ANNUAL FINANCIAL REPORT

As of and for the Year Ended December 31, 2014

And Report of Independent Auditor



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Report of Independent Auditor

Honorable Mayor and Members of City Council City of Harlem, Georgia

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Harlem, Georgia (the "City") as of and for the year ended December 31, 2014, and the related notes to financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2014, and the respective changes in financial position, and where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedule of funding progress, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements as a whole. The combining nonmajor fund financial statements and the schedules of expenditures of special purpose local option sales tax proceeds, as required by the Office Code of Georgia 48-8-121, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor fund financial statements and the schedules of expenditures of special purpose local option sales tax proceeds are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2015 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Augusta, Georgia June 29, 2015

Ching Bekaut LLP

MANAGEMENT'S DISCUSSION AND ANALYSIS

DECEMBER 31, 2014

As management of the City of Harlem (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the City for the fiscal year ended December 31, 2014.

FINANCIAL HIGHLIGHTS

- The assets of the City exceeded its liabilities at the close of the most recent fiscal year ended December 31, 2014 by \$17 million. Of that amount \$1.9 million (unrestricted net position) may be used to meet the City's ongoing obligations to the citizens and creditors.
- The City's total net position decreased by \$306,000 for the year ended December 31, 2014. The decrease in net position was due primarily from operating losses in the General fund and proprietary fund.
- As of December 31, 2014, the City's governmental funds reported combined ending fund balances of \$2,091,590 an increase of \$152,516 in comparison with the prior year.
- The City's total long-term liabilities decreased by approximately \$303,000 during the year. Long-term liabilities consisted of one GEFA loans and two loans from BB&T Bank. One of the BB&T loans was retired during the fiscal year.

OVERVIEW OF THE FINANCIAL STATEMENTS

The discussion and analysis serves as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: government-wide financial statements, fund financial statements, and notes to financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements - The government-wide financial statements are designed to provide readers with a broad overview of the City's finances in a manner similar to a private sector business. The statement of net position presents information on all of the City's assets and liabilities with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. The statement of net position combines and consolidates governmental funds' current financial resources (short-term spendable resources) with capital assets and long-term obligations. Other nonfinancial factors should also be taken into consideration, such as changes in the City's property tax base and the condition of the City's infrastructure (i.e. roads, drainage improvements, and storm drains, etc.), to assess the overall health or financial condition of the City. The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes). Both the statement of net position and the statement of activities are prepared utilizing the accrual basis of accounting as opposed to the modified accrual basis used in prior reporting models.

In the statement of net position and the statement of activities, the City is divided into two categories of activities:

Governmental activities - Most of the City's basic services are reported in this category including the police, fire, transportation, culture and recreation, and general administration. Property taxes, sales taxes, insurance premium taxes, and franchise fees finance most of these activities.

Business-type activities - The City charges a fee to customers to help it cover all or most of the cost of services it provides. The City's water and sewer system is reported in this category.

MANAGEMENT'S DISCUSSION AND ANALYSIS

DECEMBER 31, 2014

OVERVIEW OF THE FINANCIAL STATEMENTS (continued)

Reporting the City's Most Significant Funds

Fund financial statements - The fund financial statements provide detailed information about the most significant funds - not the City as a whole. Some funds are required to be established by state law. However, the City establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money. The City's two kinds of funds - governmental and proprietary - utilize different accounting approaches.

Governmental funds - The majority of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds. The balances left in the funds at year-end are those available for spending. These funds are reported using an accounting method identified as the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted into cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial recourses that can be spent in the near future to finance the City's programs. By comparing information presented for governmental funds with similar information presented for governmental activities in the government-wide statements, readers may better understand the long-term effect of the government's near-term financing decisions.

The relationships or difference between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is detailed in a reconciliation following the fund financial statements. The City maintains five individual governmental funds.

Information is presented separately in the Governmental Funds Balance Sheet and in the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances for the General Fund, the SPLOST 2011-2016 Fund and the non-major funds. The General Fund and the SPLOST 2011-2016 Fund are considered to be major funds.

Proprietary funds - The City charges customers for the services it provides (water and sewer service), whether to outside customers or to other units within the City. These services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the statement of net position and statement of activities. In fact, the City's enterprise fund (a component of the proprietary fund) is identical to the business-type activities that are reported in the government-wide financial statements but provide more detail and additional information, such as cash flows, for proprietary funds.

Notes to the basic financial statements - The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other Information

In addition to the basic financial statements and accompanying notes, this report presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension benefits to its employees.

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by approximately \$17 million at the close of the current fiscal year.

MANAGEMENT'S DISCUSSION AND ANALYSIS

DECEMBER 31, 2014

GOVERNMENT-WIDE FINANCIAL ANALYSIS

By far the largest portion of the City's net position (85 percent) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment); less any related debt used to acquire those assets that are still outstanding. The City uses its capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

Summary of Net Position December 31, 2014

| | Governmental | | | Business-Type | | | | | Total Primary | | | | | |
|--|--------------|-----------------------------------|-------|-----------------------------------|----|-----------------------------------|--------|-----------------------------------|---------------|------------------------------------|----|------------------------------------|--|--|
| | | Acti | vitie | 5 | | Acti | vities | 3 | Government | | | | | |
| | | 2014 | | 2013 | | 2014 | | 2013 | | 2014 | | 2013 | | |
| Current and other assets Capital assets | \$ | 2,276,901 11,047,095 | \$ | 2,077,757 11,509,644 | \$ | 827,336 7,588,265 | \$ | 754,246 7,888,056 | \$ | 3,104,237 18,635,360 | \$ | 2,832,003 19,397,700 | | |
| Total Assets | | 13,323,996 | | 13,587,401 | | 8,415,601 | | 8,642,302 | | 21,739,597 | | 22,229,703 | | |
| Long-term liabilities outstanding Other liabilities Total Liabilities | | 2,794,111 275,189 3,069,300 | | 2,963,855 226,651 3,190,506 | | 1,504,194 174,790 1,678,984 | | 1,584,486 156,926 1,741,412 | | 4,298,305 449,979 4,748,284 | | 4,548,341 383,577 4,931,918 | | |
| Net Position: Net investment in capital assets Restricted Unrestricted | | 8,288,343 737,749 1,228,604 | | 8,631,317 591,919 1,173,659 | | 6,084,071 | | 6,303,570 - 597,320 | | 14,372,414 737,749 1,881,150 | | 14,934,887 591,919 1,770,979 | | |
| Total Net Position | \$ | 10,254,696 | \$ | 10,396,895 | \$ | 6,736,617 | \$ | 6,900,890 | \$ | 16,991,313 | \$ | 17,297,785 | | |

Governmental Activities

The City's governmental revenues increased by 9% (\$213,575) when compared to 2013.

The most significant governmental expense for the City was in public safety expense which consists of operations of the public safety department. Public safety expenses totaled \$916,978 in 2014. These expenses were offset by revenues from fines and forfeitures which totaled more than \$124,149. Another significant governmental expense in 2014 was providing for the general government. General government expenses totaled \$567,123 which was offset by revenues from taxes of \$869,375.

Business-Type Activities

Revenues from the City's business-type activities were \$1,394,204 for the year ended December 31, 2014. Expenses for the City's business-type activities were \$1,588,477 resulting in a net loss of \$164,273.

MANAGEMENT'S DISCUSSION AND ANALYSIS

DECEMBER 31, 2014

GOVERNMENT-WIDE FINANCIAL ANALYSIS (continued)

Governmental and business-type activities decreased the City's net position by \$306,472. A summary of this decrease is as follows:

Changes in Net Position

| | Govern Activ | | Business-Type Activities | | | | | Primary nment | | | |
|--|-------------------------|-------------------------|--------------------------|------------------------|----|------------------------|---------------------------|------------------|-------------------------|--|--|
| | 2014 | 2013 | | 2014 | | 2013 | 2014 | | 2013 | | |
| Revenues: Program Revenues: | | | | | | | | | | | |
| Charges for services Operating grants | \$ 595,527 10,473 | \$ 538,619 24,506 | \$ | 1,393,876 - | \$ | 1,279,398 | \$ 1,989,403 10,473 | \$ | 1,818,017 24,506 | | |
| Capital grants/ contributions | 452,181 | 409,333 | | - | | - | 452,181 | | 409,333 | | |
| General Revenues: | | | | | | | | | | | |
| Taxes | 869,375 | 800,432 | | - | | - | 869,375 | | 800,432 | | |
| Sales tax | 666,802 | 636,777 | | - | | - | 666,802 | | 636,777 | | |
| Other | 69,020 | 40,136 | | 328 | | 686 | 69,348 | | 40,822 | | |
| Total Revenues | 2,663,378 | 2,449,803 | | 1,394,204 | | 1,280,084 | 4,057,582 | | 3,729,887 | | |
| Expenses: | | | | | | | | | | | |
| General government | 567,123 | 511,839 | | - | | - | 567,123 | | 511,839 | | |
| Public safety | 916,978 | 867,061 | | - | | - | 916,978 | | 867,061 | | |
| Sanitation | 268,317 | 256,870 | | - | | - | 268,317 | | 256,870 | | |
| Fire | 204,631 | 180,938 | | - | | - | 204,631 | | 180,938 | | |
| Public works | 574,382 | 541,127 | | - | | - | 574,382 | | 541,127 | | |
| Community services | 74,804 | 73,760 | | - | | - | 74,804 | | 73,760 | | |
| Health and welfare | 14,392 | 3,297 | | - | | - | 14,392 | | 3,297 | | |
| Culture and recreation Interest on long-term | 50,214 | 63,074 | | - | | - | 50,214 | | 63,074 | | |
| debt | 134,736 | 141,028 | | - | | - | 134,736 | | 141,028 | | |
| Water and sewer | - | - | | 1,558,477 | | 1,517,297 | 1,558,477 | | 1,517,297 | | |
| Total Expenses | 2,805,577 | 2,638,994 | | 1,558,477 | | 1,517,297 | 4,364,054 | | 4,156,291 | | |
| Change in net position Net position - beginning | (142,199) 10,396,895 | (189,191) 10,586,086 | | (164,273) 6,900,890 | | (237,213) 7,138,103 | (306,472) 17,297,785 | | (426,404) 17,724,189 | | |
| Net position - ending | \$ 10,254,696 | \$ 10,396,895 | \$ | 6,736,617 | \$ | 6,900,890 | \$ 16,991,313 | \$ | 17,297,785 | | |

