



# **CITY OF VALDOSTA BOARD OF EDUCATION LOWNDES COUNTY, GEORGIA**

**ANNUAL FINANCIAL REPORT  
FOR THE FISCAL YEAR ENDED  
JUNE 30, 2018  
(Including Independent Auditor's Reports)**



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SECTION I

FINANCIAL

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## DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

August 2, 2019

The Honorable Brian P. Kemp, Governor of Georgia  
Members of the General Assembly of the State of Georgia  
Members of the State Board of Education  
and  
Superintendent and Members of the  
City of Valdosta Board of Education

### INDEPENDENT AUDITOR'S REPORT

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Valdosta Board of Education (School District), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

#### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also



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includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the of the governmental activities, each major fund, and the aggregate remaining fund information of the School District as of June 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As described in Note 2 to the financial statements, in 2018, the School District adopted new accounting guidance, Governmental Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, as amended by GASB Statement No. 85, *Omnibus 2017*. The School District restated beginning net position for the effect of the GASB Statement No. 75. Our opinions are not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The *Schedule of Expenditures of Federal Awards* is presented for purposes of additional analysis as required by Title 2 U. S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

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The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

#### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated August 2, 2019 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Greg S. Griffin". The signature is fluid and cursive, with the first and last names being more prominent.

Greg S. Griffin  
State Auditor

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CITY OF VALDOSTA BOARD OF EDUCATION – LOWNDES COUNTY  
MANAGEMENT’S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

## INTRODUCTION

The discussion and analysis of the City of Valdosta Board of Education (School District) provides an overall review of financial activities for the fiscal year ending June 30, 2018. The intent of this discussion and analysis is to look at the financial performance of the School District as a whole. Readers should review the transmittal letter, notes to the basic financial statements, and the financial statements to enhance their understanding of the financial performance of the School District.

## FINANCIAL HIGHLIGHTS

Key financial highlights for fiscal year 2018 are as follows:

- ❑ In fiscal 2018, the School District adopted Governmental Accounting Standards Board (GASB) No. 75, *Accounting and Financial Reporting for Other Postemployment Benefits Other than Pensions*. This standard directly impacts the School District’s liabilities and unrestricted net position on the government-wide financial statements and resulted in significant changes in how the School District reflects its future responsibilities and liabilities to its employees. The current financial stability of the organization is not materially impacted by the adoption of this standard.
- ❑ Beginning net position was restated resulting in a decrease of \$65.6 million for the implementation of GASB No. 75. This restatement is based on actuarial estimates and information is not available for the fiscal year 2017 comparative balances used throughout this discussion and analysis. See Note 14 in the Notes to the Basic Financial Statements for more information about the restatement of net position.
- ❑ The School District retired General Obligation Bonds Series 2012 in the par amount of \$25,000,000.00. The bond proceeds were used to build the new Pinevale Elementary School.
- ❑ The financial status of the School District changed during fiscal year 2018. The total net position decreased 65.5 percent from fiscal year 2017. This decrease was due to the implementation of Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*.
- ❑ Despite the long-term debt for the 2015 Bonds, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources on the government-wide financials by \$33.2 million.
- ❑ On the government-wide financials, general revenues accounted for \$37.6 million or 40.8% of all revenues totaling \$92.2 million. Program specific revenues in the form of charges for services, grants and contributions accounted for the additional revenue.
- ❑ Among major funds, the general fund has \$81.9 million in revenues and \$80.2 million in expenditures. The general fund balance increased from \$20.0 million to \$21.7 million.

CITY OF VALDOSTA BOARD OF EDUCATION – LOWNDES COUNTY  
MANAGEMENT’S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts: management’s discussion and analysis (this section), the basic financial statements including notes to the financial statements and required supplementary information. The basic financial statements include two levels of statements that present different views of the School District. These include the government-wide and fund financial statements.

The government-wide financial statements include the “Statement of Net Position” and “Statement of Activities.” These statements provide information about activities of the School District presenting both short-term and long-term information about the overall financial status of the School District.

The fund financial statements focus on individual parts of the School District and report operations in more detail. The “governmental funds” statements disclose how basic services are financed in the short-term as well as what remains for future spending. The “fiduciary funds” statements provide information about the financial relationships in which the School District acts solely as a trustee or agent for the benefit of others. The fund financial statements reflect the most significant funds of the School District. In the case of the City of Valdosta Board of Education, the general fund, capital projects fund, and debt service fund are the most significant funds.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements. Additionally, other supplementary information (not required) is also presented that further extends understanding of the financial statements.

### **Government-Wide Statements**

Since the City of Valdosta School District has no operations classified as “Business Activities,” the government-wide financial statements are a consolidation of all operating funds into one column called governmental activities. In reviewing the government-wide financial statements, a reader might ask “are we in a better financial position than last year?” The “Statement of Net Position” and the “Statement of Activities” provide the basis for answering this question. These financial statements include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the School District and use the accrual basis of accounting similar to the accounting used by most private-sector companies. The basis of accounting includes all revenue and expenses of the current year regardless of when cash is received or paid.

These two statements report the net position and any change in the position of the School District. The change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. This change may be the result of many factors including those not under the School District’s control such as the property tax base, facility conditions, required educational programs, and other factors.

The “Statement of Net Position” and “Statement of Activities” reflect governmental activities of the School District for fiscal year 2018.

CITY OF VALDOSTA BOARD OF EDUCATION – LOWNDES COUNTY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

The School District adopted the Governmental Accounting Standard's Board's (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions* – which will replace GASB Statement No. 45. This statement required the Board of Education to restate fiscal year 2017 at transition (fiscal year 2018) through the recognition of a beginning net OPEB liability and a beginning deferred outflow of resources for its contributions made subsequent to the measurement date of the beginning net OPEB liability.

The OPEB liability discloses the School District's proportionate share of the collective net OPEB liability related to providing postemployment benefits to its employees. The School District participates in Georgia's State Health Benefit Plan. As a result of implementation of GASB No. 75, the School District is presenting a more significant deficit balance in unrestricted net position following fiscal year 2015's implementation of GASB No. 68 and GASB No. 71. This is a reflection of the School District's future responsibility and liability to its employees for their health benefits when those employees retire. The School District makes the required contributions to the plan to ensure sufficient resources are available to make postemployment benefit payments.

Contributions to the OPEB plan fund current expenditures of the plan for active employees, current administrative fees, and a contribution into the OPEB plan for retirees. The contribution is determined by the Georgia State Health Benefit Plan administrators, not the School District.

### **Fund Financial Statements**

The School District uses many funds to account for a multitude of financial transactions during the fiscal year. However, the fund financial statements presented in this report provide detailed information about only the School District's significant or major funds.

Governmental Funds – Most activities of the School District are reported in the governmental fund, which focuses on how money flows in and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the modified accrual method of accounting which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of general government operations of the School District and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The difference between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Fiduciary Funds – The School District is the trustee, or fiduciary, for assets that belong to others, such as school clubs and organizations within the principals' accounts. The School District is responsible for ensuring the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.



CITY OF VALDOSTA BOARD OF EDUCATION – LOWNDES COUNTY  
MANAGEMENT’S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

**FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE**

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for fiscal year 2018 compared to fiscal year 2017.

**Table 1**  
**Net Position**

	Governmental Activities	
	Fiscal Year 2018	Fiscal Year 2017(1)
<b>Assets</b>		
Current and Other Assets	\$ 43,968,354	\$ 60,410,123
Capital Assets, Net	<u>203,681,170</u>	<u>196,778,423</u>
<b>Total Assets</b>	<u>247,649,524</u>	<u>257,188,546</u>
<b>Deferred Outflows of Resources</b>	<u>13,140,759</u>	<u>17,953,388</u>
<b>Total Assets and Deferred Outflows</b>	<u>260,790,283</u>	<u>275,141,934</u>
<b>Liabilities</b>		
Current and Other Liabilities	139,483,494	89,204,576
Long-Term Liabilities	<u>78,749,432</u>	<u>85,010,316</u>
<b>Total Liabilities</b>	<u>218,232,926</u>	<u>174,214,892</u>
<b>Deferred Inflows of Resources</b>	<u>9,376,796</u>	<u>4,638,473</u>
<b>Total Liabilities and Deferred Inflows</b>	<u>227,609,722</u>	<u>178,853,365</u>
<b>Net Position</b>		
Net Investment in Capital Assets	125,755,207	117,944,002
Restricted	14,306,255	15,343,518
Unrestricted (Deficit)	<u>(106,880,901)</u>	<u>(36,998,951)</u>
<b>Total Net Position</b>	<u>\$ 33,180,561</u>	<u>\$ 96,288,569</u>

(1) Fiscal year 2017 balances do not reflect the effects of the Restatement of Net Position. See Note 14 in the Notes to the Basic Financial Statements for additional information.

Total net position decreased \$63.1 million in fiscal year 2018.

CITY OF VALDOSTA BOARD OF EDUCATION – LOWNDES COUNTY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Table 2 shows the changes in net position for fiscal year 2018 compared to the changes in net position for fiscal year 2017.

**Table 2**  
**Change in Net Position**

	Governmental Activities	
	Fiscal	Fiscal
	Year 2018	Year 2017(1)
<b>Revenues</b>		
Program Revenues:		
Charges for Services and Sales	\$ 333,120	\$ 563,648
Operating Grants and Contributions	52,803,454	50,251,520
Capital Grants and Contributions	1,401,401	3,239,785
Total Program Revenues	54,537,975	54,054,953
General Revenues:		
Taxes		
Property Taxes		
For Maintenance and Operations	26,051,062	26,260,688
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Capital Projects	9,135,598	8,658,533
Other Sales Tax	266,257	275,121
Investment Earnings	456,838	361,328
Miscellaneous	1,722,708	1,523,436
Total General Revenues	37,632,463	37,079,106
Total Revenues	92,170,438	91,134,059
<b>Program Expenses:</b>		
Instruction	53,728,890	49,538,032
Support Services		
Pupil Services	4,362,602	3,914,184
Improvement of Instructional Services	4,065,536	3,834,474
Educational Media Services	1,018,247	1,007,541
General Administration	1,345,797	1,267,435
School Administration	5,045,015	4,700,406
Business Administration	444,129	286,101
Maintenance and Operation of Plant	7,238,484	6,718,867
Student Transportation Services	3,372,707	3,067,226
Central Support Services	327,834	329,711
Other Support Services	90,527	86,163
Operations of Non-Instructional Services		
Enterprise Operations	447,984	518,642
Food Services	5,834,735	5,288,841
Interest on Short-Term and Long-Term Debt	2,316,816	2,520,632
Total Expenses	89,639,303	83,078,255
Increase in Net Position	\$ 2,531,135	\$ 8,055,804

(1) Fiscal year 2017 balances do not reflect the effects of the Restatement of Net Position. See Note 14 in the Notes to the Basic Financial Statements for additional information.

CITY OF VALDOSTA BOARD OF EDUCATION – LOWNDES COUNTY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

## Governmental Activities

Instruction comprised 59.9 percent of governmental program expenses in fiscal year 2018. The City of Valdosta Board of Education incurred interest expense of \$2,316,816 during fiscal year 2018.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services comparing fiscal year 2018 with fiscal year 2017. That is, it identifies the cost of these services supported by tax revenue and unrestricted state entitlements.

