

# WORTH COUNTY BOARD OF EDUCATION SYLVESTER, GEORGIA

ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2019 (Including Independent Auditor's Reports)



# WORTH COUNTY BOARD OF EDUCATION

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SECTION I

FINANCIAL

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**DEPARTMENT OF AUDITS AND ACCOUNTS** 

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Greg S. Griffin STATE AUDITOR (404) 656-2174

# INDEPENDENT AUDITOR'S REPORT

The Honorable Brian P. Kemp, Governor of Georgia Members of the General Assembly of the State of Georgia Members of the State Board of Education and Superintendent and Members of the Worth County Board of Education

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Worth County Board of Education (School District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. (This page left intentionally blank)

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School District as of June 30, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# Other Matters

# Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any assurance.

# Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The Schedule of *Expenditures of Federal Awards* is presented for purposes of additional analysis as required by Title 2 U. S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional

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procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 1, 2021 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

Theges Shiff-

Greg S. Griffin State Auditor

March 1, 2021

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WORTH COUNTY BOARD OF EDUCATION

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#### WORTH COUNTY BOARD OF EDUCATION STATEMENT OF NET POSITION JUNE 30, 2019

ASSETS		
Cash and Cash Equivalents	\$	11,709,017.67
Receivables, Net		
Taxes		618,490.81
State Government		2,845,719.89
Federal Government		932,117.06
Other		117,425.65
nventories		14,849.82
apital Assets, Non-Depreciable apital Assets, Depreciable (Net of Accumulated Depreciation)		38,346,170.72 38,439,727.41
apital Assets, Depreciable (Net of Accumulated Depreciation)	-	36,439,727.41
Total Assets	_	93,023,519.03
DEFERRED OUTFLOWS OF RESOURCES		
Related to Defined Benefit Pension Plan		5,490,678.23
Related to OPEB Plan	_	1,014,626.00
Total Deferred Outflows of Resources	_	6,505,304.23
LIABILITIES		
ccounts Payable		269,907.51
alaries and Benefits Payable		3,610,819.65
nterest Payable		77,720.83
Contracts Payable		1,182,983.19
Retainages Payable		152,589.20
let Pension Liability		25,617,241.00
let OPEB Liability		25,096,433.00
ong-Term Liabilities Due Within One Year		1,083,363.03
Due in More Than One Year	_	23,444,316.47
Total Liabilities	_	80,535,373.88
DEFERRED INFLOWS OF RESOURCES	_	
Related to Defined Benefit Pension Plan		2,946,164.00
Related to OPEB Plan		5,022,236.00
	—	
Total Deferred Inflows of Resources	_	7,968,400.00
NET POSITION		
let Investment in Capital Assets		51,461,554.80
Restricted for		000 500 65
Continuation of Federal Programs		238,588.09
Debt Service Capital Projects		822,340.48 1,282,874.65
Inrestricted (Deficit)		(42,780,308.64)
	—	
Total Net Position	\$	11,025,049.38

#### WORTH COUNTY BOARD OF EDUCATION STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

	-	EXPENSES	- -	CHARGES FOR SERVICES
GOVERNMENTAL ACTIVITIES				
Instruction	\$	16,653,175.36	\$	-
Support Services				
Pupil Services		1,931,513.18		-
Improvement of Instructional Services		1,127,110.26		-
Educational Media Services		554,041.32		-
General Administration		547,841.89		-
School Administration		1,700,466.33		-
Business Administration		299,866.65		-
Maintenance and Operation of Plant		2,313,203.55		-
Student Transportation Services		2,872,976.01		-
Central Support Services		413,704.85		-
Other Support Services		194,294.51		-
Operations of Non-Instructional Services				
Enterprise Operations		643,513.54		155,018.10
Food Services		1,643,118.30		25,503.00
Interest on Short-Term and Long-Term Debt	_	881,872.91		-
Total Governmental Activities	\$	31,776,698.66	\$	180,521.10
General Revenues				
Taxes				
Property Taxes				
For Maintenance and Operations				
Railroad Cars				
Sales Taxes				
Special Purpose Local Option Sales Tax				
For Debt Services				
Other Sales Tax				
Grants and Contributions not Restricted to Specific Programs				
Investment Earnings				
Miscellaneous				
Special Items				
Loss on Removal of Capital Assets				
Loss on Demolition of Building				
Extraordinary Item				
Hurricane Michael				

Total General Revenues, Special Items and Extraordinary Item

Change in Net Position

Net Position - Beginning of Year

Net Position - End of Year

	PROGRAM REVENUES	S			NET (EXPENSES)
	OPERATING	CAPITAL	-	REVENUES	
	GRANTS AND		GRANTS AND		AND CHANGES IN
	CONTRIBUTIONS		CONTRIBUTIONS		NET POSITION
•		• •			
\$	16,514,917.68	\$	2,620,297.10	\$	2,482,039.42
	270,334.31		-		(1,661,178.87)
	682,168.33		-		(444,941.93)
	436,127.17		33,043.15		(84,871.00)
	641,092.22		142,147.23		235,397.56
	945,473.09		26,004.96		(728,988.28)
	14,083.04		2,503.23		(283,280.38)
	968,180.64		170,620.59		(1,174,402.32)
	791,164.47		-		(2,081,811.54)
	8,015.73		103,419.35		(302,269.77)
	243.69		2,878.22		(191,172.60)
	-		146,038.82		(342,456.62)
	2,119,402.46		176.882.13		678,669.29
	-		-		(881,872.91)
•					
\$	23,391,202.83	\$	3,423,834.78		(4,781,139.95)

8,468,525.48 18,041.68

1,588,576.88 23,901.29 2,417,491.00 65,759.22 701,220.69

(298,400.00) (2,063,599.78)

80,669.82

11,002,186.28

6,221,046.33

4,804,003.05

\$ 11,025,049.38

#### WORTH COUNTY BOARD OF EDUCATION BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2019

		GENERAL FUND		CAPITAL PROJECTS FUND	 DEBT SERVICE FUND	. <u> </u>	TOTAL
ASSETS							
Cash and Cash Equivalents Receivables, Net	\$	9,311,405.75	\$	1,625,697.57	\$ 771,914.35	\$	11,709,017.67
Taxes		490,343.85		-	128,146.96		618,490.81
State Government		2,845,719.89		-			2,845,719.89
Federal Government		932,117.06		-	-		932,117.06
Other		117,425.65		-	-		117,425.65
Inventories		14,849.82	_	-	 -		14,849.82
Total Assets	\$	13,711,862.02	\$	1,625,697.57	\$ 900,061.31	\$	16,237,620.90
LIABILITIES							
Accounts Payable	\$	269,907.51	\$	-	\$ -	\$	269,907.51
Salaries and Benefits Payable		3,610,819.65		-	-		3,610,819.65
Contracts Payable		-		1,182,983.19	-		1,182,983.19
Retainages Payable	_	-		152,589.20	 -		152,589.20
Total Liabilities		3,880,727.16	_	1,335,572.39	 -		5,216,299.55
DEFERRED INFLOWS OF RESOURCES							
Unavailable Revenue - Property Taxes		249,449.52		-	 -		249,449.52
FUND BALANCES							
Nonspendable		14,849.82		-	-		14,849.82
Restricted		223,738.27		-	900,061.31		1,123,799.58
Assigned		285,668.22		290,125.18	-		575,793.40
Unassigned		9,057,429.03		-	 -		9,057,429.03
Total Fund Balances	_	9,581,685.34		290,125.18	 900,061.31		10,771,871.83
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$	13,711,862.02	\$	1,625,697.57	\$ 900,061.31	\$	16,237,620.90

#### WORTH COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2019

Total fund balances - governmental funds (Exhibit "C")	\$	10,771,871.83
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Land Construction in progress Buildings and improvements Equipment Land improvements Intangible assets Accumulated depreciation	\$ 1,725,233.68 36,620,937.04 39,008,012.29 9,168,158.96 2,379,465.08 89,012.36 (12,204,921.28)	76,785,898.13
Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds.		
Net pension liability Net OPEB liability	\$ (25,617,241.00) (25,096,433.00)	(50,713,674.00)
Deferred outflows and inflows of resources related to pensions/OPEB are applicable to future periods and, therefore, are not reported in the funds.		
Related to pensions Related to OPEB	\$ 2,544,514.23 (4,007,610.00)	(1,463,095.77)
Taxes that are not available to pay for current period expenditures are deferred in the funds.		249,449.52
Long-term liabilities, and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds.		
Bonds payable Accrued interest payable Capital leases payable Unamortized bond premiums	\$ (19,335,000.00) (77,720.83) (2,375,901.70) (2,816,777.80)	(24,605,400.33)
Net position of governmental activities (Exhibit "A")	\$	11,025,049.38

