**FINANCIAL REPORT** 

FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **TABLE OF CONTENTS**

**Page** INTRODUCTORY SECTION Table of Contents......i and ii **FINANCIAL SECTION Basic Financial Statements: Government-wide Financial Statements:** Statement of Net Position ......4 **Fund Financial Statements:** Balance Sheet – Governmental Funds .......7 and 8 Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds ......9 and 10 Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities ...... 11 General Fund - Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual......12 and 13 Statement of Fiduciary Net Position – Fiduciary Funds......14 Statement of Changes in Fiduciary Net Position - Fiduciary Funds .......15 REQUIRED SUPPLEMENTARY INFORMATION Schedule of Changes in the County's Total OPEB Liability and Related Ratios.......46 Schedule of Changes in the County's Net Pension Liability and Related Ratios...... 47 **Combining and Individual Fund Statements and Schedules:** Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds .......50 **Schedule of Expenditures of Special Purpose Local Option** Sales Tax Proceeds ......51 Combining Statement of Fiduciary Net Position – Custodial Funds ......52 and 53 Combining Statement of Changes in Fiduciary Net Position – Custodial Funds......54 and 55

#### FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### TABLE OF CONTENTS (CONTINUED)

|--|

#### **COMPLIANCE SECTION**

Independent Auditor's Report on Internal Control Over Financial Reporting and	
on Compliance and Other Matters Based on an Audit of Financial Statements	
Performed in Accordance with Government Auditing Standards	56 and 57
Schedule of Findings and Responses	58 and 59
Schedule of Prior Year Findings	60



#### INDEPENDENT AUDITOR'S REPORT

Board of Commissioners of Jeff Davis County, Georgia Hazlehurst, Georgia

#### **Report on Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Jeff Davis County, Georgia (the "County"), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Jeff Davis County Board of Health, which represents all of the assets, net position, and revenues of the discretely presented component unit. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Jeff Davis County Board of Health, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County as of June 30, 2021, and the respective changes in financial position, and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 15, the County implemented Governmental Accounting Standards ("GASB") Statement No. 84, *Fiduciary Activities*, as of July 1, 2020. This standard significantly changed the accounting for the County's activities previously reported as agency funds. Our opinions are not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information. Accounting principles generally accepted in the United States of America require that the Schedule of Changes in the County's Total OPEB Liability and Related Ratios (page 46), the Schedule of Changes in the County's Net Pension Liability and Related Ratios, and the Schedule of County Contributions (pages 47 and 48), be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of special purpose local option sales tax proceeds are presented for purposes of additional analysis as required by the Official Code of Georgia Annotated §48-8-121, and is not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules and the schedule of expenditures of special purpose local option sales tax proceeds are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules and the schedule of expenditures of special purpose local option sales tax proceeds are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 27, 2022, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Jeff Davis County, Georgia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Jeff Davis County, Georgia's internal control over financial reporting and compliance.

Mauldin & Jerkins, LLC

Macon, Georgia June 27, 2022



### STATEMENT OF NET POSITION JUNE 30, 2021

ASSETS  Cash and cash equivalents	\$ 12,513,333 367,300	
·		
	367,300	\$ 684,598
Taxes receivable		-
Accounts receivable	498,079	-
Due from other governments	337,046	49,665
Prepaid items	52,859	-
Capital assets, non-depreciable	2,768,165	
Capital assets, depreciable (net of accumulated depreciation)	13,930,616	6,632
Total assets	30,467,398	740,895
DEFERRED OUTFLOWS OF RESOURCES		
Other post-employment benefits	592,331	95,911
Pension	292,280	100,763
Total deferred outflows of resources	884,611	196,674
LIABILITIES		_
	674 500	
Accounts payable Accrued liabilities	674,590 153,220	-
	110,206	-
Due to other governments Short-term notes payable	149,678	-
Capital leases due within one year	65,654	-
Capital leases due in more than one year	131,736	
Bonds payable due within one year	226,846	
Bonds payable due in more than one year	1,773,175	
Compensated absences due within one year	98,806	
Compensated absences due in more than one year	98,808	40,276
Notes payable due within one year	100,558	
Notes payable due in more than one year	421,968	
Landfill due within one year	135,318	
Landfill due in more than one year	2,109,298	-
Total other post-employment benefit liability	1,746,610	92,353
Net pension liability	1,031,857	530,621
Total liabilities	9,028,328	673,319
DEFERRED INFLOWS OF RESOURCES		_
Other past employment hanefits	22.050	144 427
Other post-employment benefits Pension	32,858 441,279	144,427
Total deferred inflows of resources	474,137	
	474,107	177,721
NET POSITION		
Net investment in capital assets	13,978,844	6,632
Restricted for: Public safety	20.000	
•	39,220	-
Housing and development Capital projects	962,725 5,422,929	
Other purposes	5,422,929	136,760
Unrestricted	- 1,445,826	
Total net position	\$ 21,849,544	\$ 119,823

### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2021

		Program Revenues		
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary government:				
General government	\$ 3,260,021	\$ 81,583	\$ 370,143	\$ 644,008
Judicial	1,311,395	547,839	-	-
Public safety	4,685,762	1,096,190	20,020	-
Public works	3,742,405	-	-	1,285,174
Health and welfare	118,088	-	-	-
Culture and recreation	757,082	226,979	2,881	-
Housing and development	690,987	222,701	-	-
Interest on long-term debt	131,239			<u> </u>
Total primary government	\$ 14,696,979	\$ 2,175,292	\$ 393,044	\$ 1,929,182
Component unit:				
Board of Health	\$ 1,058,812	\$ 148,511	\$ 960,378	\$ -
Total component unit	\$ 1,058,812	\$ 148,511	\$ 960,378	\$ -

General revenues:

Property taxes

Sales taxes

Other taxes

Unrestricted investment earnings

Gain on sale of assets

Other

Total general revenues

Change in net position

Net position, beginning of year

Net position, end of year

Net (Expenses) Revenues and
Changes in Net Position

	Primary		
G	overnment	Comp	onent Unit
G	overnmental	В	oard of
	Activities		Health
\$	(2,164,287)	\$	-
	(763,556)		-
	(3,569,552)		-
	(2,457,231)		-
	(118,088)		-
	(527,222)		-
	(468,286)		-
	(131,239)		-
	(10,199,461)		-
		-	50,077
	-		50,077
	E E21 204		
	5,521,284		-
	4,609,821		-
	835,510		-
	9,029		-
	533,476		-
	<u>-</u>		58,431
	11,509,120		58,431
	1,309,659		108,508
	20,539,885		11,315
\$	21,849,544	\$	119,823

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2021

ASSETS	 General Fund	SPLOST Fund		LMIG Fund
Cash and cash equivalents	\$ 6,398,763	\$ 3,310,290	\$	738,229
Taxes receivable	367,300	-	·	· -
Accounts receivable	151,575	-		-
Due from other governments	111,174	185,285		-
Due from other funds	29,403	-		-
Prepaid items	 52,859	 		
Total assets	\$ 7,111,074	\$ 3,495,575	\$	738,229
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
LIABILITIES				
Accounts payable	\$ 662,316	\$ -	\$	-
Accrued liabilities	137,225	-		-
Due to other funds	50,000	34,956		-
Due to other governments	-	110,206		-
Short-term note payable	 	 		
Total liabilities	 849,541	145,162		
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue - property taxes	 306,904	 		
Total deferred inflows of resources	 306,904			
FUND BALANCES				
Fund balances:				
Nonspendable for prepaids	52,859	-		-
Restricted for:				
Public safety	-	-		-
Housing and development	-			
Capital projects		3,350,413		738,229
Unassigned	 5,901,770	 	-	
Total fund balances	 5,954,629	3,350,413		738,229
Total liabilities, deferred inflows				
of resources and fund balances	\$ 7,111,074	\$ 3,495,575	\$	738,229

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds. Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds. Deferred outflows of resources are not due and payable in the current period and, therefore, are not reported in the funds. Deferred inflows of resources are not available to pay for current expenditures and, therefore, are not reported in the funds. Interest on long-term debt is not accrued in the governmental funds, but rather is recognized as an expenditure when due.

Net position of governmental activities

Joint Development Authority		Nonmajor Governmental Funds		Total overnmental Funds
\$	501,034	\$ 1,565,017	\$	12,513,333
	- 310,267	36,237		367,300 498,079
	-	40,587		337,046
	41,785 -	 360,268		431,456 52,859
\$	853,086	\$ 2,002,109	\$	14,200,073
\$	-	\$ 12,274	\$	674,590
	-	10,511		147,736
	310,268	36,232		431,456
	- 149,678	-		110,206 149,678
	459,946	 59,017		1,513,666
		 		306,904
		 		306,904
	-	-		52,859
	-	39,220		39,220
	393,140	569,585		962,725
	-	1,334,287		5,422,929
		 		5,901,770
	393,140	1,943,092		12,379,503
\$	853,086	\$ 2,002,109		

16,698,781 306,904 (7,940,634) 884,611 (474,137) (5,484) \$ 21,849,544

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

DEVENUE	General Fund	SPLOST Fund	LMIG Fund
REVENUES  Dranathy toyon	¢ 6.042.769	¢.	¢
Property taxes Sales taxes	\$ 6,042,768	\$ -	\$ -
Other taxes	1,546,990	2,577,622	-
Licenses and permits	835,510 59,124	-	-
Intergovernmental	644,008	-	1,233,937
Charges for services	1,320,656	-	1,233,937
Court fees, fines and forfeitures	350,904	-	-
Interest	82	_	262
Leases	-	_	202
Other	278,200	40	_
Total revenues	11,078,242	2,577,662	1,234,199
Total Teveriues	11,070,242	2,377,002	1,234,199
EXPENDITURES			
Current:			
General government	2,191,341	-	-
Judicial	1,311,395	-	-
Public safety	3,598,994	-	-
Public works	1,433,253	-	-
Health and welfare	118,088	-	-
Culture and recreation	596,537	-	-
Housing and development	122,323	<u>-</u>	-
Intergovernmental	-	768,738	-
Capital outlay	-	1,133,791	2,027,366
Debt service:			
Principal	-	109,275	-
Interest	-	17,231	-
Total expenditures	9,371,931	2,029,035	2,027,366
Excess (deficiency) of revenues over			
(under) expenditures	1,706,311	548,627	(793,167)
OTHER FINANCING SOURCES (USES)			
Transfers in	784	58,500	-
Transfers out	(136,885)	(206,973)	-
Proceeds from sale of capital assets	997,474		
Total other financing sources (uses)	861,373	(148,473)	
Net change in fund balances	2,567,684	400,154	(793,167)
FUND BALANCES, beginning of year	3,386,945	2,950,259	1,531,396
FUND BALANCES, end of year	\$ 5,954,629	\$ 3,350,413	\$ 738,229

