# UPSON COUNTY, GEORGIA <br> Comprehensive Annual Financial Report 

## For the Year Ended December 31, 2011

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May 9, 2012
Honorable Members of the Upson County Board of Commissioners and the Citizens of Upson County, Georgia:

State law requires that all local governments publish within six months of the close of each fiscal year a complete set of financial statements based on accounting principles generally accepted accounting principles generally accepted in the United States of America and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report of Upson County, Georgia for the year ended December 31, 2011.

This report consists of management's representations concerning the finances of Upson County, Georgia. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of Upson County has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of Upson County's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, Upson County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Upson County's financial statements have been audited by Driver \& Adams, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of Upson County, Georgia for the year ended December 31, 2011, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principals used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that Upson County's financial statements for the year ended December 31, 2011, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD\&A). This letter of transmittal is designed to complement MD\&A and should be read in conjunction with it. Upson County's MD\&A can be found immediately following the report of the independent auditors.

## Profile of the Government

Upson County, Georgia, (incorporated in 1824, is located in west central Georgia, approximately 68 miles south of Atlanta, and serves a population of approximately 27,000 . Upson County is an area approximately 333 square miles, ranked $84^{\text {th }}$ in size among Georgia's 159 counties. Upson County is empowered to levy a property tax on both real and personal properties located within its boundaries.

The governing body (Upson County Board of Commissioners) of the County is responsible, among other things, for passing ordinances, adopting the budget, appointing department heads, making appointments to agencies and authorities within the county, and hiring both the county attorney and county auditor. The Commission is elected on a non-partisan basis and each serve four-year terms.

The annual budget serves as the foundation for Upson County's financial planning and control. All departments and agencies funded by Upson County are required to submit requests for appropriation to the county's finance department each year. The commission is required to hold public hearings on the proposed budget and to adopt a final budget by no later than December 1, for the fiscal year commencing the following January 1. The appropriated budget is prepared by fund (e.g., general), function (e.g., public works), and department (e.g., engineering). Management is authorized to transfer budget amounts between expenditure character within individual departments. Transfers between departments or revisions which increase total expenditures of a fund must be approved by the County Commission.

## Factors Affecting Financial Condition

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which Upson County operates.

Upson County, Georgia is located in west central Georgia, approximately 68 miles south of Atlanta, 45 miles west of Macon and 57 miles northeast of Columbus. The forever increasing industrial, commercial and residential growth from south of Atlanta together with a new fourlane highway connector from Thomaston to this area, places the County in a very favorable geographic location destined for future growth.

Also underway is the continuing enhancement of our new $\$ 15$ million airport facility for our area to serve existing air traffic capabilities for new and existing industry. The new airport became operational during 1994. The airport facility continues to expand due to F.A.A., D.O.T., and local financial efforts to purchase additional adjacent land, and the widening and strengthening of the runway and taxiway to accommodate larger aircraft.

Upson County has completed two S.P.L.O.S.T, construction initiatives. The first S.P.L.O.S.T. totaling $\$ 7,000,000$ was used to build a new governmental complex and improve our recreational facilities. The second S.P.L.O.S.T. totaling $\$ 11,960,000$ was used to improve and extend sewer lines, improve and renovate our historic courthouse and construct a new county jail facility.

Almost complete is the current 2005 S.P.L.O.S.T. Project and underway is the series 2011 Series S.P.L.O.S.T projects, totaling $\$ 18,000,000$ and $\$ 16,000,000$, respectively. Many useful infrastructure improvements have been and will be made from these two S.P.L.O.S.T initiatives. Construction has been completed on a new speculative building within our newly acquired industrial park. This building is located in close proximity to our new airport. We expect to receive numerous industrial prospects from this effort, as well as the continued cooperative efforts from the Georgia Department of Industry and Trade.

## Awards and Acknowledgments

The preparation of this report could not have been accomplished without the efficient and dedicated service of the entire finance office staff. I would like to express my appreciation to all members of the department who assisted and contributed to the preparation of this report. Credit must also be given to the Upson County Board of Commissioners for their unfailing support for maintaining the highest standards of professionalism in the management of Upson County, Georgia's finances.

Respectfully submitted,

Kyle Hood
County Manager
UPSON COUNTY, GEORGIA
ORGANIZATIONAL CHART


## Elected Officials

## BOARD OF COMMISSIONERS

Maurice Raines, Chairman
Steve Hudson
Rusty Blackston
Frank Spraggins
Sandra T. Trice

## CONSTITUTIONAL OFFICERS

Teresa Harper, Clerk of Superior Court<br>Berry Cook, Tax Commissioner<br>Don Peacock, Sheriff<br>Gary Hamby, Probate Court Judge<br>Danny Bentley, Magistrate Court Judge

# AUDITOR'S REPORT REPORT OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS 

# INDEPENDENT AUDITOR'S REPORT 

To the Board of Commissioners of Upson County, Georgia<br>Thomaston, Georgia

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Upson County, Georgia, as of and for the year ended December 31, 2011, which collectively comprise the County's basic financial statements as listed in the table of contents. These basic financial statements are the responsibility of management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Upson County Department of Health, a non-major component unit. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for each of these component units, is based on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Upson County, Georgia as of December 31, 2011, and the respective changes in financial position and cash flows, where applicable, and the respective budgetary comparison for the General Fund and 911 Fund, thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated May 1, 2012 on our consideration of Upson County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grants. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

The management's discussion and analysis is not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.
Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Upson County, Georgia basic financial statements. The accompanying information identified in the table of contents as the introductory section, supplementary information, and statistical tables is presented for purposes of additional analysis and is not a required part of the basic financial statements of Upson County, Georgia. The combining and individual nonmajor fund financial statements and schedules, the budgetary comparison schedules, the schedule of projects constructed with special sales tax proceeds have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in or opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section, supplementary information, and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

May 1, 2012


MANAGEMENT'S DISCUSSION AND ANALYSIS

## Management's Discussion and Analysis

As management of Upson County, Georgia, we offer readers of the County's financial statement this narrative overview and analysis of the financial activities of the County for the year ended December 31, 2011. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 1-3 of this report.

## Financial Highlights

- The assets of the County exceeded its liabilities as of December 31, 2011, by \$ 42,780,217 (net assets).
- The government's total net assets increased by \$895,536 for year 2011.
- As of December 31, 2011, the County's governmental funds reported combined ending fund balances of $\$ 8,213,658$, an increase of $\$ 649,673$ from prior year fund balances. Approximately $42 \%$ or $\$ 3,422,962$ of this total amount is available at the County's discretion (unreserved fund balance).
- At December 31, 2011, unreserved fund balance of the General Fund increased by \$ 278,461 to $\$ 3,422,962$ or 25.9 \% of total General Fund expenditures.
- Upson County's total long-term debt decreased by $\$ 163,235$ during year 2011. The main components of this increase was a $\$ 44,525$ principal payment on existing G.E.F.A. loans, principal payments on capital leases totaling $\$ 125,511$, and additional G.E.F.A loan proceeds of $\$ 6,800$.


## Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The basic financial statements comprise three components:

1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

The statements within the first component are government-wide financial statements that provide both long-term and short-term information about the County's overall financial status in a manner similar to a private-sector business.

The statements within the second component are fund financial statements that focus on individual parts of the County government, reporting the County's operations in more detail than the government-wide statements.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the County's finances. These two statements are the 1) statement of net assets and 2) statement of activities.

The statement of net assets presents information on all of the County's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes).

Both government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, health and welfare, and culture and recreation. The business-type activities are the Northside, Sunset and Lincoln Park Water Systems.

The government-wide financial statements include not only Upson County government itself (known as the primary government), but also the component units of Upson County. Financial information for the component units is reported separately from the financial information presented for the primary government itself. The Thomaston-Upson County Airport Authority, the Thomaston-Upson County Recreation Commission, and Industrial Development Authority are considered major component units and, as such, are presented in separate columns while data for the remaining two non-major component units are combined into a single aggregated presentation. Additional information for all non-major component units can be found in the combining statements on pages 85-86 of this report.

The government-wide financial statements can be found on pages 14-17 of this report.
Fund financial statements. The remaining statements are fund financial statements that focus on individual parts of the County government, reporting the County's operations in more detail than the government-wide statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Upson County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Upson County can be divided into three (3) categories: 1) governmental funds, 2) proprietary funds, and 3 ) fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Upson County maintains five (5) individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund, the 911 Fund and 2005 S.P.L.O.S.T. Capital Projects Fund and are considered to be major funds. Data from the other two (2) governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of both combining statements and individual fund statements elsewhere in this report.

The County adopts an annual appropriated budget for its general fund, special revenue funds and capital projects. A budgetary comparison statement has been provided for each fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 18-24 of this report.
Proprietary funds. The County maintains one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses an enterprise fund to account for the County Water Districts.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Northside, Sunset and Lincoln Park Water Districts.

The basic proprietary fund financial statements can be found on pages 25-27 of this report.
Fiduciary funds. Fiduciary fund statements provide information about the financial relationships such as the pension plan for Upson County employees, in which the County acts solely as a trustee or agent for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Individual fund data for the fiduciary funds is provided in the form of both combining statements and individuai fund statements elsewhere in this report.

Notes to the financial statements. The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 30 through 53 of this report.

## Government-wide Financial Analysis

Net assets may serve over time as a useful indicator of a government's financial position. In the case of Upson County, assets exceeded liabilities by $\$ 42,780,217$ at the close of the most recent fiscal year.

By far the largest portion of the County's net assets reflects its investment in capital assets (e.g., land, buildings, machinery, equipment, and vehicles); less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although Upson County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.


There was a net increase of \$ 371,212 in restricted net assets reported for the County's governmental activities. The major factor for the increase was the accumulation of unexpected series 2011 S.P.L.O.S.T. proceeds.

There was an increase of $\$ 430,829$ in unrestricted net assets reported in the County's governmental activities. The statement on pages 20 and 21 reflect the key elements of the decrease.

|  | Upson County, Georgia's Changes in Net Assets |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Governmental Activities |  | $\frac{\text { Business-lype }}{\text { Aclivities }}$ |  | Total |  |
|  | $\underline{2011}$ | $\underline{2010}$ | 2011 | $\underline{2010}$ | $\underline{2011}$ | $\underline{2010}$ |
| Revenues: |  |  |  |  |  |  |
| Program Revenues: Charges for services | \$ 2,346,043 | \$ 2,473,289 | \$ 1,089,790 | \$ 1,163,488 | \$ 3,435,833 | \$ 3,636,777 |
| Operating grants \& contributions | 53,727 | 44,107 | -- | -- | 53,727 | 44,107 |
| Capital grants \& contributions | 841 | - | -- | 239,074 | 841 | 239,074 |
| General Revenues: Property Taxes | 8,816,472 | 8,535,057 | - | - | 8,816,472 | 8,535,057 |
| Other Taxes | 4,725,906 | 6,084,263 | - | -- | 4,725,906 | 6,084,263 |
| Interest | 1,310 | 6,123 | 131 | 184 | 1,441 | 6,307 |
| Other | 79,331 | 102,065 | - | - | 79,331 | 102,065 |
| Total Revenues | \$16,023,630 | \$17,244,904 | \$ 1,089,921 | \$ 1,402,746 | \$17,113,551 | \$18,647,650 |
| Expenses: |  |  |  |  |  |  |
| General government | \$ 6,666,811 | \$ 6,901,756 | - | - | \$ 6,666,811 | \$ 6,901,756 |
| Public safety | 3,976,264 | 3,943,478 | - | -- | 3,976,264 | 3,943,478 |
| Public works | 1,598,385 | 1,593,621 | - | -- | 1,598,385 | 1,593,621 |
| Health and welfare | 1,296,065 | 1,128,340 | -- | - | 1,296,065 | 1,128,340 |
| Culture and recreation | 194,307 | 195,507 | -- | - | 194,307 | 195,507 |
| Intergovernmental | 1,435,531 | 2,200,744 | -- | - | 1,435,531 | 2,200,744 |
| Interest on debt | 98,631 | 96,663 | -- | -- | 98,631 | 96,663 |
| Water Systems |  | $=$ | 952,021 | 1,019,375 | 952,021 | 1,019,375 |
| Total Expenses | \$15,265,994 | \$16,060,109 | \$ 952,021 | \$ 1,019,375 | \$16,218,015 | \$17,079,484 |
| Increase in net assets | \$ 757,636 | \$ 1,143,562 | \$ 137,900 | \$ 383,371 | \$ 895,536 | \$ 1,548,166 |

## Governmental Activities:

Property taxes, which taxes are the largest source of revenue for financing governmental activities, increased by $\$ 281,415$ for the year 2011. Prior year 2010 property tax revenue included collections of delinquent taxes. Otherwise, tax millage rates and taxable digest values remained relatively the same for both years.

## Business-type activities.

The County charges fees to customers of the Water System Enterprise Fund for costs of services it provides. These activities increased the County's net assets by $\$ 137,900$ as compared to an increase of \$ 144,297 in the prior year, exclusive of capital grants received in 2010 of \$ 239,074.

## Financial Analysis of the Government's Funds

The fund financial statements provide more detailed information about the County's most significant funds, not the County as a whole. Funds are accounting devices that the County uses to keep track of specific sources of funding and spending for particular purposes. Some funds are required by State law and by bond covenants. The Board of Commissioners establishes other funds to control and manage money for particular purposes (like the purchase or construction on major capital facilities within the County) or to show that it is properly using certain taxes and grants.

Governmental funds. Most of the County's basic services are included here, such as public safety, public works, culture and recreation, and general administration. These focus on (1) cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Such information is useful in assessing Upson County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, Upson County's governmental funds reported combined ending fund balances of \$8,213,658, an increase of \$ 649,673 in comparison with the prior year, Approximately 42 percent of this amount ( $\$ 3,422,962$ ) constitutes unreserved fund balance which is available for spending at the government's discretion. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been committed to be used for capital outlay (\$4,790,696).

The general fund is the chief operating fund of the County. At the end of the current fiscal year, unreserved fund balance of the general fund was $\$ 3,422,962$. As a measure of the general fund's liquidity, it may be useful to compare unreserved fund balance to total fund expenditures. Unreserved fund balance represents 26 percent of total general fund expenditures.

The fund balance of the County's general fund increased by $\$ 278,461$ during the current year.
Proprietary funds. Upson County's proprietary fund provides the same type of information found in the government-wide financial statements, but in more detail. Factors concerning the finances of this fund have been previously discussed with the County's business-type activities.

## Capital Assets and Debt Administration

Capital assets. Upson County's investment in capital assets for its governmental and business-type activities as of December 31, 2011, amounts to $\$ 38,198,285$ (net of accumulated depreciation). This investment includes land, buildings and systems, machinery, vehicles and infrastructure.

Information on the County's capital assets can be found in the notes to the financial statements on pages 41-42 of this report.

Long-term debt. At the end of the current year, the County had total debt outstanding of $\$ 4,272,090$, all of which is backed by the full faith and credit of the County. Information on the County's long-term debt can be found in the notes to the financial statements on pages 44-45.

State statutes limit the amount of general obligation debt a governmental entity may issue to $10 \%$ of the assessed value of all taxable property (tax digest) within said county. The current debt limitation for Upson County is significantly in excess of the County's outstanding general obligation debt.

Additional information surrounding the County's long-term debt can be found on the comparative schedule of general long-term debt and in the notes to the financial statements on page 86 and on pages $43-46$ of this report, respectively.

## Requests for Information

This financial report is designed to provide a general overview of Upson County, Georgia's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Office of the County Commissioners, Governmental Complex, 106 East Lee Street, Suite 110, Thomaston, Georgia 30286.

## BASIC FINANCIAL STATEMEMTS

## UPSON COUNTY, GEORGIA

 Statement of Net Assets
## December 31, 2011

|  | PRIMARY GOVERNMENT |  |  |
| :---: | :---: | :---: | :---: |
|  | Governmental Activities | Business-type Activities | Total |
| ASSETS: |  |  |  |
| Cash and cash equivalents | \$ 6,555,231 | \$ 601,261 | \$ 7,156,492 |
| Receivables (net of allowance for uncollectibles) |  |  |  |
| Taxes | 1,779,030 | - | 1,779,030 |
| Accounts | - | 82,442 | 82,442 |
| Grants | - | - | - |
| Internal Balances | 79,117 | $(28,378)$ | 50,739 |
| Prepaid items | 8,865 | - | 8,865 |
| Restricted assets: |  |  |  |
| Temporarily restricted: |  |  |  |
| Cash and cash equivalents | - | 124,566 | 124,566 |
| Capital assets (net of accumulated depreciation) |  |  |  |
| Land | 2,149,190 | - | 2,149,190 |
| Other capital assets, net of depreciation | 30,881,165 | 5,167,930 | 36,049,095 |
| Total Assets | \$41,452,598 | \$5,947,821 | \$ 47,400,419 |
| LIABILITIES: |  |  |  |
| Accounts payable | \$ 208,585 | \$ 16,257 | \$ 224,842 |
| Liabilities payable from restricted assets | - | 123,269 | 123,269 |
| Noncurrent liabilities: |  |  |  |
| Due within one year | 132,813 | 45,520 | 178,333 |
| Due in more than one year | 387,276 | 3,706,481 | 4,093,757 |
| Total Liabilities | \$ 728,674 | \$3,891,528 | \$ 4,620,202 |
| NET ASSETS: |  |  |  |
| Invested in capital assets, net of related debt | \$ 32,510,266 | \$1,415,928 | \$ 33,926,194 |
| Restricted for capital outlay | 4,728,765 | - | 4,728,765 |
| Restricted for other purposes | 61,931 | - | 61,931 |
| Unrestricted | 3,422,962 | 640,365 | 4,063,327 |
| TOTAL NET ASSETS | \$ 40,723,924 | \$2,056,293 | \$ 42,780,217 |

The notes to the financial slatements are an integral part of this slatement.

## UPSON COUNTY, GEORGIA

Statement of Net Assets
December 31, 2011
COMPONENT UNITS

| Thomaston-Upson County Airport Authority | Thomaston-Upson County Industrial Development Authority | Thomaston-Upson County Recreation Commission | Non-Major Component Units |
| :---: | :---: | :---: | :---: |
| \$ 128,543 | \$ 585,764 | \$ 24516 | \$ 949,591 |
| - | - | - | - |
| - | - | - | - |
| - | - | - | 35,785 |
| $(14,179)$ | - | $(33,956)$ | $(2,604)$ |
| 61,593 | - | 15,672 | - |
| - | - | - | - |
| - | - | - | - |
| 3,316,133 | 2,629,366 | 523,000 | 173,722 |
| 11,234,245 | 2,969,818 | 445,913 | 1,664,850 |
| \$ 14,726,335 | \$ 6,184,948 | \$ 975,145 | \$ 2,821,344 |
| \$ 63,181 | \$ | \$ 8,294 | \$ 25,610 |
| - | - | - | - |
| - | - | - | - |
| - | - | - | - |
| 34,190 | 158,250 | - | 23,887 |
| 1,809,918 | 2,086,008 | - | 46,058 |
| \$ 1,907,289 | \$ 2,244,258 | \$ 8,294 | \$ 95,555 |
| \$ 12,706,270 | \$ 3,354,926 | \$ 968,913 | \$ 1,847,217 |
| - | - | - | - |
| - | - | - | 561,193 |
| 112.776 | 585,764 | 6,232 | 328,629 |
| \$12,819,046 | \$ 3,940,690 | \$ 975,145 | \$ 2,737,039 |

## UPSON COUNTY, GEORGIA <br> Statement of Activities

December 31, 2011

|  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
|  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |

The notes to the financial statements are an integral part of this statement.

## UPSON COUNTY, GEORGIA Statement of Activities

| December 31, 2011 |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Net (Expense) Revenue and |  |  |  |  |  |  |  |
| Changes in Net Assets |  |  |  |  |  |  |  |



[^0]
## UPSON COUNTY, GEORGIA

Balance Sheet
Governmental Funds
December 31, 2011


[^1]
# UPSON COUNTY, GEORGIA <br> Reconciliation of the Balance Sheet of Governmental Funds <br> to the Statement of Net Assets 

## December 31, 2011

| Total Fund Equity per Balance Sheet of Governmental Funds |
| :--- |
| Amounts reported for governmental activities in the Statement of Net |
| Assets differ from amounts reported in the Balance Sheet of |
| Governmental Funds due to the following: |
| Capital Assets |
| Capital assets used in governmental activities are not financial |
| resources and are not reported in the governmental funds but are |
| reported in the Statement of Net Assets. |
| Cost of the assets <br> Accumulated depreciation |
| Long-term Liabilities <br> Long-term liabilities are not due and payable in the current period <br> and, therefore, are not reported as fund liabilities. Interest on long- <br> term debt is not accrued in governmental funds, but rather is <br> recognized as an expenditure when due. All liabilities both current <br> and long-term are reported in the Statement of Net Assets. Long- <br> term liabilities at year-end consist of the following: <br> Capital leases payable |
| Total Adjustments $\$ 63,053,985$ <br> $(30,023,630)$  <br> Total Net Assets of Governmental Activities  |
| $(520,089)$ |

The notes to the financial statements are an integral part of this statement.