**Table 3**  
**Governmental Activities**

	Total Cost of Services		Net Cost of Services	
	Fiscal Year 2018	Fiscal Year 2017(1)	Fiscal Year 2018	Fiscal Year 2017(1)
Instruction	\$ 53,728,890	\$ 49,538,032	\$ 16,509,381	\$ 11,858,192
Support Services:				
Pupil Services	4,362,602	3,914,184	3,320,120	2,892,513
Improvement of Instructional Services	4,065,536	3,834,474	1,693,643	1,481,653
Educational Media Services	1,018,247	1,007,541	(41,116)	159
General Administration	1,345,797	1,267,435	(184,662)	(81,617)
School Administration	5,045,015	4,700,406	3,252,301	2,987,240
Business Administration	444,129	286,101	413,168	230,713
Maintenance and Operation of Plant	7,238,484	6,718,867	4,672,618	4,156,472
Student Transportation Services	3,372,707	3,067,226	2,522,432	2,617,733
Central Support Services	327,834	329,711	326,843	329,005
Other Support Services	90,527	86,163	41,974	39,054
Operations of Non-Instructional Services:				
Enterprise Operations	447,984	518,642	446,903	515,704
Food Services	5,834,735	5,288,841	(189,093)	(524,152)
Interest on Short-Term and Long-Term Debt	2,316,816	2,520,632	2,316,816	2,520,632
<b>Total Expenses</b>	<b>\$ 89,639,303</b>	<b>\$ 83,078,255</b>	<b>\$ 35,101,328</b>	<b>\$ 29,023,301</b>

(1) Fiscal year 2017 balances do not reflect the effects of the Restatement of Net Position. See Note 14 in the Notes to the Basic Financial Statements for additional information.

Although program revenues make up a majority of the revenues, the School District is dependent upon tax revenues for governmental activities. 30.8 percent of instructional activities are supported through taxes and other general revenues; for all governmental activities general revenue support is 39.2 percent.

## FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS

The School District's governmental funds are accounted for using the modified accrual basis of accounting. The governmental funds had total revenues and other financing sources of \$92.7 million and total expenditures and other financing uses of \$102.8 million.

CITY OF VALDOSTA BOARD OF EDUCATION – LOWNDES COUNTY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

### General Fund Budgeting Highlights

The School District's budget is prepared according to Georgia law. The most significant budgeted fund is the general fund. During the course of fiscal year 2018, the School District amended its general fund budget as needed.

For the general fund, the final actual revenues of \$81.9 million exceeded the original budgeted amount of \$76.3 million by \$5.6 million. This difference was primarily due to an increase in state funding, miscellaneous revenue, and property taxes.

Final budgeted expenditures of \$78.9 million exceeded the original budgeted amount of \$78.1 million by \$0.8 million. The actual expenditures of \$80.2 million exceeded the final budgeted expenditures of \$78.9 by \$1.3 million.

### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

At June 30, 2018 the School District had \$203.7 million invested in capital assets, net of depreciation, all in governmental activities. Table 4 shows fiscal year 2017 balances compared with fiscal year 2018 balances.

**Table 4**  
**Capital Assets at June 30**  
**(Net of Depreciation)**

	Governmental Activities	
	Fiscal	Fiscal
	Year 2018	Year 2017
Land	\$ 4,353,020	\$ 4,353,020
Construction In Progress	581,972	77,599,247
Building and Improvements	193,360,096	109,268,224
Equipment	3,033,219	2,977,538
Infrastructure	193,950	237,050
Land Improvements	2,138,363	2,281,694
Intangible Assets	20,550	61,650
Total	<u>\$ 203,681,170</u>	<u>\$ 196,778,423</u>

The School District completed one large construction project (a new high school) during fiscal year 2018.

CITY OF VALDOSTA BOARD OF EDUCATION – LOWNDES COUNTY  
MANAGEMENT’S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

**Debt**

At June 30, 2018, the School District had \$68.4 million in bonds outstanding with \$4.9 million due within one year. Table 5 compares the outstanding debt for fiscal year 2017 and fiscal year 2018.

**Table 5**  
**Debt at June 30**

	Governmental Activities	
	Fiscal Year 2018	Fiscal Year 2017
General Obligation Bonds	\$ 68,425,000	\$ 73,570,000

**CURRENT ISSUES**

Valdosta is located in the southern central portion of Georgia and is the tenth largest metropolitan area in the state. Valdosta has a successful business climate, proactive government, and is easily accessed from Interstate I-75 and I-10. Travel is convenient to the Valdosta area through the Valdosta Regional Airport. Valdosta is also a regional rail center for CSX, Norfolk Southern and Valdosta Railway. Valdosta is located 240 miles south of the state capital of Atlanta, and approximately fifteen miles north of the Florida border. As of 2016, the estimated Valdosta population consists of approximately 57,000 citizens, and the estimated metropolitan area population is approximately 144,000. According to 2015 estimates, the median household income in Valdosta is \$29,336, and approximately 35% of the population lives in poverty. Over 25% of the population over 25 years of age have a bachelor’s degree or higher. Children living in the metro Valdosta area are served by two public school districts, City of Valdosta Schools and Lowndes County Schools, a state charter school, and other private and parochial schools. Lowndes County is the home of Moody Air Force Base and Valdosta State University. As of 2018, City of Valdosta Schools served approximately 8,500 students in Pre-Kindergarten through 12<sup>th</sup> grade. Over the past ten years, the School District has increased enrollment over 14%. Enrollment for the 2018-2019 school year is approximately 8,500 Pre-Kindergarten through 12<sup>th</sup> grade students. The School District’s campuses include five elementary schools, two middle schools, a high school, alternative school, and Early College program. Our majority-minority School District represents a diverse population with approximately 75% of students being eligible for free and reduced rate meals; however, our School District participates in the Community Eligibility Provision allowing all students to eat free breakfast and lunch. City of Valdosta Schools is the fifth largest employer in the community with approximately 1,100 employees. Special services are provided to students through special education (12%), gifted education (5.1%), and English Learners (2.5%). In 2018, 427 graduates received a regular diploma. Valdosta-Lowndes County residents have approved multiple Education Special Purpose Local Option Sales Tax (ESPLOST) initiatives to support funding education in the community. ESPLOST IV was approved in October 2012 and generates approximately \$8.9 million in revenue annually for the two local public School Districts. Valdosta is the hub of retail trade for many of the surrounding counties, and over half of funds raised from sales tax collections come from non-residents of our community. In March 2015, voters approved ESPLOST V which primarily supported the building of a new high school for the City of Valdosta Schools.

CITY OF VALDOSTA BOARD OF EDUCATION – LOWNDES COUNTY  
MANAGEMENT’S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

**CONTACTING THE BOARD’S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the City of Valdosta School District’s finances and show the School District’s accountability for the money received. Questions concerning this report or for information on financial information, contact Mrs. Ann Boyett, Director of Business Services, City of Valdosta Schools, 1204 Williams Street, PO Box 5407, Valdosta, Georgia 31603-5407 or email [aboyett@gocats.org](mailto:aboyett@gocats.org).

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CITY OF VALDOSTA BOARD OF EDUCATION – LOWNDES COUNTY



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CITY OF VALDOSTA BOARD OF EDUCATION - LOWNDES COUNTY  
STATEMENT OF NET POSITION  
JUNE 30, 2018

EXHIBIT "A"

	<u>GOVERNMENTAL ACTIVITIES</u>
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ 33,171,573.68
Investments	38,345.58
Accounts Receivable, Net	
Taxes	2,712,409.04
State Government	7,387,300.72
Federal Government	471,403.37
Other	6,256.79
Inventories	181,064.34
Capital Assets, Non-Depreciable	4,934,991.64
Capital Assets, Depreciable (Net of Accumulated Depreciation)	<u>198,746,178.51</u>
 Total Assets	 <u>247,649,523.67</u>
<u>DEFERRED OUTFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plans	10,701,882.17
Related to OPEB Plan	<u>2,438,877.00</u>
 Total Deferred Outflows of Resources	 <u>13,140,759.17</u>
<u>LIABILITIES</u>	
Salaries and Benefits Payable	8,639,549.43
Interest Payable	1,380,270.85
Contracts Payable	165,773.31
Retainage Payable	18,066.86
Deposits and Unearned Revenues	24,622.30
Net Pension Liability	64,938,430.00
Net OPEB Liability	64,316,781.00
Long-Term Liabilities	
Due Within One Year	5,613,295.49
Due in More Than One Year	<u>73,136,136.79</u>
 Total Liabilities	 <u>218,232,926.03</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plans	4,324,233.00
Related to OPEB Plan	<u>5,052,563.00</u>
 Total Deferred Inflows of Resources	 <u>9,376,796.00</u>
<u>NET POSITION</u>	
Net Investment in Capital Assets	125,755,207.27
Restricted for	
Continuation of Federal Programs	3,066,395.13
Debt Service	276,054.15
Capital Projects	10,963,805.62
Unrestricted (Deficit)	<u>(106,880,901.36)</u>
 Total Net Position	 \$ <u><u>33,180,560.81</u></u>

CITY OF VALDOSTA BOARD OF EDUCATION - LOWNDES COUNTY  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2018

	<u>EXPENSES</u>	<u>CHARGES FOR SERVICES</u>
<u>GOVERNMENTAL ACTIVITIES</u>		
Instruction	\$ 53,728,889.62	\$ 256,941.71
Support Services		
Pupil Services	4,362,602.22	-
Improvement of Instructional Services	4,065,536.27	-
Educational Media Services	1,018,247.48	-
General Administration	1,345,797.35	-
School Administration	5,045,014.90	-
Business Administration	444,128.52	-
Maintenance and Operation of Plant	7,238,483.46	-
Student Transportation Services	3,372,707.21	-
Central Support Services	327,834.21	-
Other Support Services	90,527.31	-
Operations of Non-Instructional Services		
Enterprise Operations	447,983.67	-
Food Services	5,834,735.14	76,178.65
Interest on Short-Term and Long-Term Debt	2,316,815.76	-
	<u>89,639,303.12</u>	<u>333,120.36</u>
Total Governmental Activities	\$	\$
General Revenues		
Taxes		
Property Taxes		
For Maintenance and Operations		
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Capital Projects		
Other Sales Tax		
Investment Earnings		
Miscellaneous		
Total General Revenues		
Change in Net Position		
Net Position - Beginning of Year - Restated		
Net Position - End of Year		

## EXHIBIT "B"

PROGRAM REVENUES		NET (EXPENSES)
OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	REVENUES AND CHANGES IN NET POSITION
\$ 35,638,350.74	\$ 1,324,216.48	\$ (16,509,380.69)
1,042,482.25	-	(3,320,119.97)
2,367,184.86	4,707.90	(1,693,643.51)
1,059,363.00	-	41,115.52
1,528,488.52	1,970.46	184,661.63
1,792,714.29	-	(3,252,300.61)
15,958.16	15,002.67	(413,167.69)
2,542,887.54	22,977.59	(4,672,618.33)
850,275.40	-	(2,522,431.81)
990.95	-	(326,843.26)
48,553.75	-	(41,973.56)
-	1,081.01	(446,902.66)
5,916,204.56	31,444.99	189,093.06
-	-	(2,316,815.76)
\$ 52,803,454.02	\$ 1,401,401.10	(35,101,327.64)
		26,051,062.06
		9,135,598.37
		266,256.62
		456,837.46
		1,722,708.30
		37,632,462.81
		2,531,135.17
		30,649,425.64
		\$ 33,180,560.81

