**ROCKDALE COUNTY, GEORGIA** 

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED DECEMBER 31, 2022



**Prepared by:** 

Rockdale County
Department of Finance

FY 2022

# ROCKDALE COUNTY, GEORGIA

## ANNUAL COMPREHENSIVE FINANCIAL REPORT For the Year Ended December 31, 2022

**Prepared by: Department of Finance** 

## ROCKDALE COUNTY, GEORGIA

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the year ended December 31, 2022

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#### BOARD OF COMMISSIONERS

OZ NESBITT, SR., CHAIRMAN
Sherri L. Washington, Esq., Commissioner Post
Dr. Doreen Williams, Commissioner Post II



TELEPHONE: 770-278-7001

FACSIMILE: 770-278-8900

June 29, 2023

Board of Commissioners and Citizens of Rockdale County Rockdale County, Georgia

The Annual Comprehensive Financial Report of Rockdale County, Georgia for the fiscal year ended December 31, 2022, is hereby submitted as mandated by both local ordinance and state statutes. These ordinances and statutes require that Rockdale County, Georgia issue an annual report on its financial position and activity and that this report be audited by an independent firm of certified public accountants. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with management. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of various funds, account groups, and component units of Rockdale County, Georgia. All disclosures necessary to enable the reader to gain an understanding of the County's financial activities have been included.

The management of Rockdale County, Georgia is responsible for establishing and maintaining an effective internal control structure. In developing and evaluating Rockdale County, Georgia's accounting system, consideration is given to the adequacy of its system of internal control. We believe Rockdale County, Georgia's internal accounting controls adequately safeguard assets and provide reasonable assurance for proper recording of financial transactions.

This report has been prepared in accordance with State statutes set forth in an Act providing uniform standards for audits of municipalities and counties within the State of Georgia. The firm of Banks, Finley, White & Company, Certified Public Accountants was selected to perform an annual audit, and a copy of the auditor's report is included in the financial section of this report.

As a recipient of federal and state financial assistance, Rockdale County, Georgia is also responsible for ensuring that an adequate internal control structure is in place to ensure compliance with applicable laws and regulations related to those programs. The internal control structure is subject to periodic evaluation by the management of the County. Information related to a Single Audit, including a schedule of expenditures of federal awards, the independent auditor's reports on internal controls and compliance with applicable laws and regulations, and a schedule of findings and questioned costs are included in the single audit report.

Accounting principles generally accepted in the United States of America ("GAAP") require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis ("MD&A"). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The Rockdale County, Georgia MD&A can be found immediately following the report of the independent auditors.

#### Profile of the County

Rockdale County was created from parts of Henry and Newton counties in 1870. Its name was inspired by the granite strata underlying the surface soil in the area. From its population in 2000 of 70,576 to its current population estimate of 94,984, the County has experienced a growth change of 24,408 Rockdale County has one municipality, the City of Conyers.

Rockdale County is governed by a three-member Board of Commissioners, which includes a full-time chairman and two part-time commissioners. Commission members are elected in partisan, at-large elections to serve staggered terms of four years each.

The Chairman of the Board is the Chief Executive Officer of the county government and generally directs and controls administration and business operations of the County. Consistent with resolutions of the Board of Commissioners, the Chairman establishes rules and regulates purchasing services for all county departments, offices, and agencies.

An organizational chart depicting the current structure associated with the management of the County is included in this introductory section.

The financial statements, schedules, and statistical tables included in this report pertain to all functions and funds directly under the control of Rockdale County Board of Commissioners. Also included are trust and agency funds administered and controlled by various elected or appointed officials which are not reported upon by any other entity. The Conyers-Rockdale Big Haynes Impoundment Authority and the Rockdale County Water and Sewerage Authority are reported as blended component units, and while legally separate from the County, are reported as if they were part of the primary government. The Conyers-Rockdale Library System and the Rockdale County Health Department are included in the financial statements as discretely presented component units.

#### Local Economy

The County of Rockdale enjoys a favorable economic environment and local indicators point to continued stability. The local economy is a well-balanced blend of retail trade, manufacturing, and healthcare and social assistance. Some of the top principal employers are Golden State, Piedmont Healthcare, and BioLab.

Residential and commercial development in the area has spurred continuing growth. The County is a bedroom community for many who are employed in the metropolitan Atlanta area, and the historic district, "Olde Town Conyers," draws visitors to shop in its boutiques and visit its museums and gardens.

The collection of County revenues has stabilized, and the County has seen increased sales tax collections. Also, the County continues to focus on plans for economic development. The county works closely with the Atlanta Regional Commission.

The feature film and television production industry are still a strong force in our local economy, and one of our major employers. The Resident was filming season 5 and Gotham Nights was also filming its first season. Other TV and Film productions are choosing Conyers-Rockdale for location work.

#### Long-Term Financial Planning

The County has developed a strategic plan that will focus on areas of priority. This strategic plan will serve as the County's focused roadmap throughout 2021 and beyond. Public input was received to assist the County in developing this plan. The community's identification of the following five (5) critical areas of focus support Rockdale's quality of life and economic development: Infrastructure and Transportation, Economic Development, Quality of Life, Education, and Social Investment. The County is also working on next strategic plan "Reimagine Rockdale". The County has developed a five-year capital plan focused on meeting its long-term goals and objectives.

#### Relevant Financial Policies

Rockdale County operates under a set of fiscal policies, which establishes operational objectives and promotes continuity in fiscal decision-making, and long-term financial stability of the County. These policies cover financial areas in operating budget, reserve fund balances, accounting, auditing, and financial reporting, and purchasing.

The County strives to maintain a minimum unassigned fund balance in its General Fund, which is 35% of the subsequent year's budgeted expenditures. This minimum fund balance is to protect against cash flow shortfalls related to timing of projected revenue receipts and to maintain a budget stabilization commitment. Conservative budgeting has enabled the County to adhere to this policy.

Rockdale County will continue to initiate all capital purchases within development of the operating budget to ensure that all future operating costs are projected and included in the operating budget where appropriate. Capital purchases are classified as either capital expenditures or capital improvement projects. Capital expenditures are generally for the replacement of equipment. These types of expenditures will impact only the current operating budget and will have no specific impact on future operating budgets. Prior to the initiation of Capital improvement projects, on-going operational expenditures are considered.

The County has established a financial and budgetary policy, which is reviewed and updated as necessary by approval of the Board of Commissioners. Budgetary control is maintained at the department level. No increase in the overall budget can be made without the approval of the Board of Commissioners and amendment to the budget. Unencumbered appropriations in the annual operating budget lapse at fiscal year-end.

#### Major Initiatives

The County and the Conyers-Rockdale Chamber of Commerce encourage industrial development in the County. The County's proximity to Atlanta and I-20 has made the County attractive for manufacturing. Examples of recent economic activity including: a \$10 million expansion by Dart Container Company; the addition of 250,000 square feet and approximately 40 employees by BioLab; and a \$70 million expansion by Pratt Industries.

Upcoming retail developments include the Salem Gate Market, with retail, restaurants and a 100-room hotel and Eastmore, a 310-acre mixed use project located 20 miles outside of downtown Atlanta along I-20, with residential, retail and office space. The Georgia International Horse Park, a 1,400-acre park originally created for the 1996 Summer Olympics, hosts over 200 events per year and draws over 500,000 visitors to the County annually

Rockdale County Board of Commissioners continue to receive SPLOST funds to fund public safety vehicles such as fire trucks, police vehicles, other related public safety equipment and provide funds for other capital improvement projects. Also, a new SPLOST 2022 was approved on May 24, 2022, for six years for raising \$72,621,846 for the purpose of (i) roads, bridges, sidewalks, and transportation, (ii) Sheriff, (iii) fire and E911, (iv) parks and recreation, (v) courthouse. The Board of Commissioners also approved Homestead Option Sales Tax ("HOST") funding to purchase public safety equipment. This investment of HOST funding will aid in enhancing Rockdale's public safety throughout the County by providing deputies with the tools they need to safely and efficiently perform their jobs.

#### Corona Virus/COVID-19

The outbreak of the 2019 novel coronavirus ("COVID-19") has affected global, national, state and local economic activity. The County focused on protecting its employees by providing personal protection equipment, closing offices, limiting public access and establishing other procedures to protect its employees. It also focused on protecting its citizens by limiting access to facilities, providing masks, temperature checks for people entering the building and taking other safety precautions.

Within the United States, the federal government and various state and local governments as well as private entities and institutions have implemented a variety of different efforts aimed at preventing the spread of COVID-19, including but not limited to travel restrictions, voluntary and mandatory quarantines, event postponement and cancellations, voluntary

and mandatory work from home arrangements and facility closures. While it is impossible to determine the long-term effects that COVID-19 will have on the global, national, state or local economies, COVID-19 has not materially affected the financial results of the County to date, and the County anticipates that it will achieve its budgeted financial results for fiscal year 2022. Furthermore, COVID-19 expenses have not outpaced reimbursable amounts. In May 2021, the County received \$8,827,741 in American Rescue Plan Act ("ARPA") funds that the County has allocated toward, among other permitted uses, personal protective equipment, public health communication efforts, public safety, public works and essential workers, payroll contributions for essential works, and capital investments in public facilities to meet pandemic operational needs. The County also received an additional \$8,827,741 in ARPA funds in 2022.

Rockdale County is a beautiful place, with robust greenspace and park amenities that are something of a best-kept secret here in the region. Rockdale has miles and miles of hiking trails and bike trails. Arabia Mountain, Randy Poynter Lake and Veteran's Memorial Park are all beautiful destinations in our award winning, green community.

#### Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada ("GFOA") awarded a Certificate of Achievement for Excellence in Financial Reporting to Rockdale County, Georgia for its Annual Comprehensive Financial Report for the fiscal year ended December 31, 2021.

This was the twelfth consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Annual Comprehensive Financial Report. This report must satisfy both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation, design and publication of this Annual Comprehensive Financial Report could not have been accomplished without the efficient and dedicated service of the entire finance office staff. We would also like to express our gratitude and appreciation to the firm of Banks, Finley, White & Company, Certified Public Accountants for their technical guidance and assistance to make this a quality report.

Sincere appreciation also goes to the various elected officials, and county department directors for their assistance and positive attitude throughout the year in matters pertaining to the financial affairs of the County.

Finally, credit also must be given to the County Commissioners for their unfailing support for maintaining the highest standards of professionalism in the management of the County's finances.

Respectfully submitted

David Corbin

Interim Chief Financial Officer



#### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Rockdale County Georgia

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

December 31, 2021

Christopher P. Morrill

Executive Director/CEO

## Rockdale County Government Organizational Chart 2022

#### **BOARD OF COMMISSIONERS**

Commissioners elected at-large

· Chairman, Oz Nesbitt, Sr.

-- Commissioner Post I, Sherri Washington, Esq.

-- Commissioner Post II, Doreen Williams

#### Report to the full Board of Commissioners

--- Chief Financial Officer (CFO), Vacant

-- County Attorney, M. Qader A. Baig

#### County Departments and/or Appointed Officials that Statutorily Report to Commission Chairman

--- Chief Operating Officer: Sue Sanders

--- Executive Assistant to the Chairman: Andrea Lee

#### **Executive Directors**

--- Government Affairs/County Clerk: Jennifer Rutledge

--- Talent Management: Toni Holmes

--- Board of Assessors: Will Barkley

#### Directors

--- General Services: Andrew Hammer

--- Fire and Rescue: Marian McDaniel, Chief

--- Emergency Management Agency-EMA: Dan Morgan

--- Planning and Development: Jennifer Rutledge, Interim

--- Technology Services: Margaret Moore-Jackson

--- Public Relations: Melisa Mims

--- Water Resources: Kimbry Peek

--- Transportation: Brian Kelley

--- Stormwater: Terrence Simpkins

L-- Parks and Recreation: Jason Redmond



#### **COUNTY ELECTED POSITIONS**

Elected by the Voters of Convers/Rockdale County

--- Commissioner, Chairman: Oz Nesbitt, Sr.

--- Commissioner, Post I: Sherri Washington, Esq.

--- Commissioner, Post II: Doreen Williams

--- Clerk of Courts: Janice Morris

--- Coroner: George Levett

--- District Attorney: Alisha Johnson

--- Magistrate Court Chief Judge: Phinia Aten
All other Magistrates Appointed by Chief Magistrate

--- Probate Court Judge: Gary Washington

--- Sheriff: Eric Levett

--- State Court Judge(s)

Clarence Cuthpert

Richard Read

-- Superior Court Judge(s)

Chief Superior Court Judge: Robert Mumford

Superior Court Judge: Nancy Bills

--- Tax Commissioner: Tisa Smart-Washington

#### **Appointed by Chief Superior Court Judge**

--- Juvenile Court, Judge: Maureen Wood

--- Public Defender: Steven Purvis

#### **COUNTY PARTNERSHIPS**

--- Board of Elections & Voter Registration

Board of Elections (Members appointed by political parties)

Cynthia Willingham, Supervisor of Elections

--- Cooperative Extension

Board of Regents/University of Georgia

Brittany Teets, County Agent

-- Environmental Health

State Office: East Metro Health District

David Hornsby, Director

-- Health Department

State Office: Department of Health & Human Services

Timara Green, Director

-- Nancy Guinn Memorial Library

State Office: Georgia Public Library Service

Brenda Poku, Director

-- Veterans Services

State Office: Department of Veterans Services

Horace Campbell, Director

#### ROCKDALE COUNTY, GEORGIA ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the year ended December 31, 2022

#### **BOARD OF COMMISSIONERS**

**Chairman CEO** Oz Nesbitt, Sr.

**Commissioner Post I** Sherri L. Washington

**Doreen Williams Commissioner Post II** 

#### OTHER ELECTED OFFICIALS

Robert F. Mumford **Chief Superior Court Judge** 

**Nancy Bills Superior Court Judge** 

Clarence Cuthpert, Jr. **Chief State Court Judge** 

Alisha Johnson **District Attorney** 

Phinia Aten **Chief Magistrate Judge** 

**Janice Morris Clerk of Superior and State Courts** 

**George Levett** Coroner

Gary W. Washington **Probate Judge** 

Eric J. Levett **Sheriff** 

**Tina Smart-Washington Tax Commissioner** 



To the Board of Commissioners of Rockdale County, Georgia Conyers, Georgia

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, the aggregate remaining fund information, and the respective budgetary comparison for the General Fund of Rockdale County, Georgia ("the County"), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, the aggregate remaining fund information and the respective budgetary comparison for the General Fund of the County, as of December 31, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Emphasis of a Matter Adoption of New Accounting Standards**

For the year ended December 31, 2022, the County adopted Governmental Accounting Board Statement No. 87 - Leases. This statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.



To the Board of Commissioners of Rockdale County, Georgia June 26, 2023 Page 2

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.



To the Board of Commissioners of Rockdale County, Georgia June 26, 2023 Page 3

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (pages 5-14), schedule of changes in the County's total OPEB liability and related ratios (page 63), schedule of changes in the County's net pension liability and related ratios (page 64) and schedule of the County's pension contributions (page 65) be presented to supplement the basic financial statements.

Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying combining and individual nonmajor fund financial statements, budgetary comparison schedules for the special revenue and debt service funds, schedule of expenditures of special purpose local option sales tax proceeds, the combining statement of fiduciary fund net position and combining statement of changes in fiduciary net position for all custodial funds are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, budgetary comparison schedules for the special revenue and debt service funds, schedule of expenditures of special purpose local option sales tax proceeds, the combining statement of fiduciary fund net position and combining statement of changes in fiduciary net position are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.



To the Board of Commissioners of Rockdale County, Georgia June 26, 2023 Page 4

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 26, 2023, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control over financial reporting and compliance.

Bank, Finley White & Co.

Birmingham, Alabama June 26, 2023

As management of the Rockdale County, Georgia (the "County"), we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of Rockdale County, Georgia for the year ended December 31, 2022. We encourage readers to read the information presented here in conjunction with the additional information that we have furnished in our letter of transmittal, which can be found in the introductory section of this report.

#### FINANCIAL HIGHLIGHTS

- The County's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at the close of the fiscal year by \$474,567,801 (*net position*). The unrestricted portion is \$(7,635,255), which is comprised of a deficit in the governmental activities of \$51,822,740 and a surplus of \$44,187,485 in the business-type activities.
- The County's total net position increased by \$32,223,121 in the year ended December 31, 2022.
- As of the close of the current year, the County's governmental funds reported a combined ending fund balance of \$107,648,840, an increase of \$6,338,251 in comparison with the prior year.
- At the end of the current year, fund balance for the General Fund was \$44,645,867, or 50.98% of total General Fund expenditures.
- At the end of December 31, 2022, the County had total bonded debt outstanding of \$69,645,085, which 100% was secured by specified revenues of the Proprietary Funds (Enterprise Funds including the Water and Sewer Fund and the Stormwater Fund). There were no general obligation bonds outstanding.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to Rockdale County, Georgia's basic financial statements. The County's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The statement of net position presents information on all the County's assets, liabilities, and deferred inflows, with the difference between the three reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, judicial, public safety, public works, housing and development, culture and recreation and community development. The business-type activities of the County include the Water/Wastewater and Stormwater fund.

The government-wide financial statements can be found on pages 15 and 16 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains 26 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund, the Homestead Option Sales Tax Capital Projects Fund, and the 2017 Sales Tax Capital Projects Fund, because they are considered to be major funds. Data from the other 23 governmental funds (14 special revenue funds, eight capital projects funds, and one debt service funds) are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The County adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget. The basic governmental fund financial statements can be found on pages 17-22 of this report.

**Proprietary funds.** The County maintains two proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County uses enterprise funds to account for its Water/Wastewater Fund and Stormwater Utility Fund.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water/Wastewater Fund, which is a major enterprise fund, and the Stormwater Fund, which is considered a nonmajor fund of the County.

The basic proprietary fund financial statements can be found on pages 24 - 26 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statement can be found on pages 27-28 of this report.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 29 - 63 of this report.

**Required supplementary information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's pension and OPEB plans. Required supplementary information can be found on pages 66 - 65 of this report.

Other information. The combining statements referred to earlier in connection with nonmajor governmental funds and enterprise funds are presented immediately following the notes to the financial statements. Combining and individual fund statements and schedules can be found on pages 66 - 69 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$474,567,801 at the close of the 2022 fiscal year.

The \$9,637,786 increase in total current and other assets primarily relates to increases in cash and investments of \$10,954,497 from unspent COVID-19 related funding and unspent bond proceeds from the issuance of Water and Sewer Revenue Bonds.

Capital assets increase in the governmental activities are due to multiple public facility construction projects. Business-type activities also experience similar capital expansion mainly to increase water and sewer capacity as the County continues to grow.

The increase in the deferred outflows of resources and the increase in the deferred inflows of resources are results of the accrual of pension and other postemployment benefits related amounts.

The increase in the County's liabilities relate to the drawdown of GEFA Clean Water State Revolving Loan Fund and the issuance of revenue bonds for Water and Sewer for facility improvements. The net pension liability in the long-term liabilities section decreased by \$(785,180) because of the net pension income recognition and the OPEB liability increased by \$(28,790,296) primarily because net OPEB expense recognition.

The largest portion of the County's net position 85.91% reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment); less any related debt used to acquire those assets that are still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

# ROCKDALE COUNTY 'S NET POSITION As of December 31, 2022 and 2021

	Governmen	tal Activities	<b>Business-type Activities</b>		Total		
	2022	2021	2022	2021	2022	2021	
Current and other assets	\$ 126,287,390	\$ 117,510,613	\$ 89,887,604	\$ 89,026,595	\$ 216,174,994	\$ 206,537,208	
Capital assets	283,239,712	268,073,360	204,322,257	195,892,337	487,561,969	463,965,697	
Total assets	409,527,102	385,583,973	294,209,861	284,918,932	703,736,963	670,502,905	
Deferred outflows of resources	22,638,861	26,099,673	2,351,455	1,786,677	24,990,316	27,886,350	
Other liabilities	18,070,868	16,162,630	13,277,470	8,025,589	31,348,338	24,188,219	
Long-term liabilities outstanding	82,428,548	110,186,953	98,955,835	105,667,446	181,384,383	215,854,399	
Total liabilities	100,499,416	126,349,583	112,233,305	113,693,035	212,732,721	240,042,618	
Deferred inflows of resources	40,362,688	12,206,354	1,064,069	897,280	41,426,757	13,103,634	
Net position: Net investment in capital assets	273,104,788	258,113,360	134,581,660	93,131,615	407,686,448	351,244,975	
Restricted	70,021,811	66,674,739	4,494,797	8,051,864	74,516,608	74,726,603	
Unrestricted	(51,822,740)	(51,660,390)	44,187,485	70,931,815	(7,635,255)	19,271,425	
Total net position	\$ 291,303,859	\$ 273,127,709	\$ 183,263,942	\$ 172,115,294	\$ 474,567,801	\$ 445,243,003	

An additional portion of the County's net position 15.70% represents resources that are subject to external restrictions on how they may be used. The negative balance of unrestricted net position increased by \$(7,635,255), primarily resulting from increases in deferred inflows of resources related to pension and OPEB plans and increase in the OPEB liability.

At the end of the current year, the County is able to report positive balances in all but one of the three categories of net position, both for the County as a whole, as well as for its separate governmental and business-type activities.

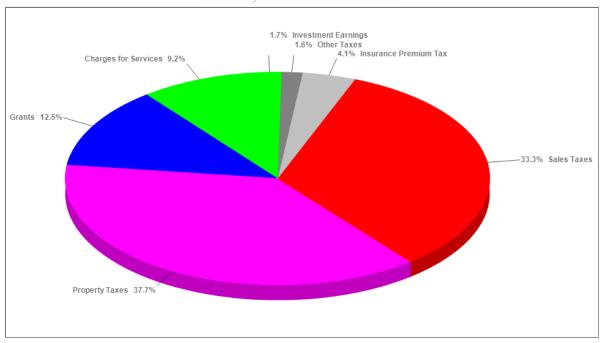
#### ROCKDALE COUNTY 'S CHANGES IN NET POSITION For the years ended December 31, 2022 and 2021

	Governmen	tal Activities	<b>Business-type Activities</b>		Total		
	2022	2021	2022	2021	2022	2021	
REVENUES							
Program revenues:							
Changes for services	\$ 13,049,540	\$ 13,193,298	\$ 55,870,801	\$ 44,614,296	\$ 68,920,341	\$ 57,807,594	
Operating grants and							
contributions	16,689,766	15,681,858	-	-	16,689,766	15,681,858	
Capital grants and							
contributions	1,004,276	1,093,164	-	-	1,004,276	1,093,164	
General revenues:							
Property taxes	53,521,460	43,766,061	-	-	53,521,460	43,766,061	
Sales taxes	47,295,618	42,956,134	-	-	47,295,618	42,956,134	
Insurance premium tax	5,791,397	5,362,628	-	-	5,791,397	5,362,628	
Other taxes	2,248,706	2,319,502	-	-	2,248,706	2,319,502	
Unrestricted investment							
earnings	2,421,833	960,307			2,421,833	960,307	
Total revenues	142,022,596	125,332,952	55,870,801	44,614,296	197,893,397	169,947,248	
EXPENSES							
General government	15,453,619	13,307,522	-	-	15,453,619	13,307,522	
Judicial	10,359,142	11,316,547	-	-	10,359,142	11,316,547	
Public safety	47,916,496	47,917,756	-	-	47,916,496	47,917,756	
Public works	39,404,394	35,771,386	-	-	39,404,394	35,771,386	
Culture and recreation	7,032,368	4,883,288	-	-	7,032,368	4,883,288	
Health and welfare	2,022,532	2,448,694	_	_	2,022,532	2,448,694	
Housing and	_,,,	_,,			-,,	_,,	
development	908,700	504,381	-	-	908,700	504,381	
Interest on long-term	,,,,,,,	20.,201			,,,,,,,	201,201	
debt	504,219	378,838	-	-	504,219	378,838	
Water and wastewater	-	-	36,508,767	34,659,377	36,508,767	34,659,377	
Stormwater	_	_	5,560,039	4,207,053	5,560,039	4,207,053	
Brothin arei			2,200,025	1,207,000	5,500,059	1,207,000	
Total expenses	123,601,470	116,528,412	42,068,806	38,866,430	165,670,276	155,394,842	
Change in net position							
before transfers	18,421,126	8,804,540	13,801,995	5,747,866	32,223,121	14,552,406	
before transfers	10,421,120	0,004,340	13,001,993	3,747,800	32,223,121	14,332,400	
Transfers	(244,976)		244,976				
Change in net position	18,176,150	8,804,540	14,046,971	5,747,866	32,223,121	14,552,406	
Net position, beginning	273,127,709	264,323,169	169,216,971	166,367,428	442,344,680	426,763,016	
r	2,0,12,,102	20.,020,109	107,210,771	100,007,120		.20,700,010	
Net position, ending	\$ 291,303,859	\$ 273,127,709	\$ 183,263,942	\$ 172,115,294	\$ 474,567,801	\$ 441,315,422	

Governmental activities. Total governmental revenues increased \$16,689,644 in comparison with the prior year. The increase primarily result from increases in operating grants from American Rescue Plan Act (ARPA) federal grant funding (\$9,169,398) and Georgia Department of Transportation Fund funding (\$(2,806,930)). Increases in charges for services, property and sales tax revenues relate primarily to the economic recovery from the effects of COVID-19 as the overall economics of the County and local businesses continued to improve.

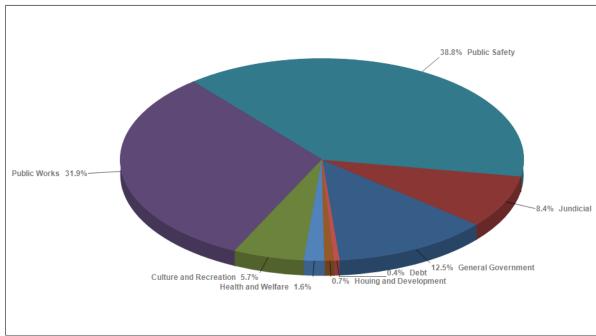
#### ROCKDALE COUNTY, GEORGIA

Revenues by Source - Governmental Activities



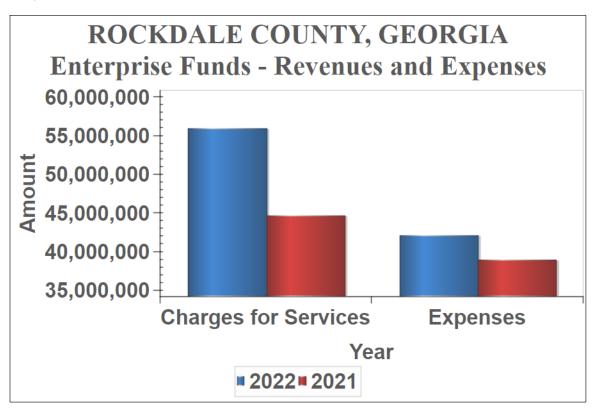
#### ROCKDALE COUNTY, GEORGIA

Expenses for Governmental Activities



Total expenses of \$123,601,470, increased by \$7,073,058 from calendar year 2021. This increase is primarily related to the increases in outlays for information technology, public works projects, and road maintenance projects related to SPLOST and HOST. Based on the project timing, more was spent on capital outlays in 2022 compared to the previous year.

**Business-type activities.** The business-type activities are comprised of the County's water and sewer and stormwater utility operations. Charges for services accounted for 100% of business-type activities revenues which increased \$11,256,505 in comparison with 2021. A five-year rate implementation plan was approved by the Board of Commissioner in 2017. This plan has helped to sustain the water and sewer system through pay as you go capital in subsequent years. Total expenses increased by \$3,202,376 primarily from interest and issuance cost for the Stormwater bonds issued in 2021.



#### **Financial Analysis of the County's Funds**

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. This information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

At the end of 2022 and 2021, the combined ending fund balances of the County's governmental funds were \$107,648,840 and \$91,160,223, respectively. This represents an increase of \$16,488,617 in comparison with the previous fiscal year. The increase is primarily due to an increase in revenues from assessment and collections on property taxes. Additionally, sales tax assessments and collections increased as businesses returned to pre-COVID capacity. The increase in tax revenues of \$14,094,883 represented 85.48% of the total revenue increase. Charges for services increased by \$108,398 as local businesses returned to pre-COVID operations. Intergovernmental revenues increased by \$907,311 from increased funding provided by the CARES Act and other related state grants.

Approximately 35.11% or \$37,795,867 of the total governmental fund balance is made up of unassigned fund balance that is available for spending at the County's discretion. The remainder of fund balance, \$69,852,973, is classified as restricted or non-spendable as it is not available for new spending.

The County has only three major governmental funds which include the General Fund, the HOST Fund, and the 2017 SPLOST Fund. The General Fund is the primary operating fund of the County. It accounts for many of the County's core services such as law enforcement, fire protection, planning, roads and streets, and administration. At the end of 2022, the General Fund had a positive fund balance of \$44,645,867. The General Fund's total fund balance as a percentage of its expenditures for fiscal year 2022 was 50.98% which shows the County continues to be in a satisfactory financial position. The HOST Fund and 2017 SPLOST Fund fund balances increased by \$2,788,336 and \$269,707, respectively. The increase in fund balances relate primarily from increases in allocable sales and use tax revenues, resulting from the continued rebounding of the local economy post-COVID 19. Total sales and use taxes revenues for the County grew by 10.10% as the economy improved.

In accordance with the Homestead Option Sales Tax ("HOST") Legislation, the County may allocate up to 20% of the previous year's receipts to capital outlay projects. The County capital factor has varied over the years from zero to 20%, the maximum allowed under the law. The County has traditionally used its annual capital amounts from HOST for land, buildings and systems, improvements, machinery and equipment, vehicles, roads, highways, and bridges.

