

# FRANKLIN COUNTY BOARD OF EDUCATION CARNESVILLE, GEORGIA

ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2012 (Including Independent Auditor's Reports)



# FRANKLIN COUNTY BOARD OF EDUCATION

- TABLE OF CONTENTS -

	SECTION I	
	FINANCIAL	
STATEM	NDENT AUDITOR'S COMBINED REPORT ON BASIC FINANCIAL IENTS AND SUPPLEMENTARY INFORMATION - SCHEDULE OF DITURES OF FEDERAL AWARDS	
	REQUIRED SUPPLEMENTARY INFORMATION	
MANAG	EMENT'S DISCUSSION AND ANALYSIS	i
EXHIBIT	-S	
	BASIC FINANCIAL STATEMENTS	
A B	DISTRICT-WIDE FINANCIAL STATEMENTS STATEMENT OF NET ASSETS STATEMENT OF ACTIVITIES	1
С	FUND FINANCIAL STATEMENTS BALANCE SHEET	
D	GOVERNMENTAL FUNDS RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET	4
Е	TO THE STATEMENT OF NET ASSETS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES	5
F	GOVERNMENTAL FUNDS RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND	6
G	BALANCES TO THE STATEMENT OF ACTIVITIES STATEMENT OF FIDUCIARY NET ASSETS	7
н	FIDUCIARY FUNDS NOTES TO THE BASIC FINANCIAL STATEMENTS	9 10
SCHEDI	JLES	
	REQUIRED SUPPLEMENTARY INFORMATION	
1	SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND	27

#### FRANKLIN COUNTY BOARD OF EDUCATION

# - TABLE OF CONTENTS -

<u>Page</u>

#### SECTION I

#### FINANCIAL

SCHEDULES

#### SUPPLEMENTARY INFORMATION

00
29
30
31

#### SECTION II

#### COMPLIANCE AND INTERNAL CONTROL REPORTS

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

#### SECTION III

#### AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS

#### SECTION IV

#### FINDINGS AND QUESTIONED COSTS

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

SECTION I

FINANCIAL



# **DEPARTMENT OF AUDITS AND ACCOUNTS**

270 Washington Street, S.W., Suite 1-156 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

June 27, 2013

Honorable Nathan Deal, Governor Members of the General Assembly Members of the State Board of Education and Superintendent and Members of the Franklin County Board of Education

#### INDEPENDENT AUDITOR'S COMBINED REPORT ON BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION - SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Ladies and Gentlemen:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information (Exhibits A through H) of the Franklin County Board of Education, as of and for the year ended June 30, 2012, which collectively comprise the Board's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Franklin County Board of Education's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Franklin County Board of Education, as of June 30, 2012, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 27, 2013, on our consideration of the Franklin County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual, as presented on pages i through x and 27 respectively, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Franklin County Board of Education's financial statements as a whole. The accompanying supplementary information consists of Schedules 2 through 5, which includes the Schedule of Expenditures of Federal Awards as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* are presented for purposes of additional analysis and are not a required part of the financial statements. The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

Greg & Diffi

Greg S. Griffin State Auditor

GSG:as 2012ARL-11

# INTRODUCTION

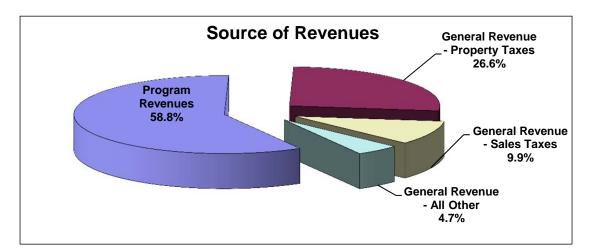
The School District's financial statements for the fiscal year ended June 30, 2012, includes a series of basic financial statements that report financial information for the School District as a whole, its funds, and its fiduciary responsibilities. The Statement of Net Assets and the Statement of Activities provide financial information about all of the School District's activities and present both a short-term and long-term view of the School District's finances on a global basis. The fund financial statements provide information about all of the School District's funds. Information about these funds, such as the School District's General Fund, is important in its own right, but will also give insight into the School District's overall soundness as reported in the Statement of Net Assets and the Statement of Activities.

#### FINANCIAL HIGHLIGHTS

Key financial highlights for fiscal year 2012 are as follows:

On the District-wide financial statements:

- District-wide net assets at June 30, 2012, were \$53.9 million. Net assets reflect the difference between all assets of the School District (including capital assets, net of depreciation) and all liabilities, both short term and long term. The net assets at June 30, 2012, of \$53.9 million represented an increase of \$1.6 million in net assets when compared to the prior year.
- The School District had \$33.3 million in expenses relating to governmental activities; about \$20.7 million of these expenses were offset by program specific charges for services, grants and contributions. However, general revenues (primarily property and sales taxes) of \$14.2 million were adequate to provide for these programs.
- As stated above, general revenues accounted for \$14.2 million or about 41% of all revenues totaling \$34.9 million. Program specific revenues in the form of charges for services, grants, and contributions accounted for the balance of these revenues.



On the fund financial statements:

Among major funds, the General Fund had \$31.7 million in revenues and almost \$32.1 million in expenditures. The General Fund balance of \$3.3 million at June 30, 2012, decreased by roughly \$400,000 from the prior year.

# OVERVIEW OF THE FINANCIAL STATEMENTS

These financial statements consists of three parts; management's discussion and analysis (this section), the basic financial statements including notes to the financial statements and required supplementary information. The basic financial statements include two levels of statements that present different views of the School District. These include the District-wide and fund financial statements.

The District-wide financial statements include the 'Statement of Net Assets' and 'Statement of Activities'. These statements provide information about the activities of the School District presenting both short-term and long-term information about the School District's overall financial status.

The fund financial statements focus on individual parts of the School District, reporting the School District's operation in more detail. The 'Governmental Funds' statements disclose how basic services are financed in the short-term as well as what remains for future spending. The 'Fiduciary Funds' statements provide information about the financial relationships in which the School District acts solely as a trustee or agent for the benefit of others. In the case of the Franklin County School District, the General Fund, Capital Projects Funds, and Debt Service Funds are all considered to be major funds. The School District had no funds reported as nonmajor funds.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements. Additionally, other supplementary information (not required) is also presented that further supplements understanding of the financial statements.

#### **District-wide Statements**

Since Franklin County School District has no operations that have been classified as "Business Activities", the District-wide financial statements are basically a consolidation of all of the School District's operating funds into one column called governmental activities. In reviewing the District-wide financial statements, a reader might ask the question, are we in a better financial position now than last year? The 'Statement of Net Assets' and the 'Statement of Activities' provides the basis for answering this question. These financial statements include all District's assets and liabilities and uses the **accrual basis of accounting** similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net assets and any changes in those assets. The change in net assets is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the results of many factors, including those not under the School District's control, such as the property tax base, facility conditions, required educational programs, student-teacher ratios, and other factors.

When analyzing District-wide financial statements, it is important to remember these statements are prepared using an economic resources measurement focus (accrual accounting) and involve the following steps to format the Statement of Net Assets:

- Capitalize current outlays for capital assets
- Depreciate capital assets
- Report long-term debt as a liability
- Calculate revenue and expense using the economic resources measurement focus and the accrual basis of accounting
- Allocate net assets as follows:
  - Net Assets invested in capital assets, net of related debt
  - *Restricted net assets* are those with constraints placed on the use by external sources such as creditors, grantors, contributors or laws and regulations.
  - Unrestricted net assets are net assets that do not meet any of the above restrictions.

#### **Fund Financial Statements**

The School District uses many funds or sub-funds to account for a multitude of financial transactions during the fiscal year. The fund financial statements presented in this report provide detail information about the School District's significant or major funds. As discussed previously, the School District has no nonmajor funds as defined by generally accepted accounting principles.

The District has two kinds of funds as discussed below:

<u>Governmental Funds</u> – Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the **modified accrual method of accounting** which measures cash and all other financial assets that can be readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The differences between government activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds are reconciled in the financial statements.

<u>Fiduciary Funds</u> – The School District is the trustee, or fiduciary, for assets that belong to clubs, organizations and others within the principals' accounts. The School District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the District-wide financial statements because it cannot use these assets to finance its operations.

#### FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE

Net assets, which is the difference between total assets and total liabilities, is one indicator of the financial condition of the District. When revenues exceed expenses, the result is an increase in net assets. When expenses exceed revenues, the result is a decrease in net assets. The relationship between revenues and expenses can be thought of as the School District's operating results. The School District's net assets, as measured in the Statement of Net Assets, can be one way to measure the School District's financial health, or financial position. Over time, increases or

decreases in the School District's net assets - as measured in the Statement of Activities - are one indicator of whether its financial health is improving or deteriorating. However, the School District's goal and mission is to provide success for each child's education, not to generate profits as private corporations do. For this reason, many other nonfinancial factors should be considered in assessing the overall health of the District.

