

Comprehensive Annual Financial Report Fiscal Year Ended December 31, 2019

City of Thomasville State of Georgia

Comprehensive Annual Financial Report Fiscal Year Ended December 31, 2019

> Prepared by Financial Services City of Thomasville

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

Prepared by: Thomasville Finance Department

COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

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INTRODUCTORY SECTION



P.O. Box 1540 • Thomasville, GA 31799 • 229-227-7001 • www.thomasville.org

August 6, 2020

Honorable Mayor Members of the City Council Citizens of the City of Thomasville, Georgia

Ladies and Gentlemen:

State law requires that every general-purpose local government publish within six months of the close of each fiscal year a complete set of audited financial statements. Pursuant to that requirement, we hereby issue the comprehensive annual financial report of the City of Thomasville, Georgia, for the fiscal year ended December 31, 2019.

Management assumes full responsibility for the completeness and reliability of the information presented in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free from material misstatements.

Mauldin & Jenkins, CPAs, a firm of licensed certified public accountants, have audited the City's financial statements. The independent audit included examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management and evaluating the overall financial statement presentation. Mauldin & Jenkins, CPAs have issued an unmodified opinion on the City of Thomasville's financial statements for the fiscal year ended December 31, 2018. The independent auditors' report is presented as the first component of the financial section of this report.

As a recipient of substantial Federal financial awards, the City is often required to undergo a "Single Audit" specifically designed to meet the needs of Federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to obtain reasonable assurance that the City was in compliance, in all material respects, with the requirements of laws, regulations, contracts, and grants applicable to each of its major Federal programs. Given the aggregate amount of expenditures under such programs exceeded \$500,000 for the fiscal year ended December 31, 2019. Mauldin & Jenkins, CPAs has included their findings in their report.

Management has provided a narrative introduction, overview, and analysis of the basic financial statements in the form of Management's Discussion and Analysis (MD&A). MD&A complements this letter of transmittal and should be read in conjunction with it. The City's MD&A immediately follows the independent auditors' report.

Profile of the Government

The City of Thomasville was originally incorporated by an act of the General Assembly of Georgia in 1826. The City's first charter was approved in 1831, and new charters were approved in 1889, 1943, and 1990. The latest charter became effective July 1, 1990. The City operates under a Council-Manager form of government. The City Council is made up of five Council members, two elected from each of the City's two Districts and one elected at large. Council members serve four-year terms, and the Mayor, appointed by the Council, serves a two-year term.

The City provides a range of both traditional governmental services and utilities services to over 30,000 residents, with approximately 20,000 citizens in Thomasville and 10,000 in unincorporated Thomas County. Traditional governmental services include general administration, police and fire protection, recreation, and economic development, as well as the construction and maintenance of highways and streets. The City's utilities services include electricity, water, sewer, sanitation, natural gas, telecommunications, telephony, cable television and internet access. The City also operates the community's golf course, municipal auditorium, regional airport and Subtitle D landfill. The City provides support to these various operations through its building and fleet maintenance, customer and marketing services, financial and engineering services and information systems operations. In addition to administering its employee pension program, the City reserves funds for its health, dental, workers' compensation claims and policy deductibles, managing these risks internally.

As a part of its overall community and economic development initiatives, the City works through the Downtown Development Authority (DDA), the Destination Thomasville Tourism Authority (DTTA), the Land Bank Authority (LBA), and the Thomasville Payroll Development Authority (PDA). The financial statements of these component units are included in the government-wide statements of this report. The criteria for selecting these component units for inclusion in this report were control for board appointment, financial accountability, legally separate entities, and imposition of will by modifying/approving budget or rates.

The annual budget serves as the foundation for the City of Thomasville's financial planning and control. During the fall, all departments of the City are required to submit requests for appropriation to the Financial Services department. Under the oversight of the City Manager, Financial Services uses the aforementioned requests as the starting point for developing a proposed budget. The City Manager and the Chief Financial Officer then present the proposed budget to the City Council for review. The City Council is required to hold public hearings on the proposed budget and to adopt a final budget no later than December 31st, the close of the City's fiscal year.

The appropriated budget is prepared by fund, function, and department. The City's department heads may make transfers of appropriations within a department. Budget-to-actual comparisons

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are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. For the General fund, this comparison is presented as part of the basic financial statements for the governmental funds. For governmental funds, other than the General fund, this comparison is presented in the governmental fund subsection of this report.

Factors Affecting Financial Condition

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City of Thomasville operates.

Local economy. From a rich history of agricultural diversity and of tourism begun in the "Grand Hotel" era, to the solid presence of viable and contemporary industries, Thomasville has long enjoyed a tradition of cultural and economic diversity. The varied economic and industrial base in Thomasville flourishes due to the availability of labor, land and low cost utilities. While the maximum labor force in any one private industry totals slightly more than three hundred employees, a number of organizations employ thousands of workers from a six county area. John D. Archbold Memorial Hospital, a not-for-profit hospital located in the city, serves as the flagship facility of Archbold Medical Center, a regional healthcare delivery system in Southwest Georgia. The hospital, Thomas County School System, and Flowers Foods lead the community as top employers.

Thomasville's diverse economy has been built through a history of local and regional partnerships, making Thomasville a most desirable location for new industry and retail. In 2019, Thomasville recruited eight new projects that will create more than 775 projected jobs. These projects include Check Mate Industries, Wal-Mart, Southern States Insulation, Red Chamber Seafood, and Brandt Information Services. Additionally, construction also began in 2019 for a new assisted living project and a new Marriott hotel in downtown Thomasville. Local industries expanding in 2019 were Martel Marine Panels, Survive a Storm, Evoqua, and Blackberry Patch. On the retail side, there are many exciting projects announced that will add economic value and create jobs within the next year.

The City of Thomasville completed the West Jackson Streetscape Plan in 2019, which was the final element of the Creative District Vision Plan that was developed in 2014. The Creative District Vision Plan was targeted at increasing economic opportunity, revitalizing the historic area, and bringing creative community resources together in this important segment of downtown Thomasville. The major themes of the project were to improve parking, improve safety for pedestrians and shoppers, improve sidewalks, and preserve the character of this section of downtown. The construction project was completed in December 2019.

The City of Thomasville was awarded the inaugural 2019 Visionary City Award, presented by Georgia Trend Magazine and the Georgia Municipal Association (GMA) during the association's Cities United Summit in Atlanta. The GMA is a voluntary, non-profit organization that provides legislative advocacy, research, training, employee benefit and technical consulting services to its 538 member cities. Thomasville was recognized in the medium category, representing populations from 5,000-24,999. Thomasville was

recognized for the Creative District Vision Plan, a redevelopment plan for "The Bottom" historic downtown district that began in 2014 as a collaboration between City of Thomasville leadership, downtown property owners and merchants, and community partners and leaders.

Downtown Thomasville was again designated a Georgia Exceptional Main Street (GEMS) community and continued to show economic growth. The thriving downtown area's retail shops, restaurants, professional offices, and downtown living experienced eleven building rehabilitation projects and 43 public improvement projects in 2019, with more than \$5.3 million in public/private investment in the downtown area. There were eight new or expanded businesses and 34 jobs created in downtown. In addition, Downtown Thomasville accepted two awards in 2019 from the Georgia Downtown Association. The awards were in recognition of the Creative District Vision Plan and the West Jackson Streetscape Project.

Tourism also yielded strong economic benefits for the community. In its most recent study, the GDED reported that local tourism supported more than 660 jobs, created a payroll of \$15.53 million, and generated \$77.29 million in direct spending. This report showed that tourism is continuing to grow each year. Over 8,500 visitors walked through the doors of the Thomasville Visitors Center this past year, and more than 12,000 people visited Thomasville for weddings, reunions, sporting events and other events, bringing an estimated \$21 million in direct spending to the area. Without the tax dollars generated by tourism, each Thomas County household would have to pay an additional \$312 per year to replace the funds that visitors bring into our community.

In 2019, The City of Thomasville tourism department received the Paul Broun Award for Marketing Initiatives. The award was given at the 2019 Georgia Governor's Tourism Conference in LaGrange, GA and was in recognition of the City of Thomasville's "Fall in Love with Tville" social media marketing campaign. The Paul Broun Award for Marketing Initiatives is awarded in honor of Senator Paul Broun, a longtime advocate and vocal supporter of Georgia Tourism. The award recognizes communities that demonstrate an effective and unique marketing initiative.

Long-term financial planning. During the late 1990's, the deregulation of the electric industry appeared imminent and the City began to take steps towards diversifying its revenue sources and developing new ones to replace electric revenues that could potentially be lost in the deregulated environment. The City invested in telecommunications infrastructure, built partnerships with sister cities to provide contractual services and began the development of its proprietary billing software for use by other utilities. The telecommunications operations were consolidated into the South Georgia Governmental Services Authority (SGGSA) in 2017, and the City of Thomasville continued to manage the telecommunications operations for the cities of Cairo, Camilla, Moultrie and Thomasville. As communities across the nation are competing for stability and economic growth, the City continues to evaluate the efficiencies of its operations in order to deliver high quality municipal services at the lowest possible cost while encouraging innovation to further develop its revenue sources through the expansion of its business units.

During 2019, the City continued its delivery of municipal billing and financial software services, in addition to its information technology services, to a number of Georgia cities within

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the region. A total of four cities now contract with the City of Thomasville for various components of its utility billing, payroll, and financial software and support services.

The City of Thomasville made enhancements to the water and, wastewater infrastructure in many areas of the community in 2019. A five year plan for street resurfacing and sidewalk paving that was adopted by City Council in 2018 continued into 2019. Additionally, the Water Treatment Plant and the Wastewater Treatment Plan were also recognized for their commitment to excellence through the 2019 Platinum Standard Award from the Georgia Association of Water Professionals.

The City recognizes the need and accepts the challenge of changing the way it operates and delivers its services. It is the City's belief that traditional governmental services do not have to be delivered in a traditional manner. It is the goal of the City Council and of management to remain fiscally viable while delivering services in a manner unparalleled in local government.

Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Thomasville for its comprehensive annual financial report for the fiscal year ended December 31, 2018. This was the eighteenth consecutive year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the dedicated service of the entire staff of Financial Services, Administration and various support departments. Credit must also be given to the Mayor and to the City Council for their unfailing support and commitment to maintaining the highest standards of professionalism in the progressive management of the financial operations of the City of Thomasville.

Respectfully submitted,

I.Al. Ancol

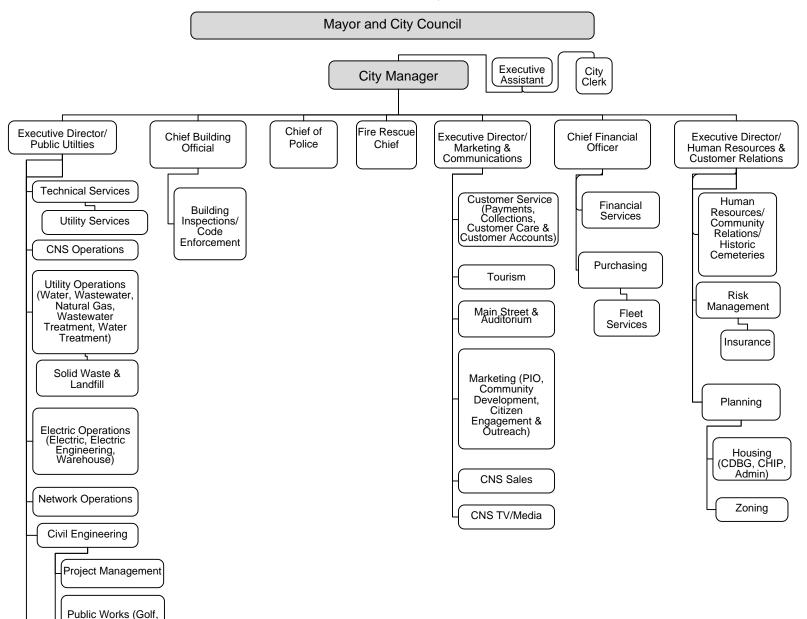
Alan Carson City Manager

lishley Casor

Ashley Cason Chief Financial Officer

City of Thomasville Organization Chart

As of December 31, 2019





Recreation, Cemetery, Facilities & Parks)

Information Technology/GIS

LIST OF PRINCIPAL OFFICIALS DECEMBER 31, 2019

Elected Officials

Mayor Mayor Pro-Tem - Council Member Council Member Council Member Council Member Greg Hobbs Terry Scott David Hufstetler Jay Flowers Todd Mobley

Appointed Officials

City Manager City Attorney Municipal Court Judge Alan Carson Tim Sanders Mark Mitchell

Department Heads



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Thomasville Georgia

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2018

Christophen P. Monill

Executive Director/CEO

FINANCIAL SECTION



INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Commission Thomasville, Georgia

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the **City of Thomasville, Georgia** (the "City"), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Thomasville, Georgia as of December 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (on pages 4 through 17), the Schedule of Changes in the City's Net Pension Liability and Related Ratios (on page 86), the Schedule of City Contributions – Retirement Plan (on page 87), the Schedule of Pension Investment Returns; (page 88); the Schedule of Changes in the City's Net OPEB Liability and Related Ratios (on page 89), the Schedule of City Contributions – OPEB Plan (on page 90) and the Schedule of OPEB Investment Returns (page 91) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and the statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements of the City. The accompanying schedules of expenditures of special purpose local option sales tax proceeds is presented for purposes of additional analysis as required by the Official Code of Georgia Annotated § 48-8-121, and is not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements of the City.

The combining and individual nonmajor fund financial statements and schedules, the schedules of expenditures of special purpose local option sales tax proceeds, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules, the schedules of expenditures of special purpose local option sales tax proceeds, and the schedule of expenditures of special purpose local option sales tax proceeds, and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 6, 2020, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Mauldin & Jerkins, LLC

Atlanta, Georgia August 6, 2020

Management's Discussion and Analysis

As management of the City of Thomasville, Georgia (City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2019. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages i - v of this report.

Financial Highlights

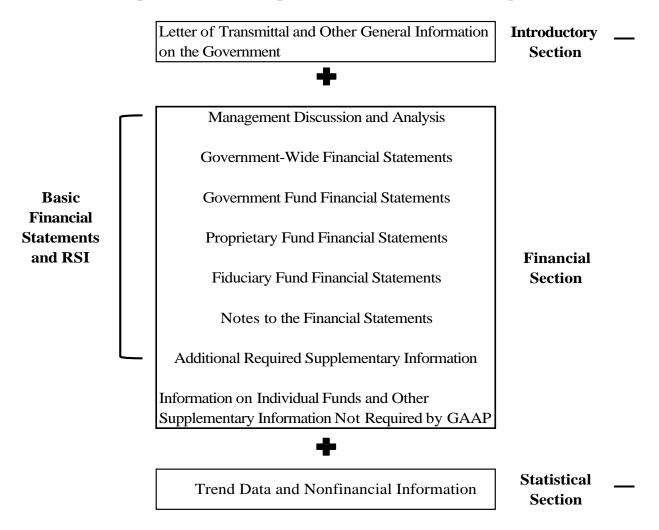
- The City's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at December 31, 2019 by \$211 million. Of this amount, \$127.3 million represents net investment in capital assets; \$5.4 million is restricted for specific purposes (restricted net position); and the remaining portion represents unrestricted net position of \$78.3 million.
- Comparing FY 2019 with FY 2018, the results of governmental activities produced an increase in net position of \$2.3 million, while in FY 2018 net position increased by \$1.6 million. We discuss key changes in net position later in this report.
- Comparing FY 2019 with FY 2018, the results of business-type activities produced an increase in net position of \$9.2 million, while in FY 2018 net position increased by \$5.2 million. We discuss key changes in net position later in this report.
- As of December 31, 2019 and 2018, the City's governmental funds reported combined ending fund balances of \$3.8 million and \$4.7 million, respectively.
- The City's general fund (primary operating fund) reported a total fund balance of \$804,442, a decrease of \$188,667 from the prior year (fund balance).
- The City's loans (debt) decreased by \$371,984 in FY 2019. This was comprised of \$744,018 in new debt less \$1.116 million in reductions (payments). As of year-end, the two new loan projects were completed and in repayment status. The City's percentage of loans compared to net position decreased from 10.5% to 10.8%. The other components of long-term debt are discussed in further detail later in this report.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements, which include government-wide financial statements, fund financial statements, as well as notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

The government-wide financial statements present an overall picture of the City's financial position and results of operations. The fund financial statements present financial information for each of the City's major funds and non-major funds in the aggregate. The notes to the financial statements provide additional information essential to a full understanding of the data provided in the government-wide and fund financial statements.

The chart below illustrates the components of the CAFR:



Components of the Comprehensive Annual Financial Report (CAFR)

Government-wide financial statements

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. They include a statement of net position and a statement of activities. These statements appear on pages 18 through 20 of this report.

The statement of net position presents information on all the City's assets and deferred outflows of resources less its liabilities and deferred inflows of resources at December 31, 2019. The difference between those assets and deferred outflows of resources, and the liabilities and deferred inflows of resources, is reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes). The government-wide financial statements distinguish functions of the City that are principally supported by services, taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general administration, public safety, highways and streets, economic development and culture and recreation. The business-type activities of the City include the auditorium, airport, cable television system, compressed natural gas, electric system, events center, golf course, landfill, natural gas system, internet services, sanitation operations, telecommunication services, telephony services, and water and sewer system.

The government-wide financial statements include not only the City of Thomasville itself (known as the primary government), but also a Downtown Development Authority (DDA), a Destination Thomasville Tourism Authority (DTTA), a Payroll Development Authority (PDA), and the Thomasville-Thomas County Land Bank Authority (LBA) for which the City is financially accountable, though each entity is legally separate. Financial information for these component units is reported separately from the financial information presented for the primary government.

Fund financial statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

• <u>Governmental funds.</u> Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains nine individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund and the SPLOST funds, both of which are considered to be major funds. Data from the other seven governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for its general and SPLOST funds. A budgetary comparison statement has been provided for these funds to demonstrate compliance with these budgets.

The basic governmental fund financial statements can be found on pages 21 - 24 of this report.

- <u>Proprietary funds</u>. Proprietary funds are those funds where the City charges a fee in order to recover costs. The City maintains two different types of proprietary funds.
 - Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its auditorium, airport, cable television system, compressed

natural gas, electric system, events center, golf course, landfill, natural gas system, internet services, sanitation operations, telecommunication services, telephony services and water and sewer system.

Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its building and fleet maintenance, customer and marketing services, purchasing services, engineering services, financial services, human resources, self-insurance, and information systems. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for cable television, electric, landfill and water and sewer operations which are considered to be major funds of the City. Conversely, the internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the nonmajor business-type and internal service funds are provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 25-34 of this report.

• <u>Fiduciary funds</u>. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on pages 35 and 36 of this report.

Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 40-85 of this report.

Other information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found on pages 86-91 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds, nonmajor proprietary funds and internal service funds are presented immediately following the

required supplementary information. Combining and individual fund statements and schedules can be found on pages 92-104 of this report. This section also includes the budget to actual schedules, and statements for major capital project, and internal service funds.

Government-wide Financial Analysis

The City adopted the government-wide financial statement presentation. This reporting structure and measurement focus using accrual accounting for all of the government's activities was mandated by the Government Accounting Standards Board (GASB) in Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments. Comparative data for fiscal years ending December 31, 2019 and 2018 is presented.

City of Thomasville Net Position (in thousands)

The following is a condensed summary of Net Position compared to the prior year:

	Governm	l Activities	Business 7	Гуре	Activities	Total			
	2019 2018			2019		2018	2019 2018		
Current and other assets	\$ 5,766	\$	6,385	\$ 101,822	\$	88,970	\$ 107,588	\$	95,355
Capital assets	44,578	_	41,367	102,055		100,504	146,633	_	141,871
Total assets	50,344		47,752	203,877		189,474	254,221	_	237,226
Deferred Outflows				7		3,429	7		3,429
Current Liabilities	3,841		3,671	10,893		10,583	14,734		14,254
Long-term liabilities	2,260	_	2,286	23,858		24,181	26,118	-	26,467
Total liabilities	6,101		5,957	34,751		34,764	40,852	_	40,721
Deferred Inflows	553		463	1,747			2,300		463
Net Position Net Investment in									
Capital									
Assets:	44,556		41,226	82,742		80,841	127,298		122,067
Restricted	5,433		4,388				5,433		4,388
Unrestricted	(6,299)		(4,282)	84,644		77,298	78,345	_	73,016
Total net position	\$ 43,690	\$	41,332	\$ 167,386	\$	158,139	\$ 211,076	\$ _	199,471

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Thomasville, the net position was \$211.1 million at the close of the most recent fiscal year.

By far the largest portion of the City's net position (60.3%) reflects its investment in capital assets (e.g., land, buildings and improvements, machinery and equipment, and infrastructure), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The remaining balance represents net position restricted for specific purposes (2.6%) and amounts which may be used to meet the City's ongoing obligations to citizens and creditors (37.1%).

At the end of the current fiscal year, the City of Thomasville is able to report positive balances in all three categories of net position for the government as a whole, as well as for its separate governmental and business-type activities, with the exception of the unrestricted net position category of its governmental activities. The net position of governmental activities, inclusive of the aforementioned deficit balance, totaled \$43.7 million, at December 31, 2019.

Comparison of Current Assets and Liabilities (in thousands)

A comparison of current assets to current liabilities for both governmental and business-type activities can be a good indication of the City's ability to meet its current and existing operational responsibilities. The ratios for the current and prior fiscal years are as follows:

	Government - Wide							
		2019		2018				
Current Assets	\$	107,588	\$	95,355				
Current Liabilities	\$	14,734	\$	14,254				
Ratio of Current Assets								
to Current Liabilities		7.30		6.69				

The schedule above reflects an increase in the current ratio. This also demonstrates that the City has more than adequate cash flows.

City of Thomasville Net Position (in thousands)

The City of Thomasville's net position increased \$11.5 million during the current fiscal year. The governmental activities increased by \$2.3 million and the City's business-type activities increased by \$9.2 million.

The table below summarizes the changes in net position for the current and previous year.

	_	Governme	ctivities	_	Business-	Гуре	Activities	Total				
		2019		2018		2019		2018		2019		2018
Revenues:	-		· <u> </u>		-				· –		· -	
Program Revenues												
Charges for services	\$	1,238	\$	1,220	\$	96,749	\$	92,843	\$	97,987	\$	94,063
Operating grants and		290		151		177		96		467		247
contributions Capital grants and		4,817		3,720		1,033		430		5,850		4,150
contributions		4,017		5,720		1,055		450		5,650		4,150
General revenues:												
Taxes - General		982		993						982		993
Other taxes		6,535		6,082						6,535		6,082
Other		579		636		4,543		5,132		5,122		5,768
Total revenues		14,441		12,802		102,502		98,501		116,943		111,303
Expenses:	_				_				. –			
General government		2,962		2,791						2,962		2,791
Public safety		12,225		10,917						12,225		10,917
Highway and streets		3,865		5,429						3,865		5,429
Economic development		1,843		1,499						1,843		1,499
Culture and recreation		1,971		1,318						1,971		1,318
Interest on long-term debt		115		116						115		116
Auditorium						458		437		458		437
Airport						2,383		2,376		2,383		2,376
Community network services						3,403		3,495		3,403		3,495
Compressed Natural Gas						358		272		358		272
Electric						49,367		49,659		49,367		49,659
Events Center						0		1,682		0		1,682
Golf course						963		903		963		903
Landfill						3,309		3,051		3,309		3,051
Natural gas						3,554		3,678		3,554		3,678
Network Operations						1,325		1,383		1,325		1,383
Sanitation						5,437		5,396		5,437		5,396
Telecommunications						495		407		495		407
Telephony						1,103		927		1,103		927
Water and sewer						10,202		9,884		10,202		9,884
Total expenses		22,981		22,070		82,357		83,550		105,338		105,620
Increase (decrease) in net	-											
position												
before transfers		-8,540		-9,268		20,145		14,951		11,605		5,683
Transfers	_	10,898		10,836	_	(10,898)		(10,836)		0		0
Increase (Decrease) in net position		2,358		1,568		9,247		4,115		11,605		5,683
Beginning Net Position , as restated	\$	41,332	\$	39,764	\$	158,139	\$	154,024	\$	199,471	\$	193,788
Net position - 12/31	\$	43,690	\$	41,332	\$	167,386	- \$	158,139	\$	211,076	\$	199,471
	=	10,070	· —	.1,002	- =	,000	= =			,0,0	: =	

Governmental activities. For FY 2019, net position of the governmental activities increased \$2.3 million, compared to an increase of \$1.6 million in FY 2018. The highlights for governmental activity revenue and expenses are as follows:

Revenues

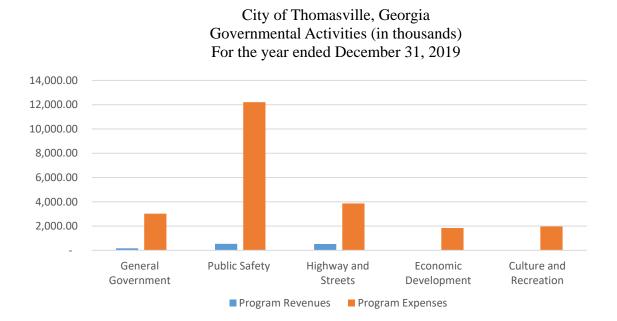
- Taxes (general, sales and other) remained relatively stable. There was roughly a \$386,000 increase in taxes, and most of this increase was contributed to the increase in sales tax.
- Transfers from the business-type funds to the governmental funds remained flat from 2018 to 2019. Transfers were \$10.89 million in FY 2019, compared to the \$10.83 million in 2018.

Expenses

• Operational expenses for governmental activities (excluding depreciation expense) decreased by \$2,425,137 or 11%. The detailed change by function was as follows:

	<u>2019</u>	<u>2018</u>	Difference
General administration	2,729,593	2,791,446	(61,853)
Public safety	10,937,423	10,917,313	20,110
Highways and streets	2,771,816	5,428,603	(2,656,787)
Economic development	1,632,907	1,499,232	133,675
Culture and recreation	1,457,313	1,317,595	139,718

The graph below represents a comparison of program revenues to program expenses for governmental activities for fiscal year 2019. It is apparent from this graph that general revenues (taxes and transfers from utilities) were required to cover expenses for most functions.

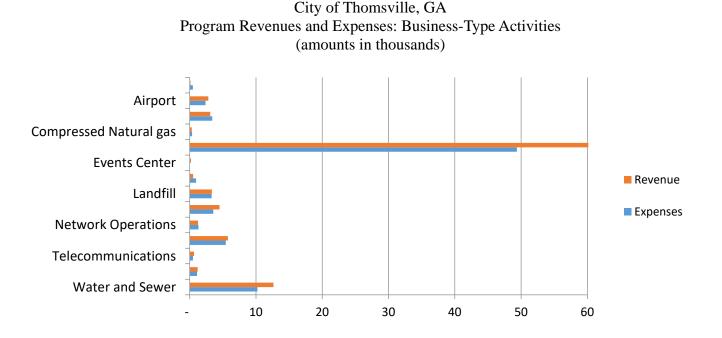


The largest revenue sources for governmental activities in FY 2019 are transfers from utilities which totaled \$10.9 million or 43% of total governmental activity resources. The second largest revenue source is taxes (general taxes, sales taxes, etc.) which totaled \$7.5 million or 30% of total governmental activity revenues. The third largest revenue source was capital grants and SPLOST proceeds in the amount of \$4.8 million, representing 19% of the governmental activity revenues.

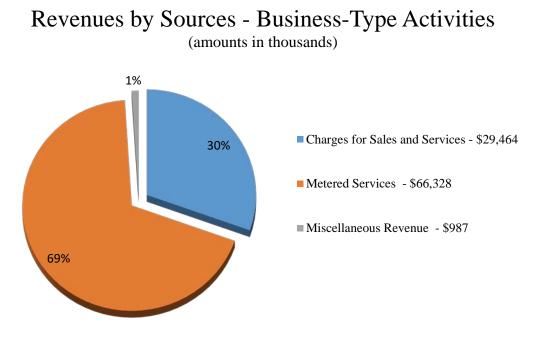
Business-type activities. The purpose of proprietary funds is to recover the majority of costs incurred in providing a service through user fees and charges for that service. For FY 2019, net position of the business type activities increased by \$9.2 million, compared to an increase of \$5.2 million in FY 2018. Net income from the business-type activities is used to fund the general government activities.

The following business-type activities had a net income from operations (including internal service fund allocations) as shown in the program revenues and expenses chart below:

- Electric had a net income before transfers of \$13.0 million
- Water and Sewer had a net income before transfers of \$2.0 million
- Landfill had a net income before transfers of \$137,234
- Telephony had a net income before transfers of \$93,913
- Natural Gas had a net income before transfers of \$948,041
- Telecommunications had a net income before transfers of \$155,196
- Sanitation had a net income before transfers of \$514,595
- Airport had a net income before transfers of \$496,394
- Events Center had a net income before transfers of \$614



The majority of the revenues from business-type activities are from metered sales as shown in the chart below.



Financial Analysis of the Government's Funds

As noted earlier, the City of Thomasville uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$3.8 million, a decrease of \$841,457 in comparison with the prior year fund balance. The restricted fund balance is \$5.43 million, which is not available for new spending because it has already been committed for a variety of restricted purposes.

The General Fund is the chief operating fund of the City. At December 31, 2019, the total fund balance in the General Fund was \$804,442. The unassigned portion of the General Fund balance was a deficit of \$1,496,271. General fund revenues increased by \$480,219. General fund expenditures increased by \$354,509.

The SPLOST fund balance decreased by \$1,135,996 during 2019. This fund balance fluctuates based on the level of current SPLOST funded projects.

The consolidated fund balances of the other non-major governmental funds increased by \$483,206 during the current year.

Proprietary funds. The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net position of the enterprise funds at the end of the year amounted to \$81.2 million. Other factors concerning the finances of these funds have already been addressed in the discussion of the City's business-type activities.

Budgetary Highlights

A schedule comparing the original to the final budget and the variance from the final budget to the actual results is included on page 24 for the General Fund. Any budget amendments are approved by the City Council.

Capital Asset and Debt Administration

Capital assets. The City's financial statements present capital assets in two categories: those assets subject to depreciation, such as buildings, infrastructure, and equipment and those not subject to depreciation such as land and construction in progress. At December 31, 2019, the City had \$146.6 million invested in a variety of capital assets, as reflected in the following schedule, which represents a net increase (additions less retirements and depreciation) of \$4.7 million or 3.35% from the end of last year.

