# City of Donalsonville, Georgia

Financial Statements

For the Year Ended May 31, 2018

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## INTRODUCTORY SECTION

#### CITY OF DONALSONVILLE, GEORGIA List of Elected and Appointed Officials May 31, 2018

#### **Elected Officials**

Mayor
Council Member – District I, Post 1

Council Member – District I, Post 2

Council Member – District I, Post 3

Council Member – District II, Post 3

Council Member – District II, Post 4

Council Member – District II, Post 5

Council Member – District II, Post 6

Dan Ponder

Mitzy Moye

Travis Brooks

Ed Bond

Flossie Smith

Mitchell Blanks

Lindsay C. Register, Sr.

#### **Appointed Officials**

City Manager
Attorney
Billy Grantham
Municipal Court Judge
Clerk
Police Chief
Voodrow Blue, Jr
Fire Chief
City Superintendent
Donald Gambrell

## FINANCIAL SECTION

# Perry L. Henry, LLC

**Certified Public Accountant and Consultant** 

Perry L. Henry, CPA, CGFM, CFS

American Institue of Certified Pubilic Accountants

726 East Shotwell Street, P.O. Box 1422 Bainbridge, GA 39818 \* Phone 229-246-0550 \* Fax 229-246-7908

#### INDEPENDENT AUDITORS' REPORT

Honorable Mayor and Members of the City Council City of Donalsonville, Georgia

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the City of Donalsonville, Georgia as of and for the fiscal year ended May 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the presentation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluation of the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, the aggregate remaining fund information and the Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual for the Major General fund presented on page 14 of the City of Donalsonville, Georgia, as of May 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pages 3-8 and the Pension Plan on pages 43-45 be presented to supplement the basic statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Donalsonville, Georgia, Georgia's basic financial statements. The combining and individual nonmajor fund financial statements, schedules and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedules of expenditures of special purpose local option sales tax proceeds are presented for purposes of additional analysis as required by the Official Code of Georgia 48-8-21, and is also not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules as listed in the table of contents, and the schedule of expenditures of special purpose local option sales tax proceeds are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such

information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules, as listed in the table of contents, and the schedule of expenditures of special purpose local option sales tax proceeds, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 8, 2019, on our consideration of the City of Donalsonville, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part on an audit performed in accordance with *Government Auditing Standards* in considering the City of Donalsonville, Georgia's internal control over financial reporting and compliance.

Perry L. Henry, LLC

Perry L. Henry, LLC Bainbridge, Georgia February 13, 2019

#### **Management's Discussion and Analysis**

As management of the City of Donalsonville, Georgia, we offer readers of the City of Donalsonville's financial statements this narrative overview and analysis of the financial activities of the City of Donalsonville for the fiscal year ended May 31, 2018.

#### **Financial Highlights**

- The assets of the City of Donalsonville exceeded its liabilities at the close of the most recent fiscal year by \$13,850,227. Of this amount, (\$2,672,641) may be used to meet the government's ongoing obligations to citizens and creditors. This is a decrease of \$5,578,128 from the prior year. This is largely due to some notes payables being refinanced with the Downtown Development Authority that is now an intergovernmental payable.
- The City's governmental activities net position increased by \$235,989 and the business-type activities decreased by \$274,651, for a total decrease in net position of \$38,662.
- As of the close of the current fiscal year, the City's governmental fund reported ending fund balance of \$613,660, a decrease of \$894,973 in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$923,012, or 27% percent of total general fund expenditures. In the prior year, unassigned fund balance was 28% percent of total general fund expenditures.
- The City's total debt increased by \$319,552 during the current fiscal year.
- In the City's business-type activities, operating revenues decreased by \$3,316 from the prior year while operating expenses increased by \$191,854, for a total operating income decrease of \$195,170.
- The resources available for appropriation were \$228,650 less than budgeted for the general fund and our actual expenditures were \$221,922 less than budgeted.

#### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the City of Donalsonville's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the City of Donalsonville's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City of Donalsonville's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Donalsonville that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include the general fund which includes the general government, public safety, highways and streets, sanitation, economic development, and culture and recreation, as well as a Special Revenue Fund, which accounts for the Hotel/Motel Taxes and two Capital Project Funds, which account for the Special Purpose Local Option Sales Tax revenue. The business-type activities of the City include the Water and Sewer Fund, the Gas Fund, and the Solid Waste Fund.

The government-wide financial statements include not only the City itself (known as the *primary government*), but also a legally separate Downtown Development Authority for which the City is financially accountable. Financial information for this *component unit* is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 9 and 10 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, government fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City has six governmental funds. The general fund is a major fund, SPLOST V is a major Capital Project Fund, SPLOST IV is a nonmajor Capital Project Fund, the Hotel/Motel Tax Fund is a nonmajor Special Revenue Fund, SPLOST III is a nonmajor Capital Project Fund, and CHIP Grant Fund is a nonmajor Capital Project Fund.

The City adopts an annual appropriated budget for its general fund and special revenue fund. Budgetary comparison statements have been provided for the general fund and the special revenue fund to demonstrate compliance with this budget.

The basic governmental funds financial statements can be found on pages 11 through 14 of this report.

**Proprietary funds.** The City maintains one type of proprietary fund. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its Water and Sewer Fund, Gas Fund and Solid Waste Fund.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water and Sewer Fund, the Gas Fund and the Solid Waste Fund. The Water and Sewer Fund and the Gas Fund are major funds and the City has elected to treat the Solid Waste Fund as a major fund also.

The basic proprietary fund financial statements can be found on pages 15 through 18 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 19 through 42 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found on pages 43-45 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$13,850,227 at the close of the most recent fiscal year.

By far, the largest portion of the City's net position (119 percent) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

#### City of Donalsonville's Net Position

|                            | Governmen       | ital a | ctivities | Business- type activities |            | activities | Tota       |    |            | al |            |
|----------------------------|-----------------|--------|-----------|---------------------------|------------|------------|------------|----|------------|----|------------|
|                            | 2017            |        | 2018      |                           | 2017       |            | 2018       |    | 2017       |    | 2018       |
| Current and other assets   | \$<br>1,891,649 | \$     | 804,260   | \$                        | 2,496,017  | \$         | 2,338,702  | \$ | 4,387,666  | \$ | 3,142,962  |
| Capital assets             | 3,216,734       |        | 4,754,696 |                           | 12,812,594 |            | 12,797,454 |    | 16,029,328 |    | 17,552,150 |
| Total assets               | 5,108,383       |        | 5,558,956 |                           | 15,308,611 |            | 15,136,156 |    | 20,416,994 |    | 20,695,112 |
| Total deferred outflows of |                 |        |           |                           |            |            |            |    |            |    |            |
| resources                  | 136,551         |        | 128,649   |                           | 7,498      |            | 7,583      |    | 144,049    |    | 136,232    |
| Long-term liabilities      |                 |        |           |                           |            |            |            |    |            |    |            |
| outstanding                | 12,800          |        | 698,131   |                           | 5,227,037  |            | 5,097,908  |    | 5,239,837  |    | 5,796,039  |
| Other liabilities          | 672,735         |        | 426,060   |                           | 484,288    |            | 494,313    |    | 1,157,023  |    | 920,373    |
| Total liabilities          | 685,535         |        | 1,124,191 |                           | 5,711,325  |            | 5,592,221  |    | 6,396,860  |    | 6,716,412  |
| Total deferred inflows of  |                 |        |           |                           |            |            |            |    |            |    |            |
| resources                  | 260,965         |        | 249,970   |                           | 14,329     |            | 14,735     |    | 275,294    |    | 264,705    |
| Net position:              |                 |        |           |                           |            |            |            |    |            |    | _          |
| Net investment in          |                 |        |           |                           |            |            |            |    |            |    |            |
| capital assets             | 3,094,438       |        | 3,966,738 |                           | 7,305,472  |            | 7,679,043  |    | 10,399,910 |    | 11,645,781 |
| Restricted:                | 583,492         |        | -         |                           | -          |            | -          |    | 583,492    |    | -          |
| Unrestricted               | 620,504         |        | 346,706   |                           | 2,284,983  |            | 1,857,740  |    | 2,905,487  |    | 2,204,446  |
| Total net position         | \$<br>4,298,434 | \$     | 4,313,444 | \$                        | 9,590,455  | \$         | 9,536,783  | \$ | 13,888,889 | \$ | 13,850,227 |

\$0 of the City's net position is restricted. The *unrestricted net position of* \$2,204,446 may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances for both of the two categories of net position, for the government as a whole, as well as its governmental and business-type activities.

**Governmental activities.** Governmental activities increased the City's net position by \$235,989. Key elements of this increase are as follows:

City of Donalsonville's Changes in Net Position

|                                 | Governmen    | tal activities | Business-t   | ype activities | Total         |               |  |  |
|---------------------------------|--------------|----------------|--------------|----------------|---------------|---------------|--|--|
|                                 | 2017         | 2018           | 2017         | 2018           | 2017          | 2018          |  |  |
| Revenues:                       |              |                |              |                |               |               |  |  |
| Program revenues:               |              |                |              |                |               |               |  |  |
| Charges for services            | \$ 703,754   | \$ 744,797     | \$ 1,344,510 | \$ 1,341,194   | \$ 2,048,264  | \$ 2,085,991  |  |  |
| Capital grants and              |              |                |              |                |               |               |  |  |
| contributions                   | 491,050      | 603,298        | 211,461      | 14,000         | 702,511       | 617,298       |  |  |
| Operating grants and            |              |                |              |                |               |               |  |  |
| contributions                   | 202,557      | 42,518         | -            | -              | 202,557       | 42,518        |  |  |
| General revenues:               |              |                |              |                |               |               |  |  |
| Property taxes                  | 1,063,541    | 1,031,894      | -            | -              | 1,063,541     | 1,031,894     |  |  |
| Other taxes                     | 859,595      | 911,758        | -            | -              | 859,595       | 911,758       |  |  |
| Other                           | 59,423       | 32,902         | 5,020        | 1,094          | 64,443        | 33,996        |  |  |
| Total revenues                  | 3,379,920    | 3,367,167      | 1,560,991    | 1,356,288      | 4,940,911     | 4,723,455     |  |  |
| Expenses:                       |              |                |              |                |               |               |  |  |
| General government              | 848,660      | 779,152        | -            | _              | 848,660       | 779,152       |  |  |
| Public safety                   | 1,655,059    | 1,737,681      |              | -              | 1,655,059     | 1,737,681     |  |  |
| Highways/streets                | 437,849      | 464,158        | _            | -              | 437,849       | 464,158       |  |  |
| Sanitation                      | 392,295      | 398,117        |              | -              | 392,295       | 398,117       |  |  |
| Culture and development         | 1,676        | 1,976          | _            | -              | 1,676         | 1,976         |  |  |
| Economic development            | 237,854      | 82,170         |              | -              | 237,854       | 82,170        |  |  |
| Interest on long-term debt      | 1,238        | 6,278          | _            | -              | 1,238         | 6,278         |  |  |
| Water/Sewer fund                | -            | -              | 781,440      | 874,145        | 781,440       | 874,145       |  |  |
| Gas fund                        | -            | -              | 289,924      | 303,960        | 289,924       | 303,960       |  |  |
| E-Donalsonville fund            | -            | -              | _            | 114,480        | -             | 114,480       |  |  |
| Total expenses                  | 3,574,631    | 3,469,532      | 1,071,364    | 1,292,585      | 4,645,995     | 4,762,117     |  |  |
| Increase in net position before |              |                |              |                |               |               |  |  |
| transfers                       | (194,711)    | (102,365)      | 489,627      | 63,703         | 294,916       | (38,662)      |  |  |
| Transfers                       | 350,000      | 338,354        | (350,000)    | (338,354)      | -             | -             |  |  |
| Increase in net position        | 155,289      | 235,989        | 139,627      | (274,651)      | 294,916       | (38,662)      |  |  |
| Net position - orginally stated | 4,372,985    | 4,298,434      | 9,518,742    | 9,590,455      | 13,891,727    | 13,888,889    |  |  |
| Prior period adjustment         | (229,840)    | (220,979)      | (67,914)     | 220,979        | (297,754)     | -             |  |  |
| Net position beginning restated | 4,143,145    | 4,077,455      | 9,450,828    | 9,811,434      | 13,593,973    | 13,888,889    |  |  |
| Net position - 5/31/18          | \$ 4,298,434 | \$ 4,313,444   | \$ 9,590,455 | \$ 9,536,783   | \$ 13,888,889 | \$ 13,850,227 |  |  |

**Business-type activities.** Business-type activities decreased the City's net position by \$274,651, a decrease from the prior year in the amount of \$414,278.

#### Financial Analysis of the City's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The general fund is one of the governmental funds of the City. As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$613,660, a decrease of \$894,973 in comparison with the prior year. \$923,012 of this fund balance is available for spending at the City's discretion.

**Proprietary funds**. The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the Water and Sewer Fund at the end of the year amounted to (\$4,150,549), the Gas Fund \$1,238,643, the Solid Waste Fund \$7,039, and E-Donalsonville Fund (\$114,480) for a total unrestricted net position of (\$3,019,347). Other factors covering the finances of these three funds have already been addressed in the discussion of the City's business-type activities.

#### **General Fund Budgetary Highlights**

There were changes between the original budget and the final amended budget in total revenues and appropriations.

|                        | Orig | Original  |  | Fina | ıl        | Variance |    |          |  |
|------------------------|------|-----------|--|------|-----------|----------|----|----------|--|
| Property taxes         | \$   | 1,105,778 |  | \$   | 1,053,790 |          | \$ | (51,988) |  |
| Penalties and interest |      |           |  |      |           |          |    |          |  |
| on taxes               |      | 5,000     |  |      | 48,475    |          |    | 43,475   |  |
| Miscellaneous revenues |      | 79,845    |  |      | 144,132   |          |    | 64,287   |  |
| Total                  | \$   | 1,190,623 |  | \$   | 1,246,397 |          | \$ | 55,774   |  |

#### **Capital Asset and Debt Administration**

**Capital assets.** The City's net investment in capital assets for its governmental and business type activities as of May 31, 2018, amounts to \$17,552,150 (net of accumulated depreciation and related debt). This investment in capital assets includes land, buildings and systems, improvement, machinery and equipment, park facilities, roads and highways. The total increase in the City's investment in capital assets, net of depreciation and debt, for the current fiscal year was \$6,122,958.

# City of Donalsonville's Capital Assets (net of depreciation)

|                           | Government   | tal activities | Business-ty   | pe activities | То            | tal           |
|---------------------------|--------------|----------------|---------------|---------------|---------------|---------------|
|                           | 2017         | 2018           | 2017          | 2018          | 2017          | 2018          |
| Land                      | \$ 399,917   | \$ 434,401     | \$ 33,646     | \$ 33,646     | \$ 433,563    | \$ 468,047    |
| Buildings                 | 655,409      | 2,035,235      | 24,924        | 24,924        | 680,333       | 2,060,159     |
| Closing Costs             |              |                | 70,000        | 70,000        | 70,000        | 70,000        |
| Improvements other than   |              |                |               |               |               |               |
| buildings                 | 280,977      | 292,987        | 8,883         | 8,883         | 289,860       | 301,870       |
| Machinery and equipment   | 2,785,588    | 3,505,891      | 504,702       | 504,702       | 3,290,290     | 4,010,593     |
| Infrastructure            | 2,486,516    | 2,708,336      | 16,334,611    | 16,693,619    | 18,821,127    | 19,401,955    |
| Construction in progress  | 485,624      | -              | 108,000       | 83,076        | 593,624       | 83,076        |
| Accumulated               |              |                |               |               |               |               |
| depreciation/amortization | (3,877,297)  | (4,222,154)    | (4,272,172)   | (4,621,396)   | (8,149,469)   | (8,843,550)   |
| Total                     | \$ 3,216,734 | \$ 4,754,696   | \$ 12,812,594 | \$ 12,797,454 | \$ 16,029,328 | \$ 17,552,150 |

Additional information on the City's capital assets can be found in Note III C on pages 27-28 of this report.

**Long-term debt.** At the end of the current fiscal year, the City had total capital leases outstanding in the amount of \$505,158 for its governmental funds and \$0 in the proprietary funds. Notes payable in the governmental funds were \$270,000 and proprietary funds were \$241,324. Bonds payable in the proprietary funds were \$5,142,242. Additional information on the City's long-term debt can be found in Note III E & F on pages 29 through 32 of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

Cost of living in this area has risen over the past few years and the future increases are projected to be significant.

Sales tax revenues have significantly declined in the past year due to a variety of reasons. Adjustments will likely need to be made in future budgets to compensate for this decline.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any of the information should be addressed to the City Manager, P.O. Box 308, Donalsonville, GA 39845.

# BASIC FINANCIAL STATEMENTS

# STATEMENT OF NET POSITION MAY 31, 2018

|   |                         |       | Prima | ry Government             |    | _           | Component<br>Unit                    |        |  |
|---|-------------------------|-------|-------|---------------------------|----|-------------|--------------------------------------|--------|--|
|   | Governmen<br>Activities |       |       | siness-type<br>Activities |    | Total       | Downtown<br>Development<br>Authority |        |  |
| ASSETS Cash and cash equivalents                                    | \$ 481.                 | .560  | \$    | 2,066,342                 | \$ | 2,547,902   | \$                                   | 15,655 |  |
| Receivables (net of allowance                                       | φ 401,                  | ,500  | φ     | 2,000,342                 | φ  | 2,547,902   | φ                                    | 13,033 |  |
| for uncollectibles)   | 186                     | ,178  |       | 96,133                    |    | 282,311     |                                      | _      |  |
| Intergovernmental receivables                                       |                         | ,651  |       | 30,289                    |    | 55,940      |                                      | _      |  |
| Prepaids  | 108                     | •     |       | 30,335                    |    | 139,016     |                                      | _      |  |
| Restricted assets:  | 100                     | ,001  |       | 00,000                    |    | 100,010     |                                      |        |  |
| Temporarily restricted:   |                         |       |       |                           |    |             |                                      |        |  |
| Cash and cash equivalents   | 2                       | ,190  |       | 115,603                   |    | 117,793     |                                      | _      |  |
| Capital assets  |                         | ,     |       |                           |    | ,           |                                      |        |  |
| Land  | 434.                    | .401  |       | 33,646                    |    | 468,047     |                                      | _      |  |
| Construction in progress  |                         | -     |       | 83,076                    |    | 83,076      |                                      | _      |  |
| Buildings   | 2,035                   | .235  |       | 24,924                    |    | 2,060,159   |                                      | _      |  |
| Closing Costs   | ,                       | _     |       | 70,000                    |    | 70,000      |                                      | _      |  |
| Improvements other than buildings                                   | 292.                    | ,987  |       | 8,883                     |    | 301,870     |                                      | -      |  |
| Machinery and equipment   | 3,505                   |       |       | 504,702                   |    | 4,010,593   |                                      | -      |  |
| Infrastructure  | 2,708                   | ,336  |       | 16,693,619                |    | 19,401,955  |                                      | -      |  |
| Accumulated depreciation/amortization                               | (4,222                  | ,154) |       | (4,621,396)               |    | (8,843,550) |                                      | -      |  |
| Total assets  | 5,558                   |       |       | 15,136,156                |    | 20,695,112  |                                      | 15,655 |  |
| DEFERRED OUTFLOWS OF RESOURCES                                      |                         |       |       |                           |    |             |                                      |        |  |
| Deferred Outflows - Pension   | 128                     | ,649  |       | 7,583                     |    | 136,232     |                                      | _      |  |
| Total of outflows of resources                                      |                         | ,649  |       | 7,583                     |    | 136,232     |                                      |        |  |
|   | ,                       | ,     |       | .,                        |    | 100,202     |                                      |        |  |
| LIABILITIES   |                         |       |       |                           |    |             |                                      |        |  |
| Accounts payable and other  |                         |       |       |                           |    |             |                                      |        |  |
| current liabilities   |                         | ,889  |       | 55,980                    |    | 110,869     |                                      | 1,084  |  |
| Bank Overdraft  |                         | ,962  |       | 5,816                     |    | 11,778      |                                      | -      |  |
| Accrued interest payable  |                         | 854   |       | 11,072                    |    | 11,926      |                                      | -      |  |
| Liabilities payable from restricted assets  Noncurrent liabilities: |                         | -     |       | 115,603                   |    | 115,603     |                                      | -      |  |
| Compensated absences  | 52                      | .405  |       | 7.090                     |    | 59,495      |                                      | _      |  |
| Net pension liability   |                         | ,123  |       | 13,093                    |    | 235,216     |                                      | _      |  |
| Due within one year   |                         | ,827  |       | 285,659                   |    | 375,486     |                                      | _      |  |
| Due in more than one year   |                         | ,131  |       | 5,097,908                 |    | 5,796,039   |                                      | _      |  |
| Total liabilities   | 1,124                   |       |       | 5,592,221                 |    | 6,716,412   |                                      | 1,084  |  |
|   |                         |       |       |                           |    |             |                                      | · ·    |  |
| DEFERRED INFLOWS OF RESOURCES                                       |                         |       |       |                           |    |             |                                      |        |  |
| Deferred Inflows - Pension  |                         | ,970  |       | 14,735                    |    | 264,705     |                                      |        |  |
| Total deferred inflows of resources                                 | 249,                    | ,970  |       | 14,735                    |    | 264,705     |                                      | -      |  |
| NET POSITION  |                         |       |       |                           |    |             |                                      |        |  |
| Net investment in capital assets                                    | 3,966                   | ,738  |       | 7,679,043                 |    | 11,645,781  |                                      | -      |  |
| Unrestricted  | 346                     | ,706  |       | 1,857,740                 |    | 2,204,446   |                                      | 14,571 |  |
| Total net position  | \$ 4,313                | ,444  | \$    | 9,536,783                 | \$ | 13,850,227  | \$                                   | 14,571 |  |