## UPSON COUNTY, GEORGIA

## Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

December 31, 2011


[^2]UPSON COUNTY, GEORGIA
Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

December 31, 2011

|  | General Fund | Capital Projects Fund SPLOST Projects | 911 <br> Fund | $\qquad$ Governmental Funds | Total Governmental $\qquad$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Fund balance - Beginning | 3,144,501 | 4,378,950 | 9,168 | 31,366 | 7,563,985 |
| Fund balance - End of year | \$3,422,962 | \$4,728,765 | \$28,731 | \$ 33,200 | \$ 8,213,658 |

[^3]
# UPSON COUNTY, GEORGIA <br> Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds <br> to the Statement of Activities <br> For the Year Ended December 31, 2011 

Excess (Deficit) of Revenues and Other Financing Sources over (Under) Expenditures and Other Uses per Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances

Amounts reported for governmental activities in the Statement of Activities differ from amounts reported in the Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances due to the following:

Capital Assets
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets are depreciated over their estimated useful lives and reported as depreciation expense.

Total capital outlays
Total depreciation
Long-term Debt
The issuance of bonds and similar long-term debt provides current financial resources to governmental funds and thus contributes to the change in fund balance. In the Statement of Net Assets, however, issuing debt increases long-term liabilities and does not affect the Statement of Activities. Similarly, repayment of principal is an expenditure in the governmental funds, but reduces the liability in the Statement of Net Assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. The amounts of the items that make up these differences in the treatment of long-term debt and related items are as follows:
Debt issued or incurred
Principal repayments:
Paid by governmental funds
Total Adjustments
Change in Net Assets of Governmental Activities
$\$ 649,673$
$\$ 1,448,958$
$(1,446,338)$

125,511
$\$ \quad 128,131$
$\$ \quad 777,804$

[^4]
## UPSON COUNTY, GEORGIA <br> Statement of Revenues, Expenditures, and Changes in Fund Balances <br> - Budget and Actual - <br> GENERAL FUND AND SPECIAL REVENUE FUND

For the Year Ended December 31, 2011

|  | GENERAL FUND |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Budget |  | Actual | Variance with Final Budget |
|  | Original | Final |  |  |
| Revenues: $\quad$ A Actual |  |  |  |  |
| Taxes | \$ 11,608,000 | \$ 11,608,000 | \$ 11,461,832 | \$ $(146,168)$ |
| Licenses and permits | 140,000 | 140,000 | 149,488 | 9,488 |
| Intergovernmental revenue | 48,000 | 48,000 | 53,727 | 5,727 |
| Charges for services | 995,000 | 995,000 | 1,056,909 | 61,909 |
| Fines and forfeitures | 672,000 | 672,000 | 678,768 | 6,768 |
| Interest earnings | 2,000 | 2,000 | 1,389 | (611) |
| Miscellaneous | 75,000 | 75,000 | 79,331 | 4,331 |
| Total Revenues | \$ 13,540,000 | \$ 13,540,000 | \$ 13,481,444 | \$ ( 58,556 ) |
| Expenditures: Current: |  |  |  |  |
|  |  |  |  |  |  |  |
| General government | \$ 6,345,000 | \$ 6,345,000 | \$ 6,264,838 | \$ 80,162 |
| Public safety | 3,265,400 | 3,265,400 | 3,173,238 | 92,162 |
| Public works | 950,000 | 950,000 | 939,119 | 10,881 |
| Health and welfare | 1,276,105 | 1,276,105 | 1,267,619 | 8,486 |
| Culture and recreation | 177,297 | 177,297 | 177,297 | 0 |
| Intergovernmental | 1,156,730 | 1,156,730 | 1,156,730 | 0 |
| Debt service: |  |  |  |  |
| Principal | 125,511 | 125,511 | 125,511 | 0 |
| Interest | 98,693 | 98,693 | 98,631 | 62 |
| Total Expenditures | \$13,394,736 | \$13,394,736 | \$13,202,983 | \$ 191,753 |
| Excess of Revenues over (Under) Expenditures | \$ 145,264 | \$ 145,264 | \$ 278,461 | \$ 133,197 |
| Net change in fund balance | \$ 145,264 | \$ 145,264 | \$ 278,461 | \$ 133,197 |
| Fund balances - Beginning of year | 3,144,501 | 3,144,501 | 3,144,501 | 0 |
| Fund balances - End of year | \$ 3,289,765 | \$ 3,289,765 | \$ 3,422,962 | \$ 133,197 |

The notes to the financial statements are an integral part of this statement.

# UPSON COUNTY, GEORGIA <br> Statement of Revenues, Expenditures, and Changes in Fund Balances <br> - Budget and Actual - 

GENERAL FUND AND SPECIAL REVENUE FUND
For the Year Ended December 31, 2011

|  | 911 FUND |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Budget |  |  |  | Actual |  | VARIANCE |  |
|  | Original |  | Final |  |  |  |  |  |
| Revenues: |  |  |  |  |  |  |  |  |
| Taxes | \$ | 0 | \$ | 0 | \$ | 0 | \$ | 0 |
| Licenses and permits |  | 0 |  | 0 |  | 0 |  | 0 |
| Intergovernmental revenue |  | 0 |  | 0 |  | 0 |  | 0 |
| Charges for services |  | 472,276 |  | 472,276 |  | 446,678 |  | $(25,598)$ |
| Fines and forfeitures |  | 0 |  | 0 |  | 0 |  | 0 |
| Interest earnings |  | 113 |  | 113 |  | 89 |  | (24) |
| Miscellaneous |  | 0 |  | 0 |  | 0 |  | 0 |
| Total Revenues | \$ | 472,389 | \$ | 472,389 | \$ | 446,767 |  | $(25,622)$ |
| $\frac{\text { Expenditures: }}{\text { Current: }}$ |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
| General government | \$ | 0 | \$ | 0 | \$ | 0 | \$ | 0 |
| Public safety |  | 436,403 |  | 436,403 |  | 427,204 |  | $(9,199)$ |
| Public works |  | 0 |  | 0 |  | 0 |  | 0 |
| Health and welfare |  | 0 |  | 0 |  | 0 |  | 0 |
| Culture and recreation |  | 0 |  | 0 |  | 0 |  | 0 |
| Intergovernmental |  | 0 |  | 0 |  | 0 |  | 0 |
| Debt service: |  |  |  |  |  |  |  |  |
| Principal |  | 0 |  | 0 |  | 0 |  | 0 |
| Interest |  | 0 |  | 0 |  | 0 |  | 0 |
| Total Expenditures | \$ | 436,403 | \$ | 436,403 | \$ | 427,204 | \$ | 9,199 |
| Excess of Revenues over (Under) Expenditures | \$ | 35,986 | \$ | 35,986 | \$ | 19,563 |  | $(16,423)$ |
| Fund balances - Beginning of year |  | 9,168 |  | 9,168 |  | 9,168 |  | 0 |
| Fund balances - End of year | \$ | 45,154 | \$ | 45,154 |  | 28,731 |  | $(16,423)$ |

The notes to the financial statements are an integral part of this statement.
UPSON COUNTY, GEORGIA
Statement of Net Assets
Proprietary Fund
December 31, 2011

|  |  | pe Activities se Funds | LIABILITIES |  | pe Activities rise Fund |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Water Systems Enterprise Fund |  |  | Water Systems Enterprise Fund |  |
| ASSETS |  |  |  |  |  |
| Current Assets: |  |  | Current Liabilities |  |  |
| Petty Cash | \$ | 100 | Current portion of notes payable | \$ | 46,663 |
| Cash in banks |  | $601,161$ | Due to general fund | \$ | 28,378 |
| Restricted cash - deposits |  | 124,566 | Accounts payable |  | $16,257$ |
| Accounts receivable, net of allowance |  | 82,442 | Total | \$ | 91,298 |
| Total Current Assets | \$ |  |  |  | 1,208 |
|  |  |  | Current liabilities payable from restricted assets: |  |  |
|  |  |  | Customer deposits | \$ | 123,269 |
| Capital assets: |  |  | Total current liabilities payable from restricted assets | \$ | 123,269 |
|  |  |  | Total Current Liabilities | \$ | 214,567 |
| Water distribution \& storage system |  | 6,435,997 | Noncurrent Liabilities: |  |  |
| Equipment and vehicles |  | $231,969$ | Notes payable | $\$$ |  |
| Less accumulated depreciation |  | $(1,500,036)$ | Total Noncurrent Liabilities | $\$$ | $3,705,339$ |
| Total capital assets (net of accumulated depreciation) | \$ | 5,167,930 | Total Liabilities | \$ | 3,919,906 |
|  |  |  | NET ASSETS |  |  |
| Total Assets | \$ | 5,976,199 | Invested in capital assets, net of <br> Unrestricted related debt | \$ | $\begin{array}{r} 1,415,928 \\ 640,365 \\ \hline \end{array}$ |
|  |  |  | TOTAL NET ASSETS | \$ | 2,056,293 |
| The notes to the financial statements are an integral part of this statement. |  |  |  |  |  |

UPSON COUNTY, GEORGIA
For the year ended December 31, 2011
Statement of Revenues, Expenses, and Changes in Fund Net Assets

| Business-type Activities - <br> Enterprise Fund |  |
| :---: | :---: |
|  | Water Systems <br> Enterprise Fund |
| $\$$ | $1,089,790$ <br> $1,089,790$ |
| $\$$ | 737,036 <br> 191,659 |
| $\$$ | 928,695 |
| $\$$ | 161,095 |$\quad$| 131 |
| ---: |
| $\$$ |

UPSON COUNTY, GEORGIA
Statement of Cash Flows
Proprietary Fund
For the year ended December 31, 2011


## UPSON COUNTY, GEORGIA <br> Statement of Fiduciary Net Assets

Fiduciary Funds
December 31, 2011

|  | Employee Pension Trust Fund |  | Agency Funds |  |
| :---: | :---: | :---: | :---: | :---: |
| ASSETS: |  |  |  |  |
| Cash and cash equivalents | \$ | 6,251,460 | \$ | 197, 876 |
| Taxes receivable |  | - |  | 1,779,029 |
| Total Assets | \$ | 6,251,460 | \$ | 1,976,905 |
| LIABILITIES: |  |  |  |  |
| Due to others | \$ | - | \$ | 1,976,905 |
| Total Liabilities | \$ | - | \$ | 1,976,905 |
| NET ASSETS: |  |  |  |  |
| Held in trust for pension benefits | \$ | 6,251,460 | \$ | - |
| TOTAL NET ASSETS | \$ | 6,251,460 | \$ | 0 |

(NOTE: A schedule of the pension fund's funding progress appears on pages 46-50.)

The notes to the financial statements are an integral part of this statement.

# UPSON COUNTY, GEORGIA Statement of Changes in Fiduciary Net Assets <br> Fiduciary Funds 

For the year ended December 31, 2011

|  |  | yee Pension ust Fund |
| :---: | :---: | :---: |
| Additions |  |  |
| Employer contributions | \$ | 400,525 |
| Investment income |  | 217,724 |
| Total Additions | \$ | 618,249 |
| Deductions |  |  |
| Benefits paid retirees | \$ | 176,056 |
| Administrative expenses |  | 9,500 |
| Total Deductions | \$ | 185,556 |
| Change in net assets | \$ | 432,693 |
| Net Assets |  |  |
| Beginning of year |  | 5,818,767 |
| End of year | \$ | 6,251,460 |

[^5]

## NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The County of Upson was created by act of the legislature on December 15 and 20, 1824. The Commissioners serve staggered terms of four years. Four are elected by district and the Chairman is elected at large.

The Upson County Courthouse was built in 1908 and is considered a historical landmark by area residents and visitors throughout the State of Georgia.

The County provides ambulance service, waste collection from bins and water and sewer systems. The County also provides the full range of services contemplated by Charter. These include public safety, road construction, paving and maintenance, court systems, and general administration.

Upson County is located approximately 68 miles south of Atlanta. The County has an area of approximately 333 square miles, ranking it 84th in size among Georgia's 159 counties. In 1998, the County's census population was 27,075 . Thomaston is the County seat. There are two municipalities within the County - Thomaston and Yatesville.

The accounting policies of the County of Upson conform to generally accepted accounting principles applicable to governments. The following is a summary of the more significant policies:

## 1. Reporting Entity:

In evaluating how to define the government for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in Government Accounting Standards Board Statement No. 14, "The Financial Reporting Entity.":
$\square$ the organization is legally separate (can sue and sued in their own name)
$\square$ the County holds the corporate powers of the organization
$\square$ the County appoints a voting majority of the organization's board
$\square$ the County is able to impose its will on the organization
the organization has the potential to impose a financial benefit/burden on the County
$\square$ there is fiscal dependency by the organization on the County
The accompanying financial statements of the reporting entity include those of Upson County, Georgia (the primary government) and its components units. A component unit is a legally separate organization for which the elected officials of the primary government are financially accountable. In addition, a component unit can be another organization for which the nature and significance of its relationship with a primary government is such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

# UPSON COUNTY, GEORGIA NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2011 

The component units discussed below are included in the County's reporting entity because of the significance of the operational and financial relationships with the County. In conformation with generally accepted accounting principles, as set forth in Statement of Governmental Accounting Standards No. 14, The Financial Reporting Entity, which was adopted by the County as of July 1, 1993, the financial statements of the component units have been included as discretely presented component units. The component unit columns in the basic financial statements include the financial data for the County's component units, as reflected in their most recent audited financial statements. This is reported in columns separate from the County's financial information to emphasize that they are legally separate from the County.

Upson County Department of Public Health - The governing board consists of seven members, of which four members are appointed by the Upson County Board of Commissioners. The County contributes significant funding to the Board of Health. An annual budget must be submitted for approval, with annual audits required to monitor performance.

Thomaston-Upson County Industrial Development Authority - The Chairman of the County Commissioners and the Mayor of the City of Thomaston are members of the Authority and they appoint additional members. The Authority receives significant appropriations from Upson County. Annual budget requests are submitted to the County for approval, with annual audits required to monitor performance.

Thomaston-Upson County Airport Authority - The governing board is appointed by Upson County and the City of Thomaston. The County contributes significant funding to the Authority. Annual budget requests are submitted to the County for approval, with annual audits required to monitor performance.

Thomaston-Upson County Recreation Commission - The governing board is appointed by Upson County and the City of Thomaston. The County contributes significant funding to the Recreation Commission. Annual budget requests are submitted to the County for approval, with annual audits required to monitor performance.

Thomaston-Upson County Solid Waste Disposal Facility-The governing board is the Upson County Board of Commissioners. The purpose of the entity is to account for closure and post-closure care of the Zorn Street landfill, as well as provide an organizational structure for planning and constructing future landfills. The County contributes significant funding. Annual budget requests are submitted to the County for approval, with annual audits required to monitor performance.

Complete financial statements of the individual component units can be obtained directly from their administrative office as follows:

# UPSON COUNTY, GEORGIA <br> NOTES TO FINANCIAL STATEMENTS <br> DECEMBER 31, 2011 

Upson County Department of<br>Public Health<br>East Lee Street<br>Thomaston, Georgia 30286<br>Thomaston-Upson County<br>Recreation Commission<br>101 Civic Center Drive<br>Thomaston, Georgia 30286<br>Thomaston-Upson County<br>Solid Waste Disposal Facility<br>East Lee Street<br>Thomaston, Georgia 30286

Thomaston-Upson County
Industrial Development Authority
213 East Gordon Street
Thomaston, Georgia 30286
Thomaston-Upson County
Airport Authority
Delray Road
Thomaston, Georgia 30286

A joint venture has the following characteristics:

1. It is a legal entity that results from a contractual arrangement.
2. It is owned, operated or governed by two or more participants as a separate and specific activity subject to joint control.
3. Participants retain an ongoing financial interest or an ongoing financial responsibility.

Although Upson County does not own an equity interest in the Three Rivers Regional Commission, membership is automatic for all counties and municipalities within its geographic boundaries. The board of directors includes a county commissioner from each county and the mayor or council member from the largest city of each county.

Under Georgia law, the County, in conjunction with other cities and counties in the five county membership, is a member of theThree Rivers Regional Commission and is required to pay annual dues thereto. During the year 2010, the County paid \$12,200 in such dues.
O. C. G. A. $\S 50-8-34$ sets forth the organizational structure of RDC's, and O.C.G.A. §50-8-39-1 provides that member governments are liable for any debts or obligations of an RDC.

There have not been any related party transactions between Upson County and the Three Rivers Regional Commission.

The Three Rivers Regional Commission's most recent financial report reflects sufficient financial resources to continue its purpose without additional funding from its membership. Separate financial statements can be obtained by writing to Three Rivers Regional Commission, P.O. Box 818, Griffin, Georgia 30224.

# UPSON COUNTY, GEORGIA NOTES TO FINANCIAL STATEMENTS <br> DECEMBER 31, 2011 

## 2. Government-wide and Fund Financial Statements:

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Changes in Net Assets) report information on all of the nonfiduciary activities of the primary government and its component units if any. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## 3. Measurement Focus, Basis of Accounting, and Financial Statement Presentation:

The government-wide financial statements are reported using the flow of economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Agency funds have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions.

# UPSON COUNTY, GEORGIA NOTES TO FINANCIAL STATEMENTS <br> DECEMBER 31, 2011 

## FUND FINANCIAL STATEMENTS

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, are recorded only when the obligations are expected to be liquidated with expendable available financial resources.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's enterprise fund, are charges to customers for sales and services. The County also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. The County applies all applicable Governmental Accounting Standards Board (GASB) pronouncements in accounting and reporting for its proprietary operations as well as the following pronouncements issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements: Financial accounting Standards Board Statements and Interpretations, APB opinions, and ARBS.

The fund financial statements provide more detailed information about the government's most significant funds, not the government as a whole. The activities of the government are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures, or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The government reports the following major governmental funds:
General Fund - The General Fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund.

# UPSON COUNTY, GEORGIA NOTES TO FINANCIAL STATEMENTS <br> DECEMBER 31, 2011 

E-911 Fund - The E-911 Fund is used to account for E-911 fund receipts and qualified expenditures.

Capital Projects Fund-2005 SPLOST Projects - This fund is used to account for SPLOST receipts and qualified SPLOST project expenditures.

The government reports the following major proprietary fund:
Enterprise Fund - Enterprise Funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises where the intent of the governing authority is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing authority has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital, maintenance, public policy, management control, accountability, or other purposes. The Lincoln Park, Upson County and Sunset Water Districts are accounted for using enterprise fund accounting.

Additionally, the government reports the following fund types:
Special Revenue Funds - Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The Hotel/Motel Tax Fund, and Law Library Fund are currently established as Special Revenue Funds.

## FIDUCIARY FUNDS:

Trust and Agency Funds - Trust and Agency Funds are used to account for assets held by the County in a trustee capacity or as an agent for others. The pension trust fund is accounted for in essentially the same manner as proprietary funds. Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

## 4. Budgets and Budgetary Accounting:

An annual budget is prepared for all funds. Annual budgets that are prepared may not be exceeded at the departmental level. The budget officer is authorized to transfer budget amounts between expenditure character within individual departments. Transfers between departments or revisions which increase total expenditures of a Fund must be approved by the County Commission.

Budgeted amounts are as originally adopted or as amended by the County Commission.

Budgets for all funds are adopted on the same basis which is consistent with generally accepted accounting principles (GAAP) for governmental fund types. Budgets for the proprietary fund type are for management control purposes only and are not required to be reported.

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

1. On or about December 1, the County Budget Officer submits to the County Commissioners a proposed operating budget for the fiscal year commencing the following January 1. The budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted at the County Courthouse to obtain taxpayer comments.
3. After revision, if any, by the Commissioners, the budget is legally enacted through passage of an ordinance.
4. Budgetary information is compared to actual revenue and expenditures on a monthly basis and reported to the County Commissioners.
5. All budgetary appropriations lapse at year end.

There were no significant departmental expenditures that exceeded budgeted amounts.

## 5. Encumbrances:

Encumbrances represented commitments related to contracts not yet performed. A governmental unit often issues purchase orders or signs contracts for the purchase of goods and services to be received in the future. These commitments, if any, are recorded as encumbrances for budgetary control. These encumbrances lapse at the end of the year and become part of the following year's budgetary amounts. All unencumbered budgeted appropriations lapse at the end of each fiscal year. No encumbrances existed at the end of December 31, 2011.

## 6. Cash and Investments:

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the County to invest in obligations of the U.S. Treasury, other U.S. Government agencies, State of Georgia, other states, prime bankers' acceptances, repurchase agreements, other political subdivisions of the State of Georgia, and the Local Government Investment Pool.

The State of Georgia Fund 1 is a special investment pool operated by the Office of State Treasury. Georgia Fund 1 was created under OCGA §36-838 and operates in a manner consistent with Rule 2a-7 like pool. The pool is not registered with SEC as an investment company. The pool's primary

## UPSON COUNTY, GEORGIA NOTES TO FINANCIAL STATEMENTS <br> DECEMBER 31, 2011

objectives are safety of capital, investment income, liquidity and diversification while maintaining principal (\$1 per share value). Net asset value is calculated weekly to ensure stability. The pool distributes (net of management fees) on a monthly basis and determines participants' shares sold and redeemed based on $\$ 1$ per share. The fair value of the County's position in the pool is the same as the value of pool shares (\$1 per share value). The pool is regulated by the Office of the State Treasury.