CITY OF VALDOSTA BOARD OF EDUCATION - LOWNDES COUNTY  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2018

EXHIBIT "C"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
<u>ASSETS</u>				
Cash and Cash Equivalents	\$ 22,562,549.66	\$ 10,559,464.74	\$ 49,559.28	\$ 33,171,573.68
Investments	38,345.58	-	-	38,345.58
Receivables, Net				
Taxes	1,918,863.37	793,545.67	-	2,712,409.04
State Government	5,985,899.62	1,401,401.10	-	7,387,300.72
Federal Government	471,403.37	-	-	471,403.37
Other	6,256.79	-	-	6,256.79
Inventories	181,064.34	-	-	181,064.34
	<hr/>	<hr/>	<hr/>	<hr/>
Total Assets	\$ <u>31,164,382.73</u>	\$ <u>12,754,411.51</u>	\$ <u>49,559.28</u>	\$ <u>43,968,353.52</u>
<u>LIABILITIES</u>				
Salaries and Benefits Payable	\$ 8,639,549.43	\$ -	\$ -	\$ 8,639,549.43
Contracts Payable	-	165,773.31	-	165,773.31
Retainage Payable	-	18,066.86	-	18,066.86
Deposits and Unearned Revenue	24,622.30	-	-	24,622.30
	<hr/>	<hr/>	<hr/>	<hr/>
Total Liabilities	8,664,171.73	183,840.17	-	8,848,011.90
	<hr/>	<hr/>	<hr/>	<hr/>
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Unavailable Revenue - Property Taxes	781,431.84	-	-	781,431.84
	<hr/>	<hr/>	<hr/>	<hr/>
<u>FUND BALANCES</u>				
Nonspendable	181,064.34	-	-	181,064.34
Restricted	2,885,330.79	12,570,571.34	49,559.28	15,505,461.41
Committed	272,093.82	-	-	272,093.82
Unassigned	18,380,290.21	-	-	18,380,290.21
	<hr/>	<hr/>	<hr/>	<hr/>
Total Fund Balances	21,718,779.16	12,570,571.34	49,559.28	34,338,909.78
	<hr/>	<hr/>	<hr/>	<hr/>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ <u>31,164,382.73</u>	\$ <u>12,754,411.51</u>	\$ <u>49,559.28</u>	\$ <u>43,968,353.52</u>

CITY OF VALDOSTA BOARD OF EDUCATION - LOWNDES COUNTY  
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
JUNE 30, 2018

EXHIBIT "D"

Total fund balances - governmental funds (Exhibit "C")	\$	34,338,909.78
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Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.

Land	\$	4,353,019.97	
Construction in progress		581,971.67	
Buildings and improvements		224,214,703.19	
Equipment		10,157,607.81	
Land improvements		4,749,990.71	
Intangible assets		1,416,653.46	
Infrastructure		431,000.00	
Accumulated depreciation		<u>(42,223,776.66)</u>	203,681,170.15

Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds.

Net pension liability	\$	(64,938,430.00)	
Net OPEB liability		<u>(64,316,781.00)</u>	(129,255,211.00)

Deferred outflows and inflows of resources related to pensions/OPEB are applicable to future periods and, therefore, are not reported in the funds.

Related to pensions	\$	6,377,649.17	
Related to OPEB		<u>(2,613,686.00)</u>	3,763,963.17

Taxes that are not available to pay for current period expenditures are deferred in the funds.		781,431.84
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Long-term liabilities, and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds.

Bonds payable	\$	(68,425,000.00)	
Accrued interest payable		(1,380,270.85)	
Unamortized bond premiums		<u>(10,324,432.28)</u>	<u>(80,129,703.13)</u>

Net position of governmental activities (Exhibit "A")	\$	<u><u>33,180,560.81</u></u>
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CITY OF VALDOSTA BOARD OF EDUCATION - LOWNDES COUNTY  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2018

EXHIBIT "E"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
<u>REVENUES</u>				
Property Taxes	\$ 26,568,105.61	\$ -	\$ -	\$ 26,568,105.61
Sales Taxes	266,256.62	9,135,598.37	-	9,401,854.99
State Funds	40,729,619.33	1,401,401.10	-	42,131,020.43
Federal Funds	12,104,607.40	-	-	12,104,607.40
Charges for Services	333,120.36	-	-	333,120.36
Investment Earnings	247,180.75	166,234.90	43,421.81	456,837.46
Miscellaneous	1,682,495.00	40,213.30	-	1,722,708.30
Total Revenues	81,931,385.07	10,743,447.67	43,421.81	92,718,254.55
<u>EXPENDITURES</u>				
Current				
Instruction	47,114,602.36	412,557.26	-	47,527,159.62
Support Services				
Pupil Services	4,362,602.22	-	-	4,362,602.22
Improvement of Instructional Services	4,046,191.19	-	-	4,046,191.19
Educational Media Services	1,018,247.48	-	-	1,018,247.48
General Administration	1,048,715.47	-	-	1,048,715.47
School Administration	5,045,014.90	-	-	5,045,014.90
Business Administration	664,802.16	-	-	664,802.16
Maintenance and Operation of Plant	7,444,666.59	-	-	7,444,666.59
Student Transportation Services	2,485,099.84	-	-	2,485,099.84
Central Support Services	327,834.21	-	-	327,834.21
Other Support Services	90,527.31	-	-	90,527.31
Enterprise Operations	441,170.06	-	-	441,170.06
Food Services Operation	6,148,439.93	-	-	6,148,439.93
Capital Outlay	-	13,413,204.34	-	13,413,204.34
Debt Services				
Principal	-	-	5,145,000.00	5,145,000.00
Interest	-	-	3,518,450.00	3,518,450.00
Total Expenditures	80,237,913.72	13,825,761.60	8,663,450.00	102,727,125.32
Excess of Revenues over (under) Expenditures	1,693,471.35	(3,082,313.93)	(8,620,028.19)	(10,008,870.77)
<u>OTHER FINANCING SOURCES (USES)</u>				
Transfers In	-	25,446.70	-	25,446.70
Transfers Out	-	-	(25,446.70)	(25,446.70)
Total Other Financing Sources (Uses)	-	25,446.70	(25,446.70)	-
Net Change in Fund Balances	1,693,471.35	(3,056,867.23)	(8,645,474.89)	(10,008,870.77)
Fund Balances - Beginning	20,025,307.81	15,627,438.57	8,695,034.17	44,347,780.55
Fund Balances - Ending	\$ 21,718,779.16	\$ 12,570,571.34	\$ 49,559.28	\$ 34,338,909.78

CITY OF VALDOSTA BOARD OF EDUCATION - LOWNDES COUNTY  
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF  
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
TO THE STATEMENT OF ACTIVITIES  
JUNE 30, 2018

EXHIBIT "F"

Net change in fund balances total governmental funds (Exhibit "E") \$ (10,008,870.77)

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.

Capital outlay	\$	10,819,584.98	
Depreciation expense		<u>(3,916,838.21)</u>	6,902,746.77

Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. (517,043.55)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and the difference between the carrying value of refunded debt and the acquisition cost of refunded debt when debt is first issued. These amounts are deferred and amortized in the Statement of Activities.

Bond principal retirements	\$	5,145,000.00	
Amortization of bond premium		<u>1,115,884.24</u>	6,260,884.24

District pension contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension/OPEB liability is measured a year before the District's report date. Pension/OPEB expense, which is the change in the net pension/OPEB liability adjusted for changes in deferred outflows and inflows of resources related to pensions/OPEB, is reported in the Statement of Activities.

Pension expense	\$	1,098,992.48	
OPEB expense		<u>(1,291,324.00)</u>	(192,331.52)

Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Accrued interest on issuance of bonds			<u>85,750.00</u>
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Change in net position of governmental activities (Exhibit "B") \$ 2,531,135.17



CITY OF VALDOSTA BOARD OF EDUCATION - LOWNDES COUNTY  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
JUNE 30, 2018

EXHIBIT "G"

	AGENCY FUNDS
	<hr/>
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ <u>253,715.17</u>
<u>LIABILITIES</u>	
Funds Held for Others	\$ <u>253,715.17</u>

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**NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY**

**REPORTING ENTITY**

The City of Valdosta Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

**BASIS OF PRESENTATION**

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

**GOVERNMENT-WIDE STATEMENTS:**

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's non-fiduciary assets and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

1. **Net investment in capital assets** consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
2. **Restricted net position** consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.
3. **Unrestricted net position** consists of resources not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

### **FUND FINANCIAL STATEMENTS**

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate financial statements are presented for governmental and fiduciary funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST), Bond Proceeds and grants from the Georgia State Financing and Investment Commission that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund type:

- Agency funds are used to report resources held by the School District in a purely custodial capacity (assets equal liabilities) and do not involve measurement of results of operations.

### **BASIS OF ACCOUNTING**

The basis of accounting determines when transactions are reported on the financial statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes and grants. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-

term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

#### NEW ACCOUNTING PRONOUNCEMENTS

In fiscal year 2018, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*. This statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. For defined benefit OPEB, this statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Note disclosure and required supplementary information requirements about defined benefit OPEB also are addressed. The adoption of this statement has a significant impact on the School District's financial statements. As noted in the Restatement of Net Position note disclosure, the School District restated beginning net position for the cumulative effect of this accounting change.

In fiscal year 2018, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 81, *Irrevocable Split-Interest Agreements*. This statement requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. Furthermore, this statement requires that a government recognize assets representing its beneficial interests in irrevocable split-interest agreements that are administered by a third party, if the government controls the present service capacity of the beneficial interests. This statement requires that a government recognize revenue when the resources become applicable to the reporting period. The adoption of this statement does not have a significant impact on the School District's financial statements.

In fiscal year 2018, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 85, *Omnibus 2017*. The objective of this statement is to address practice issues that have been identified during implementation and application of certain GASB Statements. This statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]). The adoption of this statement does not have a significant impact on the School District's financial statements.

In fiscal year 2018, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 86, *Certain Debt Extinguishment Issues*. The primary objective of this statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. This statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The adoption of this statement does not have a significant impact on the School District's financial statements.

#### CASH AND CASH EQUIVALENTS

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions.

Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

### **INVESTMENTS**

The School District can invest its funds as permitted by O.C.G.A. §36-83-4. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity.

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. All other investments are reported at fair value.

For accounting purposes, certificates of deposit are classified as investments if they have an original maturity greater than three months when acquired.

### **RECEIVABLES**

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

### **INVENTORIES**

#### **Food Inventories**

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in, first-out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

### **CAPITAL ASSETS**

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	Any Amount	N/A
Land Improvements	\$ 100,000.00	20 to 50 years
Buildings and Improvements	\$ 50,000.00	10 to 80 years
Equipment	\$ 20,000.00	5 to 20 years
Intangible Assets	\$ 100,000.00	5 to 10 years
Infrastructure	\$ 400,000.00	10 to 50 years

### DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element, represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

### LONG-TERM LIABILITIES AND BOND DISCOUNTS/PREMIUMS

In the School District’s government-wide financial statements, outstanding debt is reported as liabilities. Bond premiums and discounts and the difference between the reacquisition price and the net carrying value of refunded debt are deferred and amortized over the life of the bonds using the straight-line method. To conform to generally accepted accounting principles, bond premiums and discounts should be amortized using the effective interest method. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period. Bond issuance costs are reported as debt service expenditures.