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED MAY 31, 2018

Program Revenues

Net (Expenses) Revenue and Changes in Net Position

|  |     |                  | Program Revenues |                        |          | Changes in Net Position |     |                   |    |             |    |                                  |               |    |                                       |
|--|-----|------------------|------------------|------------------------|----------|-------------------------|-----|-------------------|----|-------------|----|----------------------------------|---------------|----|---------------------------------------|
| Functions/Dungues                            | F.  | on an diference  |                  | harges for<br>Services | Gra      | perating                | G   | Capital rants and |    | overnmental | E  | ry Governmer<br>Business<br>type |               | Do | mponent<br>Unit<br>wntown<br>elopment |
| Functions/Programs                           | Ex  | penditures       |                  | Services               | Con      | tributions              | COI | ntributions       |    | Activities  |    | Activities                       | Total         | AU | uthority                              |
| Primary government: Governmental activities: |     |                  |                  |                        |          |                         |     |                   |    |             |    |                                  |               |    |                                       |
| General government                           | \$  | 779,152          | \$               | 98,579                 | \$       | _                       | \$  | 356,568           | \$ | (324,005)   | \$ | _                                | \$ (324,005)  | \$ | _                                     |
| Public safety                                | Ψ   | 1,737,681        | Ψ                | 97,255                 | Ψ        | _                       | Ψ   | 246,730           | Ψ  | (1,393,696) | Ψ  | _                                | (1,393,696)   | Ψ  | _                                     |
| Highways and streets                         |     | 464,158          |                  | 57,255                 |          | _                       |     | 240,730           |    | (464,158)   |    | _                                | (464,158)     |    | _                                     |
| Sanitation                                   |     | 398,117          |                  | 548,963                |          | _                       |     | _                 |    | 150,846     |    | _                                | 150,846       |    | _                                     |
| Economic development                         |     | 82,170           |                  | -                      |          | 42,518                  |     | _                 |    | (39,652)    |    | _                                | (39,652)      |    | _                                     |
| Culture and recreation                       |     | 1,976            |                  | _                      |          | -                       |     | _                 |    | (1,976)     |    | _                                | (1,976)       |    | _                                     |
| Interest on long-term debt                   |     | 6,278            |                  | _                      |          | _                       |     | _                 |    | (6,278)     |    | _                                | (6,278)       |    | _                                     |
| Total governmental activities                |     | 3,469,532        |                  | 744,797                |          | 42,518                  |     | 603,298           |    | (2,078,919) |    | -                                | (2,078,919)   |    | -                                     |
| Business-type activities:                    |     |                  |                  |                        |          |                         |     |                   |    |             |    |                                  |               |    |                                       |
| Water & Sewer                                |     | 874,145          |                  | 976,639                |          | _                       |     | 14,000            |    | _           |    | 116,494                          | 116,494       |    | _                                     |
| Gas  |     | 303,960          |                  | 364,555                |          | _                       |     | -                 |    | _           |    | 60,595                           | 60,595        |    | _                                     |
| E-Donalsonville                              |     | 114,480          |                  | · -                    |          | -                       |     | -                 |    | _           |    | (114,480)                        | (114,480)     |    | _                                     |
| Total business-type activities               | -   | 1,292,585        |                  | 1,341,194              |          | -                       |     | 14,000            |    | -           |    | 62,609                           | 62,609        |    | -                                     |
| Total primary government                     | \$  | 4,762,117        | \$               | 2,085,991              | \$       | 42,518                  | \$  | 617,298           |    | (2,078,919) |    | 62,609                           | (2,016,310)   |    | -                                     |
| Components units:                            |     |                  |                  |                        |          |                         |     |                   |    |             |    |                                  |               |    |                                       |
| Downtown Development Authority               | \$  | 123,416          | \$               | 122,932                | \$       | _                       | \$  | _                 |    | _           |    | _                                | _             |    | (484)                                 |
| Total component units                        | \$  | 123,416          | \$               | 122,932                | \$       | -                       | \$  | -                 |    | -           |    | -                                |               |    | (484)                                 |
|  | Ger | neral revenue    | s:               |                        |          |                         |     |                   |    |             |    |                                  |               |    |                                       |
|  | Pro | operty taxes     |                  |                        |          |                         |     |                   |    | 1,031,894   |    | -                                | 1,031,894     |    | -                                     |
|  | Sa  | ales and use tax | xes              |                        |          |                         |     |                   |    | 397,546     |    | -                                | 397,546       |    | -                                     |
|  | Fra | anchise taxes    |                  |                        |          |                         |     |                   |    | 214,659     |    | -                                | 214,659       |    | -                                     |
|  | Bu  | ısiness taxes    |                  |                        |          |                         |     |                   |    | 246,400     |    | -                                | 246,400       |    | -                                     |
|  | Int | erest and pena   | alties c         | on taxes               |          |                         |     |                   |    | 53,153      |    | -                                | 53,153        |    | -                                     |
|  | Un  | restricted inve  | stmen            | it earnings            |          |                         |     |                   |    | 341         |    | 1,094                            | 1,435         |    | -                                     |
|  | Ga  | ain/loss on sale | e of ca          | pital assets           |          |                         |     |                   |    | 19,193      |    | -                                | 19,193        |    | -                                     |
|  | Mi  | scellaneous      |                  |                        |          |                         |     |                   |    | 13,368      |    | -                                | 13,368        |    | -                                     |
|  | Tra | nsfers           |                  |                        |          |                         |     |                   |    | 338,354     |    | (338,354)                        |               |    | -                                     |
|  |     | otal general re  |                  |                        | s        |                         |     |                   |    | 2,314,908   |    | (337,260)                        | 1,977,648     |    | -                                     |
|  |     | Change in ne     | •                |                        |          |                         |     |                   |    | 235,989     |    | (274,651)                        | (38,662)      |    | (484)                                 |
|  |     | position - be    |                  |                        | lly stat | ed                      |     |                   |    | 4,298,434   |    | 9,590,455                        | 13,888,889    |    | 15,055                                |
|  |     | or period adju   |                  |                        |          |                         |     |                   |    | (220,979)   |    | 220,979                          |               |    | -                                     |
|  | Net | position - be    | ginnir           | ng - restated          |          |                         |     |                   |    | 4,077,455   |    | 9,811,434                        | 13,888,889    |    | 15,055                                |
|  |     | position - en    |                  | 9                      |          |                         |     |                   | \$ | 4,313,444   | \$ | 9,536,783                        | \$ 13,850,227 | \$ | 14,571                                |

#### BALANCE SHEET GOVERNMENTAL FUNDS MAY 31, 2018

|   |               | Major              |          | Non-N         | lajor Funds |               |       |            |  |
|---|---------------|--------------------|----------|---------------|-------------|---------------|-------|------------|--|
|   |               |                    |          | PLOST V       |             | Other         |       | Total      |  |
|   |               |                    | Cap      | ital Project  | Gov         | ernmental     | Go    | vernmental |  |
|   |               | General            | ·        | Fund          | F           | unds          | Funds |            |  |
| ASSETS  |               |                    |          |               |             |               |       |            |  |
| Cash and cash equivalents   | \$            | 423,179            | \$       | 58,281        | \$          | 100           | \$    | 481,560    |  |
| Receivables (net of allowance   |               |                    |          |               |             |               |       |            |  |
| for uncollectibles)   |               | 183,632            |          | -             |             | 2,545         |       | 186,177    |  |
| Intergovernmental   |               | -                  |          | 25,651        |             | -             |       | 25,651     |  |
| Due from other funds  |               | 388,607            |          | -             |             | -             |       | 388,607    |  |
| Restricted assets:  |               |                    |          |               |             |               |       |            |  |
| Cash and cash equivalents   |               | 2,190              |          |               |             |               |       | 2,190      |  |
| Total assets  | \$            | 997,608            | \$       | 83,932        | \$          | 2,645         | \$    | 1,084,185  |  |
| LIABILITIES, DEFERRED INFLOWS OF RESOURCE   | FS            |                    |          |               |             |               |       |            |  |
| AND FUND BALANCES   |               |                    |          |               |             |               |       |            |  |
| Liabilities   |               |                    |          |               |             |               |       |            |  |
| Accounts payable  | \$            | 53,536             | \$       | _             | \$          | 1,360         | \$    | 54,896     |  |
| Bank Overdraft  | Ψ             | -                  | Ψ        | _             | Ψ           | 5,962         | Ψ     | 5,962      |  |
| Due to other funds  |               | _                  |          | 388,507       |             | 100           |       | 388,607    |  |
| Total liabilities   |               | 53,536             | -        | 388,507       |             | 7,422         |       | 449,465    |  |
|   |               |                    |          |               |             |               |       |            |  |
| Deferred inflows of resources   |               | 04.000             |          |               |             |               |       | 04.000     |  |
| Unavailable revenues  |               | 21,060             |          | <u> </u>      |             |               |       | 21,060     |  |
| Total liabilities and deferred inflows  |               |                    |          |               |             |               |       |            |  |
| of resources  |               | 74,596             |          | 388,507       |             | 7,422         |       | 470,525    |  |
| Fund balances   |               |                    |          |               |             |               |       |            |  |
| Unrestricted  |               | _                  |          | (304,575)     |             | (4,777)       |       | (309,352)  |  |
| Unassigned  |               | 923,012            |          | (504,575)     |             | (4,777)       |       | 923,012    |  |
| Total fund balances   |               | 923,012            | -        | (304,575)     |             | (4,777)       |       | 613,660    |  |
| Total liabilities, deferred inflows of resources  |               | 323,012            | -        | (304,373)     |             | (4,111)       |       | 010,000    |  |
| and fund balances   | \$            | 997,608            | \$       | 83,932        | \$          | 2,645         |       |            |  |
|   |               |                    |          | ,             |             |               |       |            |  |
| Amounts reported for governmental activities in the<br>of net position are different because: | e statement   |                    |          |               |             |               |       |            |  |
| Capital assets used in governmental activities are  | not financia  | 1                  |          |               |             |               |       |            |  |
| resources and, therefore, are not reported in the f   |               |                    |          |               |             |               |       | 4,754,696  |  |
| Governmental funds recognized expenditures for in   |               | sing this nurchase | e method | However the S | tatement o  | of Activities |       | 4,704,000  |  |
| uses the accrual method and, thus, only the amour   |               |                    |          |               |             |               |       |            |  |
| unconsumed portion is recorded as an asset.   |               |                    | 9        |               |             |               |       | 108,681    |  |
| Deferred Inflows - Pensions   |               |                    |          |               |             |               |       | (249,970)  |  |
| Deferred Outflows - Pensions  |               |                    |          |               |             |               |       | 128,649    |  |
| Net Pension Liability   |               |                    |          |               |             |               |       | (222,123)  |  |
| Accrued interest  |               |                    |          |               |             |               |       | (854)      |  |
| Long-term liabilities, including bonds payable, are r   | not due and   | payable            |          |               |             |               |       |            |  |
| in the current period and therefore are not reporte   | ed in the fur | ids.               |          |               |             |               |       | (775,158)  |  |
| Compensated absences and post closure cost  |               |                    |          |               |             |               |       | (65,205)   |  |
| Other assets are not available to pay for current-pe  | riod expend   | ditures, and       |          |               |             |               |       |            |  |
| therefore are deferred in the funds.  |               |                    |          |               |             |               |       | 21,068     |  |
| Net position of governmental activities   |               |                    |          |               |             |               | \$    | 4,313,444  |  |

# CITY OF DONALSONVILLE, GEORGIA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED MAY 31, 2018

|                                 |    | Major     | Funds                  | Non-Major Funds |              |
|---------------------------------|----|-----------|------------------------|-----------------|--------------|
|                                 |    |           | SPLOST V               | Other           | Total        |
|                                 |    |           | <b>Capital Project</b> | Governmental    | Governmental |
|                                 |    | General   | Fund                   | Funds           | Funds        |
| REVENUES                        |    |           |                        |                 |              |
| Taxes:                          |    |           |                        |                 |              |
| Property                        | \$ | 1,048,127 | \$ -                   | \$ -            | \$ 1,048,127 |
| Sales                           |    | 397,546   | -                      | -               | 397,546      |
| Franchise                       |    | 214,659   | -                      | -               | 214,659      |
| Business                        |    | 220,028   | -                      | 26,372          | 246,400      |
| Penalties and interest on taxes |    | 53,153    | -                      | -               | 53,153       |
| Licenses and permits            |    | 43,869    | -                      | -               | 43,869       |
| Intergovernmental               |    | 313,340   | 286,968                | 42,518          | 642,826      |
| Charges for services            |    | 553,040   | -                      | -               | 553,040      |
| Fines                           |    | 97,255    | -                      | -               | 97,255       |
| Investment earnings             |    | 9,931     | -                      | 193             | 10,124       |
| Miscellaneous revenues          |    | 56,861    | 341                    | -               | 57,202       |
| Total revenues                  |    | 3,007,809 | 287,309                | 69,083          | 3,364,201    |
| EXPENDITURES                    |    |           |                        |                 |              |
| Current:                        |    |           |                        |                 |              |
| General government              |    | 745,677   | -                      | -               | 745,677      |
| Public safety                   |    | 1,645,364 | -                      | -               | 1,645,364    |
| Highways and streets            |    | 284,452   | -                      | -               | 284,452      |
| Sanitation                      |    | 398,878   | _                      | -               | 398,878      |
| Economic development            |    | -         | -                      | 82,170          | 82,170       |
| Capital outlay:                 |    |           |                        |                 |              |
| General government              |    | -         | 73,294                 | -               | 73,294       |
| Public safety                   |    | 281,331   | 961,847                | 338,505         | 1,581,683    |
| Highways and streets            |    | 84,542    | 380,044                | -               | 464,586      |
| Debt service:                   |    |           |                        |                 |              |
| Principal                       |    | 3,149     | 76,549                 | -               | 79,698       |
| Interest                        |    | 25        | 5,284                  | 968             | 6,277        |
| Total expenditures              |    | 3,443,418 | 1,497,018              | 421,643         | 5,362,079    |
| Excess (deficiency) of revenues |    |           |                        |                 |              |
| over (under) expenditures       |    | (435,609) | (1,209,709)            | (352,560)       | (1,997,878)  |
| OTHER FINANCING SOURCES (USES)  |    |           |                        |                 |              |
| Transfers                       |    | 350,000   | (11,623)               | (24)            | 338,353      |
| Capital leasing                 |    | 64,287    | 681,072                | (= ·)           | 745,359      |
| Sale of capital assets          |    | 19,193    | -                      | _               | 19,193       |
| Total other financing sources   |    | 10,100    |                        |                 |              |
| and uses                        |    | 433,480   | 669,449                | (24)            | 1,102,905    |
| Net change in fund balances     | -  | (2,129)   | (540,260)              | (352,584)       | (894,973)    |
| Total fund balance - beginning  |    | 925,141   | 235,685                | 347,807         | 1,508,633    |
| Total fund balance - ending     | \$ | 923,012   | \$ (304,575)           | \$ (4,777)      | \$ 613,660   |
| •                               | _  |           |                        |                 |              |

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED MAY 31, 2018

Amounts reported for governmental activities in the statement of activities (page 10) are different because:

| are different because:  |    |           |
|---|----|-----------|
| Net change in fund balances-total governmental funds (page 12)  | \$ | (894,973) |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets are allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.   |    | 1,758,947 |
|   |    |           |
| The issuance of long-term debt (e.g., leases, bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds.  Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar |    |           |
| items when debt is first issued, whereas these amounts are deferred and   |    |           |
| amortized in the statement of activities. This amount is the net effect of  |    |           |
| these differences in the treatment of long-term debt and related items.   |    | (665,662) |
| Expenses reported in the statement of activities that do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.   |    | (8,270)   |
| Governmental funds defer all tax revenues not collected within 60 days of year-end. However, the Statement of Activities uses the accural method and, thus, the entire amount is recognized as revenue, regardless of the collection date.  |    | (16,232)  |
| Governmental funds recognize expenditures for insurance using the purchase method. However, the Statement of Activities uses the consumption method and, thus, only the amount of insurance benefits consumed are recognized.   |    | (30,204)  |
| Change in NPO and Deferred Inflows/Outflows   |    | 92,383    |
| Change in not negition of managemental activities (no 40)   | Φ. | 005 000   |
| Change in net position of governmental activities (page 10)   | \$ | 235,989   |

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES-BUDGET AND ACTUAL GOVERNMENTAL FUND

#### MAJOR - GENERAL FUND FOR THE YEAR ENDED MAY 31, 2018

Variance with

|                                 |              |                                       |                                       | Final Budget- |
|---------------------------------|--------------|---------------------------------------|---------------------------------------|---------------|
|                                 |              | d Amounts                             |                                       | Positive      |
|                                 | Original     | Final                                 | Actual Amounts                        | (Negative)    |
| REVENUES                        |              |                                       |                                       |               |
| Taxes:                          |              |                                       |                                       |               |
| Property                        | \$ 1,105,778 | \$ 1,053,790                          | \$ 1,048,127                          | \$ (5,663)    |
| Sales                           | 357,000      | 357,000                               | 397,546                               | 40,546        |
| Franchise                       | 234,500      | 234,500                               | 214,659                               | (19,841)      |
| Business                        | 210,497      | 210,497                               | 220,028                               | 9,531         |
| Penalties and interest on taxes | 5,000        | 48,475                                | 53,153                                | 4,678         |
| Licenses and permits            | 29,969       | 29,969                                | 43,869                                | 13,900        |
| Intergovernmental               | 325,751      | 325,751                               | 313,340                               | (12,411)      |
| Charges for services            | 594,858      | 594,858                               | 553,040                               | (41,818)      |
| Fines                           | 99,000       | 99,000                                | 97,255                                | (1,745)       |
| Investment earnings             | 2,954        | 2,954                                 | 9,931                                 | 6,977         |
| Miscellaneous revenues          | 79,845       | 144,132                               | 121,148                               | (22,984)      |
| Total revenues                  | 3,045,152    | 3,100,926                             | 3,072,096                             | (28,830)      |
| EXPENDITURES                    |              |                                       |                                       |               |
| Current:                        |              |                                       |                                       |               |
| General government:             |              |                                       |                                       |               |
| Council                         | 25,900       | 25,900                                | 18,600                                | 7,300         |
| Manager                         | 86,660       | 88,963                                | 88,863                                | 100           |
| Judicial                        | 20,655       | 13,903                                | 12,730                                | 1,173         |
| Election                        | 16,800       | 16,800                                | 11,683                                | 5,117         |
| Finance and administration      | 606,144      | 614,643                               | 613,801                               | 842           |
| Total general government        | 756,159      | 760,209                               | 745,677                               | 14,532        |
| Public Safety:                  | <del></del>  | <del></del>                           | <del></del>                           |               |
| Police                          | 1,015,774    | 1,013,201                             | 948,480                               | 64,721        |
| Probation                       | 47,084       | 56,084                                | 55,044                                | 1,040         |
| Fire                            | 614,375      | 930,058                               | 923,171                               | 6,887         |
| Total public safety             | 1,677,233    | 1,999,343                             | 1,926,695                             | 72,648        |
| Highways and streets:           |              |                                       |                                       |               |
| Maintenance                     | 344,097      | 439,344                               | 368,994                               | 70,350        |
| Total highway and streets       | 344,097      | 439,344                               | 368,994                               | 70,350        |
| Sanitation                      | 435,493      | 426,203                               | 398,878                               | 27,325        |
| Debt service:                   |              |                                       |                                       |               |
| Principal                       | 127,084      | 22,938                                | 3,149                                 | 19,789        |
| Interest                        | 16,357       | 2,002                                 | 25                                    | 1,977         |
| Total debt service              | 143,441      | 24,940                                | 3,174                                 | 21,766        |
| Total expenditures              | 3,356,423    | 3,650,039                             | 3,443,418                             | 206,621       |
| Excess of expenditures over     |              | · · · · · · · · · · · · · · · · · · · |                                       |               |
| revenues                        | (311,271)    | (549,113)                             | (371,322)                             | 177,791       |
| OTHER FINANCING SOURCES (USES)  |              |                                       |                                       |               |
| Transfers in                    | 350,000      | 350,000                               | 350,000                               | -             |
| Overage/ Shortage               | (43,729)     | · -                                   | -                                     | -             |
| Reserves                        | -            | 180,400                               | _                                     | (180,400)     |
| Sale of capital assets          | 5,000        | 18,713                                | 19,193                                | 480           |
| Total other financing sources   |              | ·                                     | · · · · · · · · · · · · · · · · · · · |               |
| and uses                        | 311,271      | 549,113                               | 369,193                               | (179,920)     |
| Net change in fund balance      | <u> </u>     | -                                     | (2,129)                               | (2,129)       |
| Fund balances - beginning       | 925,141      | 925,141                               | 925,141                               |               |
| Fund balances - ending          | \$ 925,141   | \$ 925,141                            | \$ 923,012                            | \$ (2,129)    |
|                                 |              |                                       |                                       |               |

