CITY OF THOMASTON, GEORGIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT



FOR THE YEAR ENDED DECEMBER 31, 2017

PREPARED BY: FINANCE OFFICE

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INTRODUCTORY SECTION

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INTRODUCTORY SECTION

CITY OF THOMASTON

FINANCE DEPARTMENT 106 East Lee Street P.O. Box 672 Thomaston, Georgia, 30286-0009

706-647-6633 Telephone 706-647-6583 Fax

June 19, 2018

Honorable Mayor and City Council Members Citizens of the City of Thomaston, Georgia

Ladies and Gentlemen:

State law requires that all general-purpose local governments publish within six months of the close of the fiscal year a complete set of financial statements based on accounting principles generally accepted in the United States of America and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report of the City of Thomaston, Georgia for the fiscal year ended December 31, 2017.

This report consists of management's representations concerning the finances of the City of Thomaston, Georgia. Consequently, management assumes full responsibility for the completeness and reliability of the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Thomaston has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement.

The City's financial statements have been audited by Driver & Adams, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Thomaston, Georgia for the fiscal year ended December 31, 2017, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended December 31, 2017, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follow the Independent Auditor's Report and provides a narrative introduction, overview and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

Profile of the Government

The City of Thomaston, Georgia, incorporated in 1825, is located in the west-central part of the state, approximately 68 miles south of Atlanta,45 miles west of Macon and 57 miles northeast of Columbus, and serves a population of approximately 9,000. The increasing industrial, commercial and residential growth from south of Atlanta together with a four-lane highway connector from Atlanta to this area, places the City in a very favorable geographic location conducive to for future growth. The City of Thomaston is empowered to levy a property tax on both real and personal properties located within its boundaries. It is also empowered by state statute to extend its corporate limits by annexation, which occurs when deemed appropriate by the governing council.

The governing body of the City of Thomaston is responsible, among other things, for passing ordinances and resolutions, adopting the budget, making appointments to agencies and authorities of the City, and hiring the city attorney, city auditor, and the city manager. The city manager is responsible for carrying out the policies and ordinances of the governing council, for overseeing the day-to-day operations of the government, and for appointing the heads of the various departments. The council members are elected, and each serves a four-year term.

The annual budget serves as the foundation for the City's financial planning and control. All departments and agencies funded by the city are required to submit a request for appropriations to the city manager each year. The mayor and council are required to hold public hearings on the proposed budget. The appropriated budget is prepared by fund (e.g., general), function (e.g., Police Department) and account (e.g., salaries and wages).

ECONOMICS

The city charges user fees for customers who use city services. The user fees for electricity, water, sewer, curbside trash and household garbage services are established by ordinance and watched closely by the city manager to have revenues sufficient to cover service costs and contribute to capital projects.

During 2017, the City of Thomaston maintained strong financial stability and as such, reinforced the City's long-term financial planning. In an effort by the city council and the city manager to ensure that funds will be available for future capital expenditures, there were two significant resolutions adopted by the council during 2006. One resolution established a capital extension, maintenance, or replacement account, Capital Purchases Account, for the General Fund, Water/Sewer Fund, and the Electric Fund. Another resolution established a reserve account for the same three funds. At the end of 2017, the balance in the Reserve Account was \$587,021, and the Capital Purchases Account balance was \$749,660.

Following the Special Purpose Local Option Sales Tax (SPLOST) funds that began in 2011 and ended for the City in 2016, another SPLOST began in 2016 with receipts beginning June 2016. The City will continue to receive a portion of the SPLOST funds which will be used for water and sewer infrastructure replacement projects.

Transportation continues to be a focus for the Thomaston-Upson Area Transportation Committee, and the city council is supportive of efforts to improve and widen regional highways to connect the City to Interstate 75 to the east and Interstate 85 to the west.

CERTIFICATE OF ACHIEVEMENT

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Thomaston for its Comprehensive Annual Financial Report for the year ended December 31, 2016, our thirtieth consecutive year.

To be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Comprehensive Annual Report whose contents conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year. We believe our current report continues to conform to the Certificate of Achievement Program requirements, and we are submitting it to the GFOA.

I want to thank the Mayor and members of City Council, and the City manager for their interest and support in planning and conducting the operations of the City in a responsible and progressive manner, and also thank the City manager and our city auditors, Driver & Adams, for their contributions in the preparation of the 2017 CAFR.

Respectfully submitted,

ay

Lonnie Joyce Finance Director



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

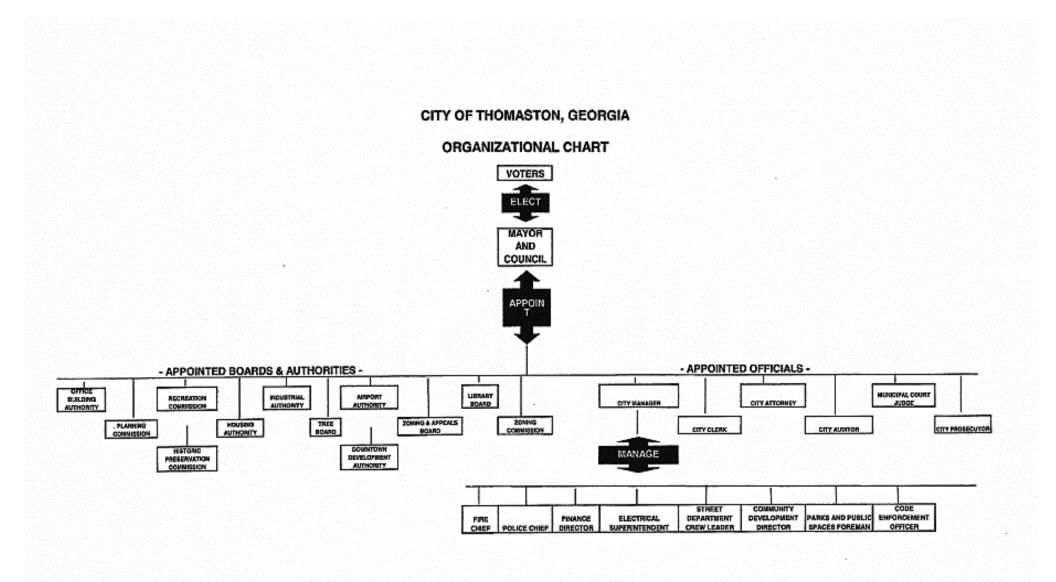
City of Thomaston Georgia

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2016

Christopher P. Monill

Executive Director/CEO



CITY OF THOMASTON, GEORGIA

2017 LIST OF ELECTED AND APPOINTED OFFICALS

MAYOR

John David "J.D." Stallings

CITY COUNCIL

Lakeitha Reeves

Jeff Middlebrooks

Ryan Tucker

Donald M. Greathouse

Doug Head

CITY MANAGER

Russell Thompson

CITY CLERK/TREASURER

FINANCE DIRECTOR

Lonnie Joyce, CPA

INDEPENDENT AUDITORS

Driver & Adams Certified Public Accountants This page is left blank intentionally.

FINANCIAL SECTION



DRIVER & ADAMS Certified Public Accountants And Consultants Wayne D. Driver, CPA Reshann Pruett Adams, CPA

Cherry E. Coker Sydney L. Sharpe, MAcc.

Established 1977

INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and City Council Members The City of Thomaston, Georgia

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of the City of Thomaston, Georgia as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principle generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal controls relevant to the preparation and fair presentation of financial statements that are free from material misstatement whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgement, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Thomaston, Georgia, as of December 31, 2017, and the respective changes in financial position, and, where applicable, cash flows, and the respective budgetary comparison information for the General Fund thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis information on pages 10 through 19, the Schedule of Changes in the City's Net Pension Liability and Related Ratios on page 55, the Schedule of City Contributions on page 56, and the notes to the required supplementary information on pages 57 through 58 be presented to supplement the basic financial statement. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Thomaston, Georgia's basic financial statements. The combining and individual nonmajor fund financial statements and schedules, budgetary comparison schedules, the Schedule of Projects Funded Through Special Purpose Local Option Sales Tax, and the other information, such as the introductory section and statistical tables are presented for the purposes of additional analysis and are not a required part of the basic financial statements.

The combined and individual nonmajor fund financial statements and schedules, the budgetary comparison schedules, and the Schedule of Projects Funded Through Special Purpose Local Option Sales Tax are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules, the budgetary comparison schedules, the Schedule of Projects Funded Through Special Purpose Local Option Sales Tax are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 5, 2018, on our consideration of the City of Thomaston, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Thomaston, Georgia's internal control over financial reporting and compliance.

Driver & Adams

Thomaston, Georgia June 5, 2018

MANAGEMENT'S DISCUSSION & ANALYSIS

Management's Discussion and Analysis

As management of the City of Thomaston, we offer the readers of the City of Thomaston's financial statements this narrative overview and analysis of the financial activities of the City for the year ended December 31, 2017. The primary purpose of the discussion and analysis is to provide our City Council, our customers, our taxpayers, and other various users of the Comprehensive Annual Financial Report (CAFR) with additional insight into the financial performance of the City and to help place the operational information contained in the basic financial statements in its proper context.

FINANCIAL HIGHLIGHTS

- The Mayor and City Council completed \$5.4 million in infrastructure work in 2017. The city undertook the water line, sewer line, storm line, sidewalk, and milling and paving replacement work.
- The Mayor and City Council have carried out more than \$43 million in capital purchases and infrastructure work since January 2005. The Mayor and City Council carried out \$6.1million of said purchases and work in 2017.
- The city government's total cash and cash equivalents at the end of 2017 was \$9,189,059. In addition to the \$9.1 million, the city held \$2,892,639 in investments.
- The City established capital project accounts in 2007 for each of the selected funds General, Water and Sewer, and Electric Funds. The capital project accounts for these funds had a combined total of \$749,660 as of December 31, 2017.
- The city pays 100% of the health and other insurance premiums for city workers. City officials have tried to maintain premium costs. The city's 2017 employee health, dental, disability, and life insurance premium costs totaled \$574,204.
- The City's net position increased by \$4,193,311 in 2017. Net Position for the Governmental Activities increased by \$1,300,176 in 2017. The City's net position for the Business-type Activities increased by \$2,893,135.
- Approximately 4/5^{ths} of the city's commercial electric accounts are either non-demand or small demand customers. The City of Thomaston electric utility consistently ranks in the lowest rate quarter of utilities reporting charges to the Georgia Public Service Commission for a household utilizing 1,000 kWh. Effective January 2017, the City of Thomaston no longer utilizes separate summer and winter rates. Electric rates remain constant throughout the year.

USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statements of Net Position and the Statements of Activities provide information about the activities of the City, and present a longer-term view of the city's finances. For governmental activities, these statements tell how the financial statements also report the city's operations in more detail than the government-wide statements by providing information about the city's most significant funds. The remaining statements provide financial information about activities for which the city acts solely as a trustee or agent for the benefit of those outside of the government.

REPORTING THE CITY AS A WHOLE

The Statement of Net Position and the Statement of Activities

One of the most important questions asked about the city's finances is, "Is the city as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the city as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting which is similar to the accounting used in by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the city's net position and liabilities – as one way to measure the city's financial health or financial position. Over time, increases or decreases in the city's net positions are one indicator of whether its financial health is improving or deteriorating. You will need to consider other non-financial factors, however, such as changes in the city's property tax base and the condition of the city's roads, to assess the overall health of the city.

In the Statement of Net Position and the Statement of Activities we divide the city into two kinds of activities:

- Governmental Activities: Most of the city's basic services are reported here, including the police and fire departments, public works, parks and public spaces, city court, finance, and general administration. Property taxes, sales tax, franchise fees, sanitation taxes, and transfers from the electric department finance most of these activities.
- Business-type Activities: The city charges a fee to customers to help cover all or most of the cost of certain services it provides. The city's water and sewer system, electric distribution services, and the sanitation service are discussed here.

REPORTING THE CITY'S MOST SIGNIFICANT FUNDS

Fund Financial Statements

The fund financial statements provide detailed information about the most significant funds – not the city as a whole. Some accounts are required to be established by State law and by bond covenants. However, the city council establishes many other accounts to help control and manage money for certain taxes, user fees or other money (like money received from the 2002 bond issue). The city's two kinds of funds - governmental and proprietary - use different accounting approaches.

 Governmental Funds: Most of the city's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the city's general government operations and basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the city's programs. We describe the relationship (or differences) between governmental activities reported in the Statement of Net Position and the Statement of Activities and governmental funds in reconciliation between the government-wide financial statements and the governmental fund financial statements.

The City of Thomaston maintains several individual governmental funds. Information is presented separately in the government fund balance sheet for each of the three major governmental funds.

 Proprietary Funds: When the city charges customers for the services it provides – whether to outside customers or other units of the city – these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities. In fact, the city's enterprise funds are the same as the business-type activities we report in the government-wide statements but provide more detail.

Notes to the Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Government-Wide Financial Analysis

Net position serves over time as a useful indicator of a government's financial position. In the case of the City of Thomaston, assets exceeded liabilities and deferred outflows of resources exceeded liabilities and deferred inflows of resources at the close of the most recent fiscal year. The City of Thomaston's total net position at the close of 2017 totaled \$48,607,332. The City of Thomaston's total net position at the close of 2017 grew by \$4,193,311 or 9.4% in 2017.

A large portion of the city's net position reflects its investment in capital assets (e.g. infrastructure, land, buildings, machinery, and equipment) less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Thomaston's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other resources, since the capital assets themselves cannot be used to liquidate these liabilities.

| | | Governmen | tal A | ctivities | Business-Type Activites | | | Total | | | | |
|----------------------------------|-----------|------------|-------|------------|-------------------------|------------|----|------------|----|------------|----|------------|
| | | 2017 | | 2016 | | 2017 | | 2016 | | 2017 | | 2016 |
| <u>Assets</u> | | | | | | | | | | | | |
| Current and Other Assets | \$ | 6,425,861 | \$ | 5,246,015 | \$ | 8,193,401 | \$ | 6,443,152 | \$ | 14,619,262 | \$ | 11,689,167 |
| Capital and Noncurrent Assets | | 16,334,227 | | 16,262,913 | | 35,673,645 | | 35,613,440 | | 52,007,872 | | 51,876,353 |
| Total Assets | | 22,760,088 | | 21,508,928 | | 43,867,046 | | 42,056,592 | | 66,627,134 | | 63,565,520 |
| Deferred Outflows of Resources | | 384,683 | | 347,988 | | 73,273 | | 90,860 | | 457,956 | | 438,848 |
| Liabilities | | | | | | | | | | | | |
| Current Liabilities | \$ | 69,477 | \$ | 95,520 | \$ | 984,226 | \$ | 1,203,776 | \$ | 1,053,703 | \$ | 1,299,296 |
| Long-Term Liabilities | | 4,496,576 | | 4,696,501 | | 12,603,659 | | 13,506,461 | | 17,100,235 | | 18,202,962 |
| Total Liabilities | | 4,566,053 | | 4,792,021 | | 13,587,885 | | 14,710,237 | | 18,153,938 | | 19,502,258 |
| Deferred Inflows of Resources | <u>\$</u> | 272,009 | \$ | 58,362 | \$ | 51,811 | \$ | 29,727 | \$ | 323,820 | \$ | 88,089 |
| Net Position | | | | | | | | | | | | |
| Net Investment in Capital Assets | \$ | 16,334,227 | \$ | 16,262,913 | \$ | 24,528,573 | \$ | 23,630,401 | \$ | 40,862,800 | \$ | 39,893,314 |
| Restricted | | 1,762,493 | | 1,080,664 | | 290,506 | | 288,824 | | 2,052,999 | | 1,369,488 |
| Unrestricted (deficit) | | 209,989 | | (337,044) | | 5,481,544 | | 3,488,263 | | 5,691,533 | | 3,151,219 |
| Total Net Position | \$ | 18,306,709 | \$ | 17,006,533 | \$ | 30,300,623 | \$ | 27,407,488 | \$ | 48,607,332 | \$ | 44,414,021 |

DECEMBER 31, 2017

| | Governm | ental Activities | Busin | ess-Type Activites | Total | | | |
|------------------------------------|--------------|------------------|------------------|--------------------|---------------|----------------------|--|--|
| | 2017 | 2016 | 2017 | 2016 | 2017 | 2016 | | |
| Revenues | | | | | | | | |
| Program Revenues: | | | | | | | | |
| Charges for services | \$ 888,04 | 8 \$ 799,959 | \$ 19,737 | ,897 \$ 19,299,283 | \$ 20,625,945 | \$ 20,099,242 | | |
| Operating grants and contributions | 390,60 | 9 358,365 | 5 | | 390,609 | 358,365 | | |
| Capital grants | 821,19 | 1 779,738 | 880 | ,801 3,594,640 | 1,701,992 | 4,374,378 | | |
| General Revenues: | | | | | - | - | | |
| Taxes | 4,840,17 | 8 4,537,042 | 2 | | 4,840,178 | 4,537,042 | | |
| Investment Earnings | 16,49 | 0 13,362 | 1,232 | ,864 46,598 | 1,249,354 | 59,960 | | |
| Other | 308,78 | 6 137,999 | 9 157 | ,173 98,065 | 465,959 | 236,064 | | |
| Total Revenue | 7,265,30 | 2 6,626,465 | 22,008 | ,735 23,038,586 | 29,274,037 | 29,665,051 | | |
| <u>Expenses</u> | | | | | | | | |
| General government | 2,350,42 | 9 5,236,015 | 5 | | 2,350,429 | 5,236,015 | | |
| Judicial | 298,33 | 1 212,879 |) | | 298,331 | 212,879 | | |
| Public safety | 3,467,50 | 4 3,184,142 | 2 | | 3,467,504 | 3,184,142 | | |
| Public works | 526,86 | 5 656,702 | 2 | | 526,865 | 656,702 | | |
| Economic development | 212,93 | 7 358,257 | 7 | | 212,937 | 358,257 | | |
| Culture and recreation | 1,129,06 | 0 1,526,023 | L | | 1,129,060 | 1,526,021 | | |
| Water and sewer | | - | - 4,725 | ,548 4,704,846 | 4,725,548 | 4,704,846 | | |
| Electric | | - | - 11,277 | ,395 10,967,949 | 11,277,395 | 10,967,949 | | |
| Sanitation | | | - 1,092 | ,660 1,042,968 | 1,092,660 | 1,042,968 | | |
| Total Expenses | 7,985,12 | 6 11,174,016 | 5 17,095 | ,603 16,715,763 | 25,080,729 | 27,889,779 | | |
| Excess (deficiency) before | | | | | | | | |
| contributions and transfers | (719,82 | 4) (4,547,552 | l) 4,913 | ,135 6,322,823 | 4,193,311 | 1,775,272 | | |
| Transfers | 2,020,00 | 0 1,500,000 |) (2,020 | ,000) (1,500,000 |) | | | |
| Change in Net Position | 1,300,17 | 6 (3,047,552 | l) 2,893 | ,135 4,822,823 | 4,193,311 | 1,775,272 | | |
| Net Position - Beginning of Year | 17,006,54 | 3 20,054,094 | 1 27,407 | ,488 22,584,665 | 44,414,031 | 42,638,759 | | |
| Net Position - End of Year | \$ 18,306,71 | 9 \$ 17,006,543 | <u>\$ 30,300</u> | , <u>623</u> | \$ 48,607,342 | <u>\$ 44,414,031</u> | | |

Governmental Activities

The City of Thomaston's total net position increased during 2017. The governmental activities net position increased by \$1,300,716 or 7.6% from 2016. The city's Governmental Activities net investment in capital assets increased by \$71,314 or .43%. The city will be shifting all SPLOST funds from current to capital assets over the year.

The city's liabilities decreased by \$225,968 in 2017 from 2016. The estimated landfill postclosure cost was decreased in 2017 by \$138,504 from the 2016 estimate, and the net pension liability per GASB 68 (Accounting and Financial Reporting for Pensions) was booked at \$2,458,765.

Business-type Activities

The city's water and sewer fund net position increased by \$1,306,928 in 2017. The net investment in capital assets increased in 2017 by \$777,846. The reason is an increase in system upgrades and equipment purchases totaling \$931,480

The city's electric fund had a net position increase of \$1,518,499 in 2017.

THE CITY AS TRUSTEE

Reporting the City's Fiduciary Responsibilities

The City of Thomaston participates in the Georgia Municipal Association sponsored retirement program. The City contributes a percentage of the city's payroll each year at a rate based on the most recent actuary report. These funds are not available for the city's use, so they are excluded from the city's other financial statements. The city is responsible for ensuring that these funds are used for their intended purposes. The city made \$376,154 in contributions to the pension fund in 2017. The city contributed 100% of the recommended contribution as determined by the plan's actuary.

General Fund

General fund expenditures exceeded revenues and transfers from other financing sources in 2017 by \$847,820. Total revenues increased by \$492,613 or 10.93%.

The city's total gross wages paid to all general fund, electric fund, and community development fund workers (citywide) increased slightly in 2017. The city payroll was \$3,427,574 in 2017. The city pays 100% of the employee's premium for health and other insurances. The city's total annual employee health, dental, disability and life insurance premium costs were \$574,204 in 2017.

Total governmental funds net change in fund balances increased by \$4,287,833 in 2017. The Special Purpose Local Options Sales Tax revenues exceeded expenditures by \$219,742 in 2017.

Water and Sewer Fund

The water and sewer fund operating revenues for services and miscellaneous revenue increased in 2017 by \$594,499.

The city decreased water and sewer long-term liabilities by \$1,098,454 in 2017. The city had \$10,521,218 in water and sewer long-term liabilities at the close of 2017. The city expended \$837,968 on water and sewer debt principal and interest in 2017. This amount represents, as a figure, 15.6% of total operating revenue.

Electric Fund

The City's electrical total operating revenues decreased in 2017 by \$99,375 or .74%.

Approximately 4/5^{ths} of the city's commercial electric accounts are either non-demand or small demand customers. The City of Thomaston electric utility consistently ranks in the lowest rate quarter of utilities reporting charges to the Georgia Public Service Commission for a household utilizing 1,000 kWh.

SPLOST

The city has two special purpose local option sales tax (SPLOST) funds. The first account, set up in 2011, had a year-end balance of \$172,707. The second, set up in 2016, had a year-end balance of \$798,547. The revenues of the two funds exceeded expenditures by \$219,742. The city posted \$380,801 of SPLOST funds on capital outlay projects in 2017. The city had \$971,254 in SPLOST funds as of the close of 2017. These funds will be expended on sewer line replacement and refurbishing over the next year. The city plans to utilize all of its incoming SPLOST dollars for sewer line work.

Reserve and Capital Spending Accounts

The reserve is intended to serve as a buffer in the event of a drop in revenues caused by a natural disaster or fiscal crisis.

1. The city's reserve protects the city from sudden changes in the local economy and gives leaders time to make changes if a long-term change such as a major plant closing or loss of an ongoing revenue source occurs.

The capital project accounts will allow the city to keep up with major capital replacement projects. In recent years, city leaders have utilized capital project funds as leverage in obtaining federal grants for infrastructure replacement projects. The city's capital project accounts totaled \$749,660 as of December 31, 2017.

Comparison of the Final 2017 Budget with the Actual Expenditures

The major variance in the General Fund expenditures is in the public safety category. The variation is \$418,905. The city did not begin work on \$176,770 of budgeted capital improvements on the police station and did not implement a budgeted \$80,000 volunteer program.

Comparison of the original 2017 Budget with the Final Amended Budget

The city undertook a budget revision in April of 2017 to account for a per day price increase for inmates housed at the Upson County Jail. In October of 2017, another budget revision was made to account for increased rental repairs for Community Development.

Capital Asset Administration

The City of Thomaston's investment in capital assets for its governmental and business-type activities as of December 31, 2017 amounts to \$52,007,872 net of accumulated depreciation. The investment in capital assets consists primarily of the Water and Sewer system and infrastructure owned by the City.

The largest general governmental activities purchase in 2017 was \$444,729, mostly on the paving of streets. The general government activities increased accumulated depreciation of \$474,333. The net investment in general government capital assets increased in 2017 by \$131,519.

Additional information on the City's capital asset administration can be found in Note 8 in the notes to the financial statements of this report.

| | Governmental Activities | | | Business-Type Activites | | | | Total | | | |
|--------------------------|-----------------------------|----|------------|-----------------------------|----|------------|----|------------|----|------------|--|
| | 2017 | | 2016 | 2017 | | 2016 | | 2017 | | 2016 | |
| Land | \$ 2,736,182 | \$ | 2,747,932 | \$ 2,439,469 | \$ | 2,439,469 | \$ | 5,175,651 | \$ | 5,187,401 | |
| Construction in Progress | 457,224 | | 29,402 | 237,186 | | 4,170,945 | | 694,410 | | 4,200,347 | |
| Buildings | 2,275,920 | | 2,186,209 | 1,170,997 | | 1,331,903 | | 3,446,917 | | 3,518,112 | |
| Systems | | | - | 30,384,873 | | 26,254,882 | | 30,384,873 | | 26,254,882 | |
| Equipment | 1,060,110 | | 1,105,963 | 1,387,910 | | 1,342,661 | | 2,448,020 | | 2,448,624 | |
| Vehicles | 867,692 | | 844,810 | 53,210 | | 73,580 | | 920,902 | | 918,390 | |
| Infrastructure | 8,937,099 | | 9,348,597 | - | | - | | 8,937,099 | | 9,348,597 | |
| Total Capital Assets | \$ 16,334,227 | \$ | 16,262,913 | \$ 35,673,645 | \$ | 35,613,440 | \$ | 52,007,872 | \$ | 51,876,353 | |

The following is a summary of capital assets, net of depreciation:

Long-term Debt Administration

As of December 31, 2017, the City of Thomaston reported the following long-term debt:

| | Governmental Activities | | | Business-Type Activites | | | | Total | | | |
|-----------------------------------|-----------------------------|------|-----------|-----------------------------|----|------------|----|------------|----|------------|--|
| | 2017 | 2016 | | 2017 | | 2016 | | 2017 | | 2016 | |
| Revenue Bonds | \$ - | \$ | - | \$ 5,780,000 | \$ | 6,280,000 | \$ | 5,780,000 | \$ | 6,280,000 | |
| GEFA Loan | - | | - | 5,365,072 | | 5,703,039 | | 5,365,072 | | 5,703,039 | |
| Landfill Post-closure Liabilities | 1,800,549 | | 2,000,590 | - | | - | | 1,800,549 | | 2,000,590 | |
| Compensated Absences | 237,262 | | 160,467 | 50,402 | | 48,591 | | 287,664 | | 209,058 | |
| Net Pension Liability | 2,458,765 | | 2,535,444 | 863,891 | | 937,767 | | 3,322,656 | | 3,473,211 | |
| Total Long-Term Debt | \$ 4,496,576 | \$ | 4,696,501 | \$ 12,059,365 | \$ | 12,969,397 | \$ | 16,555,941 | \$ | 17,665,898 | |

Additional information on the City's long-term debt can be found in Note 9 in the notes to the financial statements of this report. Note the net pension liability per the newly implemented GASB 68 (Accounting and Financial Reporting of Pensions) was booked at \$3,322,656.