### PENSIONS

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan’s fiduciary net position and additions to/deductions from the plan’s fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Georgia School Employees Postemployment Benefit Fund (School OPEB Fund) and additions to/deductions from School OPEB Fund fiduciary net position have been determined on the same basis as they are reported by School OPEB Fund. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## FUND BALANCES

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

**Nonspendable** consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** consists of resources that can be used only for specific purposes pursuant to constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** consists of resources constrained by the School District's intent to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

## USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## PROPERTY TAXES

The Lowndes County Board of Commissioners adopted the property tax levy for the 2017 tax digest year (calendar year) on August 15, 2017 (levy date) based on property values as of January 1, 2017. Taxes were due on November 15, 2017 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2017 tax digest are reported as revenue in the governmental funds for fiscal year 2018. The Lowndes County Tax Commissioner bills and collects the property taxes for the School District and remits the taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2018, for maintenance and operations amounted to \$24,700,995.81.

The tax millage rate levied for the 2017 tax year (calendar year) for the School District was as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations	<u>16.98</u> mills
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Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$1,867,109.80 during fiscal year ended June 30, 2018.



## **SALES TAXES**

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to \$9,135,598.37 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

### **NOTE 3: BUDGETARY DATA**

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service, and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds is prepared and adopted by fund. The legal level of budgetary control was established by the Board at the aggregate fund level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

### **NOTE 4: DEPOSITS AND CASH EQUIVALENTS**

#### **COLLATERALIZATION OF DEPOSITS**

O.C.G.A. § 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. § 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and

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- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

#### CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2018, the School District had deposits with a carrying amount of \$6,396,117.09, and a bank balance of \$8,062,355.46. The bank balances insured by Federal depository insurance were \$336,631.27 and the bank balances included in the State's Secure Deposit Program (SDP) were \$7,725,724.19.

The School District participates in the State's Secure Deposit Program, a multi-bank pledging pool. The SDP requires participating banks that accept public deposits in Georgia to operate under the policy and procedures of the program. The Georgia Office of State Treasurer (OST) sets the collateral requirements and pledging level for each covered depository. There are four tiers of collateralization levels specifying percentages of eligible securities to secure covered Deposits: 25%, 50%, 75%, and 110%. The SDP also provides for collateral levels to be increased to amount of up to 125% if economic or financial conditions warrants. The program lists the type of eligible collateral. The OST approves authorized custodians.

In accordance with the SDP, if a covered depository defaults, losses to public depositors are first satisfied with any applicable insurance, followed by demands of payment under any letters of credit or sale of the covered depository's collateral. If necessary, any remaining losses are to be satisfied by assessments made against the other participating covered depositories. Therefore, for disclosure purposes, all deposits of the SDP are considered to be fully collateralized.

Reconciliation of cash and cash equivalents balances to carrying value of deposits:

Statement of Net Position	
Cash and cash equivalents	\$ 33,171,573.68
Statement of Fiduciary Net Position	
Cash and cash equivalents	<u>253,715.17</u>
 Total cash and cash equivalents	 33,425,288.85
 Add:	
Deposits with original maturity of three months or more reported as investments	38,345.58
 Less:	
Investment pools reported as cash and cash equivalents	
Georgia Fund 1	<u>27,067,517.34</u>
 Total carrying value of deposits - June 30, 2018	 \$ <u>6,396,117.09</u>

#### CATEGORIZATION OF CASH EQUIVALENTS

The School District reported cash equivalents of \$27,067,517.34 in Georgia Fund 1, a local government investment pool, which is included in the cash balances above. Georgia Fund 1 is not registered with the SEC as an investment company and does not operate in a manner consistent with

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the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share, which approximates fair value. The pool is an AAf rated investment pool by Standard and Poor's. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2018, was 10 days.

Georgia Fund 1, administered by the State of Georgia, Office of the State Treasurer, is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1, does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the State of Georgia Comprehensive Annual Financial Report. This audit can be obtained from the Georgia Department of Audits and Accounts at [www.audits.ga.gov/SGD/CAFR.html](http://www.audits.ga.gov/SGD/CAFR.html).

**NOTE 5: CAPITAL ASSETS**

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	Balances July 1, 2017	Increases	Decreases	Balances June 30, 2018
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	\$ 4,353,019.97	\$ -	\$ -	\$ 4,353,019.97
Construction in Progress	77,599,247.15	581,971.67	77,599,247.15	581,971.67
Total Capital Assets Not Being Depreciated	81,952,267.12	581,971.67	77,599,247.15	4,934,991.64
Capital Assets Being Depreciated				
Buildings and Improvements	137,088,995.61	87,125,707.58	-	224,214,703.19
Equipment	9,639,070.16	711,152.88	192,615.23	10,157,607.81
Infrastructure	431,000.00	-	-	431,000.00
Land Improvements	4,749,990.71	-	-	4,749,990.71
Intangible Assets	1,416,653.46	-	-	1,416,653.46
Less Accumulated Depreciation for:				
Buildings and Improvements	27,820,771.05	3,033,836.30	-	30,854,607.35
Equipment	6,661,532.46	655,471.56	192,615.23	7,124,388.79
Infrastructure	193,950.00	43,100.00	-	237,050.00
Land Improvements	2,468,296.71	143,330.35	-	2,611,627.06
Intangible Assets	1,355,003.46	41,100.00	-	1,396,103.46
Total Capital Assets, Being Depreciated, Net	114,826,156.26	83,920,022.25	-	198,746,178.51
Governmental Activity Capital Assets - Net	\$ 196,778,423.38	\$ 84,501,993.92	\$ 77,599,247.15	\$ 203,681,170.15

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Current year depreciation expense by function is as follows:

Instruction		\$ 3,307,298.22
Support Services		
Improvements of Instructional Services	\$ 13,158.32	
General Administration	5,507.30	
Business Administration	41,931.62	
Maintenance and Operation of Plant	64,221.07	
Student Transportation Services	<u>393,813.34</u>	518,631.65
Enterprise Operation		3,021.36
Food Services		<u>87,886.98</u>
		<u>\$ 3,916,838.21</u>

**NOTE 6: INTERFUND TRANSFERS**

**INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2018, consisted of the following:

Transfers to	Transfers From Debt Service Fund
Capital Projects Fund	\$ <u>25,446.70</u>

Transfers are used to move the remaining Education Special Purpose Local Option Sales Tax (ESPLOST) proceeds from the debt service fund to the capital projects fund for capital outlay.

**NOTE 7: LONG-TERM LIABILITIES**

The changes in long-term liabilities during the fiscal year for governmental activities were as follows:

	Governmental Activities				
	Balance July 1, 2017	Additions	Deductions	Balance June 30, 2018	Due Within One Year
General Obligation (G.O.) Bonds	\$ 73,570,000.00	\$ -	\$ 5,145,000.00	\$ 68,425,000.00	\$ 4,925,000.00
Unamortized Bond Premiums	<u>11,440,316.52</u>	-	<u>1,115,884.24</u>	<u>10,324,432.28</u>	<u>688,295.49</u>
	<u>\$ 85,010,316.52</u>	<u>\$ -</u>	<u>\$ 6,260,884.24</u>	<u>\$ 78,749,432.28</u>	<u>\$ 5,613,295.49</u>

**GENERAL OBLIGATION DEBT OUTSTANDING**

The School District's bonded debt consists of general obligation bonds that are generally callable with interest payable semiannually. Bond proceeds primarily pay for acquiring or constructing capital facilities. The School District repays general obligation bonds from voter-approved Education Special Purpose Local Option Sales Tax (ESPLOST) proceeds. General obligation bonds are direct obligations and pledge the full faith and credit of the School District.

General obligation bonds currently outstanding are as follows:

Description	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
General Government - Series 2015	3.00% - 5.00%	10/15/2015	2/1/2033	\$ <u>68,425,000.00</u>	\$ <u>68,425,000.00</u>

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The following schedule details debt service requirements to maturity for the School District's total general obligation bonds payable:

Fiscal Year Ended June 30:	General Obligation Debt		Unamortized Bond
	Principal	Interest	Premium
2019	\$ 4,925,000.00	\$ 3,312,650.00	\$ 688,295.49
2020	5,170,000.00	3,066,400.00	688,295.49
2021	5,425,000.00	2,807,900.00	688,295.49
2022	5,670,000.00	2,565,150.00	688,295.49
2023	6,000,000.00	2,281,650.00	688,295.49
2024 - 2028	30,725,000.00	7,011,500.00	3,441,477.45
2029 - 2033	10,510,000.00	1,526,000.00	3,441,477.38
Total Principal and Interest	\$ 68,425,000.00	\$ 22,571,250.00	\$ 10,324,432.28

**NOTE 8: RISK MANAGEMENT**

**INSURANCE**

**Commercial Insurance**

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters. Except as described below, the School District carries commercial insurance for these risks. Settled claims resulting from these insured risks have not exceed commercial insurance coverage in any of the past three fiscal years.

**WORKERS' COMPENSATION**

**Georgia School Boards Association Workers' Compensation Fund**

The School District participates in the Georgia School Boards Association Workers' Compensation Fund (the Fund), a public entity risk pool organized on July 1, 1992, to develop, implement, and administer a program of workers' compensation self-insurance for its member organizations. The School District pays an annual premium to the Fund for its Workers' Compensation insurance coverage. Excess insurance coverage is provided through an agreement by the Fund with the Safety National Casualty Corporation to provide coverage for potential losses sustained by the Fund in excess of \$550 thousand loss per occurrence, up to the statutory limit. Employers' Liability insurance coverage is also provided by Safety National Casualty Corporation to provide coverage for potential losses sustained by the Fund in excess of \$550 thousand loss per occurrence, up to \$2.0 million. In addition to the \$550,000.00 per occurrence retention, the Fund also retains an additional \$200,000.00 per year corridor retention.

**UNEMPLOYMENT COMPENSATION**

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the general fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

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Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	Beginning of Year Liability	Claims and Changes in Estimates	Claims Paid	End of Year Liability
2017	\$ -	\$ 16,445.96	\$ 11,825.96	\$ 4,620.00
2018	\$ 4,620.00	\$ 3,176.00	\$ 6,806.00	\$ 990.00

### SURETY BONDS

The School District purchased surety bonds to provide additional insurance coverage as follows:

Position Covered	Amount
Superintendent	\$ 20,000.00
Finance Director	\$ 20,000.00
Assistant Finance Director	\$ 10,000.00
Business Services Director	\$ 10,000.00
Director of Operations	\$ 10,000.00
Purchasing Agent	\$ 10,000.00

### NOTE 9: FUND BALANCE CLASSIFICATION DETAILS

The School District’s financial statements include the following amounts presented in the aggregate at June 30, 2018:

Nonspendable		
Inventories		\$ 181,064.34
Restricted		
Continuation of Federal Programs	\$ 2,885,330.79	
Capital Projects	10,963,805.62	
Debt Service	<u>1,656,325.00</u>	15,505,461.41
Committed		
School Activity Accounts		272,093.82
Unassigned		<u>18,380,290.21</u>
Fund Balance, June 30, 2018		<u>\$ 34,338,909.78</u>

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

It is the goal of the School District to achieve and maintain unassigned, assigned, and committed fund balances in the general fund at fiscal year-end of not less than 5% of expenditures, not to exceed 15% of the total budget of the subsequent fiscal year, in compliance with O.C.G.A. 20-2-167(a)5. If the total of the unassigned, assigned, and committed fund balances (net of the previous allowances) at fiscal year-end falls below the goal, the School District shall develop a restoration plan to achieve and maintain the minimum fund balance.