## 7. Vacation, Sick Leave and Other Compensated Absences:

County employees are entitled to vacation and sick leave. These benefits are non-accruing and do not carry over to subsequent years. Accordingly, no accruals are made for accumulated vacation or sick leave.

The County does not provide post-employment healthcare benefits except those mandated by the Consolidated Omnibus Budget Reconciliation Act (COBRA). The requirements established by COBRA are fully funded by employees who elect coverage under the Act, and no direct costs are incurred by the County.
8. Interfund Transactions:

The County, during the course of normal operations, has numerous transactions between funds. Interfund transfers are recorded as other financing sources and uses, unless the intent of the transfer is to advance operating funds on a shortterm basis. These interfund advances are recorded in Due To/From accounts. All interfund advances are considered available spendable resources.

Interfund advances outstanding at December 31, 2011, are as follows:

| Water System Enterprise Fund - | $\$ 28,378$ |
| :--- | ---: |
| Solid Waste Disposal System - | 2,604 |
| Recreation Commission - | 33,956 |
| Airport Authority - | 14,179 |
| 911 Fund - $\quad$ Total | $\underline{37,003}$ |
|  | $\underline{\$ 116,120}$ |

## 9. Inventories and Prepaid Items:

Inventories of all funds are accounted for as expenditures at the time of purchase and are not inventoried at year end due to a lack of materiality.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

## 10. Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are

# UPSON COUNTY, GEORGIA NOTES TO FINANCIAL STATEMENTS <br> DECEMBER 31, 2011 


#### Abstract

reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.


## 11. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions. The County purchases commercial insurance for most types of risk. For these risks, settlements have not exceeded coverages for each of the past three fiscal year. The County had no significant reduction in insurance coverage from coverage in the prior year.

## 12. Capital Assets

Capital assets, which include property, plant and equipment are reported in the applicable governmental or business-type activities columns in the governmentwide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than $\$ 5,000$ and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the primary government is depreciated using the straight line method over the following estimated useful lives:

| Assets | Years |
| :--- | :---: |
| Buildings | 40 |
| Vehicles | $5-7$ |
| Equipment | $5-10$ |
| Water and Sewer System | 40 |
| Infrastructure | 40 |

# UPSON COUNTY, GEORGIA <br> NOTES TO FINANCIAL STATEMENTS <br> DECEMBER 31, 2011 

## 13. Restricted and Unrestricted Net Assets

The government's policy when both restricted and unrestricted net assets are available, unrestricted resources are first applied; then restricted net assets are applied based on their limited use.

## NOTE B - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

## 1. Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Assets

The governmental fund balance sheet includes a reconciliation between fund balance - total governmental funds and net assets - governmental activities as reported in the government-wide statement of net assets.

Capital assets used in net governmental activities are not financial resources, and, therefore, are not reported in the funds. Capital assets net of accumulated depreciation as of December 31, 2011.

Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net assets. Long-term liabilities applicable to the County's Governmental Activities in the Statement of Net Assets.
2. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities

The governmental fund statement of revenues, expenditures, and changes in fund balances include a reconciliation between net changes in fund balances total governmental funds and changes in net assets-governmental activities as reported in the government-wide statement of activities.

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The details of these differences are as follows:

Capital outlay
Depreciation expense
Net adjustment
\$1,448,958
(1,446,338)
$\$ \quad 2,620$

# NOTES TO FINANCIAL STATEMENTS <br> DECEMBER 31, 2011 

Issuance of long-term debt provides current resources in the governmental funds. In the government-wide statements, issuance represents a liability rather than a resource. Total long-term debt issued in 2011 was \$ -0-.

The repayment of the principal of long-term debt consumes the current financial resources of governmental funds. However, principal payments do not affect net assets in the government-wide statement of activities. During 2011, principal paid by governmental funds totaled $\$ 125,511$.

## NOTE C - PROPERTY TAXES

All real and personal property (including motor vehicles) are valued as of January 1 of each year. With the exception of motor vehicles which are valued by the State Revenue Department, all assessments are made by the Upson County Board of Tax Assessors. This Board is appointed by the Upson County Commissioners. Exceptions are permitted for certain inventories as well as homestead and age exemptions.

The following dates are applicable to property taxes:

|  | Lien date | - |
| :--- | :--- | :--- |
| Levy date | November 19 |  |
| $* * *$ | September 18 |  |
| $* * * *$ | Due dates | Collection date |
|  | - | November 18 |
|  |  | November 18 |

Upon completion of all assessments and tax returns, the information is compiled to form the tax digest, which is submitted to the State Revenue Commissioner for approval. The State Revenue Commissioner must ascertain that real property on the tax digest has been assessed at the State mandated forty percent (40\%) of fair market value. If not, the State Commissioner may reject the digest until such values are appropriately adjusted.

All property taxes are recognized in compliance with National Council on Governmental Accounting Interpretation No. 3 (Revenue Recognition - Property Taxes), which states that such revenue should be recorded when it becomes measurable and available. Available means due, or past-due, and receivable within the current period and collected no longer than 60 days after the close of the current period.

## Property Tax Calendar

Property taxes are levied each year based on assessed values determined the previous January 1. The County Commissioners officially set mill rates during September of each year, mail property tax bills on September 18, and establish November 18 as the due date. Unpaid property taxes are attached as an enforceable lien on property as of November 19 (lien date). Judicial property sales are commenced on November 19 of the following year.

## NOTE D - CAPITAL ASSETS:

Capital asset activity for the primary government for the year ended December 31, 2011 was

# UPSON COUNTY, GEORGIA <br> NOTES TO FINANCIAL STATEMENTS <br> DECEMBER 31, 2011 

|  | BEGINNING BALANCE | INCREASES | DECREASES | ENDING BALANCE |
| :---: | :---: | :---: | :---: | :---: |
| GOVERNMENTAL ACTIVITIES: |  |  |  |  |
| Capital assets, not being depreciated: |  |  |  |  |
| Land | \$ 2,149,190 | \$ - | \$ - | \$ 2,149,190 |
| Total capital assets, not being depreciated | \$ 2,149,190 | \$ | \$ - | \$ 2,149,190 |
| Other capital assets |  |  |  |  |
| Buildings | \$ 25,892,815 | \$ 488,119 | \$ | \$ 26,380,934 |
| Equipment | 2,058,701 | 255,311 | - | 2,314,012 |
| Vehicles | 1,351,261 | 21,980 | - | 1,373,241 |
| Infrastructure | 30,153,228 | 683,380 | - | 30,836,608 |
| Total other capital assets, at cost | \$ 59,456,005 | \$1,448,790 | \$ | \$60,904,795 |
| Less Accumulated Depreciation for: |  |  |  |  |
| Buildings | \$ 7,945,677 | \$ 630,379 | \$ | \$ 8,576,056 |
| Equipment | 1,243,849 | 159,391 | - | 1,403,240 |
| Vehicles | 1,136,403 | 103,083 | - | 1,239,486 |
| Infrastructure | 18,231,363 | 573,485 | - | 18,804,848 |
| Total Accumulated Depreciation | \$ 28,557,292 | \$1,466,338 | \$ | \$30,023,630 |
| Other capital assets, net | \$ 30,898,713 | \$ $(17,548)$ | \$ - | \$30,881,165 |
| Governmental Activities Capital Assets, Net | \$ 33,047,903 | \$ (17,548) | \$ - | \$33,030,355 |

## UPSON COUNTY, GEORGIA

## NOTES TO FINANCIAL STATEMENTS <br> DECEMBER 31, 2011

NOTE D-CAPITAL ASSETS: (continued)

|  | BEGINNING BALANCE | INCREASES | DECREASES | ENDING BALANCE |
| :---: | :---: | :---: | :---: | :---: |
| BUSINESS-TYPE ACTIVITIES: |  |  |  |  |
| Capital assets, not being depreciated: |  |  |  |  |
| Land | \$ | \$ | \$ | \$ |
| Total capital assets, not being depreciated | \$ | \$ | \$ | \$ |
| Other capital assets |  |  |  |  |
| Water distribution system | \$ 6,296,527 | \$ 139,470 | \$ | 6,435,997 |
| Equipment and vehicles | 231,969 | - | - | 231,969 |
| Total other capital assets, at cost | \$ 6,528,496 | \$ 139,470 | \$ - | \$ 6,667,966 |
| Less Accumulated Depreciation for: |  |  |  |  |
| Water distribution system | \$ 1,144,325 | \$ 187,409 | - | 1,331,734 |
| Equipment and vehicles | 164,052 | 4,250 | - | 168,302 |
| Total accumulated depreciation | \$ 1,308,377 | \$ 191.659 | \$ | \$ 1,500,036 |
| Other capital assets, net | \$ 5,220,119 | \$ $(52,189)$ | \$ | \$ 5,167,930 |
| Business-type Activities Capital Assets, Net | \$ 5,220,119 | \$ (52,189) | \$ | \$ 5,167,930 |
| Total Governmental and Business-type | \$ 38,268,022 | \$ $(69,737)$ | - | \$38,198,285 |
| Activities, Net |  |  |  |  |
| Depreciation expense was charged to functions, as follows: |  |  |  |  |
| Governmental activities: |  |  |  |  |
| General Government |  | \$ 385 | 794 |  |
| Public Safety |  |  | 822 |  |
| Public Works |  |  | 266 |  |
| Health and Welfare |  |  | 443 |  |
| Culture and Recreation |  |  | 010 |  |
| Total Depreciation Expense - Governmental Activities |  | \$1,466,338 |  |  |
| Business-type activities: |  |  |  |  |
| Water System |  | \$ 191 | 659 |  |
| Total Business-type activities |  | \$ 191 | 659 |  |
| Total Depreciation Expense |  | \$1,657 | 997 |  |

# UPSON COUNTY, GEORGIA NOTES TO FINANCIAL STATEMENTS <br> DECEMBER 31, 2011 

## NOTE E - CHANGES IN LONG-TERM DEBT:

1. The following is a summary of debt service requirements to maturity for the following notes payable due from the proprietary fund at December 31, 2011:

## ENTERPRISE FUND

A. Note Payable - Georgia Environmental Facilities Authority

Upson County Water System
Project: Grand Monde' ( $\$ 145,488$ ) \& Logan's Landing $(\$ 112,895)$ Water Lines
Original loan amount - $\$ 265,768$
Annual Interest Rate - $5.15 \%$
Debt Service to Maturity:

|  | PRINCIPAL |  | INTEREST |  | TOTAL |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2012 | \$ | 13,041 | \$ | 9,708 | \$ | 22,749 |
| 2013 |  | 13,724 |  | 9,025 |  | 22,749 |
| 2014 |  | 12,939 |  | 9,810 |  | 22,749 |
| 2015 |  | 15,204 |  | 7,545 |  | 22,749 |
| 2016 |  | 16,003 |  | 6,746 |  | 22,749 |
| 2017-2021 |  | 95,052 |  | 18,694 |  | 113,746 |
| 2022-2023 |  | 27,369 |  | 1,067 |  | 28,436 |
| TOTAL | \$ | 193,332 | \$ | 62,595 | \$ | 255,927 |

B. Note Payable - Georgia Environmental Facilities Authority

Sunset Water System
Note dated April 1, 2000
4.760\% - Term 20 Years

First payment due - June 1, 2000
With quarterly payments of $\$ 8,868.39$ thereafter
Original Loan Amount - $\$ 454,311$
Purpose of Loan - Water Line Construction
Debt Service to Maturity:

|  | PRINCIPAL |  | INTEREST |  | TOTAL |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2012 | \$ | 24,732 | \$ | 10,742 | \$ | 35,474 |
| 2013 |  | 25,931 |  | 9,543 |  | 35,474 |
| 2014 |  | 26,810 |  | 8,664 |  | 35,474 |
| 2015 |  | 28,504 |  | 6,970 |  | 35,474 |
| 2016 |  | 29,886 |  | 5,588 |  | 35,474 |
| 2017-2019 |  | 98,981 |  | 7,413 |  | 106,394 |
| TOTAL | \$ | 234,844 | \$ | 48,920 | \$ | 283,764 |

All proprietary fund debt is expected to be paid with resources of the proprietary fund, and is appropriately reported in this fund.

# UPSON COUNTY, GEORGIA NOTES TO FINANCIAL STATEMENTS <br> DECEMBER 31, 2011 

## C. Note Payable - Georgia Environmental Facilities Authority

Loan Agreement dated November 23, 2009. (Revised from 2008 Agreement.)
Loan commitment up to $\$ 4,044,000$ - Advances against this amount on or prior to the earlier of (1) project completion date or (2) August 1, 2011.

Principal and interest payments (4.02\%) shall commence on the earlier of (1) project completion, (2) August1, 2011 or (3) once the loan is fully disbursed. Note shall be payable in (360) monthly installments of \$19,353.

Draw-downs - 2008 - \$ 191,847
Draw-downs - 2009 - 2,894,812
Draw-downs - 2010 - 196,763
Draw-downs - 2011 - $\quad 6,800$
Total \$3,290,222
D. Note Payable - Wells Fargo Bank

Note dated July 30, 2010 - 4.00\%
Vehicle loan amount - \$ 45,599
Loan amount - \$ 841 monthly

## Debt Service to Maturity:

|  | PRINCIPAL |  | INTEREST | TOTAL |
| :--- | ---: | ---: | ---: | ---: |
| 2012 | 8,890 | 1,202 | 10,092 |  |
| 2013 | 9,261 | 831 | 10,092 |  |
| 2014 | 9,644 | 448 | 10,092 |  |
| 2015 | 5,809 | 78 | 5,887 |  |
| TOTAL | $\underline{\$ 33,604}$ | $\underline{\$ 2,559}$ | $\underline{\$ 36,163}$ |  |

## UPSON COUNTY, GEORGIA

## NOTES TO FINANCIAL STATEMENTS <br> DECEMBER 31, 2011

NOTE E - CHANGES IN LONG-TERM DEBT: (continued)
2. The following is a summary of long-term debt transactions of the County for the year ending December 31, 2011:

|  | Business Activities |  |  |  | $\frac{\text { Government }}{\text { Activities }}$ |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Note Payable GEFA Sunset System | Note Payable GEFA Upson \& Sunset Systems | Wells Fargo | $\begin{aligned} & \text { GEFA } \\ & \text { Loan } \\ & \text { Draws } \end{aligned}$ | Capital Leases |  | TOTAL |
| Amounls payable al January 1, 2011 | \$ 258,434 | \$ 205,724 | \$ 42,146 | \$3,283,422 | 645,600 | \$ | 4,435,326 |
| Loan proceeds | 0 | 0 | 0 | 6,800 | 0 |  | 6,800 |
| Principal payments | (23,590) | (12,393) | (8,542) | (0) | (125,511) |  | (170,035) |
| Long-term debt payable December 31, 2010 | \$ ${ }^{\text {234,844 }}$ | \$ 193,331 | \$ 33,604 | $\underline{\text { \$3,290,222 }}$ | \$ 520,089 |  | 4,272,091 |
| Amounts due within one year from December 31, 2010 | \$ 23,589 | \$ 13,041 | \$ 8,890 | \$ 0 | \$ 132,813 |  | 178,333 |

NOTE E - CHANGES IN LONG-TERM DEBT: (continued)

## CAPITAL LEASES

Upson County leases certain capital assets from the Thomaston-Upson County Office Building Authority, a legislatively created entity created to provide capital lease arrangements pursuant to a Master Lease Agreement. There are no new leases for 2011.

Under the terms of the program, Upson County is required to make lease payments to the Authority in sufficient amounts to pay the principal and interest due by the Authority to financial institutions. Upson County's obligation to pay such lease payments is conditioned on the annual appropriation of funds to make those payments.

These leases qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date. The assets acquired through current outstanding capital leases are as follows:

|  | Governmental <br> Activities |
| :---: | :---: |
| Real Estate | $\$ 1,665,989$ <br> Total |
| $1,665,989$ |  |

# UPSON COUNTY, GEORGIA NOTES TO FINANCIAL STATEMENTS <br> DECEMBER 31, 2011 

NOTE E - CHANGES IN LONG-TERM DEBT: (continued)
Annual debt service requirements to maturity for capital leases are as follows (in thousands):

Year ending December 31:

| 2012 | 159,254 |
| :---: | ---: |
| 2013 | 159,254 |
| 2014 | 97,975 |
| 2015 | 97,975 |
| 2016 | 49,775 |
| 2017 | 49,774 |
| 2018 | 49,774 |
|  | $\$ 663,781$ |
| Total | $\mathbf{( 1 4 3 , 6 9 2 )}$ |
| Less amount | $\underline{\$ 520,089}$ |
| representing interest |  |

## NOTE F - RISK MANAGEMENT AND LITIGATION:

The County is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County has obtained coverage from commercial insurance companies and does not retain risk. There has been no significant reduction in insurance coverage during 2011 from coverage in the prior year. There were no settlements that exceeded insurance coverage for the past three fiscal years. All risk management activities are accounted for in the General Fund. Expenditures and claims are recognized when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. In determining claims, events that might create claims, but for which none have been reported, are considered.

The County Attorney estimates that the amount of actual or potential claims against the County as of December 31, 2011, will not materially affect the financial condition of the County.

As to pending litigation,
(1) Jordan v. Blackwell, et al., Civil Action \#5:06-TC-5000, United States District Court, Macon Division

This is a suit against the Sheriff's Department and various officers which resulted from a school resource officer breaking up a fight among students. This is being defended by the County's insurer and will not result in liability beyond the policy deductible.
(2) Estate of Amber Leigh Harris v. Upson County, et al., Civil Action \# 08-V-1051, Superior Court of Upson County

# UPSON COUNTY, GEORGIA NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2011 

This is a suit against the County and the Sheriff's Department resulting from the death of Miss Harris while a passenger in a vehicle being pursued by a deputy. This is being defended by the County's insurer and will not result in liability beyond the policy deductible.

## NOTE G - EMPLOYEE RETIREMENT PLAN:

The County primary government participates in one single-employer, defined-benefit, public employee retirement system. The plan name is the "Upson County Employee Retirement Plan." Assets are held separately and may be used only for the payment of benefits to the members of the plan. The Public Retirement Systems Standard Law (Georgia Code Section 47-20-10) assigned the authority to establish and amend the retirement plan of Upson County, Georgia. Georgia Farm Bureau is the administrator of the plan and issues a publicly available financial report. The report may be obtained at the office of the County Manager of Upson County.

NOTE G - EMPLOYEE RETIREMENT PLAN: (continued)

## Employees Pension Plan

The County's employees participation is non-contributory. The County is required to contribute at an actuarially determined rate; the current rate is $3 \%$ of covered payroll. The contribution requirements of plan members and the County are established and may be amended by the Board of County Commissioners. The County's annual pension cost of $\$ 400,525$ was equal to the County's required and actual contributions.

The County Employee's Pension Plan provides retirement benefits for substantially all full-time employees except certain employees in the State Court, Agriculture Agent's Office, and the Tax Commissioner.

Actuarial valuations are performed biannually. There are no loans to any County officials nor are there any other "party-in-interest" or prohibited transactions. The funds are managed by Southern Farm Bureau Life Insurance Company. A stand-alone financial report is issued and filed with the Georgia Department of Audits bi-annually.

## Basis of Accounting

The accrual basis of accounting is used in the pension trust fund. The accrual basis of accounting recognizes revenues when earned. Expenses are recorded when incurred. Employer contributions to the plan are recognized when due and the County has made a formal commitment to provide the contribution. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

## Investment Values

Investments of the pension trust fund are reported at fair value, which is determined using selected bases. Short-term investments are reported at cost, which approximates market value. Securities traded on a national or international exchange are valued at last reported sales price at current exchange rates. Investments that do not have an established market are reported at estimated fair value, and the carrying amount of cash deposits reasonably estimates fair value.

NOTE G - EMPLOYEE RETIREMENT PLAN: (continued)

Short-term investments

## Membership:

Non-vested active members
Partially vested active members
Fully vested active members Subtotal

FAIR VALUE
\$ 6,251,460

| General | Totals |
| :---: | :---: |
| 77 | 77 |
| N/A | N/A |
| 88 | 88 |
| 165 | 165 |

Retirees and beneficiaries currently receiving benefits and terminated plan members entitled to but not yet receiving benefits

| 25 | 25 |
| ---: | ---: |
| 190 | 190 |

NOTE G - EMPLOYEE RETIREMENT PLAN: (continued)

## Funding Policies, Contribution Methods, Benefit Provisions

Year established
Governing authority
Determination of contribution requirements:
Employer
Plan members
Funding of administrative costs
Period required to vest
Post-retirement benefit increases
Eligibility for distribution
Provisions for disability benefits
Eligibility for distribution
Basis of accounting
Asset Valuation:
Reporting Cost
Actuarial Valuations Market

1985
County Ordinance

Actuarially determined
Make no contributions
Investment earnings
10 years
None
Age 55
Yes
Yes
Accrual

## Annual Pension Cost and Net Pension Obligation

Current Year Annual Pension Cost and
Net Pension Obligation (in thousands):

Annual required contribution
Adjustment to annual required contribution
Annual pension cost
\$ 400,525
0
\$ 400,525

NOTE G - EMPLOYEE RETIREMENT PLAN: (continued)
Contribution made 400,525

Decrease in net pension obligation Net pension obligation, beginning of year

Net pension obligation, end of year

$\$ \quad 0$

## Reserves

There are no assets legally reserved for purposes other than the payment of plan member benefits for either plan. The plan held no individual investments whose market value exceeds 5 percent or more of net assets available for benefits. There are no longterm contracts for contributions.