Joint Development Authority	Nonmajor Governmental Funds	Total Governmental Funds
\$ -	\$ -	\$ 6,042,768
Ψ -	485,209	4,609,821
_	403,209	835,510
	_	59,124
_	51,237	1,929,182
-	221,907	1,542,563
	221,301	350,904
1,390	7,295	9,029
222,701	7,200	222,701
114,804	_	393,044
338,895	765,648	15,994,646
-	2,415	2,193,756
-	-	1,311,395
-	662,461	4,261,455
-	-	1,433,253
-	-	118,088
-	-	596,537
287,049	-	409,372
-	-	768,738
617,101	107,571	3,885,829
304,623	-	413,898
114,966	-	132,197
1,323,739	772,447	15,524,518
(004.044)	(0.700)	470.400
(984,844)	(6,799)	470,128
254,574	30,000	343,858
-	-	(343,858)
		997,474
254,574	30,000	997,474
(730,270)	23,201	1,467,602
1,123,410	1,919,891	10,911,901
\$ 393,140	\$ 1,943,092	\$ 12,379,503

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Amounts reported for governmental activities in the statement of activities are different because:	
Net change in fund balances - total governmental funds	\$ 1,467,602
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.	668,392
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to decrease net position.	(463,998)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	(521,484)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	413,898
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	(254,751)
Change in net position - governmental activities	\$ 1,309,659

#### GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Budget			Variance with	
	Original	Final	Actual	Final Budget	
REVENUES					
Property taxes	\$ 6,508,601	\$ 6,508,601	\$ 6,042,768	\$ (465,833)	
Sales taxes	1,058,857	1,058,857	1,546,990	488,133	
Other taxes	759,315	759,315	835,510	76,195	
Licenses and permits	58,845	58,845	59,124	279	
Intergovernmental	41,229	41,229	644,008	602,779	
Charges for services	1,005,484	1,005,484	1,320,656	315,172	
Fines and forfeitures	344,877	344,877	350,904	6,027	
Interest	· _	, -	82	82	
Other	190,260	190,260	278,200	87,940	
Total revenues	9,967,468	9,967,468	11,078,242	1,110,774	
EXPENDITURES					
Current:					
General government:					
Board of elections	176,729	176,729	140,912	35,817	
Administration	1,444,554	1,444,554	1,467,579	(23,025)	
Tax commissioner	307,422	307,422	317,384	(9,962)	
Tax assessors	269,778	269,778	265,466	4,312	
Total general government	2,198,483	2,198,483	2,191,341	7,142	
Judicial:					
Superior court	225,000	225,000	244,809	(19,809)	
Clerk of court	334,973	334,973	338,322	(3,349)	
State court	152,475	152,475	124,072	28,403	
Magistrate court	313,436	313,436	332,682	(19,246)	
Probate court	154,515	154,515	158,864	(4,349)	
Juvenile court	94,374	94,374	112,646	(18,272)	
Total judicial	1,274,773	1,274,773	1,311,395	(36,622)	
Public safety:					
Sheriff	1,521,936	1,521,936	1,646,567	(124,631)	
Jail	773,348	773,348	743,117	30,231	
Fire	210,090	210,090	203,569	6,521	
Emergency medical services	862,829	862,829	923,304	(60,475)	
Coroner	24,285	24,285	22,002	2,283	
Emergency management	51,507	51,507	60,435	(8,928)	
Total public safety	3,443,995	3,443,995	3,598,994	(154,999)	
Public works:					
Highways and streets	1,164,014	1,164,014	1,168,119	(4,105)	
Solid waste collection	345,161	345,161	265,134	80,027	
Total public works	\$ 1,509,175	\$ 1,509,175	\$ 1,433,253	\$ 75,922	

(Continued)

#### GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Bud	Budget		Variance with	
	Original	Final	Actual	Final Budget	
EXPENDITURES (CONTINUED)					
Current (Continued):					
Health and welfare:					
Health	\$ 111,392	\$ 111,392	\$ 116,700	\$ (5,308)	
Welfare	12,318	12,318	1,388	10,930	
Total health and welfare	123,710	123,710	118,088	5,622	
Culture and recreation:					
Recreation	437,695	437,695	495,281	(57,586)	
Towns Bluff	64,233	64,233	58,579	5,654	
Libraries	45,594	45,594	42,677	2,917	
Total culture and recreation	547,522	547,522	596,537	(49,015)	
Housing and development:					
Conservation	401,908	401,908	26,897	375,011	
County Agent	106,570	106,570	95,426	11,144	
Total housing and development	508,478	508,478	122,323	386,155	
Total expenditures	9,606,136	9,606,136	9,371,931	234,205	
Excess of revenues over expenditures	361,332	361,332	1,706,311	1,344,979	
OTHER FINANCING SOURCES (USES)					
Transfers in	-	-	784	784	
Transfers out	(458,810)	(458,810)	(136,885)	321,925	
Proceeds from sale of capital assets	45,979	45,979	997,474	951,495	
Total other financing uses	(412,831)	(412,831)	861,373	1,274,204	
Net change in fund balances	(51,499)	(51,499)	2,567,684	2,619,183	
FUND BALANCES, beginning of year	3,386,945	3,386,945	3,386,945		
FUND BALANCES, end of year	\$ 3,335,446	\$ 3,335,446	\$ 5,954,629	\$ 2,619,183	

#### STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2021

	 Custodial Funds
ASSETS Cash Taxes receivable	\$ 1,459,715 385,656
Total assets	\$ 1,845,371
LIABILITIES Due to others Uncollected taxes	\$ 715,719 385,656
Total liabilities	\$ 1,101,375
NET POSITION Restricted for individuals, organizations, and other governments	\$ 743,996

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2021

ADDITIONS	Custodial Funds		
Taxes collected Fines and fees collected Total additions	\$	8,575,254 1,606,878 10,182,132	
DEDUCTIONS			
Taxes disbursed Fines and fees disbursed Total deductions		8,166,437 1,593,229 9,759,666	
Change in net position		422,466	
NET POSITION			
Net position, beginning of year, as restated		321,530	
Net position, end of year	\$	743,996	

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2021

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Jeff Davis County, Georgia (the "County") have been prepared in conformity with generally accepted accounting principles in the United States of America ("GAAP") as applied to governments. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

#### A. Reporting Entity

The County was created by a legislative act in the State of Georgia in 1905. The County operates under the county commission form of government and provides the following government services: general government services, judiciary, public safety, public works, culture and recreation, community development, and health and welfare.

As required by GAAP, the financial statements of the reporting entity include those of the County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational and financial relationships with the County. In conformity with accounting principles generally accepted in the United States of America, as set forth in GASB Statement No. 14, as amended by Statements No. 39 and 61, the financial statements of the component units are appropriately presented in the government-wide financial statements.

#### **Blended Component Unit**

Joint Development Authority of Jeff Davis County, Hazlehurst, and Denton (the "Development Authority") is responsible for encouraging economic development within the County. The Development Authority's budget is approved by the County. The Development Authority is fiscally dependent upon the County due to the fact that the Development Authority has received operating subsidies from the County for several years, and thus a pattern of financial burden upon the County has been established. The County has contractually obligated itself to use its taxing powers to guarantee repayment of principal and interest on certain revenue bonds issued by the Development Authority. Special Purpose Local Option Sales Tax ("SPLOST") receipts are used for industry assistance in order to create jobs. There are no separately issued financial statements available for the Development Authority.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### A. Reporting Entity (Continued)

#### **Discretely Presented Component Unit**

Jeff Davis County Board of Health (the "Board of Health") provides public health services to the residents of the County under a contract with the Georgia Department of Human Resources. Although the County does not have the authority to approve or modify the budget of the Board of Health, the County is obligated to provide financial support to them. The Board of Health has a June 30<sup>th</sup> year-end. The Board of Health's financial statements have been prepared separately and can be obtained by writing to the Jeff Davis County Board of Health, 30 E. Sycamore Street, Hazlehurst, Georgia 31539.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the government. For the most part, the effect of interfund activity has been removed from these statements. However, interfund services provided and used are not eliminated in the process of consolidation.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to those who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the fiduciary fund financial statements (agency funds do not have a measurement focus, but use the accrual basis of accounting). Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, intergovernmental grants, and investment income associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County reports the following major governmental funds:

The *General Fund* is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The general fund's fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Georgia.

The **Special Purpose Local Option Sales Tax ("SPLOST") Fund** is a capital projects fund that accounts for the special purpose local option sales tax. The County is using the taxes for the following approved projects:

- Roads, streets, and bridges
- Hospital improvements
- · Recreation facilities and equipment
- · Public safety equipment
- Joint Development Authority
- New jail and jail improvements
- Airport improvements
- Public building renovations

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

The **Local Maintenance Improvement Grant ("LMIG") Fund** is a capital projects fund that accounts for the funds received from the State of Georgia through the local maintenance and improvement grant program and the corresponding capital project expenditures thereof.

The **Joint Development Authority Fund** accounts for the financial resources provided and subsequently expended from the operations of the Development Authority.

Additionally, the County reports the following fund types:

The **Special Revenue Funds** account for specific revenues that are legally restricted to expenditures for particular purposes.

The Capital Project Funds are used for the acquisition or construction of capital facilities.

The **Custodial Funds** are used to account for the collection and disbursement of monies by the County on behalf of other governments and individuals. Custodial funds account for the Tax Commissioner, Magistrate Court, Probate Court, Clerk of Court, and Sheriff.