In the case of the Franklin County School District, assets exceeded liabilities by almost \$53.9 million at June 30, 2012. To better understand the School District's actual financial position and ability to deliver services in future periods, it is necessary to review the various components of the net assets category. For example, of the \$53.9 million of net assets, about \$2.6 million was restricted for continuation of various Federal programs, and debt service. Accordingly, these funds were not available to meet the School District's ongoing obligations to citizens and creditors.

In addition, the School District had \$50.3 million (net of related debt) invested in capital assets (e.g., land, buildings, and equipment, etc.). The School District uses these capital assets to provide educational services to students within geographic boundaries served by the District. Because of the very nature and on-going use of the assets being reported in this component of net assets, it must be recognized that this portion of the net assets is *not* available for future spending.

The remaining balance of *unrestricted net assets* of almost \$1.1 million may be used to meet the School District's ongoing obligations to citizens and creditors.

Table 1 provides a summary of the School District's net assets for this fiscal year as compared to the prior fiscal year.

#### Table 1 Net Assets

		Governmen	tal Ad	ctivities	
		Fiscal		Fiscal	
		Year 2012	Year 2011		
Assats					
Assets Current and Other Assets	\$	10,098,580	\$	12,260,655	
	φ	53,165,684	φ	53,247,245	
Capital Assets, Net		55,105,064	_	55,247,245	
Total Assets	\$	63,264,264	\$_	65,507,900	
Liabilities					
Current and Other Liabilities	\$	4,427,445	\$	4,032,953	
Long-Term Liabilities		4,950,000		9,216,003	
Total Liabilities	\$	9,377,445	\$_	13,248,956	
Net Assets					
Invested in Capital Assets, Net of					
Related Debt	\$	50,295,486	\$	46,122,046	
Restricted		2,537,056		4,341,500	
Unrestricted		1,054,277		1,795,398	
Total Net Assets	\$	53,886,819	\$	52,258,944	

Total net assets increased \$1.6 million in fiscal year 2012 from the prior year. This change in net assets is detailed in Table 2 as presented below. Table 2 also shows the changes in net assets as compared to the prior fiscal year.

# Table 2

#### Change in Net Assets

	Governmental Activities					
		Fiscal Year		Fiscal Year		
		2012		2011		
Revenues			_			
Program Revenues:						
Charges for Services and Sales	\$	578,361	\$	658,117		
Operating Grants and Contributions		19,837,438		21,960,064		
Capital Grants and Contributions		290,492	_	228,876		
Total Program Revenues	\$	20,706,291	\$_	22,847,057		
General Revenues:						
Taxes						
Property Taxes	\$	9,084,999	\$	9,852,525		
Sales Taxes		3,503,406		3,239,290		
Grants and Contributions not						
Restricted to Specific Programs		731,200		888,437		
Investment Earnings		34,716		52,191		
Miscellaneous		882,824		719,957		
Special Item						
Transfers			-	3,523		
Total General Revenues and Special Item	\$	14,237,145	\$_	14,755,923		
Total Revenues	\$	34,943,436	\$_	37,602,980		
Program Expenses:						
Instruction	\$	20,844,932	\$	21,582,711		
Support Services						
Pupil Services		1,005,496		932,373		
Improvement of Instructional Services		1,370,245		1,432,757		
Educational Media Services		735,419		745,517		
General Administration		383,528		436,149		
School Administration		2,056,130		2,059,050		
Business Administration		441,512		244,173		
Maintenance and Operation of Plant		2,127,459		2,192,128		
Student Transportation Services		1,807,861		1,714,538		
Central Support Services		110,835		44,955		
Other Support Services		210,949		218,357		
Operations of Non-Instructional Services						
Enterprise Operations		371,646		405,060		
Food Services		1,551,759		1,475,259		
Interest on Short-Term and Long-Term Debt		297,791	_	415,100		
Total Expenses	\$	33,315,562	\$_	33,898,127		
Increase in Net Assets	\$	1,627,874	\$_	3,704,853		

#### Cost of Providing Services

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting these services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. Net cost of services can be defined as the total cost less fees generated by the activities and intergovernmental revenue provided for specific programs. The net cost reflects the financial burden on the School District's taxpayers by each activity as compared to the prior fiscal year.

#### Table 3 Governmental Activities

		Total Cost of Services				Net Cost of Services				
	_	Fiscal Year 2012	Fiscal Year 2011		_	Fiscal Year 2012		Fiscal Year 2011		
Instruction	\$	20,844,932	\$	21,582,711	\$	6,948,884	\$	5,495,073		
Support Services:										
Pupil Services		1,005,496		932,373		810,607		744,212		
Improvement of Instructional Services		1,370,245		1,432,757		803,645		1,085,539		
Educational Media Services		735,419		745,517		273,338		253,127		
General Administration		383,528		436,149		-288,143		-323,472		
School Administration		2,056,130		2,059,050		1,011,615		990,962		
Business Administration		441,512		244,173		432,280		243,407		
Maintenance and Operation of Plant		2,127,459		2,192,128		929,830		1,043,479		
Student Transportation Services		1,807,861		1,714,538		935,113		753,997		
Central Support Services		110,835		44,955		110,835		44,955		
Other Support Services		210,949		218,357		169,411		159,137		
Operations of Non-Instructional Services:										
Enterprise Operations		371,646		405,060		262,449		234,543		
Community Services								-2,240		
Food Services		1,551,759		1,475,259		-88,385		-86,749		
Interest on Short-Term and Long-Term Debt		297,791	_	415,100	_	297,791	_	415,100		
Total Expenses	\$	33,315,562	\$	33,898,127	\$	12,609,270	\$	11,051,070		

Expenses for fiscal year 2012 decreased from the prior year by roughly \$582,500 while the net cost of services increased \$1.5 million or about 14.0%. This situation occurred because fiscal year 2012 program revenues fell about \$2.1 million or 9.4% from the prior year. Program revenues decreased from lower Federal revenues caused primarily from the loss of stimulus grant funds. In addition, State revenues received during the fiscal year 2012 through the QBE funding formula decreased.

#### FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS

Information about the School District's governmental funds is presented starting on Exhibit "C" of this report. Governmental funds are accounted for using the modified accrual basis of accounting. The governmental funds had total revenues of \$35.0 million and total expenditures of \$37.4 million in fiscal year 2012. Total governmental fund balances of \$5.5 million at June 30, 2012, decreased about \$2.4 million from the prior year.

#### General Fund Budget Highlights

The School District's budget is prepared according to Georgia Law. The most significant budgeted fund is the General Fund. During the course of fiscal year 2012, the School District amended its general fund budget as needed.

The School District budget is adopted at the aggregate level and maintained at the program, function, object, and site levels to facilitate budgetary control. The budgeting systems are designed to control the total budget, but provide flexibility to meet the ongoing programmatic needs. The budgeting systems are also designed to control total site budgets but provide flexibility for site management as well.

For the General Fund, the final actual revenues of almost \$31.7 million exceeded the budgeted amount by about \$800 thousand. This budget variance was primarily due to actual revenues for miscellaneous revenues exceeding the budget by roughly \$858,000.00. The School District traditionally estimates revenue on a conservative basis to avoid substantial shortfalls in actual revenues.

The General Fund's final actual expenditures of \$32.0 million were less than the final budget amount of almost \$32.1 million by roughly \$100,000.00. This small variance demonstrates the Board did a creditable job of budgeting General Fund expenditures in fiscal year 2012.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

At fiscal year ended June 30, 2012, the School District had almost \$53.2 million invested in capital assets, net of accumulated depreciation, all in governmental activities. These assets are made up of a broad range of items including buildings; land; land improvements; and food service, transportation and maintenance equipment; and intangible assets. Table 4 reflects a summary of these balances, net of accumulated depreciation, as compared to the prior fiscal year.

#### Table 4 Capital Assets (Net of Depreciation)

	Governmental Activities								
	 Fiscal	Fiscal							
	 Year 2012	_	Year 2011						
		_							
Land	\$ 1,338,157	\$	1,338,157						
Construction In Progress	851,980		65,000						
Land Improvements	6,902,134		7,011,611						
Building and Improvements	41,929,325		42,581,364						
Equipment	2,087,914		2,184,372						
Intangible Assets	 56,174	_	66,741						
		-							
Total	\$ 53,165,684	\$_	53,247,245						

Additional information about the School District's Capital Assets can be found in the Notes to the Basic Financial Statements.