Fiscal Condition of the City

The local economy continues to contract in the wake of the closing of the two largest employers in the past two decades, the Thomaston Mills Company and Martha Mill operation. The town has shifted from a regional manufacturer to a regional retailer. The city's largest employer is now the regional hospital and medical community.

Despite the downturn in the local economy, the City maintains a healthy cash position The City balances the general fund with transfers from the utility funds The City continues to work to lower the transfer each year with projections to discontinue the transfer in 2022. Based on cash position and reserve amounts, the City continues to be in a positive fiscal position.

Requests for Information

This financial report is designed to provide a general overview of the City of Thomaston, Georgia's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the City of Thomaston, P.O. Box 672, Thomaston, Georgia, 30286.

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FINANCIAL STATEMENTS

City of Thomaston, Georgia Statement of Net Position December 31, 2017

| | Primary Government | | | | | | |
|--|--------------------|---------------|--------------|--|--|--|--|
| | Governmental | Business-Type | | | | | |
| | Activities | Activities | Total | | | | |
| Assets | | | | | | | |
| Current Assets: | | | | | | | |
| Cash and cash equivalents | \$ 5,809,108 | \$ 3,379,951 | \$ 9,189,059 | | | | |
| Investments | - | 2,892,639 | 2,892,639 | | | | |
| Receivables, net of allowance: | | | | | | | |
| Taxes | 169,117 | - | 169,117 | | | | |
| Accounts | 165,640 | 1,620,461 | 1,786,101 | | | | |
| Intergovernmental | 284,471 | 7,049 | 291,520 | | | | |
| Internal balances | (2,795) | 2,795 | - | | | | |
| Prepaids | 320 | - | 320 | | | | |
| Restricted cash and cash equivalents: | | | | | | | |
| Revenue bond covenant accounts | - | 290,506 | 290,506 | | | | |
| Capital assets: | | | | | | | |
| Non-depreciable | 3,193,406 | 2,676,655 | 5,870,061 | | | | |
| Depreciable, net | 13,140,821 | 32,996,990 | 46,137,811 | | | | |
| | | | | | | | |
| Total Assets | 22,760,088 | 43,867,046 | 66,627,134 | | | | |
| Deferred Outflows of Resources | | | | | | | |
| Deferred outflows of resources related to pensions | 384,683 | 73,273 | 457,956 | | | | |
| | | , 3,273 | -37,330 | | | | |
| Total Deferred Outflows of Resources | 384,683 | 73,273 | 457,956 | | | | |

City of Thomaston, Georgia Statement of Net Position December 31, 2017

| | Primary Government | | | | | | |
|---|--------------------|---------------|---------------|--|--|--|--|
| | Governmental | Business-Type | | | | | |
| | Activities | Activities | Total | | | | |
| <u>Liabilities</u> | | | | | | | |
| Accounts payable | 33,014 | 970,111 | 1,003,125 | | | | |
| Accrued liabilities | 25,706 | - | 25,706 | | | | |
| Retainage payable | 5,687 | - | 5,687 | | | | |
| Deposits payable | 5,070 | - | 5,070 | | | | |
| Accrued interest payable | - | 14,115 | 14,115 | | | | |
| Noncurrent liabilities: | | | | | | | |
| Due within one year: | | | - | | | | |
| Accrued vacation | 189,810 | 27,600 | 217,410 | | | | |
| Notes payable | - | 278,022 | 278,022 | | | | |
| Revenue bonds payable | - | 500,000 | 500,000 | | | | |
| Landfill closure/postclosure | 138,504 | - | 138,504 | | | | |
| Due in more than one year: | | | | | | | |
| Customer deposits | - | 544,294 | 544,294 | | | | |
| Accrued vacation | 47,452 | 22,802 | 70,254 | | | | |
| Notes payable | - | 5,087,050 | 5,087,050 | | | | |
| Revenue bonds payable | - | 5,280,000 | 5,280,000 | | | | |
| Landfill closure/postclosure | 1,662,045 | - | 1,662,045 | | | | |
| Net pension liability | 2,458,765 | 863,891 | 3,322,656 | | | | |
| Total Liabilities | 4,566,053 | 13,587,885 | 18,153,938 | | | | |
| Deferred Inflowss of Resources | | | | | | | |
| Deferred inflows of resources related to pensions | 272,009 | 51,811 | 323,820 | | | | |
| Total Deferred Inflows of Resources | 272,009 | 51,811 | 323,820 | | | | |
| | | | | | | | |
| Net Position | | | | | | | |
| Net investment in capital assets | 16,334,227 | 24,528,573 | 40,862,800 | | | | |
| Restricted for: | | | | | | | |
| Capital outlay | 1,345,295 | - | 1,345,295 | | | | |
| Law enforcement | 76,350 | - | 76,350 | | | | |
| Joint projects | 340,848 | - | 340,848 | | | | |
| Revenue bond indenture | - | 290,506 | 290,506 | | | | |
| Unrestricted (deficit) | 209,989 | 5,481,544 | 5,691,533 | | | | |
| Total Net Position | \$ 18,306,709 | \$ 30,300,623 | \$ 48,607,332 | | | | |

City of Thomaston, Georgia Statement of Activities

For the Year Ended December 31, 2017

| | | | Program Revenues | 5 | Net (Expense) Revenue and Changes in Net Position | | | | | | | | |
|--------------------------------|--------------|-------------------------|-----------------------------|-----------------------------|--|-----------------------------|----------------|--|--|--|--|--|--|
| | | | Operating | Capital | Primary Government | | | | | | | | |
| Functions/Programs | Expenses | Charges for Services | Grants and Contributions | Grants and Contributions | Governmental Activities | Business-Type Activities | Total | | | | | | |
| Primary Government | | | | | | | | | | | | | |
| Governmental Activities | | | | | | | | | | | | | |
| General government | \$ 2,350,429 | \$ 871,001 | \$ 381,727 | \$- | \$ (1,097,701) | \$- | \$ (1,097,701) | | | | | | |
| Judicial | 298,331 | - | - | - | (298,331) | - | (298,331) | | | | | | |
| Public safety | 3,467,504 | 17,047 | 8,882 | - | (3,441,575) | - | (3,441,575) | | | | | | |
| Public works | 526,865 | - | - | 821,191 | 294,326 | - | 294,326 | | | | | | |
| Economic development | 212,937 | - | - | - | (212 <i>,</i> 937) | - | (212,937) | | | | | | |
| Culture and recreation | 1,129,060 | | | | (1,129,060) | | (1,129,060) | | | | | | |
| Total governmental activities | 7,985,126 | 888,048 | 390,609 | 821,191 | (5,885,278) | | (5,885,278) | | | | | | |
| Business-Type Activities | | | | | | | | | | | | | |
| Water and Sewer | 4,725,548 | 5,343,896 | - | 880,801 | - | 1,499,149 | 1,499,149 | | | | | | |
| Electric | 11,277,395 | 13,233,636 | - | | | 1,956,241 | 1,956,241 | | | | | | |
| Sanitation | 1,092,660 | 1,160,365 | | | | 67,705 | 67,705 | | | | | | |
| Total business-type activities | 17,095,603 | 19,737,897 | | 880,801 | | 3,523,095 | 3,523,095 | | | | | | |
| Total Primary Government | 25,080,729 | 20,625,945 | 390,609 | 1,701,992 | (5,885,278) | 3,523,095 | (2,362,183) | | | | | | |
| | | General R | evenues | | | | | | | | | | |
| | | Propert | y tax | | 2,033,473 | - | 2,033,473 | | | | | | |
| | | Sales ta | ĸ | | 1,299,989 | - | 1,299,989 | | | | | | |
| | | Other ta | іх | | 1,506,716 | - | 1,506,716 | | | | | | |
| | | | ent earnings | | 16,490 | 1,232,864 | 1,249,354 | | | | | | |
| | | Miscella | | | 308,786 | 157,173 | 465,959 | | | | | | |
| | | Total Gen | eral Revenues | | 5,165,454 | 1,390,037 | 6,555,491 | | | | | | |
| Transfers | | | | | 2,020,000 | (2,020,000) | | | | | | | |
| | | Total Gen | eral Revenues and T | ransfers | 7,185,454 | (629,963) | 6,555,491 | | | | | | |
| | | Change in | Net Position | | 1,300,176 | 2,893,132 | 4,193,308 | | | | | | |
| | | Net Positi | on - Beginning of Ye | ar | 17,006,533 | 27,407,488 | 44,414,021 | | | | | | |
| | | Net Positi | on - End of Year | | \$ 18,306,709 | \$ 30,300,623 | \$ 48,607,332 | | | | | | |

City of Thomaston, Georgia Balance Sheet Governmental Funds December 31, 2017

| | General Fund | | Lo | 2011 Special Local Option Sales Tax | | 2016 Special Local Option Sales Tax | | Non-Major overnmental Funds | Total Governmental Funds | | |
|--|-----------------|-----------|----|---|----|---|----|-----------------------------------|--------------------------------|-----------|--|
| Assets | Ś | 2 421 679 | ć | 172,707 | ć | 700 547 | Ś | 1 416 176 | ć | F 900 109 | |
| Cash and cash equivalent Receivables, net of allowance: | Ş | 3,421,678 | \$ | 172,707 | \$ | 798,547 | Ş | 1,416,176 | Ş | 5,809,108 | |
| Taxes | | 125,466 | | _ | | _ | | 43,651 | | 169,117 | |
| Accounts | | 160,170 | | _ | | _ | | 5,470 | | 165,640 | |
| Intergovernmental | | 284,471 | | _ | | _ | | | | 284,471 | |
| Prepaid insurance | | 320 | | - | | - | | - | | 320 | |
| Due from other funds | | 4,282 | | - | | - | | 5,687 | | 9,969 | |
| Advance from other funds | | 621,091 | | - | | - | | - | | 621,091 | |
| Total Assets | \$ | 4,617,478 | \$ | 172,707 | \$ | 798,547 | \$ | 1,470,984 | \$ | 7,059,716 | |
| Liabilities | _ | | | | | | | | | | |
| Accounts payable | \$ | 22,609 | \$ | 8,217 | \$ | - | \$ | 2,188 | \$ | 33,014 | |
| Accrued liabilities | Ŧ | 25,706 | Ŧ | | Ŧ | - | Ŧ | | Ŧ | 25,706 | |
| Retainage payable | | | | - | | - | | 5,687 | | 5,687 | |
| Deposits payable | | 5,070 | | - | | - | | - | | 5,070 | |
| Due to other funds | | 8,482 | | - | | - | | 4,282 | | 12,764 | |
| Advance to other funds | | - | | - | | - | | 621,091 | | 621,091 | |
| Total Liabilities | | 61,867 | | 8,217 | | - | | 633,248 | | 703,332 | |
| Deferred Inflows of Resources | | | | | | | | | | | |
| Unavailable revenue - property taxes | | 59,355 | | - | | - | | 38,280 | | 97,635 | |
| Unavailable revenue - grant revenues | | _ | | _ | | - | | - | | | |
| Total Deferred Inflows of Resources | | 59,355 | | - | | - | | 38,280 | | 97,635 | |
| Fund Balances | | | | | | | | | | | |
| Nonspendable | | 621,411 | | - | | - | | - | | 621,411 | |
| Restricted for: | | | | | | | | | | | |
| Capital projects | | - | | 164,490 | | 798 <i>,</i> 547 | | 382,258 | | 1,345,295 | |
| Law enforcement | | - | | - | | - | | 76,350 | | 76,350 | |
| Joint Projects | | - | | - | | - | | 340,848 | | 340,848 | |
| Assigned | | 476,310 | | - | | - | | - | | 476,310 | |
| Unassigned (Deficit) | | 3,398,535 | | - | | - | | - | | 3,398,535 | |
| Total Fund Balances | | 4,496,256 | | 164,490 | | 798,547 | | 799,456 | | 6,258,749 | |
| Total Liabilities, Deferred Inflows of | | | | | | | | | | | |
| Resources and Fund Balances | \$ | 4,617,478 | \$ | 172,707 | \$ | 798,547 | \$ | 1,470,984 | \$ | 7,059,716 | |

City of Thomaston, Georgia Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position December 31, 2017

| Amounts reported for governmental activities in the Statement of Net Position differ from amounts reported in the Balance Sheet of Governmental Funds due to the following: | | |
|--|----|-----------------|
| Total fund balances - governmental funds | \$ | 6,258,749 |
| Capital Assets | | |
| Capital assets used in governmental activities are not financial resources are, therefore, are not | 4 | |
| reported in the funds. Cost of the assets | \$ | - 26,646,566 |
| Accumulated depreciation | | (10,312,339) |
| | | (10)012,0007 |
| Other long-term assets are not available to pay current period expenditures and, therefore, are no | ot | |
| reported as unavailable revenue in the funds. | | 97,635 |
| Deferred outflows of resources | | |
| Related to pensions | | 384,683 |
| | | 001,000 |
| Long-Term Liabilities | | |
| Long-term liabilities are not due and payable in the current period and, therefore, are not | | |
| reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognied as an expenditure when due. All liabilities both current and long-term | | |
| are reported in the Statement of Net Position. Long-term liabilities at year-end consist of the | | |
| following: | | |
| Landfill closure/postclosure | | (1,800,549) |
| Compensated absences | | (237,262) |
| Net pension liability | | (2,458,765) |
| Deferred inflows of resources | | |
| Related to pensions | | (272,009) |
| Net position of governmental activities | \$ | 18,306,709 |
| | | |

City of Thomaston, Georgia Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended

December 31, 2017

| | | 2011 Special | 2016 Special | Non-Major | Total |
|---|----------------------|-------------------|--------------|---------------------------|--------------------------|
| | General | Local Option | Local Option | Governmental | Governmental |
| _ | Fund | Sales Tax | Sales Tax | Funds | Funds |
| Revenues | | | | | |
| Taxes: | ć | ¢. | ¢. | ¢ 1 200 120 | ¢ 2.024.072 |
| Property taxes | \$ 735,237 | \$- | \$- | \$ 1,299,436 | \$ 2,034,673 |
| Sales tax Other taxes | 1,299,989 | - | - | - | 1,299,989 1,506,716 |
| License and permits | 1,433,661 194,122 | - | - | 73,055 | 1,506,716 |
| Intergovernmental | 390,609 | - 1,286 | - 598,796 | 220,648 | 1,211,339 |
| Fines and forfeitures | 427,498 | 1,200 | 598,790 | 17,047 | 444,545 |
| Charges for services | 427,498 | - | - | 4,029 | 444,545 23,579 |
| - | 19,550 14,908 | - | - 461 | | 25,579 16,951 |
| Interest earnings | - | - | 401 | 1,582 | |
| Rent Other revenues | 225,802 256,786 | - | - | - 52,000 | 225,802 308,786 |
| Other revenues | 230,780 | | | 52,000 | 508,780 |
| Total Revenues | 4,998,162 | 1,286 | 599,257 | 1,667,797 | 7,266,502 |
| <u>Expenditures</u> | | | | | |
| Current: | | | | | |
| General government | 1,856,752 | - | - | 173,070 | 2,029,822 |
| Judicial | 298,331 | - | - | - | 298,331 |
| Public safety | 3,218,466 | - | - | 142,917 | 3,361,383 |
| Public works | 398,288 | - | - | - | 398,288 |
| Economic development | - | - | - | 212,937 | 212,937 |
| Culture and recreation | 572,929 | - | - | 556,131 | 1,129,060 |
| Capital outlay | | 380,801 | - | 268,792 | 649,593 |
| Total Expenditures | 6,344,766 | 380,801 | | 1,353,847 | 8,079,414 |
| | | | | | |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | (1,346,604) | (379,515) | 599,257 | 313,950 | (812,912) |
| <u>Other Financing Sources (Uses)</u> Transfers from other funds | 2,194,424 | - | - | - | 2,194,424 |
| Transfers to other funds | _, , | - | - | (174,424) | (174,424) |
| | | | | <u> (=: ;; := ;</u> ; | <u> (=: :, := i</u>) |
| Total Other Financing Sources (Uses) | 2,194,424 | | | (174,424) | 2,020,000 |
| Net change in fund balances | 847,820 | (379,515) | 599,257 | 139,526 | 1,207,089 |
| Fund Balances, beginning of year | 3,648,436 | 544,005 | 199,290 | 659,929 | 5,051,660 |
| , , , , , , , , , | . <u> </u> | <u> </u> | <u> </u> | <u> </u> | <u> </u> |
| Fund Balances, end of year | \$ 4,496,256 | <u>\$ 164,490</u> | \$ 798,547 | <u>\$ 799,456</u> | \$ 6,258,749 |

City of Thomaston, Georgia Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2017

Amounts reported for governmental activities in the Statement of Activities differ from amounts reported Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance due to the following:

| Net changes in fund balances - total governmental funds | \$ | 1,207,089 |
|--|-----------|-------------------------------|
| Capital Assets Governmental Funds report capital outlays as expenditures. However, in the Statement of Acitivities, the cost of those assets are depreciated over their estimated useful lives and reported as depreciation expense. | | |
| Total capital outlays Total depreciation | | 545,647 (474,333) |
| Deferred outflows of resources related to pensions is not available during the current period and, therefore, is not reported in the funds. | | |
| Change in deferred outflows of resources related to pensions | | 36,695 |
| Long-Term Debt Under the modified accrual basis of accounting used in governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the Statement of Activities however, which is presented on the accural basis, expenses and liabilities are reported regardless of when fianncial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. The adjustment for these items are as follows: Landfill closure/postclosure Compensated absences Net pension liability | | 200,041 (76,795) 76,679 |
| Deferred intflows of resources related to pensions is not available during the current period and, therefore, is not reported in the funds. | | |
| Change in deferred inflows of resources related to pensions | | (213,647) |
| Revenues Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. | | (1,200) |
| Change in net position of governmental activities | <u>\$</u> | 1,300,176 |

City of Thomaston, Georgia Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual General Fund For the Year Ended December 31, 2017

Budgeted Amounts

| | | Buagetea | / | ounto | | | |
|--------------------------------------|-------------|-------------------|----|-------------|-----------------|----|-------------|
| | | | | | | Va | riance With |
| | 0 | riginal | | Final | Actual | Fi | nal Budget |
| Revenues | | | | | | | |
| Taxes | \$3 | 3,487,100 | \$ | 3,487,100 | \$ 3,468,887 | \$ | (18,213) |
| License and permits | | 166,100 | | 166,100 | 194,122 | | 28,022 |
| Intergovernmental | | 274,720 | | 274,720 | 390,609 | | 115,889 |
| Fines and forfeitures | | 336,000 | | 336,000 | 427,498 | | 91,498 |
| Charges for services | | 19,500 | | 19,500 | 19,550 | | 50 |
| Rent | | 220,137 | | 220,137 | 225,802 | | 5,665 |
| Miscellaneous | | 61,300 | | 61,300 | 271,694 | | 210,394 |
| Total Revenues | 4 | 1,564,857 | | 4,564,857 | 4,998,162 | | 433,305 |
| <u>Expenditures</u> | | | | | | | |
| Current: | | | | | | | |
| General government | 2 | 2,216,677 | | 2,241,677 | 1,856,752 | | 384,925 |
| Judicial | | 293,476 | | 303,475 | 298,331 | | 5,144 |
| Public safety | | 3,637,371 | | 3,637,371 | 3,218,466 | | 418,905 |
| Public works | | 887,377 | | 887,377 | 396,949 | | 490,428 |
| Culture and recreation | | 714,964 | | 714,964 | 572,929 | | 142,035 |
| Total Expenditures | 7 | 7,749,861 | | 7,784,861 | 6,343,427 | | 1,441,434 |
| Excess of Revenues Over (Under) | | | | | | | |
| Expenditures | (3 | <u>3,185,004)</u> | | (3,220,004) | (1,345,265) | | 1,874,739 |
| Other Financing Sources (Uses) | | | | | | | |
| Transfer from Hotel Motel Fund | | 36,000 | | 36,000 | 43,858 | | 7,858 |
| Transfer from Electric Fund | 1 | L,800,000 | | 1,800,000 | 1,800,000 | | - |
| Transfer from Water/Sewer Fund | | 220,000 | | 220,000 | 220,000 | | - |
| Transfer from Joint Project Fund | | 127,280 | | 127,280 | 129,227 | | 1,947 |
| Total Other Financing Sources (Uses) | 2 | 2,183,280 | | 2,183,280 | 2,193,085 | | 9,805 |
| Net change in fund balances | (1 | L,001,724) | | (1,036,724) | 847,820 | | 1,884,544 |
| Fund balance, beginning of year | 3 | 3,648,436 | | 3,648,436 | 3,648,436 | | |
| Fund balance, end of year | <u>\$ 2</u> | 2,646,712 | \$ | 2,611,712 | \$ 4,496,256 | \$ | 1,884,544 |

The notes to financial statements are an integral part of the basic financial statements.

City of Thomaston, Georgia Statement of Net Position Proprietary Funds

December 31, 2017

| | Business-Type Activities - Enterprise Funds | | | | | | | |
|--|--|--------------|------------|--------------|--|--|--|--|
| | Water & | | Non-Major | | | | | |
| | Sewer | Electric | Sanitation | | | | | |
| | Fund | Fund | Fund | Total | | | | |
| <u>Assets</u> | | | | | | | | |
| Current assets | | | | | | | | |
| Cash and cash equivalents | \$ 1,727,144 | \$ 1,332,763 | \$ 320,044 | \$ 3,379,951 | | | | |
| Restricted cash and cash equivalents: | | | | | | | | |
| Revenue bond covenant accounts | 290,506 | - | - | 290,506 | | | | |
| Investments | - | 2,892,639 | - | 2,892,639 | | | | |
| Accounts receivable (net of | | | | | | | | |
| allowance for uncollectible) | 419,570 | 1,095,193 | 105,698 | 1,620,461 | | | | |
| Intergovernmental receivable | 7,049 | - | - | 7,049 | | | | |
| Due from other funds | 2,795 | 75,255 | | 78,050 | | | | |
| Total current assets | 2,447,064 | 5,395,850 | 425,742 | 8,268,656 | | | | |
| Long-term assets | | | | | | | | |
| Capital assets: | | | | | | | | |
| Land | 2,377,309 | - | 62,160 | 2,439,469 | | | | |
| Construction in progress | 237,186 | - | - | 237,186 | | | | |
| Buildings | 7,177,657 | 72,008 | - | 7,249,665 | | | | |
| Systems - water, sewer, and electrical | 34,911,722 | 1,713,324 | - | 36,625,046 | | | | |
| Vehicles | 573,462 | 716,239 | - | 1,289,701 | | | | |
| Equipment | 2,158,915 | 323,978 | - | 2,482,893 | | | | |
| Less accumulated depreciation | (13,120,862) | (1,529,453) | | (14,650,315) | | | | |
| Total capital assets, net | 34,315,389 | 1,296,096 | 62,160 | 35,673,645 | | | | |
| Total long-term assets | 34,315,389 | 1,296,096 | 62,160 | 35,673,645 | | | | |
| | | | | - | | | | |
| Total Assets | 36,762,453 | 6,691,946 | 487,902 | 43,942,301 | | | | |
| Deferred outflows of resources | | | | - | | | | |
| Deferred outflows of resources related | | | | | | | | |
| to pensions | | 73,273 | | 73,273 | | | | |
| Total deferred outflows of resources | | 73,273 | | - 73,273 | | | | |

City of Thomaston, Georgia Statement of Net Position (Continued) Proprietary Funds

December 31, 2017

| | | | oe Activities - se Funds | |
|---------------------------------------|---------------|----------------|-----------------------------|---------------|
| | Water & | | Non-Major | |
| | Sewer | Electric | Sanitation | |
| | Fund | Fund | Fund | Total |
| <u>Liabilities</u> | | | | |
| Current liabilities | | | | |
| Accounts payable | 70,812 | 808,977 | 90,322 | 970,111 |
| Accrued interest payable | 14,115 | - | - | 14,115 |
| Accrued liabilities | - | - | - | - |
| Accrued vacation | - | 27,600 | - | 27,600 |
| Due to other funds | 66,135 | - | 9,120 | 75,255 |
| Payable from restricted assets: | - | - | - | - |
| Notes payable - current | 278,022 | - | - | 278,022 |
| Revenue bonds payable - current | 500,000 | - | - | 500,000 |
| Total current liabilities | 929,084 | 836,577 | 99,442 | 1,865,103 |
| | | | | |
| Long-term liabilities | | | | |
| Customer deposits | 154,168 | 390,126 | - | 544,294 |
| Accrued vacation | - | 22,802 | - | 22,802 |
| Notes payable | 5,087,050 | - | - | 5,087,050 |
| Revenue bonds payable | 5,280,000 | - | - | 5,280,000 |
| Net pension liability | | 863,891 | - | 863,891 |
| Total long-term liabilities | 10,521,218 | 1,276,819 | | 11,798,037 |
| Total Liabilities | 11,450,302 | 2,113,396 | 99,442 | 13,663,140 |
| | | | | |
| Deferred inflows of resources | | | | |
| Deferred inflows of resources related | | | | |
| to pensions | | 51,811 | | 51,811 |
| | | | | |
| Total deferred inflows of resources | | 51,811 | | 51,811 |
| Net Position | | | | |
| Net investment in capital assets | 23,170,317 | 1,296,096 | 62,160 | 24,528,573 |
| Restricted per revenue bond indenture | 290,506 | 1,290,090 | 02,100 | 290,506 |
| Unrestricted | 1,851,328 | - 3,303,916 | 326,300 | 5,481,544 |
| omestilicieu | 1,001,020 | 5,505,510 | 520,500 | 5,701,574 |
| Total Net Position | \$ 25,312,151 | \$ 4,600,012 | \$ 388,460 | \$ 30,300,623 |

The notes to financial statements are an integral part of the basic financial statements.