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS MAY 31, 2018

**Business-type Activities-Enterprise Funds** 

|  | Major Funds             |                     |                     |                         |               |  |  |  |  |
|--|-------------------------|---------------------|---------------------|-------------------------|---------------|--|--|--|--|
|  | Water and<br>Sewer Fund |                     | Solid Waste<br>Fund | E-Donalsonville<br>Fund | TOTAL         |  |  |  |  |
| ASSETS                                 |                         |                     |                     |                         |               |  |  |  |  |
| Current assets:                        |                         |                     |                     |                         |               |  |  |  |  |
| Cash and cash equivalent               | \$ 946,90               | 0 \$ 1,119,442      | \$ -                | \$ -                    | \$ 2,066,342  |  |  |  |  |
| Interest receivable                    |                         | 6 -                 | -                   | -                       | 6             |  |  |  |  |
| Accounts receivable (net of allowance  |                         |                     |                     |                         |               |  |  |  |  |
| for uncollectibles)                    | 83,63                   | 12,496              | -                   | -                       | 96,127        |  |  |  |  |
| Due from other funds                   |                         | - 114,325           | -                   | -                       | 114,325       |  |  |  |  |
| Intergovernmental receivable           |                         |                     | 30,289              | -                       | 30,289        |  |  |  |  |
| Prepaid Expenses                       | 24,90                   | 5,435               | -                   | -                       | 30,335        |  |  |  |  |
| Total current assets                   | 1,055,43                | 1,251,698           | 30,289              |                         | 2,337,424     |  |  |  |  |
| Noncurrent assets:                     |                         |                     |                     |                         |               |  |  |  |  |
| Restricted cash, cash equivalents, and |                         |                     |                     |                         |               |  |  |  |  |
| investments:                           |                         |                     |                     |                         |               |  |  |  |  |
| Customer deposits                      | 95,60                   | 19,998              | -                   | -                       | 115,603       |  |  |  |  |
| Total restricted assets                | 95,60                   | 19,998              | -                   |                         | 115,603       |  |  |  |  |
| Capital assets:                        |                         |                     |                     |                         |               |  |  |  |  |
| Land                                   | 33,64                   | -6                  | -                   | -                       | 33,646        |  |  |  |  |
| Buildings                              | 24,92                   | -24                 | -                   | -                       | 24,924        |  |  |  |  |
| Closing cost                           | 70,00                   | -00                 | -                   | -                       | 70,000        |  |  |  |  |
| Construction in progress               | 83,07                   | ·6 -                | -                   | -                       | 83,076        |  |  |  |  |
| Improvements other than buildings      | 8,08                    | 3 800               | -                   | -                       | 8,883         |  |  |  |  |
| Machinery and equipment                | 355,77                  | 9 148,923           | -                   | -                       | 504,702       |  |  |  |  |
| Infrastructure                         | 15,880,08               | 88 480,906          | -                   | 332,625                 | 16,693,619    |  |  |  |  |
| Less accumulated depreciation and      |                         |                     |                     |                         |               |  |  |  |  |
| amoritization                          | (4,081,86               | (539,533            | ) -                 | -                       | (4,621,396)   |  |  |  |  |
| Total capital assets (net of           |                         |                     |                     |                         |               |  |  |  |  |
| accumulated depreciation)              | 12,373,73               | 91,096              | -                   | 332,625                 | 12,797,454    |  |  |  |  |
| Total noncurrent assets                | 12,469,33               | 111,094             |                     | 332,625                 | 12,913,057    |  |  |  |  |
| DEFERRED OUTFLOWS OF RESOURCES         |                         |                     |                     |                         |               |  |  |  |  |
| Deferred Outflows - Pension            | 7,58                    | -                   | -                   | -                       | 7,583         |  |  |  |  |
| Total of outflows of resources         | 7,58                    |                     | -                   |                         | 7,583         |  |  |  |  |
| Total assets and deferred outflows     |                         |                     |                     |                         |               |  |  |  |  |
| of resources                           | \$ 13,532,35            | <u>\$ 1,362,792</u> | \$ 30,289           | \$ 332,625              | \$ 15,258,064 |  |  |  |  |

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS MAY 31, 2018

**Business-type Activities-Enterprise Funds Major Funds** Water and Solid Waste E-Donalsonville Sewer Fund **Gas Fund** Fund Fund **TOTAL** LIABILITIES **Current liabilities:** Accounts payable \$ 28,881 \$ 9,510 \$ \$ 155 38,546 Due to other funds 114,325 114,325 Bank Overdraft 5,816 5,816 Accrued expenses 17,434 17,434 Accrued interest payable 11,072 11,072 Bonds payable- current 265,156 265,156 Notes payable - current 20,503 20,503 **Total current liabilities** 23,250 114,480 325<u>,612</u> 9,510 472,852 Noncurrent liabilities payable from restricted assets: Customer deposits payable 95,605 19,998 115,603 Total noncurrent liabilities payable from from restricted assets 95,605 19,998 115,603 Noncurrent liabilities: Bonds payable 4,877,087 4,877,087 **Compensated Absences** 3,545 3,545 7,090 Notes payable 220,821 220,821 **Total noncurrent liabilities** 5,101,453 3,545 5,104,998 Total liabilities 5,522,670 33,053 23,250 114,480 5,693,453 **DEFERRED INFLOWS OF RESOURCES** Deferred Inflows - Pension 14,735 14,735 Net Pension Liability 13,093 13,093 Total deferred inflows of resources 27,828 27,828 Total liabiliites and deferred inflows of resources 5,550,498 33,053 23,250 114,480 5,721,281 **NET POSITION** Net investment in capital assets 7,255,322 91,096 332,625 7,679,043 Unrestricted 726,538 1,238,643 7,039 (114,480)1,857,740 Total net position 7,981,860 1,329,739 7,039 218,145 9,536,783 Total liabilities, deferred inflows

1,362,792

30,289

332,625

\$ 15,258,064

of resources & net position

13,532,358

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED MAY 31, 2018

**Business-type Activities-Enterprise Funds Major Funds** Solid Waste E-Donalsonville Water and Sewer Fund **Gas Fund** Fund Fund **TOTAL** Operating revenues: Charges for sales and services: Water sales 451.089 451.089 \$ \$ \$ 461.533 461.533 Sewer sales Tap fees 8,180 8,180 364,555 Gas sales 364,555 Other services 55,837 55,837 364,555 1,341,194 Total operating revenues 976,639 Operating expenses: Costs of sales and services 260,392 209,145 114,480 584,017 Administration 79,097 84,974 164,071 Depreciation 339,406 9,818 349,224 **Total operating expenses** 678,895 303,937 114,480 1,097,312 243,882 297,744 (114,480) Operating income 60,618 Nonoperating revenues (expenses): 1,030 1,094 Investment earnings 64 (195,273) (195,250)(23)Interest expense Total nonoperating revenue (expense) (195,186) 1,007 (194,179) Income before contributions and transfers 102,558 61,625 (114,480)49,703 Intergovernmental income 14,000 14,000 Transfers (90,140)(359,860)111,646 (338, 354)(2,834) Change in net position 26,418 (298, 235)(274,651) Total net position - beginning 7,955,442 1,627,974 7,039 9,590,455 220,979 Prior period adjustment 220,979 Total net position - as restated 7,955,442 1,627,974 7,039 9,811,434 220,979 Total net position - ending 7,981,860 7,039 218,145 9,536,783 1,329,739 \$

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED MAY 31, 2018

|  |              | Мајо         |                      |                     |              |
|--|--------------|--------------|----------------------|---------------------|--------------|
|  | Water and    |              | Solid Waste          | E-Donalsonville     |              |
|  | Sewer Fund   | Gas Fund     | Fund                 | Fund                | TOTAL        |
| CASH FLOWS FROM OPERATING ACTIVITIES                           |              |              |                      |                     |              |
| Receipts from customers and users                              | \$ 973,520   | \$ 376,559   | \$ 10,870            | \$ -                | \$ 1,360,949 |
| Payments to suppliers  | (241,939)    | (210,035)    | (14,566)             | (114,324)           | (580,864)    |
| Payments to employees  | (79,097)     | (84,974)     | -                    | -                   | (164,071)    |
| Net cash provided (used) by operating activities               | 652,484      | 81,550       | (3,696)              | (114,324)           | 616,014      |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES                |              |              |                      |                     |              |
| Payments to other funds  | (90,140)     | (474,185)    | -                    | 446,950             | (117,375)    |
| Net cash provided by noncapital and related                    | , ,          | , ,          |                      |                     | , ,          |
| financing activities   | (90,140)     | (474,185)    |                      | 446,950             | (117,375)    |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING                  |              |              |                      |                     |              |
| ACTIVITIES   |              |              |                      |                     |              |
| Purchases of capital assets                                    | (101,459)    | 100,000      | _                    | (332,626)           | (334,085)    |
| Proceeds from grants   | 14,000       | -            | _                    | -                   | 14,000       |
| Principal paid on capital debt                                 | (120,594)    | (2,962)      | _                    | _                   | (123,556)    |
| Interest paid on capital debt                                  | (195,250)    | (23)         | _                    | _                   | (195,273)    |
| Net cash used by capital and related                           | (100,200)    | (20)         | -                    |                     | (100,210)    |
| financing activities   | (403,303)    | 97,015       |                      | (332,626)           | (638,914)    |
| CASH FLOWS FROM INVESTING ACTIVITIES                           |              |              |                      |                     |              |
| Interest and dividends received                                | 64           | 1,030        | _                    | _                   | 1,094        |
| Net cash provided by investing activities                      | 64           | 1,030        |                      |                     | 1,094        |
| Net increase (decrease) in cash and cash equivalents           | 159,105      | (294,590)    | (3,696)              | _                   | (139,181)    |
| Cash and cash equivalents - beginning of year                  | 883,400      | 1,434,030    | (2,120)              | _                   | 2,315,310    |
| Cash and cash equivalents - ending of year (Including \$95,997 | \$ 1,042,505 | \$ 1,139,440 | \$ (5,816)           | \$ -                | \$ 2,176,129 |
| and \$19,995 for restricted cash in the water/sewer and gas    | + 1,012,000  |              | <del>+ (0,010)</del> |                     | <del></del>  |
| funds respectively.)   |              |              |                      |                     |              |
| Reconciliation of operating income to net cash provided        |              |              |                      |                     |              |
| . •  |              |              |                      |                     |              |
| (used) by operating activities: Operating income               | \$ 297,745   | \$ 60.618    | \$ -                 | \$ (114,480)        | \$ 243.883   |
|  | φ 291,145    | φ 00,010     | Φ -                  | φ (114,460 <i>)</i> | φ 243,003    |
| Adjustments to reconcile operating income to net cash          |              |              |                      |                     |              |
| provided (used) by operating activities:                       | 220.405      | 0.040        |                      |                     | 349.223      |
| Depreciation expense   | 339,405      | 9,818        | 40.070               | -                   | , -          |
| (Increase) decrease in accounts receivable                     | (5,140)      | 11,586       | 10,870               | -                   | 17,316       |
| (Increase) decrease in other receivable                        | -            | 28           | -                    | -                   | 28           |
| (Increase) decrease in prepaid items                           | 4,240        | 246          | -                    | -                   | 4,486        |
| Increase (decrease) in customer deposits                       | 2,021        | 390          | -                    | -                   | 2,411        |
| Increase (decrease) in accounts payable                        | 20,199       | (1,271)      | -                    | 156                 | 19,084       |
| Increase (decrease) in compensated absences                    | 134          | 137          | <u>-</u>             | -                   | 271          |
| Increase (decrease) in accrued expenses                        | (6,120)      | (2)          | (14,566)             |                     | (20,688)     |
| Total adjustments  | 354,739      | 20,932       | (3,696)              | 156                 | 372,131      |
| Net cash provided (used) by operating activities               | \$ 652,484   | \$ 81,550    | \$ (3,696)           | \$ (114,324)        | \$ 616,014   |



#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting entity

The City of Donalsonville is a municipal corporation governed by an elected mayor and six-member council and provides the following services: public safety, highways and streets, culture and recreation, public improvements and general and administrative services. In addition, the City operates public utilities (water, sewer, natural gas and sanitation).

As required by generally accepted accounting principles, these financial statements present the City and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the City's operations and so data from these units are combined with data of the primary government. Each discretely presented component unit, on the other hand, is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the government.

**Discretely Presented Component Units.** The Downtown Development Authority of Donalsonville assists local merchants with low interest loans for renovations of downtown properties. The authority consists of a board of seven directors appointed by the City Council. The authority is dependent upon the City at this time for revenue, and the City contributes one-half of the motel and hotel tax collected. The authority is presented as a governmental fund type. Separate financial statements may be obtained by contacting: Downtown Development Authority, P.O. Box 308, Donalsonville, Georgia 39845.

#### B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of changes in net position) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

The City does not allocate indirect costs.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement focus, basis of accounting and financing statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied.

Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The SPLOST V fund is the government's nonmajor capital project fund. This fund accounts for all SPLOST revenue and the accompanying capital outlay.

The government reports the following major proprietary funds:

The water and sewer fund operates the water distribution system, the sewer treatment plant, sewage pumping stations and collection systems, and the sanitation collection within the City.

The gas fund operates the distribution of natural gas to the City residents.

The solid waste fund does not meet the qualifications for a major fund, but management elected to treat it as a major fund. This Fund accounts for the expenses associated with the closure of a landfill and the revenues received from the city and county for these expenses per their agreement.

The E-Donalsonville fund does not meet the qualifications for a major fund, but management elected to treat it as a major fund. This Fund accounts for the expenses associated with the city's wireless internet service.

The government reports the following nonmajor governmental funds:

The *hotel/motel tax fund* is the government's only special revenue fund. This fund accounts for all hotel/motel tax revenue received and the accompanying expenditures.

The SPLOST III fund is the government's nonmajor capital project fund. This fund accounts for capital assets purchased by Seminole County for the City of Donalsonville using SPLOST funds or transfers of the City's portion.

The SPLOST IV fund is the government's nonmajor capital project fund. This fund accounts for all SPLOST revenue and the accompanying capital outlay.

The CHIP fund is the government's nonmajor capital project fund. This fund accounts for all CHIP revenue and the accompanying expenditures.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the government's water and sewer function, gas function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges to customers for sales and services. The fund also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

#### D. Assets, liabilities and net position or equity

#### 1. Deposits and investments

The City of Donalsonville's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

The City has authorized its governing officials to maintain deposit investments with financial institutions. There were no legal or contractual violations in regard to these investments during the year.

Investments are stated at cost or amortized cost.

#### 2. Receivables and payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

All trade and property tax receivables are shown net of allowance for uncollectibles. Trade accounts receivable in excess of 120 days comprise the trade accounts receivable allowance for uncollectibles.

Property taxes attach as an enforceable lien on property as of January 1. Property taxes are levied as of the first day of October each year and are payable by December 21. Property taxes are recognized in income in October upon completion of the tax digest. At May 31, 2018, uncollected property taxes amounted to \$62,042. The City estimates that substantially all of the remaining balances will be received in the subsequent period. After December 21, applicable property will be subject to liens, penalty and interest.

#### 3. Inventories and prepaid items

Expendable supplies are recorded as expenditures at the time items are purchased. The City does not record inventories of supplies on the books.

Certain payments to vendors reflect costs applicable to future accounting periods and are reported as prepaid items in both the government-wide and proprietary fund financial statements. In the governmental fund statements those prepaid are recognized when purchased.

Prepaid expenses of the City consist of insurance expenses. The City had prepaid insurance expenses totaling \$139,016.

#### 4. Restricted assets

The City of Donalsonville's restricted assets are cash. They consist of customer deposits and confiscated funds held for the use of the Police Department.

#### 5. Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The City had historical cost records of its infrastructure, thereby allowing us to record infrastructure acquired prior to implementing Statement 34. Capital assets are defined by the government as assets with an individual cost of \$1,000 and an estimated useful life of more than one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant and equipment of the primary government are depreciated using the straight line method over the following estimated useful lines:

| <u>Assets</u>                     | <u>Years</u> |
|-----------------------------------|--------------|
| Buildings                         | 40 years     |
| Building improvements             | 20 years     |
| Improvements other than buildings | 20-50 years  |

Public domain infrastructure 50 years
System infrastructure 30 years
Machinery and equipment 3 to 20 years
Trucks and tractors 4 to 10 years
Office equipment 5 to 15 years

#### 6. Compensated absences

It is the government's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the government does not have a policy to pay any amounts when employees separate from service with the government. All vacation pay is accrued when incurred in the government-wide and proprietary funds financial statements.

#### 7. Long-term obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 8. Categories and classifications of Fund Balance

The City has implemented GASB 54 during fiscal year 2012 [Note IV. H. Fund Balance Determinations and Classifications]. This statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications, under GASB 54, are Nonspendable, Restricted, Committed, Assigned and Unassigned.

#### 9. Net Position

Net investment in capital assets, net of related debt – This amount consists of capital assets net of accumulated depreciation and reduced by outstanding debt that attributed to the acquisition, construction or improvement of assets.

 $Restricted-This\ amount\ is\ restricted\ by\ external\ creditors,\ grantors,\ contributors\ or\ laws\ or\ regulations\ of\ other\ governments.$ 

Unrestricted – This amount is all net position that do not meet the definition of "invested in capital assets, net of related debt" or "restricted net position".

#### 10. Deferred Inflows/Outflows of Resources

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City reports one of these items. One item, unavailable revenue, is

reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes. The amounts are deferred and recognized as inflow of resources in the period that the amounts become available.

#### 11. Comparative data/reclassifications

Comparative total data for the prior year have not been presented.

#### II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgetary information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds and proprietary funds. The City's annual budget is prepared based on anticipated revenues and appropriated expenditures. Revenue anticipations, generally conservative, are designed to help insure fiscal responsibility and maintain a balanced budget. Sums sufficient to provide for debt service may not be diverted to any other purpose by the Mayor and the Council. The budget is prepared by fund and department. The legal level of budgetary control is the department level. Transfers between departments require approval of governing council.

According to the Charter and Code of the City, the City Manager has the responsibility for developing both the annual budget and capital budget for the city, which is done in conjunction with input and assistance from the City Clerk. These two budgets are developed separately, and then combined into one budget document, with the budgets for capital expenditures being incorporated as line items in the budget for each general government department.

The budget process begins shortly after the results for the third quarter of the fiscal year are determined, usually in early March. Budget proposals or development forms are issued to department heads for those departments where the budget is developed outside City Hall, along with budget results for the department for the first three quarters of the year. The department heads then compare the performance numbers for their respective departments for the current fiscal year, along with the results of the last quarter of the previous fiscal year to their annual budget expenditures, and from that comparison they structure their budgets and make projections of budget and capital needs for the next fiscal year. When they have completed their projections, they return the budget development forms to the City Manager's office at City Hall.

The City Manager is, during this same period of time, completing the budget development forms for those sections of the budget that are developed within City Hall, such as revenues and general government expenditures, using comparative numbers and information from a budget development file maintained in City Hall where pertinent data is filed as it is gathered throughout the year. The City Manager must also compute the requirements for all sections of the budget dealing with lease/purchase and capital outlays or expenditures.

When the budget development forms for all departments have been turned in to, or completed by City Hall, they are combined into a draft budget document. At this point in the process, usually in early April, budget meetings are held with each department head to discuss their projected budget needs. This step is often completed when the budget development forms are returned. If it is determined during these meetings that adjustments need to be made to any line item in the budget, those adjustments are made and total projected budget expenditures are recalculated and compared with projected revenues to determine the projected ad valorem tax requirements. The projected ad valorem tax requirement is entered as a line item in the revenue section of the general fund budget. The completed document becomes the first draft of a proposed City budget for the next fiscal year.

When the proposed budget for the next fiscal year is completed, it is reproduced in quantity and distributed to the Mayor and Council for their review and study. Next, the first public hearing for the proposed budget is

scheduled to review the budget and receive public input into the budgeting process. This is usually done in mid-to-late April. After this hearing is held, and input is received from both the public and the Mayor and Council, further refinements and helpful suggestions are incorporated and the second draft budget document is produced and distributed to the Mayor and Council. Of course, copies of the budget at each stage of the budget process are available for public review at City Hall at all times. Next, a final budget hearing is scheduled and advertised. When possible, this hearing is held in conjunction with the regularly scheduled meeting of the Mayor and Council in May. At this hearing, any final public input is received, and final refinements or changes to the budget are made by the Mayor and Council, after which the budget is adopted as the official budget for the City for the upcoming fiscal year which begins on June 1st of each year. Any changes to the budget thereafter must be adopted as amendments to the official city budget.

Encumbrance accounting is employed in governmental funds. Encumbrances recognize purchase orders, contracts, and other commitments for expenditures not fully expended at year end. The City's outstanding encumbrances do not constitute expenditures or liabilities. The commitments will be re-appropriated and honored during the subsequent year.

#### B. Deficit Fund Balance

During the current fiscal year, the Hotel/Motel Tax Fund and SPLOST V Fund had deficits fund balances.

#### III. DETAILED NOTES ON ALL FUNDS

#### A. Deposits and investments

At year end, the City of Donalsonville's carrying amount of deposits was \$2,653,367 and the bank balance was \$2,678,941. All deposits are entirely insured or collateralized. Of the bank balance, \$500,000 was covered by federal depository insurance. The remaining balance of \$2,178,941 was collateralized with securities held by the pledging financial institution's trust department or agent in the City's name, and \$0 was collateralized with securities held by the pledging financial institution's trust department or agent but not in the government's name.