#### WORTH COUNTY BOARD OF EDUCATION STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2019

		GENERAL FUND		CAPITAL PROJECTS FUND	_	DEBT SERVICE FUND		TOTAL
REVENUES								
Property Taxes Sales Taxes State Funds Federal Funds Charges for Services Investment Earnings Miscellaneous	\$	8,423,224.70 23,901.29 21,669,778.10 4,538,161.68 180,521.10 42,688.15 701,220.69	\$	- 3,000,000.00 - 20,780.68	\$	1,588,576.88 - - 2,290.39 -	\$	8,423,224.70 1,612,478.17 24,669,778.10 4,538,161.68 180,521.10 65,759.22 701,220.69
Total Revenues	_	35,579,495.71		3,020,780.68	_	1,590,867.27		40,191,143.66
EXPENDITURES								
Current Instruction		19,002,764.09				-		19,002,764.09
Support Services Pupil Services		2,084,881.22		-		-		2,084,881.22
Improvement of Instructional Services		1,213,006.84		-		-		1,213,006.84
Educational Media Services		573,645.04		-		-		573,645.04
General Administration		493,127.99		-		1,270.00		494,397.99
School Administration Business Administration		1,851,963.99 298.791.95		-		-		1,851,963.99
Maintenance and Operation of Plant		2,240,815.56		17,775.27 50,090.14		-		316,567.22 2,290,905.70
Student Transportation Services		3,827,348.25		452,152.00		_		4,279,500.25
Central Support Services		376,658.76		-		-		376,658.76
Other Support Services		192,858.47		-		-		192,858.47
Enterprise Operations		176,391.74		-		-		176,391.74
Food Services Operation		1,965,713.91		-		-		1,965,713.91
Capital Outlay		-		6,047,393.90		-		6,047,393.90
Debt Services Principal		352,106.54				450,000.00		802,106.54
Interest		36,754.02		-		937,150.00		973,904.02
		<u> </u>	-		-	· · · · ·	_	
Total Expenditures		34,686,828.37		6,567,411.31	_	1,388,420.00		42,642,659.68
Revenues over (under) Expenditures	_	892,667.34		(3,546,630.63)	_	202,447.27	_	(2,451,516.02)
OTHER FINANCING SOURCES (USES)								
Insurance Proceeds		85,707.58		-		-		85,707.58
Capital Leases		1,857,350.00	_		-	-		1,857,350.00
Total Other Financing Sources (Uses)		1,943,057.58	_	-	_	-	_	1,943,057.58
EXTRAORDINARY ITEM								
Damage from Hurricane Michael		(5,037.76)	_	-	_	-	_	(5,037.76)
Net Change in Fund Balances		2,830,687.16		(3,546,630.63)		202,447.27		(513,496.20)
Fund Balances - Beginning		6,750,998.18		3,836,755.81	_	697,614.04		11,285,368.03
Fund Balances - Ending	\$_	9,581,685.34	\$_	290,125.18	\$_	900,061.31	\$	10,771,871.83

#### WORTH COUNTY BOARD OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES JUNE 30, 2019

Net change in fund balances total governmental funds (Exhibit "E")		\$ (513,496.20)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.		
Capital outlay Depreciation expense	\$ 8,642,405.92 (1,022,711.38)	7,619,694.54
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations, and disposals) is to decrease net position.		(1,723,244.59)
Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		63,342.46
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and the difference between the carrying value of refunded debt and the acquisition cost of refunded debt when debt is first issued. These amounts are deferred and amortized in the Statement of Activities.		
Capital leases issued Bond principal retirements Capital lease payments Bond premiums amortized	\$ (1,857,350.00) 450,000.00 352,106.54 120,289.44	(934,954.02)
District pension contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension/OPEB liability is measured a year before the District's report date. Pension/OPEB expense, which is the change in the net pension/OPEB liability adjusted for changes in deferred outflows and inflows of resources related to pensions/OPEB, is reported in the Statement of Activities.		
Pension expense OPEB expense	\$ 1,774,467.47 (36,505.00)	1,737,962.47
Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Accrued interest on issuance of bonds		 (28,258.33)
Change in net position of governmental activities (Exhibit "B")		\$ 6,221,046.33

#### WORTH COUNTY BOARD OF EDUCATION STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2019

	-	PRIVATE PURPOSE TRUSTS		AGENCY FUNDS
ASSETS				
Cash and Cash Equivalents Investments	\$	5,653.22	\$	31,877.01
Total Assets	\$	5,653.22	\$	31,877.01
LIABILITIES				
Funds Held for Others			\$	31,877.01
NET POSITION				
Held in Trust for Private Purposes	\$_	5,653.22	:	

#### WORTH COUNTY BOARD OF EDUCATION STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS YEAR ENDED JUNE 30, 2019

ADDITIONS	 PRIVATE PURPOSE TRUSTS
Investment Earnings	
Interest	\$ 87.33
DEDUCTIONS	
Scholarships	 -
Change in Net Position	87.33
Net Position - Beginning	 5,565.89
Net Position - Ending	\$ 5,653.22

# NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

#### **REPORTING ENTITY**

The Worth County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

# **NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

#### **BASIS OF PRESENTATION**

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

#### **GOVERNMENT-WIDE STATEMENTS:**

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's non-fiduciary assets and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

- 1. Net investment in capital assets consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
- 2. **Restricted net position** consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.
- 3. Unrestricted net position consists of resources not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

# FUND FINANCIAL STATEMENTS

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate financial statements are presented for governmental and fiduciary funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST), bond proceeds and grants from Georgia State Financing and Investment Commission that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund types:

- Private purpose trust funds are used to report all trust arrangements, other than those properly
  reported elsewhere, in which principal and income benefit individuals, private organizations or
  other governments.
- Agency funds are used to report resources held by the School District in a purely custodial capacity (assets equal liabilities) and do not involve measurement of results of operations.

# **BASIS OF ACCOUNTING**

The basis of accounting determines when transactions are reported on the financial statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, and grants. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end.

Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

## **NEW ACCOUNTING PRONOUNCEMENTS**

In fiscal year 2019, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 83, *Certain Asset Retirement Obligations*. This statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this statement. The adoption of this statement did not have an impact on the School District's financial statement.

In fiscal year 2019, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements.* The primary objective of this statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The School District included additional information in the Long-term Liabilities note disclosure.

#### **CASH AND CASH EQUIVALENTS**

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

#### INVESTMENTS

The School District can invest its funds as permitted by O.C.G.A. §36-83-4. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity.

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. All other investments are reported at fair value.

For accounting purposes, certificates of deposit are classified as investments if they have an original maturity greater than three months when acquired.

#### RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

#### **INVENTORIES**

#### **Food Inventories**

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in, first-out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

#### **CAPITAL ASSETS**

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	_	Capitalization Policy	Estimated Useful Life
Land		Any Amount	N/A
Buildings and Improvements	\$	100,000.00	20 to 80 years
Equipment	\$	5,000.00	4 to 12 years
Improvements other than Buildings	\$	50,000.00	20 to 80 years
Intangible Assets	\$	50,000.00	5 to 15 years

#### **DEFERRED OUTFLOWS/INFLOWS OF RESOURCES**

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

#### LONG-TERM LIABILITIES AND BOND DISCOUNTS/PREMIUMS

In the School District's government-wide financial statements, outstanding debt is reported as liabilities. Bond premiums and discounts and the difference between the reacquisition price and the net carrying value of refunded debt are deferred and amortized over the life of the bonds using the straight-line method. To conform to generally accepted accounting principles, bond premiums and discounts should be amortized using the effective interest method. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period. Bond issuance costs are reported as debt service expenditures.

## PENSIONS

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# **POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Georgia School Employees Postemployment Benefit Fund (School OPEB Fund) and additions to/deductions from School OPEB Fund fiduciary net position have been determined on the same basis as they are reported by School OPEB Fund. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# FUND BALANCES

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

**Nonspendable** consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** consists of resources constrained by the School District's intent to be used for specific purposes but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

#### **USE OF ESTIMATES**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## **PROPERTY TAXES**

The Worth County Board of Commissioners adopted the property tax levy for the 2018 tax digest year (calendar year) on July 12, 2018 (levy date) based on property values as of January 1, 2018. Taxes were due on November 15, 2018 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2018 tax digest are reported as revenue in the governmental funds for fiscal year 2019. The Worth County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2019, for maintenance and operations amounted to \$7,629,621.14.

The tax millage rate levied for the 2018 tax year (calendar year) for the School District was as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations 15.50 mills

Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$775,561.88 during fiscal year ended June 30, 2019.

#### SALES TAXES

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to \$1,588,576.88 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

#### **NOTE 3: BUDGETARY DATA**

The budget is a complete financial plan for the School District's fiscal year and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service, and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund and function. The legal level of budgetary control was established by the Board at the aggregate function level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board

receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

# NOTE 4: DEPOSITS

# **COLLATERALIZATION OF DEPOSITS**

O.C.G.A. § 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. § 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

The School District participates in the State's Secure Deposit Program (SDP), a multi-bank pledging pool. The SDP requires participating banks that accept public deposits in Georgia to operate under the policy and procedures of the program. The Georgia Office of State Treasurer (OST) sets the collateral requirements and pledging level for each covered depository. There are four tiers of collateralization levels specifying percentages of eligible securities to secure covered Deposits: 25%, 50%, 75%, and 110%. The SDP also provides for collateral levels to be increased to amount of up to 125% if economic or financial conditions warrants. The program lists the type of eligible collateral. The OST approves authorized custodians.

In accordance with the SDP, if a covered depository defaults, losses to public depositors are first satisfied with any applicable insurance, followed by demands of payment under any letters of credit or sale of the covered depository's collateral. If necessary, any remaining losses are to be satisfied by assessments made against the other participating covered depositories. Therefore, for disclosure purposes, all deposits of the SDP are considered to be fully collateralized.

# **CATEGORIZATION OF DEPOSITS**

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2019, the School District had deposits with a carrying amount of \$11,746,547.90, which includes \$5,653.22 in Certificate of Deposits that are recorded as investments and a bank balance of \$12,139,805.56. The bank balances insured by Federal depository insurance were \$755,653.22 and the bank balances collateralized with securities held by the pledging financial institution or by the pledging financial institution's trust department or agent in the School District's name were \$85,017.97. The bank balances included in the State's Secure Deposit Program (SDP) were \$11,299,134.37.

