## City of Grovetown, Georgia

"a Friendly, Little City"

Annual Financial Report

For the Year-Ended

December 31, 2011



130 North Belair Road • Evans, Georgia 30809 (706) 863-5906

#### CITY OF GROVETOWN, GEORGIA ANNUAL FINANCIAL REPORT DECEMBER 31, 2011

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#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of City Council City of Grovetown, Georgia

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of the City of Grovetown, Georgia, as of and for the year ended December 31, 2011, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Grovetown, Georgia's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but do not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, based on our audit, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the City of Grovetown, Georgia, as of December 31, 2011, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated June 29, 2011, on our consideration of the City of Grovetown, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on

City of Grovetown, Georgia Independent Auditor's Report Page 2

the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

The management's discussion and analysis and budgetary comparison, and other information on pages 6 through 13 and 45 through 47, respectfully are not required parts of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City of Grovetown, Georgia's basic financial statements. The required supplementary information and Schedule of Project Expenditures with special tax proceeds for the year ended December 31, 2011 are presented for purposes of additional analysis and are not a required part of the basic financial statements. The Schedule of Project Expenditures with special tax proceeds have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Pennington & Berry, LLC

Pennington + Berry LLC

June 29, 2011

#### CITY OF GROVETOWN, GEORGIA PRINCIPAL OFFICIALS DECEMBER 31, 2011

#### **ELECTED OFFICIALS**

#### MAYOR AND CITY COUNCIL

Mayor Pro Tem City Council City Council City Council

George W. James III Bruce M. Stoddard Jennifer Jones Sonny McDowell Dennis O. Trudeau

#### CONSTITUTIONAL OFFICERS

Municipal Judge Associate Judge Clerk of Court City Attorney

Travers Chance
James Grady Blanchard
Laura McManus
Brendan N. Fleming

#### **APPOINTED OFFICIALS**

City Administrator
City Clerk
Director of Parks/Recreation
Director of Public Safety
Director of Planning/Zoning
Director of Public Works

Shirley Beasley Vickey Capetillo Eddie Jones Al Robinson Connie Smith Mike Woods

State law requires that every general-purpose local government publish within six months of the close of each fiscal year a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended December 31, 2011.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Pennington & Berry, LLC, Certified Public Accountants, have issued an unqualified ("clean") opinion on the City of Grovetown, Georgia's financial statements for the year ended December 31, 2011. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements.

As management of the City of Grovetown (the City), we offer readers of the City's financial statements this narrative overview and analysis of the City for the fiscal year ended December 31, 2011. This discussion and analysis does include comparative data for prior years, as this information is now available subsequent to the implementation of Governmental Accounting Standards Board (GASB) Statement Number 34.

#### FINANCIAL HIGHLIGHTS

- The assets of the City exceeded its liabilities at the close of the most recent fiscal year ending December 31, 2011 by \$101 million, of that amount \$5.4 million (unassigned net assets) may be used to meet the City's ongoing obligations to the citizens and creditors.
- The City's total net assets increased by approximately \$2 million for the year ended December 31, 2011. The increase in net assets was due primarily from an increase in construction of capital assets.
- As of December 31, 2011, the City's governmental fund reported combined ending net assets of \$93.9 million, an increase of \$1 million in comparison with the prior year.
- The City's total long term liabilities decreased \$1.3 million during the year. Long-term liabilities consisted of one GEFA loan and one Bond Series loan.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The discussion and analysis serves as an introduction to the City of Grovetown, Georgia's basic financial statements. The City's basic financial statements are comprised of three components, government-wide financial statements, fund financial statements, and notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the City of Grovetown's finances, in a manner similar to a private-sector business. The Statement of Net Assets presents information on all of the City of Grovetown's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. The Statement of Net Assets combines and consolidates governmental funds' current financial resources (short-term spendable resources) with capital assets and long-term obligations. Other nonfinancial factors should also be taken into consideration, such as changes in the City's property tax base and the condition of the City's infrastructure (i.e. roads, drainage improvements, and storm drains, etc.), to assess the overall health or financial condition of the City. The Statement of Activities presents information showing how the City's net assets changes during the most recent fiscal year. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes). Both the Statement of Net Assets and the Statement of Activities are prepared utilizing the accrual basis of accounting as opposed to the modified accrual basis used in prior reporting models.

In the Statement of Net Assets and the Statement of Activities, the City is divided into two categories of activities:

Governmental activities — Most of the City's basic services are reported in this category, including the police, fire, transportation, culture and recreation, and general administration. Property taxes, sales taxes, insurance premium taxes, and franchise fees finance most of these activities.

Business-type activities – The City charges a fee to customers to help it cover all or most of the cost of services it provides. The City's water and sewer system is reported in this category.

#### Reporting the City's Most Significant Funds

#### **Fund Financial Statements**

The fund financial statements provide detailed information about the most significant funds – not the City as a whole. Some funds are required to be established by state law. However, the City establishes



### Reporting the City's Most Significant Funds (Continued)

#### Fund Financial Statements (Continued)

many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants and other money. The City's two kinds of funds – governmental and proprietary – utilize different accounting approaches.

Governmental funds — The majority of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds. The balances left in the funds at year-end are those available for spending. These funds are reported using an accounting method identified as the modified accrual basis of accounting, which measures cash, and all other financial assets that can readily be converted into cash. The governmental fund statements provide a detailed short term view of the City's general government operations and the basic services less it provides. Governmental fund information helps determine whether there are more or less financial recourses that can be spent in the near future to finance the City's programs. By comparing information presented for governmental funds with similar information presented for governmental activities in the government-wide statements, readers may better understand the long term effect of the government's near term financing decisions.

The relationships or difference between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is detailed in a reconciliation following the fund financial statements. The City of Grovetown, Georgia maintains two individual governmental funds.

Information is presented separately in the Governmental Funds Balance Sheet and in the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances for the General Fund and the Sales Tax Fund, both of which are considered to be major funds.

Proprietary funds — The City charges customers for the services it provides (water and sewer service), whether to outside customers or to other units within the City. These services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Assets and Statement of Activities. In fact, the City's enterprise fund (a component of proprietary fund) is identical to the business-type activities that are reported in the government-wide statements but provide more detail and additional information such as cash flows, for proprietary funds.

Notes to the basic financial statements – The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found beginning on page 24 of this report.



Reporting the City's Most Significant Funds (Continued)

Fund Financial Statements (Continued)

#### Other Information

In addition to the basic financial statements and accompanying notes, this report presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension benefits to the employees, budgetary comparative information for the general fund and proprietary fund and infrastructure modified approach. Supplementary information can be found on pages 45 through 47.

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by approximately \$101 million at the close of the current fiscal year.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

By far the largest portion of the City's net assets (95 percent) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment), less any related debt used to acquire those assets that are still outstanding. The City uses its capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.



#### **Summary of Net Assets**

	2		rnmental tivities		Busir Act	ness tiviti	• •			Primary rnment		
		2011	2010	2011 2010				_	2011		2010	
Cun	rent and oth	er						-			2010	
as	sets	\$ 4,690,418	\$ 4,684,431	\$	2,315,850	\$	1,702,431	\$	7,006,269	\$	6,386,862	
Cap	ital assets	89,630,593	88,438,376		7,385,893		8,489,600		97,016,486	*	96,927,976	
To	otal assets	94,321,011	93,122,807		9,701,743	_	10,192,031		104,022,755		103,314,838	
Long	g term liabil	ities				70						
ou	tstanding	5			2,405,755		3,702,602		2,405,755		3,702,602	
Othe	er liabilities	338,706	173,482		242,677		159,741		581,383		333,223	
To	otal liabilitie	s 338,706	173,482		2,648,432		3,862,343	_	2,987,138	_	4,035,825	
Net a	assets:				19							
In	vested in cap	pital assets,										
	Net of relate	ed										
	debt	89,630,593	88,501,705		4,795,893		4,686,998		94,426,486		93,188,703	
Re	estricted	1,164,365	1,662,422		187,122		329,878		1,351,487		1,992,300	
Un	restricted	3,187,347	2,785,198		2,070,296		1,312,812		5,257,643		4,098,010	
Total	l net assets	\$ 93,982,305	\$ 92,949,325	\$	7,053,311	\$	6,329,688	\$	101,035,616	\$	99,279,013	
							_					

#### **Governmental Activities**

The City's governmental revenues decreased by \$4,014,678. The City is no longer receiving grant income from GEFA due to the project being complete.

The most significant governmental expense for the City was in public safety expense which consists of construction ir progress for the new fire station. Public safety expenses totaled more than \$1,817,136 in 2011. These expenses were offset by revenues from fines and forfeitures, which totaled more than \$219,154 Another significant governmental expense in 2011 was providing for the general government. General government expenses totaled \$1,623,917, which was offset by revenues from taxes of \$5,571,414.

#### **Business-type activities**

Revenue of the City's business-type activities were \$ 2,768,666 (including transfers from governmental funds) for the year ended December 31, 2011. Expenses for the City's business-type activities were \$ 2,045,043 resulting in net gain of \$723,623.

Governmental and business type activities increased the City's net assets by \$1,756,603 as of December 31, 2011. A summary of this increase are as follows:

Changes	in	Net	Assets

	Gove	rnmental				
		ivities		ness type tivities	To	otal
Revenues:	2011	2010	2011	2010	2011	2010
Program Revenues:						
Charges for services	\$ 1,273,092	\$ 1,195,870	\$ 2,503,856	\$ 2,233,924	\$ 3,776,948	\$ 3,429,794
Operating grants	8,658	75,845	2,925	95¥	11,583	75,845
Capital Grants/			-		,0 00	75,045
Contributions	1,563	4,580,450	-	-	2	4,580,450
General revenues:						1,500,150
Taxes	2,362,957	2,299,475	W		2,362,957	2,299,475
Sales Tax	3,044,629	2,590,477		_	3,044,629	2,590,477
Other	83,627	47,087		16,418	83,627	63,505
Total Revenues	6,774,526	10,789,204	2,506,781	2,250,342	9,279,744	13,039,546
Expenses:				,	- <b>,</b> — · <b>, ,</b> · · ·	10,000,010
General government	1,623,917	98,123	-	_	1,623,917	98,123
Public Safety	1,817,136	620,000	-	_	1,817,136	620,000
Judicial	140,327	1,976,667	*	_	140,327	1,976,667
Planning & Zoning	210,288	260,372	40	_	210,288	260,372
Maintenance	175,629	206,729	-	-	175,629	206,729
Streets & Sanitation	1,193,929	209,066	-	52	1,193,929	209,066
Community Services	•	1,162,787	39-	3 <del>4</del> 0	63,574	1,162,787
Culture & Recreation	,	475,581	-	-	254,861	475,581
Interest on long- term	n					•
debt	-	4/	-	50,712	-	50,712
Water & sewer	<u> </u>	120	2,045,043	1,965,414	2,045,043	1,965,414
Total expenses	5,479,661	5,009,325	2,045,043	2,016,126	7,524,704	7,025,451
Excess	1,294,865	5,779,879	461,738	234,216	1,756,603	6,014,095
Transfers _	(261,885)	(389,450)	261,885	293,064		(96,386)
Increase (decrease) in						
net assets	1,032,980	5,390,429	723,623	527,280	1,756,603	5,917,709
Net assets, Jan 1	92,949,325	87,558,896	6,329,688	5,802,408	99,279,013	93,361,304
Net assets, Dec. 31	93,982,305	\$ 92,949,325	\$ 7,053,311	\$ 6,329,688	\$ 101,035,616	\$ 99,279,013

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

As of December 31, 2011, the City had \$97 million (net of accumulated depreciation). This investment in capital assets includes police and fire equipment, buildings, park facilities, roads, and utility system upgrades. Major capital asset additions were the improvements to the water system, construction in progress for new a fire station, and a fire engine and other vehicles for the public safety department.