MANAGEMENT'S DISCUSSION AND ANALYSIS

DECEMBER 31, 2014

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

As of December 31, 2014, the City had \$18.6 million (net of accumulated depreciation) of capital assets. This investment in capital assets includes police and fire equipment, buildings, park facilities, roads, and bridges. Major capital asset additions were infrastructure totaling \$6,400, other improvements totaling \$12,212, donated land totaling \$15,500, and vehicle and equipment purchases totaling \$23,730.

Capital Assets at Year End

| | vernmental Activities | siness-Type Activities | Total |
|--|---|---------------------------|---|
| Land Buildings and improvements | \$ 598,216 6,507,819 | \$ 40,277 | \$ 638,493 6,507,819 |
| Vehicle and equipment Infrastructure | 1,564,580 7,224,859 | 314,957 | 1,879,537 7,224,859 |
| Utility system | - | 12,648,681 | 12,648,681 |
| Less accumulated depreciation | 15,895,474 (4,848,379) | 13,003,915 (5,415,650) | 28,899,389 (10,264,029) |
| Total | \$ 11,047,095 | \$ 7,588,265 | \$ 18,635,360 |
| This year the major additions were: | | | |
| Vehicle and equipment Infrastructure Land Buildings and improvements | \$ 23,730 6,400 15,500 12,212 | \$ - - - | \$ 23,730 6,400 15,500 12,212 |
| zanango ana improvomonto | \$ 57,842 | \$ _ | \$ 57,842 |

See the notes to financial statements for more detailed information on the capital asset activity.

Debt

At year end, the City had the following debt outstanding:

| | 2014 | | | 2013 | | | |
|--------------------------|------|-----------|----|-----------|--|--|--|
| Business-type: | | | | | | | |
| Notes payable - GEFA | \$ | 1,504,194 | \$ | 1,584,486 | | | |
| Governmental: | | | | | | | |
| Note payable - BB&T Bank | | 2,794,111 | | 2,899,451 | | | |
| Note payable - BB&T Bank | | - | | 64,404 | | | |
| | \$ | 4,298,305 | \$ | 4,548,341 | | | |

Please refer to the notes to financial statements for more detailed information on the City's debt.

MANAGEMENT'S DISCUSSION AND ANALYSIS

DECEMBER 31, 2014

CAPITAL ASSETS AND DEBT ADMINISTRATION (continued)

General Fund Budgetary Highlights

For the year, actual revenues and expenditures were consistent with the amounts that were budgeted.

Economic Factors and Next Year's Budgets and Rates

The City's elected and appointed officials consider many factors when setting the fiscal year 2015 budget including: property tax rates, expected sales tax, insurance premium tax, and various fees that will be collected. Another factor is the economy. The local economy of the City remains strong. The City continues to experience stable economic conditions and a relatively stable 2015 tax digest will provide consistent tax revenue.

Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Mayor, City of Harlem at 320 N. Louisville Street, Harlem, Georgia 30814.

STATEMENT OF NET POSITION

| | Governmental Activities | Business-Type Activities | Total |
|--|----------------------------|-----------------------------|---------------|
| ASSETS | | | |
| Current Assets: | | | |
| Cash and cash equivalents | \$ 1,987,784 | \$ 730,867 | \$ 2,718,651 |
| Receivables, net: | | | |
| Taxes | 38,177 | - | 38,177 |
| Accounts | 197,804 | 85,929 | 283,733 |
| Internal balances | (92) | 92 | - |
| Prepaid expenses | 17,869 | 10,448 | 28,317 |
| Restricted cash - capital projects | 35,359 | - | 35,359 |
| Capital Assets: | | | |
| Land | 598,216 | 40,277 | 638,493 |
| Depreciable, net of accumulated depreciation | 10,448,879 | 7,547,988 | 17,996,867 |
| Total Assets | 13,323,996 | 8,415,601 | 21,739,597 |
| LIABILITIES | | | |
| Current Liabilities: | | | |
| Accounts payable | 77,252 | 46,974 | 124,226 |
| Accrued expenses | 84,421 | 37,478 | 121,899 |
| Other liabilities | 6,056 | 59,255 | 65,311 |
| Unearned revenue | 72,416 | 1,800 | 74,216 |
| Noncurrent Liabilities: | | | |
| Compensated absences | 35,044 | 29,283 | 64,327 |
| Due within one year | 110,360 | 83,730 | 194,090 |
| Due in more than one year | 2,683,751 | 1,420,464 | 4,104,215 |
| Total Liabilities | 3,069,300 | 1,678,984 | 4,748,284 |
| NET POSITION | | | |
| Net investment in capital assets | 8,288,343 | 6,084,071 | 14,372,414 |
| Restricted for: | -,, | -,, | ,- , |
| Economic development | 156,810 | - | 156,810 |
| Capital Projects | 580,939 | - | 580,939 |
| Unrestricted | 1,228,604 | 652,546 | 1,881,150 |
| Total Net Position | \$ 10,254,696 | \$ 6,736,617 | \$ 16,991,313 |

STATEMENT OF ACTIVITIES

| | | | | ı | Progra | m Revenue | s | | - | - | ses) Revenue s in Net Positi | d |
|--|-------|---|--------|------------------------|--------|------------------------------|----|------------------------------------|-----------------------------------|----|---------------------------------|-----------------------------------|
| | E | xpenses | | Charges or Services | Gra | perating ants and tributions | · | oital Grants and ntributions | vernmental Activities | | siness-Type Activities | Total |
| Primary Government Functions/Programs Governmental Activities: | | ,, | | | , | | | | | | | |
| General government Public safety | \$ | 567,123 916,978 | \$ | 43,399 124,149 | \$ | - | \$ | 452,074 - | \$ (71,650) (792,829) | \$ | - | \$ (71,650) (792,829) |
| Fire Community services Health and welfare | | 204,631 74,804 14,392 | | - - | | 10,473 | | - - - | (204,631) (64,331) (14,392) | | - | (204,631) (64,331) (14,392) |
| Public works (highways and streets) Culture and recreation | | 574,382 50,214 | | 43,771 | | - | | - | (574,382) (6,443) | | - | (574,382) (6,443) |
| Sanitation Interest | | 268,317 134,736 | | 384,208 | | <u>-</u> | | 107 | 115,891 (134,629) | | <u>-</u> | 115,891 (134,629) |
| Total Governmental Activities | | 2,805,577 | | 595,527 | | 10,473 | | 452,181 | (1,747,396) | | - | (1,747,396) |
| Business-type Activities: Water | | 1,558,477 | | 1,393,876 | | - | | - | | | (164,601) | (164,601) |
| Total Business-type Activities | | 1,558,477 | | 1,393,876 | | - | | - | | | (164,601) | (164,601) |
| Total Primary Government | \$ | 4,364,054 | \$ | 1,989,403 | \$ | 10,473 | \$ | 452,181 | (1,747,396) | | (164,601) | (1,911,997) |
| | Pr | eral Revenues operty taxes ales taxes | : | | | | | | 533,669 666,802 | | - | 533,669 666,802 |
| | Ur | ther taxes nrestricted inve ther income | estme | nt earnings | | | | | 335,706 2,071 66,949 | | 328 | 335,706 2,399 66,949 |
| | | l General Rev | enues | | | | | | 1,605,197 | | 328 | 1,605,525 |
| | Chan | ge in Net Pos | tion | | | | | | (142,199) | | (164,273) | (306,472) |
| | Net F | Position, Begin | ning c | of Year | | | | | 10,396,895 | | 6,900,890 | 17,297,785 |
| | Net F | Position, End o | f Yea | r | | | | | \$ 10,254,696 | \$ | 6,736,617 | \$ 16,991,313 |