		Governme	ental	Activities	 Business 7	Гуре	Activities	,	Total		
		2019	-	2018	 2019	2018			2019		2018
Land	\$	1,512	\$	1,512	\$ 6,072	\$	6,072	\$	7,584	\$	7,584
Buildings Machinery and		4,853		4,937	14,753		14,964		19,606		19,901
equipment		2,366		3,021	11,349		11,817		13,715		14,838
Infrastructure		34,908		31,271	69,453		67,499		104,361		98,770
Construction in prog	ress	939		626	 428	• •	153		1,367		779
Total	\$	44,578	\$	41,367	\$ 102,055	\$	100,505	\$	146,633	\$	141,872

Major capital asset events during the current fiscal year included the following:

Additions 4 1

- SPLOST funds were used for the following capital projects:
 - Street paving, resurfacing, and sidewalks at a cost of \$4.3 million
 - Storm water expenditures \$633,249
 - Multi-use trail and recreation projects at a cost of \$170,807
- CHIP funds used for construction of houses \$166,009
- Total water and sewer distribution mains and service improvements including GEFA funded capital \$2.2 million. GEFA revolving loan proceeds were used to fund water and sewer infrastructure projects at a total cost of \$744,018.
- Completed Airport Runway's (4/22 and 14/32) crack, seal, rejuvenation and marking project \$1.5 million
- Country Oaks Golf Course concrete cart paths \$21,194 and high speed fiber installation \$26,141
- New police vehicles and related equipment \$383,099 and police drone \$24,347
- Fire Safety equipment \$179,616
- Sanitation units and tangible equipment \$856,235

Reductions

• Property transfer of water treatment plant from the Sewer Fund to Payroll Development Authority \$55,955

Additional information on the City's capital assets can be found in Note 5 on page 56 of this report.

Long-term obligations

At December 31, 2019, the City had long-term obligations in the amount of \$24.5 million. This amount is mainly comprised of Georgia Environmental Finance Authority (GEFA) loans secured by pledged of revenues. The City has no general obligation bonds.

Additions to long-term debt consisted of the following:

- Increases in GEFA Loans \$744,018
- Decreases to accrued compensated absences \$59,743
- Increases in the City's landfill closure and post closure liability \$462,606

Retirements of long-term debt amounted to \$1.1 million. See Note 6 for additional details.

Economic Factors and Next Year's Budgets and Rates

The unemployment rate for the City of Thomasville was 3.4% compared to the 3.7% figure reported during the previous year. The City's unemployment rate is slightly higher than the state's average of 3.1% and slightly lower the national average of 3.5% as of December 2019.

The City is continuing its efforts to ensure the rate structures for its business-type activities are sufficient to cover the cost of providing those services to customers. This ongoing analysis and the resulting actions of the City will ensure these enterprise funds can continue to transfer resources to the general fund as needed.

Requests for Information

This financial report is designed to provide a general overview of the City of Thomasville's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Thomasville, Chief Financial Officer, P.O. Box 1540, Thomasville, GA 31799.

STATEMENT OF NET POSITION DECEMBER 31, 2019

	Primary Government			Component Units					
400770	Governmental	Business-type	Tatal	Downtown Development	Destination Thomasville Tourism	Payroll Development	Thomasville Thomas County Land Bank		
ASSETS	Activities	Activities	Total	Authority	Authority	Authority	Authority		
Cash and cash equivalents	\$ 4,198,362	\$ 49,066,692	\$ 53,265,054	\$ 619,978	\$ 382,593	\$ 16,747	\$ 5,598		
Investments	2,200,020	14,819,633	17,019,653	-	-	-	-		
Taxes receivable	36,897	-	36,897	-	-	-	-		
Accounts receivable, net of allowances	379,980	14,173,349	14,553,329	18,500	39,331	617,754	-		
Due from other governments	590,348	405.005	590,348	-	-	-	-		
Interest receivable	10,135	125,685	135,820	-	-	-	-		
Due from component units	8,734	537,585	546,319	-	-	-	-		
Due from primary government	-	-	-	-	23,029	70,678	35,175		
Internal balances	(2,630,339)	2,630,339	-	-	-	-	-		
Inventories Propoid exponses	110,243	3,171,240	3,281,483	2 940	- 605	- 1 5/1	- 1,378		
Prepaid expenses	308,504	140,977	449,481	3,849	605	1,541	1,370		
Investment in SGGSA SGGSA bonds receivable	-	6,071,152 6,300,000	6,071,152	-	-	-	-		
	- 553,464	0,300,000	6,300,000	-	-	-	-		
Fair value of interest rate swap agreement	555,404	-	553,464	-	-	-	102.940		
Assets held for resale	-	2 107 201	- 3,187,381	-	-	-	193,849		
Net pension asset Net OPEB asset	-	3,187,381	1,597,671	-	-	-	-		
	-	1,597,671	1,597,671	-	-	-	-		
Capital assets:	0 450 750	6 400 666	0.050.440	445.057		4 440 5 44			
Nondepreciable	2,450,750	6,499,666	8,950,416	145,357	-	4,413,541	-		
Depreciable, net	42,127,368	95,555,268	137,682,636	8,465,378		3,571,683	-		
Total assets	50,344,466	203,876,638	254,221,104	9,253,062	445,558	8,691,944	236,000		
DEFERRED OUTFLOWS OF RESOURCES	5								
Other post-employment benefits	- -	7,108	7,108	-	-	-	-		
Total deferred outflows or resources	-	7,108	7,108				-		
		·							
LIABILITIES									
Accounts payable	2,548,648	6,763,990	9,312,638	28,143	183,712	5,520	38,402		
Retainage payable	-	21,792	21,792	-	-	-	-		
Accrued liabilities	842,340	720,464	1,562,804	-	-	-	-		
Due to component units	-	128,882	128,882	-	-	-	-		
Due to other governments	314	-	314	-	-	-	-		
Due to primary government	-	-	-	241,937	54,382	250,000	-		
Customer deposits payable	-	1,846,338	1,846,338	-	-	-	-		
Notes payable due within one year	-	1,221,482	1,221,482	2,077,936	-	-	-		
Notes payable due in more than one year	-	18,070,426	18,070,426	6,537,886	-	-	-		
Certificates of participation, due in more									
than one year	2,222,000	-	2,222,000	-	-	-	-		
Compensated absences due within one year	80,143	49,375	129,518	-	-	-	-		
Compensated absences due									
in more than one year	37,754	32,917	70,671	-	-	-	-		
Claims payable	369,427	-	369,427	-	-	-	-		
Landfill post-closure care costs due									
within one year	-	141,040	141,040	-	-	-	-		
Landfill post-closure care costs due									
in more than one year		5,754,313	5,754,313				-		
Total liabilities	6,100,626	34,751,019	40,851,645	8,885,902	238,094	255,520	38,402		
DEFERRED INFLOWS OF RESOURCES									
Accumulated increase in fair value of									
hedging derivative	553,464	-	553,464	-	-	-	-		
Pension	-	1,654,195	1,654,195	-	-	-	-		
Other post-employment benefits	_	92,958	92,958	-	_	_	-		
Total deferred inflows or resources	553,464	1,747,153	2,300,617						
		.,,	_,,						
NET POSITION									
Net investment in capital assets	44,556,138	82,741,234	127,297,372	-	-	7,985,224	-		
Restricted for:									
Public safety	56,267	-	56,267	-	-	-	-		
Capital projects	5,377,214	-	5,377,214	-	-	-	-		
Unrestricted (deficit)	(6,299,243)	84,644,340	78,345,097	367,160	207,464	451,200	197,598		
Total net position	\$ 43,690,376	\$ 167,385,574	\$ 211,075,950	\$ 367,160	\$ 207,464	\$ 8,436,424	\$ 197,598		

The accompanying notes are an integral part of these financial statements.

STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

				Program Revenues					
Functions/Programs	Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		
Primary government:									
Governmental activities:									
General administration	\$	2,961,800	\$	166,867	\$	-	\$	-	
Public safety	Ŧ	12,224,568	*	538,856	+	250,359	+	-	
Highways and streets		3,865,122		526,400				4,657,476	
Economic development		1,843,428		5,725		40,000		159,653	
Culture and recreation		1,970,436				-		-	
Interest on long-term debt		115,427		-		-		-	
Total governmental activities		22,980,781	_	1,237,848		290,359		4,817,129	
Business-type activities:									
Auditorium		458,058		114,064		-		-	
Airport		2,382,822		2,134,353		-		672,078	
Community Network Services		3,402,803		3,101,323		-		-	
Compressed Natural Gas		357,589		309,992		-		-	
Electric		49,367,163		61,606,805		-		-	
Events Center		-		614		176,946		-	
Golf Course		963,570		515,659		-		-	
Landfill		3,308,875		3,343,400		-		-	
Natural Gas		3,553,715		4,487,951		-		-	
Network Operations		1,324,869		1,244,834		-		-	
Sanitation		5,436,743		5,767,908		-		-	
Telecommunications		495,094		649,788		-		-	
Telephony		1,103,039		1,196,094		-		-	
Water and Sewer		10,202,452		12,276,315		-		361,388	
Total business-type activities		82,356,792		96,749,100		176,946		1,033,466	
Total primary government	\$	105,337,573	\$	97,986,948	\$	467,305	\$	5,850,595	
Component units:									
Downtown Development Authority	\$	1,196,495	\$	1,054,501	\$	-	\$	-	
Destination Thomasville Tourism Authority		483,731		-		529,647		-	
Payroll Development Authority		1,749,127		350,250		216,582		439,919	
Thomasville-Thomas County Land Bank Authority		112,975		-		-		-	
Total component units	\$	3,542,328	\$	1,404,751	\$	746,229	\$	439,919	
	General revenues: Taxes, general Sales taxes, general Sales taxes, selective Business taxes Unrestricted investment earnings Investment in SGGSA Gain on sale of capital assets Miscellaneous revenue Transfers Total general revenues and transfers Change in net position Net position, beginning of year, as restated Net position, end of year								

The accompanying notes are an integral part of these financial statements.

	Primary Government			Compor	nent Units				
Governmental Activities	Business-type Activities	Total	Downtown Development Authority	Destination Thomasville Tourism Authority	Payroll Development Authority	Thomasville Thomas County Land Bank Authority			
(2,794,933)	\$ -	\$ (2,794,933)	\$ -	\$-	\$-	\$			
(11,435,353)	-	(11,435,353)	-	-	-				
1,318,754	-	1,318,754	-	-	-				
(1,638,050)	-	(1,638,050)	-	-	-				
(1,970,436)	-	(1,970,436)	-	-	-				
(115,427)	-	(115,427)	-	-	-				
(16,635,445)	-	(16,635,445)	-	-	-				
-	(343,994)	(343,994)	-	-	-				
-	423,609	423,609	-	-	-				
-	(301,480)	(301,480)	-	-	-				
-	(47,597)	(47,597)	-	-	-				
-	12,239,642	12,239,642	-	-	-				
-	177,560	177,560	-	-	-				
-	(447,911)	(447,911)	-	-	-				
-	34,525	34,525	-	-	-				
-	934,236	934,236	-	-	-				
-	(80,035)	(80,035)	-	-	-				
-	331,165	331,165	-	-	-				
-	154,694	154,694	-	-	-				
-	93,055	93,055	-	-	-				
-	2,435,251	2,435,251	-		-				
-	15,602,720	15,602,720	-	-	-				
(16,635,445)	15,602,720	(1,032,725)	-		-				
-	-	-	(141,994)	-	-				
-	-	-	-	45,916	-				
-	-	-	-	-	(742,376)				
-	-	-	-	-	-	(112,9			
-	-		(141,994)	45,916	(742,376)	(112,9			
981,901	-	981,901	-	-	-				
3,369,128	-	3,369,128	-	-	-				
947,939	-	947,939	-	-	-				
2,218,039	-	2,218,039	-	-	-				
178,513	1,154,850	1,333,363	1,753	-	80				
-	3,361,215	3,361,215	-	-	-				
-	26,490	26,490	-	-	-				
400,373	-	400,373	-	-	-				
10,898,273	(10,898,273)	-	-						
18,994,166	(6,355,718)	12,638,448	1,753		80				
2,358,721	9,247,002	11,605,723	(140,241)	45,916	(742,296)	(112,9			
41,331,655	158,138,572	199,470,227	507,401	161,548	9,178,720	310,5			
43,690,376	\$ 167,385,574	\$ 211,075,950	\$ 367,160	\$ 207,464	\$ 8,436,424	\$ 197,5			

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2019

ASSETS	General	SPLOST	Nonmajor Governmental Funds	Total Governmental Funds
Cash	\$ 117,762	\$ 3,513,572	\$ 212,169	\$ 3,843,503
Investments	2,200,020	-	-	2,200,020
Accounts receivable	186,729	62,611	30,065	279,405
Interest receivable	-	-	10,135	10,135
Taxes receivable	36,897	-	-	36,897
Due from other governments	313,149	277,199	-	590,348
Due from component units	8,734	-	-	8,734
Due from other funds	559,940	-	-	559,940
Prepaid items	100,693	-	8,725	109,418
Total assets	\$ 3,523,924	\$ 3,853,382	\$ 261,094	\$ 7,638,400
LIABILITIES AND FUND BALANCES				
LIABILITIES				
Accounts payable	\$ 1,319,704	\$ 789,930	\$ 49,332	\$ 2,158,966
Accrued liabilities	529,710	-	5,394	535,104
Due to other governments	317	-	-	317
Due to other funds	869,751	-	244,553	1,114,304
Total liabilities	2,719,482	789,930	299,279	3,808,691
FUND BALANCES (DEFICIT)				
Nonspendable:				
Prepaid items	100,693	-	8,725	109,418
Restricted for:				
Public safety	-	-	56,267	56,267
Capital projects	2,200,020	3,063,452	113,742	5,377,214
Assigned	-	-	18,376	18,376
Unassigned (deficit)	(1,496,271)	-	(235,295)	(1,731,566)
Total fund balances	804,442	3,063,452	(38,185)	3,829,709
Total liabilities and fund balance	\$ 3,523,924	\$ 3,853,382	\$ 261,094	

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. Internal service funds are used by management to charge the costs of certain functions to individual funds. The assets	40,365,920
and liabilities of the internal service funds are included in governmental activities in the statement of net position.	1,781,075
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	
Certificates of participation - GMA	(2,222,000)
Compensated absences	(64,328)
Net position of governmental activities	\$ 43,690,376

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

	General	SPLOST	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES				
Taxes, general	\$ 981,901	\$-	\$-	\$ 981,901
Sales taxes, general	1,665,546	-	1,703,582	3,369,128
Sales taxes, selective	535,418	-	412,521	947,939
Business taxes	2,218,039	-	-	2,218,039
Licenses, permits and fees	405,039	-	-	405,039
Penalties and interest on delinquent taxes	130,329	-	-	130,329
Intergovernmental	258,351	4,047,403	798,386	5,104,140
Charges for services	388,524	-	-	388,524
Fines and forfeitures	313,956	-	-	313,956
Investment earnings	178,513	3,348	-	181,861
Miscellaneous revenue	360,923	32,500	6,949	400,372
Total revenues	7,436,539	4,083,251	2,921,438	14,441,228
EXPENDITURES				
Current:				
General administration	2,765,373	-	-	2,765,373
Public safety	11,509,521	-	43,312	11,552,833
Highways and streets	2,791,793	-	-	2,791,793
Economic development	924,001	-	708,906	1,632,907
Culture and recreation	-	-	1,471,441	1,471,441
Debt service:				
Interest	115,427	-	-	115,427
Capital outlay:				
Highways and streets	-	5,332,082	232,922	5,565,004
Economic development	-	6,237	166,009	172,246
Culture and recreation	-	113,934	-	113,934
Total expenditures	18,106,115	5,452,253	2,622,590	26,180,958
Excess (deficiency) of revenues over expenditures	(10,669,576)	(1,369,002)	298,848	(11,739,730)
OTHER FINANCING SOURCES (USES)				
Transfers in	10,867,620	233,006	639,462	11,740,088
Transfers out	(386,711)	-	(455,104)	(841,815)
Total other financing sources (uses)	10,480,909	233,006	184,358	10,898,273
Net change in fund balances	(188,667)	(1,135,996)	483,206	(841,457)
Fund balances (deficits), beginning of year	993,109	4,199,448	(521,391)	4,671,166
Fund balances (deficits), end of year	\$ 804,442	\$ 3,063,452	\$ (38,185)	\$ 3,829,709

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

Amounts reported for governmental activities in the statement of activities are different because:	
Net change in fund balances - total governmental funds.	\$ (841,457)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.	
Capital outlay	6,488,115
Depreciation expense	(3,336,302)
Internal service funds are used by management to charge the costs of certain functions to individual funds. The net revenue of certain activities in the internal service funds is reported with governmental activities.	9,864
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. This amount represents the change in compensated absences from the previous year.	38,501
	\$ 2,358,721

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -BUDGET (GAAP BASIS) AND ACTUAL GENERAL FUND FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts			Variance with Final	
	Original	Final	Actual	Budget	
REVENUES:	¢ 000 000	¢ 001.001	¢ 004.004	¢	
Taxes, general	\$ 936,860 4 440 000	\$ 981,901	\$ 981,901	\$-	
Sales taxes, general Sales taxes, selective	1,410,000 495,000	1,665,546 535,418	1,665,546 535,418	-	
Business taxes	,			-	
Licenses, permits and fees	2,065,000 294,575	2,218,039 405,039	2,218,039 405,039	-	
Penalties and interest on delinguent taxes	129,000		130,329	-	
Intergovernmental	275,143	130,329 258,351	258,351	-	
Charges for services	408,174	388,524	388,524	-	
Fines and forfeitures	300,000	313,956	313,956	_	
Investment earnings	1,479	178,513	178,513	_	
Miscellaneous revenue	138,115	360,923	360,923	_	
Total revenues	6,453,346	7,436,539	7,436,539		
i otai revenues	0,455,540	7,430,339	7,430,339		
EXPENDITURES:					
Current:					
General administration:					
Council	477,405	569,340	569,340	-	
Manager/Assistant manager	481,389	544,743	544,743	-	
Clerk	148,984	148,984	135,944	13,040	
Risk management	89,961	113,696	95,435	18,261	
Planning and zoning	1,666,126	1,666,126	1,419,911	246,215	
Total general administration	2,863,865	3,042,889	2,765,373	277,516	
Public safety:	7 040 000	7 000 7 47	7 000 7 17		
Police	7,012,696	7,288,747	7,288,747	-	
Fire	3,814,249	4,220,774	4,220,774	-	
Total public safety Highways and streets:	10,826,945	11,509,521	11,509,521	-	
Maintenance	2,949,400	2,949,400	2,791,793	157,607	
Economic development:	2,343,400	2,343,400	2,731,733	107,007	
Main Street	718,990	924,001	924,001	-	
Debt service:	110,000	021,001	021,001		
Interest	1,000	115,427	115,427	-	
Total debt service	1,000	115,427	115,427	-	
Total expenditures	17,360,200	18,541,238	18,106,115	435,123	
	i			<u>.</u>	
Deficiency of revenues over expenditures	(10,906,854)	(11,104,699)	(10,669,576)	435,123	
OTHER FINANCING SOURCES (USES)					
Issuance of debt	611,539	611,539	-	(611,539)	
Transfers in	10,759,772	10,759,772	10,867,620	107,848	
Transfers out	(589,277)	(611,863)	(386,711)	225,152	
Total other financing sources, net	10,782,034	10,759,448	10,480,909	(278,539)	
Net change in fund balances	(124,820)	(345,251)	(188,667)	156,584	
Fund balances, beginning of year	993,109	993,109	993,109		
Fund balances, end of year	\$ 868,289	\$ 647,858	\$ 804,442	\$ 156,584	

STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2019

	ommunity Network Services		Electric		Landfill	Water and Sewer
ASSETS						
CURRENT ASSETS						
Cash	\$ 7,217,583	\$	26,459,310	\$	6,310,975	\$ 2,535,550
Investments	-		12,654,875		2,162,209	2,549
Accounts receivable	755,614		8,629,888		537,918	1,480,631
Due from other governments	-		-		-	-
Interest receivable	125,685		-		-	-
Due from other funds	-		8,908,416		238,104	-
Due from component unit	-		491,937		-	-
SGGSA bonds receivable, current	100,000		-		-	-
Inventories	-		1,408,923		-	364,005
Prepaid items	7,504		76,255		8,065	20,440
Total current assets	 8,206,386	_	58,629,604	_	9,257,271	 4,403,175
NONCURRENT ASSETS						
Capital assets						
Land and land improvements	-		156,156		-	135,690
Buildings	10,807		4,136,044		692,190	2,654,288
Machinery and equipment	-		1,913,267		5,634,209	16,937,568
Infrastructure	-		22,319,328		11,022,280	60,260,359
Construction in progress	-				427,734	
	 10,807		28,524,795		17,776,413	 79,987,905
Less accumulated depreciation	(3,242)		(12,587,308)		(9,205,644)	(25,964,513)
	 7,565		15,937,487		8,570,769	 54,023,392
Net pension asset	-		3,187,381		-	-
Net OPEB asset	-		1,597,671		-	-
Investment in SGGSA	6,071,152				-	-
SGGSA bonds receivable	6,200,000		-		-	-
Total noncurrent assets	 12,278,717		20,722,539		8,570,769	 54,023,392
Total assets	 20,485,103		79,352,143		17,828,040	 58,426,567
DEFERRED OUTFLOWS OF RESOURCES						
Pension related					_	_
OPEB related	_		7,108		-	_
Total deferred outflows of resources	 		7,108			
Total deletted outliows of resources	 		7,100			
LIABILITIES						
CURRENT LIABILITIES						
Accounts payable	775,858		3,773,634		389,953	290,958
Accrued liabilities	95,974		292,935		15,782	134,069
Retainage payable	-		-		21,792	-
Current portion - compensated absences	-		8,076		-	25,526
Current portion - notes payable	-		-		-	1,221,482
Current portion - landfill closure/post-closure care costs	-		-		141,040	-
Customer deposits payable	-		1,841,322		-	-
Claims payable	-		-		-	-
Due to component units	-		128,882		-	-
Due to other funds	8,153,284		798,044		302,300	-
Total current liabilities	9,025,116		6,842,893		870,867	 1,672,035
	 			-		

(Continued)

	Nonmajor ısiness-Type Activities	Totals	Governmental Activities Internal Service Funds
\$	6,543,274	\$ 49,066,692	\$ 354,859
Ψ	- 0,545,274	14,819,633	φ 334,005
	2,769,298	14,173,349	100,575
	-	-	-
	-	125,685	-
	-	9,146,520	1,580,234
	45,648	537,585 100,000	-
	- 1,398,312	3,171,240	- 110,243
	28,713	140,977	199,086
	10,785,245	91,281,681	2,344,997
	5,780,086	6,071,932	-
	14,137,173	21,630,502	2,693,526
	10,443,436	34,928,480	6,104,223
	14,109,724	107,711,691	2,275,969
	-	427,734	938,658
	44,470,419	170,770,339	12,012,376
	(20,954,698)	(68,715,405)	(7,800,176)
	23,515,721	102,054,934	4,212,200
	-	3,187,381	-
	-	1,597,671	-
	-	6,071,152	-
	-	6,200,000	-
	23,515,721	119,111,138	4,212,200
	34,300,966	210,392,819	6,557,197
	-	-	-
	-	7,108	
		7,108	
	1,533,587	6,763,990	389,682
	181,704	720,464	307,236
	-	21,792	-
	15,773	49,375	32,141
	-	1,221,482	-
	-	141,040	-
	5,016	1,846,338	-
	-	-	369,427
	-	128,882	-
	694,491 2,430,571	9,948,119 20,841,482	224,271 1,322,757
	2,700,071	20,041,402	1,522,151

STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2019

	Community Network Services	Electric	Landfill	Water and Sewer
LIABILITIES (CONTINUED)				
NON-CURRENT LIABILITIES	•	•	•	· · · · · · · · ·
Compensated absences, net of current portion	\$-	\$ 5,384	\$-	\$ 17,017
Notes payable, net of current portion	-	-	-	18,070,426
Landfill closure/post-closure care costs	-	-	5,754,313	-
Total non-current liabilities	-	5,384	5,754,313	18,087,443
Total liabilities	9,025,116	6,848,277	6,625,180	19,759,478
DEFERRED INFLOWS OF RESOURCES				
Pension related	-	1,654,195	-	-
OPEB related	-	92,958	-	-
Total deferred inflows of resources	-	1,747,153	-	-
NET POSITION				
Net investment in capital assets	7,565	15,937,487	8,548,977	34,731,484
Unrestricted	11,452,422	54,826,334	2,653,883	3,935,605
Total net position	\$ 11,459,987	\$ 70,763,821	\$ 11,202,860	\$ 38,667,089

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds Net position of business-type activities

Nonmajor Business-Type Activities			Totals		Governmental Activities Internal Service Funds			
\$	10,516	\$	32,917	\$	21,428			
•	-	•	18,070,426	Ţ	-			
	-		5,754,313		-			
	10,516		23,857,656		21,428			
	2,441,087		44,699,138		1,344,185			
	-	_	1,654,195 92,958 1,747,153		-			
\$	23,515,721 8,344,158 31,859,879		82,741,234 81,212,402 163,953,636	\$	4,212,200 1,000,812 5,213,012			
		\$	3,431,938 167,385,574					

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

	Community Network Services	Electric	Landfill	Water and Sewer
OPERATING REVENUES				
Charges for sales and services	\$ 3,099,226	\$ 9,027,498	\$ 3,344,964	\$ 1,380,663
Metered sales	-	51,934,568	-	10,664,798
Miscellaneous revenue	4,937	650,673	-	236,776
Total operating revenues	3,104,163	61,612,739	3,344,964	12,282,237
OPERATING EXPENSES				
Personnel services	2,022,950	2,243,965	386,899	1,634,313
Contracted services	3,133	1,716,592	1,321,690	1,300,909
Cost of sales	-	40,180,513	-	-
Supplies	24,782	482,569	139,897	1,809,663
Interfund charges	1,196,518	2,499,677	639,942	2,494,816
Depreciation	216	1,546,002	718,744	2,261,196
Other costs	155,204	697,845	101,703	324,615
Total operating expenses	3,402,803	49,367,163	3,308,875	9,825,512
Operating income (loss)	(298,640)	12,245,576	36,089	2,456,725
NON-OPERATING INCOME (EXPENSES)				
Gain (loss) on sale of capital assets	-	59,400	(3,690)	(44,554)
Investment earnings	333,857	713,066	104,835	2,381
Interest expense	-	-	-	(376,940)
Intergovernmental revenue	-	-	-	-
Income from investment in SGGSA	3,361,215	-	-	-
Total non-operating income (expenses)	3,695,072	772,466	101,145	(419,113)
Income (loss) before transfers and capital contributions	3,396,432	13,018,042	137,234	2,037,612
TRANSFERS				
Transfers in	-	-	-	2,724,398
Transfers out	(1,991,362)	(10,665,526)	(18,764)	(1,100,000)
Total transfers	(1,991,362)	(10,665,526)	(18,764)	1,624,398
Income (loss) before capital contributions	1,405,070	2,352,516	118,470	3,662,010
CAPITAL CONTRIBUTIONS				361,388
Change in net position	1,405,070	2,352,516	118,470	4,023,398
Net position, beginning of year, as restated	10,054,917	68,411,305	11,084,390	34,643,691
Net position, end of year	\$ 11,459,987	\$ 70,763,821	\$ 11,202,860	\$ 38,667,089

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds. Change in net position of business-type activities

Вι	Nonmajor Isiness-Type Activities		Totals	Governmental Activities Internal Service Funds		
\$	12,456,902	\$	29,309,253	\$	22,013,983	
	3,877,730		66,477,096		-	
	94,529		986,915		44,235	
	16,429,161		96,773,264		22,058,218	
	0.050.474		0 1 17 001		7 004 450	
	2,859,474		9,147,601		7,381,150	
	1,888,695		6,231,019		1,299,989	
	3,119,658		43,300,171		1,505,003	
	737,644		3,194,555		425,375	
	3,774,647 1,932,795		10,605,600		2,487,474	
	1,762,586		6,458,953 3,041,953		517,253 8,472,023	
	16,075,499		81,979,852		22,088,267	
	10,070,400		01,073,032		22,000,207	
	353,662		14,793,412		(30,049)	
	000,002		14,700,412		(00,040)	
	15,334		26,490		15,196	
	711		1,154,850		553	
	-		(376,940)		-	
	176,946		176,946		-	
	-		3,361,215		-	
	192,991		4,342,561		15,749	
	·				· · ·	
	546,653		19,135,973		(14,300)	
	· · · · · · · · · · · · · · · · · · ·		i		· · · ·	
	2,890,085		5,614,483		-	
	(2,737,104)		(16,512,756)		-	
	152,981		(10,898,273)		-	
	699,634		8,237,700		(14,300)	
	672,078		1,033,466		-	
	1,371,712		9,271,166		(14,300)	
	30,488,167				5,227,312	
¢	04.050.070			¢	5 040 040	
\$	31,859,879			\$	5,213,012	
			(04.404)			
		¢	(24,164) 9,247,002			
		\$	3,247,002			

