

## ELBERT COUNTY BOARD OF EDUCATION ELBERTON, GEORGIA

ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (Including Independent Auditor's Reports)



## ELBERT COUNTY BOARD OF EDUCATION

## - TABLE OF CONTENTS -

		<u>Page</u>
	SECTION I	
	FINANCIAL	
STATEM	ENDENT AUDITOR'S COMBINED REPORT ON BASIC FINANCIAL MENTS AND SUPPLEMENTARY INFORMATION - SCHEDULE OF DITURES OF FEDERAL AWARDS	
	REQUIRED SUPPLEMENTARY INFORMATION	
MANAG	EMENT'S DISCUSSION AND ANALYSIS	i
EXHIBIT	rs	
	BASIC FINANCIAL STATEMENTS	
A B	DISTRICT-WIDE FINANCIAL STATEMENTS STATEMENT OF NET ASSETS STATEMENT OF ACTIVITIES	1 2
С	FUND FINANCIAL STATEMENTS  BALANCE SHEET  GOVERNMENTAL FUNDS	4
D E	RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES	5
F	GOVERNMENTAL FUNDS RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND	6
G	BALANCES TO THE STATEMENT OF ACTIVITIES STATEMENT OF FIDUCIARY NET ASSETS	7
Н	FIDUCIARY FUNDS STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS	8
1	FIDUCIARY FUNDS NOTES TO THE BASIC FINANCIAL STATEMENTS	9 10
SCHED	ULES	
	REQUIRED SUPPLEMENTARY INFORMATION	
1	SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND	25

### ELBERT COUNTY BOARD OF EDUCATION

### - TABLE OF CONTENTS -

	<u>Page</u>
SECTION I	
FINANCIAL	
SCHEDULES	
SUPPLEMENTARY INFORMATION	
2 SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 3 SCHEDULE OF STATE REVENUE 4 SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS 5 ALLOTMENTS AND EXPENDITURES GENERAL FUND - QUALITY BASIC EDUCATION PROGRAMS (QBE) BY PROGRAM	26 28 29 31
SECTION II	

## COMPLIANCE AND INTERNAL CONTROL REPORTS

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

### SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS

### SECTION IV

FINDINGS AND QUESTIONED COSTS

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

## - TABLE OF CONTENTS -

## SECTION V

## MANAGEMENT'S RESPONSES

SCHEDULE OF MANAGEMENT'S RESPONSES

SECTION I

FINANCIAL



## **DEPARTMENT OF AUDITS AND ACCOUNTS**

270 Washington Street, S.W., Suite 1-156 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

August 6, 2013

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Elbert County Board of Education

INDEPENDENT AUDITOR'S COMBINED REPORT ON BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION - SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

### Ladies and Gentlemen:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information (Exhibits A through I) of the Elbert County Board of Education, as of and for the year ended June 30, 2012, which collectively comprise the Board's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Elbert County Board of Education's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Elbert County Board of Education, as of June 30, 2012, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 6, 2013, on our consideration of the Elbert County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual, as presented on pages i through vii and page 25, respectively, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Elbert County Board of Education's financial statements as a whole. The accompanying supplementary information consists of Schedules 2 through 5, which includes the Schedule of Expenditures of Federal Awards as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* are presented for purposes of additional analysis and are not a required part of the financial statements. The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

Greg & Briggin

Greg S. Griffin State Auditor

GSG:as 2012ARL-11

### Introduction

Our discussion and analysis of the Elbert County School District's financial performance provides an overview of the School District's financial activities for the fiscal year ended June 30, 2012. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

### **Financial Highlights**

Key financial highlights for fiscal year 2012 are as follows:

- On the District-wide financial statements, the assets of the School District exceeded liabilities by \$25.6 million. Of this amount, the School District has a balance of \$2.85 million in unrestricted funds.
- The School District had \$31.7 million in expenses relating to governmental activities; only \$20.4 million of these expenses are offset by program specific charges for services, grants and contributions. General revenues (primarily property and sales taxes) of \$12.04 million were utilized to provide for these programs with the result that Net Assets were increased by \$0.78 million.
- As stated above, general revenues accounted for \$12.04 million or 37.0% of all revenues totaling \$32.43 million. Program specific revenues in the form of charges for services, grants and contributions accounted for the rest.

### **Overview of the Financial Statements**

This annual report consists of three parts; management's discussion and analysis, the basic financial statements and required supplementary information. The basic financial statements include two levels of statements that present different views of the School District. These include the District-wide and fund financial statements.

The District-wide financial statements include the Statement of Net Assets and Statement of Activities. These statements provide information about the activities of the School District presenting both short-term and long-term information about the School District's overall financial status.

The fund financial statements focus on individual parts of the School District, reporting the School District's operation in more detail. The Governmental Funds statements disclose how basic services are financed in the short-term as well as what remains for future spending. The Fiduciary Funds statements provide information about the financial relationships in which the School District acts solely as a trustee or agent for the benefit of others. The fund financial statements reflect the School District's most significant funds. In the case of the Elbert County School District, the General Fund and District-wide Capital Projects Fund are the most significant funds.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements. Additionally, other supplementary information (not required) is also presented that further supplements understanding of the financial statements.

### **District-wide Statements**

The District-wide financial statements are basically a consolidation of all of the School District's operating funds into one column called governmental activities. In reviewing the District-wide financial statements, a reader might ask the question, are we in a better financial position than last year? The Statement of Net Assets and the Statement of Activities provides the basis for answering this question. These financial statements include all School District's assets and liabilities and uses the **accrual basis of accounting** similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net assets and any changes in those assets. The change in net assets is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the results of many factors, including those not under the School District's control, such as the property tax base, facility conditions, required educational programs and other factors.

The Statement of Net Assets and the Statement of Activities reflects the School District's governmental activities.

### **Fund Financial Statements**

The School District uses many funds to account for a multitude of financial transactions during the fiscal year. However, the fund financial statements presented in this report provide detail information about only the School District's significant or major funds.

Governmental Funds: Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the modified accrual method of accounting which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The differences between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds are reconciled to the financial statements.

**Fiduciary Funds**: The School District is the trustee, or fiduciary, for assets that belong to others, such as school clubs and organizations within the principals' accounts. The School District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the District-wide financial statements because it cannot use these assets to finance its operations.

### Financial Analysis of the School District as a Whole

Recall that the Statement of Net Assets provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net assets for this fiscal year as compared to the prior fiscal year.

## Table 1 - Net Assets

		Governmental Activities		
	_	Fiscal Year 2012		Fiscal Year 2011
Assets				
Current and Other Assets	\$	8,052,131.79	\$	7,673,540.92
Capital Assets, Net	_	22,428,667.13		22,762,375.57
Total Assets	\$_	30,480,798.92	\$_	30,435,916.49
Liabilities				
Current and Other Liabilities	\$	4,152,930.55	\$	4,992,786.75
Long-Term Liabities	_	692,873.44		586,132.06
Total Liabilities	\$	4,845,803.99	\$	5,578,918.81
Net Assets				
Invested in Capital Assets, Net of Related Debt	\$	21,735,793.69	\$	22,176,243.57
Restricted		1,045,964.22		628,319.48
Unrestricted	_	2,853,237.02	_	2,052,434.63
	_			
Total Net Assets	\$_	25,634,994.93	\$_	24,856,997.68

Table 2 shows the Changes in Net Assets for this fiscal year as compared to the prior fiscal year.

Table 2 - Changes in Net Assets

		Governmental Activities		
	_	Fiscal Year 2012		Fiscal Year 2011
Revenues				
Program Revenues:				
Charges for Services	\$	400,481.61	\$	482,522.84
Operating Grants and Contributions		19,838,898.93		25,312,017.75
Capital Grants and Contributions	_	152,439.00	_	228,876.00
Total Program Revenues	\$_	20,391,819.54	\$_	26,023,416.59
General Revenues:				
Taxes				
Property Taxes for Maintenance & Operations	\$	7,743,075.48	\$	9,071,023.88
Sales Taxes		2,044,008.18		2,136,276.95
Other Taxes		56,665.84		95,142.45
Grants and Contributions Not Restricted to Specific Programs		1,416,772.00		
Investment Earnings		6,264.07		9,826.75
Miscellaneous	-	775,107.98	_	1,257,822.63
Total General Revenues	\$_	12,041,893.55	\$_	12,570,092.66
Total Revenues	\$_	32,433,713.09	\$_	38,593,509.25
Program Expenses				
Instruction	\$	19,113,517.66	\$	23,591,282.98
Support Services				
Pupil Services		1,090,691.88		1,439,432.04
Improvement of Instructional Services		1,140,684.23		1,517,096.37
Educational Media Services		729,232.59		764,428.45
General Administration		1,386,327.65		1,379,946.38
School Administration		1,879,711.66		2,007,124.89
Business Administration		390,999.88		488,898.09
Maintenance and Operation of Plant		2,271,997.86		2,197,494.89
Student Transportation Services		1,482,547.73		1,708,124.98
Central Support Services		98,990.04		194,599.20
Other Support Services		148,618.70		137,664.39
Operations of Non-Instructional Services				
Enterprise Operations		18,454.23		20,332.13
Food Services		1,880,642.69		2,221,774.83
Interest on Debt	_	23,299.04	_	46,059.55
Total Expenses	\$_	31,655,715.84	\$_	37,714,259.17
Increase in Net Assets	\$_	777,997.25	\$_	879,250.08

### **Governmental Activities**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting these services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. Net cost of services can be defined as the total cost less fees generated by the activities and intergovernmental revenue provided for specific programs. The net cost reflects the financial burden on the School District's taxpayers by each activity as compared to the prior fiscal year.

Table 3 - Governmental Activities

		Total Cost of Services		Net Cost of	Services
	_	Fiscal Year 2012	Fiscal Year 2011	Fiscal Year 2012	Fiscal Year 2011
Instruction	\$	19,113,517.66 \$	23,591,282.98	5,355,241.35 \$	4,883,716.95
Support Services					
Pupil Services		1,090,691.88	1,439,432.04	893,717.75	905,272.87
Improvement of Instructional Services		1,140,684.23	1,517,096.37	485,686.19	870,107.71
Educational Media Services		729,232.59	764,428.45	350,510.87	367,405.45
General Administration		1,386,327.65	1,379,946.38	771,990.01	690,826.11
School Administration		1,879,711.66	2,007,124.89	814,990.47	929,253.59
Business Administration		390,999.88	488,898.09	385,173.62	488,898.09
Maintenance and Operation of Plant		2,271,997.86	2,197,494.89	1,307,221.91	1,343,878.89
Student Transportation Services		1,482,547.73	1,708,124.98	641,760.69	739,387.07
Central Support Services		98,990.04	194,599.20	97,089.03	194,599.20
Other Support Services		148,618.70	137,664.39	103,845.09	113,004.53
Operations of Non-Instructional Services					
Enterprise Operations		18,454.23	20,332.13	6,717.30	3,697.49
Food Services		1,880,642.69	2,221,774.83	26,652.98	114,735.08
Interest on Debt	_	23,299.04	46,059.55	23,299.04	46,059.55
Total Expenses	\$_	31,655,715.84 \$	37,714,259.17	\$11,263,896.30 \$	11,690,842.58

Although program revenues make up a majority of the revenues, the School District is still dependent upon tax revenues for governmental activities. Over 28.0 percent of instruction activities are supported through taxes and other general revenues; for all governmental activities general revenue support is 35.6 percent.

### Financial Analysis of the School District's Funds

The School District's governmental funds are accounted for using the modified accrual basis of accounting. The governmental funds had total revenues and other financing sources of \$33.7 million and total expenditures and other financing uses of \$31.8 million.

### **General Fund Budgeting Highlights**

The School District's budget is prepared according to Georgia Law. The most significant budgeted fund is the General Fund. During the course of fiscal year 2012, the School District amended its General Fund budget as needed.