Amounts reported as *program revenues* include: 1) charges for services provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

#### D. Cash, Cash Equivalents and Investments

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the County to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements and the Georgia Fund 1. Investments, if any, are stated at fair value.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### E. Interfund Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year as well as all other outstanding balances between funds are reported as "due to/from other funds."

#### F. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### G. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition. The County has retroactively reported major general infrastructure assets. In this case, the County chose to include all items regardless of their acquisition date. The County was able to estimate the historical cost for the initial reporting of these assets through back trending.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets of the primary government are depreciated using the straight-line method over the following useful lives:

Asset Category	Years
Land improvements	3 – 10
Buildings and improvements	30
Machinery and equipment	3 – 10
Furniture and fixtures	3 – 10
Infrastructure	30

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### H. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and, therefore, will not be recognized as an outflow of resources (expense/expenditure) until then. The County has three items that qualify for reporting in this category. The County has deferred outflows of resources related to the recording of changes in its net pension liability and total OPEB liability. Certain changes in the net pension liability and total OPEB liability are recognized as pension and OPEB expense over time instead of all being recognized in the year of occurrence. Experience differences result from periodic studies by the County's actuary, which adjust the net pension liability and total OPEB liability for actual experience for certain trend information that was previously assumed, for example, the assumed dates of retirement of plan members. These experience differences are recorded as deferred outflows of resources and are amortized into pension and OPEB expense over the expected remaining service lives of plan members. Changes in actuarial assumptions, which adjust the net pension liability and total OPEB liability, are also recorded as deferred outflows of resources and are amortized into pension and OPEB expense over the expected remaining service lives of plan members.

In addition to liabilities, the statement of financial position and the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and, therefore, will not be recognized as an inflow of resources (revenue) until that time. The County reports four items in this category. The first arises only under the modified accrual basis of accounting. Accordingly, these unavailable revenues are reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes which will be recognized as a deferred inflow of resources in the period in which the amounts become available. Additionally, the difference between expected and actual experience is recorded as a deferred inflow of resources and amortized against pension and OPEB expense over the remaining service lives of plan members. Also, the difference between projected investment return on investments and actual return on investments is also deferred and amortized against expense over the expected remaining service lives of plan members.

#### I. Pension

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Association County Commissioners of Georgia Jeff Davis County Defined Benefit Plan (the "Plan"), and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### J. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **K.** Compensated Absences

Unused vacation leave, not to exceed 360 hours, is paid when employees separate from service with the County. All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements. There is no liability for unpaid accumulated sick leave since the payment of benefits is contingent upon the future illness of an employee.

#### L. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

**Fund Balance** – Generally, fund balance represents the difference between the assets and liabilities under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

 Nonspendable – Fund balances are reported as nonspendable when amounts cannot be spent because they are either: a) not in spendable form (i.e., items that are not expected to be converted to cash), or b) legally or contractually required to be maintained intact.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### L. Fund Equity (Continued)

#### Fund Balance (Continued)

- Restricted Fund balances are reported as restricted when there are limitations imposed on
  their use either through the enabling legislation adopted by the County or through external
  restrictions imposed by creditors, grantors or laws or regulations of other governments.
- Committed Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Commissioners through the adoption of a resolution. Only the Board of Commissioners may modify or rescind the commitment.
- Assigned Fund balances are reported as assigned when amounts are constrained by the
  County's intent to be used for specific purposes, but are neither restricted nor committed.
  The Board of Commissioners assigns amounts to be used for specific purposes. The policy
  for reporting fund balances as assigned is strictly determined by the Board of Commissioners
  upon determination of specific use.
- Unassigned Fund balances are reported as unassigned as the residual amount when the
  balances do not meet any of the above criterion. The County reports positive unassigned
  fund balance only in the general fund. Negative unassigned fund balances may be reported
  in all funds.

**Flow Assumptions** – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the County's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the County's policy to use fund balance in the following order: 1) committed, 2) assigned, and 3) unassigned.

**Net Position** – Net position represents the difference between assets and liabilities in reporting which utilizes the economic resources measurement focus. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the County has spent) for the acquisition, construction or improvement of those assets. Net position is reported as restricted using the same definition as used for restricted fund balance as described in the section above. All other net position is reported as unrestricted.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### M. Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### N. Tax Abatement Agreements

The County enters into property tax abatement programs with local businesses for the purpose of attracting and retaining business within their jurisdictions. The tax abatements can be granted to any business located within the County. These tax abatement programs are issued on a case by case basis for individual businesses for both real and personal property. There were no tax abatements during the year ended June 30, 2021.

### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE FINANCIAL STATEMENTS AND FUND FINANCIAL STATEMENTS

### A. Explanation of Certain Differences between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position

The governmental fund balance sheet includes reconciliation between *fund balance – total governmental funds* and *net position – governmental activities* as reported in the government-wide statement of net position. One element of that reconciliation explains that "long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds." The details of this difference are as follows:

Capital leases payable	\$	(197,390)
Revenue bonds payable		(2,000,021)
Notes payable		(522,526)
Landfill post-closure costs		(2,244,616)
Net pension liability		(1,031,857)
Total OPEB liability		(1,746,610)
Compensated absences		(197,614)
Net adjustment to reduce fund balance - total governmental funds	•	(7.040.004)
to arrive at net position - governmental activities	\$	(7,940,634)

### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE FINANCIAL STATEMENTS AND FUND FINANCIAL STATEMENTS (CONTINUED)

## B. Explanation of Certain Differences between the Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances and the Government-wide Statement of Activities

The governmental fund statement of revenues, expenditures and changes in fund balances includes reconciliation between *net changes in fund balances* – *total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this difference are as follows:

Capital outlay	\$ 2,179,344
Depreciation expense	 (1,510,952)
Net adjustment to increase net changes in fund balances - total governmental funds to arrive at changes in net position - governmental activities	\$ 668.392

Another element of the reconciliation states that "the issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position." The details of this difference are as follows:

Principal repayments:	
Capital leases	\$ 66,102
Revenue bonds payable	249,994
Notes payable	97,802
Net adjustment to increase net changes in fund balances - total governmental funds to arrive at changes in net position -	
governmental activities	\$ 413,898

### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE FINANCIAL STATEMENTS AND FUND FINANCIAL STATEMENTS (CONTINUED)

## B. Explanation of Certain Differences between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities (Continued)

Another element of that reconciliation states that "some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds." The details of this difference are as follows:

Compensated absences	\$ (2,936)
Accrued interest	958
Landfill post-closure costs	(26,616)
Total OPEB liability and related deferred outflows/inflows of resources	(98,038)
Net pension liability and related deferred outflows/inflows of resources	(128,119)
Net adjustment to decrease net changes in fund balances - total governmental funds to arrive at changes in net position -	
governmental activities	\$ (254,751)

#### NOTE 3. LEGAL COMPLIANCE – BUDGETS

#### A. Budgets and Budgetary Accounting

The County adopts an annual operating budget for the general fund. A project budget is adopted for each capital projects fund. The budget resolution reflects the total of each department's appropriation in each fund. The governmental funds budgets are adopted on a basis consistent with GAAP, except that outstanding encumbrances at year-end are reported as budgetary expenditures. There were no outstanding encumbrances as of June 30, 2021.

All unexpended, unencumbered annual appropriations lapse at year-end. Encumbered appropriations are carried forward to the subsequent year automatically (i.e., no action is required by the Board of Commissioners).

The level of budgetary control (the level at which expenditures may not exceed appropriations) is the department level with the following provisions:

- 1. The County Administrator may transfer funds from one object or purpose to another within the same department.
- 2. The Board of Commissioners may amend the budget by motion during the fiscal year.

Formal budgetary integration is employed as a management control device during the year for all budgeted funds.

#### NOTE 4. DEPOSITS AND INVESTMENTS

Total deposits and investments as of June 30, 2021, are summarized as follows:

Bal	lances	per	Sta	temen	t of	Net	Position:	:
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Cash and cash equivalents - primary government Cash - agency funds	\$	12,513,333 1,459,715
	<u>\$</u>	13,973,048
Balances by type:	•	40.070.040
Cash deposited with financial institutions	\$	13,973,048
	Ф	13,973,048

**Credit Risk.** State statutes authorize the County to invest in obligations of the State of Georgia or other states; obligations issued by the U.S. government; obligations fully insured or guaranteed by the U.S. government or by a government agency of the United States; obligations of any corporation of the U.S. government; prime bankers' acceptances; the local government investment pool established by state law; repurchase agreements; and obligations of other political subdivisions of the State of Georgia. The County has no formal credit risk policy other than to only invest in obligations authorized by the State of Georgia. As of June 30, 2021, the County held no investments.

**Interest Rate Risk**. The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Custodial Credit Risk – Deposits**. Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits and investments (other than federal or state government instruments) to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties, or municipalities. As of June 30, 2021, all of the deposits of the County were properly insured and collateralized as required by the Official Code of Georgia Annotated ("O.C.G.A").

#### NOTE 5. RECEIVABLES

Receivables at June 30, 2021, for the County's individual major funds and nonmajor funds in the aggregate are as follows:

	General		SPLOST		Authority	
Receivables:						
Taxes	\$	367,300	\$	_	\$	-
Accounts		346,984		-		310,267
Due from other governments		111,174		185,285		-
Gross receivables		825,458		185,285		310,267
Less allowance for uncollectibles		195,409		-		-
Net total receivables	\$	630,049	\$	185,285	\$	310,267
	Gov	onmajor ernmental Funds		Total ernmental Funds		
Receivables:	Φ.		Φ.	007.000		
Taxes	\$	-	\$	367,300		
Accounts		36,237		693,488		
Due from other governments		40,587		337,046		
Gross receivables		76,824		1,397,834		
Less allowance for uncollectibles		-		195,409		
Net total receivables	\$	76,824	\$	1,202,425		

Property taxes were levied on October 1, 2020. Bills were payable on or before December 20, 2020, after which the applicable property is subject to lien and penalties and interest are assessed. Property taxes are attached as an enforceable lien on property as of December 20, 2020. The County bills and collects its own property taxes. Property taxes levied for 2020 are recorded as receivables, net of estimated uncollectibles. The net receivables collected during the year ended June 30, 2021, and collected by August 31, 2021, are recognized as revenues in the year ended June 30, 2021. Net receivables estimated to be collected subsequent to August 31, 2021, are deferred as of June 30, 2021, and recorded as revenue when received. Prior year levies were recorded using substantially the same principles, and remaining receivables are reevaluated annually.