GOVERNMENTAL FUNDS BALANCE SHEET

| ACCETC | General | SPLOST 2011-2016 Fund | | onmajor ernmental Funds | Total Governmental Funds |
|------------------------------------|-------------------------|-----------------------------|----|-------------------------------|--------------------------------|
| ASSETS | Ф 4 000 00 - | Ф 000 00 - | Φ | 000 540 | Ф 4 00 7 7 04 |
| Cash and cash equivalents | \$ 1,269,207 | \$ 386,037 | \$ | 332,540 | \$ 1,987,784 |
| Taxes receivable | 102,797 | - | | - | 102,797 |
| Accounts receivable | 65,912 | 62,172 | | 5,100 | 133,184 |
| Prepaid expenses | 17,869 | - | | - | 17,869 |
| Restricted cash | 35,359 | - | | - | 35,359 |
| Due from other funds | <u>-</u> | <u>-</u> | | | <u>-</u> |
| Total Assets | \$ 1,491,144 | \$ 448,209 | \$ | 337,640 | \$ 2,276,993 |
| LIABILITIES | | | | | |
| Accounts payable | \$ 77,252 | \$ - | \$ | _ | \$ 77,252 |
| Due to other funds | 92 | - | • | _ | 92 |
| Accrued salaries | 29,587 | - | | 674 | 30,261 |
| Other liabilities | 6,777 | - | | _ | 6,777 |
| Unearned revenue | | | | 71,021 | 71,021 |
| Total Liabilities | 113,708 | | | 71,695 | 185,403 |
| FUND BALANCE | | | | | |
| Nonspendable: | | | | | |
| Prepaid expenditures | 17,869 | - | | - | 17,869 |
| Restricted for: | | | | | |
| Capital projects | 35,359 | 448,209 | | 97,371 | 580,939 |
| Economic development | - | - | | 156,810 | 156,810 |
| Committed to: | | | | | |
| Museum building repairs | 32,078 | - | | - | 32,078 |
| Capital outlay | - | - | | 10,673 | 10,673 |
| Assigned to: | | | | | |
| Public safety | - | - | | 1,091 | 1,091 |
| Unassigned | 1,292,130 | | | - | 1,292,130 |
| Total Fund Balance | 1,377,436 | 448,209 | | 265,945 | 2,091,590 |
| Total Liabilities and Fund Balance | \$ 1,491,144 | \$ 448,209 | \$ | 337,640 | \$ 2,276,993 |

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION

| Ending fund balances - Governmental funds | \$ 2,091,59 |
|--|-----------------|
| | - ,, |
| Capital assets used in governmental activities are not | |
| financial resources and therefore are not reported | |
| as assets in the funds | 15 905 47 |
| Historical cost of capital assets | 15,895,47 |
| Accumulated depreciation | (4,848,37 |
| | 11,047,09 |
| Long-term liabilities, including notes payable and accrued interest, | |
| which are not due and payable in the current period and therefore | |
| are not reported in the funds | |
| Notes payable | (2,794,11 |
| Compensated absences | (35,04 |
| Accrued interest | (54,83 |
| | (2,883,98 |

GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

| | General | SPLOST 2011-2016 Fund | Nonmajor Governmental Funds | Total Governmental Funds |
|-------------------------------------|--------------|-----------------------------|-----------------------------------|--------------------------------|
| REVENUE | | | | |
| Taxes | \$ 870,180 | • | \$ - | \$ 870,180 |
| Permits and licenses | 39,329 | - | = | 39,329 |
| Fines and forfeitures | 124,149 | - | 7,892 | 132,041 |
| Intergovernmental revenue | 666,297 | 385,566 | 51,450 | 1,103,313 |
| Charges for services | 384,758 | | - | 384,758 |
| Uses of money/property | - | 132 | 107 | 239 |
| Culture and recreation | 43,771 | - | = | 43,771 |
| Grants | 10,473 | - | - | 10,473 |
| Other | 49,295 | | | 49,295 |
| Total Revenue | 2,188,252 | 385,698 | 59,449 | 2,633,399 |
| EXPENDITURES | | | | |
| Current Operating: | | | | |
| General government | 508,771 | - | 3,395 | 512,166 |
| Public safety | 821,759 | - | - | 821,759 |
| Fire | 151,859 | - | - | 151,859 |
| Public works (highways and streets) | 324,925 | - | - | 324,925 |
| Health and welfare | 12,259 | - | - | 12,259 |
| Culture and recreation | 47,136 | , | - | 50,029 |
| Sanitation | 265,875 | | = | 265,875 |
| Community services | 49,343 | - | = | 49,343 |
| Debt service - principal | 169,745 | - | = | 169,745 |
| Debt service - interest | 137,976 | | | 137,976 |
| Total Expenditures | 2,489,648 | 2,893 | 3,395 | 2,495,936 |
| Excess (deficiency) of revenues | | | | |
| over (under) expenditures | (301,396 | 382,805 | 56,054 | 137,463 |
| OTHER FINANCING SOURCES (USES) | | | | |
| Sale of assets | 15,053 | _ | _ | 15,053 |
| Transfers in | 237,786 | _ | _ | 237,786 |
| Transfers (out) | | (237,786) | _ | (237,786) |
| Total Other Financing | | (201,100) | - | (201,100) |
| Sources (Uses) | 252,839 | (237,786) | | 15,053 |
| Sources (Oses) | 202,000 | (237,700) | | 15,055 |
| Net change in fund balances | (48,557 | 145,019 | 56,054 | 152,516 |
| Fund balance, beginning of year | 1,425,993 | 303,190 | 209,891 | 1,939,074 |
| Fund balance, end of year | \$ 1,377,436 | \$ 448,209 | \$ 265,945 | \$ 2,091,590 |

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

| | povernmental activities in the | | | |
|--|---|-----------|----------------|-----------------|
| statement of activitie | s are different because: | | | |
| Net change in fund | d balances - total governmental funds | | | \$ 152,516 |
| Governmental funds re | eport capital outlay as expenditures. | | | |
| However, in the state | ement of activities the costs of those ass | ets | | |
| are allocated over th depreciation expens | eir estimated useful lives and reported a e. | as | | |
| · | y which depreciation expense exceeded | d capital | outlays | |
| in the current period. | | • | · | |
| | Current year capital asset additions | \$ | 57,842 | |
| | Net book value of disposals | | (1,894) | |
| | Depreciation expense | | (518,497) | |
| | | | | (462,549) |
| The issuance of long-t | erm debt (e.g., notes payable) provides | current | | |
| financial resources t | o governmental funds, while the repaym | ent of th | ne principal | |
| • | nsumes the current financial resources | of gove | nmental funds. | |
| | nowever has any effect on net assets. | | | |
| | et effect of these differences in the treat | ment | | |
| of long-term related | | | | |
| | Notes payable | | | 169,744 |
| | Compensated absences | | | (5,150) |
| | Accrued interest | | | 3,240 |
| | | | | 167,834 |
| Change in net position | of governmental activities | | | \$ (142,199) |

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND

| | Original Budget | Final Budget | Actual | Variance with Final Budget |
|-----------------------------------|--------------------|-----------------|--------------|----------------------------------|
| REVENUES | | | | |
| Taxes | \$ 799,458 | \$ 869,795 | \$ 870,180 | \$ 385 |
| Permits and licenses | 42,022 | 39,295 | 39,329 | 34 |
| Fines and forfeitures | 132,800 | 124,148 | 124,149 | 1 |
| Intergovernmental | 650,000 | 666,297 | 666,297 | - |
| Charges for services | 378,888 | 384,593 | 384,758 | 165 |
| Use of money/property | 1,500 | 2,060 | - | (2,060) |
| Culture and recreation | 48,500 | 43,725 | 43,771 | 46 |
| Grants | 17,000 | 10,400 | 10,473 | 73 |
| Other | 34,850 | 47,109 | 49,295 | 2,186 |
| Total Revenues | 2,105,018 | 2,187,422 | 2,188,252 | 830 |
| EXPENDITURES | | | | |
| General government | 522,225 | 508,865 | 508,771 | 94 |
| Public safety | 714,279 | 821,834 | 821,759 | 75 |
| Fire | 148,847 | 152,103 | 151,859 | 244 |
| Public works, highways | 326,478 | 325,491 | 324,925 | 566 |
| Health and welfare | 17,648 | 12,268 | 12,259 | 9 |
| Culture and recreation | 45,196 | 47,219 | 47,136 | 83 |
| Sanitation | 265,740 | 265,880 | 265,875 | 5 |
| Community services | 46,323 | 49,347 | 49,343 | 4 |
| Debt service - principal | 120,242 | 169,747 | 169,745 | 2 |
| Debt service - interest | 138,040 | 138,040 | 137,976 | 64 |
| Total Expenditures | 2,345,018 | 2,490,794 | 2,489,648 | 1,146 |
| Revenue over (under) expenditures | (240,000) | (303,372) | (301,396) | 1,976 |
| OTHER FINANCING SOURCES | | | | |
| Sale of assets | - | 15,053 | 15,053 | - |
| Fund balance appropriations | 240,000 | 288,319 | - | (288,319) |
| Transfers in | | | 237,786 | 237,786 |
| Total Other Financing Sources | 240,000 | 303,372 | 252,839 | (50,533) |
| Net change in fund balances | \$ - | \$ - | (48,557) | \$ (48,557) |
| Fund balance, beginning of year | | | 1,425,993 | |
| Fund balance, end of year | | | \$ 1,377,436 | |