For the General Fund, the final actual revenues and other financing sources of \$31.3 million exceeded the final budgeted amounts of \$28.75 million by \$2.55 million. This difference (final actual vs. final budget) was due primarily to Federal and miscellaneous revenues exceeding the original budget by \$1.08 and \$0.78 million, respectfully. Additional, state revenues exceeded the original budget by \$1.02 million.

The final actual expenditures and other financing uses of \$29.9 million exceeded the final budgeted amount of \$27.97 million by \$1.93 million. This difference was primarily due to grants expenditures that were not considered in the budget process.

### CAPITAL ASSETS AND DEBT ADMINISTRATION

### **Capital Assets**

At fiscal year ended June 30, 2012, the School District had \$22.43 million invested in capital assets, all in governmental activities. Table 4 reflects a summary of these balances net of accumulated depreciation as compared to the prior fiscal year.

Table 4 - Capital Assets (Net of Depreciation)

		Governmental Activities				
	_	Fiscal Year 2012		Fiscal Year 2011		
Land	\$	1,347,522.00	\$	1,347,522.00		
Buildings and Improvements		17,433,229.80		18,251,997.56		
Equipment		2,975,025.90		2,588,808.59		
Land Improvements		431,001.10		460,337.19		
Intangible Assets	_	241,888.33	_	113,710.23		
Total Capital Assets	\$	22,428,667.13	\$_	22,762,375.57		

### Debt

At fiscal year ended June 30, 2012, the School District had \$693 thousand in other long-term debt. Table 5 summarizes the School District's debt for general obligation bonds and capital leases outstanding.

Table 5 - Long-Term Debt

		Governmental Activities					
		Fiscal Year 2012		Fiscal Year 2011			
Capital Leases Intergovernmental Agreement	\$	577,720.31 115,153.13	\$	459,440.61 126,691.45			
Total Long-Term Debt	\$_	692,873.44	\$	586,132.06			

### **Current Issues**

Currently known facts, decisions or conditions that are expected to have a significant effect on financial positions or results of operations are as follows:

- State Funding Reductions The State of Georgia has experienced significant reductions in state revenues and has passed a portion of those reductions to school districts by implementing "Austerity" and other cuts. For the fiscal year ended June 30, 2012, the "Austerity" reduction for the School District was \$2,805,122.00. This is in addition to other smaller cuts in funding for media, transportation and staff development. Due to the economic forecasts, future austerity cuts in state funding can be expected, however, it is not known to what extent.
- Due to the School District experiencing reductions in state funding and the discontinuation of the ARRA funds, the School District will be implementing various expenditure reduction measures in the 2012-2013 fiscal year to provide for a balanced budget with the goal of rebuilding an adequate fund balance to fund future funding reductions.

### Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Mr. Ben M. Childs, Chief Financial Officer at Elbert County School District, 50 Laurel Drive, Elberton, Georgia 30635 or by phone at (706) 213-4000. You may also email your question to Mr. Childs at bchilds@elbert.k12.ga.us.



### ELBERT COUNTY BOARD OF EDUCATION STATEMENT OF NET ASSETS JUNE 30, 2012

		GOVERNMENTAL ACTIVITIES
ASSETS		
Cash and Cash Equivalents	\$	3,807,487.90
Investments		16,848.92
Accounts Receivable, Net		
Taxes		996,283.97
State Government		2,170,210.52
Federal Government		888,911.11
Other		124,110.60
Due From Other Funds		2,500.00
Inventories		45,778.77
Capital Assets, Non-Depreciable		1,347,522.00
Capital Assets, Depreciable (Net of Accumulated Depreciation)	_	21,081,145.13
Total Assets	\$	30,480,798.92
LIABILITIES		
Accounts Payable	\$	235,827.99
Salaries and Benefits Payable		3,847,020.18
Due to Other Funds		21,517.30
Deposits and Deferred Revenues		48,565.08
Long-Term Liabilities		
Due Within One Year		259,343.79
Due in More Than One Year	_	433,529.65
Total Liabilities	\$	4,845,803.99
NET ASSETS		
Invested in Capital Assets, Net of Related Debt	\$	21,735,793.69
Restricted for		
Continuation of Federal Programs		326,653.03
Capital Projects		719,311.19
Unrestricted	_	2,853,237.02
Total Net Assets	\$	25,634,994.93
Total Liabilities and Net Assets	\$	30,480,798.92

### ELBERT COUNTY BOARD OF EDUCATION STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2012

	<u>-</u>	EXPENSES	CHARGES FOR SERVICES
GOVERNMENTAL ACTIVITIES			
Instruction	\$	19,113,517.66 \$	2,582.50
Support Services			
Pupil Services		1,090,691.88	
Improvement of Instructional Services		1,140,684.23	
Educational Media Services		729,232.59	
General Administration		1,386,327.65	
School Administration		1,879,711.66	
Business Administration		390,999.88	
Maintenance and Operation of Plant		2,271,997.86	
Student Transportation Services		1,482,547.73	
Central Support Services		98,990.04	
Other Support Services		148,618.70	
Operations of Non-Instructional Services		,,,	
Enterprise Operations		18,454.23	9,999.65
Food Services		1,880,642.69	387,899.46
Interest on Short-Term and Long-Term Debt		23.299.04	00.,0000
	<del>-</del>		
Total Governmental Activities	\$ <sub>=</sub>	31,655,715.84 \$	400,481.61

General Revenues

Taxes

Property Taxes

For Maintenance and Operations

Sales Taxes

Special Purpose Local Option Sales Tax

For Capital Projects

Other Sales Tax

Grants and Contributions not Restricted to Specific Programs

Investment Earnings

Miscellaneous

Total General Revenues

Change in Net Assets

Net Assets - Beginning of Year

Net Assets - End of Year

P	ROGRAM REVENU	ES		NET (EXPENSES)
_	OPERATING		CAPITAL	REVENUES
	GRANTS AND		GRANTS AND	AND CHANGES IN
	CONTRIBUTIONS		CONTRIBUTIONS	NET ASSETS
		•		
\$	13,755,693.81			\$ -5,355,241.35
	196,974.13			-893,717.75
	654,998.04			-485,686.19
	378,721.72			-350,510.87
	614,337.64			-771,990.01
	1,064,721.19			-814,990.47
	5,826.26			-385,173.62
	964,775.95			-1,307,221.91
	688,348.04	\$	152,439.00	-641,760.69
	1,901.01			-97,089.03
	44,773.61			-103,845.09
	1,737.28			-6,717.30
	1,466,090.25			-26,652.98
				-23,299.04
\$	19,838,898.93	\$	152,439.00	\$ -11,263,896.30
				\$ 7,743,075.48

2,044,008.18 56,665.84 1,416,772.00 6,264.07 775,107.98 \$ 12,041,893.55 \$ 777,997.25 24,856,997.68

\$ 25,634,994.93

## ELBERT COUNTY BOARD OF EDUCATION BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2012

	GENERAL FUND		DISTRICT- WIDE CAPITAL PROJECTS FUND	_	TOTAL
ASSETS					
Cash and Cash Equivalents Investments Accounts Receivable, Net	\$ 3,103,296.08 16,848.92		704,191.82	\$	3,807,487.90 16,848.92
Taxes State Government Federal Government Other Due From Other Funds Inventories	820,768.58 2,170,210.52 888,911.11 124,110.60 140,803.99 45,778.77		175,515.39	_	996,283.97 2,170,210.52 888,911.11 124,110.60 140,803.99 45,778.77
Total Assets	\$ 7,310,728.57	\$ =	879,707.21	\$ <u></u>	8,190,435.78
LIABILITIES AND FUND BALANCES					
LIABILITIES					
Accounts Payable Salaries and Benefits Payable Deposits and Deferred Revenue Due To Other Funds	\$ 213,735.96 3,847,020.18 601,685.39 21,517.30	1	22,092.03 138,303.99	\$	235,827.99 3,847,020.18 601,685.39 159,821.29
Total Liabilities	\$ 4,683,958.83	\$	160,396.02	\$	4,844,354.85
FUND BALANCES				_	
Nonspendable Restricted Committed Assigned Unassigned	\$ 45,778.77 280,874.26 16,848.92 291,459.37 1,991,808.42	\$	719,311.19	\$	45,778.77 1,000,185.45 16,848.92 291,459.37 1,991,808.42
Total Fund Balances	\$ 2,626,769.74	\$	719,311.19	\$	3,346,080.93
Total Liabilities and Fund Balances	\$_7,310,728.57	* * <u></u>	879,707.21	\$	8,190,435.78

#### EXHIBIT "D"

## ELBERT COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS JUNE 30, 2012

Total Fund Balances - Governmental Funds (Exhibit "C")

\$ 3,346,080.93

Amounts reported for Governmental Activities in the Statement of Net Assets are different because:

Capital Assets used in Governmental Activities are not financial resources and therefore are not reported as assets in governmental funds. These assets consist of:

 Land
 \$ 1,347,522.00

 Land Improvements
 2,684,729.36

 Buildings
 27,202,013.10

 Equipment
 6,725,209.71

 Intangible Assets
 301,125.21

 Accumulated Depreciation
 -15,831,932.25

Total Capital Assets 22,428,667.13

Taxes that are not available to pay for current period expenditures are deferred in the governmental funds.

553,120.31

Long-Term Liabilities, including Bonds Payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds.

Long-Term Liabilities at year-end consist of:

Capital Leases Payable \$ -577,720.31
Installment Sales Agreement
Total Long-Term Liabilities \$ -115,153.13

-692,873.44

Net Assets of Governmental Activities (Exhibit "A")

\$ 25,634,994.93

## ELBERT COUNTY BOARD OF EDUCATION STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2012

		GENERAL FUND	DISTRICT- WIDE CAPITAL PROJECTS FUND	_	TOTAL
REVENUES					
Property Taxes	\$	8,409,204.91		\$	8,409,204.91
Sales Taxes		56,665.84	\$ 2,044,008.18		2,100,674.02
State Funds		17,415,641.82			17,415,641.82
Federal Funds		3,992,468.11			3,992,468.11
Charges for Services		400,481.61			400,481.61
Investment Earnings		5,251.52	1,012.55		6,264.07
Miscellaneous	-	1,049,417.67		_	1,049,417.67
Total Revenues	\$	31,329,131.48	\$ 2,045,020.73	\$	33,374,152.21
<u>EXPENDITURES</u>					
Current					
Instruction	\$	18,703,132.01	\$ 189,819.92	\$	18,892,951.93
Support Services					
Pupil Services		1,078,155.96			1,078,155.96
Improvement of Instructional Services		1,127,571.62			1,127,571.62
Educational Media Services		720,853.28			720,853.28
General Administration		569,316.39	776,323.33		1,345,639.72
School Administration		1,853,018.16	5,095.57		1,858,113.73
Business Administration		340,873.70	45,628.10		386,501.80
Maintenance and Operation of Plant		1,952,382.91	293,475.46		2,245,858.37
Student Transportation Services		1,421,949.72	43,663.45		1,465,613.17
Central Support Services		91,179.54	6,674.64		97,854.18
Other Support Services		146,907.51			146,907.51
Enterprise Operations		18,241.70			18,241.70
Food Services Operation		1,858,852.60			1,858,852.60
Capital Outlay			326,958.00		326,958.00
Debt Services		44 500 00	000 070 00		000 040 00
Principal		11,538.32	208,678.30		220,216.62
Dues and Fees		127.39	00.045.70		127.39
Interest		5,270.37	20,845.76	_	26,116.13
Total Expenditures	\$	29,899,371.18	\$ 1,917,162.53	\$_	31,816,533.71
Excess of Revenues over (under) Expenditures	\$	1,429,760.30	\$ 127,858.20	\$	1,557,618.50
OTHER FINANCING SOURCES					
Capital Leases			326,958.00		326,958.00
Net Change in Fund Balances	\$	1,429,760.30	\$ 454,816.20	\$	1,884,576.50
Fund Balances - Beginning		1,197,009.44	264,494.99	_	1,461,504.43
Fund Balances - Ending	\$	2,626,769.74	\$ 719,311.19	\$	3,346,080.93

The notes to the basic financial statements are an integral part of this statement.