City of Thomaston, Georgia Statement of Revenues, Expenditures, and Changes in Net Position Proprietary Funds

For the Year Ended December 31, 2017

| | Business-Type Activities - Enterprise Funds | | | | | | | |
|--|--|------------------|----|-------------|----|------------|----|--------------------|
| | | Water & | | | Ν | Ion-Major | | |
| | | Sewer | | Electric | 9 | Sanitation | | |
| | | Fund | | Fund | | Fund | | Total |
| Operating Revenues | | | | | | | | |
| Charges and fees | \$ | 5,343,896 | \$ | 13,233,636 | \$ | 1,160,365 | Ś | 19,737,897 |
| Miscellaneous income | | 24,668 | • | 132,505 | | - | ' | 157,173 |
| Total operating revenues | | 5,368,564 | | 13,366,141 | | 1,160,365 | | 19,895,070 |
| Operating Expenses | | | | | | | | |
| Salaries and benefits | | _ | | 704,728 | | _ | | 704,728 |
| Contract management | | 2,380,166 | | 704,728 | | 1,083,498 | | 3,463,664 |
| Cost of sales | | 2,380,100 | | 10,087,439 | | 1,005,458 | | 10,087,439 |
| Legal and professional | | 90,194 | | 10,087,439 | | _ | | 10,087,439 |
| Operating materials | | 4,690 | | 155,344 | | _ | | 160,034 |
| Other operating expenses | | 4,090 342,954 | | 118,243 | | - 9,162 | | 470,359 |
| Repairs and maintenance | | 130,175 | | 63,811 | | 9,102 | | 470,339 193,986 |
| Small equipment | | 9,821 | | 6,210 | | - | | 195,980 |
| Utilities | | 622,257 | | 57,535 | | - | | 679,792 |
| | | 863,851 | | 66,656 | | - | | 930,507 |
| Depreciation | | 4,444,108 | | 11,277,395 | | 1,092,660 | | 16,814,163 |
| Total operating expenses | | 4,444,100 | | 11,277,393 | | 1,092,000 | | 10,014,105 |
| Operating income (loss) | | 924,456 | | 2,088,746 | | 67,705 | | 3,080,907 |
| Nonoperating Revenues (Expenses) | | | | | | | | |
| Interest Income | | 3,111 | | 4,516 | | - | | 7,627 |
| Dividend Income | | - | | 109,694 | | - | | 109,694 |
| Interest Expense | | (281,440) | | - | | - | | (281,440) |
| Unrealized Gain/Loss | | - | | 9,692 | | - | | 9,692 |
| Municipal Competitive Trust | | - | | 1,105,851 | | - | | 1,105,851 |
| Total Nonoperating Revenues (Expenses) | | (278,329) | | 1,229,753 | | - | | 951,424 |
| Income (Loss) Before Transfers | | 646,127 | | 3,318,499 | | 67,705 | | 4,032,331 |
| Capital Contributions | | 880,801 | | - | | - | | 880,801 |
| Transfers In | | - | | - | | - | | - |
| Transfers Out | . <u> </u> | (220,000) | | (1,800,000) | | - | | (2,020,000) |
| Change in Net Position | | 1,306,928 | | 1,518,499 | | 67,705 | | 2,893,132 |
| Net Position, Beginning of Year | | 24,005,223 | | 3,081,513 | | 320,755 | | 27,407,491 |
| Net Position, End of Year | \$ | 25,312,151 | \$ | 4,600,012 | \$ | 388,460 | \$ | 30,300,623 |

City of Thomaston, Georgia Statement of Cash Flows Proprietary Funds

For the Year Ended December 31, 2017

| | | | I | Business-Typ Enterpris | | | | |
|--|----|--|----|---------------------------|----|------------|----|--|
| | | Water & | | • | | n-Major | | |
| | | Sewer | | Electric | - | nitation | | |
| | | Fund | | Fund | | Fund | | Total |
| Cash Flows From Operating Activities | | | | | | | | |
| Cash received from customers | \$ | 5,523,485 | | 13,245,614 | | 1,237,190 | \$ | 20,006,289 |
| Cash paid to suppliers for goods and services | | (4,270,178) | (| 10,794,463) | (| 1,009,133) | | (16,073,774) |
| Cash paid to employees | | - | | (702,917) | | - | | (702,917) |
| Net Cash Flows Provided by (Used for) | | | | | | | | |
| Operating Activities | | 1,253,307 | | 1,748,234 | | 228,057 | | 3,229,598 |
| | | , , | | / -/ - | | - / | | -, -, |
| Cash Flows From Noncapital Financing Activites | | | | | | | | |
| Intergovernmental | | - | | - | | - | | - |
| Transfers | | (220,000) | | (1,800,000) | | - | | (2,020,000) |
| Net Cash Flows Provided by (Used for) | | | | | | | | |
| Noncapital Financing Activities | | (220,000) | | (1,800,000) | | - | | (2,020,000) |
| | | <u> </u> | | <u>, , ,</u> | | | | <u> </u> |
| Cash Flows From Capital and Related Financing | | | | | | | | |
| <u>Activities</u> | | | | | | | | |
| Capital Grants | | 500,000 | | - | | - | | 500,000 |
| Principal payments on revenue bonds and notes | | (1,215,472) | | - | | - | | (1,215,472) |
| Interest and fiscal charges on revenue bonds and notes | | (281,469) | | - | | - | | (281,469) |
| Sale of capital assets | | 1,325 | | 622 | | - | | 1,947 |
| Proceeds from debt issuance | | 377,505 | | - | | - | | 377,505 |
| Purchase of capital assets | | (424,251) | | (187,604) | | - | | (611,855) |
| Net Cash Flows Provided by (Used for) Capital | | | | | | | | |
| and Related Financing Activities | | (1,042,362) | | (186,982) | | - | | (1,229,344) |
| | | <u> (</u> | | | | | | <u> (</u> |
| Cash Flows From Investing Activities | | | | | | | | |
| Interest income | | 3,111 | | 4,516 | | - | | 7,627 |
| Dividend income | | - | | 109,694 | | - | | 109,694 |
| Municipal Competitive Trust Credits | | - | | 1,105,851 | | - | | 1,105,851 |
| Purchase of investments | | | | (1,215,545) | | - | | (1,215,545) |
| Net Cash Flows Provided by (Used for) | | | | | | | | |
| Investing Activities | | 3,111 | | 4,516 | | - | | 7,627 |
| | | - / | | / | | | | /- |
| Net Increase (Decrease) in Cash and Cash | | | | | | | | |
| Equivalents | | (5,944) | | (234,232) | | 228,057 | | (12,119) |
| | | 2 022 50 5 | | 4 5 6 6 9 9 5 | | 04 007 | | 2 602 576 |
| Cash and Cash Equivalents - Beginning of Year | | 2,023,594 | | 1,566,995 | | 91,987 | | 3,682,576 |
| Cash and Cash Equivalents - End of Year | \$ | 2,017,650 | \$ | 1,332,763 | \$ | 320,044 | \$ | 3,670,457 |
| | 7 | _,, | 7 | _, | Ŧ | 020,044 | ~ | 0,0,0,107 |

City of Thomaston, Georgia Statement of Cash Flows Proprietary Funds

For the Year Ended December 31, 2017

(Continued)

| | | Business-Typ Enterpris | | | |
|--|-----------------|---------------------------|----|------------------|-----------------|
| | Water & | • | | lon-Major | |
| | Sewer | Electric | S | anitation | |
| | Fund | Fund | | Fund | Total |
| Classified as | | | | | |
| Current assest | \$ 1,727,144 | \$ 1,332,763 | \$ | 320,044 | \$ 3,379,951 |
| Restricted assets | 290,506 | - | | - | 290,506 |
| Total Cash and Cash Equivalents, End of Year | \$ 2,017,650 | \$ 1,332,763 | \$ | 320,044 | \$ 3,670,457 |
| Reconciliation of Net Operating Income (Loss) to Net | | | | | |
| Cash Provided by (Used for) Operating Activities | | | | | |
| Net Operating Income (Loss) | \$ 924,456 | \$ 2,088,746 | \$ | 67,705 | \$ 3,080,907 |
| Adjustments to Reconcile Net Operating Income (Loss) | | | | | |
| to Net Cash Provided by (Used for) Operating Activities | | | | | |
| Depreciation | 863,851 | 66,656 | | - | 930,507 |
| Changes in Assets and Liabilities: | | | | | |
| (Increase) decrease in accounts receivable | 93,539 | (86,004) | | (8,449) | (914) |
| (Increase) decrease in grants receivable | - | - | | - | - |
| (Increase) decrease in accrued interest receivable | - | - | | - | - |
| (Increase) decrease in due from other funds | 61,382 | (59,340) | | 85,274 | 87,316 |
| (Increase) decrease in deferred outflows of resources | - | 17,587 | | - | 17,587 |
| Increase (decrease) in accounts payable | (334,152) | 26,120 | | 90,322 | (217,710) |
| Increase (decrease) in retainage payable | - | - | | - | - |
| Increase (decrease) in customer deposits | - | 7,230 | | - | 7,230 |
| Increase (decrease) in due to other funds | (355,769) | (260,969) | | (6 <i>,</i> 795) | (623,533) |
| Increase (decrease) in net pension liability | - | (73,876) | | - | (73,876) |
| Increase (decrease) in deferred inflows of resources | - | 22,084 | | - | 22,084 |
| Total Adjustments | (535,000) | (407,168) | | 160,352 | (781,816) |
| Net Cash Flows Provided by (Used for) | | | | | |
| Operating Activities | \$ 1,253,307 | \$ 1,748,234 | \$ | 228,057 | \$ 3,229,598 |
| | | | | | |
| Noncash investing, capital, and financing activities | | | | | |
| Contributions of capital assets from government | \$ 380,801 | \$ - | \$ | - | \$ 380,801 |
| Increase (decrease) in fair value of investments | - | 9,692 | | - | 9,692 |
| Total noncash investing, capital, and financing activities | \$ 380,801 | \$ 9,692 | \$ | | \$ 390,493 |

NOTES TO THE FINANCIAL STATEMENTS

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Accounting Policies

The City of Thomaston was incorporated as a city by an act of the General Assembly of Georgia on December 2, 1897. Prior to that date the City of Thomaston was a town having first been incorporated as such act by the General Assembly of Georgia on December 22, 1857. The City operates under a Council-Manager form of government and provides the following services as authorized by its charter: Public works, which includes sanitation and streets, police and fire protection (public safety) and general and administrative services.

The accounting policies of the City of Thomaston, Georgia conform to generally accepted accounting principles as applicable to governments. The following is a summary of the City's more significant policies applied in the preparation of the accompanying financial statements.

A. <u>Reporting Entity</u>

As required by generally accepted accounting principles, the financial statements of the reporting entity include those of the City of Thomaston (the primary government) and any component units. A component unit is a legally separate organization for which the elected officials of the primary government are financially accountable. In addition, a component unit can be another organization for which the nature and significance of its relationship with a primary government is such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

In conformity with generally accepted accounting principles, as set forth in statement of Governmental Accounting Standards Board (GASB) No. 61 "The Financial Reporting Entity: Omnibus, an amendment of GASB Statement No. 14 and 34," The City's relationship with other governments and agencies have been examined. As a result, no component units were identified which should be included in the reporting entity.

The Housing Authority of the City of Thomaston, Georgia is considered a related organization based upon the criteria of GASB Statement 14. The Housing Authority is a legally separate entity having a board composed of members appointed originally by the City of Thomaston, Georgia. The City of Thomaston, Georgia is not able to impose its will upon the Housing Authority and a financial benefit/burden relationship does not exist between them. Therefore, based upon the criteria above, the Housing Authority of the City of Thomaston, Georgia is a related organization.

The Housing Authority's financial statements have been presented separately and can be obtained by writing to the Housing Authority of the City of Thomaston, City Clerk's Office, P.O. Box 672, Thomaston, Georgia 30286.

The following entities, although not meeting the criteria as a component unit, are considered related organizations of the City of Thomaston: (1) Recreation Commissions, (2) Industrial Authority, (3) Airport Authority, and (4) Office Building Authority. The separate financial statements of these related organizations can be obtained from each respective organization. The City's Governmental Board is responsible for board appointments; however, the City has no further accountability for any of the organizations.

For the Year Ended December 31, 2017

Under Georgia law, the City, in conjunction with other cities and counties in the ten county RC membership, is a member of the Three Rivers Regional Commission (RC) and is required to pay annual dues thereto. Membership in a RC is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34 which provides for the organizational structure of the RC in Georgia. The RC Board membership includes the chief elected official of each city municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of an RC. Separate financial statements may be obtained from:

> **Three Rivers Regional Commissions** P.O. Box 818 Griffin, Georgia 30224

B. Government – Wide and Fund Financial Statements

The government-wide financial statements (Statement of Net Position and Statement of Activities) report information on all of the primary government activities and its component units if any. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-Wide Financial Statements

The government-wide financial statements are reported using the flow of economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements, Exceptions to this general rule are payments-in-lieu of taxes where the amounts are reasonably equivalent in value to the interfund services provided and other charges between the government's public utilities and various other functions of the government. Elimination of these charges would distort the direct cost and program revenues reported for the various functions concerned.

For the Year Ended December 31, 2017

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues.

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measuring focus and the modified accrual basis of accounting.

Under the modified accrual basis of accounting, revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt services expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, local option sales taxes, other taxes, intergovernmental revenues, interest, and charges for services associated with the current fiscal period are all considered susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenues are considered to be measurable and available only when cash is received by the government.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principle ongoing operations. The principal operating revenue of the City's enterprise fund is charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The fund financial statements provide more detailed information about the government's most significant funds, not the government as a whole. The activities of the government are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures, or expenses as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The government reports the following major governmental funds:

- General Fund- The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- 2011 Special Local Option Sales Tax The Special Local Option Sales Tax Fund is used to account for the City's sewer line and park projects based on the 1 cent special local option sales tax approved by the voters of the City of Thomaston.

For the Year Ended December 31, 2017

• 2016 Special Local Option Sales Tax – The Special Local Option Sales Tax Fund is used to account for the City's sewer line and park projects based on the 1 cent special local option sales tax approved by the voters of the City of Thomaston.

The government reports the following major proprietary funds:

• Enterprise Funds – The Water & Sewer Fund accounts for the activities of the water and sewer distribution system. The Electric Fund accounts for the activities of the government's electric distribution operations.

Additionally, the government reports the following fund types:

- Special Revenue Funds Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than special assessments, expendable trusts, or major capital projects) that are legally restricted to expenditures for specified purposes.
- Capital Projects Funds Capital Project Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds.

D. <u>Deposits and Investments</u>

The government's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. Investments are reported at fair value, which is determined using selected bases. Short-term investments are reported at cost, which approximates fair value. Securities traded on national or international exchanges are valued at the last reported sales price at current exchange rates, and investments that do not have an established market are reported at estimated fair value. Cash deposits are reported at carrying amount, which reasonably estimates fair value.

E. <u>Receivables</u>

Receivables and Due from Other Governments represents funds to be received from other local governments, state grant-in-aid, state contracts, or federal funds. No allowance is deemed necessary for these receivables.

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the year are referred to as either "due to/from other funds" or "advances to/from other funds." All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the government activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All trade and property tax receivables, have been reduced to their estimated net realizable value, and are shown net of an allowance for doubtful accounts. Estimated uncollectible amounts are based upon historical experience rates.

F. <u>Inventories</u>

Inventories of expendable supplies held for consumption are not considered material and are recorded as expenditures, or expenses, as appropriate, when purchased.

For the Year Ended December 31, 2017

G. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2017, are recorded as prepaid items using the consumption method by reporting an asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed. At the fund reporting level, an equal amount of fund balance is reserved, as this amount is not available for general appropriation.

H. <u>Restricted Assets</u>

Certain proceeds of the government's enterprise fund revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because they are maintained in separate bank accounts and their use is limited by applicable bond covenants.

- Revenue bond renewal and extension account is used to report resources set aside to meet unexpected contingencies or to fund asset renewals and replacements.
- Revenue bond current debt service account is used to segregate resources accumulated for debt service payments over the next twelve months.
- Revenue bond construction account is used to account for construction projects anticipated and outlined in the bond indenture. Resources utilized are bond proceeds and accumulated investment income.

I. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g. roads, bridges, curbs, streets, sidewalks, and similar items acquired subsequent to January 1, 2004), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$10,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets should be reported at acquisition value rather than fair value.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. The total interest expense incurred by the City during the current year was \$281,440. Of this amount, none was applicable to construction of capital assets.

Capital assets of the primary government are depreciated using the straight-line method over the following estimated useful lives:

| Building | 25-40 Years |
|----------------|-------------|
| Equipment | 5-10 Years |
| Infrastructure | 40 Years |
| Furniture | 5 Years |
| Vehicles | 5 Years |

J. Compensated Absences

It is the City's policy to permit employees to accumulate unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the government does not have a policy to pay any amounts when employees separate from service with the government. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

K. Deferred Outflows / Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period or periods and so will not be recognized as an outflow of resources (expense / expenditures) until then. The City has one item that qualifies for reporting in this category. The deferred outflow of resources relative to the pension plans change in assumptions. This amount is deferred and will be recognized as a reduction of the net pension liability in the future years.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents and acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has one type of deferred which arises under a modified accrual bias of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and grant revenues. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The City has one type of deferred inflow that arises under the accrual basis of accounting that qualifies for reporting that qualifies for reporting in this category. Accordingly, the item, deferred inflows of resources related to pensions, is reported only in the governmental activities and proprietary funds balance sheet. These amounts are deferred only in the governmental activities and proprietary funds balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

L. Net position flow assumption

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted- net position to have been depleted before unrestricted- net position is applied.

M. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net assets. Bond premiums and discounts are amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

For the Year Ended December 31, 2017

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

N. Fund Equity

In the fund financial statements, governmental funds report the following classifications of fund balance:

- Nonspendable amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually require to be maintained intact
- Restricted- amounts are restricted when required constraints have been placed on the use or resources by (a) externally imposed by creditors, grantors, contributors or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.
- Committed- amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City Council through adoption of a resolution. The City Council also may modify or rescind the commitment.
- Assigned- amounts that are constrained by the City Council's intent to be used for specific purposes, but are neither restricted nor committed. By Resolution, the City Council has authorized the Mayor or City Clerk or designee to assign fund balances.
- Unassigned- amounts that have not been assigned to other funds and that are not restricted, committed or assigned to specific purposes within the General Fund. The General Fund is the only fund that reports a positive unassigned fund balance.

Flow Assumptions – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the City's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the City's policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

The City does not have a formal minimum fund balance policy.

| | General Fund | | 2011 SPLOST | 2016 SPLOST | | Vonmajor vernmental | Total |
|----------------------------|-----------------|----|----------------|----------------|----|------------------------|-----------------|
| | Tunu | · | JFLOJI | 3FL031 | 00 | verninentai | TOLAI |
| Fund Balances | | | | | | | |
| Nonspendable: | | | | | | | |
| Advances to other funds | \$ 621,411 | \$ | - | \$ - | \$ | - | \$ 621,411 |
| Restricted for: | | | | | | | |
| Law enforcement | - | | - | - | | 76,350 | 76,350 |
| Capital Projects | - | | 164,490 | 798,547 | | 382,258 | 1,345,295 |
| Joint Projects with County | - | | - | - | | 340,848 | 340,848 |
| Assigned: | | | | | | | |
| Fund balance appropriation | - | | - | - | | - | - |
| Law enforcement | 4,070 | | - | - | | - | 4,070 |
| Community development | 11,302 | | - | - | | - | 11,302 |
| Capital outlay | 460,938 | | - | - | | - | 460,938 |
| Unassigned (deficit) | 3,398,535 | | - | | | | 3,398,535 |
| Total Fund Balances | \$ 4,496,256 | \$ | 164,490 | \$ 798,547 | \$ | 799,456 | \$ 6,258,749 |

The following is a summary of the fund balance classification as of December 31, 2017:

O. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; and errors or omission. The City purchases commercial insurance for most types of risk. For these risks, settlements have not exceeded coverages for each of the past three years. The City has no significant reduction in insurance coverage from coverage in the prior year.

NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Budget Process

The annual budget document is the financial plan for the operation of the City of Thomaston. The budget process exists for the purpose of providing a professional management approach to the establishment of priorities and implementation of work programs while providing an orderly means for control and evaluation of the financial posture of the City.

An annual operating budget is prepared for the General Fund and Special Revenue Funds. The City Manager is authorized to transfer budget amounts between expenditure character with individual departments. Budget revisions which increase total expenditures of a fund must be approved by Mayor and Council.

The City follows these procedures in establishing the budgetary data reflected in the financial statements.

- On or about December 1, the City Manager submits to the City Council a proposed operating budget for the year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted at City Hall to obtain taxpayer comments.
- After revisions, if any, by the Council, the budget is legally enacted through passage of an ordinance.
- Budgetary information is compared to actual revenue and expenditures on a monthly basis and reported to the Mayor and Council.

Formal Budgetary integration is employed as a management control device during the year. The budgets for the General Fund and Special Revenue Funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). The General Fund is subject to budgetary control on a departmental basis, while the Special Revenue funds are subject to budgetary control on an individual fund basis. Budgets are prepared for the Capital Projects Funds on a project basis, which usually covers two or more years. Budgeted amounts are as originally adopted, or as amended by City Council. Individual amendments are not material in relation to the original appropriations.

NOTE 3 – DEPOSITS AND INVESTMENTS

Deposits

Custodial credit risk- deposits. Custodial credit risk for deposits is the risk that in the event of a bank failure, the City's deposit may not be recovered.

State statutes require banks holding public funds to secure these funds by FDIC insurance, securities pledged at par value, and surety bonds at face value in combined aggregate totaling not less than 110 percent of the public funds held.

Investments

Investments are stated at fair value.

State statutes authorize the City to invest in obligations of the U.S. Treasury, other U.S. Government Agencies, State of Georgia, Other States, Prime Banker's Acceptances, repurchase agreements and other political subdivisions of Georgia.

| Investment | | |
|---------------------|------------|--------|
| Туре | Fair Value | SPLOST |
| Mutual Funds (MEAG) | 2,892,639 | N/A |

For the Year Ended December 31, 2017

Interest Rate Risk – The city does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Rick- State statutes authorize the City to invest in obligations of the State of Georgia or other states; obligations issued by the U.S. Government; obligations fully insured or guaranteed by the U.S. government or by a government agency of the United States; obligations of any corporation of the U.S. government; prime banker's acceptance; the local government investment pool established by state law; repurchase agreements; and obligations of other political subdivisions of the State of Georgia. The City has no investment policy that would further limit its investment choices.

NOTE 4 – PROPERTY TAXES

State law requires that property taxes be based on assessed value, which is 40% of market value. All real and personal property (including motor vehicles) is valued as of January 1 each year and must be returned for tax purposes by March 1. With the exception of motor vehicles and the property of public utilities, which are valued by the State Revenue Department, all assessments are made by the Upson County Board of Tax Assessors.

Upson completion of all assessments and tax returns, the information is compiled to form the tax digest. The completed tax digest must be submitted to the State Revenue Commissioner for approval. The State Revenue Commissioner must ascertain that real property on the tax digest has been assessed at the state mandated forty percent (40%) of fair market value. The commissioner has the option to withhold certain state funding if the mandated 40% level is not reached.

Property taxes are levied each year based on assessed values determining the previous January 1. The Mayor and Council officially set the mill rates each year. Property taxes attach an enforceable lien on property as of June 30th the following year. Judicial property sales are commenced during June and July of the following vear.

The property tax calendar is as follows:

| | Real/Personal | |
|------------------------------|----------------------|----------------|
| | Property | |
| | (Excluding Vehicles) | Motor Vehicles |
| Assessment Date | January 1 | January 1 |
| Levy Date | September 10 | January 1 |
| Due date and collection date | November 24 | Staggered |

Property taxes receivable have been reduced to their estimated net realizable value. Estimated uncollectible amounts are based upon historical experiences rates and results in a direct reduction of the related revenue amount at the end of the period.

NOTE 5 – HOTEL/ MOTEL EXCISE TAX

A summary of the hotel/ motel excise tax expenditures and receipts for the year ended December 31, 2017, is as follows:

For the Year Ended December 31, 2017

| Expenditures by Purpose | Α | mount | Тах | Receipts | Percentage | |
|-------------------------|----|--------|-----|----------|------------|--|
| Promote Tourism | \$ | 29,198 | \$ | 73,055 | 40% | |
| General Fund | | 43,857 | | | 60% | |
| Total | \$ | 73,055 | \$ | 73,055 | 100% | |

NOTE 6 – RECEIVABLES

Receivables as of year-end for the government's individual major funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

| | Nonmajor | | | | | | | | | |
|------------------------------------|---------------|---------|----------|----------|-------------|------|---------|-----|------------|-----------------|
| | | Water & | | F | Proprietary | N | onmajor | | | |
| | General | Sewer | | Electric | | Fund | | Gov | vernmental | Total |
| Receivables | | | | | | | | | | |
| Taxes | \$ 142,575 | \$ | - | \$ | - | \$ | - | \$ | 45,949 | \$ 188,524 |
| Accounts | 328,120 | | 451,150 | | 1,177,626 | | 113,654 | | 5,470 | 2,076,020 |
| Intergovernmental | 118,621 | | 7,049 | | - | | - | | - | 125,670 |
| Gross Receivables | \$ 589,316 | \$ | 458,199 | \$ | 1,177,626 | \$ | 113,654 | \$ | 51,419 | \$ 2,390,214 |
| Less: Allowance for uncollectibles | (19,209) | | (31,580) | | (82,433) | | (7,956) | | (2,298) | (143,476) |
| Total Net Receivables | \$ 570,107 | \$ | 426,619 | \$ | 1,095,193 | \$ | 105,698 | \$ | 49,121 | \$ 2,246,738 |

NOTE 7 – INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The composition of interfund balances as of December 31, 2017, is as follows:

| | DUE TO/FROM OTHER FUNDS | | |
|----------------------------|---------------------------|----|--------|
| Receivable Fund | Payable Fund | A | mount |
| General Fund | Hotel/Motel Tax Fund | \$ | 3,282 |
| General Fund | LMIG Fund | | 1,000 |
| Water & Sewer Fund | General Fund | | 2,795 |
| Electric Fund | Water & Sewer Fund | | 66,135 |
| Electric Fund | Nonmajor Proprietary Fund | | 9,120 |
| Nonmajor Governmental Fund | General Fund | | 5,687 |
| Total | | \$ | 88,019 |

For the Year Ended December 31, 2017

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

| ADVANCES TO/FROM OTHER FUNDS | | | | | | | | | |
|------------------------------|--------------------|----|---------|--|--|--|--|--|--|
| Receivable Fund | Payable Fund | | Amount | | | | | | |
| General Fund | Joint Project Fund | \$ | 621,091 | | | | | | |
| Total | Total | \$ | 621,091 | | | | | | |

The Joint Projects Fund received an advance from the General Fund during the year ended December 31, 2015 to help cash flow the start-up of the joint project fund.

| INTERFUND TRANSFERS | | | | | | | | | | |
|----------------------------|----|-------------|-------|-----------|--|--|--|--|--|--|
| | | TRANSFER IN | | | | | | | | |
| | Ge | eneral Fund | Total | | | | | | | |
| Transfer Out: | | | | | | | | | | |
| Electric Fund | \$ | 1,800,000 | \$ | 1,800,000 | | | | | | |
| Water & Sewer Fund | \$ | 220,000 | \$ | 220,000 | | | | | | |
| Nonmajor Governmental Fund | | 173,085 | | 173,085 | | | | | | |
| Total | \$ | 2,193,085 | \$ | 2,193,085 | | | | | | |

Transfers are used to move unrestricted revenue to finance various programs that the government must account for in other funds in accordance with budgetary authorizations, including amounts provided as subsidies or matching funds for various grant programs.

