

# JEFFERSON COUNTY BOARD OF EDUCATION LOUISVILLE, GEORGIA

ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2017 (Including Independent Auditor's Reports)



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## JEFFERSON COUNTY BOARD OF EDUCATION

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SECTION I

FINANCIAL

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## **DEPARTMENT OF AUDITS AND ACCOUNTS**

270 Washington Street, S.W., Suite 1-156

Atlanta, Georgia 30334-8400

GREG S. GRIFFIN STATE AUDITOR (404) 656-2174

February 13, 2018

The Honorable Nathan Deal, Governor of Georgia Members of the General Assembly of the State of Georgia Members of the State Board of Education and Superintendent and Members of the Jefferson County Board of Education

## **INDEPENDENT AUDITOR'S REPORT**

## **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Jefferson County Board of Education (School District), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also (This page left intentionally blank)

includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the of the governmental activities, each major fund, and the aggregate remaining fund information of the School District as of June 30, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As described in Note 2 to the financial statements, in 2017, the School District adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 77, Tax Abatement Disclosures, GASB Statement No. 80, Blending Requirements for Certain Component Units, and GASB Statement No. 82, Pension Issues. Our opinions are not modified with respect to these matters.

#### Other Matters

#### Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the Schedules of Proportionate Share of the Net Pension Liability, Schedule of Contributions to Retirement Systems, Notes to the Required Supplementary Information and the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual as presented on pages 29 through 33, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

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#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information consisting of Schedules 6 through 8, are presented for the purposes of additional analysis and are not a required part of the basic financial statements. The *Schedule of Expenditures of Federal Awards* is presented for purposes of additional analysis as required by Title 2 U. S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 13, 2018 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

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Greg S. Griffin State Auditor

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JEFFERSON COUNTY BOARD OF EDUCATION

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## JEFFERSON COUNTY BOARD OF EDUCATION STATEMENT OF NET POSITION JUNE 30, 2017

	_	GOVERNMENTAL ACTIVITIES
ASSETS		
Cash and Cash Equivalents	\$	13,846,296.25
Receivables, Net Taxes		894,883.47
State Government		1,891,801.00
Federal Government		585,880.65
Local		49,846.33
Inventories		31,711.57
Capital Assets, Non-Depreciable		373,802.44
Capital Assets, Depreciable (Net of Accumulated Depreciation)	_	42,357,659.03
Total Assets	_	60,031,880.74
DEFERRED OUTFLOWS OF RESOURCES		
Related to Defined Benefit Pension Plan	_	6,501,371.64
LIABILITIES		
Accounts Payable		293,573.20
Salaries and Benefits Payable		3,022,353.59
Interest Payable		22,612.50
Deposits and Unearned Revenues		279.20
Net Pension Liability		26,617,027.00
Long-Term Liabilities Due Within One Year		2,069,829.10
Due in More Than One Year		8,406,273.68
		0,100,210100
Total Liabilities	_	40,431,948.27
DEFERRED INFLOWS OF RESOURCES		
Related to Defined Benefit Pension Plan	_	1,857,307.00
NET POSITION		
Net Investment in Capital Assets Restricted for		39,794,784.87
Continuation of Federal Programs		648,079.74
Debt Service		1,963,777.50
Capital Projects		783,080.21
Unrestricted (Deficit)	_	(18,945,725.21)

Total Net Position

\$ 24,243,997.11

## JEFFERSON COUNTY BOARD OF EDUCATION STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2017

			PROGRAM REVENUES			NET (EXPENSES)	
					OPERATING		REVENUES
			CHARGES FOR		GRANTS AND		AND CHANGES IN
	 EXPENSES	_	SERVICES		CONTRIBUTIONS	_	NET POSITION
GOVERNMENTAL ACTIVITIES							
Instruction	\$ 17,563,635.00	\$	-	\$	13,020,371.11	\$	(4,543,263.89)
Support Services							
Pupil Services	829,368.97		-		219,625.95		(609,743.02)
Improvement of Instructional Services	1,426,638.31		-		1,278,954.41		(147,683.90)
Educational Media Services	557,605.44		-		334,100.60		(223,504.84)
General Administration	503,702.07		-		504,293.82		591.75
School Administration	1,838,375.75		-		894,855.80		(943,519.95)
Business Administration	343,436.50		-		2,044.35		(341,392.15)
Maintenance and Operation of Plant	2,357,333.27		18,000.00		824,399.41		(1,514,933.86)
Student Transportation Services	1,376,945.94		83,147.73		659,678.18		(634,120.03)
Central Support Services	969.46		-		969.46		-
Other Support Services	60,676.69		-		46,551.39		(14,125.30)
Operations of Non-Instructional Services							
Community Services	275,389.77		315,857.59		-		40,467.82
Food Services	1,835,697.98		42,042.24		1,929,045.47		135,389.73
Interest on Short-Term and Long-Term Debt	 128,376.97	_	-			_	(128,376.97)
Total Governmental Activities	\$ 29,098,152.12	\$	459,047.56	\$	19,714,889.95	_	(8,924,214.61)
General Revenues							
Taxes							
Property Taxes							
For Maintenance and Operations							6,311,253.22
For Debt Services							39.05
Railroad Cars							33,572.85
Sales Taxes							00,012.00
Special Purpose Local Option Sales Tax							
For Debt Services							1,756,899.57
Other Sales Tax							43,474.59
Grants and Contributions not Restricted to Specific Programs							1,117,417.00
Investment Earnings							43,059.44
Miscellaneous							382,280.74
Wiscellaneous						-	362,280.74
Total General Revenues						_	9,687,996.46
Change in Net Position							763,781.85
Net Position - Beginning of Year						_	23,480,215.26