#### EXHIBIT "F"

# ELBERT COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES JUNE 30, 2012

Total Net Change in Fund Balances - Governmental Funds (Exhibit "E")

\$ 1,884,576.50

Amounts reported for Governmental Activities in the Statement of Activities are different because:

Capital Outlays are reported as expenditures in Governmental Funds. However, in the Statement of Activities, the cost of Capital Assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:

Capital Outlay \$ 1,009,932.59

Depreciation Expense -1,069,331.34

Excess of Capital Outlay over Depreciation Expense

-59,398.75

The net effect of various miscellaneous transactions involving capital assets (i.e., disposals) is to decrease net assets.

-274,309.69

Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.

-666,129.43

Some of the Capital Assets acquired this year were financed with capital leases. In Governmental Funds, a capital lease arrangement is considered a source of financing, but in the Statement of Net Assets, the lease obligation is reported as a Long-Term Liability.

-326,958.00

Repayment of Long-Term Debt is reported as an expenditure in Governmental Funds, but the repayment reduces Long-Term Liabilities in the Statement of Net Assets. In the current year, these amounts consist of:

Capital Lease Payments \$ 208,678.30
Installment Sales Agreement 11,538.32
Total Long-Term Debt Repayments

220,216.62

Change in Net Assets of Governmental Activities (Exhibit "B")

\$ 777,997.25

### ELBERT COUNTY BOARD OF EDUCATION STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2012

	_	PRIVATE PURPOSE TRUSTS	_	AGENCY FUNDS
<u>ASSETS</u>				
Cash and Cash Equivalents Investments	\$	40,138.73	\$	3,424.86
Due From Other Funds	_		_	21,517.30
Total Assets	\$_	40,138.73	\$_	24,942.16
LIABILITIES				
Due to Other Funds	\$	2,500.00		
Funds Held for Others	-		\$_	24,942.16
Total Liabilities	\$	2,500.00	\$	24,942.16
NET ASSETS				
Held in Trust for Private Purposes	_	37,638.73	_	
Total Liabilities and Net Assets	\$_	40,138.73	\$_	24,942.16

## EXHIBIT "H"

## ELBERT COUNTY BOARD OF EDUCATION STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS YEAR ENDED JUNE 30, 2012

	-	PRIVATE PURPOSE TRUSTS
<u>ADDITIONS</u>		
Investment Earnings Interest	\$_	113.17
<u>DEDUCTIONS</u>		
Scholarships	\$_	1,500.00
Change in Net Assets	\$	-1,386.83
Net Assets - Beginning	-	39,025.56
Net Assets - Ending	\$_	37,638.73

### NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

### REPORTING ENTITY

The Elbert County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent appointed by the Board. The Board is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### **BASIS OF PRESENTATION**

The School District's basic financial statements are collectively comprised of the District-wide financial statements, fund financial statements and notes to the basic financial statements of the Elbert County Board of Education.

### **District-wide Statements:**

The Statement of Net Assets and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

### **Fund Financial Statements:**

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- General Fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- District-wide Capital Projects Fund accounts for and reports financial resources including Special Purpose Local Option Sales Tax (SPLOST) that are restricted, committed or assigned to the expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

The School District reports the following fiduciary fund types:

• Private Purpose Trust funds report trust arrangements under which principal and income benefit various scholarships.

 Agency funds account for assets held by the School District as an agent for various school organizations.

### BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported on the financial statements. The District-wide governmental and fiduciary financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

### CASH AND CASH EQUIVALENTS

### **Composition of Deposits**

Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated Section 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

### **INVESTMENTS**

### **Composition of Investments**

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase greater than one year are reported at fair value. The Official Code of Georgia Annotated Section 36-83-4 authorizes the School District to invest its funds. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity. Funds may be invested in the following:

- 1. Obligations issued by the State of Georgia or by other states,
- 2. Obligations issued by the United States government,
- 3. Obligations fully insured or guaranteed by the United States government or a United States government agency,
- 4. Obligations of any corporation of the United States government,
- 5. Prime banker's acceptances,
- 6. The Georgia Fund 1 administered by the State of Georgia, Office of the State Treasurer,
- 7. Repurchase agreements, and
- 8. Obligations of other political subdivisions of the State of Georgia.

The School District does not have a formal policy regarding investment policies that address credit risk, custodial credit risks, concentration of credit risks, interest rate risks, or foreign currency risks.

### **RECEIVABLES**

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

### **PROPERTY TAXES**

The Elbert County Board of Commissioners fixed the property tax levy for the 2011 tax digest year (calendar year) on September 14, 2011 (levy date). Taxes were due on December 9, 2011 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2011 tax digest are reported as revenue in the governmental funds for fiscal year 2012. The Elbert County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2012, for maintenance and operations amounted to \$8,385,561.68.

The tax millage rate levied for the 2011 tax year (calendar year) for the Elbert County Board of Education was as follows (a mill equals \$1 per thousand dollars of assessed value):

**School Operations** 

15.996 mills

### **SALES TAXES**

Special Purpose Local Option Sales Tax, at the fund reporting level, during the year amounted to \$2,044,008.18 and is to be used for capital outlay for educational purposes. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

### **INVENTORIES**

### **Food Inventories**

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (first-in, first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

### **CAPITAL ASSETS**

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. During the fiscal year under review, no events or changes in circumstances affecting a capital asset that may indicate impairment were known to the School District.

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	Any amount	N/A
	•	,
Land Improvements	\$ 5,000.00	20 years
Buildings and Improvements	\$ 5,000.00	Up to 50 Years
Equipment	\$ 5,000.00	2 to 25 years
Intangible Assets	\$ 5,000.00	3 to 6 years

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives, with the exception of intangible assets which are amortized.

Amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, copyrights and internally generated software is computed using the straight-line method over the estimated useful lives of the assets, generally 10 to 20 years.

### **NET ASSETS**

The School District's net assets in the District-wide Statements are classified as follows:

**Invested in capital assets, net of related debt** - This represents the School District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of invested in capital assets, net of related debt.

**Restricted net assets** - These represent resources for which the School District is legally or contractually obligated to spend resources for continuation of Federal Programs and capital projects in accordance with restrictions imposed by external third parties.

**Unrestricted net assets** - Unrestricted net assets represent resources derived from property taxes, sales taxes, grants and contributions not restricted to specific programs, charges for services, and miscellaneous revenues. These resources are used for transactions relating to the educational and general operations of the School District, and may be used at the discretion of the Board to meet current expenses for those purposes.

### **FUND BALANCES**

The School District's fund balances are classified as follows:

**Nonspendable** – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – Constraints are placed on the use of resources are either (1) externally imposed conditions by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** – Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. The Board of Education is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** – Amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board of Education or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** – The residual classification for the General Fund. This classification represents fund balances that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

Fund Balances of the Governmental Funds at June 30, 2012, are as follows:

Nonspendable Inventories		\$ 45,778.77
Restricted		
Continuation of Federal Programs	\$ 280,874.26	
Capital Projects	719,311.19	1,000,185.45
Committed	 _	
Rutland Center		16,848.92
Assigned		
School Activity Accounts		291,459.37
Unassigned		1,991,808.42
Fund Balance, June 30, 2012		\$ 3,346,080.93

It is the goal of the School District to achieve and maintain a committed, assigned, and unassigned fund balance in the general fund at fiscal year end of not less than 12% of expenditures, not to exceed 15% of the total budget of the subsequent fiscal year, in compliance with Official Code of Georgia Annotated Section 20-2-167(a)5. If the unassigned fund balance at fiscal year end falls below the goal, the School District shall develop a restoration plan to achieve and maintain the minimum fund balance.

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

#### **USE OF ESTIMATES**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **NOTE 3: BUDGETARY DATA**

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general fund. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund and function. The legal level of budgetary control was established by the Board at the aggregate level. The budget for the General Fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of Official Code of Georgia Annotated section 20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

The Superintendent, or his designee, is authorized by the Board to approve adjustments of no more \$20,000.00. The Superintendent shall report any such adjustments to the Board. If expenditure of funds in any budget function for any fund is anticipated to be more than \$20,000.00, the Superintendent shall request Board approval for the budget amendment. In such case, the expenditure shall be reported to the Board at its regularly scheduled or special meeting.

See Schedule 1 – General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual for a detail of any over/under expenditures during the fiscal year under review.

#### **NOTE 4: DEPOSITS AND INVESTMENTS**

#### **COLLATERALIZATION OF DEPOSITS**

Official Code of Georgia Annotated (O.C.G.A.) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110 percent of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. Section 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110 percent of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- 1. Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- 2. Insurance on accounts provided by the Federal Deposit Insurance Corporation.
- 3. Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- 4. Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- 5. Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,

- 6. Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- 7. Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

#### **CATEGORIZATION OF DEPOSITS**

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2012, the bank balances were \$4,605,069.98.

The amounts exposed to custodial credit risk are classified into three categories as follows:

Category 1 - Uncollateralized,

Category 2 - Cash collateralized with securities held by the pledging financial institution, or

Category 3 - Cash collateralized with securities held by the pledging financial institution's trust department or agent but not in the School District's name.

The School District's deposits by custodial risk category at June 30, 2012, are as follows:

Custodial Credit		
Risk Category	_	Bank Balance
1	\$	0.00
2		1,245,839.43
3		671,733.08
	•	
Total	\$	1,917,572.51

#### **CATEGORIZATION OF INVESTMENTS**

The School District's investments as of June 30, 2012, are presented below. All investments are presented by investment type and debt securities are presented by maturity.

Investment Type	<u> </u>	Fair Value			
Other Investments					
U.S. Treasury					
Money Market Funds	\$	16,848.92			

The U. S. Treasury Money Market Funds are in an Institutional Treasury Portfolio fund managed by Fidelity Investments. The Institutional Treasury Portfolio Fund is rated AAAm by Standard and Poor's. The weighted average maturity of the fund is approximately 56 days.