STATEMENT OF NET POSITION PROPRIETARY FUND WATER AND SEWER FUND

| ACCETC | |
|--|--------------|
| ASSETS Current Assets: | |
| Cash and cash equivalents | \$ 730,867 |
| Accounts receivable, net of allowance | 85,929 |
| Prepaid expenses | 10,448 |
| Due from other funds | 92 |
| Total Current Assets | 827,336 |
| Capital Assets: | |
| Land | 40,277 |
| Depreciable, net of accumulated depreciation | 7,547,988 |
| Total Capital Assets | 7,588,265 |
| Total Assets | 8,415,601 |
| LIABILITIES | |
| Current Liabilities: | |
| Accounts payable | 46,974 |
| Accrued expenses | 37,478 |
| Compensated absences | 29,283 |
| Customer deposits | 59,255 |
| Unearned income | 1,800 |
| Construction loan payable - GEFA - current portion | 83,730 |
| Total Current Liabilities | 258,520 |
| Noncurrent liabilities: Construction loan payable - GEFA | 1,420,464 |
| | |
| Total Noncurrent Liabilities | 1,420,464 |
| Total Liabilities | 1,678,984 |
| NET POSITION | |
| Net investment in capital assets | 6,084,071 |
| Unrestricted | 652,546 |
| Total Net Position | \$ 6,736,617 |

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUND WATER AND SEWER FUND

| Orașetica Paragrasa | |
|--|--------------|
| Operating Revenues: Water and sewer sales | \$ 1,303,921 |
| Service charges/penalties | 36,785 |
| Other revenues | 53,170 |
| | |
| Total Operating Revenues | 1,393,876 |
| Operating Expense: | |
| Salaries and wages | 336,890 |
| Insurance and pension cost | 123,627 |
| Utilities | 82,652 |
| Maintenance and repair | 142,622 |
| Chemicals | 26,441 |
| Postage and supplies | 22,776 |
| Miscellaneous | 40,055 |
| County water and sewerage charges | 310,995 |
| Depreciation | 299,791 |
| Professional fees | 76,798 |
| Testing and training | 12,470 |
| Vehicle expense | 18,345 |
| Total Operating Expenses | 1,493,462 |
| Operating Loss | (99,586) |
| Non-operating Revenue (Expense): | |
| Interest income | 328 |
| Interest expense | (65,015) |
| Total Non-operating Expenses | (64,687) |
| Change in net position | (164,273) |
| Total net position, beginning of year | 6,900,890 |
| Total net position, end of year | \$ 6,736,617 |

STATEMENT OF CASH FLOWS PROPRIETARY FUND WATER AND SEWER FUND

| Cash flows from operating activities: | | |
|--|----|-----------|
| Cash received from customers and others | \$ | 1,370,704 |
| Cash paid for goods and services | Ψ | (716,979) |
| Cash paid to or on behalf of employees | | (463,229) |
| Other operating cash payments | | (687) |
| Net cash provided by operating activities | | 189,809 |
| Cash flows from capital and related financing activities: | | |
| Principal paid on long-term debt | | (80,292) |
| Interest paid on long-term debt | | (65,015) |
| Net cash used in capital and related financing activities | | (145,307) |
| Cash flows from investing activities: | | |
| Interest income received | | 328 |
| Net cash provided by investing activities | | 328 |
| Net increase in cash and cash equivalents | | 44,830 |
| Cash and cash equivalents, beginning of year | | 686,037 |
| Cash and cash equivalents, end of year | \$ | 730,867 |
| Reconciling operating loss to net cash provided by operating activities: | | |
| Operating loss | \$ | (99,586) |
| Adjustments to reconcile operating loss to net cash provided by | | |
| operating activities: | | |
| Depreciation | | 299,791 |
| Net change in assets and liabilities: | | |
| Accounts receivable | | (24,222) |
| Prepaid expenses | | (3,351) |
| Due to/from other funds | | (687) |
| Decrease in accounts and other payables | | 17,864 |
| Net cash provided by operating activities | \$ | 189,809 |

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2014

Note 1—Summary of significant accounting policies

The accounting and reporting policies of the City of Harlem, Georgia ("City") reflected in the accompanying financial statements conform to accounting principles generally accepted in the United States of America applicable to state and local governments.

Introduction - The City complies with Generally Accepted Accounting Principles ("GAAP") pronouncements.

A. Financial reporting entity - basis of presentation

Primary government - The City was created in 1870. The City provides the following services: public safety, streets and highways, public improvements, culture and recreation, and general and administrative services. The accompanying financial statements present the City's primary government funds for which the City is financially accountable. The City has no component units for which the City is considered to be financially accountable.

B. Government-wide and fund financial statements

The government-wide financial statements include the statement of net position and statement of activities and report information on all of the activities of the City. The effect of interfund transfers has been removed from the government-wide statements but continues to be reflected on the fund statements, if applicable. Governmental activities are supported mainly by taxes and intergovernmental revenues.

The statement of activities reflects the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include the following: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included in program revenues are reported as general revenues.

Separate fund financial statements are provided for governmental funds and proprietary funds. Each major fund is reported in a separate column in the fund financial statements. The combined amounts for these funds are reflected in a single column in the fund balance sheets and statements of revenues, expenditures, and changes in fund balances.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2014

Note 1—Summary of significant accounting policies (continued)

C. Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as is the proprietary fund. Revenues are recorded when earned and expenses are recorded when liabilities are incurred, regardless of timing and related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenue to be available if it is collected within 60 days of the end of the current fiscal period. Major revenue sources that are susceptible to accrual are property taxes, sales taxes, insurance premium taxes, and intergovernmental revenue. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

The government reports the following major governmental funds:

The General Fund is the general operating fund of the City and is always classified as a major fund. The General Fund is used to account for all financial resources except those required to be accounted for in another fund. Major revenue sources include property taxes, charges for services, intergovernmental revenues and investment of idle funds. Primary expenditures are for general administration, public safety, public works, streets, recreation, and capital acquisition.

Sales Tax 2011-2016 Fund is a capital project fund used to account for monies received from intergovernmental revenues (i.e., Special Purpose Sales Taxes) for various City projects.

The government reports the following nonmajor governmental funds:

The Technology Fund is a capital projects fund that accounts for the financial resources to be used for the information technology projects specific for the operations of the City's courts.

The Community Development Block Grant Program ("CDBG") Fund is a capital project fund which is used to account for financial resources to be used for the construction of a Community Services Building which will house the Head Start Program. The CDBG is funded by the Georgia Department of Community Affairs.

The T-SPLOST Fund is a capital project fund used to account for monies received from intergovernmental revenues (i.e., Special Purpose Sales Taxes) for various City infrastructure projects.

The Sales Tax 2006-2010 Fund is a capital project fund used to account for monies received from intergovernmental revenues (i.e., Special Purpose Sales Taxes) for various City projects.

LMIG Fund is a capital project fund used to account for grant funds received for local maintenance and improvement projects.

Confiscation Fund is a special revenue fund used to account for funds received from seizures and forfeiters by the Sherriff's department.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2014

Note 1—Summary of significant accounting policies (continued)

C. Measurement focus, basis of accounting, and financial statement presentation (continued)

The Proprietary Fund is accounted for using the accrual basis of accounting as follows:

Revenues are recognized when earned, and expenses are recognized when the liabilities are incurred. On the proprietary funds financial statements, operating revenues are those that flow directly from the operations of the activity, i.e., charges to customers or users who purchase or use the goods or services of that activity. Operating expenses are those that are incurred to provide those goods or services. Non-operating revenues and expenses are items such as investment income and interest expense that are not a result of the direct operations of the activity.

The City reports the following proprietary fund:

Water and Sewerage Fund is used to account for water and sewer operations as well as construction and maintenance of water and sewerage projects.

D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance

1. Deposits and investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments. State statutes and the City's official Investment Policy authorize the City to invest in obligations of the U.S. Treasury, commercial paper, repurchase agreements, banker's acceptances, money market mutual funds, and direct obligations of the state of Georgia.

As of December 31, 2014, the City did not hold any investments. All investment income is recognized as revenue in the appropriate fund's statement of activity of revenues, expenditures, and changes in fund balance.

2. Receivables and payables

Accounts Receivable - Property tax receivables and revenues for property taxes are reflected in the government-wide statements based on the full accrual method of accounting. Property tax receivables for prior year's levy are shown net of an allowance for uncollectibles.

Accounts receivable from other governments include amounts due from grantors for approved grants for specific programs and reimbursements for services performed by the City. Program grants are recorded as receivables and revenues at the time all eligibility requirements established by the provider have been met.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2014

Note 1—Summary of significant accounting policies (continued)

D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance (continued)

2. Receivables and payables (continued)

Reimbursements for services performed, including billable services for certain contracts, are recorded as receivables and revenues when they are earned in the government-wide statements. Revenues received in advance of the costs being incurred are recorded as deferred revenue in the fund statements. Receivables are shown net of an allowance for uncollectibles.

3. Inventories and prepaid expenses

Inventories of the General and Proprietary Funds are accounted for as expenditures at the time of purchase and are not inventoried at year-end due to the amounts being immaterial. Expenditures for insurance and similar services extending over more than one accounting period are allocated between accounting periods. Reported prepaid expenses are equally offset by a fund balance reserve which indicates that they do not constitute "available spendable resources".