Due to the difference in measurement focus and basis of accounting between governmental funds and proprietary funds, reclassification of capital assets between the fund financial statements will cause the transfer accounts to be out of balance at the fund level.

NOTE 8 – CAPITAL ASSETS

| | Beginning | | | Ending |
|--|------------------|----------------------|-------------------|--------------------------|
| | Balances | Increase | Decrease | Balance |
| Governmental Activities | | | | |
| Capital assets, not being depreciated: | | | | |
| Land | \$ 2,747,932 | \$ - | \$ (11,750) | \$ 2,736,182 |
| Construction in progress | 29,402 | 444,729 | (16,907) | 457,224 |
| Total capital assets, not being depreciated: | 2,777,334 | 444,729 | (28,657) | 3,193,406 |
| Capital assets, being depreciated | | | | |
| Buildings | 4,174,352 | 248,530 | - | 4,422,882 |
| Vehicles | 1,917,739 | 152,704 | (178,286) | 1,892,157 |
| Equipment | 2,431,859 | 83,725 | (178,970) | 2,336,614 |
| Infrastructure | 14,799,635 | 1,872 | - | 14,801,507 |
| Total capital assets, being depreciated | 23,323,585 | 486,831 | (357,256) | 23,453,160 |
| Less accumulated depreciation for: | | | | |
| Buildings | (1,988,143) | (158,819) | - | (2,146,962) |
| Vehicles | (1,072,929) | (114,989) | 163,453 | (1,024,465) |
| Equipment | (1,325,896) | (110,429) | 159,821 | (1,276,504) |
| Infrastructure | (5,451,038) | (413,370) | - | (5,864,408) |
| Total accumulated depreciation | (9,838,006) | (797,607) | 323,274 | (10,312,339) |
| Total capital assets, being depreciated, net | 13,485,579 | (310,776) | (33,982) | 13,140,821 |
| Governmental activities capital assets, net | \$ 16,262,913 | \$ 133,953 | \$ (62,639) | \$ 16,334,227 |
| Business-Type Activities | | | | |
| Capital assets, not being depreciated: | | | | |
| Land | \$ 2,439,469 | \$ - | \$ - | \$ 2,439,469 |
| Construction in progress | 4,832,960 | 27,549 | (4,623,323) | 237,186 |
| Total capital assets, not being depreciated: | 7,272,429 | 27,549 | (4,623,323) | 2,676,655 |
| Capital assets, being depreciated | | | | |
| Buildings | 7,249,665 | - | - | 7,249,665 |
| Systems - water, sewer, and electric | 31,225,648 | 5,399,398 | - | 36,625,046 |
| Equipment | 2,295,289 | 187,604 | - | 2,482,893 |
| Vehicles | 1,321,900 | - | (32,199) | 1,289,701 |
| Total capital assets, being depreciated | 42,092,502 | 5,587,002 | (32,199) | 47,647,305 |
| Less accumulated depreciation for: | | | | |
| Buildings | (5,917,762) | (160,906) | - | (6,078,668) |
| Systems - water, sewer, and electric | (5,632,781) | (608,484) | 1,092 | (6,240,173) |
| Equipment | (952,628) | (142,355) | - | (1,094,983) |
| Vehicles | (1,248,320) | (18,762) | 30,591 | (1,236,491 <u>)</u> |
| Total accumulated depreciation | (13,751,491) | <u>(930,507)</u> | 31,683 | (14,650,315 <u>)</u> |
| Total capital assets, being depreciated, net | 28,341,011 | 4,656,495 | (516) | 32,996,990 |
| Business-type activities capital assets, net | \$ 35,613,440 | \$ 4,684,044 | \$ (4,623,839) | \$ 35,673,645 |
| Less related long-term debt outstanding | | | | (11,145,072) |
| Net investment in capital assets | | | | \$ 24,528,573 |
| | | | | |

For the Year Ended December 31, 2017

Depreciation expense was charged to functions/programs of the primary government as follows:

| Governmental Activities | |
|---|-------------------|
| General government | \$ 337,520 |
| Public safety | 182,191 |
| Public works | 277,896 |
| Total depreciation expense - governmental activities | <u>\$ 797,607</u> |
| | |
| Business-Type Activities | |
| Water and sewer | \$ 863,851 |
| Electric | 66,656 |
| Total depreciation expense – business-type activities | 6 000 F07 |
| Total depreciation expense – business-type activities | <u>\$ 930,507</u> |

NOTE 9 - LONG-TERM DEBIT

Changes in long-term liabilities

Long-term liability activity for the year ended December 31, 2017, was as follows:

| | | Beginning Balances | | Addition | | Reduction | | Ending Balance | Due Within One Year |
|--|--------------|-----------------------|----|----------|---------------------------------|-------------|--------------|-------------------|----------------------------|
| Governmental Activities | | | | | | | | | |
| Landfill closure/postclosure | \$ | 2,000,590 | \$ | - | \$ | (200,041) | \$ | 1,800,549 | \$ 138,504 |
| Compensated absences | | 160,467 | | 150,429 | | (73,634) | | 237,262 | 189,810 |
| Net pension liability | | 2,535,444 | | - | | (76,679) | | 2,458,765 | - |
| Governmental activity long-term liabilities | \$ 4,696,501 | | \$ | 150,429 | <u>150,429</u> <u>\$ (350,3</u> | | \$ 4,496,576 | | \$ 328,314 |
| Business-Type Activities | | | | | | | | | |
| Compensated absences | \$ | 48,591 | \$ | 34,686 | \$ | (32,875) | \$ | 50,402 | \$ 27,600 |
| GEFA Loan DW09002PF70 | | 819,149 | | - | | (43,909) | | 775,240 | 45,244 |
| GEFA Loan DW10012 | | 1,105,333 | | - | | (60,874) | | 1,044,459 | 57,829 |
| GEFA Loan DW13011 | | 2,156,062 | | - | | (105,058) | | 2,051,004 | 105,585 |
| GEFA Loan DW14002 | | 1,622,495 | | 377,505 | | (505,631) | | 1,494,369 | 69,364 |
| Revenue bonds payable | | 6,280,000 | | - | | (500,000) | | 5,780,000 | 500,000 |
| Net pension liability | | 937,767 | | - | | (73,876) | | 863,891 | - |
| Business-type activity long-term liabilities | \$ | 12,969,397 | \$ | 412,191 | \$ | (1,322,223) | \$ | 12,059,365 | \$ 805,622 |

For the governmental activities, compensated absences, landfill closure/ postclosure, and net pension liability are generally liquidated by the general fund. For business-type activities, compensated absences and net pension liability are liquidated by the proprietary funds.

For the Year Ended December 31, 2017

Revenue Bonds

Purpose of debt: To construct and improve the Public Utilities System of the City of Thomaston.

\$8,200,000 City of Thomaston Combined Public Utilities Revenue Bonds, Series 2013, due in annual installments of principal and bi-annual installments of interest. The interest rate is 2.5%. The Maturity date of the bonds is December 1, 2027.

| Sinking Fund | | | | | | |
|-------------------|-----------------|----------|---------|--|--|--|
| Year (December 1) | Principal | Interest | | | | |
| 2018 | \$ 515,000 | \$ | 144,500 | | | |
| 2019 | 525,000 | | 131,625 | | | |
| 2020 | 545,000 | | 118,500 | | | |
| 2021 | 565,000 | | 105,300 | | | |
| 2022-2027 | 3,630,000 | | 324,575 | | | |
| Total | \$ 5,780,000 | \$ | 824,500 | | | |

Notes Payable

Purpose of Debt: To construct and improve the Public Utilities System of the City of Thomaston.

In 2009, the City entered into a contract with the Georgia Environmental Facilities Authority for a Drinking Water State Revolving Loan Fund grant/loan was to provide financing for water line replacements. The total proceeds for the loan were \$3,400,000, of which 70% or \$2,380,000 was forgivable. The project was completed in 2011 and the remaining balance of \$1,020,000 is to be paid over a twenty-year period starting January 1, 2012, on a monthly basis. Interest is at 3.0%. As of December 31, 2017, the outstanding balance was \$775,240.

In 2010 the City entered into a contract with the Georgia Environmental Facilities Authority for a Drinking Water State Revolving Loan Fund grant/loan to provide financing for the replacement of existing water mains. The total proceeds for the loan were \$1,900,000, of which 30% or \$570,000 is forgivable. The project was completed in 2012 and the remaining balance of \$1,330,000 is to be paid over a twenty- year period starting September 1, 2012 on a monthly basis. Interest is accrued monthly at 3.0%. As of December 31, 2017, the outstanding balance was \$1,044,459.

In 2014, the City entered into a contract with the Georgia Environmental Facilities Authority for a Drinking Water State Revolving Loan Fund grant/loan to provide financing for the replacement of existing water mains. The total proceeds for the loan were \$2,700,000, of which 18.5185% or \$500,000 is forgivable. The project was completed in 2015 and the remaining balance of \$2,199,681, is to be paid over a twenty-nine year period starting August 1, 2017, on a monthly basis. Interest is accrued monthly at .5%. As December 31, 2017, the outstanding balance was \$2,051,004.

In 2015, the City entered into a contract with GEFA for a Drinking Water State Revolving Loan Fund grant/loan to provide financing for the replacement of existing water mains. The total proceeds for the loan were \$2,000,000 of which 25% or \$500,000 is forgivable. The project was completed in 2017 and the \$1,500,000 is to be paid over a twenty-year period starting December 2017, on a monthly basis. Interest is accrued monthly at 1.03%. As of December 31, 2017, the outstanding balance was \$1,494,369.

| | | GEFA DW | 0900 |)2PJ70 | GEFA D | W10 | 012 | | GEFA DW13011 | | | GEFA DW14002 | | | |
|------------------------------|----|-----------|------|----------|-----------------|-----|----------|--------------------|--------------|----------|-----------|--------------|-----------|----------|---------|
| Years Ending December 31, | | Principal | | Interest | Principal | | Interest | Principal Interest | | Interest | Principal | | | Interest | |
| 2018 | \$ | 45,244 | \$ | 22,638 | \$ 57,828 | \$ | 30,686 | \$ | 105,586 | \$ | 10,540 | \$ | 67,950 | \$ | 15,072 |
| 2019 | | 46,620 | | 21,262 | 59,587 | | 28,927 | | 106,114 | | 9,484 | | 68,654 | | 14,369 |
| 2020 | | 48,038 | | 19,844 | 61,400 | | 27,114 | | 106,645 | | 8,952 | | 69,364 | | 13,658 |
| 2021 | | 49,500 | | 18,383 | 63,267 | | 25,247 | | 107,180 | | 8,418 | | 70,082 | | 12,940 |
| 2022 | | 51,005 | | 16,878 | 65,191 | | 23,322 | | 107,717 | | 7,881 | | 70,807 | | 12,215 |
| 2023-2027 | | 269,262 | | 60,151 | 356,933 | | 85,365 | | 546,737 | | 31,251 | | 365,180 | | 49,931 |
| 2028-2032 | | 265,571 | | 15,959 | 380,253 | | 25,706 | | 560,575 | | 17,415 | | 384,471 | | 34,578 |
| 2033-2037 | | | | | | | | | 410,450 | | 3,774 | | 397,861 | | 10,330 |
| Total | \$ | 775,240 | \$ | 175,115 | \$ 1,044,459 | \$ | 246,367 | \$ | 2,051,004 | \$ | 97,715 | \$ | 1,494,369 | \$ | 163,093 |

Annual debt service requirements to maturity for these notes payable are as follows:

Restricted Assets

The balance of the restricted asset account in the Water and Sewer Enterprise Fund is as follows:

Revenue bond covenant account\$ 290,506\$ 290,506

NOTE 10 – LANDFILL CLOSURE COSTS

In 1992, the City closed its Zorn Street landfill site. State regulations require the City to perform certain maintenance and monitoring functions for thirty years after closure. Under GASB 18, the City is required to disclose the estimated maintenance and monitoring cost of \$1,800,549. The required plan for closure of the Zorn Street landfill was adopted by the City and approved by the State of Georgia. Estimates were outlined in the plan and updated in 2017. These costs are subject to change due to inflation or deflation, technology or applicable laws or regulations. The City is not required to commit financial resources to guarantee future maintenance and monitoring activities.

NOTE 11 – EMPLOYEE RETIREMENT PLANS

Georgia Municipal Employees Benefit System

Plan Description

The City contributes to the Georgia Municipal Employees Benefit System (the system), an agent multiemployer public employee retirement system administered by the Georgia Municipal Association. The City of Thomaston Retirement Plan is a defined benefit plan that provides retirement and disability benefits and death benefits to plan members and beneficiaries. The Public Retirement Systems Standard Law (Georgia

For the Year Ended December 31, 2017

Code Section 47-20-10) assigned the authority to establish and amend the plan to the City of Thomaston. The Georgia Municipal Employees Benefit System issues a publicly available financial report that includes financial statements and required supplementary information for the system the report may be obtained by writing to the Georgia Municipal Employees Benefit System, 201 Pryor Street S.W., Atlanta, Georgia 30303.

Plan Membership

At July 1, 2017, the date of the most recent actuarial valuation, there were 237 participants consisting of the following:

| Retirees and beneficiaries currently receiving benefits | 118 |
|---|-----|
| Terminated vested participants | 40 |
| Active vested employees | 50 |
| Active nonvested employees | 36 |
| Total | 244 |

Benefits Provided

The GMEBS Plan provides retirement, disability and death benefits to plan members and beneficiaries. Effective January 1, 2015, the Plan was amended to provide for immediate participation for employees. This change has no impact on service credited under the Plan and has no impact on benefits. As a result of this change, all employees are now included in the valuation.

Contributions

The plan members are not required to contribute to the plan. The City is required to contribute at an actuarially determined rate; the current rate is 13.13% of annual covered payroll. The contribution requirements of the City are established and may be amended by the GMEBS Board of Trustees.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2017, the City reported a net pension liability. The net pension liability was measured as of March 31, 2017. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of July 1, 2017.

For the year ended December 31, 2017, the City recognized pension expense relative to GMEBS in the amount of \$491,613. At December 31, 2017, the City reported deferred outflows of resources and deferred inflows of resources related to the Pension from the following sources.

| | Deferred | | D | eferred |
|---|----------|-----------------|----|-----------------|
| | Οι | utflows of | In | flows of |
| | <u>R</u> | <u>esources</u> | Re | <u>esources</u> |
| Differences between expected and actual experience | \$ | - | \$ | - |
| Changes of assumptions | | 128,820 | | 5,737 |
| Net difference between projected and actual earnings | | | | |
| on pension plan investments | | 329,136 | | 318,083 |
| Employer contribution subsequent to measurement date | | - | | - |
| | \$ | 457,956 | \$ | 323,820 |
| Net difference between projected and actual earnings on pension plan investments | \$ | 329,136 | \$ | 318,0 |

For the Year Ended December 31, 2017

City contributions subsequent to the measurement date of March 31, 2017 are reported as deferred outflows of recourses and will be recognized as a reduction of the net pension liability in the year ended December 31, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in the pension expense as follows:

| Years Ending | |
|---------------------|--------------|
| December 31, | |
| 2018 | \$ 79,420 |
| 2019 | 79,420 |
| 2020 | 42,504 |
| 2022 and thereafter | (67,208) |

Actuarial Assumptions: The total pension liability as of December 31, 2017 was determined by an actuarial valuation as of July 1, 2017 using the following actuarial assumptions, applied to all periods included in the measurement:

| Inflation | 3.25% |
|---------------------------|--|
| Salary increase | 3.25%, plus service based merit increases |
| Investment rate of return | 7.75%, On-going basis, based on long-term expected rate of return of pension plan investments. |

Mortality rates were based on the RP-2000 Combined Mortality Table with sex-distinct rates, set forward two years for males and one year for females, and the RP-2000 Disabled Mortality Table with sex-distinct rates.

The mortality and economic actuarial assumptions used in the July 1, 2017 valuation were based on the results of an actuarial experience study for the period January 1, 2010 to June 30, 2014.

Net Pension Liability:

| | 1 | Fotal Pension Liability | Fiduciary Net Position | | 1 | Net Pension Liability |
|---|----|----------------------------|---------------------------|-----------|----|--------------------------|
| Balance at December 31, 2016 | \$ | 10,638,293 | \$ | 7,165,082 | \$ | 3,473,211 |
| Charges for the year: | | | | | | |
| Service cost | | 78,267 | | - | | 78,267 |
| Interest | | 796,306 | | - | | 796,306 |
| Difference between expected and actual experience | | 193,229 | | - | | 193,229 |
| Contributions - employer | | - | | 376,154 | | (376,154) |
| Contributions - employee | | - | | - | | - |
| Net investment income | | - | | 876,422 | | (876,422) |
| Benefit payments | | (726,744) | | (726,744) | | - |
| Administrative expense | | - | | (34,219) | | 34,219 |
| Other | | - | | - | | - |
| Net Changes | | 341,058 | | 491,613 | | (150,555) |
| Balance at December 31, 2017 | \$ | 10,979,351 | \$ | 7,656,695 | \$ | 3,322,656 |

The City's net pension liability is recorded in the Government-Wide Statement of Net Position in the amounts of \$2,458,765 and \$863,891, respectively.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of March 31, 2017 is summarized in the following table:

| | | Long-Term | Long-Term |
|----------------------|------------|----------------|----------------|
| | Target | Expected Real | Nominal Real |
| Asset Class | Allocation | Rate of Return | Rate of Return |
| Domestic Equity | 45.00% | 6.71% | 9.20% |
| International Equity | 20.00% | 7.71% | 9.70% |
| Fixed Income | 25.00% | 2.79% | 4.80% |
| Real Estate | 10.00% | 5.21% | 7.00% |
| Cash | 0.00% | 0.00% | 0.00% |
| Total | 100.00% | | |

Discount Rate: The discount rate used to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made at the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net

For the Year Ended December 31, 2017

position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount rate: The following presents the City's net pension liability calculated using the discount rate of 7.75%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75%) or 1-percentage-point higher (8.75%) than the current rate:

| | 1% | Current | 1% |
|--|--------------|---------------|--------------|
| | Decrease | discount rate | Increase |
| | (6.75%) | (7.75%) | (8.75%) |
| Sensitivity of the Net Pension Liability | | | |
| to Changes in the Discount Rate | \$ 4,430,620 | \$ 3,322,656 | \$ 2,375,146 |

Pension plan fiduciary net position: Detailed information about the pension plan's fiduciary net position is available in the separately issued GMEBS financial report which is publicly available at www.gmanet.com.

NOTE 12 – SPECIAL FUNDING DEFINED BENEFIT PENSION PLAN

A. Georgia Firefighters' Pension Fund

The city's Volunteer Firemen are eligible to participate in the Georgia Firefighters' Pension Fund, a voluntary pension system. The City makes no contributions to this plan. Contributions are made through monthly dues by eligible firefighters electing to participate in the plan and non-employer contributions which consist of insurance premium taxes collected and remitted by insurers directly to the pension fund in accordance with the law. The plan is administered by the Georgia Firefighters' Pension Fund located at 2171 Eastview Parkway NE in Conyers, Georgia where separate financial statements may be obtained. This plan is considered immaterial to the City of Thomaston's financial statements.

B. <u>Peace Officer's Annuity and Benefit Fund of Georgia</u>

The City's Deputies are covered by the State of Georgia Peace Officers' Annuity and Benefit Fund. The City makes no contributions to this plan. Contributions are collected by the City as the agent for this fund through its court systems. This plan is administrated through the Peace Officers' Annuity and Benefit Fund of Georgia located at 1210 Greenbelt Parkway in Griffin, Georgia where separate financial statements may be obtained. This plan is considered immaterial to the City of Thomaston's financial statements.

NOTE 13 – LEGAL CONTRACTS AND AGREEMENTS

The City of Thomaston, Georgia is one of approximately 50 participants who have entered into Power and Sales Contract with the Municipal Electrical Authority of Georgia (MEAG). Under these contracts, the Authority has agreed to provide to the participant and the participants have agreed to take from the Authority, such output and services from the various projects of the Authority as may be available for the useful life thereof. The participants are required to make payments therefore according to the rates and charges established by the Authority to produce revenues sufficient to pay the Authority's cost attributable to such projects. In general, the Power Sales Contract provide that if, at any time, (i) a project is terminated

prior to completion, or (ii) a project declared by the Authority to be totally and permanently retired from service, or (iii) a project is totally, but not permanently, out of service and the authority is unable to provide service from alternative sources, then each participant will remain liable to pay a fixed percentage default by a participant under its contracts relating to any of the various projects, such participant would remain liable to the greater of its obligation share of the Authority's costs attributable to such project or the amount determined to be due under the rates and charges established by the Authority.

Payments under the Power Sales Contracts are not subject to reduction whether by offset or otherwise, and will not be conditional upon the performance or non performance by any party of any agreement for any cause whatsoever. Each Power Sales Contract will continue in full force at effect at least until such time, not to exceed 50 years, as all bonds issued for the purpose of financing the costs of acquisition and construction of the applicable project, and notes issued for such purpose in anticipation of the bonds, have been paid or provision has been made for their payment.

In 1999, the City approved a resolution adopting the provisions of the Municipal Competitive Trust (the "Trust"), which was created by MEAG for the mutual benefit of MEAG and its wholesale customers which have elected to become beneficiaries. The Trust provides MEAG and trust's beneficiaries a means to mitigate the expected differential between market rates for power and the cost of power generated by MEAG facilities, if deregulation of the electric industry were to occur. The Trust created an account for the city and within the account created the following sub-accounts in which the City participates:

Flexible Operating Trust Account

This type of subaccount may be funded from contributions from the City's available funds. According to the Trust provisions, the City has the right to withdraw part or all of the funds from this account at any time. As of December 31, 2017, the balance of the account was \$2,892,639 (included in investments in the accompanying statement of net position).

Generation Trust Account

This type of subaccount is used to offset the City's share of future MEAG generation projects. The balance in the account for the benefit of the City as of December 31, 2017 was \$4,402,694. Due to the Trust restrictions on access to the funds, this account balance is not reflected in the accompanying statement of net position.

Reserve Funded Debt Account and Credit Support Operating Account

On November 22, 2006, the City (along with all other MEAG cities participating in the Trust) approved a resolution to amend the original Trust agreement allowing for distribution of funds from the Reserve Funded Debt Account and Credit Support Operating Account. The distributions will occur from January 1, 2010 to December 31, 2018. These funds have been held in the Trust in the anticipation that deregulation of retail electric power might occur by 2009, and the funds accumulated in these Trust accounts could be used for competitive margins for retail electric power supply. The balance in these accounts for the benefit of the City as of December 31, 2017 was \$840,696. Due to the Trust restrictions on access to the funds, these account balances are not reflected in the accompanying statement of net position. Trust distributions from these accounts in the future years will be recorded by the City as a reduction to the MEAG generation power supply cost. Future releases from the Trust vary each year.

NOTE 14 – CONTINGENT LIABILITIES

A. Litigation

During the course of normal opportunities of the City, various claims and lawsuits arise. The City attorney has advised that there are no potential liabilities that will impair the position as of the date of this audit report.

B. Grants

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds.

The amounts, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the government expects such amounts, if any, to be immaterial.

C. <u>Commitments</u>

The City has entered into power sales contracts together with 45 other cities and one county in the State of Georgia with the Municipal Electric Authority of Georgia (MEAG). Under terms of these contacts, the City purchases power and energy for resale to its electric system customers.

NOTE 15 - EVALUATION OF SUBSEQUENT EVENTS

The City has evaluated subsequent events through June 5, 2018, the date which the financial statements were available to be issued.

