



# **CITY OF COMMERCE BOARD OF EDUCATION JACKSON COUNTY, GEORGIA**

**ANNUAL FINANCIAL REPORT  
FOR THE FISCAL YEAR ENDED  
JUNE 30, 2013  
(Including Independent Auditor's Reports)**



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SECTION I  
FINANCIAL





## DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

July 21, 2014

Honorable Nathan Deal, Governor  
Members of the General Assembly  
Members of the State Board of Education  
and  
Superintendent and Members of the  
City of Commerce Board of Education

### INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information (Exhibits A through H) of the City of Commerce Board of Education, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express





no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Commerce Board of Education, as of June 30, 2013, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As described in Note 2 to the financial statements, in 2013, the City of Commerce Board of Education adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information. Accounting principles generally accepted in the United States of America require that the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual, as presented on page 23, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Commerce Board of Education's basic financial statements. The accompanying supplementary information, consisting of Schedules 2 through 5, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements.



The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 21, 2014, on our consideration of the City of Commerce Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Commerce Board of Education's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,



Greg S. Griffin  
State Auditor

GSG:as  
2013ARL-11



CITY OF COMMERCE BOARD OF EDUCATION - JACKSON COUNTY



CITY OF COMMERCE BOARD OF EDUCATION - JACKSON COUNTY  
STATEMENT OF NET POSITION  
JUNE 30, 2013

EXHIBIT "A"

	GOVERNMENTAL ACTIVITIES
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ 384,753.14
Investments	1,011,467.84
Accounts Receivable, Net	
Taxes	446,411.12
State Government	945,448.00
Federal Government	107,209.96
Local	29,738.27
Inventories	18,681.57
Capitalized Bond and Other Debt Issuance Costs	106,790.41
Capital Assets, Non-Depreciable	563,703.80
Capital Assets, Depreciable (Net of Accumulated Depreciation)	<u>27,026,779.34</u>
Total Assets	\$ <u>30,640,983.45</u>
<u>LIABILITIES</u>	
Accounts Payable	\$ 176,678.46
Salaries and Benefits Payable	1,547,779.15
Payroll Withholdings Payable	216,238.79
Short-Term Debt	150,000.00
Interest Payable	272,882.25
Long-Term Liabilities	
Due Within One Year	781,057.71
Due in More Than One Year	<u>15,629,579.15</u>
Total Liabilities	\$ <u>18,774,215.51</u>
<u>NET POSITION</u>	
Net Investment in Capital Assets	\$ 11,201,798.83
Restricted for	
Continuation of Federal Programs	110,315.21
Continuation of State Program	16,180.53
Debt Service	809,576.45
Unrestricted (Deficit)	<u>-271,103.08</u>
Total Net Position	\$ <u><u>11,866,767.94</u></u>

The notes to the basic financial statements are an integral part of this statement.



CITY OF COMMERCE BOARD OF EDUCATION - JACKSON COUNTY  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2013

EXHIBIT "B"

		PROGRAM REVENUES		NET (EXPENSES)
			OPERATING	REVENUES
	EXPENSES	CHARGES FOR	GRANTS AND	AND CHANGES IN
		SERVICES	CONTRIBUTIONS	NET POSITION
<u>GOVERNMENTAL ACTIVITIES</u>				
Instruction	\$ 9,280,313.21	\$ 170,164.40	\$ 5,931,755.27	\$ -3,178,393.54
Support Services				
Pupil Services	293,348.29		82,296.81	-211,051.48
Improvement of Instructional Services	226,840.34		126,051.17	-100,789.17
Educational Media Services	287,132.99		210,156.38	-76,976.61
General Administration	474,736.84		487,486.57	12,749.73
School Administration	986,945.20		592,569.61	-394,375.59
Business Administration	156,970.75		11,034.99	-145,935.76
Maintenance and Operation of Plant	1,161,501.80		472,314.10	-689,187.70
Student Transportation Services	315,095.28		99,768.03	-215,327.25
Central Support Services	18,432.00			-18,432.00
Other Support Services	59,844.49		8,674.30	-51,170.19
Operations of Non-Instructional Services				
Enterprise Operations	249,103.53			-249,103.53
Food Services	931,540.72	216,284.67	685,939.45	-29,316.60
Interest on Short-Term and Long-Term Debt	625,692.94			-625,692.94
Total Governmental Activities	<u>\$ 15,067,498.38</u>	<u>\$ 386,449.07</u>	<u>\$ 8,708,046.68</u>	<u>\$ -5,973,002.63</u>
General Revenues				
Taxes				
Property Taxes				
For Maintenance and Operations				\$ 3,093,753.51
Sales Taxes				
Special Purpose Local Option Sales Tax				1,178,120.64
For Capital Projects				37,091.15
Other Sales Tax				
Grants and Contributions not Restricted				
to Specific Programs				1,056,441.00
Investment Earnings				1,175.96
Miscellaneous				<u>313,604.84</u>
Total General Revenues				<u>\$ 5,680,187.10</u>
Change in Net Position				\$ -292,815.53
Net Position - Beginning of Year				<u>12,159,583.47</u>
Net Position - End of Year				<u>\$ 11,866,767.94</u>

The notes to the basic financial statements are an integral part of this statement.

CITY OF COMMERCE BOARD OF EDUCATION - JACKSON COUNTY  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2013

EXHIBIT "C"

	GENERAL FUND	DISTRICT- WIDE CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
<u>ASSETS</u>				
Cash and Cash Equivalents	\$ 816,522.42		\$ 0.00	\$ 816,522.42
Investments	21,952.55	\$ 989,515.29		1,011,467.84
Accounts Receivable, Net				
Taxes	349,103.46	97,307.66		446,411.12
State Government	945,448.00			945,448.00
Federal Government	107,209.96			107,209.96
Local	29,738.27			29,738.27
Inventories	18,681.57			18,681.57
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
 Total Assets	 \$ 2,288,656.23	 \$ 1,086,822.95	 0.00	 \$ 3,375,479.18
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
<u>LIABILITIES AND FUND BALANCES</u>				
<u>LIABILITIES</u>				
Cash Overdraft		\$ 431,769.28	\$ 0.00	\$ 431,769.28
Accounts Payable	\$ 176,678.46			176,678.46
Salaries and Benefits Payable	1,547,779.15			1,547,779.15
Payroll Withholdings Payable	216,238.79			216,238.79
Short-Term Debt	150,000.00			150,000.00
Deposits and Deferred Revenue	191,188.60			191,188.60
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total Liabilities	\$ 2,281,885.00	\$ 431,769.28	\$ 0.00	\$ 2,713,654.28
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
<u>FUND BALANCES</u>				
Nonspendable	\$ 18,681.57		\$ 0.00	\$ 18,681.57
Restricted	557,171.75	\$ 655,053.67		1,212,225.42
Unassigned	-569,082.09			-569,082.09
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total Fund Balances	\$ 6,771.23	\$ 655,053.67	\$ 0.00	\$ 661,824.90
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
 Total Liabilities and Fund Balances	 \$ 2,288,656.23	 \$ 1,086,822.95	 0.00	 \$ 3,375,479.18
	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>

The notes to the basic financial statements are an integral part of this statement.