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

	Community Network Services	 Electric	Landfill	Water and Sewer
CASH FLOWS FROM OPERATING ACTIVITIES				
Receipts from customers and users	\$ 3,274,216	\$ 60,901,532	\$ 3,365,839	\$ 12,134,031
Receipts from interfund services provided	4,937	943,064	-	236,776
Payments to suppliers	(207,783)	(43,274,685)	(848,836)	(3,705,164)
Payments to employees	(2,014,666)	(1,557,518)	(389,948)	(1,664,554)
Payments for interfund services used	 (1,153,074)	 (2,314,021)	(526,579)	 (2,494,816)
Net cash provided by (used in) operating activities	 (96,370)	 14,698,372	 1,600,476	 4,506,273
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES				
Intergovernmental revenue	-	-	-	-
Transfers out	(1,991,362)	(10,665,526)	(18,764)	(1,100,000)
Transfers in	 -	 -	-	 2,724,398
Net cash provided by (used in) noncapital	(4.004.000)	(10.005.500)	(10 - 0.0)	
financing activities	 (1,991,362)	 (10,665,526)	 (18,764)	 1,624,398
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Intergovernmental capital assets received	-	-	-	-
Acquisition and construction of capital assets	-	(1,503,693)	(1,094,999)	(2,924,311)
Proceeds from sale of capital assets	-	59,400	61,350	11,400
Principal paid on notes payable and capital leases	-	-	-	(1,116,002)
Proceeds from note payable	-	-	-	744,018
Interest paid on capital debt	 -	 -	 -	 (346,391)
Net cash (used in) capital and related		(4.444.000)	(4,000,040)	(0.004.000)
financing activities	 -	 (1,444,293)	 (1,033,649)	 (3,631,286)
CASH FLOWS FROM INVESTING ACTIVITIES		<i>((((((((((</i>	<i>(</i> _ <i>(</i> _)	()
Purchase of investments	-	(428,506)	(27,749)	(68)
Equity in investment in SGGSA	1,836,362	-	-	-
Interest and dividends received	 333,857	 713,066	 104,835	 2,381
Net cash provided by investing activities	 2,170,219	 284,560	 77,086	 2,313
Increase (decrease) in cash and cash equivalents	 82,487	 2,873,113	 625,149	 2,501,698
Cash and cash equivalents:				
Beginning of year	 7,135,096	 23,586,197	 5,685,826	 33,852
End of year	\$ 7,217,583	\$ 26,459,310	\$ 6,310,975	\$ 2,535,550
Classified as:				
Cash and cash equivalents	\$ 7,217,583	\$ 26,459,310	\$ 6,310,975	\$ 2,535,550
Restricted assets, cash	-	 -	 -	 -
	\$ 7,217,583	\$ 26,459,310	\$ 6,310,975	\$ 2,535,550

(Continued)

	Nonmajor Isiness-Type Activities		Totals		Governmental Activities Internal Service Funds				
•		•		•	~~~~~~~~~				
\$	15,746,984	\$	95,422,602	\$	22,017,086				
	162,709		1,347,486		44,235				
	(7,588,883)		(55,625,351)		(11,660,039)				
	(2,845,978)		(8,472,664)		(7,362,081)				
	(3,775,094)		(10,263,584)		(2,843,912)				
	1,699,738		22,408,489		195,289				
	176,946		176,946		-				
	(2,737,104)		(16,512,756)		-				
	2,890,085		5,614,483		-				
	329,927		(10,721,327)						
	020,021		(10,721,527)						
	672,078		672,078		-				
	(2,257,039)		(7,780,042)		(576,390)				
	15,334		147,484		15,196				
	-		(1,116,002)		-				
	-		744,018		-				
	-		(346,391)		-				
	(1,569,627)		(7,678,855)		(561,194)				
	-		(456,323)		-				
	-		1,836,362		-				
	711		1,154,850		553				
	711		2,534,889		553				
	460,749		6,543,196		(365,352)				
	6,082,525		42,523,496		720,211				
\$	6,543,274	\$	49,066,692	\$	354,859				
\$	6,543,274	\$	49,066,692	\$	354,859				
	-		-		-				
\$	6,543,274	\$	49,066,692	\$	354,859				

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

	ommunity Network Services	Electric	Landfill		Water and Sewer	
Reconciliation of operating income (loss) to net cash						
provided by (used in) operating activities:						
Operating income (loss)	\$ (298,640)	\$ 12,245,576	\$	36,089	\$	2,456,725
Adjustments to reconcile operating income (loss) to net						
cash provided by (used in) operating activities:						
Depreciation	216	1,546,002		718,744		2,261,196
Changes in assets and liabilities:						
(Increase) decrease in accounts receivable	172,995	(245,782)		20,875		(112,333)
(Increase) decrease in due from other governments	100,000	-		-		200,903
Decrease in interest receivable	1,995	-		-		-
(Increase) decrease in due from other funds	-	149,913		33,166		-
Decrease in due from component units	-	271,360		-		-
(Increase) decrease in inventories	-	(78,402)		-		(21,187)
(Increase) decrease in prepaids and other assets	(2,739)	2,264		(1,851)		(7,329)
Increase in net OPEB asset	-	(1,036,867)		-		-
Decrease in deferred outflows of resources - pension	-	2,918,761		-		-
Decrease in deferred outflows of resources - OPEB	-	503,086		-		-
Increase (decrease) in accounts payable	(21,925)	(121,028)		231,907		(241,461)
Increase (decrease) in accrued liabilities	8,284	62,276		(3,049)		(30,241)
Increase in retainage payable	-	-		21,792		-
Increase (decrease) in customer deposits	-	185,248		-		-
Decrease in net pension liability	-	(3,507,962)		-		-
Increase in deferred inflows of resources - pension	-	1,654,195				
Increase in deferred inflows of resources - OPEB	-	92,958				
Increase in landfill closure/post-closure care costs	-	-		462,606		-
Increase (decrease) in due to other funds	(56,556)	56,774		80,197		-
Increase in claims payable	-	-		-		-
Net cash provided by (used in) operating activities	\$ (96,370)	\$ 14,698,372	\$	1,600,476	\$	4,506,273

Nonmajor ısiness-Type Activities		vernmental Activities rnal Service Funds	
\$ 353,662	\$	14,793,412	\$ (30,049)
1,932,795		6,458,953	517,253
(586,614)		(750,859)	3,103
-		300,903	-
-		1,995	-
34,899		217,978	(454,784)
-		271,360	-
(35,757)		(135,346)	24,743
1,763		(7,892)	17,023
-		(1,036,867)	-
-		2,918,761	-
-		503,086	-
(46,279)		(198,786)	(30,202)
13,469		50,739	19,069
-		21,792	-
(1,534)		183,714	-
-		(3,507,962)	-
-		1,654,195	
-		92,958	
-		462,606	-
33,334		113,749	98,346
 -		-	 30,787
\$ 1,699,738	\$	22,408,489	\$ 195,289

STATEMENT OF PLAN NET POSITION FIDUCIARY FUNDS DECEMBER 31, 2019

	Trust Funds						
ASSETS	¢ 1,559,122						
Cash and cash equivalents Other receivables	\$ 1,558,132						
	27,094						
Investments, at fair value:	47,000,007						
Corporate equities	17,386,897						
Real estate investment trust	87,392						
Alternative funds	1,291,786						
Mutual funds	29,434,377						
Total assets	49,785,678						
LIABILITIES Accounts payable Total liabilities	<u> </u>						
NET POSITION Net position restricted for plan benefits	\$ 49,785,678						

STATEMENT OF CHANGES IN PLAN NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	-	rust Funds
ADDITIONS		
Contributions		
Employer	\$	583,416
Plan members		147,410
Total contributions		730,826
Investment earnings		
Interest and dividends		1,246,313
Net increase in the fair value of investments		6,358,017
Total investment earnings		7,604,330
Less investment expense		(165,697)
Net investment earnings		7,438,633
Total additions		8,169,459
DEDUCTIONS		
Benefits		2,766,201
Administrative expenses		162,431
Total deductions		2,928,632
Change in net position		5,240,827
Net position, beginning		44,544,851
Net position, ending	\$	49,785,678

COMBINING STATEMENT OF NET POSITION DISCRETELY PRESENTED COMPONENT UNITS DECEMBER 31, 2019

ASSETS	Dev	owntown velopment uthority	Th	estination omasville Fourism Authority	Payroll evelopment Authority	Tho La	omasville - mas County and Bank Authority	c	Total Component Units
Cash	\$	619,978	\$	382,593	\$ 16,747	\$	5,598	\$	1,024,916
Receivables		18,500		39,331	617,754		-		675,585
Prepaid items		3,849		605	1,541		1,378		7,373
Due from City of Thomasville		-		23,029	70,678		35,175		128,882
Land held for resale		-		-	-		193,849		193,849
Capital assets, net		8,610,735		-	 7,985,224		-		16,595,959
Total assets		9,253,062		445,558	 8,691,944		236,000		18,626,564
LIABILITIES									
Accounts payable and other current liabilities		28,143		183,712	5,520		38,402		255,777
Due to City of Thomasville		241,937		54,382	250,000		-		546,319
Non-current liabilities:									
Due within one year		2,077,936		-	-		-		2,077,936
Due in more than one year		6,537,886		-	-		-		6,537,886
Total liabilities		8,885,902		238,094	 255,520		38,402		9,417,918
NET POSITION									
Net investment in capital assets		(5,087)		-	7,985,224		-		7,980,137
Unrestricted (deficit)		372,247		207,464	 451,200		197,598		1,228,509
Total net position	\$	367,160	\$	207,464	\$ 8,436,424	\$	197,598	\$	9,208,646

STATEMENT OF ACTIVITIES DISCRETELY PRESENTED COMPONENT UNITS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

			Program Revenues							
Functions/Programs	Expenses	c	Charges for Grants and Services Contributions		rants and	Capital Grants and Contributions				
Component units:										
Downtown Development Authority	\$ 1,196,495	\$	1,054,501	\$	-	\$	-			
Destination Thomasville Tourism Authority	483,731		-		529,647		-			
Payroll Development Authority	1,749,127		350,250		216,582		439,919			
Thomasville-Thomas County										
Land Bank Authority	112,975		-		-		-			
Total component units	\$ 3,542,328	\$	1,404,751	\$	746,229	\$	439,919			

General revenues:

Unrestricted investment earnings

Total general revenues

Change in net position

Net position, beginning of year, restated

Net position, end of year

De	owntown velopment Authority	Destination Thomasville Tourism Authority			Payroll evelopment Authority	Thomasville - Thomas County Land Bank Authority		
\$	(141,994)	\$	-	\$	-	\$	-	
	-		45,916		-		-	
	-		-		(742,376)		-	
	-		-	_	-	_	(112,975)	
	(141,994)		45,916		(742,376)		(112,975)	

 1,753	-	 80	 -
 1,753	 -	 80	-
(140,241)	45,916	(742,296)	(112,975)
 507,401	 161,548	 9,178,720	 310,573
\$ 367,160	\$ 207,464	\$ 8,436,424	\$ 197,598

NOTES TO THE FINANCIAL STATEMENTS

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Thomasville, Georgia (the "City") have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

A. The Financial Reporting Entity

The City was incorporated in 1826 as a political subdivision of the State of Georgia. The City operates under a Council-Manager form of government and provides various services authorized by its charter, including public safety (police and fire), highways and streets, landfill, sanitation, culture and recreation, electric, water and sewer and gas distribution, telecommunications, cable television system and internet services, economic development, airport, golf course, and general administrative services.

The City is a municipal corporation governed by a five-member council with an appointed Mayor. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and: 1) the City is able to significantly influence the programs or services performed or provided by the organizations; or 2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits or provide financial support to the organization; or the City is obligated for the debt of the organization. Component units also may include organizations that are fiscally dependent on the City in that the City approves the budget, levies their taxes or issues their debt.

In conformity with generally accepted accounting principles, as set forth in the Statement of Governmental Accounting Standards (the "GASB") No. 61, *The Financial Reporting Entity: Omnibus an amendment of GASB Statements No. 14 and No. 34*, the component units' financial statements have been included as either blended or discretely presented. All of the City's component units have a December 31 year-end. As of December 31, 2019, the City does not have any blended component units.

Discretely Presented Component Units

The Thomasville Downtown Development Authority (the "DDA") consists of seven members who are appointed by resolution of the City Council. The DDA is responsible for promoting the economic development in the Thomasville downtown business district. The DDA has the right to control all management and fiscal matters; however, the City has the ability to modify or approve rate or fee changes, which would affect the DDA's revenue.

A. The Financial Reporting Entity (Continued)

Discretely Presented Component Units (Continued)

The Destination Thomasville Tourism Authority (the "DTTA") consists of seven members who are appointed by resolution of the City Council. The purpose of DTTA is to increase area tourism and tourist dollars while providing a quality tourist experience. The DTTA has the right to control all management and fiscal matters; however, the budget of the DTTA must be approved by the City Council. The City collects a special eight percent (8%) hotel/motel tax that primarily funds the DTTA and the Events Center.

The Thomasville Payroll Development Authority (the "PDA") consists of five members: the Mayor of the City of Thomasville, Chairman of the Board of Commissioners of Thomas County, President of the Chamber of Commerce, and two members appointed by the City Council. The PDA is charged with expanding and developing industry in the City and County. The PDA has the right to control all management and fiscal matters related to its purpose of expanding and developing industry; however, the City has the ability to modify or approve rate or fee changes which would affect the PDA's revenue.

The Thomasville-Thomas County Land Bank Authority (the "LBA") consists of five members: two members appointed by the City of Thomasville, two members appointed by Thomas County, and one member at-large appointed by the City of Thomasville and Thomas County. The LBA shall endeavor to carry out the powers, duties, functions and responsibilities of a land bank under the Land Bank Act including, but not limited to, the power, privilege and authority to acquire, manage and dispose of interests in real property, and to do all other things necessary or convenient to implement the purposes, objectives and provisions of the Land Bank Act and the purposes, objectives and powers delegated to a land bank under other laws or executive orders. The LBA is fiscally dependent on the City of Thomasville to provide certain administrative and operational services.

Complete financial statements for the DDA, PDA, and LBA may be obtained at the City's financial services department, 111 Victoria Place, Thomasville, Georgia or by contacting 229-227-7010. Separate statements for the DTTA are not prepared.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the primary government and its component units. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

B. Government-wide and Fund Financial Statements (Continued)

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and the fiduciary fund financial statements, although the agency funds have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis* of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Sales taxes, franchise taxes, licenses, and investment income associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The **Special Purpose Local Option Sales Tax** (**SPLOST**) **Fund** accounts for funds received and accumulated for certain capital projects as outlined and approved by referendum.

The City reports the following major proprietary funds:

The **Community Network Services ("CNS") Fund** accounts for the cost of providing community network services, including CNS television, to the citizens of the City and surrounding areas. All activities necessary to provide such services are accounted for in this fund.

The *Electric Fund* accounts for the cost of providing electric services to the citizens of the City and surrounding areas. All activities necessary to provide such services are accounted for in this fund.

The *Water and Sewer Fund* accounts for the cost of providing water and sewer services to the citizens of the City and surrounding areas. All activities necessary to provide such services are accounted for in this fund. Water and sewer activities must be shown together due to the provisions of the Utility System Revenue Bond Resolution.

The *Landfill Fund* accounts for the disposal of garbage and trash. All activities necessary to provide such services are accounted for in this fund.

Additionally, the City reports the following fund types:

The **Special Revenue Funds** account for revenue sources that are legally restricted to expenditure for specific purposes.

C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

The *Internal Service Funds* are used to account for maintenance of buildings and vehicles, customer service, personnel services, engineering services, data processing, marketing, financial services, self-insurance, and procurement provided to other departments or agencies of the City, on a cost reimbursement basis.

The *Fiduciary Funds* are used to account for assets held by the City in a trustee capacity or as an agent for others. The Pension Trust Fund accounts for the activities of the Public Employees' Retirement System, which accumulates resources for pension benefit payments to qualified employees. The Other Post-employment Benefit Trust Fund accumulates resources for post-employment healthcare benefits to qualified employees.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the City's proprietary functions and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are charges to customers for sales and services provided. Operating expenses for the proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

D. Deposits and Investments

The City's cash and cash equivalents, for the purposes of the statement of cash flows, are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Idle funds are invested primarily in obligations of the U.S. Treasury and other U.S. Government instruments, bonds of the state and its instrumentality, municipal competitive trusts, certificates of deposit with commercial banks and repurchase agreements collateralized by U.S. obligations.

The City pools cash resources of its various funds to facilitate the management of cash. Cash applicable to a particular fund is readily identifiable. The balance in the pooled cash accounts is available to meet current operating requirements. Cash in excess of current requirements is invested in various interest-bearing securities and disclosed as part of the City's investments. Negative balances incurred in pooled cash at year-end are treated as interfund receivables of the receiving funds and interfund payables of the deficit funds.

Investments are reported at fair value which is determined using selected bases. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Investments that do not have an established market are reported at estimated fair values. Increases or decreases in the fair value during the year are recognized as a component of investment income.

The investment philosophy has been to keep funds needed for the day-to-day operations of the City in short-term liquid instruments and to invest other funds in any of the above instruments yielding the highest rate of return, considering current and anticipated future market conditions and the need for liquidity in those funds.

State statutes authorize the City to invest in the following types of obligations:

- Obligations of the State of Georgia or of any other states
- Obligations of the United States Government
- Obligations fully insured or guaranteed by the government or governmental agency
- Obligations of any corporation of the government
- Prime bankers' acceptances
- The State of Georgia local government investment pool (i.e., Georgia Fund 1)
- Repurchase agreements
- Obligations of the other political subdivisions of the State of Georgia

Any investment or deposit in excess of the Federal Deposit Insurance Corporation (FDIC) insured amount must be secured by 110% of an equivalent amount of State of U.S. obligations.

E. Inventory and Prepaid Items

Inventory in the proprietary funds is valued at the lower of cost or market using the weighted average method. The City accounts for inventory on the purchase basis. Prepaid expenses are accounted for using the consumption method. A prepaid item is recognized when a cash expenditure is made for goods or services that were purchased for consumption, but not consumed as of December 31.

F. Short-Term Interfund Receivables/Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" in the fund financial statements. Short-term interfund loans are classified as "interfund receivables/payables". Long-term interfund loans are classified as "advances". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

G. Grants from Other Governments

Federal and state governmental units represent an important source of supplementary funding used to finance housing, business development employment, construction programs, capital asset additions and other activities beneficial to the community. This funding, primarily in the form of grants, is recorded in both governmental and proprietary funds. Grant contributions in the proprietary funds, which are for the purpose of construction activities, land easement or capital asset acquisitions, are recorded as capital contributions within the statement of revenues and expenses. For all funds, a grant receivable is recorded when the City has a right to receive the related grant amounts.

H. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value.

H. Capital Assets (Continued)

Major outlays for capital assets and major improvements are capitalized as projects are constructed. Interest incurred during the construction period of capital assets of the business-type activities is included as part of the capitalized value of the assets constructed. The amount of interest capitalized is calculated by offsetting interest expense incurred (from the date of borrowing until the date of completion of the project) with interest earned on investment proceeds over the same period. During the fiscal year ended December 31, 2019, no amounts were capitalized.

Depreciation is provided on the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and improvements	10 – 50
Machinery and equipment	5 – 15
Infrastructure, including utility system	33 – 50

I. Long-Term Liabilities

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statements of net position. Bond premiums and discounts, as well as deferred charges, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

J. Compensated Absences

Full-time, permanent employees are granted vacation benefits in varying amounts to specified maximums depending on tenure with the City. Sick leave accrues to full-time permanent employees participating in the defined benefit plan, limited to specified maximums payable upon retirement. Accrued vacation time earned does not vest with the employee.

J. Compensated Absences (Continued)

The estimated current portion of the liability for sick leave benefits attributable to the City's governmental funds is recorded as an expenditure and liability in the respective funds only when there is reimbursable unused sick leave payable to employees who had terminated their employment at the end of the year. The amounts attributable to proprietary funds are charged to expense and a corresponding liability in the applicable fund or component unit. The estimated liabilities include required salary-related payments.

K. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

Fund Balance – Generally, fund balance represents the difference between the assets and liabilities under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

Fund balances are classified as follows:

- **Nonspendable** Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.
- **Restricted** Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.
- Committed Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal resolution of the City Council. These committed amounts cannot be used for any other purpose unless the Council removes or changes the specified use by taking the same type of action employed to constrain those amounts.
- Assigned Fund balances are reported as assigned when amounts are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. Through resolution, the City Council has authorized the City's Chief Financial Officer to assign fund balances.

K. Fund Equity (Continued)

 Unassigned – Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The City reports positive unassigned fund balance only in the General Fund. Negative unassigned fund balances may be reported in all funds.

Flow Assumptions – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the City's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the City's policy to use fund balance in the following order: 1) committed, 2) assigned, and 3) unassigned.

Net Position – Net position represents the difference between assets, plus deferred outflows of resources and liabilities plus deferred inflows of resources in reporting which utilizes the economic resources measurement focus. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the City has spent) for the acquisition, construction or improvement of those assets. Net position is reported as restricted using the same definition as used for restricted fund balance as described in the section above. All other net position is reported as unrestricted.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

L. Deferred Outflows/Inflows of Resources

In addition to liabilities, the Statement of Net Position will sometimes report separate sections for *deferred outflows of resources* and *deferred inflows of resources*. Deferred outflows of resources represent a consumption of net position that applies to future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until that time. Deferred inflows of resources represent an acquisition of net position that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has one item, other than those items reported for pension/OPEB plans discussed below, that qualifies for reporting as a deferred inflow of resources. The effective hedge, reported in the government-wide statement of net position results from the change in market value of a swap agreement related to the certificates of participation. The amount is deferred and will mature on June 1, 2028, at the same time as the certificates of participation.

The City also has items related to its retirement plan and OPEB plan which are reported in the government-wide and proprietary fund statements of net position as deferred outflows of resources and deferred inflows of resources. Certain changes in the net pension liability and net OPEB liability are recognized as expense over time instead of all being recognized in the year of occurrence.

L. Deferred Outflows/Inflows of Resources (Continued)

Experience gains or losses result from periodic studies by the City's actuary which adjust the net pension/OPEB liability (asset) for actual experience for certain trend information that was previously assumed, for example, the assumed dates of retirement plan members. These experience gains or losses are recorded as deferred outflows of resources or deferred inflows of resources and are amortized into expense over the expected remaining service lives of plan members. Changes in actuarial assumptions which adjust the net pension/OPEB liability (asset) are also recorded as deferred outflows of resources and are amortized into pension expense over the expected remaining service lives of plan members. The net difference between projected and actual earnings on pension/OPEB plan investments is deferred and amortized against pension expense over a five-year period.

M. Pension and OPEB Plans

For purposes of measuring the net pension liability, net OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions and OPEB, pension expense and OPEB expense, information about the fiduciary net position of the City of Thomasville Public Employees Retirement System ("PERS") and City of Thomasville Post-Employment Health Care Plan ("OPEB Plan") and additions to/deductions from the Retirement and OPEB Plan's fiduciary net position have been determined on the same basis as they are reported by the respective plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

N. Tax Abatement Agreements

During the year ended December 31, 2016, the City implemented GASB Statement No. 77, *Tax Abatement Disclosures*. This statement requires the City to disclose information for any tax abatement agreements either entered into by the City, or agreements entered into by other governments that reduce the City's tax revenues. As of December 31, 2019, the City did not have any such agreements, either entered into by the City or by other governments that exceeded the quantitative threshold for disclosure

O. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

NOTE 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgetary Information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles. The City is required to adopt a budget for all governmental fund types that may not be exceeded at the fund level without approval by the City Council. For 2019, the City Council, by resolution, adopted a budget for all governmental funds, all enterprise funds and all internal service funds.

During the fall, the Chief Financial Officer submits to the City Council proposed operating budgets for the fiscal year commencing on the following January 1. The operating budget includes proposed expenditures and the means of financing them. A public hearing is conducted to obtain citizen comments. During the December meeting, the budget is approved by the City Council.

The appropriated budget is prepared by fund, function and department. The City's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the City Council. The legal level of budgetary control (i.e., the level at which expenditures may not exceed appropriations) is the department level.

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation is employed as an extension of formal budgetary integration in the general, special revenue and capital project funds. For budgetary purposes, appropriations lapse at year-end except for that portion related to encumbered amounts.

Deficit Fund Equity

At December 31, 2019, the following governmental fund has a deficit fund balance: Economic Development Fund - \$235,295. The City recognizes that the current revenue sources do not adequately fund expenditures. The City budgets to subsidize these accounts by transfers net of previous deficits; therefore, a deficit balance may remain.

NOTE 3. DEPOSITS AND INVESTMENTS

Credit Risk. The City does not have a formal credit risk policy. State statutes authorize the City to invest in obligations of the State of Georgia or other states; obligations issued by the U.S. Government; obligations fully insured or guaranteed by the U.S. Government or by a government agency of the United States; obligations of any corporation of the U.S. Government; prime bankers' acceptances; the local government investment pool established by state law; repurchase agreements; and obligations of other political subdivisions of the State of Georgia.

The Pension and OPEB Trust Funds are authorized to invest in securities approved by the Board of Trustees.

NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

Interest Rate Risk. The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Custodial Credit Risk – Deposits. Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposit and investments (other than federal or state government instruments) to be collateralized by depository insurance, obligations of the U.S. Government, or bonds of public authorities, counties, or municipalities. The City does not have a formal Custodial Credit Risk Policy. As of December 31, 2019, the City did not have any balances exposed to custodial credit risk as uninsured and uncollateralized as defined by GASB pronouncements.

Custodial Credit Risk – Investments. Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require all investments (other than federal or state government instruments) to be collateralized by depository insurance, obligations of the U.S. Government, or bonds of public authorities, counties, or municipalities.

				Invest	ment Ma	turities (in	Year	s)
Investment	Fair Value		Less than 1		1	- 5	6 - 10	
Certificates of deposit Municipal Competitive Trust	\$	2,162,209 12,657,424	\$	2,162,209 12,657,424	\$	-	\$	-
Guaranteed investment contract Total	\$	2,200,020 17,019,653	\$	- 14,819,633	\$	-	\$	2,200,020

As of December 31, 2019, the City had the following investments:

NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

The City's investment in the Guaranteed Investment Contract was rated AA-.

As of December 31, 2019, the City had the following investments in the Pension Trust Fund:

			Investment Maturities (in Years)							
Investment		Fair Value		Less than 1		- 5	6 - 10			
Corporate equities		17,117,588		-		-		-		
Mutual funds		24,568,916		-		-		-		
Real estate investment trust		87,392		-		-		-		
Alternative funds		1,291,786		-		-		-		
Total	\$	43,065,682	\$	-	\$	-	\$	-		

As of December 31, 2019, the City had the following investments in the OPEB Trust Fund:

Investment	vestment Fair Value		Less than 1 1 - 5		- 5	 6 - 10	
Corporate equities Mutual funds	\$	269,309 4,865,461	\$	-	\$	-	\$ -
Total	\$	5,134,770	\$		\$	-	\$ -

Fair Value Measurements. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The City has the following recurring fair value measurements at December 31, 2019:

Investment	Investment Level 1		 Level 2	L	evel 3	Fair Value		
Municipal Competitive Trust	\$	12,657,424	\$ 	\$		\$	12,657,424	
Total investments measured at fair value	\$	12,657,424	\$ 	\$		\$	12,657,424	
Investments not subject to level dis Certificates of deposit	closu	re:					2,162,209	
Guaranteed Investment Contrac	t						2,200,020	
Total investments						\$	17,019,653	

NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

The City's Pension Trust Fund has the following recurring fair value measurements at December 31, 2019:

Investment	Level 1		Level 2		Level 3		Fair Value		
Corporate equities	\$	17,117,588	\$	-	\$	-	\$	17,117,588	
Mutual funds		24,568,916		-		-		24,568,916	
Real estate investment trust		87,392		-		-		87,392	
Total investments measured at fair value	\$	41,773,896	\$		\$	_	\$	41,773,896	
Investments measured at NAV: Hedge fund Total investments							\$	1,291,786 43,065,682	

The City's OPEB Trust Fund has the following recurring fair value measurements at December 31, 2019:

Investment	Level 1		Level 2		Level 3		Fair Value		
Equity securities Mutual funds	\$	269,309 4,865,461	\$	-	\$	-	\$	269,309 4,865,461	
Total investments measured at fair value	\$	5,134,770	\$	-	\$	-	\$	5,134,770	

NOTE 4. RECEIVABLES

Accounts Receivable

Receivables as of December 31, 2019, including the applicable allowances for uncollectible accounts, for its major funds and its nonmajor funds in the aggregate are as follows:

	 General	SPLOST		 CNS		Electric	
Receivables:					_		
Taxes	\$ 36,897	\$	-	\$ -	\$	-	
Accounts	186,729		62,611	789,609		8,772,604	
Interest	-		-	125,685		-	
Intergovernmental	 313,149		277,199	 -		-	
Gross receivables	 536,775		339,810	 915,294		8,772,604	
Less: allowance for							
uncollectibles	 -		-	 (33,995)		(142,716)	
Net total receivables	\$ 536,775	\$	339,810	\$ 881,299	\$	8,629,888	
		۱	Nater and	Nonmajor			
	 Landfill		Sewer	 Funds		Total	
Receivables:							
Taxes	\$ -	\$	-	\$ -	\$	36,897	
Accounts	558,161		1,510,668	2,984,429		14,864,811	
Interest	-		-	10,135		135,820	
Intergovernmental	 -		-	 -		590,348	
Gross receivables	558,161		1,510,668	2,994,564		15,627,876	
Less: allowance for							
uncollectibles	 (20,243)		(30,037)	 (84,491)		(311,482)	
Net total receivables	\$ 537,918	\$	1,480,631	\$ 2,910,073	\$	15,316,394	

No property taxes were levied for the year ended December 31, 2019. There were no property taxes receivable at December 31, 2019.

During 2011, the City entered into a Participant Service Contract with Electric Cities of Georgia, Inc. ("ECG"). This agreement provides funds up to \$5,000 per residential utility customer for the purchase and installation of energy efficient equipment and home energy efficiency improvements. These funds are required to be paid back over a 36 to 60 month period with 0% interest. As of December 31, 2019, the City had outstanding loans to residents in the amount of \$673,098, which is included in the Electric Fund's accounts receivable balance in the table above.

On April 26, 2017, as part of the South Georgia Governmental Services Authority ("SGGSA") consolidation discussed in Note 13, the City purchased \$6.5 million in SGGSA series 2017B bonds. The bonds have an average coupon rate of 3.99% and mature on January 1, 2027. At December 31, 2019, the outstanding balance of these bonds is \$6,300,000 and is reported in the City's CNS Fund.

