

# TREUTLEN COUNTY BOARD OF EDUCATION SOPERTON, GEORGIA

ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2013 (Including Independent Auditor's Reports)



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SECTION I

FINANCIAL



# **DEPARTMENT OF AUDITS AND ACCOUNTS**

270 Washington Street, S.W., Suite 1-156 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

March 27, 2014

Honorable Nathan Deal, Governor Members of the General Assembly Members of the State Board of Education and Superintendent and Members of the Treutlen County Board of Education

# INDEPENDENT AUDITOR'S REPORT

Ladies and Gentlemen:

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information (Exhibits A through H) of the Treutlen County Board of Education, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to

2013ARL-11

design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Opinions

In our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Treutlen County Board of Education, as of June 30, 2013, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Emphasis of Matter

As described in Note 2 to the financial statements, in 2013, the Treutlen County Board of Education adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position.* Our opinion is not modified with respect to this matter.

### Other Matters

#### Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information. Accounting principles generally accepted in the United States of America require that the Schedule of Revenues, Expenditures and Changes in Fund Balances -Budget and Actual, as presented on page 25 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Treutlen County Board of Education's basic financial statements. The accompanying supplementary information, consisting of Schedules 2 through 5, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 27, 2014, on our consideration of the Treutlen County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Treutlen County Board of Education's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

Greg & Diffi

Greg S. Griffin State Auditor

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TREUTLEN COUNTY BOARD OF EDUCATION

#### TREUTLEN COUNTY BOARD OF EDUCATION STATEMENT OF NET POSITION JUNE 30, 2013

ASSETS	GOVERNMENTAL ACTIVITIES
Cash and Cash Equivalents	\$ 1,353,231.86
Investments	1,149,003.72
Accounts Receivable, Net	
Taxes	321,379.97
State Government	2,555,969.82
Federal Government	211,678.14
Local	64,641.93
Other	285,460.28
Inventories	27,911.90
Deferred Charges	152,797.50
Capital Assets, Non-Depreciable	413,244.85
Capital Assets, Depreciable (Net of Accumulated Depreciation)	29,644,014.46
Total Assets	\$ 36,179,334.43
LIABILITIES	
Accounts Payable	\$ 286,848.27
Salaries and Benefits Payable	999,520.80
Interest Payable	118,150.82
Retainages Payable	75,000.00
Long-Term Liabilities	
Due Within One Year	42,741.87
Due in More Than One Year	7,920,000.00
Total Liabilities	\$9,442,261.76
NET POSITION	
Net Investment in Capital Assets	\$ 24,196,469.34
Restricted for	
Continuation of Federal Programs	438,594.69
Debt Service	1,129,701.18
Capital Projects	5,855.17
Unrestricted	966,452.29
Total Net Position	\$ 26,737,072.67

The notes to the basic financial statements are an integral part of this statement.

#### TREUTLEN COUNTY BOARD OF EDUCATION STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2013

		EXPENSES	CHARGES FOR SERVICES
GOVERNMENTAL ACTIVITIES			
Instruction	\$	7,110,683.31 \$	80,458.13
Support Services	·	.,110,000101 +	00,100120
Pupil Services		151,030.96	
Improvement of Instructional Services		334,017.73	
Educational Media Services		127,488.32	
General Administration		583,634.22	
School Administration		530,744.14	
Business Administration		87,303.05	
Maintenance and Operation of Plant		766,910.94	
Student Transportation Services		272,646.01	
Other Support Services		60,793.31	
Operations of Non-Instructional Services			
Food Services		701,054.42	92,258.43
Interest on Short-Term and Long-Term Debt		482,980.76	
Total Governmental Activities	\$	11,209,287.17 \$	172,716.56
General Revenues			
Taxes			
Property Taxes			
For Maintenance and Operations			
Railroad Cars			
Sales Taxes			
Special Purpose Local Option Sales Tax			
For Debt Services			
Other Sales Tax			

Other Sales Tax Grants and Contributions not Restricted to Specific Programs Investment Earnings

Miscellaneous

Total General Revenues

Change in Net Position

Net Position - Beginning of Year

Net Position - End of Year

The notes to the basic financial statements are an integral part of this statement.

I	PROGRAM REVENUE	S			NET (EXPENSES)
	OPERATING		CAPITAL		REVENUES
	GRANTS AND		GRANTS AND		AND CHANGES IN
	CONTRIBUTIONS		CONTRIBUTIONS	_	NET POSITION
				-	
\$	4,900,108.35	\$	2,913,692.86	\$	783,576.03
	65,434.12				-85,596.84
	316,109.52				-17,908.21
	153,530.37				26,042.05
	492,759.48				-90,874.74
	359,636.60				-171,107.54
	5,270.37				-82,032.68
	365,102.93		41,298.06		-360,509.95
	206,235.94				-66,410.07
	13,804.17				-46,989.14
	620,042.66		75,170.78		86,417.45
			416,104.19	_	-66,876.57
\$	7,498,034.51	\$	3,446,265.89	\$	-92,270.21

\$ 1,449,441.74 4,860.25

	438,586.87
	16,698.19
	541,095.00
	17,535.98
	456,265.29
-	
\$	2,924,483.32
-	
\$	2,832,213.11
	23,904,859.56
-	

\$ 26,737,072.67

#### TREUTLEN COUNTY BOARD OF EDUCATION BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2013

	-	GENERAL FUND	-	DISTRICT- WIDE CAPITAL PROJECTS FUND	_	DEBT SERVICE FUND	_	TOTAL
ASSETS								
Cash and Cash Equivalents Investments Accounts Receivable, Net Taxes	\$	962,062.27 31,199.62 286,246.98	\$	391,169.59 1,630.26	\$	1,116,173.84 35,132.99	\$	1,353,231.86 1,149,003.72 321,379.97
State Government Federal Government Local Interfund		200,240.38 709,597.10 211,678.14 64,641.93		1,846,372.72 45,323.10		55,152.55		2,555,969.82 211,678.14 64,641.93 45,323.10
Other Inventories	-	188,915.11 27,911.90	_	+0,020.10	-		-	188,915.11 27,911.90
Total Assets	\$_	2,482,253.05	\$_	2,284,495.67	\$_	1,151,306.83	\$_	5,918,055.55
LIABILITIES AND FUND BALANCES								
LIABILITIES								
Accounts Payable Accounts Payable - Interfund Salaries and Benefits Payable	\$	185,159.67 45,323.10 999,520.80	\$	101,688.60			\$	286,848.27 45,323.10 999,520.80
Retainages Payable Deposits and Deferred Revenue	_	133,648.77	_	75,000.00			_	75,000.00 133,648.77
Total Liabilities	\$_	1,363,652.34	\$_	176,688.60			\$_	1,540,340.94
FUND BALANCES								
Nonspendable Restricted Assigned Unassigned	\$	27,911.90 410,682.79 96,283.17 583,722.85	\$	2,107,807.07	\$	1,151,306.83	\$	27,911.90 3,669,796.69 96,283.17 583,722.85
Total Fund Balances	\$	1,118,600.71	\$	2,107,807.07	\$_	1,151,306.83	\$_	4,377,714.61
Total Liabilities and Fund Balances	\$_	2,482,253.05	\$_	2,284,495.67	\$_	1,151,306.83	\$_	5,918,055.55

The notes to the basic financial statements are an integral part of this statement.