Reconciliation of cash and cash equivalents balances to carrying value of deposits:

Cash and cash equivalents		
Statement of Net Position	\$	11,709,017.67
Statement of Fiduciary Net Position	-	31,877.01
Total cash and cash equivalents		11,740,894.68
Add:		
Deposits with original maturity of three months or more reported as investments		5,653.22
Total carrying value of deposits - June 30, 2019	\$	11,746,547.90

# **NOTE 5: CAPITAL ASSETS**

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	J	Balances uly 1, 2018	 Increases		Decreases	· -	Balances June 30, 2019
Governmental Activities							
Capital Assets, Not Being Depreciated:							
Land	\$ 1	,724,880.33	\$ 353.35	\$	-	\$	1,725,233.68
Construction in Progress	32	,561,535.90	 6,856,465.48	_	2,797,064.34		36,620,937.04
						_	
Total Capital Assets Not Being Depreciated	34	,286,416.23	 6,856,818.83		2,797,064.34		38,346,170.72
Capital Assets Being Depreciated							
Buildings and Improvements	40	,970,920.00	1,695,633.43		3,658,541.14		39,008,012.29
Equipment	6	,962,505.94	2,557,102.67		351,449.65		9,168,158.96
Land Improvements	1	,433,268.34	1,162,340.58		216,143.84		2,379,465.08
Intangible Assets		89,012.00	0.36		-		89,012.36
Less Accumulated Depreciation for:							
Buildings and Improvements	5	,136,420.01	465,826.88		1,296,541.36		7,305,705.53
Equipment	4	,277,029.83	512,611.57		332,854.87		4,456,786.53
Land Improvements		350,212.49	44,272.57		41,068.20		353,416.86
Intangible Assets		89,012.00	 0.36		-		89,012.36
Total Capital Assets, Being Depreciated, Net	36	603,031.95	 4,392,365.66		2,555,670.20	· -	38,439,727.41
Governmental Activities Capital Assets - Net	\$_70	,889,448.18	\$ 11,249,184.49	\$	5,352,734.54	\$	76,785,898.13

Current year depreciation expense by function is as follows:

Instruction		\$	446,090.02
Support Services			
Educational Media Services	\$ 5,625.40		
General Administration	24,199.72		
School Administration	4,427.19		
Business Administration	426.16		
Maintenance and Operation of Plant	29,047.14		
Student Transportation Services	439,823.85		
Central Support Services	17,606.53		
Other Support Services	490.00		
Enterprise Operations	 24,862.24		546,508.23
Food Services		_	30,113.13

\$ 1,022,711.38

### **NOTE 6: LONG-TERM LIABILITIES**

**Governmental Activities** Due Within Balance Balance July 1, 2018 Additions Deductions June 30, 2019 One Year General Obligation (G.O.) Bonds \$ 19,785,000.00 \$ \$ 450,000.00 \$ 19,335,000.00 \$ 465,000.00 **Unamortized Bond Premiums** 2,937,067.24 120.289.44 120.289.44 2,816,777.80 Capital Leases 870,658.24 1,857,350.00 352,106.54 2,375,901.70 498,073.59 \$ 23,592,725.48 \$ 1,857,350.00 \$ 922,395.98 \$ 24,527,679.50 \$ 1,083,363.03

The changes in long-term liabilities during the fiscal year for governmental activities were as follows:

The School District has no unused line of credit or outstanding notes from direct borrowings and direct placements related to governmental activities as of June 30, 2019. In the event the entity is unable to make the principal and interest payments using proceeds of the Education Special Purpose Local Option Sales Tax (ESPLOST), the debt will be satisfied from the general fund or for a direct annual ad valorem tax levied upon all taxable property within the School District. Additional security is provided by the State of Georgia Intercept Program which allows for state appropriations entitled to the School District to be transferred to the Debt Service Account Custodian for the payment of debt.

#### **GENERAL OBLIGATION DEBT OUTSTANDING**

The School District's bonded debt consists of general obligation bonds that are generally callable with interest payable semiannually. Bond proceeds primarily pay for acquiring or constructing capital facilities. The School District repays general obligation bonds from voter-approved sales taxes. General obligation bonds are direct obligations and pledge the full faith and credit of the School District.

Voters have authorized \$23,000,000.00 of general obligation debt. Of the total amount originally authorized, \$3,215,000.00 remains unissued.

General obligation bonds currently outstanding are as follows:

	Interest				Amount
Description	Rates	Issue Date	Maturity Date	Amount Issued	Outstanding
General Government - Series 2017	2%-5%	5/25/2017	12/1/2042 \$	19,785,000.00	\$ 19,335,000.00

The following schedule details debt service requirements to maturity for the School District's total general obligation bonds payable:

		General Obligation Debt				Inamortized Bond
Fiscal Year Ended June 30:	_	Principal Interest			Premium	
2020	\$	465.000.00	\$	925.675.00	\$	120.289.44
2021		475,000.00		911,575.00		120,289.44
2022		490,000.00		894,650.00		120,289.44
2023		510,000.00		874,650.00		120,289.44
2024		530,000.00		853,850.00		120,289.44
2025 - 2029		3,050,000.00		3,850,000.00		601,447.20
2030 - 2034		3,890,000.00		2,986,250.00		601,447.20
2035 - 2039		4,975,000.00		1,883,375.00		601,447.20
2040 - 2043		4,950,000.00		510,000.00		410,989.00
Total Principal and Interest	\$	19,335,000.00	\$_	13,690,025.00	\$	2,816,777.80

## **CAPITAL LEASES**

The School District has acquired buses under the provisions of various long-term lease agreements classified as capital leases for accounting purposes because they provide for a bargain purchase option or a transfer of ownership by the end of the lease term.

The following assets were acquired through capital leases and are reflected in the capital asset note at fiscal year-end:

	_	Governmental Activities
Equipment Less: Accumulated Depreciation	\$	3,271,656.00 471,755.36
	\$	2,799,900.64

During the current fiscal year, the School District entered into a lease agreement as lessee for financing the acquisition of school buses at a cost of \$1,857,350.00. This lease qualifies as a capital lease for accounting purposes, and, therefore, has been recorded at the present value of the future minimum lease payments as of the date of inception.

Capital leases currently outstanding are as follows:

Purpose	Interest Rates	Issue Date	Maturity Date	 Amount Issued	_	Amount Outstanding
Purchase of school buses Purchase of school buses	2.26% 3.25%	5/11/2016 3/1/2019	6/1/2021 3/1/2027	\$ 1,416,903.00 1,857,350.00	\$	585,842.73 1,790,058.97
				\$ 3,274,253.00	\$	2,375,901.70

Fiscal Year Ended June 30:		Principal		Principal		Interest
2020	\$	498,073.59	\$	67,009.29		
2021		511,924.87		53,158.01		
2022		222,222.39		42,261.09		
2023		229,656.53		34,826.95		
2024		237,268.87		27,214.61		
2025 - 2029		676,755.45		28,019.74		
Total Principal and Interest	\$	2,375,901.70	\$	252,489.69		

The following is a schedule of total capital lease payments:

#### **NOTE 7: RISK MANAGEMENT**

#### INSURANCE

#### **Commercial Insurance**

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters. Except as described below, the School District carries commercial insurance for these risks. Settled claims resulting from these insured risks have not exceed commercial insurance coverage in any of the past three fiscal years.

The School District has elected to self-insure for losses related to natural disasters. The School District has not experienced any losses related to this risk in the past three years.

#### WORKERS' COMPENSATION

#### Georgia Education Workers' Compensation Trust

The School District participates in the Georgia Education Workers' Compensation Trust (the Trust), a public entity risk pool organized on December 1, 1991, to develop, implement and administer a program of workers' compensation self-insurance for its member organizations. The School District pays an annual premium to the Trust for its general workers' compensation insurance coverage. Specific excess of loss insurance coverage is provided through an agreement by the Trust with the Safety National Casualty Company to provide coverage for potential losses sustained by the Trust in excess of \$1.0 million loss per occurrence, up to the statutory limit. Employers' Liability insurance coverage is also provided with limits of \$2.0 million. The Trust covers the first \$1.0 million of each Employers Liability claim with Safety National providing additional Employers Liability limits up to a \$2.0 million per occurrence maximum. Safety National Casualty Company also provides \$2.0 million in aggregate coverage to the Trust, attaching at 110% of the loss fund and based on the Fund's annual normal premium.