#### NOTE 6. CAPITAL ASSETS

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Capital assets, not being depreciated:					
Land	\$ 2,508,590	\$ -	\$ -	\$ -	\$ 2,508,590
Constuction in progress	-	259,575	-	-	259,575
Total	2,508,590	259,575		-	2,768,165
Capital assets, being depreciated:					
Land improvements	964,323	133,100	-	-	1,097,423
Buildings and improvements	13,527,741	714,671	(112,390)	-	14,130,022
Machinery and equipment	9,936,000	1,013,186	(1,526,701)	-	9,422,485
Infrastucture	6,612,990	58,812	-	-	6,671,802
Total	31,041,054	1,919,769	(1,639,091)		31,321,732
Less accumulated depreciation for:					
Land improvements	(445,937)	(52,301)	-	-	(498,238)
Buildings and improvements	(6,814,543)	(391,103)	90,507	-	(7,115,139)
Machinery and equipment	(7,288,399)	(709,990)	-	-	(7,998,389)
Infrastructure	(2,506,378)	(357,558)	1,084,586	-	(1,779,350)
Total	(17,055,257)	(1,510,952)	1,175,093		(17,391,116)
Total capital assets, being					
depreciated, net	13,985,797	408,817	(463,998)		13,930,616
Total capital assets, net	\$ 16,494,387	\$ 668,392	\$ (463,998)	\$ -	\$ 16,698,781

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 479,574
Public safety	153,526
Public works	453,765
Culture and recreation	142,472
Housing and development	 281,615
	_
Total depreciation expense - governmental activities	\$ 1,510,952

#### NOTE 7. SHORT-TERM DEBT

**Line of Credit.** On March 28, 2008, the Development Authority obtained a line of credit from a financial institution to assist a local business for expansion with an approved limit of \$160,195. The line of credit was renewed December 31, 2020 with a variable interest rate, which is the prime rate with interest due monthly and principal due on December 31, 2021. The principal balance was \$149,678 as of June 30, 2021.

The following is a summary of short-term debt transactions for the County for the year ended June 30, 2021:

	_	inning lance	A	dditions	Red	uctions	Ending Balance		
Line of credit	\$	7,765	\$	142,195	\$	(282)	\$	149,678	
Total	\$	7,765	\$	142,195	\$	(282)	\$	149,678	

#### NOTE 8. LONG-TERM DEBT

The following is a summary of long-term debt activity for the primary government for the year ended June 30, 2021:

	Beginning Balance	Additions Reductions		Ending litions Reductions Balance	
Revenue bonds	\$ 2,250,015	\$ -	\$ (249,994)	\$ 2,000,021	\$ 226,846
Notes payable	620,328	-	(97,802)	522,526	100,558
Capital leases	263,492	-	(66,102)	197,390	65,654
Compensated absences	194,678	197,613	(194,677)	197,614	98,806
Total OPEB liability	1,598,716	205,527	(57,633)	1,746,610	-
Net pension liability	1,380,954	636,702	(985,799)	1,031,857	-
Landfill post-closure costs	2,218,000	26,616	-	2,244,616	135,318
Governmental activities					
long-term liabilities	\$ 8,526,183	\$ 1,066,458	\$ (1,652,007)	\$ 7,940,634	\$ 627,182

Compensated absences, the total OPEB liability, the net pension liability, and landfill post-closure costs are generally liquidated by the General Fund.

#### NOTE 8. LONG-TERM DEBT (CONTINUED)

**Revenue Bonds.** The County issues bonds where the County pledges revenues derived from the acquired or constructed assets to pay debt service. Revenue bonds outstanding at June 30, 2021, are as follows:

Purpose	Interest Rate	Term	Due Date	Original Amount		_		0	utstanding Amount
Series 2014A	4.40%	15 years	2029	\$	1,666,326	\$	1,333,401		
Series 2014B	4.40%	15 years	2029		833,275		666,620		
						\$	2,000,021		

The Series 2014A and 2014B bonds have debt service requirements as follows:

Fiscal year ending  June 30,	<u> P</u>	rincipal	 Interest		Total
2022	\$	226,846	\$ 90,983	\$	317,829
2023		236,937	80,892		317,829
2024		247,477	63,013		310,490
2025		258,485	59,344		317,829
2026		269,984	47,845		317,829
2027 – 2030		760,292	93,870		854,162
Total	\$2	2,000,021	\$ 435,947	\$ 2	2,435,968

The Series 2014A and 2014B bonds are subject to scheduled principal payments commencing on February 1, 2020, and on each February 1 thereafter through and including the final maturing date of February 1, 2029, in an amount equal to one-tenth of the outstanding principal balance of the bonds as of February 1, 2020.

**Notes Payable**. During 2008, the County entered into a direct borrowing from One Georgia Authority, which was secured with several pieces of property. During 2016, the Jeff Davis Development Authority entered into a direct borrowing from financial institution, which was secured by the full faith, credit, and tax power of the County. During 2019, the County entered into a direct borrowing from a financial institution, which was secured with equipment and vehicles. In the event of default, the County agrees to pay the financial institution the entire indebtedness, including the prepayment penalty, immediately on any amounts due and payable by the County under this agreement.

#### NOTE 8. LONG-TERM DEBT (CONTINUED)

Notes Payable (Continued). Notes payable outstanding at June 30, 2021, are as follows:

Purpose	Interest Rate	Term	Due Date	Original Amount	tstanding Amount
#1 Renewal and amortization of line of credit	Variable	10 years	2027	\$ 315,195	\$ 178,912
#2 Agriculture processing facility expansion	3.00%	20 years	2028	440,948	192,096
#3 Fire trucks acquisition	3.80%	5 years	2024	234,782	 151,518
					\$ 522,526

The County's notes payable debt service requirements to maturity are as follows:

Fiscal year ending June 30,	<u>F</u>	Principal	1	nterest	 Total
2022	\$	100,558	\$	13,732	\$ 114,290
2023		104,153		12,075	116,228
2024		123,141		10,385	133,526
2025		61,084		8,644	69,728
2026		62,995		4,994	67,989
2027 – 2028		70,595		2,931	73,526
Total	\$	522,526	\$	52,761	\$ 575,287

**Capital Leases**. The County has entered into various lease agreements as lessee for financing the acquisition of various items of equipment. The lease agreements qualify as capital leases for accounting purposes (titles transfer at the end of the lease terms) and, therefore, have been recorded at the present values of the future minimum lease payments as of the date of their inceptions.

The cost of assets under capital leases as of June 30, 2021:

	Governmen Activities				
Machinery and equipment Less accumulated depreciation	\$	401,500 308,257			
Carrying value	\$	93,243			

Current year depreciation expense of assets under capital lease totaled \$134,167.

#### NOTE 8. LONG-TERM DEBT (CONTINUED)

The County's total capital lease debt service requirements to maturity are as follows:

Fiscal year ending June 30,	
2022	\$ 73,857
2023	36,712
2024	36,712
2025	36,712
2026	 36,872
Total minimum lease payments	220,865
Less amount representing interest	23,475
Present value of future minimum lease payments	\$ 197,390

Landfill Post-closure Costs. Effective October 27, 1999, the County closed its landfill and no additional waste has been accepted. According to state and federal laws and regulations, the County must perform certain maintenance and monitoring functions at the site for a minimum of 30 years. As of June 30, 2021, the County has a remaining 14 years of monitoring. Engineering studies estimate post-closure costs of approximately \$2,244,600 over the 14-year period. These costs are based on the amount that would be paid if all equipment, facilities, and services required to monitor and maintain the landfill were acquired as of June 30, 2021. Actual costs may be higher due to changes in inflation, changes in technology, or changes in regulations. Should any problems occur during this post-closure period, the costs and time period required for the maintenance and monitoring functions may substantially increase.

#### NOTE 9. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The composition of interfund balances as of June 30, 2021, is as follows:

Due to/from other funds:

Receivable Fund	Payable Fund	 Amount
Joint Development Authority Fund	SPLOST Fund	\$ 29,785
Joint Development Authority Fund	Nonmajor Governmental Funds	12,000
General Fund	Nonmajor Governmental Funds	24,232
General Fund	SPLOST Fund	5,171
Nonmajor Governmental Funds	General Fund	50,000
Nonmajor Governmental Funds	Joint Development Authority Fund	 310,268
		\$ 431,456

These balances resulted from the time lag between the dates that: 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system, and 3) payments between funds are made. Primarily, balances are attributed to expenditures paid by the General Fund to be reimbursed by the funds for which the expenditures benefit.

Interfund transfers:

Transfers In	Transfers Out	 Amount
General Fund	SPLOST Fund	\$ 784
Joint Development Authority Fund	General Fund	48,385
Joint Development Authority Fund	SPLOST Fund	206,189
Nonmajor Governmental Funds	General Fund	30,000
SPLOST Fund	General Fund	 58,500
		\$ 343,858

Transfers are used to: 1) move revenues from the fund that the statute or budget requires to collect them to the fund that the statute or budget requires to expend them, 2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, 3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, and 4) move SPLOST funds to the Development Authority to SPLOST approved projects.

#### NOTE 10. DEFINED BENEFIT PENSION PLAN

#### A. Primary Government

#### **Plan Description**

The County, as authorized by the County Commission, has established a non-contributory defined benefit pension plan, The Jeff Davis County Defined Benefit Plan (the "Plan"), covering substantially all of the County's employees. The County's pension plan is administered through the Association County Commissioners of Georgia Third Restated Defined Benefit Plan (the "ACCG Plan"), an agent multiple-employer pension plan administered by GEBCorp and affiliated with the Association of County Commissioners of Georgia ("ACCG"). The Plan provides retirement, disability, and death benefits to plan members and beneficiaries. Plan benefits are provided for Plan participants who were participants in the Plan before January 1, 2004, whereby retirees receive between 1.00% and 1.75% multiplied by the average of the highest five consecutive years of earnings multiplied by the total credited years of service. Plan benefits are provided for Plan participants who were participants in the Plan on or after January 1, 2004, whereby retirees receive 1.00% multiplied by the average of the highest five consecutive years of earnings multiplied by the total credited years of service. The ACCG, in its role as the Plan sponsor, has the sole authority to establish and amend the benefit provisions and the contribution rates of the County related to the Plan, as provided in Section 19.03 of the ACCG Plan document. The County has the authority to amend the adoption agreement, which defines the specific benefit provisions of the Plan, as provided in Section 19.02 of the ACCG Plan document. The County Commission retains this authority. The ACCG Plan issues a publicly available financial report that includes financial statements and required supplementary information for the pension trust. That report may be obtained at www.gebcorp.com or by writing to Association County Commissioners of Georgia, Retirement Services, 191 Peachtree Street, NE, Atlanta, Georgia 30303 or by calling (800) 736-7166.