#### TREUTLEN COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2013

Total Fund Balances - Governmental Funds (Exhibit "C")			\$ 4,377,714.61
Amounts reported for Governmental Activities in the Statement of Net Position are different because:			
Capital Assets used in Governmental Activities are not financial resources and therefore			
are not reported as assets in governmental funds. These assets consist of:			
Land	\$	413,244.85	
Land Improvements		1,327,278.00	
Buildings		30,810,668.71	
Equipment		2,656,711.36	
Accumulated Depreciation		-5,150,643.61	
Total Capital Assets	-		30,057,259.31
Property taxes that are not available to pay for current period expenditures are deferred in the funds.			133,648.77
Qualified School Construction Bond interest subsidy not earned in the current			
period and therefore not reported as a receivable on the fund level.			96,545.17
Other Long-Term Assets are not available to pay for current period			
expenditures and therefore, are deferred on the Statement of Net Position.			152,797.50
Long-Term Liabilities, including Bonds Payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-Term Liabilities at year-end consist of:			
Bonds Payable	\$	-7,920,000.00	
Accrued Interest Payable	+	-118,150.82	
Capital Leases Payable		-42.741.87	
Total Long-Term Liabilities	-	,	-8.080.892.69
			 i

Net Position of Governmental Activities (Exhibit "A")

\$ 26,737,072.67

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The notes to the basic financial statements are an integral part of this statement.
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#### TREUTLEN COUNTY BOARD OF EDUCATION STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2013

	-	GENERAL FUND		DISTRICT- WIDE CAPITAL PROJECTS FUND	_	DEBT SERVICE FUND	TOTAL
REVENUES							
Property Taxes Sales Taxes State Funds Federal Funds Charges for Services	\$	1,426,027.12 16,698.19 6,246,809.50 \$ 2,011,543.37 172,716.56	\$	2,810,938.34	\$	\$ 438,586.87	1,426,027.12 455,285.06 9,057,747.84 2,011,543.37 172,716.56
Investment Earnings		2,513.40		1,743.83		13,278.75	17,535.98
Miscellaneous	-	364,545.85	_	91,719.44	-	425,304.00	881,569.29
Total Revenues	\$	10,240,853.99 \$	\$	2,904,401.61	\$_	877,169.62 \$	14,022,425.22
EXPENDITURES							
Current							
Instruction	\$	6,315,898.27				\$	6,315,898.27
Support Services							
Pupil Services		151,030.96					151,030.96
Improvement of Instructional Services		334,017.73					334,017.73
Educational Media Services		127,488.32					127,488.32
General Administration		583,634.22					583,634.22
School Administration		530,744.14					530,744.14
Business Administration		77,445.15					77,445.15
Maintenance and Operation of Plant		765,817.31					765,817.31
Student Transportation Services		470,449.58					470,449.58
Central Support Services		60,793.31					60,793.31
Food Services Operation		709,335.65					709,335.65
Capital Outlay		\$	\$	931,429.40			931,429.40
Debt Services							
Principal		40,905.25					40,905.25
Dues and Fees		0 755 70		4,025.00	•	475 000 00	4,025.00
Interest	_	3,755.76	_		\$_	475,200.00	478,955.76
Total Expenditures	\$	10,171,315.65 \$	\$	935,454.40	\$_	475,200.00 \$	11,581,970.05
Net Change in Fund Balances	\$	69,538.34 \$	\$	1,968,947.21	\$	401,969.62 \$	2,440,455.17
Fund Balances - Beginning	-	1,049,062.37		138,859.86	_	749,337.21	1,937,259.44
Fund Balances - Ending	\$ _	1,118,600.71 \$	\$	2,107,807.07	\$_	1,151,306.83 \$	4,377,714.61

The notes to the basic financial statements are an integral part of this statement.

#### TREUTLEN COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES JUNE 30, 2013

Total Net Change in Fund Balances - Governmental Funds (Exhibit "E")			\$	2,440,455.17
Amounts reported for Governmental Activities in the Statement of Activities are different because:				
Capital Outlays are reported as expenditures in Governmental Funds. However, in the Statement of Activities, the cost of Capital Assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:				
Capital Outlay	\$	978,764.40		
Depreciation Expense Excess of Capital Outlay over Depreciation Expense	_	-568,601.31		410,163.09
The net effect of various miscellaneous transactions involving capital assets				
(i.e., sales, trade-ins, donations, and disposals) is to decrease net position.				-68,527.56
Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.				28,274.87
Qualified School Construction Bond interest subsidy recorded as revenue in the Statement of Activities that does not provide current financial resources is not reported as revenue on the fund level.				-9,199.81
Bond issuance costs, when debt is first issued, is reported as an expenditure in Governmental Funds, but is reported as deferred charges on the Statement of Net Position and amortized over the term of the debt, using the straight-line method.				-9,857.90
Repayment of Long-Term Debt is reported as an expenditure in Governmental Funds, but the repayment reduces Long-Term Liabilities in the Statement of Net Position. In the current year, these amounts consist of Capital Lease Payments.			_	40,905.25
Change in Net Position of Governmental Activities (Exhibit "B")			\$_	2,832,213.11

#### TREUTLEN COUNTY BOARD OF EDUCATION STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2013

	_	AGENCY FUNDS
<u>ASSETS</u>		
Cash and Cash Equivalents	\$	45,416.43
LIABILITIES		
Funds Held for Others	\$	45,416.43

# NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

#### **REPORTING ENTITY**

The Treutlen County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a school board elected by the voters and a Superintendent by the Board. The Board is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

#### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### BASIS OF PRESENTATION

The School District's basic financial statements are collectively comprised of the District-wide financial statements, fund financial statements and notes to the basic financial statements of the Treutlen County Board of Education.

#### **District-wide Statements:**

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### Fund Financial Statements:

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate statements for each category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds.

The School District reports the following major governmental funds:

- General Fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- District-wide Capital Projects Fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST), Bond Proceeds and grants from Georgia State Financing and Investment Commission that are restricted, committed or assigned to the expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.
- Debt Service Fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund type:

• Agency funds account for assets held by the School District as an agent for various funds, governments or individuals.

#### BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported on the financial statements. The District-wide governmental and fiduciary financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, both restricted and unrestricted resources are available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

#### NEW ACCOUNTING PRONOUNCEMENTS

In fiscal year 2013, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 60, *Accounting and Financial Reporting for Service Concession Arrangements*. The provisions of this Statement establish accounting and financial reporting standards for governments who enter into Service Concession Arrangements (SCA) with other governmental or nongovernmental entities. As of June 30, 2013, the School District has not entered into any arrangements that meet the qualifications to be reported as a SCA in accordance with this standard.

In fiscal year 2013, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements.* The provisions of this Statement incorporate certain accounting and financial reporting guidance into authoritative GASB literature.

In fiscal year 2013, the School District adopted the Governmental Accounting Standards Board (GASB) Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Net Position.* The provisions of this Statement establish financial reporting standards

for the presentation of deferred outflows of resources and deferred inflows of resources and their effects on a government's net position. The School District changed its presentation of net assets to net position for fiscal year 2013. There were no other applicable reporting changes for the School District.

### CASH AND CASH EQUIVALENTS

#### **Composition of Deposits**

Cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated Section 45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

#### INVESTMENTS

# **Composition of Investments**

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interestearning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. Both participating interest-earning contracts and money market investments with a maturity at purchase greater than one year are reported at fair value. The Official Code of Georgia Annotated Section 36-83-4 authorizes the School District to invest its funds. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity. Funds may be invested in the following:

- 1. Obligations issued by the State of Georgia or by other states,
- 2. Obligations issued by the United States government,
- 3. Obligations fully insured or guaranteed by the United States government or a United States government agency,
- 4. Obligations of any corporation of the United States government,
- 5. Prime banker's acceptances,
- 6. The Georgia Fund 1 administered by the State of Georgia, Office of the State Treasurer,
- 7. Repurchase agreements, and
- 8. Obligations of other political subdivisions of the State of Georgia.

The School District does not have a formal policy regarding investment policies that address credit risks, custodial credit risks, concentration of credit risks, interest rate risks or foreign currency risks.

#### RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

# PROPERTY TAXES

The Treutlen County Board of Commissioners adopted the property tax levy for the 2012 tax digest year (calendar year) on September 28, 2012 (levy date) based on property values as of January 1, 2012. Taxes were due on December 31, 2012 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2012 tax digest are reported as revenue in the governmental funds for fiscal year 2013. The Treutlen County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2013, for maintenance and operations amounted to \$1,396,164.13.

The tax millage rate levied for the 2012 tax year (calendar year) for the Treutlen County Board of Education was as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations

12.00 mills

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$25,002.74 during fiscal year ended June 30, 2013.

### SALES TAXES

Special Purpose Local Option Sales Tax, at the fund reporting level, during the year amounted to \$438,586.87 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

#### **INVENTORIES**

#### **Food Inventories**

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (first-in, first-out). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

# CAPITAL ASSETS

Capital assets purchased, including capital outlay costs, are recorded as expenditures in the fund financial statements at the time of purchase (including ancillary charges). On the District-wide financial statements, all purchased capital assets are valued at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at estimated fair market value on the date donated. Disposals are deleted at depreciated recorded cost. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. Depreciation is computed using the straight-line method. The School District does not capitalize book collections or works of art. During the fiscal year under review, no events or changes in circumstances affecting a capital asset that may indicate impairment were known to the School District.

Capitalization thresholds and estimated useful lives of capital assets reported in the District-wide statements are as follows:

		Capitalization Policy	Estimated Useful Life
Land		Any Amount	N/A
Land Improvements	\$	10,000.00	20 to 80 years
Buildings and Improvements	\$	10,000.00	50 years
Equipment	\$	5,000.00	5 to 15 years
Intangible Assets	\$	50,000.00	10 to 20 years

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over estimated useful lives, with the exception of intangible assets which are amortized.

Amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, copyrights and internally generated software is computed using the straight-line method over the estimated useful lives of the assets, generally 10 to 20 years.

### **GENERAL OBLIGATION BONDS**

The School District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. In the District-wide financial statements, bond issuance costs are reported as deferred charges and amortized over the term of the debt.

In the fund financial statements, the School District recognizes bond issuance costs during the fiscal year bonds are issued. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. General obligation bonds are direct obligations and pledge the full faith and credit of the government. The outstanding amount of these bonds is recorded in the Statement of Net Position.

# **NET POSITION**

The School District's net position in the District-wide Statements is classified as follows:

**Net investment in capital assets** - This represents the School District's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.

**Restricted net position** - This represents resources for which the School District is legally or contractually obligated to spend resources for continuation of Federal programs, debt service and capital projects in accordance with restrictions imposed by external third parties.

**Unrestricted net position** - Unrestricted net position represents resources derived from property taxes, sales taxes, grants and contributions not restricted to specific programs, charges for services, and miscellaneous revenues. These resources are used for transactions relating to the educational and general operations of the School District, and may be used at the discretion of the Board to meet current expenses for those purposes.

#### **FUND BALANCES**

The School District's fund balances are classified as follows:

**Nonspendable** – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – Constraints are placed on the use of resources are either (1) externally imposed conditions by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** – Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Education. The Board of Education is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** – Amounts that are constrained by the School District's *intent* to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board of Education or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** – The residual classification for the General Fund. This classification represents fund balances that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

Fund Balances of the Governmental Funds at June 30, 2013, are as follows:

Nonspendable			
Inventories			\$ 27,911.90
Restricted			
Continuation of Federal Programs	\$	410,682.79	
Capital Projects		2,107,807.07	
Debt Service		1,151,306.83	3,669,796.69
Assigned	_		
School Activity Accounts			96,283.17
Unassigned			583,722.85
Fund Balance, June 30, 2013			\$ 4,377,714.61

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

# **USE OF ESTIMATES**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service, and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund and function. The

legal level of budgetary control was established by the Board at the aggregate fund, function level. The budget for the General Fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of Official Code of Georgia Annotated section 20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See Schedule 1 – General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual for a detail of any over/under expenditures during the fiscal year under review.

# NOTE 4: DEPOSITS AND INVESTMENTS

# COLLATERALIZATION OF DEPOSITS

Official Code of Georgia Annotated (O.C.G.A.) Section 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110 percent of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. Section 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110 percent of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- 1. Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- 2. Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- 3. Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- 4. Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- 5. Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- 6. Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- 7. Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

# CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2013, the bank balances were \$1,968,292.74. The bank balances were entirely covered by Federal depository insurance or collateralized with securities held by the pledging financial institution in the School District's name.