NOTE 16 – RESTATEMENT OF NET POSITION – PROPRIETARY FUNDS

As a result of management contracts for the Water & Sewer and Sanitation, the City reported all employment related expenses under the Electric Fund beginning January 1, 2017. Accordingly, a restatement of the beginning Net Position for each proprietary fund resulted as pension related liabilities, deferred inflows, and deferred outflows were moved to the Electric Fund.

| | w | ater & Sewer | Electric | | Sanitation | | |
|----------------------------------|----|--------------|-----------------|----|------------|----|------------|
| | | Fund | Fund | | Fund | | Total |
| Net Position - December 31, 2016 | \$ | 23,829,896 | \$ 3,283,139 | \$ | 294,456 | \$ | 27,407,491 |
| Adjustment | | 175,327 | (201,626) | | 26,299 | | - |
| Net Position - December 31, 2016 | \$ | 24,005,223 | \$ 3,081,513 | \$ | 320,755 | \$ | 27,407,491 |

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REQUIRED SUPPLEMENTARY INFORMATION

City of Thomaston, Georgia

Required Supplementary Information

For the Years Ended December 31, 2017, 2016 and 2015

Schedule of Changes in the City's Net Pension Liability and Related Ratios

| | 2017 | | 2016 | 2015 |
|--|------------------|-----------|------------|------------------|
| Total pension liability | | | | |
| Service cost | \$ 78,267 | \$ | 92,484 | \$ 100,665 |
| Interest on total pension liability | 796,305 | | 783,446 | 753,703 |
| Difference between expected and actual experience | 193,229 | | (11,213) | 241,530 |
| Changes of assumptions | - | | - | (56,111) |
| Change of benefit terms | - | | - | - |
| Benefit payments, including refunds of employee contributions | (726,744) | | (670,815) | (641,192) |
| Net change in total pension liability | \$ 341,057 | \$ | 193,902 | \$ 398,595 |
| Total pension liability - beginning, January 1 | 10,638,294 | | 10,444,392 | 10,045,797 |
| Total Pension liability - ending, December 31 (a) | \$ 10,979,351 | \$ | 10,638,294 | \$ 10,444,392 |
| Plan fiduciary net position | | | | |
| Contributions - employer | \$ 376,154 | \$ | 347,962 | \$ 330,659 |
| Contributions - employee | - | | - | - |
| Net investment income | 876,422 | | 18,576 | 678,062 |
| Benefit payments, including refunds of member contributions | (726,744) | | (670,815) | (641,192) |
| Administrative expenses | (34,219) | | (19,928) | (17,791) |
| Net change in plan fiduciary net position | \$ 491,613 | \$ | (324,205) | \$ 349,738 |
| Plan fiduciary net position - beginning, January 1 | 7,165,082 | | 7,489,287 | 7,139,549 |
| Plan fiduciary net position - ending, December 31 (b) | \$ 7,656,695 | \$ | 7,165,082 | \$ 7,489,287 |
| City's net pension liability (asset) - ending (a) - (b) | \$ 3,322,656 | <u>\$</u> | 3,473,212 | \$ 2,955,105 |
| Plan fiduciary net position as a percentage of the total pension liability | 69.74% | | 67.35% | 71.71% |
| naonty | 03.74/0 | | 07.33/0 | / 1./ 1/0 |
| Covered-employee payroll | \$ 3,183,118 | \$ | 2,788,467 | \$ 2,787,146 |
| Net pension liabilty as a percentage of covered-employee payroll | 104.38% | | 124.56% | 106.03% |

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

City of Thomaston, Georgia

Required Supplementary Information

For the Years Ended December 31, 2017, 2016 and 2015

Schedule of City Contributions

| - | 2017 2016 | | 2015 |
|---|-----------|--------------------|------------------|
| Actuarially determined contributions | * | \$ 374,328 | \$ 339,168 |
| Contributions in relation to the actuarially determined contributions | * | 402,592 | 310,909 |
| Contribution deficiency (excess) | * | <u>\$ (28,264)</u> | <u>\$ 28,259</u> |
| City's covered-employee payroll | * | \$ 2,788,467 | \$ 2,787,146 |
| Contributions as a precentage of covered-employee payroll | * | 14.44% | 11.16% |

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

*2017 information is determined after fiscal year-end and is included in 2018 report. That information was not available at the time of the audit.

City of Thomaston, Georgia Notes to Required Supplementary Information For the Year Ended December 31, 2017

Changes of assumptions:

As a result of the plan change to provide immediate participation for employees, for the fiscal ending 2016, the eligibility assumption has been changed from one year to immediate. The increase in the Plan's NPL is minimal and has been included in the differences between expected and actuarial experience.

As a result of the new administrative fee structure approved by the board, the administrative expense assumption was updated for the fiscal years beginning in 2016.

Amounts reported for the fiscal year ending in 2016, and later reflect the following assumption changes approved by the Board in December 2014 based on the results of an actuarial experience study covering the period January 1, 2010 to June 30, 2014:

- The morality table for disabled participants was changed to remove the two-year set-forward for males and the one-year set forward for females.
- The turnover rates were updated to introduce select rates for services less than five years and to reduce the ultimate rate by 15% and to assume no turnover on and after age 55. The select period rates were further constrained to not be less than the ultimate rates.
- The retirement rates where normal retirement is only available on or after age 65 were changed from the prior assumption of 100% at age 65 to the new assumption of 60% at age 65 to 69 and 100% at age 70. Where normal retirement is available prior to age 65, the rates were changed from the prior assumption of 100% at earliest unreduced age, but not below age 60, to the new assumption of 10% at ages 55 to 59, 20% at age 60, 25% at age 61, 35% at age 62, 40% at age 63, 45% at age 64, 50% at ages 65-69 and 100% at age 70.
- The inflation assumption was decreased from 3.50% to 3.25%.
- The salary increase assumption was changed from select period rate during the first five years of service, followed by age-related rates to an assumption based on new service-related rates. Under the prior assumption, the salary increases ranged from 4.00% to 11.00% and included an inflation assumption of 3.50%. Under the new assumption, the salary increases range from 3.75% to 8.00% and include an inflation assumption of 3.25%.

Benefit Changes

Effective January 1, 2015, the Plan was amended to provide for immediate participation for employees. This change has no impact on service credited under the Plan and has no impact on benefits.

Valuation Date

The actuarially determined contribution rate was determined as of July 1, 2017, with an interest adjustment to the fiscal year. Contributions in relation to this actuarially determined contribution rate will be reported for the year ending December 31, 2018.

City of Thomaston, Georgia Required Supplementary Information For the Year Ended December 31, 2016

Methods and assumptions used to determine contribution rates:

| Actuarial cost method Amortization method | Projected Unit Credit Closed level dollar for the remaining unfunded liability |
|--|--|
| Remaining amortization period | Remaining amortization period varies for the bases, with a net effective amortization period of 10 years. |
| Asset valuation method | Sum of actuarial value at beginning of year and the cash flow during the year plus the assumed investment return, adjusted by 10% of the amount that the value exceeds or is less than the market value at the end of the year. The actuarial value is adjusted, if necessary, to be within 20% of the market value. |
| Net Investment Rate of Return | 7.75% |
| Projected Salary Increases | 3.25% plus service based merit increases |
| Cost Living Adjustments | 0.00% |
| Retirement Age | Ages 55-59 rate of 10%, age 60 rate of 20%, age 61 rate of 25%, age 62 rate of 35%, age 63 rate of 40%, age 64 rate of 45%, ages 65-69 rate of 50% and age 70 and over 100% |
| Mortality | RP-2000 Combined Healthy Mortality Table with sex-distinct rates, set forward two years for males and one year for females RP-2000 Disabled Retiree Mortality Table with sex-distinct rates. |

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SUPPLEMENTARY INFORMATION

City of Thomsaton, Georgia

Combining Balance Sheet

Nonmajor Governmental Funds

December 31, 2017

| | Non-Major overnmental Funds 1,416,176 - 43,651 5,470 |
|---|--|
| Cash and cash equivalents \$ - \$ 76,350 \$ 956,568 \$ 377,743 \$ - \$ 5,515 \$ Receivables, net of allowance: Taxes - - 43,651 - - - - Accounts 5,470 - | - 43,651 |
| Receivables, net of allowance: - - 43,651 - - - Taxes 5,470 - - - - - - Due from Other Funds _ - | - 43,651 |
| Taxes43,651Accounts $5,470$ $5,470$ $5,470$ $5,470$ $5,687$ Due from Other FundsTotal Assets $$5,687$ $$5,687$ $$5,687$ $$5,687$ $$5,687$ $$5,687$ $$5,515$ $$5$ Liabilities, Deferred Inflows of Resources, and Fund BalancesLiabilities:- $$5,687$ <td< td=""><td></td></td<> | |
| Accounts $5,470$ $ -$ < | |
| Due from Other Funds - | E 170 |
| Total Assets \$ 5,470 \$ 76,350 \$ 1,000,219 \$ 377,743 \$ 5,687 \$ 5,515 \$ Liabilities, Deferred Inflows of Resources, and Fund Balances - - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ \$ \$ \$ - \$ \$ - \$ - \$ \$ - \$ \$ \$ - \$ \$ \$ - \$ \$ \$ - \$ | |
| Liabilities, Deferred Inflows of Resources, and Fund BalancesLiabilities: Accounts payable\$ 2,188 \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ Retainage payable $ -$ | 5,687 |
| and Fund Balances Liabilities: Accounts payable \$ 2,188 \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - | 1,470,984 |
| Liabilities:Accounts payable\$2,188\$-\$-\$-\$ | |
| Accounts payable\$2,188\$-\$-\$-\$-\$Retainage payable5,687-\$Due to other funds3,2821,000Advance to other funds621,091Total Liabilities $$5,470$ $$$-$5,687$$1,000$$Deferred inflows of resources:$$-$-$$5,687$$1,000$$Unavailable revenue - property taxes$$-$-$38,280$-$-$$Unavailable revenue - grant revenues$$$38,280$-$-$$$$$$$-$-$-$$$-$$-$-$ | |
| Retainage payable5,687-Due to other funds3,2821,000Advance to other funds621,091Total Liabilities\$5,470\$-\$621,091\$Deferred inflows of resources:Unavailable revenue - property taxes\$-\$\$38,280\$-\$-\$\$Unavailable revenue - grant revenues\$-\$\$38,280\$-\$-\$\$\$Unavailable revenue - grant revenues\$\$-\$\$_\$Unavailable revenue - grant revenues\$_\$-\$_\$_\$Unavailable revenue - grant revenues\$_\$Unavailable revenue - grant revenues\$_\$Unavailable revenue - grant revenues <t< td=""><td></td></t<> | |
| Due to other funds3,2821,000Advance to other funds621,091Total Liabilities\$5,470\$-\$621,091\$-\$5,687\$1,000\$Deferred inflows of resources:Unavailable revenue - property taxes\$-\$38,280\$-\$-\$\$\$Unavailable revenue - grant revenues\$-\$38,280\$-\$-\$\$\$ | 2,188 |
| Advance to other funds $ -$ <td>5,687</td> | 5,687 |
| Total Liabilities \$ 5,470 \$ - \$ 621,091 \$ - \$ 5,687 \$ 1,000 \$ Deferred inflows of resources: Unavailable revenue - property taxes \$ - \$ 38,280 \$ - \$ \$ - \$ - \$ - \$ - \$ - \$ - \$ | 4,282 |
| Deferred inflows of resources: Unavailable revenue - property taxes \$ - \$ - \$ 38,280 \$ - \$ - \$ - \$ Unavailable revenue - grant revenues | 621,091 |
| Unavailable revenue - property taxes \$ - \$ - \$ 38,280 \$ - \$ | 633,248 |
| Unavailable revenue - grant revenues | |
| | 38,280 |
| Total deferred inflows of resources $\begin{array}{c} \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\ \\$ | _ |
| | 38,280 |
| Fund balances: | |
| Restricted \$ - \$ 76,350 \$ 340,848 \$ 377,743 \$ - \$ 4,515 \$ | 799,456 |
| Unassigned (deficit) | - |
| Total fund balances \$ - \$ 76,350 \$ 340,848 \$ 377,743 \$ - \$ 4,515 \$ | 799,456 |
| Total Liabilities, Deferred Inflows of | |
| Resources, and Fund Balances \$ 5,470 \$ 76,350 \$ 1,000,219 \$ 377,743 \$ 5,687 \$ 5,515 \$ | 1,470,984 |

City of Thomaston, Georgia Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds

| | | Special Revenue Fund | s | | Capital Project Funds | | |
|--|--------------------|------------------------------------|---------------------------|----------------------------------|----------------------------------|------------------|------------------------------------|
| | Hotel Motel Tax | Law Enforcement Confiscation | Joint Projects Fund | Greatest Generational Park | CDBG/ 2014 Water Line Fund | DOT LMIG Fund | Non-Major Governmental Funds |
| Revenues | | | | | | | |
| Taxes: | | | | | | | |
| Property taxes | | \$- | \$ 1,299,436 | \$- | \$ - | \$- | \$ 1,299,436 |
| Other taxes | 73,055 | - | - | - | - | - | 73,055 |
| Intergovernmental | - | - | - | - | - | 220,648 | 220,648 |
| Fines and forfeitures | - | 17,047 | - | - | - | - | 17,047 |
| Charges for services | - | - | - | 4,029 | - | - | 4,029 |
| Interest earnings | - | 269 | - | 1,259 | - | 54 | 1,582 |
| Donation | | | | 52,000 | - | | 52,000 |
| Total Revenues | 73,055 | 17,316 | 1,299,436 | 57,288 | | 220,702 | 1,667,797 |
| Expenditures | | | | | | | |
| Current: | | | | | | | |
| General government | 29,198 | - | 143,872 | - | - | - | 173,070 |
| Public safety | - | 4,715 | 138,202 | - | - | - | 142,917 |
| Economic development | - | - | 212,937 | - | - | - | 212,937 |
| Culture and recreation | - | - | 554,034 | 2,097 | - | - | 556,131 |
| Capital outlay | - | 52,597 | - | - | - | 216,195 | 268,792 |
| Total Expenditures | 29,198 | 57,312 | 1,049,045 | 2,097 | | 216,195 | 1,353,847 |
| Excess (Deficiency) of Revenues Over | | | | | | | |
| (Under) Expenditures | 43,857 | (39,996) | 250,391 | 55,191 | | 4,507 | 313,950 |
| Other Financing Sources (Uses) | | | | | | | |
| Transfers to other funds | (43,857) | - | (130,566) | - | - | - | (174,423) |
| Total other financing sources (uses) | (43,857) | - | (130,566) | | | | (174,423) |
| Net change in fund balances | - | (39,996) | 119,825 | 55,191 | - | 4,507 | 139,527 |
| Fund balances, beginning of year (deficit) | - | 116,346 | 221,023 | 322,552 | - | 8 | 659,929 |
| Fund balances, end of year (deficit) | \$ | \$ 76,350 | \$ 340,848 | \$ 377,743 | \$- | \$ 4,515 | \$ 799,456 |

City of Thomaston, Georgia General Fund Comparative Balance sheet December 31, 2017 and 2016

| | 2017 | | | 2016 |
|---|-----------|-----------|----|-----------|
| Assets | | | | |
| Cash and cash equivalents | \$ | 3,421,678 | \$ | 2,033,690 |
| Receivables, net of allowance | | | | |
| Taxes | | 125,466 | | 127,402 |
| Accounts | | 160,170 | | 50,479 |
| Intergovernmental | | 284,471 | | 351,492 |
| Prepaid insurance | | 320 | | - |
| Due from other funds | | 4,282 | | 669,772 |
| Advance from other funds | | 621,091 | | 621,091 |
| Total Assets | \$ | 4,617,478 | \$ | 3,853,926 |
| | | | | |
| Liabilities | | | | |
| Accounts payable | \$ | 22,609 | \$ | 10,054 |
| Accrued liabilities | | 25,706 | | 33,208 |
| Deposit payable | | 5,070 | | 10,707 |
| Due to other funds | | 8,482 | | 90,961 |
| Total Liabilities | | 61,867 | | 144,930 |
| Deferred Inflows of Resources | | | | |
| Unavailable revenue - property taxes | _ | 59,355 | | 60,560 |
| Total Deferred Inflows of Resources | | 59,355 | | 60,560 |
| Fund Balances | | | | |
| Nonspendable | | 621,411 | | 621,091 |
| Assigned | | 476,310 | | 890,093 |
| Unassigned | | 3,398,535 | | 2,137,252 |
| Total Fund Balances | | 4,496,256 | | 3,648,436 |
| Total Liabilities, Deferred Inflows of Resources, and Fund Balances | <u>\$</u> | 4,617,478 | \$ | 3,853,926 |

City of Thomaston, Georgia General Fund Comparative Statement of Revenues, Expenditures, and Changes in Fund Balances For the Years Ended December 31, 2017 and 2016

| | 2017 | 2016 |
|--|-----------------|-----------------|
| Revenues | | |
| Taxes | \$ 3,468,887 | \$ 3,255,891 |
| Licenses and permits | 194,122 | 170,697 |
| Intergovernmental | 390,609 | 443,084 |
| Fines and forfeitures | 427,498 | 291,590 |
| Charges for services | 19,550 | 22,550 |
| Rent | 225,802 | 221,775 |
| Miscellaneous | 271,694 | 99,962 |
| Total Revenue | 4,998,162 | 4,505,549 |
| Expenditures | | |
| Current: | | |
| General government | 1,856,752 | 1,641,978 |
| Judicial | 298,331 | 212,879 |
| Public safety | 3,218,466 | 3,063,846 |
| Public works | 398,288 | 670,456 |
| Culture and recreation | 572,929 | 925,225 |
| Total Expenditures | 6,344,766 | 6,514,384 |
| Excess (Deficiency) of Revenue Over (Under) Expenditures | (1,346,604) | (2,008,835) |
| Other Financing Sources (Uses) | | |
| Transfer from Hotel Motel Fund | 43,858 | 41,853 |
| Transfer from Joint Projects Fund | 130,566 | 128,518 |
| Transfer from Electric Fund | 1,800,000 | 1,500,000 |
| Transfer from Water/Sewer Fund | 220,000 | - |
| Total Other Financing Sources (Uses) | 2,194,424 | 1,670,371 |
| Net Change in Fund Balance | 847,820 | (338,464) |
| Fund Balance - Beginning of Year | 3,648,436 | 3,986,900 |
| Fund Balance - End of Year | \$ 4,496,256 | \$ 3,648,436 |

City of Thomaston, Georgia General Fund Comparative Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

For the Year Ended December 31, 2017

| Description | Final 2017 Budget Actual | | Variance With Final Budget | | | 2016 Actual | | |
|---|-----------------------------|-----------|-------------------------------|-----------|----|----------------|---|--------------|
| · · · · · · · · · · · · · · · · · · · | | Duuget | | Actual | | | | Actual |
| <u>Taxes</u> General property tax | \$ | 1,060,000 | \$ | 735,237 | \$ | (324,763) | ¢ | 796,135 |
| Local option sales tax | Ļ | 1,250,000 | Ļ | 1,299,989 | Ļ | 49,989 | Ļ | 1,273,384 |
| Other: | | 1,230,000 | | 1,233,303 | | 45,565 | | 1,275,504 |
| Motor vehicle taxes | | 15,000 | | 13,415 | | (1,585) | | 15,780 |
| Title Ad Valorem tax | | 100,000 | | 126,969 | | 26,969 | | 82,700 |
| Mobile home taxes | | 100,000 | | 83 | | (17) | | 82,700 46 |
| Intangible taxes | | 6,000 | | 12,038 | | 6,038 | | |
| - | | - | | - | | | | 8,324 |
| Franchise taxes | | 325,000 | | 485,320 | | 160,320 | | 320,539 |
| Insurance premium tax | | 548,000 | | 609,181 | | 61,181 | | 572,088 |
| Real estate transfer tax | | 3,000 | | 1,392 | | (1,608) | | 3,474 |
| Beer and wine tax | | 180,000 | | 185,263 | | 5,263 | | 183,421 |
| Total Taxes | | 3,487,100 | | 3,468,887 | | (18,213) | | 3,255,891 |
| Licenses and Permits | | | | | | | | |
| Business and occupation | | 125,000 | | 143,932 | | 18,932 | | 124,287 |
| Special sales permits | | 41,100 | | 50,190 | | 9,090 | | 46,410 |
| Total Licenses and Permits | | 166,100 | | 194,122 | | 28,022 | | 170,697 |
| Intergovernmental Revenues | | | | | | | | |
| Housing authority | | 44,000 | | - | | (44,000) | | 50,182 |
| Upson County | | 216,720 | | 220,601 | | 3,881 | | 215,482 |
| State of Georgia - Hazardous Trust Fund | | - | | 161,126 | | 161,126 | | 84,718 |
| State grants: | | | | | | | | |
| FEMA Grant | | - | | - | | - | | 89,167 |
| Drug Task Force | | 14,000 | | 8,882 | | (5,118) | | 3,535 |
| Total Intergovernmental Revenue | | 274,720 | | 390,609 | | 115,889 | | 443,084 |
| Fines and Forfeitures | | | | | | | | |
| Recorder's Court | | 336,000 | | 427,498 | | 91,498 | | 291,590 |
| Total Fines and Forfeitures | | 336,000 | | 427,498 | | 91,498 | | 291,590 |

The notes to financial statements are an integral part of the basic financial statements.

City of Thomaston, Georgia General Fund Comparative Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual (Continued)

| Description | Final Budget | 2017 Actual | Variance With Final Budget | 2016 Actual |
|----------------------------|-----------------|----------------|-------------------------------|----------------|
| Charges for Services | | | | |
| Cemetary fees | 18,500 | 18,100 | (400) | 21,600 |
| Weaver Park Pavillion Fees | 1,000 | 1,450 | 450 | 950 |
| Rent revenue | 220,137 | 225,802 | 5,665 | 221,775 |
| Total Charges for Services | 239,637 | 245,352 | 5,715 | 244,325 |
| Miscellaneous | | | | |
| Interest earnings | 10,150 | 14,908 | 4,758 | 12,344 |
| Insurance reimbursement | - | 75,274 | 75,274 | 15,710 |
| Miscellanous | 51,150 | 181,512 | 130,362 | 71,908 |
| | | | | |
| Total Miscellaneous | 61,300 | 271,694 | 210,394 | 99,962 |
| | | | | |
| Total Revenues | 4,564,857 | 4,998,162 | 433,305 | 4,505,549 |

City of Thomaston, Georgia General Fund Comparative Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual (Continued)

| | Final | 2017 | Variance With | 2016 |
|---------------------------------------|-----------|-----------|---------------|-----------|
| Description | Budget | Actual | Final Budget | Actual |
| <u>General Government</u> | | | | |
| Governing body | 36,831 | 34,605 | 2,226 | 42,784 |
| City clerk | 93,109 | 51,918 | 41,191 | 31,012 |
| City manager | 187,583 | 179,290 | 8,293 | 71,117 |
| General administration | 978,015 | 724,694 | 253,321 | 986,925 |
| Finance | 470,711 | 459,423 | 11,288 | 124,905 |
| Human Resources | 142,309 | 121,096 | 21,213 | 56,940 |
| Tax administration | 6,620 | 6,607 | 13 | 6,620 |
| Legal service | 100,000 | 65,339 | 34,661 | 138,505 |
| Community development | 226,499 | 213,780 | 12,719 | 183,170 |
| | | | | |
| Total General Government | 2,241,677 | 1,856,752 | 384,925 | 1,641,978 |
| 1 | | | | |
| Judicial | 303,475 | 298,331 | 5,144 | 212,879 |
| Municipal Court | | 298,331 | | 212,079 |
| Total Judicial | 303,475 | 298,331 | 5,144 | 212,879 |
| Public Safety | | | | |
| Police Department: | | | | |
| Police administration | 940,872 | 721,029 | 219,843 | 668,954 |
| Patrol | 1,546,460 | 1,422,805 | 123,655 | 1,254,606 |
| Fire Department: | | | | |
| Fire administration | 328,416 | 190,818 | 137,598 | 213,029 |
| Fire fighting | 821,623 | 883,814 | (62,191) | 927,257 |
| | | | | |
| Total Pubilc Safety | 3,637,371 | 3,218,466 | 418,905 | 3,063,846 |
| Public Works | | | | |
| Public works administration | 415,900 | 232,382 | 183,518 | 396,460 |
| Public works crew | 127,477 | 110,484 | 16,993 | 105,627 |
| Landfill postclosure crew | 344,000 | 55,422 | 288,578 | 168,369 |
| · · · · · · · · · · · · · · · · · · · | | <u> </u> | <u> </u> | · · · |
| Total Public Works | 887,377 | 398,288 | 489,089 | 670,456 |

City of Thomaston, Georgia General Fund Comparative Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual (Continued)

| | Final | 2017 | Variance With | 2016 |
|--------------------------------------|---------------|---------------|---------------|--------------|
| Description | Budget | Actual | Final Budget | Actual |
| Culture and Recreation | | | | |
| Parks public space admin | 493,100 | 346,814 | 146,286 | 702,419 |
| Parks public space crew | 221,861 | 226,115 | (4,254) | 222,806 |
| | | | | |
| Total Culture and Recreation | 714,961 | 572,929 | 142,032 | 925,225 |
| | | | | |
| Total Expenditures | 7,784,861 | 6,344,766 | 1,440,095 | 6,514,384 |
| Evenue of Powerup Over (Under) | | | | |
| Excess of Revenue Over (Under) | (3,220,004) | (1,346,604) | 1,873,400 | (2,008,835) |
| Expenditures | (3,220,004) | (1,540,004) | 1,873,400 | (2,008,833) |
| Other Financing Sources (Uses) | | | | |
| Transfer in: | | | | |
| Transfer from Hotel Motel Fund | 36,000 | 43,858 | 7,858 | 41,853 |
| Transfer from Electric Fund | 1,800,000 | 1,800,000 | - | 1,500,000 |
| Transfer from Water/Sewer Fund | 220,000 | 220,000 | - | - |
| Transfer from Joint Project Fund | 127,280 | 130,566 | 3,286 | 128,518 |
| | | | | |
| Total Other Financing Sources (Uses) | 2,183,280 | 2,194,424 | 11,144 | 1,670,371 |
| | | | | |
| Net Change in Fund Balance | (1,036,724) | 847,820 | 1,884,544 | (338,464) |
| Fund Delegan Decimine of Very | 2 6 4 9 4 2 6 | 2 6 4 9 4 2 6 | | 2 086 000 |
| Fund Balance, Beginning of Year | 3,648,436 | 3,648,436 | | 3,986,900 |
| Fund Balance, End of Year | \$ 2,611,712 | \$ 4,496,256 | \$ 1,884,544 | \$ 3,648,436 |

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SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

Hotel/Motel Tax Fund - to account for funds collected from the hotel/motel tax and disbursed to other agencies.

Law Enforcement Confiscation Fund - to account for condemned funds received and disbursed for Law Enforcement expenditures.

Joint Projects Fund - to account for property taxes collected and payments of services.