The 2017 Sales Tax Fund accounts for the financial resources provided from the 2017, 1% special purpose local option sales tax. Such funds were approved by voter referendum for transportation projects, public safety, parks and recreation, and Water and Sewer projects. During the current year, a total of \$23,914,551 was recognized as revenue.

After capital outlay expenditures of \$23,644,845, the SPLOST fund is reporting an increase in fund balance of \$269,706, with a remaining fund balance of \$34,908,360 for future projects.

**Proprietary funds.** The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The net position of the County's enterprise funds increased by \$14,046,971 in 2022 because of operations in the enterprise funds.

#### **General Fund Budget Highlights**

Total revenues for the General Fund were above the final budget by \$8,176,429. The details of the more significant variances are highlighted below:

Property taxes above budget 6,802,456 Charges for services above budget 1,373,973

Total expenditures for the General Fund were \$1,370,712 below the final expenditure budget. The details of the more significant variances are highlighted below:

Public safety was below budget 1,370,712

#### **Capital Asset and Debt Administration**

Capital Assets. As of the year ended December 31, 2022, governmental activities and business-type activities had capital assets of \$487,561,969 (net of accumulated depreciation) invested in land, buildings, system improvements, infrastructure, and machinery and equipment. The total increase in the County's investment in capital assets for the current year was \$24,008,737. For the 2022 year, a certain portion of construction in progress in governmental activities and business-type activities was transferred and capitalized on completed construction projects resulting in an increase in buildings and improvements.

#### ROCKDALE COUNTY 'S CAPITAL ASSETS (Net of Depreciation) As of December 31, 2022 and 2021

	<b>Governmental Activities</b>		Business-ty	pe Activities	Total		
	2022	2021	2022	2021	2022	2021	
Land	\$ 62,934,147	\$ 62,929,847	\$ 13,927,987	\$ 13,927,987	\$ 76,862,134	\$ 76,857,834	
Buildings and improvements	59,588,196	57,530,887	39,017,281	10,537,077	98,605,477	68,067,964	
Infrastructure	114,133,162	120,162,349	127,243,698	133,081,807	241,376,860	253,244,156	
Improvements other than buildings	12,744,743	13.014.766	_	_	12,744,743	13.014.766	
Machinery and	12,/44,/43	13,014,700			12,/44,/43	13,014,700	
equipment	45,693,084	43,886,874	4,018,174	4,946,768	49,711,258	48,833,642	
Construction in progress	24,649,736	6,639,528	20,115,117	33,398,698	44,764,853	40,038,226	
Total	\$ 319,743,068	\$ 304,164,251	\$ 204,322,257	\$ 195,892,337	\$ 524,065,325	\$ 500,056,588	

Additional information on the County's capital assets can be found in Note 7 on pages 44 and 45 of this report.

**Debt Administration.** At the end of December 31, 2022, the County had total bonded debt outstanding of \$69,645,085, which 100% was secured by specified revenue, an Enterprise fund. This is a decrease of \$6,469,327 is primarily related to scheduled debt service payments.

Rockdale County maintains an "Aa2", and "Aa3" rating from the national rating agency Moody's for its revenue bonds, and certificates of participation, respectively.

State statutes limit the amount of general obligation debt a governmental entity may issue to 10% of its total assessed valuation. The statutory limit at year-end for the County was \$355,560,000, which significantly exceeds our obligation, since there are no general obligation bonds outstanding.

Additional information on the County's debt can be found in Note 8 on pages 45-60 of this report.

#### **Status of Rockdale County's Economy:**

The County has put a renewed focus on economic development and job creation. It is a priority of the current administration to increase the County's visibility in order to attract businesses, support job growth, and enhance the current approach to economic development.

In December 2018, Rockdale County Commission Chairman Nesbitt created an Economic Development Taskforce. The group was charged with evaluating current economic development efforts, enhancing communication between various partners in economic development, and devising strategies to enhance economic development efforts in Rockdale County. The taskforce is comprised of leaders from Rockdale County government, the Rockdale County Development Authority, and the Conyers Rockdale Economic Development Council.

Effective economic development efforts require a shared vision among economic development partners ongoing communication, and an effective and data-driven strategy. Rockdale County has requested the assistance of the Institute of Government at the University of Georgia to assist the Economic Development Taskforce with assessing current economic development efforts, facilitating community input, reviewing economic data, and ultimately developing a comprehensive economic development strategy for the county.

Rockdale County is in a period posing both significant challenges and opportunities. Management is committed to working with all stakeholders to create solutions that will most effectively use the available resources to continue to provide excellent services to the residents of the County.

#### **Requests for information**

This financial report is designed to provide a general overview of Rockdale County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or request for additional financial information should be addressed to the Department of Finance, 958 Milstead Avenue, Suite 300, Conyers, Georgia 30012.

#### ROCKDALE COUNTY, GEORGIA STATEMENT OF NET POSITION December 31, 2022

	Primary Government				Component Units					
	Governmental Activities		Business-Type Activities		Total	Conyers- Rockdale Library System		Rockdale County Health Department		
ASSETS		<u></u>								_
Cash and cash equivalents	\$	73,153,076	\$ 6	64,863,944	\$ 1.	38,017,020	\$	369,113	\$	4,006,246
Investments		30,001,576		-		30,001,576		415,343		-
Taxes receivables		3,855,199		-		3,855,199		-		-
Accounts receivables, net of allowances		962,572		7,006,995		7,969,567		23,973		90,028
Due from other governments		11,700,893		-		11,700,893		-		-
Lease asset receivable		648,349		-		648,349		-		-
Internal balances		5,965,725		(5,965,725)		-		-		-
Prepaid expenses		-		-		_		20,909		-
Restricted assets:								-		
Restricted cash and cash equivalents		_		23,982,390		23,982,390		_		_
Capital assets:			_	,,,	-	,,,, ,				
Nondepreciable assets		87,583,883		34,043,104	11	21,626,987		1,000,219		_
Depreciable, net		195,655,829		70,279,153		65,934,982		6,496,933		122,613
Total assets		409,527,102		94,209,861		03,736,963		8,326,490	-	4,218,887
Total assets		407,327,102		74,207,001		03,730,703		0,320,470		4,210,007
DEFERRED OUTFLOWS OF RESOURCES										
Pension		15,209,738		1,638,677		16,848,415		360,100		436,753
Other post-employment benefit		7,429,123		712,778		8,141,901		233,778		109,937
Total deferred outflows of resources	_	22,638,861		2,351,455		24,990,316	-	593,878	_	546,690
Total deferred outflows of resources		22,030,001	-	2,331,433		24,770,310	_	373,676		340,070
LIABILITIES										
Accounts payable		8,894,356		4,137,020		13,031,376		_		108,849
Accrued liabilities		2,374,876		5,696,570		8,071,446		_		100,042
Unearned revenues		6,801,636		5,070,570		6,801,636		_		_
Customer deposits payable		0,001,030		3,443,880		3,443,880		_		_
Noncurrent liabilities		-		3,443,880		3,443,000		-		-
Due within one year		3,929,545		6,680,000		10,609,545		9,860		47,500
Due in more than one year		78,499,003	(	92,275,835		70,774,838		1,209,659		724,758
Total liabilities	_	100,499,416		12,233,305		12,732,721	-	1,219,519	_	881,107
Total habilities		100,499,410		12,233,303		12,/32,/21	_	1,219,319	_	881,107
DEFERRED INFLOWS OF RESOURCES										
Pension		9,876,391		1,064,069		10,940,460		564,172		955,988
Other post-employment benefit		29,833,148		-		29,833,148		370,748		29,439
Leases		653,149			•	653,149		-		-
Total deferred inflows of	_	055,177				033,172	-		_	
resources		40,362,688		1,064,069		41,426,757		934,920		985,427
resources	_	40,302,000		1,004,009		+1,420,737	_	934,920		905,427
NET POSITION										
Net investment in capital assets		273,104,788	13	34,581,660	4	07,686,448		7,497,152		122,613
Restricted for debt service		7,480,884	1.	4,494,797		11,975,681		-, 17 1,132		-
Restricted for judicial programs		271.959		-, 12 1,/2/		271,959		_		_
Restricted for public safety programs		5,157,988		-		5,157,988		_		-
Restricted for other capital projects		57,110,980		-		57,110,980		424		-
Restricted for health and welfare		57,110,980		-	•	57,110,700		424		1,221,624
Unrestricted Unrestricted		(51,822,740)		- 11 107 105		- (7 625 255)		- (721 <i>647</i> )		
Total net position	•	291,303,859		44,187,485 83,263,942		(7,635,255) 74,567,801	2	(731,647) 6,765,929	•	1,554,806 2,899,043
rotar her position	Φ	471,303,039	<b>p</b> 10	33,403,744	<b>ф</b> 4	7,507,001	Φ	0,703,747	Φ	4,077,043

# ROCKDALE COUNTY, GEORGIA STATEMENT OF ACTIVITIES

For the year ended December 31, 2022

		Program Revenues					t (Expenses) Revenues Changes in Net Position		
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business- type Activities	Total	Conyers- Rockdale Library System	Rockdale County Health Dept.
Primary government Governmental activities									
General government	\$ 15,453,619	\$ 3,737,691	\$ 9,371,415	S -	\$ (2,344,513)	\$ -	\$ (2,344,513)	\$ -	S -
Judicial	10,359,142	4,245,265	1,073,284	_	(5,040,593)	_	(5,040,593)	ψ -	_
Public safety	47,916,496	563,743	675,134	_	(46,677,619)	_	(46,677,619)	_	_
Public works	39,404,394	3,336,856	5,008,602	1,004,276	(30,054,660)	_	(30,054,660)	_	_
Culture and recreation	7,032,368	1,139,340	(669)	-,,	(5,893,697)	_	(5,893,697)	-	_
Health and welfare	2,022,532	26,645	542,525	-	(1,453,362)	-	(1,453,362)	-	_
Housing and development	908,700	-	-	-	(908,700)	-	(908,700)	-	-
Interest on long-term debt	504,219	-	-	-	(504,219)	-	(504,219)	-	-
Total governmental									
activities	123,601,470	13,049,540	16,670,291	1,004,276	(92,877,363)		(92,877,363)		
Business-type activities:									
Water and sewer	36,508,767	50,144,350	-	-	-	13,635,583	13,635,583	-	-
Stormwater	5,560,039	5,726,451				166,412	166,412		
Total business-type	<u> </u>		<u> </u>	<u> </u>			<u> </u>		
activities	42,068,806	55,870,801				13,801,995	13,801,995		
Total primary government	\$ 165,670,276	\$ 68,920,341	\$ 16,670,291	\$ 1,004,276	\$ (92,877,363)	\$ 13,801,995	\$ (79,075,368)	\$ -	<u> </u>
Component units									
Conyers-Rockdale Library									
System	\$ 1,776,017	\$ 80,905	\$ 243,160	\$ 44,675	\$ -	\$ -	\$ -	\$ (1,407,277)	\$ -
Rockdale County Health									
Department	1,877,575	1,015,508	654,995						(207,072)
Total component units	\$ 3,653,592	\$ 1,096,413	\$ 898,155	\$ 44,675	\$ -	\$ -	\$ -	\$ (1,407,277)	\$ (207,072)
	General revenues:								
	Property taxes				53,521,460	-	53,521,460	-	-
	Sales taxes				47,295,618	-	47,295,618	-	-
	Insurance premi				5,791,397	-	5,791,397	-	-
	Alcoholic bever				684,877	-	684,877	-	-
	Business occupa				461,542	-	461,542	-	-
	Franchise taxes				866,446	-	866,446	-	-
	Other taxes				235,841	-	235,841	- 000	-
		estment earnings ributions not restricte	d to enocific numeros		2,421,833 19,475	-	2,421,833	809 1,044,816	711 950
	Transfers	nounons not restricte	tu to specific purpose		19,475 (244,976)	- 244,976	19,475	1,044,816	744,858
		evenues and transfers			111,053,513	244,976	111,298,489	1,045,625	744,858
			,		18,176,150	14,046,971	32,223,121		537,786
	Change in ne Net position, begi				273,127,709	169,216,971	32,223,121 442,344,680	(361,652) 7,127,581	2,361,257
	Net position, begi				\$291,303,859	\$ 183,263,942	\$474,567,801	\$ 6,765,929	\$ 2,899,043
	ret position, end	or me year			φ 471,303,639	φ 105,205,742	φ 4 / 4,50 /,601	9 0,705,729	φ 2,077,043

#### ROCKDALE COUNTY, GEORGIA BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2022

	General	Homestead Option Sales Tax Capital Projects	2017 Sales Tax Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS					
Cash and cash equivalents	\$ 25,984,226	\$ 11,146,864	\$ 10,287,826	\$ 24,856,727	\$ 72,275,643
Investments	4,291,472	-	25,710,105	-	30,001,577
Taxes receivable, net	3,806,161	-	-	49,038	3,855,199
Accounts receivable, net	312,802	-	-	649,771	962,573
Due from other governments	3,373,176	2,191,503	2,195,325	3,948,323	11,708,327
Due from other funds	15,081,640	-	793,241	500,397	16,375,278
Prepaid expenditures					_
Total assets	\$ 52,849,477	\$ 13,338,367	\$ 38,986,497	\$ 30,004,256	<u>\$ 135,178,597</u>
LIABILITIES					
Accounts payable	\$ 4,892,068	\$ -	\$ 3,788,048	\$ 675,108	\$ 9,355,224
Accrued liabilities	1,205,909	=	=	-	1,205,909
Unearned revenue	2,105,520	-	290,089	4,156,027	6,551,636
Due to other funds	113	3,819,211	<u> </u>	6,597,664	10,416,988
Total liabilities	8,203,610	3,819,211	4,078,137	11,428,799	27,529,757
FUND BALANCES (DEFICIT)					
Nonspendable:					
Prepaid expenditures	-	-	-	-	-
Restricted for:					
Judicial programs	-	-	-	271,959	271,959
Public safety programs	_	-	-	5,157,989	5,157,989
Debt service	6,600,000	-	-	880,884	7,480,884
Other capital projects	- · ·	9,519,156	34,908,360	12,514,625	56,942,141
Unassigned	38,045,867	<u> </u>	<u> </u>	(250,000)	37,795,867
Total fund balances (deficit)	44,645,867	9,519,156	34,908,360	18,575,457	107,648,840
Total liabilities and fund balances					
(deficit)	\$ 52,849,477	\$ 13,338,367	\$ 38,986,497	\$ 30,004,256	<u>\$ 135,178,597</u>

# ROCKDALE COUNTY, GEORGIA RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION December 31, 2022

Total fund balances for governmental funds:

\$ 107,648,840

Amounts reported for governmental activities in the statement of net position are different because:

Net OPEB liability and related deferred inflows and outflows

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Lease receivable

284,364,635 648,349

Certain long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds. All liabilities, both current and long-term, are reported in the statement of net position net of issuance premiums and discounts, and refunding deferral amounts.

Certificates of participation (3,900,000)Installments sales agreement (5,110,000)Accrued interest on long-term debt \ (80,666)Leases payable (1,133,933)Lease deferred inflows of resources (653,149)Compensated absences payable (3,745,880)Landfill post-closure (70,000)General liability claims (229,431)Net pension liability and related deferred inflows and outflows (19,006,384)

(100,233,041)

(66,303,598)

Net position of governmental activities

Total long-term liabilities

\$ 292,428,783

#### ROCKDALE COUNTY, GEORGIA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the year ended December 31, 2022

	General	Homestead Option Sales Tax Capital Projects	2017 Sales Tax Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES	<b>*</b>				<b></b>
Property taxes	\$ 53,521,266	\$ -	\$ -	\$ 194	\$ 53,521,460
Sales taxes	-	23,634,237	23,661,382	-	47,295,619
Other taxes	7,896,246	-	-	143,857	8,040,103
Charges for services	6,717,600	-	-	2,228,221	8,945,821
Licenses and permits	864,037	-	-	673,095	1,537,132
Intergovernmental	633,217	-	-	17,041,348	17,674,565
Fines and forfeitures	2,186,636	-	-	379,951	2,566,587
Interest revenue	437,555	150,361	253,169	314,765	1,155,850
Contributions and donations	19,475	-	-	-	19,475
Other revenues	1,068,915			157,559	1,226,474
Total revenues	73,344,947	23,784,598	23,914,551	20,938,990	141,983,086
EXPENDITURES					
Current:					
General government	16,352,402	859,240	-	2,658,703	19,870,345
Judicial	9,107,541	467,951	-	2,105,506	11,680,998
Public safety	43,268,565	605,711	2,679,768	5,395,262	51,949,306
Public works	10,729,139	152,243	15,607,652	10,184,171	36,673,205
Culture and recreation	4,432,427	-	1,138,364	867,510	6,438,301
Health and welfare	1,742,456	396	-	515,038	2,257,890
Housing and development	573,378	3,332	-	400,000	976,710
Intergovernmental	-	-	4,219,061	-	4,219,061
Capital outlay	-	-	-	-	-
Debt service:					
Principal	950,000	-	-	-	950,000
Interest	423,553				423,553
Total expenditures	87,579,461	2,088,873	23,644,845	22,126,190	135,439,369
Excess (deficiency) of revenues					
over (under) expenditures	(14,234,514)	21,695,725	<u>269,706</u>	(1,187,200)	6,543,717
OTHER FINANCING					
SOURCES (USES)	24 (54 052			(4.02.6.660)	10.720.204
Transfers in	24,674,872	(10.007.200)	-	(4,936,668)	19,738,204
Transfers out	(1,075,791)	(18,907,389)	-	-	(19,983,180)
Proceeds from the sale of capital assets	39,510	(10.007.200)		(4.026.660)	39,510
Total other financing sources (uses)	23,638,591	(18,907,389)	<del>-</del>	<u>(4,936,668</u> )	(205,466)
Net change in fund balances	9,404,077	2,788,336	269,706	(6,123,868)	6,338,251
Fund balances (deficit), beginning of year	35,241,790	6,730,820	34,638,654	24,699,325	101,310,589
Fund balances (deficit), end of year	\$ 44,645,867	\$ 9,519,156	\$ 34,908,360	\$ 18,575,457	\$107,648,840

# ROCKDALE COUNTY, GEORGIA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the year ended December 31, 2022

Net change in fund balances - total governmental funds

6,338,251

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital outlay	\$ 25,229,402	
Depreciation expense	(11,443,159)	13,786,243

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Governmental funds report the effect of, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. Also, the refunding deferral amount, which is the difference in the amount that is sent to the paying agent to be escrowed for payment of refunded debt and the principal amount of debt refunded, is amortized as an adjustment of interest expense in the statement of activities. The effects of these items are as follows:

Repayment of the principal of long-term debt	\$ 950,000	
Amortization of premium on long-term debt	-	
Amortization of the refunding deferral amount on the refunding		
certificates of participation	 <u> </u>	950,000

Internal service funds are used by management to charge the cost of insurance to individual funds. The net expenses of certain activities of internal service funds is reported with governmental activities.

(37,396)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. The following amounts represent the net liability changes using the full accrual method of accounting:

General liability claims	\$ (6,979)	
Compensated absences	71,243	
Landfill post-closure liability	70,000	
Accrued interest on long-term debt	80,666	
Net change in pension liability	(708,813)	
Net change in deferred inflows and outflows related to pension liability	(3,688,107)	
Net change in OPEB liability	(28,866,663)	
Net change in deferred inflows and outflows related to OPEB liability	28,041,928	(5,006,725)

Change in net position - governmental activities

16,030,373

# ROCKDALE COUNTY, GEORGIA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET (BUDGET BASIS) AND ACTUAL GENERAL FUND

For the year ended December 31, 2022

	Rudgetee	1 Amounts		Variance with Final	
	Budgeted Amounts Original Final		Actual	With Final Budget	
REVENUES	<u> </u>	111101	1100001	Buuget	
Property taxes	\$ 44,492,354	\$ 46,718,810	\$ 53,521,266	\$ 6,802,456	
Other taxes	7,328,002	7,694,705	7,896,246	201,541	
Charges for services	4,942,958	5,190,310	6,717,600	1,527,290	
Licenses and permits	1,007,722	1,058,150	864,037	(194,113)	
Intergovernmental	470,023	493,544	633,217	139,673	
Fines and forfeitures	2,043,577	2,145,840	2,186,636	40,796	
Interest revenue	157,453	165,332	437,555	272,223	
Contributions and donations	<u>-</u>	<del>-</del>	19,475	19,475	
Other revenues	950,486	998,050	1,068,915	70,865	
Total revenues	61,392,576	64,464,741	73,344,947	8,880,206	
EXPENDITURES					
Current:					
General government:					
Board of commissioners	812,687	1,241,210	1,241,210	-	
Finance	4,231,871	4,903,282	4,903,282	-	
Personnel	1,191,131	1,070,227	1,070,227	-	
Information systems	2,984,268	3,243,149	3,243,149	-	
Public affairs	564,129	559,058	559,058	-	
Legal	683,000	576,691	576,691	-	
Tax assessor	1,010,482	951,548	951,548	-	
Tax commissioner	1,053,199	1,045,144	1,045,144	-	
Public buildings	1,027,127	1,487,216	1,487,216	-	
Election and registrars	575,223	1,274,877	1,274,877	-	
General appropriations		<del>-</del>	<u> </u>		
Total general government	14,133,117	16,352,402	16,352,402		
Judicial:					
Clerk of Superior Court	1,456,752	1,906,426	1,906,426	-	
Clerk of State Court	861,072	493,204	493,204	-	
Superior Court	464,440	644,918	644,918	-	
State Court	577,618	861,323	861,323	-	
Juvenile Court	1,157,695	1,152,561	1,152,561	-	
Probate Court	641,007	613,574	613,574	-	
District Attorney	1,780,757	1,903,580	1,903,580	-	
Magistrate Court	751,709	684,458	684,458	-	
Public Defender	<u>798,491</u>	<u>847,497</u>	<u>847,497</u>		
Total judicial	8,489,541	9,107,541	9,107,541		
Public safety:					
Sheriff	13,920,295	16,219,423	16,219,423	-	
Jail	11,557,550	12,231,597	12,231,597	-	
Fire department	13,337,883	13,336,313	13,336,313	-	
Coroner	212,750	275,351	275,351	<u>-</u>	
Communicationsr	2,242,576	1,370,712	-	1,370,712	
Animal control	379,031	561,701	561,701	-	
Emergency management	609,541	644,180	644,180	1.050.510	
Total public safety	42,259,626	44,639,277	43,268,565	1,370,712	

# ROCKDALE COUNTY, GEORGIA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET (BUDGET BASIS) AND ACTUAL GENERAL FUND

#### For the year ended December 31, 2022

	Budgeted	Amounts		Variance with Final	
	Original	Final	Actual	Budget	
Public works:	\$ 9,699,949	\$ 10,729,139	\$ 10,729,139	\$ -	
Culture and recreation:					
Recreation	3,622,838	3,424,089	3,424,089	-	
Library	1,008,338	1,008,338	1,008,338		
Total culture and recreations	4,631,176	4,432,427	4,432,427		
Health and welfare:					
Community services - aging program	1,223,387	1,178,156	1,178,156	-	
General health	328,700	329,300	329,300	-	
General welfare	190,000	235,000	235,000		
Total health and welfare	1,742,087	1,742,456	1,742,456	<del>-</del>	
Housing and development					
Conservation	5,020	5,021	5,021	-	
Cooperative extension service	383,275	478,143	478,143	-	
Economic development	170,000	90,214	90,214		
Total housing and development	558,295	573,378	573,378		
Debt service	1,195,537	1,373,553	1,373,553		
Total expenditures	82,709,328	88,950,173	87,579,461	1,370,712	
Deficiency of revenues under expenditures	(21,316,752)	(24,485,432)	(14,234,514)	10,250,918	
OTHER FINANCING SOURCES					
Transfers in	20,822,229	25,767,483	23,599,081	(2,168,402)	
Proceeds from the sale of capital assets	5,472	10,000	39,510	29,510	
Total other financing sources	20,827,701	25,777,483	23,638,591	(2,138,892)	
Net change in fund balances	(489,051)	1,292,051	9,404,077	8,112,026	
Fund balances, beginning of the year	35,241,790	35,241,790	35,241,790		
Fund balances, end of the year	\$ 34,752,739	\$ 36,533,841	\$ 44,645,867	\$ 8,112,026	

#### ROCKDALE COUNTY, GEORGIA STATEMENT OF NET POSITION PROPRIETARY FUNDS December 31, 2022

	Water and Sewer	Nonmajor Stormwater	Totals	Self-Administered Insurance Internal Service Fund	
ASSETS					
Current assets:					
Cash and cash equivalents	\$ 63,025,472	\$ 1,838,472	\$ 64,863,944	\$ 877,433	
Restricted assets, cash and cash equivalents	14,517,522	9,464,868	23,982,390	-	
Accounts receivable, net of allowances  Due from other funds	4,632,494	2,374,501	7,006,995	-	
Total current assets	183,654 82,359,142	13,677,841	183,654 96,036,983	877,433	
Total cultent assets	02,339,142	13,077,041	90,030,983	677,433	
Non-current assets:					
Capital assets:					
Nondepreciable	31,492,197	2,550,907	34,043,104	-	
Depreciable, net of accumulated depreciation	160,138,608	10,140,545	170,279,153		
Total non-current assets	191,630,805	12,691,452	204,322,257	_	
Total assets	273,989,947	26,369,293	300,359,240	877,433	
DEFENDED OUTEL OWG OF					
DEFERRED OUTFLOWS OF RESOURCES					
Pension	1,227,161	411,516	1,638,677	_	
Deferred charge on refunding	640,922	71,856	712,778	_	
Total deferred outflows of resources	1,868,083	483,372	2,351,455		
LIABILITIES					
Current liabilities:					
Accounts payable	2,923,124	1,213,896	4,137,020	-	
Accrued liabilities	3,765,468	1,502,921	5,268,389	-	
Compensated absences, current portion	261,298	75,517	336,815	-	
Customer deposits payable	3,419,311	24,569	3,443,880	-	
Due to other funds	-	6,149,379	6,149,379	- 077 422	
Claims payable	-	-	-	877,433	
Payable from restricted assets: Accrued interest	01.266		01.266		
	91,366	200,000	91,366	-	
Revenue bonds payable, current portion Total current liabilities	6,400,000 16,860,567	280,000 9,246,282	6,680,000 26,106,849	877,433	
Total current machines	10,800,307	9,240,262	20,100,049	677,433	
Non-current liabilities:					
Compensated absences, net of current portion	65,324	18,879	84,203	-	
Revenue bonds payable, net of current portion	53,458,409	9,652,895	63,111,304	-	
Notes payable	26,457,998	-	26,457,998	-	
Net pension liability	1,963,792	658,538	2,622,330	_	
Total non-current liabilities	81,945,523	10,330,312	92,275,835		
Total liabilities	98,806,090	19,576,594	118,382,684	877,433	
DEFERRED INFLOWS OF RESOURCES					
Pension	706 952	267,216	1 064 060		
Total deferred outflows of resources	796,853 796,853	267,216	1,064,069 1,064,069	<del></del>	
Total deferred outflows of resources	170,033	207,210	1,004,002		
NET POSITION					
Net investment in capital assets	122,286,379	12,295,281	134,581,660	-	
Restricted for debt service	4,494,797	-	4,494,797	-	
Unrestricted	49,473,911	(5,286,426)	44,187,485		
Total net position	\$ 176,255,087	\$ 7,008,855	183,263,942	\$ -	
	Adjustment to reflect conternal service fund to enterprise funds  Net position of business	activities related	<u>-</u> \$ 183,263,942		
	their position of busines	ss type activities	<u>φ 100,200,942</u>		

#### ROCKDALE COUNTY, GEORGIA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

For the year ended December 31, 2022

		Water and Sewer		Nonmajor Stormwater	Totals		Self-Administered Insurance Internal Service Fund	
OPERATING REVENUES								
Charges for services:								
Water and sewer sales (security for water	Ф	41 000 417	Φ		•	41 000 415	Φ.	
revenue bonds)	\$	41,089,415	\$	- 5 444 166	\$	41,089,415	\$	-
Stormwater charges		-		5,444,166		5,444,166		-
Connection charges (security for water revenue bonds)		4 206 207				4 206 207		
Late charges (security for water revenue		4,396,397		-		4,396,397		-
bonds)		111,512		_		111,512		_
Miscellaneous		4,547,026		282,285		4,829,311		9.354.529
Total operating revenues		50,144,350		5,726,451		55,870,801	-	9,354,529
Total operating revenues		30,144,330		3,720,431		33,070,001	-	7,334,327
OPERATING EXPENSES								
Personnel services		5,806,758		3,056,902		8,863,660		-
Purchased or contracted services		14,555,035		997,921		15,552,956		_
Supplies and other expenses		3,945,980		400,536		4,346,516		_
Repair and maintenance		768,181		236,783		1,004,964		-
Depreciation		8,428,598		498,687		8,927,285		-
Claims and damages						_		9,391,925
Total operating expenses		33,504,552		5,190,829		38,695,381		9,391,925
Operating income (loss)		16,639,798		535,622		17,175,420		(37,396)
NON-OPERATING INCOME (EXPENSES)								
Interest income		_		490		490		_
Interest expense		(3,004,215)		(369,700)		(3,373,915)		_
Total non-operating income (expenses)		(3,004,215)		(369,210)		(3,373,425)		_
round operating meanie (empended)		(5,001,215)		(50),210)		(0,070,.20)		
Income before transfers		13,635,583		166,412		13,801,995		(37,396)
TRANSFERS								
Transfers in		244,976		_		244,976		_
Transfers out		-		_		-		_
Total transfers		244,976		-		244,976		-
		· .			•	· · · · · ·		
Change in net position		13,880,559		166,412		14,046,971		(37,396)
Net position, beginning of the year		162,374,528		6,842,443		169,216,971		37,396
Net position, end of the year	\$	176,255,087	\$	7,008,855		183,263,942	\$	-
	int to	stment to reflect of ernal service fund enterprise funds position of busines	activitie	s related	\$	183,263,942		