#### Long-Term Debt

At June 30, 2012, the School District had \$4.95 million in total debt outstanding which consisted entirely bond debt. Table 5 summarizes the School District's debt as compared to the prior fiscal year.

#### Table 5 Debt at June 30

		Governmental Activities						
	-	Fiscal	Fiscal					
		Year 2012		Year 2011				
Bonds Payable Capital Leases	\$	4,950,000		9,205,000 11,003				
Total	\$	4,950,000	\$	9,216,003				

Additional information about the School District's debt can be found in the Notes to the Basic Financial Statements.

# FACTORS BEARING ON THE SCHOOL DISTRICT'S FUTURE

Currently known circumstances that are expected to have a significant effect on financial position or results of operations in future years are as follows:

- The School District is financially stable. The School District's operating millage for fiscal year 2012 was 14.868, which produced approximately \$641,000 per mill. For the fiscal year 2013, the millage was raised to 16.868 to mainly offset decreases in revenue from the drop in tax digest. The School District will construct additional facilities to accommodate the growth and reduce portable classrooms at various schools as needed. The School District plans to fund additional capital outlays with the one percent local sales tax revenue and state capital outlay grants.
- The School District continues to be financially challenged by the continuing slow economy and decreasing property values. Revenues in fiscal year 2012 from property taxes were virtually unchanged as compared with the prior year while State Funds and Federal Funds combined decreased from the prior year by over \$2.3 million or about 10.2%.
- Despite the constrained levels of revenues realized in fiscal year 2012, the School District is in excellent financial condition. The General Fund had a total fund balance of almost \$3.3 million at June 30, 2012, which is down \$408,300 from last year. The Board anticipates significant financial challenges going forward due to expected flat or slightly lower revenues from all sources while the cost of many items such as health insurance for classified employees will rise significantly. In spite of these challenges, the School District will continue to be a good steward of tax dollars while providing a quality educational opportunity.

#### CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Mr. Tom Porter, Finance Director, Franklin County Board of Education, 280 Busch Road, Carnesville, Georgia 30521. You may also email your questions to Mr. Porter at tporter@franklin.k12.ga.us.

FRANKLIN COUNTY BOARD OF EDUCATION

#### FRANKLIN COUNTY BOARD OF EDUCATION STATEMENT OF NET ASSETS JUNE 30, 2012

	-	GOVERNMENTAL ACTIVITIES
ASSETS		
Cash and Cash Equivalents	\$	4,032,563.87
Investments		2,004,714.86
Accounts Receivable		
Taxes		1,264,948.95
State Government		2,253,670.82
Federal Government		519,519.10
Other		471.17
Inventories		22,690.98
Capital Assets, Non-Depreciable Assets		2,190,137.81
Capital Assets, Depreciable Assets	-	50,975,546.51
	٨	C2 0C4 0C4 07
Total Assets	\$	63,264,264.07
LIABILITIES		
Accounts Payable	\$	115,341.93
Salaries and Benefits Payable	Ŷ	3,701,846.22
Payroll Liabilities		164,004.56
Interest Payable		44,741.25
Contracts Payable		33,271.06
Deposits and Deferred Revenues		368,240.48
Long-Term Debt		300,240.40
Due Within One Year		4,950,000.00
	—	.,
Total Liabilities	\$	9,377,445.50
NET ASSETS		
Invested in Capital Assets, Net of Related Debt Restricted for	\$	50,295,485.50
Continuation of Federal Programs		460,174.24
Debt Service		2,076,881.28
Unrestricted		1,054,277.55
	-	_,
Total Net Assets	\$	53,886,818.57
Total Liabilities and Net Assets	\$	63,264,264.07
	*=	00,204,204.07

#### FRANKLIN COUNTY BOARD OF EDUCATION STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2012

	_	EXPENSES	CHARGES FOR SERVICES
GOVERNMENTAL ACTIVITIES			
Instruction	\$	20,844,931.71 \$	15,190.35
Support Services			
Pupil Services		1,005,495.61	
Improvement of Instructional Services		1,370,244.99	
Educational Media Services		735,418.50	
General Administration		383,527.52	
School Administration		2,056,130.17	
Business Administration		441,511.62	
Maintenance and Operation of Plant		2,127,459.26	50,575.00
Student Transportation Services		1,807,861.27	3,750.00
Central Support Services		110,835.29	
Other Support Services		210,948.90	
Operations of Non-Instructional Services			
Enterprise Operations		371,646.00	109,196.77
Food Services		1,551,758.67	399,648.73
Interest on Short-Term and Long-Term Debt	_	297,790.74	
Total Governmental Activities	\$	33,315,560.25 \$	578,360.85
General Revenues			
Taxes			
Property Taxes			
For Maintenance and Operations			
Sales Taxes			
Special Purpose Local Option Sales Tax			
For Debt Services			
Other Sales Tax			
Grants and Contributions not Restricted to Specific Programs			
Investment Earnings			
Miscellaneous			

Total General Revenues

Change in Net Assets

Net Assets - Beginning of Year

Net Assets - End of Year

F	ROGRAM REVENUES				NET (EXPENSES)
	OPERATING		CAPITAL		REVENUES
	GRANTS AND		GRANTS AND		AND CHANGES IN
	CONTRIBUTIONS		CONTRIBUTIONS		NET ASSETS
_		-			
\$	13,742,803.68	\$	138,053.42	\$	-6,948,884.26
	194,888.87				-810,606.74
	566,600.36				-803,644.63
	462,080.93				-273,337.57
	671,670.05				288,142.53
	1,044,515.40				-1,011,614.77
	9,231.30				-432,280.32
	1,147,054.57				-929,829.69
	716,559.69		152,439.00		-935,112.58
					-110,835.29
	41,537.87				-169,411.03
					-262,449.23
	1,240,494.79				88,384.85
_	, , ,	_		_	-297,790.74
\$	19,837,437.51	\$	290,492.42	\$	-12,609,269.47

\$ 9,084,998.77 3,355,904.86 147,501.06 731,200.00 34,715.60 882,823.74 \$ 14,237,144.03 \$ 1,627,874.56 52,258,944.01

\$ 53,886,818.57

#### FRANKLIN COUNTY BOARD OF EDUCATION BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2012

	GENERAL FUND	_	DISTRICT- WIDE CAPITAL PROJECTS FUND	_	DEBT SERVICE FUND	TOTAL
ASSETS						
Cash and Cash Equivalents Investments Accounts Receivable, Net	\$ 4,159,768.19	\$	53,186.65	\$	2,004,714.86	\$ 4,212,954.84 2,004,714.86
Taxes State Government Federal Government Local Inventories	967,650.31 2,253,670.82 519,519.10 471.17 22,690.98				297,298.64	1,264,948.95 2,253,670.82 519,519.10 471.17 22,690.98
inventories	22,090.90	-		-		22,030.38
Total Assets	\$ 7,923,770.57	\$_	53,186.65	\$_	2,302,013.50	\$ 10,278,970.72
LIABILITIES AND FUND BALANCES						
LIABILITIES						
Cash Overdraft Accounts Payable Salaries and Benefits Payable Payroll Withholdings Payable Contracts Payable Deposits and Deferred Revenue	\$ 95,426.34 3,701,846.22 164,004.56 620,679.55	\$	19,915.59 33,271.06	\$	180,390.97	\$ 180,390.97 115,341.93 3,701,846.22 164,004.56 33,271.06 620,679.55
Total Liabilities	\$ 4,581,956.67	\$	53,186.65	\$	180,390.97	\$ 4,815,534.29
FUND BALANCES		_		-		
Nonspendable Restricted Committed Assigned Unassigned	\$ 22,690.98 437,483.26 439,346.71 537,537.00 1,904,755.95	\$	0.00	\$	2,121,622.53	\$ 22,690.98 2,559,105.79 439,346.71 537,537.00 1,904,755.95
Total Fund Balances	\$ 3,341,813.90	\$_	0.00	\$	2,121,622.53	\$ 5,463,436.43
Total Liabilities and Fund Balances	\$ 7,923,770.57	\$_	53,186.65	\$	2,302,013.50	\$ 10,278,970.72

#### FRANKLIN COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS JUNE 30, 2012

Total Fund Balances - Governmental Funds (Exhibit "C")	\$ 5,463,436.43	;
Amounts reported for Governmental Activities in the Statement of Net Assets are different because:		
Capital Assets used in Governmental Activities are not financial resources and therefore are not reported in the funds. These assets consist of:		
Land Construction in Progress Land Improvements Buildings Machinery and Equipment Intangible Assets Accumulated Depreciation Total Capital Assets	\$ 1,338,157.39 851,980.42 7,675,786.19 50,113,066.70 5,370,266.98 105,379.62 -12,288,952.98 53,165,684.32	2
Some of the School Districts tax revenues are deferred on the Fund Statements because they are not available soon enough after fiscal year-end to pay for the current periods expenditures. These taxes are not deferred on the Governmental Activities.		
Property Taxes	252,439.07	
Some Liabilities reported in the Governmental Activities do not require the use of current financial resources, and therefore are not reported as considered liabilities in the Governmental Fund Statements.		
Accrued Interest on Long-Term Debt	-44,741.25	;
Long-Term Liabilities, including Bonds Payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-Term Liabilities at year-end consist of:		
General Obligation Bonds Payable	-4,950,000.00	-
Net Assets of Governmental Activities (Exhibit "A")	\$53,886,818.57	

