will be included in the 2016 valuation report.

### **CITY OF BUFORD POSTEMPLOYMENT BENEFIT PLAN**

The schedule of funding progress presented below presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. The AAL and NOO are based on a pay-as-you-go plan.

### **Schedule of Funding Progress**

Actuarial Valuation Date	Actuarial Value of Plan Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded Actuarial Accrued Liability (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll (b)-(a)/(c)
03/01/08	\$ -	\$ 3,993,207	\$ 3,993,207	0%	\$4,668,009	85.54%
01/01/12	-	8,711,905	8,711,905	0%	5,250,809	165.92%
01/01/15	-	8,514,342	8,514,342	0%	5,305,428	160.48%

### **CITY OF BUFORD POSTEMPLOYMENT BENEFIT PLAN**

The City's schedule of employer contributions compares actual contributions to the Annual OPEB Cost, showing the annual OPEB cost, the actual contributions made by the City and the percentage of annual OPEB cost contributed to the Plan, is as follows:

Fiscal Year <u>Ending</u>	Annual OPEB Cost	Actual Contributions	Percentage Contributed
06/30/10	\$ 411,601	\$ 345,024	19.75%
06/30/11	402,395	113,521	28.21%
06/30/12	919,428	140,326	<b>15.26%</b>
06/30/13	907,061	144,115	15.89%
06/30/14	865,521	151,939	17.55%
06/30/15	889,809	228,963	25.73%

### **CITY OF BUFORD POSTEMPLOYMENT BENEFIT PLAN**

The Net OPEB obligation measures the accumulated differences between the annual OPEB cost and the actual contributions between the annual contributions in relation to the ARC.

### **Net OPEB Obligation (NOO)**

Annual Required Contribution (a)	Interest on Existing NOO (b)	Ad	ARC justment (c)	Annual OPEB Cost (a+b+c) (d)	Actual Contribution Amount <u>(e)</u>	Net Increase In NOO (d-e) (f)	NOO as of 06/30/13 (g)
\$ 420,024	\$ -	\$	-	\$ 420,024	\$ 75,000	\$ 345,024	\$ 345,024
420,024	13,801	(	22,224)	411,601	81,310	330,291	675,315
420,024	27,013	(	44,642)	402,395	113,521	288,874	964,189
946,388	38,568	(	65,528)	919,428	140,326	779,102	1,743,291
946,388	69,732	(	109,059)	907,061	144,115	762,946	2,506,237
946,388	100,249	(	181,116)	865,521	151,939	713,582	3,219,819

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of January 1, 2012.

### COMBINING FINANCIAL STATEMENTS NON-MAJOR GOVERNMENTAL FUNDS

Nonmajor Governmental Funds are funds in which total fund assets, liabilities, revenues or expenditures are less than 10% of total governmental funds, and total fund assets, liabilities, revenues or expenditures are less than 5% of total governmental and business-type funds. These funds are made up of funds used to account for resources, which are required legally or by sound financial management to be accounted for in a fund other than the General Fund.

### **SPECIAL REVENUE FUND**

The Special Revenue Funds are used by the City to account for the accumulation and disbursement of restricted resources. The following is a description of the City's Special Revenue Fund:

<u>Hotel/Motel Tax Fund</u> - used to account for receipt and allocation of the City's hotel/motel tax. Use of this tax is limited by law to promotion of tourism. The City hotel/motel tax rate for its three hotels was 7% during the fiscal year ending June 30, 2015.

### **DEBT SERVICE FUNDS**

The Debt Service Funds account for the accumulation of resources for, and the payment of governmental long term debt principal, interest, and fiscal charges. The governmental long-term debt serviced by the Debt Service Funds consist of the 2010 General Obligation Bonds and the 2015 General Obligation Bonds.

### **CAPITAL PROJECTS FUNDS**

The Capital Projects Funds account for all resources used for the acquisition and/or construction of major capital facilities by the City, except those financed by the General and Proprietary Funds. The following is a description of the City's non-major Capital Projects Funds.

<u>Gwinnett County 2005 SPLOST Fund</u> - used to account for the construction and financing of projects funded by the City of Buford 2005 SPLOST.