## ROCKDALE COUNTY, GEORGIA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

# For the year ended December 31, 2022

	Water and Sewer	Nonmajor Stormwater	Totals	Self-Administered Insurance Internal Service Fund
CASH FLOWS FROM OPERATING ACTIVITIES Receipts from customers and users Payments to suppliers Other operating receipts	\$ 48,753,972 (16,099,251) 253,660	\$ 6,096,928 (589,208) (129,917)	\$ 54,850,900 (16,688,459) 123,743	\$ 9,354,529 - - -
Payments to employees Net cash provided by operating activities	(6,668,903) 26,239,478	(3,007,609) 2,370,194	(9,676,512) 28,609,672	(9,391,925) (37,396)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Acquisition and construction of capital assets Proceeds from the issuance of bonds and note payable	(14,425,943) (42,092)	(2,931,263)	(17,357,206) (42,092)	- -
Principal paid on bonds	(6,150,000)	(319,328)	(6,469,328)	-
Interest paid Net cash used in capital and related financing activities	(3,004,215) (23,622,250)	(441,555) (3,692,146)	(3,445,770) (27,314,396)	-
CASH FLOWS FROM INVESTING ACTIVITIES	45.010	400	46.200	
Interest and dividends received Net cash provided by investing activities	45,810 45,810	490 490	46,300 46,300	<u> </u>
Net increase in cash and cash equivalents	2,663,038	(1,321,462)	1,341,576	(37,396)
Cash and cash equivalents at beginning of the year	74,879,956	12,624,802	87,504,758	88,352
Cash and cash equivalents at beginning of the year	\$ 77,542,994	<u>\$ 11,303,340</u>	\$ 88,846,334	\$ 50,956
Classified as:	(2.025.472	1 020 472	(4.0(2.044	977 422
Cash and cash equivalents Restricted assets, cash	63,025,472 14,517,522	1,838,472 9,464,868	64,863,944 23,982,390	877,433 -
	\$ 77,542,994	\$ 11,303,340	\$ 88,846,334	\$ 877,433
Reconciliation operating income to net cash provided by operating activities:				
Operating income Adjustments to reconcile operating income to net cash provided by operating activities:	\$ 16,639,798	\$ 535,622	\$ 17,175,420	\$ (37,396)
Depreciation expense	8,428,598	498,687	8,927,285	-
Changes in assets and liabilities: (Increase) decrease in:				
Accounts receivable	(1,647,967)	(202,558)	(1,850,525)	-
Deferred outflows of resources - pension Increase (decrease) in:	(1,021,902)	37,174	(984,728)	-
Accounts payable	1,705,713	961,085	2,666,798	-
Accrued liabilities Accrued interest payable	1,464,232	716,084 (132,450)	2,180,316 (132,450)	- -
Compensated absences	34,853	25,404	60,257	-
Increase in net pension liability	57,189	19,178	76,367	-
Decrease in customer deposits	200,400	(00.022)	200,400	-
Increase in deferred inflows of resources - pension Increase (decrease) in due to other funds	124,904 253,660	(88,032)	36,872 253,660	-
Net cash provided by operating activities	\$ 26,239,478	\$ 2,370,194	\$ 28,609,672	\$ (37,396)
	<del></del>	<del></del>		

## ROCKDALE COUNTY, GEORGIA FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET POSITION December 31, 2022

	Pension Trust	Custodial Funds
ASSETS Cash and cash equivalents Total assets	\$ 770,334 \$ 770,334	\$ 11,283,824 \$ 11,283,824
LIABILITIES  Due to others  Total liabilities	<u>\$</u> - <u>\$</u> -	\$ 11,283,824 \$ 11,283,824
NET POSITION Restricted for Pension Total liabilities	\$\ \ \frac{770,334}{\$\ \ 770,334}	<u>\$ -</u> \$ -

## **ROCKDALE COUNTY, GEORGIA** FIDUCIARY FUNDS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION For the Year Ended December 31, 2022

	 Pension Trust	Custodial Funds
ADDITIONS		
Employer contributions	\$ -	\$ -
Investment income	(54,414)	-
Taxes collected for County	-	135,468,175
Fines and forfeitures collected for County	 	12,191,764
Total additions	 (54,414)	147,659,939
DEDUCTIONS		
Benefit payments	37,837	-
Administrative expense	9,347	-
Taxes collected for the County	-	135,468,175
Fines and forfeitures collected for the County	 	12,191,764
Total deductions	 47,184	147,659,939
Net decrease in net position	(101,598)	-
Net position - beginning	 871,932	
Net position - ending	\$ 770,334	<u>\$ -</u>

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of Rockdale County, Georgia (the "County") have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

## A. The Financial Reporting Entity

The County is a political subdivision of the State of Georgia created by legislative act in 1870. The County is governed by an elected Board of Commissioners who is governed by state statutes and regulations. As required by generally accepted accounting principles, the financial statements of the reporting entity include those of the County (the primary government), its pension plan and its component units. Also, the fiduciary activities of various constitutional officers, judges, and other judicial officials are included in the Custodial Funds. These include the Tax Commissioner, Superior Court, State Court, Sheriff, Probate Court, Juvenile Court, and Magistrate Court.

The component units discussed below are included in the County's reporting entity because of the significance of their operational and financial relationship with the County.

In conformity with GAAP, as set forth in GASB Statement No. 14, *The Financial Reporting Entity*, as amended by Statement No. 61, *The Financial Reporting Entity—Omnibus*, the component units' financial statements have been included as both blended and discretely presented. Blended component units, although legally separate entities, are, in substance, part of the County's operations and so financial data from these units are combined with the financial data of the primary government. The discretely presented component units' financial data is reported in a separate column in the statement of net position and the statement of activities to emphasize that it is legally separate from the County. The component units' financial information disclosed within these statements reflect the most recently audited financial statements.

#### **Blended Component Units**

The Conyers-Rockdale Big Haynes Impoundment Authority (the "BHIA") is governed by a five-member board appointed by the City of Conyers and the Rockdale County Board of Commissioners. Although it is legally separate from the County, the BHIA is reported as if it were part of the primary government because its sole purpose is as a financing authority to acquire, construct and equip, on a limited basis, capital assets for the County. The BHIA board is essentially the same as the County's and the County can impose its will on the BHIA. No separate financial statements for the BHIA are issued.

The Rockdale County Water and Sewerage Authority (the "W&S Authority") is governed by a seven-member board appointed by the Rockdale County Board of Commissioners. The W&S Authority provides a means to issue revenue bonds. Although it is legally separate from the County, the W&S Authority is reported as if it were part of the primary government because its sole purpose is to provide adequate water and sewerage services and to manage, lease or own water and sewerage treatment facilities and other related facilities. Such responsibilities have been assigned to the County as part of a lease agreement as discussed in Note 17. No separate financial statements for the W&S Authority are issued.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

## **Discretely Presented Component Units**

The Rockdale County Health Department (the "Health Department") is governed by a seven- member board: The Chief Executive Officer of the County, the Chief Executive Officer of the City of Conyers, the Rockdale County School Superintendent, three members appointed by the Rockdale County Board of Commissioners and one member appointed by City of Conyers Council. The County, by virtue of its appointments and the presence of the Chief Executive Officer on the board, controls a majority of the Health Department's governing body positions. Although the County does not have the authority to approve or modify the Health Department's operational and capital budgets, it does have the ability to control the amount of funding it provides to the Health Department. Such funding is significant to the overall operations of the Health Department.

The Conyers-Rockdale Library System (the "Library") is governed by a nine-member board, appointed by the Rockdale County Board of Commissioners. Two of the nine members are selected for appointment from recommendations provided by the President of the Conyers Civic League. Three of the nine members are selected for appointment from recommendations provided by the City of Conyers. Although the County does not have the authority to approve or modify the Library's operational or capital budgets, it does have the ability to control the amount of funding it provides. Such funding is significant to the overall operations of the Library.

#### **Discretely Presented Component Units (Continued)**

The Health Department and Library operate on a June 30 fiscal year-end. The financial information presented is as of June 30, 2022. Complete financial statements of the individual component units may be obtained directly from their administrative offices.

Addresses of the administrative offices are as follows:

Rockdale County Health Department

985 Taylor Street

Conyers, Georgia 30012

Conyers, Georgia

Conyers, Georgia

#### B. Government-wide and Fund Financial Statements

The basic financial statements consist of government-wide financial statements and fund financial statements. Both sets of statements distinguish between the governmental and business-type activities of the County.

Government-wide financial statements include a statement of net position and a statement of activities. These statements report on the government as a whole, both the primary government and its component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from discretely presented component units. Fiduciary funds of the government are excluded from the government-wide financial statements since these resources are not available for general government funding purposes. Interfund activity is eliminated from the government-wide financial statements.

The statement of net position reports all financial and capital resources and includes, net of accumulated depreciation, non-current capital assets and non-current liabilities.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

The statement of activities reports functional categories of programs provided by the County and demonstrates how and to what degree those programs are supported by specific revenue. Program revenues are classified into three categories: 1) charges for services to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function, 2) operating grants and contributions that are restricted to meeting the operational requirements of a function, and 3) capital grants and contributions that are restricted to meeting the capital requirements of a particular function. General revenues are comprised of taxes and other items collected, which support all functions of the County and contribute to the change in the net position for the year. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Administrative overhead charges are included in direct expenses for the business-type activities.

The fund financial statements report additional information about the County's operations for major funds individually and in the aggregate for nonmajor funds. Separate fund financial statements are provided for governmental funds, proprietary funds, and fiduciary funds.

## C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement* focus and the *modified accrual basis* of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current period, with the exception of grants, which are recognized when all eligibility requirements have been met. Property taxes, sales taxes, franchise taxes, licenses, and investment income associated with the current period are all considered to be susceptible to accrual and so have been recognized as revenues of the current period. All other revenue items are considered to be measurable and available only when cash is received by the County. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

In accordance with GASB Statement No. 33, Accounting and Financial Reporting for Non-exchange Transactions, the corresponding assets (receivables) in non-exchange transactions are recognized in the period in which the underlying exchange occurs, when an enforceable legal claim has arisen, when all eligibility requirements have been met, or when resources are received, depending on the revenue source.

Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

The County reports the following major governmental funds:

The *General Fund* is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Homestead Option Sales Tax Capital Projects Fund* accounts for the receipt and disbursement of the financial resources provided by the Homestead Option Sales Tax ("HOST"). The HOST is used to replace funds lost as a result of the County providing for a homestead exemption from County ad valorem taxes.

The 2017 Sales Tax Capital Projects Fund accounts for the financial resources to be provided from the 2017 1% Special Purpose Local Option Sales Tax ("SPLOST") and the proceeds from the issuance of general obligation sales tax bonds. The sales tax is required to be used for debt service payments on the sales tax general obligation bonds, certain County and City of Conyers road improvements, enhancements of the County jail facility, water line infrastructure, and various other County and City of Conyers public safety and recreational projects.

The County reports the following major proprietary fund:

The *Water and Sewer Fund* accounts for the provision of water and sewer services to the residents of the County. All activities necessary to provide such services are accounted for in this fund.

Additionally, the County reports the following fund types:

The *special revenue funds* account for revenue sources that are legally restricted to expenditure for specific purposes.

The *debt service funds* account for the resources accumulated and payments made for principal and interest on long-term general obligation debt of government funds.

The *capital projects funds* account for the acquisition of capital assets and construction or improvement of major capital projects, such as construction of new roads.

The **fiduciary funds** account for resources held for the benefit of others outside the government, and are reflected in the government-wide financial statements. Fiduciary funds consist of the *pension trust*, a defined contribution employee retirement plan, and the *custodial funds* to account for the collection and disbursement of monies by the on behalf of other governments and individuals, such as cash bonds, traffic fines, support payments and ad valorem and property taxes.

The *internal service fund* accounts for all activities related to the employee health benefits.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the County's water and wastewater function and various other functions of the County. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are charges to customers for sales and services provided. The County also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for the proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

## D. Budgets and Budgetary Accounting

An operating budget is legally adopted each year for the General Fund, Special Revenue Funds and Debt Service Funds. The Capital Project Funds adopt project-length budgets. An annual operating budget is prepared for the Enterprise Fund for planning, control, cost allocation, and evaluation purposes.

The level of controls (the level at which expenditures may not legally exceed appropriations) for each legally adopted annual operating budget is at the department level. During the year, supplemental appropriations are approved by the Board of Commissioners to cover unforeseen expenditures and are funded out of contingency accounts, from positive revenue and expenditure variances or unappropriated fund balances. The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to December 1, the Chairman submits to the Board of Commissioners a proposed operating budget for the year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to obtain taxpayer comments.
- 3. Prior to January 1, the budget is legally enacted through the passage of an ordinance.
- 4. The enacted budget may be amended only by formal action by the Board of Commissioners in public meetings, except that the Director of Finance may make interdepartmental amendments not associated with personnel services as long as the Board of Commissioners is notified of the changes.
- 5. Expenditures may not legally exceed appropriations.
- 6. Unencumbered appropriations lapse at year-end, with the exception of capital project funds.

#### E. Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of funds are recorded in order to reserve that portion of the appropriation, is employed in the governmental funds. Encumbrances outstanding at year-end are reported as committed fund balances in the governmental funds, as they do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

## F. Cash, Cash Equivalents and Investments

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with an original maturity date of three months or less. Investments are stated at fair value, based on quoted market prices. Georgia law authorizes the County to invest in obligations of the State of Georgia or of any other states; obligations issued by the United States; obligations fully insured or guaranteed by the United States government or governmental agency; prime bankers' acceptances; The State of Georgia Local Government Investment Pool ("Georgia Fund 1"); repurchase agreements; and obligations of other political subdivisions of the State of Georgia. The investment in the Georgia Fund 1 represents the County's portion of a pooled investment account operated by the Office of the State Treasurer. The pool consists of U.S. treasury obligations, securities issued or guaranteed by the U.S. Government or any of its agencies or instrumentalities, banker's acceptances, overnight and term repurchase agreements with highly rated counterparties, and collateralized bank accounts. The pool also adjusts the value of its investments to fair value as of year-end and the County's investment in the Georgia Fund 1 is reported at fair value. The County considers amounts held in Georgia Fund 1 as cash equivalents for financial statement presentation.

The remaining investments are recorded at fair value.

## G. Receivables and Payables

Transactions between governmental funds that are representative of lending/borrowing arrangements have been eliminated in the government-wide statement of net position. Such transactions between the governmental and business-type activities are reported in the government-wide statement of net position as "internal balances." In the governmental funds balance sheets, these receivables and payables are classified as "due from other funds" or "due to other funds."

All account and property tax receivables are shown net of an allowance for uncollectible accounts. The allowance for uncollectible receivable balances represents estimates based on historical collection rates and account balance aging reports.

## H. Inventories and Prepaid Items

Inventories are determined by actual physical count and are stated at cost generally using the first-in/first-out method ("FIFO"). In the governmental funds, the cost of inventory items are recorded as expenditures at the time of purchase (purchase method).

Prepaid items are accounted for using the consumption method. A prepaid item is recognized when a cash expenditure is made for goods or services that were purchased for consumption, but not consumed as of December 31.

#### I. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems, water and sewer distribution systems, and similar assets), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Governmental (general) capital assets are recorded as expenditures in the governmental funds statement of revenues, expenditures and changes in

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

fund balances and capitalized at cost in the government-wide statement of net position. Purchased or constructed capital assets are reported at cost or estimated historical cost. General infrastructure assets acquired prior to the implementation of GASB Statement No. 34, consist of the streets network that were acquired or that received substantial improvements subsequent to January 1, 1980. Donated capital assets are recorded at their acquisition value at the date of donation. The County's capitalization threshold is \$5,000 for equipment, \$50,000 for computer software, \$25,000 for buildings and improvements, and \$100,000 for infrastructure assets.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend useful lives are expensed as incurred. Major outlays for capital assets and major improvements are capitalized as projects are constructed. Interest incurred during the construction period of capital assets of the proprietary funds is included as part of the capitalized value of the assets. The amount of interest capitalized is calculated by offsetting interest expense incurred with interest earned on investment proceeds over the same period. During 2022, the County had no capitalized interest cost.

Depreciation is calculated using the straight-line method over the following estimated useful lives.

	<u>Life Years</u>
Buildings and Improvements	10 - 50
Infrastructure	20 - 50
Improvements (other than buildings)	10 - 20
Machinery and Equipment	5 – 10

#### J. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net position. Bond premiums and discounts and deferred losses on refunded debt, are deferred and amortized over the life of the bonds using the bonds outstanding method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

Bond issuance costs, with the exception of any portion related to prepaid insurance costs, are expensed in the period incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

#### K. Landfill Post-closure Cost

Federal and state laws and regulations require the operator of a sanitary landfill to perform certain maintenance and monitoring functions at a closed site for 30 years after closure. The County is a party to an operating agreement for a sanitary landfill that was closed on September 1, 1993. The County includes its portion of the estimated post-closure cost liability as a government activities non- current liability in the government-wide statement of net position. The amount is based on what it would cost to perform all post-closure in 2022. Actual cost may be higher or lower due to inflation/deflation, changes in technology or changes in regulations.

#### L. Deferred Outflows/Inflows of Resources

GASB Statements No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position, and No. 65, Items Previously Reported as Assets and Liabilities, establish accounting and financial reporting for deferred outflows/inflows of resources and the concept of net position as the residual of all other elements presented in a statement of net position.

In addition to assets, the statement of net position will sometimes report a separate section for *deferred outflows of resources*. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has five items that qualify for reporting in this category. The first is the deferred charge on refunding reported in the government-wide and proprietary fund statements of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded debt or the refunding debt. The remaining four items, the change in assumption difference, the experience difference, the investment earnings difference, and the County's contributions subsequent to the measurement date, relate to the County's defined benefit pension plan and post-employment benefit plan and are consumptions of net position that apply to future periods. As such, they will be recognized as expenses/expenditures when consumed.

In addition to liabilities, the statement of net position will sometimes report a separate section for *deferred inflows of resources*. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has three types of items which qualify for reporting in this category, one of which only arises under the modified accrual basis of accounting. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and these amounts are deferred and will be recognized as an inflow of resources in the period in which the amounts become available. The second element is an effective hedge and is reported in the government-wide statement of net position. The effective hedge results from the change in market value of a swap agreement related to the certificates of participation. The amount is deferred and will mature June 1, 2028, at the same time as the certificates of participation. The third element is the deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded debt or the refunding debt.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

## M. Compensated Absences

The County maintains a paid time off policy ("PTO policy") pursuant to which employees earn annual leave at the rate of 12 days during the first year of service, 18 days per year after one year of service up to a maximum of 30 days per year after 20 years of service. The maximum allowed accumulation under the PTO policy is 60 days for regular full-time employees and 78 days for employees of the Fire Department (suppression personnel only). Any hours at the end of the year that exceed the respective limits will be forfeited.

Liabilities for compensated absences have been accrued in the proprietary funds and the government-wide statement of net position as compensated absences. A liability for compensated absences is accrued in the governmental fund type's balance sheets only when the liability has matured.

#### N. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance." Fund equity for all other reporting is classified as "net position."

**Fund Balance** – Generally, fund balance represents the difference between the assets plus deferred outflows of resources and liabilities plus deferred inflows of resources under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- *Nonspendable* Fund balances are reported as nonspendable when amounts cannot be spent because they are either: a) not in spendable form (i.e., items that are not expected to be converted to cash), or b) legally or contractually required to be maintained intact.
- **Restricted** Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.
- *Committed* Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the County Commission through the adoption of a resolution. Only the County Commission may modify or rescind the commitment.
- Assigned Fund balances are reported as assigned when amounts are constrained by the County's intent to be used for specific purposes, but are neither restricted nor committed. Through resolution, the County Commission has authorized the County's Chief Financial Officer, Finance Director, or Director of Administrative Services to assign fund balances.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

• *Unassigned* — Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The County reports positive unassigned fund balance only in the general fund. Negative unassigned fund balances may be reported in all funds.

**Flow Assumptions** — When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the County's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the County's policy to use fund balance in the following order: 1) committed, 2) assigned, and 3) unassigned.

**Net Position** – Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources in reporting which utilizes the economic resources measurement focus. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the County has spent) for the acquisition, construction or improvement of those assets.

Net position is reported as restricted using the same definition as used for restricted fund balance as described in the section above. All other net position is reported as unrestricted.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

#### O. Property Taxes

Property taxes attach as an enforceable lien on property as of January 1 and were levied for the year ended December 31, 2022, on August 19, 2022, by the Board of Commissioners. Tax bills were mailed on September 16, 2022 and were due November 15, 2022. All unpaid amounts were delinquent and subject to collection efforts pursuant to the Official Code of Georgia Annotated ("O.C.G.A.") on November 16. Liens were placed on delinquent accounts on March 31, 2023.

Rockdale County bills and collects its own real and personal property taxes as well as property taxes for the County School System and State of Georgia. The County also collects automobile ad valorem and mobile home taxes for itself, the County School System, the State of Georgia and the City of Conyers. Collections and remittance of taxes are accounted for in the Tax Commissioner Custodial Fund.

#### P. Restricted Assets

Certain debt proceeds from the Water and Sewer Authority's revenue bonds, as well as resources set aside for their repayment, are classified as restricted assets on the balance sheet because their use is limited by applicable covenants and agreements. When an expense is incurred for purposes for which both restricted and unrestricted net position are available, restricted assets are utilized first.

#### Q. Interest Rate Swap Agreements

The County has entered into an interest rate swap agreement, as further discussed in Note 8, to modify interest rates on outstanding debt. The net interest due, pursuant to the agreement, is recorded in the financial statements.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

#### R. Statement of Cash Flows

For purposes of the statement of cash flows, investments purchased with an original maturity date of three months or less are considered cash equivalents.

#### S. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## T. New Accounting Pronouncements

In June 2017, the GASB issued Statement No. 87, "Leases". This statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The requirements of this statement are effective for financial statements for periods beginning after June 15, 2021. The County has implemented the GASB for the 2022 fiscal year.

In May 2019, the GASB issued Statement No. 91, "Conduit Debt Obligations". This statement is to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with 1) commitments extended by issuers, 2) arrangements associated with conduit debt obligations, and 3) related note disclosures. The requirements of this statement are effective for reporting periods beginning after December 15, 2021. The County has implemented the GASB for the 2022 fiscal year.

In January 2020, the GASB issued Statement No. 92, "Omnibus 2020". This statement establishes accounting and financial reporting requirements for specific issues related to leases, intra-entity transfers of assets, postemployment benefits, government acquisitions, risk financing and insurance-related activities of public entity risk pools, fair value measurements, and derivative instruments. The requirements of this statement are effective for reporting periods beginning after June 15, 2021. The County has implemented the GASB for the 2022 fiscal year.

In March 2020, the GASB issued Statement No. 93, "Replacement of Interbank Offered Rates". This Statement establishes accounting and financial reporting requirements related to the replacement of IBORs in hedging derivative instruments and leases. It also identifies appropriate benchmark interest rates for hedging derivative instruments. The requirements of this statement are effective for reporting periods ending after December 31, 2021. The County has implemented the GASB for the 2022 fiscal year.

In March 2020, the GASB issued Statement No. 94, "Public-Private and Public-Public Partnerships and Availability Payment Arrangements". This Statement establishes standards of accounting and financial reporting for PPPs and APAs for governments. The requirements of this statement are effective for reporting periods beginning after June 15, 2022. The County is evaluating the impact, if any, upon its financial position, results of operations or cash flows upon adoption.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

In May 2020, the GASB issued Statement No. 96, "Subscription-Based Information Technology Arrangements". This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, Leases, as amended. The requirements of the Statement will take effect for financial statements starting with the fiscal year that ended December 31, 2023.

Statement No. 97, "Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32." This Statement (1) requires that a Section 457 plan be classified as either a pension plan or an other employee benefit plan depending on whether the plan meets the definition of a pension plan and (2) clarifies that Statement 84, as amended, should be applied to all arrangements organized under IRC Section 457 to determine whether those arrangements should be reported as fiduciary activities. The County has implemented the GASB for the 2022 fiscal year.

#### NOTE 2 - BUDGETARY COMPLIANCE AND DEFICIT FUND EQUITY

Budgetary Compliance. Appropriations for the General Fund, debt service funds, and special revenue funds are budgeted on a basis that is not consistent with GAAP. The major difference between the budget basis and GAAP basis is that encumbrances are recognized as expenditures (budget) as opposed to commitments of fund balance (GAAP). There were no encumbrances for the years ended December 31, 2021 and December 31, 2022 that would require adjustments to convert the results of operations at the end of the year on the budget basis to the GAAP basis.

The original budgeted appropriations for the year ended December 31, 2022, were amended through supplemental appropriations as follows:

	Aj	Original ppropriation Budget	(	Increase Decrease)	<b>A</b> ]	Amended ppropriation Budget
General Fund Special Revenue Funds General Obligation Bonds Debt Service Fund	\$	82,709,328 12,262,518 342	\$	6,240,845 1,744,604 -	\$	88,950,173 14,007,122 342
	\$	94,972,188	\$	7,985,449	\$	102,957,637

The General Fund budget increase resulted from amendments for decreased expenditures to coincide with decreased HOST proceeds. The special revenue funds' increases were made primarily to increase budgeted expenditures for additional expenditures resulting from additional grant revenues.

#### NOTE 2 - BUDGETARY COMPLIANCE AND DEFICIT FUND EQUITY (CONT'D)

**Deficit Fund Equity.** As of December 31, 2022, the NSP Grant had deficit fund balances of \$250,000. Additional grant revenues are expected to provide positive net position in future years.

## **NOTE 3 - CASH AND INVESTMENTS**

A reconciliation of cash and cash equivalents and investments as shown on the government-wide and fiduciary funds statements of net position follows:

As reported in the statement of net position:	
Primary government	
Cash and cash equivalents	\$138,017,020
Investments	30,001,576
Restricted assets:	
Cash and cash equivalents	23,982,390
Custodial Funds - cash and cash equivalents	11,283,824
	<u>\$203,284,810</u>
Cash deposited with financial institutions	\$115,652,418
Cash on hand	8,135
Investment in Georgia Fund 1	83,332,786
Repurchase Agreement	4,291,471

#### Interest rate risk

While the County does not have a formal investment policy relating to specific investment related risk, the County manages its exposure to declines in fair values of its investment portfolio by generally limiting its investment in securities with maturities that are less than two years.

At December 31, 2022, information related to credit risk and interest rate risk related to the County's investments is disclosed as follows:

	Weighted Average	Credit	
Investment	Maturity (Years)	Rating	Fair Value
Guaranteed Investment Contracts	8.5	AA-	\$4.291.471

**Fair Value Measurements.** The County categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The County does not have any fair value measurements as of December 31, 2022.

The Guaranteed Investment Contract is a nonparticipating interest-earning investment contract and, accordingly, is recorded at fair value of \$4,291,471.

\$203,284,810

## NOTE 3 - CASH AND INVESTMENTS (CONT'D)

## Custodial credit risk - deposits

This is the risk that, in the event of a bank failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk. As of December 31, 2022, the total carrying amount of the County's deposits was \$115,652,418 and the bank balance was \$108,928,020. Of the bank balance, \$1,250,000 was insured through the Federal Deposit Insurance Corporation ("FDIC") and the remaining \$107,678,020 was collateralized with securities held by the pledging financial institution's trust department or agent.

#### Custodial credit risk - investments

This is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. The County does not have a deposit policy for the custodial credit risk associated with investments. Of the repurchase agreements investment of \$4,291,471, the County has a custodial credit risk exposure of \$4,291,471 because the related securities are uninsured, unregistered and held by the County's brokerage firm, which is also the counterparty for the securities.

#### Credit risk

Georgia law authorizes the County to invest in obligations of the State of Georgia or of any other states; obligations issued by the United States; obligations fully insured or guaranteed by the United States government or governmental agency; prime bankers' acceptances; The State of Georgia Local Government Investment Pool; repurchase agreements; and obligations of other political subdivisions of the State of Georgia. It is the County's policy to limit its investments to these types of investments.

The Georgia Fund 1 is an investment pool which does not meet the criteria of GASB Statement No. 79 and is thus valued at fair value in accordance with GASB Statement No. 31. As a result, the County does not disclose investment in the Georgia Fund 1 within the fair value hierarchy. The Georgia Fund 1 is regulated by the oversight of the Georgia Office of the State Treasurer and has an AAA credit rating at year-end. The investment in the pool is stated at fair market value. The weighted average maturity at December 31, 2022 was 39 days.

#### Concentration of credit risk

Excluding investments issued or explicitly guaranteed by the U.S. Government and investments in mutual funds, external investments pools, and other pooled investments, the County does not invest more than 5% of its total investments in any one issuer.