## JEFFERSON COUNTY BOARD OF EDUCATION BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2017

	_	GENERAL FUND		CAPITAL PROJECTS FUND		DEBT SERVICE FUND	_	TOTAL
ASSETS								
Cash and Cash Equivalents Receivables, Net Taxes State Government Federal Government Local Inventories	\$	4,448,893.64 740,738.29 1,891,801.00 585,880.65 49,846.33 31,711.57	\$	7,450,630.18 154,145.18 - - - - -	\$	1,946,772.43 - - - - -	\$	13,846,296.25 894,883.47 1,891,801.00 585,880.65 49,846.33 31,711.57
Total Assets	\$_	7,748,871.48	\$_	7,604,775.36	\$_	1,946,772.43	\$_	17,300,419.27
LIABILITIES								
Accounts Payable Salaries and Benefits Payable Deposits and Unearned Revenue	\$	290,673.20 3,022,353.59 279.20	\$	2,900.00 - -	\$	- - -	\$	293,573.20 3,022,353.59 279.20
Total Liabilities	_	3,313,305.99	. <u> </u>	2,900.00		-		3,316,205.99
DEFERRED INFLOWS OF RESOURCES								
Unavailable Revenue - Property Taxes	_	306,321.45	. <u> </u>		_	-	_	306,321.45
FUND BALANCES								
Nonspendable Restricted Committed Unassigned	_	31,711.57 616,368.17 150,465.98 3,330,698.32		- 7,601,875.36 - -		- 1,946,772.43 - -		31,711.57 10,165,015.96 150,465.98 3,330,698.32
Total Fund Balances	_	4,129,244.04		7,601,875.36		1,946,772.43		13,677,891.83
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$_	7,748,871.48	\$	7,604,775.36	\$	1,946,772.43	\$	17,300,419.27

## JEFFERSON COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2017

Total fund balances - governmental funds (Exhibit "C")	:	\$ 13,677,891.83
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Land \$	315,953.00	
Construction in progress	57,849.44	
Buildings and improvements	47,960,163.38	
Equipment	6,533,405.02	
Land improvements	1,218,374.33	
Accumulated depreciation	(13,354,283.70)	42,731,461.47
Some liabilities are not due and payable in the current period and,		
therefore, are not reported in the funds.		
Net pension liability		(26,617,027.00)
Deferred outflows and inflows of resources related to pensions are		
applicable to future periods and, therefore, are not reported in the funds.		4,644,064.64
Taxes that are not available to pay for current period expenditures are		
deferred in the funds.		306,321.45
Long-term liabilities, and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds.		
Bonds payable \$	(9,340,000.00)	
Accrued interest payable	(22,612.50)	
Capital leases payable	(1,123,174.23)	
Unamortized bond premiums	(12,928.55)	(10,498,715.28)

Net position of governmental activities (Exhibit "A")

\$ 24,243,997.11

## JEFFERSON COUNTY BOARD OF EDUCATION STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2017

	_	GENERAL FUND		CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
REVENUES						
Property Taxes Sales Taxes State Funds Federal Funds Charges for Services Investment Earnings Miscellaneous	\$	6,292,729.59 43,474.59 16,063,544.27 4,756,119.68 459,047.56 15,494.87 334,267.86	\$	- \$ - - 27,552.28 48,012.88	39.05 \$ 1,756,899.57 - - 12.29 -	6,292,768.64 1,800,374.16 16,063,544.27 4,756,119.68 459,047.56 43,059.44 382,280.74
Total Revenues	_	27,964,678.42		75,565.16	1,756,950.91	29,797,194.49
EXPENDITURES						
Current						
Instruction Support Services		16,686,362.83		-	-	16,686,362.83
Pupil Services Pupil Services Improvement of Instructional Services Educational Media Services General Administration School Administration Business Administration Maintenance and Operation of Plant Student Transportation Services Central Support Services Other Support Services Community Services Food Services Operation Capital Outlay Debt Services Principal		819,245.98 1,416,220.20 542,804.07 504,627.38 1,814,676.75 193,801.03 2,297,666.59 1,223,396.64 969.46 59,869.74 275,389.77 1,809,547.71		- - - 147,244.92 - 88,285.00 - - - 11,900.00	- - - - - - - - - - - - - - - - - - -	819,245.98 1,416,220.20 542,804.07 504,627.38 1,814,676.75 341,045.95 2,297,666.59 1,311,681.64 969.46 59,869.74 275,389.77 1,809,547.71 11,900.00 1,988,353.23
Interest	_	6,013.86			215,094.89	221,108.75
Total Expenditures	_	27,670,168.63		247,429.92	2,183,871.50	30,101,470.05
Revenues over (under) Expenditures	_	294,509.79		(171,864.76)	(426,920.59)	(304,275.56)
OTHER FINANCING SOURCES (USES)						
Proceeds of Bonds Transfers In Transfers Out	_	- - -		6,937,822.50 - (719,889.52)	62,177.50 719,889.52 -	7,000,000.00 719,889.52 (719,889.52)
Total Other Financing Sources (Uses)	_	-	_	6,217,932.98	782,067.02	7,000,000.00
Net Change in Fund Balances		294,509.79		6,046,068.22	355,146.43	6,695,724.44
Fund Balances - Beginning	-	3,834,734.25	_	1,555,807.14	1,591,626.00	6,982,167.39

Fund Balances - Ending

## JEFFERSON COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES JUNE 30, 2017

Net change in fund balances total governmental funds (Exhibit "E")		\$ 6,695,724.44
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.		
Capital outlay Depreciation expense	\$ 260,410.15 (1,005,634.72)	(745,224.57)
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations, and disposals) is to decrease net position.		(24,768.75)
Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		52,096.48
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and the difference between the carrying value of refunded debt and the acquisition cost of refunded debt when debt is first issued. These amounts are deferred and amortized in the Statement of Activities.		
General obligation bonds issued Bond principal retirements Capital lease payments	\$ (7,000,000.00) 1,820,000.00 168,353.23	(5,011,646.77)
District pension contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension liability is measured a year before the District's report date. Pension expense, which is the change in the net pension liability adjusted for changes in deferred outflows and inflows of resources related to pensions, is reported in the Statement of Activities.		
Pension expense		(295,130.76)
Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		

Amortization of bond premium	77,571.28	92,731.78
Change in net position of governmental activities (Exhibit "B")	\$	763 781 85

Change in net position of governmental activities (Exhibit "B")

763,781.85

## JEFFERSON COUNTY BOARD OF EDUCATION STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2017

<u>ASSETS</u>	 PRIVATE PURPOSE TRUSTS	_	AGENCY FUNDS
Cash and Cash Equivalents Investments	\$ 141.08 10,960.00	\$	40,807.65 -
Total Assets	\$ 11,101.08	\$_	40,807.65
LIABILITIES Funds Held for Others		\$_	40,807.65
NET POSITION Held in Trust for Private Purposes	\$ 11,101.08		