CITY OF COMMERCE BOARD OF EDUCATION - JACKSON COUNTY  
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
JUNE 30, 2013

EXHIBIT "D"

Total Fund Balances - Governmental Funds (Exhibit "C")	\$	661,824.90
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Amounts reported for Governmental Activities in the Statement of Net Position are different because:

Capital Assets used in Governmental Activities are not financial resources and therefore are not reported as assets in governmental funds. These assets consist of:

Land	\$	563,703.80	
Land Improvements		2,172,307.17	
Buildings		29,474,915.06	
Equipment		1,318,269.52	
Accumulated Depreciation		<u>-5,938,712.41</u>	
Total Capital Assets			27,590,483.14

Taxes that are not available to pay for current period expenditures are deferred in the governmental funds.

Property Taxes		191,188.60
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Long-Term Liabilities, including Bonds Payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds.

Long-Term Liabilities at year-end consist of:

Bonds Payable	\$	-16,140,000.00	
Accrued Interest Payable		-272,882.25	
Deferred Charge for Bond Issuance Costs		106,790.41	
Installment Sales Agreement		-130,600.00	
Unamortized Bond Premiums		<u>-140,036.86</u>	
Total Long-Term Liabilities			<u>-16,576,728.70</u>

Net Position of Governmental Activities (Exhibit "A")	\$	<u>11,866,767.94</u>
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The notes to the basic financial statements are an integral part of this statement.

CITY OF COMMERCE BOARD OF EDUCATION - JACKSON COUNTY  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
JUNE 30, 2013

EXHIBIT "E"

	GENERAL FUND	DISTRICT- WIDE CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
<u>REVENUES</u>				
Property Taxes	\$ 3,033,283.91		\$ 0.00	\$ 3,033,283.91
Sales Taxes	37,091.15	\$ 1,178,120.64		1,215,211.79
State Funds	8,315,829.57			8,315,829.57
Federal Funds	1,448,658.11			1,448,658.11
Charges for Services	386,449.07			386,449.07
Investment Earnings	352.85	823.11		1,175.96
Miscellaneous	313,604.84			313,604.84
Total Revenues	\$ 13,535,269.50	\$ 1,178,943.75	\$ 0.00	\$ 14,714,213.25
<u>EXPENDITURES</u>				
Current				
Instruction	\$ 8,529,704.25	\$ 41,451.72		\$ 8,571,155.97
Support Services				
Pupil Services	293,348.29			293,348.29
Improvement of Instructional Services	226,840.34			226,840.34
Educational Media Services	287,132.99			287,132.99
General Administration	462,664.66			462,664.66
School Administration	986,945.20			986,945.20
Business Administration	156,970.75			156,970.75
Maintenance and Operation of Plant	1,173,081.84	6,808.00		1,179,889.84
Student Transportation Services	270,623.08			270,623.08
Central Support Services	18,432.00			18,432.00
Other Support Services	59,844.49			59,844.49
Enterprise Operations	249,103.53			249,103.53
Food Services Operation	912,995.72			912,995.72
Capital Outlay		5,378.79		5,378.79
Debt Services				
Principal	15,800.00	650,000.00		665,800.00
Dues and Fees			\$ 28.37	28.37
Interest	741.04	475,124.40		475,865.44
Total Expenditures	\$ 13,644,228.18	\$ 1,178,762.91	\$ 28.37	\$ 14,823,019.46
Net Change in Fund Balances	\$ -108,958.68	\$ 180.84	\$ -28.37	\$ -108,806.21
Fund Balances - Beginning	115,729.91	654,872.83	28.37	770,631.11
Fund Balances - Ending	\$ 6,771.23	\$ 655,053.67	\$ 0.00	\$ 661,824.90

The notes to the basic financial statements are an integral part of this statement.

CITY OF COMMERCE BOARD OF EDUCATION - JACKSON COUNTY  
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF  
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
TO THE STATEMENT OF ACTIVITIES  
JUNE 30, 2013

EXHIBIT "F"

Total Net Change in Fund Balances - Governmental Funds (Exhibit "E") \$ -108,806.21

Amounts reported for Governmental Activities in the Statement of Activities are different because:

Capital Outlays are reported as expenditures in Governmental Funds. However, in the Statement of Activities, the cost of Capital Assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:

Capital Outlay	\$	24,698.36	
Depreciation Expense		-788,471.12	
Excess of Capital Outlay over Depreciation Expense			-763,772.76

Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. 60,469.60

Bond issuance costs, deferred gains on refundings and similar items when debt is first issued are reported as an expenditure in Governmental Funds, but are reported as deferred charges on the Statement of Net Position and amortized over the term of the debt, using the straight-line method. The details of this difference in the current period are as follows:

Amortization of Bond Issuance Costs			-6,336.37
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Repayment of Long-Term Debt is reported as an expenditure in Governmental Funds, but the repayment reduces Long-Term Liabilities in the Statement of Net Position. In the current year, these amounts consist of:

Bond Principal Retirements	\$	650,000.00	
Installment Sales Agreement		15,800.00	
Bond Premiums Amortized		9,657.71	
Total Long-Term Debt Repayments			675,457.71

Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in Governmental Funds. These activities consist of:

Net Increase (Decrease) in Accrued Interest on Issuance of Bonds			-149,827.50
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Change in Net Position of Governmental Activities (Exhibit "B") \$ -292,815.53

The notes to the basic financial statements are an integral part of this statement.

CITY OF COMMERCE BOARD OF EDUCATION - JACKSON COUNTY  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
JUNE 30, 2013

EXHIBIT "G"

	<u>AGENCY FUNDS</u>
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ <u>38,835.14</u>
<u>LIABILITIES</u>	
Funds Held for Others	\$ <u>38,835.14</u>

The notes to the basic financial statements are an integral part of this statement.

## **NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY**

### **REPORTING ENTITY**

The City of Commerce Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent appointed by the Board. The Board is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

## **NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

### **BASIS OF PRESENTATION**

The School District's basic financial statements are collectively comprised of the District-wide financial statements, fund financial statements and notes to the basic financial statements of the City of Commerce Board of Education.

#### **District-wide Statements:**

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### **Fund Financial Statements:**

The fund financial statements provide information about the School District's funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds.