NOTE G - EMPLOYEE RETIREMENT PLAN: (continued)

## Actuarial Information

## Description

Valuation Date
Performed by
Actuarial Cost Method
Amortization Method
Amortization Period
Actuarial Asset Valuation Method

## Actuarial Assumptions

Investment rate of return
Projected salary increases, inflation
Projected salary increases, seniority/merit
Post-retirement benefit increases
Life expectancies
Current Year Changes in
Actuarial Assumptions
Benefit Provisions

## Trend Information

Historical trend information designed to provide information about the County's progress made in accumulating sufficient assets to pay pension benefits when due is presented below:

UPSON COUNTY, GEORGIA

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2011

|  | ANNUALPENSION | PERCENTAGE | NET PENSION |  |
| :---: | :---: | :---: | :---: | :---: |
| 2002 | $\$$ | 329,116 | $100 \%$ | - |
| 2003 | $\$$ | 344,468 | $100 \%$ | - |
| 2004 | $\$$ | 340,520 | $100 \%$ | - |
| 2005 | $\$$ | 243,139 | $100 \%$ | - |
| 2006 | $\$$ | 425,946 | $100 \%$ | - |
| 2007 | $\$$ | 456,585 | $100 \%$ | - |
| 2008 | $\$$ | 506,358 | $100 \%$ | - |
| 2009 | $\$$ | 517,557 | $100 \%$ | - |
| 2010 | $\$$ | 625,542 | $100 \%$ | - |
| 2011 | $\$$ | 400,525 | $100 \%$ | - |

NOTE G - EMPLOYEE RETIREMENT PLAN: (continued)
Funding Progress
(Reported "In Thousands")

| Actuarial Valuation Dale | Actuarial Value of Assets (a) | Actuarial Accrued Liability (b) | Unfunded/ (Assets in Excess of AAL (b-a) | Funded Ratio (a/b) | Covered Payroll (c) | Unfunded (Assels in Excess of) AAL as a Percentage of Covered Payroll $\{(b-a) / c\}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2002 | 2.432 | 3.030 | 598 | 80.26\% | 3.387 | 17.65\% |
| 2003 | 2.666 | 3.340 | 674 | 79.82\% | 3,638 | 18.53\% |
| 2004 | 3.155 | 3.642 | 487 | 86.63\% | 3.826 | 12.73\% |
| 2005 | 3.508 | 3,817 | 309 | 91.90\% | 3,728 | 8.29\% |
| 2006 | 3.904 | 4,237 | 333 | 92.14\% | 4.036 | 8.25\% |
| 2007 | 4.331 | 5.208 | 877 | 83.16\% | 4.089 | 21.45\% |
| 2008 | 5.220 | 5,820 | 600 | 89.70\% | 4.211 | 14.20\% |
| 2009 | 5,126 | 5,626 | 500 | 91.11\% | 4,242 | 11.70\% |
| 2010 | 5,568 | 5,710 | 142 | 97.51\% | 4,320 | 3.29\% |
| 2011 | 6,251 | 6,452 | 201 | 96.88\% | 4,355 | 4.62\% |

Upson County adopted GASB -25 and GASB -27 on January 1, 1998. A pension liability at transition approximated $\$ 547,000$, an amount not differing from the previously reported liability of the pension plan.

# UPSON COUNTY, GEORGIA NOTES TO FINANCIAL STATEMENTS <br> DECEMBER 31, 2011 

## NOTE H - CONTINGENT LIABILITIES:

There are no known contingent liabilities to report at December 31, 2011.

## NOTE I - SCHEDULE OF CASH AND INVESTMENTS:

The County of Upson's deposits at December 31, 2011 were entirely covered by Federal depository insurance or by collateral held by the County's custodial banks in the County's name.

Statutes authorize the County to invest in certificates of deposits, money market accounts, and the State of Georgia Local Government Investment Pool. (Georgia Fund 1)

The County's investment policy requires investing in low risk investments. Accordingly, all investments are recorded at cost. The type of investments purchased preclude the purchase of financial instruments that would require the reporting at amortized cost.

During the year 2011 and at December 31, 2011, the County's cash was held in interest earning money market accounts and certificates of deposits. There were no uncollateralized deposits held during the current year.

The State of Georgia Fund 1 is a special investment pool operated by the Office of State Treasury. The fund offers money market interest rates, high liquidity, low transaction amounts, and professional management. Interest earnings are credited monthly and cost of participation is the actual administrative cost incurred, but not more than 1 percent of earnings. Investment policies for the fund are established by the State Depository Board and investments may include certificates of deposit; prime bankers' acceptance; repurchase agreements; issued or guaranteed obligations of the United States Government, its agencies, and its corporations; obligations of any states; and obligations of political subdivisions of the State of Georgia. The fair value of the Georgia Fund 1 balance is equivalent to the value of the pool shares. Credit ratings are not available.

# UPSON COUNTY, GEORGIA <br> NOTES TO FINANCIAL STATEMENTS <br> DECEMBER 31, 2011 

NOTE I - SCHEDULE OF CASH AND INVESTMENTS: (continued)
BALANCE SHEET - The captions on the combined balance sheet related to cash and in the Total columns are as follows:

|  | Total |
| :--- | :---: |
| Cash in Banks | $\$ 1,727,532$ |
| Restricted Cash | $\underline{12,002,750}$ |
| TOTAL | $\underline{\$ 13,730,282}$ |

Deposits - All deposits are carried at cost.

|  | CARRYing Amount | BANK BALANCE | Fund |
| :---: | :---: | :---: | :---: |
| Insured Cash \& Certificates | \$ 197,876 | \$ 197,876 | Agency Funds |
| Insured Cash \& Certificates | 1,727,532 | 1,727,532 | General Fund |
| Insured Cash \& Certificates | 65,732 | 65,734 | 911 Fund |
| Insured Cash \& Certificates | 33,200 | 33,200 | Special Revenue Fund-Law Library |
| Insured Cash \& Certificates | 725,717 | 725,717 | Enterprise Fund |
| Insured Cash \& Certificates | 6,251,460 | 6,251,460 | Fiduciary Fund |
| Insured Cash \& Certificates | 4,728,765 | 4,728,765 | Capital Project Fund |
| Total | \$13,730,282 | \$13,730,284 |  |

NOTE J - INTERFUND BALANCES:

Major Fund:

- General Fund 911 Fund
Proprietary Fund


## Solid Waste Disposal

Recreation Commission
Airport Authority

- 911 Fund
- Proprietary Fund
- Solid Waste Disposal
- Recreation Commission
- Airport Authority

Total

## Due To

## Due From

$$
\$ 37,003
$$

$$
28,378
$$

$$
2,604
$$

$$
33,956
$$

$$
14,179
$$

37,003
28,378
2,604

$$
33,956
$$

$$
14,179
$$

\$116,120
$\$ 116,120$

# UPSON COUNTY, GEORGIA NOTES TO FINANCIAL STATEMENTS <br> DECEMBER 31, 2011 

The General Fund processes and funds the payroll of both the Proprietary Fund and 911 Special Revenue Fund. Interfund balances represent unreimbursed payroll to the General Fund at December 31, 2011. All interfund balances will be paid within one year.

## NOTE K - HOTEL/MOTEL TAX:

Hotel/Motel taxes received and expended amounted to $\$ 3,813$, an amount representing $.0054 \%$ of tax receipts for the year ended December 31, 2011. The County has complied with the expenditure requirements of OCGA $\S 48-13-51$ by expending or contractually committed for expenditure, as provided with this code section, for the year ending December 31, 2011.

## NOTE L - RESERVATIONS OF FUND EQUITY:

Reserved for Employees' Retirement System - Fiduciary Funds - This reserve indicates the portion of fund balance legally restricted for pension payments.

## SUPPLEMENTARY INFORMATION

## NON-MAJOR GOVERNMENTAL FUNDS

UPSON COUNTY, GEORGIA

| SPECIAL |  |
| :---: | :---: |
| REVENUE FUNDS | Total |
| HOTEL LAW LIBRARY <br> MOTEL TAX Fonmajor <br> Governmental  |  |

## ASSETS:

Cash in banks
Total Assets

## LIABILITIES AND FUND BALANCES:

## LIABILITIES:

Accounts payable
Due to general fund
Total Liabilities

FUND BALANCES:
Reserved for capital outlay
Unreserved, reported in Special Revenue Funds

Undesignated
Total Fund Balances

Total Liabilities and Fund Balances
$\$ \quad 0$

$\$$0

| $\$$ | 0 | $\$$ | 33,200 |  | 33,200 |
| :--- | :--- | :--- | :--- | :--- | :--- |
|  | 0 | $\$$ | 33,200 | $\$$ | 33,200 |

# UPSON COUNTY, GEORGIA <br> COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES <br> Non-major Governmental Funds <br> December 31, 2011 

| SPECIAL |  |
| :---: | :---: |
| REVENUE FUNDS | Total |
| HOTELI   <br> MOTEL TAX LAW LIBRARY Fonmajor <br> Governmental   | Funds |

## REVENUES:

Taxes

Hotel/Motel Tax
Charges for services
Investment earnings
Fines and forfeitures
Total Revenues

## EXPENDITURES:

Current
General government
Public safety
Capital Outlay
Total Expenditures
Excess (Deficiency) of Revenues over (Under) Expenditures

OTHER FINANCING SOURCES (USES)
Transfer from General Fund
Net change in fund balance
Fund balance beginning of year
Fund balance end of year
\$

| $\$$ | 3,813 | $\$$ | 0 | $\$$ | 3,813 |
| ---: | ---: | ---: | ---: | ---: | ---: |
|  | 0 |  | 0 |  | 0 |
|  | 0 | 0 |  | 0 |  |
|  | 0 |  | 14,200 |  | 14,200 |
|  | 3,813 | $\$ 14,200$ | $\$$ | 18,013 |  |

> GENERAL FUND - to account for the general operations of the County, including all financial transactions not required to be accounted for in another fund.

# UPSON COUNTY, GEORGIA <br> GENERAL FUND <br> COMPARATIVE BALANCE SHEET 

December 31, 2011 AND 2010

|  |  |  |
| :--- | :--- | :--- |

## ASSETS

Cash in banks
Receivables (net of allowances for estimated uncollectibles):

Taxes
Due from other funds:
Water Systems Enterprise Fund
911 Fund
Airport
Recreation
Landfill
Prepaids
TOTAL ASSETS

## LIABILITIES AND FUND BALANCE

Liabilities:
Accounts Payable
Total Liabilities

Fund Balance:
Undesignated
Total Fund Balance

TOTAL LIABILITIES AND FUND BALANCE

$$
\$ 1,727,532 \quad \$ 1,392,010
$$

$$
1,779,030 \quad 1,824,437
$$

$$
28,378
$$

19,233

$$
37,003
$$0

14,179 ..... 0

33,956
2,60400

8,865
8,865
\$ 3,631,547 \$ 3,244,545
\$ 208,585
$\$ \quad 100,044$
\$ 208,585 \$ 100,044
\$ 3,422,962
\$ 3,144,501
$\$ 3,422,962 \$ 3,144,501$
$\$ 3,631,547 \$ 3,244,545$

# UPSON COUNTY, GEORGIA <br> GENERAL FUND <br> COMPARATIVE STATEMENT OF REVENUES, EXPENDITURES <br> AND CHANGES IN FUND BALANCE 

For the Year Ended December 31, 2011 and 2010

|  | 2011 | 2010 |
| :---: | :---: | :---: |
| Revenues: |  |  |
| Taxes | \$ 11,461,832 | \$ 11,422,975 |
| Licenses and permits | 149,488 | 167,795 |
| Intergovernmental | 53,727 | 44,107 |
| Charges for services | 1,056,909 | 1,225,575 |
| Fines and forfeitures | 678,768 | 632,974 |
| Interest earnings | 1,389 | 1,528 |
| Miscellaneous | 79,331 | 102,065 |
| Total Revenues | \$13,481,444 | \$13,597,019 |
| Expenditures: |  |  |
| Current: |  |  |
| General government | \$ 6,264,838 | \$ 6,478,707 |
| Public safety | 3,173,238 | 3,091,170 |
| Public works | 939,119 | 874,143 |
| Health and welfare | 1,267,619 | 1,097,160 |
| Culture and recreation | 177,297 | 177,297 |
| Payments to other governmental agencies | 1,156,730 | 1,403,762 |
| Debt Service: |  |  |
| Principal | 125,511 | 128,132 |
| Interest | 98,631 | 96,663 |
| Total Expenditures | \$13,202,983 | \$13,347,034 |
| Excess of Revenues over (Under) Expenditures | \$ 278,461 | \$ 249,985 |
| Fund Balance - Beginning of Year | 3,144,501 | 2,894,516 |
| Fund Balance - End of Year | \$3,422,962 | \$3,144,501 |

UPSON COUNTY, GEORGIA


## FOR THE YEAR ENDED DECEMBER 31, 2011


UPSON COUNTY, GEORGIA
SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES

| ESTIMATED BUDGET 12 MONTHS | ADDITIONAL ESTIMATED REVENUES | total ESTIMATED REVENUES | $\begin{gathered} 2011 \\ \text { ACTUAL } \\ \text { REVENUES } \end{gathered}$ | Variance | $\begin{gathered} 2010 \\ \text { ACTUAL } \\ \text { REVENUES } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| $\begin{array}{lr} \$ & 400,000 \\ & 150,000 \\ & 2,000 \\ & 120,000 \\ \hline & 672,000 \\ \hline \end{array}$ | $\$$ 0 <br>  0 <br>  0 <br>  0 <br>  0 |  | $\$$ 400,134 <br>  152,407 <br>  1,667 <br>  124,560 <br>  678,768 | $\$$ 134 <br>  2,407 <br>  $(333)$ <br>  4,560 <br>  6,768 | $\$$ 404,769 <br>  76,673 <br> 16,696  <br>  134,836 <br>  632,974 |
| $\begin{array}{ll} \$ & 2,000 \\ \$ & 2,000 \\ \hline \end{array}$ | $\begin{array}{ll} \$ & 0 \\ \$ & 0 \\ \hline \end{array}$ | $\begin{array}{ll} \$ & 2,000 \\ \hline & 2,000 \\ \hline \end{array}$ | $\$$ 1,389 1,3899 | \$ $\quad$(611) | $\begin{array}{ll} \$ & 1,528 \\ \$ & 1,528 \\ \hline \end{array}$ |
| $\begin{array}{r} 60,000 \\ 0 \\ 15,000 \\ \hline \quad 75,000 \\ \hline \end{array}$ | 0 <br>  <br>  <br>  | $\begin{array}{r} 60,000 \\ 0 \\ 15,000 \\ \hline 75,000 \end{array}$ | $\begin{array}{r} 62,767 \\ 0 \\ \hline \$ \quad 16,564 \\ \hline \$ 9,331 \end{array}$ | $\begin{array}{r} 2,767 \\ 0 \\ \\ \hline \$ \quad 4,334 \end{array}$ | $\begin{array}{r} 61,458 \\ 898 \\ 39,803 \\ \hline 102065 \end{array}$ |
| \$ 13,540,000 | 0 | \$ 13,540,000 | \$ 13,481,444 | \$ 58,556 | \$ 13,597,019 |

UPSON COUNTY, GEORGIA

## SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES

|  |  | INITIAL ANNUAL BUDGET | ADDITIONAL APPROPRIATIONS |  | TOTAL APPROPRIATIONS |  | $\begin{gathered} 2011 \\ \text { ACTUAL } \\ \text { EXPENDITURES } \end{gathered}$ |  | VARIANCE |  | $\begin{gathered} 2010 \\ \text { ACTUAL } \\ \text { EXPENDITURES } \\ \hline \hline \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Description: |  |  |  |  |  |  |  |  |  |  |  |  |
| General Government: |  |  |  |  |  |  |  |  |  |  |  |  |
| Superior Court | \$ | 230,000 | \$ | 0 | \$ | 230,000 | \$ | 225,683 | \$ | 4,317 | \$ | 222,329 |
| Indigent Defense / Public Defender |  | 385,000 |  | 0 |  | 385,000 |  | 382,323 |  | 2,677 |  | 395,596 |
| District Attorney |  | 200,000 |  | 0 |  | 200,000 |  | 198,821 |  | 1,179 |  | 194,688 |
| Clerk of Superior Court |  | 280,000 |  | 0 |  | 280,000 |  | 275,162 |  | 4,838 |  | 275,139 |
| Probate Court |  | 195,000 |  | 0 |  | 195,000 |  | 190,292 |  | 4,708 |  | 187,255 |
| Magistrate Court |  | 225,000 |  | 0 |  | 225,000 |  | 222,797 |  | 2,203 |  | 223,012 |
| Juvenile Court |  | 135,000 |  | 0 |  | 135,000 |  | 130,614 |  | 4,386 |  | 120,560 |
| Coroner |  | 30,000 |  | 0 |  | 30,000 |  | 27,959 |  | 2,041 |  | 27,719 |
| Board of Elections/Registrar |  | 105,000 |  |  |  | 105,000 |  | 104,014 |  | +986 |  | 136,985 |
| Finance and administrative |  | 700,000 |  | 0 |  | 700,000 |  | 684,006 |  | 15,994 |  | 750,907 |
| Senior Center |  | 95,000 |  | 0 |  | 95,000 |  | 93,133 |  | 1,867 |  | 13,660 |
| Risk Management |  | 2,000,000 |  | 0 |  | 2,000,000 |  | 1,983,794 |  | 16,206 |  | 2,408,610 |
| Tax Assessors |  | 360,000 |  | 0 |  | 360,000 |  | 357,517 |  | 2,483 |  | 2, 341,779 |
| Information Technology |  | 125,000 |  | 0 |  | 125,000 |  | 123,268 |  | 1,732 |  | 109,418 |
| Tax Commissioner |  | 270,000 |  | 0 |  | 270,000 |  | 266,750 |  | 3,250 |  | 266,199 |
| General government buildings |  | 675,000 |  | 0 |  | 675,000 |  | 671,617 |  | 3,383 |  | 444,731 |
| County agents |  | 45,000 |  | 0 |  | 45,000 |  | 41,312 |  | 3,688 |  | 61,175 |
| Archives |  | 110,000 |  | 0 |  | 110,000 |  | 109,650 |  | 350 |  | 113,668 |
| Building and zoning |  | 140,000 |  | 0 |  | 140,000 |  | 139,011 |  | 989 |  | 156,124 |
| Conservation expenditures |  | 40,000 |  | 0 |  | 40,000 |  | 37,115 |  | 2,885 |  | 6,152 |
| Total General Government |  | 6,345,000 | \$ | 0 | \$ | 6,345,000 | \$ | 6,264,838 | \$ | 80,162 | \$ | 6,455,706 |

NOTE: This financial presentation is continued on the next page.
UPSON COUNTY, GEORGIA

## SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES

|  |  |  | ADDITIONAL APPROPRIATIONS |  | TOTAL APPROPRIATIONS |  | $\begin{gathered} 2011 \\ \text { ACTUAL } \\ \text { EXPENDITURES } \\ \hline \hline \end{gathered}$ |  | VARIANCE |  | 2010ACTUALEXPENDITURES |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Description: |  |  |  |  |  |  |  |  |  |  |  |  |
| Public Safety: |  |  |  |  |  |  |  |  |  |  |  |  |
| Sheriff administration, patrol and crime | \$ | 1,500,000 | \$ | 0 | \$ | 1,500,000 | \$ | 1,489,034 | \$ | 32,977 |  | 1,417,023 |
| Custody of prisoners |  | 1,700,000 |  | 0 |  | 1,700,000 |  |  | \$ | $99,502$ |  |  |
| Emergency management |  | 15,000 |  | 0 |  | 1, 15,000 |  | $13,514$ |  | $\begin{array}{r} 99,502 \\ 1,751 \end{array}$ |  | $\begin{array}{r} 00,498 \\ 23,249 \end{array}$ |
| Volunteer fire departments |  | 50,400 |  | 0 |  | 50,400 |  | 50,400 |  | 1,70 |  | 50,400 |
| Total Public Safety |  | 3,265,400 | \$ | 0 | \$ | 3,265,400 | \$ | 3,173,238 | \$ | 92,162 |  | 3,091,170 |
| Public Works: |  |  |  |  |  |  |  |  |  |  |  |  |
| Roads construction and maintenance | \$ |  | \$ | 0 | \$ | 690,000 | \$ | 684,499 | \$ | 5,501 | \$ |  |
| Shop and garage |  | $260,000$ |  | 0 |  | 260,000 | \$ | 254,620 | $\$$ | 5,380 | \$ | $248,313$ |
| Total Public Works | \$ | 950,000 | \$ | 0 | \$ | 950,000 | \$ | 939,119 | \$ | 10,881 | \$ | 874,143 |
| Health and Welfare: |  |  |  |  |  |  |  |  |  |  |  |  |
|  | \$ |  | \$ | 0 | \$ |  | \$ |  | \$ |  | \$ |  |
| Family and Children Services |  | $60,000$ | \$ | 0 | $\$$ | $\begin{array}{r} 11,000 \\ 60,000 \end{array}$ | \$ | $\begin{array}{r} 109,120 \\ 55,869 \end{array}$ | \$ | $4,131$ | \$ | $\begin{array}{r} 109,536 \\ 34,459 \end{array}$ |
| Physical and mental health |  | 370,000 |  | 0 |  | 370,000 |  | 366,525 |  | 3,475 |  | $366,925$ |
| Upson Regional Medical Ctr. - Ambulance Services Gilmore Center |  | 633,105 |  | 0 |  | $633,105$ |  | $633,105$ |  | 0 |  | $483,240$ |
| Gilmore Center <br> Emergency Shelter |  | 100,000 |  | 0 |  | 100,000 |  | 100,000 |  | 0 |  | 100,000 |
| Emergency Shelter <br> Total Health and Welfare |  | $\begin{array}{r} 3,000 \\ \hline \end{array}$ |  | 0 |  | 3,000 |  | 3,000 |  | 0 |  | 3,000 |
| Total Health and Welfare | \$ | 1,276,105 | \$ | 0 | \$ | 1,276,105 | \$ | 1,267,619 | \$ | 8,486 | \$ | 1,097,160 |
| Culture and Recreation: |  |  |  |  |  |  |  |  |  |  |  |  |
| Hightower Memorial Library | \$ | 167,297 | \$ | 0 | \$ | 167,297 | \$ | 167,297 | \$ | 0 | \$ | 167,297 |
| Thomaston-Upson Arts Council |  | 10,000 |  | 0 |  | 10,000 |  | 10,000 |  | 0 |  | 10,000 |
| Total Culture and Recreation | \$ | 177,297 | \$ | 0 | \$ | 177,297 | \$ | 177,297 | \$ | 0 | \$ | 177,297 |

UPSON COUNTY, GEORGIA

## SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES COMPARED WITH BUDGET FOR THE YEAR ENDED DECEMBER 31,

$\left.\begin{array}{cccccccc}\begin{array}{c}\text { INITIAL } \\ \text { ANNAL } \\ \text { BUDGET }\end{array} & \begin{array}{c}\text { ADDITIONAL }\end{array} \\ \text { APPROPRIATIONS }\end{array} \quad \begin{array}{c}\text { TOTAL } \\ \text { APPROPRIATIONS }\end{array}\right)$

911 Fund - to account for funds collected and disbursed from the 911 Fund for the safety and security of the citizens of Upson County, Georgia.