#### **UNEMPLOYMENT COMPENSATION**

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the general fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

		Beginning		Claims and				
		of Year		Changes in		Claims		End of Year
		Liability		Estimates		Paid		Liability
	_		-		-		•	
2018	\$	-	\$	1,200.00	\$	1,200.00	\$	-
2019	\$	-	\$	-	\$	-	\$	-

### **SURETY BOND**

The School District purchased surety bonds to provide additional insurance coverage as follows:

Position Covered	_	Amount				
Superintendent	\$	20,000.00				
Principals	\$	7,500.00 to 10,000.00				

### **NOTE 8: FUND BALANCE CLASSIFICATION DETAILS**

The School District's financial statements include the following amounts presented in the aggregate at June 30, 2019:

Nonspendable				
Inventories			\$	14,849.82
Restricted				
Continuation of Federal Programs	\$	223,738.27		
Debt Service	_	900,061.31	_	1,123,799.58
Assigned	_		-	
Local Capital Outlay Projects	\$	290,125.18		
School Activity Accounts	_	285,668.22	_	575,793.40
Unassigned				9,057,429.03
Fund Balance, June 30, 2019			\$	10,771,871.83

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

### **NOTE 9: SIGNIFICANT COMMITMENTS**

### **COMMITMENTS UNDER CONSTRUCTION CONTRACTS**

The following is an analysis of significant outstanding construction or renovation contracts executed by the School District as of June 30, 2019, together with funding available:

Project	_	Unearned Executed Contracts (1)	Payments through June 30, 2019 (2)	-	Funding Available From State (1)
WCHS - project # E-414-FY18 Stadium Renovations to Milt Miller Field	\$	272,009.86 284,264.82	\$ 38,328,556.50 711,059.12	\$ -	1,079,968.20
	\$_	556,274.68	\$ 39,039,615.62	\$	1,079,968.20

- (1) The amounts described are not reflected in the basic financial statements.
- (2) Payments include contracts and retainages payable at year end.

### **OPERATING LEASES**

The School District leases copiers under the provisions of one or more long-term lease agreements classified as operating leases for accounting purposes. Rental expenditures under the terms of the operating leases totaled \$84,600.00 for governmental activities for the year ended June 30, 2019. The following future minimum lease payments were required under operating leases at June 30, 2019:

	0	Governmental
Year Ending		Funds
2020	\$	84,600.00

# **NOTE 10: SIGNIFICANT CONTINGENT LIABILITIES**

# FEDERAL GRANTS

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

### LITIGATION

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable but is not believed to have a material adverse effect on the financial condition of the School District.

### NOTE 11: OTHER POST-EMPLOYMENT BENEFITS (OPEB)

### **GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND**

*Plan Description:* Certified teachers and non-certified public school employees of the School District as defined in §20-2-875 of the Official Code of Georgia Annotated (O.C.G.A.) are provided OPEB through the School OPEB Fund - a cost-sharing multiple-employer defined benefit postemployment healthcare plan, reported as an employee trust fund and administered by a Board of Community Health (Board). Title 20 of the O.C.G.A. assigns the authority to establish and amend the benefit terms of the group health plan to the Board.

**Benefits Provided:** The School OPEB Fund provides healthcare benefits for retirees and their dependents due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies and non-certified public school employees. Retiree medical eligibility is attained when an employee retires and is immediately eligible to draw a retirement annuity from Employees' Retirement System (ERS), Georgia Judicial Retirement System (JRS), Legislative Retirement System (LRS), Teachers Retirement System (TRS) or Public School Employees Retirement System (PSERS). If elected, dependent coverage starts on the same day as retiree coverage. Medicare-eligible retirees are offered Standard and Premium Medicare Advantage plan options. Non-Medicare eligible retiree plan options include Health Reimbursement Arrangement (HRA), Health Maintenance Organization (HMO) and a High Deductible Health Plan (HDHP). The School OPEB Fund also pays for administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted.

**Contributions:** As established by the Board, the School OPEB Fund is substantially funded on a payas-you-go basis; that is, annual cost of providing benefits will be financed in the same year as claims occur. Contributions to the School OPEB Fund from the School District were \$980,671.00 for the year ended June 30, 2019. Active employees are not required to contribute to the School OPEB Fund.

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the School District reported a liability of \$25,096,433.00 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2018. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2017. An expected total OPEB liability as of June 30, 2018 was determined using standard roll-forward techniques. The School District's proportion of the net OPEB liability was actuarially determined based on employer contributions during the fiscal year ended June 30, 2018. At June 30, 2018, the School District's proportion was 0.197459%, which was a decrease of 0.000036% from its proportion measured as of June 30, 2017.

For the year ended June 30, 2019, the School District recognized OPEB expense of \$1,017,176.00. At June 30, 2019, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		OPEB				
	_	Deferred	Deferred			
		Outflows of		Inflows of		
	_	Resources		Resources		
Differences between expected and actual experience	\$	-	\$	570,845.00		
Changes of assumptions		-		4,251,457.00		
Net difference between projected and actual earnings on OPEB plan investments		33,955.00		-		
Changes in proportion and differences between School District contributions and proportionate share of contributions		-		199,934.00		
School District contributions subsequent to the measurement date	-	980,671.00				
Total	\$	1,014,626.00	\$	5,022,236.00		

School District contributions subsequent to the measurement date are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	OPEB		
2020	\$	(973,343.00)	
2021	\$	(973,343.00)	
2022	\$	(973,343.00)	
2023	\$	(975,371.00)	
2024	\$	(796,312.00)	
2025	\$	(296,569.00)	

Actuarial assumptions: The total OPEB liability as of June 30, 2018 was determined by an actuarial valuation as of June 30, 2017 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018:

OF	PEB:
OF	ĽΒ:

Inflation	2.75%							
Salary increases	3.25% – 9.00%, including inflation							
Long-term expected rate of return	7.30%, compounded annually, net of							
Healthcare cost trend rate	investment expense, and including inflation							
Pre-Medicare Eligible	7.50%							
Medicare Eligible	5.50%							
Ultimate trend rate								
Pre-Medicare Eligible	4.75%							
Medicare Eligible	4.75%							
Year of Ultimate trend rate								
Pre-Medicare Eligible	2028							
Medicare Eligible	2022							

Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale BB as follows:

- For TRS members: The RP-2000 White Collar Mortality Table projected to 2025 with projection scale BB (set forward 1 year for males) is used for death after service retirement and beneficiaries. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward two years for males and four years for females) is used for death after disability retirement.
- For PSERS members: The RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) is used for the period after service retirement and for beneficiaries of deceased members. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward 5 years for both males and females) is used for the period after disability retirement.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the pension systems, which covered the five-year period ending June 30, 2014.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2017 valuation were based on a review of recent plan experience done concurrently with the June 30, 2017 valuation.

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. During fiscal year 2018, the School OPEB fund updated their investment strategy to a more long-term approach. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	Target allocation	Long-Term Expected Real Rate of Return*
Fixed income	30.00%	(0.50)%
Domestic Stocks Large Cap	37.20%	9.00%
Domestic Stocks Mid Cap	3.40%	12.00%
Domestic Stocks Small Cap	1.40%	13.50%
Int'l Stocks - Developed Mkt	17.80%	8.00%
Int'l Stocks - Emerging Mkt	5.20%	12.00%
Alternatives	5.00%	10.50%
Total	100.00%	

\*Net of Inflation

**Discount rate:** The discount rate has changed since the prior measurement date from 3.58% to 3.87%. In order to measure the total OPEB liability for the School OPEB Fund, a single equivalent interest rate of 3.87% was used as the discount rate. This is comprised mainly of the yield or index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA or higher (3.87% per the Bond Buyers Index). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employer will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Projected future benefit payments for all current plan members were projected through 2118. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make OPEB payments for inactive employees through year 2018. Therefore, the calculated discount rate of 3.87% was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the discount rate: The following presents the School District's proportionate share of the net OPEB liability calculated using the discount rate of 3.87%, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.87%) or 1 percentage-point higher (4.87%) than the current discount rate:

	1% Decrease	Current Discount Rate	1% Increase
	(2.87%)	(3.87%)	(4.87%)
School District's proportionate share of the Net OPEB Liability	\$ 29,304,765.00	\$ 25,096,433.00	\$ 21,702,854.00

Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the *healthcare cost trend rates:* The following presents the School District's proportionate share of the net OPEB liability, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	Current Healthcare						
	1% Decrease		Cost Trend Rate			1% Increase	
School District's proportionate share of							
the Net OPEB Liability	\$	21,098,773.00	\$	25,096,433.00	\$	30,205,294.00	

**OPEB plan fiduciary net position:** Detailed information about the OPEB plan's fiduciary net position is available in the Comprehensive Annual Financial Report (CAFR) which is publicly available at <a href="https://sao.georgia.gov/comprehensive-annual-financial-reports">https://sao.georgia.gov/comprehensive-annual-financial-reports</a>.

# **NOTE 12: RETIREMENT PLANS**

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

# **TEACHERS RETIREMENT SYSTEM OF GEORGIA (TRS)**

**Plan Description:** All teachers of the School District as defined in O.C.G.A §47-3-60 and certain other support personnel as defined by §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial report that can be obtained at www.trsga.com/publications.

**Benefits Provided:** TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's creditable service and compensation up to the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

**Contributions:** Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6.00% of their annual pay during fiscal year 2019. The School District's contractually required contribution rate for the year ended June 30, 2019 was 20.90% of annual School District payroll, of which 20.72% of payroll was required from the School District and 0.18% of payroll was required from the State. For the current fiscal year, employer contributions to the pension plan were \$3,408,225.23 and \$31,714.17 from the School District and the State, respectively.

### PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM (PSERS)

**Plan description:** PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at www.ers.ga.gov/formspubs/formspubs.

**Benefits provided:** A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of \$15.00, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

*Contributions:* The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was \$55,946.00.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the School District reported a liability of \$25,617,241.00 for its proportionate share of the net pension liability for TRS.

The TRS net pension liability reflected a reduction for support provided to the School District by the State of Georgia for certain public school support personnel. The amount recognized by the School District as its proportionate share of the net pension liability, the related State of Georgia support, and the total portion of the net pension liability that was associated with the School District were as follows:

School District's proportionate share of the net pension liability	\$	25,617,241.00
State of Georgia's proportionate share of the net pension liability associated		000 000 00
with the School District	_	208,082.00
Total	\$_	25,825,323.00

The net pension liability for TRS and ERS was measured as of June 30, 2018. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2017. An expected total pension liability as of June 30, 2018 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2018.