The School District reports the following major governmental funds:

- General Fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- District-wide Capital Projects Fund accounts for and reports financial resources including Special Purpose Local Option Tax (SPLOST) and Bond Proceeds that are restricted, committed or assigned to the expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

The School District reports the following fiduciary fund type:

- Agency funds account for assets held by the School District as an agent for various school activity accounts.

## **BASIS OF ACCOUNTING**

The basis of accounting determines when transactions are reported on the financial statements. The District-wide governmental and fiduciary financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, both restricted and unrestricted resources are available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

## **NEW ACCOUNTING PRONOUNCEMENTS**

In fiscal year 2013, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 60, *Accounting and Financial Reporting for Service Concession Arrangements*. The provisions of this Statement establish accounting and financial reporting standards for governments who enter into Service Concession Arrangements (SCA) with other governmental or nongovernmental entities. As of June 30, 2013, the School District has not entered into any arrangements that meet the qualifications to be reported as a SCA in accordance with this standard.

In fiscal year 2013, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*. The provisions of this Statement incorporate certain accounting and financial reporting guidance into authoritative GASB literature.

In fiscal year 2013, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Net Position*. The provisions of this Statement establish financial reporting standards for the presentation of deferred outflows of resources and deferred inflows of resources and their effects on a government's net position. The School District changed its presentation of net assets to net position for fiscal year 2013. There were no other applicable reporting changes for the School District.



## **CASH AND CASH EQUIVALENTS**

### **Composition of Deposits**

Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated Section 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

## **INVESTMENTS**

### **Composition of Investments**

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase greater than one year and equity investments are reported at fair value. The Official Code of Georgia Annotated Section 36-83-4 authorizes the School District to invest its funds. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity. Funds may be invested in the following:

1. Obligations issued by the State of Georgia or by other states,
2. Obligations issued by the United States government,
3. Obligations fully insured or guaranteed by the United States government or a United States government agency,
4. Obligations of any corporation of the United States government,
5. Prime banker's acceptances,
6. The Georgia Fund 1 administered by the State of Georgia, Office of the State Treasurer,
7. Repurchase agreements, and
8. Obligations of other political subdivisions of the State of Georgia.

## **RECEIVABLES**

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

## **PROPERTY TAXES**

The Jackson County Board of Commissioners adopted the property tax levy for the 2012 tax digest year (calendar year) on October 4, 2012 (levy date) based on property values as of January 1, 2012. Taxes were due on December 20, 2012 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2012 tax digest are reported as revenue in the governmental funds for fiscal year 2013. The Jackson County Tax Commissioner bills and collects the property taxes for the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2013, for maintenance and operations amounted to \$2,992,893.57.

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The tax millage rate levied for the 2012 tax year (calendar year) for the City of Commerce Board of Education was as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations	<u>19.00</u> mills
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Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$40,390.34 during fiscal year ended June 30, 2013.

## SALES TAXES

Education Special Purpose Local Option Sales Tax, at the fund reporting level, during the year amounted to \$1,178,120.64 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

## INVENTORIES

### Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (first-in, first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

## CAPITAL ASSETS

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. During the fiscal year under review, no events or changes in circumstances affecting a capital asset that may indicate impairment were known to the School District.

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements and proprietary funds are as follows:

	Capitalization Policy	Estimated Useful Life
Land	Any Amount	N/A
Land Improvements	\$ 10,000.00	20 to 80 years
Buildings and Improvements	\$ 10,000.00	25 to 80 years
Equipment	\$ 10,000.00	10 to 50 years
Intangible Assets	\$ 100,000.00 - \$1,000,000.00	Individually determined

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives, with the exception of intangible assets which are amortized.

Amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, copyrights and internally generated software is computed using the straight-line method over the estimated useful lives of the assets, generally 10 to 20 years.

### GENERAL OBLIGATION BONDS

The School District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. In the District-wide financial statements, bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bond issuance costs are reported as deferred charges and amortized over the term of the debt.

In the fund financial statements, the School District recognizes bond premiums and discounts, as well as bond issuance costs during the fiscal year bonds are issued. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. To conform to generally accepted accounting principles, the 2007 Series G.O. bond issuance costs should be amortized over the life of the bonds on the District-wide statements. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. General obligation bonds are direct obligations and pledge the full faith and credit of the government. The outstanding amount of these bonds is recorded in the Statement of Net Position.

### NET POSITION

The School District's net position in the District-wide Statements is classified as follows:

**Net investment in capital assets** - This represents the School District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.

**Restricted net position** - This represents resources for which the School District is legally or contractually obligated to spend resources for continuation of Federal programs, debt service and capital projects in accordance with restrictions imposed by external third parties.

**Unrestricted net position** - Unrestricted net position represents resources derived from property taxes, sales taxes, grants and contributions not restricted to specific programs, charges for services, and miscellaneous revenues. These resources are used for transactions relating to the educational and general operations of the School District, and may be used at the discretion of the Board to meet current expenses for those purposes.

### FUND BALANCES

The School District's fund balances are classified as follows:

**Nonspendable** - Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** - Constraints are placed on the use of resources are either (1) externally imposed conditions by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** - Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. The Board of Education is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

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**Assigned** – Amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board of Education or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** – The residual classification for the General Fund. This classification represents fund balances that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

Fund Balances of the Governmental Funds at June 30, 2013, are as follows:

Nonspendable			
Inventories		\$	18,681.57
Restricted			
Continuation of Federal Programs	\$	91,633.64	
Continuation of State Program		16,180.53	
Capital Projects		21,952.55	
Debt Service		<u>1,082,458.70</u>	1,212,225.42
Unassigned			<u>-569,082.09</u>
Fund Balance, June 30, 2013		\$	<u><u>661,824.90</u></u>

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

#### DEFICIT FUND BALANCES

Funds and individual nonmajor funds reporting a deficit fund balance at June 30, 2013, are as follows:

<u>Fund Type/Fund Name</u>	<u>Deficit Balance</u>
Unassigned General Fund	\$ <u><u>-569,082.09</u></u>

The General Fund reported a deficit fund balance of \$569,082.09 at June 30, 2013. To address this deficit, the City of Commerce Board of Education reduced personnel through attrition and voted to increase the millage rate to 20.00 mills. The Board of Education also voted to implement a bond millage of 3.00 mills. In addition, the Board voted not to replace the Assistant Superintendent.

#### USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service, and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity principal's accounts, is prepared and adopted by fund and function. The legal level of budgetary control was established by the Board at the aggregate fund level. The budget for the General Fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of Official Code of Georgia Annotated section 20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See Schedule 1 – General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual for a detail of any over/under expenditures during the fiscal year under review.