				DISTRICT-				
	-	GENERAL FUND	-	WIDE CAPITAL PROJECTS FUND	_	DEBT SERVICE FUND	_	TOTAL
REVENUES								
Property Taxes Sales Taxes State Funds Federal Funds	\$	9,299,666.97 147,501.06 17,126,192.87 3,594,883.64			\$	3,355,904.86	\$	9,299,666.97 3,503,405.92 17,126,192.87 3,594,883.64
Charges for Services Investment Earnings		578,360.85 30,181.70	¢	490.57		4,043.33		578,360.85 34,715.60
Miscellaneous		888,386.02	Ψ	450.57		4,045.55		888,386.02
Total Revenues	\$	31,665,173.11	¢	490.57	- ¢	3 350 0/8 10	¢	35,025,611.87
	Ψ_	51,005,175.11	Ψ-	430.31	-Ψ	3,333,348.13	Ψ_	33,023,011.07
EXPENDITURES								
Current								
Instruction	\$	20,068,780.99					\$	20,068,780.99
Support Services		1,005,495.61						1,005,495.61
Pupil Services Improvement of Instructional Services		1,370,244.99						1,370,244.99
Educational Media Services		716,171.36						716,171.36
General Administration		383,527.52						383,527.52
School Administration		1,997,723.70						1,997,723.70
Business Administration		429,917.42						429,917.42
Maintenance and Operation of Plant		2,142,091.14						2,142,091.14
Student Transportation Services		1,798,300.27	\$	9,561.00				1,807,861.27
Central Support Services		49,340.27		-,				49,340.27
Other Support Services		210,948.90						210,948.90
Enterprise Operations		371,646.00						371,646.00
Food Services Operation		1,499,320.74						1,499,320.74
Capital Outlay				750,647.53				750,647.53
Debt Services								
Principal		11,003.17			\$	4,255,000.00		4,266,003.17
Dues and Fees				2,867.81				2,867.81
Interest	-	492.93	-		-	333,356.50	_	333,849.43
Total Expenditures	\$	32,055,005.01	\$_	763,076.34	\$	4,588,356.50	\$_	37,406,437.85
Excess of Revenues over (under) Expenditures	\$	-389,831.90	\$_	-762,585.77	\$	-1,228,408.31	\$_	-2,380,825.98
OTHER FINANCING SOURCES (USES)								
Transfers In			\$	268,815.90			\$	268,815.90
Transfers Out	\$	-18,468.00	Ψ	200,010.90	\$	-250,347.90	Ψ	-268,815.90
Total Other Financing Sources (Uses)	\$	-18,468.00	\$	268,815.90	\$	-250,347.90	\$	0.00
	-	·	-		-		-	
Net Change in Fund Balances	\$	-408,299.90	Φ	-493,769.87		-1,478,756.21	Φ	-2,380,825.98
Fund Balances - Beginning	-	3,750,113.80	-	493,769.87	-	3,600,378.74	-	7,844,262.41
Fund Delanate - Factor	*	0.044.040.00	*	0.00	¢	0 4 0 4 0 0 0 5 5	¢	F 400 400 40
Fund Balances - Ending	\$	3,341,813.90	\$	0.00	\$	2,121,622.53	\$ =	5,463,436.43

#### FRANKLIN COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES JUNE 30, 2012

Total Net Change in Fund Balances - Governmental Funds (Exhibit "E")			\$	-2,380,825.98
Amounts reported for Governmental Activities in the Statement of Activities are different because:				
Capital Outlays are reported as expenditures in Governmental Funds. However, in the Statement of Activities, the cost of Capital Assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:				
Capital Outlay	\$	835,324.00		
Depreciation Expense		-1,049,376.07		
Excess of Capital Outlay over Depreciation Expense	-			-214,052.07
The net effect of various miscellaneous transactions involving capital assets				
(i.e., sales, trade-ins, donations, and disposals) is to decrease net assets.				-5,562.28
Donated Capital Assets are not reported in Governmental Funds. However, in the Statement				
of Activities, the donated assets are shown as Capital Grants and Contributions.				138,053.42
Because some taxes will not be collected for several months after the School				
District's fiscal year ends, they are not considered "available" revenues.				
Deferred Property Taxes				
June 30, 2011	\$	-467,107.27		
June 30, 2012		252,439.07		
Total Deferred Property Taxes	-			-214,668.20
Some expenses reported in the Statement of Activities do not require the				
use of current financial resources and, therefore are not reported as				
expenditures in the Governmental Funds.				
Accrued Interest Expense				
June 30, 2011	\$	83,667.75		
June 30, 2012	-	-44,741.25		
Total Accrued Interest Expense				38,926.50
Repayment of Long-Term Debt is reported as an expenditure in Governmental				
Funds, but the repayment reduces Long-Term Liabilities in the Statement of				
Net Assets. In the current year, these amounts consist of:				
Redemption of Bond Principal	\$	4,255,000.00		
Redemption of Capital Leases		11,003.17		
Total Debt Repayment	-		_	4,266,003.17
Change in Net Assets of Governmental Activities (Exhibit "B")			\$	1,627,874.56
			-	

(This page left intentionally blank)

#### FRANKLIN COUNTY BOARD OF EDUCATION STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2012

AGENCY FUNDS

ASSETS

Cash and Cash Equivalents

**LIABILITIES** 

Funds Held for Others

\$ 128,618.63

\$ 128,618.63

#### Note 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

#### REPORTING ENTITY

The Franklin County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent appointed by the Board. The Board is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

#### Note 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### BASIS OF PRESENTATION

The School District's basic financial statements are collectively comprised of the District-wide financial statements, fund financial statements and notes to the basic financial statements of the Franklin County Board of Education.

#### District-wide Statements:

The Statement of Net Assets and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### Fund Financial Statements:

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds. The School District has no funds that are reported as nonmajor funds.

The School District reports the following major governmental funds:

• General Fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.

- District-wide Capital Projects Fund accounts for and reports financial resources including Special Purpose Local Option Sales Tax (SPLOST) that are restricted, committed or assigned to the expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.
- Debt Service Fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund type:

• Agency funds account for assets held by the School District as an agent for various funds, governments, or individuals.

# BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported on the financial statements. The District-wide governmental and fiduciary financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

#### CASH AND CASH EQUIVALENTS

#### Composition of Deposits

Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated Section 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

#### INVESTMENTS

#### Composition of Investments

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase greater than one year are reported at fair value. The Official Code of Georgia Annotated Section 36-83-4 authorizes the School District to invest its funds. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity. Funds may be invested in the following:

- (1) Obligations issued by the State of Georgia or by other states,
- (2) Obligations issued by the United States government,
- (3) Obligations fully insured or guaranteed by the United States government or a United States government agency,
- (4) Obligations of any corporation of the United States government,
- (5) Prime banker's acceptances,
- (6) The Georgia Fund 1 administered by the State of Georgia, Office of the State Treasurer,
- (7) Repurchase agreements, and
- (8) Obligations of other political subdivisions of the State of Georgia.

The School District does not have a formal policy regarding investment policies that address credit risks, concentration of credit risks, interest rate risks or foreign currency risks.

#### RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

#### PROPERTY TAXES

The Franklin County Board of Commissioners fixed the property tax levy for the 2011 tax digest year (calendar year) on July 22, 2011 (levy date). Taxes were due on November 15, 2011 (due date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2011 tax digest are reported as revenue in the governmental funds for fiscal year 2012. The Franklin County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2012, for maintenance and operations amounted to \$9,299,666.97.

The tax millage rate levied for the 2011 tax year (calendar year) for the Franklin County Board of Education was as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations

<u>14.868</u> mills

#### SALES TAXES

Special Purpose Local Option Sales Tax, at the fund reporting level, during the year amounted to \$3,355,904.86 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years. The most recent authorization expires on December 31, 2017.

#### INVENTORIES

Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (first-in, first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

#### CAPITAL ASSETS

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. During the fiscal year 2012, no events or changes in circumstances affecting a capital asset that may indicate impairment were known to the School District.