The following ties the carrying amounts to the Statement of Net Position:

| Cash & cash equivalents         | \$<br>2,547,902 |
|---------------------------------|-----------------|
| Restricted cash                 | 117,794         |
| Total Statement of Net Position | \$<br>2,665,696 |
| Less:                           |                 |
| Cash on hand                    | (550)           |
| Total carrying amount           | \$<br>2,665,146 |

#### B. Receivables

Receivables as of year-end for the government's individual major and nonmajor funds and major business-type funds, including the applicable allowances for uncollectible accounts, are as follows:

Receivables of the General Fund, Water and Sewer Fund and the Gas Fund are reported net of uncollectible amounts. Total uncollectible amounts related to receivables of the current period are as follows:

|                   | Governmental |            |    |                                  |    |                       | Business-type |          |    |                     |    |        |    |         |
|-------------------|--------------|------------|----|----------------------------------|----|-----------------------|---------------|----------|----|---------------------|----|--------|----|---------|
|                   | Gei          | neral Fund | SF | PLOST V Hotel/Motel<br>Fund Fund |    | Water &<br>Sewer Fund |               | Gas Fund |    | Solid Waste<br>Fund |    | Total  |    |         |
| Receivables:      |              |            |    |                                  |    |                       |               |          |    |                     |    |        |    |         |
| Interest          | \$           | -          | \$ | -                                | \$ | -                     | \$            | 6        | \$ | -                   | \$ | -      | \$ | 6       |
| Taxes             |              | 138,200    |    | -                                |    | 2,546                 |               | -        |    | -                   |    | -      |    | 140,746 |
| Accounts          |              | 45,432     |    | -                                |    | -                     |               | 83,631   |    | 12,496              |    | -      |    | 141,559 |
| Intergovernmental |              | -          |    | 25,651                           |    | -                     |               | -        |    | -                   |    | 30,289 |    | 55,940  |
| Total receivables | \$           | 183,632    | \$ | 25,651                           | \$ | 2,546                 | \$            | 83,637   | \$ | 12,496              | \$ | 30,289 | \$ | 338,251 |

#### C. Capital assets

Capital assets for the year ended May 31, 2018 were as follows:

|  | Beginning<br>Balance |   | Increases |   | Decreases |           | T  | ransfers  | Ending<br>Balance |   |
|--|----------------------|---|-----------|---|-----------|-----------|----|-----------|-------------------|---|
| Governmental activities: Capital assets,not being depreciated: Land Construction in progress   | \$                   | 399,917<br>485,624  | \$        | 34,484  | \$        | (264,645) | \$ | (220,979) | \$                | 434,401   |
| Total capital assets, not being depreciated  |                      | 885,541   |           | 34,484  |           | (264,645) |    | (220,979) |                   | 434,401   |
| Capital assets, being depreciated: Buildings Improvements other than buildings Machinery and equipment Infrastructure Total capital assets being depreciated |                      | 655,409<br>280,977<br>2,785,588<br>2,486,516<br>6,208,490           |           | 1,379,826<br>12,010<br>757,503<br>221,820<br>2,371,159    |           | (37,200)  |    | (37,200)  |                   | 2,035,235<br>292,987<br>3,505,891<br>2,708,336<br>8,542,449         |
| Less accumulated depreciation for: Buildings Improvements other than buildings Machinery and equipment Infrastructure Total accumulated depreciation         |                      | (422,369)<br>(142,510)<br>(2,152,660)<br>(1,159,758)<br>(3,877,297) | _         | (32,697)<br>(9,794)<br>(252,321)<br>(87,245)<br>(382,057) |           | 37,200    |    | 37,200    |                   | (455,066)<br>(152,304)<br>(2,367,781)<br>(1,247,003)<br>(4,222,154) |
| Total capital assets, being depreciated, net   |                      | 2,331,193   |           | 1,989,102   |           | <u>-</u>  |    | <u>-</u>  |                   | 4,320,295   |
| Governmental activities capital assets, net  | \$                   | 3,216,734   | \$        | 2,023,586   | \$        | (264,645) | \$ | (220,979) | \$                | 4,754,696   |

|  |    | Beginning<br>Balance | ı  | Increases |    | Decreases |    | Transfers |    | Ending<br>Balance |
|--|----|----------------------|----|-----------|----|-----------|----|-----------|----|-------------------|
| Business-type activities:              |    |                      |    |           |    |           |    |           |    |                   |
| Capital assets,not being depreciated:  |    |                      |    |           |    |           |    |           |    |                   |
| Land                                   | \$ | 33,646               | \$ | -         | \$ | -         | \$ | -         | \$ | 33,646            |
| Construction in progress               |    | 108,000              |    | 75,076    |    | (100,000) |    |           |    | 83,076            |
| Total capital assets, not being        |    |                      |    |           |    |           |    |           |    |                   |
| depreciated                            |    | 141,646              |    | 75,076    |    | (100,000) |    | -         |    | 116,722           |
| Capital assets, being depreciated:     |    |                      |    |           |    |           |    |           |    |                   |
| Buildings                              |    | 24,924               |    | -         |    | -         |    | -         |    | 24,924            |
| Improvements other than buildings      |    | 8,883                |    | -         |    | -         |    | -         |    | 8,883             |
| Machinery and equipment                |    | 504,702              |    | -         |    | -         |    | -         |    | 504,702           |
| Infrastructure                         |    | 16,404,611           |    | 138,029   |    | _         |    | 220,979   |    | 16,763,619        |
| Total capital assets being depreciated |    | 16,943,120           |    | 138,029   |    | -         |    | 220,979   |    | 17,302,128        |
| Less accumulated depreciation for:     |    |                      |    |           |    |           |    |           |    |                   |
| Buildings                              |    | (24,688)             |    | (25)      |    | -         |    | -         |    | (24,713)          |
| Improvements other than buildings      |    | (7,522)              |    | (182)     |    | -         |    | -         |    | (7,704)           |
| Machinery and equipment                |    | (431,120)            |    | (10,017)  |    | -         |    | -         |    | (441,137)         |
| Infrastructure                         |    | (3,808,842)          |    | (339,000) |    |           |    |           |    | (4,147,842)       |
| Total accumulated depreciation         |    | (4,272,172)          |    | (349,224) |    | -         |    |           |    | (4,621,396)       |
| Total capital assets, being            |    |                      |    |           |    |           |    |           |    |                   |
| depreciated, net                       |    | 12,670,948           |    | (211,195) |    |           |    | 220,979   |    | 12,680,732        |
| Business-type activities capital       |    |                      |    |           |    |           |    |           |    |                   |
| assets, net                            | \$ | 12,812,594           | \$ | (136,119) | \$ | (100,000) | \$ | 220,979   | \$ | 12,797,454        |

Depreciation expense was charged to functions/programs of the primary government as follows:

| Governmental activities:                            |               |
|---|---------------|
| General government                                  | \$<br>46,681  |
| Public safety                                       | 145,715       |
| Highways and streets, including depreciaiton        |               |
| of general infrastructure asets                     | 179,621       |
| Sanitation  | 8,064         |
| Culture and recreation                              | 1,976         |
| Total depreciation expense-governmental activities  | \$<br>382,057 |
|   |               |
| Business-type activities:                           |               |
| Water/Sewer Fund                                    | \$<br>339,406 |
| Gas Fund  | 9,818         |
| Total depreciation expense-business-type activities | \$<br>349,224 |

This space intentionally left blank.

### D. Interfund receivables, payables and transfers

The City uses interfund transfers for general operating purposes.

This activity is as follows:

|                   | Transfer In |         | Tra | nsfer Out |
|-------------------|-------------|---------|-----|-----------|
| General Fund:     |             | _       |     | _         |
| General           | \$          | 350,000 | \$  | -         |
| SPLOST III        |             | -       |     | 2         |
| SPLOST IV         |             | -       |     | 22        |
| SPLOST V          |             | -       |     | 11,622    |
| Proprietary Fund: |             |         |     |           |
| Water & Sewer     |             | -       |     | 90,140    |
| Gas               |             | -       |     | 359,860   |
| E-Donalsonville   |             | 111,646 |     | -         |
|                   | \$          | 461,646 | \$  | 461,646   |

The City uses interfund receivables/payables for general operating purposes. These interfund receivables/payables were repaid after fiscal year end.

The composition of interfund balances as of May 31, 2018 is as follows:

|                   | nd Receivable<br>ue From) | Interfund Payable<br>(Due To) |         |  |
|-------------------|---------------------------|-------------------------------|---------|--|
| General Fund:     | <br>000.007               |                               |         |  |
| General           | \$<br>388,607             | \$                            | -       |  |
| CHIP Grant Fund   | -                         |                               | 100     |  |
| SPLOST V          | -                         |                               | 388,507 |  |
| Proprietary Fund: |                           |                               |         |  |
| Gas               | 114,325                   |                               | -       |  |
| E-Donalsonville   | <br><u>-</u>              |                               | 114,325 |  |
|                   | \$<br>502,932             | \$                            | 502,932 |  |

### E. Leases

### **Operating Leases**

The city has no operating leases at year ended May 31, 2018.

### Capital Leases

The City of Donalsonville had two (2) lease agreements as lessee for financing the acquisition of a John Deere Backhoe and a security camera system. The lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of the future minimum lease payments as of the inception date. During the current fiscal year, both of these leases were paid off.

The City of Donalsonville has a lease agreement as lessee for financing the acquisition of equipment with Ameris Bank dated May 19, 2017. The lease went into repayment on January 10, 2018 with the principal amount of \$466,165. The lease bears an interest rate at 70% of the Wall Street Journal prime rate or such other national publication selected by the lessor that quotes a standard rate if the Wall Street Journal is no longer published. The lease is payable at equal installments of \$5,771 (except for the final payment). The

final installment, if not sooner paid, shall be due and payable on January 10, 2023. As of May 31, 2018, the principal balance was \$441,058.

| Fiscal Year | <u> </u> | Total   |    | Principal | Interest |        |  |
|-------------|----------|---------|----|-----------|----------|--------|--|
| 2019        | \$       | 69,258  | \$ | 59,827    | \$       | 9,431  |  |
| 2020        |          | 69,258  |    | 61,327    |          | 7,931  |  |
| 2021        |          | 69,258  |    | 62,736    |          | 6,522  |  |
| 2022        |          | 69,258  |    | 64,156    |          | 5,102  |  |
| 2023        |          | 227,223 |    | 193,012   |          | 34,211 |  |
| Total       | \$       | 504,255 | \$ | 441,058   | \$       | 63,197 |  |

The City of Donalsonville has a lease agreement as lessee for financing the acquisition of equipment. The amount of the lease shall not exceed \$350,000 which is available for advance up to December 15, 2018. Each advance will bear an interest rate of 3.73% per annum beginning on the date of each such advance, calculated on the basis of a year of 360 days and the actual number of days elapsed. Beginning on January 10, 2019, and on the same day of each month until April 10, 2024, the Lessee will make monthly payments of principal of the lease amount and interest thereon at the rate of 3.73%, in equal amortized installments (except for the final payment which may be a different amount), until the lease amount is paid in full. The final installment, if not sooner paid, shall be due and payable on April 10, 2024. As of May 31, 2018, \$64,100 has been drawn.

The assets acquired through capital leases for various funds are as follows:

|                                | vernmental<br>Activities | ter/Sewer<br>d Activities | Gas Fund<br>Activities |          |  |
|--------------------------------|--------------------------|---------------------------|------------------------|----------|--|
| Asset:                         |                          |                           |                        |          |  |
| Machinery and equipment        | \$<br>899,983            | \$<br>108,046             | \$                     | 25,517   |  |
| Less: accumulated depreciation | (467,151)                | (71,080)                  |                        | (14,035) |  |
| Total                          | \$<br>432,832            | \$<br>36,966              | \$                     | 11,482   |  |
| Current FY Depreciation        | \$<br>54,447             | \$<br>10,182              | \$                     | 2,552    |  |

### F. Long-term debt

### Revenue Bonds

On December 1, 2017, the Downtown Development Authority of Donalsonville issued Series 2017 Revenue Bonds for the purpose of prepaying the outstanding bans to the City from GEFA. The City entered into an Intergovernmental Installment Sale Agreement with the Downtown Development Authority by which the City has agreed to pay the bond debt installments under the Installment Sale Agreement arrangement until the full debt is satisfied.

|   | Balance<br>5/31/2017 | Issued       | Retired | Balance<br>5/31/2018 | Due One<br>Year |
|---|----------------------|--------------|---------|----------------------|-----------------|
| Series 2017, Water & Sewer Revenue<br>Bond dated November 13, 2017 with |                      |              |         |                      |                 |
| interest currently at 2.49% beginning                                   |                      |              |         |                      |                 |
| November 1, 2018 and ending<br>November 1, 2032. Original loan          |                      |              |         |                      |                 |
| \$5,142,242.  | \$ -                 | \$ 5,142,242 | \$ -    | \$ 5,142,242         | \$ 265,156      |
|   | \$ -                 | \$ 5,142,242 | \$ -    | \$ 5,142,242         | \$ 265,156      |

Annual debt service requirements to maturity for the revenue bonds are as follows:

| Fiscal Year | Total |           | Principal       | Interest        |
|-------------|-------|-----------|-----------------|-----------------|
| 2019        | \$    | 442,862   | \$<br>265,156   | \$<br>177,706   |
| 2020        |       | 404,198   | 284,508         | 119,690         |
| 2021        |       | 404,215   | 291,653         | 112,562         |
| 2022        |       | 404,232   | 298,977         | 105,255         |
| 2023        |       | 404,249   | 306,485         | 97,764          |
| 2024-2028   |       | 1,994,064 | 1,623,863       | 370,201         |
| 2029-2033   |       | 2,230,165 | <br>2,071,600   | <br>158,565     |
| Total       | \$    | 6,283,985 | \$<br>5,142,242 | \$<br>1,141,743 |

### Notes payable

The City of Donalsonville has six (6) notes payable. One is by resolution of the City Council to the United States Department of Agriculture, one is resolution of the City Council to the Three Notch Electrical Management Corporation, and four are by resolution of the City Council to the Georgia Environmental Facilities Authority

### **Governmental Activities**

Note one is dated December 13, 2013 with the USDA in the principal amount of \$55,300 and was used for the purchase of three (3) police cars. The note bears an interest rate of 3.50% and is payable in 5 yearly installments of \$12,249. During the 2015-2016 fiscal year, one of these police cars was wrecked and the insurance proceeds went directly to principal in the amount of \$17,246.25. As of May 31, 2018, the principal balance was \$0.

Note two is dated September 13, 2017 with Three Notch Electric Membership in the principal amount of \$300,000 and was used to help with payment of the new Fire Department. The note is interest free and payable in 10 annual payments of \$30,000. As of May 31, 2018, the principal balance was \$270,000.

Annual debt requirements to maturity on Note two are as follows:

| Fiscal Year | Total         |    | Principal | Interest |   |  |  |
|-------------|---------------|----|-----------|----------|---|--|--|
| 2019        | \$<br>30,000  | \$ | 30,000    | \$       | - |  |  |
| 2020        | 30,000        |    | 30,000    |          | - |  |  |
| 2021        | 30,000        |    | 30,000    |          | - |  |  |
| 2022        | 30,000        |    | 30,000    |          | - |  |  |
| 2023        | 30,000        |    | 30,000    |          | - |  |  |
| 2024-2028   | 120,000       |    | 120,000   |          | - |  |  |
| Total       | \$<br>270,000 | \$ | 270,000   | \$       | - |  |  |

### **Business-type Activities**

Note three is dated September 1, 2008 in the principal amount of \$383,895, and is being used for rehabilitation to the City's sewer main system. The note bears an interest rate of 2.88% and is payable in 240 monthly payments of \$2,106. During the current fiscal year, the note was refinanced through the City of Donalsonville Downtown Development Authority.

Note four was originally dated March 8, 2010 and then converted on June 1, 2011 to an amortizing loan in the principal amount of \$159,074, and was used for rehabilitation to the City's sewer main system. The note bears an interest rate of 3.00% and is payable in 180 monthly payments of \$1,099. During the current fiscal year, the note was refinanced through the City of Donalsonville Downtown Development Authority.

Note five is dated February 2, 2012 and then converted on June 1, 2014 to an amortizing loan in the principal amount of \$5,500,000, and was used for the construction of the Waste Pollution Control Plant. The note bears an interest rate of 3.00% and is payable in 240 monthly payments of \$30,502.87. During the current fiscal year, the note was refinanced through the City of Donalsonville Downtown Development Authority.

Note six was originally dated March 20, 2012 and then converted on January 1, 2014 to an amortizing loan in the principal amount of \$325,583, and was used for the conversion of the existing water meters to a radio read system is rehabilitation to the City's sewer main system. The note bears an interest rate of 2.00% and is payable in 179 monthly payments of \$2,095. As of May 31, 2018, the principal balance was \$241,324.

| Fiscal Year | Total         | F  | Principal | Interest |        |  |
|-------------|---------------|----|-----------|----------|--------|--|
| 2019        | \$<br>25,141  | \$ | 20,503    | \$       | 4,638  |  |
| 2020        | 25,141        |    | 20,916    |          | 4,225  |  |
| 2021        | 25,141        |    | 21,339    |          | 3,802  |  |
| 2022        | 25,141        |    | 21,769    |          | 3,372  |  |
| 2023        | 25,142        |    | 22,209    |          | 2,933  |  |
| 2024-2028   | 125,709       |    | 117,951   |          | 7,758  |  |
| 2029        | 16,762        |    | 16,637    |          | 125    |  |
| Total       | \$<br>268,177 | \$ | 241,324   | \$       | 26,853 |  |

### Changes in long-term liabilities

During the year ended May 31, 2018, the following changes occurred in liabilities reported in the general long-term debt account group:

|                                 | E        | Beginning<br>Balance |    | Additions | F  | Reductions  |    | Ending<br>Balance |    | ue Within<br>One Year |
|---------------------------------|----------|----------------------|----|-----------|----|-------------|----|-------------------|----|-----------------------|
| Governmental activities:        |          |                      |    |           |    |             |    |                   |    |                       |
| Compensated absences            | \$       | 44,787               | \$ | 86,994    | \$ | (79,376)    | \$ | 52,405            | \$ | -                     |
| Capital lease not in re-payment |          | 85,093               |    | 64,287    |    | (85,280)    |    | 64,100            |    | -                     |
| Capital leases                  |          | 18,812               |    | 466,165   |    | (43,919)    |    | 441,058           |    | 59,827                |
| Notes payable                   |          | 5,591                |    | 300,000   |    | (35,591)    |    | 270,000           |    | 30,000                |
| Post closure costs              |          |                      |    |           |    |             |    |                   |    |                       |
| Note V.H.                       |          | 12,800               |    | -         |    | -           |    | 12,800            |    | -                     |
| Governmental activities         |          |                      |    |           |    | •           |    |                   |    | ,                     |
| Long-term liabilities           | \$       | 167,083              | \$ | 917,446   | \$ | (244,166)   | \$ | 840,363           | \$ | 89,827                |
| Business-type activities:       |          |                      |    |           |    |             |    |                   |    |                       |
| Compensated absences            | \$       | 6,823                | \$ | 18,347    | \$ | (18,080)    | \$ | 7,090             | \$ | _                     |
| Lease payable                   |          | 8,887                |    | -         |    | (8,887)     |    | -                 |    | _                     |
| Bonds payable                   |          | · <u>-</u>           |    | 5,142,242 |    | -           |    | 5,142,242         |    | 265,156               |
| Notes payable                   |          | 5,498,235            |    | <u> </u>  |    | (5,256,911) |    | 241,324           |    | 20,503                |
| Business-type activities        | ¢        | E E12 04E            | ¢. | E 160 E00 | ¢. | (F 202 070) | r. | E 200 6E6         | •  | 205 650               |
| Long-term liabilities           | <u> </u> | 5,513,945            | \$ | 5,160,589 | \$ | (5,283,878) | \$ | 5,390,656         | Þ  | 285,659               |

Compensated absences and post closure costs of the City's governmental funds will generally be liquidated by the general fund. Long-term liabilities of the business-type activities will generally be paid from the fund that incurred the liability.

This space intentionally left blank.

#### G. Restricted asset

There is no restrictions of net position.

The balances of the City's restricted asset accounts are as follows:

| Customer deposit        | \$<br>115,603 |
|-------------------------|---------------|
| Police department       | 2,190         |
| Total restricted assets | \$<br>117,793 |

### H. Fund balance determination and classification

<u>Special revenue funds</u> are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The term "proceeds of specific revenue sources" established that one or more specific restricted or committed revenues should be the foundation for a special revenue fund. Restricted or committed specific revenue sources should comprise a substantial portion of the fund's resources. If revenues are initially received in another fund, they should not be reported as revenues in the fund receiving them; instead, they should be recognized in the special revenue fund where they will be spent. *The proceeds from these special revenue sources should be expected to continue to comprise a substantial portion of inflows*.

<u>Capital projects funds</u> are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays. Capital projects' funds exclude those types of capital related outflows financed by proprietary funds.

<u>Debt service funds</u> are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

The following classifications are used by the City:

General, Special Revenue and Capital Project Funds:

Restricted Fund Balance: the portion of a fund balance that reflects constraints placed on the use of resources other than nonspendable items that are either externally imposed by creditors {debt agreements, grantors, contributors, or laws or regulations of other governments}, or be imposed by law through constitutional provisions or enabling legislation.

<u>Unassigned Fund Balance</u>: that portion of a fund balance that includes amounts that do not fall into one of the above categories. The General Fund is the only fund that should report a positive unassigned balance.

The City uses restricted amounts to be spent first when both restricted and unrestricted fund balances are available, unless there are legal documents/contracts that prohibit the use of restricted fund balance, such as grant agreements that require a dollar match. Additionally, the City would then use committed, assigned and lastly unassigned amounts from the unrestricted fund balance when expending funds. The City does not have a formal minimum fund balance policy.

#### IV. OTHER INFORMATION

### A. Risk Management

The City of Donalsonville is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has

joined together with other municipalities in the state as part of the Georgia Interlocal Risk Management Agency Property and Liability Insurance Fund.

As part of this risk pool, the City is obligated to pay all contributions and assessments as prescribed by the pool, to cooperate with the pool's agents and attorneys, to follow loss reduction procedures established by the funds, and to report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the fund being required to pay any claim of loss. The City is also to allow the pool's agents and attorneys to represent the City in investigation, settlement discussions and all events of litigation arising out of any claim made against the City within the scope of loss protection furnished by the fund.