#### **NOTE 4: DEPOSITS AND INVESTMENTS**

##### **COLLATERALIZATION OF DEPOSITS**

Official Code of Georgia Annotated (O.C.G.A.) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110 percent of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. Section 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110 percent of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

1. Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
2. Insurance on accounts provided by the Federal Deposit Insurance Corporation,
3. Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
4. Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
5. Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
6. Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
7. Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

##### **CATEGORIZATION OF DEPOSITS**

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2013, the bank balances were \$849,502.72. The bank balances were covered by Federal depository insurance or collateralized with securities held by the pledging financial institution in the School District's name.

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### **CATEGORIZATION OF INVESTMENTS**

The School District's investments as of June 30, 2013, are presented below. All investments are presented by investment type and debt securities are presented by maturity.

<u>Investment Type</u>	<u>Fair Value</u>
Other Investments	
U. S. Treasury	
Money Market Funds	\$ 21,952.55
Investment Pools	
Office of State Treasurer	
Georgia Fund 1	<u>989,515.29</u>
Total Investments	<u>\$ 1,011,467.84</u>

The Georgia Fund 1, formerly referred to as LGIP, administered by the State of Georgia, Office of the State Treasurer is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1 (Primary Liquidity Portfolio) does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the *State of Georgia* Comprehensive Annual Financial Report. This audit can be obtained from the Georgia Department of Audits and Accounts at <http://www.audits.ga.gov/SGD/cafr.html>.

The Primary Liquidity Portfolio consists of Georgia Fund 1 which is not registered with the SEC as an investment company but does operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share. The pool is an AAf rated investment pool by Standard and Poor's. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2013, was 43 days.

The U. S. Treasury Money Market Funds are invested in an Institutional Treasury Portfolio Fund managed by Fidelity Investments. The weighted average maturity of the fund is approximately 53 days. The fund is rated AAAM by Standard and Poor's and AAA-mf by Moody's.

### **NOTE 5: NON-MONETARY TRANSACTIONS**

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. These commodities are recorded at their Federally assigned value. **See Note 2 - Inventories**

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**NOTE 6: CAPITAL ASSETS**

The following is a summary of changes in the Capital Assets during the fiscal year:

	Balances July 1, 2012	Increases	Decreases	Balances June 30, 2013
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	\$ 563,703.80	\$ 0.00	\$ 0.00	\$ 563,703.80
Capital Assets, Being Depreciated:				
Buildings and Improvements	\$ 29,460,380.06	\$ 14,535.00		\$ 29,474,915.06
Equipment	1,342,752.16	10,163.36	\$ 34,646.00	1,318,269.52
Land Improvements	2,172,307.17			2,172,307.17
Less: Accumulated Depreciation:				
Buildings and Improvements	3,818,508.06	585,493.02		4,404,001.08
Equipment	853,263.53	106,921.36	34,646.00	925,538.89
Land Improvements	513,115.70	96,056.74		609,172.44
Total Capital Assets, Being Depreciated, Net	\$ 27,790,552.10	\$ -763,772.76	\$ 0.00	\$ 27,026,779.34
Governmental Activity Capital Assets - Net	\$ 28,354,255.90	\$ -763,772.76	\$ 0.00	\$ 27,590,483.14

Current year depreciation expense by function is as follows:

Instruction	\$ 708,006.63
Support Services	
General Administration	\$ 11,933.48
Maintenance and Operation of Plant	6,237.83
Student Transportation Services	43,961.25
Food Services	18,331.93
	<u>\$ 788,471.12</u>

**NOTE 7: RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God and unemployment compensation.

The School District has obtained commercial insurance for risk of loss associated with torts, assets, errors or omissions and job related illness or injuries to employees. The School District has neither significantly reduced coverage for these risks nor incurred losses (settlements) which exceeded the School District's insurance coverage in any of the past three years. During fiscal year 2012, the School District decided to stop carrying commercial insurance for this risk associated with acts of God because of its prohibitive cost and began covering all claim settlements and judgments out of its General Fund resources. The School District did not experience any losses related to this risk during the fiscal year.

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.



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Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	<u>Beginning of Year Liability</u>	<u>Claims and Changes in Estimates</u>	<u>Claims Paid</u>	<u>End of Year Liability</u>
2012	\$ 0.00	\$ 8,910.00	\$ 8,910.00	\$ 0.00
2013	\$ 0.00	\$ 9,091.92	\$ 9,091.92	\$ 0.00

The School District has purchased a surety bond to provide additional insurance coverage as follows:

<u>Position Covered</u>	<u>Amount</u>
Superintendent	\$ 100,000.00

**NOTE 8: SHORT-TERM DEBT**

The School District issues tax anticipation notes in advance of property tax collections, depositing the proceeds in its General Fund. This short-term debt is to provide cash for operations until property tax collections are received by the School District. Article IX, Section V, Paragraph V of the Constitution of the State of Georgia limits the aggregate amount of short-term debt to 75 percent of the total gross income from taxes collected in the preceding year and requires all short-term debt to be repaid no later than December 31 of the calendar year in which the debt was incurred.

Short-term debt activity for the fiscal year is as follows:

	<u>Beginning Balance</u>	<u>Issued</u>	<u>Redeemed</u>	<u>Ending Balance</u>
Tax Anticipation Notes	\$ 0.00	\$ 1,082,000.00	\$ 932,000.00	\$ 150,000.00

**NOTE 9: LONG-TERM DEBT**

**INSTALLMENT SALES AGREEMENT:**

The City of Commerce Board of Education entered into an agreement dated June 1, 2006, with the Northeast Georgia Regional Educational Service Agency for the construction and subsequent lease of the Rutland Center. Under the terms of the agreement, the School District will make annual payments through July 15, 2020.

**GENERAL OBLIGATION DEBT OUTSTANDING**

General Obligation Bonds currently outstanding are as follows:

<u>Purpose</u>	<u>Interest Rates</u>	<u>Amount</u>
General Government - Series 2007	3.606%	\$ 7,540,000.00
General Government - Series 2009	4.0% - 5.0%	8,600,000.00
		<u>\$ 16,140,000.00</u>

Voters have authorized \$1,400,000.00 in general obligation debt for Capital outlay which was not issued as of June 30, 2013.