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	(	Capitalization	Estimated
	_	Policy	Useful Life
Land		Any Amount	N/A
Land Improvements	\$	10,000.00	20 to 80 years
Buildings and Improvements	\$	20,000.00	25 to 80 years
Equipment	\$	5,000.00	5 to 50 years
Intangible Assets	\$	20,000.00	Estimated Life

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives, with the exception of intangible assets which are amortized.

Amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, copyrights and internally generated software is computed using the straight-line method over the estimated useful lives of the assets, generally 10 to 20 years.

#### GENERAL OBLIGATION BONDS

The School District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities.

In the District-wide and fund financial statements, the School District recognizes bond premiums and discounts, as well as bond issuance costs during the fiscal year bonds are issued. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. To conform to generally accepted accounting principles, bond premiums and discounts, as well as bond issuance costs should be amortized over the life of the bonds on the District-wide statements. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. General obligation bonds are direct obligations and pledge the full faith and credit of the government. The outstanding amount of these bonds is recorded in the Statement of Net Assets.

#### NET ASSETS

The School District's net assets in the District-wide Statements are classified as follows:

**Invested in capital assets, net of related debt** - This represents the School District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of invested in capital assets, net of related debt.

**Restricted net assets** - These represent resources for which the School District is legally or contractually obligated to spend resources for bus replacement, continuation of Federal programs, debt service and capital projects in accordance with restrictions imposed by external third parties.

**Unrestricted net assets** - Unrestricted net assets represent resources derived from property taxes, sales taxes, grants and contributions not restricted to specific programs, charges for services, and miscellaneous revenues. These resources are used for transactions relating to the educational and general operations of the School District, and may be used at the discretion of the Board to meet current expenses for those purposes.

#### FUND BALANCES

The School District's fund balances are classified as follows:

**Nonspendable** – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – Constraints are placed on the use of resources are either (1) externally imposed conditions by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** – Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. The Board of Education is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** – Amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board of Education or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** – The residual classification for the General Fund. This classification represents fund balances that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

Fund Balances of the Governmental Funds at June 30, 2012, are as follows:

Nonspendable		
Inventories		\$ 22,690.98
Restricted		
Continuation of Federal Programs	\$ 437,483.26	
Debt Service	 2,121,622.53	2,559,105.79
Committed		
School Activity Accounts		439,346.71
Assigned		
Subsequent Period Expenditures		537,537.00
Unassigned		 1,904,755.95
Fund Balance, June 30, 2012		\$ 5,463,436.43

It is the goal of the School District to achieve and maintain a committed, assigned, and unassigned fund balance in the general fund at fiscal year end of not less than 5% of revenues, not to exceed 15% of the total budget of the subsequent fiscal year, in compliance with Official Code of Georgia Annotated Section 20-2-167(a)5. If the unassigned fund balance at fiscal year end falls below the goal, the School District shall develop a restoration plan to achieve and maintain the minimum fund balance.

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

#### USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### Note 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service, and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund and function. The legal level of budgetary control was established by the Board at the aggregate function level. The budget for the General Fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised in the local legal organ newspaper of general circulation, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary. The Board adopts a final budget after at least two weeks have passed since the budget advertisement. The approved budget is then submitted, in accordance with provisions of Official Code of Georgia Annotated section 20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

Only the Board is authorized to approve adjustments to the approved budget for revenue or expenditure changes in any budget function for any fund.

See Schedule 1 – General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual for a detail of any over/under expenditures during fiscal year 2012.

#### Note 4: DEPOSITS AND INVESTMENTS

#### COLLATERALIZATION OF DEPOSITS

Official Code of Georgia Annotated (O.C.G.A.) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110 percent of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. Section 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110 percent of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

#### CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2012, the bank balances were \$4,369,076.99. The bank balances were entirely covered by Federal depository insurance or collateralized with securities held by the pledging financial institution in the School District's name.

#### CATEGORIZATION OF INVESTMENTS

At June 30, 2012, the carrying value of the School District's total investments was \$2,004,714.86, which is materially the same as fair value. This investment consisted entirely of funds invested in the Georgia Fund 1, formerly referred to as LGIP, administered by the State of Georgia, Office of the State Treasurer which is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1 (Primary Liquidity Portfolio ) does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the *State of Georgia* Comprehensive Annual Financial Report. This audit can be obtained from the Georgia Department of Audits and Accounts at www.audits.ga.gov/SGD/CAFR.html.

The Primary Liquidity Portfolio consists of Georgia Fund 1 which is not registered with the SEC as an investment company but does operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share. The pool is an AAAm rated investment pool by Standard and Poor's. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 may a 48 days.

#### Note 5: NON-MONETARY TRANSACTIONS

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. These commodities are recorded at their Federally assigned value. See Note 2 - Inventories

#### Note 6: CAPITAL ASSETS

The following is a summary of changes in the Capital Assets during the fiscal year:

		Balances July 1, 2011		Increases		Decreases		Balances June 30, 2012
Governmental Activities	_		-				-	
Capital Assets, Not Being Depreciated:								
Land	\$	1,338,157.39			\$	0.00	\$	1,338,157.39
Construction Work In Progress	-	65,000.00	\$.	786,980.42	_		-	851,980.42
Total Capital Assets, Not Being Depreciated	\$	1,403,157.39	\$_	786,980.42	\$	0.00	\$	2,190,137.81
Capital Assets, Being Depreciated:								
Buildings and Improvements	\$	50,113,066.70					\$	50,113,066.70
Equipment		5,396,644.98	\$	186,397.00	\$	212,775.00		5,370,266.98
Land Improvements		7,675,786.19						7,675,786.19
Intangible Assets		105,379.62						105,379.62
Less: Accumulated Depreciation:								
Buildings and Improvements		7,531,702.37		652,039.18				8,183,741.55
Equipment		3,212,272.81		277,292.91		207,212.72		3,282,353.00
Land Improvements		664,175.35		109,477.16				773,652.51
Intangible Assets	-	38,639.10	-	10,566.82	_		-	49,205.92
Total Capital Assets, Being Depreciated, Net	\$	51,844,087.86	\$_	-862,979.07	\$	5,562.28	\$	50,975,546.51
Governmental Activity Capital Assets - Net	\$	53,247,245.25	\$	-75,998.65	\$	5,562.28	\$	53,165,684.32
Current year depreciation expense by function is as follows:								

Instruction		\$ 707,570.74
Support Services		
Educational Media Services	\$ 17,548.41	
School Administration	53,249.24	
Business Administration	10,566.82	
Maintenance and Operation of Plant	8,900.50	
Student Transportation Services	 203,740.89	294,005.86
Food Services		 47,799.47
		\$ 1,049,376.07

#### Note 7: INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2012, consisted of the following:

	Transfers From					
	 General	Debt Service				
<u>Transfer to</u>	 Fund	Fund				
District-wide Capital Projects	\$ 18,468.00	\$250,347.90				

Transfers are used (1) to move property tax revenues collected by the General Fund to the Districtwide Capital Projects Fund for supplemental funding for capital construction projects; and (2) to move funds from the Debt Service Fund to the Capital Projects Fund to provide funding from SPLOST proceeds for expenditures approved by applicable SPLOST referendums.

#### Note 8: RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God and unemployment compensation.

The School District participates in the Georgia School Boards Association Risk and Insurance Management System, a public entity risk pool organized on July 1, 1994, to develop and administer a plan to reduce risk of loss on account of general liability, motor vehicle liability, or property damage, including safety engineering and other loss prevention and control techniques, and to administer one or more groups of self-insurance funds, including the processing and defense of claims brought against members of the system. The School District pays an annual premium to the system for its general insurance coverage. Additional coverage is provided through agreements by the system with other companies according to their specialty for property, boiler and machinery (including coverage for flood and earthquake), general liability (including coverage for sexual harassment, molestation and abuse), errors and omissions, crime and automobile risks. Payment of excess insurance for the system varies by line of coverage.

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the General Fund with expenses/expenditures and the related liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

		Beginning of Year Liability		Claims and Changes in Estimates		Claims Paid	_	End of Year Liability
2011 2012	\$ \$	0.00	\$ \$	44,561.00 21,246.00	\$ \$	44,561.00 21,246.00	\$ \$	0.00

The School District participates in the Georgia School Boards Association Workers' Compensation Fund, a public entity risk pool organized on July 1, 1992, to develop, implement, and administer a program of workers' compensation self-insurance for its member organizations. The School District pays an annual premium to the Fund for its Workers' Compensation insurance coverage. Excess

insurance coverage is provided through an agreement by the Fund with the Safety National Casualty Corporation to provide coverage for potential losses sustained by the Fund in excess of \$550 thousand loss per occurrence, up to the statutory limit. Employers' Liability insurance coverage is also provided by Safety National Casualty Corporation to provide coverage for potential losses sustained by the Fund in excess of \$550 thousand loss per occurrence, up to \$2 million.