<u>Gwinnett County 2009 SPLOST Fund</u> - used to account for the construction and financing of projects funded by the City of Buford 2009 SPLOST.

<u>Gwinnett County 2014 SPLOST Fund</u> - used to account for the construction and financing of projects funded by the City of Buford 2014 SPLOST.

<u>Hall County 2009 SPLOST Fund</u> - used to account for the construction and financing of projects funded by the Hall County 2009 SPLOST.

<u>Hall County 2012 SPLOST Fund</u> - used to account for the construction and financing of projects funded by the Hall County 2012 SPLOST.

<u>Rest Haven 2001 SPLOST Fund</u> - used to account for the construction and financing of projects funded by the City of Rest Haven 2001 SPLOST.

<u>Rest Haven 2005 SPLOST Fund</u> - used to account for the construction and financing of projects funded by the City of Rest Haven 2005 SPLOST.

### CITY OF BUFORD, GEORGIA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS AS OF JUNE 30, 2015

		SPECIAL REVENUE FUND		DEBT SERVICE FUNDS		CAPITAL PROJECT FUNDS		TOTAL ON-MAJOR ERNMENTAL FUNDS
ASSETS								
Cash and cash equivalents	\$	564,989	\$	2,843,470	\$	9,259,638	\$	12,668,097
Sales and excise tax receivable		69,290		-				69,290
Due from other governments	-					279,107	-	<u> 279,107</u>
Total assets	<b>\$</b> =	634,279	\$	2,843,470	\$	9,538,745	<b>\$</b> .	13,016,494
LIABILITIES AND FUND BALANCES								
LIABILITIES								
Accounts payable	\$	33,280	\$	-	\$	-	\$	33,280
Due to other funds	_	587,079	_		_			587,079
Total liabilities	-	620,359	_	<del>-</del>	_	<u>-</u>		620,359
FUND BALANCES								
Restricted for:								
Tourism, conventions and trade sh	ows	13,920		-		-		13,920
Debt Service		-		2,843,470		-		2,843,470
SPLOST construction projects	-			<del>-</del>		9,538,745		9,538,745
Total fund balances	-	13,920	-	2,843,470	•	9,538,745	-	12,396,135
Total liabilities and fund balances	<b>\$</b> _	634,279	\$	2,843,470	\$	9,538,745	\$	13,016,494

### CITY OF BUFORD, GEORGIA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDING JUNE 30, 2015

	SPECIAL REVENUE FUND	DEBT SERVICE FUND	CAPITAL PROJECTS FUNDS	TOTAL NON-MAJOR GOVERNMENTAL FUNDS	
REVENUES					
Sales and excise taxes	\$ 231,140	\$ -	\$ -	\$ 231,140	
Intergovernmental revenue	-	-	2,515,211	2,515,211	
Investment income	<u>490</u>		9,183	<u>9,673</u>	
Total revenues	231,630	<del>-</del>	<u>2,524,394</u>	<u>2,756,024</u>	
EXPENDITURES					
Current operating:					
Public services:					
Culture and recreation	65,679	-	-	65,679	
Capital outlay	-	-	83,047	83,047	
Debt service:					
Costs of issuance	-	372,145	-	372,145	
Principal retirement	-	500,000	-	500,000	
Interest and fiscal agent fees		<u>249,524</u>	<del>-</del>	<u>249,524</u>	
Total expenditures	<u>65,679</u>	1,121,669	83,047	<u>1,270,395</u>	
Excess (deficiency) of revenues over					
(under) expenditures	<u>165,951</u>	( <u>1,121,669</u> )	2,441,347	1,485,629	
OTHER FINANCING SOURCES (USES)					
Transfers in	_	3,519,540	_	3,519,540	
Transfers out	( <u>165,951</u> )	-	_	( <u>165,951</u> )	
	( <u></u> )			\ <u></u> ,	
Total other financing sources (uses)	( <u>165,951</u> )	<u>3,519,540</u>	<del>_</del>	<u>3,353,589</u>	
Change in fund balances	-	2,397,871	2,441,347	4,839,218	
Fund balances - beginning	13,920	445,599	7,097,398	7,556,917	
Fund balances - ending	\$ <u>13,920</u>	\$ <u>2,843,470</u>	\$ <u>9,538,745</u>	\$ <u>12,396,135</u>	