The fund is to defend and protect the members of the fund against liability or loss as prescribed in the member government contract. The fund is to pay all cost taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

Coverages are as follows:

| COVERAGE | DESCRIPTION - | – PROPERTY: |
|----------|---------------|-------------|
|----------|---------------|-------------|

| Buildings and Contents (Blanket) | \$16,290,550                       |
|----------------------------------|------------------------------------|
| Automobile Physical Damage       | Per Application on file with GIRMA |

#### COVERAGE DESCRIPTION - CASUALTY:

| Comprehensive General Liability                   | \$1,000,000 |
|---|-------------|
| Law Enforcement Liability                         | \$1,000,000 |
| Automobile Liability                              | \$1,000,000 |
| Errors and Omissions (Public Officials) Liability | \$1,000,000 |
| Employee Benefits Liability                       | \$1,000,000 |

### COVERAGE DESCRIPTION - CRIME:

| Blanket Bond  | \$500,000 |
|---|-----------|
| Depositors Forgery  | \$500,000 |
| Money and Securities – Loss Inside & Outside the Premises | \$500,000 |

#### DEDUCTIBLE:

All coverages are subject to a per occurrence deductible of \$1,000

#### **COVERAGE EXCEPTIONS:**

None

| COVERAGES SUBJECT           | TO A | RETROACTIVE | DATE: | (unless | stated | otherwise | in | the | Coverage |
|-----------------------------|------|-------------|-------|---------|--------|-----------|----|-----|----------|
| Exceptions)                 |      |             |       | •       |        |           |    |     |          |
| Public Officials Liability  |      |             |       |         |        |           |    |     | 12/01/87 |
| Employee Benefits Liability |      |             |       |         |        |           |    |     | 12/01/87 |
| Pollution Liability         |      |             |       |         |        |           |    |     | 12/01/87 |

Chapter 85 of Title 36 of the Official Code of Georgia Annotated authorizes Georgia municipalities to form interlocal risk management agencies. The Georgia Interlocal Risk Management Agency (GIRMA) is a municipal interlocal risk management agency to function as an unincorporated nonprofit instrumentality of its member municipalities – GIRMA establishes and administers one or more group self-insurance funds and a risk management service to prevent or lessen the incidence and severity of casualty and property losses occurring in the operation of municipal government. GIRMA is to defend and protect in accordance with the member government contract and related coverage descriptions any member of GIRMA against liability or loss.

The City of Donalsonville must participate at all times in at least one fund which is established by GIRMA. Other responsibilities of the City are as follows:

- To pay all contributions, assessments or other sums due to GIRMA at such times and in such amounts as shall be established by GIRMA.
- To select a person to serve as a Member representative.
- To allow GIRMA and its agent's reasonable access to all facilities of the City and all records, including but not limited to financial records, which relate to the purposes of GIRMA.
- To allow attorneys appointed by GIRMA to represent the City in investigation, settlement discussions
  and all levels of litigation arising out of any claim made against the City within the scope of loss
  protection furnished by the Fund or Funds established by GIRMA.
- To assist and cooperate in the defense and settlement of claims against the City.
- To furnish full cooperation to GIRMA's attorneys, claims adjusters, Service Company, and any agent, employee, officer or independent contractor of GIRMA relating to the purposes of GIRMA.
- To follow all loss reduction and prevention procedures established by GIRMA.
- To furnish to GIRMA such budget, operating and underwriting information as may be requested.
- To report as promptly as possible, and in accordance with any Coverage Descriptions issued, all
  incidents which could result in GIRMA or any Fund established by GIRMA being required to pay a
  claim for loss to municipal property or injuries to persons or property when such loss or injury is within
  the scope of the protection of a Fund or Funds in which the City participates.

The City of Donalsonville retains the first \$1,000 of each risk of loss in the form of a deductible. The City files all claims with GIRMA. GIRMA bills the City for any risk of loss up to the \$1,000 deductible.

The basis for estimating the liabilities for unpaid claims is "IBNR" established by an actuary.

During the year ended May 31, 2018, the City paid one (1) claim (up to the \$1,000 deductible) totaling \$105. The City has not compiled a record of the claims paid up to the \$1,000 deductible for the prior years. The City is not aware of any claims which the City is liable for (up to the \$1,000) which were outstanding and unpaid at May 31, 2018. No provisions have been made in the financial statements for the year ended May 31, 2018 for any estimate of potential unpaid claims.

The City of Donalsonville provides worker's compensation for its employees through GMA.

The City of Donalsonville also provides health insurance coverage for its employees through the Georgia Municipal Employees Benefit System (GMEBS).

### B. Related Party Transaction

The City has no outstanding contracts with any related parties.

### C. Subsequent Events

There are no significant subsequent events that the City is aware of as of the date of the audit report.

#### D. Joint Ventures

The City is currently involved in a joint venture with Seminole County, Georgia for the operation of the Donalsonville-Seminole County Airport. The airport is financially independent of the City and County, and the governments do not retain an equity interest in the airport. All real estate is owned equally by the City and County governments, with the City's respective portion included in its capital assets. A copy of the joint venture's separate financial statements can be obtained from:

Christina Corvers, Secretary/Treasurer P.O. Box 308
Donalsonville, Georgia

Under Georgia law, the County, in conjunction with other cities and counties in the eight-county west central Georgia area, is a member of the Southwest Georgia Regional Commission (SWGARC) and is required to pay annual dues thereto. During its year ended May 31, 2018, the city paid \$2,901 in such dues. Membership in SWGARC is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34 which provides for the organizational structure of the SWGARC in Georgia. The SWGARC Board membership includes the chief elected official of each county and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of SWGARC. Separate financial statements may be obtained from:

Southwest Georgia Regional Commission P.O. Box 346 Camilla, Georgia 31730-0346

### E. Employee retirement systems and pension plans

Plan description. The City maintains an agent multiple employee defined benefit pension plan with the Georgia Municipal Employees Benefit System (GMEBS). The Plan provides retirement, disability, and death benefits to plan members and beneficiaries. Participation in the plan was approved by resolution of the City Council. The benefits provided by the plan, as well as the obligation to contribute to the plan, can only be amended by the approval of the City Council. Employees are not required to contribute to the plan. The Plan is not included in the City's financial statement. A financial report is available by contacting the Burgess Building, Atlanta, Georgia.

The City also participates in the State of Georgia Police Officer's Annuity Program. The City makes no contribution to this plan. Contributions are collected by the City as an agent for this fund through its municipal court system. This plan is administered through the State and is not included in the City's financial statements.

Employees covered by benefit terms. At May 31, 2018, the following employees were covered by the benefit terms:

|  | 88 |
|--|----|
| Active employees   | 40 |
| Inactive employees entitled to but not yet receiving benefits    | 24 |
| Inactive employees or beneficiaries currently receiving benefits | 24 |

Funding Policy. The funding policy for the plan is to contribute an amount equal to the recommended contribution each year. The recommended contribution meets the guidelines for calculating an annual required contribution set forth in paragraphs 9-10 of GASB statement 27. These contributions are determined under the projected unit credit actuarial cost method. The annual recommended contribution is

the sum of the normal cost and the level dollar amortization of the unfunded actuarial liability. The period, and related method, for amortizing the initial unfunded actuarial accrued liability is 30 years from 1981 and current changes in the unfunded actuarial accrued liability over 15 years for actuarial gains and losses, 20 years for plan provisions and 30 years for actuarial assumptions and cost methods as a level dollar amount. These amortization periods, if applicable, are closed for this plan year. The remaining amortization period varies for the bases, with a net effective amortization period of 10 years. The current rate of contribution for the City is 8.96% of annual covered payroll. Annual covered payroll for May 31, 2018 was \$1,308,205.

### Net Investment Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The difference between the resulting rate and the rate on the ongoing basis is a margin for adverse deviation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of March 31, 2017 (see the discussion of the pension plan's investment policy) are summarized in the following table:

| Asset Class           | Target Allocation | Long-term Expected Real Rate of Return |  |  |  |
|-----------------------|-------------------|--|--|--|--|
| Domestic equity       | 45.00%            | 6.71%                                  |  |  |  |
| International equity  | 20.00%            | 7.71%                                  |  |  |  |
| Real estate           | 10.00%            | 5.21%                                  |  |  |  |
| Global Fixed income   | 5.00%             | 3.36%                                  |  |  |  |
| Domestic Fixed income | 20.00%            | 2.11%                                  |  |  |  |
| Cash                  | 0.00%             |  |  |  |  |
| Total                 | 100.00%           |  |  |  |  |

Rate of Return: 7.50% On-going basis, based on long-term expected rate of return on pension plan investments.

**Significant actuarial assumptions.** The total pension liability was determined by an actuarial valuation as of July 1, 2018, using the following actuarial assumptions, applied to all prior periods included in the measurement:

The significant actuarial assumptions used in the current valuation, as of July 1, 2018 are:

Net Investment Rate of Return 7.50 % per year Projected Salary Increases 2.75 % plus service based merit Cost of Living Adjustments 0.00%

Mortality rates were based on the RP-2000 Combined Healthy Mortality Table with sex-distinct rates, set forward two years for males and one year for females. The RP-2000 mortality tables were determined to contain sufficient provision appropriate to reasonable reflect future mortality improvement, based on a four-year review of mortality experience for the period January 1, 2010 to June 30, 2014. Mortality experience will be reviewed periodically and updated if necessary.

Net Pension Liability. The components of the net pension liability of participating entities were as follows:

|                                     | Total Pension Liability<br>(TPL)<br>(a) |           | Fiduc | ciary Net Position<br>(FNP) | Net | Pension Liabilty (NPL) |
|-------------------------------------|---|-----------|-------|-----------------------------|-----|------------------------|
|                                     |   |           |       | (b)                         |     | (a)-(b)                |
| Balance at May 31, 2017 *           | \$                                      | 3,399,113 | \$    | 3,070,601                   | \$  | 328,512                |
| Changes for the year:               |   |           |       |                             |     |                        |
| Service Cost                        |   | 67,055    |       | -                           |     | 67,055                 |
| Interest                            |   | 256,165   |       | -                           |     | 256,165                |
| Difference between expected         |   |           |       |                             |     |                        |
| and actual experience               |   | 5,540     |       | -                           |     | 5,540                  |
| Contributions - employer            |   | -         |       | 151,408                     |     | (151,408)              |
| Contributions - employee            |   | -         |       | -                           |     | -                      |
| Net Investment Income               |   | -         |       | 338,040                     |     | (338,040)              |
| Benefit Payments, including refunds | of                                      |           |       |                             |     |                        |
| employee contributions              |   | (187,529) |       | (187,529)                   |     | -                      |
| Administrative Expense              |   | -         |       | (13,476)                    |     | 13,476                 |
| Other                               |   | 53,916    |       | -                           |     | 53,916                 |
| Net Changes                         |   | 195,147   |       | 288,443                     |     | (93,296)               |
| Balance at May 31, 2018 **          | \$                                      | 3,594,260 | \$    | 3,359,044                   | \$  | 235,216                |

<sup>\*</sup>Entry Age Normal liabilities calculated using ages and service months as of July 1, 2017 are used to measure TPL as of May 31, 2017. The balances as of May 31, 2017 constitute measurements of the NPL for the fiscal year ending May 31, 2018.

Discount Rate. The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that contributions from Plan members will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current Plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability of the City, calculated using the discount rate of 7.50%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

|   |                       |         | Curr          | ent Discount |                      |           |
|---|-----------------------|---------|---------------|--------------|----------------------|-----------|
|   | 1% Decreases<br>6.50% |         | Rate<br>7.50% |              | 1% Increase<br>8.50% |           |
| Sensitivity of the Net Pension Liaility to Changes in the Discount Rate | \$                    | 632,343 | \$            | 235,216      | \$                   | (103,482) |

<sup>\*\*</sup>Entry Age Normal liabilities calculated using ages and service months as of July 1, 2018 are used to measure TPL as of May 31, 2018. The balances as of May 31, 2018 constitute measurements of the NPL for the fiscal year ending May 31, 2018.

### Pension Expense and Deferred Outflows of Resources and Deferred Inflow of Resources Related to Pensions

Pension expense for the year ended May 31, 2019.

| Service Cost   | \$<br>67,055 |
|--|--------------|
| Interest on TPL  | 256,165      |
| Employee contributions   | -            |
| Administrative expenses  | 13,476       |
| Expected return on assets  | (236,050)    |
| Expensed portion of current year period differences between expected and actual experience in TPL    | 1,385        |
| Expensed portion of current year period assumption changes   | 13,479       |
| Current year plan changes  | -            |
| Expensed portion of current year period differences between projected and actual investment earnings | (20,398)     |
| Current year recognition of deferred inflows and outflows established in prior years                 | (39,772)     |
| Total expense  | \$<br>55,340 |

### Deferred outflows/inflows of resources related to pensions:

|  | <br>ed Outflows of<br>lesources | Deferred Inflows of<br>Resources |           |  |  |
|--|---------------------------------|----------------------------------|-----------|--|--|
| Differences between expected and acutal experience                                 | \$<br>4,155                     | \$                               | (68,638)  |  |  |
| Changes in assumptions   | 40,437                          |                                  | -         |  |  |
| Net differences between projected and actual earnings on pension plan investments. | -                               |                                  | (104,427) |  |  |
| Total  | \$<br>44,592                    | \$                               | (173,065) |  |  |

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Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Projected recognition of deferred outflows/(inflows).

|  | Year E<br>Established                        |  | •                                     |  |              |  | ognized<br>May 31,     |                            | outstanding<br>nce at May<br>2019 | •  |  |                            |  |                            |  |                            |  |                            |  |                            |  |                            |  |   |  |    |         |  |
|--|--|--|---------------------------------------|--|--------------|--|------------------------|----------------------------|-----------------------------------|--|--|----------------------------|--|----------------------------|--|----------------------------|--|----------------------------|--|----------------------------|--|----------------------------|--|---|--|----|---------|--|
| Fiscal Year Outflows Demographic Investment Demographic Assumption Change Total Outflows                     | 2016<br>2017<br>2019<br>2019                 | \$ 6,589<br>137,460<br>5,540<br>53,916<br>203,505                                  |                                       | 137,460<br>5,540<br>53,916   |              | 137,460<br>5,540<br>53,916                 |                        | 137,460<br>5,540<br>53,916 |                                   | 137,460<br>5,540<br>53,916               |  | 137,460<br>5,540<br>53,916 |  | 137,460<br>5,540<br>53,916 |  | 137,460<br>5,540<br>53,916 |  | 137,460<br>5,540<br>53,916 |  | 137,460<br>5,540<br>53,916 |  | 137,460<br>5,540<br>53,916 |  | \$ 6,589<br>45,820<br>1,385<br>13,479<br>67,273 |  | \$ | 4<br>40 | -<br>,640<br>,155<br><u>,437</u><br>,232 |
| Fiscal Year Inflows Investment Assumption Change Demographic Demographic Investment Investment Total Inflows | 2016<br>2016<br>2017<br>2018<br>2018<br>2019 | (24,230)<br>(7,624)<br>(16,012)<br>(90,948)<br>(136,480)<br>(101,990)<br>(377,284) |                                       | (7,624)     (7,624)       (16,012)     (8,006)       (90,948)     (30,316)       (136,480)     (34,120)       (101,990)     (20,398) |              | (7,624)<br>(8,006)<br>(30,316)<br>(34,120) | (8,00<br>(60,63        |                            | ,006)<br>,632)<br>,360)<br>,592)  |  |  |                            |  |                            |  |                            |  |                            |  |                            |  |                            |  |   |  |    |         |  |
| Total  |  | \$   | (17                                   | (3,779)  | \$           |  | (45,306)               | \$                         | (128                              | ,473)                                    |  |                            |  |                            |  |                            |  |                            |  |                            |  |                            |  |   |  |    |         |  |
| Deferred Outflows/(Inflows)  | Recognized in Fu                             | ture Ye  | ars                                   |  |              |  |                        |                            |                                   |  |  |                            |  |                            |  |                            |  |                            |  |                            |  |                            |  |   |  |    |         |  |
|  | 2020   |  | 2021                                  |  | 2022         |  | 2023                   |                            | 3                                 |  |  |                            |  |                            |  |                            |  |                            |  |                            |  |                            |  |   |  |    |         |  |
| Fiscal Year Outflows Demographic Investment Demographic Assumption Change Total Outflows                     | 13<br>13                                     | 5,820<br>,385<br>3,479   | \$                                    | 45,8<br>1,3<br>13,4<br>60,6  | 385<br>179   | \$   | 1,38<br>13,47<br>14,86 | -<br>35<br>79              | \$                                | -<br>-<br>-<br>-                         |  |                            |  |                            |  |                            |  |                            |  |                            |  |                            |  |   |  |    |         |  |
| Fiscal Year Inflows Investment Assumption Change Demographic Demographic Investment Investment Total Inflows | (8<br>(30<br>(34<br>(20                      | 2,115)<br>-<br>3,006)<br>0,316)<br>1,120)<br>0,398)                                | (30,3<br>(30,3<br>(34,1<br>(3)) (20,3 |  | 120)<br>398) | (34,7) (20,3)                              |                        | 98 <u>)</u>                |                                   | -<br>-<br>-<br>-<br>(20,398)<br>(20,398) |  |                            |  |                            |  |                            |  |                            |  |                            |  |                            |  |   |  |    |         |  |
| Total  | \$ (44                                       | ,271)  | \$                                    | (24,1  | 150)         | \$   | (39,65                 | 54)                        | 4) \$ (20                         |  |  |                            |  |                            |  |                            |  |                            |  |                            |  |                            |  |   |  |    |         |  |

**Table of Plan Coverage as of Valuation Date** 

|                                  |    | as of                        |    |           |        |
|----------------------------------|----|------------------------------|----|-----------|--------|
| Category                         | Jı | Change<br>From Prior<br>Year |    |           |        |
| Active participants in valuation |    |                              |    |           |        |
| Number of employees              |    | 36                           |    | 38        | -5.3%  |
| Number of elected officials      |    | 4                            |    | 7         | -41.9% |
| Average age                      |    | 49.2                         |    | 47.6      | N/A    |
| Average service                  |    | 10.3                         |    | 9.5       | N/A    |
| Total valuation payroll          | \$ | 1,308,205                    | \$ | 1,339,942 | -2.4%  |
| Average valuation payroll        |    | 36,339                       |    | 35,262    | 3.1%   |
| Account balances                 |    | N/A                          |    | N/A       | N/A    |
| Total active vested participants |    | 27                           |    | 29        | -6.9%  |
| Vested terminated participants   |    | 24                           |    | 18        | 33.3%  |
| Retired participants             |    |                              |    |           | _      |
| Number in pay status             |    | 17                           |    | 16        | 6.3%   |
| Average age                      |    | 75.2                         |    | 73.8      | N/A    |
| Average monthly benefit          | \$ | 813                          | \$ | 860       | -5.5%  |
| Disabled participants            |    |                              |    |           | _      |
| Number in pay status             |    | 1                            |    | 1         | 0.0%   |
| Average age                      |    | 64                           |    | 63        | N/A    |
| Average monthly benefit          | \$ | 1,108                        | \$ | 1,108     | 0.0%   |
| Beneficiaries                    |    | 6                            | •  | 7         | -14.3% |

#### F. Community Development Block Grant

The City received a community development block grant in the amount of \$500,000 dated October 7, 2017, for water system improvements. During the fiscal year ended May 31, 2018, there were expenditures of \$22,000.

Grant revenues and expenditures were audited in accordance with standards applicable to financial audits contained in Government Audit Standards, issued by the Comptroller General of the United States.

### G. Closure and Postclosure Care Cost

State and federal laws and regulations require the City to place a final cover on its solid waste landfill and to perform certain maintenance and monitoring functions at the site for a period of five years. This 5-year period is an exception to the 30-year period for monitoring landfills granted to those sites which are not contaminating groundwater and which cease to accept solid waste as of April 8, 1994. The City qualified for this exception. Although closure and postclosure care costs will be paid after the date that the landfill stopped accepting waste, the City reports a portion of these costs as an operating expense in this fiscal year, and the balance of the current estimated closure and postclosure costs are recorded as a liability in the Solid Waste Fund, an Enterprise Fund of the City. Estimates must be used and these estimates may change on account of a variety of factors including inflation or deflation, technology, or applicable laws or regulations.

The City and Seminole County, Georgia have an agreement in which the County contributes 60% of the closure and post-closure cost. An intergovernmental receivable is recorded for 60% of the current estimated cost.

The current estimated closure and post-closure cost at May 31, 2018, for the governmental fund is \$17,434. No capacity remains to calculate the annual accrual due to the closure of the landfill.

### H. Motel/Hotel Tax

The City of Donalsonville collected 5% motel taxes and is in compliance with OCGA 48-13-51. The City collected \$26,372 in taxes and expended \$39,652 for economic development, which is 33% more than taxes collected.

### I. Prior Period Adjustment

The City of Donalsonville moved capital assets related to the SOZO project from the General Fund to the E-Donalsonville Fund. The resulting adjustments are as follows:

|  | <br>vernmental<br>Activities | siness-Type<br>Activities |
|--|------------------------------|---------------------------|
| Beginning net position, June 1, 2017, as previously reported | \$<br>4,298,434              | \$<br>9,590,455           |
| Prior Period Adjustment                                      | <br>(220,979)                | <br>220,979               |
| Beginning net position, June 1, 2017, as restated            | \$<br>4,077,455              | \$<br>9,811,434           |

## CITY OF DONALSONVILLE, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION - PENSION PLAN FOR THE FISCAL YEAR ENDED MAY 31, 2018

### SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY AND RELATED RATIOS

|  | <br>2019                         | 2018                             | <br>2017                         | 2016 |                                 |  |
|--|----------------------------------|----------------------------------|----------------------------------|------|---------------------------------|--|
| Service cost Interest  | \$<br>67,055<br>256,165          | \$<br>68,145<br>254,974          | \$<br>60,905<br>248,392          | \$   | 49,358<br>241,276               |  |
| Differerences between expected and actual experience Changes of assumption                                 | 5,540<br>53,916                  | (121,264)                        | (32,025)                         |      | 26,355                          |  |
| Changes in benefit terms  Benefit payments, including refunds of employee contributions                    | <br>-<br>(187,529)               | <br>-<br>(185,471)               | 914<br>(201,022)                 |      | (30,497)<br>(188,321)           |  |
| Net change in total pension liability Total Pension Liability as of beginning                              | <br>195,147<br>3,399,113         | <br>16,384<br>3,382,729          | 77,164<br>3,305,565              |      | 98,171<br>3,207,394             |  |
| Total Pension Liability as of ending (a)   | \$<br>3,594,260                  | \$<br>3,399,113                  | \$<br>3,382,729                  | \$   | 3,305,565                       |  |
| Employer contributions Employee contributions (including buyback)  | \$<br>151,408<br>-               | \$<br>138,429                    | \$<br>153,584                    | \$   | 178,075<br>-                    |  |
| Net investment income Benefit payments, including refunds of employer contributions Administrative expense | 338,040<br>(187,529)<br>(13,476) | 381,392<br>(185,471)<br>(14,319) | (12,774)<br>(201,022)<br>(8,525) |      | 259,710<br>(188,321)<br>(9,515) |  |
| Net Change in fiduciary net position Plan fiduciary net position - beginning                               | 288,443<br>3,070,601             | 320,031<br>2,750,570             | (68,737)<br>2,819,307            |      | 239,949<br>2,579,358            |  |
| Plan fiduciary net position - ending (b)   | \$<br>3,359,044                  | \$<br>3,070,601                  | \$<br>2,750,570                  | \$   | 2,819,307                       |  |
| Net Pension Liability - ending: (a)-(b)  | \$<br>235,216                    | \$<br>328,512                    | \$<br>632,159                    | \$   | 486,258                         |  |
| Plan's fiduciary net position as a percentage of the total pension liability                               | 93.46%                           | 90.34%                           | 81.31%                           |      | 85.29%                          |  |
| Covered-employee payroll   | \$<br>1,308,205                  | \$<br>1,339,942                  | \$<br>1,330,209                  | \$   | 1,138,480                       |  |
| Net pension liability as a percentage of covered-employee payroll  | 17.98%                           | 24.52%                           | 47.52%                           |      | 42.71%                          |  |

**Note:** This schedule will present 10 years of information once the data is available.

### REQUIRED SUPPLEMENTARY INFORMATION - PENSION PLAN FOR THE FISCAL YEAR ENDED MAY 31, 2018

CITY OF DONALSONVILLE, GEORGIA

#### SCHEDULE OF CONTRIBUTIONS FOR LAST TWO FISCAL YEARS

|  | 2019 | 2018          |
|--|------|---------------|
| Actuarially determined contribution                                  | *    | \$ 138,824    |
| Contributions in relation to the actuarially determined contribution | *    | 151,408 **    |
| Contribution deficiency (excess)                                     | *    | (12,584)      |
| Covered-employee payroll   | *    | 1,339,942 *** |
| Contributions as a percentage of covered employee payroll            | *    | 11.30%        |

<sup>\* 2019</sup> information will be determined after fiscal year end and will be included in the 2019 valuation report.