City of Thomaston Hotel/Motel Tax Fund Comparative Balance sheet

December 31, 2017 and 2016

| | 2017 | | | 2016 | | |
|-------------------------------------|------|-------|----|-------|--|--|
| Assets | | | | | | |
| Cash and cash equivalents | \$ | - | \$ | 151 | | |
| Accounts receivable | | 5,470 | | 5,300 | | |
| Total Assets | \$ | 5,470 | \$ | 5,451 | | |
| Liabilities and Fund Balances | | | | | | |
| Liabilities | | | | | | |
| Accounts payable | \$ | 2,188 | \$ | 2,180 | | |
| Due to other funds | | 3,282 | | 3,271 | | |
| Total Liabilities | | 5,470 | | 5,451 | | |
| Fund Balances | | | | | | |
| Restricted | | - | | - | | |
| Total Fund Balances | | - | | | | |
| Total Liabilities and Fund Balances | \$ | 5,470 | \$ | 5,451 | | |

City of Thomaston Hotel/Motel Tax Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual

| | Final Budget | Actual | nce With I Budget |
|---|-----------------|-----------------------|----------------------|
| Revenues | | | |
| Hotel motel tax | \$ 75,000 | \$ 73,055 | \$ (1,945) |
| Total Revenues | 75,000 | 73,055 | (1 <i>,</i> 945) |
| <u>Expenditures</u> | | | |
| General government: | | | |
| Chamber of Commerce | 30,000 | 29,198 | 802 |
| Total Expenditures | 30,000 | 29,198 | 802 |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | 45,000 | 43,857 | (1,143) |
| Other Financing Sources (Uses): | | | |
| Transfers to general fund | (45,000) | (43 <i>,</i> 857) | 1,143 |
| Total Other Financing Sources (Uses) | (45,000) | (43,857) | 1,143 |
| Net change in fund balance | - | - | - |
| Fund balance - beginning of year | - | - | |
| Fund balance - end of year | \$ | \$ | \$ |

City of Thomaston Law Enforcement Confiscation Fund Comparative Balance Sheet December 31, 2017 and 2016

| | 2017 | 2016 |
|-------------------------------------|--------------|---------------|
| Assets | | |
| Cash and cash equivalents | \$ 76,350 | \$ 120,194 |
| Total Assets | \$ 76,350 | \$ 120,194 |
| Liabilities and Fund Balances | | |
| <u>Liabilities</u> | | |
| Accounts payable | \$ - | \$ - |
| Due to other funds | | 3,848 |
| Total Liabilities | | 3,848 |
| Fund Balances | | |
| Restricted for law enforcement | 76,350 | 116,346 |
| Total Fund Balances | 76,350 | 116,346 |
| Total Liabilities and Fund Balances | \$ 76,350 | \$ 120,194 |

City of Thomaston Law Enforcement Confiscation Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual

| | Final | | | | | ance With |
|----------------------------------|-------|----------|----|----------|------------|-----------|
| | | Budget | | Actual | Fina | al Budget |
| Revenues | | | | | | |
| Fines and forfeitures | \$ | - | \$ | 17,047 | \$ | 17,047 |
| Interest Income | | 20 | | 269 | | 249 |
| Total Revenues | | 20 | | 17,316 | | 17,296 |
| Expenditures | | | | | | |
| Current: | | | | | | |
| Public safety | | 32,000 | | 4,715 | | 27,285 |
| Capital outlay | | 53,020 | | 52,597 | | 423 |
| Total Expenditures | | 85,020 | | 57,312 | . <u> </u> | 27,708 |
| Net change in fund balance | | (85,000) | | (39,996) | | 45,004 |
| Fund balance - beginning of year | | 116,346 | | 116,346 | | |
| Fund balance - end of year | \$ | 31,346 | \$ | 76,350 | \$ | 45,004 |

City of Thomaston Joint Projects Tax Allocation District Fund Comparative Balance sheet December 31, 2017 and 2016

| | 2017 | 2016 |
|---|-----------------|---------------|
| Assets | | |
| Cash and cash equivalents | \$ 956,568 | \$ 828,282 |
| Property tax receivable, net | 43,651 | 52,107 |
| Total Assets | \$ 1,000,219 | \$ 880,389 |
| Liabilities, Deferred Inflows of Resources, and Fund Balances | | |
| Liabilities | | |
| Accounts payable | \$ - | \$ - |
| Advance to other funds | 621,091 | 621,091 |
| Total Liabilities | 621,091 | 621,091 |
| Deferred Inflows of Resources | | |
| Unavailable revenue - property taxes | 38,280 | 38,275 |
| Total Deferred Inflows of Resources | 38,280 | 38,275 |
| Fund Balances | | |
| Restricted | 340,848 | 221,023 |
| Unassigned | - | - |
| Total Fund Balances | 340,848 | 221,023 |
| Total Liabilities, Deferred Inflows of Resources, and Fund Balances | \$ 1,000,219 | \$ 880,389 |

City of Thomaston Joint Projects Tax Allocation District Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual

| | Final | | | A sture l | | iance With |
|---|-------|---------------|----|-----------|-----|------------|
| _ | | Budget | | Actual | FIL | al Budget |
| Revenues | ~ | 4 4 9 9 9 5 5 | ~ | 4 200 426 | ~ | 404 204 |
| Property taxes | \$ | 1,108,055 | \$ | 1,299,436 | \$ | 191,381 |
| Total Revenues | | 1,108,055 | | 1,299,436 | | 191,381 |
| <u>Expenditures</u> | | | | | | |
| Current: | | | | | | |
| General government | | 157,403 | | 143,872 | | 13,531 |
| Public safety | | 126,941 | | 138,202 | | (11,261) |
| Economic development | | 193,348 | | 212,937 | | (19,589) |
| Culture and recreation | | 543,304 | | 554,034 | | (10,730) |
| Total Expenditures | | 1,020,996 | | 1,049,045 | | (28,049) |
| Excess (Deficiency) of Revenues Over (Under) Expenditures | | 87,059 | | 250,391 | | 163,332 |
| Other Financing Sources (Uses): | | | | | | |
| Transfers to General Fund | | (127,280) | | (130,566) | | (3,286) |
| Total Other Financing Uses | _ | (127,280) | | (130,566) | | (3,286) |
| Net change in fund balance | | (40,221) | | 119,825 | | 160,046 |
| Fund balance - beginning of year | | 221,023 | | 221,023 | | - |
| Fund balance - end of year | \$ | 180,802 | \$ | 340,848 | \$ | 160,046 |

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CAPITAL PROJECTS FUNDS

Capital Projects Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

2011 Special Local Option Sales Tax Fund - to account for the City of Thomaston sewer lines and park projects based on the 1 cent special local option sales tax approved by the voters of the City of Thomaston.

2016 Special Local Option Sales Tax Fund - to account for the City of Thomaston sewer line project based on the 1 cent special local option sales tax approved by the voters of the City of Thomaston.

Greatest Generational Park Fund - to account for expenditures for the development of the Greatest Generational Park.

2014 Community Development Block Grant/Water Line Fund - to account for the cost of water line construction.

DOT LMIG Fund - to account for the cost of DOT paving projects.

City of Thomaston, Georgia 2011 Special Local Option Sales Tax Comparative Balance sheet December 31, 2017 and 2016

| | 2017 | | 201 | |
|-------------------------------------|-----------|---------|-----|---------|
| Assets | | | | |
| Cash and cash equivalents | \$ | 172,707 | \$ | 620,646 |
| Total Assets | <u>\$</u> | 172,707 | \$ | 620,646 |
| Liabilities and Fund Balances | | | | |
| Liabilities | | | | |
| Accounts payable | \$ | 8,217 | \$ | 33,684 |
| Due to other funds | | - | | 42,957 |
| Total Liabilities | | 8,217 | | 76,641 |
| Fund Balances | | | | |
| Restricted for capital projects | | 164,490 | | 544,005 |
| Total Fund Balances | | 164,490 | | 544,005 |
| Total Liabilities and Fund Balances | \$ | 172,707 | \$ | 620,646 |

City of Thomaston, Georgia

2011 Special Local Option Sales Tax

Comparative Statement of Revenues, Expenditures, and Changes in Fund Balances

For the Years Ended December 31, 2017 and 2016

| | 2017 | | 2016 |
|----------------------------------|------|-----------|---------------|
| Revenues | | | |
| Intergovernmental | \$ | 1,286 | \$ 450,728 |
| Interest earnings | | - | 7,893 |
| Total Revenues | | 1,286 | 458,621 |
| Expenditures | | | |
| Capital outlay | | 380,801 | 2,201,363 |
| Total Expenditures | | 380,801 | 2,201,363 |
| Net change in fund balance | | (379,515) | (1,742,742) |
| Fund balance - beginning of year | | 544,005 | 2,286,747 |
| Fund balance - end of year | \$ | 164,490 | \$ 544,005 |

City of Thomaston, Georgia 2016 Special Local Option Sales Tax Comparative Balance sheet December 31, 2017 and 2016

| | 2017 | | 2016 | |
|-------------------------------------|------|---------|-----------|---------|
| Assets | | | | |
| Cash and cash equivalents | \$ | 798,547 | \$ | 199,290 |
| Total Assets | \$ | 798,547 | \$ | 199,290 |
| Liabilities and Fund Balances | | | | |
| Total Liabilities | \$ | _ | <u>\$</u> | |
| Fund Balances | | | | |
| Restricted for capital projects | | 798,547 | | 199,290 |
| Total Fund Balances | | 798,547 | | 199,290 |
| Total Liabilities and Fund Balances | \$ | 798,547 | \$ | 199,290 |

City of Thomaston, Georgia

2016 Special Local Option Sales Tax

Comparative Statement of Revenues, Expenditures, and Changes in Fund Balances

For the Years Ended December 31, 2017 and 2016

| | 2017 | | 2016 |
|----------------------------------|---------------|----|---------|
| Revenues | | | |
| Intergovernmental | \$ 598,796 | \$ | 199,274 |
| Interest earnings | 461 | | 16 |
| Total Revenues | 599,257 | | 199,290 |
| Expenditures | | | |
| Capital outlay | | | _ |
| Total Expenditures | - | | - |
| Net change in fund balance | 599,257 | | 199,290 |
| Fund balance - beginning of year | 199,290 | | |
| Fund balance - end of year | \$ 798,547 | \$ | 199,290 |

City of Thomaston, Georgia Greatest Generational Park Fund Comparative Balance sheet December 31, 2017 and 2016

| | 2017 | | 2016 |
|-------------------------------------|-----------|---------|---------------|
| Assets | | | |
| Cash and cash equivalents | <u>\$</u> | 377,743 | \$ 322,552 |
| Total Assets | \$ | 377,743 | \$ 322,552 |
| Liabilities and Fund Balances | | | |
| Liabilities | | | |
| Accounts payable | \$ | - | \$ - |
| Total Liabilities | | - | - |
| Fund Balances | | | |
| Restricted for capital projects | | 377,743 | 322,552 |
| Total Fund Balances | | 377,743 | 322,552 |
| Total Liabilities and Fund Balances | \$ | 377,743 | \$ 322,552 |

City of Thomaston, Georgia

Greatest Generational Park Fund

Comparative Statement of Revenues, Expenditures, and Changes in Fund Balances

For the Years Ended December 31, 2017 and 2016

| | 2017 | | 2016 |
|----------------------------------|------|---------|---------------|
| Revenues | | | |
| Charges for services | \$ | 4,029 | \$ 3,165 |
| Interest earnings | | 1,259 | 791 |
| Donation | | 52,000 | 50,381 |
| Total Revenues | | 57,288 | 54,337 |
| Expenditures Current: | | | |
| Culture and recreation | | 2,097 | 1,500 |
| Capital outlay | | - | 12,806 |
| Total Expenditures | | 2,097 | 14,306 |
| Net change in fund balance | | 55,191 | 40,031 |
| Fund balance - beginning of year | | 322,552 | 282,521 |
| Fund balance - end of year | \$ | 377,743 | \$ 322,552 |

City of Thomaston, Georgia 2014 Community Development Block Grant/Water Line Fund Comparative Balance sheet December 31, 2017 and 2016

| | 2017 | | 2016 | |
|--|------|-------|-----------|-------|
| Assets | | | | |
| Cash and cash equivalents | \$ | - | \$ | - |
| Due from other funds | | 5,687 | | 5,687 |
| Intergovernmental receivable | | - | | - |
| Total Assets | \$ | 5,687 | <u>\$</u> | 5,687 |
| Liabilities, Deferred Inflows of Resources, and Fund Balances | | | | |
| Liabilities | | | | |
| Retainage payable | \$ | 5,687 | \$ | 5,687 |
| Due to other funds | | - | | - |
| Total Liabilities | | 5,687 | | 5,687 |
| Deferred inflows of resources | | | | |
| Unavailable revenue - grant revenues | | - | | - |
| Total Fund Balances | | - | | |
| Fund Balances | | | | |
| Unassigned | | - | | - |
| Total Fund Balances | | | | - |
| Total Liabilities, Deferred Inflows of Resoures, and Fund Balances | \$ | 5,687 | \$ | 5,687 |

City of Thomaston, Georgia

2014 Community Development Block Grant/Water Line Fund

Comparative Statement of Revenues, Expenditures, and Changes in Fund Balances

For the Years Ended December 31, 2017 and 2016

| | 2017 | | 2016 |
|--------------------------------------|------|---|--------------|
| Revenues | | | |
| Intergovernmental | \$ | - | \$ 45,018 |
| Total Revenues | | _ | 45,018 |
| Expenditures | | | |
| Capital outlay | | - | - |
| Total Expenditures | | | |
| Net change in fund balance | | - | 45,018 |
| Fund balance - beginning of year | | - | (45,018) |
| Fund balance - end of year (deficit) | \$ | - | \$ - |

City of Thomaston, Georgia

2014 Community Development Block Grant/Water Line Fund

14p-X-145-2-5701

Schedule of Revenues, Expenditures, and Changes in

Fund Balance - Budget and Actual

From Inception and for the Year Ended December 31, 2017

| | Prior Years | Current Year | Total to Date | Project Authorization |
|--------------------------------------|----------------|-----------------|------------------|--------------------------|
| Revenues | | 4 | | 4 |
| Department of Community Affairs | \$ 500,0 | 000 \$ | - \$ 500,000 | \$ 500,000 |
| Total Revenues | 500,0 | 000 | - 500,000 | 500,000 |
| Expendituress | | | | |
| Contingencies - Unprogrammed Funds | 50,0 | 000 | - 50,000 | 50,000 |
| Water Facilities | 450,0 | 000 | - 450,000 | 450,000 |
| Total Expenditures | 500,0 | 000 | - 500,000 | 500,000 |
| Net change in fund balance | | - | | - |
| Fund balance - beginning of year | | <u> </u> | <u> </u> | |
| Fund balance - end of year (deficit) | \$ | - \$ | - \$ - | <u>\$ -</u> |

City of Thomaston, Georgia DOT LMIG Fund Comparative Balance sheet December 31, 2017 and 2016

| | | | 2016 | |
|-------------------------------------|-----------|-------|-----------|-------|
| Assets | | | | |
| Cash and cash equivalents | \$ | 5,515 | \$ | 1,008 |
| Total Assets | <u>\$</u> | 5,515 | <u>\$</u> | 1,008 |
| Liabilities and Fund Balances | | | | |
| Liabilities | | | | |
| Due to other funds | \$ | 1,000 | \$ | 1,000 |
| Total Liabilities | | 1,000 | | 1,000 |
| Fund Balances | | | | |
| Restricted for capital projects | | 4,515 | | 8 |
| Total Fund Balances | | 4,515 | | 8 |
| Total Liabilities and Fund Balances | \$ | 5,515 | \$ | 1,008 |

City of Thomaston, Georgia

DOT LMIG Fund

Comparative Statement of Revenues, Expenditures, and Changes in Fund Balances

For the Years Ended December 31, 2017 and 2016

| | 2017 | 20: | 16 |
|----------------------------------|---------------|-----|----|
| Revenues | | | |
| Intergovernmental | \$ 220,648 | \$ | - |
| Interest earnings | 54 | | 1 |
| Total Revenues | 220,702 | | 1 |
| Expenditures | | | |
| Capital outlay | 216,195 | | - |
| Total Expenditures | 216,195 | | - |
| Net change in fund balance | 4,507 | | 1 |
| Fund balance - beginning of year | 8 | | 7 |
| Fund balance - end of year | \$ 4,515 | \$ | 8 |

Statistical Section

This part of the City's Statistical comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, no disclosures, and required supplementary information says about the City's overall financial health.

| Contents | Page |
|--|---------|
| Financial Trends | |
| These schedules contain trend information to help the reader understand how | |
| the city's financial performance and well-being have changed over time. | 84-89 |
| Revenue Capacity | |
| These schedules contain information to help the reader assess the factors | |
| affecting the city's ability to generate its property and sales taxes. | 90-94 |
| Debt Capcity | |
| These schedule present information to help the reader assess the affordability | |
| of the city's current levels of outstanding debt and the city's ability to issue | |
| additional debt in the future. | 95-98 |
| Demographic and Economic Information | |
| These schedules offer demographic and economic indicators to help the reader | |
| understand the environment within which the city's financial activities take | |
| place and to help make comparisons over time and with other governments. | 99-101 |
| Operating Information | |
| These schedules contain information about the city's operations and resources | |
| to help the reader understand how the city's financial information relates to | |
| the services the city provides and the activities it performs. | 102-103 |
| | |
| | |

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

Schedule 1 City of Thomaston Net Position by Component Last 10 Years (accrual basis of accounting)

| | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 |
|---|----------------------|------------------|------------|---------------|---------------|--------------------------|------------|---------------|--------------|---------------|
| Governmental activities: | | | | | | | | | | |
| Net investment in capital assets | \$ 11,086,621 \$ | \$ 11,367,708 \$ | 12,433,446 | \$ 12,132,055 | \$ 13,618,213 | \$ 13,232,483 \$ | 13,671,438 | \$ 16,020,543 | 5 16,262,913 | \$ 16,334,227 |
| Restricted | 2,915,510 | 4,111,689 | 3,254,258 | 3,517,736 | 3,248,886 | 3,039,003 | 3,464,602 | 4,190,523 | 1,080,664 | 1,762,493 |
| Unrestricted (deficit) | 3,871,842 | 3,038,370 | 2,927,503 | 2,668,561 | 2,199,363 | 2,731,392 | 2,490,231 | (156,972) | (337,044) | 209,989 |
| Total governmental activities net position | <u>\$ 17,873,973</u> | \$ 18,517,767 \$ | 18,615,207 | \$ 18,318,352 | \$ 19,066,462 | <u>\$ 19,002,878 </u> \$ | 19,626,271 | \$ 20,054,094 | 5 17,006,533 | \$ 18,306,709 |
| | | | | | | | | | | |
| Business-type activities: | | | | | | | | | | |
| Net investment in capital assets | \$ 2,376,544 | \$ 5,039,575 \$ | 10,181,069 | \$ 11,194,897 | \$ 13,683,729 | \$ 15,342,717 \$ | 17,418,300 | \$ 20,252,256 | 23,630,401 | \$ 24,528,573 |
| Restricted | 496,900 | 290,717 | 293,632 | 294,976 | 294,266 | 287,528 | 287,978 | 290,134 | 288,824 | 290,506 |
| Unrestricted (deficit) | 8,064,809 | 8,512,409 | 7,479,800 | 7,180,839 | 6,396,029 | 6,402,398 | 6,161,297 | 2,042,275 | 3,488,263 | 5,481,544 |
| Total business-type activities net position | <u>\$ 10,938,253</u> | \$ 13,842,701 \$ | 17,954,501 | \$ 18,670,712 | \$ 20,374,024 | <u>\$ 22,032,643 </u> \$ | 23,867,575 | \$ 22,584,665 | 27,407,488 | \$ 30,300,623 |
| | | | | | | | | | | |
| Primary government: | | | | | | | | | | |
| Net investment in capital assets | \$ 13,463,165 | \$ 16,407,283 \$ | 22,614,515 | \$ 23,326,952 | \$ 27,301,942 | \$ 28,575,200 \$ | 31,089,738 | \$ 36,272,799 | 39,893,314 | \$ 40,862,800 |
| Restricted | 3,412,410 | 4,402,406 | 3,547,890 | 3,812,712 | 3,543,152 | 3,326,531 | 3,752,580 | 4,480,657 | 1,369,488 | 2,052,999 |
| Unrestricted (deficit) | 11,936,651 | 11,550,779 | 10,407,303 | 9,849,400 | 8,595,392 | 9,133,790 | 8,651,528 | 1,885,303 | 3,151,219 | 5,691,533 |
| Total primary government net position | \$ 28,812,226 | \$ 32,360,468 \$ | 36,569,708 | \$ 36,989,064 | \$ 39,440,486 | \$ 41,035,521 \$ | 43,493,846 | \$ 42,638,759 | 6 44,414,021 | \$ 48,607,332 |

Schedule 2

City of Thomaston

Changes in Net Position

Last 10 Years

| (accrual basis of accounting) | | | | | | | | | | | | | | | | | | | | |
|---|-------------|--------------|-------------|----------------------|----|------------|-----------|------------|-------------|------------|-------------|------------|-------------|------------|-------------|------------|-------------|------------|----|-------------------------|
| | | 2008 | | 2009 | | 2010 | | 2011 | | 2012 | | 2013 | | 2014 | | 2015 | | 2016 | | 2017 |
| Expenses | | | | | | | | | | | | | | | | | | | | |
| Governmental activities: | | | | | | | | | | | | | | | | | | | | |
| General government (Note 1) | \$ | 3,539,659 | \$ | 2,244,192 | \$ | 2,827,252 | \$ | 1,914,999 | \$ | 2,038,116 | \$ | 1,245,804 | \$ | 1,612,310 | \$ | 3,639,830 | \$ | 5,236,015 | \$ | 2,350,429 |
| Judicial | | 208,500 | | 215,894 | | 177,475 | | 163,609 | | 202,989 | | 239,417 | | 234,102 | | 267,744 | | 212,879 | | 298,331 |
| Public safety | | 2,524,923 | | 2,831,390 | | 2,963,077 | | 2,751,102 | | 2,870,384 | | 2,745,709 | | 3,093,608 | | 2,727,279 | | 3,184,142 | | 3,467,504 |
| Public works | | 647,224 | | 924,573 | | 1,634,486 | | 794,525 | | 1,431,991 | | 1,335,976 | | 909,316 | | 502,207 | | 656,702 | | 526,865 |
| Economic development | | 74,651 | | 3,239 | | 217,922 | | 144,262 | | 149,363 | | 144,347 | | 324,151 | | 332,633 | | 358,257 | | 212,937 |
| Culture and recreation | | , - | | - | | - | | 21,697 | | 366,231 | | 530,294 | | 993,897 | | 1,276,803 | | 1,526,021 | | 1,129,060 |
| Total governmental activities expenses | \$ | 6,994,957 | \$ | 6,219,288 | \$ | 7,820,212 | \$ | 5,790,194 | \$ | 7,059,074 | \$ | 6,241,547 | \$ | 7,167,384 | \$ | 8,746,496 | \$ | 11,174,016 | \$ | 7,985,126 |
| Business-type activities: | | | | | | | | | | | | | | | | | | | | |
| Water and sewer | Ś | 3,326,701 | ć | 3,806,922 | ć | 3,452,263 | ć | 3,978,918 | ć | 4,361,621 | ć | 4,093,022 | ć | 4,335,355 | ć | 4,747,369 | ć | 4,704,846 | ć | 4,725,548 |
| Electric | ې | 9,767,618 | ç | 8,546,908 | ç | 9,220,580 | ç | 11,008,854 | ڔ | 11,465,199 | ç | 10,672,120 | ç | 4,335,355 | ç | 11,752,201 | ç | 10,967,949 | ç | 11,277,395 |
| Sanitation | | 9,707,018 | | 8,540,908 988,594 | | 9,220,380 | | 1,083,916 | | 1,073,394 | | 1,147,044 | | 1,083,180 | | 1,131,507 | | 1,042,968 | | 1,092,660 |
| | ć | 13,094,319 | Ś | 13,342,424 | Ś | 13,667,645 | Ś | 16,071,688 | Ś | 16,900,214 | Ś | 15,912,186 | Ś | 17,373,334 | Ś | 17,631,077 | Ś | 16,715,763 | Ś | 17,095,603 |
| Total business-type activities expenses | Ş | 13,094,319 | <u>></u> | 13,342,424 | Ş | 13,007,045 | Ş | 10,071,088 | <u>></u> | 16,900,214 | <u>></u> | 15,912,180 | <u>></u> | 17,373,334 | <u>></u> | 17,031,077 | <u>></u> | 10,/15,/03 | Ş | 17,095,003 |
| Total primary government expenses | <u>\$</u> | 20,089,276 | \$ | 19,561,712 | \$ | 21,487,857 | \$ | 21,861,882 | \$ | 23,959,288 | \$ | 22,153,733 | \$ | 24,540,718 | \$ | 26,377,573 | \$ | 27,889,779 | \$ | 25,080,729 |
| Program Revenues | | | | | | | | | | | | | | | | | | | | |
| Governmental activities: | | | | | | | | | | | | | | | | | | | | |
| Charges for services: | | | | | | | | | | | | | | | | | | | | |
| Refuse collection | \$ | 1,030,657 | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| Cemetery fees | | 21,900 | | 18,500 | | 13,000 | | 18,550 | | 15,000 | | 14,500 | | 17,900 | | 15,950 | | 21,600 | | 18,100 |
| Fines and forfeitures | | 529,899 | | 541,228 | | 388,554 | | 276,797 | | 385,320 | | 416,557 | | 374,287 | | 436,833 | | 291,590 | | 427,498 |
| Licenses and permits | | 127,572 | | 124,856 | | 132,852 | | 129,296 | | 134,176 | | 131,055 | | 146,732 | | 192,360 | | 170,697 | | 194,122 |
| Public Safety | | 8,454 | | 5,537 | | 10,598 | | 5,145 | | 724 | | 6,742 | | 9,782 | | 129,826 | | 80,624 | | 17,047 |
| Rent | | 146,463 | | 161,820 | | 161,646 | | 162,472 | | 166,129 | | 209,629 | | 219,746 | | 216,290 | | 221,775 | | 225,802 |
| Other | | , | | | | | | 2,530 | | 3,270 | | 3,520 | | 4,145 | | 4,130 | | 4,116 | | 5,479 |
| Operating grants and contributions | | 248,199 | | 823,238 | | 801,356 | | 220,301 | | 283,760 | | 316,429 | | 322,856 | | 620,317 | | 443,083 | | 390,609 |
| Capital grants and contributions | | 223,375 | | 898,288 | | 1,481,609 | | 438,426 | | 1,908,281 | | 756,809 | | 1,166,516 | | 1,449,990 | | 704,577 | | 821,191 |
| Total governmental activities program revenues | \$ | 2,336,519 | \$ | 2,573,467 | \$ | 2,989,615 | \$ | 1,253,517 | \$ | 2,896,660 | \$ | 1,855,241 | \$ | 2,261,964 | \$ | 3,065,696 | \$ | 1,938,062 | \$ | 2,099,848 |
| Business-type activities: | | | | | | | | | | | | | | | | | | | | |
| Charges for services: | | | | | | | | | | | | | | | | | | | | |
| Water and sewer | Ś | 3,751,551 | ć | 3,598,022 | ć | 3,548,910 | ć | 3,667,827 | ć | 4,042,795 | ć | 4,140,579 | ć | 4,534,921 | ć | 4,624,733 | ć | 4,772,823 | ć | 5,343,896 |
| Electric | Ş | 3,751,551 | Ş | 3,598,022 | ç | 3,548,910 | Ş | 11,646,993 | Ş | 4,042,795 | Ş | 4,140,379 | Ş | 4,534,921 | ډ | 4,624,733 | ډ | 4,772,823 | ڔ | 5,343,896 13,233,636 |
| | | 10,209,743 | | | | | | | | | | | | | | | | | | |
| Sanitation | | | | 1,018,375 | | 1,017,658 | | 1,010,003 | | 1,090,951 | | 1,098,606 | | 1,142,030 | | 1,158,505 | | 1,157,767 | | 1,160,365 |
| Capital grants and contributions | ć | - 14,021,294 | Ś | 1,339,092 | ć | 3,013,367 | ć | 485,621 | ć | 2,496,166 | Ś | 953,164 | Ś | 1,114,049 | ć | 1,820,908 | Ś | 3,594,640 | ć | 880,801 |
| Total business-type activities program revenues | <u>></u> | 14,021,294 | <u>></u> | 16,492,547 | Ş | 18,841,787 | <u>\$</u> | 16,810,444 | Ş | 19,704,340 | Ş | 18,562,674 | Ş | 20,143,066 | Ş | 20,780,398 | <u>></u> | 22,893,923 | Ş | 20,618,698 |
| Total primary government program revenues | <u>\$</u> | 16,357,813 | \$ | 19,066,014 | \$ | 21,831,402 | \$ | 18,063,961 | \$ | 22,601,000 | \$ | 20,417,915 | \$ | 22,405,030 | \$ | 23,846,094 | \$ | 24,831,985 | \$ | 22,718,546 |
| | | | | | | | | | | | | | | | | | | | | |

Note 1: Prior year balances have been restated to break-out the Judicial expenses into a separate line item.