	NON-MAJOR DEBT SERVICE FUNDS					
	2010 GOB Debt Service Fund	2015 GOB Debt Service Fund	Total Nonmajor Debt Service Funds			
ASSETS Cash and cash equivalents	\$ <u>445,599</u>	\$ <u>2,397,871</u>	\$ <u>2,843,470</u>			
Total assets	\$ <u>445,599</u>	\$ <u>2,397,871</u>	\$ <u>2,843,470</u>			
FUND BALANCES						
Restricted for: Debt Service	\$ <u>445,599</u>	\$ <u>2,397,871</u>	\$ <u>2,843,470</u>			
Total net position	\$ <u>445,599</u>	\$ <u>2,397,871</u>	\$ <u>2,843,470</u>			

NON-MAJOR DEBT SERVICE FUNDS							
	2010 GOB Debt Service Fund	2015 GOB Debt Service Fund	Total Nonmajor Debt Service Funds				
REVENUES							
Investment income	\$ <del>-</del>	\$ <u>-</u>	\$ <del>-</del>				
Total revenues							
EXPENDITURES							
Underwriters discounts and expenses	-	204,043	204,043				
Issuance costs	-	168,102	168,102				
Debt service:							
Principal retirement	500,000	-	500,000				
Interest and fiscal agent fees	<u>249,524</u>	<del>-</del>	<u>249,524</u>				
Total expenditures	<u>749,524</u>	<u>372,145</u>	1,121,669				
Excess (deficiency) of revenues over(under) expenditures	( <u>749,524</u> )	( <u>372,145</u> )	( <u>1,121,669</u> )				
OTHER FINANCING SOURCES (USES)							
Transfer from General Fund	749,524	_	749,524				
Transfer from Capital Improvement Fund		2,770,016	2,770,016				
Net other financing sources (uses)	749,524	2,770,016	3,519,540				
Change in fund balance	-	2,397,871	2,397,871				
Fund balance at beginning of year	445,599	<del>-</del>	445,599				
Fund balance at end of year	\$ <u>445,599</u>	\$ <u>2,397,871</u>	\$ <u>2,843,470</u>				

	NON-MAJOR CAPITAL PROJECTS FUNDS								
	GWINNETT COUNTY 2005 SPLOST	GWINNETT COUNTY 2009 SPLOST	GWINNETT COUNTY 2014 SPLOST	HALL COUNTY 2009 SPLOST	HALL COUNTY 2012 SPLOST	REST HAVEN 2001 SPLOST			
Assets Cash and cash equivalents Due from other governments	\$ <u>-</u>	\$ 4,658,194 	\$ 2,011,355 149,477	\$ 88,569 2,963	\$ 1,914,838 <u>126,667</u>	\$ 19,640			
Total assets	\$ <u>-</u>	\$ <u>4,658,194</u>	\$ <u>2,160,832</u>	\$ <u>91,532</u>	\$ <u>2,041,505</u>	\$ <u>19,640</u>			
Liabilities Accounts payable Total liabilities	\$ <u>-</u>	\$	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>			
Fund balances Restricted:									
Capital projects	<del>-</del>	4,658,194	2,160,832	91,532	2,041,505				
Total fund balances  Total liabilities and		<u>4,658,194</u>	2,160,832	91,532	<u>2,041,505</u>	<u>19,640</u>			
fund balances	\$ <u>-</u>	\$ <u>4,658,194</u>	\$ <u>2,160,832</u>	\$ <u>91,532</u>	\$ <u>2,041,505</u>	\$ <u>19,640</u>			

		TOTAL
		NONMAJOR
R	_	CAPITAL
	2005	PROJECTS
	SPLOST	FUNDS
\$	567,042	\$ 9,259,638
		279,107
		\$ <u>9,538,745</u>
. =		'
<b>\$</b> _		\$ <u> </u>
-	<u> </u>	<del>-</del>
	567,042	9,538,745
_	567,042	9,538,745
¢	E67 042	\$ <u>9,538,745</u>
₽_	307,042	ਕ <u>ਤ,ਤਤਰ,/4ਤ</u>