4. Capital assets - primary government

Capital assets, which include land, buildings, and infrastructure assets, are reported in the government-wide financial statements. Capital assets such as vehicles, furniture, and equipment are defined as assets with a cost of \$2,500 or more. Infrastructure assets include city-owned roads and bridges. Capital assets are recorded at historical costs if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets, including vehicles, furniture, equipment and infrastructure are depreciated using the straight-line method over the following estimated useful lives:

| Assets | Years |
|----------------------|-------|
| Buildings | 40-50 |
| Furniture & fixtures | 5-7 |
| General equipment | 5-10 |
| Trucks | 4-7 |
| Cars | 4-5 |
| Computer hardware | 3-5 |
| Infrastructure | 30 |
| Utility systems | 5-40 |

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2014

Note 1—Summary of significant accounting policies (continued)

D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance (continued)

5. Deferred outflows/inflows of resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/ expenditure) until that time.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time.

6. Compensated absences and post-retirement benefits

The vacation policy of the City provides for the accumulation of up to a certain amount of earned vacation leave with such leave being fully vested when earned. For the City's government-wide financial statements and proprietary fund financial statements, an expense and a liability for compensated absences and the salary-related payments are recorded when leave is earned. The City has assumed a first-in, first-out method of using accumulated compensated time. The portion of that time that is estimated to be used in the next fiscal year has been designated as a current liability in the government-wide financial statements. No accrual has been established for accumulated sick leave of employees since it is the City's policy to record the cost of sick leave only when it is used.

The City has established a single-employer defined benefit other post-employment benefit plan (the "OPEB Plan"). The OPEB Plan states that these retirees shall be entitled after separation from City employment to continue to participate in and be covered by the health insurance plan of the City with the same benefits as those offered to active employees provided that such retiree must have served at least 25 years of employment and pay 30% of the premium associated with such participation, and enroll in a Medicare health insurance plan when the retiree becomes eligible, at which time the retiree will no longer participate in the City's OPEB Plan. The City has determined that the effects of the OPEB Plan are immaterial to the basic financial statements.

7. Long-term obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position.

8. Unemployment compensation benefits

The City is the reimbursing employer for unemployment compensation benefits. Reimbursements are made on the basis of regular billings received from the Georgia Unemployment Commission.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2014

Note 1—Summary of significant accounting policies (continued)

D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance (continued)

9. Net position/fund balance

In the fund financial statements, fund balance represents the difference between current assets and current liabilities. Governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- Nonspendable Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.
- Restricted Fund balances are reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through state statute.
- Committed Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the City of Harlem County Council (the "Council") through the adoption of a formal policy. Only the Council may modify or rescind the commitment.
- Assigned Fund balances are reported as assigned when amounts are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. Through policy, authorization to assign fund balance remains with the Council.
- Unassigned Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The City reports positive unassigned fund balance in the general fund only. Negative unassigned fund balances may be reported in all governmental funds.

Flow assumptions

When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, the City's policy is to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, the City's policy is to use fund balance in the following order: 1) committed, 2) assigned, and 3) unassigned.

Net position

Net position represents the difference between assets and liabilities in reporting which utilizes the economic resources measurement focus. Net position is classified in the following Categories:

- Net Investment in Capital Assets This category groups all capital assets, including infrastructure, into
 one component of net position. Accumulated depreciation and outstanding balances of debt that are
 attributable to the acquisition, construction, or improvement of these assets reduces this category.
- Restricted Net Position This category represents external restrictions imposed by creditors, grantors, contributors, laws, or regulations of other governments and restrictions imposed by law through Constitutional provision enabling legislation.
- Unrestricted Net Position This category represents the net position of the City which is not restricted for any project or other purpose. The City first applies unrestricted resources when an expense is incurred for the purposes for which both restricted and unrestricted net positions are available.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2014

Note 1—Summary of significant accounting policies (continued)

D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance (continued)

10. Use of estimates

The preparation of the basic financial statements in conformance with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

E. Stewardship, compliance and accountability

1. Budgetary information

During the year proceeding the budget year, the City follows the administrative and fiscal procedures below in establishing the budgetary data reflected in the accompanying financial statements of the General Fund:

In October, the City's clerk and other department heads prepare a tentative budget to be given to the mayor for review. After the review is completed, the City publishes notice of a public hearing on the proposed budget. The hearing is held a week from the date the notice is published.

After the public hearing has been held, the budget is voted on and approved at the first City Council meeting in December.

Changes in and amendments to the adopted budget are approved during the course of the year, as long as reserves are available to fund these modifications.

The accompanying statement of revenues, expenditures, and changes in fund balances, budget (budgetary basis) and actual, for the General Fund, presents a comparison of the legally adopted budget with actual operating results on a budgetary basis. The City's budget is prepared using GAAP. Encumbrance accounting, under which purchase orders and contracts are recorded in order to reserve that portion of the applicable appropriation, is not used by the City.

2. Fund balance deficit

As of December 31, 2014, there were no funds with a deficit fund balance.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2014

Note 2—Deposits, investments, and investment policies

A. Primary government

For the purpose of the statement of cash flow, the City's reporting entity considers highly liquid debt instruments with an original maturity of three months or less when purchased to be cash equivalents. The carrying amount of cash is a reasonable estimate of fair value. Investment fair values are based on quoted market prices or dealer quotes.

B. Custodial credit risk - deposits

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. It is the City's policy for cash to be 100% secured by collateral valued at market or par, whichever is lower, less the amount of the Federal Deposit Insured Corporation insurance. At December 31, 2014, the carrying amount of the City's deposits was \$2,754,010 and is classified as cash and cash equivalents and restricted cash in the accompanying statement of net position. At December 31, 2014, \$2,256,583 of the City's approximate \$2,687,783 bank balance was exposed to custodial risk as follows:

Uninsured and collateralized with securities held by the financial institution, by its trust department or agency, but not in the City's name

\$2,256,583

C. Investments

The City can invest money subject to its control and jurisdiction in obligations of the United States, bonds or certificates of indebtedness of the state of Georgia, certificates of deposits of banks which have deposits insured by the Federal Deposit Insurance Corporation, and other legal investments. All investments held by the City are in accordance with this policy.

Note 3—Property taxes and other receivables

A. Receivables

The Columbia County Tax Commissioner bills and collects property taxes, then remits the City its respective share of property taxes. Property taxes for 2014 were levied on September 15, 2014 and were due November 15, 2014. The unpaid taxes became a lien 30 days after the due date. Unpaid property taxes received within 60 days of the year end are recognized and recorded as revenue.

The City receives approximately 4% of a 1% local option sales tax on all retail sales within the City. The proceeds of such tax collected each year are used to reduce, on a dollar for dollar basis, the millage equivalent amount of property taxes to be levied in the subsequent year. Local option sales tax collections collected during the year ended December 31, 2014, totaled \$666,297.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2014

Note 3—Property taxes and other receivables, continued

The City also receives approximately 2.7% of 1% Special Local Option Sales Tax ("SPLOST") funds to be used as designated and approved after public hearings. The approved expenditures are generally for capital projects in the City. The SPLOST received during the year ended December 31, 2014, totaled \$385,556.

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied prior to November 15 and are delinquent after that date.

Receivables as of year-end for the governmental activities and business-type activities, individual major governmental funds, including the applicable allowances for uncollectible accounts, as required by GAAP are as follows:

| Receivables | vernmental Activities | iness-type Activities | Total | | |
|--|------------------------------|--------------------------|-------|----------------------|--|
| Taxes Accounts | \$ 38,177 197,804 | \$ 186,689 | \$ | 38,177 384,493 | |
| Gross receivables Less, allowance for uncollectible | 235,981 | 186,689 (100,760) | | 422,670 (100,760) | |
| Net Total Receivable | \$ 235,981 | \$ 85,929 | \$ | 321,910 | |

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2014

Note 4—Capital assets

A. General government

A summary of changes in capital assets follows:

| | Beginning Balance Increases | | De | creases | Ending Balance | | |
|--|--------------------------------|-------------|-----------------|---------|-------------------|----|-------------|
| Governmental Activities: | | | | | | | |
| Capital assets, not being depreciated: | | | | | | | |
| Land | \$ | 582,716 | \$ 15,500 | \$ | - | \$ | 598,216 |
| Total Capital Assets, not being | | _ | | | | | |
| depreciated | | 582,716 | 15,500 | | - | | 598,216 |
| Capital assets, being depreciated: | | | | | | | |
| Infrastructure | | 7,218,459 | 6,400 | | - | | 7,224,859 |
| Buildings and improvements | | 6,495,607 | 12,212 | | - | | 6,507,819 |
| Vehicles and equipment | | 1,735,144 | 23,730 | | (194,294) | | 1,564,580 |
| | | 15,449,210 | 42,342 | | (194,294) | | 15,297,258 |
| Less accumulated depreciation: | | | | | | | |
| Infrastructure | | (2,382,674) | (242,366) | | - | | (2,625,040) |
| Buildings and improvements | | (1,054,540) | (166,715) | | - | | (1,221,255) |
| Vehicles and equipment | | (1,085,068) | (109,416) | | 192,400 | | (1,002,084) |
| | | (4,522,282) | (518,497) | | 192,400 | | (4,848,379) |
| Total capital assets, being | | | | | | | |
| depreciated, net | | 10,926,928 | (476,155) | | (1,894) | | 10,448,879 |
| Governmental activities capital | | | | | | | |
| assets, net | \$ | 11,509,644 | \$ (460,655) | \$ | (1,894) | \$ | 11,047,095 |