Hotel/Motel Tax Fund - to account for funds collected from the hotel/motel tax and disbursed to other agencies.

Law Library Fund - to account for resources received from the various courts of Upson County and disbursements for the support of a centralized law library.

## UPSON COUNTY, GEORGIA <br> SPECIAL REVENUE FUNDS <br> COMBINING BALANCE SHEET <br> DECEMBER 31, 2011 <br> With Comparative Totals for December 31, 2010

| $\begin{gathered} 911 \\ \text { FUND } \end{gathered}$ | HOTELI MOTEL TAX FUND | $\begin{aligned} & \text { LAW } \\ & \text { LIBRARY } \\ & \text { FUND } \end{aligned}$ | TOTALS |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  | 2011 | 2010 |

ASSETS:

| $\quad$Cash in banks $\$ 65,734$ $\$$ 0 $\$ 33,200$ $\$ 98,934$ | $\$ 40,534$ |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| Total Assets | $\underline{\$ 65,734}$ | $\underline{\$}$ | 0 | $\$ 33,200$ | $\$ 98,934$ | $\$ 40,534$ |

## LIABILITIES AND FUND

BALANCES:

| Accounts payable | \$ | \$ | 0 | \$ | 0 | \$ | 0 | \$ | 0 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Due to General Fund | 37,003 |  | 0 |  | 0 |  | 37,003 |  | 0 |
| Total Liabilities | \$ 37,003 | \$ | 0 | \$ | 0 | \$ | 37,003 | \$ | 0 |

FUND BALANCES:
Unreserved:
Undesignated
Total Fund Balances

Total Liabilities and Fund
Balances
\$ 28,731
$\$ \quad 0$
$\$ 33,200$
\$ 61,931
$\$ 40,534$
\$ 28,731
$\$ 0$
$\$ 33,200$
$\$ 61,931$
$\$ 40,534$
$\$ 65,731$

$\$ 33,200$
$\$ \quad 98,934$
$\$ 40,534$

UPSON COUNTY, GEORGIA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

For the year ending December 31, 2011 With Comparative Totals for December 31, 2010

|  | $\begin{gathered} 911 \\ \text { FUND } \end{gathered}$ |  | HOTEL/ MOTEL TAX FUND |  | $\begin{aligned} & \text { LAW } \\ & \text { LIBRARY } \\ & \text { FUND } \end{aligned}$ |  | TOTALS |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | 2011 |  |  |  | 2010 |
| REVENUES: |  |  |  |  |  |  |  |  |  |  |
| Taxes | \$ | 0 |  |  |  | 3,813 |  | 0 | \$ | 3,813 | \$ | 7,012 |
| Fines and forfeitures |  | 0 |  | 0 |  | 14,200 |  | 14,200 |  | 15,574 |
| Charges for services |  | 446,678 |  | 0 |  | 0 |  | 446,678 |  | 431,371 |
| Investment earnings |  | 89 |  | 0 |  | 0 |  | 89 |  | 134 |
| Total Revenues |  | 446,767 |  | 3,813 |  | 14,200 | \$ | 464,780 |  | 454,091 |
| EXPENDITURES: |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General government | \$ | 0 | \$ |  |  | 12,366 | \$ | 12,366 |  | 14,031 |
| Public safety |  | 427,204 |  | 0 |  | 0 |  | 427,204 |  | 442,058 |
| Payments to Chamber Tourism |  | 0 |  | 3,813 |  | 0 |  | 3,813 |  | 7,012 |
| Total Expenditures |  | 427,204 |  | 3,813 |  | 12,366 | \$ | 443,383 |  | 463,101 |
| Excess (Deficit) of Revenues over (Under) Expenditures |  | 19,563 | \$ | 0 |  | 1,834 | \$ | 21,397 | \$ | $(9,010)$ |
| OTHER FINANCING SOURCES |  |  |  |  |  |  |  |  |  |  |
| Transfers to/from other funds | \$ | 0 | \$ | 0 | \$ | 0 | \$ | 0 | \$ | 0 |
| Total Other Financing Sources (Uses) | \$ | 0 | \$ | 0 | \$ | 0 | \$ | 0 | \$ | 0 |
| Excess (Deficit) of Revenues and Other Sources over (Under) Expenditures and Other Uses | \$ | 19,563 | \$ | 0 |  | 1,834 | \$ | 21,397 | $\checkmark$ | $(9,010)$ |
| Fund Balances-Beginning of Year |  | 9,168 |  | 0 |  | 31,366 |  | 40,534 |  | 49,544 |
| Fund Balances-End of Year |  | 28,731 |  | 0 |  | 33,200 | \$ | 61,931 |  | 40,534 |

# UPSON COUNTY, GEORGIA <br> 911 FUND <br> COMPARATIVE BALANCE SHEET DECEMBER 31, 2011 and December 31, 2010 

|  | TOTALS |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2011 |  | 2010 |  |
| ASSETS: |  |  |  |  |
| Cash in banks | \$ | 65,734 | \$ | 9,168 |
| Total Assets | \$ | 65,734 | \$ | 9,168 |

LIABILITIES AND FUND BALANCES:

## LIABILITIES:

| Accounts payable | \$ | 0 | \$ | 0 |
| :---: | :---: | :---: | :---: | :---: |
| Due to General Fund | 37,003 |  | 0 |  |
| Total Liabilities | \$ | 37,003 |  |  |
| FUND BALANCE: |  |  |  |  |
| Unreserved: <br> Undesignated |  |  |  |  |
| Total Fund Balance | \$ | 28,731 | \$ | 9,168 |
| Total Liabilities and Fund Balance | \$ | 65,734 | \$ | 9,168 |

## UPSON COUNTY, GEORGIA

911 FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -

BUDGET AND ACTUAL
For the year ending December 31, 2011

| REVENUES: | BUDGET | ACTUAL |  | VARIANCE |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |
| Charges for services | \$ 472,276 | \$ | 446,678 | \$ | $(25,598)$ |
| Interest earned on investments | 113 |  | 89 |  | (24) |
| Total Revenues | \$ 472,389 | \$ | 446,767 | \$ | $(25,622)$ |
| EXPENDITURES: |  |  |  |  |  |
| Public Safety | \$ 436,403 | \$ | 427,204 | \$ | 9,199 |
| Total Expenditures | \$ 436,403 | \$ | 427,204 | \$ | 9,199 |
| Excess (deficiency) of revenues over (under) expenditures | \$ 35,986 | \$ | 19,563 | \$ | $(16,423)$ |
| OTHER FINANCING SOURCES (USES): |  |  |  |  |  |
| Transfer to General Fund | \$ 0 | \$ | 0 | \$ | 0 |
| Total Other Financing Sources and (Uses) | \$ 0 | \$ | 0 | \$ | 0 |
| Excess (Deficiency) of Revenues and Other Sources over Expenditures and Other Uses$\$ \quad 35,986 \quad \$ \quad 19,563 \quad \$ \quad(16,423)$ |  |  |  |  |  |
| Fund Balance - Beginning of Year | 9,168 |  | 9,168 |  | 0 |
| Fund Balance - End of Year | \$ 45,154 | \$ | 28,731 | \$ | $(16,423)$ |



## ASSETS:

Cash in banks
Total Assets

## LIABILITIES AND FUND BALANCES:

## LIABILITIES:

Total Liabilities

FUND BALANCE:
Total Fund Balance

Total Liabilities and Fund Balance

$\$ \quad 0$
$\$ \quad 0$
$\$ \quad 0$

$\$ \quad 0$
$\$$ 0

## UPSON COUNTY, GEORGIA

HOTEL/MOTEL TAX FUND

|  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
|  | BUDGET | ACTUAL |  | VARIANCE |  |  |
| REVENUES: | $\$$ | 8,000 | $\$$ | 3,813 | $\$$ | $(4,187)$ |
| Hotel/Motel taxes | $\$ 8,000$ | $\$$ | 3,813 | $\$$ | $(4,187)$ |  |
| Total Revenues |  |  |  |  |  |  |

## EXPENDITURES:

Payments to Chamber - Tourism
Total Expenditures
Excess (Deficiency) of Revenues over
(Under) Expenditures

| $\$ \quad 8,000$ |  |
| :--- | :--- |
| $\$$ | 8,000 |


| $\$$ | 3,813 |  | $\$, 187$ |
| :--- | :--- | :--- | :--- | :--- |
| $\$$ | 3,813 | $\$$ | 4,187 | (Under) Expenditures

$\$ \quad 0$
$\$ \quad 0$
$\$$
0

## OTHER FINANCING SOURCES

 (USES):| Operating Transfers to General Fund | $\$$ | 0 | $\$$ | 0 | $\$$ | 0 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| Total Other Financing Sources and <br> (Uses) | $\$$ | 0 | $\$$ | 0 | $\$$ | 0 |
| Excess (Deficiency) of Revenues over <br> (Under) Expenditures | $\$$ | 0 | $\$$ | 0 | $\$$ | 0 |
| Fund Balance - Beginning of Year <br> Fund Balance - End of Year | $\underline{\$}$ | 0 |  | 0 |  | 0 |


|  | TOTALS |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2011 |  | 2010 |  |
| ASSETS: |  |  |  |  |
| Cash in banks | \$ | 33,200 | \$ | 31,366 |
| Total Assets | \$ | 33,200 | \$ | 31,366 |
| LIABILITIES AND FUND BALANCES: |  |  |  |  |
| LIABILITIES: |  |  |  |  |
| Total Liabilities | \$ | 0 | \$ | 0 |
| FUND BALANCE: |  |  |  |  |
| Unreserved: Undesignated | \$ | 33,200 | \$ | 31,366 |
| Total Fund Balance | \$ | 33,200 | \$ | 31,366 |
| Total Liabilities and Fund Balance | \$ | 33,200 | \$ | 31,366 |

# UPSON COUNTY, GEORGIA LAW LIBRARY FUND <br> SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - <br> BUDGET AND ACTUAL 

For the year ending December 31, 2011

|  |  | BUDGET |  | ACTUAL |  | ANCE |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUES: |  |  |  |  |  |  |
| Costs | \$ | 14,000 | \$ | 14,200 | \$ | 200 |
| Interest earned |  | 0 |  | 0 |  | 0 |
| Total Revenues |  | 14,000 | \$ | 14,200 | \$ | 200 |
| $\frac{\text { EXPENDITURES: }}{\text { Current: }}$ |  |  |  |  |  |  |
| General Government | \$ | 14,000 | \$ | 12,366 | \$ | 1,634 |
| Total Expenditures | \$ | 14,000 | \$ | 12,366 | \$ | 1,634 |
| Excess (Deficiency) of Revenues over (Under) Expenditures | \$ | 0 | \$ | 1,834 | \$ | 1,834 |
| OTHER FINANCING SOURCES (USES): |  |  |  |  |  |  |
| Total Other Financing Sources and (Uses) | \$ | 0 | \$ | 0 | \$ | 0 |
| Excess (Deficiency) of Revenues and Other Sources over Expenditures and Other Uses | \$ | 0 | \$ | 1,834 | \$ | 1,834 |
| Fund Balance - Beginning of Year |  | 31,366 |  | 31,366 |  | 0 |
| Fund Balance - End of Year |  | 31,366 | \$ | 33,200 | \$ | 1,834 |

Capital Projects Fund- to account for the funds provided by the year 2005 and 2011 S.P.L.O.S.T. proceeds.
UPSON COUNTY, GEORGIA
CAPITAL PROJECTS FUNDS
BALANCE SHEET
DECEMBER 31,2011
WITH COMPARATIVE TOTALS AS OF DECEMBER 31

|  | 2011 <br> SPECIAL <br> LOCAL <br> OPTION | 2005 <br> SPECIAL <br> LOCAL <br> OPTION |
| :--- | :---: | :---: | :---: | :---: | :---: |

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|  | 2011 SPECIAL LOCAL OPTION SALES TAX PROJECTS FUND |  |  | 2005 SPECIAL LOCAL OPTION SALES TAX PROJECTS FUND |  |  | TOTALS |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} 2011 \\ \text { BUDGET } \end{gathered}$ | $\begin{gathered} 2011 \\ \text { ACTUAL } \end{gathered}$ | VARIANCE | $\begin{gathered} 2011 \\ \text { BUDGET } \end{gathered}$ | $\begin{gathered} 2011 \\ \text { ACTUAL } \end{gathered}$ | Variance | 2011 <br> ACTUAL | $\begin{gathered} 2010 \\ \text { ACTUAL } \end{gathered}$ |
| REVENUES: |  |  |  |  |  |  |  |  |
| SPLOST proceeds | \$1,000,000 | \$1,023,197 | \$ 23,197 | \$ 1,050,000 | \$1,053,536 | \$ 3,536 | \$ 2,076,733 | \$ 3,169,333 |
| Interest earned on investments | 0 | 95 | 95 | 700 | 746 | 46 | 841 | 4,461 |
| TOTAL REVENUES | \$1,000,000 | \$1,023,292 | \$ 23,292 | \$ 1,050,700 | \$1,054,282 | \$ 3,582 | \$ 2,077,574 | \$ 3,173,794 |
| EXPENDITURES: |  |  |  |  |  |  |  |  |
| General Government: |  |  |  |  |  |  |  |  |
| Current | \$ 0 | \$ 0 | \$ 0 | \$ 0 | \$ 0 | \$ 0 | \$ 0 | \$ 5,000 |
| Capital Outlay | \$ 500,000 | \$ 421,126 | \$ 78,874 | \$ 1,050,700 | \$1,027,832 | \$ 22,868 | \$ 1,448,958 | \$ 2,066,030 |
| Total General Government | \$ 500,000 | \$ 421,126 | \$ 78,874 | \$ 1,050,700 | \$1,027,832 | \$ 22,868 | \$ 1,448,958 | \$ 2,070,102 |
| TOTAL EXPENDITURES | \$ 500,000 | \$ 421,126 | \$ 78,874 | \$ 1,050,700 | \$1,027,832 | \$ 22,868 | \$ 1,448,958 | \$ 2,070,102 |
| Excess of Revenue Over (Under) Expenditures | \$ 500,000 | \$ 602,166 | \$ 78,874 | \$ 0 | \$ 26,450 | \$ $(26,450)$ | \$ 628,616 | \$ 1,103,692 |

## ENTERPRISE FUND

To account for the provision of water services to the residents and customers of the:
(A) Upson County Water District
(B) Sunset Water District
(C) Lincoln Park Water District

| ASSETS | TOTALS |  |
| :---: | :---: | :---: |
|  | 2011 | 2010 |

## Current Assets:

Petty Cash
Cash in Banks
Accounts Receivable
Total
Restricted Assets, Cash and Investments:

(THIS FINANCIAL PRESENTATION COVERS MORE THAN ONE PAIR OF FACING PAGES)

| LIABILITIES AND NET ASSETS | TOTALS |  |
| :---: | :---: | :---: |
|  | 2011 | 2010 |
| LIABILITIES: |  |  |
| Current Liabilities (Payable from Current Assets): |  |  |
| Current Portion of Notes Payable | \$ 46,663 | \$ 44,521 |
| Due to General Fund | 28,378 | 19,233 |
| Accounts Payable | 16,257 | 8,815 |
| Total Current Liabilities <br> (Payable from Current Assets) | \$ 91,298 | \$ 72,569 |
| Current Liabilities <br> (Payable from Restricted Assets): |  |  |
| Customer Deposits | \$ 123,269 | \$ 121,448 |
| Total Current Liabilities | \$ 214,567 | \$ 194,017 |
| Long-term Liabilities: |  |  |
| Notes Payable (Net of Current Portion) | \$ 3,705,339 | \$ 3,745,202 |
| Total Long-term Liabilities | \$ 3,705,339 | \$ 3,745,202 |
| TOTAL LIABILITIES | \$ 3,919,906 | \$ 3,939,219 |
| NET ASSETS: |  |  |
| Invested in capital assets, net of related debt | \$ 1,415,928 | \$ 1,430,396 |
| Unrestricted | 640,365 | 487,997 |
| TOTAL NET ASSETS | \$ 2,056,293 | \$ 1,918,393 |
| TOTAL LIABILITIES AND NET ASSETS | \$5,976,199 | \$5,857,612 |

# UPSON COUNTY, GEORGIA <br> COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS WATER SYSTEM ENTERPRISE FUND YEAR ENDED DECEMBER 31, 2011 AND 2010 

|  | TOTALS |  |  |
| :---: | :---: | :---: | :---: |
|  |  | 2011 | 2010 |
| OPERATING REVENUES-CHARGES FOR SERVICES: |  |  |  |
| Water | \$ | 969,565 | \$ 1,005,207 |
| Sewer |  | 76,387 | 77,693 |
| Tap-on and Other Charges |  | 43,838 | 80,588 |
| Total Operating Revenues | \$ | 1,089,790 | \$ 1,163,488 |
| OPERATING EXPENSES: |  |  |  |
| Personnel Services | \$ | 244,538 | \$ 237,908 |
| Purchases of Water |  | 156,250 | 296,992 |
| Sewer Fees |  | 61,788 | 53,849 |
| Vehicle Expenses |  | 20,821 | 20,269 |
| Materials, Supplies \& Maintenance |  | 108,879 | 101,119 |
| Utilities \& Telephone |  | 53,127 | 41,299 |
| Administrative Expenses |  | 91,633 | 52,215 |
| Depreciation |  | 191,659 | 191,659 |
| Total Operating Expenses | \$ | 928,695 | \$ 995,310 |
| Operating Income (Loss) | \$ | 161,095 | \$ 168,178 |
| NON-OPERATING REVENUE (EXPENSES): |  |  |  |
| Interest Income | \$ | 131 | \$ 184 |
| Interest Expenses \& Fiscal Charges |  | $(23,326)$ | $(24,065)$ |
| Grant - Community Development Block Grant |  | 0 | 239,074 |
| Total Non-operating Revenue (Expenses) | \$ | $(23,195)$ | \$ 215,193 |
| Change in Net Assets | \$ | 137,900 | \$ 383,371 |
| Net Assets at Beginning of Year |  | 1,918,393 | 1,535,022 |
| Net Assets at End of Year |  | 2,056,293 | \$ 1,918,393 |


|  |
| :---: |
|  |

## CASH FLOWS FROM OPERATING ACTIVITIES:

Receipts from customers
Payments for employees
Payments to suppliers
Net cash provided (used) by operating activities

CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:

## Loan proceeds <br> Principal payment on notes <br> Interest and fiscal charges on revenue bonds and notes <br> Acquisition of capital assets <br> Grant proceeds - C.D.B.G. <br> Net cash from (used for) capital and related financing activities <br> CASH FLOWS FROM INVESTING ACTIVITIES:

Interest Income
Net cash provided from (used) by investing activities
Net increase (decrease) in cash and cash equivalents
Cash and cash equivalents - Beginning of year
Cash and cash equivalents - End of year

## Classified as:

Current assets
Restricted assets
TOTAL
RECONCILIATION OF NET OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES:
Net operating income (loss)
Adjustments to Reconcile Net Income to Net Cash Provided by Operating Activities:

Depreciation

$$
\$ 1,137,171
$$

$(244,538)$
$(504,254)$
$\$ 388,379$

$$
\begin{gathered}
\$, 800 \\
(44,525) \\
(23,326) \\
(139,470) \\
\hline \$(200,521) \\
\hline
\end{gathered}
$$

\$ 242,362
$(37,725)$
$(24,056)$
$(494,360)$

| 239,074 |
| :--- |
| $\$ \quad(74,705)$ |

$$
\begin{array}{rr}
\$ & 131 \\
\hline \$ & 131 \\
\hline \$ & 187,989 \\
\hline & 537,734 \\
\hline & 725,723 \\
\hline
\end{array}
$$

$$
\begin{array}{lr}
\$ & 184 \\
\hline \$ & 184 \\
\hline \$ & 188,497 \\
& 349,237 \\
\hline \$ & 537,734 \\
\hline
\end{array}
$$

$$
\begin{array}{rrrr}
\$ 601,161 & & \$ 347,744 \\
& 124,566 \\
& & 189,990 \\
\hline \$ 725,727 & & \$ 537,734 \\
\hline
\end{array}
$$

\$ 161,095
$\$ 168,178$
\$ 191,659
$\$ 191,659$
(This financial presentation continues on the following page)

# UPSON COUNTY, GEORGIA <br> WATER SYSTEM ENTERPRISE FUND COMPARATIVE STATEMENT OF CASH FLOWS 

FOR YEAR ENDED DECEMBER 31, 2011 AND 2010
TOTALS

|  | TOTALS |  |
| :---: | :---: | :---: |
|  | 2011 | 2010 |
| RECONCILIATION OF NET OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES: (CONTINUED) |  |  |
| Changes in assets and liabilities: |  |  |
| (Increase) decrease in accounts receivable/prepaids | 17,217 | $(11,940)$ |
| Increase (decrease) in payables | 16,587 | $(78,081)$ |
| Increase (decrease) in customer deposits | 1,821 | $(6,798)$ |
| Other | 0 | 0 |
| Total adjustment | \$ 35,625 | \$ (94,840) |
| Net cash provided (used) by operating activities | \$ 388,379 | \$ 263,018 |

## FIDUCIARY FUNDS

The following Fiduciary Funds are used by the County:
Pension Trust Funds - to account for a single employer public employee retirement system administered by Upson County for all eligible employees of the County.