Schedule 2

City of Thomaston

Changes in Net Position

Last 10 Years

(accrual basis of accounting)

| | | 2008 | | 2009 | 2010 | | 2011 | | 2012 | | 2013 | 2014 | | 2015 | | 2016 | | 2017 |
|--|----------|------------------------|----------|----------------|-------------------------|-------------|---------------------------|---|--------------------------|----------|----------------|--------------------------|----------|--------------------------|----|-----------------------------|----|-------------|
| Net (Expenses)/Revenue | | | | / · · · · | | | (| | | | / | | | | | (· · · · · · | | (5.005.270) |
| Governmental activities | \$ | (4,658,438) 926,975 | Ş | (3,645,821) \$ | (4,830,597 5,174,142 | <i>,</i> . | (4,536,677) \$ 738,756 | , | (4,162,414) 2,804,126 | Ş | (4,386,306) \$ | (4,905,420) 2,769,732 | Ş | (5,680,800) 3,149,321 | Ş | (9,235,954) \$ 6,178,160 | > | (5,885,278) |
| Business-type activities Total primary government net (expenses)/ | | 920,975 | | 3,150,123 | 5,174,142 | | /38,/50 | | 2,804,120 | | 2,650,488 | 2,709,732 | | 3,149,321 | | 0,178,100 | | 3,523,095 |
| revenues | ¢ | (3,731,463) | Ś | (495,698) \$ | 343,545 | Ś | (3,797,921) \$ | | (1,358,288) | ¢ | (1,735,818) \$ | (2,135,688) | Ś | (2,531,479) | Ś | (3,057,794) \$ | \$ | (2,362,183) |
| | <u> </u> | (3,731,403) | <u> </u> | (+55,050) 2 | 5+5,5+5 | <u> </u> | (3,737,321) 2 | , | (1,550,200) | <u> </u> | (1,755,610) 2 | (2,133,000) | <u> </u> | (2,331,473) | Ŷ | (3,037,734) - | ~ | (2,302,103) |
| General Revenue and Other Changes in Net Position | <u>n</u> | | | | | | | | | | | | | | | | | |
| Governmental activities: | | | | | | | | | | | | | | | | | | |
| Taxes: | | | | | | | | | | | | | | | | | | |
| Property taxes | \$ | 797,439 | \$ | 806,282 \$ | 827,426 | \$ | 797,423 \$ | ; | 812,885 | \$ | 799,954 \$ | 1,640,108 | \$ | 1,972,285 | \$ | 2,007,532 \$ | \$ | 2,033,473 |
| Sales taxes | | 2,261,187 | | 1,222,074 | 1,367,381 | | 1,349,798 | | 1,372,294 | | 1,202,035 | 1,371,890 | | 1,316,453 | | 1,273,384 | | 1,299,989 |
| Franchise taxes | | 367,655 | | 398,461 | 307,630 | | 358,274 | | 335,574 | | 367,435 | 336,097 | | 331,887 | | 320,539 | | 485,320 |
| Insurance premiums taxes | | 526,717 | | 521,775 | 506,611 | | 430,147 | | 456,850 | | 473,025 | 494,582 | | 528,379 | | 572,088 | | 609,181 |
| Other taxes | | 335,031 | | 319,443 | 320,293 | | 315,496 | | 308,835 | | 410,201 | 475,317 | | 440,345 | | 363,499 | | 412,215 |
| Interest revenue | | 176,526 | | 123,181 | 58,012 | | 30,354 | | 17,188 | | 13,346 | 13,166 | | 10,949 | | 13,362 | | 16,490 |
| Gain on sale of capital assets | | - | | 14,391 | 8,157 | | 20,565 | | 2,111 | | 5,291 | 535 | | - | | - | | - |
| Miscellaneous | | 275,166 | | 299,702 | 86,416 | | 112,765 | | 106,287 | | 45,438 | 197,118 | | 174,759 | | 137,999 | | 308,786 |
| Transfers | | 1,296,539 | | 1,000,000 | 1,446,111 | | 825,000 | | 1,498,500 | | 1,005,997 | 1,000,000 | | 3,266,770 | | 1,500,000 | | 2,020,000 |
| Total governmental activities | \$ | 6,036,260 | \$ | 4,705,309 \$ | 4,928,037 | \$ | 4,239,822 \$ | 5 | 4,910,524 | \$ | 4,322,722 \$ | 5,528,813 | \$ | 8,041,827 | \$ | 6,188,403 \$ | \$ | 7,185,454 |
| Business-type activities: | | | | | | | | | | | | | | | | | | |
| Interest revenue | \$ | 537,813 | \$ | 338,631 \$ | 383,769 | \$ | 802,455 \$ | ; | 397,686 | \$ | 14,128 \$ | 65,200 | \$ | 41,351 | \$ | 46,598 \$ | \$ | 127,013 |
| Miscellaneous | | 13,791 | | - | | | - | | - | | - | - | | 270,052 | | 98,065 | | 157,173 |
| Municipal Competitive Trust | | - | | - | | | - | | - | | - | - | | - | | - | | 1,105,851 |
| Transfers | | (1,296,539) | | (1,000,000) | (1,446,111 |) | (825,000) | | (1,498,500) | | (1,005,997) | (1,000,000) | | (3,266,770) | | (1,500,000) | | (2,020,000) |
| Total business-type activities | \$ | (744,935) | \$ | (661,369) \$ | (1,062,342 |) <u>\$</u> | (22,545) \$ | 5 | (1,100,814) | \$ | (991,869) \$ | (934,800) | \$ | (2,955,367) | \$ | (1,355,337) \$ | \$ | (629,963) |
| Total primary government | \$ | 5,291,325 | \$ | 4,043,940 \$ | 3,865,695 | \$ | 4,217,277 \$ | 5 | 3,809,710 | \$ | 3,330,853 \$ | 4,594,013 | \$ | 5,086,460 | \$ | 4,833,066 \$ | \$ | 6,555,491 |
| Change in Net Position | | | | | | | | | | | | | | | | | | |
| Governmental activities | Ś | 1,377,822 | Ś | 1,059,488 \$ | 97,440 | Ś | (296,855) \$ | ; | 748,110 | Ś | (63,584) \$ | 623,393 | Ś | 2,361,027 | Ś | (3,047,551) \$ | \$ | 1,300,176 |
| Business-type activities | | 182,040 | | 2,488,754 | 4,111,800 | • | 716,211 | | 1,703,312 | | 1,658,619 | 1,834,932 | · | 193,954 | | 4,822,823 | | 2,893,132 |
| | | 101,010 | | | .,,000 | | 0, | | _,, 00,012 | | _,000,010 | _, | | 200,001 | | .,022,020 | | _,500,202 |
| Total primary government | \$ | 1,559,862 | \$ | 3,548,242 \$ | 4,209,240 | \$ | 419,356 \$ | 5 | 2,451,422 | \$ | 1,595,035 \$ | 2,458,325 | \$ | 2,554,981 | \$ | 1,775,272 \$ | \$ | 4,193,308 |

Schedule 3

City of Thomaston

Program Revenues by Function/Program

Last 10 Years

(accrual basis of accounting)

| | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 |
|-----------------------------------|---------------|---------------|---------------|---------------|---------------|--------------------------------|-----------------------------|---------------|---------------|------------|
| Function/Program | | | | | | | | | | |
| Governmental activities: | | | | | | | | | | |
| General government | \$ 1,940,926 | \$ 1,183,840 | \$ 964,061 | \$ 634,031 | \$ 851,422 | \$ 824,497 \$ | 806,670 \$ | 1,128,940 \$ | 1,149,327 \$ | 1,252,728 |
| Public safety | 30,175 | 36,253 | 185,961 | 40,020 | 45,454 | 39,540 | 22,265 | 168,507 | 84,158 | 25,929 |
| Public works | 142,043 | 1,353,374 | 1,839,593 | 579,466 | 1,999,784 | 991,204 | 1,433,029 | 1,768,249 | 704,577 | 821,191 |
| Economic development | 223,375 | | | | | | <u> </u> | <u> </u> | | |
| Subtotal governmental activities | \$ 2,336,519 | \$ 2,573,467 | \$ 2,989,615 | \$ 1,253,517 | \$ 2,896,660 | <u>\$ 1,855,241 </u> \$ | <u>2,261,964</u> \$ | 3,065,696 \$ | 1,938,062 \$ | 2,099,848 |
| | | | | | | | | | | |
| Business-type activities: | | | | | | | | | | |
| Electric | \$ 10,269,743 | \$ 10,537,058 | \$ 11,267,401 | \$ 11,654,531 | \$ 12,074,428 | \$ 12,370,325 \$ | 5 13,352,066 \$ | 13,176,252 \$ | 13,368,693 \$ | 13,233,636 |
| Water and sewer | 3,751,551 | 4,937,114 | 6,556,728 | 4,145,910 | 6,538,961 | 5,093,743 | 5,648,970 | 6,445,641 | 8,367,463 | 6,224,697 |
| Sanitation | | 1,018,375 | 1,017,658 | 1,010,003 | 1,090,951 | 1,098,606 | 1,142,030 | 1,158,505 | 1,157,767 | 1,160,365 |
| Subtotal business-type activities | \$ 14,021,294 | \$ 16,492,547 | \$ 18,841,787 | \$ 16,810,444 | \$ 19,704,340 | <u>\$ 18,562,674</u> \$ | <u> 20,143,066 \$</u> | 20,780,398 \$ | 22,893,923 \$ | 20,618,698 |
| | | | | | | | | | | |
| Total primary government | \$ 16,357,813 | \$ 19,066,014 | \$ 21,831,402 | \$ 18,063,961 | \$ 22,601,000 | <u>\$ 20,417,915</u> <u>\$</u> | 22,405,030 \$ | 23,846,094 \$ | 24,831,985 \$ | 22,718,546 |

Schedule 4

City of Thomaston

Fund Balances, Governmental Funds

Last 10 Years

| (modified accrual basis of accounting) | | | Restated | | | | | | | |
|--|--------------|-------------------------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|-----------|
| | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 |
| General Fund | | | | | | | | | | |
| Reserved | \$ - : | \$-\$ | 70,704 \$ | - \$ | - \$ | - \$ | - \$ | - \$ | - \$ | - |
| Unreserved | 3,523,676 | 3,613,786 | 3,932,640 | - | - | - | - | - | - | - |
| Nonspendable | - | - | - | - | | 45,461 | 504,559 | 666,552 | 621,091 | 621,411 |
| Assigned | - | - | - | 1,228,319 | 1,567,152 | 584,882 | 1,881,368 | 1,088,523 | 588,126 | 476,310 |
| Unassigned | | | | 2,886,174 | 2,152,349 | 3,455,261 | 1,563,106 | 2,231,825 | 2,439,219 | 3,398,535 |
| Total General Fund | \$ 3,523,676 | 3,613,786 \$ | 4,003,344 \$ | 4,114,493 \$ | 3,719,501 \$ | 4,085,604 \$ | 3,949,033 \$ | 3,986,900 \$ | 3,648,436 \$ | 4,496,256 |
| All Other Governmental Funds | | | | | | | | | | |
| Reserved: | | | | | | | | | | |
| Program purposes | \$ - : | \$ 192,834 \$ | - \$ | - \$ | - \$ | - \$ | - \$ | - \$ | - \$ | - |
| Capital outlay | 2,915,510 | 3,911,866 | 3,236,371 | - | - | - | - | - | - | - |
| Public safety | - | 6,989 | 17,887 | - | - | - | - | - | - | - |
| Unreserved: | | | | | | | | | | |
| Special Revenue Funds | 241,426 | - | - | - | - | - | - | - | - | - |
| Capital Projects Funds | 718,442 | - | 8,430 | - | - | - | - | - | - | - |
| Restricted: | | | | | | | | | | |
| Capital Projects Funds | | | | 3,508,598 | 3,242,099 | 3,025,456 | 3,456,344 | 3,881,933 | 1,065,855 | 1,345,295 |
| Public safety | - | - | - | 9,138 | 6,787 | 13,547 | 8,258 | 121,515 | 116,346 | 76,350 |
| Joint projects | - | - | - | - | - | - | - | 187,075 | 221,023 | 340,848 |
| Unassigned | | | | | | | (89,110) | (45,018) | | - |
| Total all other governmental funds | \$ 3,875,378 | <u>\$ 4,111,689 \$</u> | 3,262,688 \$ | 3,517,736 \$ | 3,248,886 \$ | 3,039,003 \$ | 3,375,492 \$ | 4,145,505 \$ | 1,403,224 \$ | 1,762,493 |

* Prior year amounts have been restated for the implementation of Statement 54.

Schedule 5

City of Thomaston

Changes in Fund Balance, Governmental Funds

Last 10 Years

(modified accrual basis of accounting)

| | | 2008 | | 2009 | | 2010 | | 2011 | | 2012 | | 2013 | | 2014 | | 2015 | | 2016 | | 2017 |
|--|----|-----------|----|-----------|----------|-------------|----|-----------|----|-------------|----------|-----------|----|-----------|----------|-------------|----|-------------|----------|-----------|
| Revenues | | | | | | | | | | | | | | | | | | | | |
| Property taxes | \$ | 760,324 | \$ | 893,218 | \$ | 849,227 | \$ | 781,027 | \$ | 839,576 | \$ | 790,859 | \$ | 766,757 | \$ | 701,445 | \$ | 796,135 | \$ | 735,237 |
| Sales taxes | | 2,261,187 | | 1,222,074 | | 1,367,381 | | 1,349,798 | | 1,372,294 | | 1,202,035 | | 1,371,890 | | 1,316,453 | | 1,273,384 | | 1,299,989 |
| Other taxes | | 1,229,403 | | 1,239,679 | | 1,134,534 | | 1,103,917 | | 1,101,261 | | 1,250,661 | | 2,176,436 | | 2,507,926 | | 2,517,493 | | 2,806,152 |
| Licenses and permits | | 127,572 | | 124,856 | | 132,852 | | 129,296 | | 134,176 | | 131,055 | | 146,732 | | 192,360 | | 170,697 | | 194,122 |
| Intergovernmental | | 471,574 | | 1,721,526 | | 2,243,471 | | 626,371 | | 2,174,227 | | 1,058,315 | | 1,475,125 | | 2,054,933 | | 1,138,104 | | 1,211,339 |
| Fines and forfeitures | | 538,353 | | 546,765 | | 399,152 | | 281,942 | | 386,044 | | 423,299 | | 384,069 | | 566,659 | | 372,214 | | 444,545 |
| Charges for services | | 1,052,557 | | 18,500 | | 13,000 | | 21,080 | | 18,270 | | 18,020 | | 22,045 | | 20,080 | | 25,715 | | 23,579 |
| Interest earnings | | 176,526 | | 123,181 | | 97,507 | | 62,710 | | 35,002 | | 28,269 | | 27,413 | | 26,324 | | 22,919 | | 16,951 |
| Rent | | 146,463 | | 161,820 | | 161,646 | | 162,472 | | 166,129 | | 209,629 | | 219,746 | | 216,290 | | 221,775 | | 225,802 |
| Donations | | 200,000 | | 200,295 | | 255 | | 50,461 | | 17,752 | | 4,350 | | 85,461 | | - | | - | | - |
| Other | | 75,166 | | 99,407 | | 86,160 | | 62,304 | | 88,533 | | 41,088 | | 111,657 | | 174,758 | | 137,999 | | 308,786 |
| Total revenue | \$ | 7,039,125 | \$ | 6,351,321 | \$ | 6,485,185 | \$ | 4,631,378 | \$ | 6,333,264 | \$ | 5,157,580 | \$ | 6,787,331 | \$ | 7,777,228 | \$ | 6,676,435 | \$ | 7,266,502 |
| Expenditures | | | | | | | | | | | | | | | | | | | | |
| General government (Note 1) | Ś | 3,611,428 | ć | 2,455,040 | ć | 2,593,089 | ć | 1,610,689 | Ś | 2,573,930 | ¢ | 1,235,802 | ć | 1,653,501 | ć | 3,506,908 | ć | 1,833,177 | ć | 2,029,822 |
| Judicial | Ŷ | 208,500 | Ŷ | 215,894 | Ŷ | 177,475 | Ŷ | 163,609 | Ŷ | 202,989 | Ŷ | 239,417 | Ŷ | 234,102 | Ŷ | 267,744 | Ŷ | 212,879 | Ŷ | 298,331 |
| Public safety | | 2,698,239 | | 2,727,019 | | 2,756,897 | | 2,741,548 | | 2,756,576 | | 2,757,773 | | 3,101,427 | | 2,972,599 | | 3,197,878 | | 3,361,383 |
| Public works | | 588,849 | | 472,807 | | 496,559 | | 344,961 | | 273,226 | | 273,062 | | 462,523 | | 712,954 | | 670,456 | | 398,288 |
| Economic development | | 68,852 | | 47,609 | | 50,092 | | 440 | | | | | | 183,246 | | 183,219 | | 212,056 | | 212,937 |
| Culture and recreation | | | | - | | 00,002 | | 21,697 | | 366,231 | | 530,294 | | 983,947 | | 1,276,803 | | 1,526,021 | | 1,129,060 |
| Capital outlay | | 210,246 | | 1,032,302 | | 2,198,369 | | 227,802 | | 2,324,765 | | 981,929 | | 987,987 | | 1,315,891 | | 3,604,703 | | 649,593 |
| Total expenditures | \$ | 7,386,114 | \$ | 6,950,671 | \$ | 8,272,481 | \$ | 5,110,746 | \$ | 8,497,717 | \$ | 6,018,277 | \$ | 7,606,733 | \$ | 10,236,118 | \$ | 11,257,170 | \$ | 8,079,414 |
| ··· · F · · · · | - | | - | | <u> </u> | | | | - | <u> </u> | <u> </u> | | - | | <u> </u> | | | | <u> </u> | |
| Excess of revenues over (under) expenditures | \$ | (346,989) | \$ | (599,350) | \$ | (1,787,296) | \$ | (479,368) | \$ | (2,164,453) | \$ | (860,697) | \$ | (819,402) | \$ | (2,458,890) | \$ | (4,580,735) | \$ | (812,912) |
| | | | | | | | | | | | | | | | | | | | | |
| Other Financing Sources (Uses) | | | | | | | | | | | | | | | | | | | | |
| Transfers from other funds | \$ | 1,351,188 | \$ | 1,052,562 | \$ | 1,381,207 | \$ | 941,422 | \$ | 1,558,988 | \$ | 1,052,103 | \$ | 1,039,968 | \$ | 3,401,652 | \$ | 1,670,371 | \$ | 2,194,424 |
| Transfers to other funds | | (57,159) | | (52,562) | | (61,511) | | (116,422) | | (60,488) | | (46,106) | | (39,968) | | (134,882) | | (170,371) | | (174,424) |
| Sale of Property | | 19,213 | | 14,391 | | 8,157 | | 20,565 | | 2,111 | | 10,920 | | 19,320 | | - | | - | | - |
| Total Other Financing Sources (Uses) | \$ | 1,313,242 | \$ | 1,014,391 | \$ | 1,327,853 | \$ | 845,565 | \$ | 1,500,611 | \$ | 1,016,917 | \$ | 1,019,320 | \$ | 3,266,770 | \$ | 1,500,000 | \$ | 2,020,000 |
| | | | | | | | | | | | | | | | | | | | | |
| Net change in fund balances | \$ | 966,253 | \$ | 415,041 | \$ | (459,443) | \$ | 366,197 | \$ | (663,842) | \$ | 156,220 | \$ | 199,918 | \$ | 807,880 | \$ | (3,080,735) | \$ | 1,207,089 |
| | | | | | | | | | | | | | | | | | | | | |

Note 1: Prior year balances have been restated to break out Judicial expenditures.

Schedule 6 City of Thomaston Tax Revenues by Source, Governmental Funds Last Ten Years

| | | | | | | Tax Revenues | | | | | | |
|---------------------------|---------------------|--|---------------------------------|---|--|--------------|-----------|----------------------|-------------------------|-----------------------|-----------------|-----------|
| Fiscal Year | General Property | Title Ad Valorem Motor Vehicle and Mobile Home | Local Option (LOST) Sales | Special Local Option (SPLOST) Sales | Joint Projects Special Taxing District | Intangible | Franchise | Insurance Premium | Real Estate Transfer | Alcoholic Beverage | Hotel/ Motel | Total |
| | | | | | | | | | | | | |
| 2007 | 803,148 | 46,329 | 1,514,026 | 952,334 | | 11,478 | 373,555 | 514,395 | 2,187 | 187,125 | 71,107 | 4,475,684 |
| 2008 | 767,404 | 52,750 | 1,392,274 | 866,988 | | 5,883 | 353,646 | 526,717 | 2,909 | 209,161 | 73,795 | 4,251,527 |
| 2009 | 897,871 | 44,112 | 1,344,385 | 837,816 | | 4,289 | 399,409 | 521,775 | 1,174 | 201,277 | 68,536 | 4,320,644 |
| 2010 | 835,962 | 43,898 | 1,359,520 | 751,867 | | 3,717 | 306,320 | 506,611 | 1,148 | 199,690 | 71,840 | 4,080,573 |
| 2011 | 807,151 | 45,173 | 1,350,981 | 330,313 | | 5,374 | 332,327 | 430,147 | 991 | 194,922 | 64,548 | 3,561,927 |
| 2012 | 837,267 | 48,152 | 1,369,499 | 830,489 | | 2,614 | 336,485 | 456,850 | 619 | 192,901 | 63,745 | 4,138,621 |
| 2013 | 797,391 | 151,002 | 1,216,347 | 741,886 | | 3,213 | 354,601 | 473,025 | 1,024 | 186,121 | 66,611 | 3,991,221 |
| 2014 | 754,649 | 220,865 | 1,365,984 | 829,756 | 870,440 | 2,592 | 333,881 | 494,582 | 1,770 | 183,476 | 66,355 | 5,124,350 |
| 2015 | 751,285 | 179,877 | 1,319,486 | 802,146 | 1,221,786 | 9,414 | 333,289 | 528,379 | 4,293 | 179,603 | 67,404 | 5,396,962 |
| 2016 | 796,135 | 98,527 | 1,273,384 | 650,002 | (1) 1,261,367 | 8,324 | 320,539 | 572,088 | 3,474 | 183,421 | 69,754 | 5,237,015 |
| 2017 (1) The Joint Pro | 735,237 | 140,467 | 1,299,989 | 600,082 | 1,299,436 | 12,038 | 485,320 | 609,181 | 1,392 | 185,263 | 73,055 | 5,441,460 |

(1) The Joint Projects Special Taxing District began in year 2014.

Schedule 7 City of Thomaston Assessed Value and Estimated Actual Value of Real and Personal Property Last Ten Years

| | Real Pro | perty | Personal P | roperty | Total Pro | operty | |
|--------|-------------|-------------|------------|-------------|-------------|-------------|--------------|
| | | Estimated | | Estimated | | Estimated | |
| Fiscal | Assessed | Actual | Assessed | Actual | Assessed | Actual | Total Direct |
| Year | Value | Value | Value | Value | Value (1) | Value | Tax Rate |
| 2008 | 142,986,732 | 357,466,829 | 95,324,487 | 238,311,219 | 238,311,219 | 595,778,048 | 3.62 |
| 2009 | 139,593,495 | 348,983,738 | 93,062,330 | 232,655,825 | 232,655,825 | 581,639,563 | 3.62 |
| 2010 | 138,847,608 | 347,119,020 | 92,565,072 | 231,412,680 | 231,412,680 | 578,531,700 | 3.62 |
| 2011 | 135,900,198 | 339,750,495 | 90,600,132 | 226,500,330 | 226,500,330 | 566,250,825 | 3.62 |
| 2012 | 129,251,671 | 323,129,177 | 86,167,780 | 215,419,451 | 215,419,451 | 538,548,628 | 3.84 |
| 2013 | 125,958,756 | 314,896,890 | 83,972,504 | 209,931,260 | 209,931,260 | 524,828,150 | 3.84 |
| 2014 | 121,702,492 | 304,256,229 | 81,134,994 | 202,837,486 | 202,837,486 | 507,093,715 | 8.75 |
| 2015 | 122,795,489 | 306,988,722 | 81,863,659 | 204,659,148 | 204,659,148 | 511,647,870 | 10.08 |
| 2016 | 119,855,282 | 299,638,205 | 79,903,521 | 199,758,803 | 199,758,803 | 499,397,008 | 10.36 |
| 2017 | 119,811,961 | 299,529,903 | 79,874,640 | 199,686,600 | 199,686,601 | 499,216,503 | 10.32 |

Note: (1) Assessed values are established by the Upson County Assessment Board on January 1 of each year at 40% of estimated market value.