At June 30, 2018, the School District's TRS proportion was 0.138008%, which was decrease of 0.006608% from its proportion measured as of June 30, 2017.

At June 30, 2019, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is \$339,085.00.

The PSERS net pension liability was measured as of June 30, 2018. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2017. An expected total pension liability as of June 30, 2018 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2018.

For the year ended June 30, 2019, the School District recognized pension expense of \$1,746,006.75 for TRS and \$78,510.00 for PSERS and revenue of \$33,739.00 for TRS and \$78,510.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

At June 30, 2019, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

			TRS	
	•	Deferred		Deferred
		Outflows of		Inflows of
		Resources	_	Resources
Differences between expected and actual experience	\$	1,695,898.00	\$	52,798.00
Changes of assumptions		386,555.00		-
Net difference between projected and actual earnings on pension plan investments		-		700,425.00
Changes in proportion and differences between School				
District contributions and proportionate share of				
contributions		-		-
				2,192,941.00
School District contributions subsequent to the				
measurement date		3,408,225.23	_	-
Total	\$	5,490,678.23	\$	2,946,164.00

The School District contributions subsequent to the measurement date of are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS
2020	\$ 403,579.00
2021	\$ 36,758.00
2022	\$ (1,055,665.00)
2023	\$ (249,684.00)
2024	\$ 1,301.00

**Actuarial assumptions:** The total pension liability as of June 30, 2018 was determined by an actuarial valuation as of June 30, 2017, using the following actuarial assumptions, applied to all periods included in the measurement:

# Teachers Retirement System:

Inflation	2.75%
Salary increases	3.25% – 9.00%, average, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males) for service requirements and dependent beneficiaries. The RP-2000 Disabled Mortality table with future mortality improvement projected to 2025 with Society of Actuaries' projection scale BB (set forward two years for males and four years for females) was used for the death after disability retirement. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

# Public School Employees Retirement System:

Inflation	2.75%
Salary increases	N/A
Investment rate of return	7.30%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) for the period after service retirements and for dependent beneficiaries. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward 5 years for both males and females) was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-11% less than the actual number of deaths that occurred during the study period for healthy retirees and 9-11% less than expected under the selected table for disabled retirees. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

The long-term expected rate of return on TRS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	TRS Target allocation	PSERS Target allocation	Long-term expected real rate of return*
Fixed income	30.00%	30.00%	(0.50)%
Domestic large stocks	39.80%	37.20%	9.00%
Domestic mid stocks	3.70%	3.40%	12.00%
Domestic small stocks	1.50%	1.40%	13.50%
International developed market stocks	19.40%	17.80%	8.00%
International emerging market stocks	5.60%	5.20%	12.00%
Alternative		5.00%	10.50%
Total	100.00%	100.00%	

\* Rates shown are net of the 2.75% assumed rate of inflation

**Discount rate:** The discount rate used to measure the total TRS pension liability was 7.50%. The discount rate used to measure the total PSERS pension liability was 7.30%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS and PSERS pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the School District's proportionate share of the net pension liability to changes in the discount rate:* The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

Teachers Retirement System:	1% Decrease	Current Discount Rate	1% Increase
	(6.50%)	(7.50%)	(8.50%)
School District's proportionate share of the net pension liability	\$ 42,762,510.00	0 \$ 25,617,241.00	\$ 11,488,666.00

**Pension plan fiduciary net position:** Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS and PSERS financial report which is publicly available at <u>www.trsga.com/publications</u> and <u>http://www.ers.ga.gov/formspubs/formspubs.html</u>.

### **DEFINED CONTRIBUTION PLAN**

On October 5, 2004, the School District began an employer paid 403(b) annuity plan for the group of employees covered under the Public School Employees Retirement System (PSERS). Recognizing that PSERS was a limited defined contribution and defined benefit plan which did not provide for an adequate retirement for this group of employees, it was the Board's desire to supplement the retirement of this group.

The School District selected Valic Financial Advisors, Inc. as the provider of this plan. For each employee covered under PSERS, the Board began contributing to the plan an amount equal to 1% of the employee's base pay.

The employee becomes vested in the plan as of their date of hire. Employees who were hired already at the time the plan was implemented were vested upon enrollment. Funds accumulated in the employer paid accounts are only available to the employee upon termination of employment.

Percentage Required Fiscal Year Contributed Contribution \$ 10.587.82 2019 100% 2018 100% \$ 11,674.39 2017 100% \$ 11,735.75

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

### **NOTE 13: SPECIAL AND EXTRAORDINARY ITEMS**

During the fiscal year, the capital asset listing was updated to ensure that all assets on the listing were the property of the School District and met the capitalization thresholds described in Note 2. Various assets on the listing with a net book value of \$298,400.00 were identified as needing to be removed from the listing and were appropriately removed from the listing. This has been reported as a special item on the Statement of Activities.

Additionally, during the fiscal year, the School District demolished the old high school. The net book value of the building totaling \$2,063,599.78 was removed from the capital asset listing. This item has been reported as a special item on the Statement of Activities.

Lastly, on October 10, 2018, Hurricane Michael caused damage to buildings, fences, and school nutrition inventory at multiple locations. The School District incurred expenses replacing school nutrition inventory due to Hurricane Michael, in the amount of \$5,037.76. The School District has also received insurance proceeds in the amount of \$85,707.58 for the damage to facilities and school nutrition inventory due to Hurricane Michael. The net effect has been reported as an extraordinary item on the Statement of Revenues, Expenditures and Changes in Fund Balance.

### **NOTE 14: RELATED PARTY TRANSACTIONS**

During fiscal year 2016, the School District entered into a lease agreement with Ameris Bank to purchase buses in the amount of \$1,416,903.00. The Corporate Bank Executive, who signed on behalf of Ameris Bank, is the brother-in-law of a former Board Member who remained on the Board until December 31, 2018. The transaction was approved appropriately in a regularly scheduled Board meeting and followed all applicable purchasing policies adopted by the School District. The payments under this agreement for the current fiscal year were \$300,599.40, with \$284,244.08 and \$16,355.32 paid toward principal and interest, respectively.

### **NOTE 15: SUBSEQUENT EVENTS**

In December 2019, a strain of coronavirus (COVID-19) began to spread worldwide, resulting in a severe impact to the United States economy in March 2020. The spread of COVID-19 has had a negative impact on virtually all businesses and individuals which comprise the tax base of all levels of government.

#### WORTH COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY TEACHERS RETIREMENT SYSTEM OF GEORGIA FOR THE YEAR ENDED JUNE 30

Year Ended	School District's proportion of the net pension liability	pr	School District's oportionate share f the net pension liability	propor net	ate of Georgia's tionate share of the pension liability ated with the School District		School District's Total covered payroll		Total		School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2019	0.138008%	\$	25,617,241.00	\$	208,082.00	\$	25,825,323.00	\$	16,571,128.19	154.59%	80.27%	
2018	0.144616%	\$	26,877,329.00	\$	271,903.00	\$	27,149,232.00	\$	16,758,724.92	160.38%	79.33%	
2017	0.147412%	\$	30,412,739.00	\$	160,097.00	\$	30,572,836.00	\$	16,254,276.59	187.11%	76.06%	
2016	0.155198%	\$	23,627,354.00	\$	122,858.00	\$	23,750,212.00	\$	16,471,053.57	143.45%	81.44%	
2015	0.164138%	\$	20,736,671.00	\$	94,626.00	\$	20,831,297.00	\$	16,735,901.14	123.91%	84.03%	

#### WORTH COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM OF GEORGIA FOR THE YEAR ENDED JUNE 30

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability		propoi net	State of Georgia's proportionate share of the net pension liability associated with the School District				chool District's overed payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2019	0.00%	\$	-	\$	339,085.00	\$	339,085.00	\$	759,133.16	N/A	85.26%
2018	0.00%	\$	-	\$	322,659.00	\$	322,659.00	\$	786,105.27	N/A	85.69%
2017	0.00%	\$	-	\$	389,297.00	\$	389,297.00	\$	787,538.80	N/A	81.00%
2016	0.00%	\$	-	\$	267,010.00	\$	267,010.00	\$	779,523.04	N/A	87.00%
2015	0.00%	\$	-	\$	239,626.00	\$	239,626.00	\$	787,350.42	N/A	88.29%

#### WORTH COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY SCHOOL OPEB FUND FOR THE YEAR ENDED JUNE 30

Year Ended	School District's proportion of the net OPEB liability	School District's proportionate share of the net OPEB liability	State of Georgia's proportionate share of the net OPEB liability associated with the School District	Total	School District's covered-employee payroll	School District's proportionate share of the net OPEB liability as a percentage of its covered- employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2019	0.197459%	\$ 25,096,433.00	\$ -	\$ 25,096,433.00	\$ 14,897,999.61	168.46%	2.93%
2018	0.197495%	\$ 27,747,968.00	\$ -	\$ 27,747,968.00	\$ 15,391,657.40	180.28%	1.61%

### WORTH COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS TEACHERS RETIREMENT SYSTEM OF GEORGIA FOR THE YEAR ENDED JUNE 30

Year Ended	Contractually required r Ended contribution		 butions in relation to ontractually required contribution	ution deficiency (excess)	School District's covered payroll	Contribution as a percentage of covered payroll
2019	\$	3,408,225.23	\$ 3,408,225.23	\$ -	\$ 16,452,737.45	20.72%
2018	\$	2,763,191.76	\$ 2,763,191.76	\$ -	\$ 16,571,128.19	16.67%
2017	\$	2,369,249.00	\$ 2,369,249.00	\$ -	\$ 16,758,724.92	14.14%
2016	\$	2,307,334.31	\$ 2,307,334.31	\$ -	\$ 16,254,276.59	14.20%
2015	\$	2,154,746.21	\$ 2,154,746.21	\$ -	\$ 16,471,053.57	13.08%

### WORTH COUNTY BOARD OF EDUCATION REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS SCHOOL OPEB FUND FOR THE YEAR ENDED JUNE 30

Year Ended	Con	tractually required contribution		butions in relation to ontractually required contribution	Contribution deficiency (excess)			School District's overed-employee payroll	Contribution as a percentage of covered- employee payroll
2019 2018	\$	980,671.00 1,023,409.00	\$ \$	980,671.00 1,023,409.00	\$ \$	-	\$ \$	13,910,425.76 14,897,999.61	7.05% 6.87%

### Teachers Retirement System

**Changes of assumptions:** On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

### Public School Employees Retirement System

**Changes of assumptions:** On March 15, 2018, the Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for June 30, 2017 actuarial valuation. In addition, based on the Board's new funding policy, the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of the June 30, 2018 measurement date.