## JEFFERSON COUNTY BOARD OF EDUCATION STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS YEAR ENDED JUNE 30, 2017

	 PRIVATE PURPOSE TRUSTS
ADDITIONS	
Investment Earnings Net Increase in Fair Value of Investments	\$ 145.37
DEDUCTIONS	
Scholarships	 2,750.00
Change in Net Position	(2,604.63)
Net Position - Beginning	 13,705.71
Net Position - Ending	\$ 11,101.08

#### NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

#### **REPORTING ENTITY**

The Jefferson County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

## NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

#### **BASIS OF PRESENTATION**

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

#### **GOVERNMENT-WIDE STATEMENTS:**

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's non-fiduciary assets and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

- 1. Net investment in capital assets consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
- 2. **Restricted net position** consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.
- 3. **Unrestricted net position** consists of resources not meeting the definition of the two preceding categories. Unrestricted net positon often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

## FUND FINANCIAL STATEMENTS:

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate financial statements are presented for governmental and fiduciary funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) and Bond Proceeds that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund types:

- Private purpose trust funds are used to report all trust arrangements, other than those properly reported elsewhere, in which principal and income benefit individuals, private organizations or other governments.
- Agency funds are used to report resources held by the School District in a purely custodial capacity (assets equal liabilities) and do not involve measurement of results of operations.

## **BASIS OF ACCOUNTING**

The basis of accounting determines when transactions are reported on the financial statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred except for principal and interest on general long-term debt which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

## **NEW ACCOUNTING PRONOUNCEMENTS**

In fiscal year 2017, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 77, *Tax Abatement Disclosures*. This statement requires governments that enter into tax abatement agreements to disclose the following information; (1) brief descriptive information, such as the tax being abated, the authority under which tax abatements are provided, eligibility criteria, the mechanism by which taxes are abated, provisions for recapturing abated taxes, and the types of commitments made by tax abatement recipients; (2) the gross dollar amount of taxes abated during the period; and (3) commitments made by a government, other than to abate taxes, as part of a tax abatement agreement. See Note 13 for further disclosure of tax abatements in accordance with this standard.

In fiscal year 2017, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 80, *Blending Requirements for Certain Component Units – an amendment of GASB Statement No. 14.* This statement amends the blending requirements for the financial statement presentation of component units of all state and local governments. The additional criterion requires blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member. The additional criterion does apply to component units included in the financial reporting entity pursuant to the provisions of Statement No. 39, *Determining Whether Certain Organization Are Component Units*. The adoption of this statement does not have an impact on the School District's financial statements.

In fiscal year 2017, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 82, *Pension Issues – an amendment of GASB Statements No.* 67, *No.* 68 and *No.* 73. This statement addresses certain issues that have been raised with respect to Statements No. 67, *Financial Reporting for Pension Plans*, No. 68, *Accounting and Financial Reporting for Pensions*, and No. 73, *Accounting and Financial Reporting for Pensions*, and Related Assets That Are Not within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statements No. 67 and No. 68. Specifically, this statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The adoption of this statement does not have a significant impact on the School District's financial statements.

#### CASH AND CASH EQUIVALENTS

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

#### **INVESTMENTS**

The School District can invest its funds as permitted by O.C.G.A. §36-83-4. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity.

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. All other investments are reported at fair value.

For accounting purposes, certificates of deposit are classified as investments if they have an original maturity greater than three months when acquired.

#### RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts, which would necessitate the need for an allowance for uncollectible receivables.

#### **INVENTORIES**

#### **Food Inventories**

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in first out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

## CAPITAL ASSETS

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization	Estimated
	 Policy	Useful Life
Land	 All	N/A
Land Improvements	\$ 5,000.00	10 to 90 years
Buildings and Improvements	\$ 5,000.00	0 to 90 years
Equipment	\$ 5,000.00	1 to 16 years
Intangible Assets	\$ 100,000.00	5 to 50 years

#### **DEFERRED OUTFLOWS/INFLOWS OF RESOURCES**

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

#### LONG-TERM LIABILITIES AND BOND DISCOUNTS/PREMIUMS

In the School District's government-wide financial statements, outstanding debt is reported as liabilities. Bond premiums and discounts and the difference between the reacquisition price and the net carrying value of refunded debt are deferred and amortized over the life of the bonds using the straight-line method. To conform to generally accepted accounting principles, bond premiums and discounts should be amortized using the effective interest method. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period. Bond issuance costs are reported as debt service expenditures.

#### PENSIONS

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **FUND BALANCES**

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

**Nonspendable** consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** consists of resources constrained by the School District's intent to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

Nonspendable Inventories			\$	31,711.57
Restricted				
Continuation of federal programs	\$	616,368.17		
Capital projects		7,562,257.79		
Debt service		1,986,390.00		10,165,015.96
Committed	-			
School activity accounts	\$	54,354.79		
Dade Kelley Scholarship Fund		96,111.19		150,465.98
Unassigned	-		_	3,330,698.32
			-	
Fund Balance, June 30, 2017			\$	13,677,891.83

Fund Balances of the governmental funds at June 30, 2017, are as follows:

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

#### **USE OF ESTIMATES**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **PROPERTY TAXES**

The Jefferson County Board of Commissioners adopted the property tax levy for the 2016 tax digest year (calendar year) on August 23, 2016 (levy date) based on property values as of January 1, 2016. Taxes were due on November 15, 2016 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2016 tax digest are reported as revenue in the governmental

funds for fiscal year 2017. The Jefferson County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2017, for maintenance and operations amounted to \$5,875,567.30 and for school bonds amounted to \$39.05.

The tax millage rate levied for the 2016 tax year (calendar year) for the School District was as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations

14.780 mills

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$383,589.44 during fiscal year ended June 30, 2017.