	NON-MAJOR CAPITAL PROJECTS FUNDS							
	GWINNETT COUNTY 2005 SPLOST	GWINNETT COUNTY 2009 SPLOST	GWINNETT COUNTY 2014 SPLOST	HALL COUNTY 2009 SPLOST	HALL COUNTY 2012 SPLOST	REST HAVEN 2001 SPLOST		
Revenues Intergovernmental revenue Investment income	\$ <u> </u>	\$ - <u>5,656</u>	\$ 1,738,201 1,068	\$ 17,010 <u>81</u>	\$ 760,000 <u>1,792</u>	\$ - <u>19</u>		
Total revenues	<del>-</del>	<u>5,656</u>	1,739,269	<u>17,091</u>	761,792	19		
Expenditures Capital outlay	353	82,694						
Total expenditures	353	82,694						
Changes in fund balances	( 353)	77,038)	1,739,269	17,091	761,792	19		
Fund balances-beginning	353	4,735,232	421,563	74,441	1,279,713	19,621		
Fund balances-ending	\$ <u> </u>	\$ <u>4,658,194</u>	\$ <u>2,160,832</u>	\$ <u>91,532</u>	\$ <u>2,041,505</u>	\$ <u>19,640</u>		

	EST HAVEN 2005 SPLOST	TOTAL NONMAJOR CAPITAL PROJECTS FUNDS
\$ _	- 567	\$ 2,515,211 <u>9,183</u>
	567	2,524,394
_	_	83,047
_		83,047
	567	2,441,347
_	566,475	7,097,398
\$_	567,042	\$ <u>9,538,745</u>

## CITY OF BUFORD, GEORGIA HOTEL/MOTEL TAX FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2015

	Original Budget	Final Budget	Actual	Variance with Final budget Over (Under)
REVENUES				
Taxes - sales and excise Investment income	\$ 210,000 300	\$ 210,000 300	\$ 231,140 490	\$ 21,140 190
Total revenues	210,300	210,300	<u>231,630</u>	21,330
EXPENDITURES				
Current operating:				
Public services:				
Culture and recreation	50,000	<u>65,679</u>	65,679	<del>-</del>
Total expenditures	50,000	<u>65,679</u>	65,679	<del>-</del>
Excess (deficiency) of revenues over (under) expenditures	160,300	<u> 144,621</u>	165,951	21,330
OTHER FINANCING SOURCES (USES) Transfers out	<del>-</del>	( <u>165,951</u> )	( <u>165,951</u> )	<u>-</u>
Net other financing sources (uses)	<del>-</del>	( <u>165,951</u> )	( <u>165,951</u> )	<del>-</del>
Change in fund balance	160,300	( 21,330)	-	21,330
Fund balance at beginning of year	13,920	13,920	13,920	
Fund balance at end of year	\$ <u>174,220</u>	\$( <u>7,410</u> )	\$ <u>13,920</u>	\$ <u>21,330</u>

## CITY OF BUFORD, GEORGIA 2010 GENERAL OBLIGATION BOND FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2015

	Original Budget	Final Budget	Actual	Variance with Final budget Over (Under)
REVENUES	\$ <u> </u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u> </u>
Total revenues	<del>-</del>			
EXPENDITURES Debt service:				
Principal retirement	500,000	500,000	500,000	-
Interest and fiscal agent fees	<u>249,524</u>	<u>249,524</u>	<u>249,524</u>	
Total expenditures	749,524	<u>749,524</u>	749,524	<del>-</del>
Excess (deficiency) of revenues over (under) expenditures	(749,524)	( <u>749,524</u> )	( <u>749,524</u> )	
OTHER FINANCING SOURCES (USES) Transfers in	749,524	<u>749,524</u>	<u>749,524</u>	
Net other financing sources (uses)	749,524	749524	749,524	<del>-</del>
Change in fund balance	-	-	-	-
Fund balance at beginning of year	445,599	445,599	445,599	
Fund balance at end of year	\$ <u>445,599</u>	\$ <u>445,599</u>	\$ <u>445,599</u>	\$ <u> </u>