**NOTE 10: SIGNIFICANT COMMITMENTS**

**COMMITMENTS UNDER CONSTRUCTION CONTRACTS**

The following is an analysis of significant outstanding construction or renovation contracts executed by the School District as of June 30, 2018, together with funding available:

Project	Unearned Executed Contracts (1)	Payments through June 30, 2018 (2)	Funding Available From State (1)
VMS Stem Academy	\$ 4,871,204.66	\$ 381,863.54	\$ 452,161.00

(1) The amounts described are not reflected in the basic financial statements.

(2) Payments include contracts and retainages payable at year-end.

**OPERATING LEASES**

The School District leases equipment under the provisions of one or more long-term lease agreements classified as operating leases for accounting purposes. Rental expenditures under the terms of the operating leases totaled \$177,739.90 for governmental activities for the year ended June 30, 2018.

The following future minimum lease payments were required under operating leases at June 30, 2018:

Year Ending	Governmental Funds
2019	\$ 165,419.24
2020	15,445.77
Total	\$ 180,865.01

**NOTE 11: SIGNIFICANT CONTINGENT LIABILITIES**

**FEDERAL GRANTS**

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

**LITIGATION**

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable but is not believed to have a material adverse effect on the financial condition of the School District.

**NOTE 12: OTHER POST-EMPLOYMENT BENEFITS (OPEB)**

**GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND**

**Plan Description:** Certified teachers and non-certified public school employees of the School District as defined in §20-2-875 of the Official Code of Georgia Annotated (O.C.G.A.) are provided OPEB through the School OPEB Fund - a cost-sharing multiple-employer defined benefit postemployment healthcare plan, reported as an employee trust fund and administered by a Board of Community Health (Board). Title 20 of the O.C.G.A. assigns the authority to establish and amend the benefit terms of the group health plan to the Board.

**Benefits Provided:** The School OPEB Fund provides healthcare benefits for retirees and their dependents due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies and non-certified public school employees. Retiree medical eligibility is attained when an employee retires and is immediately eligible to draw a retirement annuity from Employees’ Retirement System (ERS), Georgia Judicial Retirement System (JRS), Legislative Retirement System (LRS), Teachers Retirement System (TRS) or Public School Employees Retirement System (PSERS). If elected, dependent coverage starts on the same day as retiree coverage. Medicare-eligible retirees are offered Standard and Premium Medicare Advantage plan options. Non-Medicare eligible retiree plan options include Health Reimbursement Arrangement (HRA), Health Maintenance Organization (HMO) and a High Deductible Health Plan (HDHP). The School OPEB Fund also pays for administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted.

**Contributions:** As established by the Board, the School OPEB Fund is substantially funded on a pay-as-you-go basis; that is, annual cost of providing benefits will be financed in the same year as claims occur. Contributions to the School OPEB Fund from the School District were \$2,420,066.00 for the year ended June 30, 2018. Active employees are not required to contribute to the School OPEB Fund.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

At June 30, 2018, the School District reported a liability of \$64,316,781.00 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2017. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2016. An expected total OPEB liability as of June 30, 2017 was determined using standard roll-forward techniques. The School District’s proportion of the net OPEB liability was actuarially determined based on employer contributions during the fiscal year ended June 30, 2017. At June 30, 2017, the School District’s proportion was 0.457772%, which was a decrease of 0.001234% from its proportion measured as of June 30, 2016.

For the year ended June 30, 2018, the School District recognized OPEB expense of \$3,711,390.00. At June 30, 2018, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPEB	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions	\$ -	\$ 4,897,559.00
Net difference between projected and actual earnings on OPEB plan investments	18,811.00	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	-	155,004.00
School District contributions subsequent to the measurement date	2,420,066.00	-
Total	\$ <u>2,438,877.00</u>	\$ <u>5,052,563.00</u>



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School District contributions subsequent to the measurement date of \$2,420,066.00 are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	<u>OPEB</u>
2019	\$ (904,031.00)
2020	\$ (904,031.00)
2021	\$ (904,031.00)
2022	\$ (904,031.00)
2023	\$ (908,734.00)
2024	\$ (508,894.00)

**Actuarial assumptions:** The total OPEB liability as of June 30, 2017 was determined by an actuarial valuation as of June 30, 2016 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2017:

**OPEB:**

Inflation	2.75%
Salary increases	
ERS	3.25% - 7.00%, including inflation
JRS	4.50%, including inflation
LRS	None
TRS	3.25 – 9.00%, including inflation
PSERS	N/A
Long-term expected rate of return	3.88%, compounded annually, net of investment expense, and including inflation
Healthcare cost trend rate	
Pre-Medicare Eligible	7.75%
Medicare Eligible	5.75%
Ultimate trend rate	
Pre-Medicare Eligible	5.00%
Medicare Eligible	5.00%
Year of Ultimate trend rate	2022

Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale BB as follows:

- For ERS, JRS and LRS members: The RP-2000 Combined Mortality Table projected to 2025 with projection scale BB and set forward 2 years for both males and females is used for the period after service retirement and for dependent beneficiaries. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB and set back 7 years for males and set forward 3 years for females is used for the period after disability retirement.

- For TRS members: The RP-2000 White Collar Mortality Table projected to 2025 with projection scale BB (set forward 1 year for males) is used for death after service retirement and beneficiaries. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward two years for males and four years for females) is used for death after disability retirement.
- For PSERS members: The RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) is used for the period after service retirement and for beneficiaries of deceased members. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward 5 years for both males and females) is used for the period after disability retirement.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the pension systems, which covered the five-year period ending June 30, 2014.

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

Additionally, there was a change of assumptions that affected measurement of the total OPEB liability since the prior measurement date. The methodology used to determine employee and retiree participation in the School OPEB Fund is based on their current or last employer payroll location. Current and former employees of public school districts, libraries, regional educational service agencies and community colleges are allocated to the School OPEB Fund irrespective of retirement system affiliation. In addition, the discount rate increased from 3.07% to 3.58%.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return *</u>
Local Government Investment Pool	100.00%	1.13%

\*Rate shown is net of the 2.75% assumed rate of inflation.

**Discount rate:** In order to measure the total OPEB liability for the School OPEB Fund, a single equivalent interest rate of 3.58% was used as the discount rate. This is comprised mainly of the yield or index rate for 20 year tax-exempt general obligation municipal bonds with an average rating of AA or higher (3.56% per the Bond Buyers Index). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employer will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Projected future benefit payments for all current plan members were projected through 2115. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make OPEB payments for inactive employees through year 2029. Therefore, the calculated discount rate of 3.58% was applied to all periods of projected benefit payments to determine the total OPEB liability.

***Sensitivity of the District's proportionate share of the net OPEB liability to changes in the discount rate:*** The following presents the School District's proportionate share of the net OPEB liability calculated using the discount rate of 3.58%, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.58%) or 1 percentage-point higher (4.58%) than the current discount rate:

	1% Decrease (2.58%)	Current Discount Rate (3.58%)	1% Increase (4.58%)
Net OPEB Liability	\$ 76,364,657.00	\$ 64,316,781.00	\$ 54,808,568.00

***Sensitivity of the District's proportionate share of the net OPEB liability to changes in the healthcare cost trend rates:*** The following presents the School District's proportionate share of the net OPEB liability, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
Net OPEB Liability	\$ 53,311,285.00	\$ 64,316,781.00	\$ 78,645,922.00

***OPEB plan fiduciary net position:*** Detailed information about the OPEB plan's fiduciary net position is available in the Comprehensive Annual Financial Report (CAFR) which is publicly available at <https://sao.georgia.gov/comprehensive-annual-financial-reports>.

### **NOTE 13: RETIREMENT PLANS**

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

#### **TEACHERS RETIREMENT SYSTEM OF GEORGIA (TRS)**

***Plan Description:*** All teachers of the School District as defined in O.C.G.A §47-3-60 and certain other support personnel as defined by §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial report that can be obtained at [www.trsga.com/publications](http://www.trsga.com/publications).

***Benefits Provided:*** TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

***Contributions:*** Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6% of their annual pay during fiscal year 2018. The School District's contractually required contribution rate for

the year ended June 30, 2018 was 16.81% of annual School District payroll, of which 16.75% of payroll was required from the School District and 0.06% of payroll was required from the State. For the current fiscal year, employer contributions to the pension plan were \$6,805,952.82 and \$26,139.71 from the School District and the State, respectively.

#### EMPLOYEES' RETIREMENT SYSTEM

**Plan description:** The Employees' Retirement System of Georgia (ERS) is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly during the 1949 Legislative Session for the purpose of providing retirement allowances for employees of the State of Georgia and its political subdivisions. ERS is directed by a Board of Trustees. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. ERS issues a publicly available financial report that can be obtained at [www.ers.ga.gov/formspubs/formspubs](http://www.ers.ga.gov/formspubs/formspubs).

**Benefits provided:** The ERS Plan supports three benefit tiers: Old Plan, New Plan, and Georgia State Employees' Pension and Savings Plan (GSEPS). Employees under the old plan started membership prior to July 1, 1982 and are subject to plan provisions in effect prior to July 1, 1982. Members hired on or after July 1, 1982 but prior to January 1, 2009 are new plan members subject to modified plan provisions. Effective January 1, 2009, new state employees and rehired state employees who did not retain membership rights under the Old or New Plans are members of GSEPS. ERS members hired prior to January 1, 2009 also have the option to irrevocably change their membership to GSEPS.

Under the old plan, the new plan, and GSEPS, a member may retire and receive normal retirement benefits after completion of 10 years of creditable service and attainment of age 60 or 30 years of creditable service regardless of age. Additionally, there are some provisions allowing for early retirement after 25 years of creditable service for members under age 60.

Retirement benefits paid to members are based upon the monthly average of the member's highest 24 consecutive calendar months, multiplied by the number of years of creditable service, multiplied by the applicable benefit factor. Annually, postretirement cost-of-living adjustments may also be made to members' benefits, provided the members were hired prior to July 1, 2009. The normal retirement pension is payable monthly for life; however, options are available for distribution of the member's monthly pension, at reduced rates, to a designated beneficiary upon the member's death. Death and disability benefits are also available through ERS.

**Contributions:** Member contributions under the old plan are 4% of annual compensation, up to \$4,200.00, plus 6% of annual compensation in excess of \$4,200.00. Under the old plan, the state pays member contributions in excess of 1.25% of annual compensation. Under the old plan, these state contributions are included in the members' accounts for refund purposes and are used in the computation of the members' earnable compensation for the purpose of computing retirement benefits. Member contributions under the new plan and GSEPS are 1.25% of annual compensation. The School District's required contribution rate for the year ended June 30, 2018 was 24.81% of annual covered payroll for old and new plan members and 21.81% for GSEPS members. The rates include the annual actuarially determined employer contributions rate of 24.69% of annual covered payroll for old and new plan members and 21.69% for GSEPS members, plus a 0.12% adjustment for the HB 751 one-time benefit adjustment of 3% to retired state employees. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employer contributions to the pension plan were \$57,302.35 for the current fiscal year.

#### PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM (PSERS)

**Plan description:** PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers

PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at [www.ers.ga.gov/formspubs/formspubs](http://www.ers.ga.gov/formspubs/formspubs).

**Benefits provided:** A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of \$14.75, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

**Contributions:** The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was \$178,833.00.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

At June 30, 2018, the School District reported a liability of \$64,938,430.00 for its proportionate share of the net pension liability for TRS (\$64,634,683.00) and ERS (\$303,747.00).