#### **NOTE 5: NON-MONETARY TRANSACTIONS**

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. These commodities are recorded at their Federally assigned value. **See Note 2 - Inventories** 

## **NOTE 6: CAPITAL ASSETS**

The following is a summary of changes in the Capital Assets during the fiscal year:

	Balances						Balances
_	July 1, 2011		Increases	_	Decreases	_	June 30, 2012
\$_	1,347,522.00	\$	0.00	\$_	0.00	\$_	1,347,522.00
\$	27,480,654.09			\$	278,640.99	\$	27,202,013.10
	5,946,667.62	\$	835,113.63		56,571.54		6,725,209.71
	2,684,729.36						2,684,729.36
	126,306.25		174,818.96				301,125.21
	9,228,656.53		552,387.85		12,261.08		9,768,783.30
	3,357,859.03		440,966.54		48,641.76		3,750,183.81
	2,224,392.17		29,336.09				2,253,728.26
_	12,596.02	_	46,640.86	_			59,236.88
\$	21,414,853.57	\$	-59,398.75	\$	274,309.69	\$_	21,081,145.13
\$ _	22,762,375.57	\$_	-59,398.75	\$_	274,309.69	\$	22,428,667.13
	\$	\$ 1,347,522.00 \$ 27,480,654.09 5,946,667.62 2,684,729.36 126,306.25 9,228,656.53 3,357,859.03 2,224,392.17 12,596.02 \$ 21,414,853.57	\$ 1,347,522.00 \$ \$ 27,480,654.09 \$ 5,946,667.62 \$ 2,684,729.36 \$ 126,306.25 \$ 9,228,656.53 \$ 3,357,859.03 \$ 2,224,392.17 \$ 12,596.02 \$ 21,414,853.57 \$	\$ 1,347,522.00 \$ 0.00  \$ 27,480,654.09     5,946,667.62 \$ 835,113.63     2,684,729.36     126,306.25 174,818.96  9,228,656.53 552,387.85     3,357,859.03 440,966.54     2,224,392.17 29,336.09     12,596.02 46,640.86  \$ 21,414,853.57 \$ -59,398.75	\$ 1,347,522.00 \$ 0.00 \$  \$ 27,480,654.09 \$ \$35,113.63 2,684,729.36 126,306.25 174,818.96  9,228,656.53 552,387.85 3,357,859.03 440,966.54 2,224,392.17 29,336.09 12,596.02 46,640.86  \$ 21,414,853.57 \$ -59,398.75 \$	July 1, 2011       Increases       Decreases         \$ 1,347,522.00       \$ 0.00       \$ 0.00         \$ 27,480,654.09       \$ 278,640.99         5,946,667.62       \$ 835,113.63       56,571.54         2,684,729.36       126,306.25       174,818.96         9,228,656.53       552,387.85       12,261.08         3,357,859.03       440,966.54       48,641.76         2,224,392.17       29,336.09         12,596.02       46,640.86	July 1, 2011     Increases     Decreases       \$ 1,347,522.00     \$ 0.00     \$ 0.00     \$       \$ 27,480,654.09     \$ 278,640.99     \$ 5,946,667.62     \$ 835,113.63     56,571.54       2,684,729.36     126,306.25     174,818.96       9,228,656.53     552,387.85     12,261.08       3,357,859.03     440,966.54     48,641.76       2,224,392.17     29,336.09       12,596.02     46,640.86       \$ 21,414,853.57     \$ -59,398.75     \$ 274,309.69     \$

Capital assets being acquired under capital leases as of June 30, 2012, are as follows:

		Governmental
	_	Funds
		_
Buildings and Improvements	\$	1,589,410.01
Equipment		1,336,895.29
Less: Accumulated Depreciation	_	1,565,536.00
	-	_
	\$	1,360,769.30

### Current year depreciation expense by function is as follows:

Instruction		\$	647,072.58
Support Services			
Pupil Services	\$ 36,776.55		
Improvements of Instructional Services	38,468.38		
Educational Media Services	24,582.36		
General Administration	46,606.23		
School Administration	63,361.76		
Business Administration	13,195.98		
Maintenance and Operation of Plant	76,685.29		
Student Transportation Services	49,680.84		
Central Support Services	3,332.26		
Other Support Services	5,020.13		357,709.78
Food Services		_	64,548.98
			4 000 004 04
		\$	1.069.331.34

#### NOTE 7: INTERFUND ASSETS AND LIABILITIES

Due to and due from other funds are recorded for interfund receivables and payables which arise from interfund transactions. Interfund balances at June 30, 2012, consisted of the following:

	Due From	Due To		
	Other Funds	Other Funds		
		-		
General Fund	\$ 140,803.99	\$ 21,517.30		
District-wide Capital Projects		138,303.99		
Private Purpose Trust Funds		2,500.00		
Agency Funds	21,517.30			
	\$ 162,321.29	\$ 162,321.29		

The General Fund receivable is a result of 1) financing the scholarships for the trust fund as the Private Purpose Trust funds were in certificates of deposit at the time and 2) expenditures for capital construction projects which have not yet been transferred to the Capital Projects Fund at year end. The Agency Fund receivable is a result of school activity account expenditures which have not yet been transferred to the agency funds at year end.

#### **NOTE 8: RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God and unemployment compensation.

The School District has obtained commercial insurance for risk of loss associated with torts, assets, and errors or omissions. However, the errors or omissions policy excludes coverage for sexual harassment and discrimination. The School District has neither significantly reduced coverage for these risks nor incurred losses (settlements) which exceeded the School District's insurance coverage in any of the past three years.

The School District has elected to self-insure for all losses related to acts of God. The School District has not experienced any losses related to this risk in the past three years.

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the General Fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

		Claims and		
	Beginning of Year	Changes in	Claims	End of Year
	Liability	Estimates	Paid	Liability
2011	\$ 3,494.00	\$ 37,493.00	\$ 29,562.00	\$ 11,425.00
2012	\$ 11,425.00	\$ 108,389.77	\$ 92,573.77	\$ 27,241.00

The School District participates in the Georgia School Boards Association Workers' Compensation Fund, a public entity risk pool organized on July 1, 1992, to develop, implement, and administer a program of workers' compensation self-insurance for its member organizations. The School District pays an annual premium to the Fund for its Workers' Compensation insurance coverage. Excess insurance coverage is provided through an agreement by the Fund with the Safety National Casualty

Corporation to provide coverage for potential losses sustained by the Fund in excess of \$550 thousand loss per occurrence, up to the statutory limit. Employers' Liability insurance coverage is also provided by Safety National Casualty Corporation to provide coverage for potential losses sustained by the Fund in excess of \$550 thousand loss per occurrence, up to \$2 million.

The School District has purchased a surety bond to provide additional insurance coverage as follows:

Position Covered	 Amount
Superintendent	\$ 100,000.00

#### **NOTE 9: SHORT-TERM DEBT**

The School District issues tax anticipation notes in advance of property tax collections, depositing the proceeds in its General Fund. This short-term debt is to provide cash for operations until property tax collections are received by the School District. Article IX, Section V, Paragraph V of the Constitution of the State of Georgia limits the aggregate amount of short-term debt to 75 percent of the total gross income from taxes collected in the preceding year and requires all short-term debt to be repaid no later than December 31 of the calendar year in which the debt was incurred.

Short-term debt activity for the fiscal year is as follows:

	Beginning			Ending
	 Balance	Issued	Redeemed	Balance
Tax Anticipation Notes	\$ 0.00 \$	4,000,000.00 \$	4,000,000.00 \$	0.00

#### **NOTE 10: LONG-TERM DEBT**

#### **CAPITAL LEASES**

The Elbert County Board of Education entered into various lease agreements for capital equipment and facility renovation. These lease agreements qualify as capital leases for accounting purposes, and, therefore, have been recorded at the present value of the future minimum lease payments as of the date of their inception.

#### **INSTALLMENT SALES AGREEMENT**

The Elbert County Board of Education entered into an agreement with the Northeast Georgia Regional Educational Service Agency (NGRESA) dated July 1, 2006, for the construction and subsequent lease of the Rutland Center. Under the terms of the agreement, the School District will make annual payments through July 15, 2020.

#### **GENERAL OBLIGATION DEBT OUTSTANDING**

Voters have authorized general obligation debt in the amount of \$7,475,000.00, which was not issued as of June 30, 2012.

The changes in Long-Term Debt during the fiscal year ended June 30, 2012, were as follows:

		Governmental Funds								
	_	Balance July 1, 2011	_	Additions	_	Deductions	Balance June 30, 2012	Due Within One Year		
Capital Leases Installment Sales Agreement	\$	459,440.61 126,691.45	\$	326,958.00	\$	208,678.30 § 11,538.32	577,720.31 \$ 115,153.13	247,345.47 11,998.32		
	\$_	586,132.06	\$	326,958.00	\$	220,216.62	692,873.44 \$	259,343.79		

At June 30, 2012, payments due by fiscal year which includes principal and interest for these items are as follows:

	 Capital Le	eases	Intergovernmental Agreement			
	 Principal	Interest	Principal	Interest		
Fiscal Year Ended June 30:						
2013	\$ 247,345.47 \$	10,420.27	11,998.32 \$	4,790.36		
2014	150,547.94	3,211.78	12,458.32	4,291.25		
2015	65,391.60		13,033.31	3,772.97		
2016	65,391.60		13,531.64	3,230.78		
2017	49,043.70		13,646.64	3,093.65		
2018 - 2022	 		50,484.90	4,122.20		
Total Principal and Interest	\$ 577,720.31 \$	13,632.05	115,153.13 \$	23,301.21		

#### **NOTE 11: ON-BEHALF PAYMENTS**

The School District has recognized revenues and costs in the amount of \$2,409,189.77 for health insurance and retirement contributions paid on the School District's behalf by the following State Agencies.

Georgia Department of Education

Paid to the Georgia Department of Community Health For Health Insurance of Certificated Personnel In the amount of \$2,349,319.00

Paid to the Teachers' Retirement System of Georgia For Teachers' Retirement System (TRS) Employer's Cost In the amount of \$19,554.77

Office of the State Treasurer

Paid to the Public School Employees' Retirement System
For Public School Employees' Retirement (PSERS) Employer's Cost
In the amount of \$40,316.00

#### **NOTE 12: SIGNIFICANT CONTINGENT LIABILITIES**

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable, but is not believed to be material to the basic financial statements.

#### **NOTE 13: SUBSEQUENT EVENTS**

The School District issued a tax anticipation note in the amount of \$2,000,000.00 in July 2012 to fund operations until tax revenues are received.

The School District entered into a capital lease in the amount of \$1,998,960.00 in November 2012 for energy improvements and conservations as authorized under Official Code of Georgia Annotated (0.C.G.A.) §20-2-506.

#### **NOTE 14: POST-EMPLOYMENT BENEFITS**

#### GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND

Plan Description. The Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). The Department of Community Health, which includes the School OPEB Fund, issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

Funding Policy. The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2012, pay approximately 25 percent of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2012:

For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

June 2011 1.429% of covered payroll for July coverage
July 2011 18.534% of covered payroll for August coverage

August 2011 - March 2012 24.000% of covered payroll for September - April coverage

April 2012 - June 2012 3.958% of covered payroll for May - July coverage

#### For non-certificated school personnel:

July 2011 - August 2011\$246.20 per member per monthSeptember 2011 - June 2012\$296.20 per member per month

No additional contribution was required by the Board for fiscal year 2012 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

	Percentage	Required	
Fiscal Year	Contributed	Contribution	
2012	100%	\$ 3,081,815.09	
2011	100%	\$ 3,421,402.17	
2010	100%	\$ 3,829,465.41	

#### **NOTE 15: RETIREMENT PLANS**

#### TEACHERS' RETIREMENT SYSTEM OF GEORGIA (TRS)

**Plan Description.** The TRS is a cost-sharing multiple-employer defined benefit plan created in 1943 by an act of the Georgia General Assembly to provide retirement benefits for qualifying employees in educational service. A Board of Trustees comprised of active and retired members and ex-officio State employees is ultimately responsible for the administration of TRS. The Teachers' Retirement System of Georgia issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

On October 25, 1996, the Board created the Supplemental Retirement Benefits Plan of the Georgia Teachers' Retirement System (SRBP-TRS). SRBP-TRS was established as a qualified excess benefit plan in accordance with Section 415 of the Internal Revenue Code (IRC) as a portion of TRS. The purpose of SRBP-TRS is to provide retirement benefits to employees covered by TRS whose benefits are otherwise limited by IRC Section 415. Beginning July 1, 1997, all members and retired former members in TRS are eligible to participate in the SRBP-TRS whenever their benefits under TRS exceed the IRC Section 415 imposed limitation on benefits.

TRS provides service retirement, disability retirement, and survivor's benefits. The benefit structure of TRS is defined and may be amended by State statute. A member is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. A member is eligible for early retirement after 25 years of creditable service.

Normal retirement (pension) benefits paid to members are equal to 2% of the average of the member's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. Early retirement benefits are reduced by the lesser of one-twelfth of 7% for each month the member is below age 60 or by 7% for each year or fraction thereof by which the member has less than 30 years of service. It is also assumed that certain cost-of-living adjustments, based on the Consumer Price Index, will be made in future years. Retirement benefits are payable monthly for life. A member may elect to receive a partial lump-sum distribution in addition to a reduced monthly retirement benefit. Death, disability and spousal benefits are also available.