## CITY OF BUFORD, GEORGIA 2015 GENERAL OBLIGATION BOND FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2015

	Original Budget	Final Budget	Actual	Variance with Final budget Over (Under)
REVENUES				
Investment income	\$ <del>-</del>	\$ <del>-</del>	\$ <u>-</u>	\$ <del>-</del>
Total revenues		<u>-</u>		
EXPENDITURES				
Underwriters discounts and expenses	204,043	204,043	204,043	-
Issuance costs	<u> 176,742</u>	176,742	<u>168,102</u>	<u>8,640</u>
Total expenditures	380,785	<u>380,785</u>	372,145	8,640
Excess (deficiency) of revenues over (under) expenditures	( <u>380,785</u> )	( <u>380,785</u> )	( <u>372,145</u> )	8,640
OTHER FINANCING SOURCES (USES) Transfer from 2015 GOB Capital				
Improvement Fund	<u>2,770,016</u>	<u>2,770,016</u>	2,770,016	
Net other financing sources (uses)	2,770,016	2,770,016	2,770,016	
Change in fund balance	2,389,231	2,389,231	2,397,871	8,640
Fund balance at beginning of year	<del>-</del>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balance at end of year	\$ <u>2,389,231</u>	\$ <u>2,389,231</u>	\$ <u>2,397,871</u>	\$ <u>8,640</u>

## CITY OF BUFORD, GEORGIA GWINNETT COUNTY 2005 SPLOST FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2015

	Original Budget	Final Budget	Actual	Variance with Final budget Over (Under)
REVENUES				
Intergovernmental revenue Investment income	\$ - 	\$ - 	\$ - 	\$ - 
Total revenues		<del>-</del>		<del>_</del>
EXPENDITURES				
Capital outlay	<del>-</del>	<u>-</u> _	<u>353</u>	( <u>353</u> )
Total expenditures	<del>-</del>		<u>353</u>	( <u>353</u> )
Change in fund balance	-	-	( 353)	( 353)
Fund balance at beginning of year	<u>353</u>	<u>353</u>	<u>353</u>	<del>-</del>
Fund balance at end of year	\$ <u>353</u>	\$ <u>353</u>	\$ <u> </u>	\$( <u>353</u> )

## CITY OF BUFORD, GEORGIA GWINNETT COUNTY 2009 SPLOST FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2015

				Variance with Final budget
	Original	Final	_	Over
DEVENUES	<u>Budget</u>	<u>Budget</u>	Actual	<u>(Under)</u>
REVENUES	¢ 1 500 000	¢ 1 500 000	<b>*</b>	¢/ 1 F00 000\
Intergovernmental revenue Investment income	\$ 1,500,000	\$ 1,500,000	\$ -	\$( 1,500,000)
investment income	<u>4,000</u>	<u>4,000</u>	<u> 5,656</u>	1,656
Total revenues	<u>1,504,000</u>	1,504,000	<u>5,656</u>	( <u>1,498,344</u> )
EXPENDITURES				
Capital outlay	2,958,000	82,694	82,694	-
,	<del></del> _			
Total expenditures	2,958,000	<u>82,694</u>	<u>82,694</u>	
Change in fund balance	( 1,454,000)	1,421,306	( 77,038)	( 1,498,344)
Fund balance at beginning of year	4,735,232	4,735,232	4,735,232	<u>-</u>
Fund balance at end of year	\$ <u>3,281,232</u>	\$ <u>6,156,538</u>	\$ <u>4,658,194</u>	\$( <u>1,498,344</u> )

## CITY OF BUFORD, GEORGIA GWINNETT COUNTY 2014 SPLOST FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2015

	Original	Final Pudgot	Actual	Variance with Final budget Over
REVENUES	<u>Budget</u>	<u>Budget</u>	<u>Actual</u>	<u>(Under)</u>
Intergovernmental revenue Investment income	\$ 1,620,000 -	\$ 1,620,000 -	\$ 1,738,201 1,068	\$ 118,201 1,068
Total revenues	1,620,000	1,620,000	1,739,269	119,269
EXPENDITURES Capital outlay		<del>-</del>		
Total expenditures				
Change in fund balance	1,620,000	1,620,000	1,739,269	119,269
Fund balance at beginning of year	421,563	421,563	421,563	
Fund balance at end of year	\$ <u>2,041,563</u>	\$ <u>2,041,563</u>	\$ <u>2,160,832</u>	\$ <u>119,269</u>