The School District has purchased a surety bond to provide additional insurance coverage as follows:

Position Covered	Amount		
Superintendent	\$	100,000.00	

#### Note 9: LONG-TERM DEBT

#### CAPITAL LEASES

The Franklin County Board of Education entered into various lease agreements for equipment. These lease agreements qualify as capital leases for accounting purposes, and, therefore, have been recorded at the present value of the future minimum lease payments as of the date of their inception.

#### GENERAL OBLIGATION DEBT OUTSTANDING

General Obligation Bonds currently outstanding are as follows:

Purpose	Interest Rates	_	Amount
General Government - Series 2006	3.73%	\$	2,850,000.00
General Government - Series 2007	3.46%	_	2,100,000.00
		\$_	4,950,000.00

In fiscal year 2011, voters authorized \$15,000,000.00 in general obligation debt for various capital outlay and renovation projects. This debt was not issued as of June 30, 2012. (See Note 13 Subsequent Events)

The changes in Long-Term Debt during the fiscal year ended June 30, 2012, were as follows:

		Gov	ernmental Funds		
	Balance			Balance	Due Within
	July 1, 2011	Additions	Deductions	June 30, 2012	One Year
G. O. Bonds	\$ 9,205,000.00 \$	0.00 \$	4,255,000.00 \$	4,950,000.00 \$	4,950,000.00
Capital Leases	11,003.17		11,003.17	0.00	
	\$ 9,216,003.17 \$	0.00 \$	4,266,003.17 \$	4,950,000.00 \$	4,950,000.00

At June 30, 2012, payments due by fiscal year which includes principal and interest for these items are as follows:

	General Obligation Debt				
	 Principal		Interest		
Fiscal Year Ended June 30:					
2013	\$ 4,950,000.00	\$	178,965.00		

#### Note 10: ON-BEHALF PAYMENTS

The School District has recognized revenues and costs in the amount of \$2,593,887.32 for health insurance and retirement contributions paid on the School District's behalf by the following State Agencies.

Georgia Department of Education Paid to the Georgia Department of Community Health For Health Insurance of District Personnel In the amount of \$2,524,586.00

Paid to the Teachers' Retirement System of Georgia For Teachers' Retirement System (TRS) Employer's Cost In the amount of \$16,069.32

Office of State Treasurer Paid to the Public School Employees' Retirement System For Public School Employees' Retirement (PSERS) Employer's Cost In the amount of \$53,232.00

#### Note 11: SIGNIFICANT COMMITMENTS

The following is an analysis of significant outstanding construction or renovation contracts executed by the School District as of June 30, 2012, together with funding available:

		Unearned		Funding
		Executed		Available
Project	_	Contracts	_	From State
	_		_	
New High School and Administration Building	\$_	13,887,369.59	\$_	6,921,358.00

The amounts described in this note are not reflected in the basic financial statements.

#### Note 12: SIGNIFICANT CONTINGENT LIABILITIES

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable, but is not believed to be material to the basic financial statements.

#### Note 13: SUBSEQUENT EVENTS

In the subsequent fiscal year, the School District issued general obligation bonds in the amount of \$12,120,000.00. The proceeds from these bonds will be used to (i) acquire, construct and equip replacement school buildings at Franklin County High School, (ii) add to, renovate, repair, improve, acquire and equip school buildings and School District facilities, (iii) acquire miscellaneous new equipment, fixtures and furnishings for the School District, including computer technology equipment, computer software, school buses and other vehicles, transportation and maintenance equipment, and security and safety equipment, (i) acquire land or improve land for new or existing schools and (v) acquire textbooks, e-books and e-book readers for the School District.

#### Note 14: POST-EMPLOYMENT BENEFITS

#### Georgia School Personnel Post-employment Health Benefit Fund

*Plan Description.* The Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). The Department of Community Health, which includes the School OPEB Fund, issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

Funding Policy. The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2012, pay approximately 25 percent of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2012:

# For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

June 2011	1.429% of covered payroll for July coverage
July 2011	18.534% of covered payroll for August coverage
August 2011 - March 2012	24.000% of covered payroll for September - April coverage
April 2012 - June 2012	3.958% of covered payroll for May - July coverage

#### For non-certificated school personnel:

July 2011 - August 2011	\$246.20 per member per month
September 2011 - June 2012	\$296.20 per member per month

No additional contribution was required by the Board for fiscal year 2012 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

Fiscal Year	Percentage Contributed	_	Required Contribution
2012	100%	\$	3,506,248.56
2011	100%	\$	3,217,896.09
2010	100%	\$	2,952,658.96

#### Note 15: RETIREMENT PLANS

# TEACHERS' RETIREMENT SYSTEM OF GEORGIA (TRS)

*Plan Description.* The TRS is a cost-sharing multiple-employer defined benefit plan created in 1943 by an act of the Georgia General Assembly to provide retirement benefits for qualifying employees in educational service. A Board of Trustees comprised of active and retired members and ex-officio State employees is ultimately responsible for the administration of TRS. The Teachers' Retirement System of Georgia issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

On October 25, 1996, the Board created the Supplemental Retirement Benefits Plan of the Georgia Teachers' Retirement System (SRBP-TRS). SRBP-TRS was established as a qualified excess benefit plan in accordance with Section 415 of the Internal Revenue Code (IRC) as a portion of TRS. The purpose of SRBP-TRS is to provide retirement benefits to employees covered by TRS whose benefits are otherwise limited by IRC Section 415. Beginning July 1, 1997, all members and retired former members in TRS are eligible to participate in the SRBP-TRS whenever their benefits under TRS exceed the IRC Section 415 imposed limitation on benefits.

TRS provides service retirement, disability retirement, and survivor's benefits. The benefit structure of TRS is defined and may be amended by State statute. A member is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. A member is eligible for early retirement after 25 years of creditable service.

Normal retirement (pension) benefits paid to members are equal to 2% of the average of the member's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. Early retirement benefits are reduced by the lesser of one-twelfth of 7% for each month the member is below age 60 or by 7% for each year or fraction thereof by which the member has less than 30 years of service. It is also assumed that certain cost-of-living adjustments, based on the Consumer Price Index, will be made in future years. Retirement benefits are payable monthly for life. A member may elect to receive a partial lump-sum distribution in addition to a reduced monthly retirement benefit. Death, disability and spousal benefits are also available.

*Funding Policy.* TRS is funded by member and employer contributions as adopted and amended by the Board of Trustees. Members become fully vested after 10 years of service. If a member terminates with less than 10 years of service, no vesting of employer contributions occurs, but the member's contributions may be refunded with interest. Member contributions are limited by State law to not less than 5% or more than 6% of a member's earnable compensation. Member contributions as adopted by the Board of Trustees for the fiscal year ended June 30, 2012, were 5.53% of annual salary. The member contribution rate will increase to 6.00% effective July 1, 2012. Employer contributions required for fiscal year 2012 were 10.28% of annual salary as required by the June 30, 2009, actuarial valuation. The employer contribution rate will increase to 11.41% effective July 1, 2012.

Fiscal Year	Percentage Contributed	 Required Contribution
2012	100%	\$ 1,835,658.64
2011	100%	\$ 1,887,110.62
2010	100%	\$ 1,840,590.05

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

#### PUBLIC SCHOOL EMPLOYEES' RETIREMENT SYSTEM (PSERS)

Bus drivers, lunchroom personnel, and maintenance and custodial personnel are members of the Public School Employees' Retirement System of Georgia. The System is funded by contributions by the employees and by the State of Georgia. The School District makes no contribution to this plan.

#### DEFINED CONTRIBUTION PLAN

The Franklin County Board of Education maintains an employer paid 403(b) annuity plan for the group of employees covered under the Public School Employees' Retirement System (PSERS). Recognizing that PSERS was a limited defined contribution and defined benefit plan which did not provide for an adequate retirement for this group of employees, it was the Board's desire to supplement the retirement of this group.

The Board selected Lincoln as the provider of this plan. For each employee covered under PSERS, the Board contributes to the plan an amount equal to the amount contributed by the employee not to exceed \$25.00 per employee per month.

The employee becomes vested in the plan with 5 years of experience. Employees who had already achieved 5 years of experience at the time the plan was implemented were vested upon enrollment.

Funds accumulated in the employer paid accounts are only available to the employee upon termination of employment and 5 years of service to Franklin County Board of Education. If an employee terminates employment prior to achieving 5 years of service, funds paid on behalf of the non-vested employee are credited back to the Board. Funds are vested at 20% per year of service.