**Plan Membership**. As of January 1, 2020, the date of the most recent actuarial valuation date, pension plan membership consisted of the following:

Inactive plan members or beneficiaries currently receiving benefits	36
Inactive plan members entitled to but not receiving benefits	52
Active plan members	77
Total	165

## NOTE 10. DEFINED BENEFIT PENSION PLAN (CONTINUED)

#### A. Primary Government (Continued)

#### Plan Description (Continued)

Contributions. The Plan is subject to minimum funding standards of the Georgia Public Retirement Systems Standards law. The Board of Trustees of the ACCG Plan has adopted a recommended actuarial funding policy for the Plan which meets state minimum requirements and will accumulate sufficient funds to provide the benefits under the Plan. The funding policy for the Plan, as adopted by the County Commission, is to contribute an amount equal to or greater than the actuarially recommended contribution rate. This rate is based on the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. No contributions are made by Plan participants. For the year ended June 30, 2021, the County's contribution rate was 10.3% of annual payroll. County contributions to the Plan were \$277,317 for the year ended June 30, 2021.

#### **Net Pension Liability of the County**

The County's net pension liability was measured as of December 31, 2020. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2020, with updated procedures performed by the actuary to roll forward to the total pension liability measured as of December 31, 2020.

**Actuarial Assumptions**. The total pension liability in the January 1, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 3.00%

Salary increases 2.00% – 4.00%

Investment rate of return 7.00%, net of pension plan investment expense, including inflation

Mortality rates were based on the Pub 2010 amount weighted Mortality Table blended 50% for General Employees and 50% for Public Safety Employees with Scale AA to 2019.

The actuarial assumptions used in the January 1, 2020 valuation were based on the results of an actuarial experience study for December 31, 2019.

#### NOTE 10. DEFINED BENEFIT PENSION PLAN (CONTINUED)

#### A. Primary Government (Continued)

**Net Pension Liability of the County (Continued)** 

Actuarial Assumptions (Continued). The long-term expected rate of return on pension plan investments was determined through a blend of using a building-block method based on 20-year benchmarks (33.33%) and 30-year benchmarks (33.33%), as well as forward-looking capital market assumptions for a moderate asset allocation (33.34%), as determined by UBS. Expected future rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2020, are summarized in the following table:

	Target	
Asset Class	Allocation	Range
Equities	30%	65% - 75%
Large Cap	30%	25% -35%
Mid Cap	5%	2.5% - 10%
Small Cap	5%	2.5% - 10%
REIT	5%	2.5% - 10%
International	15%	10% - 20%
Multi Cap	5%	2.5% - 10%
Global Allocation	5%	2.5% - 10%
Total	100%	

**Discount Rate**. The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that County contributions will be made based on the average County contribution made to the Plan over the prior five years. Based on this assumption, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all of the projected benefit payments to determine the total pension liability.

## NOTE 10. DEFINED BENEFIT PENSION PLAN (CONTINUED)

### A. Primary Government (Continued)

**Net Pension Liability of the County (Continued)** 

**Changes in the Net Pension Liability of the County**. The changes in the components of the net pension liability of the County for the year ended June 30, 2021, were as follows:

	Total Pension Liability (a)		Plan Fiduciary Net Position (b)		Net Pension Liability (a) - (b)	
Beginning balance	\$	6,319,713	\$	4,938,759	\$	1,380,954
Changes for the year:						
Service cost		114,564		-		114,564
Interest		432,736		-		432,736
Liability experience (gain)/loss		(32,950)		-		(32,950)
Assumption change		9,184		-		9,184
Contributions – employer		-		291,827		(291,827)
Net investment income		-		661,022		(661,022)
Benefit payments, including refunds						
of employee contributions		(275,539)		(275,539)		-
Administrative expense		-		(29,955)		29,955
Other changes		29,138		(21,125)		50,263
Net changes		277,133		626,230		(349,097)
Ending balance	\$	6,596,846	\$	5,564,989	\$	1,031,857

The required schedule of changes in the County's net pension liability and related ratios immediately following the notes to the financial statements presents multi–year trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate. The following presents the net pension liability of the County, calculated using the discount rate of 7.00%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

	Current					
	1% Decrease (6.00%)		Discount Rate (7.00%)		1% Increase (8.00%)	
County's net pension liability	\$	1,854,311	\$	1,031,857	\$	346,668

#### NOTE 10. DEFINED BENEFIT PENSION PLAN (CONTINUED)

#### A. Primary Government (Continued)

**Net Pension Liability of the County (Continued)** 

Sensitivity of the Net Pension Liability to Changes in the Discount Rate (Continued). Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of December 31, 2020, and the current sharing pattern of costs between employer and employee.

# Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2021, the County recognized pension expense of \$419,947. At June 30, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Ou	Deferred Outflows of Resources		Deferred Inflows of Resources		
Investment earnings difference Differences between expected and	\$	-	\$	417,482		
actual experience Changes in assumptions		124,489 167,791		23,797		
Total	\$	292,280	\$	441,279		

The amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ending June 30:	
2022	\$ (206,899)
2023	(99,146)
2024	151,222
2025	 5,824
Total	\$ (148,999)

#### NOTE 11. OTHER POST-EMPLOYMENT BENEFITS

#### Plan Administration and Benefits

The County, as authorized by the County Commission, administers a single-employer defined benefit Post-Retirement Benefit Plan (the "OPEB Plan"). The OPEB Plan is under the direction of the County's Board of Commissioners. The County provides post-retirement healthcare benefits, as per the requirements of a resolution, for certain retirees. The provisions and obligations to contribute are established and may be amended by the Jeff Davis County Board of Commissioners. The requirements are that the employee must retire from the County after ten years of continuous service and must have attained the age of 55. The benefits are offered until the employee stops paying their portion of the premium. The County pays 25 – 50% of the individual health insurance premium, depending on age and years of employment, and the employee must pay the remainder. The County will pay 100% of individual premium costs for life insurance benefits. Currently, 13 employees and their dependents are enrolled in post-retirement healthcare benefits. The County's Board of Commissioners established and may amend the benefit provisions. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 and a separate report was not issued for the OPEB Plan.

**Membership**. The following schedule (derived from the most recent actuarial valuation report) reflects membership for the post-retirement benefit plan as of latest actuarial valuation at July 1, 2020:

Active members	107
Retired members	8
Dependents of retired members	5
	120

**Contributions**. The Board of Commissioners has elected to fund the OPEB Plan on a "pay as you go" basis. Per a County resolution, the County is required to contribute the current year benefit costs of the Plan which are not paid by the retiree. For the year ended June 30, 2021, the County contributed \$40,007 for the pay as you go benefits for the OPEB Plan.

### NOTE 11. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

#### **Total OPEB Liability of the County**

The County's total OPEB liability was measured as of June 30, 2021, and was determined by an actuarial valuation as of July 1, 2020, with the actuary using standard techniques to roll forward the liability to the measurement date.

**Actuarial Assumptions**. The total OPEB liability in the July 1, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Discount Rate: 2.16%

Healthcare Cost Trend Rate: 5.60% graded by 0.10% per year to an ultimate rate of 4.50%

Inflation Rate: 2.50% Participation Rate: 100%

Mortality rates were based on the PubGH-2010 Mortality Table, projected by the MP-2020 Mortality Improvement Scale.

The actuarial assumptions used in the July 1, 2020 valuation were based on the results of an actuarial experience study for the period 2010 – 2014.

**Discount Rate**. The discount rate used to measure the total OPEB liability was 2.16%. This rate was determined using an index rate of 20-year, tax-exempt general obligation municipal bonds with an average rating of AA or higher – which was 2.16% as determined by the Bond Buyer 20-Bond GO Index Rate as of June 30, 2021.

**Changes in the total OPEB Liability of the County**. The changes in the total OPEB liability of the County for the year ended June 30, 2021, were as follows:

	Total OPEB Liability		
Beginning balance	\$ 1,598,716		
Changes for the year:			
Service cost	46,539		
Interest	38,579		
Experience differences	120,409		
Assumption changes	(17,626)		
Benefit payments	(40,007)		
Net change	147,894		
Ending balance	\$ 1,746,610		

The required schedule of changes in the County's total OPEB liability and related ratios immediately following the notes to the financial statements presents multi-year trend information about the total OPEB liability.

#### NOTE 11. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate. The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.16%) or 1-percentage-point higher (3.16%) than the current discount rate:

	1%	Decrease	Dis	count Rate	19	% Increase
		1.16%		2.16%		3.16%
Total OPEB liability	\$	2,016,973	\$	1,746,610	\$	1,527,226

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revisions as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of June 30, 2021, and the current sharing pattern of costs between employer and inactive employees.

#### NOTE 11. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

# OPEB Expense and Deferred Outflows and Inflows of Resources Related to OPEB

For the year ended June 30, 2021, the County recognized OPEB expense of \$138,045. At June 30, 2021, the County reported deferred outflows and inflows of resources related to the OPEB Plan from the following sources:

	Οι	Deferred utflows of esources	Ir	eferred aflow of esources
Differences between expected and actual experience Other changes in assumptions	\$	115,477 476,854	\$	16,914 15,944
Total	\$	592,331	\$	32,858

#### NOTE 11. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

# OPEB Expense and Deferred Outflows and Inflows of Resources Related to OPEB (Continued)

Amounts reported as deferred outflows and inflows of resources related to the OPEB Plan will be recognized in OPEB expense as follows:

Year ending June 30,	
2022	\$ 52,927
2023	52,927
2024	52,927
2025	52,927
2026	52,927
2027 and after	 294,838
Total	\$ 559,473

#### NOTE 12. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; thefts of, damage to, and destruction of assets; errors and omissions; natural disasters; injuries to employees; and losses resulting from providing accident and health benefits to employees, retirees, and their dependents.