#### Capital Assets at year-end

<u> </u>	Activities	. <u> </u>	Business type Activities		Total	
\$	1,945,823	\$	309,450	\$	2,255,273	
		,	5	Ψ	4,954,374	
			405 073		4,179,991	
			.00,075		82,675,024	
					276,256	
	-70,200		11,135,683		11,135,683	
	93,626,395		11,850,206		105,476,601	
<del></del>	3,995,802		4,464,313		8,460,115	
\$_	89,630,593	\$	7,385,893	\$	97,016,486	
\$	_	\$	a a	\$	_	
	226,272	•	-	•	226,272	
	•		25		483,284	
	•		_		564,489	
	•		_		276,256	
	_, 0,_0		1 753 068		1,753,068	
\$	1,550,301	\$	1,753,068	\$	3,303,369	
	\$ 	\$ 1,945,823 4,954,374 3,774,918 82,675,024 276,256 	\$ 1,945,823 \$ 4,954,374 3,774,918 82,675,024 276,256	Activities Activities  \$ 1,945,823 \$ 309,450 4,954,374 3,774,918 405,073 82,675,024 276,256  - 11,135,683 93,626,395 11,850,206 3,995,802 4,464,313  \$ 89,630,593 \$ 7,385,893  \$ - \$ - 226,272 483,284 564,489 276,256 - 1,753,068	Activities       Activities         \$ 1,945,823       \$ 309,450       \$ 4,954,374         3,774,918       405,073         82,675,024       -         276,256       -       11,135,683         93,626,395       11,850,206         3,995,802       4,464,313         \$ 89,630,593       \$ 7,385,893       \$         \$ 226,272       -         483,284       -       -         564,489       -       -         276,256       -       -         -       1,753,068	

See the notes to the financial statements for more detailed information on the capital asset activity.

#### Debt

At year end the City had the following debt outstanding:

3		2011	_	2010
Water & sewer bonds GEFA loan	\$	985,000 1,420,755	\$	1,090,000
	\$	2,405,755	\$	1,090,000

See the notes to the financial statements for more detailed information on the City's debt.

#### General Fund Budgetary Highlights

Both the original and amended budget included reserve funds in order to balance the revenues with expenditures. Every year, the City's overall goal is to provide essential services to our citizens as cost effectively and professionally as possible. The Mayor and City Council members work diligently to plan for the future while ensuring that current processes work as efficiently as possible and we continue to seek improvement. The City is proactive in cutting it's costs of operations in order to stay financially sound during these economic times. For the year, revenues were \$81,528 more than expected and the expenditures were \$250,946 less than the budgeted amount. The increase in revenue was primarily from property taxes, sales tax, and other taxes.

#### Economic Factors and Next Year's Budgets and Rates

The Mayor, City Council members and their appointed officials have continued to aggressively address the current and future needs of the City. The City's elected and appointed officials consider many factors when setting the fiscal year 2011 budget, property tax rates, expected sales tax and insurance premium tax and various fees that will be collected. One of the factors is the economy. Grovetown, Georgia is a small rural city with a population of approximately 11,216 in 2010. The United States and Georgia per capita income is \$36,744 and \$32,208, respectively, compared to the City of Grovetown, \$13,256; however, the local economy remains strong.

#### Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Mayor, the City of Grovetown, at 103 Old Wrightsboro Rd., Grovetown, Georgia 30813.



## CITY OF GROVETC'YN, GEORGIA STATEMENT OF NET ASSETS DECEMBER 31, 2011

- Tofsal	\$ 204.722	66,063	184,245 38,206	571,244	2,405,755	2,415,894	2,987,138	201 201 10	00+,07+,+6	1,164,365	187,122 5,257,643	\$ 101,035,616
Business-Type Activities	\$ 55,126	2 3 3	1 <b>84,245</b> 3,306	242,677	2,405,755	2,405,755	2,648,432	4 705 803	C/0,0/1,t	54.0	187,122 2,070,296	\$ 7,053,311
Governmental Activities	\$ 149,596	66,063	34,900	328,567		10,139	338,706	89 630 593		1,164,365	3,187,347	\$ 93,982,305
	LIABILITIES  Current liabilities  Accounts payable	Accrued expenses  Due to enterprise  Due to other	Current portion of long- term debt Other liabilities	Total current liabilities	LONG TERM LIABILITIES Long term debt, net of current portion Net Pension Obligation	rotal long term liabilities	Total liabilities Net assets	Invested in capital assets net of related debt		Restricted for: Capital Projects	Debt services Unrestricted	Total net assets
Total	\$ 6,030,566	334,831 303,314	171,866 144,070 21,620	7,006,269		2,255,273	4,954,374 4,179,991	93,810,707 276,256	105,476,601	8,460,115	97,016,486	\$ 104,022,755
Business-Type Activities	\$ 1,995,375	232,793	66,063	2,315,850		309,450	405,073	11,135,683	11,850,206	4,464,313	7,385,893	\$ 9,701,743
Governmental Activities	\$ 4,035,192	334,831 70,521	78,008	4,690,418		1,945,823	4,954,374 3,774,918	82,675,024 276,256	93,626,395	3,995,802	89,630,593	\$ 94,321,011
ASSETS	Current assets Cash & cash equivalents Receivables net	Taxes Accounts/notes	Outer Internal balances Prepaid expenses	Total current assets	NONCURRENT ASSETS Capital assets	Land	Buildings & improvements Vehicle & equipment	Infrastructure Construction in progress		Less accumulated depreciation	Total noncurrent assets	Total assets

The Notes to Financial Statements are an integral part of this statement.



# CITY OF GROVETOWN, GEORGIA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2011

	1		ı		_													
		Total		(1 632 017)	(1,023,917)	(140.327)	14,466	(175,629)	(403,368)	(63,574)	(216,238)	8.658	(4.196.348)		461 739	461,738	(3,734,611)	
ue and				v	9												€⁄3	
Net (Expenses) Revenue and Changes in Net Assets		Business-type Activities			9.	•	*	,	•	)5	⊗•	()(	1		461 738	461,738	461,738	
(Expe		Bus		64	<b>)</b>												6-5	
Net	i.	Governmental Activities		\$ (1.623.917)	(1,596,419)	(140,327)	14,466	(175,629)	(403,368)	(63,574)	(216,238)	8,658	(4,196,348)		1	1	\$ (4,196,348)	
	Capital Grants	Contributions			1,563	9	1	Ü	*10	1	200	Ť	1,563		8		1,563	
Program Revenues	Operating Grants and	ا		<del>\$</del>	ř	ű	\iii	ű		6	i	8,658	8,658		2,925	2,925	11,583 \$	
Pro	Charees			69	219,154	•	224,753	1.	790,561	•	38,623	*	1,273,092	•	2,503,856	2,503,856	\$ 3,776,948 \$	
		Expenses		\$ 1,623,917	1,817,136	140,327	210,288	175,629	1,193,929	63,574	254,861		5,479,661	N	2,045,043	2,045,043	\$ 7,524,704	
		Primary Government Functions/Programs	Governmental Activities	General government	Public Safety	Digital 2	Flanning & Loning	Maintenance	Success & Sanitation	Community Services	Culture & Recreation	Interest	I otal Governmental Activities	Business Type Activities	Water	Total Business Type Activities	Total Primary Government	

General revenues			
Property taxes	2,362,957	*	2,362,957
Sales taxes	3,044,629	•	3,044,629
Other	83,627	(¢)	83,627
Total General Revenues	5,491,213	1	5,491,213
Transfers	(261,885)	261,885	8
Total General Revenues & Transfers	5,229,328	261,885	5,491,213
Change in Net Assets Net Assets - Beginning of Year Net Assets - End of Year	1,032,980 92,949,325 \$ 93,982,305	723,623 6,329,688	1,756,603
			\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \



### CITY OF GROVETOWN, GEORGIA GOVERNMENTAL FUNDS BALANCE SHEET FOR THE YEAR ENDED DECEMBER 31, 2011

ASSETS	 General Fund	 SPLOST Fund		Combined Totals
Cash & Cash equivalents	\$ 2,971,815	\$ 1,063,377	\$	4,035,192
Accounts receivable				
Taxes	155,836	178,996		334,831
Garbage	70,521	-		70,521
Other	171,866	*		171,866
Prepaid expenses		-		-
Due from enterprise fund	-	÷		-
Due from other governmental funds	 78,008	 <del></del>		78,008
Total assets	\$ 3,448,046	\$ 1,242,373	\$	4,690,418
LIABILITIES				
Accounts Payable	\$ 149,596	\$ (( <del>=</del> )	\$	149,596
Due to other governmental funds	_	78,008	•	78,008
Due to enterprise fund	66,063	541		66,063
Other liabilities	 45,039	 		45,039
Total liabilities	260,698	78,008		338,706
FUND BALANCE				
Reserved for:				
Capital Projects	■ ■ -	1,164,365		1,164,365
Unassigned	3,187,347	<b>50</b>		3,187,347
	3,187,347	1,164,365		4,351,712
	 		1,0	
Total liabilities and fund balance	\$ 3,448,046	\$ 1,242,373	\$	4,690,418

## CITY OF GROVETOWN, GEORGIA RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE TO THE STATEMENT OF NET ASSETS DECEMBER 31, 2011

Amounts reported for governmental activities in the statement of net assets are different because:

Total fund balances - Governmental funds	\$	4,351,712
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in the funds		89,630,593
Net assets of governmental activities	<u>\$</u>	93,982,305

# CITY OF GROVETOWN, GEORGIA GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED DECEMBER 31, 2011

		General		SPLOST		Combined	
REVENUE		Fund		Fund		Totals	
Taxes	\$	2,362,957	\$	E	\$	2,362,957	
Permits & licenses		224,753				224,753	
Fines & forfeitures		219,154				219,154	
Intergovernmental revenue		1,731,177		1,313,452		3,044,629	
Charges for services		790,561		=		790,561	
Uses of money/property		7,219	- 64	1,439		8,658	
Culture & recreation		38,623		#		38,623	
Grants		1,563		-		1,563	
Other		67,142		2)		67,142	
Total revenue		5,443,150		1,314,891		6,758,041	
EXPENDITURES							
Current Operating							
General government		1,586,471		1,511		1,587,982	
Public safety		1,618,543		731,840		2,350,383	
Judicial		140,327		-		140,327	
Planning & zoning		203,545		2		203,545	
Maintenance		159,144		26,951		186,095	
Streets & sanitation		1,104,961		564,489		1,669,450	
Community services		58,676		_		58,676	
Culture & recreation		249,148		226,272		475,420	
Total expenditures		5,120,815		1,551,063		6,671,878	
Excess (deficiency) of revenues over expenditures	·	322,335		(236,172)		86,163	
OTHER FINANCING SOURCES (USES)							
Sale of assets		16,485		-		16,485	
Transfers in (out)				(261,885)		(261,885)	
Total other financing sources and (uses)		16,485	_	(261,885)		(245,400)	
Net change in fund balances		338,820		(498,057)		(159,237)	
Fund balance -							
Beginning of year		2,848,527		1,662,422	_	4,510,949	
End of year	\$	3,187,347	\$	1,164,365	\$	4,351,712	

# CITY OF GROVETOWN, GEORGIA RECONCILIATION OF THE STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2011

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds

\$ (159,237)

Governmental funds report capital outlay as expenditures. However, in the statement of activities the cost of those assets are allocated over their estimated useful lives and reported as depreciation expense. in the current period.