<sup>\*\*</sup> Contributions are recorded based on date of receipt into the GMEBS trust. Minor timing issues in receipt of monthly payments are not indicative of non-compliance with GMEBS funding policy. A plan is in compliance with the GMEBS funding policy if it pays either the dollar amount or the percentage of employee-covered payroll of the actuarially determined contributions.

<sup>\*\*\* 2018</sup> covered payroll is based on data collected as of February 28, 2017, for the 2017 actuarial valuation.

## CITY OF DONALSONVILLE, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION - PENSION PLAN FOR THE FISCAL YEAR ENDED MAY 31, 2018

#### NOTES TO SCHEDULE OF CONTRIBUTIONS

Valuation Date

The actuarially determined contribution was determined as of July 1, 2018, with an interest adjustment to the fiscal year. Contributions in relation to this actuarially determined contribution will be reported for the fiscal year ending May 31, 2020.

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method Projected Unit Credit

Amortization Method Closed level dollar for remaining unfunded liability

Remaining Amortization Period Remaining amortization period varies for the bases,

with a net effective amortization period of 11 years.

Sum of actuarial value at beginning of year and the

cash flow during the year plus the assumed

Asset Valuation Method investment return, adjusted by 10% of the amount

that the value exceeds or is less than the market value at end of year. The actuarial value is adjusted,

if necessary, to be within 20% of market value.

**Actuarial Assumptions:** 

Net Investment Rate of Return 7.50%

Projected Salary Increases 2.75% plus service based merit increases

Cost of Living Adjustments 0.00%

Retirement Age

age 65-69 60% 70 and over 100%

Mortality RP-2000-Combined

# COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

### **GENERAL FUND**

### SCHEDULE OF REVENUE BY SOURCE - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED MAY 31, 2018

|   | BUDGETE      | D AMOUNTS  |            | VARIANCE WITH<br>FINAL BUDGET-<br>POSITIVE |  |  |
|---|--------------|------------|------------|--|--|--|
|   | ORIGINAL     | FINAL      | ACTUAL     | (NEGATIVE)                                 |  |  |
| Revenues:                               |              |            |            |  |  |  |
| Taxes:                                  |              |            |            |  |  |  |
| General property taxes                  |              |            |            |  |  |  |
| Real property                           | \$ 1,006,584 | \$ 954,596 | \$ 949,734 | \$ (4,862)                                 |  |  |
| Motor vehicle                           | 84,000       | 84,000     | 85,524     | 1,524                                      |  |  |
| Mobile home                             | 4,200        | 4,200      | 2,883      | (1,317)                                    |  |  |
| Timber                                  | -            | -          | 1,811      | 1,811                                      |  |  |
| Real estate transfers/ intangible       | 10,994       | 10,994     | 8,175      | (2,819)                                    |  |  |
| Franchise                               |              |            |            |  |  |  |
| Electric                                | 196,000      | 196,000    | 178,261    | (17,739)                                   |  |  |
| Cable                                   | 22,500       | 22,500     | 24,898     | 2,398                                      |  |  |
| Telephone                               | 16,000       | 16,000     | 11,500     | (4,500)                                    |  |  |
| Total general property taxes            | 1,340,278    | 1,288,290  | 1,262,786  | (25,504)                                   |  |  |
| General sales and use taxes             |              |            |            |  |  |  |
| Local option sales and use              | 270,000      | 270,000    | 305,964    | 35,964                                     |  |  |
| Total general sales and use taxes       | 270,000      | 270,000    | 305,964    | 35,964                                     |  |  |
| Selective sales and use taxes           |              |            |            |  |  |  |
| Alcoholic beverage excise               | 87,000       | 87,000     | 91,582     | 4,582                                      |  |  |
| Total selective sales and use taxes     | 87,000       | 87,000     | 91,582     | 4,582                                      |  |  |
| Business taxes                          |              |            |            |  |  |  |
| Business and occupation                 | 45,100       | 45,100     | 43,906     | (1,194)                                    |  |  |
| Insurance                               | 165,397      | 165,397    | 176,122    | 10,725                                     |  |  |
| Total business taxes                    | 210,497      | 210,497    | 220,028    | 9,531                                      |  |  |
| Penalties and interest on delinquent    |              |            |            |  |  |  |
| taxes                                   |              |            |            |  |  |  |
| General property - real                 | 5,000        | 48,475     | 53,153     | 4,678                                      |  |  |
| Total penalties and interest on         |              |            |            |  |  |  |
| delinquent taxes                        | 5,000        | 48,475     | 53,153     | 4,678                                      |  |  |
| Total taxes                             | 1,912,775    | 1,904,262  | 1,933,513  | 29,251                                     |  |  |
| Licenses and permits:                   |              |            |            |  |  |  |
| Business licenses and permits           |              |            |            |  |  |  |
| General business licenses               | 12,000       | 12,000     | 21,657     | 9,657                                      |  |  |
| Alcoholic beverage licenses             | 2,000        | 2,000      | ·<br>-     | (2,000)                                    |  |  |
| Total business licenses and permits     | 14,000       | 14,000     | 21,657     | 7,657                                      |  |  |
| Non-business licenses and permits       |              |            |            |  |  |  |
| Building structures and equipment       | 15,969       | 15,969     | 22,212     | 6,243                                      |  |  |
| Total non-business licenses and permits | 15,969       | 15,969     | 22,212     | 6,243                                      |  |  |
| Total licenses and permits              | 29,969       | 29,969     | 43,869     | 13,900                                     |  |  |
|   |              | ==,= 30    | ,          | ,  |  |  |

### CITY OF DONALSONVILLE, GEORGIA GENERAL FUND

### SCHEDULE OF REVENUE BY SOURCE - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED MAY 31, 2018

|  | BUDGETED A   | MOUNTS       |              | VARIANCE WITH<br>FINAL BUDGET-<br>POSITIVE |  |  |
|--|--------------|--------------|--------------|--|--|--|
|  | ORIGINAL     | FINAL        | ACTUAL       | (NEGATIVE)                                 |  |  |
| Intergovernmental revenues:                |              |              |              |  |  |  |
| School/county grants                       | 40,000       | 40,000       | 25,000       | (15,000)                                   |  |  |
| Fire truck grants                          | 243,810      | 243,810      | 243,810      | -  |  |  |
| State government grants                    | 41,941       | 41,941       | 44,530       | 2,589                                      |  |  |
| Intergovernmental revenues                 | 325,751      | 325,751      | 313,340      | (12,411)                                   |  |  |
| Charges for services:                      | <u> </u>     |              |              |  |  |  |
| Public safety                              |              |              |              |  |  |  |
| School crossing guard                      | 3,200        | 3,200        | 2,893        | (307)                                      |  |  |
| Fire Recovery                              | 3,006        | 3,006        | 1,184        | (1,822)                                    |  |  |
| Utilities                                  | ,            | ,            | •            | ( , ,                                      |  |  |
| Sanitation fees                            | 588,652      | 588,652      | 548,963      | (39,689)                                   |  |  |
| Total charges for services                 | 594,858      | 594,858      | 553,040      | (41,818)                                   |  |  |
| Fines and forfeitures:                     |              |              |              |  |  |  |
| Fines                                      | 74,000       | 74,000       | 62.740       | (11,260)                                   |  |  |
| Probation                                  | 25,000       | 25,000       | 14,615       | (10,385)                                   |  |  |
| Confiscated Assets                         | 23,000       | 23,000       | 8,867        | 8,867                                      |  |  |
| State Forteitures                          | -            | -            | 11,033       | 11,033                                     |  |  |
| Total fines and forfeitures                | 99,000       | 99,000       | 97,255       | (1,745)                                    |  |  |
|  |              |              |              |  |  |  |
| Investment income:                         | 0.054        | 0.054        | 0.004        | 0.077                                      |  |  |
| Interest revenue                           | 2,954        | 2,954        | 9,931        | 6,977                                      |  |  |
| Total investment income                    | 2,954        | 2,954        | 9,931        | 6,977                                      |  |  |
| Miscellaneous revenue:                     |              |              |              |  |  |  |
| Rents                                      | 73,335       | 73,335       | 51,816       | (21,519)                                   |  |  |
| Other                                      | 6,510        | 70,797       | 69,332       | (1,465)                                    |  |  |
| Total miscellaneous revenue                | 79,845       | 144,132      | 121,148      | (22,984)                                   |  |  |
| Other financing sources:                   |              |              |              |  |  |  |
| Transfers                                  | 350,000      | 350,000      | 350,000      | _  |  |  |
| Reserve                                    | -            | 180,400      | -            | (180,400)                                  |  |  |
| Sale of capital assets                     | 5,000        | 18,713       | 19,193       | 480  |  |  |
| Total other financing sources              | 355,000      | 549,113      | 369,193      | (179,920)                                  |  |  |
| Total revenues and other financing sources | \$ 3,400,152 | \$ 3,650,039 | \$ 3,441,289 | \$ (208,750)                               |  |  |

### **GENERAL FUND**

| _                                    | BUDGETE   | AMOUNTS | <u> </u>     | VARIANCE WITH<br>FINAL BUDGET- |
|--------------------------------------|-----------|---------|--------------|--------------------------------|
|                                      | ORIGINAL  | BUDACT  | ACTUAL       | POSITIVE<br>(NEGATIVE)         |
| General government                   | _         |         |              |                                |
| Legislative                          |           |         |              |                                |
| Mayor and council                    | \$ 25,900 | \$ 25,9 | 00 \$ 18,600 | \$ 7,300                       |
| Executive                            |           |         |              |                                |
| City manager salary                  | 73,602    | 75,7    | 37 82,637    | (6,900)                        |
| City manager benefits                | 6,158     | 6,3     | 26 6,226     | 100                            |
| City manager travel                  | 6,900     | 6,9     | - 00         | 6,900                          |
| Elections                            | 16,800    | 16,8    | 00 11,683    | 5,117                          |
| General administration               |           |         |              |                                |
| Advertising                          | 10,560    | 10,1    | 38 8,893     | 1,245                          |
| Chamber of Commerce                  | 30,000    | 46,7    | 00 33,970    | 12,730                         |
| Christmas lights                     | 525       | 5       | - 00         | 500                            |
| City park                            | 750       | 7:      | 20 9,745     | (9,025)                        |
| Computer support                     | 59,939    | 59,9    | 39 90,803    | (30,864)                       |
| Dues and subscriptions               | 10,000    | 9,6     | 00 9,525     | 75                             |
| Janitorial                           | 3,384     | 3,3     | 3,384        | -                              |
| Library support                      | 320       | 3:      | - 20         | 320                            |
| Machine Lease/Purchase               | 1,380     | 5,5     | 00 6,000     | (500)                          |
| Materials and supplies               | 16,000    | 15,3    | 60 8,462     | 6,898                          |
| Miscellaneous                        | 5,000     | 4,8     | 00 3,407     | 1,393                          |
| Postage                              | 3,200     | 3,2     | 00 3,651     | (451)                          |
| Printing                             | 2,500     | 2,4     | 00 1,714     | 686                            |
| Professional fees                    | 42,500    | 40,9    | 00 55,563    | (14,663)                       |
| S.W. GA R.D.C.                       | 3,000     | 9,9     | 17 9,917     | · -                            |
| Salaries                             | 107,005   | 99,3    | 20 100,249   | (929)                          |
| Telephone                            | 3,120     | 3,1     | 20 4,563     | (1,443)                        |
| Employee Benefits                    | 4,743     | 4,7     | 43 969       | 3,774                          |
| Travel                               | 56,783    | 54,5    | 12 45,845    | 8,667                          |
| Law                                  | 5,000     | 4,8     | 00 8,505     | (3,705)                        |
| Human resources                      |           |         |              | · -                            |
| Health insurance costs               | 13,774    | 28,4    | 22 20,133    | 8,289                          |
| Retirement costs                     | 161,515   | 142,8   | 22 142,558   | 264                            |
| Social security costs                | 10,073    | 9,4     | 85 8,874     | 611                            |
| Risk management                      |           |         |              |                                |
| Insurance                            | 8,839     | 8,8     | 39 8,273     | 566                            |
| General government buildings and pla | ant       |         |              | -                              |
| Heat, lights and water               | 20,429    | 20,4    | 29 19,472    | 957                            |
| Repairs building and equipment       | 19,805    | 19,0    | 13 4,607     | 14,406                         |
| Repairs building - rental property   | 1,000     |         | 60 4,719     | (3,759)                        |
| Capital outlay                       | 5,000     | 4,8     |              | 4,800                          |
| Total general government             | 735,504   | 746,3   | 732,947      | 13,359                         |

### **GENERAL FUND**

|                                 | BUDGETED A | AMOUNTS   |         | VARIANCE WITH<br>FINAL BUDGET- |  |  |
|---------------------------------|------------|-----------|---------|--------------------------------|--|--|
|                                 | ORIGINAL   | BUDACT    | ACTUAL  | POSITIVE<br>(NEGATIVE)         |  |  |
| Judicial                        |            |           |         |                                |  |  |
| Salaries                        | 16,400     | 11,400    | 11,400  | _                              |  |  |
| Social security costs           | 1,255      | 1,255     | 872     | 383                            |  |  |
| Professional services           | 3,000      | 1,248     | 458     | 790                            |  |  |
| Total judicial                  | 20,655     | 13,903    | 12,730  | 1,173                          |  |  |
| Public safety                   |            |           |         |                                |  |  |
| Police department               |            |           |         |                                |  |  |
| Police administration           |            |           |         |                                |  |  |
| Gas and oil                     | 48,061     | 48,061    | 52,273  | (4,212)                        |  |  |
| Insurance                       | 25,345     | 25,345    | 19,920  | 5,425                          |  |  |
| Materials and supplies          | 34,000     | 32,640    | 39,660  | (7,020)                        |  |  |
| Miscellaneous                   | 1,000      | 960       | 914     | 46                             |  |  |
| Postage                         | 200        | 200       | 149     | 51                             |  |  |
| Printing                        | 250        | 240       | -       | 240                            |  |  |
| Telephone                       | 8,000      | 8,000     | 8,275   | (275)                          |  |  |
| Uniforms                        | 5,000      | 4,800     | 4,994   | (194)                          |  |  |
| Salaries                        | 618,633    | 609,633   | 581,657 | 27,976                         |  |  |
| Employee benefits               | 164,988    | 181,296   | 181,217 | 79                             |  |  |
| Other Services                  | 20,000     | 19,860    | 20,888  | (1,028)                        |  |  |
| Crime control and investigation |            |           |         |                                |  |  |
| Employee testing                | 200        | 200       | 63      | 137                            |  |  |
| DUI test charges                | 250        | 250       | 50      | 200                            |  |  |
| Jailer services                 | 40,000     | 39,000    | 271     | 38,729                         |  |  |
| Medical                         | 2,000      | 1,500     | -       | 1,500                          |  |  |
| Prisoner meals                  | 5,000      | 4,500     | 1,920   | 2,580                          |  |  |
| State Forfeiture Expense        | -          | -         | 15,301  |                                |  |  |
| Drug Task Force                 | 6,000      | 3,000     | (5,867) | 8,867                          |  |  |
| Traffic control                 |            |           |         |                                |  |  |
| Power - traffic signs           | 850        | 816       | -       | 816                            |  |  |
| Police training                 |            |           |         |                                |  |  |
| Travel and school               | 10,000     | 9,600     | 10,792  | (1,192)                        |  |  |
| Police stations and buildings   |            |           |         |                                |  |  |
| Heat, lights and water          | 10,997     | 10,997    | 10,521  | 476                            |  |  |
| Repairs building and equipment  | 10,000     | 7,503     | 5,482   | 2,021                          |  |  |
| Capital outlay                  | 5,000      | 4,800     | -       | 4,800                          |  |  |
| Total police department         | 1,015,774  | 1,013,201 | 948,480 | 80,022                         |  |  |
| Probation Department            |            |           |         |                                |  |  |
| Probation administration        |            |           |         |                                |  |  |
| Salaries                        | 43,867     | 48,991    | 47,951  | 1,040                          |  |  |
| Employee benefits               | 3,217      | 7,093     | 7,093   |                                |  |  |
| Total probation department      | 47,084     | 56,084    | 55,044  | 1,040                          |  |  |

### **GENERAL FUND**

|                                 | BUDGETED A | AMOUNTS   |           | VARIANCE WITH<br>FINAL BUDGET- |
|---------------------------------|------------|-----------|-----------|--------------------------------|
|                                 | ORIGINAL   | BUDACT    | ACTUAL    | POSITIVE<br>(NEGATIVE)         |
| Fire Department                 |            |           |           |                                |
| Fire administration             |            |           |           |                                |
| Freight                         | 500        | 480       | 78        | 402                            |
| Telephone                       | 2,800      | 2,800     | 8,199     | (5,399)                        |
| Gas and oil                     | 6,168      | 6,168     | 8,543     | (2,375)                        |
| Insurance                       | 12,074     | 12,074    | 11,499    | 575                            |
| Linen service                   | 1,000      | 960       | 1,330     | (370)                          |
| Materials and supplies          | 15,500     | 47,493    | 47,215    | 278                            |
| Postage                         | 150        | 150       | 147       | 3                              |
| Dues & Subscriptions            | 1,000      | 960       | 1,229     | (269)                          |
| Miscellaneous                   | 4,500      | 4,320     | 4,285     | 35                             |
| Salaries                        | 376,103    | 403,459   | 391,463   | 11,996                         |
| Employee benefits               | 147,820    | 129,949   | 126,958   | 2,991                          |
| Uniforms                        | 6,500      | 6,240     | 7,308     | (1,068)                        |
| Fire training                   |            |           |           |                                |
| Travel and school               | 7,500      | 7,200     | 7,020     | 180                            |
| Medical services                |            |           |           |                                |
| Medical                         | 1,000      | 960       | 937       | 23                             |
| Heat, lights and water          | 11,760     | 11,760    | 12,239    | (479)                          |
| Repairs building and equipment  | 12,000     | 11,520    | 13,390    | (1,870)                        |
| Capital outlay                  | 8,000      | 283,565   | 281,331   | 2,234                          |
| Total fire department           | 614,375    | 930,058   | 923,171   | 6,887                          |
| Total public safety             | 1,677,233  | 1,999,343 | 1,926,695 | 87,949                         |
| Public works                    |            |           |           |                                |
| Street department               |            |           |           |                                |
| Street administration           |            |           |           |                                |
| Equipment rental                | 500        | 480       | -         | 480                            |
| Freight                         | 50         | 50        | -         | 50                             |
| Gas and oil                     | 15,000     | 15,000    | 16,464    | (1,464)                        |
| Insurance                       | 12,073     | 12,073    | 3,360     | 8,713                          |
| Machine hire                    | 100        | 100       | -         | 100                            |
| Materials and supplies          | 3,000      | 2,880     | 3,178     | (298)                          |
| Miscellaneous                   | 500        | 480       | 15        | 465                            |
| Telephone/Internet              | 800        | 800       | 771       | 29                             |
| Roadways and walkways           | 04.000     | 00.040    | 0.4.700   | (0.700)                        |
| Repairs and maintenance - other | 24,000     | 23,040    | 31,769    | (8,729)                        |
| Salaries                        | 138,465    | 138,465   | 112,069   | 26,396                         |
| Employee benefits               | 67,509     | 81,643    | 38,643    | 43,000                         |
| Repairs                         | 1,000      | 960       | ^         | 960                            |
| Exterior lighting               | 71,000     | 69,075    | 77,657    | (8,582)                        |

### **GENERAL FUND**

|                                 | BUDGETED A | AMOUNTS      |              | VARIANCE WITH<br>FINAL BUDGET-<br>POSITIVE |
|---------------------------------|------------|--------------|--------------|--|
|                                 | ORIGINAL   | BUDACT       | ACTUAL       | (NEGATIVE)                                 |
| Flood control                   | 1,000      | 960          | -            | 960  |
| Street signs                    | 1,600      | 1,536        | 526          | 1,010                                      |
| Tree service                    | 1,500      | 1,500        | -            | 1,500                                      |
| Insect Fogging                  | 6,000      | 5,760        | -            | 5,760                                      |
| Capital outlay                  | -          | 84,542       | 84,542       | -  |
| Total street department         | 344,097    | 439,344      | 368,994      | 70,350                                     |
| Sanitation department           |            |              |              |  |
| Sanitation administration       |            |              |              |  |
| Salaries                        | 152,135    | 152,135      | 143,326      | 8,809                                      |
| Employee benefits               | 70,585     | 89,731       | 80,784       | 8,947                                      |
| Heat, lights and water          | 100        | 100          | -            | 100  |
| Repairs and maintenance         | 20,000     | 10,000       | 10,622       | (622)                                      |
| Miscellaneous                   | 500        | 480          | -            | 480  |
| Machinery Lease/ Purchase       | 12,000     | 6,000        | -            | 6,000                                      |
| Materials and supplies          | 2,000      | 1,920        | 10,843       | (8,923)                                    |
| Insurance                       | 12,073     | 12,073       | 5,336        | 6,737                                      |
| Gas and oil                     | 25,000     | 25,000       | 19,408       | 5,592                                      |
| Postage                         | 1,100      | 1,100        | 1,132        | (32)                                       |
| Sewage collection and disposal  |            |              |              |  |
| Postclosure costs               | -          | -            | 9,682        | (9,682)                                    |
| Tipping fees to Seminole County | 125,000    | 117,664      | 117,745      | (81)                                       |
| Capital outlay                  | 15,000     | 10,000       | -            | 10,000                                     |
| Total sanitation department     | 435,493    | 426,203      | 398,878      | 27,325                                     |
| Total public works              | 779,590    | 865,547      | 767,872      | 97,675                                     |
| Debt service                    |            |              |              |  |
| Principal                       | 127,084    | 22,938       | 3,149        | 19,789                                     |
| Interest                        | 16,357     | 2,002        | 25           | 1,977                                      |
| Total debt service              | 143,441    | 24,940       | 3,174        | 21,766                                     |
| Other financing sources         |            |              |              |  |
| Overage/Shortage                | 43,729     | -            | -            | -  |
| Total other financing sources   | 43,729     | -            |              |  |
| Total expenditures              |            | \$ 3,650,039 | \$ 3,443,418 | \$ 221,922                                 |

### NONMAJOR GOVERNMENTAL FUNDS

### **Special Revenue Funds**

Special revenue funds are used to account for specific revenues that are legally restricted to expenditures for particular purposes.