Through the Georgia Municipal Association, the County holds membership in Georgia Interlocal Risk Management Agency ("GIRMA"). GIRMA exists by authority of the O.C.G.A., and participates in risk sharing arrangements among Georgia county governments. Members jointly self-insure the risks of general liability, motor vehicle liability, property damage or any combination of such risks. Coverages are subject to a \$1,000 deductible per occurrence.

Pursuant to Title 34, Chapter 9, Article 5 of the O.C.G.A., the County became a member of the Association County Commissioners of Georgia – Self-Insurance Workers' Compensation Fund. The liability of the fund to the employees of any employer is specifically limited to such obligations as are imposed by applicable state laws against the employer for workers' compensation and/or employer's liability.

#### NOTE 12. RISK MANAGEMENT (CONTINUED)

The Fund is to defend, in the name of and on behalf of the members, any suits or other proceedings which may at any time be instituted against them on account of injuries or death within the preview of the Workers' Compensation Law of Georgia, or on the basis of employer's liability, including suits or other proceedings alleging such injuries and demanding compensation, therefore, although such suits, other proceedings, allegations, or demands be wholly groundless, false or fraudulent. The Fund is to pay all costs taxed against members in any legal proceedings defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

There have been no significant reductions of insurance coverage from coverage in the prior year, and settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

#### NOTE 13. COMMITMENTS AND CONTINGENT LIABILITIES

#### Litigation

The County is involved in several pending lawsuits. Also, the Joint Development Authority has filed suit against certain entities and individuals to recover funds received from the Authority through fraudulent means. Liability, if any, which might result from these proceedings, would not, in the opinion of management and legal counsel, have a material adverse effect on the financial position of the County.

#### **Grant Contingencies**

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to the disallowance of certain expenditures previously reimbursed by those agencies. Based upon prior experience, management of the County believes such disallowances, if any, will not be significant.

#### NOTE 14. JOINT VENTURES

Under Georgia law, the County, in conjunction with other cities and counties in the 17 county area district, is a member of the Heart of Georgia/Altamaha Regional Commission and is required to pay annual dues thereto. Membership in a Regional Commission is required by O.C.G.A. §50-8-34, which provides for the organizational structure of the Regional Commission in Georgia. The Regional Commission Board membership includes the chief elected official of each county and municipality of the area. O.C.G.A. §50-8-391 provides that the member governments are liable for any debts or obligations of the Regional Commission. The total paid to the Regional Commission for fiscal year 2021 was \$15.842

Information concerning the financial statements may be obtained from the Heart of Georgia/Altamaha Regional Commission, 501 Oak Street, Eastman, Georgia 31023.

#### NOTE 15. TAX ABATEMENT PROGRAMS

The County enters into property tax abatement programs with local businesses for the purpose of attracting and retaining business within their jurisdictions. The tax abatements can be granted to any business located within the County. These tax abatement programs are issued on a case by case basis for individual businesses for both real and personal property from the Jeff Davis County Development Authority.

During the fiscal year ended June 30, 2021, the County abated property taxes totaling \$593,570. Tax abatements during the current year range from 0% to 100% of assessed property values over a time period up to twenty five years.

#### NOTE 16. CHANGE IN ACCOUNTING PRINCIPLE

In conjunction with the implementation of GASB Statement No. 84, *Fiduciary Activities*, the County is required to reevaluate the accounting treatment of fiduciary activities. The new standard requires the County to determine if funds are still considered fiduciary, and if so, if they are considered custodial funds under the new definitions of GASB Statement No. 84. Therefore, in conjunction with the implementation of GASB Statement No. 84, the following restatement was required to the beginning net position of the Fiduciary Activities to properly report the custodial funds.

	Cust	odial Funds
Net position, beginning of the year, as previously reported	\$	-
Adjustment needed to record beginning net position of the agency funds now reported as custodial funds in accordance with		
GASB Statement No. 84.		321,530
CAGE GLACIMONE NO. 04.		021,000
Net position, beginning of year, as restated	\$	321,530

REQUIRED SUPPLEMENTARY INFORMATION

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE COUNTY'S TOTAL OPEB LIABILITY AND RELATED RATIOS FOR THE FISCAL YEAR ENDED JUNE 30,

	2021	2020	2019	2018
Total OPEB liability Service cost Interest on total OPEB liability Differences between expected and actual experience Changes of assumptions Benefit payments	\$ 46,539 38,579 120,409 (17,626) (40,007)	\$ 26,206 44,764 7,765 299,965 (50,002)	\$ 24,545 44,163 (21,558) 50,360 (46,216)	\$ 20,658 34,049 - 252,628 (38,061)
Net change in total OPEB liability	147,894	328,698	51,294	269,274
Total OPEB liability - beginning Total OPEB liability - ending Covered payroll	1,598,716 \$ 1,746,610 \$ 3,667,156	1,270,018 \$ 1,598,716 \$ 2,888,633	1,218,724 \$ 1,270,018 \$ 3,336,091	949,450 \$ 1,218,724 \$ 2,984,154
County's total OPEB liability as a percentage of covered payroll	47.6%	55.3%	38.1%	40.8%

#### Notes to the Schedule:

The schedule will present 10 years of information once it is accumulated.

The assumptions used in the preparation of the above schedule are disclosed in Note 11 in the Notes to the Financial Statements.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE COUNTY'S TOTAL PENSION LIABILITY AND RELATED RATIOS FOR THE FISCAL YEAR ENDED JUNE 30,

	2021	2020	2019	2018	2017	2016	2015
Total pension liability Service cost Interest on total pension liability Differences between expected and actual experience Changes of assumptions Plan change Benefit payments, including refunds	\$ 114,564 432,736 (32,950) 9,184 29,138	\$ 109,635 387,275 216,196 213,034	\$ 86,250 352,705 150,117 351,374	\$ 73,148 346,452 (83,675) 12,141	\$ 73,151 326,410 131,356 141,756	\$ 60,338 296,404 142,996 126,236	\$ 56,716 286,283 - - -
of employee contributions	(275,539)	(277,837)	(267,865)	(255,794)	(236,490)	(215,290)	(200,839)
Net change in total pension liability	277,133	648,303	672,581	92,272	436,183	410,684	142,160
Total pension liability - beginning Total pension liability - ending (a)	6,319,713 6,596,846	5,671,410 6,319,713	4,998,829 5,671,410	4,906,557 4,998,829	4,470,374 4,906,557	4,059,689 4,470,373	3,917,529 4,059,689
Plan fiduciary net position Contributions - employer Net investment income Benefit payments, including refunds of employee contributions	291,827 661,022 (275,539)	288,409 839,854 (277,837)	205,795 (193,077) (267,865)	222,547 596,874 (255,794)	245,510 265,986 (236,490)	211,955 31,916 (215,290)	194,351 256,611 (200,839)
Administrative expenses Other	(29,955) (21,125)	(29,223) (51,082)	(16,811) (19,419)	(13,851) (23,234)	(17,407) (22,924)	(13,906) (46,692)	(12,661) (21,872)
Net change in fiduciary net position	626,230	770,121	(291,377)	526,542	234,675	(32,017)	215,590
Plan fiduciary net position - beginning Plan fiduciary net position - ending (b)	4,938,759 5,564,989	4,168,638 4,938,759	4,460,015 4,168,638	3,933,473 4,460,015	3,698,798 3,933,473	3,730,815 3,698,798	3,515,225 3,730,815
County's net pension liability - ending (a) - (b)	\$ 1,031,857	\$ 1,380,954	\$ 1,502,772	\$ 538,814	\$ 973,084	\$ 771,575	\$ 328,874
Plan fiduciary net position as a percentage of total pension liability	84.4%	78.1%	73.5%	89.2%	80.2%	82.7%	91.9%
Covered payroll	\$ 2,692,978	\$ 2,705,607	\$ 2,376,006	\$ 2,145,001	\$ 2,144,605	\$ 2,085,053	\$ 1,938,321
County's net pension liability as a percentage of covered payroll	38.3%	51.0%	63.2%	25.1%	45.4%	37.0%	17.0%

#### Notes to the Schedule:

The schedule will present 10 years of information once it is accumulated.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF COUNTY CONTRIBUTIONS FOR THE FISCAL YEAR ENDED JUNE 30,

	2021	 2020	2019	 2018	 2017	 2016	2015
Actuarially determined contribution	\$ 277,317	\$ 288,409	\$ 205,795	\$ 222,547	\$ 245,510	\$ 211,955	\$ 194,351
Contributions in relation to the actuarially determined contribution	 277,317	 288,409	 205,795	222,547	 245,510	 211,955	 194,351
Contribution deficiency (excess)	\$ 						
Covered payroll	\$ 2,692,978	\$ 2,705,607	\$ 2,376,006	\$ 2,145,001	\$ 2,144,605	\$ 2,085,053	\$ 1,938,321
Contributions as a percentage of covered payroll	10.3%	10.7%	8.7%	10.4%	11.4%	10.2%	10.0%