NOTE 4. RECEIVABLES (CONTINUED)

Fiscal Year Payable	 Total	 Principal	 Interest
2020	\$ 349,375	\$ 100,000	\$ 249,375
2021	345,385	100,000	245,385
2022	341,395	100,000	241,395
2023	1,234,151	1,015,000	219,151
2024	1,272,056	1,095,000	177,056
2025 – 2027	4,129,999	3,890,000	239,999
	\$ 7,672,361	\$ 6,300,000	\$ 1,372,361

Annual bond payments to be received by the City as of December 31, 2019 are as follows:

NOTE 5. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2019, was as follows:

	Beginning Balance	Increases Decreases		Transfers	Ending Balance
Governmental activities: Capital assets, not being depreciated:					
Land	\$ 1,512,093	\$-	\$-	\$-	\$ 1,512,093
Construction in progress	625,951	312,706	-	-	938,657
Total capital assets, not					
being depreciated	2,138,044	312,706	-		2,450,750
Capital assets, being depreciated:					
Buildings and improvements	9,144,606	220,940	(298,879)	-	9,066,667
Machinery and equipment	24,091,947	1,011,464	(129,284)	-	24,974,127
Infrastructure	88,005,063	5,519,392	(121,764)	-	93,402,691
Total capital assets,					
being depreciated	121,241,616	6,751,796	(549,927)		127,443,485
Less accumulated depreciation for	:				
Buildings and improvements	(4,206,996)	(305,553)	298,879	-	(4,213,670)
Machinery and equipment	(21,071,161)	(1,665,908)	129,284	-	(22,607,785)
Infrastructure	(56,734,332)	(1,882,094)	121,764	-	(58,494,662)
Total accumulated depreciation	(82,012,489)	(3,853,555)	549,927	-	(85,316,117)
Total capital assets, being					
depreciated, net	39,229,127	2,898,241			42,127,368
Governmental activities capital					
assets, net	\$ 41,367,171	\$ 3,210,947	\$-	\$ -	\$ 44,578,118

NOTE 5. CAPITAL ASSETS (CONTINUED)

Depreciation expense for the City's governmental activities was charged to functions/programs of the primary government as follows:

Governmental activities:	
General administration	\$ 232,207
Public safety	1,287,145
Highways and streets	1,093,306
Economic development	210,521
Culture and recreation	513,123
Capital assets held by the City's internal service funds are charged to	
the various functions based on their usage of the assets	 517,253
Total depreciation expense - governmental activities	\$ 3,853,555

Internal service fund capital assets with a net book value of \$4,212,200 are included in the above amounts for governmental activities.

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Business-type activities Capital assets, not being depreciated:					
Land	\$ 6,071,933	\$-	\$ -	\$-	\$ 6,071,933
Construction in progress	152,709	386,118	(111,094)	-	427,733
Total capital assets, not					
being depreciated	6,224,642	386,118	(111,094)		6,499,666
Capital assets, being depreciated:					
Buildings	21,273,049	450,532	(93,079)	-	21,630,502
Machinery and equipment	34,438,333	2,542,684	(2,052,537)	-	34,928,480
Infrastructure	104,580,490	4,881,431	(1,750,230)		107,711,691
Total capital assets, being depreciated	160,291,872	7,874,647	(3,895,846)		164,270,673
Less accumulated depreciation for	:				
Buildings	(6,308,868)	(605,119)	37,020	-	(6,876,967)
Machinery and equipment	(22,621,103)	(3,088,551)	2,130,238	-	(23,579,416)
Infrastructure	(37,081,971)	(2,765,283)	1,588,232		(38,259,022)
Total accumulated depreciation	(66,011,942)	(6,458,953)	3,755,490		(68,715,405)
Total capital assets, being depreciated, net	94,279,930	1,415,694	(140,356)	<u>-</u>	95,555,268
Business-type activities	•	• • • • • • • • •		•	•
capital assets, net	\$ 100,504,572	\$ 1,801,812	\$ (251,450)	\$ -	\$ 102,054,934

NOTE 5. CAPITAL ASSETS (CONTINUED)

Certain assets within the beginning balances of land, buildings and infrastructure for business type capital assets have been reclassified to properly reflect the appropriate capital asset type as of the beginning of the year.

Depreciation expense for the City's business-type activities was charged to functions/programs of the primary government as follows:

Business-type activities:	
Community Network Services	\$ 216
Electric	1,546,002
Landfill	718,744
Water and sewer	2,261,196
Nonmajor business-type activities	 1,932,795
Total depreciation expense - business-type activities	\$ 6,458,953

Capital asset activity for the Downtown Development Authority for the year ended December 31, 2019, was as follows:

		Beginning Balance	 ncreases	Decreases		Ending Balance		
Capital assets, not being depreciated:								
Land	\$	145,357	\$ -	\$	-	\$	145,357	
Total capital assets, not								
being depreciated		145,357	 -		-		145,357	
Capital assets, being depreciated:								
Buildings		12,529,283	-		-		12,529,283	
Infrastructure		263,500	98,900		-		362,400	
Total capital assets, being								
depreciated		12,792,783	 98,900		-		12,891,683	
Less accumulated depreciation for:								
Buildings		(3,982,452)	(313,232)		-		(4,295,684)	
Infrastructure		(105,538)	(25,083)		-		(130,621)	
Total accumulated depreciation		(4,087,990)	(338,315)		-		(4,426,305)	
Total capital assets, being								
depreciated, net		8,704,793	(239,415)		-		8,465,378	
Downtown Development Authority								
capital assets, net	\$	8,850,150	\$ (239,415)	\$	-	\$	8,610,735	

NOTE 5. CAPITAL ASSETS (CONTINUED)

Capital asset activity for the Payroll Development Authority for the year ended December 31, 2019, was as follows:

	Beginning Balance Increases Decreases			Decreases		Ending Balance		
Capital assets, not being depreciated:								
Land	\$	5,981,541	\$	-	\$	(1,568,000)	\$	4,413,541
Total capital assets, not								
being depreciated		5,981,541		-		(1,568,000)		4,413,541
Capital assets, being depreciated:								
Buildings		3,407,917		55,954		-		3,463,871
Machinery and equipment		296,333		-		-		296,333
Infrastructure		289,922		-		-		289,922
Total capital assets, being								
depreciated		3,994,172		55,954		-		4,050,126
Less accumulated depreciation for:								
Buildings		(120,503)		(85,000)		-		(205,503)
Machinery and equipment		(177,800)		(10,271)		-		(188,071)
Machinery and equipment		(70,373)		(14,496)				(84,869)
Total accumulated depreciation		(368,676)		(109,767)		-		(478,443)
Total capital assets, being								
depreciated, net		3,625,496		(53,813)		-		3,571,683
Payroll Development Authority		0.007.007	¢	(52.042)	^	(4 500 000)	^	7.005.004
capital assets, net	\$	9,607,037	\$	(53,813)	\$	(1,568,000)	\$	7,985,224

NOTE 6. LONG-TERM DEBT

Notes From Direct Borrowings

The City has incurred debt to the Georgia Environmental Finance Authority ("GEFA") for various water and sewer system projects. These notes from direct borrowings are as follows at December 31, 2019:

Description		Original Amount	Interest Rate	Due Date	Amount		
Water and sewer system projects	\$	1,145,840	1.38%	2037	\$	1,027,208	
Water and sewer system projects		7,300,000	2.13%	2037		6,190,726	
Water and sewer system projects		1,756,021	2.13%	2037		1,562,756	
Water and sewer system projects		8,752,445	2.13%	2037		7,483,317	
Water and sewer system projects		526,032	1.03%	2037		461,993	
Water and sewer system projects		2,691,113	0.89%	2039		1,824,483	
Water and sewer system projects		487,247	0.89%	2039		741,425	
						19,291,908	
			Less current portion			(1,221,482)	
					\$	18,070,426	

Annual debt service requirements to maturity on the notes from direct borrowings are as follows at December 31, 2019:

Fiscal Year Payable	 Total	 Principal	 Interest		
2020	\$ 1,576,896	\$ 1,221,482	\$ 355,414		
2021	1,576,896	1,245,588	331,308		
2022	1,576,898	1,270,183	306,715		
2023	1,576,896	1,295,286	281,610		
2024	1,576,896	1,320,903	255,993		
2025 – 2029	7,884,475	7,007,746	876,729		
2030 – 2034	5,017,636	4,794,746	222,890		
2035 – 2039	 1,160,385	1,135,974	 24,411		
	\$ 21,946,978	\$ 19,291,908	\$ 2,655,070		

Certificates of Participation

In June 1998, the City entered into a lease pool agreement with the Georgia Municipal Association (the "Association"). The funding of the lease pool was provided by the issuance of \$150,126,000 Certificates of Participation by the Association. The Association passed the net proceeds through to the participating municipalities with the City's participation totaling \$2,222,000. The lease pool agreement with the Association provides that the City owns their portion of the assets invested by the pool and is responsible for the payment of their portion of the principal and interest of the Certificates of Participation. The principal balance is due in a lump sum payment on June 1, 2028. Interest is payable at a rate of 4.75% each year. The City draws from the investment to lease equipment from the Association. The lease pool agreement requires the City to make lease payments back into its investment account to fund the principal and interest requirements of the 1998 GMA Certificates of Participation.

As part of the issuance of the certificates of participation, the City entered into an interest rate swap agreement. Under the swap agreement, the City is required to pay: 1) a semi-annual (and beginning July 1, 2003, a monthly) floating rate of interest based on the Securities Industry and Financial Markets Association ("SIFMA") Municipal Swap Index (plus a 31 basis points spread) to, or on behalf of, the Swap Counterparty (the "Swap Payment"); and the Swap Counterparty will pay to, or on behalf of, the City a semi-annual payment based on a rate equal to the fixed rate on the certificates of participation (4.75%) times a notional amount specified in the swap agreement, but generally equal to the outstanding unpaid principal portion of such contract, less the amount originally deposited in the Reserve Fund relating to the contract, and 2) a one-time swap premium to be paid on the effective date of the swap agreement. The semi-annual payments from the Swap Counterparty with respect to the City are structured, and expected, to be sufficient to make all interest payments due under the contract, and related distributions of interest on the certificates. Monthly interest payments between the City, the holders of the Certificates of Participation, and the Swap Counterparty can be made in net settlement form as part of this agreement. Under the swap agreement, the City's obligation to pay floating payments to the Swap Counterparty in any calendar year may not exceed an amount equal to the SIFMA Municipal Swap Index plus 5% to be determined on the first business day of December in the preceding year. This agreement matures on June 1, 2028, at the same time of the certificates of participation. This derivative qualifies as a fair market hedge.

Certificates of Participation (Continued)

In the unlikely event that the Swap Counterparty becomes insolvent, or fails to make payments as specified in the swap agreement, the City would be exposed to credit risk in the amount of the swap's fair value. To minimize this risk, the County executed this agreement with counterparties of appropriate credit strength, with the counterparty being rated Aa1 by Moody's. At December 31, 2019, the floating rate being paid by the City is 1.32% and the market value of the City's portion of this agreement is \$553,464, a increase of \$90,478 from the market value at the end of the previous fiscal year. The market value of the hedge was determined using settlement prices at the end of the day on December 31, 2019, based on the derivative contract. This market value is reported as an asset in the statement of net position. As this derivative is an effective hedge, qualifying for hedge accounting, the inflow from the hedge (any change in fair value from inception until fiscal year-end) is deferred and reported as deferred revenue in the statement of net position.

Fiscal Year Payable	 Total	 Principal	Interest			
2020	\$ 105,545	\$ -	\$	105,545		
2021	105,545	-		105,545		
2022	105,545	-		105,545		
2023	105,545	-		105,545		
2024	105,545	-		105,545		
2025 – 2028	 2,644,180	 2,222,000		422,180		
	\$ 3,171,905	\$ 2,222,000	\$	949,905		

Annual debt service requirements for the certificates of participation are as follows:

Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2018, was as follows:

	Beginning Balance	Additions		I	Reductions		Ending Balance		Due Within One Year	
Governmental activities:										
Certificates of participation	\$ 2,222,000	\$	-	\$	-	\$	2,222,000	\$		
Compensated absences	160,205		117,897		(160,205)		117,897		80,143	
Governmental activity										
Long-term liabilities	\$ 2,382,205	\$	117,897	\$	(160,205)	\$	2,339,897	\$	80,143	
Business-type activities: Notes from direct borrowings	\$ 19,663,892	\$	744,018	\$	(1,116,002)	\$	19,291,908	\$	1,221,482	
Compensated absences	99,727		82,292		(99,727)		82,292		49,375	
Net pension liability (asset)	320,581		4,484,394		(7,992,356)		(3,187,381)		-	
Landfill closure/post-closure	5,432,747		927,096		(464,490)		5,895,353		141,040	
Business-type activity						_				
Long-term liabilities	\$ 25,516,947	\$	6,237,800	\$	(9,672,575)	\$	22,082,172	\$	1,411,897	

For the governmental activities, compensated absences are liquidated by the General Fund. For business-type activities, the net pension liability is liquidated by the Electric Fund and compensated absences are liquidated by the Electric, Landfill, Water and Sewer, Auditorium, Natural Gas and Sanitation Funds.

Note Payable – Downtown Development Authority

In October 2006. The Thomasville Downtown Development Authority issued \$9,200,000 Downtown Development Authority of the City of Thomasville (Variable Rate) Taxable Bonds (Flowers Food, Inc. Project), secured by revenue from the Project and a letter of credit. In 2018, the bonds were purchased with funds drawn on the line of credit. Payments are due monthly with interest at the LIBOR rate plus 150 basis points.

The note payable debt service requirements to maturity, including interest, are as follows:

Fiscal Year Payable	Total		 Principal		Interest	
2020	\$	735,593	\$ 328,333	\$	407,260	
2021		736,743	351,667		385,076	
2022		735,899	373,333		362,566	
2023		6,151,614	5,812,886		338,728	
	\$	8,359,849	\$ 6,866,219	\$	1,493,630	

Changes in Long-Term Liabilities – Downtown Development Authority

Long-term liability activity for the year ended December 31, 2019, for the Downtown Development Authority, was as follows:

	I	Beginning Balance	Add	litions	R	eductions	Ending Balance	ue Within One Year
Downtown Development Authority	\$	7,025,000	\$	-	\$	(158,781)	\$ 6,866,219	\$ 328,333
DDA Long-term liabilities	\$	7,025,000	\$	-	\$	(158,781)	\$ 6,866,219	\$ 328,333

Conduit Debt

The Thomasville Payroll Development Authority and the Thomasville Downtown Development Authority have issued taxable certificates to finance various projects to improve the economic development of the City of Thomasville. The taxable certificates are limited obligations of the Authorities and are payable only from lease rental income from these projects. The bonds do not constitute an indebtedness or pledge of faith and credit of the Authorities or of the City of Thomasville, and accordingly, have not been recorded in the Authorities' financial statements. The total amount outstanding on these certificates from the Authorities as of December 31, 2019 was \$1,125,595.

NOTE 7. SHORT-TERM DEBT – COMPONENT UNIT

Notes Payable – Downtown Development Authority

The Thomasville Downtown Development Authority has entered into a note payable agreement with a local financial institution to finance capital assets for economic development. The note is secured by a guarantee from the City of Thomasville. In the unlikely event that the project proceeds from the Authority are not sufficient to cover the debt service, the City will cover the debt service. The note bears interest at 4.05% and matures December 31, 2020. The outstanding balance at December 31, 2019, is \$1,749,603.

 Beginning Balance	Add	litions	R	eductions	 Ending Balance
\$ 1,866,665	\$	-	\$	(117,062)	\$ 1,749,603
\$ 1,866,665	\$		\$	(117,062)	\$ 1,749,603

NOTE 8. LANDFILL CLOSURE/POST-CLOSURE CARE

In 1973, the City of Thomasville and Thomas County entered into an agreement to operate a landfill. Under this agreement, Thomas County provided (but retains title to) the land for the landfill. The City performs all aspects of operations including, but not limited to, budgeting, accounting, purchasing, billing, staffing, and engineering, and records its activities in the Landfill Enterprise Fund.

The original agreement has been modified several times over the years. In March 2002, a new agreement was entered into between the City and Thomas County to clarify certain issues. The operation of the landfill is the responsibility of the City and shall be treated as an enterprise fund separate from all other activities of the City with its own books and records.

The new agreement also requires the annual determination of funds available for distribution to the respective General Funds of the City and Thomas County, along with the manner of distribution. Unless otherwise agreed upon within the time restrictions provided, the funds available for distribution will be payable in equal shares. Funds available for distribution are based on end of year cash balances net of certain reserves for operations, capital, and closure/post-closure care.

Effective 1998, the City of Thomasville Phase II Landfill was closed and no additional waste has been accepted. According to state and federal laws and regulations, the City must perform certain maintenance and monitoring functions at the site for a minimum of 30 years. Engineering studies estimate post-closure costs of approximately \$973,011 over the remaining 13-year period. These costs are based on what it would cost to perform all post-closure care in 2019. Actual costs may be higher due to changes in inflation, changes in technology, or changes in regulations. Should any problems occur during this post-closure period, the costs and time period required for the maintenance and monitoring functions may substantially increase.

State and federal laws and regulations require the City to place a final cover on the Phase III and Phase IV Landfill sites when they stop accepting waste and to perform certain maintenance and monitoring functions at the sites for 30 years after closure. Although closure and post-closure care costs will be paid only near or after the date that the landfill stops accepting waste, which is expected to occur in 2057 for Phase III and 2076 for Phase IV, the City reports a portion of these closure and post-closure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date.

NOTE 8. LANDFILL CLOSURE/POST-CLOSURE CARE (CONTINUED)

The landfill closure and post-closure care liability of \$1,747,568 at December 31, 2019, for Phase III represents the cumulative amount reported to date based on the use of approximately 27.82% of the estimated capacity of the landfill. The City will recognize the remaining estimated cost of closure and post-closure care for Phase III of \$4,533,698 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and post-closure care in 2019, adjusted annually for inflation. Actual costs may be higher due to inflation, changes in technology, or changes in regulations. Should any problems occur during the closure and post-closure period, the costs and time period required for the maintenance and monitoring functions may substantially increase.

The landfill closure and post-closure care liability of \$3,174,774 at December 31, 2019, for Phase IV represents the cumulative amount reported to date based on the use of approximately 26.36% of the estimated capacity of the landfill. The City will recognize the remaining estimated cost of closure and post-closure care for Phase IV of \$8,865.094 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and post-closure care in 2019, adjusted annually for inflation. Actual costs may be higher due to inflation, changes in technology, or changes in regulations. Should any problems occur during the closure and post-closure period, the costs and time period required for the maintenance and monitoring functions may substantially increase.

NOTE 9. DEFINED BENEFIT RETIREMENT PLAN

A. Plan Description

The City of Thomasville Public Employees' Retirement System ("PERS") covered full-time employees of the City of Thomasville and its related agencies until it closed in 2000. The PERS is the administrator of a single-employer defined benefit pension plan that was established by the City in accordance with the City Charter and Georgia State Statutes. Assets are held separately and may be used only for the payment of benefits to the members of the PERS. The defined benefit plan is part of the GAAP financial information of the City. A separate financial report is not prepared.

B. Benefits Provided

Accrued benefits, retirement provisions and benefit payment provisions are as follows:

- 1. The Accrued Benefit is calculated as the sum of (1), (2), and (3) multiplied by (4)
 - (1) 1.0% of Average monthly Salary
 - (2) 0.6% of Average Monthly Salary in excess of Breakpoint One
 - (3) 0.6% of Average Monthly Salary in excess of Breakpoint Two
 - (4) Years of Pension Service

Breakpoints One and Two are increased or decreased every January 1 and July 1, based on the Consumer Price Index (CPI-U) for the preceding periods of May 1 through October 31, and November 1 through April 30, respectively. For December 31, 2019, Breakpoints One and Two are \$2,215 and \$5,111, respectively.

2. Normal Retirement

Eligibility

- Employees hired before January 1, 1997 (Class B): The earlier of the attainment of age 60 and ten years of pension service, or the completion of 30 years of City service.
- Employees hired after December 31, 1996, and prior to June 1, 2000 (Class C): The attainment of age 65 and ten years of pension service.

<u>Benefit</u>

- Accrued benefit to the date of retirement.
- 3. Early Retirement

Eligibility

- Employees hired before January 1, 1997 (Class B): The later of the attainment of age 55 and the completion of 20 years of pension service.
- Employees hired after December 31, 1996, and prior to June 1, 2000 (Class C): The later of the attainment of age 60 and the completion of ten years of pension service.

<u>Benefit</u>

• Accrued benefit to the date of retirement reduced by .5% for each month that early retirement precedes normal retirement. For employees hired before January 1, 1997, normal retirement for early retirement reduction purposes will be the earlier of age 60 or the completion of 30 years of city service.

B. Benefits Provided (Continued)

4. Late Retirement

<u>Eligibility</u>

• Retirement after attaining Normal Retirement Age.

<u>Benefit</u>

- Accrued benefit to the date of retirement.
- 5. Disability Retirement

Eligibility

• Totally and permanently disabled as determined by the Social Security Administration on or after the completion of five years of pension service while actively employed by the City.

<u>Benefit</u>

- Accrued benefit based on the member's average monthly salary at the time of disablement and the maximum of the service years of the following: a) years of pension service at the time of disablement; b) anticipated years of pension service at age 60; or c) anticipated years of pension service to age 65 (not to exceed 20 years).
- 6. Death Benefits Prior to Retirement

Eligibility

• Death prior to receiving retirement benefits.

<u>Benefit</u>

- For a married member with ten years of pension service, the surviving spouse may elect either of the following: a) an immediate monthly benefit payable for life equal to 100% of the member's accrued benefit at the time of death; or b) a refund of the member's accumulated employee contributions.
- For all other members, the member's beneficiary will receive a refund of the member's accumulated employee contribution.
- 7. Death Benefits After Retirement
 - If a member and/or the member's surviving spouse has not received in monthly
 installments a total benefit that exceeds the value of the member's accumulated
 employee contributions at the time of retirement, the difference will be paid to the
 designated beneficiary.

B. Benefits Provided (Continued)

- 8. Vested Benefit Upon Termination of Employment
 - With less than ten years of pension service, the member will receive a refund of accumulated employee contributions.
 - With ten or more years of pension service: a) the member may elect a refund of his accumulated employee contributions; b) at normal retirement the member will receive a benefit equal to his/her accrued benefit, based on his/her average monthly salary and years of pension service at termination; or c) should a plan member elect to leave his/her contributions in the pension fund and at a later date decide to withdraw them, interest will be credited only to the date of termination.
- 9. Normal Form of Payment
 - Life annuity: a monthly benefit payable for life.
- 10. Optional Forms of Payment
 - Joint and Survivor Annuity: a reduced monthly benefit payable to the member for life, with 50%, 66.67% or 100% payable to the surviving spouse for his/her remaining lifetime.
 - Level Income Option: a monthly benefit larger than the life annuity amount payable until age 62, decreasing to a benefit smaller than the life annuity amount after age 62. At age 62, the member would elect to start receiving Social Security benefits. The sum of the reduced pension benefit and the Social Security benefit after age 62 will approximately equal the increased pension benefit payable prior to age 62.
- 11. Cost of Living Adjustments
 - Pension benefits receive semi-annual increases or decreases every January 1 and July 1, based on the Consumer Price Index (CPI-U) for the preceding periods May 1 through October 31, and November 1 through April 30, respectively. These adjustments are limited to 1.5% per six-month period.
 - Members hired after December 31, 1996, will not receive these post-retirement adjustments.

C. Employees Covered By Benefit Terms

As of December 31, 2019, employee membership consisted of the following:

Number of participants	
Active plan members	31
Terminated vested	-
Retirees, disabilities and beneficiaries	123
Total	154

The Plan was adopted in 1949 and amended through January 1, 2020. Commencing January 1, 1997, all full-time employees are eligible for Plan membership. Previously, six months of continuous service was required. Any employee whose employment with the City is terminated, and who later becomes re-employed by the City after December 31, 1996, will be treated as a new employee, and his/her prior service with the City will not be recognized for pension benefits. Employee means any person performing regular services in the employ of the City, in each and all departments thereof, except the Mayor and members of City Council, who are performing services in elective positions, as well as the following part-time employees: the City attorney, the City auditor, the City physician, and all employees of the public school system. In June 2000, the Plan was closed to new members and employees were allowed to transfer to a defined contribution plan. Pension service up to five years may be repurchased at 8.5% annual interest subject to certain requirements.

D. Contributions

Periodic employer contributions to the Plan are determined on a non-actuarial basis based on City ordinance as set by the City Council. Currently, the City ordinance requires the City to make contributions equivalent to 11.25% of the City's covered payroll. The City has hired an actuary as a consultant. The actuary has indicated to the City that the City's current policy of funding the Plan based on 11.25% of covered payroll is adequate to meet the future obligations of the Plan.

Total contributions to the pension plan in 2019 amounted to \$368,525, of which \$221,115 and \$147,410 were made by the City and its employees, respectively. Contributions made by the City and its employees represent approximately 11.89% and 7.93%, respectively, of covered payroll for the year. Covered payroll refers to standard yearly earnings excluding overtime earnings of all active employees. The City's covered payroll for 2019 was \$1,859,594.

The contribution requirements of Plan members and the City, as established, may be amended by the City Council. Administrative costs are funded with investment earnings.

E. Net Pension Liability (Asset) of the City

The City's net pension liability (asset) was measured as of December 31, 2019. The total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date.

Actuarial assumptions. The total pension liability in the December 31, 2019, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

2.50% per year.
5.00% per year
6.00% compounded annually, net of investment expenses.
Individual Entry Age Normal
Market Value

Mortality rates were based on the RP-2014 Healthy Annuitant Mortality Table for Males or Females, adjusted to 2006 and projected generationally using the MP-2017 projection scale.

The cost of living adjustments is 2.50% compounded annually for all pensioners hired before January 1, 1997 and 3.5% compounded annually for indexing benefit formula.

The long-term expected rate of return on pension plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2019, are summarized in the following table:

Asset class	Target allocation	Long-term expected real rate of return*		
Equities	60%	6.00%		
Alternatives	10%	4.00		
Fixed income	29%	3.00		
Cash	1%	-		
Total	100%			

E. Net Pension Liability (Asset) of the City (Continued)

Discount rate. The discount rate used to measure the total pension liability was 6.00%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all of the projected benefit payments to determine the total pension liability.

Changes in the Net Pension Liability (Asset) of the City. The changes in the components of the net pension liability (asset) of the City for the year ended December 31, 2019, were as follows:

	Total Pension		Pl	an Fiduciary	Net Pension		
		Liability	Ν	let Position	Lia	bility (Asset)	
		(a)		(b)	(a) - (b)		
Beginning Balance	\$	40,267,059	\$	39,946,478	\$	320,581	
Changes for the year:							
Service cost		191,443		-		191,443	
Interest		2,339,972		-		2,339,972	
Differences between expected and							
actual experience		(987,804)		-		(987,804)	
Assumption changes		1,945,734		-		1,945,734	
Contributions – employer		-		221,115		(221,115)	
Contributions – employee		-		147,410		(147,410)	
Net investment income		-		6,636,027		(6,636,027)	
Benefit payments, including refunds							
of employee contributions		(2,565,383)		(2,565,383)		-	
Administrative expense		-		(7,245)		7,245	
Net changes		923,962		4,431,924		(3,507,962)	
Ending Balance	\$	41,191,021	\$	44,378,402	\$	(3,187,381)	

The required schedule of changes in the City's net pension liability (asset) and related ratios immediately following the notes to the financial statements presents multi-year trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

E. Net Pension Liability of the City (Continued)

Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability of the City, calculated using the discount rate of 6.00%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.00%) or 1-percentage-point higher (7.00%) than the current rate:

				Current		
	1% Decrease (5.0%)		Discount Rate (6.0%)		1% Increase (7.0%)	
City's net pension liability (asset)	\$	5,788,135	\$	(3,187,381)	\$	(4,457,451)

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of December 31, 2019, and the current sharing pattern of costs between employer and employee.

Fund allocation of the Net Pension Liability (Asset). Each of the City's funds incurs an expense for their share of the actuarially determined minimum required contribution to the Pension Fund. The Electric Fund has historically made "excess" contributions beyond what is actuarially required. The City's intent has been to completely fund the total pension liability. Management considers any asset or liability to be immaterial to the financial statements as a whole. From a practical standpoint, the City has elected to allocate 100% of the net pension asset or liability to the Electric Fund as this is the fund that ultimately makes the additional contributions.

F. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2019, the City recognized pension expense of \$1,286,109. At December 31, 2019, the City reported deferred outflows and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources		
Net difference between projected and actual					
earnings on pension plan investments	\$	-	\$	(1,654,195)	
Total	\$	-	\$	(1,654,195)	

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending December 31,	
2020	\$ (480,395)
2021	(400,874)
2022	87,989
2023	 (860,915)
Total	\$ (1,654,195)

NOTE 10. DEFINED CONTRIBUTION PLAN

Effective June, 2000, in accordance with the City Charter, the City created the City of Thomasville Retirement Savings Plan, a money purchase defined contribution plan. The plan is available to all full-time employees. An independent party, MassMutual, who maintains an account for each participant, has been selected to administer the plan. The City will contribute a matching contribution based on the amount that each participant defers under the City's 457 plan, limited to an employer contribution of 6%. Benefits depend solely on amounts contributed to the plan and investment earnings, reduced by expense and investment losses. Participants are vested in and entitled to all balances in their accounts after five years of service. The City has the right to amend the plan by resolution. For the year ended December 31, 2019, the City contributed \$813,624 to the defined contribution plan.

NOTE 11. INTERFUND BALANCES AND TRANSFERS

Interfund receivables and payables result from timing differences related to payroll and other yearend transactions which normally clear within one to two months. Interfund receivable and payable balances as of December 31, 2019, are as follows:

Receivable Fund	Payable Fund		Amount
Electric Fund	General Fund	\$	217,971
Electric Fund	Nonmajor Enterprise Funds		10,590
Electric Fund	Internal Service Funds		224,271
General Fund	Electric Fund		559,940
Landfill Fund	Electric Fund		238,104
Electric Fund	Landfill Fund		302,300
Internal Service Funds	General Fund		651,780
Internal Service Funds	Nonmajor Governmental Funds		244,553
Internal Service Funds	Nonmajor Enterprise Funds		683,901
Electric Fund	CNS Fund		8,153,284
		\$	11,286,694

Transfers are used to: 1) move revenues from the fund that statute or budget requires collecting them to the fund that the statute or budget requires to expend them, and 2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Transfers between funds during the year were as follows:

Transfers In	Transfers out		Amount
General Fund	Electric Fund	\$	6,950,000
General Fund	Water & Sewer Fund		1,100,000
General Fund	CNS Fund		155,000
General Fund	Landfill		18,764
General Fund	Nonmajor Governmental Funds		133,856
General Fund	Nonmajor Enterprise Funds		2,510,000
SPLOST Fund	General Fund		233,006
Water & Sewer Fund	Electric Fund		2,497,294
Water & Sewer Fund	Nonmajor Enterprise Funds		227,104
Nonmajor Enterprise Funds	Electric Fund		732,475
Nonmajor Enterprise Funds	CNS Fund		1,836,362
Nonmajor Enterprise Funds	Nonmajor Governmental Funds		321,248
Nonmajor Governmental Funds	Electric Fund		485,757
Nonmajor Governmental Funds	General Fund		153,705
Total		\$	17,354,571

NOTE 12. HOTEL/MOTEL LODGING TAX

The City has levied an 8% lodging tax and approved giving the majority of the hotel/motel tax received by the City to the Destination Thomasville Tourism Authority ("DTTA") (a component unit of the City of Thomasville) for use in the operating expenses for the promotion of tourism. During the year ended December 31, 2019, 100% of the tax receipts were expended. The City collected and transferred revenues of \$335,173 to the DTTA. Other local governments transferred \$162,327 to the DTTA. The DTTA expended \$483,731 during the year ended December 31, 2019. The City also transferred \$77,348 to the Events Center Fund.