#### CATEGORIZATION OF INVESTMENTS

The School District's investments as of June 30, 2013, are presented below. All investments are presented by investment type and debt securities are presented by maturity.

Investment Type	_	Fair Value
Other Investments Federal Government Obligations Fund	\$	764,982.40
Investment Pools Office of State Treasurer		
Georgia Fund 1		351,821.70
Total Investments	\$	1,116,804.10

The Federated Government Obligations Fund, formerly referred to as a Government Obligations Fund, administered by the Federated Investors, Incorporated, is not required to be categorized since the School District did now own any specific identifiable securities in the pool. The Federated Government Obligations Fund invests primarily in a portfolio of short-term U. S. Treasury and government agency securities, including repurchase agreements.

The Federated Government Obligations Fund is registered with the SEC as an investment company and operated in a matter consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the fund's share price, \$1.00 per share. The fund is an AAAm rated investment pool by Standard and Poor's. The weighted average maturity for Federated Government Obligations Fund on June 30, 2013, was 53 days.

The Georgia Fund 1, formerly referred to as LGIP, administered by the State of Georgia, Office of the State Treasurer is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1 (Primary Liquidity Portfolio) does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the *State of Georgia* Comprehensive Annual Financial Report. This audit can be obtained from the Georgia Department of Audits and Accounts at www.audits.ga.gov/SGD/CAFR.html.

The Primary Liquidity Portfolio consists of Georgia Fund 1 which is not registered with the SEC as an investment company but does operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share. The pool is an AAAm rated investment pool by Standard and Poor's. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2013, was 43 days.

# NOTE 5: NON-MONETARY TRANSACTIONS

The School District receives food commodities from the United States Department of Agriculture (USDA) for school breakfast and lunch programs. These commodities are recorded at their Federally assigned value. See Note 2 – Inventories

# NOTE 6: CAPITAL ASSETS

The following is a summary of changes in the Capital Assets during the fiscal year:

		Balances			_		Balances
	_	July 1, 2012	Increases	-	Decreases		June 30, 2013
Governmental Activities							
Capital Assets, Not Being Depreciated:							
Land	\$	413,244.85				\$	413,244.85
Construction Work In Progress		26,577,522.47	\$ 921,304.40	\$	27,498,826.87	_	0.00
Total Capital Assets, Not Being Depreciated	\$	26,990,767.32	\$ 921,304.40	\$	27,498,826.87	\$	413,244.85
Capital Assets, Being Depreciated:							
Buildings and Improvements	\$	4,210,841.16	\$ 26,658,827.55	\$	59,000.00	\$	30,810,668.71
Equipment		1,988,263.34	897,459.32		229,011.30		2,656,711.36
Land Improvements		1,327,278.00					1,327,278.00
Less: Accumulated Depreciation:							
Buildings and Improvements		2,596,434.63	317,123.11		15,830.00		2,897,727.74
Equipment		1,306,630.19	185,114.30		203,653.74		1,288,090.75
Land Improvements	_	898,461.22	66,363.90	-		_	964,825.12
Total Capital Assets, Being Depreciated, Net	\$	2,724,856.46	\$ 26,987,685.56	\$	68,527.56	\$	29,644,014.46
Governmental Activity Capital Assets - Net	\$	29,715,623.78	\$ 27,908,989.96	\$	27,567,354.43	\$	30,057,259.31

Capital assets being acquired under capital leases as of June 30, 2013, are as follows:

	_	Governmental Activities
Equipment Less: Accumulated Depreciation	\$	160,260.00 60,097.50
	\$	100,162.50

# Current year depreciation expense by function is as follows:

Instruction		\$	468,123.16
Support Services			
Maintenance and Operation of Plant	\$ 6,034.57		
Student Transportation Services	83,459.45		89,494.02
Food Services		_	10,984.13
		\$	568,601.31

# NOTE 7: INTERFUND ASSETS AND LIABILITIES

Due to and due from other funds are recorded for interfund receivables and payables which arise from interfund transactions. Interfund balances at June 30, 2013, consisted of the following:

	_	Due From Other Funds	 Due To Other Funds
General Fund District-wide Capital Projects	\$	45,323.10	\$ 45,323.10
	\$	45,323.10	\$ 45,323.10

Interfund activity is to reimburse the Capital Projects Fund for computers for the new K-12 building. that were to be purchased with funding from General Fund.

# NOTE 8: RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; job related illness or injuries to employees; acts of God and unemployment compensation.

The School District has obtained commercial insurance for risk of loss associated with torts, assets, errors or omissions, job related illness or injuries to employees. The School District has neither significantly reduced coverage for these risks nor incurred losses (settlements) which exceeded the School District's insurance coverage in any of the past three years.

The School District has elected to self-insure for all losses related to acts of God. The School District has not experienced any losses related to this risk in the past three years.

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the General Fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

				Claims and						
Beginning of Year				Changes in		Claims		End of Year		
		Liability		Estimates		Paid		Liability		
	-		•							
2012	\$	3,120.00	\$	8,635.00	\$	11,755.00	\$	0.00		
2013	\$	0.00	\$	0.00	\$	0.00	\$	0.00		

The School District has purchased surety bonds to provide additional insurance coverage as follows:

Position Covered	Amount					
Superintendent	\$	50,000.00				
Food Service Director	\$	15,000.00				
Each Principal	\$	15,000.00				
Each Employee	\$	100,000.00				

### NOTE 9: SHORT-TERM DEBT

The School District obtains temporary loans in advance of property tax collections, depositing the proceeds in its General Fund. This short-term debt is to provide cash for operations until property tax collections are received by the School District. Article IX, Section V, Paragraph V of the Constitution of the State of Georgia limits the aggregate amount of short-term debt to 75 percent of the total gross income from taxes collected in the preceding year and requires all short-term debt to be repaid no later than December 31 of the calendar year in which the debt was incurred.

Short-term debt activity for the fiscal year is as follows:

		Beginning						Ending
		Balance		Issued	Redeemed		Balance	
Temporary Loans	\$	0.00	\$	200,000.00	\$	200,000.00	\$	0.00
	Ψ	0.00	<sup></sup> =	200,000.00	· *	200,000.00	· Ψ.	0.00

# NOTE 10: LONG-TERM DEBT

#### **CAPITAL LEASES**

The Treutlen County Board of Education also entered into various lease agreements for buses. These lease agreements qualify as capital leases for accounting purposes, and, therefore, have been recorded at the present value of the future minimum lease payments as of the date of their inception.