#### SALES TAXES

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to \$1,756,899.57 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

#### **NOTE 3: BUDGETARY DATA**

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service, and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund. The legal level of budgetary control was established by the Board at the aggregate fund level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

The Superintendent is authorized by the Board to approve adjustments; however, expenditures may not exceed the total appropriation of any fund without the Board's approval. If expenditure of funds in any budget function for any fund is anticipated to be more than the budgeted amount, the Superintendent shall request Board approval for the budget amendment. Any position or expenditure not previously approved in the annual budget shall require Board approval unless the Superintendent deems the position or purchase an emergency. In such case, the expenditure shall be reported to the Board at its regularly scheduled meeting. Under no circumstance is the Superintendent or other staff person authorized to spend funds that exceed the total budget without approval by the Board.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

#### NOTE 4: DEPOSITS AND CASH EQUIVALENTS

#### **COLLATERALIZATION OF DEPOSITS**

O.C.G.A. §45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. §45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

#### **CATEGORIZATION OF DEPOSITS**

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2017, the School District had deposits with a carrying amount of \$3,694,843.82 and a bank balance of \$4,073,085.92. The bank balances insured by Federal depository insurance were \$740,055.30.

At June 30, 2017, \$3,333,030.62 of the School District's bank balance was exposed to custodial credit risk as follows:

Uninsured and Uncollateralized	\$ -
Uninsured with collateral held by the pledging	
financial institution	-
Uninsured with collateral held by the pledging	
financial institution's trust department or	
agent but not in the School District's name	 3,333,030.62
Total	\$ 3,333,030.62

Reconciliation of cash and cash equivalents balances to carrying value of deposits:

25
73
98
00
16
82

## **CATEGORIZATION OF CASH EQUIVALENTS**

The School District reported cash equivalents of \$10,203,361.16 in Georgia Fund 1, a local government investment pool, which is included in the cash balances above. Georgia Fund 1 is not registered with the SEC as an investment company and does not operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share, which approximates fair value. The pool is an AAAf rated investment pool by Standard and Poor's. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2017, was 56 days.

Georgia Fund 1, administered by the State of Georgia, Office of the State Treasurer, is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1, does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the State of Georgia Comprehensive Annual Financial Report. This audit can be obtained from the Georgia Department of Audits and Accounts at <a href="http://www.audits.ga.gov/SGD/CAFR.html">www.audits.ga.gov/SGD/CAFR.html</a>

#### **NOTE 5: CAPITAL ASSETS**

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	_	Balances July 1, 2016	_	Increases	. <u>-</u>	Decreases		Balances June 30, 2017
Governmental Activities								
Capital Assets, Not Being Depreciated:								
Land	\$	315,953.00	\$	-	\$	-	\$	315,953.00
Construction in Progress	_	45,949.44	_	11,900.00		-		57,849.44
Total Capital Assets Not Being Depreciated	_	361,902.44	_	11,900.00	. <u>-</u>	-		373,802.44
Capital Assets Being Depreciated								
Buildings and Improvements		47,960,163.38		-		-		47,960,163.38
Equipment		6,580,115.87		248,510.15		295,221.00		6,533,405.02
Land Improvements		1,218,374.33		-		-		1,218,374.33
Less Accumulated Depreciation for:								
Buildings and Improvements		8,193,695.50		544,600.13		-		8,738,295.63
Equipment		4,042,251.20		434,623.98		270,452.25		4,206,422.93
Land Improvements	_	383,154.53	_	26,410.61		-		409,565.14
Total Capital Assets, Being Depreciated, Net	_	43,139,552.35	_	(757,124.57)		24,768.75		42,357,659.03
Governmental Activity Capital Assets - Net	\$_	43,501,454.79	\$_	(745,224.57)	\$	24,768.75	\$_	42,731,461.47

Capital assets being acquired under capital leases as of June 30, 2017 are as follows:

			Gov	Governmental Funds				
Equipm Less: Ac	ent ccumulated Depreciation	\$	\$			27.14 31.38		
		ŝ	\$	743	,84	15.76		
Current year depreciation exp	ense by function is as fo	ollow	s:					
Instruction Support Services					\$	604,609.3	39	
Educational Med	lia Services	\$	8,332.8	4				
General Administ	tration		7,408.8	0				
Maintenance and	d Operation of Plant		97,967.4	4				
Student Transpo	rtation Services	2	48,728.8	1		362,437.8	39	
Food Services					_	38,587.4	14	
					\$	1,005,634.7	72	

#### **NOTE 6: INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2017, consisted of the following:

	Transfers From
	Capital Projects
Transfers to	Fund
Debt service fund	\$ 719,889.52

Transfers are used to move sales tax revenues collected by the capital projects fund to the debt service fund to cover debt payments.

#### **NOTE 7: LONG-TERM LIABILITIES**

The changes in long-term liabilities during the fiscal year for governmental activities were as follows:

	_	Governmental Activities									
	-	Balance						Balance		Due Within One	
	-	July 1, 2016		Additions	_	Deductions		June 30, 2017	-	Year	
General Obligation (G.O.) Bonds	\$	4,160,000.00	\$	7,000,000.00	\$	1,820,000.00	\$	9,340,000.00	\$	1,880,000.00	
Unamortized Bond Premiums		90,499.83		-		77,571.28		12,928.55		12,928.55	
Capital Leases	_	1,291,527.46		-		168,353.23		1,123,174.23		176,900.55	
	\$	5,542,027.29	\$	7,000,000.00	\$_	2,065,924.51	\$	10,476,102.78	\$	2,069,829.10	

(1) The portion of compensated absences due within one year has been determined to be immaterial to the basic financial statements.

#### **CAPITAL LEASES**

The Jefferson County Board of Education entered into a lease agreement for various HVAC and energy management system controls and lighting as well as a lease agreement for copy machines. These lease agreements qualify as capital leases for accounting purposes, and therefore, have been recorded at the present value of the future minimum lease payments as of the date of their inception.

Capital leases currently outstanding are as follows:

	Interest					Amount
Purpose	Rates	Issue Date	Maturity Date	 Amount Issued	_	Outstanding
HVAC and Energy Management System Copiers	4.68% 7.42%	4/27/2011 7/31/2015	5/1/2023 7/30/2020	\$ 1,849,546.00 106,629.74	\$	1,052,837.80 70,336.43
				\$ 1,956,175.74	\$	1,123,174.23

Fiscal Year Ended June 30:		Principal		Interest
2018	\$	176,900.55	\$	51,983.93
2019		185,896.79		42,987.69
2020		195,366.63		33,517.85
2021		181,139.40		24,287.14
2022		187,496.49		15,797.51
2023	-	196,374.37		6,919.63
	-		-	
Total Principal and Interest	\$	1,123,174.23	\$	175,493.75

The following is a schedule of total capital lease payments:

### **GENERAL OBLIGATION DEBT OUTSTANDING**

The School District's bonded debt consists of various issues of general obligation bonds that are generally callable with interest payable semiannually. Bond proceeds primarily pay for acquiring or constructing capital facilities. Bonds have also been issued to advance-refund previously issued bonds. The School District repays general obligation bonds from voter-approved sales taxes. General obligation bonds are direct obligations and pledge the full faith and credit of the School District.