The TRS net pension liability reflected a reduction for support provided to the School District by the State of Georgia for certain public school support personnel. The amount recognized by the School District as its proportionate share of the net pension liability, the related State of Georgia support, and the total portion of the net pension liability that was associated with the School District were as follows:

School District's proportionate share of the net pension liability	\$ 64,634,683.00
State of Georgia's proportionate share of the net pension liability associated with the School District	<u>325,243.00</u>
Total	<u>\$ 64,959,926.00</u>

The net pension liability for TRS and ERS was measured as of June 30, 2017. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2016. An expected total pension liability as of June 30, 2017 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS and ERS during the fiscal year ended June 30, 2017.

At June 30, 2017, the School District's TRS proportion was 0.347773%, which was a decrease of 0.004207% from its proportion measured as of June 30, 2016. At June 30, 2017, the School District's ERS proportion was 0.007479%, which was a decrease of 0.000074% from its proportion measured as of June 30, 2016.

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At June 30, 2018, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is \$898,543.00.

The PSERS net pension liability was measured as of June 30, 2017. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2016. An expected total pension liability as of June 30, 2017 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2017.

For the year ended June 30, 2018, the School District recognized pension expense of \$5,709,641.00 for TRS, \$34,221.00 for ERS and \$181,091.00 for PSERS and revenue of (\$6,891.00) for TRS and \$181,091.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

At June 30, 2018, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	TRS		ERS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 2,417,735.00	\$ 243,925.00	\$ 3,328.00	\$ 2.00
Changes of assumptions	1,416,872.00	-	692.00	-
Net difference between projected and actual earnings on pension plan investments	-	444,795.00	-	756.00
Changes in proportion and differences between School District contributions and proportionate share of contributions	-	3,632,457.00	-	2,298.00
School District contributions subsequent to the measurement date	<u>6,805,952.82</u>	<u>-</u>	<u>57,302.35</u>	<u>-</u>
Total	<u>\$ 10,640,559.82</u>	<u>\$ 4,321,177.00</u>	<u>\$ 61,322.35</u>	<u>\$ 3,056.00</u>

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The School District contributions subsequent to the measurement date of \$6,805,952.82 for TRS and \$57,302.35 for ERS are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS	ERS
2019	\$ (1,782,669.00)	\$ (5,143.00)
2020	\$ 2,199,643.00	\$ 11,308.00
2021	\$ 975,322.00	\$ 3,410.00
2022	\$ (1,903,712.00)	\$ (8,611.00)
2023	\$ 24,846.00	\$ -

**Actuarial assumptions:** The total pension liability as of June 30, 2017 was determined by an actuarial valuation as of June 30, 2016, using the following actuarial assumptions, applied to all periods included in the measurement:

***Teachers Retirement System:***

Inflation	2.75%
Salary increases	3.25% – 9.00%, average, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males) for service requirements and dependent beneficiaries. The RP-2000 Disabled Mortality table with future mortality improvement projected to 2025 with Society of Actuaries' projection scale BB (set forward two years for males and four years for females) was used for the death after disability retirement. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

***Employees' Retirement System:***

Inflation	2.75%
Salary increases	3.25% - 7.00%, average, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 Combined Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB and set forward 2 years for both males and females for service retirements and dependent beneficiaries. The RP- 2000 Disabled Mortality Table with future mortality improvement projected to 2025 with Society of Actuaries' projection scale BB and set back 7 years for males and set forward 3 years for females was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-12% less than the

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actual number of deaths that occurred during the study period for service retirements and beneficiaries and for disability retirements. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

***Public School Employees Retirement System:***

Inflation	2.75%
Salary increases	N/A
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) for the period after service retirements and for dependent beneficiaries. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward 5 years for both males and females) was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-11% less than the actual number of deaths that occurred during the study period for healthy retirees and 9-11% less than expected under the selected table for disabled retirees. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

The long-term expected rate of return on TRS, ERS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	TRS Target allocation	ERS/PSERS Target allocation	Long-term expected real rate of return*
Fixed income	30.00%	30.00%	(0.50)%
Domestic large stocks	39.80%	37.20%	9.00%
Domestic mid stocks	3.70%	3.40%	12.00%
Domestic small stocks	1.50%	1.40%	13.50%
International developed market stocks	19.40%	17.80%	8.00%
International emerging market stocks	5.60%	5.20%	12.00%
Alternative	-	5.00%	10.50%
Total	100.00%	100.00%	

\* Rates shown are net of the 2.75% assumed rate of inflation

***Discount rate:*** The discount rate used to measure the total TRS, ERS and PSERS pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS, ERS and PSERS pension plan’s fiduciary net position was projected to be available to make all projected future



benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

***Sensitivity of the School District's proportionate share of the net pension liability to changes in the discount rate:*** The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

<b>Teachers Retirement System:</b>	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
School District's proportionate share of the net pension liability	\$ 106,073,099.00	\$ 64,634,683.00	\$ 30,498,743.00

  

<b>Employees' Retirement System:</b>	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
School District's proportionate share of the net pension liability	\$ 428,724.00	\$ 303,747.00	\$ 197,138.00

***Pension plan fiduciary net position:*** Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS, ERS and PSERS financial report which is publically available at [www.trsga.com/publications](http://www.trsga.com/publications) and <http://www.ers.ga.gov/formspubs/formspubs.html>.

## DEFINED CONTRIBUTION PLAN

In January 1981, the City of Valdosta Board of Education began an employer paid 403(b) annuity plan for the group of employees covered under the Public School Employees Retirement System (PSERS), Teachers Retirement System (TRS), and Employees' Retirement System (ERS). The Board then decided to supplement the retirement of these groups at 4.415 percent. The Copeland Company was selected for investments using Travelers investment products.

In 1998, CitiCorp and Travelers merged. In January 2000, the record keeping was assumed by CitiStreet which was the result of a joint venture between CitiGroup and State Street. In June 2004, the City of Valdosta Board of Education decided to bring on VALIC (Variable Annuity Life Insurance Company) as an additional vendor. In October 2006, MetLife purchased the portion of CitiStreet retirement business that included Valdosta City Schools. In February 2008, the City of Valdosta Board of Education entered into an information sharing agreement with ING Life Insurance and Annuity Company. In July 2011, the City of Valdosta Board of Education initiated a three year cliff investing schedule for all employees under TRS and ERS. In September 2011, the City of Valdosta Board of Education reduced the employer amount to 2 percent for TRS and ERS employees and continued with 4.415 percent for full-time PSERS employees. In fiscal year 2014, the City of Valdosta Board of Education increased the employer amount to 3 percent for TRS and ERS employees and continued with 4.415 percent for full-time PSERS employees. In fiscal year 2015, the City of Valdosta Board of Education increased the employer amount to 3.5 percent and in fiscal year 2016, the Board increased the percentage to 4 percent. In May 2016, the Board voted to increase the employer amount to 4.5 percent beginning in fiscal year 2017.

All Valdosta City Schools employees have the opportunity to invest in the 403(b) because of universal availability. However, Valdosta City Schools contributes only to full-time (30 hours a week) employees.

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Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2018	100%	\$ 1,738,391.79
2017	100%	\$ 1,760,996.72
2016	100%	\$ 1,564,253.91

**NOTE 14: RESTATEMENT OF PRIOR YEAR NET POSITION**

For fiscal year 2018, the School District made prior period adjustments due to the adoption of GASB Statement No. 75, as described in "New Accounting Pronouncements", which require the restatement of the June 30, 2017, net position in Governmental Activities. The result is a decrease in net position at July 1, 2017 of \$65,639,143.00. This change is in accordance with generally accepted accounting procedures.

Net Position, July 1, 2017 as previously reported	\$ 96,288,568.64
Prior Period Adjustment - Implementation of GASB No. 75: Net OPEB Liability (measurement date)	(68,026,001.00)
Deferred Outflows - School District's Contributions made during fiscal year 2017	<u>2,386,858.00</u>
Net Position, July 1, 2017, as restated	<u>\$ 30,649,425.64</u>

**NOTE 15: SUBSEQUENT EVENTS**

In the subsequent fiscal year, voters authorized the School District to issue general obligation bonds in the amount of \$8,750,000.00. The proceeds from these bonds will be used for capital outlay projects. The School District has not issued any of these bonds as of the report date.

**NOTE 16: TAX ABATEMENTS**

The Valdosta-Lowndes County Development Authority enters into property tax abatement agreements with local businesses for the purpose of attracting or retaining businesses within their jurisdictions. The abatements may be granted to any business located within or promising to relocate to Lowndes County.

For the fiscal year ended June 30, 2018, the Valdosta-Lowndes County Development Authority abated property taxes due to the School District that were levied on August 15, 2017 and due on November 15, 2017 totaling \$96,107.96. Included in that amount abated, the following are individual tax abatement agreements that each exceeded 10 percent of the total amount abated:

- A 25 percent property tax abatement to a local distribution center. The abatement amounted to \$34,882.08.
- A 84 percent property tax abatement to an agricultural plant. The abatement amounted to \$21,512.38.

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CITY OF VALDOSTA BOARD OF EDUCATION - LOWNDES COUNTY  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
TEACHERS RETIREMENT SYSTEM OF GEORGIA  
FOR THE YEAR ENDED JUNE 30

SCHEDULE "1"

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	State of Georgia's proportionate share of the net pension liability associated with the School District	Total	School District's covered payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2018	0.347773%	\$ 64,634,683.00	\$ 325,243.00	\$ 64,959,926.00	\$ 40,227,885.40	160.67%	79.33%
2017	0.351980%	\$ 72,617,399.00	\$ 465,232.00	\$ 73,082,631.00	\$ 38,776,456.03	187.27%	76.06%
2016	0.369114%	\$ 56,193,941.00	\$ 381,666.00	\$ 56,575,607.00	\$ 39,230,212.24	143.24%	81.44%
2015	0.382102%	\$ 48,273,548.00	\$ 319,758.00	\$ 48,593,306.00	\$ 39,243,539.74	123.01%	84.03%

CITY OF VALDOSTA BOARD OF EDUCATION - LOWNDES COUNTY  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
EMPLOYEES' RETIREMENT SYSTEM OF GEORGIA  
FOR THE YEAR ENDED JUNE 30

SCHEDULE "2"

<u>Year Ended</u>	<u>School District's proportion of the net pension liability</u>	<u>School District's proportionate share of the net pension liability</u>	<u>School District's covered payroll</u>	<u>School District's proportionate share of the net pension liability as a percentage of covered payroll</u>	<u>Plan fiduciary net position as a percentage of total net pension liability</u>
2018	0.007479%	\$ 303,747.00	\$ 183,454.79	165.57%	76.33%
2017	0.007553%	\$ 357,289.00	\$ 175,621.94	203.44%	72.34%
2016	0.007619%	\$ 308,676.00	\$ 174,204.78	177.19%	76.20%
2015	0.006942%	\$ 260,368.00	\$ 156,320.94	166.56%	77.99%

CITY OF VALDOSTA BOARD OF EDUCATION - LOWNDES COUNTY  
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
PUBLIC SCHOOLS EMPLOYEES RETIREMENT SYSTEM OF GEORGIA  
FOR THE YEAR ENDED JUNE 30

SCHEDULE "3"

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	State of Georgia's proportionate share of the net pension liability associated with the School District	Total	School District's covered payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2018	0.00%	\$ -	\$ 898,543.00	\$ 898,543.00	\$ 1,768,399.07	N/A	85.69%
2017	0.00%	\$ -	\$ 1,189,518.00	\$ 1,189,518.00	\$ 1,810,459.92	N/A	81.00%
2016	0.00%	\$ -	\$ 794,095.00	\$ 794,095.00	\$ 1,919,770.57	N/A	87.00%
2015	0.00%	\$ -	\$ 667,958.00	\$ 667,958.00	\$ 1,858,370.04	N/A	88.29%