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The changes in Long-Term Debt during the fiscal year ended June 30, 2013, were as follows:

	Governmental Activities				
	Balance July 1, 2012	Additions	Deductions	Balance June 30, 2013	Due Within One Year
G. O. Bonds	\$ 16,790,000.00	\$ 0.00	\$ 650,000.00	\$ 16,140,000.00	\$ 755,000.00
Installment Sales Agreement	146,400.00		15,800.00	130,600.00	16,400.00
Bond Premiums Amortized	149,694.57		9,657.71	140,036.86	9,657.71
	<u>\$ 17,086,094.57</u>	<u>\$ 0.00</u>	<u>\$ 675,457.71</u>	<u>\$ 16,410,636.86</u>	<u>\$ 781,057.71</u>

At June 30, 2013, payments due by fiscal year which includes principal and interest for these items are as follows:

	Installment Sales Agreement	
	Principal	Interest
<u>Fiscal Year Ended June 30:</u>		
2014	\$ 16,400.00	\$ 5,432.96
2015	17,200.00	4,750.72
2016	17,800.00	4,035.20
2017	18,600.00	3,294.72
2018 - 2022	<u>60,600.00</u>	<u>5,108.48</u>
Total Principal and Interest	<u>\$ 130,600.00</u>	<u>\$ 22,622.08</u>

	General Obligation Debt		Unamortized
	Principal	Interest	Bond Premium
<u>Fiscal Year Ended June 30:</u>			
2014	\$ 755,000.00	\$ 641,304.75	\$ 9,657.71
2015	785,000.00	613,538.55	9,657.71
2016	815,000.00	584,690.55	9,657.71
2017	850,000.00	554,670.60	9,657.71
2018	885,000.00	523,388.55	9,657.71
2019 - 2023	5,595,000.00	2,011,325.40	48,288.55
2024 - 2028	<u>6,455,000.00</u>	<u>746,212.50</u>	<u>43,459.76</u>
Total Principal and Interest	<u>\$ 16,140,000.00</u>	<u>\$ 5,675,130.90</u>	<u>\$ 140,036.86</u>

**NOTE 10: ON-BEHALF PAYMENTS**

The School District has recognized revenues and costs in the amount of \$806,805.49 for health insurance and retirement contributions paid on the School District's behalf by the following State Agencies.

Georgia Department of Education  
Paid to the Georgia Department of Community Health  
For Health Insurance of Certificated Personnel  
In the amount of \$763,488.00

Paid to the Teachers' Retirement System of Georgia  
For Teachers' Retirement System (TRS) Employer's Cost  
In the amount of \$20,950.49

Office of the State Treasurer

Paid to the Public School Employees' Retirement System  
For Public School Employees' Retirement (PSERS) Employer's Cost  
In the amount of \$22,367.00

Funds paid to the Georgia Department of Community Health by the Georgia Department of Education on behalf of the School District are reported as part of the Quality Basic Education revenue allotments on Schedule 3 – Schedule of State Revenue.

#### **NOTE 11: SIGNIFICANT CONTINGENT LIABILITIES**

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable, but is not believed to be material to the basic financial statements.

#### **NOTE 12: POST-EMPLOYMENT BENEFITS**

##### **GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND**

**Plan Description.** The Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). The Department of Community Health, which includes the School OPEB Fund, issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

**Funding Policy.** The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2013, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2013, pay approximately 25 percent of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2013, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

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Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2013:

**For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:**

July 2012 - February 2013	\$912.34 per member per month
March 2013 - June 2013	\$937.34 per member per month

**For non-certificated school personnel:**

July 2012 - June 2013	\$446.20 per member per month
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No additional contribution was required by the Board for fiscal year 2013 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2013	100%	\$ 1,377,632.39
2012	100%	\$ 1,334,538.97
2011	100%	\$ 1,263,826.84

**NOTE 13: RETIREMENT PLANS**

**TEACHERS' RETIREMENT SYSTEM OF GEORGIA (TRS)**

**Plan Description.** The TRS is a cost-sharing multiple-employer defined benefit plan created in 1943 by an act of the Georgia General Assembly to provide retirement benefits for qualifying employees in educational service. A Board of Trustees comprised of active and retired members and ex-officio State employees is ultimately responsible for the administration of TRS. The Teachers' Retirement System of Georgia issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

On October 25, 1996, the Board created the Supplemental Retirement Benefits Plan of the Georgia Teachers' Retirement System (SRBP-TRS). SRBP-TRS was established as a qualified excess benefit plan in accordance with Section 415 of the Internal Revenue Code (IRC) as a portion of TRS. The purpose of SRBP-TRS is to provide retirement benefits to employees covered by TRS whose benefits are otherwise limited by IRC Section 415. Beginning July 1, 1997, all members and retired former members in TRS are eligible to participate in the SRBP-TRS whenever their benefits under TRS exceed the IRC Section 415 imposed limitation on benefits.

TRS provides service retirement, disability retirement, and survivor's benefits. The benefit structure of TRS is defined and may be amended by State statute. A member is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. A member is eligible for early retirement after 25 years of creditable service.

Normal retirement (pension) benefits paid to members are equal to 2% of the average of the member's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. Early retirement benefits are reduced by the lesser of one-twelfth of 7% for each month the member is below age 60 or by 7% for each year or fraction thereof by which the member has less than 30 years of service. It is also assumed that certain cost-of-living adjustments, based on the Consumer Price Index, will be made in future years. Retirement benefits are payable monthly for life. A member may elect to receive a partial lump-sum distribution in addition to a reduced monthly retirement benefit. Death, disability and spousal benefits are also available.

**Funding Policy.** TRS is funded by member and employer contributions as adopted and amended by the Board of Trustees. Members become fully vested after 10 years of service. If a member terminates with less than 10 years of service, no vesting of employer contributions occurs, but the member's contributions may be refunded with interest. Member contributions are limited by State law to not less than 5% or more than 6% of a member's earnable compensation. Member contributions as adopted by the Board of Trustees for the fiscal year ended June 30, 2013, were 6.00% of annual salary. Employer contributions required for fiscal year 2013 were 11.41% of annual salary as required by the June 30, 2010, actuarial valuation. The employer contribution rate will increase to 12.28% effective July 1, 2013.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2013	100%	\$ 812,596.14
2012	100%	\$ 744,072.12
2011	100%	\$ 761,441.20

#### **PUBLIC SCHOOL EMPLOYEES' RETIREMENT SYSTEM (PSERS)**

Bus drivers, lunchroom personnel, and maintenance and custodial personnel are members of the Public School Employees' Retirement System of Georgia. The System is funded by contributions by the employees and by the State of Georgia. The School District makes no contribution to this plan.