During the current year, the School District issued general obligation bonds totaling \$7,000,000.00 to fund capital projects outlined in the School District's most recently approved Education Special Purpose Option Sales Tax (ESPLOST) referendum.

Of the total amount originally authorized, \$500,000.00 remains unissued. General obligation bonds currently outstanding are as follows:

Description	Interest Rates	Issue Date	Maturity Date	-	Amount Issued	-	Amount Outstanding
General Government - Refunding - Series 2002	3.80%	11/6/2002	7/1/2018	\$	5,280,000.00	\$	900,000.00
General Government - Series 2012	3.88% - 3.96%	5/8/2012	7/1/2017		6,775,000.00		1,440,000.00
General Government - Series 2017	1.87%	1/10/2017	1/1/2023	_	7,000,000.00	_	7,000,000.00
				\$	19,055,000.00	\$	9,340,000.00

The following schedule details debt service requirements to maturity for the School District's total general obligation bonds payable:

	 General Obli	Unamortized Bond	
Fiscal Year Ended June 30:	 Principal	 Interest	 Premium
2018	\$ 1,880,000.00	\$ 95,790.00	\$ 12,928.55
2019	1,435,000.00	139,640.00	-
2020	1,465,000.00	112,667.50	-
2021	1,490,000.00	85,272.00	-
2022	1,520,000.00	57,409.00	-
2023	1,550,000.00	28,985.00	-
Total Principal and Interest	\$ 9,340,000.00	\$ 519,763.50	\$ 12,928.55

#### **NOTE 8: RISK MANAGEMENT**

#### **INSURANCE**

#### **Commercial Insurance**

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters. The School District carries commercial insurance for these risks. Settled claims resulting from these insured risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### **UNEMPLOYMENT COMPENSATION**

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the general fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	Beginning of Year Liability	Claims and Changes in Estimates	Claims Paid	End of Year Liability
2016	\$ (299.25)	\$ (600.75)	\$ -	\$ (900.00)
2017	\$ (900.00)	\$ 1,638.00	\$ 738.00	\$ -

#### **SURETY BOND**

The School District purchased surety bonds to provide additional insurance coverage as follows:

Position Covered	 Amount		
Superintendent	\$ 30,000.00		
Principals	\$ 5,000.00		
Bookkeepers	\$ 5,000.00		
Lunchroom Managers	\$ 5,000.00		

#### NOTE 9: BROADBAND SPECTRUM LEASE

Effective August 11, 2005, the School District entered into a 30-year lease agreement with Fixed Wireless Holdings, currently SPRINT, for the lease of excess spectrum capacity on Education Broadband Service licenses currently held by School District. These licenses were granted to the School District by the Federal Communications Commission. The lease agreement requires monthly lease payments over the term of the lease, of which \$18,000.00 was recognized during fiscal year 2017 as a general revenue on the Statement of Activities. The thirty-year lease consists of a 5-year initial period plus five 5-year renewal terms subject to termination rights of both parties.

## **NOTE 10: SIGNIFICANT CONTINGENT LIABILITIES**

#### FEDERAL GRANTS

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

#### **NOTE 11: POST-EMPLOYMENT BENEFITS**

#### **GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND**

**Plan Description**. The Georgia School Personnel Post-Employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). Additional information about the School OPEB Fund is disclosed in the State of Georgia Comprehensive Annual Financial Report. This report can be obtained from the Georgia Department of Audits and Accounts at <u>www.audits.ga.gov/SGD/CAFR.html</u>.

Funding Policy. The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2012 pay approximately 25% of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2017:

For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

July 1, 2016 – June 30, 2017	\$945.00 per member per month
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For non-certificated school personnel:

July 1, 2016 – December 31, 2016	\$746.20 per member per month
January 1, 2017 – June 30, 2017	\$846.20 per member per month

No additional contribution was required by the Board for fiscal year 2017 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2017	100%	 3,354,368.25
2016	100%	3,211,286.38
2015	100%	3,175,960.00

## **NOTE 12: RETIREMENT PLANS**

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

#### **TEACHERS RETIREMENT SYSTEM OF GEORGIA (TRS)**

**Plan Description:** All teachers of the School District as defined in O.C.G.A. §47-3-60 and certain other support personnel as defined by O.C.G.A. §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial audit report that can be obtained at <a href="https://www.trsga.com/publications">www.trsga.com/publications</a>.

**Benefits Provided:** TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's creditable service and compensation up to the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

**Contributions:** Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6% of their annual pay during fiscal year 2017. The School District's contractually required contribution rate for the year ended June 30, 2017 was 14.27% of annual School District payroll. For the current fiscal year, employer contributions to the pension plan were \$2,047,809.64.

## PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM (PSERS)

**Plan description:** PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at www.ers.ga.gov/formspubs/formspubs.

**Benefits provided:** A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of \$14.75, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

**Contributions:** The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was \$66,246.00.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2017, the School District reported a liability of \$26,617,027.00 for its proportionate share of the net pension liability for TRS.

The net pension liability for TRS was measured as of June 30, 2016. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2015. An expected total pension liability as of June 30, 2016 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2016.

At June 30, 2016, the School District's TRS proportion was 0.129014%, which was a decrease of 0.005964% from its proportion measured as of June 30, 2015.

At June 30, 2017, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is \$481,214.00.

The PSERS net pension liability was measured as of June 30, 2016. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2015. An expected total pension liability as of June 30, 2016 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2016.

For the year ended June 30, 2017, the School District recognized pension expense of \$2,341,680.00 for TRS and \$78,889.00 for PSERS and revenue of \$78,889.00 for PSERS. The revenue is support provided by the State of Georgia.