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# NOTE 4 - RECEIVABLES

Receivables at December 31, 2022, consist of the following:

	General Fund	Nonmajor Governmental Funds	Total Governmental Activities	
Taxes Accounts	\$ 3,806,161 312,802	\$ 49,038 649,771	\$ 3,855,199 962,573	
	<u>\$ 4,118,963</u>	\$ 698,809	\$ 4,817,772	
	Water and Sewer	Nonmajor Proprietary Fund	Total Business-type Activities	
Accounts Less: allowance for uncollectibles	\$ 4,761,495 (1,232,371)	\$ 3,466,839 (1,092,337)	\$ 8,228,334 (2,324,708)	
	\$ 3,529,124	<u>\$ 2,374,502</u>	\$ 5,903,626	

## **NOTE 5 - DUE FROM OTHER GOVERNMENTS**

The County is due amounts from the State of Georgia for sales tax collected by the state and not remitted to the County as of December 31, 2022, an estimated amount for insurance premium taxes, and amounts due from federal and state grantor agencies. These amounts, as well as other miscellaneous amounts, comprise "due from other governments" in the statement of net position as follows:

Due From	Purpose	Amount
Governmental activities: City of Conyers	Miscellaneous	\$ 12,324
State of Georgia	Sales tax - HOST	2,191,503
State of Georgia	Sales tax - SPLOST	2,195,325
State of Georgia	Insurance premium tax	3,373,176
State of Georgia	Department of Transportation - grants	2,289,455
State of Georgia	Miscellaneous	1,639,110
		<u>\$ 11,700,893</u>

# NOTE 6 - DEFERRED INFLOWS OF RESOURCES ON LEASES

GOVERNMENTAL ACTIVITIES	Balance at Beginning	Additions	Deduction	Balance at End of Year
<b>Deferred Inflow of Resources</b>				
Infrastructure				
2120 Farmer Road	\$ <u>314,047</u>		165,773	\$ <u>148,274</u>
Total Infrastructure	314,047		165,773	148,274
-	-	-	-	-
Buildings				
975 Taylor Street	36,157	-	36,157	-
977 Taylor Street	605,849	-	100,975	504,874
987 Taylor Street	22,028		22,028	
Total building	664,034		159,160	504,874
Total deferred inflow of resources	\$ <u>978,081</u>	\$ <u> </u>	\$ <u>324,933</u>	\$ 653,148

# NOTE 7 - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Balances due to/from other funds at December 31, 2022, consist of the following:

Receivable Fund	Payable Fund	Amount
Law Enforcement Confiscated Monies	General Fund	\$ 7,434
Emergency Telephone System	General Fund	\$ 7,434 360,523
Emergency Telephone System  Emergency Telephone System	ARPA Grant	819
General Fund	NSP Grant	934,985
NSP Grant	General Grants Fund	606,473
Water and Sewer Fund	ARPA Grant	826
Water and Sewer Fund	General Grant	1,346
General Fund	Drug Abuse Treatment & Education	177,443
General Fund	Drug Testing Lab	143,550
Drug Testing Lab	General Grants	143,550
General Fund	2017 Sales Tax	4,287,569
2017 Sales Taxs	General Grants	5,048,666
2017 Sales Taxs	General Grants	32,144
1999 Sales Tax Capital Projects	General Obligation Bond	33,423
1996 Road and Recreation Sales Tax	1999 Sales Tax Capital Projects	155
1996 Road and Recreation Sales Tax	2004 Sales Tax	363
2017 Sales Tax	1996 Road and Recreation Sales Tax	32,144
Water and Sewer Fund	1996 Road and Recreation Sales Tax	169,075
2004 Sales Tax	1999 Sales Tax	1,986
Water and Sewer Fund	1999 Sales Tax	89,258
Other Capital Projects	General Fund	93,616
General Fund	Homestead Options Sales Tax	3,819,211
General Fund	Stormwater Fund	6,103,485
General Fund	Water and Sewer Fund	2,238
General Grants	Stormwater Fund	45,888
Total		22,136,170
Less: Fund eliminations		(16,170,445)
Total Internal Balances - Government-Wi	de Statement of Net Position	<u>\$ 5,965,725</u>

## NOTE 7 - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (CONTD)

The above balances are the result of the payment of expenditures by the General Fund on behalf of the other respective funds. All interfund balances resulted from the time lag between the dates that: 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system, and 3) payments between funds are made. All interfund receivables/payables are due within one year.

Receivable Fund	Payable Fund			Amount
Governmental Activities	Business Activities		\$	5,965,725
Interfund transfers for the year ended December 31, 2022, consist of the following:				
Transfer To		Transfer From		Amount
General Fund for the Homestead Options Emergency Telephone System general ex General Fund from the ARPA Fund Drug Testing Fund from the ARPA Fund Drug Testing Fund from the ARPA Fund NSP Fund from ARPA Fund	kpenditures I	Homestead Option Sales Tax Fun General Fund ARPA Fund ARPA Fund NSP Fund ARPA Fund	ıd	\$ 18,907,389 900,461 5,767,483 175,330 606,474 244,976
				\$ 26,602,113

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# NOTE 8 - CAPITAL ASSETS

The County's capital asset activity for the year ended December 31, 2022, was as follows:

	Beginning Balance	Increases	Decreases	Transfers and Adjustments	Ending Balance
GOVERNMENTAL ACTIVITIES					
Capital assets, not being depreciated:	A 62.020.045		•	•	0.62.024.145
Land	\$ 62,929,847	\$ 4,300	\$ -	\$ -	\$ 62,934,147
Construction in progress	6,639,528	18,010,208			24,649,736
Total capital assets, not being depreciated	69,569,375	18,014,508		<del></del>	87,583,883
Capital assets, being depreciated:					
Buildings and improvements	90,349,595	3,764,980	-	-	94,114,575
Infrastructure	389,297,575	-	-	-	389,297,575
Improvements (other than buildings)	22,647,202	576,958	-	-	23,224,160
Machinery and equipment	43,886,874	2,459,238	-	-	46,346,112
Leased assets	1,380,109	413,718	15,874		1,777,952
Total capital assets, being depreciated	547,561,355	7,214,894	15,874		554,760,374
Less accumulated depreciation for:					
Buildings and improvements	(32,818,708)	(1,707,671)	_	-	(34,526,379)
Infrastructure	(269,135,226)	(6,029,187)	-	-	(275,164,413)
Improvements (other than buildings)	(9,632,436)	(846,981)	-	-	(10,479,417)
Machinery and equipment	(36,090,891)	(2,190,418)	-	-	(38,281,309)
Leased assets		(668,902)	15,874		(653,028)
Total accumulated depreciation	(347,677,261)	(11,443,159)	15,874		(359,104,546)
Total capital assets, being depreciated, net	199,884,094	(4,228,265)	31,748		195,687,577
Governmental activities capital assets, net	\$ 269,453,469	\$ 13,786,243	\$ 31,748	\$ -	\$ 283,239,711
BUSINESS-TYPE ACTIVITIES					
Capital assets, not being depreciated:					
Land	13,927,987	_	_	-	13,927,987
Construction in progress	33,398,698	(13,283,581)	-	-	20,115,117
Total capital assets, not being depreciated	47,326,685	(13,283,581)			34,043,104
Capital assets, being depreciated:					
Buildings and improvements	19,615,530	29,337,103	-	-	48,952,633
Infrastructure	260,113,855	888,635	-	-	261,002,490
Machinery and equipment	20,974,887	415,048			21,389,935
Total capital assets, being depreciated	300,704,272	30,640,786			331,345,058
Less accumulated depreciation for:					
Buildings and improvements	(9,078,453)	(856,899)	_	-	(9,935,352)
Infrastructure	(127,032,048)	(6,726,744)	-	-	(133,758,792)
Machinery and equipment	(16,028,119)	(1,343,642)			(17,371,761)
Total accumulated depreciation	(152,138,620)	(8,927,285)			(161,065,905)
Total capital assets, being depreciated, net	148,565,652	21,713,501			170,279,153
Business-type activities capital assets, net	\$ 195,892,337	\$ 8,429,920	\$ -	\$ -	\$ 204,322,257

# NOTE 8 - CAPITAL ASSETS (CONT'D)

The County's lease asset activity for the year ended December 31, 2022, was as follows:

GOVERNMENAL ACTIVITIES: Leased Assets	Beginning Balance	Additions	Reductions	Ending Balance
Buildings				
1115 West Avenue - Suite 1115	\$ 937,517	\$ -	\$ -	\$ 937,517
1117 West Avenue	-	166,472	-	166,472
882 Main Street	116,235	-	_	116,235
Office Building	-	232,884	_	232,884
Rockdale Plaza Shopping Center	15,874	-	15,874	-
Total building lease assets	1,069,626	399,356	15,874	1,453,108
Equipment	1,007,020	-	-	- 1,433,100
Canon Copier - 1	6,651	_	_	6,651
Canon Copier - 10	7,123	_	_	7,123
Canon Copier - 11	259,989	_	_	259,989
Canon Copier - 2	-	14,362	_	14,362
Canon Copier - 3	755	- 1,502	_	755
Canon Copier - 4	3,770	_	_	3,770
Canon Copier - 5	3,988	_	_	3,988
Canon Copier - 6	8,188	_	_	8,188
Canon Copier - 7	5,606	_	_	5,606
Canon Copier - 8	8,419	_	_	8,419
Canon Copier - 9	5,994	_		5,994
Total equipment lease assets	310,483	14,362		324,845
Total lease assets	1,380,109	413,718	15,874	1,777,953
Lease accumulated amortization	1,360,103	415,/10	13,074	1,777,933
Buildings				
1115 West Avenue - Suite 1115	_	(312,506)		(312,506)
1117 West Avenue	_	(26,995)	_	(26,995)
882 Main Street	_	(58,118)	_	(58,118)
Office Building	_	(45,283)	_	(45,283)
Rockdale Plaza Shopping Center	_	(15,874)	15,874	-
Total building lease accumulated amortization		(458,776)	15,874	(442,902)
Equipment		(436,776)	13,074	(442,702)
Canon Copier - 1	_	(3,925)	_	(3,925)
Canon Copier - 10	_	(4,398)	_	(4,398)
Canon Copier - 11	_	(179,647)	_	(179,647)
Canon Copier - 2	_	(7,382)	_	(7,382)
Canon Copier - 3	_	(446)	_	(446)
Canon Copier - 4	_	(1,978)	_	(1,978)
Canon Copier - 5	_	(1,937)	_	(1,937)
Canon Copier - 6	_	(2,198)	_	(2,198)
Canon Copier - 7	_	(2,663)	_	(2,663)
Canon Copier - 8	_	(1,746)	_	(1,746)
Canon Copier - 9	_	(3,806)	_	(3,806)
Total equipment lease accumulated amortization		(210,126)		(210,126)
Total lease accumulated amortization	<del>-</del>	(668,902)	15,874	(653,028)
Total governmental activities lease assets, net				
i otal governmental activities least assets, litt	\$ 1,380,109	<u>\$ (255,184)</u>	\$ -	<u>\$ 1,124,925</u>

# NOTE 8 - CAPITAL ASSETS (CONT'D)

Depreciation expense was charged to functions/programs of the primary government as follows:

#### **GOVERNMENTAL ACTIVITIES:**

General government	\$ 354,145
Judicial	223,820
Public safety	2,511,826
Public works	6,992,430
Culture and recreation	1,260,985
Health and welfare	99,127
Housing and development	 826
Total depreciation expense - governmental activities	\$ 11,443,159
BUSINESS-TYPE ACTIVITIES:	
Water and sewer	\$ 8,428,598
Stormwater	 498,688
	\$ 8,927,286

## **NOTE 9 - LONG-TERM OBLIGATIONS**

The following is a summary of changes in long-term obligations for the year ended December 31, 2022:

	Beginning Balance	Increases	Decreases	Ending Balance	Due in One Year
GOVERNMENTAL ACTIVITIES					
Certificates of participation (1998)	\$ 3,900,000	\$ -	\$ -	\$ 3,900,000	\$ -
Installment sales agreement	6,060,000	-	(950,000)	5,110,000	970,000
Compensated absences	3,460,368	2,873,224	(2,587,712)	3,745,880	2,809,545
Landfill post-closure	140,000	-	(70,000)	70,000	70,000
Lease liability	1,380,112	413,718	(659,894)	1,133,936	-
General liability claims	229,431	-	-	229,431	80,000
Net pension liability	23,630,918	-	708,813	24,339,731	-
Net OPEB liability	72,766,236	(28,866,663)		43,899,573	
Governmental activity long-term liabilities	\$ 111,567,065	\$ (25,579,721)	\$ (3,558,793)	\$ 82,428,551	\$ 3,929,545
BUSINESS-TYPE ACTIVITIES					
Revenue bonds	72,725,000	8,325,000	(14,475,000)	66,575,000	6,680,000
Revenue bonds premium	3,305,632	-	(235,547)	3,070,085	-
Notes payable	26,500,090	(42,092)	- ' -	26,457,998	-
Compensated absences	360,761	360,761	(306,978)	421,018	336,814
Net pension liability	2,545,963		76,367	2,622,330	
Business-type activity long-term liabilities	\$ 105,437,446	\$ 8,643,669	\$ (14,941,158)	\$ 99,146,431	\$ 7,016,814

#### A. Governmental Activities

## 1. Certificates of Participation

The County issued certificates of participation through the Association County Commissioners of Georgia and the Georgia Municipal Association, Inc. public purpose master lease agreements as follows:

Issue Date	Purpose	Interest Rate %	Interest Dates	Maturity Date	Authorized and Issued	Retired	Balance at December 31, 2022
6/1/1998	Equipment	4.75%	5/1 - 11/1	6/12/2028	\$ 3,900,000	\$ -	\$ 3,900,000

## NOTE 9 - LONG-TERM OBLIGATIONS (CONT'D)

Effective June 1, 1998, the County entered into a 1998A master lease and option agreement with the Georgia Municipal Association, Inc. The lease agreement, among other things, obligates the County for \$3,900,000 of 1998A certificates of participation issued by the Georgia Municipal Association, Inc. The proceeds from the certificates were deposited with an escrow agent in an irrevocable trust fund in the name of the County. The County's use of the money is restricted for the purchase of certain equipment and must be repaid to the trust fund over lease terms pursuant to the 1998A Master Lease and Option Agreement.

As part of the issuance of the certificates of participation, the County entered into an interest rate Swap Agreement. Under the Swap Agreement, the County is required to pay: 1) a semi-annual (and beginning July 1, 2003, a monthly) floating rate of interest based on the Securities Industry and Financial Markets Association ("SIFMA") Municipal Swap Index (plus a 31 basis points spread) to, or on behalf of, the Swap Counterparty (the "Swap Payment"); and the Swap Counterparty will pay to, or on behalf of, the County a semi-annual payment based on a rate equal to the fixed rate on the certificates of participation (4.75%) times a notional amount specified in the Swap Agreement, but generally equal to the outstanding unpaid principal portion of such Contract, less the amount originally deposited in the Reserve Fund relating to the Contract, and 2) a one-time Swap Premium to be paid on the effective date of the Swap Agreement. The semi-annual payments from the Swap Counterparty with respect to the County are structured, and expected to be sufficient to make all interest payments due under the Contract, and related distributions of interest on the Certificates. Monthly interest payments between the County, the holders of the Certificates of Participation, and the Swap Counterparty can be made in net settlement form as part of this agreement. Under the Swap Agreement, the County's obligation to pay floating payments to the Swap Counterparty in any calendar year may not exceed an amount equal to the SIFMA Municipal Swap Index plus 5% to be determined on the first business day of December in the preceding year. This agreement matures on June 1, 2028, at the same time of the certificates of participation. This derivative qualifies as a fair market hedge.

In the unlikely event that the Swap Counterparty becomes insolvent, or fails to make payments as specified in the Swap Agreement, the County would be exposed to credit risk in the amount of the Swap's fair value. To minimize this risk, the County executed this agreement with counterparties of appropriate credit strength, with the counterparty being rated Aa3 by Moody's. At December 31, 2022, the floating rate being paid by the County is 1.92% and the market value of this agreement is \$971,427, an increase of \$158,805 from the market value at the end of the previous year. The market value of the hedge was determined using settlement prices at the end of the day on December 31, 2022, based on the derivative contract. This market value is reported as a component of the certificates of participation in long-term debt in the statement of net position. As this derivative is an effective hedge, qualifying for hedge accounting, the inflow from the hedge (any change in fair value from inception until year-end) is deferred and reported as a deferred inflow of resources in the statement of net position.

The annual estimated debt service requirements as of December 31, 2022, on the 1998A certificates of participation are as follows:

Fiscal Year Payable	F	Principal	 Interest	 Total
2023	\$	-	\$ 185,250	\$ 185,250
2024		-	185,250	185,250
2025		-	185,250	185,250
2026		-	185,250	185,250
2027		-	185,250	185,250
2028		3,900,000	 77,188	 3,977,188
	\$	3,900,000	\$ 1,003,438	\$ 4,903,438

## NOTE 9 - LONG-TERM OBLIGATIONS (CONT'D)

## 2. Installment Sales Agreement

The following is a summary of the County's Installment Sales Agreement:

Issue Date	Purpose	Interest Rate %	Interest Dates	Maturity Date	Authorized and Issued	Retired	Balance at December 31, 2022
6/30/2017	Refund Series 2006 and 2013 Certificates of Participation	2.50%	1/1 - 7/1	7/1/2027	\$ 9,625,000	<u>\$ (4,515,000)</u>	\$ 5,110,000

In April 2017, the County entered into an Installment Sales Agreement debt in the amount of \$9,625,000. The proceeds from the debt agreement were used to refund the Series 2006 and 2013 certificates of participation maturing July 1, 2020 and June 1, 2028, respectively, and used to provide financing for other capital outlay projects. The difference between the cash flows required to service the old debt, Series 2006 and 2013 certificates of participation, and the cash flows required to service the new debt, and complete refunding was \$5,313,334 with the County retaining \$4,000,000 for future projects. The current refunding resulted in an economic loss of \$133,265.

Annual debt service requirements for the Installment Sales Agreement outstanding as of December 31, 2022, are as follows:

Fiscal Year Payable	]	Principal	 Interest	 Total
2023	\$	970,000	\$ 153,604	\$ 1,123,604
2024		995,000	129,524	1,124,524
2025		1,020,000	122,000	1,142,000
2026		1,020,000	122,000	1,142,000
2027		1,105,000	 22,052	1,127,052
	\$	5,110,000	\$ 549,180	\$ 5,659,180

#### 3. Other Obligations

- Compensated absences Earned and vested paid time off is recorded as a liability in the government-wide statement of net position. The compensated absences have been paid in prior years by the General Fund.
- Landfill post-closure cost As discussed in Note 12, the County is obligated for a portion of the expenses related to the post-closure costs of a landfill jointly operated and maintained by the City of Conyers and the County. The County's portion of the post-closure costs are estimated to be \$70,000 based on what it would cost to perform the anticipated post-closure costs at December 31, 2022. The post-closure costs have been paid in prior years by the General Fund. This is an estimate and is subject to inflation or deflation due to economic conditions.

## NOTE 9 - LONG-TERM OBLIGATIONS (CONT'D)

- General liability claims Various claims and legal proceedings arising in the course of
  providing general government services are pending against the County. The County, as
  discussed in Note 11, maintains insurance coverage for losses arising from claims and legal
  proceedings. The County is exposed to a per occurrence deductible of \$25,000 and to
  amounts that exceed policy limits.
  - Management has estimated the County's liability for claims and legal proceedings to be approximately \$149,431 as of December 31, 2022.
- Other Post-Employment Benefits, ("OPEB") The County provides OPEB through a singleemployer defined benefit post-employment plan. The plan and related liability are discussed in detail in Note 15. The OPEB liability affects the actuarial calculation of future annual required contributions and thus does not represent a liability with a current portion. Accordingly, all of the liability is reported as long-term. Payment of the liability is expected to occur from the General Fund.
- Net Pension Liability The County provides pension benefits through a multiple-employer defined benefit pension plan. The plan and related liability are discussed in detail in Note 10. Payment of the liability is expected to occur from the General Fund.

#### **B.** Business-Type Activities

#### 1. Revenue Bonds

Issue Date	Purpose	Interest Rate %	Interest Dates	Maturity Date	Authorized and Issued	Retired	Balance at December 31, 2022
4/11/2013	Revenue Refunding Bonds Series 2013	.35 - 3.71%	1/1 - 7/1	7/1/2029	\$ 98,770,000	\$ 98,770,000	<u>\$</u> -
10/29/2020	Revenue Bonds Series 2020	.35 - 3.71%	1/1 - 7/1	7/1/2029	\$ 69,555,000	\$ -	\$ 69,555,000

In April 2013, the Water Authority issued the Series 2013 Revenue Refunding Bonds for the purpose of advance refunding \$85,550,000 of the Water Authority's outstanding series 2005 Revenue Bonds maturing on July 1, 2029. The County used the net proceeds along with other resources to purchase U.S. government securities. These securities were deposited in an irrevocable trust to provide for all debt service payments beginning with the July 2016 debt service payment through maturity of the 2005 series bonds. As a result, that portion of the 2005 series bonds is considered defeased, and the County has removed the liability from its accounts.

In October of 2020, the County issued the Water and Sewerage Revenue Bonds, Series 2020 (the Series 2020 Bonds) for the purpose of, 1) refunding the Conyers-Rockdale-Big Haynes Impoundment Authority's Revenue Bonds, Series 1998, 2) advance refunding the Rockdale County Water and Sewerage Authority's Taxable Refunding Revenue Bonds, Series 2013, 3) providing funding for certain improvements to the water and sewer system, and 4) paying the costs of issuing the Series 2020 Bonds.

## NOTE 9 - LONG-TERM OBLIGATIONS (CONT'D)

A portion of the proceeds were used to redeem in full the Series 1998 Bonds at the date the Series 2020 Bonds were issued. A portion of the proceeds to refund the 2013 Series Bonds were deposited in an escrow fund and to purchase U.S government securities. These securities were deposited in an irrevocable trust to provide sufficient funds to pay the principal and interest on the Series 2013 Bonds up to and including July 1, 2023 and to redeem the Series 2013 Bonds on July 1, 2023. As a result, that portion of the 2013 Series Bonds is considered defeased, and the County has removed the liability from its accounts. The cash flow requirements on the 2013 Series Bonds prior to the refunding was \$86,497,734 for 2021 through 2032. The cash flow requirement on the new bonds is \$85,674,484 from 2021 through 2032. The current refunding resulted in an economic gain of \$3,685,367.

The Series 2020 Bonds mature annually beginning July 1, 2021 and will be fully retired on July 1, 2032. Interest on the Series 2020 Bonds is payable semiannually on January 1 and July 1 of each year beginning January 1, 2021 at interest rates of 4% for maturity in 2021 through 2030, and 5% for 2031 through 2032.

Annual debt service requirements for the Series 2020 Bonds outstanding at December 31, 2022, are as follows:

Fiscal Year Payable		Principal		Interest		Total
2022	Ф	c 400 000	Ф	2 202 500	Ф	0.702.500
2023	\$	6,400,000	\$	2,382,500	\$	8,782,500
2024		6,655,000		2,126,500		8,781,500
2025		6,920,000		1,860,300		8,780,300
2026		7,195,000		1,583,500		8,778,500
2027		7,485,000		1,295,700		8,780,700
2028-2032		23,595,000		2,439,300		26,034,300
	\$	58,250,000	\$	11,687,800	\$	69,937,800

In August of 2021, the County issued the Stormwater Revenue Bonds, Series 2021 (the Series 2021 Bonds) for the purpose of, 1) providing funding for certain improvements to the stormwater system, and 2) paying the costs of issuing the Series 2021 Bonds. The Series 2021 Bonds mature annually beginning July 1, 2022 and will be fully retired on July 1, 2041. Interest on the Series 2021 Bonds is payable semiannually on January 1 and July 1 of each year beginning January 1, 2022 at interest rates of 5% for maturity in 2022 through 2031, and 4% for 2036 through 2041.

Annual debt service requirements for the Series 2021 Bonds outstanding at December 31, 2022, are as follows:

Fiscal Year Payable	I	Principal	 Interest	Total
2023	\$	280,000	\$ 363,950	\$ 643,950
2024		295,000	349,050	644,050
2025		310,000	335,200	645,200
2026		325,000	319,700	644,700
2027		340,000	303,450	643,450
2028-2041		6,775,000	 2,252,550	 9,027,550
	\$	8,325,000	\$ 3,923,900	\$ 12,248,900

## NOTE 9 - LONG-TERM OBLIGATIONS (CONT'D)

## 2. Notes Payable

The Water and Sewer Fund has incurred debt to the Georgia Environmental Facilities Authority ("GEFA") for utility system improvements. The note is as follows at December 31, 2022.

Description	Original Amount	Interest Rate	Due Date	Amount
GEFA Clean Water State Revolving Loan Fund	\$ 27,000,000	1.89%	2040	\$ 26,457,998

The note is still in the drawdown phase as of December 31, 2022, and repayment will be determined when construction is complete and all drawdowns have been made.

#### 3. Other Obligations

- Compensated absences Earned and vested paid time off is recorded as a liability in the proprietary fund statement of net position. The amount \$326,622 of the compensated absences are payable by the Water and Sewer Fund and \$94,396 are payable by the Stormwater Fund.
- Net Pension Liability The County provides pension benefits through a multiple-employer defined benefit pension plan. The plan and related liability are discussed in detail in Note 10, and \$1,963,792 of the liability is expected to be paid from the Water and Sewer Fund and \$658,538 is expected to be paid by the Stormwater Fund.

## C. Advance Refundings

In prior years, the County advance refunded governmental activities debt, which includes certain jailhouse construction bonds (Series 1984), jailhouse refunding bonds (Series 1986), certificates of participation (Series 1997), and business activities debt, which includes a portion of the Water and Sewer Authority Series 1996 and 1999A revenue bonds and a portion of the Series 2005 Water and Sewerage Authority revenue refunding bonds. The proceeds of new bonds and certificates of participation were deposited in an irrevocable trust to provide for all future debt service payments on the refunded debt. At year-end, the aggregate principal amount of all such refunded debt outstanding was \$3,550,000 from governmental activities and \$194,015,000 from business-type activities. For financial accounting and reporting purposes, all of the refunded debt is considered retired, and along with the funds held in trust, are not included in the accompanying financial statements.

#### **NOTE 10 - LEASES RECEIVABLE**

For the year ended 12/31/2022, the financial statements include the adoption of GASB Statement No. 87, Leases. The primary objective of this statement is to enhance the relevance and consistency of information about governments' leasing activities. This statement establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. For additional information, refer to the disclosures below.

#### NOTE 10 - LEASES RECEIVABLE (CONT'D)

On 01/01/2022, the County entered into a 6 month lease as Lessor for the use of 987 Taylor Street. An initial lease receivable was recorded in the amount of \$22,028.22. As of 12/31/2022, the value of the lease receivable is \$0.00. The lessee is required to make monthly fixed payments of \$3,673.19. The lease has an interest rate of 0.2380%. The Buildings estimated useful life was 0 months as of the contract commencement. The value of the deferred inflow of resources as of 12/31/2022 was \$0.00, and the County recognized lease revenue of \$22,028.22 during the fiscal year. The lessee has 7 extension option(s), each for 12 months.

On 01/01/2022, the County entered into a 72 month lease as Lessor for the use of 977 Taylor Street. An initial lease receivable was recorded in the amount of \$605,849.27. As of 12/31/2022, the value of the lease receivable is \$505,373.95. The lessee is required to make monthly fixed payments of \$8,473.95. The lease has an interest rate of 0.2380%. The Buildings estimated useful life was 0 months as of the contract commencement. The value of the deferred inflow of resources as of 12/31/2022 was \$504,874.39, and the County recognized lease revenue of \$100,974.88 during the fiscal year.

On 01/01/2022, the County entered into a 6 month lease as Lessor for the use of 975 Taylor Street. An initial lease receivable was recorded in the amount of \$36,157.03. As of 12/31/2022, the value of the lease receivable is \$0.00. The lessee is required to make monthly fixed payments of \$6,029.16. The lease has an interest rate of 0.2380%. The Buildings estimated useful life was 0 months as of the contract commencement. The value of the deferred inflow of resources as of 12/31/2022 was \$0.00, and the County recognized lease revenue of \$36,157.03 during the fiscal year. The lessee has 2 extension option(s), each for 12 months.

On 01/01/2022, the County entered into a 22 month lease as Lessor for the use of 2120 Farmer Road. An initial lease receivable was recorded in the amount of \$314,046.94. As of 12/31/2022, the value of the lease receivable is \$142,974.96. The lessee is required to make monthly fixed payments of \$14,319.13. The lease has an interest rate of 0.3300%. The Infrastructure estimated useful life was 0 months as of the contract commencement. The value of the deferred inflow of resources as of 12/31/2022 was \$148,274.36, and the County recognized lease revenue of \$165,772.58 during the fiscal year. The lessee has 3 extension option(s), each for 60 months.

**Principal and Interest Expected to Maturity** 

	Principal	Interest	Total
Fiscal Year	Payments	Payments	Payments
2023	\$ 243,569	\$ 1,309	\$ 244,878
2024	100,833	853	101,686
2025	101,074	614	101,688
2026	101,315	372	101,687
2027	101,556	131	101,687

#### **GOVERNMENTAL ACTIVITIES**

	Beginning Balance	Additions	Reductions	Ending Balance
Lease Receivable				
Infrastructure	-	-	-	-
2120 Farmer Road	\$ <u>314,047</u>	\$ <u> </u>	\$ <u>171,072</u>	\$ <u>142,975</u>
Total Infrastructure Lease Receivable	314,047		<u>171,072</u>	142,975
Buildings				
975 Taylor Street	36,157	-	36,157	-
977 Taylor Street	605,849	-	100,475	505,374
987 Taylor Street	22,028	<u> </u>	22,028	
Total Building Lease Receivable	664,034		158,660	505,374
Total Lease Receivable	\$ <u>978,081</u>	\$	\$ <u>329,732</u>	\$ <u>648,349</u>

#### **NOTE 11 - LEASES PAYABLE**

For the year ended 12/31/2022, the financial statements include the adoption of GASB Statement No. 87, Leases. The primary objective of this statement is to enhance the relevance and consistency of information about governments' leasing activities. This statement establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. For additional information, refer to the disclosures below.