Capital Outlays
Less: Depreciation

1,550,301 (358,084)

1,192,217

Changes in net assets of governmental activities

\$ 1,032,980

## CITY OF GROVETOWN, GEORGIA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND DECEMBER 31, 2011

Taxes         \$ 2,481,231         \$ 2,481,231         \$ 2,362,957         \$ (1)           Permits & licenses         130,000         130,000         224,753         (2)           Fines & forfeitures         286,000         286,000         219,154         (2)           Intergovernmental revenue         1,572,000         1,572,000         1,731,177         11           Charges for services         775,800         775,800         790,561	et
Permits & licenses         130,000         130,000         224,753         6           Fines & forfeitures         286,000         286,000         219,154         (6           Intergovernmental revenue         1,572,000         1,572,000         1,731,177         12           Charges for services         775,800         775,800         790,561         790,561           Uses of money/property         20,000         20,000         7,219         (7           Culture & recreation         38,500         38,500         38,623           Grants         1,563         1,563         1,563           Other         56,528         56,528         67,142           Total revenues         5,361,622         5,361,622         5,443,150           EXPENDITURES         General government         1,679,840         1,679,840         1,586,471         (9           Public Safety         1,675,947         1,675,947         1,618,543         (5           Judicial         166,290         166,290         140,327         (2           Planning & Zoning         209,500         209,500         203,545	8,274)
Fines & forfeitures	4,753
Intergovernmental revenue       1,572,000       1,572,000       1,731,177       12         Charges for services       775,800       775,800       790,561         Uses of money/property       20,000       20,000       7,219       (C         Culture & recreation       38,500       38,500       38,623         Grants       1,563       1,563       1,563         Other       56,528       56,528       67,142         Total revenues       5,361,622       5,361,622       5,443,150         EXPENDITURES         General government       1,679,840       1,679,840       1,586,471       (S         Public Safety       1,675,947       1,675,947       1,618,543       (S         Judicial       166,290       166,290       140,327       (Z         Planning & Zoning       209,500       209,500       203,545	6,846)
Charges for services       775,800       775,800       790,561         Uses of money/property       20,000       20,000       7,219         Culture & recreation       38,500       38,500       38,623         Grants       1,563       1,563       1,563         Other       56,528       56,528       67,142         Total revenues       5,361,622       5,361,622       5,443,150         EXPENDITURES         General government       1,679,840       1,679,840       1,586,471       (9,100)         Public Safety       1,675,947       1,675,947       1,618,543       (9,100)         Judicial       166,290       166,290       140,327       (2,200)         Planning & Zoning       209,500       209,500       203,545	9,177
Uses of money/property       20,000       20,000       7,219         Culture & recreation       38,500       38,500       38,623         Grants       1,563       1,563       1,563         Other       56,528       56,528       67,142         Total revenues       5,361,622       5,361,622       5,443,150         EXPENDITURES         General government       1,679,840       1,679,840       1,586,471       (9,400)         Public Safety       1,675,947       1,675,947       1,618,543       (5,400)         Judicial       166,290       166,290       140,327       (2,400)         Planning & Zoning       209,500       209,500       203,545	4,761
Culture & recreation       38,500       38,500       38,623         Grants       1,563       1,563       1,563         Other       56,528       56,528       67,142         Total revenues       5,361,622       5,361,622       5,443,150         EXPENDITURES         General government       1,679,840       1,679,840       1,586,471       (9         Public Safety       1,675,947       1,675,947       1,618,543       (5         Judicial       166,290       166,290       140,327       (2         Planning & Zoning       209,500       209,500       203,545	2,781)
Grants       1,563       1,563       1,563       1,563         Other       56,528       56,528       67,142         Total revenues       5,361,622       5,361,622       5,443,150         EXPENDITURES         General government       1,679,840       1,679,840       1,586,471       (9,200)         Public Safety       1,675,947       1,675,947       1,618,543       (5,200)         Judicial       166,290       166,290       140,327       (2,200)         Planning & Zoning       209,500       209,500       203,545	123
Other         56,528         56,528         67,142           Total revenues         5,361,622         5,361,622         5,443,150         8           EXPENDITURES         Seneral government         1,679,840         1,679,840         1,586,471         (9)           Public Safety         1,675,947         1,675,947         1,618,543         (5)           Judicial         166,290         166,290         140,327         (2)           Planning & Zoning         209,500         209,500         203,545         (2)	(0)
EXPENDITURES  General government 1,679,840 1,679,840 1,586,471 (9)  Public Safety 1,675,947 1,675,947 1,618,543 (5)  Judicial 166,290 166,290 140,327 (2)  Planning & Zoning 209,500 209,500 203,545	0,614
General government       1,679,840       1,679,840       1,586,471       (9)         Public Safety       1,675,947       1,675,947       1,618,543       (5)         Judicial       166,290       166,290       140,327       (2)         Planning & Zoning       209,500       209,500       203,545	1,528
Public Safety       1,675,947       1,675,947       1,618,543       (5)         Judicial       166,290       166,290       140,327       (2)         Planning & Zoning       209,500       209,500       203,545	
Public Safety       1,675,947       1,675,947       1,618,543       (5         Judicial       166,290       166,290       140,327       (2         Planning & Zoning       209,500       209,500       203,545	3,369)
Judicial     166,290     166,290     140,327     (2       Planning & Zoning     209,500     209,500     203,545	7,404)
Planning & Zoning 209,500 209,500 203,545	5,963)
M-internal	5,955)
Maintenance 164,700 164,700 159,144	5,556)
Standard 9- Sanitation 1 145 600	0,639)
Community Coming	5,569)
C-16-ma 9- Danielian 055 500	6,352)
Total annuality 5 201 600	0,807)
Revenue over expenditures - 322,335 32	2,335
OTHER FINANCING SOURCES	
Sale of assets 16,485 1	5,485
<u> </u>	5,485
Net change in fund balance - 338,820 33	8,820
Fund balance, beginning of year2,848,5272,848,5272,848,527	_
Fund balance, end of year \$ 2,848,527 \$ 2,848,527 \$ 3,187,347 \$ 33	



#### CITY OF GROVETOWN, GEORGIA PROPRIETARY FUND STATEMENT OF NET ASSETS WATER & SEWER FUND DECEMBER 31, 2011

#### ASSETS

ASSETS		
Current assets		2011
Cash in bank	<u>-</u>	1,995,375
Receivables - water & sewer	Ψ	232,793
Prepaid expenses		21,620
Due from others		21,020
Due from governmental funds		66,063
Total current assets		2,315,850
Property plant and equipment, at cost		2,510,000
Land		200 450
Water and sewer plant system		309,450
Construction in process		11,135,683
Vehicles		218,152
Machinery & equipment		186,921
* *		11,850,206
The community of the state of t		11,050,200
Less accumulated depreciation		4,464,313
		7,385,893
Total assets	\$	9,701,743
LIABILITIES	0	<del></del>
Current Liabilities		
Accounts payable	\$	55 106
Current Maturities of Long Term Debt	Φ	55,126
Accrued liabilities		184,245
Due to governmental funds		3,306
Total current liabilities		242 677
		242,677
Long term liabilities		
Long-term debt		985,000
Construction loan payable - GEFA		1,420,755
Total long term liabilities		2,405,755
Net Assets		
Invested in capital assets net of related debt		4 705 902
Restricted for debt services		4,795,893 187,122
Unrestricted		2,070,296
Total net assets	\$	7,053,311
	_ <del></del>	, ,