At June 30, 2017, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	-	TRS				
	•	Deferred		Deferred		
		Outflows of		Inflows of		
		Resources		Resources		
Differences between expected and actual experience	\$	396,522.00	\$	131,621.00		
Changes of assumptions		689,877.00		-		
Net difference between projected and actual earnings on pension plan investments		3,367,163.00		-		
Changes in proportion and differences between School						
District contributions and proportionate share of contributions		-		1,725,686.00		
School District contributions subsequent to the						
measurement date	-	2,047,809.64	-	-		
Total	\$	6,501,371.64	\$	1,857,307.00		

The School District contributions subsequent to the measurement date of \$2,047,809.64 for TRS are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS				
2018	\$	9,627.00			
2019	\$	9,625.00			
2020	\$	1,484,423.00			
2021	\$	1,079,021.00			
2022	\$	13,559.00			

**Actuarial assumptions:** The total pension liability as of June 30, 2016 was determined by an actuarial valuation as of June 30, 2015, using the following actuarial assumptions, applied to all periods included in the measurement:

#### Teachers Retirement System:

Inflation	2.75%
Salary increases	3.25% – 9.00%, average, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males) for service requirements and dependent beneficiaries. The RP-2000 Disabled Mortality table with future mortality improvement projected to 2025 with Society of Actuaries'

projection scale BB (set forward two years for males and four years for females) was used for the death after disability retirement. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

## Public School Employees Retirement System:

Inflation	2.75%
Salary increases	N/A
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) for the period after service retirements and for dependent beneficiaries. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward 5 years for both males and females) was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-11% less than the actual number of deaths that occurred during the study period for healthy retirees and 9-11% less than expected under the selected table for disabled retirees. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

The long-term expected rate of return on TRS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	TRS Target allocation	PSERS Target allocation	Long-term expected real rate of return*
Fixed income	30.00%	30.00%	(0.50)%
Domestic large stocks	39.80%	37.20%	9.00%
Domestic mid stocks	3.70%	3.40%	12.00%
Domestic small stocks	1.50%	1.40%	13.50%
International developed market stocks	19.40%	17.80%	8.00%
International emerging market stocks	5.60%	5.20%	12.00%
Alternative		5.00%	10.50%
Total	100.00%	100.00%	

\* Rates shown are net of the 2.75% assumed rate of inflation

**Discount rate:** The discount rate used to measure the total TRS and PSERS pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS and PSERS

pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the School District's proportionate share of the net pension liability to changes in the discount rate:* The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

Teachers Retirement System:	_	1% Decrease (6.50%)		Current Discount Rate (7.50%)			
School District's proportionate share of the net pension liability	\$	41,429,730.00	\$	26,617,027.00	\$	14,421,207.00	

**Pension plan fiduciary net position:** Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS, ERS and PSERS financial report which is publically available at <a href="http://www.trsga.com/publications">www.trsga.com/publications</a> and <a href="http:

## NOTE 13: TAX ABATEMENTS

Jefferson County enters into property tax abatement agreements with local businesses for the purpose of attracting or retaining businesses within their jurisdictions. The abatements may be granted to any business located within or promising to relocate to Jefferson County.

For the fiscal year ended June 30, 2017, Jefferson County abated property taxes due to the School District that were levied on August 23, 2016 and due on November 15, 2016 totaling \$1,651,735.51. Included in that amount abated, the following are individual tax abatement agreements that each exceeded 10 percent of the total amount abated:

• An 11-year property tax abatement to a manufacturing plant that relocated and increased employment. The abatement amounted to \$1,535,144.62 for fiscal year 17.

## SCHEDULE "1"

## JEFFERSON COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY TEACHERS RETIREMENT SYSTEM OF GEORGIA FOR THE YEAR ENDED JUNE 30

Year Ended	School District's proportion of the net pension liability	District's proportionate e of the net pension liability	Scho	ol District's covered payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability	
2017	0.129014%	\$ 26,617,027.00	\$	14,160,355.32	187.97%	76.06%	
2016	0.134978%	\$ 20,549,060.00	\$	14,247,712.26	144.23%	81.44%	
2015	0.141722%	\$ 17,904,705.00	\$	14,458,500.41	123.84%	84.03%	

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

## JEFFERSON COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY PUBLIC SCHOOLS EMPLOYEES RETIREMENT SYSTEM OF GEORGIA FOR THE YEAR ENDED JUNE 30

Y	ear Ended	School District's proportion of the net pension liability	proportior	ol District's hate share of the nsion liability	proprotio pensior	ate of Georgia's onate share of the net n liaibility associated the School District	 School District's Total covered payroll		School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability	
	2017	0.00%	\$	-	\$	481,214.00	\$ 481,214.00	\$	943,795.54	N/A	81.00%
	2016	0.00%	\$	-	\$	305,154.00	\$ 305,154.00	\$	931,891.12	N/A	87.00%
	2015	0.00%	\$	-	\$	290,547.00	\$ 290,547.00	\$	993,504.40	N/A	88.29%

## JEFFERSON COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS TEACHERS RETIREMENT SYSTEM OF GEORGIA FOR THE YEAR ENDED JUNE 30

Year Ended	Contractually required Year Ended contribution		 ributions in relation to contractually required contribution	Contribution deficiency (excess)			School District's covered payroll	Contribution as a percentage of covered payroll
2017	\$	2,047,809.64	\$ 2,047,809.64	\$	-	\$	14,350,452.97	14.27%
2016	\$	2,020,682.40	\$ 2,020,682.40	\$	-	\$	14,160,355.32	14.27%
2015	\$	1,873,574.15	\$ 1,873,574.15	\$	-	\$	14,247,712.26	13.15%
2014	\$	1,775,503.84	\$ 1,775,503.84	\$	-	\$	14,458,500.41	12.28%
2013	\$	1,659,208.78	\$ 1,659,208.78	\$	-	\$	14,541,707.16	11.41%
2012	\$	1,538,441.67	\$ 1,538,441.67	\$	-	\$	14,965,375.49	10.28%
2011	\$	1,550,686.68	\$ 1,550,686.68	\$	-	\$	15,084,453.96	10.28%
2010	\$	1,586,874.31	\$ 1,586,874.31	\$	-	\$	16,292,317.74	9.74%
2009	\$	1,538,392.41	\$ 1,538,392.41	\$	-	\$	16,577,477.08	9.28%
2008	\$	1,507,295.91	\$ 1,507,295.91	\$	-	\$	16,242,388.15	9.28%