## Agency Funds

Tax Commissioner - to account for tax billings, collections, and remittances made by the County on behalf of other governmental agencies.

Sheriff - to account for the collection and remittance to the County of fines, costs, bond forfeitures and various fees.

Clerk of Superior Court - to account for the receipt and disbursement of court-ordered fines and fees made on behalf of third parties.

Superior Court - to account for the collection of charges for court costs, filings, and settlements and the subsequent remittances to the applicable parties.

Probate Court - to account for the receipt and disbursements of funds held on behalf of minors and others.

Magistrate Court - to account for the receipt and disbursement of bonds (posted to secure release of individuals charged with various crimes) and court-ordered fines and fees made on behalf of third parties.

Juvenile Court - to account for the collection and payment of fines and restitution as directed by the Juvenile Court.

# UPSON COUNTY, GEORGIA <br> EMPLOYEE PENSION FUND COMPARATIVE STATEMENT OF FIDUCIARY NET ASSETS 

## ASSETS

## Investments:

Short-term investments:

|  | 2011 |  | $\underline{2010}$ |  |
| :---: | :---: | :---: | :---: | :---: |
| Certificates of deposit |  |  |  |  |
| Southern Farm Bureau Life |  |  |  |  |
| Insurance Company | \$ | $6,251,460$ | \$ | 5,818,767 |
| Total Assets | \$ | 6,251,460 | \$ | 5,818,767 |

## LIABILITIES AND NET ASSETS

| LIABILITIES: | $\$$ | $-0-$ | $\$$ | $-0-1$ |
| :--- | :--- | :--- | :--- | ---: |
| NET ASSETS: |  |  |  |  |
| Net assets held in trust for pension benefits | $\boxed{6,251,460}$ |  | $5,818,767$ |  |
| Total Liabilities and Net Assets | $\underline{\mathbf{\$ 6 , 2 5 1 , 4 6 0}}$ | $\underline{\$ 5,818,767}$ |  |  |


|  |  | 2011 |  | 2010 |
| :---: | :---: | :---: | :---: | :---: |
| ADDITIONS: |  |  |  |  |
| Employer Contributions | \$ | 400,525 | \$ | 625,542 |
| Investment Income |  | 217,724 |  | 230,516 |
| TOTAL ADDITIONS | \$ | 618,249 | \$ | 856,058 |
| DEDUCTIONS: |  |  |  |  |
| Benefits paid retirees | \$ | 176,056 | \$ | 480,516 |
| Administrative expenses |  | 9,500 |  | 9,500 |
| TOTAL DEDUCTIONS | \$ | 185,556 | \$ | 490,016 |
| NET INCREASE (DECREASE) IN PLAN NET ASSETS | \$ | 432,693 | \$ | 366,042 |
| NET ASSETS - Beginning of Year |  | 5,818,767 |  | 5,452,725 |
| NET ASSETS - End of Year |  | 6,251,460 |  | 5,818,767 |

UPSON COUNTY, GEORGIA AGENCY FUNDS

## COMBINING STATEMENT OF FIDUCIARY NET ASSETS DECEMBER 31, 2011



# UPSON COUNTY, GEORGIA AGENCY FUNDS COMBINING STATEMENTS OF CHANGES IN ASSETS AND LIABILITIES 

FOR THE YEAR ENDING DECEMBER 31, 2011

|  | $\begin{aligned} & \text { DECEMBER } 31, \\ & 2010 \end{aligned}$ |  | ADDITIONS |  | deductions |  | $\begin{gathered} \text { DECEMBER } \\ 2011, \end{gathered}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| PROBATE COURT |  |  |  |  |  |  |  |  |
| Assets |  |  |  |  |  |  |  |  |
| Cash | \$ | 39,841 | \$ | 581,221 | \$ | 583,852 | \$ | 37,210 |
| Liabilities |  |  |  |  |  |  |  |  |
| Accounts Payable | \$ | 39,841 | \$ | 581,221 | \$ | 583,852 |  | 37,210 |
| Total Liabilities |  | 39,841 |  | 581,221 |  | 583,852 |  | 37,210 |

## CLERK OF SUPERIOR COURT

## Assets <br> Cash

Liabilities
Accounts Payable
Total Liabilities
SUPERIOR COURT
Assets
Cash
Liabilities
Accounts Payable
Total Liabilities

## SHERIFF'S OFFICE

## Assets

Cash

## Liabilities

Accounts Payable
Total Liabilities
$\$ \quad 7,019$
$\$ 446,200$
$\$ 447,004$
$\$ \quad 6,215$


4,688
$\$ \quad 262,200$
$\$ \quad 263,678$
$\$ \quad 13,210$

| $\$$ | 14,688 | $\$$ | 262,200 |  | $\$$ | 263,678 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
|  |  | $\$$ | 13,210 |  |  |  |
| $\$$ | 14,688 |  |  |  |  |  |

$\$ \quad$ 263,678
$\$ \quad 13,210$
(THIS FINANCIAL PRESENTATION COVERS MORE THAN ONE PAIR OF FACING PAGES.)

# UPSON COUNTY, GEORGIA <br> AGENCY FUNDS <br> COMBINING STATEMENTS OF CHANGES IN ASSETS AND LIABILITIES <br> FOR THE YEAR ENDING DECEMBER 31, 2011 

|  | $\begin{gathered} \text { DECEMBER } 31, \\ 2010 \end{gathered}$ |  | AdDItions |  | deductions |  | $\underset{2011}{\text { DECEMBER }^{21,}}$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| MAGISTRATE COURT |  |  |  |  |  |  |  |  |
| Assets |  |  |  |  |  |  |  |  |
| Cash | \$ | 36,310 | \$ | 415,510 | \$ | 415,609 | \$ | 36,211 |
| Liabilities |  |  |  |  |  |  |  |  |
| Accounts Payable | \$ | 36,310 | \$ | 415,510 | \$ | 415,609 | \$ | 36,211 |
| Total Liabilities |  | 36,310 |  | 415,510 |  | 415,609 | \$ | 36,211 |
| JUVENILE COURT |  |  |  |  |  |  |  |  |
| Assets |  |  |  |  |  |  |  |  |
| Cash |  | 18,180 | \$ | 14,221 | \$ | 16,881 | \$ | 15,520 |
| Liabilities |  |  |  |  |  |  |  |  |
| Accounts Payable | \$ | 18,180 | \$ | 14,221 | \$ | 16,881 | \$ | 15,520 |
| Total Liabilities | \$ | 18,180 | \$ | 14,221 |  | 16,881 |  | 15,520 |
| TAX COMMISSIONER |  |  |  |  |  |  |  |  |
| Assets |  |  |  |  |  |  |  |  |
| Cash | \$ | -- | \$ | -- | \$ | -- | \$ | -- |
| Taxes Receivable |  | 075,434 |  | 8,421,200 |  | 8,717,605 |  | 779,029 |
| Total Assets |  | , 75,434 |  | 8,421,200 |  | 8,717,605 |  | 779,029 |
| Liabilities |  |  |  |  |  |  |  |  |
| Accounts Payable |  | ,075,434 |  | 8,421,200 |  | 8,717,605 |  | 779,029 |
| Total Liabilities |  | 75,434 |  | 8,421,200 |  | 8,717,605 |  | 79,029 |

# UPSON COUNTY, GEORGIA AGENCY FUNDS <br> COMBINING STATEMENTS OF CHANGES IN ASSETS AND LIABILITIES <br> FOR THE YEAR ENDING DECEMBER 31, 2011 

|  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| DECEMBER 31, |  |  |  |  |
| DECEMBER 31, |  |  |  |  |
| 2010 | ADDITIONS | DEDUCTIONS | 2011 |  |

## TOTALS - ALL AGENCY FUNDS

| Assets |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Cash | \$ 214,100 | \$ 2, 354,462 | \$ 2,370,686 | \$ 197,876 |
| Taxes Receivable | 2,075,434 | 8,412,200 | 8,717,605 | 1,779,029 |
| Total Assets | \$ 2,289,534 | \$10,766,662 | \$11,088,291 | \$ 1,976,905 |
| Liabilities |  |  |  |  |
| Accounts Payable | \$ 2,289,534 | \$10,766,662 | \$11,088,291 | \$ 1,976,905 |
| Total Liabilities | \$ 2,289,534 | \$10,766,662 | \$11,088,291 | \$ 1,976,905 |

## NON-MAJOR COMPONENT UNITS

# UPSON COUNTY, GEORGIA COMBINING STATEMENT OF NET ASSETS Nonmajor Component Units 

December 31, 2011

|  | Upson County Department of Public Health |  | ThomastonUpson County Solid Waste Disposal Facility |  | Total Nonmajor Governmental Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ASSETS: |  |  |  |  |  |  |
| Cash and cash equivalents | \$ | 823,986 | \$ | 125,605 | \$ | 949,591 |
| Receivables: Accounts |  | 35,785 |  | - |  | 35,785 |
| Capital assets, net of accumulated depreciation: |  |  |  |  |  |  |
| Land |  | 0 |  | 173,722 |  | 173,722 |
| Other capital assets, net of depreciation |  | 29,400 |  | 1,644,095 |  | 1,673,495 |
| Total Assets | \$ | 889,171 |  | 1,943,422 |  | 2,832,593 |
| LIABILITIES: |  |  |  |  |  |  |
| Accounts payable | \$ | 23,005 | \$ | - | \$ | 23,005 |
| Due to general fund |  | - |  | 2,604 |  | 2,604 |
| Long-term liabilities: |  |  |  |  |  |  |
| Due within one year |  | 23,887 |  | - |  | 23,887 |
| Due beyond one year |  | 46,058 |  | - |  | 46,058 |
| Total Liabilities | \$ | 92,950 | \$ | 2,604 | \$ | 95,554 |
| NET ASSETS: |  |  |  |  |  |  |
| Invested in capital assets, net of related debt | \$ | 29,400 | \$ | 1,817,817 | \$ | 1,847,217 |
| Restricted |  | 561,193 |  | - |  | 561,193 |
| Unrestricted |  | 205,628 |  | 123,001 |  | 328,629 |
| Total Net Assets | \$ | 796,221 |  | 1,940,818 |  | 2,737,039 |


PROGRAM REVENUES


> | OTHER |
| :---: |
| SUPPLEMENTARY |
| SCHEDULES |

# UPSON COUNTY, GEORGIA COMPARATIVE SCHEDULE OF LONG-TERM DEBT <br> December 31, 2011 and 2010 

| $\underline{2011}$ | $\underline{\underline{2010}}$ |
| :--- | :--- | :--- |

## GOVERNMENTAL FUNDS:

Other Long-term Liabilities:

Capital Leases
TOTAL GOVERNMENTAL FUNDS

## PROPRIETARY FUNDS:

Note Payable Wells Fargo

Note Payable Georgia Environmental Facilities Authority \$ 193,331 \$ 205,724

Note Payable Georgia Environmental Facilities Authority 234,844 258,434

GEFA Loan Draws
TOTAL PROPRIETARY FUNDS

TOTAL LONG-TERM DEBT
\$4,272,090
\$ 4,393,180

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## STATISTICAL SECTION

This part of Upson County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.
Contents ..... Page
Financial Trends ..... 87-91These schedules contain trend information to help the reader understandhow the County's financial performance and well-being have changedover time.Statistical Tables \#1 - \#4
Revenue Capacity ..... 92-96These schedules contain information to help the reader assess theCounty's most significant local revenue source, the property tax.
Statistical Tables \#5 - \#9
Debt Capacity ..... 97-99
These schedules contain information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.
Statistical Tables \#10-\#12
Demographic and Economic Information ..... 100-101
These schedules offer demographic and economic indicators to help the reader understand the environment within the County's financial activities take place.
Statistical Tables \#13-\#14
Operating Information ..... 103These schedules contain service and infrastructure data to help thereader understand how the information in the County's financial reportrelates to the services to the government provides and the activities itperforms.
Statistical Tables \#16
Principal Property Tax Payers - Current Year and Nine Years Ago ..... 104
Sources: Unless otherwise noted, the information in these schedules is derived fromthe comprehensive annual financial reports for the relevant year.
Schedule 1
Upson County, Georgia Net Assets by Component
ast Eight Fiscal Years
(accrual basis of accounting)

Changes in Net Assets, Last Eight Fiscal Years
(accrual basis of accounting)

|  |  | 2004 |  | 2005 |  | 2006 |  | 2007 |  | 2008 |  | 2009 |  | 2010 |  | 2011 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Expenses |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Governmental activities: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Government | \$ | 5,340,750 | \$ | 5,614,567 | \$ | 5,822,466 | \$ | 6,529,384 | \$ | 6,797,886 | \$ | 7,275,699 | \$ | 6,901,756 | \$ | 6,666,811 |
| Public Safety |  | 3,682,102 |  | 4,028,634 |  | 4,216,291 |  | 4,022,190 |  | 4,340,711 |  | 4,245,847 |  | 3,943,478 |  | 3,976,264 |
| Public Works |  | 1,034,298 |  | 1,348,767 |  | 1,143,396 |  | 1,688,663 |  | 1,609,243 |  | 1,542,130 |  | 1,593,621 |  | 1,598,385 |
| Miscellaneous general government |  | 2,846,726 |  | 3,923,168 |  | 4,045,096 |  | 3,949,585 |  | 3,957,835 |  | 3,709,910 |  | 3,621,254 |  | 3,024,534 |
| Total Governmental Activities Expenses | \$ | 12,903,876 | \$ | 14,915,136 | \$ | 15,227,249 | \$ | 16,189,822 | \$ | 16,705,675 | \$ | 16,773,586 | \$ | 16,060,109 | \$ | 15,265,994 |
| Business-type Activities |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Water and Sewer | \$ | 944,582 | \$ | 1,162,583 | \$ | 982,692 | \$ | 1,023,637 | \$ | 1,142,216 | \$ | 1,157,284 | \$ | 1,019,375 | \$ | 952,021 |
| Total Business-type Activities Expenses | \$ | 944,582 | \$ | 1,162,583 | \$ | 982,692 | \$ | 1,023,637 | \$ | 1,142,216 | \$ | 1,157,284 | \$ | 1,019,375 | \$ | 952,021 |
| Total Primary Government Expenses | \$ | 13,848,458 | \$ | 16,077,719 | \$ | 16,209,941 | \$ | 17,213,459 | \$ | 17,847,891 | \$ | 17,930,870 | \$ | 17,079,484 | \$ | 16,218,015 |
| Program Revenues |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Governmental activities: Charges for Services: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Government | \$ | 1,159,425 | \$ | 1,336,401 | \$ | 1,413,682 | \$ | 1,408,440 | \$ | 1,221,001 | \$ | 1,717,719 | \$ | 1,821,741 | \$ | 1,653,075 |
| Public Safety |  | 916,621 |  | 682,779 |  | 730,788 |  | 715,912 |  | 1,088,878 |  | 659,488 |  | 648,548 |  | 692,968 |
| Operating Grants and Contributions |  | 141,648 |  | 406,553 |  | 364,453 |  | 109,445 |  | 505,420 |  | 157,067 |  | 44,107 |  | 53,727 |
| Capital Grants and Contributions |  | 二 |  | - |  | - |  | - |  | - |  |  |  | - |  | - |
| Total Governmental Activities Net Assels | \$ | 2,217,694 | \$ | 2,425,733 | \$ | 2,508,923 | \$ | 2,233,797 | \$ | 2,815,299 | \$ | 2,534,274 | \$ | 2,514,396 | \$ | 2,399,770 |
| Business-type activilies: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Water \& Sewer | \$ | 956,662 | \$ | 920,414 | \$ | 1,017,115 | \$ | 1,004,273 | \$ | 1,013,821 | \$ | 989,518 | \$ | 1,163,488 | \$ | 1,089,790 |
| Operating Grants and Contributions |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Capital Grants and Contributions |  |  |  | 695,481 |  | - |  | 47,330 |  | 237,790 |  | 105,437 |  | 239,074 |  | - |
| Total Business-type Activities Program Revenues | \$ | 956,662 | \$ | 1,615,895 | \$ | 1,017,115 | \$ | 1,051,603 | \$ | 1,251,611 | \$ | 1,094,955 | \$ | 1,402,562 | $\Phi$ | 1,089,790 |
| Total Primary Government Program Revenues | \$ | 3,174,356 | \$ | 4,041,628 | \$ | 3,526,038 | \$ | 3,285,400 | \$ | 4,066,910 | \$ | 3,629,229 | \$ | 3,916,958 | \$ | 3,489,560 |