# GENERAL OBLIGATION DEBT OUTSTANDING

General Obligation Bonds currently outstanding are as follows:

Purpose	Interest Rate	_	Amount
Taxable Qualified School Construction Bonds - Series 2010	6.00%	\$	7,920,000.00

The changes in Long-Term Debt during the fiscal year ended June 30, 2013, were as follows:

		Governmental Activities								
	-	Balance July 1, 2012		Additions		Deductions		Balance June 30, 2013		Due Within One Year
QSCB Bonds Capital Leases	\$	7,920,000.00 83,647.12	\$	0.00	\$_	40,905.25	\$	7,920,000.00 42,741.87	\$_	42,741.87
	\$	8,003,647.12	\$	0.00	\$	40,905.25	\$	7,962,741.87	\$	42,741.87

At June 30, 2013, payments due by fiscal year which includes principal and interest for these items are as follows:

	 Capital Leases						
	 Principal		Interest				
Fiscal Year Ended June 30:		_					
2014	\$ 42,741.87	\$	1,919.13				
	 General Ol	oligat	tion Debt				
	Principal	_	Interest				
Fiscal Year Ended June 30:							
2014		\$	475,200.00				
2015			475,200.00				
2016			475,200.00				
2017			475,200.00				
2018			475,200.00				
2019 - 2023			2,376,000.00				
2024 - 2028			2,376,000.00				
2029 - 2030	\$ 7,920,000.00		712,800.00				
Total Principal and Interest	\$ 7,920,000.00	\$	7,840,800.00				

# NOTE 11: ON-BEHALF PAYMENTS

The School District has recognized revenues and costs in the amount of \$504,921.00 for health insurance and retirement contributions paid on the School District's behalf by the following State Agencies.

Georgia Department of Education Paid to the Georgia Department of Community Health For Health Insurance of Certificated Personnel In the amount of \$487,524.00

Office of State Treasurer Paid to the Public School Employees' Retirement System For Public School Employees' Retirement (PSERS) Employer's Cost In the amount of \$17,397.00

Funds paid to the Georgia Department of Community Health by the Georgia Department of Education on behalf of the School District are reported as part of the Quality Basic Education revenue allotments on Schedule 3 – Schedule of State Revenue.

# NOTE 12: SIGNIFICANT CONTINGENT LIABILITIES

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. The School District believes that such disallowances, if any, will be immaterial to its overall financial position.

# NOTE 13: POST-EMPLOYMENT BENEFITS

#### GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND

*Plan Description.* The Georgia School Personnel Post-employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). The Department of Community Health, which includes the School OPEB Fund, issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

Funding Policy. The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2012, pay approximately 25 percent of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2013:

For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

July 2012 - February 2013	\$912.34 per member per month
March 2013 - June 2013	\$937.34 per member per month

For non-certificated school personnel:

July 2012 - June 2013 \$446.20 per member per month

#### TREUTLEN COUNTY BOARD OF EDUCATION NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2013

No additional contribution was required by the Board for fiscal year 2013 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

Fiscal Year	Percentage Contributed	 Required Contribution
2013	100%	\$ 999,772.64
2012	100%	\$ 995,071.81
2011	100%	\$ 939,345.78

#### NOTE 14: RETIREMENT PLANS

#### TEACHERS RETIREMENT SYSTEM OF GEORGIA (TRS)

**Plan Description.** The TRS is a cost-sharing multiple-employer defined benefit plan created in 1943 by an act of the Georgia General Assembly to provide retirement benefits for qualifying employees in educational service. A Board of Trustees comprised of active and retired members and ex-officio State employees is ultimately responsible for the administration of TRS. The Teachers' Retirement System of Georgia issues a separate stand alone financial audit report and a copy can be obtained from the Georgia Department of Audits and Accounts.

On October 25, 1996, the Board created the Supplemental Retirement Benefits Plan of the Georgia Teachers' Retirement System (SRBP-TRS). SRBP-TRS was established as a qualified excess benefit plan in accordance with Section 415 of the Internal Revenue Code (IRC) as a portion of TRS. The purpose of SRBP-TRS is to provide retirement benefits to employees covered by TRS whose benefits are otherwise limited by IRC Section 415. Beginning July 1, 1997, all members and retired former members in TRS are eligible to participate in the SRBP-TRS whenever their benefits under TRS exceed the IRC Section 415 imposed limitation on benefits.

TRS provides service retirement, disability retirement, and survivor's benefits. The benefit structure of TRS is defined and may be amended by State statute. A member is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. A member is eligible for early retirement after 25 years of creditable service.

Normal retirement (pension) benefits paid to members are equal to 2% of the average of the member's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. Early retirement benefits are reduced by the lesser of one-twelfth of 7% for each month the member is below age 60 or by 7% for each year or fraction thereof by which the member has less than 30 years of service. It is also assumed that certain cost-of-living adjustments, based on the Consumer Price Index, will be made in future years. Retirement benefits are payable monthly for life. A member may elect to receive a partial lump-sum distribution in addition to a reduced monthly retirement benefit. Death, disability and spousal benefits are also available.

**Funding Policy.** TRS is funded by member and employer contributions as adopted and amended by the Board of Trustees. Members become fully vested after 10 years of service. If a member terminates with less than 10 years of service, no vesting of employer contributions occurs, but the member's contributions may be refunded with interest. Member contributions are limited by State law to not less than 5% or more than 6% of a member's earnable compensation. Member

#### TREUTLEN COUNTY BOARD OF EDUCATION NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2013

contributions as adopted by the Board of Trustees for the fiscal year ended June 30, 2013, were 6.00% of annual salary. Employer contributions required for fiscal year 2013 were 11.41% of annual salary as required by the June 30, 2010, actuarial valuation. The employer contribution rate will increase to 12.28% effective July 1, 2013.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

Fiscal Year	Percentage Contributed	 Required Contribution
2013	100%	\$ 560,918.78
2012	100%	\$ 503,240.56
2011	100%	\$ 513,535.91

#### PUBLIC SCHOOL EMPLOYEES' RETIREMENT SYSTEM (PSERS)

Bus drivers, lunchroom personnel, and maintenance and custodial personnel are members of the Public School Employees' Retirement System of Georgia. The System is funded by contributions by the employees and by the State of Georgia. The School District makes no contribution to this plan.