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## JEFFERSON COUNTY BOARD OF EDUCATION NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2017

## Teachers Retirement System

*Changes of assumptions:* In 2010 and later, the expectation of retired life mortality was changed to the RP 2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP 2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

## Public School Employees Retirement System

*Changes of assumptions:* In 2010 and later, the expectation of retired life mortality was changed to the RP 2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP 2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

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## JEFFERSON COUNTY BOARD OF EDUCATION GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL YEAR ENDED JUNE 30, 2017

		NONAPPROPRIATED BUDGETS				ACTUAL		VARIANCE	
	ORIGINAL (1)			FINAL (1)	AMOUNTS		OVER/UNDER		
REVENUES									
Property Taxes	\$	5,775,000.00	\$	5,775,000.00	\$	6,292,729.59	\$	517,729.59	
Sales Taxes		25,000.00		25,000.00		43,474.59		18,474.59	
State Funds		15,098,657.00		15,961,544.27		16,063,544.27		102,000.00	
Federal Funds		1,943,000.00		5,159,555.40		4,756,119.68		(403,435.72)	
Charges for Services		122,700.00		122,700.00		459,047.56		336,347.56	
Investment Earnings		5,300.00		5,300.00		15,494.87		10,194.87	
Miscellaneous		25,000.00		25,000.00		334,267.86		309,267.86	
Total Revenues		22,994,657.00		27,074,099.67		27,964,678.42		890,578.75	
EXPENDITURES									
Current									
Instruction		14,707,096.00		17,057,833.27		16,686,362.83		371,470.44	
Support Services									
Pupil Services		549,204.00		718,716.00		819,245.98		(100,529.98)	
Improvement of Instructional Services		232,152.00		1,607,865.40		1,416,220.20		191,645.20	
Educational Media Services		581,030.00		583,311.00		542,804.07		40,506.93	
General Administration		882,446.00		888,280.00		504,627.38		383,652.62	
School Administration		1,612,965.00		1,612,965.00		1,814,676.75		(201,711.75)	
Business Administration		356,571.00		356,571.00		193,801.03		162,769.97	
Maintenance and Operation of Plant		2,163,601.00		2,163,601.00		2,297,666.59		(134,065.59)	
Student Transportation Services		1,301,167.00		1,396,679.00		1,223,396.64		173,282.36	
Central Support Services				1,719.00		969.46		749.54	
Other Support Services		12,000.00		78,734.00		59,869.74		18,864.26	
Community Services		-		-		275,389.77		(275,389.77)	
Food Services Operation		1,974,000.00		1,974,000.00		1,809,547.71		164,452.29	
Debt Service		-		-		25,590.48		(25,590.48)	
Total Expenditures		24,372,232.00		28,440,274.67		27,670,168.63		770,106.04	
Net Change in Fund Balances		(1,377,575.00)		(1,366,175.00)		294,509.79		1,660,684.79	
Fund Balances - Beginning		3,834,734.25	. <u> </u>	3,834,734.25		3,834,734.25			
Fund Balances - Ending	\$	2,457,159.25	\$	2,468,559.25	\$	4,129,244.04	\$	1,660,684.79	

## Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

# Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts. The actual revenues and expenditures of the various principal accounts are \$480,415.88 and \$485,539.77, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

#### SCHEDULE "6"

## JEFFERSON COUNTY BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2017

FUNDING AGENCY PROGRAM/GRANT	CFDA NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	17175GA324N1099 \$	,
National School Lunch Program	10.555	17175GA324N1100	1,319,485.22
Total Child Nutrition Cluster			1,753,907.30
Other Programs			
Pass-Through From Georgia Department of Education			
Food Services			
Child Nutrition Discretionary Grants Limited Availability	10.579	16165GA350N8103	5,964.41
Total U. S. Department of Agriculture			1,759,871.71
Education, U.S. Department of			
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027	H027A150073	66,826.00
Grants to States	84.027	H027A160073	590,120.59
Preschool Grants	84.173	H173A150081	4,716.00
Preschool Grants	84.173	H173A160081	41,997.47
Total Special Education Cluster			703,660.06
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048	V048A160010	28,405.26
Improving Teacher Quality State Grants	84.367	S367A150001	9,748.00
Improving Teacher Quality State Grants	84.367	S367A160001	205,605.87
Rural Education	84.358	S358B150010	847.00
Rural Education	84.358	S358B160010	55,589.99
Striving Readers	84.371	S371C110049	550,024.20
Title I Grants to Local Educational Agencies	84.010	S010A150010	70,692.00
Title I Grants to Local Educational Agencies	84.010	S010A160010	1,178,773.62
Pass-Through From Southwest Georgia Regional Educational Service Agency			
English Language Acquisition Grants	84.365	S365A150010	298.40
Pass-Through From University of Delaware			
Fund for the Improvement of Education	84.215	S215G150117	16,500.00

Total Other Programs		 2,116,484.34
Total U. S. Department of Education		 2,820,144.40
Defense, U. S. Department of Direct		
Department of the Navy R.O.T.C. Program	12.UNKNOWN	56,605.81
Total Expenditures of Federal Awards		\$ 4,636,621.92

## Notes to the Schedule of Expenditures of Federal Awards

Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Jefferson County Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2017. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net assets of the Board.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