# CITY OF GROVETOWN, GEORGIA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND FOR THE YEAR ENDED DECEMBER 31, 2011

Water and sewer sales         \$ 2,129,322           Sewer taps         243,741           Service charge/penalties         94,487           Other         36,305           Total operating revenues         2,503,856           OPERATING EXPENSE           Salaries and wages         571,228           Insurance and pension cost         183,287           Utilities         66,595           Maintenance and repair         74,670           Chemicals         8,196           Postage and supplies         30,486           Miscellaneous         103,137           County water and sewerage charges         621,271           Depreciation & amortization         246,910           Professional fees         11,329           Testing and training         23,855           Vehicle expense         45,321           Total operating expenses         517,572           NON-OPERATING REVENUE (EXPENSE)         11,986,284           Operating income (Loss)         517,572           NON-OPERATING REVENUE (EXPENSE)         (58,759)           Interest expense         (58,759)           Total non-operating expenses         (58,759)           Total non-operating expenses         (55,834)	OPERATING REVENUES		
Sewer taps         243,741           Service charge/penalties         94,487           Other         36,305           Total operating revenues         2,503,856           OPERATING EXPENSE           Salaries and wages         571,228           Insurance and pension cost         183,287           Utilities         66,595           Maintenance and repair         74,670           Chemicals         8,196           Postage and supplies         30,486           Miscellaneous         103,137           County water and sewerage charges         621,271           Depreciation & amortization         246,910           Professional fees         11,329           Testing and training         23,855           Vehicle expense         45,321           Total operating expenses         1,986,284           Operating income (Loss)         517,572           NON-OPERATING REVENUE (EXPENSE)         1           Interest income         2,925           Grant Income         2,925           Grant Income         (58,759)           Total non-operating expenses         (55,834)           Income (loss) before transfers and contributions         461,738 <t< td=""><td>Water and sewer sales</td><td>\$</td><td>2.129.322</td></t<>	Water and sewer sales	\$	2.129.322
Service charge/penalties         94,487           Other         36,305           Total operating revenues         2,503,856           OPERATING EXPENSE           Salaries and wages         571,228           Insurance and pension cost         183,287           Utilities         66,595           Maintenance and repair         74,670           Chemicals         8,196           Postage and supplies         30,486           Miscellaneous         103,137           County water and sewerage charges         621,271           Depreciation & amortization         246,910           Professional fees         11,329           Testing and training         23,855           Vehicle expense         45,321           Total operating expenses         517,572           NON-OPERATING REVENUE (EXPENSE)         517,572           NON-OPERATING REVENUE (EXPENSE)         1           Interest income         2,925           Grant Income         2,925           Interest expense         (58,759)           Total non-operating expenses         (55,834)           Income (loss) before transfers and contributions         461,738           Transfers in (out)         261,885	Sewer taps	*	
Other         36,305           Total operating revenues         2,503,856           OPERATING EXPENSE         571,228           Salaries and wages         571,228           Insurance and pension cost         183,287           Utilities         66,595           Maintenance and repair         74,670           Chemicals         8,196           Postage and supplies         30,486           Miscellaneous         103,137           County water and sewerage charges         621,271           Depreciation & amortization         246,910           Professional fees         11,329           Testing and training         23,855           Vehicle expense         45,321           Total operating expenses         1,986,284           Operating income (Loss)         517,572           NON-OPERATING REVENUE (EXPENSE)         1           Interest income         2,925           Grant Income         2,925           Grant Income         (55,834)           Income (loss) before transfers and contributions         461,738           Transfers in (out)         261,885           Capital Contribution         -           Change in net assets         723,623	Service charge/penalties		-
Total operating revenues         2,503,856           OPERATING EXPENSE         571,228           Insurance and pension cost         183,287           Utilities         66,595           Maintenance and repair         74,670           Chemicals         8,196           Postage and supplies         30,486           Miscellaneous         103,137           County water and sewerage charges         621,271           Depreciation & amortization         246,910           Professional fees         11,329           Testing and training         23,855           Vehicle expense         45,321           Total operating expenses         1,986,284           Operating income (Loss)         517,572           NON-OPERATING REVENUE (EXPENSE)         1           Interest income         2,925           Grant Income         2,925           Grant Income         (58,759)           Total non-operating expenses         (58,759)           Total non-operating expenses         (58,334)           Income (loss) before transfers and contributions         461,738           Transfers in (out)         261,885           Capital Contribution         -           Change in net assets         723	Other		•
OPERATING EXPENSE       571,228         Salaries and wages       571,228         Insurance and pension cost       183,287         Utilities       66,595         Maintenance and repair       74,670         Chemicals       8,196         Postage and supplies       30,486         Miscellaneous       103,137         County water and sewerage charges       621,271         Depreciation & amortization       246,910         Professional fees       11,329         Testing and training       23,855         Vehicle expense       45,321         Total operating expenses       517,572         NON-OPERATING REVENUE (EXPENSE)       11,986,284         Uncertain income       2,925         Grant Income       2         Gain on sale of asset       517,572         NON-OPERATING REVENUE (EXPENSE)       1         Interest expense       (58,759)         Total non-operating expenses       (58,759)         Total non-operating expenses       (55,834)         Income (loss) before transfers and contributions       461,738         Transfers in (out)       261,885         Capital Contribution       -         Change in net assets       723,623	Total operating revenues		
Insurance and pension cost       183,287         Utilities       66,595         Maintenance and repair       74,670         Chemicals       8,196         Postage and supplies       30,486         Miscellaneous       103,137         County water and sewerage charges       621,271         Depreciation & amortization       246,910         Professional fees       11,329         Testing and training       23,855         Vehicle expense       45,321         Total operating expenses       1,986,284         Operating income (Loss)       517,572         NON-OPERATING REVENUE (EXPENSE)       1         Interest income       2,925         Grant Income       2,925         Grant Income       (58,759)         Total non-operating expenses       (55,834)         Income (loss) before transfers and contributions       461,738         Transfers in (out)       261,885         Capital Contribution       -         Change in net assets       723,623         Total net assets, beginning of year       6,329,688	OPERATING EXPENSE		<del></del>
Insurance and pension cost         183,287           Utilities         66,595           Maintenance and repair         74,670           Chemicals         8,196           Postage and supplies         30,486           Miscellaneous         103,137           County water and sewerage charges         621,271           Depreciation & amortization         246,910           Professional fees         11,329           Testing and training         23,855           Vehicle expense         45,321           Total operating expenses         1,986,284           Operating income (Loss)         517,572           NON-OPERATING REVENUE (EXPENSE)         1           Interest income         2,925           Grant Income         (58,759)           Gain on sale of asset         (58,759)           Interest expense         (58,759)           Total non-operating expenses         (55,834)           Income (loss) before transfers and contributions         461,738           Transfers in (out)         261,885           Capital Contribution         -           Change in net assets         723,623           Total net assets, beginning of year         6,329,688	Salaries and wages		571.228
Utilities       66,595         Maintenance and repair       74,670         Chemicals       8,196         Postage and supplies       30,486         Miscellaneous       103,137         County water and sewerage charges       621,271         Depreciation & amortization       246,910         Professional fees       11,329         Testing and training       23,855         Vehicle expense       45,321         Total operating expenses       1,986,284         Operating income (Loss)       517,572         NON-OPERATING REVENUE (EXPENSE)       1         Interest income       2,925         Grant Income       2,925         Grant Income       58,759         Total non-operating expenses       (58,759)         Total non-operating expenses       (55,834)         Income (loss) before transfers and contributions       461,738         Transfers in (out)       261,885         Capital Contribution       -         Change in net assets       723,623         Total net assets, beginning of year       6,329,688	Insurance and pension cost		=
Maintenance and repair       74,670         Chemicals       8,196         Postage and supplies       30,486         Miscellaneous       103,137         County water and sewerage charges       621,271         Depreciation & amortization       246,910         Professional fees       11,329         Testing and training       23,855         Vehicle expense       45,321         Total operating expenses       1,986,284         Operating income (Loss)       517,572         NON-OPERATING REVENUE (EXPENSE)       517,572         Interest income       2,925         Grant Income       -         Gain on sale of asset       -         Interest expense       (58,759)         Total non-operating expenses       (55,834)         Income (loss) before transfers and contributions       461,738         Transfers in (out)       261,885         Capital Contribution       -         Change in net assets       723,623         Total net assets, beginning of year       6,329,688			
Chemicals       8,196         Postage and supplies       30,486         Miscellaneous       103,137         County water and sewerage charges       621,271         Depreciation & amortization       246,910         Professional fees       11,329         Testing and training       23,855         Vehicle expense       45,321         Total operating expenses       1,986,284         Operating income (Loss)       517,572         NON-OPERATING REVENUE (EXPENSE)       2,925         Interest income       2,925         Grant Income       -         Gain on sale of asset       -         Interest expense       (58,759)         Total non-operating expenses       (55,834)         Income (loss) before transfers and contributions       461,738         Transfers in (out)       261,885         Capital Contribution       -         Change in net assets       723,623         Total net assets, beginning of year       6,329,688	Maintenance and repair		
Postage and supplies       30,486         Miscellaneous       103,137         County water and sewerage charges       621,271         Depreciation & amortization       246,910         Professional fees       11,329         Testing and training       23,855         Vehicle expense       45,321         Total operating expenses       517,572         NON-OPERATING REVENUE (EXPENSE)       1         Interest income       2,925         Grant Income       2         Gain on sale of asset       58,759         Interest expense       (58,759)         Total non-operating expenses       (55,834)         Income (loss) before transfers and contributions       461,738         Transfers in (out)       261,885         Capital Contribution       723,623         Total net assets, beginning of year       6,329,688	Chemicals		-
Miscellaneous       103,137         County water and sewerage charges       621,271         Depreciation & amortization       246,910         Professional fees       11,329         Testing and training       23,855         Vehicle expense       45,321         Total operating expenses       517,572         NON-OPERATING REVENUE (EXPENSE)       517,572         Interest income       2,925         Grant Income       -         Gain on sale of asset       (58,759)         Total non-operating expenses       (55,834)         Income (loss) before transfers and contributions       461,738         Transfers in (out)       261,885         Capital Contribution       723,623         Total net assets, beginning of year       6,329,688	• 11		-
County water and sewerage charges       621,271         Depreciation & amortization       246,910         Professional fees       11,329         Testing and training       23,855         Vehicle expense       45,321         Total operating expenses       1,986,284         Operating income (Loss)       517,572         NON-OPERATING REVENUE (EXPENSE)       1         Interest income       2,925         Grant Income       -         Gain on sale of asset       -         Interest expense       (58,759)         Total non-operating expenses       (55,834)         Income (loss) before transfers and contributions       461,738         Transfers in (out)       261,885         Capital Contribution       -         Change in net assets       723,623         Total net assets, beginning of year       6,329,688	Miscellaneous		•
Depreciation & amortization       246,910         Professional fees       11,329         Testing and training       23,855         Vehicle expense       45,321         Total operating expenses       1,986,284         Operating income (Loss)       517,572         NON-OPERATING REVENUE (EXPENSE)       1         Interest income       2,925         Grant Income       -         Gain on sale of asset       -         Interest expense       (58,759)         Total non-operating expenses       (55,834)         Income (loss) before transfers and contributions       461,738         Transfers in (out)       261,885         Capital Contribution       -         Change in net assets       723,623         Total net assets, beginning of year       6,329,688	•		-
Professional fees       11,329         Testing and training       23,855         Vehicle expense       45,321         Total operating expenses       1,986,284         Operating income (Loss)       517,572         NON-OPERATING REVENUE (EXPENSE)       2,925         Grant Income       -         Gain on sale of asset       -         Interest expense       (58,759)         Total non-operating expenses       (55,834)         Income (loss) before transfers and contributions       461,738         Transfers in (out)       261,885         Capital Contribution       -         Change in net assets       723,623         Total net assets, beginning of year       6,329,688	-		-
Testing and training       23,855         Vehicle expense       45,321         Total operating expenses       1,986,284         Operating income (Loss)       517,572         NON-OPERATING REVENUE (EXPENSE)       2,925         Grant Income       -         Gain on sale of asset       -         Interest expense       (58,759)         Total non-operating expenses       (55,834)         Income (loss) before transfers and contributions       461,738         Transfers in (out)       261,885         Capital Contribution       -         Change in net assets       723,623         Total net assets, beginning of year       6,329,688	·		, ,
Vehicle expense       45,321         Total operating expenses       1,986,284         Operating income (Loss)       517,572         NON-OPERATING REVENUE (EXPENSE)       2,925         Interest income       2,925         Grant Income       -         Gain on sale of asset       -         Interest expense       (58,759)         Total non-operating expenses       (55,834)         Income (loss) before transfers and contributions       461,738         Transfers in (out)       261,885         Capital Contribution       -         Change in net assets       723,623         Total net assets, beginning of year       6,329,688			-
Total operating expenses       1,986,284         Operating income (Loss)       517,572         NON-OPERATING REVENUE (EXPENSE)       2,925         Interest income       2,925         Grant Income       -         Gain on sale of asset       -         Interest expense       (58,759)         Total non-operating expenses       (55,834)         Income (loss) before transfers and contributions       461,738         Transfers in (out)       261,885         Capital Contribution       -         Change in net assets       723,623         Total net assets, beginning of year       6,329,688	•		=
NON-OPERATING REVENUE (EXPENSE)  Interest income Grant Income Gain on sale of asset Interest expense Interest expense Total non-operating expenses Income (loss) before transfers and contributions  Transfers in (out) Capital Contribution  Change in net assets  Total net assets, beginning of year  Total net assets, beginning of year  52,925 2	Total operating expenses		
Interest income Grant Income Gain on sale of asset Interest expense Total non-operating expenses Income (loss) before transfers and contributions  Transfers in (out) Capital Contribution  Change in net assets Total net assets, beginning of year  2,925  (58,759) (58,759) (55,834) (55,834) (55,834) (55,834) (61,738) (723,623) (723,623) (723,623) (723,623)	Operating income (Loss)		517,572
Interest income Grant Income Gain on sale of asset Interest expense Total non-operating expenses Income (loss) before transfers and contributions  Transfers in (out) Capital Contribution  Change in net assets Total net assets, beginning of year  2,925  (58,759) (58,759) (55,834) (55,834) (55,834) (55,834) (61,738) (723,623) (723,623) (723,623) (723,623)	NON-OPERATING REVENUE (EXPENSE)		
Grant Income Gain on sale of asset  Interest expense Total non-operating expenses  Income (loss) before transfers and contributions  Transfers in (out) Capital Contribution  Change in net assets  Total net assets, beginning of year  Total net assets, beginning of year  Gist, 759  (58,759) (55,834)  461,738  723,623  723,623			2 925
Interest expense Total non-operating expenses Income (loss) before transfers and contributions  Transfers in (out) Capital Contribution  Change in net assets  Total net assets, beginning of year  (58,759) (55,834)  461,738  261,885  723,623	Grant Income		2,723
Total non-operating expenses  Income (loss) before transfers and contributions  Transfers in (out) Capital Contribution  Change in net assets  Total net assets, beginning of year  Total net assets, beginning of year  Cost, 739  (55,834)  461,738  261,885  723,623  723,623	Gain on sale of asset		_
Total non-operating expenses  Income (loss) before transfers and contributions  Transfers in (out) Capital Contribution  Change in net assets  Total net assets, beginning of year  Contribution  Change in net assets, beginning of year  Total net assets, beginning of year  Contribution  Contributi	Interest expense		(58 759)
Income (loss) before transfers and contributions  Transfers in (out) Capital Contribution  Change in net assets  Total net assets, beginning of year  Total net assets, beginning of year  6,329,688	Total non-operating expenses		
Transfers in (out) Capital Contribution Change in net assets  Total net assets, beginning of year  6,329,688	Income (loss) before transfers and contributions	-	
Capital Contribution  Change in net assets  Total net assets, beginning of year  6,329,688	m 6 1 4 3		101,750
Change in net assets  723,623  Total net assets, beginning of year  6,329,688	•		261,885
Total net assets, beginning of year 6,329,688	Capital Contribution		
Tetal not	Change in net assets		723,623
Total made and a state of the s	Total net assets, beginning of year		6.329 688
	Total net assets, end of year	\$	