Source: Final Accounting Reports of the Upson County Tax Commissioner.

Schedule 8 City of Thomaston Direct & Overlapping Property Tax Rates Last Ten Years (rate per \$1,000 of assessed value)

| | | City Direct F | Rates | | | Overla | pping Rates | | |
|--------|-------|-------------------|-------------------------------|-----------------|----|----------|-------------|-----------------------|-------|
| Fiscal | Basic | Joint Projects | General Obligation Debt | Total Direct | | State of | Upson | City-County School | |
| Year | Rate | Rate | Service | Rate | i. | Georgia | County | System | Total |
| 2008 | 3.62 | | 0.00 | 3.62 | | 0.25 | 12.72 | 14.30 | 30.89 |
| 2009 | 3.62 | | 0.00 | 3.62 | | 0.25 | 12.72 | 14.30 | 30.89 |
| 2010 | 3.62 | | 0.00 | 3.62 | | 0.25 | 12.72 | 14.30 | 30.89 |
| 2011 | 3.62 | | 0.00 | 3.62 | | 0.25 | 12.72 | 14.30 | 30.89 |
| 2012 | 3.84 | | 0.00 | 3.84 | | 0.20 | 7.77 | 15.30 | 27.11 |
| 2013 | 3.84 | | 0.00 | 3.84 | | 0.15 | 16.50 | 15.34 | 35.83 |
| 2014 | 3.84 | 4.91 | 0.00 | 8.75 | | 0.10 | 11.13 | 15.38 | 35.36 |
| 2015 | 3.80 | 6.28 | 0.00 | 10.08 | | 0.05 | 9.76 | 15.38 | 35.27 |
| 2016 | 3.81 | 6.55 | 0.00 | 10.36 | | 0.00 | 9.77 | 15.42 | 35.55 |
| 2017 | 3.77 | 6.55 | 0.00 | 10.32 | | 0.00 | 9.52 | 15.11 | 34.95 |

The city's basic property tax rate (millage rate) is established by the city council each year in August or September.

The overlapping rates are those of state and county governments that apply to property owners within the City of Thomaston.

Schedule 9 City of Thomaston Principal Property Tax Payers Current Year and Ten Years Ago

| | | | 2007 | | | | | 2017 | |
|--|----------------------------|---------------------|------|--|-----------------------------|----------------------------|---------------------|------|--|
| Taxpayer | Total Assessed Value | City Tax Levy | Rank | Percentage of Total City Tax Levy | Taxpayer | Total Assessed Value | City Tax Levy | Rank | Percentage of Total City Tax Levy |
| West Georgia Generating | \$37,215,000 | \$142,533 | 1 | 16.16% | West Georgia Generating | \$24,296,310 | \$257,239 | 1 | 12.20% |
| Wal-Mart Stores, Inc. | 6,932,652 | 26,552 | 2 | 3.01% | Wal-Mart Stores, Inc. | 7,230,226 | 82,826 | 2 | 3.93% |
| Yamaha Music Mfg., Inc. | 8,301,368 | 23,485 | 3 | 2.66% | Home Depot | 3,815,659 | 39,378 | 3 | 1.87% |
| Atlantic Paper & Foil (Atlantic Lakeside Properties) | 5,763,600 | 19,164 | 4 | 2.17% | Standard Textiles | 3,094,736 | 31,939 | 4 | 1.51% |
| Home Depot | 5,001,976 | 19,160 | 5 | 2.17% | North Creek Shopping Center | 2,363,339 | 24,390 | 5 | 1.16% |
| One Four Five Associates | 2,751,635 | 10,539 | 6 | 1.20% | Ingles Market | 2,325,876 | 24,003 | 6 | 1.14% |
| Georgia Windstream | 2,632,478 | 10,082 | 7 | 1.14% | SouthCrest Bank | 2,844,183 | 19,145 | 7 | 0.91% |
| 1888 Mills | 8,777,745 | 7,895 | 8 | 0.90% | Blackstock Properties | 1,680,072 | 17,329 | 8 | 0.82% |
| Oracle Packaging Co. of Georgia | 3,736,823 | 7,144 | 9 | 0.81% | Charter Communications | 2,449,630 | 16,113 | 9 | 0.76% |
| Royal Cord, Inc. | 3,460,898 | 5,380 | 10 | 0.61% | Georgia Power Company | 10,329,497 | 14,361 | 10 | 0.68% |
| | \$ 84,574,175 | \$ 271,934 | = | 30.83% | | \$ 60,429,528 | \$ 526,723 | | 24.98% |

Source: Upson County Tax Commissioner's Office

Schedule 10 City of Thomaston Property Tax Levies and Collections Last Ten Years

| | | Collected wit | hin the | | | |
|------|---------|---------------|---------|---------------|-------------------------|------------|
| | Total | Year of the | Levy | Collections | Total Collection | is to Date |
| | Тах | | Percent | in Subsequent | | Percent |
| Year | Levy | Amount | of Levy | Years | Amount | of Levy |
| 2008 | 868,711 | 729,936 | 84.03% | 138,647 | 868,583 | 99.99% |
| 2009 | 879,011 | 768,774 | 87.46% | 109,843 | 878,617 | 99.96% |
| 2010 | 875,559 | 769,592 | 87.90% | 105,445 | 875,037 | 99.94% |
| 2011 | 851,015 | 734,588 | 86.32% | 115,652 | 850,240 | 99.91% |
| 2012 | 875,547 | 640,085 | 73.11% | 234,084 | 874,169 | 99.84% |
| 2013 | 950,132 | 856,029 | 90.10% | 92,252 | 948,281 | 99.81% |
| 2014 | 988,859 | 887,224 | 89.72% | 97,998 | 985,222 | 99.63% |
| 2015 | 948,510 | 815,883 | 86.02% | 119,980 | 935,863 | 98.67% |
| 2016 | 877,627 | 758,185 | 86.39% | 100,355 | 858,540 | 97.83% |
| 2017 | 900,042 | 778,804 | 86.53% | 0 | 778,804 | 86.53% |

Source: Final Accounting Reports for the Upson County Tax Commissioner

Schedule 11 City of Thomaston Outstanding Debt by Type Last Ten Years

| | Governmental Activities | Business-ty Activitie | | | | | |
|------|--------------------------------|---------------------------------|--|----|--------------------------------|--------------------------|---|
| Year | General Obligation Bonds | Water/Sewer Revenue Bonds | Water/Sewer Georgia Revolving Loan | | Total Primary Government | Total Debt Per Capita | Total Debt as a Percent of Personal Income |
| 2008 | | 9,410,000 | 1,477,767 | | 10,887,767 | 1,185 | 0.2392% |
| 2009 | | 9,070,000 | 1,213,870 | | 10,283,870 | 1,119 | 0.2577% |
| 2010 | | 8,720,000 | 941,966 | | 9,661,966 | 1,054 | 0.2801% |
| 2011 | | 8,360,000 | 2,331,307 (3 | 3) | 10,691,307 | 1,166 | 0.2444% |
| 2012 | | 7,985,000 | 2,669,096 (4 | 4) | 10,654,096 | 1,169 | 0.2631% |
| 2013 | | 7,725,000 | 2,207,203 | | 9,932,203 | 1,095 | 0.3042% |
| 2014 | | 7,255,000 | 3,478,651 (5 | 5) | 10,733,651 | 1,182 | 0.2957% |
| 2015 | | 6,775,000 | 4,294,717 (6 | 6) | 11,069,717 | 1,226 | 0.2784% |
| 2016 | | 6,280,000 | 5,703,039 | | 11,983,039 | 1,337 | 0.2198% |
| 2017 | | 5,780,000 | 5,365,072 | | 11,145,072 | 1,215 | 0.2464% |

Notes: (1) The City of Thomaston issued \$11,200,000 in revenue bonds in November 2002. The 2002 bonds were refunded in August 2013 in the amount of \$8,200,000.

- (2) The City of Thomaston entered into a promissory note agreement with the Georgia Environmental Finance Authority (GEFA) for a revolving loan in August 2001, for payments to begin in January 2002. This loan balance was all paid in August 2013.
- (3) The City of Thomaston entered into a promissory note agreement with the Georgia Environmental Finance Authority (GEFA) in 2009 for a 30% loan/70% grant. All of the 30% portion was drawn in 2011. The 2017 ending balance was \$ 775,240
- (4) The City of Thomaston entered into a promissory note agreement with the Georgia Environmental Finance Authority (GEFA) in 2010 for a 70% loan/30% grant. The first draw on the loan was made in 2011. The remainder of the loan was drawn in 2012. The 2017 ending balance was \$1,044,459
- (5) The City of Thomaston entered into a promissory note agreement with the Georgia Environmental Finance Authority (GEFA) in 2013. The first draw on the Ioan was made in 2014. The 2017 ending balance was \$2,054,004
- (6) The City of Thomaston entered into a promissory note agreement with the Georgia Environmental Finance Authority (GEFA) in 2014. The first draw on the loan was made in 2016. The remainder of the loan was drawn in 2017. the 2017 ending balance was \$1,494,369

Total debt per capita is based on the city population on schedule 15.

Total debt as a percent of personal income is based on county per capita income on Schedule 15.

Schedule 12 City of Thomaston Direct and Overlapping Governmental Activities Debt As of December 31, 2017

SUMMARY OF CITY DEBT BY CATEGORY AND OVERLAPPING DEBT

Set forth below is information concerning long-term tax supported debt of the City and the overlapping property tax supported debt of certain governmental entities that is attributable to property owners in the City based on the proportion to which the jurisdiction of the City overlaps such entities. Although the City has attempted to obtain accurate information as to the outstanding overlapping debt, it does not warrant its completeness or accuracy, as there is no central reporting entity which has this information available, and the amounts are based on information supplied by others.

| Category of Debt | Amount of Outstanding Debt |
|--|----------------------------------|
| Category of Debt | DEDI |
| Direct: | |
| City's - General Obligation Debt (1) | 0 |
| Total Direct Debt | 0 |
| Overlapping (3) | |
| Upson County - General Obligation Debt (1) | 0 |
| - GEFA Loans (2) | 5,365,072 |
| - Capital Leases (4) | 0 |
| Total Overlapping Debt | 5,365,072 |
| Total Direct and Overlapping | 5,365,072 |

Notes:

- (1) Represents general obligations of the issuer to which its full faith and credit are pledged.
- (2) GEFA loans are general obligations of the issuer to which its full faith and credit and taxing power are pledged, but do not constitute debt for purposes of the constitutional debt limit. These loans are expected to be paid with moneys derived from the operation of the water and sewer system.
- (3) Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Thomaston, Georgia. This process recognizes that, when considering the governments ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. The percentage applicable to the City of Thomaston is 36%.
- (4) The financial obligations under capital leases do not constitute general obligations to which the taxing power is pledged, but are subject to and dependent upon lawful appropriations of general revenues being made to pay the capital lease payments due in each year. Obligations under capital leases are from year to year only and do not constitute mandatory payment obligations in any year in which funds are not appropriated to pay the capital lease payments due in such year. Obligations under capital leases do not constitute debt for purposes of the constitutional debt limit.

Schedule 13 City of Thomaston Legal Debt Margin Information Last Ten Years

| | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2016 |
|---|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|
| Net Assessed Value | \$ 238,311,219 | \$ 232,655,825 | \$ 231,412,680 | \$ 226,500,330 | \$ 215,419,451 | \$ 209,931,260 | \$ 202,837,486 | \$ 204,659,148 | \$ 199,758,803 | \$ 199,686,601 |
| Debt Limit - 10% of Assessed Value | 23,831,122 | 23,265,583 | 23,141,268 | 22,650,033 | 21,541,945 | 20,993,126 | 20,283,749 | 20,465,915 | 19,975,880 | 19,968,660 |
| Debt Applicable to Limit: General obligation bonds | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Net debt applicable to limit | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Legal Debt Margin | 23,831,122 | 23,265,583 | 23,141,268 | 22,650,033 | 21,541,945 | 20,993,126 | 20,283,749 | 20,465,915 | 19,975,880 | 19,968,660 |
| Legal debt margin as a percentage of the debt limit | 100% | 100% | 100% | 100% | 100% | 100% | 100% | 100% | 100% | 100% |

Note: Under state finance law, the city's outstanding general obligation debt should not exceed 15 percent of total assessed property value. However, the city has established a more conservative internal limit of no more than 10 percent. By law, the general obligation debt subject to the limitation may be offset by amounts set aside for repaying general obligation bonds.

Schedule 14 City of Thomaston Pledged-Revenue Coverage Last Ten Years

| _ | Public Utilities System Revenue Bonds | | | | | | | | | | |
|------|---------------------------------------|------------|-----------|-----------|--------------|---------|----------|--|--|--|--|
| | | Less: | Net | | | | | | | | |
| | Gross | Operating | Available | | Debt Service | | | | | | |
| Year | Revenue | Expenses | Revenue | Principal | Interest | Total | Coverage | | | | |
| | | | | | | | | | | | |
| 2008 | 14,572,898 | 12,302,513 | 2,270,385 | 330,000 | 421,761 | 751,761 | 3.02 | | | | |
| 2009 | 15,620,473 | 12,003,246 | 3,617,227 | 340,000 | 411,861 | 751,861 | 4.81 | | | | |
| 2010 | 16,212,189 | 12,738,846 | 3,473,343 | 350,000 | 400,981 | 750,981 | 4.63 | | | | |
| 2011 | 17,127,278 | 15,019,376 | 2,107,902 | 360,000 | 389,081 | 749,081 | 2.81 | | | | |
| 2012 | 17,605,860 | 15,784,973 | 1,820,887 | 375,000 | 376,481 | 751,481 | 2.42 | | | | |
| 2013 | 17,652,821 | 14,690,098 | 2,962,723 | 475,000 | 246,796 | 721,796 | 4.10 | | | | |
| 2014 | 19,071,949 | 16,366,704 | 2,705,245 | 470,000 | 192,146 | 662,146 | 4.09 | | | | |
| 2015 | 19,264,755 | 16,507,873 | 2,756,882 | 480,000 | 181,375 | 661,375 | 4.17 | | | | |
| 2016 | 19,431,464 | 15,558,762 | 3,872,702 | 495,000 | 169,375 | 664,375 | 5.83 | | | | |
| 2017 | 19,895,070 | 16,814,163 | 3,080,907 | 500,000 | 157,000 | 657,000 | 4.69 | | | | |

Notes:

Gross revenue equals operating and non-operating revenues of the Public Utilities Revenue Funds.

Operating expenses do not include bond interest, depreciation or amortization expenses.

The City of Thomaston issued \$11,200,000 in revenue bonds in November 2002. The 2002 Bonds were refunded in August 2013 in the amount of \$8,200,000.

Schedule 15 City of Thomaston Demographic and Economic Statistics Last Ten Years

| Year | Population | Per Capita Income | Median Age | Unemployment Rate |
|------|------------|----------------------|---------------|----------------------|
| 2007 | 9,165 | 24,811 | N/A | N/A |
| 2008 | 9,191 | 26,041 | N/A | N/A |
| 2009 | 9,191 | 26,498 | N/A | 12.6 |
| 2010 | 9,170 | 27,067 | N/A | 12.3 |
| 2011 | 9,112 | 26,133 | 39.4 | 11.5 |
| 2012 | 9,112 | 28,033 | 38.2 | 11.1 |
| 2013 | 9,070 | 30,211 | 38.2 | 10.2 |
| 2014 | 9,081 | 31,739 | 38.2 | 9.2 |
| 2015 | 9,032 | 30,815 | 38.2 | 7.1 |
| 2016 | 8,962 | 26,335 | 38.2 | 8.3 |
| 2017 | 9,170 | 27,466 | 38.2 | 6.2 |

Notes:

The population number for 2011 was obtained from Three Rivers Regional Commission, based on the 2010 Census for the City of Thomaston.

The per capita income is given for Upson County rather than the City of Thomaston, due to the lack of availability of information for the City.

The median age was obtained from the Three Rivers Regional Commission for the City of Thomaston.

The unemployment rate for 2011 was obtained from the Three Rivers Regional Commission for the City of Thomaston.

The unemployment rate for 2009, 2010, and 2016 was obtained from the Georgia Deparartment of Labor.

N/A = Not Available

Schedule 16 City of Thomaston Principal Employers Current Year and Ten Years Ago

| | Number of | 2008 | | Number of | 2017 | |
|---------------------------------|-----------|------|---------------------------------|-----------|------|--|
| Employer | Employees | Rank | Employer | Employees | Rank | |
| Themasten (Unsen County Schools | 607 | 1 | Themaster /Uncer County Schools | 621 | 1 | |
| Thomaston/Upson County Schools | 687 | 1 | Thomaston/Upson County Schools | 631 | 1 | |
| Quad/Graphics of Georgia | 620 | 2 | Upson Regional Medical Center | 508 | 2 | |
| Upson Regional Medical Center | 464 | 3 | Department of Transportation | 463 | 3 | |
| Standard Textiles | 225 | 4 | Quad/Graphics of Georgia | 350 | 4 | |
| Yamaha Music Mfg | 240 | 5 | Standard Textiles | 239 | 5 | |
| Department of Transportation | 210 | 6 | Upson County Government | 218 | 6 | |
| 1888 Mills, LLC | 185 | 7 | DART Container | 184 | 7 | |
| Royal Cord, Inc. | 172 | 8 | Walmart | 129 | 8 | |
| Duni Corp | 170 | 9 | Interfor | 115 | 9 | |
| City of Thomaston | 129 | 10 | Tencate | 101 | 10 | |

Schedule 17 City of Thomaston Full Time Equivalent City Government Employees by Function/Program Last Ten Years

| Function/Program | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 |
|---------------------------------|------|------|------|------|------|------|------|------|------|------|
| General Government | | | | | | | | | | |
| Administration | 10 | 10 | 10 | 10 | 5 | 4 | 4 | 4 | 6 | 6 |
| Finance | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 | 5 |
| Community Development | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Parks & Public Spaces (1) | | | | | 6 | 5 | 5 | 5 | 5 | 5 |
| Meter Readers (2) | | | | | 2 | 2 | 3 | 3 | 3 | 3 |
| Electric Department | 14 | 13 | 13 | 13 | 13 | 11 | 11 | 12 | 12 | 12 |
| Fire Department | 19 | 21 | 21 | 20 | 20 | 19 | 15 | 17 | 17 | 17 |
| Police Department | | | | | | | | | | |
| Officers | 27 | 23 | 22 | 23 | 21 | 20 | 22 | 22 | 22 | 24 |
| Civilians | 3 | 3 | 3 | 3 | 3 | 3 | 2 | 2 | 2 | 2 |
| Street Department | 11 | 10 | 8 | 5 | 4 | 4 | 4 | 2 | 2 | 2 |
| Water/Wastewater Department (3) | 25 | 24 | 21 | 19 | 21 | 19 | 20 | 20 | 20 | 19 |

Full Time Equivalents as of December 31,

Source: Payroll records

(1) The Parks & Public Spaces Department began in 2012.

(2) The Meter Readers were reclassed from Administration to their own line item beginning in 2012.

(3) The city's water and wastewater activities were contracted to Severn Trent Services for 2013. The water/wastewater personnel are employees of Severn Trent rather than the City of Thomaston.

Schedule 18 City of Thomaston Operating Indicators by Function/Program Last Nine Years

| Function/Program | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 |
|---|-------|-------|-------|-------|-------|-------|-------|-------|------|-------|
| General Government | | | | | | | | | | |
| Building permits issued | | | | | | | | | | |
| New Residential | 7 | 5 | 3 | 0 | 0 | 1 | 0 | 1 | 0 | 0 |
| New Commercial | 6 | 6 | 4 | 5 | 6 | 1 | 5 | 3 | 1 | 1 |
| Additions & Improvements - Residential | 97 | 98 | 64 | 67 | 83 | 126 | 121 | 142 | 156 | 180 |
| Additions & Improvements - Commercial | 18 | 22 | 18 | 16 | 22 | 12 | 18 | 57 | 38 | 43 |
| Police Department | | | | | | | | | | |
| Physical arrests | 1,120 | 587 | 794 | 620 | 425 | 729 | 691 | 783 | 744 | 1,047 |
| Citations | 3,648 | 2,916 | 1,853 | 1,751 | 2,602 | 3,091 | 2,650 | 2,906 | 1344 | 2,997 |
| Fire Department | | | | | | | | | | |
| Emergency (EMS) responses | 134 | 149 | 193 | 228 | 156 | 191 | 206 | 201 | 433 | 530 |
| Fire responses | 28 | 89 | 75 | 79 | 71 | 53 | 52 | 51 | 70 | 78 |
| Street Department | | | | | | | | | | |
| Streets resurfaced (miles) | 0.43 | 0.34 | 0.92 | 0.00 | 5.21 | 0.00 | 0.90 | 4.26 | 0 | 1.88 |
| Sidewalks replaced (miles) | 0.54 | 0.07 | 0.06 | 0.10 | 0.00 | 0.38 | 0.66 | 2.08 | 0.36 | 0.32 |
| Electric Department | | | | | | | | | | |
| Lines replaced (miles) | 5.45 | 0.00 | 2.62 | 0.17 | 4.87 | 0.00 | 0.00 | 0.00 | 0.00 | 0.00 |
| Water Department | | | | | | | | | | |
| New connections | 23 | 10 | 6 | 8 | 4 | 0 | 8 | 3 | 5 | 3 |
| Water line breaks | 319 | 240 | 184 | 343 | 60 | 346 | 348 | 316 | 300 | 99 |
| Average daily consumption (million gallons) Based on water billed to customers | 1.56 | 1.45 | 1.30 | 1.18 | 1.18 | 1.07 | 1.11 | 1.05 | 1.21 | 1.51 |

Sources: Various city departments

Schedule 19 City of Thomaston Capital Asset Statistics by Function/Program Last Ten Years

| Function/Program | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 |
|--|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Police Department | | | | | | | | | | |
| Stations | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Marked Patrol cars | 10 | 10 | 11 | 11 | 11 | 11 | 13 | 12 | 21 | 22 |
| Fire Department | | | | | | | | | | |
| Stations | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Ladder Trucks | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Pumper Trucks | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 | 3 |
| Fire hydrants | 600 | 600 | 600 | 610 | 610 | 610 | 610 | 610 | 610 | 610 |
| City insurance rating | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 |
| Electric Department (Note 1) | | | | | | | | | | |
| Substations | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 |
| Lines (miles) | 98.73 | 99.54 | 99.54 | 99.54 | 99.54 | 99.54 | 99.54 | 99.77 | 99.77 | 100 |
| Street Department | | | | | | | | | | |
| Streets (miles) | 52.24 | 52.61 | 52.61 | 52.61 | 52.61 | 52.61 | 52.77 | 52.77 | 52.77 | 52.77 |
| Sidewalks (miles) | 30.60 | 30.60 | 30.60 | 30.63 | 30.75 | 30.75 | 30.75 | 30.75 | 30.75 | 30.75 |
| Water Department | | | | | | | | | | |
| Water filter plants | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Filtering capacity (MGD) | 4.3 | 4.3 | 4.3 | 4.0 | 4.0 | 4.0 | 4.0 | 4.0 | 6 | 6.0 |
| Water lines (miles) | 82.74 | 83.28 | 83.66 | 83.66 | 83.66 | 83.66 | 83.66 | 83.66 | 83.66 | 114 |
| Water tanks (above & underground) | 10 | 10 | 10 | 7 | 8 | 8 | 8 | 8 | 4 | 4 |
| Storage capacity (millions of gallons) | 4.01 | 4.01 | 4.01 | 2.05 | 2.12 | 2.12 | 2.12 | 2.12 | 1.75 | 1.75 |
| Wastewater | | | | | | | | | | |
| Treatment plants | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 |
| Total treatment capacity (MGD) | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 | 4 |
| Sewer lines (miles) | 66.67 | 67.11 | 67.11 | 67.11 | 67.11 | 67.11 | 67.11 | 67.11 | 67.11 | 67.11 |

Souces: Various city departments

Note 1: The city purchases all of the electricity for use and for resale from the Municipal Electric Authority of Georgia (MEAG) and Southeastern Power Administration (SEPA).

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Compliance Section

City of Thomaston, Georgia Schedule of Projects Constructed With Special Sales Tax Proceeds For the Year Ended December 31, 2017

| | Original | | | | |
|-----------------------------|----------------------|--------------|--------------|--------------|--|
| 2011 Special Local | cial Local Estimated | | Current | | |
| Options Sales Tax Projects: | Cost | Year(s) | Year | Total | |
| Sewer Line Replacement | \$ 4,183,276 | \$ 3,472,799 | \$ 380,801 | \$ 3,853,600 | |
| Total | \$ 4,183,276 | \$ 3,472,799 | \$ 380,801 | \$ 3,853,600 | |
| | Original | | Expenditures | | |
| 2016 Special Local | Estimated | Prior | Current | | |
| Options Sales Tax Projects: | Cost | Year(s) | Year | Total | |
| Sewer Line Replacement | \$ 4,500,000 | <u>\$</u> | <u>\$</u> | <u>\$</u> | |
| Total | \$ 4,500,000 | <u>\$</u> | <u>\$</u> | <u>\$</u> | |

Note: Upson County and the City of Thomaston could not come to an agreement on the 2011 SPLOST. The estimated cost reported above is the amount reported by Upson County in their annual newspaper advertisement.



)river & Adams Certified Public Accountants And Consultants

Wayne D. Driver, CPA Reshann Pruett Adams, CPA

Cherry E. Coker Sydney L. Sharpe, MAcc.

Established 1977

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and City Council Members The City of Thomaston, Georgia

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Thomaston, Georgia as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise City of Thomaston, Georgia's basic financial statements, and have issued our report thereon dated June 5, 2018

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered City of Thomaston, Georgia's internal control over financial reporting (internal control) to determine the audit procedure that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Thomaston, Georgia's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the antity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weakness or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether City of Thomaston, Georgia's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Driver & Adams

Thomaston, Georgia June 5, 2018