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CITY OF COMMERCE BOARD OF EDUCATION - JACKSON COUNTY  
GENERAL FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
BUDGET AND ACTUAL  
YEAR ENDED JUNE 30, 2013

SCHEDULE "1"

	NONAPPROPRIATED BUDGETS		ACTUAL	VARIANCE
	ORIGINAL (1)	FINAL (1)	AMOUNTS	OVER/UNDER
<u>REVENUES</u>				
Property Taxes	\$ 2,950,000.00	\$ 3,110,278.00	\$ 3,033,283.91	\$ -76,994.09
Sales Taxes	63,000.00	63,000.00	37,091.15	-25,908.85
State Funds	6,858,479.00	8,237,982.91	8,315,829.57	77,846.66
Federal Funds	389,424.00	1,486,187.68	1,448,658.11	-37,529.57
Charges for Services	8,000.00	199,493.00	386,449.07	186,956.07
Investment Earnings	1,200.00	1,256.00	352.85	-903.15
Miscellaneous	64,300.00	50,454.00	313,604.84	263,150.84
	<u>10,334,403.00</u>	<u>13,148,651.59</u>	<u>13,535,269.50</u>	<u>386,617.91</u>
Total Revenues	\$	\$	\$	\$
<u>EXPENDITURES</u>				
Current				
Instruction	\$ 5,773,468.88	\$ 8,406,181.76	\$ 8,529,704.25	\$ -123,522.49
Support Services				
Pupil Services	604,985.00	315,681.00	293,348.29	22,332.71
Improvement of Instructional Services	223,971.00	252,127.00	226,840.34	25,286.66
Educational Media Services	265,895.00	287,181.00	287,132.99	48.01
General Administration	391,575.00	430,283.00	462,664.66	-32,381.66
School Administration	904,205.00	896,990.00	986,945.20	-89,955.20
Business Administration	173,958.00	133,948.00	156,970.75	-23,022.75
Maintenance and Operation of Plant	834,351.00	1,001,585.20	1,173,081.84	-171,496.64
Student Transportation Services	265,355.00	290,767.92	270,623.08	20,144.84
Central Support Services	23,000.00	19,000.00	18,432.00	568.00
Other Support Services	18,513.00	57,264.00	59,844.49	-2,580.49
Food Services Operation	883,661.00	880,156.00	912,995.72	-32,839.72
Enterprise Operations			249,103.53	-249,103.53
Debt Service	15,000.00	15,000.00	16,541.04	-1,541.04
	<u>10,377,937.88</u>	<u>12,986,164.88</u>	<u>13,644,228.18</u>	<u>-658,063.30</u>
Total Expenditures	\$	\$	\$	\$
Net Change in Fund Balances	\$ -43,534.88	\$ 162,486.71	\$ -108,958.68	\$ -271,445.39
Fund Balances - Beginning	119,347.79	119,347.79	115,729.91	-3,617.88
Adjustments	12,212.04	-28,271.50		28,271.50
	<u>88,024.95</u>	<u>253,563.00</u>	<u>6,771.23</u>	<u>-246,791.77</u>
Fund Balances - Ending	\$	\$	\$	\$

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

- (1) Original and Final Budget amounts do not include budgeted revenues or expenditures of the various principal accounts.  
The actual revenues and expenditures of the various principal accounts are \$434,385.01 and \$416,111.01, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

CITY OF COMMERCE BOARD OF EDUCATION - JACKSON COUNTY  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2013

SCHEDULE "2"

FUNDING AGENCY PROGRAM/GRANT	CFDA NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	* 10.553	N/A	(2)
National School Lunch Program	* 10.555	N/A	\$ 873,174.46 (1)
Total U. S. Department of Agriculture			\$ 873,174.46
Education, U. S. Department of			
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027	N/A	\$ 353,863.32
Preschool Grants	84.173	N/A	10,540.73
Total Special Education Cluster			\$ 364,404.05
Title I, Part A Cluster			
Pass-Through From Georgia Department of Education			
Title I Grants to Local Educational Agencies	84.010	N/A	\$ 321,971.83
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048	N/A	\$ 16,775.48
Education Jobs Fund	84.410	N/A	602.00
Improving Teacher Quality State Grants	84.367	N/A	53,593.95
Rural Education	84.358	N/A	33,155.31
Total Other Programs			\$ 104,126.74
Total U. S. Department of Education			\$ 790,502.62
Total Expenditures of Federal Awards			\$ 1,663,677.08

N/A = Not Available

Notes to the Schedule of Expenditures of Federal Awards

- (1) Includes the Federally assigned value of donated commodities for the Food Donation Program in the amount of \$61,949.86.
- (2) Expenditures for the funds earned on the School Breakfast Program \$168,742.00 were not maintained separately and are included in the 2013 National School Lunch Program.

Major Programs are identified by an asterisk (\*) in front of the CFDA number.

The School District did not provide Federal Assistance to any Subrecipient.

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the City of Commerce Board of Education and is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

CITY OF COMMERCE BOARD OF EDUCATION - JACKSON COUNTY  
SCHEDULE OF STATE REVENUE  
YEAR ENDED JUNE 30, 2013

SCHEDULE "3"

AGENCY/FUNDING	GOVERNMENTAL	
	FUND TYPE	
	GENERAL	FUND
GRANTS		
Bright From the Start:		
Georgia Department of Early Care and Learning		
Pre-Kindergarten Program	\$	162,558.42
Education, Georgia Department of		
Quality Basic Education (1)		
Direct Instructional Cost		
Kindergarten Program		334,030.00
Kindergarten Program - Early Intervention Program		402,500.00
Primary Grades (1-3) Program		775,219.00
Primary Grades - Early Intervention (1-3) Program		532,086.00
Upper Elementary Grades (4-5) Program		410,973.00
Upper Elementary Grades - Early Intervention (4-5) Program		157,743.00
Middle School (6-8) Program		894,734.00
High School General Education (9-12) Program		650,796.00
Vocational Laboratory (9-12) Program		277,550.00
Students with Disabilities		1,372,321.00
Gifted Student - Category VI		455,530.00
Remedial Education Program		195,395.00
Alternative Education Program		69,466.00
English Speakers of Other Languages (ESOL)		69,661.00
Media Center Program		167,072.00
20 Days Additional Instruction		47,725.00
Staff and Professional Development		34,118.00
Indirect Cost		
Central Administration		403,470.00
School Administration		467,598.00
Facility Maintenance and Operations		388,328.00
Amended Formula Adjustment		-1,260,031.00
Categorical Grants		
Pupil Transportation		
Regular		76,680.00
Nursing Services		45,000.00
Education Equalization Funding Grant		1,056,441.00
Other State Programs		
Food Services		22,876.00
Math and Science Supplements		19,106.66
Move on When Ready		100.00
Preschool Handicapped Program		30,552.00
Teachers' Retirement		20,950.49
Vocational Supervisors		7,031.00
Vocational Education		5,883.00
Office of the State Treasurer		
Public School Employees' Retirement		22,367.00
	\$	<u>8,315,829.57</u>

- (1) Payments to the Georgia Department of Community Health by the Georgia Department of Education on behalf of the School District in the amount of \$763,488.00 are included as part of the Quality Basic Education revenue allotments above.

See notes to the basic financial statements.