## CITY OF GROVETOWN, GEORGIA STATEMENT OF CASH FLOWS PROPRIETARY FUND

## FOR YEAR ENDED DECEMBER 31, 2011

Cash flows from operating activities:		
Cash received from customers and others	\$	2,451,140
Cash payment to suppliers		(1,169,455)
Cash payment to employees		(571,228)
		710,457
Cash flows from noncapital financing activities:		
Transfers from other funds		261.005
Transfers to other funds		261,885
		261,885
		201,883
Cash flows from capital and related activities:		
Receipts from special assessments		108,624
Acquisition of capital assets		(1,753,068)
Disposition of capital assets		-
Principal paid on long-term debt		(184,245)
Interest paid on long-term debt		(58,759)
Loan proceeds		1,500,000
Capital contributions	_	<u> </u>
		(387,448)
Cash flows from investing activities:		
Interest on cash and investment		2,925
		2,725
Net increase in cash and cash equivalents		587,819
Cash and cash equivalents, beginning of year		1,407,556
Cash and cash equivalents, end of year	\$	1,995,375
Decoration and adding to a second and a second		
Reconciling operating income to net cash provided by operating activities:		
-		
Operating income (loss)	\$	517,572
Adjustment		
Depreciation & amortization		246,910
Decrease in accounts receivable		15,816
Increase in Prepaid Expenses		(2,499)
Increase in other receivables		(66,033)
Decrease in accounts and other payables		(1,309)
Net cash provided by operating activities	\$	710,457

The City of Grovetown was chartered by the Georgia Legislature and officially incorporated in 1881. The name of the small town came from the old Grove Baptist Church that was founded in 1808.

A Southern poet famous in the post-Civil War era, Paul Hamilton Hayne, moved to Copse Hill (in the Parham Road area) in the 1860s. Hayne solicited the postal service to establish the Grovetown Post Office. The first U.S. mail service was established in Grovetown on September 28, 1877. Charles Clifford served as the postmaster and also as the railroad train depot agent for the town.

The first railroad depot was a small structure, built in 1878-79. The last depot was a more elaborate structure built in 1891 at a cost of \$5,041.74. It served the residents of Grovetown until 1970 when passenger trains no longer ran from Augusta to Atlanta. It was demolished in 1973. Several country stores were established on Old Wrightsboro Road near the railroad crossing. The last of these was S.F. Poole's store, where the gazebo now stands, with the "philosophers' bench" by the door. The old Rosland Hotel, later known as the "Eagle," had a huge rotunda which was frequently used by the City's residents for church gatherings, suppers, parties, and dances. The Church of Christ is now occupies the property where the hotel was once located.

In an effort to try to escape the heat and disease of the swampy river areas of the city, many wealthy and influential Augustans had summer homes in Grovetown. They commuted on the old "Picayune" train, relying on its frequent service. In addition, the City of Grovetown had many famous residents including: Hayne, a literary figure; Stewart Phinizy and James Tobin, cotton brokers; Charles Phinizy, a banker and railroad president; Dr. H.H. Steiner, a prominent physician; and John Dodge, a pharmacist and harness racing enthusiast. Mr. Dodge brought his stable from Ohio, built a large home and race track on Dodge Lane.

With the construction of Camp Gordon in 1942, Grovetown experienced rapid growth. No longer the small agricultural town, Camp Gordon, which later became Fort Gordon, took advantage of the railroad and many military families looked to Grovetown for housing. Gradually more and more retired military saw the benefits of living in this small town, and population began to grow and stabilize.

According to the 2010 U.S. Census, Grovetown currently has a population of 11,216, up from the 2000 census figure of 6,089. It is one of two chartered cities in Columbia County. Current annexation and residential construction have increased the population potential. A variety of stores, dining establishments, schools, and churches have added to the town's growth. City services have increased along with an expanded public safety department and the establishment of new recreational facilities, fire stations, a new city hall, senior center, and the Grovetown Museum. A "quiet village" no more, it is still a great place to live.



#### NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting and reporting policies of the City reflected in the accompanying financial statements conform to accounting principles generally acceptable in the United States of America applicable to state and local governments.

#### Introduction

The City of Grovetown, Georgia (City) complies with Generally Accepted Accounting Principles (GAAP) pronouncements. Proprietary funds apply Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements, in which case, GASB prevails.

The City of Grovetown, Georgia has no component unit entities for which the City is considered to be financially accountable.

#### A. Financial Reporting Entity - Basis of Presentation

#### **Primary Government**

The City of Grovetown, Georgia (hereafter referred to as the "City") was created in 1881. The City provides the following services: public safety, streets and highways, public improvements, culture and recreation, and general and administrative services. The accompanying financial statements present the City's primary government which the City is financially accountable.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements include the statement of net assets and statement of activities. Government-wide statements report information on all of the activities of the City. The effect of interfund transfers has been removed from the government-wide statements but continues to be reflected on the fund statements if applicable. Governmental activities are supported mainly by taxes and intergovernmental revenues.

The statement of activities reflects the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included in program revenues are reported as general revenues.



## NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### B. Government-wide and Fund Financial Statements (Continued)

Separate fund financial statements are provided for governmental funds and proprietary funds. Each major fund is reported in separate columns in the fund financial statements. The combined amounts for these funds are reflected in a single column in the fund Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balances.

## C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund. Revenues are recorded when earned and expenses are recorded when liability is incurred, regardless of timing and related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

Governmental fund level financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenue to be available if it is collected within 60 days of the end of the current fiscal period. Grant revenues availability period is generally considered to be one year. Major revenue sources that are susceptible to accrual are Property Taxes, Sales Taxes, Insurance Premium Taxes, and intergovernmental revenue. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

The government reports the following major governmental funds:

The General Fund is the general operating fund of the City and is always classified as major fund. The General fund is used to account for all financial resources except those required to be accounted for in another fund. Major revenue sources include property taxes, charges for services, intergovernmental revenues and investment of idle funds. Primary expenditures are for general administration, public safety, public works, streets, recreation and capital acquisition.

Sales Tax Fund is used to account for monies received from intergovernmental revenues (i.e. Special Purpose Sales Taxes) for various City projects. The fund classification is considered a major fund.

## NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

**Proprietary Fund financial** statements are used to account for activities which are similar to those often found in the private sector. The measurement focus is upon determination of net income, financial position and cash flows.

The Proprietary Fund is accounted for using the accrual basis of accounting as follows:

Revenues are recognized when earned, and expenses are recognized when the liabilities are incurred. On the proprietary funds financial statements, operating revenues are those that flow directly from the operations of the activity, i.e. charges to customers or users who purchase or use the goods or services of that activity. Operating expenses are those that are incurred to provide those goods or services. Non-operating revenues and expenses are items such as investment income and interest expense that are not a result of the direct operations of the activity.

The County reports the following proprietary fund:

Water and Sewerage Fund to account for water and sewer operations as well as construction and maintenance of water and sewerage projects.

#### D. Assets, Liabilities, and Net Assets or Equity

#### 1. Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short term investments. State statues and the City's official Investment Policy authorize the City to invest in obligations of the U.S. Treasury, commercial paper, repurchase agreements, Banker's acceptances, money market mutual funds and direct obligations of the State of Georgia. The City records investments at fair market value in accordance with provisions of GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools. All investment income is recognized as revenue in the appropriate fund's statement of activity of revenues, expenditures and changes in fund balance.