**Hotel/Motel Taxes-** This fund is used to account for the monies received in taxes from the local hotels and motels. These taxes are used for economic development.

### **Capital Project Funds**

Capital project funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds

**CHIP-** This fund is used for the collection of Grant Revenues.

SPLOST III- This fund is used to account for activities of the SPLOST 2003 referendum.

**SPLOST IV-** This fund is used to account for activities of the SPLOST referendum.

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### **CITY OF DONALSONVILLE, GEORGIA**

### COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS May 31, 2018

|                                       | Sp | ecial Reve              | enue  | Funds    | Capital Project Funds |     |               |   |              |   |    |      |  |         |
|---------------------------------------|----|-------------------------|-------|----------|-----------------------|-----|---------------|---|--------------|---|----|------|--|---------|
| ASSETS                                |    | el/Motel<br>Tax<br>Fund | Total |          | CHIP<br>Fund          |     | SPLOST<br>III |   | SPLOST<br>IV |   |    | otal | Total<br>Non-major<br>Governmenta<br>Funds |         |
| Current assets:                       |    |                         |       |          |                       |     |               |   |              |   |    |      |  |         |
| Cash and cash equivalent              | \$ | -                       | \$    | -        | \$                    | 100 | \$            | - | \$           | - | \$ | 100  | \$   | 100     |
| Accounts receivable (net of allowance |    |                         |       |          |                       |     |               |   |              |   |    |      |  |         |
| for uncollectibles)                   |    | 2,545                   |       | 2,545    |                       |     |               |   |              |   |    | -    |  | 2,545   |
| Total current assets                  |    | 2,545                   |       | 2,545    |                       | 100 |               |   |              |   |    | 100  |  | 2,645   |
| Total assets                          |    | 2,545                   |       | 2,545    |                       | 100 |               |   |              | - |    | 100  |  | 2,645   |
| LIABILITIES<br>Current liabilities:   |    |                         |       |          |                       |     |               |   |              |   |    |      |  |         |
| Accounts payable                      |    | 1,360                   |       | 1,360    |                       | -   |               | - |              | _ |    | _    |  | 1,360   |
| Due to other funds                    |    | -                       |       | _        |                       | 100 |               | - |              | _ |    | 100  |  | 100     |
| Bank Overdraft                        |    | 5,962                   |       | 5,962    |                       | =   |               | - |              | _ |    | _    |  | 5,962   |
| Total current liabilities             |    | 7,322                   |       | 7,322    |                       | 100 |               | - |              | - |    | 100  |  | 7,422   |
| FUND BALANCE Restricted for:          |    |                         |       |          |                       |     |               |   |              |   |    |      |  |         |
| Special programs                      |    | <b>-</b>                |       | <b>-</b> |                       | -   |               | - |              | _ |    | _    |  | -<br>   |
| Unrestricted                          |    | (4,777)                 |       | (4,777)  |                       |     |               |   |              |   |    |      |  | (4,777) |
| Total fund balance                    |    | (4,777)                 |       | (4,777)  |                       |     |               |   |              | - |    | -    |  | (4,777) |
| Total liabilities and fund balance    | \$ | 2,545                   | \$    | 2,545    | \$                    | 100 | \$            | - | \$           | - | \$ | 100  | \$   | 2,645   |

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### CITY OF DONALSONVILLE, GEORGIA

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED MAY 31, 2018

|  | Special Revenue Fund |                                  |    |              |    | Capital Project Fund |    |              |    |           |       |   |    |           |
|--|----------------------|----------------------------------|----|--------------|----|----------------------|----|--------------|----|-----------|-------|---|----|-----------|
|  |                      | Hotel/Motel<br>Tax<br>Fund Total |    | CHIP<br>Fund |    | SPLOST<br>III        |    | SPLOST<br>IV |    | Total     |       | Total<br>Non-major<br>Governmental<br>Funds |    |           |
| Revenues:                                    |                      |                                  |    |              |    |                      |    |              |    |           |       |   |    |           |
| Hotel/Motel tax                              | \$                   | 26,372                           | \$ | 26,372       | \$ | -                    | \$ | -            | \$ | -         | \$    | -   | \$ | 26,372    |
| Intergovernmental revenues                   |                      | -                                |    | -            |    | 42,518               |    | -            |    | -         | 42,   | 518   |    | 42,518    |
| Investment Earnings                          |                      |                                  |    |              |    |                      |    | 13           |    | 180       |       | 193   |    | 193       |
| Total revenues                               |                      | 26,372                           |    | 26,372       |    | 42,518               |    | 13           |    | 180       | 42,   | 711   |    | 69,083    |
| Expenditures:                                |                      |                                  |    |              |    |                      |    |              |    |           |       |   |    |           |
| Economic development                         |                      | 39,652                           |    | 39,652       |    | 42,518               |    | -            |    | _         | 42,   | 518   |    | 82,170    |
| Capital outlay                               |                      | -                                |    | _            |    | -                    |    | 41,153       |    | 297,352   | 338,  | 505   |    | 338,505   |
| Debt service:                                |                      |                                  |    |              |    |                      |    |              |    |           |       |   |    |           |
| Interest                                     |                      | -                                |    | -            |    | -                    |    | -            |    | 968       | 9     | 968   |    | 968       |
| Total expenditures                           |                      | 39,652                           |    | 39,652       |    | 42,518               |    | 41,153       |    | 298,320   | 381,  | 991   |    | 421,643   |
| Excess of revenues over (under) expenditures |                      | (13,280)                         |    | (13,280)     |    |                      |    | (41,140)     | (  | (298,140) | (339, | 280)  |    | (352,560) |
| Other financing sources (uses)               |                      |                                  |    |              |    |                      |    |              |    |           |       |   |    |           |
| Transfers out                                |                      | -                                |    | -            |    | -                    |    | (2)          |    | (22)      |       | (24)  |    | (24)      |
| Total other financing sources (uses)         |                      |                                  |    |              |    |                      |    | (2)          |    | (22)      |       | (24)  |    | (24)      |
| Net change in fund balances                  |                      | (13,280)                         |    | (13,280)     |    | -                    |    | (41,142)     |    | (298,162) | (339, | 304)  |    | (352,584) |
| Fund balance- beginning                      |                      | 8,503                            |    | 8,503        |    |                      |    | 41,142       |    | 298,162   | 339,  | 304   |    | 347,807   |
| Fund balance- ending                         | \$                   | (4,777)                          | \$ | (4,777)      | \$ | -                    | \$ | -            | \$ | -         | \$    |   | \$ | (4,777)   |

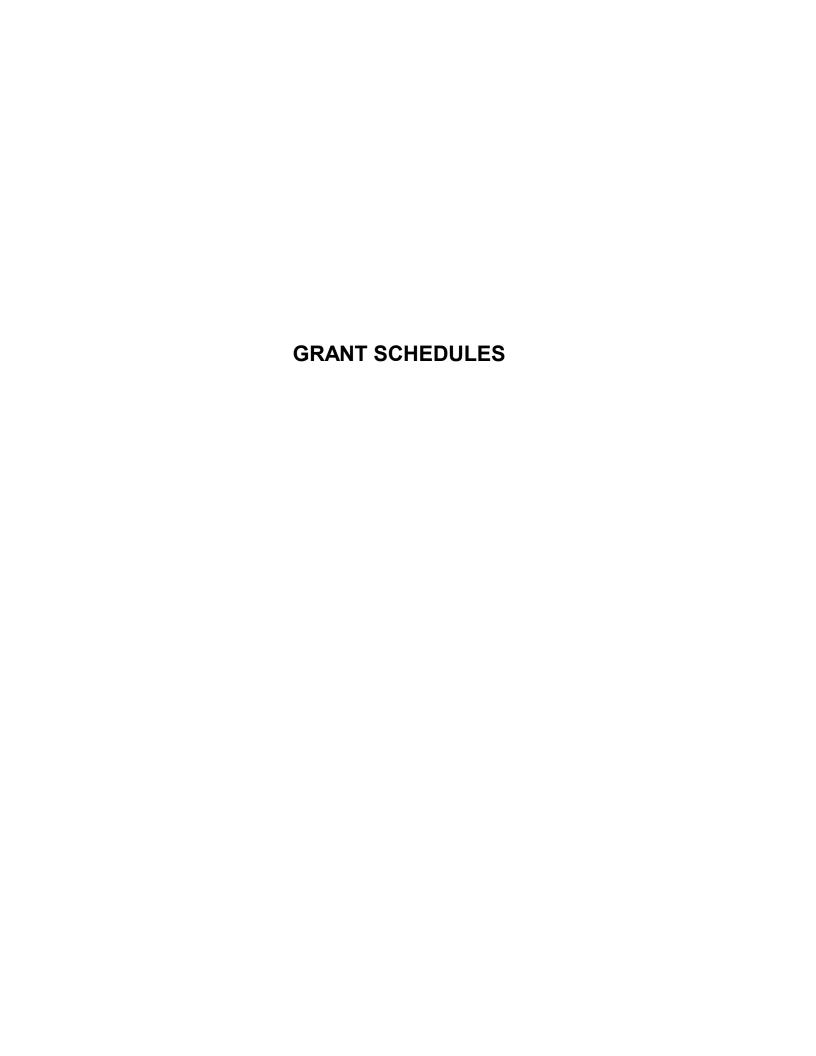
# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES-BUDGET AND ACTUAL NONMAJOR - SPECIAL REVENUE FUND HOTEL/MOTEL TAX FUND FOR THE YEAR ENDED MAY 31, 2018

|                            | <br>Budgeted | l Amour | nts    |      |            | Fina | ance with<br>al Budget-<br>ositive |
|----------------------------|--------------|---------|--------|------|------------|------|------------------------------------|
|                            | Original     |         | Final  | Actu | al Amounts | (N   | egative)                           |
| REVENUES                   |              |         |        |      |            |      |                                    |
| Taxes:                     |              |         |        |      |            |      |                                    |
| Hotel/Motel taxes          | \$<br>31,870 | \$      | 31,870 | \$   | 26,372     | \$   | (5,498)                            |
| Miscellaneous Revenue      | 7,915        |         | 7,915  |      | -          |      | (7,915)                            |
| Total revenues             | 39,785       |         | 39,785 |      | 26,372     |      | (13,413)                           |
| EXPENDITURES               |              |         |        |      |            |      |                                    |
| Current:                   |              |         |        |      |            |      |                                    |
| Economic development       | 39,785       |         | 39,785 |      | 39,652     |      | 133                                |
| Total expenditures         | 39,785       |         | 39,785 |      | 39,652     |      | 133                                |
| Net change in fund balance | -            |         | -      |      | (13,280)   |      | (13,280)                           |
| Fund balances - beginning  | <br>8,503    |         | 8,503  |      | 8,503      |      | 8,503                              |
| Fund balances - ending     | \$<br>8,503  | \$      | 8,503  | \$   | (4,777)    | \$   | (4,777)                            |

### CITY OF DONALSONVILLE, GEORGIA SCHEDULE OF PROJECTS CONSTRUCTED WITH SPECIAL SALES TAX PROCEEDS May 31, 2018

### Special Purpose Local Option Sales Tax #3

| Project No.   | Project<br>Description   | Original<br>Estimated<br>Costs | Current<br>Estimated<br>Cost   | Prior<br>Years                                  | Current<br>Year | Total        | Percentage<br>of<br>Completion |
|---------------|--|--------------------------------|--------------------------------|---|-----------------|--------------|--------------------------------|
| 1             | Police Dept Vehicles   | \$ 100,000                     | \$ 87,896                      | \$ 87,896                                       | \$ -            | \$ 87,896    | 100.00%                        |
| 2             | Industrial Park Improvements   | 350,000                        | 908,151                        | 866,998   | 41,153          | 908,151      | 100.00%                        |
|               | Totals   | \$ 450,000                     | \$ 996,047                     | \$ 954,894                                      | \$ 41,153       | \$ 996,047   |                                |
| Special Purne | ose Local Option Sales Tax #4  |                                |                                |   |                 |              |                                |
| Project No.   | Project Description  | Original<br>Estimated<br>Costs | Current<br>Estimated<br>Cost   | Adjusted<br>Prior<br>Years                      | Current<br>Year | Total        | Percentage<br>of<br>Completion |
| 1             | General government   | \$ 125,000                     | \$ 102,020                     | \$ 102,020                                      | \$ -            | \$ 102,020   | 100.00%                        |
| 2             | Police department  | 190,000                        | 222,560                        | 222,560   | -               | 222,560      | 100.00%                        |
| 3             | Fire department  | 275,000                        | 331,253                        | 200,200   | 131,053         | 331,253      | 100.00%                        |
| 4             | Sanitation department  | 285,000                        | 53,457                         | 53,457  | -               | 53,457       | 100.00%                        |
| 5             | Street improvements  | 513,000                        | 812,981                        | 646,682   | 166,299         | 812,981      | 100.00%                        |
| 7             | Water & Sewer improvements   | 600,000                        | 531,950                        | 531,951   | -               | 531,951      | 100.00%                        |
| 6             | Capital structures- fire station   | 250,000                        |                                |   |                 |              | 100.00%                        |
|               | Totals   | \$ 2,238,000                   | \$ 2,054,221                   | \$ 1,756,870                                    | \$ 297,352      | \$ 2,054,222 |                                |
| Special Purpo | ose Local Option Sales Tax #5  |                                |                                |   |                 |              |                                |
| Project No.   | Project<br>Description   | Original<br>Estimated<br>Costs | Current<br>Estimated<br>Cost   | Adjusted<br>Prior<br>Years                      | Current<br>Year | Total        | Percentage<br>of<br>Completion |
| 1             | LMIG Program   | \$ 200,000                     | \$ 200,000                     | \$ -  | \$ -            | \$ -         | 0.00%                          |
| 2             | Industrial Park expansion & improvements   | 200,000                        | 200,000                        | -   | -               | -            | 0.00%                          |
| 3             | Services Expansion (Gas,<br>Water, Sewer)  | 125,000                        | 125,000                        | -   | -               | -            | 0.00%                          |
| 4             | Fire Station   | 100,000                        | 100,000                        | -   | -               | -            | 0.00%                          |
| 5             | Sanitation Department capital outlay   | 156,158                        | 156,158                        | -   | -               | -            | 0.00%                          |
| 6             | Fire Department capital outlay   | 256,158                        | 256,158                        | -   | 961,847         | 961,847      | 375.49%                        |
| 7             | Street Department capital outlay   | 406,158                        | 406,158                        | 102,279   | 380,044         | 482,323      | 118.75%                        |
| 8             | Police Department capital outlay   | 206,158                        | 206,158                        | 133,515   | -               | 133,515      | 64.76%                         |
| 9             | General Government capital outlay  | 107,260                        | 107,260                        | 151,770   | 73,294          | 225,064      | 209.83%                        |
| 10            | Community Enrichment<br>Program<br><b>Totals</b>   | 406,158<br><b>\$ 2,163,050</b> | 406,158<br><b>\$ 2,163,050</b> | \$ 387,564                                      | \$ 1,415,185    | \$ 1,802,749 | 0.00%                          |
|               | Reconciliation of current year<br>Statement of Revenue, Expen  | •                              |                                | lances  |                 |              |                                |
|               | Current year expenditures as sh<br>Retirement of debt<br>Interest expense<br>Total current year SPLOST exp |                                |                                | \$ 1,753,690<br>76,549<br>6,252<br>\$ 1,836,491 |                 |              |                                |



# CITY OF DONALSONVILLE, GEORGIA COMMUNITY DEVELOPMENT BLOCK GRANT GRANT NO. 16p-x-125-2-5846 SCHEDULE OF SOURCE AND APPLICATION OF FUNDS FOR THE FISCAL YEAR ENDED MAY 31, 2018

| Program funds allocated   | \$ 500,000 |
|---|------------|
| Less funds drawn down by recipient through May 31, 2017         | (8,000)    |
| Funds still available from HUD, June 1, 2017                    | 492,000    |
| Less funds drawn down by recipient through May 31, 2018         | (14,000)   |
| Funds still available from HUD, June 1, 2018                    | \$ 478,000 |
|   |            |
| Total program funds held by recipient available for disposition | •          |
| June 1, 2017  | \$ -       |
| Total program funds drawn down by recipient                     | 14,000     |
| Less expenses paid with program funds                           | (14,000)   |
| Total program funds held by recipient available for disposition |            |
| May 31, 2018  | \$ -       |
|   |            |

### CITY OF DONALSONVILLE, GEORGIA COMMUNITY DEVELOPMENT BLOCK GRANT GRANT NO. 16p-x-125-2-5846 PROJECT COST SCHEDULE FOR THE FISCAL YEAR ENDED MAY 31, 2018

| Activity                  | pproved<br>Budget | Current<br>enditures | Exp | umulated<br>enditures<br>o Date | expended<br>Budget |
|---------------------------|-------------------|----------------------|-----|---------------------------------|--------------------|
| P-03J-01 Water Facilities | \$<br>455,385     | \$<br>-              | \$  | -                               | \$<br>455,385      |
| C-022-00 Contingencies    | 14,615            | -                    |     | -                               | 14,615             |
| A-21A-00 Administration   | <br>30,000        | <br>14,000           |     | 22,000                          | 8,000              |
|                           | \$<br>500,000     | \$<br>14,000         | \$  | 22,000                          | \$<br>478,000      |

# CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS

# CITY OF DONALSONVILLE, GEORGIA CAPITAL ASSETS USED IN OPERATION OF GOVERNMENTAL FUNDS COMPARATIVE SCHEDULES BY SOURCE MAY 31, 2018

|   | Ma       | ay 31, 2018 |
|---|----------|-------------|
| Governmental funds capital assets:                          | <u>-</u> |             |
| Land  | \$       | 434,401     |
| Buildings   |          | 2,035,235   |
| Improvements other than buildings                           |          | 292,987     |
| Machinery and equipment                                     |          | 3,505,891   |
| Infrastructure  |          | 2,708,336   |
| Total governmental funds capital assets                     | \$       | 8,976,850   |
| Investments in governmental funds capital assets by source: |          |             |
| General fund  | \$       | 8,976,850   |
| Total governmental funds capital assets                     | \$       | 8,976,850   |