**Funding Policy.** TRS is funded by member and employer contributions as adopted and amended by the Board of Trustees. Members become fully vested after 10 years of service. If a member terminates with less than 10 years of service, no vesting of employer contributions occurs, but the member's contributions may be refunded with interest. Member contributions are limited by State law to not less than 5% or more than 6% of a member's earnable compensation. Member

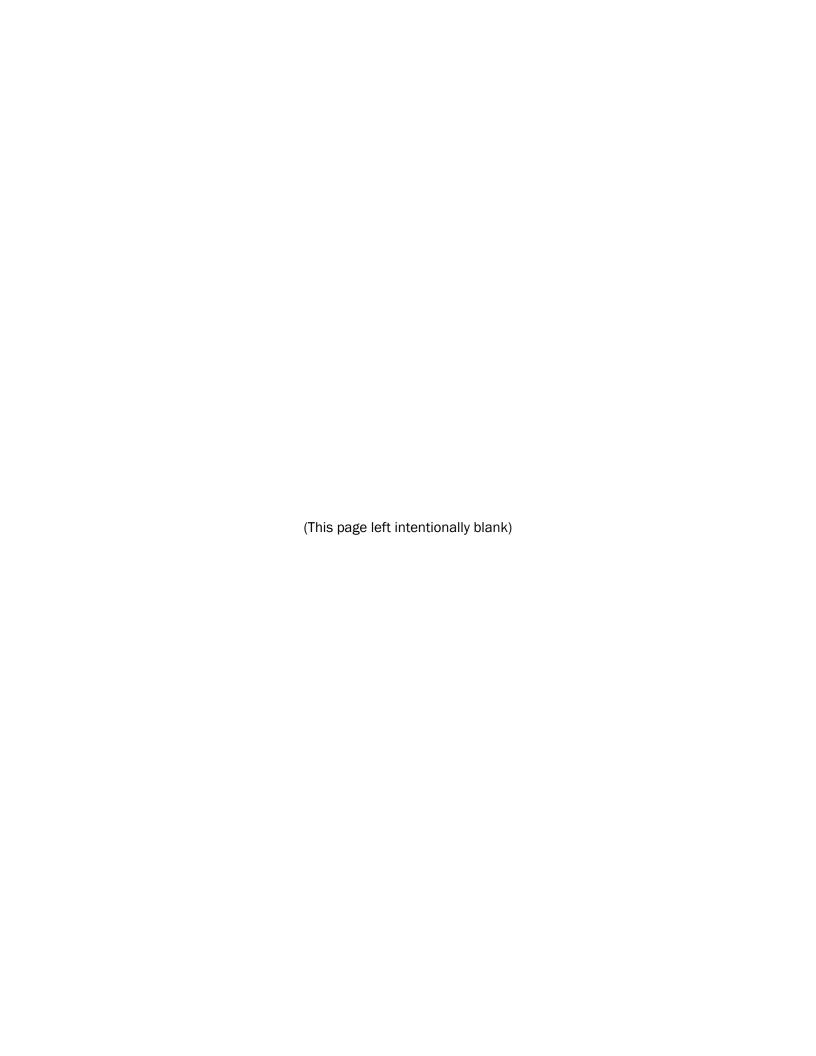
contributions as adopted by the Board of Trustees for the fiscal year ended June 30, 2012, were 5.53% of annual salary. The member contribution rate will increase to 6.00% effective July 1, 2012. Employer contributions required for fiscal year 2012 were 10.28% of annual salary as required by the June 30, 2009, actuarial valuation. The employer contribution rate will increase to 11.41% effective July 1, 2012.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

	Percentage	Required	
 Fiscal Year	Contributed	 Contribution	
2012	100%	\$ 1,778,551.02	
2011	100%	\$ 2,049,426.88	
2010	100%	\$ 1,979,448.16	

#### PUBLIC SCHOOL EMPLOYEES' RETIREMENT SYSTEM (PSERS)

Bus drivers, lunchroom personnel, and maintenance and custodial personnel are members of the Public School Employees' Retirement System of Georgia. The System is funded by contributions by the employees and by the State of Georgia. The School District makes no contribution to this plan.



## ELBERT COUNTY BOARD OF EDUCATION GENERAL FUND

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL YEAR ENDED JUNE 30, 2012

		NONAPPROPRIATED BUDGETS			ACTUAL		VARIANCE	
	-	ORIGINAL (1)		FINAL (1)		AMOUNTS		OVER/UNDER
	-			_			_	
REVENUES								
Property Taxes	\$	8,356,238.00	\$	8,356,238.00	\$	8,409,204.91	\$	52,966.91
Sales Taxes						56,665.84		56,665.84
State Funds		16,442,104.00		17,212,046.00		17,415,641.82		203,595.82
Federal Funds		83,900.00		2,910,181.00		3,992,468.11		1,082,287.11
Charges for Services		1,500.00		1,500.00		400,481.61		398,981.61
Investment Earnings		5,000.00		5,000.00		5,251.52		251.52
Miscellaneous	_	267,425.00	_	267,425.00	_	1,049,417.67	_	781,992.67
Total Revenues	\$_	25,156,167.00	\$_	28,752,390.00	\$_	31,329,131.48	\$_	2,576,741.48
EXPENDITURES								
Current								
Instruction	\$	16,277,427.00	\$	18,754,640.18	\$	18,703,132.01	\$	51,508.17
Support Services								
Pupil Services		801,621.00		1,044,205.72		1,078,155.96		-33,950.24
Improvement of Instructional Services		610,001.00		1,263,146.16		1,127,571.62		135,574.54
Educational Media Services		785,257.00		752,926.52		720,853.28		32,073.24
General Administration		389,195.00		437,023.00		569,316.39		-132,293.39
School Administration		1,595,055.00		1,819,328.00		1,853,018.16		-33,690.16
Business Administration		235,657.00		581,821.00		340,873.70		240,947.30
Maintenance and Operation of Plant		1,916,756.00		1,895,323.00		1,952,382.91		-57,059.91
Student Transportation Services		1,128,500.00		1,159,504.42		1,421,949.72		-262,445.30
Central Support Services		242,791.00		101,049.00		91,179.54		9,869.46
Other Support Services		405,657.00		176,025.00		146,907.51		29,117.49
Enterprise Operations						18,241.70		-18,241.70
Food Services Operation				-33,352.00		1,858,852.60		-1,892,204.60
Debt Service	-	17,000.00	_	15,668.00	_	16,936.08	_	-1,268.08
Total Expenditures	Φ.	24,404,917.00	\$	27.067.208.00	\$	29,899,371.18	ф	-1,932,063.18
rotal Experialtures	Φ.	24,404,917.00	Φ_	27,967,308.00	Φ_	29,899,371.18	Φ_	-1,932,063.18
Net Change in Fund Balances	\$	751,250.00	\$	785,082.00	\$	1,429,760.30	\$	644,678.30
Fund Balances - Beginning	-	1,208,412.66	_	1,208,412.66	_	1,197,009.44	-	-11,403.22
Fund Balances - Ending	\$	1,959,662.66	\$	1,993,494.66	\$_	2,626,769.74	\$	633,275.08

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include budgeted revenues or expenditures of the various principal accounts. The principal accounts had actual revenues of \$707,274.11 and actual expenditures of \$729,757.27.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

#### ELBERT COUNTY BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2012

FUNDING AGENCY PROGRAM/GRANT	<u> </u>	CFDA NUMBER	PASS- THROUGH ENTITY ID NUMBER	. <u></u>	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of					
Child Nutrition Cluster					
Pass-Through From Georgia Department of Education					
Food Services					
School Breakfast Program	*	10.553	N/A		(2)
National School Lunch Program	*	10.555	N/A	\$	1,816,363.66 (1)
Total U. S. Department of Agriculture				\$	1,816,363.66
Education, U. S. Department of					
Educational Technology State Grants Cluster					
Pass-Through From Georgia Department of Education					
ARRA - Education Technology State Grants	*	84.386	N/A	\$	127,600.05
Special Education Cluster					
Pass-Through From Georgia Department of Education					
Special Education					
Grants to States		84.027	N/A	\$	640,051.48
Preschool Grants		84.173	N/A		37,629.91
Total Special Education Cluster				\$	677,681.39
Title I, Part A Cluster					
Pass-Through From Georgia Department of Education					
ARRA - Title I Grants to Local Educational Agencies	*	84.389	N/A	\$	12,937.49
Title I Grants to Local Educational Agencies		84.010	N/A	•	1,082,757.48
Total Title I, Part A Cluster				\$	1,095,694.97
Other Programs					
Pass-Through From Georgia Department of Education					
Career and Technical Education - Basic Grants to States		84.048	N/A	\$	40,035.30
Education Jobs Fund		84.410	N/A		8,726.00
English Language Acquisition Grants		84.365	N/A		14,598.70
Improving Teacher Quality State Grants		84.367	N/A		168,708.62
Migrant Education - State Grant Program		84.011	N/A		18,659.46
Rural Education		84.358	N/A		66,797.79
Twenty-First Century Community Learning Centers		84.287	N/A	_	244,624.38
Total Other Programs				\$	562,150.25
Total U. S. Department of Education				\$	2,463,126.66
Defense, U. S. Department of Direct					
Department of the Army					
R.O.T.C. Program				\$	88,895.77
Total Expenditures of Federal Awards				\$	4,368,386.09

N/A = Not Available

#### ELBERT COUNTY BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2012

#### Notes to the Schedule of Expenditures of Federal Awards

- (1) Includes the Federally assigned value of donated commodities for the Food Donation Program in the amount of \$109,045.61.
- (2) Expenditures for the funds earned on the School Breakfast Program (\$358,920.03) were not maintained separately and are included in the 2012 National School Lunch Program.

Major Programs are identified by an asterisk (\*) in front of the CFDA number.

The School District did not provide Federal Assistance to any Subrecipient.

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the Elbert County Board of Education and is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

\$ 17,415,641.82

#### ELBERT COUNTY BOARD OF EDUCATION SCHEDULE OF STATE REVENUE YEAR ENDED JUNE 30, 2012

	GOVERNM FUND T	
	GENEF	RAL
ENCY/FUNDING	FUN	D
GRANTS		
Bright From the Start:		
Georgia Department of Early Care and Learning		
Pre-Kindergarten Program	\$ 720,9	923.6
Education, Georgia Department of		
Quality Basic Education		
Direct Instructional Cost		
Kindergarten Program	950,0	630.
Kindergarten Program - Early Intervention Program	268,:	268.
Primary Grades (1-3) Program	2,110,:	113.
Primary Grades - Early Intervention (1-3) Program	246,	339.
Upper Elementary Grades (4-5) Program	964,	896.
Upper Elementary Grades - Early Intervention (4-5) Program	218,	484.
Middle School (6-8) Program	1,847,	404.
High School General Education (9-12) Program	1,400,	830.
Vocational Laboratory (9-12) Program	675,	
Students with Disabilities	1,993,0	
Gifted Student - Category VI	482,	
Remedial Education Program	256,0	
Alternative Education Program	147,	
English Speakers of Other Languages (ESOL)	166,	
Media Center Program	322,	
20 Days Additional Instruction		628.
Staff and Professional Development		828.
Indirect Cost	J 1,1	
Central Administration	479,	696
School Administration	878,	
Facility Maintenance and Operations	795,	
Mid-term Adjustment Hold-Harmless	299,	
Amended Formula Adjustment	-2,805,	
Categorical Grants	2,000,.	122.
Pupil Transportation		
Regular	573,	853
Education Equalization Funding Grant	1,416,	
Food Services		728.
Nursing Services	·	615
Other State Programs	00,	013
Dual Enrollment Funding	2.	725.
Health Insurance	2,349,	
Math and Science Supplements		023.
Preschool Handicapped Program		023. 909.
Pupil Transportation - State Bonds		
·	152,4	
Residential and Reintegration Services Teachers' Retirement		369. 554
		554.
Virtual Schools Grant		225.
Vocational Education	61,:	229.
Office of the State Treasurer		046
Public School Employees' Retirement	40,	316.

See notes to the basic financial statements.