#### 2. Receivables and Payables

#### **Accounts Receivable**

Property tax receivables and revenues for property taxes are reflected on the government-wide statement based on the full accrual method of accounting. Property tax receivables for prior year's levy are shown net of an allowance for uncollectible accounts.



## NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. Assets, Liabilities, and Net Assets or Equity (Continued)

#### 2. Receivables and Payables (Continued)

Accounts receivables from other governments include amounts due from grantors for approved grants for specific programs and reimbursements for services performed by the City. Program grants are recorded as receivables and revenues at the time all eligibility requirements established by the provider have been met.

Reimbursements for services performed are recorded as receivables and revenues when they are earned in the government-wide statements. Included are billable services for certain contracts. Revenues received in advance of the costs being incurred are recorded as deferred revenue in the fund statements. Receivables are shown net of an allowance for uncollectibles.

#### 3. Inventories and Prepaid Expenses

Inventories of the General and Proprietary funds are accounted for as expenditures at the time of purchase and are not inventoried at year end due to the amounts being immaterial. Expenditures for insurance are similar services extending over more than one accounting period are allocated between accounting periods. For the year ended December 31, 2011, prepaid expenses in the governmental funds amounted to \$0.

#### 4. Capital Assets - Primary Government

Capital assets, which include land, buildings and infrastructure assets (e.g., roads and bridges), are reported in the government-wide financial statements. Capital assets such as vehicles, furniture and equipment are defined as assets with a cost of \$2,500 or more. Infrastructure assets include city-owned roads and bridges. Capital assets are recorded at historical costs if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets except for infrastructure are depreciated using the straight line method over the following estimated useful lives:



#### NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. Assets, Liabilities, and Net Assets or Equity (Continued)

#### 4. Capital Assets – Primary Government (Continued)

Assets	Years
Buildings	40 - 50
Furniture & Fixtures	5 – 7
General Equipment	5 – 10
Trucks	4 – 7
Cars	4-5
Computer Hardware	3 - 5

The City uses the modified approach to report its infrastructure assets in the government-wide statement of net assets. Infrastructure assets are listed at their historical cost but they are not depreciated. Rather, under the modified approach allowed by GASB Statement No. 34, the City reports annual expenses for maintaining roads and highways and preserving them at a 2.5 level of a 4.0 scale.

#### 5. Compensated Absences and Post Retirement Benefits

The cost of vacation pay is not recorded until such benefits are paid. Unpaid vacation is accrued at year end if the amount exceeds normal year's accumulations. Unpaid vacation pay at December 31, 2011 did not exceed normal year's accumulation. Accumulated sick pay benefits have not been recorded as a liability because these benefits are only paid upon the illness of an employee, and the amount of such payments cannot be reasonably estimated.

	Regular	Public Safety
Vacation Time:	Employees	Employees
After completion of 1 year	40 hours	48 hours
After completion of 2 years	80 hours	96 hours
After completion of 10 years	120 hours	148 hours
After completion of 20 years	160 hours	192 hours
Sick Leave:		
Sick leave will be accumulated per pay		
period at the rate of	3.75 hours	5 hours



## NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. Assets, Liabilities, and Net Assets or Equity (Continued)

#### 6. Long – Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in statement of net assets.

#### 7. Unemployment Compensation Benefits

The City is the reimbursing employer for unemployment compensation benefits. Reimbursements are made on the basis of regular billings received from the Georgia Unemployment Commission.

#### 8. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt, consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement of those assets. Net assets are reported as restricted as described in the fund balance section below.

#### 9. Fund Balance

In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

Nonspendable — Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) non in spendable form or (b) legally or contractually required to be maintained intact.

Restricted – Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

Committed – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the City Council through the adoption of resolution. Only the City Council may modify or rescind the commitment.



### NOTE I – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. Assets, Liabilities, and Net Assets or Equity (Continued)

Assigned – Fund balances are reported as assigned when amounts are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. Through resolution, the City Council has authorized the City's finance committee or the City's finance director to assign fund balances.

Unassigned – Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The City reports positive unassigned fund balance only in the general fund. Negative unassigned fund balances may be reported in all funds.

#### 10. Use of Estimates

The preparation of basic financial statements in conformance with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

#### E. Stewardship, Compliance, and Accountability Budgetary Information

During the year proceeding the budget year, the City follows the below administrative and fiscal procedures in establishing the budgetary data reflected in the accompanying financial statements of the General Fund:

In October, the City clerk and other department heads prepare a tentative budget to be given to the mayor for review. After the review is completed, the City publishes notice of a public hearing on the proposed budget. The hearing is held a week from the date the notice is published. After the public hearing has been held, the budget is voted on and approved at the first city council meeting in December. Changes in and amendments to the adopted budget are approved during the course of the year, as long as reserves are available to fund these modifications.

The accompanying Statement of Revenues, Expenditures, and Changes in Fund Balances, Budget and Actual, for the General Fund and Proprietary Fund (water and sewer), presents a comparison of the legally adopted budget with actual operating results on a budgetary basis. The City's budget is prepared using GAAP. Encumbrance accounting, under which purchase orders and contracts are recorded in order to reserve that portion of the applicable appropriation, is not used by the City.



## NOTE II – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of assets

The governmental fund balance sheet includes a reconciliation between fund balance for total governmental funds and net assets as reported in the government-wide statement of net assets. The details of this difference of \$89,630,593 are as follows:

Long-term liabilities which are not due and payable in the current period and therefore are not reported in the funds

\$

Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in the funds

89,630,593 \$ 89,630,593

B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balance includes a reconciliation between net changes in fund balance-total governmental funds and changes in net assets of governmental activities as reported in the government-wide statement of net assets. The details of this difference of \$1,192,217 are as follows:

Repayment of long-term debt principal is an expenditure in the governmental funds but the repayment reduces long-term liabilities in the statement of net assets. Debt repayments in 2011 were \$0.

\$

Governmental funds report capital outlay as expenditures. However, in the statement of activities the cost of those assets are allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.

1,192,217

\$ 1,192,21



#### NOTE III – DEPOSITS, INVESTMENTS AND INVESTMENT POLICIES

#### **Primary Government**

The City's reporting entity considers highly liquid debt instruments with an original maturity of three months or less when purchased to be cash equivalents. The carrying amount of cash is a reasonable estimate of fair value. Investment fair values are based on quoted market prices or dealer quotes.

#### **Deposits**

It is the City's policy for cash to be 100% secured by collateral valued at market or par, whichever is lower, less the amount of the Federal Deposit Insured Corporation insurance. The City's cash deposits are categorized to give an indication of the level of risk assumed by the City.

The categories are described as follows:

- Category 1 Insured or collateralized with securities held by the City or by its agent in the City's name.
- Category 2 Collateralized with securities held by the pledging financial institution's trust department or agent in the City's name.

Category 3 - Uncollateralized.

Deposits by level of risk a							Reported
	Bank			Category	_		Amount/
	Balance		1	2		3	Fair Value
Governmental activities	\$ 4,035,192	\$		- \$ 4,035,192	\$		\$ 4,035,192
Business-type activities	1,995,375			<u> 1,995,375</u>			1,995,375
	<u>\$ 6,030,567</u>	<u>\$</u>		<u>\$ 6,030,567</u>	<u>\$</u>		\$ 6,030,567

#### **Investments**

The City can invest money subject to its control and jurisdiction in obligations of the United States, bonds or certificates of indebtedness of the State of Georgia, certificates of deposits of banks which have deposits insured by the Federal Deposit Insurance Corporation, and other legal investments. All investments held by the City are in accordance with this policy.



#### NOTE IV - PROPERTY TAXES AND OTHER RECEIVABLES

#### Receivables

The Columbia County Tax Commissioner bills and collects property taxes, then remits the City its respective share of property taxes. Property taxes for 2011 were levied on August 15, 2011 and were due November 15, 2011. The unpaid taxes became a lien thirty days after the due date. Unpaid property taxes received within 60 days of the year end are recognized and recorded as revenue.

The City receives approximately 9.5% of a 1% local option sales tax on all retail sales within the City. The proceeds of such tax collected each year are used to reduce, on a dollar for dollar basis, the millage equivalent amount of property taxes to be levied in the subsequent year. Local option sales tax collections collected during the year ended December 31, 2011 totaled \$1,731,177.

The city also receives approximately 5.8% of 1% (SPLOST) funds, special local option sales tax to be used as designated and approved after public hearings. The approved expenditures are generally for capital projects in the City. The special local option sales tax received during the year ended December 31, 2011 totaled \$1,313,452.

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied prior to November 15, and are delinquent after that date.

Receivables as of year end for the governmental activities and business type activities, individual major governmental funds, including the applicable allowances for uncollectible accounts, as required by GASB Statement No. 34 are as follows:

GovernmentalActivities		Business-typeActivities	Total
Taxes	\$ 334,831	\$	\$ 334,831
Accounts	71,321	239,793	311,114
Other	171,866	-	171,866
Gross receivables	578,018	239,793	817,811
Less allowance for uncollectible	(800)	(7,000)	(7,800)
Total Receivables, net	<u>\$ 577,218</u>	\$ 232,793	\$ 810,011

#### **NOTE V - CAPITAL ASSETS**

#### **General Government**

A summary of changes in capital assets follows:

Governmental activities Capital assets, not		Beginning Balance	 Increases	_Dec	reases		Ending Balance
being depreciated							
Land	\$	1,945,823	\$ 	\$	-	\$	1,945,823
Construction in progress		- I	276,256				276,256
Infrastructure		82,110,535	 564,489		-		82,675,024
Total capital assets, not				•			
being depreciated		84,056,358	840,745		\$ <b>4</b> \$		84,897,103
Capital assets, being depreciated							
Buildings & improvements		4,728,102	226,272		_		4,954,374
Vehicles & equipment		3,291,634	483,284		_		3,774,918
		8,019,736	709,556		-	-	8,729,292
Less accumulated depreciation							
<b>Buildings &amp; improvements</b>		1,442,091	100,403				1,542,494
Vehicles & equipment		2,195,627	257,681	10			2,453,308
		3,637,718	 358,084			_	3,995,802
Total capital assets being							
depreciated, net	_	4,382,018	 1,067,640				4,733,490
Governmental activities capital							
assets, net	\$	88,438,376	\$ 1,908,385	\$	-	\$	89,630,593

#### **NOTE V - CAPITAL ASSETS (CONTINUED)**

# **General Government (Continued)**

In implementing GASB Statement No. 34, assets with an initial cost of \$2,500 or more and an estimated life in excess of two years are capitalized. Additionally, infrastructure has been added to the capital assets balance.