#### Notes to the Schedule

Valuation Date January 1, 2020 Cost Method Entry Age Normal

Actuarial Asset Valuation Method Smoothed market value with a 5-year

smoothing period

Assumed Rate of Return

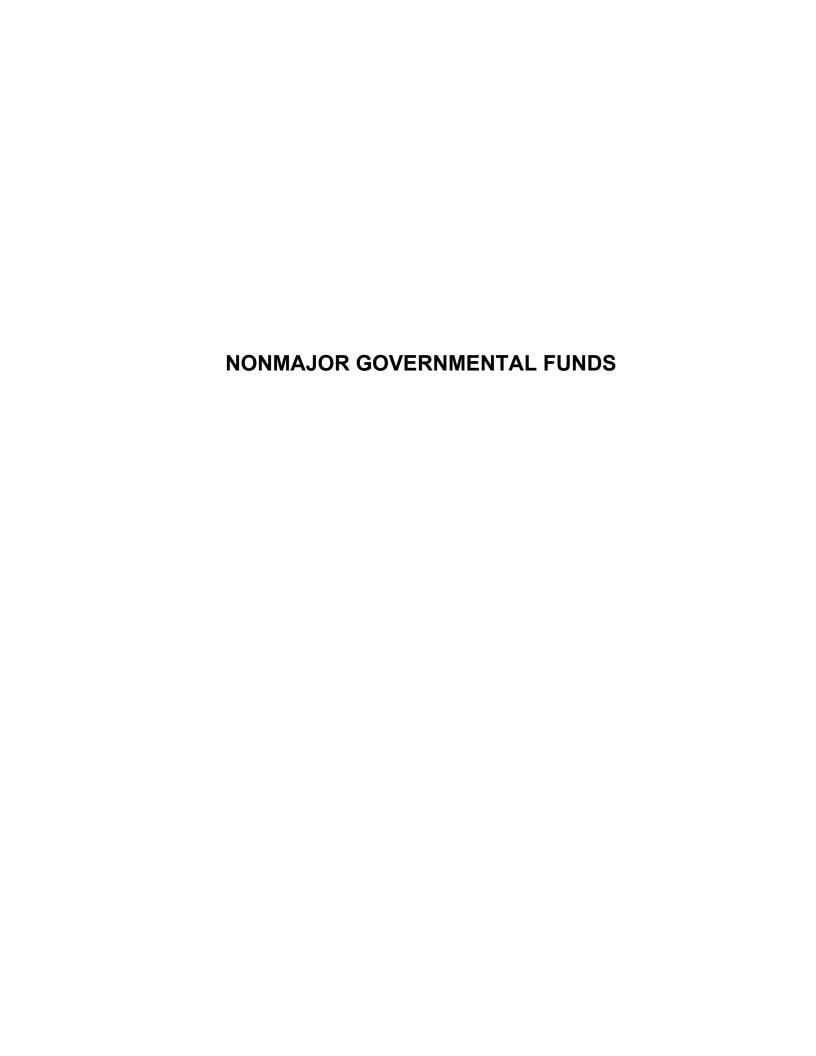
on Investments

Projected Salary Increases 3.0% (including 3.0% inflation)

Amortization Method Closed level dollar for unfunded liability

Remaining Amortization Period None remaining

The schedule will present 10 years of information once it is accumulated.



#### NONMAJOR GOVERNMENTAL FUNDS

## **SPECIAL REVENUE FUNDS**

**Revolving Loan**To account for the activity of the County's revolving loan fund.

Emergency 911 To account for emergency services which are provided to all County

taxpayers. Financing is provided through user fees and charges and

contributions from the General Fund.

**EIP Grant**To account for the activity of the County's Employment Incentive Program

("EIP") grant.

#### **CAPITAL PROJECT FUND**

TIA SPLOST Fund

To account for the funds received from the Transportation Special Purpose

Local Options Sales Tax receipts. The County is using the taxes for approved

projects for roads, streets and bridges.

## COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2021

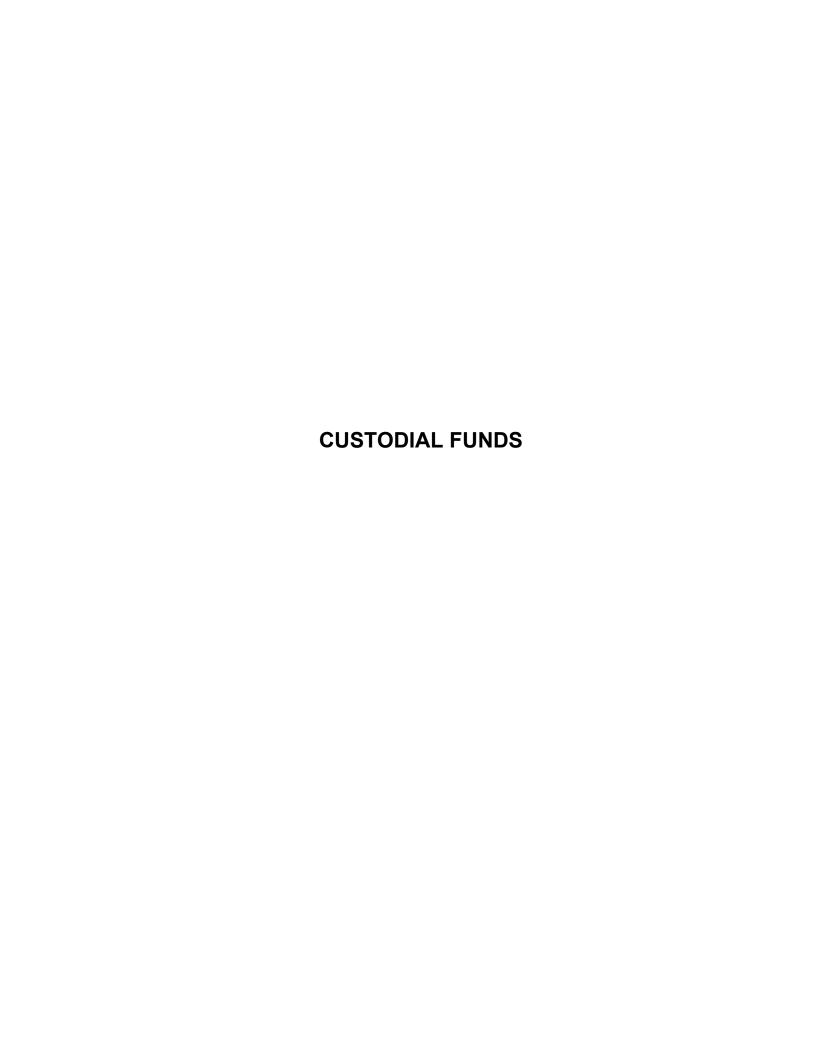
		Sp	ecial R	evenue Fu	nds		<u> P</u>	Capital roject Fund	ı	Nonmajor
ACCETO	F	Revolving	En	nergency	EIP		Т	IA SPLOST	Governmental	
ASSETS		Loan		911		Grant		Fund		Funds
Cash and cash equivalents	\$	271,199	\$	-	\$	118	\$	1,293,700	\$	1,565,017
Accounts receivable		-		36,237		-		-		36,237
Due from other governments		-		-		-		40,587		40,587
Due from other funds		310,268		50,000		-		-		360,268
Total assets	\$	581,467	\$	86,237	\$	118	\$	1,334,287	\$	2,002,109
LIABILITIES			•	40.074	•		•		•	40.074
Accounts payable Accrued liabilities	\$	-	\$	12,274	\$	-	\$	-	\$	12,274
Due to other funds		12,000		10,511		-		-		10,511 36,232
Total liabilities		12,000		24,232 47,017						59,017
Total liabilities		12,000		47,017			_			39,017
FUND BALANCES										
Restricted for:										
Public safety		-		39,220		-		-		39,220
Housing and development		569,467		=		118		-		569,585
Capital projects		-						1,334,287		1,334,287
Total fund balance		569,467		39,220		118		1,334,287		1,943,092
Total liabilities, deferred inflows of resources and fund balances	\$	581,467	\$	86,237	\$	118	\$	1,334,287	\$	2,002,109

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Special Revenue Funds					Capital Project Fund					
	R	Revolving Loan	Er	mergency 911		EIP Grant		TIA SPLOST Fund		Nonmajor Governmental Funds	
REVENUES											
Sales taxes	\$	-	\$	-	\$	-	\$	485,209	\$	485,209	
Intergovernmental		-		-		15		51,222		51,237	
Charges for services		-		221,907		-		-		221,907	
Interest		7,295		-		-		-		7,295	
Total revenues		7,295		221,907		15		536,431		765,648	
EXPENDITURES											
Current:											
General government		2,415		-		-		-		2,415	
Public safety		-		662,461		-		-		662,461	
Capital outlay		-		-		-		107,571		107,571	
Total expenditures		2,415		662,461		-		107,571		772,447	
Excess (deficiency) of revenues											
over (under) expenditures		4,880		(440,554)		15		428,860		(6,799)	
OTHER FINANCING SOURCES											
Transfers in		-		30,000		-		-		30,000	
Total other financing sources		-		30,000		-		-		30,000	
Net change in fund balances		4,880		(410,554)		15		428,860		23,201	
FUND BALANCES, beginning of year		564,587		449,774		103		905,427		1,919,891	
FUND BALANCES, end of year	\$	569,467	\$	39,220	\$	118	\$	1,334,287	\$	1,943,092	

## SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Original Estimated Cost	Current Estimated Cost	Prior Years	Current Year	Total
Roads, bridges, equipment	\$ 3,809,359	\$ 3,809,359	\$ 3,085,054	\$ 321,748	\$ 3,406,802
City of Hazlehurst	2,500,000	2,500,000	2,311,428	515,472	2,826,900
Hospital	1,200,000	1,200,000	200,858	253,266	454,124
Public safety	1,790,641	1,790,641	631,333	324,116	955,449
Development Authority	1,000,000	1,000,000	222,415	206,149	428,564
Jail	1,125,000	1,125,000	-	258,791	258,791
Recreation	500,000	500,000	512,630	151,185	663,815
Elections	75,000	75,000	-	-	-
Renovation of public buildings	500,000	500,000	78,820	78,735	157,555
	\$ 12,500,000	\$ 12,500,000	\$ 7,042,538	2,109,462	\$ 9,152,000
Reconciling items: Debt service paym		t already included			
as an expenditur		thority and General	1,712,262	126,506	\$ 1,838,768
	cluded as an expe	-	(70,802)	(206,933)	(277,735)
			\$ 8,683,998	\$ 2,029,035	\$ 10,713,033



#### **CUSTODIAL FUNDS**

**Tax Commissioner**To account for tax billings, collections, and remittances made by property

owners of record on behalf of other governmental agencies.

Magistrate Court To account for the receipt and disbursement of court-ordered fines and fees

made on behalf of third parties.

Probate Court To account for the collection of fees for firearms licenses, certificates,

marriage licenses, passports, etc. which are disbursed to other parties.