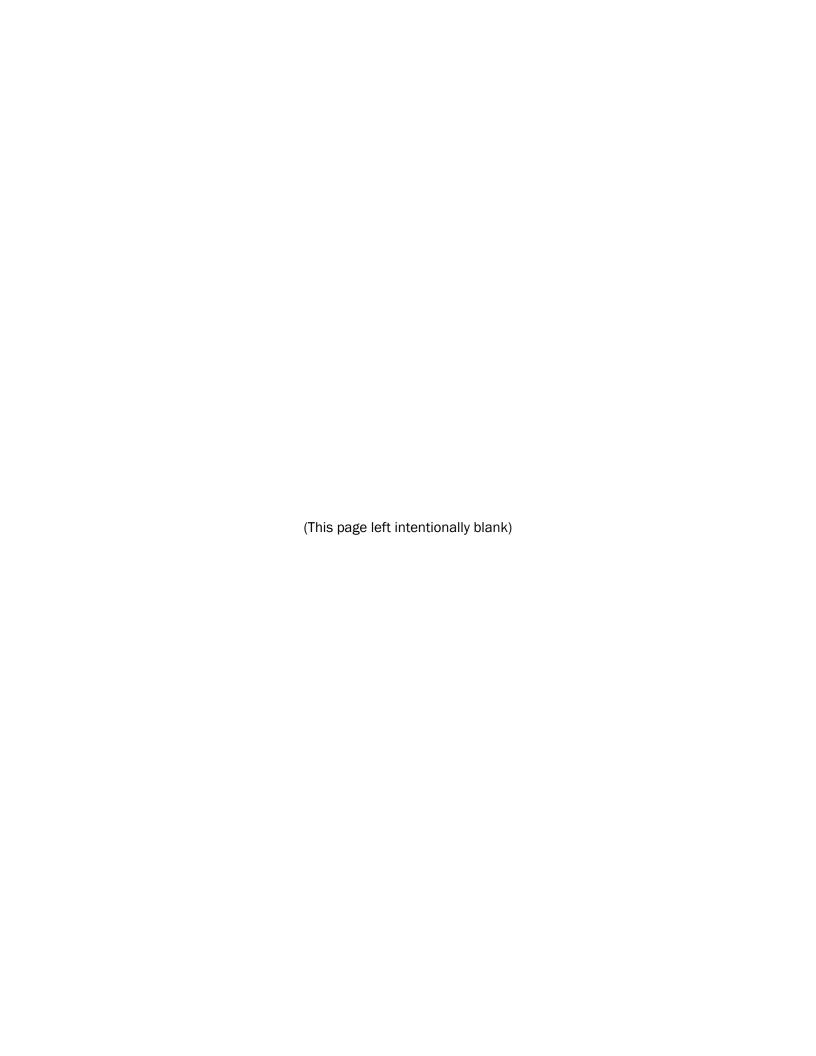
#### ELBERT COUNTY BOARD OF EDUCATION SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS YEAR ENDED JUNE 30, 2012

PROJECT		ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3) (4)	AMOUNT EXPENDED IN PRIOR YEARS (3) (4)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED (5) (6) (7)	ESTIMATED COMPLETION DATE
(1) Adding to, renovating, repairing, improving, equipping and furnishing existing school buildings and other facilities, including but not limited to athletic/ physical education facilities, transportation and maintenance facilities, additional classrooms	•	C 400 400 00 A	4 450 000 00 \$	404.000.00	2.505.544.60			Neurobas 2010
and parking areas.	\$	6,439,408.26 \$	4,450,000.00 \$	484,963.83 \$	3,505,541.60			November 2012
(2) HVAC mechanical systems and roofing		762,900.51	450,000.00		373,918.05 \$	373,918.05 \$	76,081.95	Completed - June 2012
(3) Acquiring system-wide technology and safety equipment		3,228,499.72	2,550,000.00	678,590.01	1,809,694.10			November 2012
(4) Purchasing textbooks		2,482,319.30	1,400,000.00	168,344.92	1,051,112.33			September 2012
(5) Acquiring school buses and other school vehicles		1,986,872.21	925,000.00	48,074.09	826,740.71			September 2012
(6) Acquiring of any other property desirable thereof, both real and personal		100,000.00						Completed - June 2012
	\$	15,000,000.00 \$	9,775,000.00 \$	1,379,972.85 \$	7,567,006.79 \$	373,918.05	76,081.95	

- (1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.
- (2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.
- (3) The voters of Elbert County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.
- (4) In addition to the expenditures shown above, the School District has incurred interest to provide advance funding for the above projects as follows:

Prior Years	\$	712,928.42
Current Year	-	20,845.76
Total	\$	733,774.18

- (5) Projects 1, 3, 4, & 5 /SPLOST 2006 are appropriately funded as of June 30, 2012.
- (6) Projects 1 & 3 /SPLOST 2006 were expected to be completed on or before June 30, 2012. Due to the decrease in Sales Tax revenues collected, the projects are expected to be completed no later than November 2012.
- (7) Project 2 /SPLOST 2006 was completed in June 2012 with total actual expenditures of \$373,918.05. The previous estimated cost was \$762,900.51. The surplus of SPLOST proceeds will be \$76,081.95 and used to fund other projects due to a decrease in sales tax revenues.



# ELBERT COUNTY BOARD OF EDUCATION GENERAL FUND - QUALITY BASIC EDUCATION PROGRAMS (QBE) ALLOTMENTS AND EXPENDITURES BY PROGRAM YEAR ENDED JUNE 30, 2012

ALLOTMENTS FROM GEORGIA

	DEPARTMENT OF		ELIGIBLE QBE PROGRAM COSTS			
DESCRIPTION	_	EDUCATION (1) (2)	SALARIES	OPERATIONS	TOTAL	
B						
Direct Instructional Programs		4 404 004 00 4	040 000 04 4	1 200 01 4	044.070.05	
Kindergarten Program	\$	1,101,024.00 \$	912,963.94 \$	1,308.91 \$	914,272.85	
Kindergarten Program-Early Intervention Program		333,366.00	284,166.96	24.95	284,191.91	
Primary Grades (1-3) Program		2,491,514.00	2,629,991.86	3,161.23	2,633,153.09	
Primary Grades-Early Intervention (1-3) Program		283,067.00	486,403.38		486,403.38	
Upper Elementary Grades (4-5) Program		1,150,096.00	1,498,018.81	4,198.77	1,502,217.58	
Upper Elementary Grades-Early Intervention (4-5)						
Program		257,801.00	497,614.58		497,614.58	
Middle School (6-8) Program		2,159,279.00	2,508,110.21	2,409.29	2,510,519.50	
High School General Education (9-12) Program		1,642,550.00	2,082,401.02	37,940.86	2,120,341.88	
Vocational Laboratory (9-12) Program		802,833.00	879,260.63	11,118.78	890,379.41	
Students with Disabilities						
Category I		56,981.00				
Category II		196,678.00	302,057.54		302,057.54	
Category III		1,011,603.00	1,182,008.95		1,182,008.95	
Category IV		599,095.00	539,609.12		539,609.12	
Category V		457,245.00	125,675.04		125,675.04	
Gifted Student - Category VI		580,550.00	744,936.43	976.60	745,913.03	
Remedial Education Program		312,834.00	319,659.93		319,659.93	
Alternative Education Program		172,335.00	287,702.96	164.05	287,867.01	
English Speakers of Other Languages (ESOL)	_	190,468.00	168,578.75	27.47	168,606.22	
TOTAL DIRECT INSTRUCTIONAL PROGRAMS	\$	13,799,319.00 \$	15,449,160.11 \$	61,330.91 \$	15,510,491.02	
Media Center Program		379,666.00	686,236.26	35,325.80	721,562.06	
Staff and Professional Development		75,632.00	6,898.09	4,340.64	11,238.73	
,	-			, , , , , , , , , , , , , , , , , , ,	,	
TOTAL QBE FORMULA FUNDS	\$	14,254,617.00 \$	16,142,294.46 \$	100,997.35 \$	16,243,291.81	

<sup>(1)</sup> Comprised of State Funds plus Local Five Mill Share.

<sup>(2)</sup> Allotments do not include the impact of the State amended formula adjustment.

# SECTION II COMPLIANCE AND INTERNAL CONTROL REPORTS



## **DEPARTMENT OF AUDITS AND ACCOUNTS**

270 Washington Street, S.W., Suite 1-156 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

August 6, 2013

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Elbert County Board of Education

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### Ladies and Gentlemen:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Elbert County Board of Education as of and for the year ended June 30, 2012, which collectively comprise Elbert County Board of Education's basic financial statements and have issued our report thereon dated August 6, 2013. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

Management of Elbert County Board of Education is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered Elbert County Board of Education's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Elbert County Board of Education's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Elbert County Board of Education's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses and therefore, there can be no assurances that all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses and other deficiencies that we consider to be significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider items FS-6521-12-01 and FS-6521-12-04 to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider items FS-6521-12-02, FS-6521-12-03, FS-6521-12-05, and FS-6521-12-06 in the accompanying Schedule of Findings and Questioned Costs to be significant deficiencies in internal control over financial reporting.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Elbert County Board of Education's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we have reported to management of Elbert County Board of Education in a separate letter dated August 6, 2013.

Elbert County Board of Education's response to the findings identified in our audit is described in the accompanying Schedule of Management's Responses. We did not audit Elbert County Board of Education's response and, accordingly, we express no opinion on the response.

This report is intended solely for the information and use of management, members of the Elbert County Board of Education, others within the entity, Federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Breg & Briffin

Greg S. Griffin State Auditor

GSG:as 2012YB-40



## **DEPARTMENT OF AUDITS AND ACCOUNTS**

270 Washington Street, S.W., Suite 1-156 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

August 6, 2013

Honorable Nathan Deal, Governor
Members of the General Assembly
Members of the State Board of Education
and
Superintendent and Members of the
Elbert County Board of Education

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Ladies and Gentlemen:

#### Compliance

We have audited Elbert County Board of Education's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2012. Elbert County Board of Education's major Federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major Federal programs is the responsibility of Elbert County Board of Education's management. Our responsibility is to express an opinion on Elbert County Board of Education's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the Elbert County Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Elbert County Board of Education's compliance with those requirements.

As described in item FA-6521-12-01 in the accompanying Schedule of Findings and Questioned Costs, Elbert County Board of Education did not comply with requirements regarding Reporting that are applicable to its Title I, Part A Cluster and Educational Technology State Grants Cluster. Compliance with such requirements is necessary, in our opinion, for Elbert County Board of Education to comply with requirements applicable to those programs.

In our opinion, except for the noncompliance described in the preceding paragraph, Elbert County Board of Education complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2012.

#### **Internal Control Over Compliance**

Management of Elbert County Board of Education is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to Federal programs. In planning and performing our audit, we considered Elbert County Board of Education's internal control over compliance with the requirements that could have a direct and material effect on a major Federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Elbert County Board of Education's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as discussed below, we identified a certain deficiency in internal control over compliance that we consider to be a material weakness.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as item FA-6521-12-01 to be a material weakness.

Elbert County Board of Education's responses to the finding identified in our audit is described in the accompanying Schedule of Management's Responses. We did not audit Elbert County Board of Education's response and, accordingly, we express no opinion on the response.