Depreciation expense for year ended December 31, 2011 was charged to functions/programs of the primary government as follows:

Governmental activities	
General government	\$ 36,684
Public safety	198,593
Sanitation	17,749
Planning & zoning	6,743
Senior Center	4,898
Public works	 93,417
Total deprecation expense - governmental activities	\$ 358,084

#### **Proprietary Fund**

A summary of changes in Business-type activities capital assets follows:

<b>5</b>	Beginning						Ending
Business-type activities:	 Balance		Increases		Decreases		Balance
Capital assets, not being depreciated							
Land	\$ 309,450	\$	150	\$	-	\$	309,450
Construction in progress	 2,612,602		-		2,612,602		,
Total capital assets, not		_					
being depreciated	 2,922,052				2,612,602	_	309,450
Capital assets, being depreciated							
Vehicles	218,152		(90)		_		218,152
Machinery & equipment	186,921		-				186,921
Utility systems	9,382,615		1,753,068		ê		11,135,683
Total capital assets,					<del>_</del>	_	
being depreciated	9,787,688		1,753,068		*		11,540,756
Less accumulated depreciation							
Vehicles	214,037		10,508		-		224,545
Machinery & equipment	198,655		10,031		11		208,686
Utility systems	 3,807,448		223,634		-		4,031,082
Total accumulated depreciation	 4,220,140	_	244,173	_	-		4,464,313
Total capital assets being							
depreciated, net	 5,567,548		1,508,895		_		7,076,443
Capital assets, net	\$ 8,489,600	\$	1,508,895	\$	2,612,602	\$	7,385,893

### **NOTE VI - LONG-TERM DEBT**

#### **Bonds - Water & Sewer Fund**

On July 21, 2005, the City of Grovetown, Georgia and Wachovia Bank issued Water & Sewerage Revenue Refunding Bonds Series 2005 in the amount of \$1,660,000. The purpose of the Series 2005 Bond was to pay the cost, in whole or in part, (a) of the outstanding City's Water & Sewerage Revenue Bond, series 1987 (b) fully funding a debt service reserve for payment of the Series 2005 Bond, and (c) paying the fees and expenses in connection with the issue of the Series 2005 Bond. The interest rate is 3.64% per annum and consists of 15 payments. Interest expense of 2011 was \$43,316.

Principal and interest payments are as follows:

	Principal	Interest	Total Payment
2012	105,000	40,568	145,568
2013	110,000	35,568	145,568
2014	110,000	35,568	145,568
2015	115,000	30,568	145,568
2016	120,000	25,568	145,568
2017-2020	530,000	52,272	582,272
	\$ 1,090,000	\$ 220,112	\$ 1,310,112

In 2009, the City of Grovetown signed a \$2,500,000 note contract along with \$1,000,000 principal forgiveness as part of the American Reinvestment and Recovery Act. This funding is to help finance the water system improvements. Payments of \$8,319 are made monthly.

Principal and interest payments are as follows:

	Principal	Interest	Total Payment
2012	79,245	62,177	141,422
2013	57,998	41,830	99,828
2014	59,762	40,066	99,828
2015	61,580	38,248	99,828
2016	63,453	36,375	99,828
2017-2021	347,415	151,703	499,118
2022-2026	403,563	95,574	499,137
2027-2031	426,984	30,560	457,544
	\$ 1,500,000	\$ 496,533	\$ 1,996,533

# NOTE VI - LONG-TERM DEBT (continued)

A summary of the increases and decreases in notes payable is as follows:

		Balance January 1,		Balance December 31,				
777.0 G T		2011	_	Additions	R	eductions		2011
W&S Revenue								
Bonds Series 2005	\$	1,090,000	\$	-	\$	105,000	\$	985,000
GEFA	_		_	1,500,000		79,245		1,420,755
	\$	1,090,000	\$	1,500,000	\$	184,245	\$	2,405,755

# NOTE VII - INTERFUND RECEIVABLES/TRANSFERS

Interfund receivable and payable balances as of December 31, 2011, are as follows:

	_ D	ue from:	
	•	General	
Due to:	Fund	Total	
Water & Sewer Fund	\$	66,063	\$ 66,063

Interfund receivables and payables result from timing differences related to charges for services or reimbursable expenses. The City expects to repay these interfund balances within one year.

### NOTE VII – INTERFUND RECEIVABLES/TRANSFERS (CONTINUED)

Interfund transfers for the year ended December 31, 2011, consisted of the following:

Transfers between funds were routine and primarily to support the operation of the funds receiving transfers.

	Tr	ansfers from:
		Sales
		Tax
Transfers to:	٠	Fund
Water Fund	<u>\$</u>	261,885

#### **NOTE VIII – RISK MANAGEMENT**

The City carries property and liability insurance through commercial insurance companies. Annual premiums are based on the amount of coverage and policy deductibles requested by the City.

#### Risk Pool

The City is exposed to various risks of losses related to torts, thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has joined together with other municipalities in the state as part of the Georgia Interlocal Risk Management Agency (GIRMA) for property and liability insurance and the Worker's Compensation Self-Insurance Fund (WCSIF), public entity risk pools currently operating as common risk management and insurance programs for member local governments. The Georgia Municipal Association (GMA) administers both risk pools.



#### NOTE VIII – RISK MANAGEMENT (CONTINUED)

#### Risk Pool (Continued)

As part of their agreement, the City must assist and cooperate in the defense and settlement of claims against the City. The City must furnish full cooperation to the pools' attorneys, claims adjusters, and any agent or independent contractor of the pools. In addition, the City must report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the funds being required to pay claim for loss or injuries to municipal property or injuries to persons or property when such loss or injury is within the scope of the protection of a Fund or Funds in which the City participates.

The fund is to defend and protect the members of the funds against liability or loss as prescribed in the member governments' contracts and in accordance with the workers' compensation laws of Georgia. The funds are to pay all costs taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

There were no significant reductions in insurance coverage from the prior year, and there have been no settlements that exceed the City's insurance coverage.

#### **NOTE IX – PENSION PLAN**

The City Council approved the adoption of a retirement plan May 11, 1987 and contributes to the Georgia Municipal Employees Benefit System (GMEBS) Pension Plan ("Plan"), an agent multiple employer defined benefit pension plan that acts as a common investment and administrative agent for cities in the state of Georgia. The City's payroll for employees covered by the Plan for the year ended December 31, 2011 was \$2,217,429. The City's total payroll for the year ended December 31, 2011 was \$2,334,355. The required contribution for 2011 was \$93,973.

All full-time City employees are eligible to participate in the Plan after one year of service. Benefits vest after ten years of service. City employees may retire at age 55 under the early retirement provisions if they have completed ten years of service. Normal retirement is at age 65. Benefits are payable for life in an amount of covered compensation plus 2% of Participant Final Average Earnings, multiplied by years of service. The plan also provides death and disability benefits. These benefit provisions and all other requirements are established by the GMEBS Pension Trust and Adoption Agreement executed by the City.

City employees are not required to contribute to the Plan. The City is required to contribute the amounts necessary to fund the Plan using the actuarial basis specified by the Plan.



# NOTE IX - PENSION PLAN (CONTINUED)

Summary of employer costs and contributions:

		Percentage		
	Annual	of Pension		Net Pension
Fiscal	Pension	Cost	Actual	Obligation
Year	Cost	Contributed	Contribution	(NPO)
12/31/2011	93,973	94.36%	88,674	10,139
12/31/2010	88,674	94.54%	83,834	120
12/31/2009	83,834	87.61%	73,443	-

The City's annual pension cost and net pension asset for the current year were as follows:

Annual required contribution	\$ 93,973
Interest from net pension obligation	(7)
Adjustment of net pension asset	(9)
Annual pension cost	93,973
Actual contributions to the plan	83,834
Increase in net pension obligation	10,139
Net pension obligation as of December 31, 2010	(4)
Net pension obligation as of December 31, 2011	\$ 10,139

# Summary of funding progress:

			51							UAAL as a
	Actuarial		Actuarial	1	Unfunded					Percentage
Actuarial	Value of		Accrued		$\mathbf{AAL}$		Funds	Covered		of Covered
Valuation	Assets	Lia	Liability (AAL)		(UAAL)		Ratio	Payroll		Payroll
Date	(A)	(B)			(B-A)		(A/B)	(C)	(	(B-A) /( C )
7/1/2011	\$ 1,510,792	\$	1,750,362	\$	239,570		86.31%	\$ 2,217,429		10.80%
7/1/2010	1,311,448		1,558,848		247,400		84.13%	1,997,289		12.39%
7/1/2009	898,006		1,450,624		552,618		61.90%	1,974,361		27.99%

Actual assumptions and method used to determine actual value of assets are:

8.00%
5.50%
5.50%
2.00%
1983 GAM Table

#### **NOTE IX - PENSION PLAN (CONTINUED)**

Disability
Retirement

Form of payment: Actuarial Methods Normal cost and actuarial Accrued liability Amortization Method

Actuarial value of assets

50% of 1975 SSA Study

Employee: 65 with 5 yrs of service

Officials: 65 Life annuity Life annuity

Projected Unit Credit

Closed level dollar for remaining

unfunded liability

Sum of actuarial value at the beginning of the year and the cash flow during the year plus assumed investment return, adjusted by 10% of the amount that the value exceeds or is less than the market value at the end of the year. The actuarial value is adjusted, if necessary to be within 20% of market value.

Funding policy and annual contribution - The Board of Trustees of the Georgia Municipal Employees Benefit System has adopted an actuarial funding policy for determination of annual contributions and the systematic funding of liabilities arising under the plan. The annual minimum contribution is the sum of 1) the normal cost (including administrative expenses), 2) the level dollar amortization of the unfunded actuarial accrued liability (initial unfunded actuarial accrued liability over 30 years from 1988 and changes in the unfunded actuarial accrued liability over 15 years for actuarial gains and losses, 20 years for plan provisions and 30 years for actuarial assumptions and cost methods from the end of the year during which such changes arise), and 3) interest on these amounts from the valuation date to the date contributions are paid (assumed monthly. Well-funded plans may have a full funding credit applied to reduce the recommended contributions. This credit insures that contributions are not required if a plan's assets exceed the present value of future benefits. The annual recommended contribution is the greater of (1) the minimum contribution described above and (2) normal cost (including administrative expenses) with interest, adjusted by a full funding credit to insure that contributions are not required if a plan's assets exceed the present value of future benefits. As of July 1, 2011 the date of the actuarial report, the current plan membership includes the following categories of participants:

Retirees and beneficiaries currently receiving benefits	13
Terminated employees entitled to benefits but not yet receiving those	8
Current active employees	
Vested	27
Nonvested	50
Total membership in the plan	<u>98</u>



### NOTE IX - PENSION PLAN (CONTINUED)

The Georgia Municipal Employees Benefit System (GMEBS) issues a separate, stand-alone report which can be obtained from City Hall or from GMEBS.

However, current and historical trend information is designed to provide information about the Pension Plan's progress in accumulating sufficient assets to pay benefits when due. This data is presented as supplemental information on page 45.