Depreciation expense for the year ended December 31, 2014, was charged to functions/programs of the primary government as follows:

| Governmental | activities. |
|--------------|-------------|
| COVERRIERIA | achivines |

| Ooverninental activities. | |
|--|-------------------|
| General government | \$ 51,309 |
| Public safety | 120,693 |
| Sanitation | 2,442 |
| Fire | 52,772 |
| Community services | 31,209 |
| Public works | 252,012 |
| Culture and recreation | 8,060 |
| Total depreciation expense – governmental activities | <u>\$ 518,497</u> |
| | |

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2014

Note 4—Capital assets (continued)

B. Proprietary fund

A summary of changes in business-type activities capital assets follows:

| | В | Beginning | | | | | Ending |
|---------------------------------------|----|-------------|----|-----------|-----------|---------|-------------|
| | | Balance | h | ncreases | Decreases | Balance | |
| Business-type Activities: | | | | • | | | , |
| Capital assets, not being depreciated | | | | | | | |
| Land | \$ | 40,277 | \$ | - | \$ - | \$ | 40,277 |
| Total capital assets, not being | | | | | | | |
| depreciated | | 40,277 | | - | | | 40,277 |
| Capital assets, being depreciated | | | | | | | |
| Vehicles and equipment | | 315,957 | | - | (1,000) | | 314,957 |
| Utility systems | | 12,648,681 | | - | | | 12,648,681 |
| Total capital assets, being | | _ | | | | | |
| depreciated, net | | 12,964,638 | | - | (1,000) | | 12,963,638 |
| Less accumulated depreciation: | | | | | | | |
| Vehicles and equipment | | (296,114) | | (3,058) | 1,000 | | (298,172) |
| Utility systems | | (4,820,745) | | (296,733) | | | (5,117,478) |
| Total accumulated depreciation | | (5,116,859) | | (299,791) | 1,000 | | (5,415,650) |
| Total capital assets, being | | | | | | | |
| depreciated, net | | 7,847,779 | | (299,791) | | | 7,547,988 |
| Capital assets, net | \$ | 7,888,056 | \$ | (299,791) | \$ - | \$ | 7,588,265 |

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2014

Note 5—Long-term debt

The following is a summary of long-term debt activity for the year ended December 31, 2014:

| | | Balance | | | | | | Balance | | |
|---|----|-----------|----|---------|----|-----------|----|------------|----|----------|
| | J | anuary 1, | | 20 | 14 | | De | cember 31, | Du | e Within |
| | | 2014 | Ac | ditions | Re | eductions | | 2014 | 0 | ne Year |
| Governmental activities: | | | | <u></u> | | | | | | |
| Notes payable | \$ | 2,963,855 | \$ | - | \$ | 169,744 | \$ | 2,794,111 | \$ | 110,360 |
| Compensated absences | | 29,894 | | 35,044 | | 29,894 | | 35,044 | | 35,044 |
| Governmental activities long-term liabilities | \$ | 2,993,749 | \$ | 35,044 | \$ | 199,638 | \$ | 2,829,155 | \$ | 145,404 |
| Business-type activities: | _ | | | | | | | | | |
| 2005 GEFA loan | \$ | 1,584,486 | \$ | - | \$ | 80,292 | \$ | 1,504,194 | \$ | 83,730 |
| Compensated absences | | 22,816 | | 29,283 | | 22,816 | | 29,283 | | 29,283 |
| Business-type activities long-term liabilities | \$ | 1,607,302 | \$ | 29,283 | \$ | 103,108 | \$ | 1,533,477 | \$ | 113,013 |

For the governmental activities, compensated absences are generally liquidated by the general fund.

A. Governmental activities debt

1. Notes payable (continued)

In July 2009, the City received an eight-year loan from BB&T Bank for the purchase of a fire truck. This loan was paid off during the fiscal year.

In August 2011, the City received a twenty-year loan from BB&T Bank for renovations to the Public Safety Facility as well as the addition of a new fire station, secured by the property financed. The interest rate on the loan is 4.71%. The first interest payment was due in February 2012.

Annual debt service requirements as of December 31, 2014, are as follows:

| | | | | Total |
|-----------|----|-----------|-----------------|-----------------|
| | 1 | Principal | Interest | Payment |
| 2015 | \$ | 110,360 | \$ 130,319 | \$ 240,679 |
| 2016 | | 115,620 | 125,059 | 240,679 |
| 2017 | | 121,130 | 119,549 | 240,679 |
| 2018 | | 126,902 | 113,777 | 240,679 |
| 2019 | | 132,949 | 107,730 | 240,679 |
| 2020-2024 | | 766,039 | 437,354 | 1,203,393 |
| 2025-2029 | | 966,811 | 236,582 | 1,203,393 |
| 2030-2031 | | 454,300 | 27,058 | 481,358 |
| | \$ | 2,794,111 | \$ 1,297,428 | \$ 4,091,539 |

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2014

Note 5—Long-term debt (continued)

B. Business-type activities debt

1. Notes payable

In 2005, the City applied for and received a construction loan from GEFA for improvements to the water and sewer system. The loan, which has an interest rate of 4.2%, consists of 240 installments of \$12,109.

Annual debt service requirements as of December 31, 2014, are as follows:

| | | | | | Total |
|-----------|----|-----------|----------|---------|-----------------|
| | ļ | Principal | Interest | | Payment |
| 2015 | \$ | 83,730 | \$ | 61,577 | \$ 145,307 |
| 2016 | | 87,315 | | 57,991 | 145,306 |
| 2017 | | 91,053 | | 54,253 | 145,306 |
| 2018 | | 94,952 | | 50,354 | 145,306 |
| 2019 | | 99,018 | | 46,288 | 145,306 |
| 2020-2024 | | 562,436 | | 164,096 | 726,532 |
| 2025-2028 | | 485,690 | | 38,580 | 524,270 |
| | \$ | 1,504,194 | \$ | 473,139 | \$ 1,977,333 |

Note 6—Interfund receivables/transfers

As of December 31, 2014, \$92 was due to the Water and Sewerage Fund from the General Fund. Additionally, the SPLOST 2011-2016 transferred \$237,786 to the General Fund for the payment of a BB&T loan.

Interfund receivables and payables result from timing differences related to charges for services or reimbursable expenses. The City expects to repay these interfund balances within one year.

Note 7—Risk management

The City carries property and liability insurance through commercial insurance companies. Annual premiums are based on the amount of coverage and policy deductibles requested by the City.

A. Risk pool

The City is exposed to various risks of losses related to torts, thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has joined together with other municipalities in the state as part of the Georgia Interlocal Risk Management Agency ("GIRMA") for property and liability insurance and the Worker's Compensation Self-Insurance Fund ("WCSIF"), public entity risk pools currently operating as common risk management, and insurance programs for member local governments. The Georgia Municipal Association ("GMA") administers both risk pools.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2014

Note 7—Risk management (continued)

As part of their agreement, the City must assist and cooperate in the defense and settlement of claims against the City. The City must furnish full cooperation to the pools' attorneys, claims adjusters, and any agent or independent contractor of the pools. In addition, the City must report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in the funds being required to pay claim for loss or injuries to municipal property or injuries to persons or property when such loss or injury is within the scope of the protection of a fund or funds in which the City participates.

The fund is to defend and protect the members of the funds against liability or loss as prescribed in the member governments' contracts and in accordance with the workers' compensation laws of Georgia. The funds are to pay all costs taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation, or defense.

There were no significant reductions in insurance coverage from the prior year, and there have been no settlements that exceed the City's insurance coverage.

Note 8—Pension plan

The City Council approved the adoption of a retirement plan May 11, 1987, and closed entry to the plan as of December 17, 2012, and contributes to the Georgia Municipal Employees Benefit System ("GMEBS") Pension Plan ("Plan"), an agent multiple employer defined benefit pension plan that acts as a common investment and administrative agent for cities in the state of Georgia. The City's payroll for employees covered by the Plan for the year ended December 31, 2014, was \$769,806. The City's total payroll for the year ended December 31, 2014, was \$1,120,342. The required contribution for 2014 was \$162,445.

All full-time City employees prior to December 17, 2012 were eligible to participate in the Plan after one year of service. Benefits vest after ten years of service. City employees may retire at age 55 under the early retirement provisions if they have completed ten years of service. Normal retirement is at age 65. Benefits are payable for life in an amount of covered compensation plus 2% of Participant Final Average Earnings, multiplied by years of service. The Plan also provides death and disability benefits. These benefit provisions and all other requirements are established by the GMEBS Pension Trust and Adoption Agreement executed by the City.

City employees are not required to contribute to the Plan. The City is required to contribute the amounts necessary to fund the Plan using the actuarial basis specified by the Plan.