NOTE 13. JOINT VENTURES

Under Georgia law, the City, in conjunction with other cities and counties in the 14 county southwest Georgia area, is a member of the Southwest Georgia Regional Commission and is required to pay annual dues thereto. During its year ended December 31, 2019, the City paid \$25,478 in such dues. Membership in a regional commission ("RC") is required by the Official Code of Georgia Annotated ("O.C.G.A.") §50-8-34, which provides for the organizational structure of the RC in Georgia. The RC Board membership includes the chief elected official of each county and municipality of the area. O.C.G.A. §50-8-39.1, provides that the member governments are liable for any debts or obligations of an RC. Separate financial statements may be obtained from: Southwest Georgia Regional Commission; 181 East Broad Street, Camilla, Georgia 31730.

The SGGSA was created by the South Georgia Governmental Services Authority Act (State of Georgia House Bill 879), signed into law March 2001, for the purpose of providing governmental, proprietary, and administrative services and facilities to the City of Thomasville, the City of Cairo, the City of Camilla, and the City of Moultrie (member cities). Two members of the Board of Directors of the Authority represent each member city. The Board of Directors has the power to levy and collect annual dues from the members. Originally each member city reported its investment in the cable/broadband system and reported its assets, liabilities, expenditures/expenses and revenues under an implied right of use in the regional components.

In April 2017, the City of Thomasville, along with the Cities of Camilla, Cairo, and Moultrie sold their assets related to the cable, internet, telecommunications and telephony to the SGGSA. Community Network Services ("CNS") will continue to be the brand for these services. The SGGSA issued \$30 million in bonds and the net bond proceeds were distributed to the four cities. Each City will continue to provide customer service and billing for the cable, internet, telecommunications, and telephony business to their customers. The SGGSA has contracted with the City of Thomasville to provide the day to day management of the systems.

NOTE 14. RELATED ORGANIZATION

The City's governing body is responsible for all of the board appointments of the City of Thomasville Housing Authority. However, the City has no further accountability for this organization.

NOTE 15. COMMITMENTS AND CONTINGENCIES

Bonds Payable

During 2016, the City approved the issuance of \$10,000,000 in City of Thomasville general obligation school bonds, series 2016. Although the bonds are general obligations of the City and will constitute a pledge of the full faith and credit of the City, the liability for the bonds will be recorded as a liability on the Statement of Net Position for the City of Thomasville Board of Education. The outstanding bond debt as of December 31, 2019 was \$8,175,000. The bonds will be payable first from the School District's share of the receipts of a special (1%) sales and use tax for educational purposes and then, to the extent necessary, from ad valorem taxes which may be levied, without limitation as to the rate or amount. As an additional security for the bonds, the School District will participate in the State of Georgia Intercept Program.

Litigation

The City is involved in several pending lawsuits. Liability, if any, which might result from these proceedings, would not, in the opinion of management and legal counsel, have a material adverse effect on the financial position of the City.

Agreements with the Municipal Electric Authority of Georgia

The Municipal Electric Authority of Georgia ("MEAG") is a public corporation and an instrumentality of the State of Georgia created to supply electricity to local government electric distribution systems. As provided by state law, MEAG establishes rates and charges so as to produce revenues sufficient to cover its costs, including debt service, but it may not operate any of its projects for profit unless any such profits inure to the benefit of the public.

As of December 31, 2019, the City is an electric utility participant in MEAG and obligated to purchase all of its bulk power supply requirements from MEAG for a period not to exceed 50 years. The City has agreed to purchase all of its future power and energy requirements in excess of that received by the City through the Southeastern Power Administration at prices intended to cover the operating costs of the systems and to retire any debt incurred by the Authority. In the event that revenues are insufficient to cover all costs and retire the outstanding debt, each participating City has guaranteed a portion of the unpaid debt based on its individual entitlement shares of the output and services of generating units acquired or constructed by MEAG. In addition, in the event of discontinued service to a participant in default, the City would be obligated to purchase additional power subject to contractual limitations. Payments to MEAG are made monthly based on KWH usage. The total payments under these contracts amounted to \$38,209,107 in 2019.

At December 31, 2019, the outstanding debt of MEAG was approximately \$7.45 billion. The City's guarantee varies by individual projects undertaken by MEAG and totals approximately \$335.18 million at December 31, 2019.

NOTE 15. COMMITMENTS AND CONTINGENCIES (CONTINUED)

Agreements with the Municipal Gas Authority of Georgia

The City has entered into a contract for the purchase of wholesale natural gas supplies and related services with the Municipal Gas Authority of Georgia ("MGAG") that requires the City to purchase all of its natural gas from MGAG. The gas supply contract with MGAG authorizes MGAG to establish rates and charges so as to produce revenues sufficient to cover its operating costs and retire its bonds issued to acquire long-term gas supplies for sale to its members, including the City. In the event that revenues are insufficient to cover all costs and retire bonds issued by MGAG, the City is obligated to pay its share of the costs of the gas supply and related services MGAG provides to the City; costs include amounts equal to principal and interest on MGAG bonds. These obligations, which extend through the year 2050, are general obligations of the City to which the City's full faith and credit and taxing powers are pledged. The City's obligation to MGAG for gas supply costs are based on MGAG's costs to provide such supply, including bonds issued to purchase long-term rights to bulk supply. Payments to MGAG are made monthly based on actual usage. The total payments under these contracts during 2019 amounted to \$1,792,230.

At December 31, 2019, the outstanding debt of MGAG was approximately \$168,500,000. The City's guarantee varies by individual projects undertaken by MGAG and total approximately \$2,374,000 at December 31, 2019.

Grants from Governments

Amounts received or receivable from grantor agencies are subject to audit and adjustment by such agencies, principally the Federal Government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

NOTE 16. RISK MANAGEMENT

The City is exposed to various risks of losses related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. The City has joined together with other municipalities in the state as part of the Georgia Interlocal Risk Management Agency ("GIRMA"), which is a public entity risk pool currently operating as a common risk management and insurance program for member local governments.

As part of this risk pool, the City is obligated to pay all contributions and assessments as prescribed by the pool, to cooperate with the pool's agents and attorneys, to follow loss reduction procedures established by the fund and to report as promptly as possible and in accordance with any coverage descriptions issued, all incidents which could result in the fund being required to pay any claim of loss.

NOTE 16. RISK MANAGEMENT (CONTINUED)

The City is also to allow the pool's agents and attorneys to represent the City in investigation, settlement discussions and all levels of litigation arising out of any claim made against the City within the scope of loss protection furnished by the fund. The fund is to defend and protect the members of the fund against liability or loss as prescribed in the member government's contract. The fund is to pay all costs levied against members in any legal proceeding defended by the members, all interest accruing after entry of judgment and all expenses incurred for investigation, negotiation or defense.

Comprehensive general liability coverage through GIRMA is subject to a \$5,000 deductible per occurrence with a comprehensive general and law enforcement liability up to \$1,000,000, automobile liability of \$1,000,000, and public officials and employment practices liability of \$1,000,000 (aggregate limit \$5,000,000). Settled claims in the past three years have not exceeded the coverage.

The City is self-insured for workers' compensation and unemployment compensation. The City has a stop loss insurance policy from a private insurance company for claims in excess of \$500,000 for workers compensation. As of December 31, 2019, the City has estimated a liability related to reported and unreported claims for workers' compensation and unemployment compensation and their related administrative expenses, which was incurred on or before December 31, 2019, but was not paid by the City as of that date. The estimate is based on the ultimate cost of settling the claims, which includes the effect of inflation and other social and economic factors, which could be reasonably estimated as of December 31, 2019.

The City is also self-insured for medical and dental claims by its employees and its employees' dependents who are covered under the employee health insurance plan. The City has a stop loss policy from a private insurance company for medical claims in excess of \$135,000 per employee and \$105,000 in aggregate. At December 31, 2019, the City has reported a liability for medical and dental claims of \$369,427, which represents incurred but not reported ("IBNR") claims and the related administrative expenses which were incurred on or before December 31, 2019, but were not paid by the City as of that date. The amounts for medical and dental claims not reported to the City were estimated using historical cost data and analysis of subsequent payments. Settlements under commercial policies have not exceeded insurance coverage for each of the past three years.

Changes in the balances of claims liabilities for medical, dental, and workers' compensation during the past two fiscal years are as follows:

	 Year Ended	ar Ended December 31, 019 2018 338,640 \$ 336,791			
	2019		2018		
Unpaid claims, beginning of year	\$ 338,640	\$	336,791		
Incurred claims (including IBNRs)	7,397,195		7,103,882		
Claim payments	 (7,366,408)		(7,102,033)		
Unpaid claims, end of year	\$ 369,427	\$	338,640		

NOTE 17. POST-EMPLOYMENT HEALTH CARE PLAN

Plan Administration and Benefits

The cost of post-employment healthcare benefits, similar to the cost of pension benefits, generally should be associated with the periods in which the cost occurs, rather than in the future years when it will be paid. The City recognizes the cost of post-employment benefits in the year employee services are received, reports a Net OPEB Liability (Asset), and provides information useful in assessing potential demands on the City's future cash flows. The OPEB plan is part of the financial statements of the City. A separate financial report is not required.

The City provides post-retirement health benefits, as required by a local ordinance, for certain employees (and dependents) who retire under the City's Defined Benefit Plan. The City's OPEB plan is a single employer plan that covers all full-time regular employees hired before June 1, 2000. The plan continues until the retiree reaches 65 years of age.

Plan Membership. Membership of the OPEB Plan consisted of the following at December 31, 2019, the date of the latest actuarial valuation:

Active participants	31
Retired participants	30
Covered spouses of retired participants	15
Total	76

Contributions

The required contribution is based on projected pay-as-you-go financing requirements, with an additional amount to prefund benefits as determined annually by the OPEB Plan's actuary. For fiscal year 2019, the City contributed \$362,301 to the OPEB Plan. Plan members receiving benefits are not required to contribute to the OPEB Plan.

Net OPEB (Asset) of the City

The City's net OPEB asset was measured as of December 31, 2019, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of December 31, 2019.

Net OPEB (Asset) of the City (Continued)

Actuarial assumptions. The total OPEB liability in the December 31, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

t of investment expenses,
th ultimate trend rate of 4.5% in 2028
umed

Mortality rates were based on the PUBH-2010 General Employee and Heathy Retiree Mortality, male and female, projected generationally using the MP-2019 Projection Scale.

The long-term expected rate of return on OPEB plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the major target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the OPEB Plan's target asset allocation as of December 31, 2019 are as follows.

Asset class	Target allocation	Long-term expected real rate of return*
Domestic equity	45 %	6.75 %
International equity	20	7.45
Domestic fixed income	20	1.75
Real estate	10	4.55
Global fixed income	5	3.30
Cash	-	
Total	100 %	

* Rates shown are net of the 2.50% assumed rate of inflation.

Discount rate. The discount rate used to measure the total OPEB liability was 6.00%. The projection of cash flows used to determine the discount rate assumed that the City will contribute in amounts consistent with its formal contribution policy. Based on those assumptions, the OPEB Trust Fund's fiduciary net position was projected to be available to make projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB Plan investments was applied to all of the projected benefit payments to determine the total OPEB liability.

Changes in the Net OPEB Asset of the City. The changes in the components of the net OPEB asset of the City for the year ended December 31, 2019, were as follows:

	٦	Total OPEB	Pla	an Fiduciary		Net OPEB
		Liability	N	let Position	(A	sset) Liability
		(a)		(b)		(a) - (b)
Beginning Balance	\$	4,097,549	\$	4,658,353	\$	(560,804)
Changes for the year:						
Service cost		11,585		-		11,585
Interest		234,154		-		234,154
Differences between expected and						
actual experience		(77,138)		-		(77,138)
Assumption changes		(60,811)		-		(60,811)
Contributions-employer		-		362,301		(362,301)
Contributions-employee		-		-		-
Net investment income		-		748,923		(748,923)
Benefit payments, net of						
retiree contributions		(362,301)		(362,301)		-
Implicit rate subsidy fullfillment		(33,433)		-		(33,433)
Net changes		(287,944)		748,923		(1,036,867)
Ending Balance	\$	3,809,605	\$	5,407,276	\$	(1,597,671)

The required schedule of changes in the City's net OPEB (asset) liability and related ratios immediately following the notes to the financial statements presents multi-year trend information about whether the value of plan assets is increasing or decreasing over time relative to the total OPEB (asset) liability.

Sensitivity Analysis

Sensitivity of the net OPEB (asset) liability to changes in the discount rate. The following presents the net OPEB (asset) liability of the City, as well as what the City's net OPEB (asset) liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.00%) or 1-percentage-point higher (7.00%) than the current discount rate:

				Current			
		1% Decrease (5.00%)		scount Rate (6.00%)	1% Increase (7.00%)		
City's net OPEB (asset) liability	\$	(1,410,130)	\$	(1,597,671)	\$	(1,774,024)	

Sensitivity of the net OPEB (asset) liability to changes in the healthcare cost trend rates. The following presents the net OPEB (asset) liability of the City, as well as what the City's net OPEB (asset) liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (7.50% - 3.50%) or 1-percentage-point higher (9.50% - 5.50%) than the current healthcare cost trend rates:

		1% Decrease .50% - 3.50%)	「rend Rate .50% - 4.50%)	1% Increase (9.50% - 5.50%)		
City's net OPEB (asset) liability	\$	(1,776,663)	\$ (1,597,671)	\$	(1,404,357)	

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revisions as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of December 31, 2019, and the current sharing pattern of costs between employer and inactive employees.

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2019 the City recognized OPEB revenue of \$45,089. At December 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	 ed Outflows esources	Deferred Inflows of Resources			
Differences between expected and actual experience	\$ -	\$	(51,980)		
Changes of assumption or other inputs	-		(40,978)		
Net difference between projected and actual					
earnings on OPEB plan investments	7,108		-		
Total	\$ 7,108	\$	(92,958)		

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	Deferre	d Outflows	Deferred Inflows of Resources		
	of Re	esources			
Year ending December 31,					
2020	\$	2,369	\$	(44,991)	
2021		2,369		(44,991)	
2022		2,370		(2,976)	
Total	\$	7,108	\$	(92,958)	

Fund allocation of the Net OPEB Liability (Asset). Each of the City's funds incurs an expense for their share of the actuarially determined minimum required contribution to the OPEB Fund. The Electric Fund has historically made "excess" contributions beyond what is actuarially required. The City's intent has been to completely fund the total OPEB liability. Management considers any asset or liability to be immaterial to the financial statements as a whole. From a practical standpoint, the City has elected to allocate 100% of the net OPEB asset or liability to the Electric Fund as this is the fund that ultimately makes the additional contributions.

NOTE 18. RESTATEMENT OF FUND EQUITY

The City has determined that a restatement to beginning net position of the Electric Fund and Natural Gas Fund are necessary to properly adjust for the overstatement of unbilled utility accounts receivable for usage of services subsequent to December 31, 2018 and billed in 2019. The net effect of these restatements is as follows:

	Electric	Natural Gas
	 Fund	 Fund
Net position, beginning of year, as previously reported	\$ 69,089,619	\$ 7,732,926
Adjustment to unbilled receivables	(678,314)	 (370,538)
Net position, beginning of year, as restated	\$ 68,411,305	\$ 7,362,388

Additionally, beginning net position of business-type activities was reduced by \$1,048,852 to a restated beginning of the year balance of \$158,138,572.

NOTE 19. RESTATEMENT OF FUND EQUITY – PAYROLL DEVELOPMENT AUTHORITY

The Payroll Development Authority has determined that a restatement to beginning net position is necessary to properly adjust for depreciation expense of an infrastructure asset inadvertently classified as non-depreciable in prior years. The net effect of this restatement is as follows:

		Payroll
	D	evelopment
		Authority
Net position, beginning of year, as previously reported	\$	9,249,093
Adjustment for depreciation		(70,373)
Net position, beginning of year, as restated	\$	9,178,720

REQUIRED SUPPLEMENTARY INFORMATION

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY (ASSET) AND RELATED RATIOS FOR THE FISCAL YEARS ENDED DECEMBER 31,

	 2019	2018	 2017	 2016	 2015
Total pension liability					
Service cost	\$ 191,443	\$ 180,607	\$ 212,546	\$ 166,081	\$ 188,402
Interest on total pension liability	2,339,972	2,338,857	2,223,820	2,301,733	2,393,051
Differences between expected and actual experience	(987,804)	-	443,037	-	(1,248,617
Changes of assumptions	1,945,734	-	1,446,400	3,981,934	1,761,752
Benefit payments, including refunds of					
employee contributions	 (2,565,383)	(2,437,864)	 (2,408,031)	 (2,127,918)	 (2,153,252
Net change in total pension liability	923,962	81,600	1,917,772	4,321,830	941,336
Fotal pension liability - beginning	 40,267,059	40,185,459	 38,267,687	 33,945,857	 33,004,521
Total pension liability - ending (a)	 41,191,021	40,267,059	 40,185,459	 38,267,687	 33,945,857
Plan fiduciary net position					
Contributions - employer	221,115	277,572	285,446	7,316,186	321,841
Contributions - employee	147,410	185,048	200,782	220,654	214,561
Net investment income	6,636,027	(2,157,841)	4,856,523	2,888,344	(1,294,485
Benefit payments, including refunds of					
employee contributions	(2,565,383)	(2,437,864)	(2,408,031)	(2,127,918)	(2,153,252
Administrative expenses	 (7,245)	(15,505)	 (7,740)	 (13,455)	 (7,808
Net change in plan fiduciary net position	4,431,924	(4,148,590)	2,926,980	8,283,811	(2,919,143
Plan fiduciary net position - beginning	 39,946,478	44,095,068	 41,168,088	 32,884,277	 35,803,420
Plan fiduciary net position - ending (b)	 44,378,402	39,946,478	 44,095,068	 41,168,088	 32,884,277
City's net pension liability (asset) - ending (a) - (b)	\$ (3,187,381)	\$ 320,581	\$ (3,909,609)	\$ (2,900,401)	\$ 1,061,580
Plan fiduciary net position as a percentage of the					
total pension liability	107.74%	99.20%	109.73%	107.58%	96.87%
Covered payroll	\$ 1,859,594	\$ 2,382,748	\$ 2,682,079	\$ 2,682,079	\$ 2,865,769
Net pension liability (asset) as a percentage of					
covered payroll	-171.40%	13.45%	-145.77%	-108.14%	37.04%

Notes to the Schedule:

The schedule will present 10 years of information once it is accumulated.

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CITY CONTRIBUTIONS – RETIREMENT PLAN FOR THE FISCAL YEARS ENDED DECEMBER 31,

		2019		2018		2017		2016		2015	 2014
Actuarially determined contribution	\$	209,204	\$	268,059	\$	322,399	\$	322,399	\$	433,933	\$ 433,933
Contributions in relation to the actuarially determined											
contribution		221,115		277,572		285,446		7,316,186		321,841	 3,345,375
Contribution deficiency (excess)	\$	(11,911)	\$	(9,513)	\$	36,953	\$	(6,993,787)	\$	112,092	\$ (2,911,442
Covered payroll	\$	1,859,594	\$	2,382,748	\$	2,682,079	\$	2,865,769	\$	2,846,450	\$ 3,293,340
Contributions as a percentage of											
covered payroll		11.89%		11.65%		10.64%		255.30%		11.31%	101.58%
Notes to the Schedule:											
Valuation Date	I	December 31,	2019								
CostMethod	1	ndividual Entry	Age	Normal, Level	Perc	ent of Salary					
Actuarial Asset											
Valuation Method	I	Market value of	the a	assets as of the	e valu	uation date, adj	ustec	by the differen	ces.		
		between the	expe	cted market va	lue a	nd the actual n	narke	t value spread o	over fi	ive years	
Assumed Rate of Return											
on Investments	(6.00%									
Projected Salary Increases	ţ	5.00%									
Cost-of-living Adjustment	2.5% compounded annually for all pensioners hired before January 1, 1997										
	3.5% compounded annually for indexing benefit formula										
Amortization Method	In accordance with O.C.G.A. § 47-20-10										

Assumption and method changes since the prior valuation:

December 31, 2019

Assumption change - The mortality table was updated to the PUB 2010 General Mortality table and the mortality projection scale was updated to MP-2019.

December 31, 2017

Assumption change - The mortality table was updated to the RP-2014 Mortality table with rates adjusted to 2006 and projected generaltionally using the MP-2017 projection scale.

December 31, 2016

Assumption change - The discount rate was decreased from 7.00% to 6.00%.

December 31, 2015

Assumption change - The discount rate was decreased from 7.50% to 7.00%.

(1) The schedule will present 10 years of information once it is accumulated.

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS – RETIREMENT PLAN FOR THE FISCAL YEARS ENDED DECEMBER 31,

	2019	2018	2017	2016	2015
Annual Money-Weighted					
Rate of Return	17.08%	-5.01%	12.08%	8.13%	-3.70%

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE CITY'S NET OPEB LIABILITY (ASSET) AND RELATED RATIOS FOR THE FISCAL YEAR ENDED DECEMBER 31,

	2019			2018		
Total OPEB liability						
Service cost	\$	11,585	\$	10,929		
Interest		234,155		244,166		
Benefit payments		(362,301)		(424,396)		
Changes of assumptions		(60,811)		-		
Difference between expected and actual experience		(77,138)		-		
Implicit rate subsidy fulfillment		(33,433)		(23,075)		
Net change in total OPEB liability		(287,943)		(192,376)		
Total OPEB liability - beginning		4,097,548		4,289,925		
Total OPEB liability - ending (a)		3,809,605		4,097,549		
Plan fiduciary net position						
Contributions - employer		362,301		-		
Net investment income		748,923		(337,963)		
Benefit payments		(362,301)		-		
Net change in plan fiduciary net position		748,923		(337,963)		
Plan fiduciary net position - beginning		4,658,353		4,996,316		
Plan fiduciary net position - ending (b)		5,407,276		4,658,353		
City's net OPEB liability - ending (a) - (b)	\$	(1,597,671)	\$	(560,804)		
Plan fiduciary net position as a percentage of the						
total OPEB liability		141.94%		113.69%		
Covered payroll		1,859,594		2,382,747		
Net OPEB asset as a percentage of covered payroll		-85.92%		-23.54%		

Notes to the Schedule:

(1) The schedule will present 10 years of information once it is accumulated.

(2) Additional notes are provided on the following page.

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CITY CONTRIBUTIONS OPEB PLAN FOR THE FISCAL YEAR ENDED DECEMBER 31,

	 2019	2018		
Actuarially determined contribution	\$ -	\$	-	
Contributions in relation to the actuarially determined contribution	 362,301		424,396	
Contribution deficiency (excess)	\$ (362,301)	\$	(424,396)	
Covered payroll	\$ 1,859,594	\$	2,382,747	
Contributions as a percentage of covered payroll	19.48%		17.81%	

Notes to the Schedule:	
Valuation Date	December 31, 2019
Cost Method	Individual Entry Age Normal, Level Percent of Salary
Actuarial Asset Valuation Method	Market Value of Assets
Assumed Rate of Return	
On Investments	6.00%
Inflation	2.50%
Amortization Method	Closed level dollar for unfunded liability
Remaining Amortization Period	Varies for the bases, with a net effective amortization period of 20 years

Assumption and method changes since the prior valuation:

The mortality table was updated to the PUBH-2010 General Mortality and the mortality projection scale was updated to MP-2019. The healthcare trend assumption was decreased to reflect current expectations of healthcare trends.

- (1) The schedule will present 10 years of information once it is accumulated.
- (2) The actual employer contribution for fiscal year 2019 includes employer contributions for pay as you go costs and pre-funding contributions deposited into the OPEB Trust.
- (3) The City of Thomasville is not required to make employer contributions to the trust, but from time to time employer contributions are made to satisfy the unfunded liability.

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF INVESTMENT RETURNS OPEB PLAN FOR THE FISCAL YEAR ENDED DECEMBER 31,

	2019	2018
Annual Money-Weighted		
Rate of Return	16.08%	-6.76%

COMBINING STATEMENTS AND SCHEDULES

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are restricted to expenditures for specified purposes.

The **Asset Forfeiture Fund** is used to account for defaulted property.

The **Economic Development Fund** is used to account for funds received and accumulated for economic development purposes.

The **Parks and Recreation Fund** is used to account for the operations and maintenance of all City owned parks and recreation facilities. These operations are funded by a portion of the Thomas County Local Option Sales Tax.

The **Special Hotel/Motel Tax Fund** is used to account for the receipt and disbursement of the City assessed Hotel/Motel tax.

CAPITAL PROJECTS FUNDS

Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities.

The **CDBG Fund** is used to account for the community development block grants awarded for capital improvements or other approved projects.

The **Street Paving Fund** is used to account for the receipt and disbursement of street assessment levies and the Thomas County Local Option Sales Tax.

The CHIP Grant Fund is used to account for other grants, excluding CDBG.

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2019

	Special Revenue Funds										
ASSETS	Asset Forfeiture			conomic velopment		arks and ecreation	Special Hotel/Motel Tax			Total Special Revenue	
Cash and cash equivalents	\$	56,476	\$	-	\$	72,883	\$	-	\$	129,359	
Accounts receivable		-		-		-		-		-	
Interest receivable		-		-		-		-		-	
Prepaid items		-		-		8,725		-		8,725	
Total assets	\$	56,476	\$	-	\$	81,608	\$	-	\$	138,084	
LIABILITIES AND FUND BALANCES											
LIABILITIES											
Accounts payable	\$	209	\$	-	\$	49,113	\$	-	\$	49,322	
Due to other funds		-		235,295		-		-		235,295	
Accrued liabilities		-		-		5,394		-		5,394	
Total liabilities		209		235,295		54,507		-		290,011	
FUND BALANCES (DEFICITS)											
Nonspendable		-		-		8,725		-		8,725	
Restricted		56,267		-		-		-		56,267	
Assigned		-		-		18,376		-		18,376	
Unassigned		-		(235,295)		-		-		(235,295)	
Total fund balances (deficits)		56,267		(235,295)		27,101		-		(151,927)	
Total liabilities and											
fund balances	\$	56,476	\$	-	\$	81,608	\$	-	\$	138,084	

CD	CDBG		Street Paving	 CHIP Grant	 Total Capital Projects	Total Nonmajor Governmental		
\$	- - -	\$	289 30,065 10,135	\$ 82,521 - - -	\$ 82,810 30,065 10,135	\$	212,169 30,065 10,135 8,725	
\$	-	\$	40,489	\$ 82,521	\$ 123,010	\$	261,094	
\$	- - -	\$	10 - - 10	\$ 9,258 9,258	\$ 10 9,258 - 9,268	\$	49,332 244,553 5,394 299,279	
	- - - -		40,479	 73,263	 113,742 - - 113,742		8,725 170,009 18,376 (235,295) (38,185)	
\$	-	\$	40,489	\$ 82,521	\$ 123,010	\$	261,094	

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

		Spe	cial Revenue Fur	nds	
	Asset Forfeiture	Economic Development	Parks and Recreation	Special Hotel/Motel Tax	Total Special Revenue
Revenues:					
Sales taxes	\$ -	\$ -	\$ 1,703,582	\$ 412,521	\$ 2,116,103
Intergovernmental	32,008	-	-	-	32,008
Miscellaneous revenues	-		6,916	-	6,916
Total revenues	32,008		1,710,498	412,521	2,155,027
Expenditures:					
Current:					
Public safety	43,312	-	-	-	43,312
Economic development	-	-	-	335,173	335,173
Culture and recreation	-	-	1,471,441	-	1,471,441
Capital outlay	-	-	-		-
Total expenditures	43,312	-	1,471,441	335,173	1,849,926
Excess (deficiency) of revenues					
over (under) expenditures	(11,304)		239,057	77,348	305,101
Other financing sources (uses)					
Transfers in	-	485,757	153,705	-	639,462
Transfers out	-	(30,000)	(347,756)	(77,348)	(455,104)
Total other financing					
sources (uses)	<u> </u>	455,757	(194,051)	(77,348)	184,358
Net change in fund balances	(11,304)	455,757	45,006	-	489,459
Fund balances (deficits),					
beginning of year	67,571	(691,052)	(17,905)		(641,386)
Fund balances (deficits),					
end of year	\$ 56,267	\$ (235,295)	\$ 27,101	\$ -	\$ (151,927)

 Street CDBG Paving		Total CHIP Capital Grant Projects				Total Nonmajor Governmenta		
\$ -	\$	-	\$	-	\$	-	\$	2,116,103
606,725		-		159,653		766,378		798,386
 		33				33		6,949
 606,725		33		159,653		766,411		2,921,438
-		-		-		-		43,312
373,733		-		-		373,733		708,906
-		-		-		-		1,471,441
 232,922		-		166,009		398,931		398,931
 606,655		-		166,009		772,664		2,622,590
 70		33		(6,356)		(6,253)		298,848
								639,462
_		-		-		-		(455,104)
 								(400,104)
-		-		-		-		184,358
 				/>				
70		33		(6,356)		(6,253)		483,206
 (70)		40,446		79,619		119,995		(521,391)
\$ 	\$	40,479	\$	73,263	\$	113,742	\$	(38,185)

ASSET FORFEITURE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

		Budgeted	d Amou	unts				
	Original			Final	Actual		Variance	
REVENUES								
Intergovernmental	\$	65,000	\$	65,000	\$	32,008	\$	(32,992)
Total revenues		65,000		65,000		32,008		(32,992)
EXPENDITURES								
Current:		05 000		10.010		10.010		
Public safety		65,000		43,312		43,312		-
Total expenditures		65,000		43,312		43,312		-
Net change in fund balance		-		21,688		(11,304)		(32,992)
Fund balances, beginning of year		67,571		67,571		67,571		
Fund balances, end of year	\$	67,571	\$	89,259	\$	56,267	\$	(32,992)