#### **NOTE X – JOINT VENTURE**

Under Georgia law, the City, in conjunction with other cities and counties in the Central Savannah River Area, is a member of the Central Savannah River area Regional Development Center (RDC) and is required to pay annual dues thereto. During its year ended December 31, 2011, the City paid \$1,899 in such dues and service charges. Membership in a RDC is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34 that provides for the organizational structure of the RDC in Georgia. The RDC Board membership includes the chief elected official of each City and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of an RDC. Separate financial statements may be obtained from: CSRA Regional Development Center, 3023 River Watch Parkway, Augusta, GA 30907.

#### **NOTE XI – CONTINGENCIES**

#### **Judgments and Claims**

The City is a defendant in several lawsuits. Management intends to contest these open cases vigorously. The City's legal counsel has stated that the outcome of these lawsuits is not presently determinable.

#### NOTE XII - EXPENDITURES IN EXCESS OF BUDGET

The City's financial statements reflect no expenditures in excess of budgeted amounts at the department level in the General Fund for the year ending December 31, 2011.

#### NOTE XIII - LANDFILL POST CLOSURE COST

#### **Landfill Closure**

The City contracts with the County to dispose of its solid waste materials collected. In prior years the City maintained a landfill; however, it has been closed for several years. The state of Georgia requires the City to perform certain maintenance and monitoring functions at the closed landfill and to make periodic reports to the appropriate agencies. The estimated liability for post closure cost is undeterminable; however, the City believes the maintenance cost is immaterial. However, changes in the post closure care may occur for increases or decreases in cost due to inflation or deflation, changes in technology, changes to post closure care requirements, and changes in the extent of environmental remediation required by law. If at such time that the post closure care cost is determined and is a material liability appropriate disclosure will be reflected in the financial statements. The maintenance costs for 2011 were \$ 0.



# CITY OF GROVETOWN, GEORGIA REQUIRED SUPPLEMENTAL INFORMATION SCHEDULE OF PENSION FUNDING LAST THREE FISCAL YEARS (UNAUDITED) DECEMBER 31, 2011

For year ending December 31, 2011 the annual pension cost was \$93,973 The requested contribution was suggested in the valuation report dated July 1, 2011.

The following table discloses three-year historical trend information relating to the pension plan:

	Annual	Percentage		Net Pension
Fiscal	Pension	of APC	Actual	Obligation
Year	Cost (APC)	Contributed (	Contribution	(NPO)
12/31/2011	\$ 93,973	94.36%	\$ 88,674	10,139
12/31/2010	88,674	94.54%	83,834	:#S
12/31/2009	83,834	87.61%	73,443	-

The following table discloses certain three-year historical trend information presenting the City's progress is accountability sufficient assets to pay benefits when due.

Actuarial Valuation Date	Actuarial Value of Assets (A)	Actuarial Accrued Liability (AAL) (B)		Unfunded AAL (UAAL) (B-A)		Funds Ratio (A/B)		Covered Payroll (C)	UAAL as a Percentage of Covered Payroll (B-A) ( C )
7/1/2011	\$ 1,510,792	\$	1,750,362	\$	239,570	86	5.31%	\$ 2,217,429	10.80%
7/1/2010	1,311,448		1,558,848		247,400	84	4.13%	1,997,289	12.39%
7/1/2009	898,006		1,450,624		552,618	6	1.90%	1,974,361	27.99%

# CITY OF GROVETOWN, GEORGIA NOTE TO REQUIRED SUPPLEMENTARY INFORMATION DECEMBER 31, 2011

# **Budgetary Data**

The City adopts an annual budget which covers the General Fund. The SPLOST funds are designated to be spent in accordance with the Special Local Option Sales Tax Resolution approved by the citizens of the City of Grovetown in 2011.

The Budgetary Comparison Schedule on page 20 presents a comparison of budgetary data to actual results of operations for the General Fund.

# CITY OF GROVETOWN, GEORGIA REQUIRED SUPPLEMENTAL INFORMATION (UNAUDITED) INFRASTRUCTURE ASSETS - MODIFIED APPROACH DECEMBER 31, 2011

The City elected to use the modified approach method and not depreciate the infrastructure asset consisting of roads in the City.

The Chairman of the City along with the City's Public Works Department performed a physical inventory and assessment of every City road. The following conditions were defined associated to a rating:

Condition	Rating
Excellent	4
Good	3
Fair	2
Poor	1

The review of the overall road conditions remain in rating at 2.5 or better. The City constantly expends considerable resources annually for maintenance and preservation of the road system.



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of City Council City of Grovetown, Georgia

We have audited the financial statements of governmental activities, the business-type activities, and each major fund of the City of Grovetown, Georgia, as of and for the year ended December 31, 2011, which collectively comprise the City of Grovetown, Georgia's basic financial statements and have issued our report thereon dated June 29, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States of America.

# **Internal Control over Financial Reporting**

In planning and performing our audit, we considered the City of Grovetown, Georgia's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly we do not express an opinion on the effectiveness of the City of Grovetown, Georgia's internal control over financial reporting.

Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be significant deficiencies or material weaknesses. However, we noted certain deficiencies in internal control over financial reporting and its operation that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control

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City of Grovetown, Georgia Page 2

over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses or significant deficiencies. Our responses are described in the accompanying Schedule of Findings and Response. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

# Compliance

As part of obtaining reasonable assurance about whether the City of Grovetown, Georgia's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an object of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

The City of Grovetown, Georgia's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. We did not audit the City's response and accordingly, we express no opinion on it.

This report is intended for the information and use of the audit committee, management, commission and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Pennington & Berry, LLC June 29, 2011

Pennington + Berry LLC

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# CITY OF GROVETOWN, GEORGIA SCHEDULE OF FINDINGS AND RESPONSES FOR YEAR ENDED DECEMBER 31, 2011

# Section I - Summary of Auditor's Results

Financial Statements Type of Auditor's report issued: Unqualified Internal control over financial reporting: Material weakness(es) identified Yes X No Significant deficiency(s) identified that are not considered to be material weaknesses? Yes  $X_No$ • Noncompliance material financial statements noted? Yes \_\_X No Federal Awards Internal control over financial reporting: Material weakness(es) identified Yes X No • Significant deficiency(s) identified that are not considered to be material weaknesses? Yes \_X No Type of auditor's report issued on compliance for major programs: Unqualified Any audit finding disclosed that are required to be reported in accordance with section 510(a) of OMB Circular A-133 Yes X No

Identification of Major Programs: None noted

# CITY OF GROVETOWN, GEORGIA SCHEDULE OF FINDINGS AND RESPONSES FOR YEAR ENDED DECEMBER 31, 2011

# Section II - Financial Statement Findings

**None Reported** 

Section IV - Prior Year Audit Findings

**None Reported** 

Section III - Schedule of Findings and Questioned Costs for Major Federal Award Programs

None Reported



# ON SPECIAL LOCAL OPTION ONE PERCENT SALES AND USE TAX 2006-2010 AND 2011-2016

Honorable Mayor and Members of City Council City of Grovetown, Georgia

We have audited the accompanying Schedules of Special Purpose Local Option Sales Tax for the City of Grovetown, Georgia for the year ended December 31, 2011. This is the responsibility of the City of Grovetown, Georgia's management. Our responsibility is to express an opinion of the Schedules of Special Purpose Local Option Sales Tax based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the Schedules of Special Purpose Local Option Sales Tax is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the Schedules of Special Purpose Local Option Sales Tax. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The accompanying Schedules of Special Purpose Local Option Sales Tax was prepared for the purpose of complying with the Official Code of Georgia Annotated, 48-8-121 on the modified accrual basis of accounting as described on Note I and is not intended to be a complete presentation of the City of Grovetown, Georgia's revenues and expenditures.

In our opinion, the Schedules of Special Purpose Local Option Sales Tax referred to above presents fairly, in all material respects, the original estimated cost, the current estimated cost, and the current and prior year expenditures for each project in the City of Grovetown, Georgia's resolution ordinance calling for the tax for the year ended December 31, 2011, in conformity with accounting principles generally accepted in the United States of America.

Pennington + Berry LLC

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# CITY OF GROVETOWN, GEORGIA SCHEDULE OF PROJECT EXPENDITURES WITH SALES TAX PROCEEDS (2006-2010) FOR THE YEAR ENDED DECEMBER 31, 2011

Project		Original Estimated Cost	Prior Year	_	Current Year	To Date	Percentage of Completion
Utility System Improvemen	its						
Water Tank	\$	600,000	\$ _	\$	121	\$ -	0.00%
Equipment		500,000	119,457		-	119,457	23.89%
Water & sewer lines		389,500	1,166,571		261,885	1,428,456	100.00%
Infrastructure		58	-		564,489	564,489	0.00%
Public Safety							
Builidng & Equipment		400,000	1,335,015		457,095	1,792,110	100.00%
Recreation							
Soccer & tennis center		125,000	236,587		226,272	462,859	100.00%
Bathroom facilities		75,000	94,114			94,114	100.00%
Vehicles		50,000	160,584		26,951	187,535	100.00%
	\$	2,139,500	\$ 3,112,328	\$	1,536,692	\$ 4,649,020	

# CITY OF GROVETOWN, GEORGIA SCHEDULE OF PROJECT EXPENDITURES WITH SALES TAX PROCEEDS (2011-2016) FOR THE YEAR ENDED DECEMBER 31, 2011

Project Tier I		Original Estimated Cost	_	Prior Year	 Current Year	To Date	Percentage of Completion
Public Works Equipment, Vehicles, & Heavy Equipment	\$	1,000,000	\$	<u>-</u>	\$ <u>-</u>	\$ -	0%
Public Safety Vehicles, Fire Station, & Equipment		1,762,466		-0	276,256	276,256	- 16%
City Facilities Renovations/Expansions Security System		1,600,000 100,000		6	#i		0% 0%
Water & Sewer Water & Sewer improvements Equipment		2,000,000 200,000		14:	== -	161	0% 0%
Computers-All Departments		50,000		-	(4)	_	0%
Transportation		400,000		(+)	~	1981	0%
Recreation Park Improvements	=	1,200,000	ē-	Nes	 •	i i i	0%
Total - Tier I		8,312,466			276,256	276,256	
Tier II						•	
City Facilities Renovations/Expansions		800,000		_		<u>-</u>	0%
Public Safety Vehicles		725,000		_		_	0%
Public Works Equipment		300,000		30	-	_	0%
Recreation Park Improvements Walking Trail Improvements		419,422 200,000	25	:01	(*)	ia :4	0% 0%
Water & Sewer Improvements & equipment	1	400,000	_	27	(+	54	0%
Total - Tier II		2,844,422		34		12	
Tier III							
Museum/Media Center/Land	_	1,831,340	_		_ %		0%
Total - Tier III		1,831,340				*	
Grand Total	\$	12,988,228	\$		\$ 276,256	\$ 276,256	