On 01/01/2022, the County entered into a 5 month lease as Lessee for the use of Rockdale Plaza Shopping Center. An initial lease liability was recorded in the amount of \$15,873.70. As of 12/31/2022, the value of the lease liability is \$0.00. the County is required to make monthly fixed payments of \$3,176.00. The lease has an interest rate of 0.2380%. The Buildings estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 12/31/2022 of \$0.00 with accumulated amortization of \$0.00 is included with Buildings on the Lease Class activities table found below. the County has 4 extension option(s), each for 12 months.

On 06/01/2022, the County entered into a 36 month lease as Lessee for the use of Office Building. An initial lease liability was recorded in the amount of \$232,883.95. As of 12/31/2022, the value of the lease liability is \$189,738.22. The County is required to make monthly fixed payments of \$6,467.60. The lease has an interest rate of 2.0150%. The Buildings estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 12/31/2022 of \$232,883.95 with accumulated amortization of \$45,282.99 is included with Buildings on the Lease Class activities table found below. The County has 3 extension option(s), each for 12 months.

On 01/01/2022, The County entered into a 18 month lease as Lessee for the use of Canon Copier - 9. An initial lease liability was recorded in the amount of \$5,993.79. As of 12/31/2022, the value of the lease liability is \$2,001.17. The County is required to make monthly fixed payments of \$413.85. The lease has an interest rate of 0.3300%. The Equipment estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 12/31/2022 of \$5,993.79 with accumulated amortization of \$3,805.58 is included with Equipment on the Lease Class activities table found below.

#### NOTE 11 - LEASES PAYABLE (CONT'D)

On 01/01/2022, The County entered into a 57 month lease as Lessee for the use of Canon Copier - 8. An initial lease liability was recorded in the amount of \$8,419.45. As of 12/31/2022, the value of the lease liability is \$6,669.14. the County is required to make monthly fixed payments of \$150.16. The lease has an interest rate of 0.6860%. The Equipment estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 12/31/2022 of \$8,419.45 with accumulated amortization of \$1,745.97 is included with Equipment on the Lease Class activities table found below.

On 01/01/2022, the County entered into a 25 month lease as Lessee for the use of Canon Copier - 7. An initial lease liability was recorded in the amount of \$5,606.07. As of 12/31/2022, the value of the lease liability is \$2,919.38. the County is required to make monthly fixed payments of \$305.00. The lease has an interest rate of 0.3300%. The Equipment estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 12/31/2022 of \$5,606.07 with accumulated amortization of \$2,662.51 is included with Equipment on the Lease Class activities table found below.

On 01/01/2022, the County entered into a 44 month lease as Lessee for the use of Canon Copier - 6. An initial lease liability was recorded in the amount of \$8,188.17. As of 12/31/2022, the value of the lease liability is \$5,970.60. the County is required to make monthly fixed payments of \$268.00. The lease has an interest rate of 0.5517%. The Equipment estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 12/31/2022 of \$8,188.17 with accumulated amortization of \$2,198.17 is included with Equipment on the Lease Class activities table found below.

On 01/01/2022, the County entered into a 24 month lease as Lessee for the use of Canon Copier - 5. An initial lease liability was recorded in the amount of \$3,987.89. As of 12/31/2022, the value of the lease liability is \$1,997.07. the County is required to make monthly fixed payments of \$232.95. The lease has an interest rate of 0.3300%. The Equipment estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 12/31/2022 of \$3,987.89 with accumulated amortization of \$1,937.44 is included with Equipment on the Lease Class activities table found below.

On 01/01/2022, the County entered into a 22 month lease as Lessee for the use of Canon Copier - 4. An initial lease liability was recorded in the amount of \$3,770.00. As of 12/31/2022, the value of the lease liability is \$1,716.40. the County is required to make monthly fixed payments of \$171.90. The lease has an interest rate of 0.3300%. The Equipment estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 12/31/2022 of \$3,770.00 with accumulated amortization of \$1,978.43 is included with Equipment on the Lease Class activities table found below.

On 01/01/2022, the County entered into a 20 month lease as Lessee for the use of Canon Copier - 3. An initial lease liability was recorded in the amount of \$755.16. As of 12/31/2022, the value of the lease liability is \$302.51. the County is required to make monthly fixed payments of \$137.86. The lease has an interest rate of 0.3300%. The Equipment estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 12/31/2022 of \$755.16 with accumulated amortization of \$445.67 is included with Equipment on the Lease Class activities table found below.

On 03/08/2022, the County entered into a 19 month lease as Lessee for the use of Canon Copier - 2. An initial lease liability was recorded in the amount of \$14,361.68. As of 12/31/2022, the value of the lease liability is \$6,810.38. the County is required to make monthly fixed payments of \$847.75. The lease has an interest rate of 0.3300%. The Equipment estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 12/31/2022 of \$14,361.68 with accumulated amortization of \$7,382.41 is included with Equipment on the Lease Class activities table found below.

#### NOTE 11 - LEASES PAYABLE (CONT'D)

On 01/01/2022, the County entered into a 17 month lease as Lessee for the use of Canon Copier - 11. An initial lease liability was recorded in the amount of \$259,989.00. As of 12/31/2022, the value of the lease liability is \$76,548.75. the County is required to make monthly fixed payments of \$15,318.86. The lease has an interest rate of 0.2380%. The Equipment estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 12/31/2022 of \$259,989.00 with accumulated amortization of \$179,646.91 is included with Equipment on the Lease Class activities table found below.

On 01/01/2022, the County entered into a 19 month lease as Lessee for the use of Canon Copier - 10. An initial lease liability was recorded in the amount of \$7,122.66. As of 12/31/2022, the value of the lease liability is \$2,628.06. the County is required to make monthly fixed payments of \$460.85. The lease has an interest rate of 0.3300%. The Equipment estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 12/31/2022 of \$7,122.66 with accumulated amortization of \$4,398.21 is included with Equipment on the Lease Class activities table found below.

On 01/01/2022, the County entered into a 20 month lease as Lessee for the use of Canon Copier - 1. An initial lease liability was recorded in the amount of \$6,650.80. As of 12/31/2022, the value of the lease liability is \$2,664.22. the County is required to make monthly fixed payments of \$333.44. The lease has an interest rate of 0.3300%. The Equipment estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 12/31/2022 of \$6,650.80 with accumulated amortization of \$3,925.06 is included with Equipment on the Lease Class activities table found below.

On 01/01/2022, the County entered into a 24 month lease as Lessee for the use of 882 Main Street. An initial lease liability was recorded in the amount of \$116,235.13. As of 12/31/2022, the value of the lease liability is \$58,197.44. the County is required to make monthly variable principal and interest payments of \$4,858.46 based on a CPI index of 0.00%. The lease has an interest rate of 0.3300%. The Buildings estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 12/31/2022 of \$116,235.13 with accumulated amortization of \$58,117.56 is included with Buildings on the Lease Class activities table found below. the County has 1 extension option(s), each for 36 months.

On 07/01/2022, the County entered into a 36 month lease as Lessee for the use of 1117 West Avenue. An initial lease liability was recorded in the amount of \$166,471.72. As of 12/31/2022, the value of the lease liability is \$143,790.08. the County is required to make monthly fixed payments of \$4,666.67. The lease has an interest rate of 2.1840%. The Buildings estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 12/31/2022 of \$166,471.72 with accumulated amortization of \$26,995.41 is included with Buildings on the Lease Class activities table found below. the County has 3 extension option(s), each for 12 months.

On 01/01/2022, the County entered into a 36 month lease as Lessee for the use of 1115 West Avenue - Suite 1115. An initial lease liability was recorded in the amount of \$937,517.33. As of 12/31/2022, the value of the lease liability is \$631,979.14. the County is required to make monthly fixed payments of \$25,716.67. The lease has an interest rate of 0.4257%. The Buildings estimated useful life was 0 months as of the contract commencement. The value of the right to use asset as of 12/31/2022 of \$937,517.33 with accumulated amortization of \$312,505.78 is included with Buildings on the Lease Class activities table found below. the County has 3 extension option(s), each for 12 months.

# **NOTE 11 - LEASES PAYABLE (CONT'D)**

Amount of	Lease Assets	by I	Maior (	Classes of	Under	lving Asset
I MILLOUILLE OI	Dettoe I Lobeto	~ · ·		CIMBBOD OI	CHUCK	1,71115 110000

	Lease Asset Value	cumulated nortization
Buildings Equipment	\$ 1,453,508 324,844	\$ 442,901 210,126
Total Leases	\$1,778,352	\$ 653,027

#### **GOVERNMENTAL ACTIVITIES**

GOVERNMENTAL ACTIVITIES				
Lease Liability	Balance as of January 1, 2022	Additions	Reductions	Balance as of December 31, 2022
<b>Buildings:</b>				
1115 West Avenue - Suite 1115	\$ 937,517	\$ -	\$ (305,538)	\$ 631,979
1117 West Avenue	-	166,472	(22,682)	143,790
882 Main Street	116,235	-	(58,038)	58,197
Office Building	-	232,884	(43,146)	189,738
Rockdale Plaza Shopping Center	15,874		(15,874)	
Total Building Lease Liability	1,069,626	399,356	445,278	1,023,704
	-	-	-	-
Equipment:				
Canon Copier - 1	6,651	-	(3,987)	2,664
Canon Copier - 10	7,123	-	(4,495)	2,628
Canon Copier - 11	259,989	-	(183,440)	76,549
Canon Copier - 2	-	14,362	(7,551)	6,810
Canon Copier - 3	755	-	(453)	303
Canon Copier - 4	3,770	-	(2,054)	1,716
Canon Copier - 5	3,988	-	(1,991)	1,997
Canon Copier - 6	8,191	-	(2,218)	5,973
Canon Copier - 7	5,606	-	(2,687)	2,919
Canon Copier - 8	8,419	-	(1,750)	6,669
Canon Copier - 9	5,994		(3,993)	2,001
Total equipment lease liability	310,486	14,362	214,619	110,229
-	-	-	<del>-</del>	-
Total lease liability	\$ <u>1,380,112</u>	\$ <u>413,718</u>	\$ <u>(659,897</u> )	\$ <u>1,133,933</u>

## **NOTE 12 - COMMITMENTS AND CONTINGENCIES**

## A. Grant Contingencies

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to disallowance of certain expenditures previously reimbursed by those agencies. Based upon prior experience, County management believes such disallowances, if any, will not be significant.

## **NOTE 12 - COMMITMENTS AND CONTINGENCIES (CONT'D)**

## B. Litigation

Various claims and legal proceedings arising in the course of providing general governmental services are pending against the County seeking monetary damages and other relief. The amount of liability from all claims and actions cannot be determined with certainty, but in the opinion of management and legal counsel, the ultimate liability from such claims in excess of the accrued general liability claims amount should not materially affect the financial position of the County at December 31, 2022.

## C. Outstanding Construction Commitments

Outstanding construction commitments as of December 31, 2022, were \$71,548,816 and \$5,125,527 for the governmental and business-type activities, respectively.

#### **NOTE 13 - RETIREMENT PLANS**

#### **Primary Government**

#### A. ACCG Defined Benefit Pension Plan

Effective January 1, 2005, the County began sponsoring the Association County Commissioners of Georgia Restated Pension Plan, (the "Plan"). The Plan is a defined benefit pension plan that covers the majority of Rockdale County Employees. Employees covered by other plans are discussed in Note 10.B.

#### 1. Plan Description

The Plan provides retirement, disability, and death benefits to plan participants and beneficiaries. The Plan, through execution of the adoption agreement, is affiliated with the Association County Commissioners of Georgia Third Restated Defined Benefit Plan (the "ACCG Plan"), an agent multiple-employer pension plan, administered by the Government Employee Benefits Corporation of Georgia, ("GEBCorp"). The ACCG, in its role as the plan sponsor, has the sole authority to amend the provisions of the ACCG Plan, as provided in Section 19.03 of the ACCG Plan document. The County, through its Board of Commissioners, has the authority to amend the adoption agreement, which defines the specific benefit provisions of the Plan, as provided in Section 19.02 of the ACCG Plan document. A separately issued financial report for the ACCG Plan may be obtained by writing to GEBCorp at 400 Galleria Parkway, Suite 1250, Atlanta, Georgia 30339.

Plan membership as of January 1, 2021, (the most recent actuarial valuation date) is as follows.

Retirees and beneficiaries receiving benefits	250
Terminated plan members entitled to, but not receiving, benefits	595
Active plan members	789
Total	1,634

The County is required to contribute an actuarially determined amount annually to the Plan's trust. The contribution amount is determined using actuarial methods and assumptions approved by the ACCG Plan trustees and must satisfy the minimum contribution requirement contained in the State of Georgia statutes. The County's required contribution for the 2022 Plan year is \$5,325,938, or 15.11%, of covered payroll. Plan members other than Public Safety members are required to contribute 3% of compensation and Public Safety members contribute 7% of compensation.

## NOTE 13 - RETIREMENT PLANS (CONT'D)

## 2. Net Pension Liability of the County

The County's net pension liability was measured as of December 31, 2021. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2021, with updated procedures performed by the actuary to roll forward to the total pension liability measured as of December 31, 2021.

Actuarial Assumptions. The total pension liability in the January 1, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 3.00%

Salary increases 4.50% - 6.50%, with an age based scale

Investment rate of return 7.00%, net of pension plan investment expense, including inflation

Mortality rates were mortality table Pub-2010 GE (50%) & PS (50%) Amt-Weighted with Scale AA to 2021 (Pre-Retirement: Employee, Post-Retirement: Retiree). This table reflects the mortality tables developed specifically for governmental employees by the Society of Actuaries which were released late in 2018. The tables were projected to 2021 to reflect that mortality rates in Georgia are in the highest quartile in the nation.

The actuarial assumptions used in the January 1, 2021, valuation were based on the results of an actuarial experience study for 2021.

The long-term expected rate of return on pension plan investments was determined through a blend of using a building-block method based on 20-year benchmarks (33.33%) and 30-year benchmarks (33.33%), as well as forward-looking capital market assumptions for a moderate asset allocation (33.34%), as determined by UBS. Expected future rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2019, are summarized in the following table:

Asset Class	Target Allocation	Long-term expected real Range
Fixed income:	30%	25 - 35%
Equities:	70%	65 - 75%
Large cap	30%	25 - 35%
Mid cap	5%	2.5 - 10%
Small cap REIT	5% 5%	2.5 - 10% 2.5 - 10%
International	15%	10 - 20%
Multi cap	5%	2.5 - 10%
Global allocation	5%	2.5 - 10%

## NOTE 13 - RETIREMENT PLANS (CONT'D)

Discount Rate. The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that County contributions will be made based on the average County contribution made to the Plan over the prior five years. Based on this assumption, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all of the projected benefit payments to determine the total pension liability.

Changes in the Net Pension Liability of the County. The changes in the components of the net pension liability of the County for the year ended December 31, 2022, were as follows:

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at December 31, 2020	\$ 104,143,167	\$ 77,966,286	\$ 26,176,881
Changes for the year:	2 226 004		2 226 004
Service cost	3,326,084	-	3,326,084
Interest	7,085,944	-	7,085,944
Liability experience	4,529,213	-	4,529,213
Assumption change	162,549	-	162,549
Plan change	2,443,160	-	2,443,160
Contributions-employer	-	3,134,568	(3,134,568)
Contributions-employee	-	2,279,673	(2,279,673)
Net investment income	-	12,146,198	(12,146,198)
Benefit payments, including refunds of			
employee contributions	(5,830,812)	(5,830,812)	-
Administrative expense	-	(169,312)	169,312
Other changes		(629,357)	629,357
Net changes	11,716,138	10,930,958	785,180
Balances at December 31, 2021	<u>\$ 115,859,305</u>	\$ 88,897,244	\$ 26,962,061

The required schedule of changes in the County's net pension liability and related ratios immediately following the notes to the financial statements presents multi-year trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate. The following presents the net pension liability of the County, calculated using the discount rate of 7.00%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

	Current			
	1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)	
County's net pension liability	\$ 42,540,218	\$ 26,962,061	\$ 14,080,249	

### NOTE 13 - RETIREMENT PLANS (CONT'D)

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of December 31, 2022, and the current sharing pattern of costs between employer and employee.

### 3. Pension Expense and Deferred Outflows of Resources Related to Pensions

For the year ended December 31, 2022, the County recognized pension expense of \$7,416,458. At December 31, 2022, the County reported deferred outflows of resources related to pensions from the following sources:

	(	Deferred Outflows of Resources	Deferred Inflows of Resources		
Investment earnings difference	\$	1,518,800	\$	(10,940,460)	
Differences between expected and actual experience		6,474,477		-	
Changes in assumptions		5,460,748		-	
Contributions subsequent to the measurement date		3,394,389	_		
Total	\$	16,848,414	\$	(10,940,460)	
Total	\$	2,513,565	\$	-	

County contributions subsequent to the measurement date of \$3,394,389 are reported as a deferred outflow of resources and will be recognized as a reduction of the net pension liability in the year ending December 31, 2023. The investment earnings difference reported as a deferred outflow of resources related to pensions will be recognized in pension expense as follows:

Year ending December 31,	
2022	\$ (1,352,619)
2023	(2,606,955)
2024	(1,078,890)
2025	4,708,435
2026	597,257
2027	1,119,408
Thereafter	 1,126,929
Total	\$ 2,513,565

### **B.** Defined Contribution Plan

The County, through December 31, 2004, provided benefits for the majority of its full-time employees through a defined contribution plan (the "Plan") which was administered by GEBCorp. In a defined contribution plan, benefits depend solely on amounts contributed to the Plan plus investment earnings. Employees were eligible to participate after six months from the date of employment. The Plan as established by the Rockdale County Board of Commissioners required that the County contribute an amount equal to 5% of the employee's salary each month. Plan members were not required to make contributions. The County's contributions for each employee (and interest allocated to the employee's account) were fully vested after five years of continuous service. Benefit provisions and contribution requirements were established and may be amended by the Board of Commissioners. There were no contributions made by the County in 2022.

### **NOTE 13 - RETIREMENT PLANS (CONT'D)**

Effective January 1, 2005, the County adopted the ACCG Defined Benefit Pension Plan as noted above. Each participant in the defined contribution plan was given an option to use his/her account balance under the existing defined contribution plan to purchase 100% of past service credit. As noted in the statement of fiduciary net position, as of December 31, 2022, there was \$871,932 of net position remaining in the Plan.

### **NOTE 14 - RISK MANAGEMENT**

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County is a member of the Georgia Interlocal Risk Management Agency ("GIRMA"). This membership allows the County to share liability, crime, motor vehicle and property damage risks.

### Coverages are as follows:

Coverage Description - Property:	
Building and Contents (Blanket)	\$160,806,279
Automobile Physical Damage	14,237,572
Inland Marine for Movable Equipment	4,261,711
Coverage Description - Casualty:	
General Liability and Police Professional Liability	1,000,000
Automobile Liability	1,000,000
Public Officials Liability	1,000,000
Coverage Description - Crime:	
Employee Dishonesty	50,000
Depositor's Forgery	150,000
Money and Securities - Loss Inside the Premises	150,000
Money and Securities - Loss Outside the Premises	150,000
Computer Theft and Funds Transfer Fraud	150,000
Money Orders and Counterfeit Currency	150,000
Deductible:	
All coverages are subject to a per occurrence deductible of:	25,000
Coverage Exceptions:	
Coverages Subject to a Retroactive Date:	
Coverages shown as Coverage Exceptions only are subject to a retroactive date of:	7/1/1991

Chapter 85 of Title 36 of the O.C.G.A. authorized Georgia municipalities to form interlocal risk management agencies. The ACCG Interlocal Risk Management Agency ("IRMA") is a County interlocal risk management agency to function as an unincorporated nonprofit instrumentality of its member counties. IRMA provides risk management and safety and loss control services to prevent or lessen the incidence and severity of casualty and property losses occurring in the operation of county government. IRMA is to defend and protect in accordance with the Coverage Agreement and related coverage descriptions any member of IRMA against liability or loss.

### **NOTE 14 - RISK MANAGEMENT (CONT'D)**

Rockdale County's responsibilities as a member of IRMA are as follows:

- To pay all contributions, assessments or other sums due to IRMA at such times and in such amounts as shall be established by IRMA.
- To select a person to serve as a Member representative.
- To allow IRMA and its agents reasonable access to all facilities of the County and all records, including, but not limited to, financial records, which relate to the purposes of IRMA.
- To allow attorneys appointed by IRMA to represent the County in investigation, settlement discussions and all levels of litigation arising out of any claim made against the County within the scope of loss prevention furnished by the Fund or Funds established by IRMA.
- To assist and cooperate in the defense and settlement of claims against the County.
- To furnish full cooperation to IRMA's attorneys, claims adjusters, Service Company, and any agent, employee, officer or independent contractor of IRMA relating to the purposes of IRMA.
- To follow all loss reduction and prevention procedures established by IRMA.
- To furnish to IRMA such budget, operating and underwriting information as may be requested.
- To report as promptly as possible, and in accordance with any coverage descriptions issued, all incidents which could result in IRMA or any fund established by IRMA being required to pay claims for loss or injuries to municipal property or injuries to persons or property when such loss or injury is within the scope of the protection of IRMA.

Rockdale County retains the first \$25,000 of each risk of loss in the form of a deductible. The County files all claims with IRMA. IRMA bills the County for any risk of loss up to the \$25,000 deductible. During the year ended December 31, 2022, the County paid 20 claims. The County has included \$266,914 in the government-wide statement of net position as an estimate of the amount (up to \$25,000 per claim) to be subsequently paid for unpaid claims existing at December 31, 2022. The estimate of the liability was based on historical trends for reported claims and the amount of per claim pay outs.

Pursuant to Title 34, Chapter 9, Article 5 of the O.C.G.A., the County became a member of the Association County Commissioners of Georgia – Group Self Insurance Workers' Compensation Fund ("ACCG-GSIWCF"). The liability of the fund to the employees of any employer (Rockdale County) is specifically limited to such obligations as are imposed by applicable state laws against the employer for workers' compensation and/or employer's liability. The Fund is to defend, in the name of and on behalf of the members, any suits or other proceedings which may at any time be instituted against them on account of injuries or death within the preview of the Workers' Compensation Law of Georgia, or on the basis of employer's liability, including suits or other proceedings alleging such injuries and demanding compensation although such suits, other proceedings, allegations or demands be wholly groundless, false or fraudulent. The Fund is to pay all costs taxed against members in any legal proceeding defended by the members, all interest accruing after entry of judgment, and all expenses incurred for investigation, negotiation or defense.

Rockdale County's responsibilities as a member of the ACCG-GSIWCF are as follows:

- To pay all contributions, assessments or other sums due to ACCG-GSIWCF at such times and in such amounts as established by ACCG-GSIWCF.
- To select a person to serve as a contact person and safety representative.

### **NOTE 14 - RISK MANAGEMENT (CONT'D)**

- To allow ACCG-GSIWCF and its agents reasonable access to all facilities of the County and all records, including, but not limited to, financial records, which relate to the purposes of ACCG-GSIWCF.
- To allow attorneys appointed by ACCG-GSIWCF to represent the County in investigation, settlement discussions and all levels of litigation arising out of any claim made against the County within the scope of loss prevention furnished by ACCG-GSIWCF.
- To assist and cooperate in the defense and settlement of claims against the County.
- To furnish full cooperation to ACCG-GSIWCF attorneys, claims adjusters, service company, and any agent, employee, officer or independent contractor of ACCG-GSIWCF relating to the purposes of ACCG-GSIWCF.
- To furnish to ACCG-GSIWCF such remuneration and underwriting information as may be requested.
- To report as promptly as possible, all incidents which could result in ACCG-GSIWCF being required to pay workers' compensation on behalf of the County.

### NOTE 15 - CITY OF CONYERS – SOLID WASTE CONTRACT

Operating Agreement – The City of Conyers and Rockdale County have mutually agreed to a certain Operating Contract for the operation of a joint sanitary landfill project.

The original term of the Operating Contract commenced March 12, 1991, and continued until midnight, January 2, 2004. The County and the City have agreed to renew the Operating Contract by mutual acquiescence on a year-to-year basis commencing on the Termination Date. The Operating Contract sets forth the terms and conditions under which the Project, as currently located and as expanded on contiguous property for the benefit of the citizens of the City and of the County, shall be operated. Pursuant to the Operating Contract, the City is responsible for the day-to-day operations of the Project. The budgetary requirements for the operation of the Project shall be mutually determined by the City and the County and shall include day-to-day operation costs, capital improvements and various other items more fully described in the Contract.

The landfill was permanently closed on September 1, 1993. Pursuant to the Operating Contract, the County is responsible for a portion of the expenses incurred in connection with the post-closure costs. The County's agreed upon portion is 70%. Total anticipated post-closure care costs for the County as of December 31, 2022, are estimated to be \$70,000. During 2022, the County paid \$35,276 of landfill operating cost.

### **NOTE 16 - JOINT VENTURE**

Rockdale County, in conjunction with cities and counties in the 10-county Atlanta Region are members of the Atlanta Regional Commission ("ARC"). Membership in the ARC is automatic for each municipality and county in the state. The O.C.G.A. § 50-8-34 (Georgia Planning Act of 1989) provides for the organization structure of the ARC. Each county and municipality in the state is required by law to pay minimum annual dues to the ARC. The ARC Board membership includes the chief elected official of each county and the chief elected official of each municipality. The County Board members and the municipal board members from the same county elect one member of the Board who is a resident (but not an elected or appointed official or employee of the county or municipality) to serve as the non-public Board member from a county.

### **NOTE 16 - JOINT VENTURE (CONT'D)**

O.C.G.A. § 50-8-39.1 provides that the member governments are liable for any debts or obligations of a regional commission beyond its resources. During the year ended December 31, 2022, the County paid \$108,480 in dues to the ARC.

Complete financial statements of the ARC can be obtained directly from their administrative office at the following address.

Atlanta Regional Commission, Inc. 40 Courtland Street, NE Atlanta, Georgia 30303

### **NOTE 17 - RELATED ORGANIZATIONS**

The County is also responsible for appointing the members of the Rockdale Development Authority and the Rockdale County Hospital Authority, but the County's accountability for these Authorities does not extend beyond making the appointments.

### **NOTE 18 - OTHER POST-EMPLOYMENT BENEFITS**

### **Plan Administration and Benefits**

The County, as authorized by the County Commission, administers a single-employer defined benefit Post-Retirement Benefit Plan (the "OPEB Plan"). The OPEB Plan is under the direction of the County's Board of Commissioners. The County provides post-retirement healthcare benefits, as per the requirements of a resolution, for certain retirees. The provisions and obligations to contribute are established and may be amended by the Rockdale County Board of Commissioners. The requirements are that the employee must retire from the County after ten years of continuous service and must have attained the age of 50. The benefits are offered until the retiree turns 65 and is eligible for Medicare and/or the employee becomes covered under the plan of another employer. The County pays from 20% to 100% of the premium depending on the sum of the employee's age at retirement and years of service. The employee must pay the remaining percentage. Currently, 79 employees are enrolled in post-retirement healthcare benefits. The County's Board of Commissioners established and may amend the benefit provisions. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 and a separate report was not issued for the OPEB Plan.

### **Membership**

The following schedule (derived from the most recent actuarial valuation report) reflects membership for the post-retirement benefit plan as of latest actuarial valuation at December 31, 2019:

Active members	875
Retired members	<u>158</u>
	1,033

### **Contributions**

The Board of Commissioners has elected to fund the OPEB Plan on a "pay as you go" basis. Per a County resolution, the County is required to contribute the current year benefit costs of the Plan which are not paid by the retiree. For the year ended December 31, 2022, the County contributed \$1,154,166 for the pay as you go benefits for the OPEB Plan.

### NOTE 18 - OTHER POST-EMPLOYMENT BENEFITS (CONT'D)

### **Total OPEB Liability of the County**

The County's total OPEB liability was measured as of December 31, 2022, and was determined by an actuarial valuation as of December 31, 2019, with the actuary using standard techniques to roll forward the liability to the measurement date.

Actuarial assumptions. The total OPEB liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Discount Rate: 4.18%

Healthcare Cost Trend Rate: 7.00% graded by 0.25% per year to an ultimate rate of 4.50%

Inflation Rate: 2.50% Participation Rate: 100.00%

Mortality rates were based on the RP-2014 with MP-2019 scale Mortality Table, with separate rates for males and females.

The actuarial assumptions used in the December 31, 2022 valuation were based on the results of an actuarial experience study for the period 2010-2014.

### Discount rate

The discount rate used to measure the total OPEB liability was 4.18%. This rate was determined using an index rate of 20-year, tax-exempt general obligation municipal bonds with an average rating of AA or higher – which was 2.06% as determined by the Bond Buyer 20-Bond GO Index Rate as of December 31, 2022.

### **Changes in the Total OPEB Liability of the County**

The changes in the total OPEB liability of the County for the year ended December 31, 2022, were as follows:

	Total OPEB
	Liability
Beginning balance	\$ 72,766,236
Changes for the year:	
Service cost	1,059,524
Interest	3,017,507
Assumption changes	(31,789,528)
Benefit payments	(1,154,166)
Net change	(28,866,663)
Ending balance	\$ 43,899,573

The required schedule of changes in the County's total OPEB liability and related ratios immediately following the notes to the financial statements presents multi-year trend information about the total OPEB liability.

### NOTE 18 - OTHER POST-EMPLOYMENT BENEFITS (CONT'D)

### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.18%) or 1-percentage-point higher (5.18%) than the current discount rate:

		1% Decrease (3.18%)		iscount Rate (4.18%)	1	1% Increase (5.18%)		
Total OPEB liability	\$	55,119,391	\$	43,899,573	\$	35,801,907		

### Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	Current						
		1% Decrease (3.18%)		Discount Rate (4.18%)		1% Increase (5.18%)	
Total OPEB liability	\$	36,112,310	\$	43,899,573	\$	54,451,273	

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revisions as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of December 31, 2022, and the current sharing pattern of costs between employer and inactive employees.