## CITY OF BUFORD, GEORGIA HALL COUNTY 2009 SPLOST FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2015

	Original Budget	Final Budget	Actual	Variance with Final budget Over (Under)
REVENUES				
Intergovernmental revenue Investment income	\$ 15,000 50	\$ 15,000 50	\$ 17,010 <u>81</u>	\$ 2,010 31
Total revenues	<u>15,050</u>	<u>15,050</u>	<u>17,091</u>	<u>2,041</u>
EXPENDITURES Capital outlay	<del>-</del>	<del>-</del>		<del>-</del>
Total expenditures	<del>-</del>		<del>-</del>	<del>-</del>
Change in fund balance	15,050	15,050	17,091	2,041
Fund balance at beginning of year	74,441	74,441	74,441	<del>-</del>
Fund balance at end of year	\$ <u>89,491</u>	\$ <u>89,491</u>	\$ <u>91,532</u>	\$ <u>2,041</u>

## CITY OF BUFORD, GEORGIA HALL COUNTY 2012 SPLOST FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2015

DEVENUES	Original Budget	Final Budget	Actual	Variance with Final budget Over (Under)
REVENUES Intergovernmental revenue	\$ 760,000	\$ 760,000	\$ 760,000	\$ -
Investment income	\$ 700,000 50	\$ 700,000 50	1,792	1,742
211Vestilient meome			1,7 52	<u> </u>
Total revenues	760,050	<u>760,050</u>	761,792	1,742
	-	-		
EXPENDITURES				
Capital outlay	<del>-</del>		<u>-</u>	<u>-</u>
Total expenditures	_	_	_	_
Total expenditures				
Change in fund balance	760,050	760,050	761,792	1,742
Fund balance at beginning of year	<u>1,279,713</u>	<u>1,279,713</u>	<u>1,279,713</u>	<del>-</del>
Fund balance at end of year	\$ <u>2,039,763</u>	\$ <u>2,039,763</u>	\$ <u>2,041,505</u>	\$ 1,742
•	· — <del>· — -</del>	· _ ·	· <del></del>	· — · —

## CITY OF BUFORD, GEORGIA REST HAVEN 2001 SPLOST FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2015

	Original <u>Budget</u>	Final Budget	Actual	Variance with Final budget Over (Under)
REVENUES				-
Intergovernmental revenue	\$ -	\$ -	\$ -	\$ -
Investment income	<u> </u>	<u> </u>	<u> </u>	4
Total revenues	<u> 15</u>	<u>15</u>	<u>19</u>	4
EXPENDITURES Capital outlay		<del>-</del>		
Total expenditures	<del>-</del>	<u>-</u>		<del>-</del>
Change in fund balance	15	15	19	4
Fund balance at beginning of year	<u>19,621</u>	19,621	<u>19,621</u>	
Fund balance at end of year	\$ <u>19,636</u>	\$ <u>19,636</u>	\$ <u>19,640</u>	\$ <u>4</u>

## CITY OF BUFORD, GEORGIA REST HAVEN 2005 SPLOST FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2015

	Original <u>Budget</u>	Final Budget	Actual	Variance with Final budget Over (Under)
REVENUES				
Intergovernmental revenue	<b>\$</b> -	\$ -	<b>\$</b> -	\$ -
Investment income	<u>400</u>	<u>400</u>	<u> 567</u>	<u> </u>
Total revenues	400	400	<u>567</u>	<u> </u>
EXPENDITURES Capital outlay		<del>-</del>		
Total expenditures	<del>-</del>	<u>-</u>		
Change in fund balance	400	400	567	167
Fund balance at beginning of year	<u>566,475</u>	<u>566,475</u>	<u>566,475</u>	
Fund balance at end of year	\$ <u>566,875</u>	\$ <u>566,875</u>	\$ <u>567,042</u>	\$ <u>167</u>

# CITY OF BUFORD, GEORGIA AGENCY FUNDS BUFORD BOARD OF EDUCATION SPLOST FUNDS STATEMENT OF CHANGES IN ASSETS AND LIABILITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2015