Summary of employer costs and contributions:

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2014

Note 8—Pension plan (continued)

Summary of funding progress as of December 31, 2014:

| | | | | | | UAAL as of |
|-----------|--------------|-----------------|------------|--------|------------|------------|
| | Actuarial | Actuarial | Unfunded | | | Percentage |
| Actuarial | Value of | Accrued | AAL | Funds | Covered | of Covered |
| Valuation | Assets | Liability (AAL) | (UAAL) | Ratio | Payroll | Payroll |
| Date | (A) | (B) | (B-A) | (A/B) | (C) | (B-A)/(C) |
| 7/1/2014 | \$ 1.193.378 | \$ 1.778.583 | \$ 585,205 | 67.10% | \$ 769.806 | 76.02% |

Actual assumptions and methods used to determine the actual value of assets are:

Valuation date July 1, 2014

Actuarial cost method Projected Unit Credit

Amortization method Closed level dollar for remaining unfunded liability

Amortization period Remaining amortization period varies for the bases, with a net

effective amortization period of 10 years

Actuarial asset valuation method Sum of actuarial value at beginning of year and the cash flow

during the year plus the assumed investment return, adjusted by 10% of the amount that the value exceeds or is less than the market value at end of year. The actuarial value is adjusted, if

necessary, to be within 20% of market value for 2014.

Actuarial assumptions:

Inflation rate 3.50%

Investment rate of return 7.75%

Projected salary increases 3.50% plus age and service based merit increases

Cost of living adjustments 2.00%

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2014

Note 8—Pension plan (continued)

Funding Policy and Annual Contribution - The Board of Trustees of the GMEBS has adopted an actuarial funding policy for determination of annual contributions and the systematic funding of liabilities arising under the Plan. The annual minimum contribution is the sum of 1) the normal cost (including administrative expenses), 2) the level dollar amortization of the unfunded actuarial accrued liability (initial unfunded actuarial accrued liability over 30 years from 1988 and changes in the unfunded actuarial accrued liability over 15 years for actuarial gains and losses, 20 years for plan provisions and 30 years for actuarial assumptions and cost methods from the end of the year during which such changes arise), and 3) interest on these amounts from the valuation date to the date contributions are paid (assumed monthly). Well-funded plans may have a full funding credit applied to reduce the recommended contributions.

This credit insures that contributions are not required if a plan's assets exceed the present value of future benefits. The annual recommended contribution is the greater of 1) the minimum contribution described above and 2) normal cost (including administrative expenses) with interest, adjusted by a full funding credit to ensure that contributions are not required if a plan's assets exceed the present value of future benefits.

Current Plan Membership - As of July 1, 2014, the date of the actuarial report, the current Plan membership includes the following categories of participants:

| Retirees and beneficiaries currently receiving benefits | 14 |
|---|----|
| Terminated employees entitled to benefits but not yet receiving those | 15 |
| Current active employees: | |
| Vested | 8 |
| Nonvested | 19 |
| Total membership in the Plan | 56 |

GMEBS issues a separate, stand-alone report which can be obtained from City Hall or from GMEBS.

However, current and historical trend information is designed to provide information about the Plan's progress in accumulating sufficient assets to pay benefits when due. This data is presented as supplemental information on page 37.

As of December 17, 2012, the City Council approved the adoption of "The Georgia Municipal Association 401(a) Defined Contribution Plan". All full-time employees with six months of service hired after December 17, 2012 are eligible to participate in the plan. The City will match 100% of contributions up to 3% of total compensation. Matching contributions are 100% vested after a participant has been employed five years and matching contributions remain 0% vested until the participant satisfies the full vesting period. As of December 31, 2014, there were seven plan participants.

Georgia Municipal Association, 201 Pryor Street, SW, Atlanta, Georgia 30303, is the Plan administrator for all pension plans.

The GASB has issued Statement No. 68, "Accounting and Financial Reporting for Pensions; an amendment of GASB Statement No. 27" and Statement No. 71, "Transition for Contributions Made Subsequent to the Measurement Date – an Amendment of GASB Statement No. 68". These statements replace the requirements of Statements No. 27 and No. 50 related to pension plans that are administered through trusts or equivalent arrangements. The requirements of these Statements are effective for financial statements for fiscal years beginning after June 15, 2014. The provisions of SGAS No. 68 and SGAS No. 71 are expected to have a significant effect on the net position of the City.

NOTES TO FINANCIAL STATEMENTS

DECEMBER 31, 2014

Note 9—Joint venture

Under Georgia law, the City, in conjunction with other cities and counties in the Central Savannah River Area, is a member of the Central Savannah River Area Regional Commission ("RC") and is required to pay annual dues thereto. During the year ended December 31, 2014, the City paid \$2,666 in such dues and service charges. Membership in a RC is required by the Official Code of Georgia Annotated ("OCGA") Section 50-8-34 that provides for the organizational structure of the RC in Georgia. The RDC Board membership includes the chief elected official of each City and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of an RC. Separate financial statements may be obtained from: CSRA Regional Commission, 3023 River Watch Parkway, Augusta, Georgia 30907.

Note 10—Housing authority

The Housing Authority of Harlem, Georgia (the "Housing Authority"), is considered a related organization based upon the criteria in GASB No. 14. Pursuant to Official Code of Georgia Annotated ("OCGA") 8-3-4, the Housing Authority is a separate legal entity from the City. Further, pursuant to OCGA 8-3-50, the City appoints a voting majority of the Housing Authority members. However, the City is not able to impose its will upon the Housing Authority nor does a financial benefit/burden relationship exist between them. In 2014, the City did not receive funds from the Harlem Housing Authority as payment in lieu of taxes.

Note 11—Commitments and contingencies

A. Commitments

The City has no outstanding commitments as of December 31, 2014.

B. Contingencies

The City is a defendant in several lawsuits. Management intends to contest these open cases vigorously. The City's legal counsel has stated that the outcome of these lawsuits is not presently determinable.

Note 12—Landfill post-closure cost

The City contracts with the County to dispose of its solid waste materials collected. In prior years the City maintained a landfill; however, it has been closed for several years. The state of Georgia requires the City to perform certain maintenance and monitoring functions at the closed landfill and to make periodic reports to the appropriate agencies. The estimated liability for post-closure cost is undeterminable; however, the City believes the maintenance cost is immaterial. However, changes in the post-closure care may occur for increases or decreases in cost due to inflation or deflation, changes in technology, changes to post-closure care requirements, and changes in the extent of environmental remediation required by law. If at such time that the post-closure care cost is determined and is a material liability appropriate disclosure will be reflected in the financial statements. The maintenance costs for 2014 were \$1.643.

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF FUNDING PROGRESS

| Actuarial Valuation Date | _ | Actuarial Value of Assets (A) | Actuarial Accrued Liability (AAL) (B) | | Jnfunded AAL (UAAL) (B-A) | Funds Ratio (A/B) | Covered Payroll (C) | UAAL as of Percentage of Covered Payroll (B-A)/(C) | |
|--------------------------------|----|--|--|----|------------------------------------|-------------------------|---------------------------|--|--|
| 7/1/2014 | \$ | 1,193,378 | \$ 1,778,583 | \$ | 585,205 | 67.10% | \$ 769,806 | 76.02% | |
| 7/1/2013 | | 1,055,951 | 1,744,304 | | 688,353 | 60.54% | 802,976 | 85.73% | |
| 7/1/2012 | | 922,173 | 1,645,723 | | 723,550 | 56.03% | 836,186 | 86.53% | |

CITY OF HARLEM, GEORGIA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

| | Confiscation Fund | | SPLOST 2006-2010 Technology Fund Fund | | | CDBG Fund | SPLOST Fund | LMIG Fund | | Combined Totals | | |
|---|----------------------|----------|---|---|----|--------------|----------------|-----------------------|----|--------------------|----|-------------------|
| ASSETS Cash and cash equivalents Accounts receivable | \$ | 1,765 | \$ | - | \$ | 10,673 | \$ 156,810 | \$ 92,234 5,100 | \$ | 71,058 | \$ | 332,540 5,100 |
| Total Assets | \$ | 1,765 | \$ | - | \$ | 10,673 | \$ 156,810 | \$ 97,334 | \$ | 71,058 | \$ | 337,640 |
| LIABILITIES Accrued expenses Unearned revenue | \$ | 674 - | \$ | - | \$ | - - | \$ - - | \$ - - | \$ | - 71,021 | \$ | 674 71,021 |
| Total Liabilities | | 674 | | - | | | - | | | 71,021 | | 71,695 |
| FUND BALANCE Restricted for Capital projects Economic development | | - - | | - | | - - | - 156,810 | 97,334 - | | 37 - | | 97,371 156,810 |
| Committed to Capital outlay Assigned | | - | | - | | 10,673 | - | - | | - | | 10,673 |
| Public safety Unassigned | | 1,091 | | - | | <u>-</u> | - | - | | <u>-</u> | | 1,091 - |
| Total Fund Balance | | 1,091 | | - | | 10,673 | 156,810 | 97,334 | | 37 | | 265,945 |
| Total Liabilities and Fund Balance | \$ | 1,765 | \$ | - | \$ | 10,673 | \$ 156,810 | \$ 97,334 | \$ | 71,058 | \$ | 337,640 |