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#### TREUTLEN COUNTY BOARD OF EDUCATION GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL YEAR ENDED JUNE 30, 2013

	NONAPPROPRIATED BUDGETS				ACTUAL		VARIANCE	
	-	ORIGINAL (1)	_	FINAL (1)	_	AMOUNTS	_	OVER/UNDER
REVENUES								
Property Taxes	\$	1,401,063.00	\$	1,401,063.00	\$	1,426,027.12	\$	24,964.12
Sales Taxes		8,000.00		8,000.00		16,698.19		8,698.19
State Funds		5,857,115.43		6,037,563.60		6,246,809.50		209,245.90
Federal Funds		1,918,790.33		2,292,805.00		2,011,543.37		-281,261.63
Charges for Services		125,000.00		125,000.00		172,716.56		47,716.56
Investment Earnings		3,201.00		3,201.00		2,513.40		-687.60
Miscellaneous	-	95,100.00	-	107,336.88	-	364,545.85	-	257,208.97
Total Revenues	\$	9,408,269.76	\$_	9,974,969.48	\$_	10,240,853.99	\$_	265,884.51
EXPENDITURES								
Current								
Instruction	\$	5,763,469.23	\$	6,320,729.38	\$	6,315,898.27	\$	4,831.11
Support Services								
Pupil Services		147,148.50		152,868.72		151,030.96		1,837.76
Improvement of Instructional Services		468,730.28		475,037.09		334,017.73		141,019.36
Educational Media Services		131,777.58		131,777.58		127,488.32		4,289.26
General Administration		494,246.53		558,478.58		583,634.22		-25,155.64
School Administration		516,108.28		518,504.12		530,744.14		-12,240.02
Business Administration		65,765.44		65,765.44		77,445.15		-11,679.71
Maintenance and Operation of Plant		770,173.97		750,019.57		765,817.31		-15,797.74
Student Transportation Services		507,790.11		511,494.93		470,449.58		41,045.35
Other Support Services		70,051.10		71,797.00		60,793.31		11,003.69
Enterprise Operations		934,556.99		935,722.04		709,335.65		226,386.39
Debt Service	-		-		-	44,661.01	-	-44,661.01
Total Expenditures	\$	9,869,818.01	\$_	10,492,194.45	\$_	10,171,315.65	\$_	320,878.80
Net Change in Fund Balances	\$	-461,548.25	\$	-517,224.97	\$	69,538.34	\$	586,763.31
Fund Balances - Beginning		1,049,062.37		1,049,062.37		1,049,062.37		0.00
Adjustments	-		_	2,125.19	_		_	-2,125.19
Fund Balances - Ending	\$	587,514.12	\$_	533,962.59	\$_	1,118,600.71	\$_	584,638.12

#### Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include budgeted revenues or expenditures of the various principal accounts. The actual revenues and expenditures of the various principal accounts are \$238,576.35 and \$234,546.46, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

#### TREUTLEN COUNTY BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2013

FUNDING AGENCY PROGRAM/GRANT	CFDA NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	N/A	(2)
National School Lunch Program	10.555	N/A	\$ 686,371.30 (1)
Total U. S. Department of Agriculture			\$686,371.30
Education, U. S. Department of			
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027	N/A	\$ 234,085.46
Preschool Grants	84.173	N/A	7,967.77
Total Special Education Cluster			\$ 242,053.23
Title I, Part A Cluster			
Pass-Through From Georgia Department of Education			
Title I Grants to Local Educational Agencies	* 84.010	N/A	\$ 635,870.75
Other Programs			
Pass-Through From Georgia Department of Education			
ARRA - Race-to-the-Top Incentive Grants	* 84.395	N/A	\$ 440,593.21
Career and Technical Education - Basic Grants to States	84.048	N/A	13,807.00
Education Jobs Fund	84.410	N/A	432.00
Improving Teacher Quality State Grants	84.367	N/A	68,131.42
Rural Education	84.358	N/A	9,518.96
Total Other Programs			\$ 532,482.59
Total U. S. Department of Education			\$ 1,410,406.57
Health and Human Services, U. S. Department of			
Child Care and Development Fund Cluster			
Pass-Through From Bright From the Start:			
Georgia Department of Early Care and Learning			
Child Care and Development Block Grant	93.575	N/A	\$ 1.500.00
			·
Total Expenditures of Federal Awards			\$2,098,277.87
N/A = Not Available			
Notes to the Schedule of Expenditures of Federal Aw	ards		

 Includes the Federally assigned value of donated commodities for the Food Donation Program in the amount of \$45,267.17.

(2) Expenditures for the funds earned on the School Breakfast Program (\$142,219.06) were not maintained separately and are included in the 2013 National School Lunch Program.

Major Programs are identified by an asterisk (\*) in front of the CFDA number.

The School District did not provide Federal Assistance to any Subrecipient.

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the Treutlen County Board of Education and is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

See notes to the basic financial statements.

#### TREUTLEN COUNTY BOARD OF EDUCATION SCHEDULE OF STATE REVENUE YEAR ENDED JUNE 30, 2013

		GOVERNMENTAL	_ FUND TYPES		
			CAPITAL		
		GENERAL	PROJECTS		
ICY/FUNDING		FUND	FUND		TOTAL
RANTS					
Bright From the Start:					
Georgia Department of Early Care and Learning					
Pre-Kindergarten Program	\$	244,197.60		\$	244,197.6
Tre-Mildelgalter Togram	Ψ	244,137.00		Ψ	244,137.0
Education, Georgia Department of					
Quality Basic Education (1)					
Direct Instructional Cost					
Kindergarten Program		436,405.00			436,405.
Kindergarten Program - Early Intervention Program		70,892.00			70,892.
Primary Grades (1-3) Program		937,358.00			937,358.
Primary Grades - Early Intervention (1-3) Program		178,305.00			178,305.
Upper Elementary Grades (4-5) Program		373,543.00			373,543.
Upper Elementary Grades - Early Intervention (4-5) Program		139,010.00			139,010.
Middle School (6-8) Program		826,723.00			826,723.
High School General Education (9-12) Program		573,840.00			573,840.
Vocational Laboratory (9-12) Program		307,052.00			307,052.
Students with Disabilities		695,819.00			695,819.
Gifted Student - Category VI		33,968.00			33,968.
		29,705.00			29,705.
Remedial Education Program					,
Alternative Education Program		64,512.00			64,512.
Media Center Program		131,184.00			131,184.
20 Days Additional Instruction		42,258.00			42,258.
Staff and Professional Development		24,882.00			24,882.
Indirect Cost					
Central Administration		330,105.00			330,105.
School Administration		285,774.00			285,774.
Facility Maintenance and Operations		311,113.00			311,113.
Amended Formula Adjustment		-894,810.00			-894,810.
Categorical Grants					
Pupil Transportation					
Regular		175,906.00			175,906.
Nursing Services		45,000.00			45,000.
Education Equalization Funding Grant		541,095.00			541,095.
Other State Programs					
Agriculture Construction Related Equipment - State Bonds		90,000.00			90,000.
Food Services		17,991.00			17,991.
Math and Science Supplements		7,992.70			7,992.
Preschool Handicapped Program		48,793.55			48,793.
Vocational Education		31,575.29			31,575.
Vocational Construction Related Equipment - State Bonds		129,223.36			129,223.
Georgia State Financing and Investment					
Commission					
Reimbursement on Construction Projects		\$	2,810,938.34		2,810,938.
Office of the Clote Tracewar					
Office of the State Treasurer		17 207 00			17 207
Public School Employees' Retirement	_	17,397.00			17,397.