Clerk of Court To account for the receipt and disbursement of court-ordered fines and fees

made on behalf of third parties.

Sheriff To account for the collection and remittance of fines, bond forfeitures, and

various fees, and to account for the receipt and disbursement of funds held

on behalf of County inmates housed in the County detention facility.

# COMBINING STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS JUNE 30, 2021

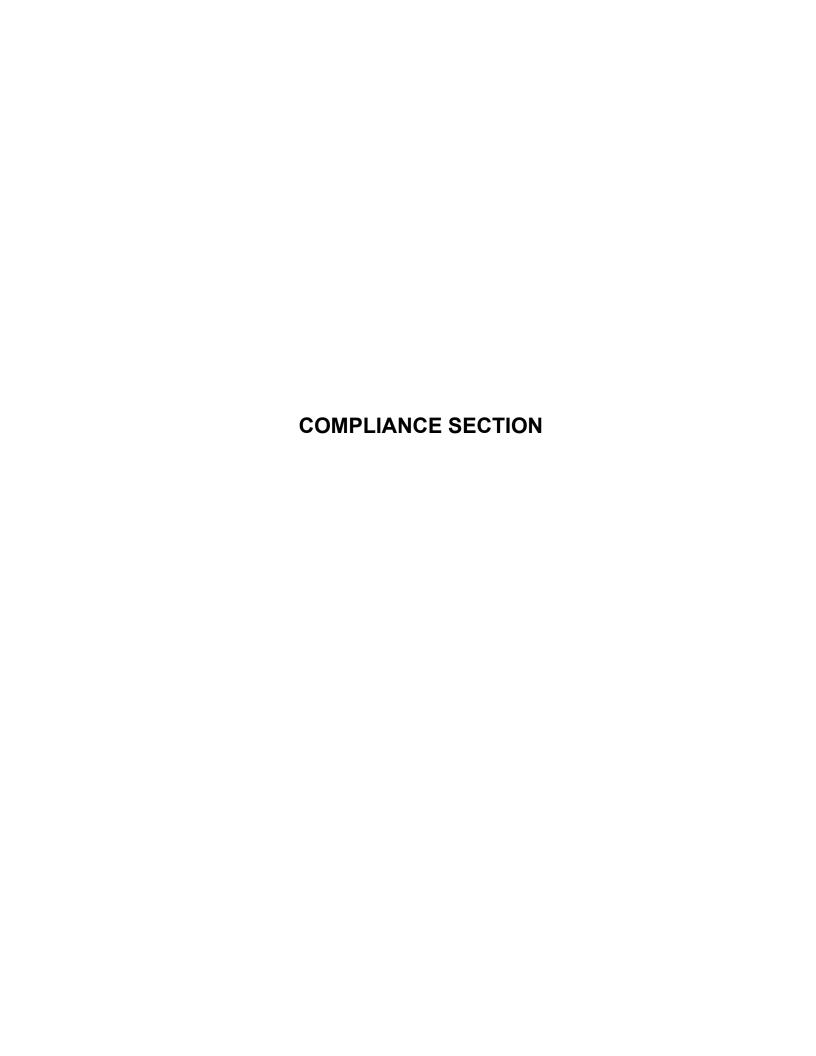
	Tax Commissioner	Magistrate Court	Probate Court	Clerk of Court		
ASSETS Cash Taxes receivable	\$ 1,142,986 385,656	\$ 26,209 -	\$ 3,736	\$ 138,050 -		
Total assets	\$ 1,528,642	\$ 26,209	\$ 3,736	\$ 138,050		
LIABILITIES Due to others Uncollected taxes Total liabilities	\$ 629,252 385,656 \$ 1,014,908	\$ 20,326 - \$ 20,326	\$ 4,153 - \$ 4,153	\$ 44,001 - \$ 44,001		
NET POSITION  Restricted for individuals, organizations and other governments	\$ 513,734	\$ 5,883	<u>\$ (417)</u>	\$ 94,049		

 Sheriff	 Total
\$ 148,734	\$ 1,459,715 385,656
\$ 148,734	\$ 1,845,371
\$ 17,987 -	\$ 715,719 385,656
\$ 17,987	\$ 1,101,375
\$ 130,747	\$ 743,996

# COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Tax Commissioner		Magistrate Court		Probate Court		Clerk of Court	
ADDITIONS Taxes collected	\$	8,575,254	\$	_	\$	_	\$	_
Fines and fees collected	Ψ —	-	Ψ ——	197,613	Ψ ——	97,139	Ψ ——	939,001
Total additions		8,575,254		197,613		97,139		939,001
DEDUCTIONS								
Taxes disbursed		8,166,437		-		-		-
Fines and fees disbursed				191,730		97,556		913,936
Total deductions		8,166,437		191,730		97,556		913,936
Change in net position		408,817		5,883		(417)		25,065
NET POSITION  Net position, beginning of year,								
as restated		104,917						68,984
Net position, end of year	\$	513,734	\$	5,883	\$	(417)	\$	94,049

Sheriff	Total			
\$ - 272 125	\$	8,575,254		
 373,125	-	1,606,878		
 373,125		10,182,132		
-		8,166,437		
390,007		1,593,229		
 390,007		9,759,666		
(16,882)		422,466		
 147,629		321,530		
\$ 130,747	\$	743,996		





# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Commissioners of Jeff Davis County, Georgia Hazlehurst, Georgia

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Jeff Davis County, Georgia (the "County") as of and for the fiscal year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated June 27, 2022. Our report includes references to other auditors who audited the financial statements of the Jeff Davis County Board of Health, as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors. Our report also includes a reference to the change in accounting principle resulting from the implementation of Governmental Accounting Standards Board Statement No. 84, *Fiduciary Activities*, as of July 1, 2020.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and responses as item 2021-001 that we consider to be a material weakness.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Jeff Davis County's Responses to Finding**

The County's responses to the finding identified in our audit are described in the accompanying schedule of findings and responses. The County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mauldin & Jerkins, LLC

Macon, Georgia June 27, 2022

# SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### SECTION I SUMMARY OF AUDIT RESULTS

<u>Financial Statements</u>	
Type of auditor's report issued	Unmodified
Internal control over financial reporting:	
Material weaknesses identified?	XYesNo
Significant deficiencies identified not considered	
to be material weaknesses?	YesX_ None Reported
Noncompliance material to financial statements noted?	Yes <u>X</u> No

#### Federal Awards

A single audit was not performed for the fiscal year ended June 30, 2021, due to the County not expending \$750,000 or more of federal funds.

# SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES

#### 2021-001. Segregation of Duties (Repeat Finding)

**Criteria:** Internal controls should be in place, which provide reasonable assurance that an individual cannot misappropriate funds without such actions being detected during the normal course of business.

**Condition:** There is not appropriate segregation of duties among recording, distribution, and reconciliation of cash accounts and other operational functions in the various areas of the County, including the offices of elected officials. In addition, we noted bank statements were being reconciled by employees of these elected officials with no consistent review of the reconciled statements being performed. Specifically, we noted the following items:

- Sheriff's Office One individual has the authority to open mail and also has the authority to prepare deposits, deposit cash receipts, prepare checks, sign checks, mail checks, and reconcile bank statements. Another individual has the authority to open mail and also has the authority to prepare deposits, deposit cash receipts, prepare checks, sign checks, mail checks, and reconcile bank statements. In addition, we noted the bank reconciliations are not being properly reviewed until the end of the year prior to the audit.
- Probate Court One individual has the authority to open mail and also has the authority to prepare deposits, prepare checks, mail checks, sign checks, post transactions to the general ledger, and reconcile bank statements.
   In addition, we noted the bank reconciliations are not being properly reviewed on a consistent basis.

# SCHEDULE OF FINDINGS AND RESPONSES FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# SECTION II FINANCIAL STATEMENT FINDINGS AND RESPONSES (CONTINUED)

#### 2021-001. Segregation of Duties (Repeat Finding) (Continued)

- Magistrate Court One individual has the authority to prepare deposits and deposit cash receipts also has the
  authority to reconcile bank statements. In addition, we noted bank reconciliations are being performed and
  reviewed; however, no documentation of the review is being performed.
- Clerk of Court One individual has the authority to open mail and also has the authority to prepare deposits, deposit cash receipts, prepare checks, sign checks, and reconcile bank statements. Another individual has the authority to open mail and also has the authority to prepare deposits, deposit cash receipts, mail checks, and sign checks.
- Tax Commissioner's Office We noted the bank reconciliations are not being properly reviewed.
- County Office One individual has the authority to open mail and also has the authority to prepare deposits, deposit cash receipts, prepare checks, mail checks, sign checks, post transactions to the general ledger, and reconcile bank statements.

**Context:** Several instances of overlapping duties were noted during interviews regarding internal control procedures.

**Effect:** Failure to properly segregate duties can lead to misappropriation of funds that is not detected during the normal course of business.

**Cause:** The failure to properly segregate duties is due to the limited number of individuals available in each office to perform each of the duties.

**Recommendation:** We recommend the duties of recording, distributing, and reconciling of accounts be segregated among employees. Also, we recommend greater separation of duties relative to: preparing deposits, making deposits, opening the mail, posting transactions to the general ledger, signing of checks, and reconciling bank statements. We recommend bank reconciliations are properly reviewed on a monthly basis with documentation of review.

Views of Responsible Officials: We concur. The offices listed above are in the process of reviewing their respective systems to evaluate and determine the most efficient and effective solution to properly segregate duties among recording, distribution, and reconciliation of accounts to provide reasonable assurance that an individual cannot misappropriate funds without being detected during the normal course of business.

## SCHEDULE OF PRIOR YEAR FINDINGS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### 2020-001. Segregation of Duties (Repeat Finding)

**Criteria:** Internal controls should be in place, which provide reasonable assurance that an individual cannot misappropriate funds without such actions being detected during the normal course of business.

**Condition:** Appropriate segregation of duties does not exist among cash management, including the recording, distribution, reconciliation of cash accounts and other operational functions in various areas of County operations, including the offices of elected officials (Sheriff and the Probate Court), various departments of the General Fund and the County's Finance Department.

Auditee Response/Status: Unresolved – See current year finding 2021-001.