The provider for the plan has not changed since its inception.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

Fiscal Year	Percentage Contributed	 Required Contribution
2012	100%	\$ 18,745.00
2011	100%	\$ 19,315.00
2010	100%	\$ 18,862.50

(This page left intentionally blank)

#### FRANKLIN COUNTY BOARD OF EDUCATION GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL YEAR ENDED JUNE 30, 2012

		NONAPPROPR	IATI	ED BUDGETS	ACTUAL			VARIANCE
	-	ORIGINAL (1)		FINAL (1)		AMOUNTS		OVER/UNDER
	-		-				-	
REVENUES								
Property Taxes	\$	8,887,268.00	\$	8,887,268.00	\$	9,299,666.97	\$	412,398.97
Sales Taxes	Ψ	0,001,200.00	Ψ	0,001,200.00	Ψ	147,501.06	Ψ	147,501.06
State Funds		16,771,804.00		17,177,280.26		17,126,192.87		-51,087.39
Federal Funds		2,624,523.00		4,135,919.46		3,594,883.64		-541,035.82
Charges for Services		61,000.00		555,340.00		578,360.85		23,020.85
Investment Earnings		50,000.00		52,000.00		30,181.70		-21,818.30
Miscellaneous		30,000.00		30,000.00		888,386.02		858,386.02
Total Revenues	\$_	28,424,595.00	\$_	30,837,807.72	\$	31,665,173.11	\$_	827,365.39
EXPENDITURES								
Current								
Instruction	\$	19,973,563.09	\$	20,234,998.76	\$	20,068,780.99	\$	166,217.77
Support Services								
Pupil Services		916,086.85		1,077,120.20		1,005,495.61		71,624.59
Improvement of Instructional Services		1,569,038.38		1,665,899.80		1,370,244.99		295,654.81
Educational Media Services		678,112.89		673,505.28		716,171.36		-42,666.08
General Administration		403,296.16		434,581.08		383,527.52		51,053.56
School Administration		1,991,331.77		2,038,820.15		1,997,723.70		41,096.45
Business Administration		234,385.33		235,151.34		429,917.42		-194,766.08
Maintenance and Operation of Plant		2,093,878.67		2,239,742.86		2,142,091.14		97,651.72
Student Transportation Services		1,718,934.68		1,740,720.57		1,798,300.27		-57,579.70
Central Support Services		49,000.00		49,000.00		49,340.27		-340.27
Other Support Services		179,703.85		223,822.85		210,948.90		12,873.95
Enterprise Operations						371,646.00		-371,646.00
Food Services Operation		1,578,711.99		1,555,036.27		1,499,320.74		55,715.53
Debt Service	-		-			11,496.10	-	-11,496.10
Total Expenditures	\$	31,386,043.66	\$	32,168,399.16	\$	32,055,005.01	\$	113,394.15
Excess of Revenues over (under) Expenditures	\$	-2,961,448.66	\$_	-1,330,591.44	\$	-389,831.90	\$_	940,759.54
OTHER FINANCING SOURCES (USES)								
Other Sources	\$	52.963.00	\$	52.963.00			\$	-52.963.00
Transfers Out	+	-24,000.00	Ŧ	- ,	\$	-18,468.00	*	5,532.00
	-	,	-	,	•	-,	-	-,
Total Other Financing Sources (Uses)	\$	28,963.00	\$_	28,963.00	\$	-18,468.00	\$_	-47,431.00
Net Change in Fund Balances	\$	-2,932,485.66	\$	-1,301,628.44	\$	-408,299.90	\$	893,328.54
Fund Balances - Beginning		3,742,212.29		3,739,580.44		3,750,113.80		10,533.36
Adjustments	_	-196.98	-	1,004.31	-		-	-1,004.31
	-						-	
Fund Balances - Ending	\$	809,529.65	\$	2,438,956.31	\$	3,341,813.90	\$	902,857.59

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include budgeted revenues or expenditures of the various principal accounts. The actual revenues and expenditures of the various principal accounts are \$738,303.71 and \$727,749.62, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

#### FRANKLIN COUNTY BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2012

FUNDING AGENCY PROGRAM/GRANT		CFDA NUMBER	PASS- THROUGH ENTITY ID NUMBER		EXPENDITURES IN PERIOD
Agriculture, U. S. Department of					
Child Nutrition Cluster					
Pass-Through From Georgia Department of Education					
Food Services					
School Breakfast Program	*	10.553			(2)
National School Lunch Program	*	10.555	N/A	\$_	1,447,434.74 (1)
Total U. S. Department of Agriculture				\$_	1,447,434.74
Education, U. S. Department of					
Special Education Cluster					
Pass-Through From Georgia Department of Education					
Special Education					
ARRA - Grants to States		84.391	N/A	\$	2,449.08
ARRA - Preschool Grants		84.392	N/A		1,956.28
Grants to States		84.027	N/A		846,186.34
Preschool Grants		84.173	N/A	-	37,338.50
Total Special Education Cluster				\$_	887,930.20
Title I, Part A Cluster					
Pass-Through From Georgia Department of Education					
ARRA - Title I Grants to Local Educational Agencies		84.389	N/A	\$	19,462.96
Title I Grants to Local Educational Agencies		84.010	N/A	-	1,187,473.71
Total Title I, Part A Cluster				\$	1,206,936.67
Other Programs					
Pass-Through From Georgia Department of Education					
Career and Technical Education - Basic Grants to States		84.048	N/A	\$	30,464.32
Education Jobs Fund		84.410	N/A		9,329.00
English Language Acquisition Grants		84.365	N/A		13,661.86
Improving Teacher Quality State Grants		84.367	N/A		138,465.85
Migrant Education - State Grant Program		84.011	N/A		29,097.07
Rural Education		84.358	N/A	_	94,063.93
Total Other Programs				\$_	315,082.03
Total U. S. Department of Education				\$	2,409,948.90
Total Expenditures of Federal Awards				\$_	3,857,383.64
N/A = Not Available					

#### Notes to the Schedule of Expenditures of Federal Awards

(1) Includes the Federally assigned value of donated commodities for the Food Donation Program in the amount of \$76,817.16.

(2) Expenditures for the funds earned on the School Breakfast Program (\$242,273.13) were not maintained separately and are included in the 2012 National School Lunch Program.

Major Programs are identified by an asterisk (\*) in front of the CFDA number.

The School District did not provide Federal Assistance to any Subrecipient.

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the Franklin County Board of Education and is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

#### FRANKLIN COUNTY BOARD OF EDUCATION SCHEDULE OF STATE REVENUE YEAR ENDED JUNE 30, 2012

	GOVERNMENTAI FUND TYPE
	GENERAL
ENCY/FUNDING	FUND
GRANTS	
Education, Georgia Department of	
Quality Basic Education	
Direct Instructional Cost	
Kindergarten Program	\$ 1,070,763.0
Kindergarten Program - Early Intervention Program	73,405.
Primary Grades (1-3) Program	2,381,276.
Primary Grades - Early Intervention (1-3) Program	251,164.
Upper Elementary Grades (4-5) Program	1,091,108.
Upper Elementary Grades - Early Intervention (4-5) Program	257,317.
Middle School (6-8) Program	2,097,785.
High School General Education (9-12) Program	1,633,028.
Vocational Laboratory (9-12) Program	645,612.
Students with Disabilities	2,280,747.
Gifted Student - Category VI	546,604.
Remedial Education Program	200,776.
Alternative Education Program	165,015.
English Speakers of Other Languages (ESOL)	77,767.
Media Center Program	355,561.
20 Days Additional Instruction	108,267.
Staff and Professional Development	73,136.
Indirect Cost	
Central Administration	496,085.
School Administration	763,144.
Facility Maintenance and Operations	906,266.
Amended Formula Adjustment	-2,899,520.
Categorical Grants	
Pupil Transportation	
Regular	584,573.
Education Equalization Funding Grant	731,200.
Food Services	51,866.
Nursing Services	69,225.
State Health Reimbursement	2,524,586.
Vocational Supervisors	14,094.
Other State Programs	
Dual Enrollment Funding	26,797.
Math and Science Supplement	5,941.
Preschool Handicapped Program	97,335.
Pupil Transportation - State Bonds	152,439.
QBE Equalization	30,767.
Teachers' Retirement	16,069.
Virtual Schools Grant	6,425.
Vocational Education	156,799.
Office of State Treasurer	
Public School Employees' Retirement	53,232.
CONTRACT	
Human Resources, Georgia Department of	
Family Connection	29,538.2