Schedule 2
Changes in Net Assets, Last Eight Fiscal Years (accrual basis of accounting)

| Net (Expenses)/Revenue | 2004 |  | 2005 |  | 2006 |  | 2007 |  | 2008 |  | 2009 |  | 2010 |  | 2011 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Governmental Activities | \$ | $(10,686,182)$ | \$ | $(12,489,403)$ | \$ | $(12,718,326)$ | \$ | $(13,956,025)$ | \$ | $(13,890,376)$ | \$ | $(14,239,312)$ | \$ | $(13,542,713)$ | \$ | (12,866,224) |
| Business-type Activities |  | 12,080 |  | 453,312 |  | 34,423 |  | 27,966 |  | 109,395 |  | (62,329) |  | 383,187 |  | 137,769 |
| Total Primary Government Net Expense | \$ | $(10,674,102)$ | \$ | $(12,036,091)$ |  | $(12,683,903)$ | \$ | (13,928,059) | \$ | $(13,780,981)$ | \$ | $(14,301,641)$ | \$ | $(13,159,576)$ | \$ | $(12,728,455)$ |
| General Revenue \& Other Changes in Net Assets |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Governmental Activities: Taxes |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Property Taxes | \$ | 6,968,167 | \$ | 7,959,584 | \$ | 7,962,249 | \$ | 8,441,520 | \$ | 8,052,832 | \$ | 8,821,475 | \$ | 8,535,057 | \$ | 8,816,472 |
| Sales Taxes |  | 4,634,321 |  | 4,900,246 |  | 5,312,463 |  | 5,486,587 |  | 5,012,710 |  | 4,842,702 |  | 4,980,673 |  | 3,672,882 |
| Franchise Taxes |  | 102,802 |  | 107,926 |  | 117,514 |  | 115,339 |  | 117,853 |  | 117,702 |  | 90,501 |  | 90,804 |
| Insurance Premiums Taxes |  | 733,316 |  | 783,091 |  | 820,656 |  | 862,930 |  | 883,964 |  | 871,289 |  | 847,392 |  | 737,236 |
| Other Taxes |  | 338,845 |  | 322,570 |  | 347,842 |  | 314,921 |  | 245,426 |  | 229,668 |  | 217,697 |  | 224,984 |
| Unrestricted grants and contributions |  | - |  | - |  | - |  | - |  | - |  | , |  | - |  | 224,084 |
| Interest Revenue |  | 61,147 |  | 154,872 |  | 225,653 |  | 289,654 |  | 241,884 |  | 7,947 |  | 6,123 |  | 2,319 |
| Miscellaneous |  | 130,472 |  | 439,511 |  | 170,863 |  | 186,728 |  | 195,341 |  | 109,674 |  | 102,065 |  | 79,331 |
| Transfers |  | - |  | - |  | - |  |  |  | - |  | - |  | - |  | , |
| Total Government Activities | \$ | 12,969,070 | \$ | 14,667,800 | \$ | 14,957,240 | \$ | 15,697,679 | \$ | 14,750,010 | \$ | 15,000,457 | \$ | 14,707,508 | \$ | 13,624,028 |
| Business-type Activities: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Unrestricted Grants and Contributions | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| Interest Revenue |  | 339 |  | 615 |  | 725 |  | 764 |  | 808 |  | 242 |  | 184 |  | 131 |
| Miscellaneous |  | - |  | - |  | - |  | - |  | - |  |  |  |  |  | - |
| Transfers |  | - |  | - |  | - |  | - |  | - |  | $=$ |  | - |  | - |
| Total Business-lype Activities | \$ | 339 | \$ | 615 | \$ | 725 | \$ | 764 | \$ | 808 | \$ | 242 | \$ | 184 | \$ | 131 |
| Total Primary Government | \$ | 12,969,409 | \$ | 14,668,415 | \$ | 14,957,965 | \$ | 15,698,443 | \$ | 14,750,818 | \$ | 15,000,699 | \$ | 14,779,692 | \$ | 13,624,159 |
| Change in Net Assets |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Governmental Activities | \$ | 2,282,888 | \$ | 2,178,397 | \$ | 2,238,914 | \$ | 1,741,654 | \$ | 859,634 | \$ | 761,145 | \$ | 1,164,795 | \$ | 757,636 |
| Business-lype Activities |  | 12,419 |  | 453,927 |  | 35,148 |  | 28,730 |  | 109,868 |  | $(62,087)$ |  | 383,371 |  | 137,900 |
| Total Primary Government | \$ | 2,295,307 | \$ | 2,632,324 | \$ | 2,274,062 | \$ | 1,770,384 | \$ | 969,502 | \$ | 699,058 | \$ | 1,548,166 | \$ | 895,536 |

Schedule 3
Upson County, Georgia
Fund Balances, Governmental Funds
Last Ten Years
(modified accrual basis of accounting)

2002

|  | 2002 | 2003 | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General Fund |  |  |  |  |  |  |  |  |  |  |
| Reserved | \$ - | \$ | \$ | \$ | \$ | \$ | - | \$ - | \$ - | - |
| Unreserved | 1,424,195 | 2,512,990 | 2,652,002 | 3,394,738 | 3,726,638 | 3,557,566 | 2,981,071 | 2,894,516 | 3,144,501 | 3,422,962 |
| Total General Fund | \$1,424,195 | \$2,512,990 | \$2,652,002 | \$3,394,738 | \$ 3,726,638 | \$3,557,566 | $\underline{\text { \$2,981,071 }}$ | $\underline{\text { \$2,894,516 }}$ | \$3,144,501 | \$3,422,962 |
| All Other Governmental Funds |  |  |  |  |  |  |  |  |  |  |
| Debt Service | \$1,805,567 | \$1,687,217 | \$1,669,867 | \$ | \$ | \$ | - | \$ - | \$ - | \$ - |
| Reserved |  |  |  |  |  |  |  |  |  |  |
| Capital Oullay | 1,364,996 | 203,625 | 13,961 | 880,486 | 2,494,911 | 4,461,541 | 5,018,007 | 4,049,239 | 4,378,950 | 4,728,765 |
| Unreserved |  |  |  |  |  |  |  |  |  |  |
| Special Revenue Funds | 22,889 | 57,905 | 75,730 | 78,447 | 45,442 | 193,012 | 202,707 | 49,544 | 40,534 | 61,931 |
| Capital Projects Funds |  |  | $\square$ | 二 | - | - | - | - | - | - |
| Total All Other Government Funds | \$3,193,452 | $\underline{\$ 1,948,747}$ | \$1,759,558 | \$ 958,933 | \$ 2,540,353 | \$4,654,553 | $\underline{\text { \$5,220,714 }}$ | \$4,098,783 | \$4,419,484 | \$4,790,696 |

Schedule 4
Upson County, Georgia
Changes in Fund Balanc Last Ten Years
(modified accrual b
(modified accrual basis of accounting)

|  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |  |  |  |  |
| Property Taxes | \$ 6,265,269 | \$ 7,141,924 | \$ 6,968,167 | \$ 7,959,584 | \$ 7,962,249 | \$ 8,441,520 | \$ 8,052,832 | \$ 8,821,475 | \$ 8,535,057 | \$ 8,816,472 |
| Sales Taxes | 4,112,210 | 4,222,624 | 4,634,321 | 4,900,246 | 5,312,463 | 5,486,587 | 5,012,710 | 4,842,702 | 4,908,673 | 3,672,882 |
| Other Taxes | 1,042,686 | 1,114,598 | 1,174,963 | 1,213,587 | 1,286,012 | 1,293,190 | 1,247,243 | 1,218,659 | 1,155,590 | 1,053,024 |
| Licenses and Permils | 98,994 | 99,100 | 148,815 | 150,610 | 126,698 | 138,841 | 140,448 | 140,772 | 167,795 | 149,488 |
| Intergovernmental | 326,510 | 247,692 | 141,648 | 406,553 | 364,453 | 109,445 | 505,420 | 157,067 | 44,107 | 53,727 |
| Fines and Forfeitures | 916,227 | 862,100 | 916,621 | 682,779 | 730,788 | 715,912 | 637,978 | 659,488 | 648,548 | 692,968 |
| Charges for Services | 820,110 | 854,315 | 1,010,610 | 1,185,791 | 1,286,984 | 1,269,599 | 1,531,453 | 1,576,947 | 1,656,946 | 1,503,587 |
| Interest Earnings | 72,310 | 79,086 | 61,147 | 154,872 | 225,653 | 289,654 | 241,884 | 7,947 | 6,123 | 2,319 |
| Other Revenues | 120,111 | 119,420 | 130,472 | 439,511 | 170,863 | 186,728 | 195,341 | 109,674 | 102,065 | 79,331 |
| Total Revenue | \$13,774,427 | \$14,740,864 | \$15,186,764 | \$17,093,533 | \$17,466,163 | \$17,931,476 | \$17,565,309 | \$17,534,731 | \$17,224,904 | \$16,023,798 |
| Expenditures |  |  |  |  |  |  |  |  |  |  |
| General Government | \$ 3,478,146 | \$ 4,459,868 | \$ 4,987,835 | \$ 5,261,652 | \$ 5,468,051 | \$ 6,102,801 | \$ 6,370,665 | \$ 6,854,764 | \$ 6,480,821 | \$ 6,281,017 |
| Public Safety | 2,546,185 | 3,272,271 | 3,285,766 | 3,627,513 | 3,775,770 | 3,615,363 | 3,933,886 | 3,840,502 | 3,533,228 | 3,600,442 |
| Public Works | 1,141,853 | 1,133,442 | 962,898 | 1,264,135 | 1,043,764 | 1,016,180 | 933,833 | 858,782 | 874,143 | 939,119 |
| Health \& Welfare | 756,894 | 895,610 | 901,798 | 1,026,731 | 1,096,501 | 1,006,573 | 1,102,974 | 1,085,131 | 1,097,160 | 1,267,619 |
| Other | 3,020,895 | 1,306,281 | 1,447,140 | 2,259,939 | 2,617,059 | 2,656,359 | 2,615,003 | 2,390,384 | 2,378,041 | 1,612,828 |
| Capital Outlay | 5,760,594 | 706,051 | 466,455 | 441,466 | 998,589 | 1,182,678 | 2,243,185 | 3,353,580 | 2,066,030 | 1,448,958 |
| Debl Service |  |  |  |  |  |  |  |  |  |  |
| Interest | 710,737 | 194,913 | 443,538 | 386,767 | 272,886 | 232,403 | 196,332 | 185,005 | 96,663 | 98,631 |
| Principal | 2,400,000 | 2,670,000 | 3,108,511 | 2,687,738 | 280,223 | 173,991 | 179,765 | 175,069 | 128,132 | 125,511 |
| Total Expenditures | \$19,815,304 | \$ 5,072,027 | \$15,603,941 | \$16,955,941 | \$15,552,843 | \$15,986,348 | \$17,575,643 | \$18,743,217 | \$16,654,218 | \$15,374,125 |
| Excess of Revenues Over (Under) | \$ (6,040,877) | \$ $(331,163)$ | \$ (417,177) | \$ 137,592 | \$ 1,913,320 | \$ 1,945,128 | \$ $(10,334)$ | \$ $(1,208,486)$ | \$ 570,686 | \$ 649,673 |
| Other Financing Sources (Uses) |  |  |  |  |  |  |  |  |  |  |
| Transfers from other funds | \$ | \$ - | \$ | \$ | \$ | \$ | \$ | \$ 48,890 | \$ | \$ |
| Transfers to other funds | - | - | - | $(195,481)$ | - | - | - | $(48,890)$ | - | - |
| Other Proceeds | $\underline{\square}$ | 173,000 | 367,000 | 二 | - | - | - |  | - | - |
| Total Other Financing Sources | \$ | \$ 173,000 | \$ 367,000 | \$ - | \$ - | \$ |  | $\$$ |  | - |
| Net Change In Fund Balances | $\underline{\$(6,040,877)}$ | \$ (158,163) | \$ (50,177) | \$ 137,592 | \$ 1,913,320 | \$ 1,945,128 | \$ (10,334) | \$(1,208,486) | \$ 570,686 | \$ 649,673 |


|  | غ18 $8^{\text {¢ }}$ ¢ | $68 \varepsilon^{\prime} 6 \varepsilon 1$ | $8 ¢ \varsigma^{\prime}$ ¢ | \＄08＊06 | tてで 6 t | $9 \varepsilon て ゙ L \varepsilon L$ | EEL＇9L0＇て | $601.96 S^{\text {a }} 1$ | てLが918「8 | 1102 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 0 ¢ع＇1L9＊ | $210^{\circ} \mathrm{L}$ | L60＇881 | \＆89＇で | 10S ${ }^{\text {c }} 06$ | 50665 | て6E゙くヤ8 | $\varepsilon \varepsilon \varepsilon^{*} I t \tau^{*} \varepsilon$ | $0 \downarrow \mathcal{E}^{\prime} 6 \varepsilon L^{\circ} 1$ | LSO＇SES＇8 | 0102 |
| $988^{\prime} 788^{\prime} \dagger 1$ | $1200^{\circ} 9$ | $\varsigma \varepsilon 1^{¢}\|\dagger\|$ | ャ8L＇てI | $202 \times 11$ | 8L9 69 | $68 z^{\prime} 1 \angle 8$ | $6 \downarrow 1$＇$\varepsilon$ LI＇$\varepsilon$ | $\varepsilon ¢ S^{\prime} 61 L^{\prime} 1$ | SLt゙İ8「8 | 6002 |
| ¢8L＇でぼゅ1 | \＆19＊ | 1L6＇sZ1 | LLL＇LL | ES8＇LII | 590\％L8 |  | S68＊IEて＇E | $518^{\circ} 08 L^{\prime} \mathrm{I}$ | て¢8＊ $250 \times 8$ | 8002 |
| $L 6 Z^{\prime} I Z Z^{\prime} ¢ 1$ | $\downarrow$ ¢で 6 | เ6で6tl | L0s 88 | $6 \varepsilon \varepsilon^{\prime} \varsigma 1 I$ | $988{ }^{2} \mathrm{LZI}$ | 0ع6＇298 |  | Stss＇9E6 ${ }^{\text {a }}$ | $02 S^{\text {a }}$ リカカ 8 | LOOZ |
|  | SEZ゙ヤ | 6LI＇${ }^{\text {c }}$（ | て00「で | $\dagger 1 S^{\text {c }}$ L 11 | $9788^{\circ} \mathrm{L91}$ | 9S9＊0Z8 | L08 21 ガを | $959.668^{\text {\％}} 1$ | $6 \pm Z^{\prime}$ 296 ${ }^{\circ}$ | 9002 |
| LIt゙をLO＊$\dagger$ | $968{ }^{\circ} \mathrm{S}$ | ILで6\＆1 | 120＇6E | $976{ }^{\text {c }}$ OL | $28 \varepsilon^{*} 8 \varepsilon 1$ | $160{ }^{\text { }}$ ¢ 8 L | 189＇8S1＇$\varepsilon$ | S9S＇ItL｀ | ＋85 $6866^{\circ} \mathrm{L}$ | ¢00Z |
| 1St゙LLL＇ZI | 096＇s | $\varepsilon \angle 0 \times s \mathcal{L}$ | £もE＇z¢ | z0どzoI | 696 ${ }^{\text {c }}$ ¢ $\dagger 1$ | $91 \varepsilon^{\prime} \varepsilon \varepsilon L$ | IIS＇LZO＇E | 018＇909＇1 | L91＇896＇9 | tooz |
| 8 －1「6Lt「てl | $68 \varepsilon^{〔} \varsigma$ | $1 \angle 8^{\prime} \angle E 1$ | $89 \varepsilon^{\prime \prime} 9$ S | $9 \downarrow \varepsilon^{\text {c }} 101$ | L68＇s ${ }^{\text {c }}$ | 6ZL゙LL9 | Z10＇EZL＇て | て19 $66 t^{\prime} 1$ | $\downarrow 26^{6} 1+1^{\prime} L$ | £00Z |
| $0 \downarrow L^{\circ} \angle 6 L^{\prime} 11$ | 08て＇s |  | 2Z9＊IE | LL8＇t6 | 62 tigol | $9+6$ 1E9 | $69 z^{\prime} 8 \angle 6^{\prime} \mathrm{Z}$ | $\varepsilon 1 L^{\prime} \varepsilon \dagger S^{\prime} 1$ | $69 z^{*} 59 z^{*} 9$ | $200 Z$ |
| $7 \forall 101$ | $\begin{aligned} & \mathrm{7} \mathrm{\exists} \mathrm{\perp OW} \\ & t \mathrm{7} \perp 10 \mathrm{H} \end{aligned}$ | 3NIM <br>  | $\begin{gathered} \text { ㅂㅋSNVY\& } \\ \exists \perp \forall \perp S \exists \\ 7 \forall \exists y \end{gathered}$ | ISIHONVY」 |  | wniwayd ヨวNもYกSNI | S37VS （1SO7dS） NOIIdO $7 \forall ว 07$ 7ViOヨdS | Sヨ7vs <br> （1SO7） <br> NOIIdO <br> 7 7ロ07 | 싴ㅋ역 7ロソヨㅋํ | 닼ㅅ |

（6u！！unоээe до s！seq ןenıכэe pә！！！pou）
 g əן uosdの
Schedule 7

| FISCAL YEAR | $\begin{aligned} & \text { TOTAL } \\ & \text { TAX } \\ & \text { LEVY } \end{aligned}$ | CURRENT TAX COLLECTIONS | $\begin{aligned} & \text { PERCENT } \\ & \text { OFLENY } \\ & \text { COLLECTED } \end{aligned}$ | DELINQUENT <br> TAX <br> COLLECTIONS | $\begin{gathered} \text { TOTAL } \\ \text { TAX } \\ \text { COLLECTIONS } \end{gathered}$ | OUTSTANDING TAXES |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2002 | 5,993,387 | 5,282,291 | 88\% | 881,166 | 6,163,457 | 882,685 |
| 2003 | 7,074,894 | 5,703,599 | 83\% | 793,336 | 6,496,935 | 1,324,952 |
| 2004 | 6,692,249 | 5,919,096 | 88\% | 965,653 | 6,884,749 | 1,330,226 |
| 2005 | 7,663,577 | 6,281,820 | 82\% | 851,734 | 7,133,554 | 1,994,337 |
| 2006 | 7,966,926 | 6,431,753 | 81\% | 2,071,488 | 8,503,241 | 1,711,926 |
| 2007 | 8,384,733 | 7,228,418 | 86\% | 1,743,141 | 8,971,559 | 1,368,006 |
| 2008 | 8,744,562 | 6,516,748 | 75\% | 2,126,767 | 8,643,515 | 2,075,434 |
| 2009 | 8,425,654 | 6,816,975 | 81\% | 2,286,200 | 10,711,854 | 1,829,688 |
| 2010 | 8,999,153 | 7,544,290 | 84\% | 1,732,613 | 9,276,903 | 1,824,437 |
| 2011 | 8,471,861 | 6,888,299 | 81\% | 2,454,567 | 10,926,428 | 1,779,030 |
| SOURCE: Final Accounting reports of Upson County Tax Commissioner |  |  |  |  |  |  |

Schedule 8

## UPSON COUNTY, GEORGIA DIRECT AND OVERLAPPING PROPERTY TAX RATES <br> LAST TEN YEARS

| FISCAL <br> YEAR | CITY OF <br> THOMASTON | STATE OF <br> GEORGIA | CONSOLIDATED <br> SCHOOL SYSTEM | INCORPORATED |  |
| :---: | :---: | :---: | :---: | :---: | :---: | UNSON COUNTY

NOTE: TAX PER $\$ 1,000$ OF ASSESSED VALUE
Schedule 9
UPSON COU
UPSON COUNTY, GEORGIA
RATIOS OF OUTSTANDING DEBT BY TYPE
LAST TEN YEAR

| FISCAL <br> YEAR | GOVERNMENTAL ACTIVITIES <br> OBLIGATION <br> BONDS | CAPITAL <br> LEASES | BUSINESS-TYPE ACTIVITIES <br> WATERISEWER <br> GEORGIA <br> REVOLVING <br> LOAN |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
| 2002 | $7,860,000$ | $1,883,080$ | 564,100 | TOTAL PRIMARY <br> GOVERNMENT | PER CAPITA |


Schedule 11
Upson County, Georgia
Legal Debt Margin Information
Last Ten Years

|  | $\mathbf{2 0 0 2}$ | $\mathbf{2 0 0 3}$ | $\mathbf{2 0 0 4}$ | $\mathbf{2 0 0 5}$ | $\mathbf{2 0 0 6}$ | $\mathbf{2 0 0 7}$ | $\mathbf{2 0 0 8}$ | $\mathbf{2 0 0 9}$ | $\mathbf{2 0 1 0}$ | $\mathbf{2 0 1 1}$ |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Net Assessed Value | $\underline{\$ 446,197,651}$ | $\underline{\$ 454,590,977}$ | $\underline{\$ 570,301,007}$ | $\underline{\$ 595,041,542}$ | $\underline{\$ 624,060,513}$ | $\underline{\$ 639,527,182}$ | $\underline{\$ 720,880,451}$ | $\underline{\$ 657,359,585}$ | $\underline{\$ 646,008,479}$ | $\underline{\$ 635,121,360}$ |
| Debt Limit- 10\% of Assessed | $\$ 44,619,765$ | $\$ 45,459,098$ | $\$ 57,030,101$ | $\$ 59,504,154$ | $\$ 62,406,051$ | $\$ 63,952,718$ | $\$ 72,088,045$ | $\$ 65,735,959$ | $\$ 64,600,848$ | $\$ 63,512,136$ |
| Debt Applicable to Limitit: |  |  |  |  |  |  |  |  |  |  |

Schedule 12
UPSON COUNTY, GEORGIA
DEMOGRAPHIC \& ECONOMIC STATISTICS
LAST TEN YEARS

| FISCAL <br> YEAR | POPULATION | PER <br> CAPITA <br> INCOME | MEDIAN <br> AGE | UNEMPLOYMENT <br> RATE |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |
| 2002 | 27,075 | $\mathrm{~N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ | $10.80 \%$ |
| 2003 | 27,075 | $\mathrm{~N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ |
| 2004 | 27,075 | $\mathrm{~N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ |
| 2005 | 27,075 | $\mathrm{~N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ |
| 2006 | 27,075 | $\mathrm{~N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ |
| 2007 | 27,075 | $\mathrm{~N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ |
| 2008 | 27,075 | $\mathrm{~N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ |
| 2009 | 27,075 | $\mathrm{~N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ |
| 2010 | 27,243 | 26,133 | $\mathrm{~N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ |
| 2011 | 27,243 | $\mathrm{~N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ | $\mathrm{N} / \mathrm{A}$ |

Sources:
McIntosh Trail Regional Development Commission
N/A - Not available
Schedule 13
UPON COUNTY, GEORGIA PRINCIPAL EMPLOYERS
Current Year and Ten Years Ago


Schedule 14
Upson County, Georgia
Full-Time Equivalent County Government
Employees by Function/Program
Last Six Years

|  | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Public Safety: |  |  |  |  |  |  |
| Sheriff | 33 | 34 | 34 | 37 | 44 | 44 |
| Jail | 34 | 34 | 34 | 39 | 34 | 34 |
| Public Works | 27 | 26 | 26 | 24 | 24 | 24 |
| General Government: |  |  |  |  |  |  |
| Administration and Finance | 5 | 5 | 5 | 6 | 6 | 6 |
| Courts | 24 | 24 | 24 | 27 | 22 | 22 |
| All Other Departments | 64 | 61 | 61 | 64 | 52 | 52 |
| Water / Waste Water | 7 | 7 | 7 | 8 | 8 | 8 |
| Total | 194 | 191 | 191 | 205 | 190 | 190 |

Note: Information prior to 2006 not available.