### **OPEB Expense**

For the year ended December 31, 2022, the County recognized OPEB expense of \$329,421. At December 31, 2022, the County reported deferred outflows of resources related to OPEB from the following sources:

	(	Deferred Outflows of Resources	Deferred Inflows of Resources		
Investment earnings difference	\$	7,429,123	\$ -		
Differences between expected and actual experience		-	(2,721,912)		
Changes in assumptions		-	(473,982)		
Contributions subsequent to the measurement date			 (26,637,254)		
Total	\$	7,429,123	\$ (29,833,148)		

### NOTE 18 - OTHER POST-EMPLOYMENT BENEFITS (CONT'D)

The net deferred outflows of resources related to OPEB will be recognized in pension expense as follows:

Year ending December 31,	
2023	\$ 1,404,674
2024	1,404,674
2025	1,404,674
2026	1,404,674
2027	486,465
Thereafter	 (467,258)
Total	\$ 5,637,903

### NOTE 19 - HOTEL/MOTEL LODGING TAX

Rockdale County has levied a 5% lodging tax, which is accounted for in the Hotel/Motel Tax Special Revenue Fund. The use of lodging taxes collected is restricted to expenditures for the promotion of tourism and convention trade within the County. Hotel/Motel taxes received by the County have been paid to the Rockdale County Chamber of Commerce. During 2022, the County collected \$143,857 and expended 100% of such taxes. Expenditures by the Rockdale Chamber of Commerce were for the promotion of tourism as required by O.C.G.A. § 48-13-51.

### NOTE 20 - WATER AND SEWER CONTRACTS AND AGREEMENTS

Effective November 11, 1996, the County entered into a lease contract (the "Lease") with the Water and Sewer Authority (the "Authority") for a period expiring the later of July 2, 2022, or the date all bonds have been paid in full, but in no event in excess of 50 years from the effective date. The Lease requires the Authority to lease to the County all of its water and sewerage facilities. The County is obligated under the Lease to make certain payments to the Authority, including payments sufficient to enable the Authority to pay the principal and interest on all Bonds issued by the Authority and to comply with certain other funding requirements as defined in the Lease, the Series 1996 Bond Resolution, the Series 1999 A Bond Resolution, the Series 2005 Bond Resolution, and the Series 2013 Bond Resolution. Upon expiration of the lease, the County has a bargain option to purchase the Water and Sewerage facilities from the Authority.

The County entered into an agreement with ESG Operations, Inc., ("ESG"), effective August 1, 2012, for the management of the County's waste water facilities. The initial term of this agreement is three years and may be renewed thereafter for two successive one-year terms. The contract requires a base fee which covers certain repairs and maintenance, chemicals, and sludge disposal. ESG is liable in any calendar year for fines or civil penalties to a maximum aggregate of \$225,000 imposed for violations of certain effluent quality requirements that result from ESG's negligent operation, willful misconduct or material breach of the agreement. The contracted base fee for 2022 is \$10,040,335. The base fee will be negotiated each year.

### NOTE 21 - SUBSEQUENT EVENTS

On January 27, 2022, the Rockdale County, Georgia voters approved the continuation of a one percent sales and use tax (SPLOST) and the issuance of general obligation debt in an aggregate amount not to exceed \$20,000,000. SPLOST 2022 was approved for six years for raising \$89,100,000 in tax revenue for the purpose of improving (i) roads, bridges, sidewalks, and transportation, (ii) Public Safety (Sheriff, Fire and E911) (iii) parks and recreation facilities, and (iv) courthouse facilities.

### **NOTE 22 - CORONAVIRUS/COVID-19**

The outbreak of the 2019 novel coronavirus ("COVID-19") has affected global, national, state and local economic activity. Within the United States, the federal government and various state and local governments as well as private entities and institutions have implemented a variety of different efforts aimed at preventing the spread of COVID-19, including but not limited to travel restrictions, voluntary and mandatory quarantines, event postponement and cancellations, voluntary and mandatory work from home arrangements and facility closures. The County is not aware of any large business in the County permanently closing because of COVID-19.

# ROCKDALE COUNTY, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION OPEB RETIREMENT PLAN SCHEDULE OF CHANGES IN THE COUNTY'S TOTAL OPEB LIABILITY AND RELATED RATIOS

For the year ended December 31,

	2022	2021	2020	2019	2018
Total OPEB liability					
Service cost	\$ 1,059,524	\$ 1,561,583	\$ 1,518,174	\$ 1,747,887	\$ 1,369,818
Interest on total OPEB liability	3,017,507	1,451,511	1,477,238	2,028,119	1,946,577
Changes of assumptions	(31,789,528)	(644,478)	(4,512,645)	15,776,455	-
Benefit payments	-	-	-	(360,730)	(406,103)
Contributions from employer	(1,154,166)	(815,558)	(800,367)		
Net change in total OPEB liability	(28,866,663)	1,553,058	(2,317,600)	19,191,731	2,910,292
Total OPEB liability - beginning	72,766,236	71,213,178	73,530,778	54,339,047	51,428,755
Total OPEB liability - ending	\$ 43,899,573	\$ 72,766,236	\$ 71,213,178	\$ 73,530,778	\$ 54,339,047
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Covered payroll	\$ 40,269,891	\$ 38,816,378	\$ 38,816,378	\$ 32,776,785	\$ 30,452,254
Total OPEB liability as a percentage of covered payroll	109.01%	187.46%	183.46%	224.3%	178.4%
to . tree payron	100.0170	107.1070	103.1070	225 / 0	1,0.1,0

### Notes to the Schedule:

The schedule will present 10 years of information once it is accumulated.

The Authority is not accumulating assets in a trust fund that meets the criteria in paragraph 4 of GASB Statement No. 75 for payment of future OPEB benefits.

## ROCKDALE COUNTY, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE COUNTY'S NET PENSION LIABILITY AND RELATED RATIOS

For the year ended December 31,

				,		,		
	2022	2021	2020	2019	2018	2017	2016	2015
Total pension liability Service cost Interest on total pension liability Changes of benefit terms Differences between expected and	\$ 3,326,084 7,290,022 2,443,160	\$ 2,909,763 6,790,542	\$ 2,819,131 6,396,109	\$ 2,033,509 5,514,870	\$ 1,864,494 5,235,743	\$ 1,814,947 4,954,575	\$ 1,642,176 4,334,837	\$ 1,583,418 4,313,195
and experience Changes of assumptions Benefits payments, including refunds	4,529,213 162,549	15,641 126,383	850,578 3,733,524	2,226,988 8,050,723	1,363,415 138,777	1,498,113 2,204,541	4,462,926 1,922,998	-
of employee contributions	(6,034,890)	(5,413,798)	(5,457,687)	(5,040,577)	(4,464,218)	(4,167,839)	(4,031,680)	(3,592,222)
Net change in total pension liability	11,716,138	4,428,531	8,341,655	12,785,513	4,138,211	6,304,337	8,331,257	2,304,391
Total pension liability - beginning Total pension liability - ending (a)	104,143,167 \$ 115,859,305	99,714,636 \$ 104,143,167	91,372,981 \$99,714,636	78,587,468 \$91,372,981	74,449,257 \$78,587,468	68,144,920 \$74,449,257	59,813,663 \$68,144,920	57,509,272 \$59,813,663
Plan fiduciary net position Contributions - employer Contributions - employee Net investment income Benefit payments, including refunds of employee contributions Administrative expenses	\$ 3,134,568 2,279,673 12,146,198 (6,098,154)	\$ 2,963,239 2,189,867 9,613,896 (5,413,798)	\$ 2,717,475 2,011,897 12,240,118 (5,273,128)	\$ 2,746,941 1,977,561 (2,866,945) (5,040,577)	\$ 2,595,303 1,882,635 8,608,118 (4,464,218)	\$ 2,434,065 1,768,869 3,690,482 (4,167,839)	\$ 2,357,617 1,717,976 404,343 (4,031,680)	\$ 2,287,097 1,687,468 3,459,906 (3,462,383)
Other	(169,312) (362,015)	(149,605) (350,732)	(153,270) (348,588)	(136,060) (352,715)	(127,855) (304,981)	(133,378) (257,025)	(128,853) (238,713)	(116,027) (253,685)
Net change in fiduciary net position	10,930,958	8,852,867	11,194,504	(3,671,795)	8,189,002	3,335,174	80,690	3,602,376
Plan fiduciary net position - beginning Plan fiduciary net position - ending (b)	77,966,286 \$ 88,897,244	69,113,419 \$ 77,966,286	57,918,915 \$69,113,419	61,590,710 \$57,918,915	53,401,708 \$61,590,710	50,066,534 \$53,401,708	49,985,844 \$50,066,534	46,383,468 \$49,985,844
County's net pension liability - ending (a) - (b)	<u>\$ 26,962,061</u>	<u>\$ 26,176,881</u>	\$30,601,217	\$33,454,066	\$16,996,758	\$21,047,549	\$18,078,386	\$ 9,827,819
Plan fiduciary net position as a percentage of total pension liability	76.7%	74.9%	69.3%	63.4%	78.4%	71.7%	73.5%	83.6%
Covered payroll	\$ 40,269,891	\$ 35,242,369	\$36,083,466	\$34,439,758	\$32,979,341	\$33,428,856	\$31,838,484	\$30,009,120
County's net pension liability as a percentage of employee payroll	67.0 %	74.3 %	84.8 %	97.1 %	51.5 %	63.0 %	56.8 %	32.7 %

#### Note to the Schedule:

The schedule will present 10 years of information once it is accumulated.

### ROCKDALE COUNTY, GEORGIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF COUNTY CONTRIBUTIONS

For the year ended December 31,

	2022	2021	2020	2019	2018	2017	2016	2015	2014
Actuarially determined contributions	\$5,325,938	\$5,287,911	\$4,773,188	\$3,247,556	\$2,967,616	\$3,155,944	\$2,782,471	\$2,293,627	\$2,017,676
Contributions in relation to the actuarially determined contribution	3,134,568	3,394,389	2,963,239	2,717,475	2,746,941	2,598,342	2,439,483	2,361,750	2,287,097
Contribution deficiency (excess)	\$2,191,370	\$1,893,522	\$1,809,949	\$ 530,081	\$ 220,675	\$ 557,602	\$ 342,988	\$ (68,123)	<u>\$ (269,421)</u>
Covered employee payroll	\$10,269,891	\$6,083,466	\$4,439,758	\$2,979,341	\$3,428,856	\$4,598,866	\$2,952,831	\$1,838,484	\$0,009,120
Contributions as a percentage of covered employee payroll	7.8 %	9.4 %	8.6 %	8.2 %	8.2 %	7.5 %	7.4 %	7.4 %	7.6 %

### Notes to the Schedule:

Valuation Date January 1, 2022 Cost Method Entry age normal

Actuarial Asset Valuation Method Smoothed fair value with a five-year smoothing period

Assumed Rate of Return 7.00%

Projected Salary Increases 4.50% - 6.50%

Amortization Method Closed level dollar for unfunded liability

Remaining Amortization Period None remaining

The Schedule will present 10 years of information once it is accumulated.

### ROCKDALE COUNTY, GEORGIA NONMAJOR GOVERNMENTAL FUNDS

### **SPECIAL REVENUE FUNDS**

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are restricted to expenditures for specified purposes.

The **Drug Abuse Treatment and Education Fund** accounts for monies collected under Georgia law related to additional penalties on controlled substances offenses. Such monies are restricted for drug abuse treatment and education programs relating to controlled substances and marijuana.

The **Supplemental Juvenile Services Fund** accounts for monies collected under Georgia law for probation services to juvenile offenders. Such monies are restricted to providing treatment to juvenile offenders.

The **Inmate Welfare Services Fund** accounts for monies collected from inmates for purchase of supplies. The profits from these sales are used for the benefit of the general inmate population.

The Law Enforcement Confiscated Monies Fund accounts for monies confiscated under Georgia law by Rockdale County law enforcement officers related to controlled substances offenses. Such monies are restricted to defray the cost of complex investigations and to purchase equipment relating to said investigations.

The **County Jail Fund** accounts for monies collected as a result of a 10% penalty on certain court cases. These funds are legally restricted for the construction, operation, and staffing of County detention facilities.

The **Emergency Telephone System Fund** accounts for monies collected under Georgia law by telephone providers on behalf of Rockdale County. These monies are remitted to the County and are restricted to providing emergency 911 services to residents of the County.

The **Tower Fund** accounts for monies resulting from the rental and operation of the County's radio transmission tower.

The Victim Assistance Program Fund accounts for monies collected from fines for the purpose of providing counseling services to victims of crime.

The **Drug Testing Lab Fund** accounts for monies collected from individuals, departments, agencies and organizations for the purchase of drug testing services. Such monies are to be utilized for the Rockdale DUI Court program operations.

The Law Library Fund provides for the operation and maintenance of the County's Law Library.

The **Hotel/Motel Tax Fund** accounts for taxes collected by hotels and motels within the County. These funds are legally restricted for the promotion of tourism and convention trade within the County.

The **District Attorney EMDET Fund** accounts for monies received from the East Metro Drug Enforcement Task Force.

The **General Grants Fund** accounts for funds, which are not used to finance general government operations, received under federal and state grant programs and the matching transfers from other funds.

### ROCKDALE COUNTY, GEORGIA NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS (CONTINUED)

The **NSP Grant Fund** accounts for funds received under the federal American Reinvestment and Recovery Act of 2009 program to aid in the Neighborhood Stabilization Program.

The **ARPA Grant Fund** accounts for funds received under the American Rescue Plan Act of 2021 to assist the County in the recovery from the economic and health effects of the COVID-19 pandemic and the ongoing recession.

### **DEBT SERVICE FUNDS**

The Debt Service Funds are used to account for the accumulation of resources for the payment of general long-term debt principal and interest County.

The General Obligation (G.O.) Bonds Debt Service Fund accounts for property taxes collected for the payment of general obligation bonds' principal and interest.

### **CAPITAL PROJECTS FUNDS**

The Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities for the County's governmental funds.

The **1996 Road and Recreation Sales Tax Fund** accounts for the collection of the 1996 special purpose sales tax and the specific expenditures which are limited to recreational facilities and road, street and bridge purposes.

The **GRTA** Capital Projects Fund accounts for the receipt and expenditure of proceeds received from the Georgia Regional Transportation Authority pursuant to an intergovernmental agreement with the Georgia Regional Transportation Authority, State of Georgia Road and Tollway Authority, and the Georgia Department of Transportation.

The **1999 Sales Tax Capital Projects Fund** accounts for the financial resources provided from the 1999 1% special purpose local option sales tax and the proceeds of the series 1999B revenue bonds.

The **2004 Sales Tax Capital Projects Fund** accounts for the resources to be provided from the 2004 1% special purpose local option sales tax which are required to be used for debt service payments on the sales tax general obligation bonds, certain County and City of Conyers road improvements, construction of a new County jail facility, expansion of the Library, and various other County and City of Conyers public safety and recreational projects.

The **Impact Fee Fund** accounts for the financial resources provided from the Rockdale County Development Impact Fee.

The 2010 Sales Tax Capital Projects Fund accounts for the financial resources to be provided from the 2010 1% Special Purpose Local Option Sales Tax and the proceeds from the issuance of general obligation sales tax bonds. The sales tax is required to be used for debt service payments on the sales tax general obligation bonds, certain County and City of Conyers road improvements, enhancements of the County jail facility, water line infrastructure, and various other County and City of Conyers public safety and recreational projects.

### ROCKDALE COUNTY, GEORGIA NONMAJOR GOVERNMENTAL FUNDS

### **CAPITAL PROJECTS FUNDS (CONT'D)**

The **Other Capital Projects Fund** accounts for the financial resources to be used for the purchase and construction of major capital facilities, other than those accounted for in specific funds.

### ROCKDALE COUNTY, GEORGIA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS December 31, 2022

						Special Re	venue F	unds				
	Drug A Treatr and Edu	nent	Supplemental Juvenile Services		Inmate Welfare Services		Law Enforcement Confiscated Monies		County Jail		T	mergency Celephone System
ASSETS Cash and cash equivalents Taxes receivable Accounts receivable, net Due from other governments Due from other funds Total assets	- - 	1,008 9,510	\$	66,184 - - - - - 66,184	\$	195,003 - - - - - 195,003	\$	833,584 - - 7,435 - 841,019	\$	2,673,658 - - 7,315 - 2,680,973	\$	694,117 - 288,656 - 361,343 1,344,116
LIABILITIES  Accounts and accrued expenses payable  Due to other funds  Total liabilities		7,443 7,443	\$	- -	\$	- -	\$	- - -	\$	- - -	\$	35,189 - 35,189
DEFERRED INFLOWS OF RESOURCES Unavailable revenue - property taxes Total deferred inflows of resources				<u>-</u>			_		_		_	<del>-</del>
FUND BALANCES (DEFICITS) Restricted for: Judicial programs Public safety programs Debt service Other capital projects Unassigned Total fund balances (deficits)	- - 	2,067 2,067		66,184 - - - - - - 66,184		195,003 - - - 195,003		- 841,019 - - - - 841,019	_	2,680,973 - - - - 2,680,973	<u> </u>	1,308,927 - - - 1,308,927
Total liabilities, deferred inflows of resources, and fund balances (deficits)	\$ 30	9,510	\$	66,184	\$	195,003	\$	841,019	\$	2,680,973	\$	1,344,116

Special Revenue Funds

Tower Fund	Victim Assistance Program	Drug Testing Lab	Law Library	Hotel/ Motel Tax	District Attorney EMDET	General Grants	NSP Grant	ARPA Grant	
\$ 877,635 - - - - - \$ 877,635	\$ 23,404 - - 4,000 - \$ 27,404	\$ 5,526 - - - - - \$ 5,526	\$ 157,683 - - - - - - \$ 157,683	\$ - 37,723 - - - \$ 37,723	\$ 34,484 - - - - - \$ 34,484	\$ 9,171,930 - 90,857 1,639,110 - \$ 10,901,897	\$ 78,512 	\$ 3,888,048 - - - - - \$ 3,888,048	
\$ - - -	\$ - - -	\$ 5,526 - 5,526	\$ 13,796 	\$ - - -	\$ - - -	\$ 15,499 5,754,148 5,769,647	\$ 250,000 328,512 578,512	\$ - 1,645 1,645	
				37,723		229,192		3,886,403	
				37,723		229,192	-	3,886,403	
_	27,404	-	143,887	_	34,484	_	_	_	
-	-	-	-	-	-	-	-	-	
<u>-</u>	-	-	-	-	-		-	-	
877,635	-	-	-	-	-	4,903,058	- (250,000)	-	
977 625	27.404		1/2 007		24.494	4 002 059	(250,000)		
877,635	27,404	<del></del>	143,887		34,484	4,903,058	(250,000)		
\$ 877,635	\$ 27,404	\$ 5,526	\$ 157,683	\$ 37,723	\$ 34,484	\$ 10,901,897	\$ 328,512	\$ 3,888,048	

### ROCKDALE COUNTY, GEORGIA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS December 31, 2022

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DCUL	S	1 1 1 1 1 1

	Fund		C	Capital Projects Fun	nds	
	General Obligation Bond	1996 Road and Recreation Sales Tax	GRTA Capital Projects	1999 Sales Tax Capital Projects	2004 Sales Tax Capital Projects	Impact Fee
ASSETS	A 005.501	0.004	A 225 001		0.456	÷ 2 445 252
Cash and cash equivalents Taxes receivable	\$ 905,701 11,315	\$ 31,864	\$ 2,365,881	\$ 1,285	\$ 2,476	\$ 2,447,272
Accounts receivable, net	11,515	-	-	-	-	20,258
Due from other governments	-	-	2,289,455	-	-	20,236
Due from other funds	_	_	-	_	1,623	_
Total assets	\$ 917,016	\$ 31,864	\$ 4,655,336	\$ 1,285	\$ 4,099	\$ 2,467,530
LIABILITIES						
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 6,320
Due to other funds	33,423	200,702		57,976		
Total liabilities	33,423	200,702		57,976		6,320
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue - property taxes	2,709					
Total deferred inflows of resources	2,709					
FUND BALANCES (DEFICIT)						
Restricted for:						
Judicial programs	-	-	-	-	-	-
Public safety programs	<del>-</del>	-	-	-	-	-
Debt service	880,884	- (1.60.020)	-	- (5.6.601)	-	-
Other capital projects	-	(168,838)	4,655,336	(56,691)	4,099	2,461,210
Unassigned	880,884	(168,838)	4,655,336	(56,691)	4,099	2,461,210
Total fund balances (deficit) Total liabilities, deferred inflows of	000,084	(100,038)	4,033,330	(30,091)	4,099	2,401,210
resources, and fund balances (deficit)	\$ 917,016	\$ 31,864	\$ 4,655,336	\$ 1,285	\$ 4,099	\$ 2,467,530
resources, and rund balances (deficit)	φ 917,010	φ 31,004	Ψ Τ,033,330	ψ 1,200	φ 4,099	ψ 4,π07,330

Capital Pro	ojects Funds	
2010		
Sales Tax	Other	
Capital	Capital	
Projects	Projects	Totals
\$ 93,978	S -	\$24,856,727
-	<u>-</u>	49,038
_	_	649,771
_	_	3,948,323
_	137,431	500,397
\$ 93,978	\$ 137,431	\$30,004,256
ψ <i>75,71</i> 6	φ 137, <del>1</del> 31	\$30,004,230
¢ 240.770	•	e (75.100
\$ 348,778	\$ -	\$ 675,108
	43,815	6,597,664
348,778	43,815	7,272,772
		4,156,027
		4,156,027
-	-	271,959
-	-	5,157,989
-	-	880,884
(254,800)	93,616	12,514,625
- '		(250,000)
(254,800)	93,616	18,575,457
\$ 93,978	\$ 137,431	\$30,004,256
. , , , , , , 0	,	,

### ROCKDALE COUNTY, GEORGIA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

### NONMAJOR GOVERNMENTAL FUNDS

	Special Revenue Funds											
	T	rug Abuse reatment Education	Ta	pplemental x Juvenile Services		Inmate Welfare Services	Er C	Law Enforcement Confiscated Monies		County Jail		Emergency Telephone System
REVENUES												
Property taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Other taxes		-		-		-		-		-		-
Charges for services		-		-		-		-		-		1,715,477
Licenses and permits		-		-		-		-		-		-
Intergovernmental		-		-		396,129		62,866		-		-
Fines and forfeitures		49,842		12,994		-		-		168,331		-
Interest revenue		-		-		-		-		25,685		
Other revenues		- 10.015		-		-		-		-		51
Total revenues		49,842		12,994		396,129		62,866		194,016		1,715,528
EXPENDITURES												
Current:												
General government		-		-		-		-		-		-
Judicial		-		21,013		-		-		-		-
Public safety		74,936		-		-		42,064		-		2,615,989
Public works		-		-		-		-		-		-
Health and welfare		-		-		329,320		-		-		-
Housing and development		-		-		-		-		-		-
Culture and recreation		-		-		-		-		-		-
Capital outlay		<u>-</u>				-		-		-		-
Total expenditures		74,936		21,013		329,320		42,064				2,615,989
Excess (deficiency) of revenues												
over (under) expenditures		(25,094)		(8,019)		66,809		20,802		194,016		(900,461)
OTHER FINANCING LICES												
OTHER FINANCING USES Transfers in												000 461
											-	900,461
Total other financing uses				<del>-</del>				<del>-</del>	_			900,461
Net change in fund balances		(25,094)		(8,019)		66,809		20,802		194,016		-
Fund balances (deficit),												
beginning of year		157,161		74,203		128,194		820,217		2,486,957		1,308,927
Fund balances (deficit),												
end of year	\$	132,067	\$	66,184	\$	195,003	\$	841,019	\$	2,680,973	\$	1,308,927

Special Revenue Funds

 Tower Fund		Victim Assistance Program		Drug Testing Lab		Law Library		Hotel/ Motel Tax	A	District Attorney EMDET		General Grants		NSP Grant		ARPA Grant	
\$ -	\$	-	\$	-	\$	-	\$	<del>.</del>	\$	-	\$	-	\$	-	\$	-	
-		-		-		-		143,857		-		-		-		-	
179,919		-		332,825		-		-		-		-		-		-	
-		_		-		-		-		72,664	6	336,016		-		9,169,398	
_		81,347		-		67,437		-		-	0,	-		_		-	
-		-		-		-		-		-		-		-		-	
 _		_		-		2		-		-		157,506		-		-	
 179,919		81,347		332,825		67,439	_	143,857		72,664	6,	493,522				9,169,398	
_		-		-		_		-		_		103,757		-		2,554,604	
-		116,209		508,155		56,257		-		69,130		324,225		-		10,517	
144,662		-		-		-		-		-		202,040		-		248,919	
-		-		-		-		-		-	5,	008,602		-		30,867	
-		-		-		-		-		-		23,686		250,000		162,032 150,000	
-		_		-		-		143,857		-		(8,731)		-		-	
-		-		-		_		-		_		-		-		-	
144,662		116,209		508,155	_	56,257		143,857		69,130	6,	653,579		250,000		3,156,939	
35,257		(34,862)		(175,330)		11,182				3,534	(	160,057)		(250,000)		6,012,459	
 		_		175,330				_			(	606 <u>,474</u> )		606,474		(6,012,459)	
 				175,330			_				(	606,474)		606,474		(6,012,459)	
35,257		(34,862)		-		11,182		-		3,534	(	766,531)		356,474		-	
 842,378		62,266	_			132,705				30,950	5,	669,589		(606,474)			
\$ 877,635	\$	27,404	\$	-	\$	143,887	\$	-	\$	34,484	\$ 4,	903,058	\$	(250,000)	\$	_	

### ROCKDALE COUNTY, GEORGIA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

### NONMAJOR GOVERNMENTAL FUNDS

For the year ended December 31, 2022

		ot Service Fund	Capital Projects Funds									
	General Obligation Bond		R	1996 Road and ecreation Sales Tax		GRTA Capital Projects	1999 Sales Tax Capital Projects		2004 Sales Tax Capital Projects			Impact Fee
REVENUES												
Property taxes	\$	194	\$	-	\$	-	\$	-	\$	-	\$	-
Other taxes		-		-		-		-		-		-
Charges for services		-		-		-		-		-		-
Licenses and permits		-		-		-		-		-		673,095
Intergovernmental		-		-		1,004,275		-		-		-
Fines and forfeitures		-		-		-		-		-		-
Interest revenue		1,630		2,098		-		8,344		16,073		4,238
Other revenues				-		-		<u>-</u>		<u> </u>		-
Total revenues		1,824		2,098		1,004,275	_	8,344		16,073		677,333
EXPENDITURES												
Current:												
General government		342		-		-		-		-		-
Judicial		-		-		-		-		-		-
Public safety		-		-		-		-		672,096		704,677
Public works		-		171,469		1,004,276		569,789		980,739		-
Health and welfare		-		-		-		-		-		-
Housing and development		-		-		-		-		-		-
Culture and recreation		-		-		-		-		365,078		61,361
Capital outlay		-		-		-		_		_		_
Total expenditures		342	_	171,469		1,004,276		569,789		2,017,913		766,038
Excess (deficiency) of revenues over (under)												
expenditures		1,482		(169,371)	_	(1)		(561,445)		2,001,840)	_	(88,70 <u>5</u> )
OTHER FINANCING USES												
Transfers out		-		-		-		-		-		-
Total other financing uses		-		-		-		-		_		-
Net change in fund balances		1,482		(169,371)		(1)		(561,445)	(2	2,001,840)		(88,705)

533

\$ (168,838)

4,655,337

\$ 4,655,336

504,754

(56,691)

2,005,939

4,099

2,549,915

\$ 2,461,210

879,402

880,884

Fund balances (deficit), beginning of year

Fund balances (deficit),

end of year

Capital Pr	ojects Funds	
2010 Sales Tax	Other	
Capital	Capital	T . 1
Projects	Projects	Totals
\$ -	\$ -	\$ 194
-	-	143,857
-	-	2,228,221
-	-	673,095
-	-	17,041,348
-	-	379,951
256,697	-	314,765
		157,559
256,697		20,938,990
_	_	2,658,703
_	_	2,105,506
689,879	_	5,395,262
2,418,429	_	10,184,171
2,110,127	_	515,038
_	_	400,000
305,945	_	867,510
-	_	-
3,414,253		22,126,190
3,414,233		22,120,190
(3,157,556)		(1,187,200)
		(4,936,668) (4,936,668)
(3,157,556)	-	(6,123,868)
2,902,756	93,616	24,699,325
\$ (254,800)	\$ 93,616	\$18,575,457

# ROCKDALE COUNTY, GEORGIA DRUG ABUSE TREATMENT AND EDUCATION SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL

	Original Budgeted Amounts			Final Budgeted Amounts	Actual	V	ariance
REVENUES Fines and forfeitures	\$ 52,000		\$	49,842	\$ 49,842	\$	
Total revenues  EXPENDITURES		52,000		49,842	49,842		
Public safety Total expenditures		21,000 21,000	_	74,936 74,936	74,936 74,936	_	<u>-</u>
Net change in fund balance		(31,000)		(25,094)	(25,094)		-
Fund balances, beginning of year		157,161		157,161	157,161		
Fund balances, end of year	\$	126,161	\$	132,067	\$ 132,067	\$	

### ROCKDALE COUNTY, GEORGIA SUPPLEMENTAL JUVENILE SERVICES SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL

	Original Budgeted Amounts		Βι	Final udgeted mounts	,	Actual	Variance		
REVENUES Fines and forfeitures Total revenues	\$ 18,000 18,000		\$	12,994 12,994	\$	12,994 12,994	\$	<u>-</u>	
EXPENDITURES Judicial Total expenditures		65,000 65,000		21,013 21,013		21,013 21,013		<u>-</u>	
Net change in fund balance		47,000		(8,019)		(8,019)		-	
Fund balances, beginning of year		74,203		74,203		74,203			
Fund balances, end of year	\$	121,203	\$	66,184	\$	66,184	\$		