On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP-2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

### School OPEB Fund

Changes of benefit terms: There have been no changes in benefit terms.

**Changes in assumptions:** June 30, 2017 valuation: the June 30, 2017 actuarial valuation was revised, for various factors, including the methodology used to determine how employees and retirees were assigned to each of the OPEB Funds and anticipated participation percentages. Current and former employees of State organizations (including technical colleges, community service boards and public health departments) are now assigned to the State OPEB fund based on their last employer payroll location: irrespective of retirement affiliation.

The discount rate was updated from 3.58% as of June 30, 2017 to 3.87% as of June 30, 2018.

### WORTH COUNTY BOARD OF EDUCATION GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL YEAR ENDED JUNE 30, 2019

		NONAPPROPRIATED BUDGETS			ACTUAL		VARIANCE	
	_	ORIGINAL (1)		FINAL (1)		AMOUNTS	_	OVER/UNDER
REVENUES								
Property Taxes	\$	7,789,148.76	\$	7,789,148.76	\$	8,423,224.70	\$	634,075.94
Sales Taxes	Ψ	39,999.96	Ψ	39,999.96	Ψ	23,901.29	Ψ	(16,098.67)
State Funds		21,325,094.64		21,325,094.64		21,669,778.10		344,683.46
Federal Funds		4,262,376.96		4,403,926.88		4,538,161.68		134,234.80
Charges for Services		-		-		180,521.10		180,521.10
Investment Earnings		3,500.24		3,500.24		42,688.15		39,187.91
Miscellaneous	_	204,999.96		204,999.96		701,220.69	_	496,220.73
Total Revenues	_	33,625,120.52		33,766,670.44		35,579,495.71	_	1,812,825.27
EXPENDITURES								
Current								
Instruction		20,093,816.52		19,936,201.87		19,002,764.09		933,437.78
Support Services								
Pupil Services		2,091,255.36		2,103,629.57		2,084,881.22		18,748.35
Improvement of Instructional Services		1,101,154.32		1,229,077.00		1,213,006.84		16,070.16
Educational Media Services		605,003.40		603,390.65		573,645.04		29,745.61
General Administration		455,601.24		526,314.24		493,127.99		33,186.25
School Administration		2,132,643.72		2,132,401.47		1,851,963.99		280,437.48
Business Administration		351,313.40		351,313.40		298,791.95		52,521.45
Maintenance and Operation of Plant		2,140,002.12		2,140,502.12		2,240,815.56		(100,313.44)
Student Transportation Services		2,271,830.04		2,247,389.56		3,827,348.25		(1,579,958.69)
Central Support Services		422,904.00		422,904.00		376,658.76		46,245.24
Other Support Services		17,499.96		17,499.96		192,858.47		(175,358.51)
Enterprise Operations		-		-		176,391.74		(176,391.74)
Food Services Operation		1,942,098.00		1,942,098.00		1,965,713.91		(23,615.91)
Debt Service	_	-		20,000.00		388,860.56	-	(368,860.56)
Total Expenditures	_	33,625,122.08		33,672,721.84		34,686,828.37	_	(1,014,106.53)
Excess of Revenues over (under) Expenditures	_	(1.56)		93,948.60		892,667.34	_	798,718.74
OTHER FINANCING SOURCES (USES)								
Other Sources		1.56		1.56		85,707.58		85,706.02
Other Long-Term Debt Proceeds	_	-		-		1,857,350.00	_	1,857,350.00
Total Other Financing Sources (Uses)	_	1.56		1.56		1,943,057.58	_	1,943,056.02
EXTRAORDINARY ITEM								
Damage from Hurricane Michael	_	-		-		(5,037.76)	_	(5,037.76)
Net Change in Fund Balances		-		93,950.16		2,830,687.16		2,736,737.00
Fund Balances - Beginning		6,750,998.18		6,750,998.18		6,750,998.18		-
	-	5,		5,			_	
Fund Balances - Ending	\$	6,750,998.18	\$	6,844,948.34	\$	9,581,685.34	\$	2,736,737.00
	-						-	

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

(1) Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts. The actual revenues and expenditures of the various principal accounts are \$471,043.91 and \$482,815.50 respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

### WORTH COUNTY BOARD OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2019

FUNDING AGENCY PROGRAM/GRANT	CFDA NUMBER	PASS- THROUGH ENTITY ID NUMBER		EXPENDITURES IN PERIOD
Agriculture, U. S. Department of				
Child Nutrition Cluster Pass-Through From Georgia Department of Education				
Food Services				
School Breakfast Program	10.553	195GA324N1099	\$	510,459.13
National School Lunch Program	10.555	195GA324N1099		1,339,537.01
Total Child Nutrition Cluster				1,849,996.14
Other Programs				
Pass-Through From Georgia Department of Education				
Food Services				
Fresh Fruit and Vegetable Program	10.582	195GA324L1603		41,393.65
Total U. S. Department of Agriculture				1,891,389.79
Education, U. S. Department of				
Special Education Cluster				
Pass-Through From Georgia Department of Education				
Special Education				
Grants to States	84.027	H027A180073		630,080.58
Preschool Grants	84.173	H173A170081		9,327.00
Preschool Grants	84.173	H173A180081		30,360.00
Total Special Education Cluster				669,767.58
Other Programs				
Pass-Through From Georgia Department of Education				
Career and Technical Education - Basic Grants to States	84.048	V048A180010		37,760.61
Rural Education	84.358	S365B170010		3,891.00
Rural Education	84.358	S365B180010		60,634.00
Student Support and Academic Enrichment Program	84.424A	S424A170011		4,026.00
Student Support and Academic Enrichment Program Supporting Effective Instruction State Grants	84.424A 84.367	S424A180011 S367A170001		80,087.91 64,076.00
Supporting Effective Instruction State Grants	84.367	S367A180001		46,140.77
Title I Grants to Local Educational Agencies	84.010	S010A170010		176,428.00
Title I Grants to Local Educational Agencies	84.010	S010A180010		1,238,447.19
Total Other Programs			_	1,711,491.48
Total U. S. Department of Education				2,381,259.06
Environmental Protection Agency, U. S.				
Pass-Through From Georgia Department of Natural Resources				
EPA 2018 School Bus Rebate Program				60,000.00
Defense, U. S. Department of Direct				
Department of the Army				
R.O.T.C. Program	12.UNKNOWN			55,492.25
Total Expenditures of Federal Awards			\$	4,388,141.10
Natas to the Calesdule of Funnationan	of Endoral Awarda			

Notes to the Schedule of Expenditures of Federal Awards

#### Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Worth County Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

### Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### Note 3: Indirect Cost Rate