Schedule 15
Upson County, Georgia
Operating Indicators By Function / Program
Last Six Years

| FUNCTION / PROGRAM | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General Government: |  |  |  |  |  |  |
| Building permits issued Commercial | 18 | 12 | 14 | 10 | 12 | 10 |
| Building permits issued Residential | 228 | 210 | 226 | 241 | 257 | 225 |
| Public Safety: |  |  |  |  |  |  |
| Physical arrests | 2,410 | 2,466 | 2,623 | 2,726 | 2,810 | 2,922 |
| Citations | 2,811 | 2,210 | 2,310 | 2,865 | 3,026 | 3,165 |
| Public Works: |  |  |  |  |  |  |
| Roads resurfaced (miles) | 5.20 | 3.65 | 5.65 | 12.20 | 13.90 | 6.00 |
| Roads maintained (miles) | 463.25 | 463.25 | 463.25 | 463.25 | 463.25 | 463.25 |
| Water and Sewer: |  |  |  |  |  |  |
| Average daily | 36,000 | 375,200 | 374,210 | 385,220 | 40,800 | 410,000 |
| Average daily consumption - sewer | 42,000 | 43,100 | 44,200 | 46,210 | 48,000 | 51,000 |

Note: Information prior to 2006 not available.

Schedule 16<br>Upson County, Georgia<br>Capital Asset Statistics By Function<br>Last Six Years

|  | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Public Safety: |  |  |  |  |  |  |
| Patrol Cars | 35 | 37 | 37 | 38 | 41 | 44 |
| Jail Facility capacity | 200 | 200 | 200 | 200 | 200 | 200 |
| Stations | 1 | 1 | 1 | 1 | 1 | 1 |
| Public Works: |  |  |  |  |  |  |
| Roads (miles) | 463.25 | 463.25 | 463.25 | 463.25 | 463.25 | 463.25 |
| Water / Waste Water: |  |  |  |  |  |  |
| Water tanks | 3 | 3 | 3 | 3 | 3 | 3 |
| Water lines (linear feet) | 326,210 | 326,210 | 326,210 | 482,550 | 482,550 | 482,550 |
| Storage capacity (gallons) | 725,000 | 725,000 | 725,000 | 835,000 | 835,000 | 835,000 |
| Sewer lines (linear feet) | 88,200 | 88,200 | 88,200 | 88,200 | 88,200 | 88,200 |

Note: Information prior to 2006 not available.
UPSON COUNTY, GEORGIA
PRINCIPAL PROPERTY TAXPAYERS
CURRENT YEAR AND NINE YEARS AGO

| TAXPAYER | December 31, 2010 |  |  |  | TAXPAYER | December 31, 2001 |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Taxable Assessed Value | Rank | Percentage of Total Taxable Assessed Value | Tax |  | Taxable Assessed Value | Rank | Percentage of Total Taxable Assessed Value | Tax |
| West Georgia Generating | \$ 41,173,049 | 1 | 5.71\% | \$ 523,721 | Thomaston Mills | \$ 36,821,848 | 1 | 8,58\% | \$477,579 |
| QuadGraphics, Inc. | 15,846,403 | 2 | 2.20\% | 194,738 | Quad Graphics | 11,675,090 | 2 | 2.72\% | 151,426 |
| Southern Mills | 14,426,698 | 3 | 2.00\% | 122,801 | De Ster | 9,149,832 | 3 | 2.13\% | 118,673 |
| Innoware Plastic | 12,500,246 | 4 | 1.74\% | 107,880 | Southern Mills | 8,498,292 | 4 | 1.98\% | 110,223 |
| Georgia Power | 8,481,157 | 5 | 1.18\% | 95,044 | T-U IDA - - Generating Plant | 7,484,234 | 5 | 1.74\% | 97,071 |
| Southern Natural Gas | 7,472,988 | 6 | 1.04\% | 75,584 | WesTek | 5,798,793 | 6 | 1.35\% | 75,210 |
| Cellu Tissue | 6,971,314 | 7 | 0.97\% | 74,582 | Georgia Power | 5,359,711 | 7 | 1.25\% | 69,515 |
| Wal Mart | 6,492,476 | 8 | 0.90\% | 65,590 | Yamaha | 5,169,753 | 8 | 1.20\% | 67,052 |
| Keadle Lumber | 5,817,501 | 9 | 0.81\% | 51,853 | Keadle Lumber | 5,041,659 | 9 | 1.18\% | 65,390 |
| Home Depot | 4,076,505 | 10 | 0.57\% | 49,502 | Weyerhaeuser | 3,829,800 | 10 | 0.89\% | 49672.00\% |
| Total | $\stackrel{* \text { * } 123,261,337}{ }$ |  | $\underline{\underline{17.12 \%}}$ | \$1,361,295 | Total | *\$98,829,012 |  | 23.02\% | \$1,281,811 |
| * Based on county wide assessed value of $\$ 720,747,831$. |  |  |  |  | * Based on county wide assessed value of \$ $429,120,865$ |  |  |  |  |

# Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards 

To the Board of Commissioners of<br>Upson County, Georgia<br>Thomaston, Georgia

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Upson County, Georgia, as of and for the year ended December 31, 2011, which collectively comprise Upson County's basic financial statements and have issued our report thereon dated May 1, 2012. We did not audit the financial statements of the Upson County Department of Health, a non-major component unit. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for each of these component units, is based on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

## Internal Control Over Financial Reporting

In planning and performing our audit, we considered Upson County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Upson County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Upson County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weakness and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weakness have been identified. However, as described in the accompanying "Schedule of Findings and Questioned Costs" on page 107108, identified as Deficiency 06-01 in internal control over financial reporting that we consider to be a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying "Schedule of Findings and Questioned Costs" on page 107-108, identified as Deficiency 06-01 to be a material weakness.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether Upson County's financial statements are free of material misstatements, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Board of County Commissioners, others within the entity, applicable federal awarding agencies and pass-through entities, and is not intended to be used by anyone other than these specified parties.


Thomaston, Georgia
May 1, 2012

# UPSON COUNTY, GEORGIA <br> SCHEDULE OF FINDINGS AND QUESTIONED COSTS <br> FOR THE YEAR ENDED DECEMBER 31, 2011 

## Section I. Summary of Audit's Results

## Financial Statements

Type of auditor's report issued:
Unqualified
Internal control over financial reporting:
Material weakness(es) identified?
Yes
Significant deficiency(es) identified
that are not consider to be material weaknesses
None reported

## Section II. Financial Statement Findings

Findings noted on the Report on Compliance and on Internal Control of Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with Governmental Auding Standards:

## 06-01 Accounting Expertise (Preparation of Financial Statements)

## CRITERIA

Statement on Auditing Standards No. 112 describes examples of circumstances that are to be considered to be a significant deficiency and a strong indicator of a material weakness in internal control. Deficiencies in the design of controls exist when employees or management lack the qualifications and training to prepare year-end financial statements in accordance with generally accepted accounting principles.

## CONDITION

The County did not have an employee with adequate qualifications and training to prepare the year-end financial statements. The County is a small local government where material audit adjustments by the external auditor are required to correct financial activity.

## EFFECT

The independent auditor has prepared financial statements from the records of the County. The county personnel are unable to evaluate the adequacy and completeness of the information presented.

## CAUSE

The material weakness is the result of the County not having employees with adequate training and expertise in generally accepted accounting principles and governmental accounting standards to prepare or adequately review and evaluate the financial statements which were prepared by the independent auditor.

RECOMMENDATION
The County should evaluate the cost/benefit implications of improving internal control with the preparation of year-end financial statements.

## MANAGEMENT'S RESPONSE

Considering the cost and benefit implications of internally preparing financial statements, the County has decided that the preparation of the financial statements will be contracted to a third party. The county will consider additional training opportunities for financial staff, in an effort to better assist during the performance of the annual audit and preparation of the financial statements by the third party.

## GOVERNMENTAL REPORTS

# Independent Auditors' Report on Special Purpose Local Option Sales Tax Series 2005 

Upson County Board of Commissioners<br>Upson County, Georgia<br>Thomaston, Georgia 30286

We have audited the accompanying Schedule of Special Purpose Local Option Sales Tax for the County of Upson, Georgia for the year ended December 31, 2011. This schedule is the responsibility of Upson County's management. Our responșibility is to express an opinion on the Schedule of Special Purpose Local Option Sales Tax based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the Schedule of Special Purpose Local Option Sales Tax is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the Schedule of Special Purpose Local Option Sales Tax. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall presentation of the Schedule of Special Purpose Local Option Sales Tax. We believe that our audit provides a reasonable basis for our opinion.

The accompanying Schedule of Special Purpose Local Option Sales Tax was prepared tor the purpose of complying with the Official Code of Georgia Annotated, 48-8-121 on the Modified Accrual Basis of Accounting as described in Note A and is not intended to be a complete presentation of Upson County's revenues and expenditures.

In our opinion, the Schedule of Special Purpose Local Option Sales Tax referred to above presents fairly, in all material respects, the original estimated cost, the current estimated cost, and the current and prior year expenditures for each project in Upson County's resolution or ordinance calling for the tax for the year ended December 31, 2011, in conformity with accounting principles generally accepted in the United States of America.

March 1, 2012


## UPSON COUNTY, GEORGIA YEAR ENDED DECEMBER 31, 2011 SCHEDULE OF PROJECTS CONSTRUCTED WITH SPECIAL SALES TAX PROCEEDS SERIES 2005

| PROJECT | ORIGINAL ESTIMATED COST | REVISEDESTIMATEDCOST | EXPENDITURES |  |  | ESTIMATED PERCENTAGE OF COMPLETION |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | PRIOR YEARS | CURRENT YEAR | TOTAL |  |
| Highway 36 Expansion | \$1,800,000 | \$ 1,800,000 | \$ 4,286 | \$ 0 | \$ 4,286 | 00.238\% |
| Recreation Projects | 1,500,000 | 1,352,839 | 930,785 | 138,608 | 1,069,393 | 79.050\% |
| Emergency Management \& Narcotics Task Force Facilities | 500,000 | 596,530 | 387,686 | 208,844 | 596,530 | 100.00\% |
| Sheriff Vehicles | 720,000 | 709,644 | 709,644 | 0 | 709,644 | 100.00\% |
| Water Line Extensions | 1,410,000 | 1,410,000 | 1,410,000 | 0 | 1,410,000 | 100.00\% |
| Road, Street \& Bridge Improvements | 7,100,000 | 7,160,987 | 6,484,901 | 680,380 | 7,165,281 | 100.00\% |
| City of Thomaston | 4,828,000 | 4,828,000 | 4,828,000 | 0 | 4,828,000 | 100.00\% |
| City of Yatesville | 142,000 | 142,000 | 142,000 | 0 | 142,000 | 100.00\% |
| TOTALS | \$18,000,000 | \$18,000,000 | \$14,897,302 | \$1,027,832 | \$15,925,134 | 88.473\% |

# Independent Auditors' Report on Special <br> Purpose Local Option Sales Tax Series 2011 

Upson County Board of Commissioners<br>Upson County, Georgia

Thomaston, Georgia 30286
We have audited the accompanying Schedule of Special Purpose Local Option Sales Tax for the County of Upson, Georgia for the year ended December 31, 2011. This schedule is the responsibility of Upson County's management. Our responsibility is to express an opinion on the Schedule of Special Purpose Local Option Sales Tax based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the Schedule of Special Purpose Local Option Sales Tax is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the Schedule of Special Purpose Local Option Sales Tax. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall presentation of the Schedule of Special Purpose Local Option Sales Tax. We believe that our audit provides a reasonable basis for our opinion.

The accompanying Schedule of Special Purpose Local Option Sales Tax was prepared tor the purpose of complying with the Official Code of Georgia Annotated, 48-8-121 on the Modified Accrual Basis of Accounting as described in Note A and is not intended to be a complete presentation of Upson County's revenues and expenditures.

In our opinion, the Schedule of Special Purpose Local Option Sales Tax referred to above presents fairly, in all material respects, the original estimated cost, the current estimated cost, and the current and prior year expenditures for each project in Upson County's resolution or ordinance calling for the tax for the year ended December 31, 2011, in conformity with accounting principles generally accepted in the United States of America.

March 1, 2012


## UPSON COUNTY, GEORGIA YEAR ENDED DECEMBER 31, 2011 SCHEDULE OF PROJECTS CONSTRUCTED WITH SPECIAL SALES TAX PROCEEDS SERIES 2011

| PROJECT | ORIGINAL ESTIMATED COST | REVISED ESTIMATED COST | EXPENDITURES |  |  |  | ESTIMATED PERCENTAGE OF COMPLETION |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | PRIOR YEARS | CURRENT YEAR | TOTAL |  |
| County Level 2 Projects | \$3,200,000 | \$ 3,200,000 | \$ | 0 | \$ 0 | \$ 0 | 0.000\% |
| Roads | 4,855,321 | 4,855,321 |  | 0 | 255,311 | 255,311 | 5.250\% |
| Water System Project | 765,000 | 765,000 |  | 0 | 0 | 0 | 0.000\% |
| Sheriff Vehicles | 520,000 | 520,000 |  | 0 | 0 | 0 | 0.000\% |
| Building Improvements \& Equipment | 2,300,000 | 2,300,000 |  | 0 | 165,815 | 165,815 | 7.209\% |
| City of Thomaston | 4,183,276 | 4,183,276 |  | 0 | 267,505 | 267,505 | 6.394\% |
| City of Yatesville | 176,403 | 176,403 |  | 0 | 11,296 | 11,296 | 6.403\% |
| TOTALS | \$16,000,000 | \$16,000,000 | \$ | 0 | \$ 699,927 | \$ 699,927 | 4.374\% |

# INDEPENDENT AUDITOR'S REPORT 

To the Board of Commissioners of Upson County, Georgia<br>Thomaston, Georgia

We have examined management's assertion included in the accompanying Annual Report of 9-1-1 Collections and Expenditures about Upson County, Georgia's compliance during the fiscal year ended December 31, 2011 with the requirement to expend 9-1-1 funds in compliance with the expenditure requirements of the Official Code of Georgia Annotated, Section 46-5-134. Management is responsible for Upson County, Georgia's compliance with this requirement. Our responsibility is to express an opinion on management's assertion about Upson County, Georgia's compliance based on our examination.

Our examination was conducted in accordance with the attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about Upson County, Georgia's compliance with this requirement and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination of Upson County, Georgia's compliance with the specified requirement.

In our opinion, management's assertion that Upson County, Georgia's complied with the aforementioned requirement during the fiscal year ended December 31, 2011 is fairly stated, in all material respects.

This report is intended solely for the information and use of management and the Georgia Department of Audits and Accounts and is not intended to be and should not be used by anyone other than the specified parties.

May 1, 2012

Annual Report of 9-1-1 Collections and Expenditures
Forth veratad DELEMBSR 31,20 11

## Line

No.
1 Indicate UCOA Fund Type Used to Account for 9-1-1 Activity (choose one):


Special Revenue Fund $\qquad$ Enterprise Fund

2 Monthly 9-1-1 charge billed to each exchange access facility subscriber:

3 Total revenue from exchange access facility subscribers:
4 Does 9-1-1 system provide automatic number identification of a wireless telecommunications connection? (choose one)


Yes $\qquad$ No

5 If the answer to Line 4 is "yes", indicate below which of the following apply (choose one)
$\qquad$ System provides location of base station or cell site
$\square$ System provides automatic location identification
6 If the answer to Line 4 is "yes", identify the monthly 9-1-1 charge billed to each wireless telecommunications connection subscriber:

7 Total revenue from wireless telecommunications connection subscribers:
8 Total Line 3 plus Line 7 (should equal UCOA Revenue Source 34.2500 )
9 Additional revenue sources:
9a Federal (UCOA Revenue Source 33.1000)
Identify each funding agency individually. Attach list, if necessary.

```
GCGA
Restungos.
```


$5,38,393$
$46.513414)^{4}$


## 


48.510462
$\qquad$
9b State (UCOA Revenue Source 33.4000 )
Identify each funding agency individually. Attach list, if necessary.

9c Local (UCOA Revenue Source 33.6000 )
Identify each unit of local government individually. Attach list, if necessary.

9d Private (UCOA. Revenue Source 37.1000 ) Identify each private source individually. Attach list, if necessary.

4054 4491 n-

56751540


$\qquad$
$\qquad$


Annual Report of 9-1-1 Collections and Expenditures
For the Year Ended

## Line

No.
Investment Income (UCOA Revenue Source 36.1000 through 36.3000)
11 Other revenue sources not included above.
Identify each source individually. Transfers from other funds of the local government should be reported on Line 25 and not included here.
$\qquad$
$\qquad$
$\qquad$
$\qquad$
$\qquad$
$\qquad$
$\qquad$

12 Total Revenues (total of all amounts reported on Lines 8 through 11)
Expenditures (UCOA Activity 3800)
13 Wireless service supplier cost recovery charges
(identify each supplier individually on lines below - attach list, if necessary)

14 Emergency telephone equipment, including necessary computer hardware, software, and data base provisioning, addressing, and nonrecurring costs of establishing a 9-1-1 system:

14a Lease costs
14b Purchase costs
14c Maintenance costs
15 Rates associated with the service suppliers 9-1-1 service and other service suppliers recurring charges


Employees hired by the local government solely for the operation and maintenance of the emergency 9-1-1 system:
Number of employees classified as: Full tim $\qquad$ Part time $\qquad$
16a Salaries and wages
16b
Employee benefits

$465-18(4)$


For the Year Ended




A8.5-134(4) 6
$465 \cdot 13$ (ct) (6)


46-5-134(6)(7)

23 Other expenditures not included in Lines 13 through 22 above.
Identify by object and purpose. Transfers to other funds of the local government should be reported on Line 26 and not included here.

$\qquad$
$\qquad$
$\qquad$

24 Total Expenditures (total of all amounts reported on Lines 13 through 23 above)

$\$$ $\qquad$
$s$ $\qquad$

$s$ $\qquad$
$\$$ $\qquad$
$\$$ $\qquad$
$\$$ $\qquad$
$\$$ $\qquad$
$\$$ $\qquad$


Upon County, Ga.
Annual Report of 9-1-1 Collections and Expenditures
For the Year Ended
12/3/

Line
No.


25 Transfers From Other Funds (identify by find)
$\qquad$ 1 $\qquad$
$\qquad$
26 Transfers To Other Funds (identify by fund)
$\qquad$
$\qquad$
27 Proceeds from Capital Lease (identify by asset class and, if equipment, purpose)
$\qquad$
$\qquad$

28 Net Change in Fund Balance (Line 12 - Line 24 + Line 25 - Line 26 + Line 27)
29 Fund Balance - Beginning of Year
30 Fund Balance - End of Year
31a Do amounts on Lines 12,24,28,29, and 30 agree to amounts reported in the government's audited financial statements submitted to the Georgia Department of Audits and Accounts?
$\qquad$
Yes No

31b If the answer to Line 31a is "no", provide explanation (including amounts) to reconcile each line item specified in Line 31 a above to government's audited financial statements. Reconciliation should be attached to this report.

Certification of Local Government Officials
I have reviewed the information presented in this report and certify that it is accurate and correct. I further certify that the 9-1-1 funds were expended in compliance with the expenditure requirements specified in the Official Code of Georgia Annotated (OCGA), Section 46-5-134. I understand that, in accordance with OCGA Section 46-5-134(m)(2), any local government which makes expenditures not in compliance with this Code section may be held liable for pro rata reimbursement to telephone and wireless telecommunications subscribers of amounts improperly expended. Further, the noncompliant local government shall be solely financially responsible for the reimbursement and for any costs associated with the reimbursement. Such reimbursement shall be accomplished by service providers abating the imposition of the 9-1-1 charges and 9-1-1 wireless enhanced charges until such abatement equals the total amount of the rebate.



[^0]:    The notes to the financial statements are an integral part of this statement.

[^1]:    The notes to the financial statements are an integral part of this statement.

[^2]:    The notes to the financial statements are an integral part of this statement

[^3]:    The notes to the financial statements are an inlegral part of this slatement

[^4]:    The notes to the financial statements are an integral part of this statement.

[^5]:    The notes to the financial slatements are an integral part of this statement.