### ROCKDALE COUNTY, GEORGIA INMATE WELFARE SERVICES SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES Charges for services Total revenues	\$ 150,000 150,000	\$ 396,129 396,129	\$ 396,129 396,129	<u>\$</u> -
EXPENDITURES  Health and welfare	21,000	329,320	329,320	
Total expenditures  Net change in fund balance	<u>21,000</u> (129,000)	329,320 66,809	329,320 66,809	<del></del>
Fund balances, beginning of year	128,194	128,194	128,194	
Fund balances, end of year	<u>\$ (806)</u>	\$ 195,003	\$ 195,003	\$ -

# ROCKDALE COUNTY, GEORGIA LAW ENFORCEMENT CONFISCATED MONIES SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance	
REVENUES					
Intergovernmental Total revenues	\$ 125,000 125,000	\$ 62,866 62,866	\$ 62,866 62,866	<u>\$</u>	
EXPENDITURES Public safety Total expenditures	150,000 150,000	42,064 42,064	42,064 42,064	<u> </u>	
Net change in fund balance	25,000	20,802	20,802	-	
Fund balances, beginning of year	820,217	820,217	820,217		
Fund balances, end of year	<u>\$ 845,217</u>	\$ 841,019	\$ 841,019	\$ -	

# ROCKDALE COUNTY, GEORGIA COUNTY JAIL SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance	
REVENUES					
Fines and forfeitures	\$ 230,000	\$ 168,331	\$ 168,331	\$ -	
Interest revenue	5,000	25,685	25,685		
Total revenues	235,000	194,016	194,016		
Net change in fund balance	(235,000)	194,016	194,016	-	
Fund balances, beginning of year	2,486,957	2,486,957	2,486,957	<u> </u>	
Fund balances, end of year	\$ 2,251,957	\$ 2,680,973	\$ 2,680,973	\$ -	

### ROCKDALE COUNTY, GEORGIA EMERGENCY TELEPHONE SYSTEM SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES Charges for services Total revenues	\$ 1,200,000 1,200,000	\$ 1,715,528 1,715,528	\$ 1,715,528 1,715,528	<u>\$</u>
EXPENDITURES Public safety Total expenditures Excess (deficiency) of revenues over (under) expenditures	1,200,000 1,200,000	2,615,989 2,615,989 (900,461)	2,615,989 2,615,989 (900,461)	<u>-</u> -
OTHER FINANCING SOURCES Transfers in Total other financing sources Net change in fund balance	<u> </u>	900,461 900,461	900,461 900,461	
Fund balances, beginning of year Fund balances, end of year	1,308,927 \$ 1,308,927	1,308,927 \$ 1,308,927	1,308,927 \$ 1,308,927	<u>-</u> \$ -

### ROCKDALE COUNTY, GEORGIA TOWER FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance		
REVENUES Charges for services	\$ 200,000	\$ 179,919	\$ 179,919	\$ -		
Total revenues  EXPENDITURES	200,000	179,919	179,919	<del></del>		
Public safety Total expenditures	200,000 200,000	144,662 144,662	144,662 144,662			
Net change in fund balance	-	35,257	35,257	-		
Fund balances, beginning of year	842,378	842,378	842,378			
Fund balances, end of year	\$ 842,378	\$ 877,635	\$ 877,635	\$ -		

# ROCKDALE COUNTY, GEORGIA VICTIM ASSISTANCE PROGRAM SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance	
REVENUES Fines and forfeitures	\$ 100,000	\$ 81,347	\$ 81,347	<u> </u>	
Total revenues	100,000	81,347	81,347	<u>-</u>	
EXPENDITURES Judicial Total expenditures	100,000 100,000	116,209 116,209	116,209 116,209	<u> </u>	
Net change in fund balance	-	(34,862)	(34,862)	-	
Fund balances, beginning of year	62,266	62,266	62,266		
Fund balances, end of year	\$ 62,266	\$ 27,404	\$ 27,404	\$ -	

# ROCKDALE COUNTY, GEORGIA DRUG TESTING LAB SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES Charges for services	\$ 300,000	\$ 332,825	\$ 332,825	\$ -
Total revenues	300,000	332,825	332,825	<del>-</del>
EXPENDITURES Judicial Total expenditures	300,000 300,000	332,825 332,825	332,825 332,825	<u> </u>
Net change in fund balance	-	-	-	-
Fund balances, beginning of year				<u> </u>
Fund balances, end of year	<u>\$ - </u>	\$ -	\$ -	\$ -

### ROCKDALE COUNTY, GEORGIA LAW LIBRARY

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL

	Original Budgeted Amounts		geted Budgeted		Actual		Variance	
REVENUES	Ф	60.000	<b>.</b>		Φ.	67.427	Φ.	
Fines and forfeitures Interest revenue	\$	60,000	\$	67,437 -	\$	67,437 2	\$	- 2
Total revenues	_	60,000		67,437		67,439		2
EXPENDITURES								
Judicial		60,000		56,257		56,257		-
Total expenditures		60,000		56,257		56,257		<u>-</u>
Net change in fund balance		-		11,180		11,182		2
Fund balances, beginning of year		132,705		132,705		132,705		
Fund balances, end of year	\$	132,705	\$	143,885	\$	143,887	\$	2

# ROCKDALE COUNTY, GEORGIA HOTEL/MOTEL TAX SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL

	Original Final Budgeted Budgeted Amounts Amounts		Actual	Variance	
REVENUES	Ф 70.000	Ф. 142.057	Ф. 142.057	Φ.	
Other taxes Total revenues	\$ 70,000 70,000	\$ 143,857 143,857	\$ 143,857 143,857	<u>\$</u>	
EXPENDITURES  Culture and recreation  Total expenditures	70,000 70,000	143,857 143,857	143,857 143,857	<u>-</u>	
Net change in fund balance	-	-	-	-	
Fund balances, beginning of year					
Fund balances, end of year	<u>\$</u>	\$ -	\$ -	\$ -	

# ROCKDALE COUNTY, GEORGIA DISTRICT ATTORNEY EMDET SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL

	Original Budgeted Amounts		Final Budgeted Amounts		Actual		Variance	
REVENUES								
Intergovernmental		15,000	\$	72,664	\$	72,664	\$	-
Total revenues		<u>15,000</u>		72,664		72,664		
EXPENDITURES								
Judicial		15,000		69,130		69,130		-
Total expenditures		15,000		69,130		69,130		
Net change in fund balance		-		3,534		3,534		-
Fund balances, beginning of year		30,950		30,950		30,950		
Fund balances, end of year	\$	30,950	\$	34,484	\$	34,484	\$	<u>-</u>

### ROCKDALE COUNTY, GEORGIA GENERAL GRANTS

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL

	Original	Final		
	Budgeted	Budgeted		
	Amounts	Amounts	Actual	Variance
REVENUES				
Intergovernmental	\$6,336,016	\$6,336,016	\$6,336,016	\$ -
Other revenues	157,506	157,506	157,506	
Total revenues	6,493,522	6,493,522	6,493,522	
EXPENDITURES				
Current:				
General government	103,757	103,757	103,757	-
Judicial	1,324,225	1,324,225	1,324,225	-
Public safety	202,040	202,040	202,040	-
Public works	5,008,602	5,008,602	5,008,602	-
Health and welfare	23,686	23,686	23,686	-
Culture and recreation	(8,731)	(8,731)	(8,731)	-
Capital outlay				
Total expenditures	6,653,579	6,653,579	6,653,579	
Excess of revenues over(under) expenditures	(160,057)	(160,057)	(160,057)	-
OTHER FINANCING SOURCES Transfers	(606,474)	(606,474)	(606,474)	<u> </u>
Net change in fund balance	(766,531)	(766,531)	(766,531)	
Fund balances, beginning of year	5,669,589	5,669,589	5,669,589	
Fund balances, end of year	\$4,903,058	\$4,903,058	\$4,903,058	\$ -

#### ROCKDALE COUNTY, GEORGIA NSP GRANT

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL

	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
REVENUES				
Intergovernmental Total revenues	<u>\$</u>	<u>\$</u>	<u>\$ -                                   </u>	<u>\$ -                                   </u>
EXPENDITURES				
Housing and development	250,000	250,000	250,000	
Total expenditures	250,000	250,000	250,000	
Excess of revenues over(under) expenditures	(250,000)	(250,000)	(250,000)	-
OTHER FINANCING SOURCES Transfers in	606,474	606,474	606,474	
Net change in fund balance	356,474	356,474	356,474	
Fund balances (deficit), beginning of year	(606,474)	(606,474)	(606,474)	
Fund balances (deficit), end of year	\$ (250,000)	\$ (250,000)	\$ (250,000)	\$ -

#### ROCKDALE COUNTY, GEORGIA ARPA GRANT

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL

REVENUES	Original Budgeted Amounts	Final Budgeted Amounts	Actual	Variance
Intergovernmental	\$9,169,398	\$9,169,398	\$ 9,169,398	\$ -
Total revenues	9,169,398	9,169,398	9,169,398	-
EXPENDITURES				
General government	2,554,604	2,554,604	2,554,604	-
Judicial	10,517	10,517	10,517	-
Public safety	248,919	248,919	248,919	-
Public works	30,867	30,867	30,867	-
Health and welfare	162,032	162,032	162,032	-
Housing and development	150,000	150,000	150,000	
Total expenditures	3,156,939	3,156,939	3,156,939	
Excess of revenues over(under) expenditures	6,012,459	6,012,459	6,012,459	-
OTHER FINANCING SOURCES Transfers in	(6,012,459)	(6,012,459)	(6,012,459)	<u> </u>
Net change in fund balance				
Fund balances (deficit), beginning of year				
Fund balances (deficit), end of year	\$ -	\$ -	\$ -	<u>\$ -</u>

# ROCKDALE COUNTY, GEORGIA G.O. BONDS DEBT SERVICE SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (BUDGET BASIS) AND ACTUAL

	E	Original Budgeted Amounts	Final Budgeted Amounts	Actual	V	variance
REVENUES						
Property taxes	\$	20,000	\$ 194	\$ 194	\$	-
Interest revenue		8,500	 1,630	1,630		
Total revenues		28,500	 1,824	 1,824		
EXPENDITURES						
Current:						
General government		342	 342	 342		-
Total expenditures		342	 342	 342		
Net change in fund balance		(28,158)	1,482	1,482		-
Fund balances, beginning of year		879,402	 879,402	879,402		
Fund balances, end of year	\$	851,244	\$ 880,884	\$ 880,884	\$	

#### ROCKDALE COUNTY, GEORGIA SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS

	Estimated E	Expenditures	A	Actual Expenditur	es
			Prior	•	
Project Description	Original	Revised	Years	Current	
Per SPLOST Referendum	Cost	Cost	(Restated)	Year	Total
1996 Road and Recreation Sales Tax:					
Gymnasium and pool	\$ 2,500,000	\$ 3,078,204	\$ 3,077,491	\$ -	\$ 3,077,491
Roads, streets and bridges	32,500,000	38,508,091	38,508,091	171,469	38,679,560
Charges for services	35,000,000	41,586,295	41,585,582	171,469	41,757,051
1000 Special Dumage Sales Tay					
1999 Special Purpose Sales Tax: Water treatment plant & related					
infrastructure	59,508,571	55,368,638	55,379,648	569,789	55,949,437
Water line extensions	7,203,086	11,203,338	9,188,141	507,707	9,188,141
Debt reduction	1,288,343	9,361,142	9,361,142	_	9,361,142
Deat reduction	68,000,000	75,933,118	73,928,931	569,789	74,498,720
		75,755,110	75,720,751	307,107	71,190,720
2004 Special Purpose Sales Tax:					
Jail	25,926,918	25,926,918	24,171,237	584,648	24,755,885
Fire stations and equipment	3,877,958	3,877,958	3,759,822	87,447	3,847,269
Roads, streets and bridges	43,028,658	43,028,658	33,991,638	980,739	34,972,377
Library expansion - intergovernmental	5,665,000	7,665,000	7,665,000	-	7,665,000
Various recreation projects	4,487,351	4,487,351	4,223,582	365,078	4,588,660
Library books - intergovernmental	1,000,000	1,000,000	1,000,000	-	1,000,000
County health department	4,154,955	8,251,203	8,251,203	-	8,251,203
Senior center	882,512	1,226,425	1,226,425	-	1,226,425
Arbitrage	-	-	740,667	-	740,667
City of Conyers - intergovernmental	10,602,067	10,602,067	10,558,584		10,558,584
	99,625,419	106,065,580	95,588,158	2,017,912	97,606,070
2010 C:-1 D					
2010 Special Purpose Sales Tax:	5 000 000	5 624 964	5 752 257	110.070	5 972 226
Jail	5,000,000	5,634,864	5,752,357	119,979	5,872,336
Fire stations and equipment	10,000,000	11,268,727	11,355,068	569,900	11,924,968
Roads, streets and bridges	31,366,470 12,000,000	35,175,651	34,397,857	1,403,754	35,801,611
Water projects Recreation projects	5,000,000	13,904,182 5,000,000	9,891,278 5,000,000	1,014,675 305,945	10,905,953 5,305,945
City of Conyers - intergovernmental	10,883,530	12,955,857	13,248,012	303,943	13,248,012
City of Conyers - intergovernmental	74,250,000	83,939,281	79,644,572	3,414,253	83,058,825
	74,230,000	65,757,261	17,044,372	5,717,233	65,056,625
2017 Special Purpose Sales Tax:					
Roads, streets and bridges	38,700,000	38,700,000	17,420,544	12,833,702	30,254,246
Fire stations and equipment	9,300,000	9,300,000	711,059	2,315,758	3,026,817
Sheriff	6,200,000	6,200,000	4,033,886	364,010	4,397,896
Recreation and senior service projects	4,951,000	4,951,000	4,408,265	1,138,364	5,546,629
Water and wastewater projects	3,300,000	3,300,000	2,270,373	2,773,950	5,044,323
Library	1,000,000	1,000,000	1,000,000	-	1,000,000
City of Conyers - intergovernmental	13,769,000	13,769,000	14,474,496	4,219,061	18,693,557
	77,220,000	77,220,000	44,318,623	23,644,845	67,963,468
Total	\$354,095,419	\$384,744,274	\$335,065,866	\$ 29,818,268	\$364,884,134

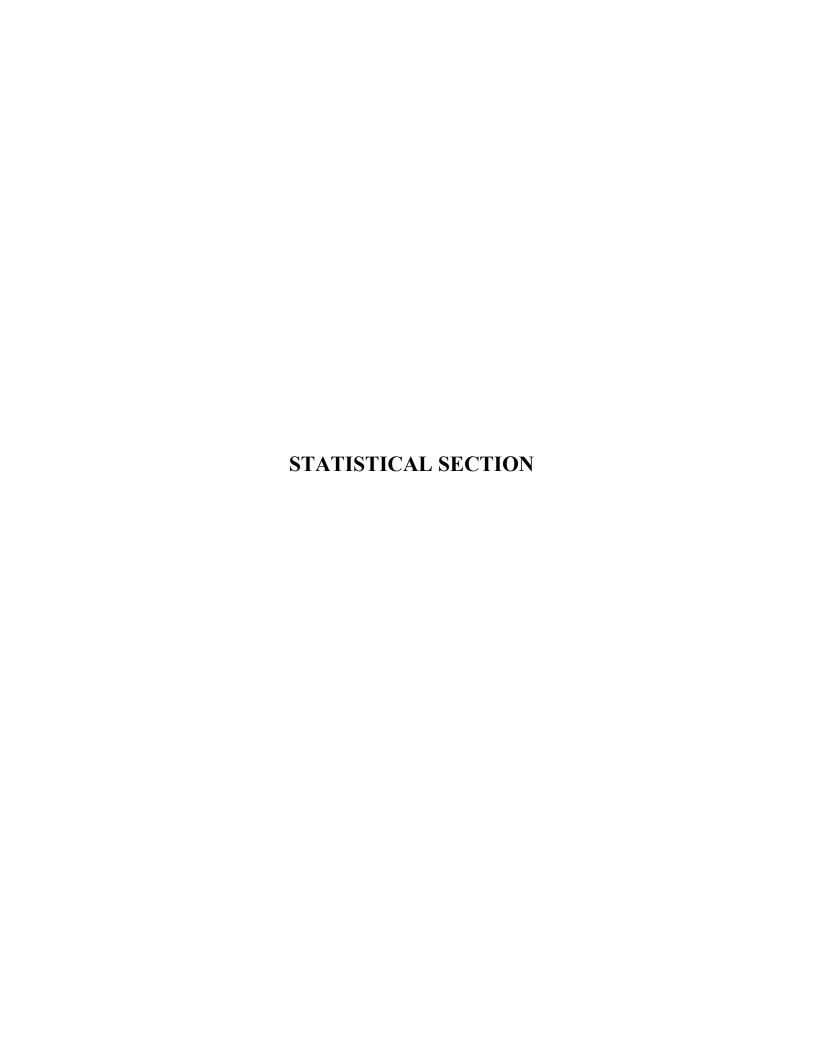
# ROCKDALE COUNTY, GEORGIA COMBINING STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS

#### **December 31, 2022**

	Tax Commissioner	Clerk of Superior Court	Clerk of State Court	Sheriff	Probate Court	Juvenile Court	Magistrate Court	Total
ASSETS								
Cash and cash equivalents	\$ 7,578,885	\$ 2,953,710	\$ 260,528	\$ 347,134	\$ 37,515	\$ 4,965	\$ 101,087	\$11,283,824
Total assets	\$ 7,578,885	\$ 2,953,710	\$ 260,528	\$ 347,134	\$ 37,515	\$ 4,965	\$ 101,087	\$11,283,824
LIABILITIES								
Due to others	\$ 7,578,885	\$ 2,953,710	\$ 260,528	\$ 347,134	\$ 37,515	\$ 4,965	\$ 101,087	\$11,283,824
Total liabilities	\$ 7,578,885	\$ 2,953,710	\$ 260,528	\$ 347,134	\$ 37,515	\$ 4,965	\$ 101,087	\$11,283,824

# ROCKDALE COUNTY, GEORGIA COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS December 31, 2022

	Tax Commissioner	Clerk of Superior Court	Clerk of State Court	Sheriff	Probate Court	Juvenile Court	Magistrate Court	Total
ADDITIONS Taxes collected Fines and forfeitures collected Total additions	\$135,468,175 - - 135,468,175	\$ - 8,075,104 8,075,104	\$ - .,911,704 .,911,704	\$ - .148,283 .148,283	\$ - 503,445 503,445	\$ - 36,211 36,211	\$ - 517,017 517,017	\$ 135,468,175 12,191,764 147,659,939
DEDUCTIONS Taxes collected Fines and forfeitures collected Total deductions	135,468,175 - 135,468,175	8,075,104 8,075,104	.911,704 .911,704	,148,283 ,148,283	503,445 503,445	36,211 36,211	517,017 517,017	135,468,175 12,191,764 147,659,939
Net decrease in net position	<u>\$ - </u>	\$ -	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$</u>



#### STATISTICAL SECTION

This part of the County's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, required supplementary information, and supplementary information says about the County's overall financial health.

<u>Contents</u> <u>Page</u>

Financial Trends 96 - 99

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.

Revenue Capacity 100 - 105

These schedules contain information to help the reader assess the County's most significant local revenue sources.

Debt Capacity 106 - 108

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.

#### Demographic and Economic Information

109 - 110

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

#### **Operating Information**

111 - 113

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.

# NET POSITION BY ACTIVITY LAST TEN FISCAL YEARS

Fiscal Year																		
	2013		2014		2015		2016		2017		2018	2019	_	2020	_	2021		2022
Governmental activities																		
Net investment in capital assets	\$ 280,45	56,955	\$ 278,277,189	\$	275,407,123	\$	269,002,285	\$	271,159,966	\$	232,083,636	\$ 257,556,446	\$	254,318,289	\$	258,113,360	\$	273,104,788
Restricted Unrestricted Total governmental		29,850 56,293	 32,225,515 17,841,366		25,399,672 9,315,354	_	28,881,548 3,170,916		42,903,776 (34,151,116)	_	41,825,124 (1,564,800)	45,696,038 (40,369,076)		50,958,130 (40,953,250)		66,674,739 (51,660,390)		70,021,811 (51,822,740)
activities net position	\$ 332,04	13,098	\$ 328,344,070	\$	310,122,149	\$	301,054,749	\$	279,912,626	\$	272,343,960	\$ 262,883,408	\$ =	264,323,169	\$ =	273,127,709	\$ _	291,303,859
<b>Business-type activities</b>																		
Net investment in capital assets	\$ 89,23	39,309	\$ 100,962,653	\$	99,012,328	\$	98,413,548	\$	98,514,288	\$	105,275,671	\$ 113,416,569	\$	121,843,339	\$	93,131,615	\$	134,581,660
Restricted Unrestricted		)1.505 )0.671	 101.005 30.333.718	_	6.077.606 28.406.719	_	6.279.345 33.971.457	_	6.656.822 35.930.333	_	7.494.328 41.066.888	 6.919.853 43.520.344	_	8.051.864 36.472.225	_	8.051.864 70.931.815	_	4,494,797 44,187,485
Total business-type activities net position	\$ 126,74	11,485	\$ 131,397,376	\$	133,496,653	\$	138,664,350	\$	141,101,443	\$	153,836,887	\$ 163,856,766	\$	166,367,428	\$	172,115,294	\$	183,263,942
Primary government																		
Net investment in capital assets	\$ 369,69	96,264	\$ 379,239,842	\$	374,419,451	\$	367,415,833	\$	369,674,254	\$	337,359,307	\$ 370,973,015	\$	376,161,628	\$	351,244,975	\$	407,686,448
Restricted Unrestricted		31,355 56,964	 32,326,520 48,175,084		31,477,278 37,722,073	_	35,160,893 37,142,373		49,560,598 1,779,217	_	49,319,452 39,508,088	 52,615,891 3,151,268		59,009,994 -4,481,025	_	74,726,603 19,271,425		74,516,608 (7,635,255)
Total primary government net position	\$ 458,78	34,583	\$ 459,741,446	\$	443,618,802	\$	439,719,099	\$	421,014,069	\$	426,186,847	\$ 426,740,174	\$	426,740,174	\$	445,243,003	\$	474,567,801

#### CHANGES IN NET POSITION

#### LAST TEN FISCAL YEARS

(In Thousands)

				Fiscal Year						
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Exnenses Primary government										
Governmental activities:										
General government	\$ 11,699	\$ 14,389	\$ 12,869	\$ 12,34	7 \$ 13,360	\$ 19,838	\$ 21,133	17,142	\$ 13,308	\$ 15,416
Judicial	7,033	7,285	7,722	8,95	5 9,169	9,444	10,198	10,111	11,317	10,359
Public safety	34,182	35,993	35,688	38,25	5 40,895	46,646	49,995	45,998	47,918	47,916
Public works	22,035	17,557	23,420	21,03	4 16,609	13,592	15,197	26,498	35,771	39,404
Culture and recreation	3,407	3,024	3,243	3,64	2 3,496	4,741	6,701	3,633	4,883	7,032
Health and welfare	1,719	1,631	3,167	1,74	2 1,848	3 2,029	2,100	3,521	2,449	2,022
Housing and development	1,915	2,290	1,002	1,17	8 979	1,239	796	478	504	909
Interest and fiscal changes	998	711	580	65	2 839	482	462	534	379	504
Total governmental activities expenses	82,988	82,880	87,691	87,80	5 87,195	98,011	106,582	107,915	116,529	123,562
Business-type activities:				_	_	_				
Water and Sewer	27,456	27,411	28,410	28,53	5 30,086	30,089	32,544	34,022	34,659	36,509
Stormwater	1,896	1,676	1,525	2,47	6 2,555	3,701	2,946	2,938	4,207	5,560
Total business-type activities expenses	29,352	29,087	29,935	31,01	1 32,641	33,790	35,490	36,960	38,866	42,069
Total primary government expenses	112,340	111,967	117,626	118,81	6 119,836	131,801	142,072	142,072	155,395	165,631
Program revenues										
Primary government										
Governmental activities:										
Charges for services										
General government	2,213	2,931	3,290	3,33	7 3,370	3,492	3,845	3,989	4,729	3,738
Judicial	2,833	2,423	2,582	2,59	8 2,694	2,666	2,653	2,881	4,823	4,245
Public safety	2,876	2,338	2,377	2,41	8 2,338	3 2,566	2,585	2,724	2,864	564
Other	1,177	1,481	1,018	1,03	4 1,152	2 1,314	1,486	1,679	777	4,502
Operating grants and contributions	2,891	2,987	4,242	5,44	4 3,432	2,876	5,635	2,536	15,674	16,680
Capital grants and contributions	1,121	2,184	4,238	37	8 1,245	3,500	2,883	3,203	1,093	1,004
Total governmental activities program revenues	13,111	14,344	17,747	15,20	9 14,231	16,414	19,087	17,012	29,960	30,733
Business-type activities:										
Charges for services	-	-	-				-	-	-	
Water and wastewater	26,057	26,665	30,530	32,75	5 33,786	34,172	37,472	39,344	39,306	50,144
Stormwater	1,950	1,916	1,891	1,93	5 1,914	1,903	2,066	5,233	5,308	5,726
Operating grants and contributions	-	-	-				-	-	-	
Capital grants and contributions	-	-	-				-	-	-	
Total business-type activities program revenues	28,007	28,581	32,421	34,69	0 35,700	36,075	39,538	44,577	44,614	55,870
Total primary government program revenues	41,118	42,925	50,168	49,89	9 49,931	52,489	58,625	61,589	74,574	86,603
(Continued)										

#### CHANGES IN NET POSITION

#### LAST TEN FISCAL YEARS

(In Thousands)

					Fisca	l Year						
	_	2013	2014	2015		2016	2017	2018	2019	 2020	2021	 2022
Net (expense) revenue												
Governmental activities	\$	(68,644)	\$ (65,133)	\$ (72,482)	\$	(73,574)	\$ (70,781)	\$ (78,924)	\$ (89,570)	\$ (87,059)	\$ (86,568)	\$ (92,878)
Business-type activities		(771)	3,334	4,755		4,689	3,434	5,748	9,087	3,131	5,748	13,802
Total primary government		(69,415)	(61,799)	(67,727)		(68,885)	(67,347)	(73,176)	(80,483)	(83,928)	(80,820)	(79,076)
General revenues and other changes in net position												
Primary government:												
Governmental activities:												
Property taxes		28,989	29,055	31,038		29,683	35,377	39,270	39,819	41,687	43,766	53,521
Sales taxes		27,587	28,026	28,512		28,824	29,726	32,361	33,687	38,046	42,956	47,296
Other taxes		5,143	5,539	5,675		6,174	6,293	6,643	7,007	7,298	7,682	8,040
Unrestricted investment earnings		99	104	251		291	296	584	513	786	960	2,422
Miscellaneous		-	-	-		-	-	-	-	39	8	19
Transfers		570	(1,290)	998		(467)	1,025	(3,532)	(916)	619	-	(245)
Total governmental activities general revenues												
and other changes in net position		62,388	61,434	66,474		64,505	72,717	75,326	80,110	88,475	95,372	111,053
Business-type activities:												
Unrestricted investment earnings		30	32	5		12	28	46	17			
Miscellaneous		-	-	-		-	-	-	-	-	-	
Transfers		(570)	1,290	(998)		467	(1,025)	3,532	916	(619)	-	245
Total business type activities general revenues												
and other changes in net position		(540)	1,322	(993)		479	(997)	3,578	933	2,511	-	245
Total primary government general revenues												
and other changes in net position		61,848	62,756	65,481		64,984	71,720	78,904	81,043	87,856	95,372	111,298
Change in net position												
Governmental activities		(6,256)	(3,699)	(6,008)		(9,069)	1,936	(3,598)	(9,460)	1,417	8,804	18,175
Prior period adjustment		-	-	-		-	-	-	-	-	-	
Business-type activities		(1,311)	4,656	3,762		5,168	2,437	9,326	10,020	2,512	5,748	14,047
Total primary government change in net position	-\$	(7,567)	\$ 957	\$ (2,246)	\$	(3,901)	\$ 4,373	\$ 5,728	\$ 560	\$ 3,928	\$ 14,552	\$ 32,222

#### FUND BALANCES - GOVERNMENTAL FUNDS

#### LAST TEN FISCAL YEARS

2022
b
-
-
6,600,000
38,045,867
\$ 44,645,867
\$ 17,944,573
880,884
44,427,516
-
(250,000)
\$ 63,002,973
\$ 107,648,840
\$

#### CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

				Fiscal Year							
	2013	 2014	 2015	2016	2017	2018		2019	_	2020	2021
Revenues											
Taxes	\$ 61,093,491	\$ 62,688,957	\$ 65,200,554	\$ 65,951,783	\$ 71,054,610	\$ 78,256,289	\$	80,677,338	\$	87,031,888	\$ 94,404,326
Licenses and permits	444,988	672,821	736,948	915,071	1,144,885	1,231,317		1,602,507		1,541,721	1,599,362
Intergovernmental	5,159,334	7,450,085	4,562,974	4,472,922	6,338,821	5,894,328		5,375,431		10,606,259	16,767,256
Charges for services	5,483,265	5,550,119	5,846,513	5,868,658	5,999,712	6,120,301		6,543,858		6,318,912	8,837,423
Fines and forfeitures	2,698,857	2,718,119	2,501,037	2,447,014	2,510,075	2,499,934		2,693,087		2,389,714	2,756,512
Investment earnings	110,758	122,060	274,641	494,693	332,110	626,450		876,186		369,399	324,779
Miscellaneous	547,289	326,599	302,471	324,842	384,646	716,949		432,589		282,107	620,874
Total revenues	75,537,982	79,528,760	79,425,138	80,474,983	87,764,859	95,345,568		98,200,996		108,540,000	125,310,532
Expenditures											
General government	8,765,489	9,435,386	9,042,083	9,744,174	10,929,969	12,492,025		13,345,568		16,691,091	20,952,295
Judicial	6,642,745	7,009,483	7,486,772	8,640,838	8,697,607	8,931,149		9,286,049		9,980,466	11,118,846
Public safety	30,293,290	34,434,581	33,564,426	33,631,524	35,672,632	36,404,072		38,338,041		42,896,104	45,199,966
Public works	5,019,216	5,070,871	5,425,939	5,850,610	6,329,927	6,175,700		6,877,637		19,361,880	27,984,088
Culture and recreation	2,032,929	2,095,550	2,258,763	2,292,981	2,517,330	3,308,933		3,416,412		2,567,240	3,686,168
Health and welfare	1,591,663	1,483,290	1,548,815	1,600,889	1,673,664	1,660,653		1,782,626		4,036,841	2,349,537
Housing and development	1,915,011	2,294,557	1,004,847	1,171,391	885,839	1,228,457		737,147		469,537	499,422
Capital outlay	12,470,554	13,610,292	16,576,735	11,132,284	8,161,159	16,650,140		15,781,279		2,352,423	13,983,607
Debt service:											
Principal	5,680,456	5,799,950	5,284,856	1,990,505	6,232,708	1,660,000		1,680,000		1,700,000	925,000
Interest and fiscal charges	1,416,735	841,226	627,301	684,197	400,875	515,198		492,777		457,602	378,838
Intergovernmental	2,100,906	2,121,078	2,346,174	2,002,420	2,354,794	4,028,282		3,263,269		-	-
Total expenditures	77,928,994	 84,196,264	85,166,711	78,741,813	83,856,504	93,054,609		95,000,805		100,513,184	127,077,767
Excess (deficiency) of revenues over (under) ex	(2,391,012)	 (4,667,504)	(5,741,573)	1,733,170	3,908,355	2,290,959		3,200,191		8,026,816	(1,767,235
Other financing sources (uses)											
Refunding bond proceeds	-	-	-	-	-	-		-		-	-
Proceeds from debt	2,880,000	-	-	-	9,625,000	-		-		-	-
Bond premium	-	-	-	-	-	-		-		-	-
Transfers in	18,572,148	18,504,913	15,253,289	15,386,477	11,995,049	18,315,082		2,981,969		17,774,906	17,532,856
Transfers out	(17,616,523)	(17,474,788)	(14,255,539)	(15,853,421)	(10,970,174)	(21,316,046)		(3,897,476)		(17,774,906)	(17,523,856
Proceeds from the sale of capital assets	3,363	14,186	10,983	58,976	32,225	9,201		31,890		172,137	22,421
Total other financing sources (uses)	958,988	 1,044,311	1,008,733	(407,968)	1,057,100	(2,991,763)	_	(883,617)	_	172,137	31,421
Net change in fund balances	\$ (1,432,024)	\$ (3,623,193)	\$ (4,732,840)	\$ 1,325,202	\$ 4,965,455	\$ (700,804)	\$	2,316,574	\$	8,198,953	\$ (1,735,814
Debt Service as a Percentage of Noncapital Expen	12.16%	10.39%	9.43%	4.12%	9.61%	2.93%		2.82%		2.25%	1.17%

<sup>(1)</sup> Calculation has been revised as discussed with GFOA representative

## GROSS DIGEST BY REVENUE SOURCE LAST TEN FISCAL YEARS (In Thousands)

				Fise	cal Year					
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Residential	\$ 1,130,841	\$ 1,214,912	\$ 1,266,453	\$ 1,348,017	\$ 1,440,817	\$ 1,605,282	\$ 1,744,638	\$ 2,043,723	\$ 2,294,756 \$	2,720,760
Commercial	560,991	554,807	562,752	602,654	616,200	647,023	680,440	701,562	738,383	908,445
Industrial	255,779	259,162	267,684	277,299	284,155	306,788	313,234	340,452	358,757	444,699
Utilities	60,080	63,428	64,351	61,917	62,154	61,916	62,110	62,117	66,064	66,602
Vehicles	203,460	169,055	114,533	86,580	64,395	49,580	40,311	34,391	21,432	24,572
Other	40,416	37,381	35,681	35,388	35,173	48,435	64,536	67,596	76,207	203,112
	\$ 2,251,567	\$ 2,298,745	\$ 2,311,454	\$ 2,411,855	\$ 2,502,894	\$ 2,719,024	\$ 2,905,269	\$ 3,249,841	\$ 3,555,600 \$	4,368,190
Residential	50.22%	52.85%	54.79%	55.89%	57.57%	59.04%	60.05%	62.89%	64.54%	62.29%
Commercial	24.92%	24.14%	24.35%	24.99%	24.62%	23.80%	23.42%	21.59%	20.77%	20.80%
Industrial	11.36%	11.27%	11.58%	11.50%	11.35%	11.28%	10.78%	10.48%	10.09%	10.18%
Utilities	2.67%	2.76%	2.78%	2.57%	2.48%	2.28%	2.14%	1.91%	1.86%	1.52%
Vehicles	9.04%	7.35%	4.96%	3.59%	2.57%	1.82%	1.39%	1.06%	0.60%	0.56%
Other	1.80%	1.63%	1.54%	1.47%	1.41%	1.78%	2.22%	2.08%	2.14%	4.65%
	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%

### PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND ELEVEN YEARS AGO

2022

Rank	Taxpayer		Assessed Valuation	% of County Gross Assessed Valuation	Rank	Taxpayer		Assessed Valuation	% of County Gross Assessed Valuation
1	BIO Lab Inc	\$	113,403,460	2.60%	1	Rockdale Hospital LLC	\$	34,433,176	1.29%
2	Pratt Visy		61,223,800	1.40%	2	Visy Paper & Industrial Pkg		30,015,883	1.12%
3	AHPC Terraces AT Fieldstone LLC		51,294,290	1.17%	3	Bio Lab, Inc.		19,113,318	0.72%
4	Georgia Power Company		48,973,709	1.12%	4	Acuity /L&C Lighting Group		21,813,344	0.82%
5	Diverstitech Corp.		45,366,381	1.04%	5	NP /I&G Conyers Crossroads		14,819,640	0.56%
6	Golden State Foods		45,082,023	1.03%	6	Lake St James TIC		11,482,200	0.43%
7	RS LSJ LLC		43,953,000	1.01%	7	Snapping Shoals EMC		10,891,688	0.41%
8	HH Conyers Crossroad LLC		42,763,500	0.98%	8	Georgia Power		10,151,119	0.38%
9	Solo Cup Operating Corp		40,914,958	0.94%	9	AT&T		9,730,856	0.36%
10	Apexus Conyers LP		35,369,045	0.81%	10	Solo Cup Operating Corp		9,980,216	0.37%
	Total Gross Digest Assessment	<u>\$</u>	528,344,166 4,368,190,000	12.10%		Total Gross Digest Assessment	<u>\$</u>	2,668,746,000	6.46%

## ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

#### TAXABLE PROPERTY

(In Thousands)

	Reside	ential	Comm	ercial	Industr	ial	Oth	ner		Total	Total	Assessed
		Estimated		Estimated		Estimated		Estimated	Total	Estimated	Direct Tax	Value
	Assessed	Actual	Assessed	Actual	Assessed	Actual	Assessed	Actual	Assessed	Actual	Rate	to Estimated
Year	Value	Value	Value	Value	Value	Value	Value	Value	Value	Value	Applied	Value
2013	1,130,841	2,827,103	560,991	1,402,478	255,779	639,448	303,956	759,890	2,251,567	5,628,919	21.01	40%
2014	1,214,912	3,037,280	554,807	1,387,018	259,162	647,905	269,864	674,660	2,298,745	5,746,863	20.55	40%
2015	1,266,453	3,166,133	562,752	1,406,880	267,684	669,210	214,565	536,413	2,311,454	5,778,635	20.19	40%
2016	1,348,017	3,370,043	602,654	1,506,635	277,299	693,248	183,885	459,713	2,411,855	6,029,638	20.19	40%
2017	1,440,817	3,602,043	616,200	1,540,500	284,155	710,388	161,722	404,305	2,502,894	6,257,235	20.19	40%
2018	1,605,282	4,013,205	647,023	1,617,558	306,788	766,970	159,931	399,828	2,719,024	6,797,560	20.19	40%
2019	1,744,638	4,361,595	680,441	1,701,103	313,235	783,088	166,984	417,460	2,905,298	7,263,245	20.19	40%
2020	2,043,723	5,109,308	701,562	1,753,905	340,452	851,130	164,105	410,263	3,249,842	8,124,606	18.02	40%
2021	2,294,756	5,736,890	738,383	1,845,958	358,757	896,893	163,703	409,258	3,555,599	8,888,998	16.69	40%
2022	2,720,760	6,801,901	908,445	2,271,113	444,699	1,111,747	203,112	507,781	4,277,017	10,692,542	18.69	40%

#### DIRECT AND OVERLAPPING PROPERTY TAX RATES

#### LAST TEN FISCAL YEARS

(Rate per \$1,000 of assessed value)

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Rockdale County:										
Maintenance and operations	\$20.70	\$20.24	\$20.19	\$20.19	\$20.19	\$20.19	\$20.19	\$18.02	\$16.69	\$18.69
Debt service	0.31	0.31	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Total Rockdale County	21.01	20.55	20.19	20.19	20.19	20.19	20.19	18.02	16.69	18.69
City of Conyers										
Maintenance and operations	\$13.85	\$13.62	\$13.59	\$15.99	\$15.58	\$15.58	\$15.28	\$15.28	\$14.59	\$13.83
Debt service	0.00	0.00	0.00	0.00	0.00	1.30	1.70	1.50	1.50	1.50
Total City of Conyers	13.85	13.62	13.59	15.99	15.58	16.88	16.98	16.78	16.09	15.33
Rockdale County Board of Education:										
Maintenance and operations	26.00	25.39	25.32	25.32	25.32	24.90	24.70	24.60	22.72	21.00
Total Rockdale County Board of Education	26.00	25.39	25.32	25.32	25.32	24.90	24.70	24.60	22.72	21.00
State of Georgia	0.15	0.10	0.05	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Total	\$61.01	\$59.66	\$59.15	\$61.50	\$61.09	\$61.97	\$61.87	\$59.40	\$55.50	\$55.02

#### PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

Year		Collected within the Year of the Percentage Percent		Collections in Subsequent	Total Collections to Date Percentage		
Ended <sup>a</sup>	Taxes Levied for the Year b	Amount <sup>c</sup>	Percentage of Levy	Years <sup>d</sup>	Amount	Percentage of Levy	
2013	65,284,448	58,765,556		6,192,022	65,284,448	100.00%	
2014	65,797,112	59,963,414		5,284,095	65,663,961	99.80%	
2015	70,673,255	69,139,562		1,405,800	69,139,562	97.83%	
2016	77,435,400	71,617,527		4,080,477	75,968,004	98.11%	
2017	79,286,891	72,678,772		6,571,075	79,249,847	99.95%	
2018	92,673,102	87,274,836		6,905,920	92,673,102	100.00%	
2019	91,923,677	85,198,891	92.68%	5,879,086	91,077,977	99.08%	
2020	99,457,792	93,086,703	93.59%	7,210,306	100,297,009	100.84%	
2021	106,727,272	97,370,309	91.23%	9,457,440	106,827,749	100.09%	
2022	127,077,503	119,277,830	93.86%	8,882,151	128,159,981	100.85%	

Sources: Rockdale County Tax Commissioner's Office and Rockdale County Department of Finance.

<sup>&</sup>lt;sup>a</sup>Fiscal year, January through December 31.

blncludes net taxes levied for the State of Georgia; County M&O and Bond; School M&O and Bond; and Street Lights net of credit for HTRG and HOST.

<sup>&</sup>lt;sup>o</sup> Collections as of December 31 of the year of the levy.

<sup>&</sup>lt;sup>d</sup>Delinquent collections through December 31, 2018.

#### RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

			Genera	al Bonded Debt Outstanding			
Year	Population	Property Assessed Value (In Thousands) <sup>a</sup>	Gross Bonded Debt b	Restricted Debt Service Funds <sup>b</sup>	Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt Per Capita
2013	86,700	2,251,567	7,418,075	3,971,678	3,446,397	0.15%	40
2014	87,900	2,298,745	3,394,787	3,394,787	-	-	-
2015	89,400	2,311,454	-	-	-	-	-
2016	90,900	2,411,855	-	-	-	-	-
2017	91,679	2,502,894	-	-	-	-	-
2018	94,300	2,719,024	-	-	-	-	-
2019	95,700	2,905,298	-	-	-	-	-
2020	95,700	3,249,842	-	-	-	-	-
2021	94,082	3,555,600	-	-	-	-	-
2022	94,984	4,368,190	-	-	-	-	-

#### Source:

<sup>(</sup>a) Rockdale County Tax Commissioner

<sup>(</sup>b) Rockdale County Audited Financial Statements

#### LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS (In Thousands)

				Fisca	ıl Yea	r								
	2013	2014	2015	2016		2017		2018	2019	2020	2021		2022	
Assessed Value of Taxable Property Less: Bond Exemptions	\$ 2,251,567 104,368	\$ 2,298,745 109,255	\$ 2,311,545	\$ 2,411,855	\$	2,502,894	\$	2,719,024	\$ 2,905,296	\$ 3,250,100	\$	3,544,192	\$	4,275,182
Net Tax Digest for Bond Purposes Legal Debt Limit Net Debt Applicable to Limit	\$ 2,147,199 214,720 3,446	\$ 2,189,490 218,949	\$ 2,311,545 231,155	\$ 2,411,855 241,186	\$	2,502,894 250,289	<u>\$</u>	2,719,024 271,902	\$ 2,905,296 290,530	\$ 3,250,100 325,010	\$	3,544,192 354,419	\$	4,275,182 427,518
Legal debt margin Total net debt applicable to the limit as a	\$ 211,274	\$ 218,949	\$ 231,155	\$ 241,186	\$	250,289	\$	271,902	\$ 290,530	\$ 325,010	\$	354,419	\$	427,518
percentage of debt limit	2.90%	1.60%	0.00%	0.00%		0.00%		0.00%	0.00%	0.00%		0.00%		0.00%

Note: Under state finance law, the County's outstanding general obligation debt should not exceed 10% of total assessed property value. By law, the general obligation debt subject to the limitation may be offset by amounts set aside for repaying general obligation bonds.

#### OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

#### Fiscal Year

		2013		2014		2015		2016		2017		2018		2019		2020		2021		2022
<b>Governmental Activities:</b>																				
General obligation bonds	\$	7,418,075	\$	3,394,787	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Certificates of Participation		12,670,747		11,579,908		10,440,060		9,241,138		3,900,000		3,900,000		3,900,000		3,900,000		3,900,000		3,900,000
Installment sales agreement		-		-		-		-		9,625,000		8,765,000		7,885,000		6,985,000		6,060,000		5,110,000
Revenue bonds		7,159,320		6,448,146		5,737,975		5,028,701		4,220,623		3,400,000		2,608,564		-		-		-
Notes Payable	_	368,019	_	278,069	_	193,213	_	97,708	_		_		_	-	_		_			
Total Governmental Activities	\$ =	27,616,161	\$ =	21,700,910	\$ =	16,371,248	\$ =	14,367,547	\$ =	17,745,623	\$	16,065,000	\$ =	14,393,564	s =	10,885,000	\$	9,960,000	s <u></u>	9,010,000
Business-type Activities																				
Revenue bonds	\$	105,876,226	\$	100,939,924	\$	95,895,000	\$	90,745,000	\$	85,225,000	\$	79,010,000	\$	72,695,000	\$	69,550,000	\$	72,955,000	\$	66,575,000
Revenue bond premium		-		-		-		=		-		-		-		1,754,628		3,305,632		3,070,085
Notes payable				=		=		-	_	=		=		8,975,915		20,531,090		26,500,090		26,457,998
Total Business-type Activities	\$	105,876,226	\$	100,939,924	\$	95,895,000	\$	90,745,000	\$	85,225,000	_\$	79,010,000	\$	81,670,915	\$	91,835,718	\$	102,760,722	s _	96,103,083
Total Primary Government	\$	133,492,387	\$	122,640,834		112,266,248	\$	105,112,547		102,970,623		95,075,000	\$	96,064,479	\$	102,720,718	\$	112,720,722	\$	105,113,083
Personal Income Outstanding Debt to	\$	2,827,838,000	\$	2,759,008,000	\$	2,866,370,000		N/A		N/A		N/A		N/A		N/A		N/A		N/A
Personal Income		4.72%		4.45%		3.92%		N/A	1	N/A		N/A		N/A		N/A		N/A		N/A
Population		86,700		87,900		89,400		90,900		91,679		94,300		95,700		95,700		94,082		94,984
Outstanding Debt Per Capita	\$	1,540	\$	1,395	\$	1,256	\$	1,156	\$	1,123	\$	1,008	\$	1,004	\$	1,004	\$	1,198	\$	1,107
N/A - Not available																				

## PLEDGED REVENUE COVERAGE LAST TEN FISCAL YEARS (In Thousands)

	Operating	Direct Operating	Net Revenue Available for		Debt Service Requirements		
Year	Revenue a	Expenses b	Debt Service	Principal	Interest	Total	Coverage
2013	26,656	15,368	11,288	3,290	3,819	7,109	1.59
2014	30,298	16,603	13,695	4,790	2,913	7,703	1.78
2015	32,687	17,619	15,068	4,970	2,744	7,714	1.95
2016	33,621	17,704	15,917	5,150	2,549	7,699	2.07
2017	33,777	19,351	14,425	5,520	2,498	8,018	1.80
2018	36,503	19,462	17,041	6,215	2,432	8,018	2.13
2019	37,093	20,927	16,166	6,425	2,223	8,648	1.87
2020	37,525	23,854	13,671	6,555	2,090	8,645	1.58
2021	39,306	23,599	15,707	5,155	1,803	6,958	2.26
2022	51,240	24,229	27,012	6,150	2,629	8,779	3.08

#### Source:

<sup>(</sup>a) Operating revenue includes operating revenues and interest of the Water and Sewer fund.

<sup>(</sup>b) Direct operating expenses excludes depreciation.

#### DEMOGRAPHIC STATISTICS LAST TEN FISCAL YEARS

			Per Capita Personal		County Unemployment	State Unemployment	National Unemployment
Fiscal Year	Population <sup>a</sup>	Personal Income b	Income	School Enrollment c	Rate d	Rate <sup>e</sup>	Rate e
2013	86,700	2,827,838,000	32,354	16,238	9.00%	8.20%	7.40%
2014	87,900	2,759,008,000	31,440	16,530	7.90%	7.20%	6.20%
2015	89,400	2,866,370,000	40,306	16,550	6.40%	5.90%	5.30%
2016	90,900	N/A	33,329	16,621	5.70%	5.40%	4.90%
2017	91,679	N/A	34,317	16,700	5.30%	4.70%	4.40%
2018	94,300	N/A	35,244	16,772	4.40%	3.90%	3.90%
2019	95,700	N/A	36,138	16,529	3.80%	3.40%	3.70%
2020	95,700	N/A	40,051	16,529	3.80%	3.40%	3.70%
2021	94,082	N/A	N/A	16,938	4.60%	3.90%	5.30%
2022	94,984	N/A	46,955	15,680	3.10%	3.30%	3.60%

<sup>&</sup>lt;sup>a)</sup> Bureau of Economic Analysis; estimates for 2015 from the Atlanta Regional Commission

N/A - Not available

b) Bureau of Economic Analysis

<sup>&</sup>lt;sup>6)</sup> Rockdale County Board of Education

d) Georgia Department of Labor; Not Seasonally Adjusted Annual Averages

U.S. Department of Labor; Not Seasonally Adjusted Annual Averages

#### PRINCIPAL EMPLOYERS CURRENT YEAR AND ELEVEN YEARS AGO

2022

Rank	Employer	Number of Employees	% of Employed	Rank	Employer	Number of Employees	% of Employed
1	Rockdale County Public Schools	2,265	4.94%	1	Rockdale County Public Schools	2,100	5.57%
2	Acuity Brands Lighting	1,447	3.16%	2	Rockdale Medical Center	1,215	3.22%
3	Piedmont Rockdale Hospital	1,230	2.68%	3	AT &T	1,000	2.65%
4	Rockdale County Government	990	2.16%	4	Acuity Brands Lighting	930	2.47%
5	PRATT Industries	904	1.97%	5	Rockdale County Government	804	2.13%
6	Golden State Foods	650	1.42%	6	Hill-Phoenix	800	2.12%
7	DiversiTech Corporation	571	1.25%	7	PRATT Industries	800	2.12%
8	Hill Phoenix Inc	525	1.15%	8	Golden State Foods	480	1.27%
9	Solo-Cup/ Sweetheart	460	1.00%	9	Solo-Cup/ Sweetheart	450	1.19%
10	Southeast Connections	420	0.92%	10	Wal-Mart	400	1.06%
Total Employed	in Rockdale County	45,822 *		Total Employed in	n Rockdale County	37,716 *	

<sup>\*</sup> Georgia Department of Labor, Workforce Information & Analysis, Local Area Unemployment Statistics Unit

Source of 2012 and 2022 Top Employers: Employers Human Resources Department, 2012 Financials

# FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Governmental Activities										
General Administration										
Board of Commissioners	5	6	6	6	9	9	9	8	8	10
Finance	10	12	12	12	14	14	12	14	14	19
Human Resources	7	9	9	10	10	10	10	10	10	10
Tax Assessors	12	13	13	13	13	13	13	12	12	11
Tax Commissioners	14	17	17	16	17	11	13	13	13	15
Technology Services	6	10	10	9	10	10	15	16	16	14
Elections	5	5	5	5	5	5	5	5	5	6
Capital and Community	1	1	1	1	1	1	1	-	-	1
Public Buildings	15	16	16	16	16	16	16	-	-	11
Public Affairs	2	3	3	3	3	3	6	6	6	5
Total General Administration	77	92	92	91	98	92	100	84	84	102
Judicial										
Clerk of Superior Court	22	21	21	21	20	17	20	20	20	21
Clerk of State Court	8	10	10	10	12	9	12	11	11	9
Juvenile Court	9	10	10	10	10	10	10	12	12	12
Superior Court	3	3	3	3	8	8	8	8	8	11
Magistrate	9	8	8	11	11	8	11	7	7	8
State Court	4	4	4	5	5	5	5	5	5	6
District Attorney	30	28	28	30	32	32	32	27	27	25
Probate Court	7	8	8	9	8	8	8	9	9	9
Public Defender	8	9	9	8	9	8	9	10	10	11
Accountability Court	-	-	-	-	18	18	19	19	19	19
Total Judicial	100	101	101	107	133	123	134	128	128	131
Public Safety										
Fire	130	141	144	148	148	148	148	148	148	138
Sheriff/Jail	273	272	272	307	307	307	307	307	307	262
Animal Control	4	5	5	6	6	4	6	6	6	5
Coroner	2	2	2	4	6	3	6	6	6	3
Communications	20	29	29	31	31	31	31	31	31	26
Emergency Management										6
Total Public Safety	429	449	452	496	498	493	498	498	498	440

(Continued)

## FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Governmental Activities (Continued)											
Public Works											
Planning and Development	11	11	12	13	19	19	19	19	19	8	19
Fleet	9	9	9	11	11	11	11	11	11	11	16
Public Works	18	18	18	19	18	18	18	18	18	3	15
GIS	1	1	1	1	1	1	1	1	1	-	
Code Enforcement	4	4	4	7	4	4	4	4	4	7	14
PS&E	1	1	1	2	1	1	1	1	1	-	-
Roads	27	27	27	26	27	27	27	27	27	23	8
Total Public Works	71	71	72	79	81	81	81	81	81	52	72
Parks	5	7	7	8	7	7	7	7	7	33	52
Senior Services	18	22	22	22	23	23	23	21	21	16	27
Cooperative Extension	3	2	2	3	2	2	2	5	5	5	13
<b>Total Governmental Activities</b>	703	744	748	806	842	821	845	824	824	779	895
<b>Business-Type Activities</b>											
Stormwater	12	11	11	16	17	18	24	25	25	30	34
Water	89	97	101	112	101	101	101	60	60	60	63
<b>Total Business-Type Activities</b>	101	108	112	128	118	119	125	85	85	90	97
Total Primary Government	804	852	860	934	960	940	970	909	909	869	992

<sup>\*\*</sup> Headcounts estimated using budgeted headcounts and derivatives of dollars spent.

#### OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

=	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
General Government Tax Commissioners Vehicle Tags Issued	79,702	80,170	79,370	84,870	80,625	83,419	83,419	80,265	72,029	76,352
Public Safety	,,,,,	**,*	,,,,,,,	.,.,.	**,*==	32,12	,	**,=**	, =, ===	, ,,,,,
E-911 - Calls for service	122,316	139,573	156,578	170,578	178,346	131,215	198,962	202,941	207,976	189,874
						131,213				109,074
Number of Fire Stations	9	9	9	9	9	9	9	9	9	9
Public Services and Public Works										
New Construction Building Permits (Residential and Commer-	162	184	289	317	200	401	304	275	509	411
Culture and recreation										
Programs	11,372	13,965	16,270	21,521	19,568	23,099	60,124	61,326	40,673	42,268
Facility events	1,450	1,468	1,685	1,217	1,937	1,075	1,113	1,135	121	117
Therapeutic recreation	230	297	405	700	595	2,235	2,079	2,121	18	-
Senior Services										
Wellness Programs per year	952	910	871	954	907	893	975	995	409	380
Center Activities per year	2,902	3,081	3,008	3,326	3,084	3,084	2,634	2,687	922	1,749
Library										
Computer Use Per Year	104,894	**	**	**	93,200	94,132	95,996	96,862	44,573	47,984

<sup>\*\*</sup> Data not available

### ROCKDALE COUNTY, GEORGIA GOVERNMENTAL CAPITAL ASSETS BY FUNCTION

### LAST TEN FISCAL YEARS (In Thousands)

#### Fiscal Year

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022		
FUNCTION AND ACTIVITY												
General Governmental												
Board of Commissioners/Finance	\$ 86	\$ 86	\$ 104	\$ 104	\$ 70	\$ 40	\$ 40	\$ 40	\$ 179	\$ 1,423		
Personnel	31	31	31	31	31	31	31	31	51	56		
Information systems	2,264	2,264	2,264	2,306	2,395	3,645	3,675	3,675	3,703	6,313		
Public Affairs	44	44	75	75	109	44	44	44	148	125		
Legal/Code Enforcement	36	36	36	54	54	36	36	36	144	139		
Tax assessor	83	83	83	83	90	121	121	148	179	180		
Tax commissioner	92	92	92	92	92	121	121	121	122	122		
Public Buildings	6,126	6,126	6,126	6,126	6,126	6,126	6,126	6,870	6,256	6,211		
Other	109	109	109	109	109	109	109	109	109	1,613		
Total General Governmental	8,871	8,871	8,920	8,980	9,076	10,273	10,303	11,074	10,891	16,182		
Judicial												
District Attorney	112	112	112	112	112	137	137	137	220	221		
Clerk of Superior Court	732	732	732	732	732	732	732	732	758	758		
Clerk of State Court	10	10	10	10	10	10	10	10	10	10		
Other Judicial	412	435	435	452	452	435	435	435	517	499		
Courthouse Complex	5,845	5,845	5,845	5,834	6,141	5,845	5,845	5,845	7,937	8,476		
Total Judicial	7,111	7,134	7,134	7,140	7,447	7,159	7,159	7,159	9,442	9,964		
Dalle Cafeta												
Public Safety Sheriff	18,530	20,056	20,342	20,707	21,549	22,981	23,377	23,426	24,347	24,761		
Jail	34,651	34,767	37,312	37,312	37,384	34,767	37,548	37,863	37,901	37,902		
Fire Department	10,610	11,178	12,638	12,990	13,239	16,931	16,931	17,199	17,905	18,937		
Communication	7,740	8,242	8,242	8,284	8,539	8,242	8,242	8,242	8,541	8,541		
Animal Control	883	903	903	903	949	963	963	943	1,560	2,074		
Other Public Safety	23	23	32	32	32	23	206	341	342	2,847		
Total Public Safety	72,437	75,169	79,470	80,228	81,692	83,907	87,267	88,014	90,596	95,062		
Other												
Public Works	428,890	430,566	432,537	432,464	432,610	445,051	446,949	451,372	451,609	465,465		
Parks and Recreation	33,812	36,729	37,387	37,545	38,299	36,729	34,705	38,444	47,497	48,176		
Health and Social Serv	3,829	3,860	3,831	3,831	3,831	3,860	3,743	3,743	3,743	3,743		
Aging Program	1,676	1,695	1,696	1,780	1,780	1,695	1,872	1,872	1,884	1,884		
Cooperative Extension	75	64	64	64	89	64	89	89	89	89		
Total Other	468,282	472,914	475,515	475,684	476,609	487,399	487,358	495,520	504,822	519,358		
Total of All Functions	\$ 556,701	\$ 564,088	\$ 571,039	\$ 572,032	\$ 574,824	\$ 588,738	\$ 592,087	\$ 601,767	\$ 615,751	\$ 640,566		

Source: Rockdale County Audited Financial Statements and Fixed Asset Files



FY 2022

Rockdale County Administration & Services Building 958 Milstead Avenue Conyers, GA 30012