CITY OF COMMERCE BOARD OF EDUCATION - JACKSON COUNTY  
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS  
YEAR ENDED JUNE 30, 2013

SCHEDULE "4"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3) (4)	AMOUNT EXPENDED IN PRIOR YEARS (3) (4) (5)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
<u>SPLOST 2006</u>							
Acquiring, constructing, equipping new school buildings and other buildings or facilities useful or desirable in connection therewith: including but not limited to a new physical education/athletic facility and an educational/administrative complex	\$ 12,270,799.12	\$ 21,089,046.99		\$ 21,089,046.69	\$ 21,089,046.69		Completed
Adding to, renovating, repairing, improving and equipping existing school buildings or other buildings or facilities useful or desirable in connection therewith	526,860.28	655,511.63		655,511.63	655,511.63		Completed
Acquiring textbooks system-wide	80,140.60	195,268.60		195,268.60	195,268.60		Completed
Acquiring part of a psychoeducational center	190,200.00	190,000.00					(6)
Acquiring school buses, school vehicles and transportation equipment	95,000.00	95,000.00					(6)
Acquiring new technology and safety and security equipment system-wide	60,000.00	60,000.00					(6)
<u>SPLOST 2011</u>							
Paying a portion of the debt on the outstanding Series 2007 and 2009 General Obligation Bonds previously issued by the City of Commerce Board of Education	7,250,000.00	7,250,000.00	\$ 1,125,124.40				April-16
Adding to, renovating, repairing, improving and equipping existing school buildings or other buildings or facilities useful or desirable in connection therewith, but not limited to HVAC and elementary gymnasium	10,275,000.00	10,275,000.00	35,000.00				April-16
Acquiring part of a psychoeducational center	100,000.00	100,000.00					April-16
Acquiring school buses, school vehicles and transportation equipment	400,000.00	400,000.00					April-16
Acquiring textbooks and band instruments	200,000.00	200,000.00	6,500.00				April-16
Acquiring new technology and safety and security equipment and other school equipment	1,500,000.00	1,500,000.00					April-16
Acquiring land	100,000.00	100,000.00					April-16
Acquiring any property necessary or desirable therefore, both real and personal.	150,000.00	150,000.00					April-16
	<u>\$ 33,198,000.00</u>	<u>\$ 42,259,827.22</u>	<u>\$ 1,166,624.40</u>	<u>\$ 21,939,826.92</u>	<u>\$ 21,939,826.92</u>		

- (1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.
- (2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.
- (3) The voters of City of Commerce approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.
- (4) In addition to the expenditures shown above, the School District has incurred interest to provide advance funding for the above projects as follows:
- |              |                        |
|--------------|------------------------|
| Prior Years  | \$ 2,444,456.26        |
| Current Year | <u>475,124.40</u>      |
| Total        | <u>\$ 2,919,580.66</u> |
- (5) In addition to the expenditures shown above, the School District incurred \$133,699.99 of bond issuance cost in fiscal year 2010.
- (6) Funds budgeted for acquiring part of a psychoeducational center, acquiring school buses, school vehicles and transportation equipment and acquiring new technology and safety and security equipment system-wide were funded by other sources.

See notes to the basic financial statements.

CITY OF COMMERCE BOARD OF EDUCATION - JACKSON COUNTY  
GENERAL FUND - QUALITY BASIC EDUCATION PROGRAMS (QBE)  
ALLOTMENTS AND EXPENDITURES - BY PROGRAM  
YEAR ENDED JUNE 30, 2013

SCHEDULE "5"

DESCRIPTION	DEPARTMENT OF EDUCATION (1) (2) (3)	ELIGIBLE QBE PROGRAM COSTS		
		SALARIES	OPERATIONS	TOTAL
Direct Instructional Programs				
Kindergarten Program	\$ 410,460.00	\$ 588,698.72	\$ 13,879.91	\$ 602,578.63
Kindergarten Program-Early Intervention Program	402,987.00	105,112.92		105,112.92
Primary Grades (1-3) Program	911,130.00	1,423,578.70	57,674.77	1,481,253.47
Primary Grades-Early Intervention (1-3) Program	535,565.00	103,495.78		103,495.78
Upper Elementary Grades (4-5) Program	470,340.00	664,653.25	4,409.86	669,063.11
Upper Elementary Grades-Early Intervention (4-5) Program	160,928.00	50,738.85		50,738.85
Middle School (6-8) Program	992,949.00	1,134,793.71	52,069.87	1,186,863.58
High School General Education (9-12) Program	736,079.00	1,322,241.54	57,391.94	1,379,633.48
Vocational Laboratory (9-12) Program	268,154.00	289,774.56	31,731.27	321,505.83
Students with Disabilities	1,526,027.00			
Category I			39,600.00	39,600.00
Category II		124,208.61		124,208.61
Category III		442,851.84	162.85	443,014.69
Category IV		181,147.73	92,024.20	273,171.93
Category V		88,860.46		88,860.46
Gifted Student - Category VI	501,551.00	200,487.56	1,620.74	202,108.30
Remedial Education Program	206,720.00	121,224.60	2,800.00	124,024.60
Alternative Education Program	77,452.00	31,558.43		31,558.43
English Speakers of Other Languages (ESOL)	76,108.00	84,154.26	41.85	84,196.11
TOTAL DIRECT INSTRUCTIONAL PROGRAMS	\$ 7,276,450.00	\$ 6,957,581.52	\$ 353,407.26	\$ 7,310,988.78
Media Center Program	185,602.00	268,536.61	17,282.24	285,818.85
Staff and Professional Development	37,964.00			33,260.10
TOTAL QBE FORMULA FUNDS	\$ 7,500,016.00	\$ 7,226,118.13	\$ 370,689.50	\$ 7,630,067.73

(1) Comprised of State Funds plus Local Five Mill Share.

(2) Allotments do not include the impact of the State amended formula adjustment.

(3) Allotments do not include the State Health payments made by GDOE to the Department of Community Health for the certified employees.

See notes to the basic financial statements.



## SECTION II

### COMPLIANCE AND INTERNAL CONTROL REPORTS





## DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

July 21, 2014

Honorable Nathan Deal, Governor  
Members of the General Assembly  
Members of the State Board of Education  
and  
Superintendent and Members of the  
City of Commerce Board of Education

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Ladies and Gentlemen:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of City of Commerce Board of Education as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise City of Commerce Board of Education's basic financial statements and have issued our report thereon dated July 21, 2014.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered City of Commerce Board of Education's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Commerce Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Commerce Board of Education's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control that we consider to be a material weakness and a significant deficiency.



A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying Schedule of Findings and Questioned Costs as item FS-7711-13-02 to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying Schedule of Findings and Questioned Costs as item FS-7711-13-01, to be a significant deficiency.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Commerce Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we have reported to management of City of Commerce Board of Education in a separate letter dated July 21, 2014.