\$ 17,126,192.87

#### FRANKLIN COUNTY BOARD OF EDUCATION SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS YEAR ENDED JUNE 30, 2012

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3) (4) (5)	AMOUNT EXPENDED IN PRIOR YEARS (3) (4) (5)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
2006 SPLOST Locations and Project Identifiers i) Acquiring, constructing, and equipping new school buildings and other buildings and facilities useful or desirable in connection therewith \$	2,500,000.00 \$	2,446,828.01 \$	\$ 0.00 \$	\$ 2,446,828.01 \$	2,446,828.01 \$	0.00	completed
<li>ii) renovating, repairing, improving, and equipping the Old Franklin County Middle School for auxiliary offices, auxiliary education programs, and miscellaneous office space,</li>	2,300,000.00	1,070,061.04	0.00	1,070,061.04	1,070,061.04	0.00	completed
<li>iii) acquiring communication equipment and other equipment, including buses and transportation equipment,</li>	700,000.00	2,694,408.25	26,161.00	2,668,247.25	2,694,408.25	0.00	completed
iv) adding to, renovating, repairing, improving and equipping existing school buildings and grounds, agricultural facilities and athletic facilities, and other buildings and facilities useful or desirable in connection therewith, including but not limited to Royston Elementary School, Lavonia Elementary School, Carnesville Elementary School, Franklin County Middle School, Franklin County High School, and Central Franklin Elementary School,	10,000,000.00	4,921,469.82	715,579.53	4,205,890.29	4,921,469.82	0.00	completed
<li>vi) completing any capital outlay projects authorized in connection with the sales and use tax previously in effect.</li>	4,000,000.00	3,266,117.00	0.00	3,266,117.00	3,266,117.00	0.00	completed

	\$	19,500,000.00 \$	14,398,884.12	\$ 741,740.53	\$ 13,657,143.59	\$ 14,398,884.12 \$	0.00
--	----	------------------	---------------	---------------	------------------	---------------------	------

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

- (3) The voters of Franklin County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.
- (4) In addition to the expenditures shown above, the School District has incurred interest and related fees to provide advance funding for the above projects as follows:

Prior Years	\$	2,387,457.00
Current Year	_	333,356.50
Total	\$	2,720,813.50

(5) In addition to the expenditures shown above, the School District has incurred bond issuance cost and related paying agent fees for the above projects as follows:

Prior Years	\$ 267,550.80
Current Year	 2,867.81
Total	\$ 270,418.61

(6) The 2006 SPLOST was underfunded as of June 30, 2012, by \$5,101,115.88. The lack of funds is due to the decrease in Sales Taxes experienced during the past 5 years.

#### FRANKLIN COUNTY BOARD OF EDUCATION GENERAL FUND - QUALITY BASIC EDUCATION PROGRAMS (QBE) ALLOTMENTS AND EXPENDITURES BY PROGRAM YEAR ENDED JUNE 30, 2012

		ALLOTMENTS FROM GEORGIA DEPARTMENT OF	ELIG	IBLE QBE PROGRAM CO	DSTS
DESCRIPTION		EDUCATION (1) (2)	SALARIES	OPERATIONS	TOTAL
Direct Instructional Programs					
Kindergarten Program	\$	1,294,004.00	\$ 1,485,366.63	\$ 20,450.73 \$	1,505,817.36
Kindergarten Program-Early Intervention Program	Ψ	83,397.00	68,374.76	100.00	68,474.76
Primary Grades (1-3) Program		2,898,336.00	3,514,609.53	62,447.20	3,577,056.73
Primary Grades-Early Intervention (1-3) Program		294,684.00	80,685.13	1,377.83	82,062.96
Upper Elementary Grades (4-5) Program		1,340,936.00	2,098,069.54	19,416.31	2,117,485.85
Upper Elementary Grades-Early Intervention (4-5)		2,0 10,000100	2,000,000.0	10,110.01	2,221,100,000
Program		288,031.00	90,307.54	948.46	91,256.00
Middle School (6-8) Program		2,488,233.00	2,844,912.68	45.633.97	2,890,546.65
High School General Education (9-12) Program		1,982,867.00	2,749,896.82	52,468.66	2,802,365.48
Vocational Laboratory (9-12) Program		785,545.00	710,496.16	64,123.03	774,619.19
Students with Disabilities		2,704,125.00			
Category I			41,022.36	1,219.15	42,241.51
Category II			328,824.02	890.14	329,714.16
Category III			1,649,995.10	189,118.81	1,839,113.91
Category IV			145,580.63	7,669.09	153,249.72
Category V			18,007.41	7,380.59	25,388.00
Gifted Student - Category VI		664,276.00	446,652.86	6,511.64	453,164.50
Remedial Education Program		238,036.00	70,980.84	818.43	71,799.27
Alternative Education Program		198,064.00	293,107.03	6,604.05	299,711.08
English Speakers of Other Languages (ESOL)	_	95,526.00	181,925.75	<u> </u>	181,925.75
TOTAL DIRECT INSTRUCTIONAL PROGRAMS	\$	15,356,060.00	\$ 16,818,814.79	\$ 487,178.09 \$	17,305,992.88
Media Center Program		428,792.00	593,667.30	40,437.67	634,104.97
Staff and Professional Development	_	87,994.00			72,778.61
TOTAL QBE FORMULA FUNDS	\$	15,872,846.00	\$ 17,412,482.09	\$ 527,615.76 \$	18,012,876.46

(1) Comprised of State Funds plus Local Five Mill Share.

(2) Allotments do not include the impact of the State amended formula adjustment.

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS



# **DEPARTMENT OF AUDITS AND ACCOUNTS**

270 Washington Street, S.W., Suite 1-156 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

June 27, 2013

Honorable Nathan Deal, Governor Members of the General Assembly Members of the State Board of Education and Superintendent and Members of the Franklin County Board of Education

#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Ladies and Gentlemen:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Franklin County Board of Education as of and for the year ended June 30, 2012, which collectively comprise Franklin County Board of Education's basic financial statements and have issued our report thereon dated June 27, 2013. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

Management of Franklin County Board of Education is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered Franklin County Board of Education's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Franklin County Board of Education's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Franklin County Board of Education's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Franklin County Board of Education's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we have reported to management of Franklin County Board of Education in a separate letter dated June 27, 2013.

This report is intended solely for the information and use of management, members of the Franklin County Board of Education, others within the entity, Federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Greg & Diggi

Greg S. Griffin State Auditor

GSG:as 2012YB-10



# **DEPARTMENT OF AUDITS AND ACCOUNTS**

270 Washington Street, S.W., Suite 1-156 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

June 27, 2013

Honorable Nathan Deal, Governor Members of the General Assembly Members of the State Board of Education and Superintendent and Members of the Franklin County Board of Education

#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Ladies and Gentlemen:

**Compliance** 

We have audited Franklin County Board of Education's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2012. Franklin County Board of Education's major Federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major Federal programs is the responsibility of Franklin County Board of Education's management. Our responsibility is to express an opinion on Franklin County Board of Education's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the Franklin County Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Franklin County Board of Education's compliance with those requirements.

In our opinion, the Franklin County Board of Education complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2012.

#### Internal Control Over Compliance

Management of Franklin County Board of Education is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to Federal programs. In planning and performing our audit, we considered Franklin County Board of Education's internal control over compliance with the requirements that could have a direct and material effect on a major Federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Franklin County Board of Education's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be *material weaknesses*, as defined above.

This report is intended solely for the information and use of management, members of the Franklin County Board of Education, others within the entity, Federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Greg & Briffin

Greg S. Griffin State Auditor

GSG:as 2012SA-10

SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

## FRANKLIN COUNTY BOARD OF EDUCATION AUDITEE'S RESPONSE SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2012

## PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

#### PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION IV

FINDINGS AND QUESTIONED COSTS

# FRANKLIN COUNTY BOARD OF EDUCATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2012

# I SUMMARY OF AUDITOR'S RESULTS

#### **Financial Statements**

Type of auditor's report issue: Governmental Activities; General Fu		
Service Fund; Aggregate Remaining F	und Information	Unqualified
Internal control over financial reporting: Material weakness identified?		No
<ul> <li>Significant deficiency identified?</li> </ul>		None Reported
Noncompliance material to financial stat	ements noted:	No
Federal Awards		
Internal Control over major programs: Material weakness identified?		No
<ul> <li>Significant deficiency identified?</li> </ul>		None Reported
Type of auditor's report issued on complia All major programs	ance for major programs:	Unqualified
Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-133, Section 510(a)?		No
Identification of major programs:		
CFDA Numbers	Name of Federal Program or Cluster	
10.553, 10.555	Child Nutrition Cluster	
Dollar threshold used to distinguish between Type A and Type B programs:		\$300,000.00
Auditee qualified as low-risk auditee?		Yes
II FINANCIAL STATEMENT FINDINGS AND (	QUESTIONED COSTS	
No matters were reported.		

## III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.