The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

### WORTH COUNTY BOARD OF EDUCATION SCHEDULE OF STATE REVENUE YEAR ENDED JUNE 30, 2019

	GOVERNMENTAL	FUND TYPES	
		CAPITAL	
	GENERAL	PROJECTS	
GENCY/FUNDING	FUND	FUND	TOTAL
GRANTS			
Bright From the Start:			
Georgia Department of Early Care and Learning			
Pre-Kindergarten Program	\$ 797,035.45	\$-\$	797,035.45
Education, Georgia Department of			
Quality Basic Education			
Direct Instructional Cost			
Kindergarten Program	809,892.00	-	809,892.00
Kindergarten Program - Early Intervention Program	488,878.00		488,878.00
Primary Grades (1-3) Program	1,848,965.00		1,848,965.00
		-	
Primary Grades - Early Intervention (1-3) Program	1,473,484.00	-	1,473,484.0
Upper Elementary Grades (4-5) Program	1,110,284.00	-	1,110,284.0
Upper Elementary Grades - Early Intervention (4-5) Program	898,373.00	-	898,373.0
Middle School (6-8) Program	1,778,510.00	-	1,778,510.0
High School General Education (9-12) Program	1,849,124.00	-	1,849,124.0
Vocational Laboratory (9-12) Program	590,099.00	-	590,099.0
Students with Disabilities	1,712,041.00	-	1,712,041.0
Gifted Student - Category VI	717,511.00	-	717,511.0
Remedial Education Program	849,854.00	-	849,854.0
Alternative Education Program	141,575.00		141,575.0
-	,	-	
Media Center Program	384,602.00	-	384,602.0
20 Days Additional Instruction	121,162.00	-	121,162.0
Staff and Professional Development	61,553.00	-	61,553.0
Principal Staff and Professional Development	1,354.00	-	1,354.0
Indirect Cost			
Central Administration	516,541.00	-	516,541.0
School Administration	811,270.00	-	811,270.0
Facility Maintenance and Operations	810,663.00	-	810,663.0
Mid-term Adjustment Hold-Harmless	148,770.00	-	148,770.0
Amended Formula Adjustment	(186,165.00)		(186,165.0
Categorical Grants	( , ,		(
Pupil Transportation			
	710,836.00		710,836.0
Regular		-	
Nursing Services	66,688.00	-	66,688.0
Education Equalization Funding Grant	2,417,491.00	-	2,417,491.0
Other State Programs			
Agriculture Construction Related Equipment - State Bonds	113,891.75	-	113,891.7
Food Services	53,480.00	-	53,480.0
Math and Science Supplements	20,075.83	-	20,075.8
Preschool Disability Services	92,958.88	-	92,958.8
Teachers Retirement	31,714.17		31,714.1
Vocational Education	61,378.00	-	61,378.0
Vocational Construction Related Equipment - State Bonds	309,943.02		309,943.0
Vocational construction related Equipment Clate Bonds	303,343.02		000,040.0
Coarrie State Einspeing and Investment			
Georgia State Financing and Investment			
Commission		0 000 000 00	
Reimbursement on Construction Projects	-	3,000,000.00	3,000,000.0
Office of the State Treasurer			
Public School Employees Retirement	55,946.00	-	55,946.0
····· • • • • • • • • • • • • • • • • •			
	\$ 21,669,778.10 \$	3,000,000.00 \$	24,669,778.1
	φ	φ	2 .,000,110.1

# WORTH COUNTY BOARD OF EDUCATION SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS YEAR ENDED JUNE 30, 2019

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
SPLOST 4 (Beginning 2012)							
<ol> <li>Acquisition, construction and renovation of facilities and equipment throughout the School District including: security cameras and key scanners on doors at schools, removal, repair and replacement of flooring, new technology, replacement of ceiling tiles in lunchroms, resurfacing and paving of parking lots, demolition of unused facilities, renovation of central office facilities at any existing facility, stadium and fleid house renovations, purchase of buses and security cameras for buses,</li> <li>Acquisition, construction and renovation of</li> </ol>	\$ 6,039,046.00	\$ 5,440,928.95	\$ 869,756.02 \$	\$ 4,571,172.93	\$-	\$-	12/31/2019
facilities and equipment at specific schools including:							
new bleachers in gymnasium, resurfacing of tennis courts, a new track, and a multipurpose storage building at WCHS	1,625,000.00	21,356.70	-	21,356.70	-		12/31/2019
a multipurpose storage building at WCMS	700,000.00	-	-	-		-	12/31/2019
extension of awnings at WCPS	15,000.00	-	-	-	-	-	12/31/2019
new gymnasium bleachers and extension of awnings at WCES.	265,000.00						12/31/2019
	8,644,046.00	5,462,285.65	869,756.02	4,592,529.63			
SPLOST 5 (Beginning 2017)							
<ol> <li>Acquiring, constructing, and equipping a new Worth County High school</li> </ol>	8,502,074.00	37,391,415.66	5,599,784.68	31,791,630.98	-	-	6/30/2020
	8,502,074.00	37,391,415.66 12,453.60	5,599,784.68 12,453.60	31,791,630.98			6/30/2020 6/30/2022
<ul><li>a new Worth County High school</li><li>2) Instructional and administrative technology, intercom systems, and</li></ul>	8,502,074.00 - -			31,791,630.98 - -	-	-	
<ul> <li>a new Worth County High school</li> <li>2) Instructional and administrative technology, intercom systems, and gym bleachers</li> <li>3) Acquiring and improving safety/security</li> </ul>	8,502,074.00 - -	12,453.60	12,453.60	31,791,630.98 - -	-	•	6/30/2022
<ol> <li>a new Worth County High school</li> <li>Instructional and administrative technology, intercom systems, and gym bleachers</li> <li>Acquiring and improving safety/security systems and devices</li> <li>Renovations and improvements to existing facilities, including additional</li> </ol>	8,502,074.00 - - -	12,453.60	12,453.60	31,791,630.98 - - -	-		6/30/2022 6/30/2022
<ol> <li>a new Worth County High school</li> <li>Instructional and administrative technology, intercom systems, and gym bleachers</li> <li>Acquiring and improving safety/security systems and devices</li> <li>Renovations and improvements to existing facilities, including additional parking and flooring replacement</li> <li>Acquiring property, both real and personal, for new construction, expansion, and/or improvement of</li> </ol>	8,502,074.00 - - - - 497,926.00	12,453.60	12,453.60	31,791,630.98 - - - - - 1,308,855.12	-	-	6/30/2022 6/30/2022 6/30/2022
<ol> <li>a new Worth County High school</li> <li>Instructional and administrative technology, intercom systems, and gym bleachers</li> <li>Acquiring and improving safety/security systems and devices</li> <li>Renovations and improvements to existing facilities, including additional parking and flooring replacement</li> <li>Acquiring property, both real and personal, for new construction, expansion, and/or improvement of existing facilities</li> <li>Financing and the costs of issuance of such bonds including any capitalized</li> </ol>		12,453.60 85,417.01 - -	12,453.60 85,417.01 -	-			6/30/2022 6/30/2022 6/30/2022 6/30/2022
<ol> <li>a new Worth County High school</li> <li>Instructional and administrative technology, intercom systems, and gym bleachers</li> <li>Acquiring and improving safety/security systems and devices</li> <li>Renovations and improvements to existing facilities, including additional parking and flooring replacement</li> <li>Acquiring property, both real and personal, for new construction, expansion, and/or improvement of existing facilities</li> <li>Financing and the costs of issuance of such bonds including any capitalized interest</li> <li>Acquiring or purchasing new buses and</li> </ol>		12,453.60 85,417.01 - -	12,453.60 85,417.01 -	-		- - - - - -	6/30/2022 6/30/2022 6/30/2022 6/30/2022

(1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.

(2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.

(3) The voters of Worth County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS



**DEPARTMENT OF AUDITS AND ACCOUNTS** 

270 Washington Street, S.W., Suite 4-101 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Brian P. Kemp, Governor of Georgia Members of the General Assembly of the State of Georgia Members of the State Board of Education and Superintendent and Members of the Worth County Board of Education

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Worth County Board of Education (School District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated March 1, 2021.

# Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a certain deficiency in internal control, described in the accompanying *Schedule of Findings and Questioned Costs* as item FS 2019-001, that we consider to be a material weakness.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# School District's Response to Findings

The School District's response to the finding identified in our audit is described in the accompanying *Schedule of Findings and Questioned Costs*. The School District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Sheg & Shiff-

Greg S. Griffin State Auditor

March 1, 2021



**DEPARTMENT OF AUDITS AND ACCOUNTS** 

270 Washington Street, S.W., Suite 4-101 Atlanta, Georgia 30334-8400

Greg S. Griffin STATE AUDITOR (404) 656-2174

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

The Honorable Brian P. Kemp, Governor of Georgia Members of the General Assembly of the State of Georgia Members of the State Board of Education and Superintendent and Members of the Worth County Board of Education

# Report on Compliance for Each Major Federal Program

We have audited the Worth County Board of Education (School District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

# Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the School District's compliance.

# Basis for Qualified Opinion on Child Nutrition Cluster (CFDA 10.553 and 10.555)

As described in the accompanying Schedule of Findings and Questioned Costs, the School District did not comply with requirements regarding Child Nutrition Cluster (CFDA 10.553 and 10.555) as described in item FA 2019-001 for Equipment and Real Property. Compliance with such requirements is necessary, in our opinion, for the School District to comply with requirements applicable to that program.

### Qualified Opinion on Child Nutrition Cluster (CFDA 10.553 and 10.555)

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion paragraph, the School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on Child Nutrition Cluster (CFDA 10.553 and 10.555) for the year ended June 30, 2019.

### **Other Matters**

The School District's response to the noncompliance findings identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. The School District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### Report on Internal Control over Compliance

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified a certain deficiency in internal control over compliance that we consider to be a material weakness.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency in internal control over compliance described in the accompanying *Schedule of Findings and Questioned Costs* as item FA 2019-001, to be a material weakness.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

The School District's response to the internal control over compliance finding identified in our audit is described in the accompanying *Schedule of Findings and Questioned Costs*. The School District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

Sheger Shiff-

Greg S. Griffin State Auditor

March 1, 2021

SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

# WORTH COUNTY BOARD OF EDUCATION AUDITEE'S RESPONSE SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2019

#### PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FS 2018-001 Control Category:	Internal Control Procedures Cash and Cash Equivalents Employee Compensation
	Journal Entries
	Capital Assets
	Revenues/Receivables/Receipts
	Expenditures/Liabilities/Disbursements
Internal Control Impact: Compliance Impact:	Significant Deficiency None

Finding Status: Previously Reported Corrective Action Implemented

## PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FA 2018-001 Compliance Requirement: Internal Control Impact: Compliance Impact: Federal Awarding Agency: Pass-Through Entity: CFDA Number and Title: Federal Award Numbers: Questioned Costs:	Internal Controls over Equipment Equipment and Real Property Management Material Weakness Material Noncompliance U.S. Department of Agriculture Georgia Department of Education Child Nutrition Cluster (CFDA 10.553 and 10.555) 18185GA324N1099, 18185GA324N1100 None Identified
Finding Status:	Unresolved
Entity Response:	The Finance Director has made recommendations to strengthen internal controls in operations across the School District. New internal control policies have been put in place and prior policies have been

strengthened.