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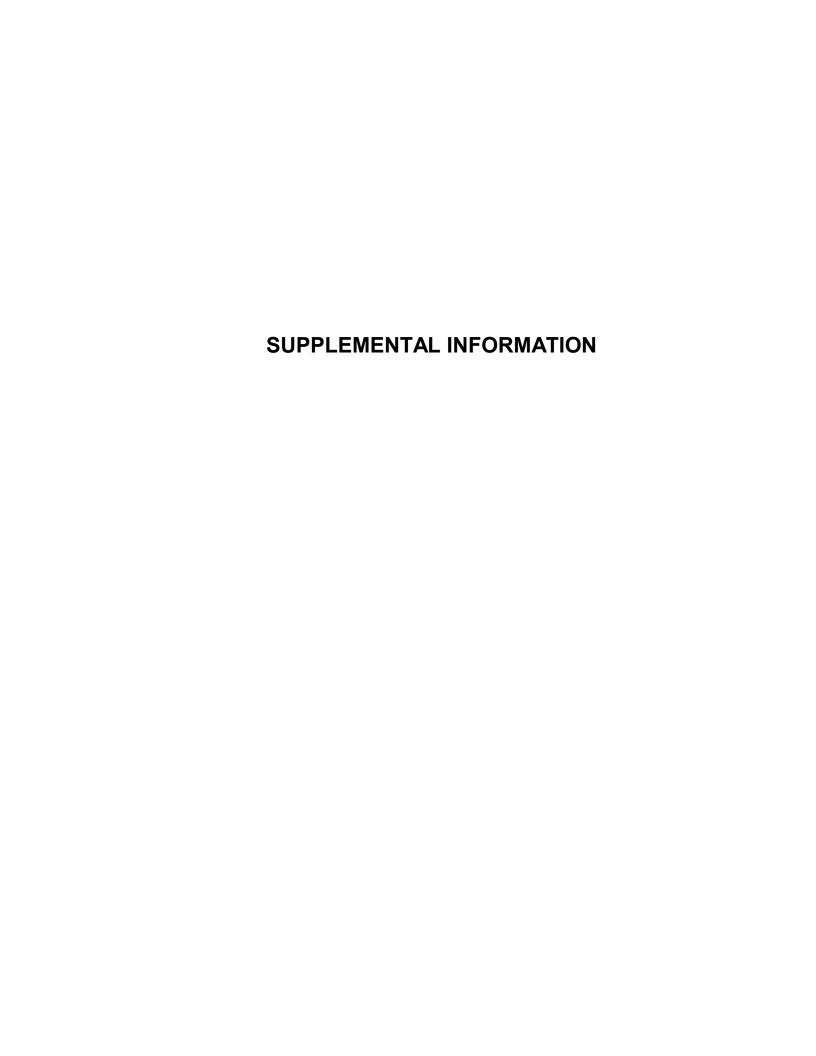
# CITY OF DONALSONVILLE, GEORGIA CAPITAL ASSETS USED IN OPERATION OF GOVERNMENTAL FUNDS SCHEDULE BY FUNCTION AND ACTIVITY MAY 31, 2018

|   | Land |         |    | Buildings | Ot | rovements<br>her Than<br>uildings | lachinery<br>and<br>quipment | Inf | rastructure | Total           |
|---|------|---------|----|-----------|----|-----------------------------------|------------------------------|-----|-------------|-----------------|
| Function and Activity                   | _    |         |    |           |    |                                   |                              |     | ,           |                 |
| General government:                     |      |         |    |           |    |                                   |                              |     |             |                 |
| Finance and administration              | \$   | 86,417  | \$ | 464,284   | \$ | 13,417                            | \$<br>372,280                | \$  | -           | \$<br>936,398   |
| Other - unclassified                    |      | 42,151  |    | 40,141    |    | 145,693                           | 17,504                       |     | 23,660      | 269,149         |
| Total general government                |      | 128,568 |    | 504,425   |    | 159,110                           | 389,784                      |     | 23,660      | 1,205,547       |
| Public safety:                          |      |         |    |           |    |                                   |                              |     |             |                 |
| Police                                  |      | _       |    | 130,520   |    | 53,530                            | 687,228                      |     | -           | 871,278         |
| Fire                                    |      | 256,733 |    | 1,381,424 |    | 13,302                            | 1,092,929                    |     | -           | 2,744,388       |
| Total public safety                     |      | 256,733 |    | 1,511,944 |    | 66,832                            | 1,780,157                    |     | _           | 3,615,666       |
| Highways and streets:                   |      |         |    |           |    |                                   |                              |     |             |                 |
| Maintenance                             |      | _       |    | 10,313    |    | -                                 | 419,653                      |     | -           | 429,966         |
| Street system                           |      | 2,500   |    | 1,250     |    | -                                 | 619,827                      |     | 2,684,677   | 3,308,254       |
| Total highways and streets              |      | 2,500   |    | 11,563    |    | -                                 | 1,039,480                    |     | 2,684,677   | 3,738,220       |
| Sanitation                              |      | 600     |    | 8,552     |    | 3,095                             | 288,470                      |     |             | 300,717         |
| Culture and recreation                  |      | 46,000  |    |           |    | 62,700                            | 8,000                        |     |             | 116,700         |
| Total governmental funds capital assets | \$   | 434,401 | \$ | 2,036,484 | \$ | 291,737                           | \$<br>3,505,891              | \$  | 2,708,337   | \$<br>8,976,850 |

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# CITY OF DONALSONVILLE, GEORGIA CAPITAL ASSETS USED IN OPERATION OF GOVERNMENTAL FUNDS SCHEDULE OF CHANGES BY FUNCTION AND ACTIVITY FOR THE FISCAL YEAR ENDED MAY 31, 2018

|   | Fu | vernmental<br>nds Capital<br>Assets<br>ine 1, 2017 | ļ  | Additions | C  | Deletions | Governmental<br>Funds capital<br>Assets<br>May 31, 2018 |           |  |  |
|---|----|--|----|-----------|----|-----------|---|-----------|--|--|
| Function and Activity                   |    |  |    |           |    |           |   | _         |  |  |
| General government:                     |    |  |    |           |    |           |   |           |  |  |
| Finance and administration              | \$ | 1,118,063  | \$ | 88,160    | \$ | 269,825   | \$  | 936,398   |  |  |
| Other - unclassified                    |    | 264,703  |    | 4,446     |    | -         |   | 269,149   |  |  |
| Total general government                |    | 1,382,766  |    | 92,606    |    | 269,825   |   | 1,205,547 |  |  |
| Public safety:                          |    |  |    |           |    |           |   |           |  |  |
| Police                                  |    | 864,633  |    | 17,405    |    | 10,760    |   | 871,278   |  |  |
| Fire                                    |    | 1,326,880  |    | 1,667,572 |    | 250,064   |   | 2,744,388 |  |  |
| Total public safety                     |    | 2,191,513  |    | 1,684,977 |    | 260,824   | 24 3,615  |           |  |  |
| Highways and streets:                   |    |  |    |           |    |           |   |           |  |  |
| Maintenance                             |    | 429,966  |    | -         |    | -         |   | 429,966   |  |  |
| Street system                           |    | 2,672,369  |    | 639,706   |    | 3,821     |   | 3,308,254 |  |  |
| Total highways and streets              |    | 3,102,335  |    | 639,706   |    | 3,821     |   | 3,738,220 |  |  |
| Sanitation                              |    | 300,717  |    |           |    |           |   | 300,717   |  |  |
| Culture and recreation                  |    | 116,700  |    |           |    |           |   | 116,700   |  |  |
| Total governmental funds capital assets | \$ | 7,094,031  | \$ | 2,417,289 | \$ | 534,470   | \$  | 8,976,850 |  |  |



# CITY OF DONALSONVILLE, GEORGIA GOVERNMENT-WIDE EXPENSES BY FUNCTION CURRENT FISCAL YEAR

| Fiscal | General    | Public    | Highways<br>and |            | Economic<br>Develop- | Culture<br>and | Interest on<br>Long-term | Water<br>and |         |           |
|--------|------------|-----------|-----------------|------------|----------------------|----------------|--------------------------|--------------|---------|-----------|
| Year   | Government | Safety    | Streets         | Sanitation | ment                 | Recreation     | Debt                     | Sewer        | Gas     | Total     |
| 2008   | 345,283    | 1,279,194 | 360,527         | 449,038    | 25,391               | 1,995          | 3,887                    | 534,762      | 415,053 | 3,415,130 |
| 2009   | 343,289    | 1,342,750 | 372,948         | 470,757    | 27,509               | 1,968          | 4,764                    | 544,662      | 465,337 | 3,573,984 |
| 2010   | 457,455    | 1,411,835 | 358,725         | 476,272    | 25,144               | 1,788          | 3,936                    | 603,043      | 335,511 | 3,673,709 |
| 2011   | 375,167    | 1,377,738 | 370,045         | 478,855    | 23,296               | 2,796          | 3,116                    | 559,678      | 300,628 | 3,491,319 |
| 2012   | 421,542    | 1,396,574 | 393,880         | 479,363    | 18,634               | 2,844          | 2,583                    | 611,305      | 304,992 | 3,631,717 |
| 2013   | 472,076    | 1,381,243 | 391,088         | 461,133    | 8,468                | 3,429          | 2,174                    | 672,834      | 333,236 | 3,725,681 |
| 2014   | 472,903    | 1,515,834 | 384,076         | 439,377    | 21,311               | 2,386          | 3,784                    | 799,204      | 322,060 | 3,960,935 |
| 2015   | 547,621    | 1,567,906 | 440,192         | 459,045    | 24,322               | 2,376          | 3,943                    | 858,534      | 298,161 | 4,202,100 |
| 2016   | 835,345    | 1,433,559 | 411,103         | 400,038    | 24,523               | 1,876          | 3,608                    | 960,374      | 234,028 | 4,304,454 |
| 2017   | 848,660    | 1,655,059 | 437,849         | 392,295    | 237,854              | 1,676          | 1,238                    | 781,440      | 289,924 | 4,645,995 |
| 2018   | 779,152    | 1,737,681 | 464,158         | 398,117    | 82,170               | 1,976          | 6,278                    | 874,145      | 303,960 | 4,647,637 |

# CITY OF DONALSONVILLE, GEORGIA GOVERNMENT-WIDE REVENUES CURRENT FISCAL YEAR

**Program Revenues** 

**General Revenues** 

| Fiscal | Charges<br>for | Operating<br>Grant and | Capital Grants and |           | Unrestricted<br>Investment |               |           |
|--------|----------------|------------------------|--------------------|-----------|----------------------------|---------------|-----------|
| Year   | Services       | Contributions          | Contributions      | Taxes     | Income                     | Miscellaneous | Total     |
| 2008   | 626,919        |                        | 341,604            | 1,721,671 | 67,892                     | 26,508        | 2,784,594 |
| 2009   | 679,321        | -                      | 246,906            | 1,755,721 | 49,646                     | 1,990         | 2,733,584 |
| 2010   | 1,730,552      | -                      | -                  | 2,267,396 | -                          | -             | 3,997,948 |
| 2011   | 708,102        | -                      | 402,011            | 1,795,492 | 29,643                     | 428           | 2,935,676 |
| 2012   | 712,612        | -                      | 406,643            | 1,839,957 | 19,540                     | 20,650        | 2,999,402 |
| 2013   | 671,573        | -                      | 423,719            | 1,857,232 | 12,147                     | 8,745         | 2,973,416 |
| 2014   | 753,443        | 13,048                 | 404,793            | 1,767,865 | 8,223                      | 8,094         | 2,955,466 |
| 2015   | 708,924        | 9,320                  | 709,273            | 1,824,388 | 431                        | 19,601        | 3,271,937 |
| 2016   | 2,051,735      | -                      | 564,715            | 1,856,562 | 10,280                     | 17,011        | 4,500,303 |
| 2017   | 2,048,264      | 202,557                | 702,511            | 1,966,337 | 5,721                      | 15,521        | 4,940,911 |
| 2018   | 2.085.991      | 42.518                 | 617,298            | 1,943,652 | 1,435                      | 32,561        | 4,723,455 |

### CITY OF DONALSONVILLE, GEORGIA STATEMENT OF REVENUES AND EXPENDITURES GENERAL FUND

### FOR THE FISCAL YEARS ENDED

MAY 31, 2018, 2017, 2016, 2015, 2014, 2013, 2012, 2011, 2010, 2009

|                         | Y  | Fiscal<br>ear Ended | Y  | Fiscal<br>'ear Ended | Fiscal<br>Year Ended |           | Fiscal<br>Year Ended |               | Fiscal<br>Year Ended |           | Fiscal<br>Year Ended |           |           | Fiscal<br>Year Ended |
|-------------------------|----|---------------------|----|---------------------|----|---------------------|----|---------------------|----|----------------------|----------------------|-----------|----------------------|---------------|----------------------|-----------|----------------------|-----------|-----------|----------------------|
|                         | 5  | 5/31/2018           |    | 5/31/2017           |    | 5/31/2016           |    | 5/31/2015           |    | 5/31/2014            |                      | 5/31/2013 |                      | 5/31/2012 5/3 |                      | 5/31/2011 |                      | 5/31/2010 | 5/31/2009 |                      |
| General Fund            |    |                     |    |                     |    |                     |    |                     |    |                      |                      |           |                      |               |                      |           |                      |           |           | _                    |
| Revenues:               |    |                     |    |                     |    |                     |    |                     |    |                      |                      |           |                      |               |                      |           |                      |           |           |                      |
| Property taxes          | \$ | 1,048,127           | \$ | 1,056,775           | \$ | 961,927             | \$ | 986,576             | \$ | 918,075              | \$                   | 902,387   | \$                   | 894,838       | \$                   | 850,818   | \$                   | 825,870   | \$        | 784,211              |
| Sales tax               |    | 397,546             |    | 399,750             |    | 398,057             |    | 364,973             |    | 410,532              |                      | 507,488   |                      | 512,336       |                      | 482,361   |                      | 476,520   |           | 473,957              |
| Other taxes             |    | 487,840             |    | 474,746             |    | 481,787             |    | 456,918             |    | 419,900              |                      | 413,964   |                      | 420,587       |                      | 424,306   |                      | 405,155   |           | 409,956              |
| Licenses and permits    |    | 43,869              |    | 43,280              |    | 33,741              |    | 34,515              |    | 23,325               |                      | 17,848    |                      | 27,888        |                      | 13,065    |                      | 55,364    |           | 21,026               |
| Charges for services    |    | 553,040             |    | 537,230             |    | 513,442             |    | 500,713             |    | 497,128              |                      | 486,628   |                      | 461,099       |                      | 458,492   |                      | 460,967   |           | 457,025              |
| Fines and forfeitures   |    | 97,255              |    | 69,364              |    | 94,942              |    | 121,064             |    | 181,149              |                      | 119,256   |                      | 172,241       |                      | 144,941   |                      | 147,220   |           | 96,258               |
| Interest                |    | 9,931               |    | 9,663               |    | 6,683               |    | 7,953               |    | 8,241                |                      | 12,445    |                      | 20,008        |                      | 31,811    |                      | 33,781    |           | 46,079               |
| Miscellaneous and       |    |                     |    | -                   |    |                     |    |                     |    |                      |                      |           |                      |               |                      |           |                      |           |           |                      |
| intergovernmental       |    | 389,394             |    | 264,333             |    | 101,222             |    | 112,556             |    | 148,783              |                      | 86,870    |                      | 96,174        |                      | 147,269   |                      | 212,484   |           | 429,173              |
| Total revenues          | \$ | 3,027,002           | \$ | 2,855,141           | \$ | 2,591,801           | \$ | 2,585,268           | \$ | 2,607,133            | \$                   | 2,546,886 | \$                   | 2,605,171     | \$                   | 2,553,063 | \$                   | 2,617,361 | \$        | 2,717,685            |
|                         |    |                     |    |                     |    |                     |    |                     |    |                      |                      |           |                      |               |                      |           |                      |           |           |                      |
| Expenditures:           |    |                     |    |                     |    |                     |    |                     |    |                      |                      |           |                      |               |                      |           |                      |           |           |                      |
| General government      | \$ | 748,851             | \$ | 850,730             | \$ | 753,921             | \$ | 525,433             | \$ | 483,052              | \$                   | 477,763   | \$                   | 593,117       | \$                   | 427,933   | \$                   | 378,936   | \$        | 436,587              |
| Recreation department   |    | -                   |    | -                   |    | -                   |    | -                   |    | -                    |                      | 1,054     |                      | 325           |                      | 634       |                      | 125       |           | 306                  |
| Police department       |    | 948,480             |    | 961,599             |    | 851,848             |    | 941,590             |    | 1,047,541            |                      | 799,252   |                      | 853,503       |                      | 849,018   |                      | 877,205   |           | 842,886              |
| Probation department    |    | 55,044              |    | 52,055              |    | 46,793              |    | 38,011              |    | 36,734               |                      | 34,936    |                      | 32,994        |                      | 34,377    |                      | 33,938    |           | -                    |
| Fire department         |    | 923,171             |    | 633,528             |    | 509,760             |    | 489,644             |    | 481,762              |                      | 472,879   |                      | 470,909       |                      | 466,047   |                      | 480,563   |           | 477,945              |
| Street department       |    | 368,994             |    | 404,664             |    | 316,227             |    | 375,111             |    | 355,732              |                      | 327,627   |                      | 317,270       |                      | 346,347   |                      | 277,826   |           | 617,657              |
| Sanitation department   |    | 398,878             |    | 401,090             |    | 408,561             |    | 446,301             |    | 438,768              |                      | 443,331   |                      | 464,772       |                      | 462,341   |                      | 438,907   |           | 448,057              |
| Housing and development |    | -                   |    | -                   |    | -                   |    | -                   |    | -                    |                      | -         |                      | -             |                      | -         |                      | -         |           | -                    |
| Park Pavillion          |    | -                   |    | -                   |    | -                   |    | -                   |    | -                    |                      | -         |                      | -             |                      | 5,000     |                      | -         |           | -                    |
| Total expenditures      | \$ | 3,443,418           | \$ | 3,303,666           | \$ | 2,887,110           | \$ | 2,816,090           | \$ | 2,843,589            | \$                   | 2,556,842 | \$                   | 2,732,890     | \$                   | 2,591,697 | \$                   | 2,487,500 | \$        | 2,823,438            |

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### MISCELLANEOUS STATISTICAL DATA

May 31, 2018 "UNAUDITED"

| Description                            | Data       |
|--|------------|
| Date of incorporation                  | 1897       |
| Date first charter adopted             | 1897       |
| Date present charter adopted           | 1997       |
| Form of government:                    |            |
| Type: Mayor                            |            |
| Council - six (6) members              |            |
| City Manager                           |            |
| Term of office:                        |            |
| Mayor - four (4) year term             |            |
| Council members - four (4) year term   |            |
| Area:                                  | 4 sq miles |
| Community facilities                   |            |
| Sewer system:                          |            |
| Miles of sanitary sewers               | 44         |
| Number of lift stations                | 6          |
| Daily average treatment (gal)          | 400,000    |
| Maximum treatment plant capacity (gal) | 1,000,000  |
| Number of disposal plants              | 1          |
| Number of service connections          | 1,120      |
| Water system:                          |            |
| Miles of water mains                   | 50         |
| Daily average consumption (gal)        | 700,000    |
| Plant capacity (gal)                   | 2,000,000  |
| Number of service connections          | 1,200      |
| Deep wells                             | 2          |
| Number of fire hydrants                | 202        |
| Gas system:                            |            |
| Miles of gas lines                     | 22.29      |
| Daily average consumptions (MCF)       | 250        |
| Plant capacity (MCF)                   | 500        |
| Number of service connections          | 305        |
| Number of street lights                | 480        |
| Miles of streets:                      |            |
| Streets - paved                        | 49         |

## CURRENT RATE SCHEDULE May 31, 2018 "UNAUDITED"

Utility rates:

Water: Residential Equivalency Unit Fee of \$8.32

Commercial Equivalency Unit Fee of \$17.64 and up depending on consumption.

\$2.70 per thousand gallons used between 0 and 5,000 gallons. \$2.86 per thousand gallons used between 5,001 and 10,000 gallons. \$2.96 per thousand gallons used between 10,001 and 15,000 gallons. \$3.12 per thousand gallons used between 15,001 and 20,000 gallons. \$3.33 per thousand gallons used between 20,001 and 25,000 gallons.

\$3.54 per thousand gallons used for 25,001 gallons and over.

Sewer: Residential Equivalency Unit Fee of \$10.40

Commercial Equivalency Unit Fee of \$21.80 and up depending on consumption.

\$3.02 per thousand gallons used between 0 and 5,000 gallons. \$3.12 per thousand gallons used between 5,001 and 10,000 gallons. \$3.22 per thousand gallons used between 10,001 and 15,000 gallons. \$3.44 per thousand gallons used between 15,001 and 20,000 gallons.

\$3.54 per thousand gallons used between 20,001 gallons and 25,000 gallons.

\$3.64 per thousand gallons used for 25,001 gallons and over.

Sanitation: \$22.50 flat rate - residential

\$30.00 - \$2,042.40 - commercial (based on \$3.85 cu/yd per pickup)

Gas: \$2.37 minimum

Gas price based on spot market price and distributed costs Gas price varies month-to-month based on market cost

### Perry L. Henry, LLC

### **Certified Public Accountant and Consultant**

Perry L. Henry, CPA, CGFM, CFS

Members American Institue of Certified Pubilic Accountants

Georgia Society of Certified Public Accountants

726 East Shotwell Street, P.O. Box 1422 Bainbridge, GA 39818 \* Phone 229-246-0550 \* Fax 229-246-7908

### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT **AUDITING STANDARDS**

Honorable Mayor and Members of the City Council City of Donalsonville, Georgia

We have audited, in accordance with the auditing standard generally accepted in the United States of America and standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units and each major fund of the City of Donalsonville as of and for the year ended May 31, 2018, and the related notes to the financial statements, which collectively comprise the City of Donalsonville's financial statements, and have issued our report thereon dated February 13, 2019.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Donalsonville's internal control over financial reporting (internal control) to determine the audit procedure that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Donalsonville's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Donalsonville's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weakness may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings and Responses as item 2015-1 that we consider to be a significant deficiency.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Donalsonville's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our test disclosed no instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### The City of Donalsonville's Response to Findings

The City of Donalsonville's response to the findings identified in our audit are described in the accompanying Schedule of Findings and Responses. The City of Donalsonville's response was not subjected to the auditing procedure applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

### Perry L. Henry, LLC

Perry L. Henry, LLC Bainbridge, Georgia February 13, 2019

### <u>2015-1</u>

### Condition:

The City does not have adequate separation of duties in various functions of the City.

### Criteria:

Internal control is a process designed to provide reasonable assurance about your objectives with regard to reliability of:

- (1) financial reporting,
- (2) effectiveness and efficiency of operation, and
- (3) compliance with applicable laws and regulations.

### Cause:

There is an insufficient number of staff to properly segregate functions of all transaction cycles.

### Effect:

The City will be exposed to increased risk that the financial statements will be materially misstated whether by error or intentionally could occur and not be detected in a timely manner.

### Recommendation:

The City should monitor the control environment and continue to strengthen controls where cost effective.

### Management's Response:

Management agrees. A corrective action plan will be issued under a separate cover.