## JEFFERSON COUNTY BOARD OF EDUCATION SCHEDULE OF STATE REVENUE YEAR ENDED JUNE 30, 2017

	G	GOVERNMENTAL FUND TYPE	
		GENERAL	
AGENCY/FUNDING		FUND	
GRANTS			
Bright From the Start:			
Georgia Department of Early Care and Learning	\$	614,177.47	
Pre-Kindergarten Program			
Education, Georgia Department of			
Quality Basic Education			
Direct Instructional Cost			
Kindergarten Program		680,758.00	
Kindergarten Program - Early Intervention Program		210,144.00	
Primary Grades (1-3) Program		1,448,053.00	
Primary Grades - Early Intervention (1-3) Program		986,572.00	
Upper Elementary Grades (4-5) Program		686,539.00	
Upper Elementary Grades - Early Intervention (4-5) Program		768,155.00	
Middle Grades (6-8) Program		1,547,498.00	
High School General Education (9-12) Program		1,478,080.00	
Vocational Laboratory (9-12) Program		671,812.00	
Students with Disabilities		1,943,265.00	
Gifted Student - Category VI		85,666.00	
Remedial Education Program		403,291.00	
Alternative Education Program		123,631.00	
English Speakers of Other Languages (ESOL)		59,839.00	
Media Center Program		289,302.00	
20 Days Additional Instruction		93,202.00	
Staff and Professional Development		49,699.00	
Principal Staff and Professional Development		1,575.00	
Indirect Cost			
Central Administration		430,656.00	
School Administration		765,659.00	
Facility Maintenance and Operations		658,218.00	
Mid-term Adjustment Hold-Harmless		214,972.00	
Amended Formula Adjustment		(199,598.00)	
Categorical Grants			
Pupil Transportation			
Regular		531,392.00	
Nursing Services		51,581.00	
Education Equalization Funding Grant		1,104,774.00	
Other State Programs		40.070.00	
Food Services		49,676.00	
Math and Science Supplements		15,234.55	
Preschool Disability Services		79,101.00	
Teacher of the Year		507.25	

Vocational Education	57,927.00
Governor's Office of Student Achievement	
Connections for Classrooms Grant	95,940.00
Office of the State Treasurer	
Public School Employees Retirement	66,246.00

\$ 16,063,544.27

## JEFFERSON COUNTY BOARD OF EDUCATION SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS YEAR ENDED JUNE 30, 2017

PROJECT SPLOST IV	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	PROJECT STATUS	ESTIMATED COMPLETION DATE
Retiring on a current basis previously incurred general obligation debt of the School District.	\$ 2,350,000.00 \$	1,354,720.00 \$	454,200.00 \$	900,520.00	\$ 1,354,720.00 \$	\$ -	Complete	6/2017
Adding to, remodeling, renovating, improving, building and equipping existing and new educational buildings, properties and facilities of the School District;	10,150,000.00	10,650,000.00	64,200.00	10,314,765.63	-	-	Ongoing	6/2018
Acquiring any necessary real and personal property and equipment relating thereto, including school buses, computers and related technology, copiers, energy management systems, heating and air conditioning systems, lighting and similar equipment.	2,000,000.00	1,500,000.00	143,302.39	82,420.44	-	-	Ongoing	6/2018
SPLOST V								
Retiring on a current basis previously incurred general obligation debt of the School District.	477,480.00	477,480.00	-	-	-	-	Ongoing	6/2022
Adding to, remodeling, renovating, improving, building and equipping existing and new educational buildings, properties and facilities of the School District;	12,750,000.00	12,750,000.00	220,822.42	-	-	-	Ongoing	6/2022
Acquiring energy management savings fixtures and equipment currently subject to lease, acquiring any necessary real and personal property and equipment for the school system, including, but not limited to, school buses, computers and related software and other related technology, instructional media and textbooks, copiers, additional energy management savings systems, heating and air conditioning systems, lighting, alarm and security systems, and similar property	272,520.00	272,520.00					Ongoing	6/2022

\$ 28,000,000.00 \$ 27,004,720.00 \$ 882,524.81 \$ 11,297,706.07 \$ 1,354,720.00 \$ -

- (1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.
- (2) The School District's current estimate of total cost for the project(s). Includes all cost from project inception to completion.
- (3) The voters of Jefferson County approved the imposition of a 1% sales tax to fund the above project(s) and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the project(s).

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS



## **DEPARTMENT OF AUDITS AND ACCOUNTS**

270 Washington Street, S.W., Suite 1-156 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

February 13, 2018

The Honorable Nathan Deal, Governor of Georgia Members of the General Assembly of the State of Georgia Members of the State Board of Education and Superintendent and Members of the Jefferson County Board of Education

## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

## **INDEPENDENT AUDITOR'S REPORT**

Ladies and Gentlemen:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Jefferson County Board of Education (School District), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated February 13, 2018.

## Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Sheard Shiff-

Greg S. Griffin State Auditor



## **DEPARTMENT OF AUDITS AND ACCOUNTS**

270 Washington Street, S.W., Suite 1-156 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

February 13, 2018

The Honorable Nathan Deal, Governor of Georgia Members of the General Assembly of the State of Georgia Members of the State Board of Education and Superintendent and Members of the Jefferson County Board of Education

## REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

## **INDEPENDENT AUDITOR'S REPORT**

Ladies and Gentlemen:

## Report on Compliance for Each Major Federal Program

We have audited the Jefferson County Board of Education's (School District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

## Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the School District's compliance.

## **Opinion on Each Major Federal Program**

In our opinion, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.

#### **Report on Internal Control over Compliance**

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

Sheger S. Shiff-

Greg S. Griffin State Auditor

SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

## JEFFERSON COUNTY BOARD OF EDUCATION AUDITEE'S RESPONSE SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2017

## PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

### PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION IV

FINDINGS AND QUESTIONED COSTS

## JEFFERSON COUNTY BOARD OF EDUCATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2017

#### 1 SUMMARY OF AUDITOR'S RESULTS

## **Financial Statements**

Type of auditor's report issue: Governmental Activities; General Fu Service Fund; Aggregate Remaining F		Unmodified
<ul> <li>Internal control over financial reporting:</li> <li>Material weakness identified?</li> <li>Significant deficiency identified?</li> </ul>		No None Reported
Noncompliance material to financial state	ements noted:	No
Federal Awards		
<ul> <li>Internal Control over major programs:</li> <li>Material weakness identified?</li> <li>Significant deficiency identified?</li> </ul>		No None Reported
Type of auditor's report issued on complia All major programs	ance for major programs:	Unmodified
Any audit findings disclosed that are req accordance with 2 CFR 200.516(a)?	uired to be reported in	No
Identification of major programs:		
<u>CFDA Number</u>	Name of Federal Program or Cluster	
84.010	Title 1 Grants to Local Educational A	gencies
Dollar threshold used to distinguish betw	een Type A and Type B programs:	\$750,000.00
Auditee qualified as low-risk auditee?		Yes
II FINANCIAL STATEMENT FINDINGS AND C	QUESTIONED COSTS	
No matters were reported.		

## III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.