SECTION IV

FINDINGS AND QUESTIONED COSTS

# I SUMMARY OF AUDITOR'S RESULTS

# **Financial Statements**

		nds; Aggregate Remaining Fund	Unmodified
Internal cont	rol over financial reporting: rial weakness identified? icant deficiency identified?		Yes None Reported
Noncompliance material to financial statements noted:		No	
Federal Awards			
<ul> <li>Mater</li> </ul>	rol over major programs: rial weakness identified? ricant deficiency identified?		Yes None Reported
	or's report issued on complia rition Cluster (10.553, 10.55		
•	dings disclosed that are requivith 2 CFR 200.516(a)?	uired to be reported in	Yes
Identification	of major programs:		
<u>CFDA Nur</u>	nbers	Name of Federal Program or Cluster	
10.553, 2	L0.555	Child Nutrition Cluster	
Dollar thresh	old used to distinguish betwe	een Type A and Type B programs:	\$750,000.00
Auditee quali	fied as low-risk auditee?		No

## II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FS 2019-001		
Control Category:		
Internal Control Impact:		
Compliance Impact:		

Internal Controls over Financial Reporting Expenditures/Liabilities/Disbursements Material Weakness None

#### Description:

The School District did not have adequate internal controls in place over the financial statement reporting process.

#### Criteria:

Management is responsible for having adequate controls over the preparation of financial statements in accordance with generally accepted accounting principles (GAAP). The School District's internal controls over GAAP financial reporting should include adequately trained personnel with the knowledge, skills and experience to prepare GAAP based financial statements and include all disclosures as required by the Governmental Accounting Standards Board (GASB).

GASB Statement No. 34, *Basic Financial Statements - Management's Discussion and Analysis - for State and Local Governments* (Statement), requires governments to present government-wide and fund financial statements as well as a summary reconciliation of the (a) total governmental fund balances to the net position of governmental activities in the Statement of Net Position, and (b) total change in governmental fund balances to the change in the net position of governmental activities in the Statement of Activities. In addition, the Statement requires information about the government's major and nonmajor funds in the aggregate, to be provided in the fund financial statements.

Chapter II – Section 2, *Annual Financial Reporting* of the <u>Financial Management for Georgia Local</u> <u>Units of Administration</u> provides that School Districts must prepare their financial statements in accordance with generally accepted accounting principles.

## Condition:

The following errors and omissions were noted in the School District's financial statements as presented for audit:

- A material audit adjustment totaling \$1,015,757.59 was proposed and accepted by the School District to correctly record contracts and retainage payables on the capital projects fund level financial statements. The adjustment was also posted on the government-wide financial statements to increase payables and construction in progress.
- Material reclassification entries were proposed and accepted by the client to correctly report balances on the government-wide financial statements and governmental fund level statements.
- Numerous other audit adjustments and reclassification entries were proposed and accepted by management to properly present the School District's financial statements.

## Cause:

In discussing the deficiency with the School District, they stated that the payables were not recorded due to a dispute over the pay request due to quality of the work performed and a desire by the School Board to resolve the dispute prior to payment being made. Once an agreement over the obligation to pay due to occupying the building was resolved and payment was made, it was an oversight on entity personnel to ensure that it was recorded in the financial statements in the year the expense occurred instead of the year the obligation to pay agreement was resolved. Additionally, these issues were a result of the School District's inadequate controls and review procedures over the financial statements.

## II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

#### Effect or Potential Effect:

The lack of controls and monitoring could impact the reporting of the School District's financial position and results of operations.

#### **Recommendation:**

The School District should strengthen their internal controls and preparation and review procedures over financial reporting to ensure that the financial statements, including disclosures and schedules, presented for audit are complete and accurate. The School District should also consider implementing the use of a review check sheet to assist in the review process over the financial statements.

#### Views of Responsible Officials:

We concur with this finding.

## III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

FA 2019-001 Compliance Requirement: Internal Control Impact: Compliance Impact: Federal Awarding Agency: Pass-Through Entity: CFDA Numbers and Title: Federal Award Number: Questioned Costs:	Improve Controls over Equipment Equipment and Real Property Management Material Weakness Material Noncompliance U.S. Department of Agriculture Georgia Department of Education Child Nutrition Cluster (CFDA 10.553 and 10.555) 195GA324N1099 None Identified
Repeat of Prior Year Finding	FA 2018-001

#### Description:

The policies and procedures of the School District did not provide adequate internal controls over equipment and real property management as it relates to the Child Nutrition Cluster.

#### Criteria:

2 CFR 200.313(d)(1) states, "Property records must be maintained that include a description of the property, a serial number or other identification number, the source of funding for the property (including the FAIN), who holds title, the acquisition date, and cost of the property, percentage of Federal participation in the project costs for the Federal award under which the property was acquired, the location, use and condition of the property, and any ultimate disposition data including the date of disposal and sale price of the property". In addition, 2 CFR 200.313(d)(2) states, "A physical inventory of the property must be taken and the results reconciled with the property records at least once every two years".

## Condition:

The following deficiencies were noted when reviewing the Child Nutrition Cluster equipment listing and physically locating equipment items:

• Property records did not consistently include the following required components for each item: (1) The source of funding for the property (including the FAIN), (2) who holds title, (3) percentage of Federal participation in the project costs for the Federal award under which the property was acquired, (4) condition of the property, and (5) any ultimate disposition data including the data of disposal and sale price of the property.

## III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

- One piece of equipment could not be physically located based on information included in the property records.
- The location was reported incorrectly for one piece of equipment based upon physical inspection of the item.
- For four pieces of equipment selected for testing, the identification number on the listing did not match the information on the asset.
- While a physical inventory was performed, the results were not effectively reconciled to the equipment listing based upon the issues noted above.

#### Cause:

Per discussion with the School District, the Child Nutrition staff were not aware of the requirements for maintaining the Child Nutrition equipment listing.

## Effect or Potential Effect:

Failure to maintain a complete and accurate equipment listing and reconcile results of the physical inventory performed to the property records exposes the School District to unnecessary risk of error and misuse of equipment and/or Federal funds. Additionally, the School District is not in compliance with the Uniform Guidance and Georgia Department of Education guidance.

#### Recommendation:

The School District should develop and maintain an equipment listing that reflects all required information, including a description, an identifying number, the source of funding, the title holder, the acquisition date, the cost, the percentage of Federal participation in the project costs, the location, the use and condition, and any ultimate disposal data for each piece of equipment. In addition, management should implement controls to ensure that a complete physical inventory of equipment is performed and the results are reconciled back to the equipment listing at least once every two years.

Views of Responsible Officials:

We concur with this finding.

SECTION V

MANAGEMENT'S CORRECTIVE ACTION

# **Worth County School District**

SCHOOLS

Nehemiah Cummings Superintendent

103 Eldridge Street Sylvester, GA 31791 Phone: 229-776-8600 -:- Fax: 229-776-8603 Website: http://worthschools.net

## CORRECTIVE ACTION PLANS - FINANCIAL STATEMENT FINDINGS

FS 2019-001 Control Category: Internal Control Impact: Compliance Impact: Internal Controls over Financial Reporting Expenditures/Liabilities/Disbursements Significant Deficiency None

The School District did not have adequate internal controls in place over the financial statement reporting process.

#### **Corrective Action Plans:**

The Finance Director has strengthened controls regarding year-end financial reporting. The Finance Director will closely monitor the recording of transactions to ensure that Federal, State, and GAAP guidelines are followed. The Finance Director will make audit adjustments to correct current records. Also, the Finance Director will communicate with the Department of Education and the Department of Audits and take advantage of their resources to strengthen the controls for the school district.

Estimated Completion Date: <u>12/31/2020</u>	
Contact Person: <u>Seth D. Freeman</u>	
Telephone: 229-776-8600; E-mail sfreeman@worthschools.net	

## CORRECTIVE ACTION PLANS - FEDERAL AWARD FINDINGS

FA 2019-001	Improve Controls over Equipment
Compliance Requirement:	Equipment and Real Property Management
Internal Control Impact:	Material Weakness
Compliance Impact:	Material Noncompliance
Federal Awarding Agency:	U.S. Department of Agriculture
Pass-Through Entity:	Georgia Department of Education
CFDA Number and Title:	Child Nutrition Cluster (CFDA 10.553 and 10.555)
Federal Award Number:	195GA324N1099
Repeat of Prior Year Finding:	FA 2018-001

The policies and procedures of the School District did not provide adequate internal controls over equipment and real property management as it relates to the Child Nutrition Cluster.

#### **Corrective Action Plans:**

The Finance Director has addressed the issues noted with appropriate personnel. The Finance Director has made recommendations to strengthen internal controls in operations across the District. New internal control policies have been put in place and prior policies have been strengthened. The Finance Director will more closely monitor the recording of transactions to

ensure that Federal, State, and GAAP guidelines are followed. The Finance Director will make audit adjustments to correct current records.

\_\_\_\_\_

Estimated Completion Date: <u>12/31/2020</u>

Contact Perso	on: <u>Seth D. Freer</u>	man kuk	
Telephone:	229-776-8600	_; [Z-mail:)_	sfreeman@worthschools.net