CITY OF VALDOSTA BOARD OF EDUCATION - LOWNDES COUNTY  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY  
SCHOOL OPEB FUND  
FOR THE YEAR ENDED JUNE 30

SCHEDULE "4"

Year Ended	School District's proportion of the net OPEB liability	School District's proportionate share of the net OPEB liability	State of Georgia's proportionate share of the net OPEB liability associated with the School District	Total	School District's covered-employee payroll	School District's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2018	0.457772%	\$ 64,316,781.00	\$ -	\$ 64,316,781.00	\$ 36,298,622.03	177.19%	1.61%

CITY OF VALDOSTA BOARD OF EDUCATION - LOWNDES COUNTY  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CONTRIBUTIONS  
TEACHERS RETIREMENT SYSTEM OF GEORGIA  
FOR THE YEAR ENDED JUNE 30

SCHEDULE "5"

Year Ended	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered payroll	Contribution as a percentage of covered payroll
2018	\$ 6,805,952.82	\$ 6,805,952.82	\$ -	\$ 40,643,836.69	16.75%
2017	\$ 5,711,857.61	\$ 5,711,857.61	\$ -	\$ 40,227,885.40	14.20%
2016	\$ 5,499,153.88	\$ 5,499,153.88	\$ -	\$ 38,776,456.03	14.18%
2015	\$ 5,123,990.03	\$ 5,123,990.03	\$ -	\$ 39,230,212.24	13.06%



CITY OF VALDOSTA BOARD OF EDUCATION - LOWNDES COUNTY  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CONTRIBUTIONS  
EMPLOYEES' RETIREMENT SYSTEM OF GEORGIA  
FOR THE YEAR ENDED JUNE 30

SCHEDULE "6"

Year Ended	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered payroll	Contribution as a percentage of covered payroll
2018	\$ 57,302.35	\$ 57,302.35	\$ -	\$ 230,964.36	24.81%
2017	\$ 45,515.08	\$ 45,515.08	\$ -	\$ 183,454.79	24.81%
2016	\$ 43,413.78	\$ 43,413.78	\$ -	\$ 175,621.94	24.72%
2015	\$ 38,255.33	\$ 38,255.33	\$ -	\$ 174,204.78	21.96%

CITY OF VALDOSTA BOARD OF EDUCATION - LOWNDES COUNTY  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF CONTRIBUTIONS  
SCHOOL OPEB FUND  
FOR THE YEAR ENDED JUNE 30

SCHEDULE "7"

<u>Year Ended</u>	<u>Contractually required contribution</u>	<u>Contributions in relation to the contractually required contribution</u>	<u>Contribution deficiency (excess)</u>	<u>School District's covered-employee payroll</u>	<u>Contribution as a percentage of covered- employee payroll</u>
2018	\$ 2,420,066.00	\$ 2,420,066.00	\$ -	\$ 36,903,300.32	6.56%
2017	\$ 2,386,858.00	\$ 2,386,858.00	\$ -	\$ 36,298,622.03	6.58%

**Teachers Retirement System**

**Changes of assumptions:** In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

**Employees' Retirement System**

**Changes of assumptions:** On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases.

**Public School Employees Retirement System**

**Changes of assumptions:** In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP-2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

**School OPEB Fund**

**Changes of benefit terms:** In June 30, 2010 actuarial valuation, there was a change of benefit terms to require Medicare-eligible recipients to enroll in a Medicare Advantage plan to receive the State subsidy.

**Changes in assumptions:** In the revised June 30, 2017 actuarial valuation, there was a change relating to employee allocation. Employees were previously allocated based on their Retirement System membership, and currently employees are allocated based on their current employer payroll location. Additionally, there were changes to the discount rate and an increase in the investment rate of return due to a longer-term investment strategy.

In the June 30, 2015 actuarial valuation, decremental and underlying inflation assumptions were changed to reflect the Retirement Systems' experience studies.

In the June 30, 2012 actuarial valuation, a data audit was performed and data collection procedures and assumptions were changed.

CITY OF VALDOSTA BOARD OF EDUCATION - LOWNDES COUNTY  
GENERAL FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
BUDGET AND ACTUAL  
YEAR ENDED JUNE 30, 2018

SCHEDULE "9"

	NONAPPROPRIATED BUDGETS		ACTUAL	VARIANCE
	ORIGINAL	FINAL	AMOUNTS	OVER/UNDER
<u>REVENUES</u>				
Property Taxes	\$ 25,255,612.76	\$ 25,255,612.76	\$ 26,568,105.61	\$ 1,312,492.85
Sales Taxes	230,000.00	230,000.00	266,256.62	36,256.62
State Funds	38,790,081.59	38,744,174.59	40,729,619.33	1,985,444.74
Federal Funds	10,788,292.21	11,547,076.21	12,104,607.40	557,531.19
Charges for Services	370,610.00	370,610.00	333,120.36	(37,489.64)
Investment Earnings	53,000.00	53,000.00	247,180.75	194,180.75
Miscellaneous	799,350.00	799,350.00	1,682,495.00	883,145.00
	<u>76,286,946.56</u>	<u>76,999,823.56</u>	<u>81,931,385.07</u>	<u>4,931,561.51</u>
Total Revenues				
<u>EXPENDITURES</u>				
Current				
Instruction	46,938,166.59	47,252,010.99	47,114,602.36	137,408.63
Support Services				
Pupil Services	4,307,725.78	4,446,188.78	4,362,602.22	83,586.56
Improvement of Instructional Services	4,493,924.98	4,535,811.98	4,046,191.19	489,620.79
Educational Media Services	1,103,081.87	1,103,081.87	1,018,247.48	84,834.39
General Administration	1,212,810.01	1,341,404.01	1,048,715.47	292,688.54
School Administration	4,903,126.80	4,903,126.80	5,045,014.90	(141,888.10)
Business Administration	638,462.55	638,462.55	664,802.16	(26,339.61)
Maintenance and Operation of Plant	6,630,596.18	6,630,596.18	7,444,666.59	(814,070.41)
Student Transportation Services	2,227,214.52	2,393,611.52	2,485,099.84	(91,488.32)
Central Support Services	365,147.19	365,147.19	327,834.21	37,312.98
Other Support Services	92,900.00	93,500.00	90,527.31	2,972.69
Food Services Operation	4,800,083.26	4,800,083.26	6,148,439.93	(1,348,356.67)
Enterprise Operations	434,886.00	435,432.50	441,170.06	(5,737.56)
	<u>78,148,125.73</u>	<u>78,938,457.63</u>	<u>80,237,913.72</u>	<u>(1,299,456.09)</u>
Total Expenditures				
Net Change in Fund Balances	(1,861,179.17)	(1,938,634.07)	1,693,471.35	3,632,105.42
Fund Balances - Beginning	-	20,060,956.55	20,025,307.81	(35,648.74)
Adjustments	-	(21,150.87)	-	21,150.87
	<u>-</u>	<u>(21,150.87)</u>	<u>-</u>	<u>21,150.87</u>
Fund Balances - Ending	\$ <u>(1,861,179.17)</u>	\$ <u>18,101,171.61</u>	\$ <u>21,718,779.16</u>	\$ <u>3,617,607.55</u>

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

CITY OF VALDOSTA BOARD OF EDUCATION - LOWNDES COUNTY  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2018

SCHEDULE "10"

FUNDING AGENCY PROGRAM/GRANT	CFDA NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	18185GA324N1099	\$ 1,556,866.08
National School Lunch Program	10.555	18185GA324N1100	<u>4,395,101.57</u>
Total U. S. Department of Agriculture			<u>5,951,967.65</u>
Education, U. S. Department of			
Direct			
Impact Aid	84.041		<u>26,477.61</u>
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027	H027A170073	1,681,545.81
Preschool Grants	84.173	H173A170081	<u>50,906.20</u>
Total Special Education Cluster			<u>1,732,452.01</u>
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048	V048A170010	115,540.00
English Language Acquisition State Grants	84.365	S365A160010	6,454.00
English Language Acquisition State Grants	84.365	S365A170010	24,592.04
Migrant Education - State Grant Program	84.011	S011A160011	1,776.00
Migrant Education - State Grant Program	84.011	S011A170011	16,871.24
Striving Readers	84.371	S371C110049	5,705.00
Student Support and Academic Enrichment Program	84.424A	S424A170011	89,054.40
Supporting Effective Instruction State Grants	84.367	S367A160001	21,148.00
Supporting Effective Instruction State Grants	84.367	S367A170001	365,032.98
Title I Grants to Local Educational Agencies	84.010	S010A160010	265,264.00
Title I Grants to Local Educational Agencies	84.010	S010A170010	<u>3,637,848.58</u>
Total Other Programs			<u>4,549,286.24</u>
Total U. S. Department of Education			<u>6,308,215.86</u>
Health and Human Services, U. S. Department of			
Pass-Through From Bright From the Start:			
Georgia Department of Early Care and Learning			
Child Care and Development Block Grant	93.575		<u>48,353.98</u>
Defense, U. S. Department of			
Direct			
Department of the Navy			
R.O.T.C. Program	12. UNKNOWN		<u>23,510.37</u>
Total Expenditures of Federal Awards			<u>\$ 12,332,047.86</u>

Notes to the Schedule of Expenditures of Federal Awards

Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the City of Valdosta Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2018. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, *Cost Principles for State, Local, and Indian Tribal Governments*, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

CITY OF VALDOSTA BOARD OF EDUCATION - LOWNDES COUNTY  
SCHEDULE OF STATE REVENUE  
YEAR ENDED JUNE 30, 2018

SCHEDULE "11"

AGENCY/FUNDING	GOVERNMENTAL FUND TYPES		TOTAL
	GENERAL FUND	CAPITAL PROJECTS FUND	
GRANTS			
Bright From the Start:			
Georgia Department of Early Care and Learning			
Pre-Kindergarten Program	\$ 918,717.10	\$ -	\$ 918,717.10
Education, Georgia Department of			
Quality Basic Education			
Direct Instructional Cost			
Kindergarten Program	1,796,047.00	-	1,796,047.00
Kindergarten Program - Early Intervention Program	1,520,871.00	-	1,520,871.00
Primary Grades (1-3) Program	4,281,839.00	-	4,281,839.00
Primary Grades - Early Intervention (1-3) Program	3,012,992.00	-	3,012,992.00
Upper Elementary Grades (4-5) Program	2,457,706.00	-	2,457,706.00
Upper Elementary Grades - Early Intervention (4-5) Program	2,001,405.00	-	2,001,405.00
Middle School (6-8) Program	5,008,459.00	-	5,008,459.00
High School General Education (9-12) Program	3,859,737.00	-	3,859,737.00
Vocational Laboratory (9-12) Program	1,019,858.00	-	1,019,858.00
Students with Disabilities	5,689,278.00	-	5,689,278.00
Gifted Student - Category VI	1,222,932.00	-	1,222,932.00
Remedial Education Program	704,794.00	-	704,794.00
Alternative Education Program	327,916.00	-	327,916.00
English Speakers of Other Languages (ESOL)	369,002.00	-	369,002.00
Media Center Program	871,205.00	-	871,205.00
20 Days Additional Instruction	265,172.00	-	265,172.00
Staff and Professional Development	158,281.00	-	158,281.00
Principal Staff and Professional Development	2,010.00	-	2,010.00
Indirect Cost			
Central Administration	1,013,995.00	-	1,013,995.00
School Administration	1,468,069.00	-	1,468,069.00
Facility Maintenance and Operations	2,004,871.00	-	2,004,871.00
Amended Formula Adjustment	(642,006.00)	-	(642,006.00)
Categorical Grants			
Pupil Transportation			
Regular	517,791.00	-	517,791.00
Nursing Services	168,071.00	-	168,071.00
Other State Programs			
Food Services	133,212.00	-	133,212.00
Math and Science Supplements	69,115.36	-	69,115.36
Preschool Disability Services	184,142.00	-	184,142.00
Teacher of the Year	507.25	-	507.25
Teachers Retirement	26,139.71	-	26,139.71
Vocational Education	37,152.00	-	37,152.00
Vocational Supervisors	33,006.00	-	33,006.00
Georgia State Financing and Investment Commission			
Reimbursement on Construction Projects	-	1,401,401.10	1,401,401.10
Office of the State Treasurer			
Public School Employees Retirement	178,833.00	-	178,833.00
CONTRACT			
Human Resources, Georgia Department of			
Family Connection	48,499.91	-	48,499.91
	\$ 40,729,619.33	\$ 1,401,401.10	\$ 42,131,020.43