This report is intended solely for the information and use of management, members of the Elbert County Board of Education, others within the entity, Federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Breg & Dinger

Greg S. Griffin State Auditor

GSG:as 2012SA-65

## SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

# ELBERT COUNTY BOARD OF EDUCATION AUDITEE'S RESPONSE SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2012

#### PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

#### FINDING CONTROL NUMBER AND STATUS

FS-6521-10-01	Further Action Not Warranted
FS-6521-10-02	Further Action Not Warranted
FS-6521-11-01	Partially Resolved - See Corrective Action/Responses
FS-6521-11-02	Partially Resolved - See Corrective Action/Responses
FS-6521-11-03	Unresolved - See Corrective Action/Responses
FS-6521-11-04	Partially Resolved - See Corrective Action/Responses
FS-6521-11-05	Unresolved - See Corrective Action/Responses

#### **CORRECTIVE ACTION/RESPONSES**

EMPLOYEE COMPENSATION
GENERAL LEDGER
ACCOUNTING CONTROLS (OVERALL)
Inadequate Accounting Procedures
Finding Control Number: FS-6521-11-01

The School District has attempted to implement additional controls and oversight to improve internal controls, however, the School District does not currently have the financial resources to dedicate to fully address all areas.

#### CASH AND CASH EQUIVALENTS

Inadequate Internal Control Procedures Finding Control Number: FS-6521-11-02

The School District has attempted to implement additional controls and oversight to improve internal controls, however, the School District does not currently have the financial resources to dedicate to fully address all areas.

CASH AND CASH EQUIVALENTS
REVENUES/RECEIVABLES/RECEIPTS
EXPENDITURES/LIABILITIES/DISBURSEMENTS
GENERAL LEDGER

Inadequate Internal Controls over School Activity Accounts

Finding Control Number: FS-6521-11-03

The School District is in the process of moving all pupil activity accounting to the central office.

#### CAPITAL ASSETS

Failure to Adequately Maintain Capital Assets Finding Control Number: FS-6521-11-04

The School District has taken action as financially possible to resolve this finding.

# ELBERT COUNTY BOARD OF EDUCATION AUDITEE'S RESPONSE SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2012

#### PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

#### CORRECTIVE ACTION/RESPONSES

FINANCIAL REPORTING Inadequate Controls over Financial Reporting Finding Control Number: FS-6521-11-05

The School District has not been able to fully respond to this finding due to the financial condition of the School District.

#### PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

#### FINDING CONTROL NUMBER AND STATUS

FA-6521-10-01 Partially Resolved - See Corrective Action/Responses

#### **CORRECTIVE ACTION/RESPONSES**

ALLOWABLE COSTS/COST PRINCIPLES Improper Time and Attendance Records U. S. Department of Education Through Georgia Department of Education Title I Part A Cluster (84.010 and 84.389) Questioned Cost: \$11,690.72

Finding Control Number: FA-6521-10-01

The School District has provided additional training to staff regarding documentation for time and attendance. The School District is waiting on notification from the Georgia Department of Education regarding the potential for any funds that are payable with regards to this finding.

# SECTION IV FINDINGS AND QUESTIONED COSTS

#### ELBERT COUNTY BOARD OF EDUCATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2012

#### SUMMARY OF AUDITOR'S RESULTS

#### **Financial Statements**

Т١	/ne	of	auditor's	report	issue:
	$\sim$	$\sim$	additoi o	1 OPOIC	iooao.

Governmental Activities; General Fund; Capital Projects Fund;

Aggregate Remaining Fund Information Unqualified

Internal control over financial reporting:

Material weaknesses identified?Significant deficiencies identified?Yes

Noncompliance material to financial statements noted:

No

#### Federal Awards

Internal Control over major programs:

Material weakness identified?Significant deficiency identified?No

Type of auditor's report issued on compliance for major programs:

Unqualified for all major programs, except for Title I, Part A Cluster and Educational Technology State Grants Cluster which were qualified.

Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-133, Section 510(a)?

Yes

Identification of major programs:

CFDA Numbers	Name of Federal Program or Cluster
10.553, 10.555	Child Nutrition Cluster
84.010, 84.389	Title I, Part A Cluster

84.386 Educational Technology State Grants Cluster

Dollar threshold used to distinguish between Type A and Type B programs: \$300,000.00

Auditee qualified as low-risk auditee?

# II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

ACCOUNTING CONTROLS (OVERALL)
EMPLOYEE COMPENSATION
GENERAL LEDGER
Inadequate Accounting Procedures
Material Weakness

Finding Control Number: FS-6521-12-01

#### Condition:

This is a repeat finding (FS-6521-11-01) from the year ended June 30, 2011. The policies and procedures of the School District were insufficient to provide adequate controls over several control categories.

#### Criteria:

The School District's management is responsible for designing and maintaining internal controls that provide reasonable assurance transactions are processed according to established procedures. Such internal controls would limit any one individual's access to both physical assets and the related accounting records.

## **Questioned Cost:**

N/A

## Information:

#### **Employee Compensation**

Based on a review of forty-two employee payroll records, the following deficiencies were noted:

- The Superintendent was overpaid \$20.93 due to an incorrect calculation of furlough amount.
- One employee was overpaid \$410.21, based on the documentation provided.
- One employee was overpaid \$212.86, based on an incorrect calculation of furlough amount.
- One employee was underpaid in the amount of \$203.60, based on the documentation provided.
- Seven employees were paid for work that was not supported by adequate documentation in the amount of \$114,307.16.
- Work in the amount of \$914.94 performed by two employees in the prior fiscal year was incorrectly recorded in the year under review.
- Work in the amount of \$8,666.59 performed by three employees in the subsequent fiscal year was incorrectly recorded in the year under review.

# General Ledger

Our review of the general ledger revealed the School District posted twelve journal entries to the general ledger after the general ledger was closed for the fiscal year and the DE046 information was submitted to the Georgia Department of Education. In addition, journal entries were made to the financial statements that were undocumented, unreviewed and not approved.

#### Accounting Controls (Overall)

A review of access to the School District's financial system revealed that several users were granted access that allowed the user to perform conflicting significant duties. Most notably, the chief financial officer has the ability to perform all accounting functions. A test of compensating

# II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

controls outside of the financial system revealed that these controls were not effective, and therefore, the access that allowed for conflicting duties could have an effect on data that is used in the preparation of the financial statements. In addition, financial personnel were granted administrator roles which allows for the addition, modification, and deletion of user access in the financial system.

## Cause:

These deficiencies were a result of management's failure to ensure that: (1) amounts paid to School District employees are adequately calculated and documented; (2) the general ledger is properly closed prior to submission of data to the Georgia Department of Education; and (3) access to financial system information is limited to job responsibility.

#### Effect:

The lack of adequate controls over the logical access to the School District's financial system may result in errors and/or irregularities not being detected in a timely manner.

## Recommendation:

The School District should establish and implement appropriate controls over the significant processes and procedures noted above.

The School District should seek reimbursement for the salary overpayments for deposit to the School District's operating account and should make payments for the underpayments to the appropriate employees.

Application access controls in the accounting information systems should complement the system of internal control by limiting an employee's access to only the accounting functions necessary for the performance of that employee's duties. Management should ensure that proper separation of duties exists. In the case when management determines separation of duties is not cost beneficial, management should implement compensating controls that assist in assuring financial transactions are properly processed and reported.

CASH AND CASH EQUIVALENTS
Inadequate Internal Control Procedures
Significant Deficiency
Finding Control Number: FS-6521-12-02

## Condition:

This is a repeat finding (FS-6521-11-02) from the year ending June 30, 2011. The accounting procedures of the School District were insufficient to provide adequate internal control procedures over the Cash and Cash Equivalents function.

#### Criteria:

The School District's management is responsible for designing and maintaining internal controls over Cash and Cash Equivalents.

# **Questioned Cost:**

N/A

# II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

#### Information:

The General Operating Account, Purchasing Card Account and School Nutrition Account were not properly reconciled to the general ledger at June 30, 2012, in the amounts of \$40,769.15, \$33,885.55, and \$3,186.28, respectively.

Additionally, there were checks that cleared the bank account prior to the check being posted to the general ledger.

#### Cause:

These deficiencies were a result of management's failure to ensure internal control procedures were established, implemented and functioning as intended with regard to Cash and Cash Equivalents.

## Effect:

The lack of adequate control over cash increases the risk for theft, fraud, or misuse of School District resources that may result in errors and/or irregularities which would not be detected in a timely manner.

#### Recommendation:

The School District should establish procedures to ensure cash is reconciled to the general ledger on a monthly basis.

CASH AND CASH EQUIVALENTS
REVENUES/RECEIVABLES/RECEIPTS
EXPENDITURES/LIABILITIES/DISBURSEMENTS
GENERAL LEDGER

Inadequate Internal Controls over School Activity Accounts

Significant Deficiency

Finding Control Number: FS-6521-12-03

#### Condition:

This is a repeat finding (FS-6521-11-03) from the year ending June 30, 2011. The accounting procedures of the School District were insufficient to provide adequate separation of duties and internal controls over school activity accounts.

## Criteria:

The School District's management is responsible for designing and maintaining internal controls that provide proper separation of duties and provide reasonable assurance transactions are processed according to established procedures. Such internal controls would limit any one individual's access to both physical assets and the related accounting records.

# **Questioned Cost:**

N/A

## Information:

Cash and Cash Equivalents

• The October, March, and June bank reconciliations for the Blackwell Elementary School, Beaverdam Elementary School, Bowman Elementary School, and Falling Creek Elementary School accounts could not be provided for review.

# II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

- The June bank reconciliation for the Elbert County Middle School and Doves Creek Elementary School accounts could not be provided for review.
- The Elbert County High School and Athletics accounts were not properly reconciled to the general ledger at June 30, 2012, in the amounts of \$21,423.70 and \$36,256.33, respectively.

# Revenues/Receivables/Receipts

- The deposit preparation function was not separated from the record keeping function.
- Of thirty receipts reviewed, two receipts were not deposited in a timely manner, and six receipts did not have adequate supporting documentation.

## Expenditures/Liabilities/Disbursements

- The cash disbursement function was not separated from the record keeping function.
- Of thirty vouchers reviewed, eleven vouchers had no documentation indicating approval prior to purchase, a purchase order, or other supporting documentation. Five vouchers had no evidence of receipt.

## General Ledger

• Five accounts at Elbert County High School were classified as governmental accounts instead of being reported as agency accounts, resulting in a misstatement of \$2,993.99.

#### Cause:

The deficiencies were a result of management's failure to ensure internal controls were established, implemented, and functioning at the school level and to assign responsibilities to achieve appropriate separation of duties and utilize management oversight of the incompatible activities to properly safeguard assets.

#### Effect:

Errors and/or irregularities may not be detected in a timely manner.

## Recommendation:

The School District should revise and monitor controls to provide reasonable assurance that transactions are processed according to established procedures and implement procedures to ensure the key accounting functions of custody, record keeping and authorization be separated and/or utilize management oversight of these incompatible activities, and implement procedures to ensure expenditure of schools activity accounts are properly documented and approved prior to payment.

# FINANCIAL REPORTING

Inadequate Controls over Financial Reporting Material Weakness
Finding Control Number: FS-6521-12-04

#### Condition:

This is a repeat finding (FS-6521-11-05, FS-6521-10-02, and FS-6521-09-02) from fiscal year ended June 30, 2011, June 30, 2010, and June 30, 2009, respectively. The School District did not have adequate controls in place to ensure that all required activity was included in the financial statement information presented for audit.

## II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

#### Criteria:

Chapter 22A *Annual Financial Reporting* of the <u>Financial Management for Georgia Local Units of Administration</u> provides that School Districts must prepare their financial statements in accordance with generally accepted accounting principles.

## **Ouestioned Cost:**

N/A

#### Information:

The Governmental Accounting Standards Board (GASB) Statement 34 reporting model requires the presentation of both fund level and entity-wide level statements in the School District's financial statements. During the audit, several correcting entries were proposed by the auditors and accepted by the client to properly present the entity's fund level and entity-wide level financial statements. In addition, the School District did not properly record a new capital lease that was entered into during the year under review. A material audit adjustment of \$326,958.00 was proposed and accepted by the client to correct this misstatement.

Several reclassification entries were recorded to improve the financial statement presentation.

Various misstatements and misclassifications greater than one percent of materiality were also encountered throughout the course of the audit.

## Cause:

The School District did not implement an adequate system of internal control over the financial reporting process.