ECONOMIC DEVELOPMENT FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

	Budgeted	d Amounts		
	Original	Final	Actual	Variance
REVENUES				
Miscellaneous revenue	\$-	\$-	\$-	\$-
Total revenues	-	-	-	-
EXPENDITURES				
Current:				
Economic development	-	-	-	-
Total expenditures	-	-	-	-
Excess (deficiency) of revenues				
over expenditures	-	-	-	-
Other financing sources (uses)				
Transfers in	490,000	490,000	485,757	(4,243)
Transfers out	(30,000)	(30,000)	(30,000)	-
Total other financing sources (uses)	460,000	460,000	455,757	(4,243)
Net change in fund balance	460,000	460,000	455,757	(4,243)
Fund balances (deficit), beginning of year	(691,052)	(691,052)	(691,052)	
Fund balances (deficit), end of year	\$ (231,052)	\$ (231,052)	\$ (235,295)	\$ (4,243)

PARKS AND RECREATION FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

	Budgeted	Amo	ounts				
	 Original		Final		Actual	,	Variance
REVENUES							
Sales tax	\$ 1,626,000	\$	1,703,582	\$	1,703,582	\$	-
Miscellaneous revenues	 -		6,916		6,916		-
Total revenues	 1,626,000		1,710,498		1,710,498		-
EXPENDITURES							
Current:							
Culture and recreation	 1,377,442		1,471,441		1,471,441		-
Total expenditures	 1,377,442		1,471,441		1,471,441		-
Excess of revenues over expenditures	248,558		239,057		239,057		-
Other financing sources (uses)							
Issuance of capital lease	105,500		105,500		-		(105,500)
Transfers in	-		3,407		153,705		150,298
Transfers out	 (347,964)		(347,964)		(347,756)		208
Total other financing sources (uses)	 (242,464)		(239,057)	_	(194,051)		45,006
Net change in fund balance	6,094		-		45,006		45,006
Fund balances (deficit), beginning of year	 (17,905)		(17,905)		(17,905)		
Fund balances (deficit), end of year	\$ (11,811)	\$	(17,905)	\$	27,101	\$	45,006

SPECIAL HOTEL/MOTEL TAX SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

	Budgeted	l Amo	unts			
	 Original		Final	Actual	Var	iance
REVENUES	 					
Sales taxes, selective	\$ 380,000	\$	412,521	\$ 412,521	\$	-
Total revenues	 380,000		412,521	 412,521		-
EXPENDITURES						
Current:						
Economic development	308,750		335,173	335,173		-
Total expenditures	 308,750		335,173	 335,173		-
Excess of revenues over expenditures	71,250		77,348	77,348		-
Other financing uses						
Transfers out	(71,250)		(77,348)	(77,348)		-
Total other financing uses	 (71,250)		(77,348)	 (77,348)		-
Net change in fund balance	-		-	-		-
Fund balances, beginning of year	 -		-	 -		-
Fund balances (deficit), end of year	\$ -	\$	-	\$ -	\$	-

CDBG FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

		Budgeted	l Amou	unts				
	Original			Final	Actual		Variance	
REVENUES								
Intergovernmental	\$	948,170	\$	948,170	\$	606,725	\$	(341,445)
Total revenues		948,170		948,170		606,725		(341,445)
EXPENDITURES								
Current:								
Economic development		948,170		948,170		373,733		574,437
Capital outlay		-		-		232,922		(232,922)
Total expenditures		948,170		948,170		606,655		341,515
Net change in fund balance		-		-		70		70
Fund balances (deficit), beginning of year		(70)		-		(70)		-
Fund balances (deficit), end of year	\$	(70)	\$		\$		\$	70

STREET PAVING FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

		Budgeted	l Amou	unts				
	0	riginal		Final	Actual	Variance		
REVENUES								
Investment earnings	\$	537	\$	537	\$ 33	\$	(504)	
Total revenues		537		537	 33		(504)	
EXPENDITURES								
Capital outlay		-		-	-		-	
Total expenditures		-		-	 -		-	
Net change in fund balance		537		537	33		(504)	
Fund balances, beginning of year		40,446		40,446	 40,446			
Fund balances, end of year	\$	40,983	\$	40,983	\$ 40,479	\$	(504)	

CHIP GRANT FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

	Budgeteo	d Amo	unts			
	Original		Final	Actual	1	Variance
REVENUES						
Intergovernmental	\$ 350,000	\$	350,000	\$ 159,653	\$	(190,347)
Total revenues	 350,000		350,000	 159,653		(190,347)
EXPENDITURES						
Capital outlay	110,500		166,009	166,009		-
Total expenditures	 110,500		166,009	 166,009		-
Net change in fund balance	239,500		183,991	(6,356)		(190,347)
Fund balances, beginning of year	 79,619		79,619	79,619		
Fund balances, end of year	\$ 319,119	\$	263,610	\$ 73,263	\$	(190,347)

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -BUDGET (GAAP BASIS) AND ACTUAL SPLOST FUND FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

		Budgeted	d Amo				Variance with Final		
		Original		Final		Actual		Budget	
REVENUES:	\$	4 4 04 5 00	\$	4 4 0 4 5 0 0	¢	4 0 47 400	¢	(54405)	
Intergovernmental	Ф	4,101,528	Ф	4,101,528	\$	4,047,403	\$	(54,125)	
Investment earnings		2,000		2,000		3,348		1,348	
Miscellaneous revenue		4,000		4,000		32,500		28,500	
Total revenues		4,107,528		4,107,528		4,083,251		(24,277)	
EXPENDITURES:									
Capital Outlay:									
Highways and streets		6,258,914		6,258,914		5,332,082		926,832	
Economic development		-		-		6,237		(6,237)	
Culture and recreation		133,855		133,855		113,934		19,921	
Total expenditures		6,392,769		6,392,769		5,452,253		940,516	
Excess (deficiency) of revenues									
over expenditures		(2,285,241)		(2,285,241)		(1,369,002)		916,239	
OTHER FINANCING SOURCES									
Transfers in		215,000		215,000		233,006		18,006	
Total other financing sources		215,000		215,000		233,006		18,006	
Net change in fund balances		(2,070,241)		(2,070,241)		(1,135,996)		934,245	
Fund balances, beginning of year		4,199,448		4,199,448		4,199,448		-	
Fund balances, end of year	\$	2,129,207	\$	2,129,207	\$	3,063,452	\$	934,245	

SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

Project Description	Original Estimated Cost	Revised Estimated Cost	Prior Years	Expenditures Current Year	Total
2012 Referendum					
Business park development	\$ 3,000,000	\$ 3,000,000	\$ 3,136,226	\$ 6,237	\$ 3,142,463
Recreation facilities improvements	2,000,000	2,000,000	1,780,112	104,034	1,884,146
Roads, streets, bridges; water and sewer systems; storm water systems, construction of public safety facilities;					
and purchase of public safety equipment	15,425,000	15,425,000	12,997,281	3,904,096	16,901,377
	20,425,000	20,425,000	17,913,619	4,014,367	21,927,986
2018 Referendum					
Recreation Facilities Improvements	\$ 2,000,000	\$ 2,000,000	\$-	\$ 9,900	\$ 9,900
Roads, streets, bridges; water and sewer systems; storm water systems, construction of public safety facilities;					
and purchase of public safety equipment	15,304,000	15,304,000	-	458,250	458,250
	17,304,000	17,304,000		468,150	468,150
Total Expenditures of Special Purpose Local Option Sales Tax	\$ 37,729,000	\$ 37,729,000	\$ 17,913,619	4,482,517	\$ 22,396,136
	Expenditu	enditures paid for v ires paid for with n enditures paid for	notor vehicle fees	704,230 233,006 32,500	
	Total ex	penditures per	SPLOST Fund	\$ 5,452,253	

NONMAJOR ENTERPRISE FUNDS

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises. The intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

The **Auditorium Fund** is used to account for the operations of the Municipal Auditorium. All activities necessary to provide such services are accounted for in this fund.

The **Airport Fund** is used to account for the operations of the Thomasville Municipal Airport. All activities necessary to provide such services are accounted for in this fund.

The **Golf Course Fund** is used to account for the operations of the Country Oaks Golf Course. All activities necessary to provide such services are accounted for in this fund.

The **Natural Gas Fund** is used to account for the cost of providing natural gas services to the citizens of the City and surrounding areas. All activities necessary to provide such services are accounted for in this fund.

The **Network Operations Fund** is used to account for the cost of providing internet services to the citizens of the City and surrounding areas. All activities necessary to provide such services are accounted for in this fund.

The **Sanitation Fund** is used to account for the cost of providing commercial and residential refuse and trash collection services to the citizens of the City and surrounding areas. All activities necessary to provide such services are accounted for in this fund.

The **Telecommunications Fund** is used to account for the cost of providing telecommunication services to the citizens of the City and surrounding areas. All activities necessary to provide such services are accounted for in this fund.

The **Telephony Fund** is used to account for the cost of providing telephony services to the citizens of the City and surrounding areas. All activities necessary to provide such services are accounted for in this fund.

The **Compressed Natural Gas Fund** is used to account for the cost of providing compressed natural gas services to the City and other users. All activities necessary to provide such services are accounted for in this fund.

The **Events Center Fund** is used to account for the operations of the future Events Center. All activities necessary to provide such services are accounted for in this fund.

COMBINING STATEMENT OF NET POSITION NONMAJOR ENTERPRISE FUNDS DECEMBER 31, 2019

100570	Auditorium			•••		Golf		Natural	Network Operations		
ASSETS	A	Auditorium		Airport		Course		Gas		perations	
Current: Cash	¢		\$	67,846	\$	750	\$	4,340,715	\$	905,001	
Accounts receivable	\$	-	Φ	329,931	Φ	8,892	φ		φ	905,001 434,204	
		-		329,931		0,092		807,355		434,204	
Due from component unit		-		40.004				405 457		-	
Inventories		-		48,804		57,857		125,457		-	
Prepaid items		2,649		9,823		4,910		2,272		32	
Total current assets		2,649		456,404		72,409		5,275,799		1,339,237	
Noncurrent:											
Capital assets:											
Land and land improvements		76,705		5,029,858		650,989		22,534		-	
Buildings		5,098,656		5,766,876		518,542		148,284		675,184	
Machinery and equipment		18,629		1,443,114		485,764		253,197		34,692	
Infrastructure		-		8,909,500		957,660		4,242,564		-	
Construction in progress		-						-		-	
Less accumulated depreciation		(2,318,635)		(9,822,410)		(1,535,354)		(1,822,639)		(71,061)	
Total capital assets		2,875,355		11,326,938		1,077,601		2,843,940		638,815	
Total noncurrent assets		2,875,355		11,326,938		1,077,601		2,843,940		638,815	
Total assets	\$	2,878,004	\$	11,783,342	\$	1,150,010	\$	8,119,739	\$	1,978,052	
LIABILITIES											
Current:											
Accounts payable	\$	37,813	\$	243,580	\$	25,938	\$	213,494	\$	461,930	
Customer deposits		-		-		-		-		-	
Due to other funds		10,590		-		-		-		-	
Accrued liabilities		2,967		17,426		11,800		34,685		21,628	
Accrued compensated absences		2,282		-		-		7,941		-	
Total current liabilities		53,652	_	261,006	_	37,738	_	256,120		483,558	
Noncurrent:											
Accrued compensated absences		1,522		-		-		5,294		-	
Total noncurrent liabilities		1,522				-		5.294			
Total liabilities		55,174	_	261,006	_	37,738	_	261,414		483,558	
NET POSITION (DEFICIT)											
Investment in capital assets		2,875,355		11,326,938		1,077,601		2,843,940		638,815	
Unrestricted		(52,525)		195,398		34,671		5,014,385		855,679	
Total net position (deficit)	\$	2,822,830	\$	11,522,336	\$	1,112,272	\$	7,858,325	\$	1,494,494	
	Ψ	.,,	Ŧ	.,,	Ŧ	· , · · - , - · -	*	,,	Ť	,,	

	Sanitation		Telecom- unications		Felephony		ompressed atural Gas		Events Center		Total
\$	103,199	\$	-	\$	1,113,530	\$	12,233	\$	-	\$	6,543,274
+	590,638	*	488,288	•	82,946	•	27,044	+	-	Ŧ	2,769,298
	, -		-		-		-		45,648		45,648
	1,166,194		-		-		-		-		1,398,312
	6,481		2,546		-		-		-		28,713
	1,866,512		490,834	_	1,196,476		39,277		45,648		10,785,245
	-		-		-		-		-		5,780,086
	1,401,218		339,699		-		188,714		-		14,137,173
	7,023,747		-		-		1,184,293		-		10,443,436 14,109,724
	-		-		-		-		-		14,109,724
	(4,953,045)		(99,561)		_		(331,993)		_		(20,954,698)
	3,471,920		240,138		-		1,041,014		-		23,515,721
	3,471,920		240,138		-		1,041,014		-		23,515,721
\$	5,338,432	\$	730,972	\$	1,196,476	\$	1,080,291	\$	45,648	\$	34,300,966
\$	117,469	\$	181,987	\$	192,536	\$	58,840	\$	-	\$	1,533,587
	-		-		5,016		-		-		5,016
	411,135		238,985		.		-		33,781		694,491
	79,400		1,414		12,360		24		-		181,704
	5,550		-		-		-		-		15,773
	613,554		422,386		209,912		58,864		33,781		2,430,571
	3,700		-		-		-		-		10,516
	3,700		-		-		-		-		10,516
	617,254		422,386		209,912		58,864		33,781		2,441,087
	3,471,920		240,138		-		1,041,014		-		23,515,721
	1,249,258		68,448		986,564		(19,587)		11,867		8,344,158
\$	4,721,178	\$	308,586	\$	986,564	\$	1,021,427	\$	11,867	\$	31,859,879

COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION NONMAJOR ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

	А	uditorium		Airport		Golf Course		Natural Gas	Network Operations		
OPERATING REVENUES				-							
Charges for sales and services	\$	114,112	\$	2,126,535	\$	515,345	\$	612,006	\$	1,243,171	
Metered sales		-		-		-		3,877,730		-	
Miscellaneous revenues		-		8,090		500		-		3,375	
Total operating revenues		114,112		2,134,625		515,845		4,489,736		1,246,546	
OPERATING EXPENSES											
Personnel services		61,708		387,020		283,280		367,467		499,133	
Contracted services		88,243		126,405		227,969		278,297		12,915	
Cost of sales		, -		1,029,430		66,059		1,792,230		9,739	
Supplies		6,358		14,356		88,125		181,022		23,223	
Interfund charges		20.043		114,619		78,505		751,925		721,106	
Depreciation		227,974		559,621		83,641		182,774		16,973	
Other costs		53,732		151,371		135,991				41,780	
Total operating expenses		458,058		2,382,822		963,570		3,553,715		1,324,869	
		,))-		,		-,, -		,- ,	
Operating income (loss)		(343,946)		(248,197)		(447,725)		936,021		(78,323)	
NON-OPERATING REVENUES											
Gain on sale of capital assets		-		-		-		11,374		-	
Investment earnings		-		-		-		646		-	
Intergovernmental revenue		-		-		-		-		-	
Total non-operating revenues		-		-	_	-		12,020		-	
Income (loss) before transfers and											
capital contributions		(343,946)		(248,197)		(447,725)		948,041		(78,323)	
capital contributions		(343,940)		(240,197)		(447,723)		940,041		(70,525)	
TRANSFERS											
Transfers in		374,196		-		499,045		-		942,182	
Transfers out		-		-		-		(452,104)		(850,000)	
Total transfers		374,196		-		499,045		(452,104)		92,182	
Income (loss) before capital contributions		30,250		(248,197)		51,320		495,937		13,859	
CAPITAL CONTRIBUTIONS		-		672,078				-		-	
Change in net position		30,250		423,881		51,320		495,937		13,859	
Not position (deficit) beginning of year											
Net position (deficit), beginning of year, as restated		2,792,580		11,098,455		1,060,952		7,362,388		1,480,635	
Not position and ing of your	¢	2 922 920	¢	11 500 000	¢	1 110 070	¢	7 050 005	¢	1 404 404	
Net position, ending of year	Þ	2,822,830	\$	11,522,336	\$	1,112,272	\$	7,858,325	\$	1,494,494	

$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		Sanitation	Telecom- unications		Telephony		ompressed atural Gas	Events Center			Total
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	\$	5,697,491	\$ 641,216	\$	1,196,952	\$	310,074	\$	-	\$	12,456,902
$\begin{array}{c c c c c c c c c c c c c c c c c c c $		-	-		-		-		-		3,877,730
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$			 		-		-				
$\begin{array}{cccccccccccccccccccccccccccccccccccc$		5,770,367	 650,290		1,196,952		310,074		614		16,429,161
$\begin{array}{cccccccccccccccccccccccccccccccccccc$											
$\begin{array}{cccccccccccccccccccccccccccccccccccc$		1,260,866	-		-		-		-		2,859,474
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		624,196	50		440,271		90,349		-		1,888,695
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		-	109,230		-		112,970		-		3,119,658
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		422,473	-		2,087		-		-		737,644
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		1,032,778	361,463		659,723		34,485		-		3,774,647
$\begin{array}{c c c c c c c c c c c c c c c c c c c $		790,275	7,983		-		63,554		-		1,932,795
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		1,306,155	16,368		958		56,231		-		1,762,586
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	_	5,436,743	 495,094		1,103,039		357,589		-	_	16,075,499
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		333,624	 155,196		93,913		(47,515)		614		353,662
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		3 960	_		_		_		_		15 334
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$			_		_		_		_		
$\begin{array}{c c c c c c c c c c c c c c c c c c c $			-		-		_		_		
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$			 		-		-		-		
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$											
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		514,595	155,196		93,913		(47,515)		614		546,653
(181,866) (171,357) (84,463) - 77,348 152,981 332,729 (16,161) 9,450 (47,515) 77,962 699,634 - - - - 672,078 332,729 (16,161) 9,450 (47,515) 77,962 699,634 - - - - - 672,078 332,729 (16,161) 9,450 (47,515) 77,962 1,371,712 4,388,449 324,747 977,114 1,068,942 (66,095) 30,488,167		103,134	428,643		465,537		-		77,348		2,890,085
332,729 (16,161) 9,450 (47,515) 77,962 699,634 - - - - 672,078 332,729 (16,161) 9,450 (47,515) 77,962 1,371,712 4,388,449 324,747 977,114 1,068,942 (66,095) 30,488,167		(285,000)	 (600,000)		(550,000)		-		-		
<td></td> <td>(181,866)</td> <td> (171,357)</td> <td>_</td> <td>(84,463)</td> <td>_</td> <td>-</td> <td></td> <td>77,348</td> <td></td> <td>152,981</td>		(181,866)	 (171,357)	_	(84,463)	_	-		77,348		152,981
332,729 (16,161) 9,450 (47,515) 77,962 1,371,712 4,388,449 324,747 977,114 1,068,942 (66,095) 30,488,167		332,729	(16,161)		9,450		(47,515)		77,962		699,634
4,388,449 324,747 977,114 1,068,942 (66,095) 30,488,167		-	 -				-		-		672,078
		332,729	(16,161)		9,450		(47,515)		77,962		1,371,712
¢ / 721 179 ¢ 208 586 ¢ 086 567 ¢ 1 021 /27 ¢ 11 867 ¢ 21 850 870		4,388,449	 324,747		977,114		1,068,942		(66,095)		30,488,167
	\$	4,721,178	\$ 308,586	\$	986,564	\$	1,021,427	\$	11,867	\$	31,859,879

COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

	Auditorium		Airport		Golf Course	 Natural Gas		Network Operations
CASH FLOWS FROM OPERATING ACTIVITIES								
Receipts from customers and users Receipts from interfund services provided	\$ 114,112 -	\$	1,877,803 8,090	\$	514,189 -	\$ 4,449,353 -	\$	1,200,534 3,375
Payments to suppliers Payments to employees	(154,513) (56,819) (28,726)		(1,120,450) (384,205) (105,818)		(573,339) (282,123)	(2,408,342) (358,725)		(20,684) (497,797) (721,106)
Payments for interfund services used	(28,736)		(195,818)		(88,414)	 (751,925)		(721,106)
Net cash provided by (used in) operating activities	(125,956)		185,420		(429,687)	 930,361		(35,678)
CASH FLOWS FROM NONCAPITAL AND RELATED FINANCING ACTIVITIES								
Intergovernmental revenue Transfers out	-		-		-	(452,104)		- (850,000)
Transfers in	374,196		-		499,045	 		942,182
Net cash provided by (used in) noncapital financing activities	374,196		-		499,045	(452,104)		92,182
CASH FLOWS FROM CAPITAL AND								
RELATED FINANCING ACTIVITIES Intergovernmental capital grants received Acquisition and construction of capital assets	- (248,240)		672,078 (789,802)		- (69,358)	(270,247)		-
Proceeds from the sale of capital assets Net cash (used in) capital and related financing activities	(248,240)		(117,724)		(69,358)	 (258,873)		
CASH FLOWS FROM INVESTING ACTIVITIES			<u> </u>		<u> </u>	<u> </u>		
Interest on investments	-		-		-	 646		-
Net cash provided by investing activities	-	_	-	_	-	 646	_	-
Change in cash and cash equivalents	-		67,696		-	220,030		56,504
Cash and cash equivalents: Beginning of year			150		750	4,120,685		848,497
End of year	\$	\$	67,846	\$	750	\$ 4,340,715	\$	905,001

5	Sanitation	elecom- unications		Felephony		ompressed atural Gas		Events Center		Total
\$	5,591,527 107,775 (2,371,586) (1,261,073) (1,106,317)	\$ 496,009 9,074 (168,620) - (165,106)	\$	1,196,963 - (446,454) (5,236) (659,723)	\$	306,494 (213,152) (57,949)	\$	34,395 (111,743) -	\$	15,746,984 162,709 (7,588,883) (2,845,978) (3,775,094)
	960,326	 171,357		85,550		35,393		(77,348)		1,699,738
	176,946 (285,000) 103,134	 - (600,000) 428,643		- (550,000) 465,537		- - -		77,348		176,946 (2,737,104) 2,890,085
	(4,920)	 (171,357)		(84,463)		-		77,348		329,927
	- (856,232) 3,960	 - -		- - -		- (23,160) -		- - -		672,078 (2,257,039) 15,334
	(852,272)	 -		-		(23,160)		-		(1,569,627)
	65 65	 				-				711 711
	103,199	-		1,087		12,233		-		460,749
¢	- 102 100	 	¢	1,112,443	¢	-	¢		¢	6,082,525
\$	103,199	\$ -	\$	1,113,530	\$	12,233	\$	-	\$	6,543,274

COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

	Auditorium		 Airport	 Golf Course	 Natural Gas	Network Operations	
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:							
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities	\$	(343,946)	\$ (248,197)	\$ (447,725)	\$ 936,021	\$	(78,323)
Depreciation Changes in assets and liabilities:		227,974	559,621	83,641	182,774		16,973
(Increase) decrease in accounts receivable Decrease in due from other funds		-	(248,732)	(1,656) -	(40,383) -		(42,637) -
Increase in inventory		-	-	(23,493)	(12,264)		-
(Increase) decrease in prepaids		66	(884)	(919)	(133)		158
Increase (decrease) in accounts payable		(6,246)	201,996	(30,783)	(144,396)		66,815
Increase (decrease) in accrued liabilities		4,889	2,815	1,157	8,742		1,336
Increase (decrease) in due to other funds		(8,693)	(81,199)	(9,909)	-		-
Decrease in customer deposits		<u> </u>	 	 	 		-
Net cash provided by (used in) operating activities	\$	(125,956)	\$ 185,420	\$ (429,687)	\$ 930,361	\$	(35,678)

 anitation	Telecom- unications	<u> </u>	elephony	ompressed atural Gas	Events Center		 Total
\$ 333,624	\$ 155,196	\$	93,913	\$ (47,515)	\$	614	\$ 353,662
790,275	7,983		-	63,554		-	1,932,795
(105,964)	(145,207)		1,545	(3,580)		-	(586,614)
34,899	-		-	-		-	34,899
-	-		-	-		-	(35,757)
3,712	(237)		-	-		-	1,763
(22,474)	(42,735)		(3,138)	46,425		(111,743)	(46,279)
(207)	-		(5,236)	(27)		-	13,469
(73,539)	196,357		-	(23,464)		33,781	33,334
 -	 -		(1,534)	 -	·		 (1,534)
\$ 960,326	\$ 171,357	\$	85,550	\$ 35,393	\$	(77,348)	\$ 1,699,738

INTERNAL SERVICE FUNDS

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City and to other government units, on a cost reimbursement basis.

The Building Maintenance Fund is used to account for the cost of maintaining City buildings.

The City Shop Fund is used to account for the cost of maintaining City vehicles

The **Customer Service Fund** is used to account for the cost of billing, cashiering and related customer services for the City and other government units.

The Engineering Fund is used to account for the cost of providing City engineering services.

The **Information Systems Fund** is used to account for the cost of providing and maintaining computer systems, internet services, and networking services for the City and other government units.

The **Marketing Fund** is used to account for the cost of organizing and implementing marketing strategies for the City and other government units.

The **Purchasing Fund** is used to account for the cost operating a centralized purchasing department and warehouse.

The **Financial Services Fund** is used to account for the cost of providing financial accounting, reporting and payroll administrative services for the City.

The **Human Resources Fund** is used to account for the various costs associated with the administration of the City's human resources function.

The Technical Services Fund is used to account for the cost of providing City technical services.

The **Self Insurance Fund** is used to account for the cost of providing various insurance coverages, including health and dental, workers compensation, and unemployment claims for City employees. Resources are contributed by employees and the City.

COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS DECEMBER 31, 2019

ASSETS		uilding ntenance		City Shop	-	Customer Service	En	gineering	h	nformation Systems
Current: Cash	\$	6,656	\$	9.083	\$	128,587	\$	5,688	\$	
Accounts receivable	φ	0,000	φ	9,003	φ	120,307	φ	5,000	φ	- 17,125
Due from other funds		_				_		_		17,125
Inventories		-		109,563		_		_		680
Prepaid items		124		1,885		6,754		1,305		1,434
Total current assets		6,780		120,531		135,341		6,993		19,239
Noncurrent:										
Capital assets:										
Buildings		-		1,445,882		-		937,491		-
Machinery and equipment		37,774		504,743		720,028		329,670		3,856,818
Infrastructure		-		-		24,011		138,969		2,096,026
Construction in progress		-		-		-		-		938,658
Less accumulated depreciation		(37,774)		(766,767)		(680,493)		(470,475)		(5,311,105)
Total capital assets		-		1,183,858		63,546		935,655		1,580,397
Total noncurrent assets		-		1,183,858		63,546		935,655		1,580,397
Total assets	\$	6,780	\$	1,304,389	\$	198,887	\$	942,648	\$	1,599,636
LIABILITIES Current: Accounts payable Due to other funds Accrued liabilities Claims payable Accrued compensated absences Total current liabilities	\$	1,544 - 3,952 - 5,496	\$	123,010 - 20,282 - - 143,292	\$	38,030 - 63,013 - 471 101,514	\$	8,879 - 31,426 - - 40,305	\$	168,101 143,162 45,502 - 4,644 361,409
Noncurrent:										
Accrued compensated absences		-		-		314		-		3,096
Total noncurrent liabilities		-		-		314		-		3,096
Total liabilities		5,496		143,292		101,828		40,305	_	364,505
NET POSITION (DEFICIT)										
Investment in capital assets		-		1,183,858		63,546		935,655		1,580,397
Unrestricted		1,284		(22,761)		33,513		(33,312)		(345,266)
Total net position (deficit)	\$	1,284	\$	1,161,097	\$	97,059	\$	902,343	\$	1,235,131

M	arketing	Ρι	ırchasing		inancial Services		Human esources		Technical Services		Self Insurance		Total
\$	30,805	\$	4,495	\$	23,531	\$	40,960	\$	-	\$	105,054	\$	354,859
+		+	-	*		*	2,190	+	77,687	*	3,573	Ŧ	100,575
	-		-		-		-		-		1,580,234		1,580,234
	-		-		-		-		-		-		110,243
	247		5		29		18		2,838		184,447		199,086
	31,052		4,500		23,560		43,168		80,525		1,873,308		2,344,997
	-		-		-		-		310,153		-		2,693,526
	21,742		10,500		15,125		-		435,398		172,425		6,104,223
	-		-		-		16,963		-		-		2,275,969
	-		-		-		-		-		-		938,658
	(13,167)		(10,500)		(15,125)		(4,204)		(318,141)		(172,425)		(7,800,176)
	8,575		-		-		12,759		427,410		-		4,212,200
	8,575	-	-		-		12,759		427,410	_	-		4,212,200
\$	39,627	\$	4,500	\$	23,560	\$	55,927	\$	507,935	\$	1,873,308	\$	6,557,197
\$	7,307 - 28,516 - 2,282 38,105	\$	566 - 3,934 - - 4,500	\$	5,487 - 18,073 - - 23,560	\$	22,507 9,703 - 14,230 46,440	\$	14,251 81,109 79,312 - 10,514 185,186		3,523 369,427 372,950	\$	389,682 224,271 307,236 369,427 32,141 1,322,757
	1,522		-		-		9,487		7,009		-		21,428
	1,522		-		-		9,487		7,009		-		21,428
	39,627		4,500		23,560		55,927		192,195		372,950		1,344,185
	8,575		-		-		12,759		427,410		-		4,212,200
	(8,575)		-		-		(12,759)		(111,670)		1,500,358		1,000,812
\$	-	\$	-	\$	-	\$	-	\$	315,740	\$	1,500,358	\$	5,213,012

COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

	Building intenance		City Shop	Customer Service	En	gineering	h	nformation Systems
Operating revenues:								
Charges for services	\$ 150,699	\$	2,755,517	\$ 2,526,991	\$	925,482	\$	2,241,853
Miscellaneous revenues	-		8,870	-		35,365		-
Total operating revenues	 150,699	_	2,764,387	 2,526,991		960,847		2,241,853
Operating expenses:								
Personnel services	90,218		484,564	1,558,067		712,314		1,155,177
Contracted services	-		17,656	113,098		38,256		542,507
Cost of sales	-		1,391,472	-		-		-
Supplies	30,461		57,388	156,067		18,961		32,372
Interfund charges	28,222		114,730	452,032		114,006		194,950
Depreciation	-		91,243	10,045		47,348		252,397
Other costs	1,798		614,720	240,585		37,084		64,450
Total operating expenses	 150,699		2,771,773	 2,529,894		967,969		2,241,853
Operating (loss)	 		(7,386)	 (2,903)		(7,122)		
Non-operating revenues								
Gain on sale of capital assets	-		-	2,903		-		-
Investment earnings	-		-	-		-		-
Total non-operating revenues	 -		-	 2,903		-		-
Change in net position	-		(7,386)	-		(7,122)		-
Net position (deficit), beginning of year	 1,284		1,168,483	 97,059		909,465		1,235,131
Net position (deficit), ending of year	\$ 1,284	\$	1,161,097	\$ 97,059	\$	902,343	\$	1,235,131

N	larketing	Pu	irchasing		Financial Services	Human esources	 Technical Services	 Self Insurance	 Total
\$	974,974 -	\$	96,711 -	\$	570,188 -	\$ 445,201 -	\$ 2,767,516	\$ 8,558,851 -	\$ 22,013,983 44,235
	974,974		96,711	_	570,188	 445,201	 2,767,516	 8,558,851	 22,058,218
	743,012		75,469		367,574	354,114	1,776,536	64,105	7,381,150
	17,646		-		60,552	14,363	454,436	41,475	1,299,989
	-		-		-	-	-	113,531	1,505,003
	47,279		2,238		30,254	8,812	32,406	9,137	425,375
	115,179		16,408		101,608	51,170	339,564	959,605	2,487,474
	7,452		-		-	1,674	107,094	-	517,253
	44,208		2,596		10,200	 15,068	 69,773	 7,371,541	 8,472,023
	974,776		96,711		570,188	 445,201	 2,779,809	 8,559,394	 22,088,267
	198		-		-	 	 (12,293)	 (543)	 (30,049)
	-		-		-	-	12,293	-	15,196
	-		-		-	-	-	553	553
	-		-		-	 -	 12,293	 553	 15,749
	198		-		-	-	-	10	(14,300)
	(198)		-		-	 -	 315,740	 1,500,348	 5,227,312
\$	-	\$		\$		\$ 	\$ 315,740	\$ 1,500,358	\$ 5,213,012

COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

	Building intenance		City Shop		Customer Service	En	gineering	lı 	nformation Systems
CASH FLOWS FROM OPERATING ACTIVITIES									
Receipts from customers and users Receipts from interfund services provided Payments to suppliers Payments to employees Payments for interfund services used	\$ 150,699 - (31,424) (89,817) (28,222)	\$	2,755,560 8,870 (2,129,738) (485,989) (139,720)	\$	2,526,991 (493,462) (1,556,495) (452,032)	\$	925,482 35,365 (92,869) (715,749) (114,006)	\$	2,249,172 (629,115) (1,147,159) (76,232)
Net cash provided by (used in) operating activities	 1,236		8,983		25,002		38,223		396,666
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Acquisition and construction of capital assets Proceeds from the sale of capital assets Net cash used in capital and	 -		-		(30,297) 2,903		(32,535)		(396,666)
related financing activities	 -		-		(27,394)		(32,535)		(396,666)
CASH FLOWS FROM INVESTING ACTIVITIES									
Interest on investments Net cash provided by investing activities	 -		-		-		-		-
Change in cash and cash equivalents	1,236		8,983		(2,392)		5,688		-
Cash and cash equivalents:	5 420		100		120.070				
Beginning of year	 5,420	_	100	_	130,979		-	_	-
End of year	\$ 6,656	\$	9,083	\$	128,587	\$	5,688	\$	-

N	larketing	Pu	rchasing	Financial Services	Human Resources		Technical Services	 Self Insurance	 Total		
\$	974,974 - (112,239) (747,104) (115,179)	\$	96,711 (4,766) (74,608) (16,408)	\$ 570,188 (100,868) (362,303) (101,608)	\$ 445,711 (25,397) (350,259) (51,170)	\$	2,766,320 (556,544) (1,770,450) (334,946)	\$ 8,555,278 (7,483,617) (62,148) (1,414,389)	\$ 22,017,086 44,235 (11,660,039) (7,362,081) (2,843,912)		
	452		929	 5,409	 18,885		104,380	 (404,876)	 195,289		
	-		-	 -	 (219)		(116,673) 12,293	 -	 (576,390) 15,196		
				 	 (219)		(104,380)	 <u> </u>	 (561,194)		
			-	 -	 		<u> </u>	 553 553	 553 553		
	452		929	 5,409	 18,666		-	(404,323)	(365,352)		
	30,353		3,566	 18,122	 22,294		-	 509,377	 720,211		
\$	30,805	\$	4,495	\$ 23,531	\$ 40,960	\$	-	\$ 105,054	\$ 354,859		

COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

		iilding itenance		City Shop		Customer Service	En	gineering		formation Systems
Reconciliation of operating loss to										
net cash provided by (used in) operating activities:										
Operating loss	\$	-	\$	(7,386)	\$	(2,903)	\$	(7,122)	\$	_
Adjustments to reconcile operating	Ψ		Ψ	(7,000)	Ψ	(2,000)	Ψ	(1,122)	Ψ	
loss to net cash provided by used in										
operating activities										
Depreciation		-		91,243		10,045		47,348		252,397
Changes in assets and liabilities:										
(Increase) decrease in accounts receivable		-		43		-		-		7,319
(Increase) decrease in inventory		-		25,381		-		-		(638)
(Increase) in due from other funds		-		-		-		-		-
(Increase) decrease in prepaids		(40)		(500)		(2,573)		(309)		(326)
Increase (decrease) in accounts payable		875		(73,383)		18,861		1,741		11,178
Increase (decrease) in due to other funds				(24,990)		-		-		118,718
Increase (decrease) in accrued liabilities		401		(1,425)		1,572		(3,435)		8,018
Increase in claims payable		-		-		-		-		-
Net cash provided by (used in)										
operating activities	\$	1,236	\$	8,983	\$	25,002	\$	38,223	\$	396,666

м	arketing	Pure	Purchasing		Purchasing		Purchasing		Purchasing		Purchasing		Purchasing		Purchasing		Financial Services						Technical Services		Self Insurance	Total										
\$	198	\$	-	\$	-	\$	-	\$	(12,293)	\$	(543)	\$	(30,049)																							
	7,452		-		-		1,674		107,094		-		517,253																							
	-		-		-		510		(1,196)		(3,573)		3,103																							
	-		-		-		-		-		-		24,743																							
	-		-		-		-		-		(454,784)		(454,784)																							
	(68)		-		3		1		(535)		21,370		17,023																							
	(3,038)		68		135		12,845		606		(90)		(30,202)																							
	-		-		-		-		4,618		-		98,346																							
	(4,092)		861		5,271		3,855		6,086		1,957		19,069																							
	-								-		30,787		30,787																							
\$	452	\$	929	\$	5,409	\$	18,885	\$	104,380	\$	(404,876)	\$	195,289																							

TRUST FUNDS

The City of Thomasville established the **Public Employees' Retirement System (Pension)** as a single-employer, locally-governed plan for the benefit of its employees as provided for in the Plan document. In June 2000 the Plan was closed to new members.

The **City of Thomasville Post-Employment Health Care Plan (OPEB)** is an agent multiple-employer defined benefit healthcare plan providing medical and dental insurance benefits to eligible retirees and their spouses.

COMBINING STATEMENT OF PLAN NET POSITION TRUST FUNDS DECEMBER 31, 2019

	F	Public Employees' Retirement ion Trust Fund	Post	Public bloyees' Other t-Employment fits Trust Fund	Total
ASSETS					
Cash and cash equivalents	\$	1,285,626	\$	272,506	\$ 1,558,132
Other receivables		27,094		-	27,094
Investments, at fair value:					
Corporate equities		17,117,588		269,309	17,386,897
Real estate investment trust		87,392		-	87,392
Alternative funds		1,291,786		-	1,291,786
Mutual funds		24,568,916		4,865,461	29,434,377
Total assets		44,378,402		5,407,276	49,785,678
LIABILITIES Accounts payable Total liabilities		<u> </u>			 <u> </u>
NET POSITION Net position restricted for plan benefits	\$	44,378,402	\$	5,407,276	\$ 49,785,678

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COMBINING STATEMENT OF CHANGES IN PLAN NET POSITION TRUST FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

ADDITIONS	I	Public Employees' Retirement sion Trust Fund	Po	ost-Employment Health Care Trust Fund	 Total
Contributions					
Employer	\$	221,115	\$	362,301	\$ 583,416
Plan members		147,410		-	 147,410
Total contributions		368,525		362,301	 730,826
Investment earnings					
Interest and dividends		1,084,794		161,519	1,246,313
Net increase in the fair value of investments		5,770,613		587,404	6,358,017
Total investment earnings		6,855,407		748,923	 7,604,330
Less investment expense		(165,697)		-	(165,697)
Net investment earnings		6,689,710		748,923	 7,438,633
Total additions		7,058,235		1,111,224	 8,169,459
DEDUCTIONS					
Benefits		2,403,900		362,301	2,766,201
Administrative expenses		162,431		-	 162,431
Total deductions		2,566,331		362,301	 2,928,632
Change in net position		4,491,904		748,923	5,240,827
Net position, beginning		39,886,498		4,658,353	 44,544,851
Net position, ending	\$	44,378,402	\$	5,407,276	\$ 49,785,678

STATISTICAL SECTION

This part of the City of Thomasville's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, required supplementary information, and supplementary information says about the City's overall financial health.

Contents	<u>Page</u>
Financial Trends	123–129
These schedules contain trend information to help the reader understand how the City's	
financial performance and well-being have changed over time.	
Revenue Capacity	130–133
These schedules contain information to help the reader assess the City's most significant	
local revenue sources.	
Debt Capacity	134–138
These schedules present information to help the reader assess the affordability of the	
City's current levels of outstanding debt and the City's ability to issue additional debt in	
the future.	
Demographic and Economic Information	139 and 140
These schedules offer demographic and economic indicators to help the reader	
understand the environment within which the City's financial activities take place.	
Operating Information	141–143
These schedules contain service and infrastructure data to help the reader understand	
how the information in the City's financial report relates to the services the City provides	
and the activities it performs.	

Sources: Unless otherwise noted, the information in these schedules is derived from the City's financial reports for the relevant year.

NET POSITION BY ACTIVITY LAST TEN FISCAL YEARS

					- 1						
	 2010	2011	2012	2013	Fisca 2014	I Ye	ar 2015	2016	 2017	 2018	 2019
Governmental activities											
Net investment in capital											
assets	\$ 22,685,099	\$ 22,193,105	\$ 23,544,184	\$ 25,538,405	\$ 26,961,290	\$	32,117,391	\$ 36,957,137	\$ 39,239,253	\$ 41,226,287	\$ 44,556,138
Restricted	3,385,865	4,268,675	6,160,361	7,346,865	7,698,395		7,728,823	5,465,779	4,627,371	4,387,084	5,433,481
Unrestricted	 (7,500,842)	 (6,828,242)	 (8,414,872)	 (6,404,600)	 (4,649,630)		(5,459,772)	 (5,698,953)	 (7,147,433)	 (4,281,825)	 (6,299,243)
Total governmental activities											
net position	\$ 18,570,122	\$ 19,633,538	\$ 21,289,673	\$ 26,480,670	\$ 30,010,055	\$	34,386,442	\$ 36,723,963	\$ 36,719,191	\$ 41,331,546	\$ 43,690,376
Business-type activities											
Net investment in capital											
assets	\$ 74,378,388	\$ 75,652,169	\$ 77,589,065	\$ 81,500,648	\$ 	\$	89,357,323	\$ 89,024,118	\$ 79,586,938	\$ 80,840,680	\$ 82,741,234
Restricted	15,417,672	17,363,352	18,451,886	20,442,220	26,243,960		31,383,337	35,662,103	38,442,454	-	-
Unrestricted	 34,126,887	 31,090,593	 26,941,620	 25,642,835	 25,801,132		23,699,496	 29,106,746	 38,500,940	 78,346,744	 84,644,340
Total business-type											
activities net position	\$ 123,922,947	\$ 124,106,114	\$ 122,982,571	\$ 127,585,703	\$ 137,343,602	\$	144,440,156	\$ 153,792,967	\$ 156,530,332	\$ 159,187,424	\$ 167,385,574
Primary government											
Net investment in capital											
assets	\$ 97,063,487	\$ 97,845,274	\$ 101,133,249	\$ 107,039,053	\$ 112,259,800	\$	121,474,714	\$ 125,981,255	\$ 118,826,191	\$ 122,066,967	\$ 127,297,372
Restricted	18,803,537	21,632,027	24,612,247	27,789,085	33,942,355		39,112,160	41,127,882	43,069,825	4,387,084	5,433,481
Unrestricted	 26,626,045	 24,262,351	 18,526,748	 19,238,235	 21,151,502		18,239,724	 23,407,793	 31,353,507	 74,064,919	 78,345,097
Total primary government											
net position	\$ 142,493,069	\$ 143,739,652	\$ 144,272,244	\$ 154,066,373	\$ 167,353,657	\$	178,826,598	\$ 190,516,930	\$ 193,249,523	\$ 200,518,970	\$ 211,075,950

Note: GASB 68 was implemented during fiscal year 2015.

CHANGES IN NET POSITION LAST TEN FISCAL YEARS

					Fisca	l Year				
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Expenses										
Primary government:										
Governmental activities:										
General government	\$ 2,783,262	\$ 2,132,041	\$ 2,502,759	\$ 1,863,922	\$ 2,077,519	\$ 2,290,449	\$ 2,514,322	\$ 2,803,548 \$	2,791,446	\$ 2,961,80
Public safety	9,387,215	9,978,637	10,295,396	9,023,649	9,933,711	10,118,231	10,638,424	10,730,909	10,917,313	12,224,56
Highways and streets	2,977,659	3,298,788	3,386,586	2,923,418	3,303,453	3,468,625	3,699,953	4,183,184	5,428,603	3,865,12
Economic development	933,451	1,047,159	1,013,147	991,150	1,213,935	1,321,535	1,584,260	5,166,208	1,499,232	1,843,42
Culture and recreation	1,134,534	1,285,681	1,221,190	1,052,604	1,134,987	1,151,352	1,191,831	1,156,190	1,317,595	1,970,43
Interest and fiscal changes	70,936	55,058	56,445	29,769	31,960	19,715	8,526	18,875	115,978	115,42
Total governmental										-
activities expenses	17,287,057	17,797,364	18,475,523	15,884,512	17,695,565	18,369,907	19,637,316	24,058,914	22,070,167	22,980,78
Business-type activities:										
Auditorium	259,312	258,552	249,069	264,675	302,462	337,900	352,165	373,237	436,707	458,05
Airport	2,468,699	2,681,232	2,581,952	2,608,645	2,774,549	2,201,053	1,846,162	2,006,339	2,375,948	2,382,82
Community network services	7,317,917	7,369,168	7,486,007	7,933,723	8,778,413	10,117,712	9,788,303	5,723,770	3,494,889	3,402,80
Compressed natural gas	-	-	-	58,942	206,281	247,062	241,467	304,939	272,258	357,58
Electric	44,173,661	46,654,653	46,996,719	48,958,614	51,920,567	50,958,361	52,178,492	50,378,135	49,658,820	49,367,16
Events center	-	-	-	51,715	80,741	154,991	82,445	101,672	1,681,667	
Golf course	949,196	975,135	993,138	961,744	994,504	1,016,764	979,817	981,845	903,585	963,57
Landfill	2,915,366	3,136,876	2,554,795	2,550,614	2,326,429	2,683,418	2,939,760	3,018,444	3,051,189	3,308,87
Natural gas	4,423,080	3,825,147	3,486,050	4,013,999	4,389,894	3,718,186	3,400,411	3,595,833	3,677,864	3,553,71
Rose.net	3,379,809	3,564,242	3,455,292	3,479,379	3,639,788	3,733,362	3,789,929	2,070,926	1,382,879	1,324,86
Sanitation	4,263,858	4,557,858	4,554,744	4,599,579	4,717,153	5,234,852	5,122,690	4,984,027	5,396,361	5,436,74
Telecommunications	1,309,705	1,200,115	1,094,957	1,205,754	1,224,311	1,105,880	945,295	559,363	407,355	495,09
Telephony	1,790,955	1,943,205	1,839,357	2,010,831	2,295,908	2,295,044	2,277,922	1,250,641	926,829	1,103,03
Water and sewer	7,357,635	7,621,326	8,031,182	8,103,423	8,528,781	9,027,763	9,694,591	9,780,041	9,884,115	10,202,45
Total business-type	.,	.,02.,020	0,001,102	0,100,120	0,020,101	0,021,100	0,001,001	0,100,011	0,001,110	10,202,10
activities expenses	80,609,193	83,787,509	83,323,262	86,801,637	92,179,781	92,832,348	93,639,449	85,129,212	83,550,466	82,356,79
Total primary	00,000,100	00,101,000	00,020,202	00,001,001	02,110,101	02,002,010	00,000,110	00,120,212	00,000,100	02,000,10
government expenses	97,896,250	101,584,873	101,798,785	102,686,149	109,875,346	111,202,255	113,276,765	109,188,126	105,620,633	105,337,57
Program revenues										
Primary government:										
Governmental activities:										
Charges for services										
General government	176,074	176,865	167,495	186,392	181,065	18,351	18,325	48,753	161,320	166,86
Public safety	564,897	632,494	618,510	518,996	464,624	489,488	471,830	491,819	506,051	538,85
Highways and streets	446,388	173,809	265,654	259,119	315,842	437,148	83,669	312,600	548,463	526,40
Economic development	11,065	11,260	7,860	11,146	8,865	65,941	51,512	6,215	4,665	5,72
Operating grants and contributions	212,512	67,464	46,415	197,492	116,961	371,286	181,048	146,405	150,731	290,35
Capital grants and contributions	2,238,723	3,033,498	3,746,643	4,778,326	3,580,774	3,737,704	3,931,399	4,092,898	3,719,736	4,817,12
Total governmental activities	2,200,120	0,000,100	0,1 10,0 10	.,	0,000,111		0,001,000	.,002,000	0,1 10,1 00	.,,12
program revenues	3,649,659	4,095,390	4,852,577	5,951,471	4,668,131	5,119,918	4,737,783	5,098,690	5,090,966	6,345,33
(Continued)	2,010,000	.,	.,	-,	.,500,101		.,. 0. ,. 00	-,- 50,000	2,220,000	2,0.0,00

CHANGES IN NET POSITION LAST TEN FISCAL YEARS

					Fiscal	Year				
_	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Program revenues (Continued)										
Business-type activities: Charges for services ^(a)										
Auditorium	147,740	150,671	147,235	151,123	139,423	149,288	154,012	117,177	105,973	114,064
Airport	1,854,284	2,208,341	2,009,632	2,063,364	2,243,400	1,741,689	1,692,695	3,778,731	2,108,245	2,134,35
Community network services	8,025,974	8,460,075	8,442,552	8,799,473	9,168,793	9,892,159	10,091,104	5,105,817	3,182,546	3,101,32
Compressed natural gas	-	-	-	96,061	234,449	292,422	272,310	267,386	367,857	309,99
Electric	51,890,633	50,751,441	53,641,417	57,062,477	62,178,779	63,332,943	62,287,398	59,731,022	60,932,943	61,606,80
Events center	-	-	-	62,667	160,000	133,333	-	125,960	-	61
Golf course	401,150	444,080	424,116	449,932	413,102	466,995	480,352	442,930	490,248	515,65
Landfill	3,093,794	2,432,076	2,459,622	2,320,904	2,268,752	2,306,937	3,565,591	2,653,483	3,213,479	3,343,40
Natural gas	5,033,474	4,308,372	4,066,983	5,033,316	4,891,186	4,325,452	3,974,659	4,383,534	4,425,209	4,487,95
Rose.net	3,978,625	4,176,907	4,461,315	4,673,152	5,072,331	5,366,992	5,590,213	2,651,793	1,216,812	1,244,83
Sanitation	4,769,958	4,784,545	4,657,592	5,006,596	5,147,144	5,380,587	5,199,002	4,968,403	5,040,521	5,767,90
Telecommunications	1,391,293	1,313,785	1,408,976	1,503,787	1,767,773	1,743,373	1,761,831	951,857	412,664	649,78
Telephony	2,431,898	2,454,353	2,651,243	2,821,231	3,019,387	2,985,625	2,988,445	1,761,578	1,194,987	1,196,09
Water and sewer	8,627,679	9,104,977	9,378,475	9,562,452	9,923,019	10,396,434	11,298,514	11,457,544	11,199,038	12,276,31
Operating grants and contributions									95,908	176,94
Capital grants and contributions	109,066	97,353	-	87,973	35,481	1,114,726	-	-	429,879	1,033,46
Total business-type activities	<u> </u>		·	<u> </u>		<u> </u>			<u> </u>	, ,
program revenues	91,755,568	90,686,976	93,749,158	99,694,508	106,663,019	109,628,955	109,356,126	98,397,215	94,416,309	97,959,512
Total primary government			<u> </u>	<u> </u>	<u> </u>	<u> </u>	<u> </u>	<u> </u>		
program revenues	95,405,227	94,782,366	98,601,735	105,645,979	111,331,150	114,748,873	114,093,909	103,495,905	99,507,275	104,304,848
General revenues and other										
changes in net position										
Primary government:										
Governmental activities:										
Property taxes, general	619,980	564,179	539,110	941,503	1,044,301	1,007,485	895,632	869,359	993,329	981,90
Property taxes, fire services	939,647	573,832	-	-	-	-	-	-	-	
Sales taxes, general	3,049,468	3,164,926	2,877,092	2,825,302	2,839,982	2,665,573	3,160,305	2,856,014	3,071,429	3,369,12
Sales taxes, selective	663,486	668,289	637,968	616,104	629,593	648,461	699,988	862,730	905,909	947,93
Business taxes	1,634,512	1,492,289	1,625,995	1,618,634	1,746,190	1,742,621	1,914,745	1,990,075	2,104,166	2,218,03
Penalties and interest on delinquent taxes	205,370	195,543	220,035	157,462	219,579	141,397	120,969	232,258	-	
Unrestricted investment earnings	55,399	287	1,127	226	71	9,413	3,357	2,759	234,364	178,51
Gain (loss) on sale of assets	-	4,085	-	-	-	-	-	(178,970)	-	
Miscellaneous revenues	165,212	140,866	215,188	247,459	340,320	356,222	249,451	510,048	401,218	400,37
Transfers	8,572,503	7,961,094	9,162,566	8,717,348	9,736,783	11,055,204	10,192,607	11,811,179	10,836,224	10,898,27
Total governmental activities										
general revenues and changes										
in net position	15,905,577	14,765,390	15,279,081	15,124,038	16,556,819	17,626,376	17,237,054	18,955,452	18,546,639	18,994,16
(Continued)										

CHANGES IN NET POSITION LAST TEN FISCAL YEARS

									Fisca	al Ye	ear								
	2010		2011	2	012		2013		2014		2015		2016		2017		2018		2019
General revenues and other																			
changes in net position (Continued)																			
Business-type activities:																			
Unrestricted investment earnings	390,14	4	410,751		163,759		(15,329)		(42,422)		(26,969)		94,107		443,026		2,019,783		1,154,850
Transfer to Pension Fund		-	-	(3	8,000,000)		-		-		-		-		-		-		-
Municipal Competitive Trust Contributions	3,562,68	8	296,608		-		-		4,533,075		3,671,945		2,919,158		2,148,159		-		-
Income from Investment in SGGSA		-	-		-		-		-		-		-		-		3,092,990		3,361,215
Gain (loss) on sale of assets	41,90	0	76,006		22,610		2,945		-		5,155		(12,218)		(2,056,036)		20,670		26,490
Miscellaneous revenues	669,14	2	461,429		426,758		439,993		520,791		783,174		827,694		745,392		-		-
Transfers	(8,572,50	3)	(7,961,094)	(9	,162,566)		(8,717,348)		(9,736,783)		(11,055,204)		(10,192,607)		(11,811,179)		(10,836,224)		(10,898,273)
Total business type activities																			
general revenues and changes																			
in net position	(3,908,62	9)	(6,716,300)	(11	,549,439)		(8,289,739)		(4,725,339)		(6,621,899)		(6,363,866)		(10,530,638)		(5,702,781)		(6,355,718)
Total primary government general																			
revenues and other changes																			
in net position	\$ 11,996,94	8 \$	8,049,090	\$ 3	3,729,642	\$	6,834,299	\$	11,831,480	\$	11,004,477	\$	10,873,188	\$	8,424,814	\$	12,843,858	\$	12,638,448
	φ 11,000,01	<u> </u>	0,010,000	<u> </u>	,120,012	Ψ	0,001,200	Ψ	11,001,100	Ψ	11,001,111	<u> </u>	10,010,100	Ψ	0,121,011	Ψ	12,010,000	<u> </u>	12,000,110
Change in net position																			
Governmental activities	2,268,17	9	1,063,416	1	,656,135		5,190,997		3,529,385		4,376,387		2,337,521		(4,772)		1,567,438		2,358,721
Business-type activities	7,237,74	6	183,167	(1	,123,543)		4,603,132		9,757,899		10,174,708		9,352,811		2,737,365		5,163,062		9,247,002
Total primary government change																			
in net position	\$ 9,505,92	5 \$	1,246,583	\$	532,592	\$	9,794,129	\$	13,287,284	\$	14,551,095	\$	11,690,332	\$	2,732,593	\$	6,730,500	\$	11,605,723

^(a) Revenue growth from year to year due mostly due to increased rates for services due to rising energy costs.

FUND BALANCES – GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

					Fisc	al Y	ear						
	 2010	 2011	 2012	 2013	 2014		2015	 2016	 2017		2018		2019
General fund													
Nonspendable	\$ -	\$ 60,940	\$ 67,881	\$ 77,368	\$ 77,685	\$	90,908	\$ 82,298	\$ 93,303	\$	94,789	\$	100,693
Restricted													2,200,020
Unassigned	315,464	(60,340)	(67,281)	80,635	41,595		(40,584)	43,273	18,558		898,320		(1,496,271)
Total general fund	\$ 315,464	\$ 600	\$ 600	\$ 158,003	\$ 119,280	\$	50,324	\$ 125,571	\$ 111,861	_	993,109	_	804,442
All other governmental funds													
Nonspendable	\$ -	\$ 7,711	\$ 8,194	\$ 9,704	\$ 11,107	\$	10,510	\$ 8,911	\$ 6,940	\$	6,811	\$	8,725
Restricted	3,385,865	4,475,706	6,305,964	7,522,133	8,634,329		7,609,487	5,374,570	4,527,128		4,387,084		3,233,461
Assigned	-	-	-	-	-		-	-	-		-		18,376
Unassigned	-	(1,542,532)	(1,808,965)	(1,908,300)	(1,804,797)		(1,687,479)	(1,527,170)	(2,666,554)		(715,838)		(235,295)
Unrestricted, reported in:													
Special revenue funds	(371,848)	-	-	-	-		-	-	-		-		-
Capital projects funds	(374,114)	-	-	-	-		-	-	-		-		-
Total all other governmental funds	\$ 2,639,903	\$ 2,940,885	\$ 4,505,193	\$ 5,623,537	\$ 6,840,639	\$	5,932,518	\$ 3,856,311	\$ 1,867,514	\$	3,678,057	\$	3,025,267

CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

										Fisca	l Ye	ar								
		2010		2011		2012		2013		2014		2015		2016		2017		2018		2019
Revenues:																				
Taxes	\$	7,112,463	\$	6,659,058	\$	5,900,200	\$	6,159,005	\$	6,479,645	\$	6,205,537	\$	6,791,639	\$	6,810,436	\$	7,189,906	\$	7,647,336
Licenses, permits, and fees		422,433		153,947		247,634		240,133		238,182		290,345		271,274		238,887		404,553		405,039
Intergovernmental		2,451,235		3,004,827		3,779,229		4,962,367		3,681,013		4,108,990		4,112,447		4,239,303		3,864,749		5,104,140
Charges for services		429,712		414,177		408,339		381,121		438,619		409,878		48,386		333,287		401,402		388,524
Fines and forfeitures		346,279		426,304		403,546		354,399		293,584		310,705		305,676		287,213		299,471		313,956
Interest earnings		55,153		96,035		13,829		13,451		16,722		9,360		3,357		2,759		240,082		181,861
Miscellaneous		95,221		107,306		161,990		204,087		278,816		300,305		259,119		510,048		401,217		400,372
Total revenues		10,912,496		10,861,654		10,914,767		12,314,563		11,426,581		11,635,120		11,791,898		12,421,933		12,801,380		14,441,228
Expenditures:																				
Current:																				
General government		1,777,295		1,883,954		2,034,873		1,889,137		2,003,705		2,139,517		2,273,629		2,653,140		2,701,983		2,765,373
Public safety		8,495,219		8,973,946		9,193,727		9,161,561		9,372,825		9,285,563		9,533,367		9,473,115		10,955,314		11,552,833
Highways and streets		2,173,982		2,421,341		2,423,206		2,275,525		2,438,896		2,494,674		2,580,584		2,909,023		2,992,775		2,791,793
Economic development		635,023		706,813		640,716		715,746		869,674		937,155		1,143,470		4,664,773		1,401,401		1,632,907
Culture and recreation		1,111,377		1,259,202		1,194,738		1,185,943		1,184,755		1,173,505		1,191,831		1,156,190		1,307,832		1,471,441
Capital outlay		2,710,379		2,714,876		2,671,588		4,548,379		4,052,170		6,495,039		7,503,943		4,020,483		4,216,563		5,851,184
Debt service:																				
Principal		743,464		1,246,195		900,132		403,517		778,861		1,518,342		449,786		1,350,217		-		-
Interest and fiscal charges		69,488		53,920		55,222		33,540		33,361		19,715		8,526		18,875		115,978		115,427
Total expenditures		17,716,227		19,260,247	_	19,114,202	_	20,213,348	_	20,734,247	_	24,063,510		24,685,136		26,245,816		23,691,846		26,180,958
Deficiency of revenues																				
over (under) expenditures		(6,803,731)		(8,398,593)		(8,199,435)		(7,898,785)		(9,307,666)		(12,428,390)		(12,893,238)		(13,823,883)		(10,890,466)		(11,739,730)
Other financing sources (uses)																				
Transfers in	\$	9,249,686	\$	8,308,162	\$	9,515,271	\$	9,320,489	\$	10,531,030	\$	12,336,686	\$	10,829,124	\$	12,490,559	\$	12,038,208	\$	11,740,088
Debt issuance	Ψ	9,249,000 860,580	Ψ	423,617	ψ	601,177	φ	9,320,489 457,184	φ	749,262	φ	396,109	ψ	699,671	φ	10,197	Ψ	12,030,200	Ψ	11,740,000
Transfers out		(841,595)		(347,068)		(352,705)		(603,141)		(794,247)		(1,281,482)		(636,517)		(679,380)		(1,474,374)		(841,815)
		(041,090)		(347,000)		(332,703)		(003,141)		(194,247)		(1,201,402)		(030,317)		(079,300)	·	(1,474,374)		(041,013)
Total other financing sources		9,268,671		8,384,711		9,763,743		9,174,532		10,486,045		11,451,313		10,892,278		11,821,376		10,563,834		10,898,273
Not also as to find halos and	¢	0.404.040	¢	(40,000)	<u>^</u>	4 504 000	<u>^</u>	4 075 747	<u>^</u>	4 4 70 0 70	<u>^</u>	(077.077)	<u>^</u>	(0.000.000)	^	(0,000,507)	^	(000,000)	^	(0.44, 457)
Net change in fund balances	\$	2,464,940	\$	(13,882)	\$	1,564,308	\$	1,275,747	\$	1,178,379	\$	(977,077)	\$	(2,000,960)	\$	(2,002,507)	\$	(326,632)	\$	(841,457)
Debt service as a percentage																				
of noncapital expenditures		5.42%		7.86%		5.81%		2.79%		4.87%		8.75%		2.67%		6.16%		0.60%		0.57%
			_						_		_				_				_	

GENERAL GOVERNMENTAL TAX REVENUES BY SOURCE LAST TEN FISCAL YEARS

Fiscal Year	 Property Tax	 Sales Tax	F	ranchise Fees	Icoholic verage Tax	 Other ⁽¹⁾	 Total
2010	\$ 1,186,427	\$ 3,049,468	\$	453,300	\$ 474,914	\$ 1,839,882	\$ 7,003,991
2011	560,385	3,224,752		446,093	474,200	1,727,743	6,433,173
2012	94,318	3,167,188		433,903	443,694	1,885,299	6,024,402
2013	28,561	3,110,149		506,555	431,420	1,814,851	5,891,536
2014	17,338	3,519,789		452,537	432,517	2,002,917	6,425,098
2015	8,183	3,307,283		448,708	388,170	1,924,405	6,076,749
2016	3,184	3,160,305		467,572	397,333	2,642,276	6,670,670
2017	2,114	3,251,401		416,550	467,343	2,440,770	6,578,178
2018	927	3,462,951		436,295	514,387	2,650,841	7,065,401
2019	-	3,781,649		448,932	535.418	2,751,008	7.517.007

Notes: ⁽¹⁾ - Includes alcohol business taxes, hotel/motel taxes, insurance premium taxes and franchise fees.

ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

	Real F	Property	Persona	I Property	Exemptions	Tc	otal		
Fiscal Year	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Less: Real Property	Total Taxable Assessed Value	Estimated Actual Taxable Value	Ratio of Total Assessed Value to Total Estimated Actual Value	Total City Millage
2010	\$ 582,374,965	\$ 1,455,937,413	\$ 98,520,598	\$ 238,801,495	\$ 132,057,535	\$ 548,838,028	\$ 1,694,738,908	32%	1.440
2011	529,789,314	1,324,473,285	105,634,701	264,086,753	132,884,275	502,539,740	1,588,560,038	32%	0.950
2012	505,135,458	1,262,838,645	111,484,114	278,710,285	185,503,291	431,116,281	1,541,548,930	28%	0.000
2013	520,036,510	1,300,091,275	113,609,300	284,023,250	186,145,378	447,500,432	1,584,114,525	28%	0.000
2014	530,705,969	1,326,764,923	124,791,942	311,979,855	187,558,488	467,939,423	1,638,744,778	29%	0.000
2015	539,166,168	1,347,915,420	121,489,286	303,723,215	192,781,325	467,874,129	1,651,638,635	28%	0.000
2016	547,389,877	1,368,474,693	126,487,848	316,219,620	195,541,999	478,335,726	1,684,694,313	28%	0.000
2017	543,507,756	1,358,769,390	117,347,792	293,369,480	191,804,110	469,051,438	1,652,138,870	28%	0.000
2018	563,174,678	1,407,936,695	122,643,798	306,609,495	195,558,451	490,260,025	1,714,546,190	29%	0.000
2019	568,896,388	1,422,240,970	127,368,332	318,420,830	196,690,445	499,574,275	1,740,661,800	29%	0.000

Note: The property tax data is presented as it relates to the Property taxes collected by the City on behalf of Thomasville City Schools.

DIRECT AND OVERLAPPING PROPERTY TAX RATES LAST TEN FISCAL YEARS

(Rate per \$1,000 of assessed value)

		City of Thomasville			Thomas County		City of Th	nomasville Board of	Education	
Fiscal Year	Operating Millage	Debt Service Millage	Total City Millage	Operating Millage	Debt Service Millage	Total County Millage	Operating Millage	Debt Service Millage	Total School Millage	Total
2010	1.440	0.000	1.440	8.514	0.000	8.514	17.093	0.000	17.093	27.047
2011	0.950	0.000	0.950	8.514	0.000	8.514	17.093	0.000	17.093	26.557
2012	0.000	0.000	0.000	8.665	0.000	8.665	17.525	0.000	17.525	26.190
2013	0.000	0.000	0.000	11.300	0.000	11.300	17.341	0.000	17.341	28.641
2014	0.000	0.000	0.000	11.211	0.000	11.211	18.135	0.000	18.135	29.346
2015	0.000	0.000	0.000	17.992	0.000	11.044	17.992	0.000	17.992	29.036
2016	0.000	0.000	0.000	17.869	0.000	10.980	17.869	0.000	17.869	28.849
2017	0.000	0.000	0.000	17.869	0.000	10.964	17.869	0.000	17.869	28.833
2018	0.000	0.000	0.000	18.815	0.000	10.740	18.815	0.000	18.815	29.555
2019	0.000	0.000	0.000	18.611	0.000	10.633	18.611	0.000	18.611	29.244

Note: The property tax data is presented as it relates to the Property taxes collected by the City on behalf of Thomasville City Schools.

PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

Fiscal Year	Т	axes Levied		Fiscal Year o	f the Levy	Co	ollections in	Total Collections to Date			
Ended 31-Dec		for the Fiscal Year		Amount	Percentage of Levy	Subsequent Years			Amount	Percentage of Levy	
2010	\$	12,034,459	\$	10,146,478	84.31%	\$	1,528,669	\$	11,675,147	97.01%	
2011		10,821,133		9,290,137	85.85%		1,249,256		10,539,393	97.40%	
2012		10,148,590		8,739,119	86.11%		1,099,930		9,839,049	96.95%	
2013		10,382,880		8,878,028	85.51%		1,179,844		10,057,872	96.87%	
2014		11,191,009		9,812,959	87.69%		1,010,637		10,823,596	96.72%	
2015		11,335,404		9,810,836	86.55%		1,101,801		10,912,637	96.27%	
2016		11,363,645		9,934,327	87.42%		1,042,044		10,976,371	96.59%	
2017		11,124,760		10,123,357	91.00%		839,883		10,681,481	96.02%	
2018		12,382,215		10,912,288	88.13%		825,064		11,737,352	94.79%	
2019		12,274,822		10,719,929	87.33%		-		10.719.929	87.33%	

Note: The property tax data is presented as it relates to the Property taxes collected by the City on behalf of Thomasville City Schools.

PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO

			2019				2010	
<u>Taxpayer</u>		Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value	Taxable Assessed Value		Rank	Percentage of Total City Taxable Assessed Value
TECT	\$	15,688,741	1	2.3%	\$			
Beadles & Balfour		8,769,471	2	1.3%				
Flowers Baking Co		7,904,114	3	1.1%		7,642,855	3	1.1%
FPL Foods LLC		7,854,387	4	1.1%				
Cleaver Brooks		6,055,283	5	0.9%				
Lowe's		6,009,328	6	0.9%		6,028,980	5	0.9%
Walmart		5,699,453	7	0.8%		7,188,818	4	1.1%
Archbold		5,006,412	8	0.7%		10,221,975	2	1.5%
Wildwood HC2		3,660,491	9	0.5%				
Evoqua Water Tech		2,575,087	10	0.4%				
Wilo Emu USA Inc		-		-		3,452,911	10	0.5%
Art Mortgage		-		-		4,174,998	7	0.6%
Bellsouth		-		-		3,732,415	9	0.5%
Capital Plaza		-		-		4,003,550	8	0.6%
Caterpillar		-		-		17,284,263	1	2.5%
Tri Development		-		-		4,337,797	6	0.6%
Total	<u>\$</u>	69,222,767		9.9%	\$	68,068,562		9.9%

Note: The property tax data is presented as it relates to the Property taxes collected by the City on behalf Thomasville City Schools.

RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

			Governmental Activities			Business-Type Activities									
Fiscal Year				Notes Payable		Notes Payable		Revenue Bonds		Capital Leases	-			Per Capita Personal Income ⁽¹⁾	
2010	\$	2,222,000	\$	4,601,130	\$	12,370,982	\$	-	\$		- :	\$ 1	19,194,112	\$	508.00
2011		2,222,000		3,405,555		12,482,743		-			-	1	18,110,298		476.00
2012		2,222,000		2,959,196		13,460,903		-			-	1	18,642,099		492.00
2013		2,222,000		2,904,205		14,587,132		-			-	1	19,713,337		524.00
2014		2,222,000		2,364,019		19,295,516		-			-	2	23,881,535		649.00
2015		2,222,000		1,213,435		20,589,758		-			-	2	24,025,193		653.00
2016		2,222,000		1,434,968		24,011,174		-			-	2	27,668,142		762.00
2017		2,222,000		66,109		20,890,595		-			-	2	23,178,704		628.00
2018		2,222,000		-		19,663,892		-			-	2	21,885,892		655.52
2019		2,222,000		-		19,291,908		-			-	2	21,513,908		644.38

Source: Notes to Financial Statements Note Long-Term Debt.

⁽¹⁾ See the schedule of Demographic and Economic Statistics for personal income and population date.

RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

Fiscal Year	General Obligation Bonds		Less: Amounts Available in Debt Service Funds		Total		Percentage of Estimated Actual Taxable Value of Property	Per Capita	
2010	\$	-	\$	-	\$	-	0.00%	\$	-
2011		-		-		-	0.00%		-
2012		-		-		-	0.00%		-
2013		-		-		-	0.00%		-
2014		-		-		-	0.00%		-
2015		-		-		-	0.00%		-
2016		-		-		-	0.00%		-
2017		-		-		-	0.00%		-
2018		-		-		-	0.00%		-
2019		-		-		-	0.00%		-

LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

(In thousands)

		Fiscal Year										
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019		
Debt limit	\$ 68,089,556	\$ 63,542,402	\$ 61,661,957	\$ 63,364,581	\$ 65,549,791	\$ 66,065,545	\$ 67,387,773	\$ 66,085,555	\$ 68,581,848	\$ 69,626,472		
Total net debt applicable to limit	-	-		-			-		-	-		
Legal debt margin	\$ 68,089,556	\$ 63,542,402	\$ 61,661,957	\$ 63,364,581	\$ 65,549,791	\$ 66,065,545	\$ 67,387,773	\$ 66,085,555	\$ 68,581,848	\$ 69,626,472		
Total net debt applicable to the limit as a percentage of debt limit	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%		
		Total assessed Add back exemp Total taxable as	value pt real property sessed value:	or Fiscal Year 2019						\$ 499,574,275 196,690,445 696,264,720		
		Debt limit (10% Debt applicable Legal debt marg		essed value)						69,626,472 - \$ 69,626,472		

DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT DECEMBER 31, 2019

Governmental Unit	Deb Outstan		Estimated Percentage Applicable	Estimated Share of Overlapping Debt	
Debt repaid with property taxes Subtotal, overlapping debt	\$	-	0%	\$	-
City of Thomasville direct debt					-
Total				\$	

PLEDGED REVENUE COVERAGE LAST TEN FISCAL YEARS

						CNS Reve	nue Bonds						
Fiscal				irect erating		evenue able for		Deb	t Service	Requirem	ents		
Year			Expe	Expenses		Debt Service		Principal		erest	Total		Coverage
2010	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	0%
2011		-		-		-		-		-		-	00
2012		-		-		-		-		-		-	00
2013		-		-		-		-		-		-	0'
2014		-		-		-		-		-		-	0'
2015		-		-		-		-		-		-	0'
2016		-		-		-		-		-		-	0
2017		-		-		-		-		-		-	0
2018		-		-		-		-		-		-	0'
2019		-		-		-		-		-		-	0

DEMOGRAPHIC STATISTICS LAST TEN FISCAL YEARS

Fiscal Year	Population	Per Capita Personal Income (1)	Median Age (1)	Education Level in years of formal schooling (1)	School enrollment (2)	Unemployment Rate (3)
2010	18,413	33,387	38	12.5	3,785	8.9%
2011	18,413	33,387	38	12.5	3,868	8.3%
2012	18,413	33,387	38	12.5	3,107	7.7%
2013	18,413	33,387	38	12.5	3,035	6.3%
2014	18,413	33,387	38	12.5	2,987	8.6%
2015	18,413	33,387	38	12.5	2,909	6.2%
2016	18,413	33,387	38	12.5	2,937	5.9%
2017	18,413	33,387	38	12.5	2,876	4.9%
2018	18,413	33,387	38	12.5	2,909	3.7%
2019	18,413	33,387	38	12.5	2,678	3.4%

Date Sources

⁽¹⁾ Governmental Census

⁽²⁾ City of Thomasville Board of Education

⁽³⁾ Department of Labor

PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

		2019			2010	
Employer	Employees	Rank	Percentage of Total Employment	Employees	Rank	Percentage of Total Employment
Archbold Hospital	1,800	1	8.47%	1,800	1	8.12%
Thomas County Schools	833	2	3.92%	852	3	3.84%
Georgia Pines	486	3	2.29%			
Thomasville City/Utilities	476	4	2.24%	248	7	1.12%
Thomas County Government	413	5	1.94%	402	5	1.81%
Thomasville City Schools	408	6	1.92%	410	4	1.85%
Cleaver Brooks	250	7	1.18%			
Flowers Foods	213	8	1.00%	275	6	1.24%
SWGA Technical College	211	9	0.99%	226	8	1.02%
TECT	172	10	0.81%	195	10	0.88%
Southwestern State Hospital				850	3	3.84%
Siemens/US Filter				206	9	0.93%
Total	5,262		24.77%	5,464		24.65%

* Source: City Clerk

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Name of Department										
Airport	7	7	7	6	7	6	7	7	7	7
City Clerk	1	1	1	1	1	1	1	1	1	1
City Council	5	5	5	5	5	5	5	5	5	5
City Manager	2	2	2	2	2	3	3	2	1	2
Customer Service	36	37	36	36	36	34	35	37	36	32
Civil Engineers	7	7	7	7	10	11	11	11	10	11
Risk Management	2	3	3	1	1	1	1	1	1	2
Financial Services	6	7	7	8	8	8	8	7	7	8
Shop	2	8	8	8	7	8	8	7	8	8
Fire Department	42	42	39	42	42	41	40	41	41	43
Golf	6	6	6	6	6	5	5	4	4	4
Human Resources	3	3	3	3	3	4	4	4	3	4
Landfill	6	6	6	5	4	4	4	4	5	6
Tourism	2	2	3	2	3	4	4	3	2	3
Main Street	4	4	3	3	4	4	3	3	4	6
Service Department	8	7	7	6	6	6	6	6	6	3
Planning & Zoning	8	9	8	9	9	9	8	10	9	11
Police Department	68	67	68	64	59	67	64	62	68	68
Sanitation	22	23	23	21	20	18	19	18	20	19
Streets & Grounds	23	24	24	24	25	24	27	27	28	29
Purchasing	2	1	1	1	1	1	1	1	1	1
Warehouse	2	2	2	2	2	2	2	2	2	2
CNS	31	27	29	31	32	33	32	34	34	33
ECC	9	9	10	10	10	10	10	10	7	9
Electric Department	26	25	25	27	26	25	26	27	27	26
Electric Engineers	5	5	5	5	5	5	5	5	5	5
Information Systems	19	17	17	18	17	18	16	16	18	17
Marketing	10	10	11	10	11	10	8	10	11	11
Rose.Net	7	7	7	8	8	8	8	7	7	7
Sewer	18	17	17	26	24	24	22	23	21	20
Gas	7	10	9	9	9	9	9	9	8	9
Technical Services	13	15	15	14	15	16	15	14	15	20
Water	19	19	19	20	21	19	22	21	20	18
WPCP	14	14	14	8	8	8	8	7	8	7
Total	442	448	447	448	447	451	447	446	450	457

FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

Source: Payroll Department

OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Function				2010						
Police										
Criminal Arrests	1,893	1,789	1,846	1,950	1,789	2,024	1,582	1,521	1,246	1,267
Parking violations	31	33	35	153	97	50	26	22	0	1
Traffic violations	7,427	1,211	6,212	4,574	4,844	3,012	3,659	4,677	8,900	4,852
Fire										
Number of calls answered	1,156	1,118	1,307	1,135	2,352	4,654	4,680	5,165	5,740	5,496
Inspections	589	412	224	267	310	850	1,150	1,684	1,593	1,543
Highways and streets										
Streets resurfacing (miles)	1.12	1.03	0.87	1.70	2.34	0.00	3.41	2.80	2.10	4.16
Sanitation										
Refuse collected (tons)	6,897	6,987	6,258	6,391	7,196	7,809	8,869	8,605	9,067	8,980
Recyclables collected (tons)	3,578	4,200	3,800	3,100	3,619	4,120	3,056	2,300	511	227
Water										
All new taps	62	78	261	93	196	156	122	131	130	99
Water main breaks	23	15	19	24	34	44	68	81	52	43
Average daily consumption										
(thousands of gallons)	4,785	4,680	4,900	4,857	4,581	4,638	4,862	4,538	4,541	5,345
Wastewater										
Average daily sewage treatment										
(thousands of gallons)	4,000	2,900	3,100	4,500	4,800	4,050	3,900	3,900	4,500	3,700

Sources: Various city departments

CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS

2011 2 60 3	<u>2012</u>	2013 2	2014	2015	2016	2017	2018	2019
60		2						
60		2						
60		2						
	00	2	2	2	2	2	2	2
3	60	60	60	61	61	61	60	63
	3	3	3	3	3	3	3	3
25	25	25	25	25	22	21	21	21
134	144	146	147	147	147	147	152	152
2,822	2,739	2,741	2,787	2,827	2,823	2,910	2,993	3,335
237	319	319	320	322	322	322	322	294
11	17	17	18	19	19	19	22	21
13	13	13	13	13	11	11	9	9
							4	7
1	1	1	1	1	1	1	1	1
251	260	253	258	260	266	262	268	266
1,255	1,411	1,399	1,399	1,415	1,517	1,524	1,514	1,520
9,000	8,000	8,000	8,000	8,000	8,000	8,000	8,000	8,000
165	178	182	183	183	190	190	190	190
6,500	6,500	6,500	6,500	6,500	6,500	6,500	6,500	6,500
,		,	,	,	,	,		,
9	9	9	9	9	9	8	9	9
	13 1 251 1,255 9,000 165	13 13 1 1 251 260 1,255 1,411 9,000 8,000 165 178	1313131112512602531,2551,4111,3999,0008,0008,000165178182	1313131311112512602532581,2551,4111,3991,3999,0008,0008,0008,000165178182183	13131313131111112512602532582601,2551,4111,3991,3991,4159,0008,0008,0008,0008,000165178182183183	13131313111111112512602532582602661,2551,4111,3991,3991,4151,5179,0008,0008,0008,0008,0008,000165178182183183190	13131313131111111111112512602532582602662621,2551,4111,3991,3991,4151,5171,5249,0008,0008,0008,0008,0008,0008,000165178182183183190190	13 13 13 13 13 11 11 9 1 1 1 1 1 1 1 1 1 251 260 253 258 260 266 262 268 1,255 1,411 1,399 1,399 1,415 1,517 1,524 1,514 9,000 8,000 8,000 8,000 8,000 8,000 8,000 8,000 190 190 165 178 182 183 183 190 190 190 190

Sources: Various city departments

COMPLIANCE SECTION



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council Thomasville, Georgia

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Thomasville, Georgia (the "City"), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City of Thomasville, Georgia's basic financial statements and have issued our report thereon dated August 6, 2020.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies make exist that have not been identified. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2019 – 001 that we consider to be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

City of Thomasville's Response to the Finding

The City of Thomasville's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The City of Thomasville's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mauldin & Jenkins, LLC

Atlanta, Georgia August 6, 2019



INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Honorable Mayor and Members of the City Council Thomasville, Georgia

Report on Compliance for Each Major Federal Program

We have audited the City of Thomasville, Georgia's (the "City") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended December 31, 2019. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

Opinion on Each Major Federal Program

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2019.

Report on Internal Control Over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Mauldin & Jenkins, LLC

Atlanta, Georgia August 6, 2020

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

Federal Grantor/Pass-through Grantor/Program Title	Federal CFDA Number	Grant Identification Number	Total Expenditures	Passed Through to Subrecipients
<u>U.S. Department of Housing and Urban</u> <u>Development</u> (Passed through Georgia Department of Community Affairs)				
Home Investment Partnerships Program Community Development Block Grant	14.239 14.228	2016-115 17P-X-136-2-5961	\$ 159,153 606,655	\$ - -
Total U.S. Department of Housing and Urban Development			765,808	<u> </u>
U.S. Department of Justice				
Bulletproof Vest Partnership Program	16.607	1121-0235	5,132	-
U.S. Department of Homeland Security				
Assistance to Firefighters Program	97.044	2017-FO-06916	84,078	-
<u>U.S. Department of Transportation</u> (Passed through the Georgia Department of Transportation)				
Airport Improvement Program	20.106	AP016-9029-31(275)	451,923	-
<u>U.S. Environmental Protection Agency</u> (Passed through the Georgia Environmental Finance Authority)				
Clean Water State Revolving Fund Cluster				
State Revolving Funds (Clean Water) Program	66.458	GEFA CWSRF 2016040	46,438	-
Drinking Water State Revolving Fund Cluster State Revolving Funds (Drinking Water) Program	66.468	GEFA DWSRF 2016016	325,404	
Total U.S. Environmental Protection Agency			371,842	
Total Expenditures of Federal Awards			\$ 1,678,783	<u>\$</u> -

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

NOTE 1. BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the City of Thomasville, Georgia (the "City"), and is presented on the modified accrual basis of accounting.

The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards.* Therefore, some amounts presented in the schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

NOTE 2. DE MINIMIS INDIRECT COST RATE

The City chose not to use the 10% de minimis cost rate for the year ended December 31, 2019.

NOTE 3. NON-CASH AWARDS

The City did not receive non-cash federal awards during the year ended December 31, 2019.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

SECTION I SUMMARY OF AUDIT RESULTS				
Financial Statements				
Type of report the auditor issued on whether the				
financial statements audited were prepared in				
accordance with GAAP:	Unmodified			
Internal control over financial reporting:				
Material weaknesses identified?	<u>X</u> Yes No			
Significant deficiencies identified?	Yes <u>X</u> None Reported			
Noncompliance material to financial statements noted?	Yes <u>X</u> No			
Federal Awards				
Internal control over major programs:				
Material weaknesses identified?	Yes <u>X</u> No			
Significant deficiencies identified?	Yes <u>X</u> None Reported			
Type of auditor's report issued on compliance for				
Major federal programs	Unmodified			
Any audit findings disclosed that are required to be				
reported in accordance with 2 CFR 200.516(a)?	Yes <u>X</u> No			
Identification of major program:				
CFDA Number	Name of Federal Program or Cluster			
66.468	U.S. Environmental Protection Agency			
	Capitalization Grants for Drinking Water			
20.400	State Revolving Funds Cluster			
20.106	U.S. Department of Transportation Airport Improvement Grant			
Dollar threshold used to distinguish between				
Type A and Type B programs:	\$750,000			
Auditee qualified as low-risk auditee?	Yes <u>X</u> No			

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

2019 – 001 Unbilled Receivables – Restatement of Prior Year Financial Statements

Criteria: Unbilled utility accounts receivable represent an accrual for the usage of utility services by customers for which billing has yet to occur. This accrual is generally recorded during the year-end closeout process to record a receivable for utilities used by customers in December, but not billed to those customers until January of the following year.

Condition/Cause: An adjustment made subsequent to December 31, 2018 for the unbilled receivable accrual resulted in an overstatement of unbilled receivables in the Electric Fund and the Gas Fund.

Effect: The adjustment resulted in an overstatement of the accrual for unbilled receivables and utility revenue in both the Electric Fund and the Gas Fund for the year ended December 31, 2018. Prior period adjustments were required to decrease net position and unbilled receivables by \$678,314 in the Electric Fund and \$370,538 in the Gas Fund at December 31, 2018.

Recommendation: We recommend the City review the resulting receivable and revenue account balances after recording of the year-end unbilled receivables to ensure proper posting of the accrual adjustment.

Management's Response: We will review the resulting receivable and revenue account balances after recording of the year-end unbilled receivable adjustment.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

SECTION III FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

None Reported.

SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

2018 – 001 Accounting for Interfund Loans (Pooled Cash)

Criteria: Interfund loans (or advances) are reported as an asset of the lending fund (interfund receivable) and as a liability of the borrowing fund (interfund payable). When evaluating these loans, management is required to emphasize economic substance over legal form. Thus a "loan" made without a reasonable expectation of repayment is not really a loan, but a subsidy. Accordingly, authoritative accounting standards indicate that "if repayment is not expected within a reasonable time, the interfund balances should be reduced and the amount that is not expected to be repaid should be reported as a transfer from the fund that made the loan to the fund that received the loan."

Condition: It was noted during the audit that interfund receivable and payable balances have continued to accumulate over several years. These interfund receivables and payables cause the asset and liability balances of their respective funds to be overstated and can distort the transparency of the actual activity between funds in a given year.

Auditee Response/Status: Resolved.

2018 – 002 Accounting for the City's participation in the 1998 Georgia Municipal Association Lease Pool – Restatement of Prior Year Financial Statements

Criteria: In June 1998, the City entered into a lease pool agreement with the Georgia Municipal Association (the "GMA"). The funding of the lease pool was provided by the issuance of \$139,295,000 Certificates of Participation by GMA. GMA passed the net proceeds through to the participating municipalities with the City's participation totaling \$2,222,000. The lease pool agreement with the Association provides that the City owns their portion of the assets invested by the pool and is responsible for the payment of their portion of the principal and interest of the Certificates of Participation. In accordance with the provisions of this agreement, the City should have originally recorded an investment and a long-term liability for their participation (\$2,222,000). The lease pool agreement requires the City to make lease payments back into its investment account to fund the principal and interest requirements of the 1998 GMA Certificates of Participation. Additionally, as part of the issuance of the certificates of participation, the City entered into an interest rate swap agreement (a derivative) that qualifies as a fair market hedge. This hedging derivative should also be recorded as an asset and a liability at the government-wide level.

Condition: The City did not initially record its participation in the GMA lease pool properly, and subsequent activity has been recorded as if it were a traditional capital lease.

Auditee Response/Status: Resolved.

SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

2018 – 003 Recording of LOST Receivable – Restatement of Prior Year Financial Statements

Criteria: Sales tax is a derived tax (non-exchange transaction) and thus should be recognized as a receivable of the City as the underlying sales occur.

Condition: For the City of Thomasville, sales from December which generate the sales tax are remitted first to the State, and then in-turn to the City in January. Therefore the LOST received from the State in January is from December sales and should be accrued at December 31 of each year.

Auditee Response/Status: Resolved.

2018 – 004 Recording of Loan Forgiveness Associated with Georgia Environmental Finance Authority Loans – Restatement of Prior Year Financial Statements

Criteria: In accordance with GASB Statement No 33, loan forgiveness is a voluntary non-exchange transaction, and should be recognized as a contribution at the time the eligibility requirements are met. In addition, a receivable should be recorded when expenses have been incurred for which reimbursement is due.

Condition: In prior and current years, the City has received loans from the Georgia Environmental Finance Authority (GEFA) for various water and sewer improvements. In accordance with the original agreement with GEFA, a portion of each of these loans was a subsidy, and therefore when drawdowns occurred in which a portion of the amount received was a subsidy, that amount should not have been recorded as a liability, but instead as a capital contribution.

Auditee Response/Status: Resolved.

2018 – 005 Recording of Activity Associated with City's Investment in SGGSA (Joint Venture) – Restatement of Prior Year Financial Statements

Criteria: The City is a participant in a joint venture (South Georgia Governmental Services Authority) with four other cities in southwest Georgia. In accordance with the joint venture agreement, the City is entitled to (or responsible for) a share of the income generated by (or loss of) the Authority. As a result, the investment in joint venture should be adjusted annually for the City's participation in the results of the Authority

Condition: The City's investment in SGGSA was not adjusted at December 31, 2017 for its share of the 2017 net income of SGGSA, as the issuance of SGGSA's audit and financial information was not released until after the City had finalized and submitted its audit to the State.

Auditee Response/Status: Resolved.

SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2019

2018 – 006 Recording of Land Transaction – Restatement of Prior Year Financial Statements

Criteria: The sale, disposal or transfer of property should be reflected in the general ledger on the date that the transaction takes place.

Condition: The City transferred land from the Events Fund to the Payroll Development Authority in 2018. However, the land was removed from the Events Fund in 2017 in error.

Auditee Response/Status: Resolved.



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MANAGEMENT'S CORRECTIVE ACTION PLAN FOR THE YEAR ENDED DECEMBER 31, 2019

2019-001. Unbilled Receivables – Restatement of Prior Year Financial Statements

Name of Contact Person Responsible for Corrective Action Plan: Ashley Cason, Chief Financial Officer

Corrective Action Plan: We will review the resulting receivable and revenue account balances after recording of the year-end unbilled receivable adjustment to ensure amounts are properly recorded.

Anticipated completion date: December 31, 2020