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CITY OF VALDOSTA BOARD OF EDUCATION - LOWNDES COUNTY  
SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS  
YEAR ENDED JUNE 30, 2018

SCHEDULE "12"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3) (4)	AMOUNT EXPENDED IN PRIOR YEARS (3) (4)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
SPLOST IV							
1. The addition, renovation, repair and improvements to existing school buildings, facilities, and grounds including but not limited to all existing elementary schools, middle schools and Valdosta High School;	\$ 27,087,000.00	\$ 27,087,000.00	\$ 56,632.00	\$ 2,037,530.78	\$ -	\$ -	6/30/2019
2. Planning design and construction of new school buildings and facilities, including but not limited to a new Southeast Elementary School and a new "West District" Elementary School;	1,110,000.00	115,335,399.66	11,777,328.63	103,558,071.03	-	-	6/30/2019
3. Renovations and modifications or the relocation and replacement of the Valdosta City School System Central Office Complex;	-	-	-	-	-	-	
4. Equipping system-wide new construction, additions and renovations;	9,144,232.35	9,144,232.35	1,852,906.24	-	-	-	6/30/2019
5. Making system-wide technology improvements;	2,550,000.00	2,550,000.00	-	1,464,850.48	-	-	6/30/2019
6. Acquisition of security and safety equipment and/or fencing, textbooks, band and other musical instruments, vocational equipment and physical education and athletic equipment;	1,649,995.98	1,649,995.98	138,894.73	1,440,554.53	-	-	6/30/2019
7. Acquisition of school vehicles, including, but not limited to, school buses, maintenance vehicles, and equipment; and	-	1,835,905.44	-	1,835,905.44	-	-	6/30/2019
8. Acquisition of any property necessary and desirable for new construction, expansion and/or improvement of existing facilities, both real and personal.	28,583,771.67	26,583,771.67	-	70,332.29	-	-	6/30/2019
	<u>\$ 70,125,000.00</u>	<u>\$ 184,186,305.10</u>	<u>\$ 13,825,761.60</u>	<u>\$ 110,407,244.55</u>	<u>\$ -</u>	<u>\$ -</u>	

- (1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.
- (2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.
- (3) The voters of Lowndes County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.
- (4) In addition to the expenditures shown above, the School District has incurred interest to provide advance funding for the above projects as follows:
- |              |                         |
|--------------|-------------------------|
| Prior Years  | \$ 11,197,678.57        |
| Current Year | <u>3,518,450.00</u>     |
| Total        | <u>\$ 14,716,128.57</u> |



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## SECTION II

### COMPLIANCE AND INTERNAL CONTROL REPORTS

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## DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

August 2, 2019

The Honorable Brian P. Kemp, Governor of Georgia  
Members of the General Assembly of the State of Georgia  
Members of the State Board of Education  
and  
Superintendent and Members of the  
City of Valdosta Board of Education

### **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Valdosta Board of Education (School District), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated August 2, 2019.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

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## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Greg S. Griffin". The signature is fluid and cursive, with the first and last names being more prominent.

Greg S. Griffin  
State Auditor

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## DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

August 2, 2019

The Honorable Brian P. Kemp, Governor of Georgia  
Members of the General Assembly of the State of Georgia  
Members of the State Board of Education  
and  
Superintendent and Members of the  
City of Valdosta Board of Education

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

#### Report on Compliance for Each Major Federal Program

We have audited the City of Valdosta Board of Education (School District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2018. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

#### ***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### ***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the School District's compliance.



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### ***Opinion on Each Major Federal Program***

In our opinion, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2018.

### ***Other Matters***

The results of our auditing procedures disclosed an instance of noncompliance, which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying *Schedule of Findings and Questioned Costs* as item FA 2018-001. Our opinion on each major federal program is not modified with respect to this matter.

The School District's response to the noncompliance findings identified in our audit is described in the accompanying *Schedule of Findings and Questioned Costs*. The School District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### ***Report on Internal Control over Compliance***

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified certain a deficiency in internal control over compliance, as described in the accompanying *Schedule of Findings and Questioned Costs* as item FA 2018-001, that we consider to be a significant deficiency.

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The School District's response to the internal control over compliance finding identified in our audit is described in the accompanying *Schedule of Findings and Questioned Costs*. The School District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Greg S. Griffin". The signature is fluid and cursive, with a horizontal line extending from the end.

Greg S. Griffin  
State Auditor

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### SECTION III

#### AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

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CITY OF VALDOSTA BOARD OF EDUCATION – LOWNDES COUNTY  
AUDITEE'S RESPONSE  
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2018

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

<b>FS 2015-001</b>	<b>Controls over Financial Reporting</b>
<b>Control Category:</b>	Financial Reporting
<b>Internal Control Impact:</b>	Significant Deficiency
<b>Compliance Impact:</b>	None
<b>Finding Status:</b>	Previously Reported Corrective Action Implemented
<b>FS 2016-001</b>	<b>Controls over Financial Reporting</b>
<b>Control Category:</b>	Financial Reporting
<b>Internal Control Impact:</b>	Material Weakness
<b>Compliance Impact:</b>	None
<b>Finding Status:</b>	Previously Reported Corrective Action Implemented
<b>FS 2017-001</b>	<b>Internal Controls over Financial Reporting</b>
<b>Control Category:</b>	Financial Reporting
<b>Internal Control Impact:</b>	Material Weakness
<b>Compliance Impact:</b>	None
<b>Finding Status:</b>	Previously Reported Corrective Action Implemented

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.



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## SECTION IV

### FINDINGS AND QUESTIONED COSTS

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CITY OF VALDOSTA BOARD OF EDUCATION – LOWNDES COUNTY  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2018

**I SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements**

Type of auditor's report issue:  
Governmental Activities; General Fund; Capital Projects Fund; Debt  
Service Fund; Aggregate Remaining Fund Information Unmodified

Internal control over financial reporting:  
▪ Material weakness identified? No  
▪ Significant deficiency identified? None Reported

Noncompliance material to financial statements noted: No

**Federal Awards**

Internal Control over major programs:  
▪ Material weakness identified? No  
▪ Significant deficiency identified? Yes

Type of auditor's report issued on compliance for major programs:  
All major programs Unmodified

Any audit findings disclosed that are required to be reported in  
accordance with 2 CFR 200.516(a)? No

Identification of major programs:

<u>CFDA Numbers</u>	<u>Name of Federal Program or Cluster</u>
84.010	Title I Grants to Local Educational Agencies
84.027, 84.173	Special Education Cluster

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000.00

Auditee qualified as low-risk auditee? No

CITY OF VALDOSTA BOARD OF EDUCATION – LOWNDES COUNTY  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2018

## II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

## III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FA 2018-001	<u>Improve Controls over Suspension and Debarment Procedures</u>
Compliance Requirement:	Procurement and Suspension and Debarment
Internal Control Impact:	Significant Deficiency
Compliance Impact:	Nonmaterial Noncompliance
Federal Awarding Agency:	U.S. Department of Education
Pass-Through Entity:	Georgia Department of Education
CFDA Number and Title:	84.010 Title I Grants to Local Educational Agencies
Federal Award Numbers:	S010A160010, S010A170010
Questioned Costs:	None Identified

### Description:

The policies and procedures of the School District did not provide adequate internal controls over the suspension and debarment process as it relates to the Title I Grants to Local Educational Agencies program.

### Criteria:

Provisions included in 2 CFR 180.300 provide the suspension and debarment compliance requirements for entering into a covered transaction. The School District is required to verify that the vendor is not excluded or disqualified by “(a) Checking System for Awards Management (SAM) exclusions; or (b) collecting a certification from that entity; or (c) adding a clause or condition to the covered transaction with that entity.”

### Condition:

A random sample of seven procurements was selected for testing using a non-statistical sampling approach. These items were reviewed to ensure that the School District followed its procedures for verifying that each vendor is not debarred, suspended, or otherwise excluded before entering into a covered transaction. Upon review of these procurement transactions, it was noted that the School District did not complete appropriate procedures to verify that two vendors were not excluded or disqualified at any point during the procurement process. In addition, the School District verified that two vendors were not excluded or disqualified several months after the procurement action was complete rather than prior to entering into a covered transaction as required.

### Questioned Cost:

N/A

### Cause:

In discussing the deficiency with the School District, management stated that the Program Director did not follow procedures in place to verify the suspension and debarment status of vendors before purchases occurred.

### Effect or Potential Effect:

Failure to appropriately implement procedures to address suspension and debarment compliance requirements could result in the expenditure of Federal funds with unqualified vendors and the return of grant funds associated with these unallowable expenditures. Additionally, the School District is not in compliance with the Uniform Guidance and Georgia Department of Education guidance.

CITY OF VALDOSTA BOARD OF EDUCATION – LOWNDES COUNTY  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2018

**III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

**Recommendation:**

Management should evaluate and improve the School District's policies and procedures for verifying that vendors are not suspended, debarred or otherwise excluded prior to entering into covered transactions. In addition, management should develop and implement a monitoring process to ensure that these procedures are properly implemented.

**Views of Responsible Officials:**

Management concurs with this finding.

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## SECTION V

### MANAGEMENT'S CORRECTIVE ACTION FOR CURRENT YEAR FINDINGS



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**CORRECTIVE ACTION PLANS – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

FA 2018-001	<u>Suspension and Debarment Policies and Procedures</u>
Compliance Requirement:	Procurement and Suspension and Debarment
Internal Control Impact:	Significant Deficiency
Compliance Impact:	Nonmaterial Noncompliance
Federal Awarding Agency:	U.S. Department of Education
Pass-Through Entity:	Georgia Department of Education
CFDA Number and Title:	84.010 Title I, Grants to Local Educational Agencies
Federal Award Numbers:	S010A160010, S010A170010
Questioned Costs:	None Identified
Repeat of Prior Year Finding:	N/A

The policies and procedures of the School District were insufficient to provide adequate internal controls over suspension and debarment as it relates to the Title I, Grant to Local Educational Agencies program.

**Corrective Action Plans:**

We have implemented procedures to verify the suspension and debarment status of vendors has been completed before purchases occur.

Estimated Completion Date: June 30, 2019

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