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

| DEVENUE | SPLOS Confiscation 2006-2 Fund Fund | | | 2010 | O Technology Fund | | | CDBG Fund | T-SPLOST Fund | | LMIG Fund | | Total Nonmajor Governmental Funds | |
|--|---|-----------------|----|--------------|----------------------|-----------------|----|---------------|------------------|------------------|--------------|--------------|--|------------------------|
| REVENUE Fines and forfeitures Intergovernmental revenue Uses of money/property | \$ | 3,822 - - | \$ | - - - | \$ | 4,070 - 3 | \$ | - - 79 | \$ | - 51,450 - | \$ | - - 25 | \$ | 7,892 51,450 107 |
| Total Revenue | | 3,822 | | - | | 4,073 | | 79 | | 51,450 | | 25 | | 59,449 |
| EXPENDITURES Current Operating General government | | 2,731 | | 574 | | 90_ | | <u>-</u> | | <u>-</u> | | | | 3,395 |
| Total Expenditures | | 2,731 | | 574 | | 90 | | - | | - | | - | | 3,395 |
| Excess (deficiency) of revenues over (under) expenditures | | 1,091 | | (574) | | 3,983 | | 79 | | 51,450 | | 25 | | 56,054 |
| Net change in fund balances Fund balance, beginning of year | | 1,091 | | (574) 574 | | 3,983 6,690 | | 79 156,731 | | 51,450 45,884 | | 25 12 | | 56,054 209,891 |
| Fund balance, beginning of year | \$ | 1,091 | \$ | - | \$ | 10,673 | \$ | 156,810 | \$ | 97,334 | \$ | 37 | \$ | 265,945 |



Report of Independent Auditor on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Honorable Mayor and Members of City Council City of Harlem, Georgia

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States of America, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Harlem, Georgia (the "City"), as of and for the year ended December 31, 2014, and the related notes to financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 29, 2015.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and responses to be material weaknesses as described in 2014-001.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

City of Harlem's Response to Finding

The City's response to the finding identified in our audit is described in the accompanying schedule of findings and responses. The City's response was not audited and, accordingly, we express no opinion on it.

Purpose of this Report

Ching Bekaut LLP

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Augusta, Georgia June 29, 2015

SCHEDULE OF FINDINGS AND RESPONSES

FOR YEAR ENDED DECEMBER 31, 2014

Finding 2014-001

CONDITION:

The City of Harlem, Georgia (the "City") did not prepare its financial statements for the year ended December 31, 2014 or its conversion entries related to converting the fund financial statements to the statement of net position and statement of activities.

During our audit procedures, significant adjustments were posted to the internal financial statements in order for the financial statements to be in accordance with Generally Accepted Accounting Principles ("GAAP"). Based upon the City's request, we prepared the conversion entries to convert the fund financial statements to the statement of net position and statement of activities, and other year-end adjustments and reclassifications. Also, during our audit procedures as accounts were reconciled to supporting documentation, we proposed adjustments to correct balance sheet accounts to the supporting schedules.

The City relies on an external party to maintain the capital assets and calculate depreciation. The City has placed an overreliance on the external party and performed an insufficient review of the depreciation calculation in order to detect material misstatements.

CAUSE:

The City does not have sufficient resources with the financial statement expertise which would allow the City to internally prepare its conversion entries for the fund financial statements to the government-wide financial statements, in accordance with GAAP. Historically, due to the cost-benefit analysis made by management of internal control over financial reporting, the City has engaged its auditor to assist in the conversion to GAAP basis and financial statement preparation.

The City also has not had sufficient resources in the accounting and finance departments which would allow sufficient time to be spent on reconciling balance sheet accounts for all funds to the supporting documentation on a timely basis.

RECOMMENDATION:

We recommend that management consider the cost-benefit analysis of the preparation of its financial statements in accordance with GAAP. We also recommend that management continue the training and supervision of its finance and accounting staff in order to reconcile all balance sheet accounts to supporting documentation on a timely basis.

MANAGEMENT'S RESPONSE AND CORRECTIVE ACTION PLAN:

Management concurs with the findings. Management reviews the cost benefit of internal control over financial reporting and has determined the most prudent course of action is to engage the auditor to assist in the conversion to GAAP basis and financial statement preparation.

SCHEDULE OF PRIOR YEAR FINDINGS AND RESPONSES

FOR YEAR ENDED DECEMBER 31, 2014

Finding 2013-01

CONDITION:

The City of Harlem, Georgia (the "City") did not prepare its financial statements for the year ended December 31, 2013 or its conversion entries related to converting the fund financial statements to the statement of net position and statement of activities. The City also did not reconcile certain balance sheet accounts during the year on a timely basis.

During our audit procedures, significant adjustments were posted to the internal financial statements in order for the financial statements to be in accordance with Generally Accepted Accounting Principles ("GAAP"). Based upon the City's request, we prepared the conversion entries to convert the fund financial statements to the statement of net position and statement of activities, and other year-end adjustments and reclassifications. Also, during our audit procedures as accounts were reconciled to supporting documentation, we proposed adjustments to correct balance sheet accounts to the supporting schedules.

The City relies on an external party to maintain the capital assets and calculate depreciation. The City has placed an overreliance on the external party and performed an insufficient review of the depreciation calculation in order to detect material misstatements.

CAUSE:

The City does not have sufficient resources with the financial statement expertise which would allow the City to internally prepare its conversion entries for the fund financial statements to the government-wide financial statements, in accordance with GAAP. Historically, due to the cost-benefit analysis made by management of internal control over financial reporting, the City has engaged its auditor to assist in the conversion to GAAP basis and financial statement preparation.

The City also has not had sufficient resources in the accounting and finance departments which would allow sufficient time to be spent on reconciling balance sheet accounts for all funds to the supporting documentation on a timely basis.

RECOMMENDATION:

We recommend that management consider the cost-benefit analysis of the preparation of its financial statements in accordance with GAAP. We also recommend that management continue the training and supervision of its finance and accounting staff in order to reconcile all balance sheet accounts to supporting documentation on a timely basis.

ACTIONS TAKEN OR PLANNED TO CORRECT DEFICIENCIES:

Management concurs with the findings. Management reviews the cost benefit of internal control over financial reporting and has determined the most prudent course of action is to engage the auditor to assist in the conversion to GAAP basis and financial statement preparation.

CURRENT STATUS:

Repeat finding at 2014-001.

SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS (2006-2010)

| Project | Original Estimated Cost | | Prior Year | | Current Year | To Date | Percentage of Completion | |
|---|-------------------------------|----|---------------|----|-----------------|-----------------|--------------------------|--|
| Tier I Upgrade and improve sewer plant/repair, replace and construction of new sewer/ water lines | \$ 1,404,000 | \$ | 1,404,000 | \$ | | \$ 1,404,000 | 100% | |
| Total - Tier I | 1,404,000 | | 1,404,000 | | | 1,404,000 | | |
| Tier II | | | | | | | | |
| Public Buildings | 189,000 | | 178,883 | | _ | 178,883 | 95% | |
| Generator | 50,000 | | - | | _ | - | 0% | |
| Infrastructure Vehicles (police, fire, and | 50,000 | | 661,033 | | - | 661,033 | 100% | |
| public works) | 100,000 | | _ | | - | - | 0% | |
| Water and sewer | 70,000 | | 70,000 | | <u>-</u> | 70,000 | 100% | |
| Total - Tier II | 459,000 | | 909,916 | | - | 909,916 | | |
| Tier III | | | | | | | | |
| Water and sewer | 447,000 | | 194,045 | | 574 | 194,619 | 44% | |
| Vehicles | 150,000 | | - | | - | - | 0% | |
| Communications | 40,000 | | - | | - | - | 0% | |
| Public Buildings | 200,000 | | <u>-</u> | | - | = | 0% | |
| Total - Tier III | 837,000 | | 194,045 | | 574 | 194,619 | | |
| Grand Total | \$ 2,700,000 | \$ | 2,507,961 | \$ | 574 | \$ 2,508,535 | | |

SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS (2011-2016)

| Project | Original Estimated Cost | Amended Estimated Cost | Prior Year | Current Year | To Date | Percentage of Completion |
|---|-------------------------------|------------------------------|---------------|-----------------|--------------|--------------------------|
| Tier I | | | | | | |
| Vehicles and equipment Infrastructure (water and | \$ 350,000 | \$ 325,000 | \$ 186,110 | \$ - | \$ 186,110 | 57% |
| sewer | 718,224 | 193,224 | - | - | - | 0% |
| Transportation (roads and | | | | | | |
| sidewalks) | 200,000 | 160,000 | 11,000 | - | 11,000 | 7% |
| Public buildings | 850,000 | 1,480,000 | 950,000 | 237,786 | 1,187,786 | 80% |
| Recreation | 250,000 | 210,000 | 9,923 | 2,893 | 12,816 | 6% |
| Total - Tier I | 2,368,224 | 2,368,224 | 1,157,033 | 240,679 | 1,397,712 | |
| Tier II | | | | | | |
| Vehicles and equipment | 50,000 | 50,000 | - | - | - | 0% |
| Infrastructure (water and sewer) | 610,377 | 610,377 | - | - | - | 0% |
| Public Buildings | 150,000 | 150,000 | | | | 0% |
| Total - Tier II | 810,377 | 810,377 | | | | |
| Tier III | | | | | | |
| Infrastructure (water and sewer) | | | | | | |
| sewer | 521,749 | 521,749 | | | | 0% |
| Total - Tier III | 521,749 | 521,749 | | | | |
| Grand Total | \$ 3,700,350 | \$ 3,700,350 | \$ 1,157,033 | \$ 240,679 | \$ 1,397,712 | |