(1) Payments to the Georgia Department of Community Health by the Georgia Department of Education on behalf of the School District in the amount of \$487,524.00 are included as part of the Quality Basic Education revenue allotments above.

#### TREUTLEN COUNTY BOARD OF EDUCATION SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS YEAR ENDED JUNE 30, 2013

PROJECI	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
SPLOST II Acquiring, constructing and equipping a new school for students in kindergarten through twelfth grade; \$	624,414.85 \$	25,404,037.59 \$	935,454.40 \$	24,468,738.60 \$	25,404,037.59 \$	0.00 \$	Completed
Adding to, renovating, repairing, improving, demolishing, furnishing and equipping existing School District buildings and facilities;	0.00	0.00	0.00	0.00			Not yet determined (4)
System-wide technology improvements;	0.00	0.00	0.00	0.00			Not yet determined (4)
Acquiring new school equipment, including safety and security equipment;	0.00	0.00	0.00	0.00			Not yet determined (4)
Acquiring new school buses and vehicles;	0.00	0.00	0.00	0.00			Not yet determined (4)
Acquiring land and any necessary real and personal property in connection therewith; and	0.00	0.00	0.00	0.00			Not yet determined (4)
Repaying principal and interest on Treutlen County School District General Obligation Bonds for such capital outlay projects.	1,875,585.15	1,725,472.07	49,896.00	64,584.17			10/1/2029
TOTAL SPLOST II \$	2,500,000.00 \$	27,129,509.66 \$	985,350.40 \$	24,533,322.77 \$	25,404,037.59 \$	0.00	
SPLOST III							
Retiring general obligation debt of the Treutlen County School District previously incurred with respect to capital outlay projects of the School District.	2,727,792.00	2,727,792.00	0.00	0.00	0.00	0.00	10/1/2029
TOTAL ALL PROJECTS \$	5,227,792.00 \$	29,857,301.66 \$	985,350.40 \$	24,533,322.77 \$	25,404,037.59 \$	0.00	

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

(3) The voters of Treutlen County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

(4) The School District intends to complete some of these projects if funds become available. Estimated costs have not yet been determined.

#### TREUTLEN COUNTY BOARD OF EDUCATION GENERAL FUND - QUALITY BASIC EDUCATION PROGRAMS (QBE) ALLOTMENTS AND EXPENDITURES - BY PROGRAM YEAR ENDED JUNE 30, 2013

		ALLOTMENTS						
	F	ROM GEORGIA						
	DEPARTMENT OF			ELIGI	IGIBLE QBE PROGRAM COST			STS
DESCRIPTION	EDL	JCATION (1) (2) (3)	_	SALARIES	-	OPERATIONS	_	TOTAL
Direct Instructional Programs								
Kindergarten Program	\$	485,500.00	\$	319,803.00	\$	11,670.05	\$	331,473.05
Kindergarten Program-Early Intervention Program	Ŧ	75.729.00	Ŧ	33.330.67	+	11,010100	*	33,330.67
Primary Grades (1-3) Program		1,019,023.00		863,450.26		34,610.98		898,061.24
Primary Grades-Early Intervention (1-3) Program		200,364.00		169,649.08		0 1,020100		169,649.08
Upper Elementary Grades (4-5) Program		417,907.00		522,902.14		17.882.81		540,784.95
Upper Elementary Grades-Early Intervention (4-5)		,		,				
Program		143,656.00		111,296.68				111,296.68
Middle School (6-8) Program		913,303.00		604,459.87		26.608.59		631,068.46
High School General Education (9-12) Program		621,887.00		694,529.34		37,094.01		731,623.35
Vocational Laboratory (9-12) Program		331,558.00		229,116.37		128,596.05		357,712.42
Students with Disabilities		752,746.00						
Category II		,		75,620.21				75,620.21
Category III				405,720.39		33.288.24		439,008.63
Gifted Student - Category VI		38,284.00		7,356.69				7,356.69
Remedial Education Program		30,523.00		3,305.61				3,305.61
Alternative Education Program		70,145.00	_	96,085.06	_		_	96,085.06
TOTAL DIRECT INSTRUCTIONAL PROGRAMS	\$	5,100,625.00	\$	4,136,625.37	\$	289,750.73	\$	4,426,376.10
Media Center Program		143,543.00		117,379.53		9,733.62		127,113.15
Staff and Professional Development		27,337.00	_	4.05	-	13,943.75	_	13,947.80
TOTAL QBE FORMULA FUNDS	\$	5,271,505.00	\$	4,254,008.95	\$	313,428.10	\$	4,567,437.05

(1) Comprised of State Funds plus Local Five Mill Share.

(2) Allotments do not include the impact of the State amended formula adjustment.

(3) Allotments do not include the State Health payments made by GDOE to the Department of Community Health for the certified employees.

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS



# **DEPARTMENT OF AUDITS AND ACCOUNTS**

270 Washington Street, S.W., Suite 1-156 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

March 27, 2014

Honorable Nathan Deal, Governor Members of the General Assembly Members of the State Board of Education and Superintendent and Members of the Treutlen County Board of Education

#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Ladies and Gentlemen:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Treutlen County Board of Education as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise Treutlen County Board of Education's basic financial statements, and have issued our report thereon dated March 27, 2014.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Treutlen County Board of Education's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Treutlen County Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the Treutlen County Board of Education's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs as item FS-7401-13-01, that we consider to be a significant deficiency.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Treutlen County Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we have reported to management of Treutlen County Board of Education in a separate letter dated March 27, 2014.

#### Treutlen County Board of Education's Response to Findings

Treutlen County Board of Education's response to the finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. Treutlen County Board of Education's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Greg & Briffin

Greg S. Griffin State Auditor

GSG:as 2013YB-30



# **DEPARTMENT OF AUDITS AND ACCOUNTS**

270 Washington Street, S.W., Suite 1-156 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

March 27, 2014

Honorable Nathan Deal, Governor Members of the General Assembly Members of the State Board of Education and Superintendent and Members of the Treutlen County Board of Education

#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Ladies and Gentlemen:

#### Report on Compliance for Each Major Federal Program

We have audited Treutlen County Board of Education's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2013. Treutlen County Board of Education's major Federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its Federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Treutlen County Board of Education's major Federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the Treutlen County Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major Federal program. However, our audit does not provide a legal determination of Treutlen County Board of Education's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, the Treutlen County Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2013.