	Balance <u>July 1, 2014</u>	Additions	<u>Deletions</u>	Balance June 30, 2015
SPLOST IV:				
Assets - cash and cash equivalents	\$ <u>9,951,298</u>	\$ <u>71,789</u>	\$( <u>8,744,643</u> )	\$ <u>1,278,444</u>
Liabilities - due to others	\$ <u>9,951,298</u>	\$ <u>71,789</u>	\$( <u>8,744,643</u> )	\$ <u>1,278,444</u>

# REPORTS AND SCHEDULES REQUIRED BY GOVERNMENT AUDITING STANDARDS AND THE SINGLE AUDIT ACT

### **WILCOX & BIVINGS, P.C.**

CERTIFIED PUBLIC ACCOUNTANTS
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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Members of the Board of Commissioners City of Buford, Georgia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Buford, Georgia, as of and for the fiscal year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the City of Buford, Georgia's basic financial statements and have issued our report thereon dated February 26, 2016. Our report includes a reference to other auditors who audited the financial statements of the City of Buford Board of Education, as described in our report on the City of Buford, Georgia's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported separately by those auditors.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Buford, Georgia's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Buford, Georgia's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Buford, Georgia's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Buford, Georgia's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

To the Honorable Members of the Board of Commissioners City of Buford, Georgia

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing* Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wilcox & Bivings, P.C.

Suwanee, Georgia February 26, 2016

### **WILCOX & BIVINGS, P.C.**

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

To the Honorable Members of the Board of Commissioners City of Buford, Georgia

### Report on Compliance for Each Major Federal Program

We have audited the City of Buford, Georgia's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the City of Buford, Georgia's major federal programs for the year ended June 30, 2015. The City of Buford, Georgia's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

### **Management's Responsibility**

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the City of Buford, Georgia's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133 *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Buford, Georgia's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City of Buford, Georgia's compliance with those requirements.

### **Opinion on Each Major Federal Program**

In our opinion, the City of Buford, Georgia complied, in all materials respects, with the types of compliance requirements referred to above that could have a direct and material affect on each of its major federal programs for the year ended June 30, 2015.

To the Honorable Members of the Board of Commissioners City of Buford, Georgia

### **Report on Internal Control over Compliance**

Management of the City of Buford, Georgia is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Buford, Georgia's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Buford, Georgia's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance; such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected, on a timely basis. A significant deficiency in internal control of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness over internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Purpose of this Report**

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control and compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Wilcox & Bivings, P.C.

Suwanee, Georgia February 26, 2016

Federal Grantor/Program or Cluster Title/Pass-through Grantor	Federal CFDA Number	Pass-through Entity Identifying Number	Federal Expenditures
U.S. Department of Housing and Urban Development:			
Office of Community Planning and Development:			
Community Development Block Grants/Gwinnett County	14.218		<u>1,144,000</u>
Total U.S. Department of Housing and Urban Development			<u>1,144,000</u>
Total Expenditures of Federal Awards			\$ <u>1,144.000</u>

### **NOTE A - BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal awards activity of the City of Buford, Georgia under programs of the federal government for the year ended June 30, 2015. The information in the Schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in, the preparation of, the basic financial statements. In addition, because the Schedule presents only a selected portion of the operations of the City of Buford, Georgia, it is not intended to and does not represent the financial position, changes in net position, or cash flows of the City of Buford, Georgia.

### **NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in OMB Circular A-87, Cost Principles of State, Local, and Indian Tribal Governments, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Pass-through entity numbers are presented where available.

### **SECTION I-SUMMARY OF AUDITORS' RESULTS**

### **FINANCIAL STATEMENTS**

### **Type of Auditors' Report Issued:**

Unmodified.

### **Internal Control Over Financial Reporting:**

- No material weaknesses identified.
- \* No significant deficiencies identified.
- ❖ No noncompliance material to financial statements noted.

### **FEDERAL AWARDS**

### Types of Auditors' Report Issued on Compliance for Major Programs:

Unmodified.

### **Internal Control Over Major Programs:**

- \* No material weaknesses identified.
- No significant deficiencies identified.
- No audit findings disclosed that are required to be reported in accordance with Section 510(a) of OMB Circular A-133.