### **City of Commerce Board of Education's Response to Findings**

City of Commerce Board of Education's response to the findings identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. City of Commerce Board of Education's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin  
State Auditor







## DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

July 21, 2014

Honorable Nathan Deal, Governor  
Members of the General Assembly  
Members of the State Board of Education  
and  
Superintendent and Members of the  
City of Commerce Board of Education

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Ladies and Gentlemen:

#### **Report on Compliance for Each Major Federal Program**

We have audited City of Commerce Board of Education's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2013. City of Commerce Board of Education's major Federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

#### ***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its Federal programs.

#### ***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of City of Commerce Board of Education's major Federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the City of Commerce Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major Federal program. However, our audit does not provide a legal determination of City of Commerce Board of Education's compliance.



### ***Opinion on Each Major Federal Program***

In our opinion, the City of Commerce Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2013.

### **Report on Internal Control over Compliance**

Management of City of Commerce Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered City of Commerce Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on each major Federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major Federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Commerce Board of Education's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin  
State Auditor



### SECTION III

#### AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS



CITY OF COMMERCE BOARD OF EDUCATION – JACKSON COUNTY  
AUDITEE'S RESPONSE  
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2013

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

**FINDING CONTROL NUMBER AND STATUS**

FS-7711-11-01	Further Action Not Warranted
FS-7711-12-01	Unresolved - See Corrective Action/Responses
FS-7711-12-02	Previously Reported Corrective Action Implemented

**CORRECTIVE ACTION/RESPONSES**

FINANCIAL REPORTING

Inadequate Internal Controls over Financial Reporting

Finding Control Number: FS-7711-12-01

Management concurs with this finding. Procedures will be put in place to ensure financial information is adequately reviewed before putting into financial statements and notes.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

**FINDING CONTROL NUMBER AND STATUS**

FA-7711-12-01	Previously Reported Corrective Action Implemented
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## SECTION IV

### FINDINGS AND QUESTIONED COSTS



CITY OF COMMERCE BOARD OF EDUCATION – JACKSON COUNTY  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2013

**I SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements**

Type of auditor's report issue:  
Governmental Activities; General Fund; Capital Projects Fund; Debt  
Service Fund; Aggregate Remaining Fund Information Unmodified

Internal control over financial reporting:

- Material weakness identified? Yes
- Significant deficiency identified? Yes

Noncompliance material to financial statements noted: No

**Federal Awards**

Internal Control over major programs:

- Material weakness identified? No
- Significant deficiency identified? None Reported

Type of auditor's report issued on compliance for major programs:  
All major programs Unmodified

Any audit findings disclosed that are required to be reported in  
accordance with OMB Circular A-133, Section 510(a)? No

Identification of major programs:

<u>CFDA Numbers</u>	<u>Name of Federal Program or Cluster</u>
10.553, 10.555	Child Nutrition Cluster

Dollar threshold used to distinguish between Type A and Type B programs: \$300,000.00

Auditee qualified as low-risk auditee? No

CITY OF COMMERCE BOARD OF EDUCATION – JACKSON COUNTY  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2013

## II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

### FS-7711-13-01 Inadequate Controls over the Financial Reporting Process

Control Category:	Financial Reporting
Internal Control Impact:	Significant Deficiency
Compliance Impact:	N/A

#### Description:

This is a repeat finding (FS-7711-11-01 and FS-7711-12-01) from the years ended June 30, 2011 and June 30, 2012, respectively. The School District's accounting procedures were insufficient to provide for adequate controls over the financial statement preparation process. Several misstatements were noted in the reporting of the District-wide and fund financial statements, as well as the note disclosures.

#### Criteria:

Management is responsible for having adequate controls over the financial reporting process, which not only includes proper recording of transactions to the general ledger, but extends to accurate preparation and presentation of the financial statements, including the note disclosures.

#### Condition:

The following errors and omissions were noted in the School District's financial statements and note disclosures presented for audit:

- A review of School Activity accounts revealed \$14,542.29 that should have been recorded as Cash and Funds Held for Others in the Agency Fund, which is significant to this fund. An adjustment was proposed and accepted to correct this error.
- Numerous other adjustments and reclassification entries were proposed and accepted by management to properly present the School District's note disclosures, District-wide statements and fund financial statements.

#### Cause:

In discussing this deficiency with the School District, management indicated there was a lack of awareness to record and/or report the items noted by the auditor. Management also noted there were errors that were made during the financial statement preparation process.

#### Effect or Potential Effect:

Significant misstatements and misclassifications were included in the financial statements presented for audit. In addition, the lack of controls and monitoring could impact the reporting of the School District's financial position and results of operations.

#### Recommendation:

The School District should review the accounting controls and procedures currently in place, identify weaknesses, and design and implement procedures necessary to strengthen controls over the preparation of the financial statements.

CITY OF COMMERCE BOARD OF EDUCATION – JACKSON COUNTY  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2013

## II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

### Views of Responsible Officials and Corrective Action Plans:

We concur with this finding. Management will put into place measures to correct and review Financial Reporting.

Contact Person: Ann Stokey, Finance Director  
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Fax: (706) 335-5214  
E-mail: ann.stokey@commercecityschools.org

### FS-7711-13-02 Budget Preparation/Execution

Control Category: Deficit Fund Balance  
Internal Control Impact: Material Weakness  
Compliance Impact: N/A

### Description:

The General Fund of the School District reported a deficit fund balance at June 30, 2013.

### Criteria:

Chapter 25 *Governmental Fund Deficits* of the Financial Management for the Georgia Local Units of Administration states in part: "The seriousness of fund balance deficits cannot be overstated. The Georgia Department of Education (GA DOE) required those LUAs with deficit governmental fund balances to meet certain reporting requirements."

The Department of Audits and Accounts is required to report all instances of budget deficits in accordance with the Official Code of Georgia Annotated §20-2-67 (a) which states: "When an audit by the Department of Audits and Accounts finds and reports irregularities or budget deficits in the fund accounting information regarding a local school system or a school within the local school system, the Department of Audits and Accounts shall report the findings of irregularities or budget deficits to the State Board of Education and the local board of education."

### Condition:

The School District's General Fund reported a deficit unassigned fund balance in the amount of \$569,082.09.

### Cause:

In discussing this deficiency with the School District, management indicated that the economic downturn depleted their fund balance reserves.

### Effect or Potential Effect:

The unassigned fund balance of the General Fund is not sufficient to meet the fund's obligations at June 30, 2013.

### Recommendation:

The School District should design and establish budgetary policies to improve the accuracy of revenue and expense projections to ensure that in future periods the School District does not report a deficit fund balance.

CITY OF COMMERCE BOARD OF EDUCATION – JACKSON COUNTY  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2013

**II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS**

**Views of Responsible Officials and Corrective Action Plans:**

Management concurs with this finding. 2014 budget and planning policies made to decrease and eliminate deficit fund balance and to put in place revenue methods to assure funds for assigned financial obligations.

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**III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

No matters were reported.