#### **Report on Internal Control over Compliance**

Management of Treutlen County Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Treutlen County Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on each major Federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major Federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Treutlen County Board of Education's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

Greg & Diffi

Greg S. Griffin State Auditor

GSG:as 2013SA-10

SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

## TREUTLEN COUNTY BOARD OF EDUCATION AUDITEE'S RESPONSE SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2013

## PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

## PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION IV

FINDINGS AND QUESTIONED COSTS

#### L SUMMARY OF AUDITOR'S RESULTS

#### **Financial Statements**

	Type of auditor's report issue: Governmental Activities; General Fu Service Fund; Aggregate Remaining F		Unmodified
	Internal control over financial reporting: <ul> <li>Material weakness identified?</li> <li>Significant deficiency identified?</li> </ul>		No Yes
	Noncompliance material to financial stat	ements noted:	No
Fec	eral Awards		
	<ul> <li>Internal Control over major programs:</li> <li>Material weakness identified?</li> <li>Significant deficiency identified?</li> </ul>		No None Reported
	Type of auditor's report issued on complia All major programs	ance for major programs:	Unmodified
	Any audit findings disclosed that are rec accordance with OMB Circular A-133, Se		No
	Identification of major programs:		
	CFDA Numbers	Name of Federal Program or Cluster	
	84.010 84.395	Title I, Part A Cluster ARRA - Race-to-the-Top Incentive Grar	nts
	Dollar threshold used to distinguish betw	een Type A and Type B programs:	\$300,000.00
	Auditee qualified as low-risk auditee?		Yes
Ш	FINANCIAL STATEMENT FINDINGS AND	QUESTIONED COSTS	
FS-	7401-13-01 Inadequate Controls over the	e Expenditure Process	

Control Category:	Expenditures/Liabilities/Disbursements
Internal Control Impact:	Significant Deficiency

#### **Description:**

The School District did not have internal controls and monitoring procedures in place to ensure that Board policy and normal expenditure procedures were being followed for technology expenditures.

### II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

#### Criteria:

The School District's management is responsible for designing and maintaining internal controls that provide proper segregation of duties. Such internal controls would prevent possible misuse of funds and limit any one individual's ability to commit and conceal an irregularity.

#### Condition:

During our review of policies and expenditures related to technology, we noted the following deficiencies:

- 1. The Information Technology Director was in charge of placing orders, receiving the goods or services and obtaining the invoices directly from the vendor.
- 2. The IT Director hand-delivered the invoices to the Accounts Payable Department at the Board Office to be paid.
- 3. A review of expenditures revealed four vouchers lacked approved purchase orders and two vouchers did not contain any indication for the receipt of goods.
- 4. It appears there was not a thorough review of invoices before approval and payment was issued. In addition, management was unsure if the items purchased were necessary and actually received by the School District.

#### Questioned Cost: N/A

#### Cause:

In discussing the issue with management, they stated that the IT Director was trusted to follow policies and procedures and to make decisions based on the School District's best interest.

#### Effect or Potential Effect:

Lack of monitoring of purchasing activity could result in errors or misuse of funds that are not detected in a timely manner.

#### **Recommendation:**

The School District's management should implement and maintain stronger internal controls to monitor the purchasing process for technology expenditures.

#### Views of Responsible Officials and Corrective Action Plans:

We accept the findings as noted. We recognize the fact that we need a better system for enforcing our accountability procedures and have incorporated these necessary changes. All future technology purchases will be approved by more than one individual who possesses knowledge of technology equipment/software/services/etc. The newly hired IT Coordinator will be thoroughly trained in all areas regarding policies and procedures.

Contact Person:	Cheryl E. Conley
Title:	Superintendent
Telephone:	(912) 529-7101
Fax:	(912) 529-4226
Email:	cconley@treutlen.k12.ga.us

## III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FA-7401-13-01 Improper Employee Meals Served at No Charge

Compliance Requirement:	Allowable Costs/Cost Principles
	Program Income
Internal Control Impact:	Significant Deficiency
Compliance Impact:	Nonmaterial Noncompliance
Federal Awarding Agency:	U. S. Department of Agriculture
CFDA Number and Title:	10.553 and 10.555 Child Nutrition Cluster

#### Description:

The School Food Authority provided employees not directly involved in the operation and administration of the School Nutrition Program (SNP) meals at no charge.

#### Criteria:

As noted in OMB's *Compliance Supplement* (CS), Part 3J, program income is gross income received that is directly generated by the Federally funded project during the grant period. Program income should be correctly determined, recorded and used in accordance with the program requirements.

Provisions of the OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments*, require that all expenditures from Federal program funds "be necessary and reasonable for proper and efficient performance and administration of the Federal awards."

Georgia Department of Education *School Nutrition Financial Management System Criteria and Procedure No: MP-09-01 Adult Meal Pricing* states in part:

- SNP employees directly involved in the operation and administration of the SNP may be provided meals at no charge. If an employee is not paid from SNP funds but is eligible to be, based on his/her job description, the LEA may (1) elect to serve meals at no charge to these individuals in direct proportion to work performed and may (2) elect to attribute the cost of their meals to the nonprofit SNP.
- The LEA should establish a policy/procedure that addresses this issue of serving meals at no charge, including positions involved and school nutrition related functions that must be included in their job descriptions in order to qualify for a meal without charge.

#### Condition:

The following deficiencies were noted during our review of Adult Meal Sales revenue and program income within the Child Nutrition Cluster (CNC):

- 1. The School Food Service Program's management allowed employees not directly involved in the operation and administration of the School Nutrition Program to receive meals at no charge. This benefit was not in direct proportion to work performed, resulting in a loss of program income.
- 2. The current policy in place regarding meals without charge only lists the individuals' names that the School District deems are eligible. The policy does not include their job descriptions or explain how these employees may qualify for meals without charge.
- 3. The School District attributed the cost of these meals to the SNP resulting in expenditures that are not necessary and reasonable.

#### III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

## Questioned Cost:

\$4,726.44

#### Cause:

In discussing the issue with management, they stated they were unaware of the restrictions per Federal and Georgia Department of Education guidelines.

#### Effect or Potential Effect:

A lack of an adequate policy for meals without charge and serving ineligible employees free meals resulted in noncompliance with Federal regulations concerning recording and using program income.

#### **Recommendation:**

The School District should implement procedures to ensure that all program income is recorded on the School District's general ledger and that meals provided without charge are in line with Federal regulations. The Georgia Department of Education should review this matter to determine whether a refund is appropriate.

#### Views of Responsible Officials and Corrective Action Plans:

We accept the findings as noted. Treutlen County School Nutrition Program has evaluated the free meals served at breakfast and lunch to non-school nutrition employees. We now have the following in place to ensure we meet all Federal and state rules and regulations:

### Free Meals Policy

Custodian Duties and Responsibilities (that qualify for free meals)

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