### **Identification of Major Programs:**

- CFDA #14.218 United States Department of Housing and Urban Development/Office of Community Planning and Development/Community Block Grants/Entitlement Grants/Gwinnett County.
- ❖ The threshold for distinguishing Types A and B programs was \$300,000.
- **❖** The City of Buford, Georgia did not qualify as a low-risk auditee.

### **SECTION II - FINANCIAL STATEMENT FINDINGS**

❖ None

### SECTION III I FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

❖ None

### CITY OF BUFORD, GEORGIA SCHEDULE OF PRIOR YEAR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2015

### Findings - Financial Statement Audit @ June 30, 2014:

❖ None.

Findings and Questioned Costs - Major Federal Awards Programs Audit @ June 30, 2014:

❖ None.

### CITY OF BUFORD, GEORGIA 2300 BUFORD HIGHWAY BUFORD, GEORGIA 30518 770-945-6761

### CORRECTIVE ACTION PLAN FOR THE YEAR ENDED JUNE 30, 2015

 $\Leftrightarrow$  As there were no findings for the year ended June 30, 2015, there are no corrective actions.

### SCHEDULE REQUIRED BY THE STATE OF GEORGIA

PROJECT DESCRIPTION:	AMOUNT CURRENTLY ESTIMATED FOR EACH PROJECT	AMOUNT EXPENDED IN PRIOR YEARS	ESTIMATED AMOUNT EXPENDED IN CURRENT YEAR	PERCENTAGE OF COMPLETION OF EACH PROJECT
Rest Haven-Recreational facilities-01	\$ 90,874	\$ 71,279	\$ -	78.44%
Gwinnett County-Roads, streets, bridges-05		6,233,687	353	100.00%
Gwinnett County-Recreational facilities-05	1,000,000	1,000,000	-	100.00%
Gwinnett County-Administrative facilities-0	5 1,000,000	1,000,000	-	100.00%
Gwinnett County-Parking facilities-05	250,000	250,000	-	100.00%
Rest Haven-Roads, streets, bridges-05	546,785	-	-	00.00%
Hall County-Roads, streets, bridges-09	74,372	-	-	00.00%
Hall County-Roads, streets, bridges-12	1,366,667	87,759	-	06.42%
Gwinnett County-Roads, streets, bridges-09	4,627,295	1,687,261	82,694	38.25%
Gwinnett County-Recreational facilities-09	1,302,087	1,200,000	-	92.16%
Gwinnett County-Water & Sewer-09	1,552,783	-	-	00.00%
Gwinnett County-Recreational facilities-14	4,172,696	-	-	00.00%
Gwinnett County-Transportation-14	1,788,299	<del>-</del>		00.00%
Totals	\$ <u>24,005,898</u>	\$ <u>11,529,986</u>	\$ <u>83,047</u>	

### Amounts estimated for each project are as follows:

	AMOUNT ORIGINALLY ESTIMATED FOR EACH PROJECT	ADDITIONS (DELETIONS) TO PROJECT BUDGET	AMOUNT CURRENTLY ESTIMATED FOR EACH PROJECT
Rest Haven-Recreational facilities-01	\$ -	\$ 90,874	\$ 90,874
Gwinnett County-Roads, streets, bridges-05	5,579,062	654,978	6,234,040
Gwinnett County-Recreational facilities-05	1,000,000	-	1,000,000
Gwinnett County-Administrative facilities-05	1,000,000	-	1,000,000
Gwinnett County-Parking facilities-05	250,000	-	250,000
Rest Haven-Roads, streets, bridges-05	296,785	250,000	546,785
Hall County-Roads, streets, bridges-09	25,732	48,640	74,372
Hall County-Roads, streets, bridges-12	606,667	760,000	1,366,667
Gwinnett County-Roads, streets, bridges-09	5,960,000	( 1,332,705)	4,627,295
Gwinnett County-Recreational facilities-09	1,677,101	( 375,014)	1,302,087
Gwinnett County-Water & Sewer-09	2,000,000	( 447,217)	1,552,783
<b>Gwinnett County-Recreational facilities and equipment-14</b>	4,172,696	•	4,172,696
Gwinnett County-Tranportation-14	1,788,299	<u>-</u>	1,788,299
Totals	\$ <u>24,356,342</u>	\$( <u>350,444</u> )	\$ <u>24,005,898</u>