# Effect:

Material misstatements and significant misclassifications were identified in the financial statements presented for audit. In addition, the lack of controls and monitoring over the financial reporting process could impact the reporting of the School District's financial position and results of operations.

## Recommendation:

The School District should implement internal controls over the financial statement reporting process to ensure that all required activity is included in the financial statement information.

EXPENDITURES/LIABILITIES/DISBURSEMENTS

Improper Use of SPLOST Proceeds

Significant Deficiency

Finding Control Number: FS-6521-12-05

#### Condition:

The School District improperly used proceeds from the Special Purpose Local Option Sales Tax (SPLOST).

#### Criteria:

The Official Code of Georgia Annotated (O.C.G.A.) §48-8-121 states, "The proceeds received from the tax authorized by this part shall be used...exclusively for the purpose or purposes specified in the resolution or ordinance calling for the imposition of the tax". The SPLOST resolution as passed by the voters of Elbert County read as follows:

# II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

"Shall a special one percent sales and use tax for educational purposes be continued in Elbert County for a period not to exceed 20 calendar quarters (5 years), commencing on the first day of the expiration of the current tax, for the purpose of raising not more than \$15,000,000.00 of net proceeds by said tax, for the following projects: adding to, renovating, repairing, improving, equipping and furnishing existing school buildings and other facilities including, but not limited to, athletic/physical education facilities, transportation and maintenance facilities, additional classrooms and parking areas; purchasing HVAC mechanical systems and roofing; acquiring system-wide technology and safety equipment; purchasing textbooks; acquiring school buses and other school vehicles and the acquiring of any property desirable thereof, both real and personal, the maximum amount to the projects to be paid with the sale and use tax proceeds not to exceed \$15,000,000.00."

## Questioned Cost:

\$176,930.05

#### Information:

During the year under review, the School District used SPLOST proceeds in the amount of \$176,930.05 for goods and services not approved in the SPLOST referendum as follows:

- Planning expenditures related to planning and consolidating schools in the amount of \$18,900.00.
- Moving expenses related to closing and consolidating schools in the amount of \$127,070.88.
- Employee salary and benefits related to closing and consolidating schools in the amount of \$26,648.64.
- Cleaning and organizational supplies related to closing and consolidating schools in the amount of \$4,310.53.

## Cause:

The School District assumed that costs incurred while closing and consolidating schools was an allowable use of SPLOST proceeds as approved by the voters of Elbert County. However, the cost of closing and consolidating schools was not included in the ballot question presented and approved by the voters of Elbert County on November 7, 2006.

#### Effect:

The payments related to expenditures incurred while closing and consolidating schools appear to be a violation of the referendum approved by the citizens of Elbert County on November 7, 2006.

## Recommendation:

The School District should establish policies and procedures to ensure expenditures are an appropriate use of SPLOST funds in accordance with State law and the SPLOST referendum as approved by voters of Elbert County.

# II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

CAPITAL ASSETS

Failure to Adequately Maintain Capital Assets Significant Deficiency

Finding Control Number: FS-6521-12-06

#### Condition:

This is a repeat finding (FS-6521-11-04, FS-6521-10-01 and FS-6521-09-01) from the years ended June 30, 2011, June 30, 2010 and June 30, 2009, respectively. The School District failed to adequately maintain the capital assets records.

#### Criteria:

Chapter 37 *Implementing a Capital Assets Management System* of the <u>Financial Management for Georgia Local Units of Administration</u> indicates that School Districts must establish fixed asset policies, define system requirements, implement a fixed asset system and maintain fixed asset inventory records.

## **Ouestioned Cost:**

N/A

#### Information:

A review of the School District's capital assets records noted deficiencies as discussed below:

- The School District lacked proper internal controls to detect significant errors in a timely manner.
- The balances on the financial statements did not agree to the subsidiary ledger nor were the appropriate balances submitted to Georgia Department of Education on the DE046 as required.
- Adequate documentation was not provided to determine if two land improvements added in the prior year were properly added to the capital assets listing.
- Two items included on the capital assets listing appear to be repair and maintenance in nature, resulting in a misstatement of \$11,909.69.
- Four buses identified on the School District's Vehicle Insurance Policy were not included on the capital assets listing resulting in a likely misstatement of \$50,000.00.
- Two items on the capital assets listing were included with no acquisition cost.
- One asset was added four times to the capital assets listing resulting in a misstatement of \$77,719.14.
- Depreciation was not calculated in accordance with the capital assets policy resulting in a misstatement of \$410,108.07.
- The School District did not accurately calculate depreciation expense resulting in a total misstatement \$78,346.64.

## Cause:

The School District failed to ensure adequate accounting procedures were in place to process, record and report capital assets and related activity.

## Effect:

The failure of the School District to maintain a complete and accurate capital assets listing can lead to inaccurate internal and external reporting, as well as noncompliance with generally accepted accounting principles.

# II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

#### Recommendation:

The School District should reassess internal control procedures related to capital assets to ensure that they are in place and operating effectively. An administrative review should be performed to ensure the accuracy of capital assets records and make appropriate adjustments to ensure capital assets records and procedures for maintaining capital assets conform to generally accepted accounting principles.

## III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

## **REPORTING**

Failure to File Accurate Completion Reports
Failure to Refund Unexpended Grants
Material Weakness
Material Noncompliance
U. S. Department of Education
Through Georgia Department of Education
Educational Technology State Grants Cluster (CFDA 84.386)
Special Education Cluster (CFDA 84.027 and 84.173)
Title I, Part A Cluster (CFDA 84.010 and 84.389)
Career and Technical Education - Basic Grants to States (CFDA 84.048)
Finding Control Number: FA-6521-12-01

#### Condition:

The School District failed to file accurate completion reports and refund unearned grant balances to the Georgia Department of Education.

#### Criteria:

In accordance with provisions of OMB Circular A-133, Part 3 Compliance Supplement, Subpart L - *Reporting,* states in part, "Each recipient must report program outlays and program income...as prescribed by the Federal awarding agency. The reporting requirements for subrecipients are as specified by the pass-through entity."

Chapter 41, State and Federal Fiscal Rules and Procedures of the Financial Management for Georgia Local Units of Administration states, "This chapter sets forth the principal requirements that a School District must meet to account for and externally report its budget and financial operations relating to state and Federally funded programs administered by the Georgia Department of Education." Unearned funds must be returned to the Georgia Department of Education.

## Questioned Cost:

\$19,731.21

## III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

#### Information:

A review of the School District's accounting records revealed the following:

- 1. Actual Educational Technology State Grants Cluster expenditures for the ARRA eTextbooks Competitive grant period ending September 30, 2011, totaled \$1,296,418.23 while expenditures were reported on the completion report as \$1,315,217.40, resulting in a variance of \$18,799.17. Actual Educational Technology State Grants Cluster expenditures for the ARRA eTextbooks Competitive grant period ending June 30, 2012, totaled \$47,673.50 while expenditures were reported on the completion report as \$19,966.00, resulting in a variance of \$27,707.50. The net effect of these reporting errors resulted in no unearned grant balances.
- 2. The School District did not return unearned Special Education Cluster funds for the Special Education Flowthrough grant period ending June 30, 2011, in the amount of \$19,176.51 to the Georgia Department of Education.
- 3. Actual Special Education Cluster expenditures for the Special Education Flowthrough grant period ending June 30, 2012, totaled \$640,051.48 while expenditures were reported on the completion report as \$640,014.70, resulting in a variance of \$36.78. No unearned grant balance resulted from this reporting error.
- 4. Actual Special Education Cluster expenditures for the Special Education Preschool grant period ending June 30, 2012, totaled \$37,629.91 while expenditures were reported on the completion report as \$28,123.00, resulting in a variance of \$9,506.91. No unearned grant balance resulted from this reporting error.
- 5. Actual Title I, Part A Cluster expenditures for the ARRA Title I Grants to Local Educational Agencies grant period ending September 30, 2011, totaled \$213,006.83 while expenditures were reported on the completion report as \$210,922.21, resulting in a variance of \$2,084.62. No unearned grant balance resulted from this reporting error.
- 6. Actual Title I, Part A Cluster expenditures for the School Improvement grant period ending September 30, 2011, totaled \$92,245.95 while expenditures were reported on the completion report as \$90,974.79, resulting in a variance of \$1,271.16. No unearned grant balance resulted from this reporting error.
- 7. Actual Career and Technical Education Basic Grants to States for Program Improvement grant period ending June 30, 2012, totaled \$26,994.05 while expenditures were reported on the completion report as \$27,548.75, resulting in a variance of \$554.70.

# Cause:

Management failed to implement procedures to ensure amounts on the completion reports agreed with actual expenditures. Management posted expenditures to grants after the general ledger was closed for the fiscal year (see Finding FS-6521-12-01). Management failed to implement procedures to return unearned grant funds.

## III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

#### Effect:

Failure to accurately report Federal expenditures can result in inaccurate and incomplete disclosures for Federal grant reporting purposes and can result in excessive claims for reimbursement.

## Recommendation:

Management should implement procedures to ensure completion reports, submitted to the Georgia Department of Education, (1) include all activity of the reporting period, (2) are supported by applicable accounting records and (3) are properly presented in accordance with program requirements. The Georgia Department of Education should review this matter to determine if a reclaim of grant funds is appropriate.

# SECTION V MANAGEMENT'S RESPONSES

# ELBERT COUNTY BOARD OF EDUCATION SCHEDULE OF MANAGEMENT'S RESPONSES YEAR ENDED JUNE 30, 2012

Finding Control Number: FS-6521-12-01

We partially concur with this finding. The District has implemented additional controls for the fiscal year 2012 and 2013. The District has implemented compensating controls that ensure quality controls over the financial transactions of the District's accounting records. The District provided additional information during the course of the audit concerning the several areas that was not reviewed or taken into consideration by the auditors that clarified areas of this finding.

**Auditor's Comment:** At the exit conference held on July 7, 2013, the finance director indicated additional documentation was available to document the salary of one individual. The contract provided during audit fieldwork was from the 2010 fiscal year. The finance director indicated the employee's salary was approved in the Board minutes. We contacted the finance director on August 8, 2013; however, we have not yet received this additional documentation.

Finding Control Number: FS-6521-12-02

We concur with this finding. The District has changed procedures for the 2012-13 fiscal year to address this deficiency.

Finding Control Number: FS-6521-12-03

We concur with this finding. The District will provide additional training to school staff regarding the District's policies and procedures regarding pupil activity funds. In addition, the District has changed staff members for the 2012-13 fiscal year for all elementary and middle schools with those funds being recorded at the central office. In addition, all high school and athletic funds are scheduled to be centralized, with regards to disbursements and recording, to the central office for the 2013-14 fiscal year.

Finding Control Number: FS-6521-12-04

We concur with this finding. The District will review current practices and determine what processes can be implemented to correct this deficiency.

Finding Control Number: FS-6521-12-05

We partially concur with this finding. The District acted upon the advice of legal counsel regarding the expenditure of the funds for the planning and moving expenditures related to the moving and consolidation of the schools. The District will review with legal counsel SPLOST referendums prior to the obligation of funds.

Finding Control Number: FS-6521-12-06

We concur with this finding. The District will reassess the process and procedures pertaining to capital assets, to include additional staff members in order to ensure that all assets are capitalized as required by the District's capitalization policy. The procedures will be in place during the final audit close out for the fiscal year ending June 30, 2013.

# ELBERT COUNTY BOARD OF EDUCATION SCHEDULE OF MANAGEMENT'S RESPONSES YEAR ENDED JUNE 30, 2012

Finding Control Number: FA-6521-12-01

We concur with this finding. In the 2012 and prior fiscal years, the District allowed grants with a fiscal year ending after June 30 to continue to incur expenditures from the prior year budget, thus creating reconciling items each year. Fiscal year 2012 was the final year that the District allowed for grant periods to extend past June 30th with the exception of salaries.

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